Indiana Election Commission
Minutes
November 10, 2025

Members Present: Beth Boyce, Chairman of the Indiana Election Commission ("Commission"); Suzannah Wilson Overholt, Vice Chair of the Commission; John Westercamp, member; Michael Claytor, Proxy for Commissioner Celestino-Horseman.

Members Absent: None.

Staff Attending: J. Bradley King, Co-Director, Indiana Election Division of the Office of the Secretary of State (Election Division); Angela M. Nussmeyer, Co-Director of the Election Division; Matthew Kochevar, Co-General Counsel of the Election Division; Valerie Warycha, Co-General Counsel of the Election Division; Mr. Joe Mclain, Indiana Election Division.

Others Attending: Dr. Jay Bagga, Voting System Technical Oversight Program (VSTOP); Mr. Marc Chatot (VSTOP); Mr. Spencer Drumm, (VSTOP); Ms. Becky Rauch (Election Systems & Software); Mr. Steve Shamo (MicroVote General Corporation).

1. Call to Order:

The Chairman called the November 3, 2025 meeting of the Commission to order at 10:00 a.m. EST in Conference Rooms 1-2, Indiana Government Center South, 402 West Washington Street, Indianapolis.

2. Transaction of Commission Business:

The Commission proceeded to transact the business set forth in the Transcript of Proceedings for this meeting prepared by Maria W. Collier, RPR, CRR, of Stewart Richardson and Associates, which is incorporated by reference into these minutes.

The following scrivener's errors are corrected:

Page 13, line 16, replace "county" with "counties".
Page 24, line 22, replace "00" with "0.0".
Page 84, line 22, replace "Enrollment" with "Enrolled".

The Commission adjourned its meeting at 11:45 a.m. EST.

Respectfully submitted,

J. Bradley King
Co-Director

Angela M. Nussmeyer
Co-Director

APPROVED:

Beth Boyce, Chairman

In the Matter Of:

INDIANA ELECTION COMMISSION PUBLIC SESSION

Transcript of Proceedings

November 10, 2025

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INDIANA ELECTION COMMISSION

PUBLIC SESSION

Conducted on: November 10, 2025

Conducted at: Indiana Government Center South
402 West Washington Street, Conference Rooms 4 & 5
Indianapolis, Indiana

A Stenographic Record by:

Maria W. Collier, RPR, CRR

STEWART RICHARDSON & ASSOCIATES
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APPEARANCES

INDIANA ELECTION COMMISSION:

Beth Boyce - Chairman

Suzannah Wilson Overholt - Vice Chairman

John Westercamp - Member

Michael Claytor, Proxy for Karen Celestino-Horseman - Member

INDIANA ELECTION DIVISION STAFF:

Angela M. Nussmeyer - Co-Director

J. Bradley King - Co-Director

Matthew Kochevar - Co-Counsel

Valerie Warycha - Co-Counsel

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CHAIRMAN BOYCE: Okay. This meeting of the Indiana Election Commission is called to order. The following members of the Commission are present: Myself, chair, Beth Boyce; our vice chair, Suzannah Wilson Overholt; Mr. Mike Claytor is joining us again this week as a proxy for the member Karen Celestino-Horseman; and member John Westercamp.

With us we have the Indiana Election Division staff: Co-Directors Brad King and Angie Nussmeyer; Co-General Counsels Matthew Kochevar and Valerie Warycha. Court Reporter Maria Collier is with us this morning from Stewart Richardson Deposition Services.

Before we continue, I want to remind everyone on behalf of the court reporter to identify yourself when beginning to speak, spell your name when identifying yourself, speak clearly, and do not speak at the same time as others.

Okay. Up first, documentation of compliance with our Open Door Law. I request that the co-directors confirm that the Commission meeting has been properly noticed as required under the Open Door Law.

MR. KING: Madam Chair, members of the

Commission, Brad King, co-director of the Indiana Election Division. On behalf of myself and Ms. Nussmeyer, we certify that notice for this meeting was given in accordance with the requirements of the Open Door Law.

CHAIRMAN BOYCE: Very good. Thank you.

Up next we will administer the oath. If any person here plans to testify at today's meeting on any matter, please stand for administration of the oath. And I'll recognize Matthew Kochevar to administer the oath.

MR. KOCHEVAR: Thank you, Madam Chair.

All those who testify before the Indiana Election Commission please raise your right hand and say "I do" after recitation of the oath.

Do you solemnly swear or affirm, under the penalties of perjury, that the testimony you are about to give to the Indiana Election Commission is the truth, the whole truth, and nothing but the truth? Please say "I do."

ALL: I do.

MR. KOCHEVAR: Thank you.

CHAIRMAN BOYCE: Thank you.

Okay. Next we will move on to voting system applications for recertification.

VICE CHAIRMAN OVERHOLT: Madam Chair, if I might, before we proceed, I am looking at the order of the agenda.

CHAIRMAN BOYCE: Sorry. Go ahead.

VICE CHAIRMAN OVERHOLT: I would just suggest that the voting system protocols be moved, that Items 4 and 5 basically be flipped on the agenda because my understanding is the application for initial certification for the ES&S EVS 6.5.0.0 is not subject to those 2025 protocols. So I thought, just for clarity purposes, to perhaps move -- to flip those two so that we'd be discussing, approving the 2025 protocols after we've already ruled on the things that are subject to the previous protocols, if that makes sense. Otherwise, we need to make clear that the EVS certification isn't subject to those protocols.

CHAIRMAN BOYCE: Okay. Might you have some perspective?

MR. KING: Madam Chair, members of the Commission, just in terms of the procedure involved, I think it would be proper for discussion to have a motion to amend the agenda in accordance with the member's comment.

VICE CHAIRMAN OVERHOLT: So I would make a

motion incorporating the comments that I just said, stated. I'd move that we flip Items 4 and 5 on the agenda, again, because my understanding is that the EVS system is not subject to those 2025 protocols.

MS. WARYCHA: Madam Chair, I would just let you know that my understanding is that ES&S, the system in question that the Commissioner is talking about, it was tested originally to the 2021, but then VSTOP did look to make sure that it could do the additions that were added into 2025, minus the retraction.

MR. KOCHEVAR: Yes. For EVS 6.5.0.0, it was initially tested under the 2021 protocols.

CHAIRMAN BOYCE: Yeah. Hold on one second. There is a motion on the floor, but there wasn't a second.

MR. CLAYTOR: Second.

CHAIRMAN BOYCE: Now we can discuss.

MR. KOCHEVAR: So my understanding, in having talked with VSTOP when we were going through these protocols, ES&S 6.5.0.0 was tested under the ones that were adopted in 2021, but the application was pending.

CHAIRMAN BOYCE: The application was what? I'm sorry.

MR. KOCHEVAR: The application to approve EVS 6.5.0.0, Item No. 5 in the agenda.

CHAIRMAN BOYCE: Yes.

MR. KOCHEVAR: It had initially been tested earlier this year. Then the legislature changed laws, the most pertinent one being the changes of how school board candidates can be elected. There was a change to the 2021 protocols which you approved two meetings ago. I believe you called it the 2021 Protocol Revision 1, I believe is the title. That included the school board changes.

And VSTOP was, I want to say directed -- that may not be the proper term, but the co-directors had said to VSTOP you need to do retesting because of a major change in the law, we want to make sure that they are able to comply with what is now current law as required for all renewals and certification. And that is what VSTOP tested under, and that's what I seem to recall. I don't have the report in front of me. I could pull it up there, but that's how I believe it's tested.

So everything that's under current law essentially, like Valerie was saying, is currently under the protocol that we're using right now and that we'll use for the remainder of the application

renewals that are in Item No. 3. So I believe it is proper to flip these. If they don't get flipped, then I would just merely suggest that, when the protocols come up, that if you do choose to adopt them, your motion does suggest that they take effect immediately after adjournment of this meeting.

But I just want to be clear, just to summarize, the revised protocols that you are using right now review everything that this ES&S system needs to meet. So it currently reviews all current law based on my understanding of what this ES&S is going to do.

MS. NUSSMEYER: And if I may add to my co-general counsel's comments, and that is, if we were going to subject ES&S to the 2025 testing protocols, they would have to, in my view, file a new application because their system was not certified when the report was filed in the early part of 2025 and the Commission took no action. And so it was discussed between the co-directors, co-counsel, and ES&S that we would test the ES&S 6.5.0.0 system under the revised 2021 protocols to look for the school board issues.

And so VSTOP is here. The Commission members

can certainly ask if they used the 2025 voting system protocols and I have been misunderstanding this throughout the entire process or if they tested the 6.5.0.0 against the 2021 voting system protocols as amended in what they documented in their report. It might be helpful to hear from them.

CHAIRMAN BOYCE: At this point it seems, since we're just simply switching an agenda, we're not really into all the details, so the motion on the floor is to simply switch, so we would move 4 and 5 up and then and 3 --

MR. WESTERCAMP: We're switching 4 and 5.

VICE CHAIRMAN OVERHOLT: No. It would be --

CHAIRMAN BOYCE: We're switching --

VICE CHAIRMAN OVERHOLT: Sorry. 5 would become 4 and 4 would become 5.

CHAIRMAN BOYCE: I got you. I'm sorry. Okay. So we have a motion and a second to switch 4 and 5. All those in favor signify by saying "aye."

VICE CHAIRMAN OVERHOLT: Aye.

MR. CLAYTOR: Aye.

MR. WESTERCAMP: Aye.

CHAIRMAN BOYCE: Opposed.

Okay. Motion passes.

VICE CHAIRMAN OVERHOLT: Sorry. I wasn't meaning to introduce -- I didn't think it was that complicated.

CHAIRMAN BOYCE: No. Let me get myself situated. Sorry.

Okay. So we are going to proceed -- I think it's just this. Can I just put this on the floor for a second? We can refer to it if we need it, but it's just too big. Okay. Sorry about that.

Okay. So we are going to move on to the voting system applications for recertification. The chair recognizes the Election Division co-counsels to provide information regarding the legal requirements applicable to a previously certified voting system whose certification expired on October 1, 2025.

MS. WARYCHA: Madam Chair, I'll start, and my co-counsel can add in if he has something else. So all of our voting machines expire -- their certifications expire on October 1st of 2025. So when this happens, the vendors then reach out to the Election Division and they ask for a renewal, and that is what we have before us today.

But before that gets there, the Election Division then reaches out to each county that's

using that system so that they have an opportunity to provide comment. At this time, I do not believe we have received comment from any counties about their vendors.

And in addition, the Commission must receive a report from VSTOP indicating that hardware, firmware, and software included in the renewal of the voting system is identical to the previously certified version by the Commission.

