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February 3, 2023

To: The Officials of the City of Bloomington  
City of Bloomington  
401 N Morton St  
Suite 240  
Bloomington, IN 47404

As authorized under Indiana Code 5-11-1, we engaged private examiners under our review to perform the audit of City of Bloomington. We have reviewed the audit report opined upon by RSM US, LLP, Independent Public Accountants, for the period January 1, 2020 to December 31, 2020. Per the *Independent Auditor's Report*, the financial statements present fairly the financial condition of City of Bloomington, as of December 31, 2020, and the results of its operations for the period then ended, on the basis of accounting described in the report.

In our opinion, RSM US, LLP prepared the audit report in accordance with the guidelines established by the Indiana State Board of Accounts.

We call your attention to the findings in the report. The findings appear on pages 11-18 of the Federal Compliance Report, which is included after the Financial Report. Please refer to the Schedule of Findings and Questioned Costs for further detail. Management's Corrective Action Plan appears at the end of the reports.

The report is filed with this letter in our office as a matter of public record.

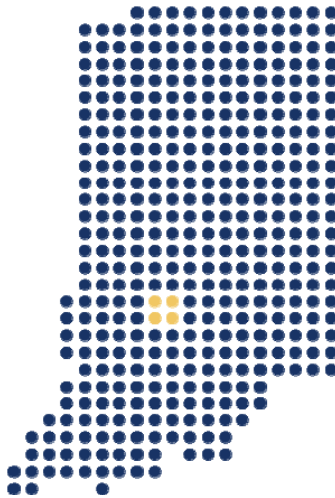
A handwritten signature in cursive script that reads "Tammy R. White".

Tammy R. White, CPA  
Deputy State Examiner

**City of Bloomington, Indiana**

Independent Auditor's Report and Financial Statements

For the Year Ended December 31, 2020



**City of Bloomington, Indiana**  
**For the Year Ended December 31, 2020**

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**For the Year Ended December 31, 2020**

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## Independent Auditor's Report

RSM US LLP

To the Honorable Chief Executive and  
Members of the City Council  
City of Bloomington, Indiana

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Bloomington, Indiana (the City), as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Bloomington Public Transit Corporation, which represent 100% of the total assets, net position, and revenues of the discretely presented component unit. Those statements were audited by other auditors, whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Bloomington Public Transit Corporation, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Bloomington, Indiana, as of December 31, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matters**

As discussed in Note 2 of the financial statements, the January 1, 2020, net position of the Governmental Activities, Business-type Activities, Water Utility, major fund, Wastewater Utility, major fund and fund balances of the General Fund, major fund, and the Nonmajor governmental funds, which is a component of the aggregate remaining fund information, have been restated, for the correction of errors. Our opinions are not modified with respect to these matters.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the schedule of revenues, expenditures and changes in fund balances – budget and actual – General Fund, the schedule of changes in the City's net pension liability – Police Pre-1977 Plan and the related notes to the schedule, the schedule of changes in the City's net pension liability – Firefighters' Pre-1977 Plan and the related notes to the schedule, schedule of net pension liabilities and related ratios, schedule of the City's proportionate share of net pension liabilities and related notes to the schedule, the schedule of the City's pension contributions and the related notes to the schedule, and the schedule of changes in the City's total OPEB liability and related ratios, and related notes to the schedule, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying supplementary information, including the combining fund statements, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The accompanying supplementary information as listed in the table of contents is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 30, 2022, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*RSM US LLP*

Chicago, Illinois  
December 30, 2022



## **Basic Financial Statements**

# City of Bloomington, Indiana

## Statement of Net Position

### December 31, 2020

	Primary Government			Component Unit
	Governmental Activities	Business Type Activities	Total	Bloomington Public Transit Corporation
<b>Assets</b>				
Cash and cash equivalents - unrestricted	\$ 139,385,037	\$ 10,560,815	\$ 149,945,852	\$ 9,720,359
Cash with fiscal agents	5,376,659	-	5,376,659	-
Cash and cash equivalents - restricted	-	45,849,913	45,849,913	-
Accounts receivable, net	40,691,394	4,647,617	45,339,011	177,297
Due from federal and state governments	-	-	-	626,806
Loan receivable	1,341,600	-	1,341,600	-
Inventory	374,105	744,037	1,118,142	352,902
Prepays and other assets	-	-	-	48,322
Capital assets (net of accumulated depreciation):				
Land	41,658,217	2,467,503	44,125,720	2,905,322
Construction in Progress	85,741,830	33,105,251	118,847,081	154,642
Buildings	46,367,869	19,825,736	66,193,605	7,117,157
Improvements	11,008,409	132,499,044	143,507,453	104,557
Machinery and equipment	13,666,473	24,801,118	38,467,591	6,962,178
Infrastructure	45,465,952	-	45,465,952	-
Vehicles	-	1,237,548	1,237,548	-
Total assets	431,077,545	275,738,582	706,816,127	28,169,542
<b>Deferred Outflows of Resources</b>				
Deferred outflows - pensions	6,881,526	1,124,501	8,006,027	448,417
Deferred outflows - OPEB	1,454,223	103,803	1,558,026	-
Deferred outflows - loss on refunding	-	2,067,843	2,067,843	-
Total deferred outflows of resources	8,335,749	3,296,147	11,631,896	448,417
Total assets and deferred outflows of resources	439,413,294	279,034,729	718,448,023	28,617,959
<b>Liabilities</b>				
Accounts payable	5,968,809	1,849,767	7,818,576	113,413
Accrued payroll and payroll taxes	1,100,065	119,332	1,219,397	135,322
Accrued interest payable	1,643,182	864,775	2,507,957	-
Unearned revenue	-	950,474	950,474	-
Customer deposits	-	43,750	43,750	-
Long-term liabilities:				
Due within one year	6,260,115	9,784,626	16,044,741	284,195
Due in more than one year	173,978,776	107,656,847	281,635,623	1,805,592
Total liabilities	188,950,947	121,269,571	310,220,518	2,338,522
<b>Deferred Inflows of Resources</b>				
Deferred inflows - property taxes	34,318,898	-	34,318,898	-
Deferred inflows - pensions	4,032,545	1,070,432	5,102,977	518,319
Deferred inflows - OPEB	1,974,940	140,971	2,115,911	-
Total deferred inflows of resources	40,326,383	1,211,403	41,537,786	518,319
Total liabilities and deferred inflows of resources	229,277,330	122,480,974	351,758,304	2,856,841
<b>Net Position</b>				
Net investment in capital assets	148,787,117	133,409,721	282,196,838	17,243,856
Restricted for debt service	4,376,567	14,421,942	18,798,509	-
Restricted for capital projects	36,048,428	-	36,048,428	-
Restricted for public safety	4,650,975	-	4,650,975	-
Restricted for grantors	7,590,809	-	7,590,809	-
Unrestricted	8,682,068	8,722,092	17,404,160	8,517,262
Total net position	\$ 210,135,964	\$ 156,553,755	\$ 366,689,719	\$ 25,761,118