And then after receiving the VSTOP report and any comments, if we had gotten some from the counties that received notice, then it's up to the Commission to review VSTOP's report, make sure it complies with the standards under this chapter and Indiana Code, which is IC 3, and that the systems have worked effectively and that they've adequately been supported by the vendor.

So that is what we have before us today, and VSTOP is here to talk about their testing of the system.

MR. KOCHEVAR: I will second everything that my counterpart has said. I will also just add, because I think I said this at the last meeting, in specifics to ES&S EVS 5.2.4.0, 6.0.4.0, and 6.3.0.0, the co-directors did send out notice to

counties informing them that renewal was happening, and that was successfully sent on the 7th -- the 6th. Excuse me. Sent on the 6th. I sent that email on behalf of the co-directors, and so all counties have been notified that are on this agenda, and any and all of them knew that today's meeting was here in case they wanted to potentially speak or offer public comment, but I don't see any counties here today.

CHAIRMAN BOYCE: Do counties typically? Obviously we are new to this process.

MS. WARYCHA: No. And we did notify two weeks ago the MicroVote county since they were up last week, and it's been two weeks now and we still haven't received anything back from the MicroVote county as well.

CHAIRMAN BOYCE: Thank you both. The Chair will now recognize representatives of the Voting System Technical Advisory Program, VSTOP, to provide information regarding the voting systems whose vendors have filed applications for recertification, beginning with several versions of the Election Systems & Software, also referred to as ES&S, EVS ballot card voting system. For the record, I would ask that VSTOP document the use of

the applicable version of the protocols used as the basis for VSTOP's report.

MR. DRUMM: Spencer Drumm, D-r-u-m-m. Good morning, everybody.

CHAIRMAN BOYCE: Good morning.

MR. DRUMM: So just to make sure, I haven't seen the newest agenda version, so are we starting off with the 5.2.4.0? Is that correct?

CHAIRMAN BOYCE: Well --

MR. KING: Engineering change orders.

CHAIRMAN BOYCE: Yeah. Engineering change orders.

MR. DRUMM: Okay.

MS. WARYCHA: There you go.

MR. DRUMM: Thank you. So to start off here, ECO 1190 introduces an additional plastic stopper to block the sensor arm from getting stuck on a recessed area, causing a false bin full message.

Engineering Change Order 1190 does not adversely impact the functionality, performance, accessibility, usability, safety, or security of the components or the system or alter the overall configuration of the certified system. And there's no changes to firmware or software required. That's for Engineering Change Order 1190.

CHAIRMAN BOYCE: Okay. If it's pleasing to the other members of the Commission, I would say, based on Item 3a, we could just review all at once unless there's any --

MR. WESTERCAMP: Let's do it.

CHAIRMAN BOYCE: Go ahead.

MR. DRUMM: All right. This one is for ECO 1185, and this introduces a replacement motor mount assembly bracket that will mount to the existing paper path motor, or PPM, side panel. This replacement eliminates the need to replace the entire side panel. An ECO label is applied at the time of installation.

ECO 1185 does not adversely impact the functionality, performance, accessibility, usability, safety, or security of the components or the system or alter the overall configuration of the certified system. No change to firmware or software is required.

MR. CLAYTOR: Madam Chair, may I ask a question?

CHAIRMAN BOYCE: Sure.

MR. CLAYTOR: On the first item that we covered, the plastic stopper, the sheet that's been filed calls out the 6.3.0.0 and the 6.5.0.0. And

doesn't this just apply to the change, because the 6.5.0.0 hasn't been reviewed yet?

MR. DRUMM: It will utilize the same hardware as far as that goes, so it will -- once it's approved, then it would affect the 6.5.0.0 as well.

MR. CLAYTOR: Okay. Do we have to approve that separately when we approve the 6.5.0.0?

CHAIRMAN BOYCE: He just said if we approve it here, it would effect there.

VICE CHAIRMAN OVERHOLT: But my thought -- I'm going to make a motion this time to start. So I would move that, in terms of these change orders, that the 6.5.0.0 be carved out because the 6.5.0.0 hasn't even been certified as a voting system application at this point. So these are -- I mean, these are change orders for -- because I don't know how we can have a change order for a system that hasn't been certified yet. So I would think that these --

CHAIRMAN BOYCE: But 6.5.0.0 isn't even listed on what we're --

VICE CHAIRMAN OVERHOLT: But if you look at each of these forms for all the change orders, it says --

CHAIRMAN BOYCE: It's right here.

VICE CHAIRMAN OVERHOLT: Yeah, 6.5.0.0 pending review, so I think it would be better to carve out 6.5.0.0. I mean, we could -- if we approve the 6.5.0.0, we could say then that we then go back and...

CHAIRMAN BOYCE: Obviously if you want to make a motion you can now, but, to me, on the end, when you're approving these, you would mention it in your motion at that time.

VICE CHAIRMAN OVERHOLT: Well, but I'm -- well, I think --

CHAIRMAN BOYCE: Because, again -- and I'm not trying to be argumentative. I'm just trying to see the order of this because it isn't even -- the 6.5.0.0 obviously is what we just flipped on the agenda, so in my estimation --

VICE CHAIRMAN OVERHOLT: So I'll put it in a motion when we discuss whether we're going to approve these change orders. I'll just delay that. So just a hint that I'll be making that motion.

CHAIRMAN BOYCE: That works. Okay. So let's see. We were on 1185; correct?

MR. DRUMM: I think we finished that one up. We're on to 1198.

CHAIRMAN BOYCE: Oh, I'm sorry. Got it.

VICE CHAIRMAN OVERHOLT: Well, we have -86 and -93.

CHAIRMAN BOYCE: They're listed in another order on here. I think he's just going off the agenda.

VICE CHAIRMAN OVERHOLT: Okay.

MR. DRUMM: So ECO 1198 has to do with the DS200 ballot box. It's in its end of life, and it requires retrofitting to the DS300 ballot box to accommodate the DS200 ballot box. The ECO 1198 creates a new lock pawl for the DS300 ballot box and adds a new adhesive stop plate to the DS200 base plate. The shorter pawl allows for the DS300 ballot box lock to rotate to a locked position with the DS200 on the rails.

ECO 1198 does not adversely impact the functionality, performance, accessibility, usability, safety, or security of the components or the system or alter the overall configuration of the certified system. No changes to the firmware or software are required.

CHAIRMAN BOYCE: Okay.

MR. DRUMM: All right. And then -- I'm sorry.

CHAIRMAN BOYCE: So we're now to 1186.

MR. DRUMM: Yes.

CHAIRMAN BOYCE: Yeah. Okay.

MR. DRUMM: ECO 1186 is the seal loop on the DS300 is falling off, so longer rivets are added to keep the seal in place and help with installation.

The ECO 1186 does not adversely impact the functionality, performance, accessibility, usability, safety, or security of the components or the system or alter the overall configuration of the certified system. And no changes to the firmware or software are required.

And then ECO 1193 updates the code used by the field programmable gate array improving the scanned image quality.

This ECO does not adversely impact the functionality, performance, accessibility, usability, safety, or the security of the components or the system or alter the overall configuration of the certified system.

VICE CHAIRMAN OVERHOLT: Could I ask a question. So 1193, since it does involve coding, I take it there's also no -- it doesn't -- when it says it doesn't affect the security, so there's still no access -- it doesn't provide any access to the Internet, any access --

MR. DRUMM: No. It's just updating the, like,

underlying code that, when the image is scanned, it's just updating that code that scans the image of the ballot.

VICE CHAIRMAN OVERHOLT: Okay.

CHAIRMAN BOYCE: Okay. So as far as 3a, right, that's that, so 1190, 1185, 1198, 1186, and 1193.

VICE CHAIRMAN OVERHOLT: I would move that we approve those change orders for ES&S systems 5.2.4.0 and 6.0.4.0, carving out -- oh, and 6.3.0.0, and although I see that 6.5.0.0 is not referenced here but noting that all of the change orders reference 6.5.0.0, but specifically note that this approval would not relate to 6.5.0.0 at this point in time.

MR. CLAYTOR: Second.

CHAIRMAN BOYCE: Okay. We have a motion and a second, for simplification, I'll say for a. approval. All those in favor signify by saying "aye."

VICE CHAIRMAN OVERHOLT: Aye.

MR. CLAYTOR: Aye.

MR. WESTERCAMP: Aye.

CHAIRMAN BOYCE: Opposed "nay."

The motion passes.

Okay. So on to b., Election Systems & Software EVS --

MR. CLAYTOR: Madam Chairman.

CHAIRMAN BOYCE: Oh, yes.

MR. CLAYTOR: I'm sorry to interrupt, but on all the paperwork -- maybe I'm wrong -- this just calls out the 6.3.0.0 and 6.5.0.0, but we're asking to approve those same change orders for the 5.2.4.0 and the 6.0.4.0, so just --

CHAIRMAN BOYCE: Okay. What are you referring to?

MR. WESTERCAMP: We specified that.

MR. CLAYTOR: It was specified in the motion, but it's not on the change orders.

VICE CHAIRMAN OVERHOLT: He's pointing out these change orders -- I hadn't picked up on that. The change orders all only apply to 6.3.0.0.

MR. CLAYTOR: But I'm assuming, I mean, those were all in your change order testing or it's the same component.

MR. DRUMM: They only reference like the 6.3.0.0.

MR. CLAYTOR: Okay. I'm confused.

VICE CHAIRMAN OVERHOLT: Yeah. Why -- so maybe it just is an issue with the agenda. So we

were going by the agenda, but the change orders themselves reference 6.3.0.0 and 6.5.0.0.

MR. DRUMM: Because those are what they pertain to. I believe -- I don't want to speak for EVS, but -- or ES&S, but I believe the older systems aren't going to be updated, so that's why it was only referencing the 6.3.0.0.

MS. NUSSMEYER: There's somebody from ES&S here.

CHAIRMAN BOYCE: I want to make sure she got sworn in.

MR. KOCHEVAR: She was.

CHAIRMAN BOYCE: Okay. I'm sorry. I didn't see you stand up. If you'd like to --

MS. RAUCH: Do you want me just to stand up?

CHAIRMAN BOYCE: Come to the mic, and then say your name and spell your name.

MS. RAUCH: My name is Becky Rauch, R-a-u-c-h, with ES&S.

CHAIRMAN BOYCE: Go ahead.

MS. RAUCH: So I think to provide a little clarity, the ECOs that were mentioned, especially the ones that are referenced in the DS300, that equipment is only 6.3.0.0 and above. So it's not equipment that was within 5.2.4.0 or 6.0.4.0.

So I don't know if that helps at all. So I'm not sure what's worded how where, but I think, like you said, the older versions it doesn't apply to, but those are the existing ECOs for the future versions, if that helps.

MR. CLAYTOR: So we need to change the motion.

VICE CHAIRMAN OVERHOLT: Well, we already passed it, so I would --

CHAIRMAN BOYCE: Make an additional?

MR. CLAYTOR: Reconsider?

VICE CHAIRMAN OVERHOLT: Yeah. So I'd move to reconsider my own motion regarding approval. I'm going to shut up.

CHAIRMAN BOYCE: I'm going to have a law degree after this.

VICE CHAIRMAN OVERHOLT: It doesn't do you any good because I have one of those.

I would move to reconsider my motion that just passed regarding approval of the change orders since it seems like that motion was overbroad.

MR. CLAYTOR: Second.

CHAIRMAN BOYCE: Okay. What she said. No. I'm kidding. Any discussion?

MR. WESTERCAMP: Just to double check our math here, I just want to go through. So 6.3.0.0 is on

1, 2.

VICE CHAIRMAN OVERHOLT: Yeah. I flipped through.

MR. WESTERCAMP: So we only have to worry about -- the motion is only for 6.3.0.0?

VICE CHAIRMAN OVERHOLT: Right now it's to reconsider my original motion.

MR. WESTERCAMP: Okay. Yeah.

VICE CHAIRMAN OVERHOLT: And then we'll clarify what this is actually about.

CHAIRMAN BOYCE: So we have a motion and a second on the floor. All those in favor signify by saying "aye."

VICE CHAIRMAN OVERHOLT: Aye.

MR. CLAYTOR: Aye.

MR. WESTERCAMP: Aye.

CHAIRMAN BOYCE: Opposed "nay."

Motion passes.

MR. CLAYTOR: Madam Chairman, I'd like to make a motion that we approve the ES&S Change Orders 1190, 1185, 1198, 1186, and 1193 for the EVS 6.3.00.0, however many zeros it's supposed to have.

CHAIRMAN BOYCE: I think just two, yeah. Okay. We have a motion. Do we have a second?

MR. WESTERCAMP: Second.

CHAIRMAN BOYCE: And a second. All those in favor signify by saying "aye."

VICE CHAIRMAN OVERHOLT: Aye.

MR. CLAYTOR: Aye.

MR. WESTERCAMP: Aye.

CHAIRMAN BOYCE: Opposed "nay."

Okay. Very good. Thank you.

MS. RAUCH: Thank you.

CHAIRMAN BOYCE: Okay. So now we will move on to 3b, Election Systems & Software EVS 5.2.4.0. Go ahead.

MR. DRUMM: EVS 5.2.4.0 is a paper-based, end-to-end election management system that supports jurisdictions' elections needs by creating and maintaining a central election database, formatting and printing of ballots, programming election equipment, and collection and reporting of results.

This system was certified by the U.S. Election Assistance Commission on June 5th of 2018 and is compliant with the Voluntary Voting System Guidelines. The only engineering change order affecting this system, at least -- I believe it's ECO 1185 that brings that replacement motor mount assembly.

MS. NUSSMEYER: Uh-uh, no.

MR. DRUMM: Before the field test, VSTOP reviewed the VSTL report submitted by ES&S. This voting system underwent field testing at the Ball State University campus on October 13, 2025, by the VSTOP team. The field test included verification that no changes had been made to the system since the last certification. Mock elections, including the IED-approved test case scenarios for school board party designations per IC 3-8-2.5-2.5(a)(5) and the Amendment 1 update to the 2021 protocol, were conducted as part of the field test for this voting system.

On the basis of VSTOP's review and evaluation, we find the voting systems referenced herein, and with the scope, certification, and limitations therein, meets all the requirements of the Indiana Code for use in the state of Indiana. The finding includes compliance with the legal requirements for voters with disabilities.

MS. NUSSMEYER: Spencer, if I may ask you a question.

MR. DRUMM: Yeah.

MS. NUSSMEYER: The actual document that we have in our binder, it says "Add here or append

ECOs." It includes a number of them, and in paren it says "1185 pending approval," and that's for the 5.2.4.0. And you and Becky both said that the 1185 would not apply to the 5.2.4.0, which is what the Commissioners amended their motion for. So is this incorrect or should 1185 apply to the 5.2.4.0?

MR. DRUMM: To -- let me see.

VICE CHAIRMAN OVERHOLT: I will say, I'm looking at the documentation for the change order, so not the report. We have -- in our binders we have the VSTOP report to the Election Commission regarding Change Order 1185, which specifically says the voting systems affected are the EVS 6.3.0.0 and the 6.5.0.0 pending review. But then on the actual engineering change order for the certification impact, it actually does say for federal -- well, I don't know which of these apply, but for federal certification strategy, it does mention 5.2.4.0, and for the state certification strategy -- oh, it does not.

MR. CLAYTOR: But this page for 5.2.4.0 lists ECOs and lists 1185.

CHAIRMAN BOYCE: Which page is that?

MR. CLAYTOR: It's the third page under the 5.2.4.0 tab.

VICE CHAIRMAN OVERHOLT: This is the attachment to --

CHAIRMAN BOYCE: Oh, right here.

VICE CHAIRMAN OVERHOLT: So this is from that sheet I was just looking at.

CHAIRMAN BOYCE: Oh, right here. Right here it says it.

MS. NUSSMEYER: So just a reminder, the VSTL report and EAC certification actually don't apply to us in Indiana. It's up to this Commission to make those approvals. And so if the VSTL and the EAC did those engineering change orders against the 5.2.4.0 or older systems, that would be for federal certification. It would be up to VSTOP to tell us whether or not the engineering change order applies to the 5.2.4.0 and the other systems as applied to our elections in Indiana, and that's not something I think at least Matthew and I are prepared to answer.

VICE CHAIRMAN OVERHOLT: Although in looking at that page --

CHAIRMAN BOYCE: When you say "VSTL," what does that mean?

MS. NUSSMEYER: Voting System Testing Laboratory. It's what the federal government uses.

Then we also look at their reports.

VICE CHAIRMAN OVERHOLT: But if you do look at the page under the -- so the 5.2.4.0 tab, that one, where it says "Add here or append" partway down, that's --

MS. WARYCHA: I agree with vendor being compliant with VSTL.

MS. NUSSMEYER: Yeah. That's what I raised was vendor, but it says here on this 1185 "pending approval."

VICE CHAIRMAN OVERHOLT: Well, then -- okay. Yeah.

MS. NUSSMEYER: But the 1185 report itself does not include the 5.2.4.0.

MR. KING: Madam Chairman, I think again you would want to have the Commission hear testimony from VSTOP to confirm the discussion that's been going on.

CHAIRMAN BOYCE: Sure. Can you help us?

MR. DRUMM: I think at this point, some of the confusion was, so all of that affects the ExpressVote system, and that's part of the overall EVS system. And so I think that's kind of where our confusion lied. You know what, if you guys recommend, we can update that recommendation to add

the 5.2.4.0 to it.

MS. RAUCH: Can I come back up?

CHAIRMAN BOYCE: Please.

MS. RAUCH: I think part of -- I don't know if I misspoke or it was unclear. So what I was trying to -- Becky Rauch again. I apologize. The ECOs that are specific to the DS300 cannot apply to 5.2.4.0 and 6.0.4.0 because DS300s were not certified within those.

So I don't have the definition of each in front of me -- I apologize -- but I think 1185 is one that may be all versions. But when I was speaking earlier, 5.2.4.0 is not going to be relevant with the DS300 ECO. So we couldn't just approve all ECOs for all versions because some only apply to the equipment that was within that version. So -- I'm sorry. Go ahead.

VICE CHAIRMAN OVERHOLT: No, no. Go ahead.

MS. RAUCH: I probably said it.

VICE CHAIRMAN OVERHOLT: So I think we need -- these multiple ECOs, which maybe you don't have in front of you but I'd be happy to share them so you could see, so all of the ECOs that we approved only specified the 6.3.0.0. So I guess what we need to know --

CHAIRMAN BOYCE: Does it also affect --

VICE CHAIRMAN OVERHOLT: Yeah. Which of those, if any, affect the 5.2.4.0 and the 6.0.4.0 because we would need to approve those for --

CHAIRMAN BOYCE: Is that recertification?

MS. NUSSMEYER: Before you do recertification.

VICE CHAIRMAN OVERHOLT: Yeah. Before we do the recertification we have to approve the change orders because the problem is -- I mean, I know our agenda had them applying to 5.2.4.0 and 6.0.4.0, but the documentation that we have from VSTOP only had them applying to 6.3.0.0.

MS. RAUCH: For just 1185 specifically?

VICE CHAIRMAN OVERHOLT: All of them, all of the ones that we just -- all the ECOs that we just approved.

MS. NUSSMEYER: Can we go through those with you, Becky?

CHAIRMAN BOYCE: So I think --

VICE CHAIRMAN OVERHOLT: Well, how does the Chair want to handle this?

CHAIRMAN BOYCE: Rather than go back and relitigate, it seems to me now the agenda was appropriately addressed then. If 1185 is a part of the 5.2.4.0, that was in this original 3a.

MR. CLAYTOR: But it's not on VSTOP's report.

VICE CHAIRMAN OVERHOLT: Yeah. I'm concerned because we act on the recommendation of VSTOP, and VSTOP --

MR. WESTERCAMP: There's been no recommendation for that specific --

VICE CHAIRMAN OVERHOLT: Exactly. And I do not want to start acting like I know.

CHAIRMAN BOYCE: Okay, okay.

MR. WESTERCAMP: Just to summarize, what my thought is, I don't want to act outside what the recommendations of VSTOP are today at this meeting. So if we don't have the documentation that validates the recertification here, then I'm not going to approve anything. I don't think my other commissioners are either.

So the question, I think, before this body is, what do we have in front of us that we need to approve that we have not yet approved. Is that the question?

MR. CLAYTOR: I think there's a second part to it --

MR. WESTERCAMP: Okay.

MR. CLAYTOR: -- that the directors and hopefully the co-counsel can opine on. If we then

approve the '25 protocols, are we going to screw up any of the recertifications?

MS. WARYCHA: No.

MR. CLAYTOR: Okay. I'm happy.

VICE CHAIRMAN OVERHOLT: Well, and I would -- well, I think --

MS. NUSSMEYER: Because VSTOP could amend the report.

VICE CHAIRMAN OVERHOLT: Well, I guess so it's not -- well, I guess my -- so it's not a question of whether VSTOP would have looked at these specifically with respect to those other systems; it's just whether -- but then we have to verify that ES&S actually sought -- although it seems like it did, whether ES&S sought approval of these ECOs for those systems; right?