**City of Bloomington, Indiana**  
**Statement of Activities**  
**For the Year Ended December 31, 2020**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position			
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		Component Unit Bloomington Public Transit Corporation	
					Governmental Activities	Business-Type Activities		Total
<b>Governmental Activities</b>								
General government	\$ 15,534,785	\$ 12,298,349	\$ 2,762,105	\$ -	\$ (474,331)		\$ (474,331)	
Public safety	23,981,534	255,106	249,821	-	(23,476,607)		(23,476,607)	
Highway and streets	10,846,025	1,025,267	1,338	954,093	(8,865,327)		(8,865,327)	
Sanitation	2,498,522	1,667,094	-	-	(831,428)		(831,428)	
Health and welfare	1,264,627	41,153	380,500	-	(842,974)		(842,974)	
Culture and recreation	8,966,506	2,678,878	341,422	-	(5,946,206)		(5,946,206)	
Urban redevelopment	6,239,334	2,174,776	1,824,530	4,140,925	1,900,897		1,900,897	
Interest	4,273,972	-	-	-	(4,273,972)		(4,273,972)	
Loss on sale of capital assets	461,138	-	-	-	(461,138)		(461,138)	
Total governmental activities	\$ 74,066,443	\$ 20,140,623	\$ 5,559,716	\$ 5,095,018	\$ (43,271,086)		\$ (43,271,086)	
<b>Business-Type Activities</b>								
Water	16,780,413	17,644,371	-	-		863,958	863,958	
Wastewater	20,801,651	26,812,273	-	-		6,010,622	6,010,622	
Total business-type activities	\$ 37,582,064	\$ 44,456,644	\$ -	\$ -		\$ 6,874,580	\$ 6,874,580	
Total primary government	\$ 111,648,507	\$ 64,597,267	\$ 5,559,716	\$ 5,095,018				
<b>Component Unit</b>								
Bloomington Public Transit Corporation	9,235,213	1,590,919	5,687,720	510,345			(1,446,229)	
Total component units	\$ 9,235,213	\$ 1,590,919	\$ 5,687,720	\$ 510,345			\$ (1,446,229)	
General revenues:								
Property taxes					46,124,490	-	46,124,490	1,361,813
Local income taxes					19,760,287	-	19,760,287	-
Excise taxes					2,979,426	-	2,979,426	-
Other taxes					7,311,674	-	7,311,674	-
Unrestricted investment earnings					722,398	130,432	852,830	39,704
Other income					-	2,443,123	2,443,123	-
Total general revenues					76,898,275	2,573,555	79,471,830	1,401,517
Change in net position					33,627,189	9,448,135	43,075,324	(44,712)
Net position - beginning of year, as previously reported					168,114,015	145,023,183	313,137,198	25,805,830
Net position - restatement					8,394,760	2,082,437	10,477,197	-
Net position - beginning of year, as restated					176,508,775	147,105,620	323,614,395	25,805,830
Net position - end of year					\$ 210,135,964	\$ 156,553,755	\$ 366,689,719	\$ 25,761,118

**City of Bloomington, Indiana**  
**Balance Sheet - Governmental Funds**  
**December 31, 2020**

	<b>General</b>	<b>Consolidated Tax Increment Financing</b>	<b>Consolidated Tax Increment Financing Bond Proceeds</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Assets</b>					
Cash and cash equivalents	\$ 22,073,981	\$ 19,179,566	\$ 2,852,413	\$ 82,849,397	\$ 126,955,357
Cash with fiscal agent	-	-	-	5,376,659	5,376,659
Receivables, net					
Taxes	28,048,386	-	-	12,030,561	40,078,947
Intergovernmental	-	-	-	134,770	134,770
Other	58,628	-	-	407,022	465,650
Loan receivable	-	-	-	1,341,600	1,341,600
Due from other funds	2,148,793	-	-	-	2,148,793
	<u>52,329,788</u>	<u>19,179,566</u>	<u>2,852,413</u>	<u>102,140,009</u>	<u>176,501,776</u>
Total assets	<u>\$ 52,329,788</u>	<u>\$ 19,179,566</u>	<u>\$ 2,852,413</u>	<u>\$ 102,140,009</u>	<u>\$ 176,501,776</u>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>					
<b>Liabilities</b>					
Accounts payable	\$ 496,058	\$ 246,195	\$ 538,021	\$ 4,233,195	\$ 5,513,469
Accrued payroll and payroll taxes	961,223	-	-	128,289	1,089,512
Due to other funds	-	-	-	2,148,793	2,148,793
Total liabilities	<u>1,457,281</u>	<u>246,195</u>	<u>538,021</u>	<u>6,510,277</u>	<u>8,751,774</u>
<b>Deferred Inflows of Resources</b>					
Unavailable revenues	28,048,386	-	-	11,664,299	39,712,685
<b>Fund Balances</b>					
Nonspendable	-	-	-	1,341,600	1,341,600
Restricted	-	18,933,371	2,314,392	82,805,468	104,053,231
Committed	3,989,514	-	-	-	3,989,514
Unassigned (deficit)	18,834,607	-	-	(181,635)	18,652,972
Total fund balances	<u>22,824,121</u>	<u>18,933,371</u>	<u>2,314,392</u>	<u>83,965,433</u>	<u>128,037,317</u>
	<u>\$ 52,329,788</u>	<u>\$ 19,179,566</u>	<u>\$ 2,852,413</u>	<u>\$ 102,140,009</u>	<u>\$ 176,501,776</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 52,329,788</u>	<u>\$ 19,179,566</u>	<u>\$ 2,852,413</u>	<u>\$ 102,140,009</u>	<u>\$ 176,501,776</u>