MS. NUSSMEYER: Correct. At least as I'm understanding it, there's the engineering change order in each of these packets that presumably is what VSTOP relied upon, which includes, in some cases, the 5.2.4.0 and the 6.0.4.0, not in all instances. So for Engineering Change Order 1185, the current summary from VSTOP includes the 6.3.0.0 and the 6.5.0.0 pending review.

At this point the Commission has only approved

the engineering change order on 6.3.0.0, but this is a replacement for a motor mount, which it sounds to me, from your testimony, Becky, that 6.0.4.0 and 5.2.4.0 should also be considered in this change because it has to do with hardware and not dealing with the DS300 or DS200. Is that accurate?

MS. RAUCH: That's my -- it's a piece of equipment that is in all of the certified versions. So it's just the ECOs that specifically state the DS300 changes, those are 6.3.0.0 and above only. So those are the ECOs that would not pertain to the 5.2.4.0 or 6.0.4.0.

MS. NUSSMEYER: Okay. So, VSTOP, for 1185, would you recommend that the report before the Commission be amended on your summary sheet, because, again, it's documented in the actual engineering change order appendix, that the 5.2.4.0 and the 6.0.4.0 be also included in perhaps a new motion from the Commission to include 1185 with 5.2.4.0 and 6.0.4.0?

MR. DRUMM: Yes.

MS. NUSSMEYER: So moving on to Engineering Change Orders 1186 and 1193 -- I'm just following the binder here -- both of these include the component for the DS300. So, Becky, for you and

ES&S, the DS300 only applies to EVS 6.3.0.0 and 6.5.0.0 once we get down to certification. So 5.2.4.0 and 6.0.4.0 would not be included in an amended -- in any -- in a report from VSTOP, the 6.3.0.0 and 6.5.0.0 are appropriate. Is that correct from the ES&S perspective?

MS. RAUCH: Yes.

MS. NUSSMEYER: Spencer, is that correct from your perspective?

MR. DRUMM: Yes.

MS. NUSSMEYER: And then the last engineering change order, I believe, is 1198. This also includes the DS200 and DS300. This is the ballot box's end of life requires retrofitting to DS300 ballot box. Does that only apply to the 6.3.0.0 and a future 6.5.0.0 or does it include the 5.2.4.0 or the 6.0.4.0?

MS. RAUCH: To my understanding, that one is relevant to 6.3.0.0 and forward.

Is that what you have on your side too?

MR. DRUMM: Yes.

MS. RAUCH: Because now it's incorporating just the ballot box of the DS300, but that wasn't in existence in the older versions.

MS. NUSSMEYER: And so the last one,

Commissioner Claytor mentioned 1190.

MR. CLAYTOR: Is that that plastic stopper?

MS. NUSSMEYER: Correct. And this affects the EVS DS950 component, and the Commission only approved that ECO for the 6.3.0.0. Should it also apply to the 5.2.4.0 or 6.0.4.0?

MS. RAUCH: No. That is accurate as well.

MS. NUSSMEYER: So it appears the Commission needs -- well, VSTOP needs to recommend that 1185 be amended -- the summary sheet be amended to include the 5.2.4.0 and the 6.0.4.0, and then the Commission needs to consider a motion to apply the engineering change order to the 5.2.4.0 and 6.0.4.0 before they consider recertification. Is that accurate?

MS. RAUCH: Yes.

MR. DRUMM: (Nods head.)

MS. NUSSMEYER: Thank you, Madam Chair.

CHAIRMAN BOYCE: I think I followed all that.

MR. CLAYTOR: Can you say at least say yes rather than nodding your head?

VICE CHAIRMAN OVERHOLT: He needs to say yes out loud. You nodded yes. Can you say yes.

MR. DRUMM: Yes.

CHAIRMAN BOYCE: Okay.

MR. KING: Madam Chair, appreciate the Commission's work in sorting through the important details regarding the various voting systems that are before the body for either approval of ECOs and recertification. And from the testimony provided by VSTOP, I believe -- and by representatives of the vendor, I believe that there's clarity with regard for the Commission.

And so, of course, the co-directors don't vote on such matters, but in terms of your consideration, I'm not aware of any outstanding issues at this point based on VSTOP and ES&S's testimony.

MR. CLAYTOR: Madam Chairman.

CHAIRMAN BOYCE: Yes.

MR. CLAYTOR: Could I make a motion to approve the change order 1185 as it applies to 5.2.4.0 and 6.0.4.0.

CHAIRMAN BOYCE: Okay.

VICE CHAIRMAN OVERHOLT: Second.

MR. WESTERCAMP: I'm just going to add my only point of discussion is, does anybody see any problem, any error or anything? Speak now or forever hold your peace.

Okay. Seeing none, that's the end of my

discussion.

CHAIRMAN BOYCE: Okay. So we have a motion and a second. All those in favor signify by saying "aye."

VICE CHAIRMAN OVERHOLT: Aye.

MR. CLAYTOR: Aye.

MR. WESTERCAMP: Aye.

CHAIRMAN BOYCE: Opposed "nay."

The motion passes.

MR. WESTERCAMP: Thank you.

CHAIRMAN BOYCE: Yes. Okay.

VICE CHAIRMAN OVERHOLT: So now it's on to 3b?

CHAIRMAN BOYCE: Yes. Okay. Thank you for, yeah, all that. Okay. So now we're on to 3b, Election Systems & Software EVS 5.2.4.0.

MR. DRUMM: The EVS 6.0.4.0 is a paper-based end-to-end --

VICE CHAIRMAN OVERHOLT: No, 5.2.4.0.

MR. CLAYTOR: We haven't approved 5.2.4.0 yet.

CHAIRMAN BOYCE: We didn't approve 5.2.4.0.

MR. DRUMM: Oh, okay.

MS. NUSSMEYER: But, Spencer, you reviewed that.

CHAIRMAN BOYCE: I was going to say, I think you already did that, but since we saw those

issues, we sort of backed up.

MR. DRUMM: Okay.

CHAIRMAN BOYCE: So since he's already reviewed that, do we see any questions, issues?

VICE CHAIRMAN OVERHOLT: I would move that we recertify ES&S EVS 5.2.4.0.

MR. WESTERCAMP: Second.

CHAIRMAN BOYCE: Okay. We've a motion and a second. All those in favor signify by saying "aye."

VICE CHAIRMAN OVERHOLT: Aye.

MR. CLAYTOR: Aye.

MR. WESTERCAMP: Aye.

CHAIRMAN BOYCE: Opposed "nay."

Very good. Okay. 3c, ES&S EVS 6.0.4.0.

MR. DRUMM: All right. The EVS 6.0.4.0 is a paper-based, end-to-end election management system that supports jurisdictions' election needs by creating and maintaining a central election database, formatting and printing the ballots, programming election equipment, and collecting and reporting results.

This system was certified by the U.S. Election Assistance Commission on May 3rd of 2019 and is compliant with the Voluntary Voting System

Guidelines. Before the field test, VSTOP reviewed the VSTL reports submitted by Election Systems & Software. This voting system underwent field testing at Ball State University on October 25th through the 28th, 2021, by the VSTOP team. The field test included verification of all required elements of the Indiana statutes regarding voting systems as well as an ADA compliance evaluation. Mock elections, including the IED-approved test case scenarios were for straight party voting, were conducted as part of the field test for this voting system, and the addition of the school board designation testing was completed in October of 2025.

On the basis of VSTOP's review and evaluation, we find the voting system referenced herein, and with the scope of certification and limitations therein, meets all the requirements for the Indiana Code for use in the state of Indiana, this including compliance with legal requirements for voters with disabilities.

MR. CLAYTOR: Madam Chair, may I ask a question?

CHAIRMAN BOYCE: Oh, yes. Sorry. I was reading something. Yes. I'm sorry.

MR. CLAYTOR: In the documentation for the 6.0.4.0, it refers to 1185 pending, which I believe we heard doesn't apply, and it refers to 26 --

MS. NUSSMEYER: It does apply.

VICE CHAIRMAN OVERHOLT: No, it does.

MR. CLAYTOR: It does apply? Okay.

VICE CHAIRMAN OVERHOLT: Yes. And we dealt with that. We dealt with 1185.

MS. NUSSMEYER: Yes.

MR. CLAYTOR: It's been confusing.

VICE CHAIRMAN OVERHOLT: I know.

MR. CLAYTOR: And it says 2610 pending. We don't have that on the agenda anywhere, I don't think.

MR. DRUMM: That was one that we ended up looking into it, and it was approved several years ago. It got mixed in with some things, but it is not --

MR. CLAYTOR: But it is not pending?

MR. DRUMM: No. And I believe the number was wrong, we ended up finding out when we spoke with ES&S about it. So it was actually, I believe, 2160 was the ECO number.

VICE CHAIRMAN OVERHOLT: Well, can we have some clarity about that because we can't -- well,

this is -- I think we need some clarity. And also, these seem to go in numerical order, so my question would be why even a 2160 would have already been approved. Maybe I'm wrong about that.

MR. DRUMM: It's not something that we decide the numerical number. It's whatever we're given.

CHAIRMAN BOYCE: You're given a number by who?

MR. DRUMM: By the vendor.

CHAIRMAN BOYCE: By the vendor he said.

MR. WESTERCAMP: So 2610 is incorrect in the report; is that right?

VICE CHAIRMAN OVERHOLT: Yes. Well, so what's 2610? What is it actually supposed to be?

MR. DRUMM: It's supposed to be 2160.

VICE CHAIRMAN OVERHOLT: And it's not actually pending? Well, we know it's not pending because we don't have a --

MR. DRUMM: Yeah. It was not one that is pending, no.

VICE CHAIRMAN OVERHOLT: But it has been approved?

MR. DRUMM: I would have to go -- let's see. It was approved previously when the system was recertified.

CHAIRMAN BOYCE: Meaning like in '21?

MR. DRUMM: Yeah. So, yeah, 2160, I have to go back and look at what it specifically --

VICE CHAIRMAN OVERHOLT: Yeah. We need to know what this -- I mean, let me say this. I mean, I appreciate all the work that VSTOP does. It's really -- and it is really important work, which means it's also really important that -- and our work is really important in terms of sort of we act on your recommendations, take action based on those recommendations, actions that affect voting across the state of Indiana.

So it's important that it be done right, and I'm just concerned that we need clarity. We can't -- well, I am concerned about -- I mean, I know it's important to recertify the system, but we've got to be really clear what we're recertifying and understand what we're recertifying. So if you all could figure out -- I don't know if we table this one and move to another one or something.

MR. WESTERCAMP: I share your concerns.

I guess I just want to ask, were you aware that there was an error in the report that you submitted when you came to us today?

MR. DRUMM: Well, the number is correct. We

had gotten the wrong number, so that is the correct ECO number. It was --

MR. WESTERCAMP: I guess I'm looking at the VSTOP form that was signed by a gentleman named Mark dated August 26, 2025, and it says 2610 pending, and what I think you're telling me is it should be 2160. Right?

MR. DRUMM: It should be 2160, yeah.

MR. WESTERCAMP: Right. So that's an error; right?

MR. DRUMM: Okay. Yes. Then, yes, it is.

MR. WESTERCAMP: Okay. Did you know about this or did anybody else know about this when you came to us this morning?

MR. DRUMM: I thought we had it corrected. That was my mistake.

MR. WESTERCAMP: Okay. Do you or any of your colleagues at VSTOP, are you aware of any other errors in the reports that the Commission is basing its decisions on today? Because that's my biggest concern is we've had a couple of hiccups this morning, and I just want to be sure that the information we're making decisions based on is actually true and accurate.

MR. DRUMM: As far as I understand it, that

was the only error in ECO numbers.

MR. WESTERCAMP: Can I just get sort of an affirmation from your colleagues behind you as well? Is that a yes?

MR. CHATOT: Yes, yes.

MR. WESTERCAMP: Okay. Thank you, gentlemen.

VICE CHAIRMAN OVERHOLT: Can I ask another quick one. I'm sorry. So getting back to 2160, so the reference in the report should have been 2160, and you've said 2160 is not pending, it was actually approved already?

MR. DRUMM: Yes, when it was previously certified. Yeah.

VICE CHAIRMAN OVERHOLT: Okay. And is there a way that we can make sure that's actually the case? And what was it? I guess I'd like to know what 2160 was just so we know.

MR. DRUMM: Off the top of my head, I'm not sure. It was something --

VICE CHAIRMAN OVERHOLT: Well, there are two gentlemen with laptops behind you. I'm assuming they can figure it out. And someone will need to come up to the table to be official about this.

MR. CHATOT: Okay.

CHAIRMAN BOYCE: Can you state your name and

spell it.

MR. CHATOT: Yes. Sorry. Marc Chatot, M-a-r-c, C-h-a-t-o-t. Looks like this 2160 was submitted back in 2016, and I believe it was approved on 4/7/16, so April 7th originally. And let me see. It introduced a new caster screw to the DS200 ballot box.

MR. WESTERCAMP: So not just a number is incorrect, it's the indication that it's pending is also inaccurate. Is that --

VICE CHAIRMAN OVERHOLT: Well, right, yeah. We figured that out.

MR. CHATOT: Yeah. It's been approved for a while.

CHAIRMAN BOYCE: Okay. So I would say, if the other members of the Commission are feeling okay about that, I would --

MR. CHATOT: I've got additional details, if you'd like.

CHAIRMAN BOYCE: Sure.

MR. CHATOT: It introduces new casters to the DS200 ballot box assembly, changes caster mounting hardware to update the thread lock formula, adds casters, shortens the emergency beta cover length wise from 275 millimeters to 240 millimeters, and

adds some tabs, also relocates a stainless steel eyelet.

VICE CHAIRMAN OVERHOLT: So it wasn't any firmware or software or anything like that.

MR. CHATOT: It was all hardware.

CHAIRMAN BOYCE: Thank you.

Okay. Are there any other -- on the 6.0.4.0 then, any other issues, questions, thoughts?

MR. WESTERCAMP: Do we have a motion on the floor?

CHAIRMAN BOYCE: No.

MR. WESTERCAMP: Okay. I move that we recertify Election Systems & Software EVS 6.0.4.0.

MR. CLAYTOR: Second.

CHAIRMAN BOYCE: Okay. We have a motion and a second. All those in favor signify by saying "aye."

VICE CHAIRMAN OVERHOLT: Aye.

MR. CLAYTOR: Aye.

MR. WESTERCAMP: Aye.

CHAIRMAN BOYCE: Opposed "nay."

Very good. 3d, ES&S EVS 6.3.0.0.

MR. DRUMM: All right. The EVS 6.3.0.0 is a paper-based, end-to-end election management system that supports jurisdiction elections' need for

creating and maintaining central election databases, formatting and printing ballots, programming election equipment, and collecting and reporting results.

This system was certified by the U.S. Election Assistance Commission on November 17th of 2022 and is compliant with the Voluntary Voting System Guidelines 1.0. Changes and major features being introduced by the voting system are the DS300 poll place scanner and tabulator, the DS950 precinct scanner, and several upgrades to security. The following ECOs affect the EVS 6.3.0.0: ECO 1185, 1186, 1190, 1193, and 1198 and all the previously approved ECOs for the 6.3.0.0.

Before the field test, VSTOP reviewed the VSTL reports submitted by Pro V&V. This voting system underwent field testing at Ball State on May 15th through the 18th in 2023 by the VSTOP team. The field test included software hash verification of all required elements of the Indiana statutes and requirements of all the Indiana statutes regarding voting systems as well as an ADA compliance evaluation. Mock elections, including the IED-approved test case scenarios for straight party voting were conducted as part of the field test for

the voting system. The addition of the school board designation testing was completed in October of 2025.

Based on the basis of VSTOP's review and evaluation, we find the voting system referenced herein, and the scope and certification limitations therein, meets all the requirements of the Indiana Code for use in the state of Indiana. This finding includes compliance with the legal requirements for voters with disabilities.

MR. WESTERCAMP: Sir, can I ask you a couple questions. So on the form that I have in front of me, it says "Procedures for Renewal of a Voting System" that VSTOP submitted. It states that the person that signed this is the principal state certification manager, but this is an unsigned report.

MR. DRUMM: He sent an updated one. Did you guys get that?

MR. WESTERCAMP: Do we have it for the record?

MR. DRUMM: He said he sent it to the IED.

MS. NUSSMEYER: Who is "he"?

MR. DRUMM: Mark.

MS. NUSSMEYER: Mark?

MR. DRUMM: Mark Manganaro.

MS. NUSSMEYER: Manganaro?

MR. DRUMM: Yeah. Sorry. I think we met.

MR. WESTERCAMP: Can you adopt by reference everything in this report just so that we have this to rely on?

MR. DRUMM: Yeah. I apologize. I thought, when he sent it to us, he sent it to the IED as well. He said he did, so I was just going off of that basis. But I have the document signed.

MR. WESTERCAMP: Does anybody from the staff have a copy?

MS. WARYCHA: I am looking now, sir.

MR. WESTERCAMP: Okay. I have a second question. So, to me, and I may be missing something, it appears that there's a discrepancy in the report, which is why I asked about the signed copy. There's reference to an ECO 1187. Can you clarify for me?

MR. DRUMM: That was already approved previously last September.

MR. WESTERCAMP: Okay. Is that true?

MR. KOCHEVAR: Yes. I just think that there's an error in there, but it's in the official minutes from 9/30/24. It was approved along with a number of other ECOs with different numbers.

MR. WESTERCAMP: I guess just again we wanted to reiterate -- you know, I just asked a moment ago if there were any other errors in these reports, and we've now found another one within five minutes. And so I just want to reiterate how important it is that the Commission get accurate information so we can base our decision on VSTOP's recommendations.

CHAIRMAN BOYCE: I notice Joe left.

MS. WARYCHA: He did. He went upstairs to check something that we recently received in the mail to see if that was it. I was looking digital; he's looking natural mail.

CHAIRMAN BOYCE: Hard copy.

MS. WARYCHA: Yes.

CHAIRMAN BOYCE: Okay.

VICE CHAIRMAN OVERHOLT: I am going to move approval of recertification of ES&S EVS 6.3.0.0.

CHAIRMAN BOYCE: Okay.

MR. CLAYTOR: Second.

CHAIRMAN BOYCE: We have a motion and a --

MR. WESTERCAMP: I'm going to ask our more senior and seasoned members, do we need to wait to confirm the report has been, you know, given to us by the VSTOP folks?

VICE CHAIRMAN OVERHOLT: Well, I think since we -- my thought would be that, since he's testified here today, that that would be --

MR. DRUMM: And we don't send it to you guys. The vendor does. It doesn't come from us.

MR. WESTERCAMP: Oh, this isn't you?

MR. DRUMM: That was sent from the vendor, but we noticed that it was missing the signature. And I informed him of that, and I told him to send it to the IED as well as us. We received it, but I don't know that you guys did or not.

CHAIRMAN BOYCE: Okay.

MS. WARYCHA: To clarify, he's saying -- Spencer is telling you the IEC-11 is sent by the vendor to us, being the Election Division, for the Commission.

MR. WESTERCAMP: Okay. Thank you.

MR. KING: And --

CHAIRMAN BOYCE: And then -- yes. Go ahead.

MR. KING: I'm sorry. Madam Chair, members of the Commission, we did receive, during this past week, a mailing from ES&S that simply contained a form but no explanation as to the content of the form or no check as if a new certification was sought. So there may be a document that arrived

without any context to clarify what the purpose of that transmittal was.

CHAIRMAN BOYCE: Okay.

MS. WARYCHA: Just a follow-up. That's exactly what Joe thought too and went to go look for it because the electronic one does not have the signature.

MR. DRUMM: And I wanted to clarify as well, the 1187 is on there because, with the recommendation, we are supposed to put in anything that pertains to the last time it was certified, so that one would be on there for that reason.

MR. CLAYTOR: But it says it's pending.

MR. DRUMM: Right, yeah. That was my mistake. But the rest, it should be on there, though.

CHAIRMAN BOYCE: It should be listed, just not as pending?

MR. DRUMM: Correct.

VICE CHAIRMAN OVERHOLT: Sorry. I was thinking -- because I saw VSTOP at the top, I was thinking that this was a VSTOP form. But if it is something that is supposed to be signed by the vendor, I guess I don't know what the thought is as to --

MS. NUSSMEYER: Is that the VSTOP form or the

IEC-11?

MR. DRUMM: I believe that's it, yes.

MS. NUSSMEYER: What is it?

MR. DRUMM: It's the Appendix F.

MS. NUSSMEYER: So it's the VSTOP form?

MR. DRUMM: Yes. But I believe they send that to you guys as well because it was in the IEC-11 form.

VICE CHAIRMAN OVERHOLT: And we do have a signed -- so I've got a binder here.

CHAIRMAN BOYCE: It's down here.

VICE CHAIRMAN OVERHOLT: So in the really big binder, we do have the signed IEC-11.

CHAIRMAN BOYCE: With Mark, his signature.

VICE CHAIRMAN OVERHOLT: Right, yeah. So we've got -- so that's signed by the vendor by Mark Manganaro on October 28, 2025. And then so that form that we've been looking at, is that a part of this packet somewhere?

MS. NUSSMEYER: In the smaller binder.

CHAIRMAN BOYCE: In this one.