**City of Bloomington, Indiana**  
**Reconciliation of the Balance Sheet for Governmental Funds**  
**to the Statement of Net Position**  
**December 31, 2020**

Fund balances - total governmental funds	\$ 128,037,317
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in the governmental activities are not financial resources and, therefore, are not reported in the fund statements	243,253,064
Net position of internal service fund not reported in the fund statements	12,953,661
Net pension liabilities are not due and payable in the current period and, therefore, are not recorded in the funds liabilities	(49,429,816)
OPEB liabilities are not due and payable in the current period and, therefore, are not recorded in the funds liabilities	(4,457,203)
Deferred inflows of resources related to pensions are not available to pay for current period expenditures and, therefore, are not reported in the fund statements	(4,032,545)
Deferred inflows of resources related to OPEB are not available to pay for current period expenditures and, therefore, are not reported in the fund statements	(1,974,940)
Deferred inflows of resources related to taxes not reported as revenue in the governmental funds until it becomes available to finance current period expenditures	5,393,788
Deferred outflows of resources related to pensions are not financial resources and, therefore, are not reported in the fund statements	6,881,526
Deferred outflows of resources related to OPEB are not financial resources and, therefore, are not reported in the fund statements	1,454,223
Accrued interest payable not in the fund statements	(1,643,182)
Long-term liabilities (excluding net pension and OPEB liabilities) are not due and payable in the current period and, therefore, are not reported in the fund statements	<u>(126,299,929)</u>
Net position of governmental activities	<u>\$ 210,135,964</u>

**City of Bloomington, Indiana**  
**Statement of Revenues, Expenditures and Changes in Fund Balances -**  
**Governmental Funds**  
**For the Year Ended December 31, 2020**

	General	Consolidated Tax Increment Financing	Consolidated Tax Increment Financing Bond Proceeds	Nonmajor Governmental Funds	Total Governmental Funds
<b>Revenues</b>					
Taxes	\$ 38,438,384	\$ 11,972,946	\$ -	\$ 26,011,702	\$ 76,423,032
Licenses and permits	53,464	-	-	239,360	292,824
Intergovernmental	1,125,590	156,606	-	6,889,331	8,171,527
Charges for services	4,323,995	-	-	7,266,447	11,590,442
Fines and forfeits	263,466	-	-	253,061	516,527
Other	538,741	597,170	37,697	1,228,952	2,402,560
Total revenues	<u>44,743,640</u>	<u>12,726,722</u>	<u>37,697</u>	<u>41,888,853</u>	<u>99,396,912</u>
<b>Expenditures</b>					
Current					
General government	11,549,198	-	-	2,276,677	13,825,875
Public safety	21,843,692	-	-	5,429,248	27,272,940
Highway and streets	2,579,244	-	-	5,001,943	7,581,187
Sanitation	-	-	-	2,677,727	2,677,727
Health and welfare	696,994	-	-	761,685	1,458,679
Culture and recreation	-	-	-	8,323,606	8,323,606
Urban redevelopment	2,302,557	993,801	1,485,860	2,297,901	7,080,119
Debt service					
Principal	-	1,345,000	-	3,900,000	5,245,000
Interest	-	1,552,764	-	2,856,342	4,409,106
Lease payments	-	79,887	-	898,327	978,214
Capital outlays	1,004,899	2,641,588	5,066,558	27,997,961	36,711,006
Total expenditures	<u>39,976,584</u>	<u>6,613,040</u>	<u>6,552,418</u>	<u>62,421,417</u>	<u>115,563,459</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>4,767,056</u>	<u>6,113,682</u>	<u>(6,514,721)</u>	<u>(20,532,564)</u>	<u>(16,166,547)</u>
<b>Other Financing Sources (Uses)</b>					
Sale of capital assets	2,221	-	-	28,118	30,339
Transfers in	901,403	-	-	5,898,441	6,799,844
Transfers out	(2,155,120)	(3,719,945)	-	(1,321,779)	(7,196,844)
Total other financing sources (uses)	<u>(1,251,496)</u>	<u>(3,719,945)</u>	<u>-</u>	<u>4,604,780</u>	<u>(366,661)</u>
Net change in fund balances	3,515,560	2,393,737	(6,514,721)	(15,927,784)	(16,533,208)
Fund balances - as previously reported	14,451,893	16,539,634	8,829,113	104,749,885	144,570,525
Restatement of fund balances	4,856,668	-	-	(4,856,668)	-
Fund balances - beginning of year as restated	<u>19,308,561</u>	<u>16,539,634</u>	<u>8,829,113</u>	<u>99,893,217</u>	<u>144,570,525</u>
Fund balances - end of year	<u>\$ 22,824,121</u>	<u>\$ 18,933,371</u>	<u>\$ 2,314,392</u>	<u>\$ 83,965,433</u>	<u>\$ 128,037,317</u>

**City of Bloomington, Indiana**  
**Reconciliation of the Statement of Revenues, Expenditures and**  
**Changes in Fund Balances of Governmental Funds to the**  
**Statement of Activities**  
**For the Year Ended December 31, 2020**

Net change in fund balances - total governmental funds	\$ (16,533,208)
Amounts reported for governmental activities in the statement of activities are different because:	
Depreciation expense is not reported in the fund statements, but is reported as a decrease in net position in the statement of activities	(8,273,982)
Capital outlays are reported as expenditures in the fund statements, but are reported as additions to capital assets in the statement of net position	43,557,815
Donations of capital assets not recorded in the fund statements	3,984,319
Loss on disposals of capital assets are not recorded in the fund statements	(491,477)
Bond payments reported as expenditures in the fund statements but as reductions of long-term liabilities in the statement of activities	5,245,000
Amortization of bond premium reported in the statement of activities but not in the fund statements	392,692
Accrued interest on bonds payable through December 31, 2020 reported as expenses in the statement of activities but not the fund statements	(257,558)
Change in net position of internal service funds reported with governmental activities	1,632,147
Increase in compensated absences that is not reported in the fund statements	(289,833)
Capital lease payments reported as expenditures in the fund statements but as reductions of long-term liabilities in the statement of activities	978,214
Revenues in the statement of activities that do not provide current financial resources are reported as deferred inflows in the fund statements	(247,155)
Net OPEB expense in excess of benefit payments not recognized in the fund statements, but is reported as a decrease in net position in the statement of activities	(265,318)
Pension contributions recognized as expenditures in the fund statements in excess of pension expense recognized in the statement of activities	<u>4,195,533</u>
Change in net position of governmental activities	<u><u>\$ 33,627,189</u></u>

**City of Bloomington, Indiana**  
**Statement of Net Position - Proprietary Funds**  
**December 31, 2020**

	<b>Business-Type Activities - Enterprise Funds</b>			<b>Governmental</b>
	<b>Water</b>	<b>Wastewater</b>	<b>Total</b>	<b>Activities</b>
	<b>Utility</b>	<b>Utility</b>		<b>Internal</b>
				<b>Service Fund</b>
<b>Assets</b>				
<b>Current Assets</b>				
Cash and cash equivalents - unrestricted	\$ 5,686,473	\$ 4,874,342	\$ 10,560,815	\$ 12,429,679
Accounts receivables	2,383,635	3,599,019	5,982,654	12,027
Allowance for doubtful accounts	(703,461)	(631,576)	(1,335,037)	-
Inventory	297,615	446,422	744,037	374,105
Total current assets	<u>7,664,262</u>	<u>8,288,207</u>	<u>15,952,469</u>	<u>12,815,811</u>
<b>Noncurrent Assets</b>				
Cash and cash equivalents - restricted	4,923,149	40,926,764	45,849,913	-
Capital assets (net of accumulated depreciation):				
Land	1,437,571	1,029,932	2,467,503	-
Construction in progress	5,690,293	27,414,958	33,105,251	-
Buildings	15,755,085	4,070,651	19,825,736	1,441
Improvements	49,454,282	83,044,762	132,499,044	-
Machinery and equipment	21,521,740	3,279,378	24,801,118	654,245
Vehicles	365,956	871,592	1,237,548	-
Total capital assets (net of accumulated depreciation)	<u>94,224,927</u>	<u>119,711,273</u>	<u>213,936,200</u>	<u>655,686</u>
Total noncurrent assets	<u>99,148,076</u>	<u>160,638,037</u>	<u>259,786,113</u>	<u>655,686</u>
Total assets	<u>106,812,338</u>	<u>168,926,244</u>	<u>275,738,582</u>	<u>13,471,497</u>
<b>Deferred Outflows of Resources</b>				
Deferred outflows - pensions	390,121	734,380	1,124,501	-
Deferred outflows - OPEB	36,200	67,603	103,803	-
Deferred outflows - loss on refunding	1,726,226	341,617	2,067,843	-
Total deferred outflows of resources	<u>2,152,547</u>	<u>1,143,600</u>	<u>3,296,147</u>	<u>-</u>
Total assets and deferred outflows of resources	<u>108,964,885</u>	<u>170,069,844</u>	<u>279,034,729</u>	<u>13,471,497</u>
<b>Liabilities</b>				
<b>Current Liabilities</b>				
Accounts payable	357,162	1,492,605	1,849,767	455,340
Accrued payroll and payroll taxes	40,585	78,747	119,332	10,553
Accrued interest payable	415,854	448,921	864,775	-
Unearned revenue	394,447	556,027	950,474	-
Customer deposits	43,750	-	43,750	-
Compensated absences - current	45,426	86,600	132,026	12,743
Capital lease obligation - current	346,000	519,000	865,000	-
Revenue bond payable - current	4,466,900	4,320,700	8,787,600	-
Total current liabilities	<u>6,110,124</u>	<u>7,502,600</u>	<u>13,612,724</u>	<u>478,636</u>
<b>Noncurrent Liabilities</b>				
Compensated absences	102,877	234,692	337,569	39,200
Capital lease obligation	3,002,000	4,503,000	7,505,000	-
Revenue bond payable	38,529,711	56,205,970	94,735,681	-
Net pension liability	1,651,531	3,108,912	4,760,443	-
Other postemployment benefit liability (OPEB)	110,953	207,201	318,154	-
Total noncurrent liabilities	<u>43,397,072</u>	<u>64,259,775</u>	<u>107,656,847</u>	<u>39,200</u>
Total liabilities	<u>49,507,196</u>	<u>71,762,375</u>	<u>121,269,571</u>	<u>517,836</u>
<b>Deferred Inflows of Resources</b>				
Deferred inflows - pensions	371,363	699,069	1,070,432	-
Deferred inflows - OPEB	49,162	91,809	140,971	-
Total deferred inflows of resources	<u>420,525</u>	<u>790,878</u>	<u>1,211,403</u>	<u>-</u>
Total liabilities and deferred inflows of resources	<u>49,927,721</u>	<u>72,553,253</u>	<u>122,480,974</u>	<u>517,836</u>
<b>Net Position</b>				
Net investment in capital assets	50,002,423	83,407,298	133,409,721	655,686
Restricted for debt service	4,054,803	10,367,139	14,421,942	-
Unrestricted	4,979,938	3,742,154	8,722,092	12,297,975
Total net position	<u>\$ 59,037,164</u>	<u>\$ 97,516,591</u>	<u>\$ 156,553,755</u>	<u>\$ 12,953,661</u>