VICE CHAIRMAN OVERHOLT: Right. But the form that's in the smaller binder is the one that isn't signed, so we're trying to figure out if this bigger one, which seems to be more updated, if

we've got a signed version here and that's what we don't know.

MS. WARYCHA: I believe the commissioner is correct. I'm looking at the large binder, and I do see the IEC-11 with Mark A. Manganaro's signature as of October 28, 2025, which seems to be updated from the August 29th version in the smaller binder. So I do believe we have that signed form that's updated.

VICE CHAIRMAN OVERHOLT: So I guess I'd look for staff's recommendation. So is it okay to proceed without this other form?

MR. CLAYTOR: I think it's the same form, just --

VICE CHAIRMAN OVERHOLT: Well, this one --

MR. CLAYTOR: But that's a VSTOP form.

VICE CHAIRMAN OVERHOLT: Well, I know, but it is supposed to be signed by the vendor -- oh, wait.

MS. WARYCHA: Go ahead, Matthew.

MR. KOCHEVAR: Yes.

CHAIRMAN BOYCE: I think you're on the wrong one. Sorry. Yeah, 6.3.0.0 is not signed.

I'm sorry. Go ahead.

MR. KOCHEVAR: Yes. In an attempt to answer the vice chair's question, I'm going to say the

answer is yes, you may proceed to approve. The big binder has the official VSTOP report of the renewal application. On occasion, vendors do not provide all the information that we ask for. We've had to ask for a number of updates. I'm going to give you MicroVote, for instance. In their Appendix F, they did not include the counties that they service, which we need to send letters to the counties. And we told VSTOP make sure they get that updated and filed, and they did.

So the one that you have in your big binders, the official report, it looks like it has been signed. That is, from just looking at it, the most updated copy, so I believe you do have everything to proceed knowing the other errors that are still there.

I will just note that Appendix F is a particular part of a renewal application in their report. There are some things that the vendors, on top of the IEC-11, need to fill out because they're the ones who have the information and have to tell VSTOP so they can tell you.

MS. WARYCHA: Agree with everything Matthew said. Well put.

MR. WESTERCAMP: Thank you.

CHAIRMAN BOYCE: Okay. So we do have a motion and a second.

MR. KOCHEVAR: I'm sorry. I wanted to include this. I'm sorry to butt in. The one that you have in your binders, and Joe, I think, could clarify, but my understanding most likely is that is just the original documentation that he keeps in a file. Because everything is so large, he put the original application in there instead of the updated one because the updated one was inside the report, but we get the report as a PDF. And so that's why you have two different things in two different binders. But I'd say the big binder is the most up to date, is the official one. Use that one for your consideration.

CHAIRMAN BOYCE: Okay. There's a lot of papers, for sure.

Okay. So with all of that, there is a motion and a second on the floor for approval of the 3d, the ES&S EVS 6.3.0.0. Unless there's any other questions or comments, all those in favor signify by saying "aye."

VICE CHAIRMAN OVERHOLT: Aye.

MR. CLAYTOR: Aye.

MR. WESTERCAMP: Aye.

CHAIRMAN BOYCE: Opposed "nay."

Motion passes.

Okay. On to the next item, which is 3e, MicroVote General Corporation EMS 4.4-IN. At its November 3rd meeting, the Commission heard testimony from VSTOP regarding the application for recertification of the MicroVote General Corporation Direct Record Electronic Ballot System. For the record, I would ask that VSTOP document the use of the applicable version of the protocols used as the basis for VSTOP's report.

MR. DRUMM: So we tested it to the 2021 Amendment 1 version of the protocol.

CHAIRMAN BOYCE: Okay. Any questions? Yeah.

MR. KOCHEVAR: Just as a procedural matter, I will remind the Commission that you had tabled the motion to approve the certification, so by consent or by proper motion, you can bring that motion off the table, and then you can just go into discussion and, when it's done, you'll call a vote.

CHAIRMAN BOYCE: Okay. We do have a representative from MicroVote present.

VICE CHAIRMAN OVERHOLT: So procedurally it sounds like I'd move for approval of -- no, move to -- actually move to pick it up from the table?

CHAIRMAN BOYCE: Untable it?
VICE CHAIRMAN OVERHOLT: Yeah. Move to untable, to resume discussion regarding recertification of MicroVote EMS 4.4-IN.
CHAIRMAN BOYCE: Okay. We have a motion.
MR. WESTERCAMP: Can we clarify that we're taking this off the table?
VICE CHAIRMAN OVERHOLT: I thought that's what I just moved.
CHAIRMAN BOYCE: That's what she just said.
VICE CHAIRMAN OVERHOLT: I'm sorry. I said untable. I don't know --
MR. WESTERCAMP: I thought it was clear, but I'm going off of --
CHAIRMAN BOYCE: Then she changed it to --
VICE CHAIRMAN OVERHOLT: I was going to say renew.
CHAIRMAN BOYCE: Okay. We have a motion.
MR. CLAYTOR: Second.
CHAIRMAN BOYCE: And a second on resuming the discussion for the recertification of MicroVote. All those in favor signify by saying "aye."
VICE CHAIRMAN OVERHOLT: Aye.
MR. CLAYTOR: Aye.
MR. WESTERCAMP: Aye.

CHAIRMAN BOYCE: Opposed "nay."

Very good.

MS. NUSSMEYER: I'm sorry. Madam Chair, just to clarify for members of the Commission and those watching at home, the MicroVote system is actually made up of two separate systems. There's the Direct Report Electronic Voting System and an Optical Scan Ballot Card Voting System that is used for absentee voting by mail. And just confirming with VSTOP, both of those systems, the DRE and the op scan, were tested as part of the field test. I just wanted the Commission to be very clear about that, and people at home, because when you say "DRE," it only means one of the two components, and I believe VSTOP tested both, which is what they needed to do.

MR. DRUMM: Correct. We tested both.

MS. NUSSMEYER: Thank you.

MR. SHAMO: I'm Steve Shamo, general manager of MicroVote.

CHAIRMAN BOYCE: Could you just spell your name.

MR. SHAMO: S-h-a-m-o. This half of the room is much colder than the back half of the room, just so you know. I'm here to answer any questions that

were pending from the last tabled motion.

VICE CHAIRMAN OVERHOLT: I think the question I had was specifically about the DRE -- I want to make sure that's right -- about the DRE and the ballot retraction feature and whether that system -- so with the DRE, there are requirements regarding ballot retraction and the fact that certain personally identifiable voter information not be included in any way. That's the new law.

And so my question from the last meeting was, what identification numbers or information is MicroVote using for the ballot retraction feature in Indiana?

MR. SHAMO: Well, it's not so much what MicroVote is using; it's what the county level official is using. In most circumstances, I would say they're using the voter ID. If they're using the encoding feature from an electronic poll book, it's systematically putting in the voter ID number.

Just last week in Lake County, however, I was doing some retractions for their special election, and I noticed in that particular election the eight voting machines that they used for the walk-in early voting at several voting sites was using the voter ID number as registered. However, travel

board members were using the unique identifier that they were generating themselves and putting onto the form, so those voting machines had a different number in it. That was done manually.

The voting system itself doesn't care. Our voting system doesn't care. It's a field of ten digits that have to be entered into that field, so whatever is being used by the county is what would be used for retraction.

VICE CHAIRMAN OVERHOLT: Okay. So your system -- it sounds like from what you just said that your system is capable of -- a county can generate their -- well, just generating numbers, I guess, that aren't tied to anything else. Your system would allow that, and it's up to the counties to decide how they're going to populate those retraction numbers?

MR. SHAMO: Yeah, yeah. So a little history on it. So when the -- in '08, I believe it was, when walk-in voting first started coming into play, electronic poll books were not in play at that time, so people were using just simply the registration books to sign in and go from there. At that point they were using a ledger of sort to write down an identifying number. In most cases,

it would be like 100001 based on the number of registered voters so they would know they would absorb everybody and then 10002, -3. As you can imagine, there's a lot of human error in that process because now you have election deputies entering that and then manually entering it into the voting machine for retraction later.

So when electronic poll books came in, the next step was the receipt would print out the voter information and then it would have the voter ID number on it. So then systematically counties began using that number because they had a manual receipt to take to the machine and put right in at that time.

And then a few years back, when encoding came into play, which encoding is to actually take the vote card to activate the voting machine, the electronic poll book would stamp on it the precinct that would be associated with that voter and, in early voting circumstances, apply the voter ID number. That's put into the voting machine and it absorbs those two.

The way the voting machine works at this point is -- the analogy I use often on this is that don't think of the voting machine as an odometer, that

when a person casts their vote, like the old lever voting machines, it would add one more to the tumbler.

The way this system behaves is, when you create -- when you cast your vote, you push the final cast vote button in walk-in early voting, it basically takes your electronic ballot and puts it inside an electronic envelope. The number associated with that ballot will be stamped on the outside. So then when that voting machine then gets to the point of tabulation -- I brought a couple pictures so you can see the screen that we actually use. I think I'm one short. I think I've got seven of those.

So, for instance, just last week in Lake County, when it came time to retract the voters, you'll see on the left-hand of the screen would be a serial number of the voting machine. Because it's a walk-in voting machine and the machine had a retractable ballot or ballot necessary to be retracted, it gets serially connected to the laptop, so it has to see the physical machine.

So then what it does is the voting machine then sends to the laptop all vote records associated with the voter ID number. So the center

part of that, you'll see on the left side, would be the voter ID number as it's associated, and then simply we go in and we click the box that says "Retract," which really means don't include. All right?

And so then when we go through -- in Lake County last week, we had eight machines. We had retractions on two different machines. So I clicked on the serial number, I searched, found the serial number, hit retract, and then the final step is I hit the post button, which is on the bottom of that printout. It then laterally moves all other electronic ballots over into the tabulation module and holds it where that one is never destroyed, and, most importantly, it's never observed, remains back in that location.

CHAIRMAN BOYCE: Kind of in that envelope that you're referring to?

MR. SHAMO: Yeah. That electronic envelope stays away from all the rest, and everything else shifts over to the right, in my mind, and that is opened systematically and populates the summary.

So the key is that -- the most important thing, I think, the topic of discussion is at no point is the ballot ever observed. It is simply --

as an operator, I had ten people around me when I did it last week. Nobody can see the ballot of that, but they do see that defined number.

VICE CHAIRMAN OVERHOLT: I think the issue is whether -- I mean, there's seeing the ballot and then there's whether that ballot, though, can ultimately be traced to a specific individual. I mean, that's not supposed to be possible either. But what I hear you saying is that your system is configured in a way that it is possible to just assign random numbers or --

MR. SHAMO: Yes.

VICE CHAIRMAN OVERHOLT: -- a number that is not in any way associated with the actual voter ID or the personal information of the voter.