**City of Bloomington, Indiana**  
**Statement of Revenues, Expenses and Changes in Fund Net Position -**  
**Proprietary Funds**  
**For the Year Ended December 31, 2020**

	<b>Business-Type Activities - Enterprise Funds</b>			<b>Governmental</b>
	<b>Water Utility</b>	<b>Wastewater Utility</b>	<b>Total</b>	<b>Internal Service Fund</b>
<b>Operating Revenues</b>				
Charges for services	\$ 15,154,362	\$ 22,924,209	\$ 38,078,571	\$ 16,884,351
Fire protection revenue	1,631,247	-	1,631,247	-
Stormwater revenue	-	3,095,184	3,095,184	-
Penalties and fees	326,495	660,182	986,677	-
Other	532,267	132,698	664,965	530,390
Total operating revenues	<u>17,644,371</u>	<u>26,812,273</u>	<u>44,456,644</u>	<u>17,414,741</u>
<b>Operating Expenses</b>				
Salaries and wages	3,391,400	6,385,374	9,776,774	749,123
Employee pensions and benefits	1,131,775	2,212,555	3,344,330	13,006,402
Materials and supplies	2,092,106	1,443,754	3,535,860	1,186,965
Claims	-	-	-	942,508
Utilities	1,320,104	1,520,586	2,840,690	-
Professional services	2,563,203	3,097,944	5,661,147	-
Transportation	212,989	459,732	672,721	-
Insurance	107,127	165,189	272,316	-
Depreciation	3,199,603	3,528,985	6,728,588	46,445
Miscellaneous	800,755	393,888	1,194,643	248,151
Total operating expenses	<u>14,819,062</u>	<u>19,208,007</u>	<u>34,027,069</u>	<u>16,179,594</u>
Operating income	2,825,309	7,604,266	10,429,575	1,235,147
<b>Nonoperating Revenues (Expenses)</b>				
Investment income	57,365	73,067	130,432	-
Interest expense	(1,961,351)	(1,593,644)	(3,554,995)	-
Other income (expense)	(124,903)	2,568,026	2,443,123	-
Total nonoperating revenues (expenses)	<u>(2,028,889)</u>	<u>1,047,449</u>	<u>(981,440)</u>	<u>-</u>
<b>Increase (decrease) in net position before transfers</b>	796,420	8,651,715	9,448,135	1,235,147
Transfers in	-	-	-	397,000
<b>Changes in net position</b>	796,420	8,651,715	9,448,135	1,632,147
Total net position - as previously reported	57,367,840	87,655,343	145,023,183	11,321,514
Restatement of net position	872,904	1,209,533	2,082,437	-
Total net position - beginning of year as restated	<u>58,240,744</u>	<u>88,864,876</u>	<u>147,105,620</u>	<u>11,321,514</u>
Total net position - end of the year	<u>\$ 59,037,164</u>	<u>\$ 97,516,591</u>	<u>\$ 156,553,755</u>	<u>\$ 12,953,661</u>

**City of Bloomington, Indiana**  
**Statement of Cash Flows - Proprietary Funds**  
**For the Year Ended December 31, 2020**