MR. SHAMO: Correct.

VICE CHAIRMAN OVERHOLT: And it's up to the user, the county, the purchaser of the equipment, to figure out how they're going to comply with the Indiana law basically.

MR. SHAMO: Yes. The scenario -- every scenario has already been used. I mean, we had originally a ledger manual to go through, but then, when it comes time to retract, you have to go back to that ledger, hope that they recorded that

correctly, and then go back and associate it with the name and then work back to the machine. But yes.

CHAIRMAN BOYCE: So each county decides their own.

MR. SHAMO: Yeah. And it's not really fair to say that -- most of these counties absorb the practice of the previous clerk and went through, and then the technology, I think, drives it. There's convenience, of course, with a concrete receipt with an identifier to the number that factors in. And then, of course, then you have the manual entry into the voting machine as opposed to an electronic entry then.

MR. CLAYTOR: But the county is not prevented from using the voter ID number?

MR. SHAMO: So --

CHAIRMAN BOYCE: But, I mean, isn't that an issue with compliance with state law, which -- I mean, these individual election boards are the determiners. They're determining what number they're using, and you say that like it's a ten-digit number and that the county is at liberty to --

MR. SHAMO: Yeah. They could disregard the

number on the receipt and manually enter whatever number they want. They just have to keep track of that on ledger.

MS. NUSSMEYER: If I may, Madam Chair. Who developed -- so the encoder is not part of the voting system? It stands outside of the voting system?

MR. SHAMO: The encoder is part of the electronic poll book system.

MS. NUSSMEYER: But the encoder itself, the card that's generated from the encoder is inserted into the voting system; is that accurate?

MR. SHAMO: Yeah.

MS. NUSSMEYER: So then how is the encoder not part of the voting system if it's a piece that is actually touching the voting system?

MR. SHAMO: It's not part of the federal certifications testing because the --

MS. NUSSMEYER: I appreciate that, but the Commission does not need to look at federal testing as it relates to this issue.

So the e-poll book, do you coordinate with the e-poll book vendor then to be able to use the voter ID number with the encoder? How does the e-poll book vendor know to work with the MicroVote system

to encode the voter ID number onto the card?

MR. SHAMO: That's the field that it takes, and that's the number that's accepted most.

MS. NUSSMEYER: So who would make the adjustment, the e-poll book vendor or the voting system vendor, to randomize ten digits to assign a UID for ballot retraction? Would that be on the MicroVote side or would that be on the e-poll book vendor side?

MR. SHAMO: It would be on the e-poll book side because our field is agnostic to what number it takes into that.

MS. NUSSMEYER: Okay. So I hope you can appreciate our concern because state law says that you cannot use an Indiana driver's license for ballot retraction, and our voter ID number, under state law, is driver's license number or the last four digits of the social security number or a random number generated out of the Statewide Voter Registration System. So for nearly 90 percent of all Indiana voters, their voter ID number is their driver's license number.

So if a county is making their own decision to use a ten-digit driver's license number as the voter ID number to attach the voting system to add

that retraction number, then the county election board, at least in my view, needs to have -- needs to consider whether or not that's permissible under state law because a driver's license number is not permitted for ballot retraction.

MR. SHAMO: No, but a voter ID number is.

MS. NUSSMEYER: A voter ID number --

MR. SHAMO: That's the problem with this.

CHAIRMAN BOYCE: And that's a legislative issue.

MR. SHAMO: Yeah. That's a legislative issue --

MS. NUSSMEYER: But it's not.

MR. SHAMO: -- not a voting system issue.

MS. NUSSMEYER: But it's not because Title 3 --

CHAIRMAN BOYCE: Well, it seems that it is.

MS. NUSSMEYER: No. Title 3 defines voter identification number under 3-5-2.1 as the number in 3-7-13-13.

Is that right, Matthew?

MR. KOCHEVAR: Yes.

MS. NUSSMEYER: And 3-7-13 says the voter ID number is the driver's license number; if the voter does not have a driver's license, then it's the

last four digits of the social security number; and if it's not that, then the voter is assigned a random digit in the Statewide Voter Registration System.

And as I testified at a previous meeting, the voter ID number can be the driver's license number. If it's the SSN4, it's SSN4 plus date of birth, which are numbers not permitted to use under personal identifying information. And if it's a random number generated out of SVRS, it includes the voter's date of birth, also not permitted to use for ballot retraction.

So while the statute does not specifically say you cannot use -- or you can use voter ID number, the definition in 3-5-2.1 defines voter ID under 3-7-13-13 as DLN, SSN4, or a random number.

CHAIRMAN BOYCE: Go ahead.

MR. SHAMO: But I would say most election officials are using the Indiana Code book for their reference.

MS. NUSSMEYER: And this is --

MR. SHAMO: And that says voter ID can be used for retraction.

MS. NUSSMEYER: It does not. It does not. It does not include voter ID as a retraction. It does

not include it. It does not include it in the list of things that are prohibited. It does not say it is okay to use voter ID number in the statute.

CHAIRMAN BOYCE: It would seem to me -- obviously there's some difference of opinion, and, listen, I'm kind of new here, but it doesn't seem to me that this is a vendor problem; this is a legislative issue --

MS. NUSSMEYER: Uh-uh.

CHAIRMAN BOYCE: -- that I think it seems that you disagree with. But I wouldn't say at this point your company is choosing what these counties are choosing for their ten-digit numbers, whether it's social -- or the options that we listed. So I would think for the issue at hand we need to kind of focus on that.

VICE CHAIRMAN OVERHOLT: I guess would there be a way -- I don't know about this, but would there be a way for your system to -- I'm not sure how this would work. I mean, well, I guess so is it the counties who are giving you the ID, the numbers to use for retraction?

MR. SHAMO: The system -- the ID numbers come through SVRS directly to the electronic poll book. I think where you're going to, is it possible to

get away from that.

VICE CHAIRMAN OVERHOLT: Yeah. I guess what I'm getting at -- and thank goodness it's been a while since I actually worked for the polls. Sorry. I shouldn't say that.

CHAIRMAN BOYCE: Actually we should all be required to do it.

VICE CHAIRMAN OVERHOLT: Yeah. I did it for a very long time. Believe me, I appreciate everything all the poll workers do on Election Day.

CHAIRMAN BOYCE: It's a lot of work, yeah.

VICE CHAIRMAN OVERHOLT: But anyway, I guess what I was thinking when you were talking about your system, I was thinking that, when I go in -- and I vote early 99 percent of the time, but when I go in and vote early or when I go in and vote on Election Day, that when I'm casting that electronic ballot, that it gets a number assigned to it regardless.

MR. SHAMO: Not on Election Day.

VICE CHAIRMAN OVERHOLT: Okay. So Election Day is -- okay. So Election Day, is there just a random number that gets assigned to my ballot or is it associated with my voter ID?

MR. SHAMO: It's not associated with you at

all. Once you go to the machine, it's --

VICE CHAIRMAN OVERHOLT: Okay. So we're talking about this is early voting.

MR. CLAYTOR: To pull somebody's ballot out.

VICE CHAIRMAN OVERHOLT: I see. Okay. But I guess so my question is, would there be a way, through your technology, to force a completely randomized number to be assigned to one of these ballots versus using a voter ID number or some other number that is coming, that another -- I guess because I know with technology, verifying that the number that's being assigned is totally random as opposed to being associated with a DLN or SSN --

MR. SHAMO: So let me parse out one thing first. The discussion we're having should not be impacting the certification of the voting system because the field itself is a blank --

CHAIRMAN BOYCE: A ten-digit number.

MR. SHAMO: -- field that absorbs anything and moves on.

To answer your question, so let me -- personal history on this topic. It frustrates me too because, to me, there's a conflict in legislation. You say there isn't a conflict, but there's a trail

that you have to get to the point as opposed to simply looking at the code book, and the voter ID number is not prohibited currently.

So this started back last year, went through legislation. I personally got upset by it and went back to the CEO of our company and KNOWiNK and said this is not just on the horizon, its right in our face. Let's start moving towards getting this done, and let's see where legislation goes.

The legislation debate went on. After that point, I was like, guys, it doesn't matter where, this is going to end up somewhere, so let's begin the process and procedure of generating a unique identifier that comes out in the electronic poll book system. It doesn't solve the problem, in my mind, but it appeases the crowd because, at the end of the day, I still have to know who that voter is, I need to know what that unique identifier is. So I'm right back to where I began. It's just a different number, but it's not checking all your legislative boxes that you need.

So anyway, that development began in August, but as everyone in this room knows, the certification of voting systems is not that simple. It takes many months, many steps, review and

process and procedures. I can't speak on behalf of KNOWiNK, but I can speak on behalf of MicroVote that, as a very high-level cooperative vendor with them, that we insisted that they begin the development of something that would create a unique identifier, and we did begin that process in August. Where it stands right now, I do not know. I do know they're working on it, and I know that Mike Miller -- as of last week, I asked him to double check on that. I haven't heard back on where the status of that development is. So that too is our goal.

MR. WESTERCAMP: I move to recertify MicroVote General Corporation EMS 4.4-IN.

MR. CLAYTOR: Second.

CHAIRMAN BOYCE: Okay. We have a motion and a second. That is Item 3e on our agenda. All those in favor signify by saying "aye."

VICE CHAIRMAN OVERHOLT: Aye.

MR. CLAYTOR: Aye.

MR. WESTERCAMP: Aye.

CHAIRMAN BOYCE: Opposed "nay."

Very good.

MR. SHAMO: Thanks.

CHAIRMAN BOYCE: Thank you very much.

Okay. So based on the amendment that we made to the agenda, we're going to go to Item 5; right? Yeah. Okay. Voting system application for initial certification of a voting system. The Chair recognizes the Election Division co-counsels to provide information regarding the legal requirements applicable to the initial certification of voting systems.

MS. WARYCHA: Sure. Thank you, Madam Chair. I'll start. So before a system can be certified in Indiana, the equipment is tested at an independent laboratory certified by EAC. That's the VSTL you heard referenced earlier.

CHAIRMAN BOYCE: Yes.

MS. WARYCHA: So that's when it goes to the federal standards. Once that equipment is tested at the federal level, then it's tested locally by VSTOP, Voting System Technical Oversight Program, at Ball State University. The tests at VSTOP are conducted using a protocol that the Election Division along with VSTOP worked to make sure that we had everything from Title 3, which is your election law, even Title 20, which is school board, we make sure all of that is in those protocols, so when VSTOP is testing equipment, we're making sure

it can do everything that is required by statute in Indiana law.

Once VSTOP is done testing the equipment, they issue a report to the Commission with their recommendation, and that is what you are going to have before you here today --

CHAIRMAN BOYCE: Great.