	Business-Type Activities - Enterprise Funds			Governmental
	Water	Wastewater	Total	Activities
	Utility	Utility		Internal Service Fund
<b>Cash Flows From Operating Activities</b>				
Receipts from customers and users	\$ 18,214,565	\$ 24,927,603	\$ 43,142,168	\$ 17,413,774
Payments to suppliers	(6,739,734)	(6,983,773)	(13,723,507)	(15,126,414)
Payments to employees	(4,798,108)	(9,022,975)	(13,821,083)	(820,271)
Net cash provided by operating activities	<u>6,676,723</u>	<u>8,920,855</u>	<u>15,597,578</u>	<u>1,467,089</u>
<b>Cash Flows From Noncapital Financing Activities</b>				
Transfers from General Fund	-	-	-	397,000
Other nonoperating receipts (purchases)	(124,903)	2,568,026	2,443,123	-
Net cash provided by noncapital financing activities	<u>(124,903)</u>	<u>2,568,026</u>	<u>2,443,123</u>	<u>397,000</u>
<b>Cash Flows From Capital and Related Financing Activities</b>				
Purchases of capital assets	(3,677,916)	(17,030,497)	(20,708,413)	(163,107)
Proceeds from issuance of bonds	35,388,438	30,324,690	65,713,128	-
Payments on state revolving fund payable	(8,084,000)	-	(8,084,000)	-
Payments on revenue bonds	(31,928,000)	(4,272,700)	(36,200,700)	-
Payment of capital lease obligations	(252,000)	(378,000)	(630,000)	-
Interest expense payments	(1,916,481)	(1,518,989)	(3,435,470)	-
Net cash provided by (used in) capital and related financing activities	<u>(10,469,959)</u>	<u>7,124,504</u>	<u>(3,345,455)</u>	<u>(163,107)</u>
<b>Cash Flows From Investing Activities</b>				
Interest and dividends received	57,365	73,067	130,432	-
Net cash provided by (used in) investing activities	<u>57,365</u>	<u>73,067</u>	<u>130,432</u>	<u>-</u>
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	(3,860,774)	18,686,452	14,825,678	1,700,982
<b>Cash and Cash Equivalents, January 1</b>	<u>14,470,396</u>	<u>27,114,654</u>	<u>41,585,050</u>	<u>10,728,697</u>
<b>Cash and Cash Equivalents, December 31</b>	<u>\$ 10,609,622</u>	<u>\$ 45,801,106</u>	<u>\$ 56,410,728</u>	<u>\$ 12,429,679</u>
<b>Reconciliation of Operating Income to Net Cash Provided by Operating Activities:</b>				
Operating income	\$ 2,825,309	\$ 7,604,266	\$ 10,429,575	\$ 1,235,147
Adjustments to reconcile operating income to net cash provided by operating activities:				
Depreciation expense	3,199,603	3,528,985	6,728,588	46,445
Changes in assets, deferred outflows of resources, liabilities and deferred inflow of resources:				
Accounts receivable	246,554	(1,652,143)	(1,405,589)	(967)
Inventory	391,893	(446,422)	(54,529)	(100,254)
Deferred outflows - pension	(121,916)	(242,993)	(364,909)	-
Deferred outflows - OPEB	(10,891)	(21,234)	(32,125)	-
Accounts payable	(35,343)	543,742	508,399	289,884
Accrued payroll and payroll taxes	(94,291)	(171,435)	(265,726)	(16,162)
Unearned revenue	323,540	(232,527)	91,013	-
Customer deposits	100	-	100	-
Compensated absences	29,197	44,327	73,524	12,996
Net pension liability	(179,237)	(245,304)	(424,541)	-
OPEB liability	(25,489)	(42,778)	(68,267)	-
Deferred inflows - pension	78,532	162,562	241,094	-
Deferred inflows - OPEB	49,162	91,809	140,971	-
Total adjustments	<u>3,851,414</u>	<u>1,316,589</u>	<u>5,168,003</u>	<u>231,942</u>
Net cash provided by operating activities	<u>\$ 6,676,723</u>	<u>\$ 8,920,855</u>	<u>\$ 15,597,578</u>	<u>\$ 1,467,089</u>

**City of Bloomington, Indiana**  
**Statement of Fiduciary Net Position - Fiduciary Funds**  
**December 31, 2020**

	<b><u>Pension Trust Funds</u></b>
<b>Assets</b>	
Cash and cash equivalents	\$ <u>2,707,958</u>
Total current assets	<u>2,707,958</u>
<b>Net Position</b>	
Net position restricted for pensions	<u>2,707,958</u>
Total net position	<u>\$ 2,707,958</u>

**City of Bloomington, Indiana**  
**Statement of Changes in Fiduciary Net Position - Fiduciary Funds**  
**For the Year Ended December 31, 2020**

	<u><b>Pension Trust Funds</b></u>
<b>Additions</b>	
Employer contributions	\$ 2,811,153
Interest income	12,040
Total additions	<u>2,823,193</u>
<b>Deductions</b>	
Benefit payments	2,850,659
Administrative expense	18,393
Total deductions	<u>2,869,052</u>
<b>Change in Net Position Restricted for Pensions</b>	(45,859)
Total net position restricted for pensions - beginning of year	<u>2,753,817</u>
Total net position restricted for pensions - end of the year	<u><u>\$ 2,707,958</u></u>

# City of Bloomington, Indiana

## Notes to Basic Financial Statements

### December 31, 2020

#### **Note 1: Summary of Significant Accounting Policies**

##### ***Financial Reporting Entity***

The City of Bloomington (City) was established under the laws of the State of Indiana. The primary government operates under a Council-Mayor form of government and provides the following services: public safety (police and fire), highways and streets, health, welfare and social services, culture and recreation, public improvement, planning and zoning, general administrative services, water, sewer, urban redevelopment and housing, and sanitation.

The accompanying financial statements present the activities of the City and its significant component unit. The component unit discussed below is included in the City's reporting entity because of the significance of their operational or financial relationships with the City. Discretely presented component units are involved in activities of an operational nature independent from the primary government; their transactions are reported in a separate column in the government-wide financial statements to emphasize that it is legally separate and distinct from the primary government.

##### ***Discretely Presented Component Unit***

The Bloomington Public Transportation Corporation (Transit) is a discretely presented component unit of the City. The City appoints a voting majority of the Transit's board and a financial benefit/burden relationship exists between the City and Transit. Transit is deemed fiscally dependent on the City and is included as part of the City's financial statements.

Complete financial statements of Transit may be obtained from its administrative offices at 130 West Grimes Lane, Bloomington, IN 47403.

##### ***Related Entity***

The Housing Authority of the City of Bloomington, Indiana (Authority) is considered a related party of the City. The City appoints a voting majority of the Authority's board, but no financial benefit/burden relationship exists.

##### ***Government-Wide and Fund Financial Statements***

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

# City of Bloomington, Indiana

## Notes to Basic Financial Statements

### December 31, 2020

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all local taxes.

Following the government-wide financial statement are separate financial statements for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements since their resources are not available to fund City operations. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### ***Measurement Focus, Basis of Accounting and Financial Statement Presentation***

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized in the period in which the tax levy and rates are certified, which is the period for which the taxes are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Under this basis of accounting, revenues are recognized when they are both measurable and available. Revenues are considered to be *available* when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers all revenues to be available if they are collected and distributed within 60 days of the end of the current fiscal period. Significant revenues susceptible to accrual include property and other taxes, charges for services, grants, licenses and interest on investments. Bonds and notes issued are recorded as other financing sources, along with any related premium or discounts.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. Exceptions to this general rule include:

- 1) Expenditures related to annual contributions to pension and other postemployment plans, compensated absences and claims and judgments are recorded only when payment is due (i.e., matured).
- 2) Prepaid expenditures are not recorded as an asset in the fund financial statements.
- 3) Unmatured debt and accrued interest are not reported because they are not expected to be liquidated currently with expendable available financial resources.

# City of Bloomington, Indiana

## Notes to Basic Financial Statements

### December 31, 2020

For financial reporting purposes, nonexchange transactions are grouped into the following four classes, based upon their principal characteristics: derived tax revenues, imposed nonexchange revenues, government-mandated nonexchange transactions, and voluntary nonexchange transactions.

The City recognizes assets from derived tax revenue transactions (such as local income tax) in the period when the underlying exchange transaction on which the tax is imposed occurs or when the resources are received, whichever occurs first. Revenues are recognized, net of estimated refunds and estimated uncollectible amounts, in the same period that the assets are recognized, provided that the underlying exchange transaction has occurred and the resources are available. Resources received in advance in relation to derived tax revenue nonexchange transactions are reported as liabilities until the period of exchange.

The City recognizes assets from imposed nonexchange revenue transactions in the period when an enforceable legal claim to the resources arises or when the resources are received, whichever occurs first. Revenues are recognized in the period when the resources are required to be used or the first period that use is permitted. The City recognizes revenues from property taxes, net of estimated refunds and estimated uncollectible amounts, in the period in which the tax levy and rates are certified, which is the period for which the taxes are levied. Imposed nonexchange revenues include property taxes, fines, and other taxes.

Voluntary nonexchange transactions, such as grants, contributions and assistance received from other governmental units, and government-mandated nonexchange transactions are generally recognized as revenues in the period when all eligibility requirements have been met. For these types of transactions, resources received before eligibility requirements are met (excluding time requirements) are reported as liabilities, while resources received before time requirements are met, but after all other eligibility requirements have been met, are reported as deferred inflows of resources in accordance with Governmental Accounting Standards Board (GASB) 65, *Items Previously Reported as Assets and Liabilities*.

Charges for services in the governmental funds, which are exchange transactions are recognized as revenues when received in cash or when deemed measurable. Investment earnings are recorded when earned since they are measurable and available.

Indirect costs are included as part of the program expenditures reported for individual functions and activities.

All proprietary funds and pension trust funds are accounted for using the same measurement focus and basis of accounting as the government-wide financial statements. Their revenues are recognized when they are earned, and their expenses are recognized when they are incurred, except as to the accounting for certain pension costs. Unfunded pension liabilities are recorded in the government-wide and proprietary fund financial statements as long-term liabilities due in more than one year.

# City of Bloomington, Indiana

## Notes to Basic Financial Statements

### December 31, 2020

The following are the City's major governmental funds:

The *General Fund* is used to account for all receipts and disbursements applicable to the general operations of the City, except those required to be accounted for in another fund.

The *Consolidated Tax Increment Financing Fund*, a special revenue fund, is used to account for property tax revenues received from tax increment financing (TIF) of the Consolidated Redevelopment Areas, which is a TIF district. Revenues pay for infrastructure improvements inside or serving the TIF district.

The *Consolidated Tax Increment Financing Bond Proceeds*, a capital projects fund, is used to account for bond proceed revenues received from TIF bonds of the Consolidated Redevelopment Areas, which is a TIF district. Revenues pay for infrastructure improvements inside or serving the TIF district.

The other governmental funds of the City are considered nonmajor. They include; 1.) *special revenue funds*, which account for the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects 2.) *capital projects funds*, which account for financial resources that are restricted, committed or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets 3.) *debt service funds*, which are to account for the accumulation of resources for, and the payment of, long-term debt principal, interest, and related costs and 4.) *permanent funds*, which are to account for resources that are restricted to the extent that only earnings may be used for purposes that support the reporting government's programs.

The City reports the following major proprietary funds:

Water Utility Fund accounts for the operation of the City's water distribution system.

Wastewater Utility Fund accounts for the operation of the City's wastewater treatment plan, pumping stations and collection systems.

Additionally, the City reports the following fund types:

*Internal Service Funds* account for the accumulation of resources to provide for the financing of worker's compensation, health insurance, fleet maintenance and unemployment compensation for all City departments on a cost-reimbursement basis.

*Fiduciary Funds* are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, or other governmental units. These include pension trust funds. Pension trust funds are accounted for and reported similar to proprietary funds. The pension trust funds account for the two single-employer defined-benefit pension plans of the City.

State-shared revenues are reported as grants and contributions not restricted to specific functions, unless they are restricted to specific functions, in which case they are reported as operating grants and contributions.



# **City of Bloomington, Indiana**

## **Notes to Basic Financial Statements**

### **December 31, 2020**

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and delivering goods in connection with a proprietary fund's principal ongoing operations. All other revenues and expenses are reported as nonoperating.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### ***Cash, Cash Equivalents, and Investments***

The City considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents. At December 31, 2020, cash equivalents consisted primarily of demand deposits and short-term investments. Investments are stated at fair value. Fair values for investments are determined by closing market prices at year-end as reported by the investment custodian.

State statute (IC 5-13-9) authorizes the City to invest in securities, including but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

At December 31, 2020, the City held no investments.

#### ***Receivables***

All property tax and other receivables are shown net of an allowance, if any, for uncollectible balances.

Property taxes are levied as of January 1 of the year due on property values assessed as of January 1 of the previous year. The tax levy is divided into two billings due on May 10 and November 10 each year.

#### ***Loan Receivable***

During 2020 in response to the COVID-19 pandemic, the City created the rapid response loan fund to provide immediate working capital for small businesses and cultural organizations as they waited for other relief funding. The loans were up to \$50,000 each and are to be repaid.