MS. WARYCHA: -- is our standards that we used for that testing.

MR. KOCHEVAR: I'll just follow up on just an addition. Valerie covered, from everything I was hearing, all of our state standards that is in the report. Also, in addition, you have heard this before, the VSTL reports. Every voting system is required, under 3-11-15-13.3, to meet one of three federal voluntary voting system standards. The vendor identifies in their application, along with submitting the VSTL, or the federal voting testing lab reports, which voluntary standard they were using.

VSTOP goes through those reports, makes sure, double checks that everything is supposed to be there. That's where you will find in reviewing, in this case, 3-11-7-12, I think, you'll see references of before VSTOP does everything and

makes a report, a voting system vendor has got to go to that federal lab and get the reports to VSTOP. I believe that is included in your giant binder, and that is just my follow-on to Valerie's comments on how everything for a new certification happens.

CHAIRMAN BOYCE: Okay. The only voting system application for initial certification on our agenda at this meeting is the ES&S ES voting system Version 6.5.0.0.

If VSTOP would like to provide information regarding this voting system and the several engineering change orders previously considered at the meeting regarding the application for the initial certification for use of this voting system in Indiana elections. For the record, I would ask that VSTOP document the use of the applicable version of the protocols used as the basis for VSTOP's report.

MR. DRUMM: I mentioned it below, but it was the 2021 protocol Amendment 1 that it was tested to.

The EVS 6.5.0.0 is a paper-based end-to-end election management system that supports jurisdictions' election needs by creating and

maintaining a central election database, formatting and printing ballots, programming election equipment, and collecting and reporting results.

This system was certified by the U.S. Election Assistance Commission on July 24, 2024, and is compliant with the voting system -- Voluntary Voting System Guidelines. The major changes introduced by this voting system include support for the new ExpressVote hardware Version 3.0 and software updates therein. Pending the approval of this system, the following ECOs would affect EVS 6.5.0.0: ECO 1185, 1186, 1190, 1193, 1198, and all those that previously were associated with the 6.3.0.0.

Regarding the Senate Enrolled Act 526-2025 authorizing but not requiring that voting systems have the capacity for retraction of a ballot cast by a subsequently disqualified voter, VSTOP has found that the voting system EVS 6.5.0.0 does not have a retraction feature but meets the requirements for Act 526-2025.

Before the field test, VSTOP reviewed the VSTL report submitted by Pro V&V. This voting system underwent field testing at Ball State University January 6th through the 8th of 2025 by the VSTOP

team. The field test included verification of all required elements of the Indiana statutes regarding voting systems as well as ADA compliance evaluation. Mock elections, including the IED-approved test case scenarios for straight party voting, were conducted as well as school board testing.

On the basis of VSTOP's review and evaluation, we find the voting system referenced herein, with a scope of certification, meets all requirements of the state of Indiana code for use in the state of Indiana, and the findings also include compliance with the legal requirements for voters with disabilities.

CHAIRMAN BOYCE: Okay.

MR. WESTERCAMP: If we move to recertify, are there change orders that we need to incorporate into this recertification?

CHAIRMAN BOYCE: This is an initial certification.

MR. WESTERCAMP: I'm sorry. If we move to certify, are there change orders we need to incorporate into this motion? I thought we had previously mentioned up here at the top.

MR. CLAYTOR: That's a great question because

this is an initial certification and not an amendment or a recert.

MR. WESTERCAMP: Okay.

VICE CHAIRMAN OVERHOLT: So it seems like I don't know why there would be a change order associated with something that hasn't been approved.

MS. WARYCHA: May I ask a question? Just a question for VSTOP. Did you test those ECOs as you tested this new equipment for certification with the initial test?

MR. DRUMM: They pertain to hardware that is shared between the 6.3.0.0 and 6.5.0.0. So with the testing of the 6.3.0.0, it would cover those in the 6.5.0.0 as well.

VICE CHAIRMAN OVERHOLT: So when you tested the 6.5.0.0, it didn't necessarily include the components that were part of those change orders?

MR. DRUMM: All the hardware is the same. It's the software that gets updated. So it would all be, you know, the same hardware physically. It's just with the new software.

VICE CHAIRMAN OVERHOLT: So if we need to include ECOs, even though it seems odd to be changing something --

MR. WESTERCAMP: Agreed, agreed. I just want to make sure that, when we formulate this motion, that we get it right the first go.

VICE CHAIRMAN OVERHOLT: I'm not going to do it. Whose turn is it to try this?

MS. NUSSMEYER: Well, Madam Chair, just very quickly, all of the engineering change orders at the top of their agenda, all of them apply to the 6.5.0.0. That is correct? I see Becky nodding her head yes.

MR. DRUMM: Yes, correct.

CHAIRMAN BOYCE: He referenced several of those numbers in his comments.

MR. DRUMM: Yes.

CHAIRMAN BOYCE: So we should be fine.

MR. WESTERCAMP: We're going to bootstrap them.

VICE CHAIRMAN OVERHOLT: Yeah. I would say it would be the certification plus the certification and then that certification's ECOs.

MR. WESTERCAMP: Is there other discussion? I'm going to make a motion, but does anybody else have any other questions before I make my motion?

Okay. I move to certify Election Systems & Software EVS 6.5.0.0 and include certifying the

change orders that were approved above, including Change Orders 1190, 1185, 1198, 1186, and 1193. And that's the motion.

MR. CLAYTOR: Second.

CHAIRMAN BOYCE: Okay. We have a motion and a second for approval of the initial certification of the ES&S EVS 6.5.0.0. All those in favor signify by saying "aye."

VICE CHAIRMAN OVERHOLT: Aye.

MR. CLAYTOR: Aye.

MR. WESTERCAMP: Aye.

CHAIRMAN BOYCE: Opposed "nay."

Very good. Okay. So now we will go to previous No. 4 in the agenda, the 2025 voting system testing protocols. I'd like to recognize representatives from VSTOP to provide information regarding the proposed 2025 protocols for voting system approval.

MR. DRUMM: Yes. So the 2025 protocol is an update to the 2021 Amendment 1 protocol and adds the legislative changes brought by the Senate Enrollment Act 526-2025. Additions were made to test retraction features that were provided by the vendors.

MR. CLAYTOR: Madam Chair, if I could ask a

question.

CHAIRMAN BOYCE: Sure.

MR. CLAYTOR: Just to show my ignorance, the option on the optical scan units, because it's a physical piece of paper, would not have necessarily been in the stack to go through the counting machine is why that's -- that part for retraction is optional? Because they would be in an absentee envelope or segregated in some way so there's not as much of a necessity for retraction.

MR. DRUMM: Correct. There isn't anything that we could test there.

MR. KING: Madam Chair, members of the Commission, first, thanks Commissioner Claytor for the question.

I just wanted to repeat a statement. I wasn't under oath, so I wasn't testifying, but the statement I made at the last Commission meeting with regard to Senate Enrolled Act 526, and that was, when the legislature was having consideration of this matter in the respective House and Senate committees, there was testimony there that the intent of the legislation was to not impose any burden upon the vendor that would require counties to replace their entire voting system because the

system they were currently using did not have the retraction feature. But if a county did use a system with a retraction feature, then that served the standards. So, again, in this particular case, a situation where the voting system would not have a retraction feature, therefore, not subject to the specific requirements. Thank you.

MS. NUSSMEYER: And if I may add on to Co-Director King's comments, which I wholeheartedly agree with, prior, only DRE systems, the touch-screen-type systems, the electronic voting systems, those were required under state law to have ballot retraction for purposes of absentee voting, in particular, in-person early voting or travel board. And that continues forward. Right? It is not an option for a DRE system to have a ballot retraction.

It is now optional, which is what the 2025 protocols include, that optical scan voting systems, those using that paper ballot card, that those now can use a ballot retraction ID number, but that would be in addition to any envelope because state law still requires in-person early voting ballots to go into envelopes, travel board ballots to go into envelopes, but it can include

that ballot retraction.

And the testing protocols do include testing the retraction methods, whether it's the DRE or the optical scan, to ensure that tabulation happens correctly because that is an expectation we have of the counties when they do their public test, as that is now included in state law.

So I don't know if my counterpart has anything more to add, but I just wanted to provide that additional context for you all.

MR. KING: Madam Chair, members of the Commission, thank you to my counterpart. I'm in agreement with her comments, and I think the point has been fleshed out here in a way that we did not have the opportunity to bring to the Commission at its last hearing that the law here is complex and requires consideration of all its parts. And so now we've had an opportunity, as part of this meeting, to dig a bit deeper into the differences between the types of voting systems and the requirements that apply, so I appreciate the Commission taking the time to do that.

CHAIRMAN BOYCE: Any other questions?

VICE CHAIRMAN OVERHOLT: I'd move for approval of the 2025 voting systems testing protocols to be

effective upon adjournment of today's meeting.

MR. WESTERCAMP: Second.

CHAIRMAN BOYCE: Okay. We have a motion and a second for approval of the 2025 voting system testing protocols. All those in favor signify by saying "aye."

VICE CHAIRMAN OVERHOLT: Aye.

MR. CLAYTOR: Aye.

MR. WESTERCAMP: Aye.

CHAIRMAN BOYCE: Opposed "nay."

The motion passes. So I think at this point the Indiana Election Commission has finished its business for today. Is there a motion to adjourn?

MR. WESTERCAMP: So moved.

VICE CHAIRMAN OVERHOLT: Second.

CHAIRMAN BOYCE: And a second. We have a motion and a second for adjournment. All those in favor signify by saying "aye."

VICE CHAIRMAN OVERHOLT: Aye.

MR. CLAYTOR: Aye.

MR. WESTERCAMP: Aye.

CHAIRMAN BOYCE: Opposed "nay."

Motion passes. Thank you.

(The Indiana Election Commission Public Session was adjourned at 11:45 a.m.)

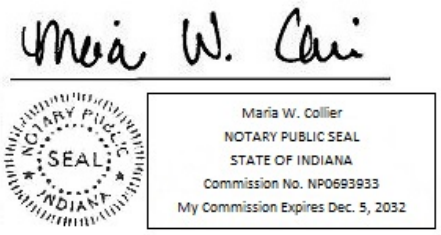
STATE OF INDIANA

COUNTY OF HAMILTON

I, Maria W. Collier, a Notary Public in and for said county and state, do hereby certify that the foregoing public session was taken at the time and place heretofore mentioned between 10:00 a.m. and 11:45 a.m.;

That said public session was taken down in stenograph notes and afterwards reduced to typewriting under my direction; and that the typewritten transcript is a true record of the public session.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my notarial seal this 26th day of November, 2025.



My Commission expires:
December 5, 2032

Job No. 202724

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