These loan receivables in the governmental funds are reported in their respective balance sheets, notwithstanding their measurement focus and are reported as nonspendable in the fund balance.

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

***Inventory***

Inventories of the governmental funds are recorded as expenditures when purchased, whereas proprietary funds record expenditures as inventory is consumed. All proprietary fund inventories are valued at cost using the first in/first out (FIFO) method, and consist of maintenance supplies and replacement parts held for consumption. Inventories for Transit consist of materials and supplies for repair and maintenance and are recorded using the average cost method.

***Capital Assets***

Capital assets, which include land, buildings, improvements, equipment, vehicles and infrastructure (e.g., roads, bridges, sidewalks and similar items) are reported in the government-wide financial statements and the proprietary fund statements. Capital assets are defined by the City as assets with cost or acquisition value beyond prescribed levels and estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost, if purchased or constructed. Donated capital assets are recorded at acquisition value as of the date of acquisition. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

The prescribed capitalization levels for the City are as follows:

All land acquired by the City is capitalized

All buildings, improvements, equipment, vehicles and infrastructure of \$10,000 or greater

For Transit, the capitalization threshold is \$1,000 for all expenditures

Depreciation is provided over the following estimated useful lives using the straight-line method:

	Years	
	City	Transit
Buildings	50	10 - 40
Building and land improvements	10 - 25	5 - 30
Furniture, equipment and vehicles	5 - 20	2 - 12
Parking lots and roadways	10 - 25	n/a
Trails and paths	25	n/a

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

***Unearned Revenue***

Unearned revenue is reported in the governmental and business-type activities as well as the proprietary funds, when applicable. The availability period does not apply; however, amounts may not be considered earned due to eligibility requirements or the providing of goods and services.

***Compensated Absences***

Paid time off (PTO) is earned by part and full-time employees based on the number of years employed and ranges from seven days to twenty-two days per year. PTO leave may be used for any purpose. PTO leave that has been credited and earned can be carried forward up to 280 hours based on the number of years of service, and any remaining time will go to the employee's sick bank. PTO leave carried forward is expected to be liquidated with expendable available financial resources and is therefore reported as an expenditure in the governmental fund that will pay it. Amounts not expected to be liquidated with expendable available financial resources are reported as long-term liabilities.

PTO leave not carried forward is converted to sick leave for employees not covered under a collective bargaining agreement. The employees under the agreement earn sick leave at the rate of one day per full-time equivalent month worked. The accumulation of sick leave is unlimited, but any unused balance is not paid to employees upon separation from employment. No liability is reported for unpaid accumulated sick leave.

***Interfund Transactions***

All outstanding balances between funds are reported as "due to/from other funds."

**Transfers**

Legally authorized transfers are reported as transfers in by the recipient fund and as transfers out by the disbursing fund.

**Interfund Services Provided/Used**

Charges or collections for services rendered by one fund for another are recognized as revenues (interfund services provided) of the recipient fund and expenditures or expenses (interfund services used) of the disbursing fund. These transactions are recorded as interfund services because they would be treated as revenues and expenditures or expenses if they involved organizations external to the City.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

# City of Bloomington, Indiana

## Notes to Basic Financial Statements

### December 31, 2020

#### ***Deferred Outflows of Resources and Deferred Inflows of Resources***

A deferred outflow of resources is a consumption of net position by the City that is applicable to a future reporting period. A deferred inflow of resources is an acquisition of net position by the City that is applicable to a future reporting period. Both deferred outflows and inflows are reported in the Statement of Net Position but are not recognized in the financial statements as revenues, expenses, and reduction of liabilities or increase in assets until the period(s) to which they relate.

The City reports both deferred outflows of resources and deferred inflows of resources in the government-wide statement of net position for pension and OPEB items.

The City defers recognition of losses incurred on bond refundings and reports such losses as deferred outflows of resources in the statement of net position. Deferred losses on refundings are amortized using the straight-line method over the lesser of the remaining life of the original bonds or the life of the new bonds.

Deferred inflows of resources are also reported in the fund financial statements for resources that are not considered available at year-end.

#### ***Net Position/Fund Balances***

In the government-wide and proprietary fund financial statements, the components of net position are categorized as follows:

*Net investment in capital assets* - This category is comprised of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, notes, or other borrowings that are attributable to the acquisition or construction of those assets.

*Restricted* - This category consists of resources that have external restrictions imposed by outside parties (e.g., creditors, grantors, contributors) or by law through constitutional provisions or enabling legislation.

*Unrestricted* - This category represents resources of the City that are not subject to externally imposed restrictions and that may be used to meet the ongoing obligations to the public and creditors.

GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions* (“GASB Statement No. 54”) requires fund balances for governmental funds to be classified based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Further, GASB Statement No. 54 establishes criteria for classifying fund balances and clarifies the definitions for governmental fund types.

Within the fund financial statements, the fund balances are classified in the following manner, as applicable:

*Nonspendable* - This consists of resources that are either: (a) not in spendable form or (b) legally or contractually required to be maintained intact.

# City of Bloomington, Indiana

## Notes to Basic Financial Statements

### December 31, 2020

*Restricted* - This consists of resources that can be spent only for the specific purpose stipulated by constitutional provisions, external parties (e.g., grantors, creditors, or other governments), or enabling legislation.

*Committed* - This consists of resources that can only be used for specific purposes pursuant to formal action of the government's highest level of decision-making authority. The City's highest level of decision-making authority rests with the Council. Resources are reported as committed by the Council through passage of an ordinance. The Council can modify or rescind a commitment of resources through passage of a new ordinance.

*Assigned* - This consists of resources constrained by the government's intention to use them for specific purposes but are neither restricted nor committed. By statute, the City Controller has the ability to assign fund balance. The Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments are generally temporary and require no additional action to effect removal of the assignment.

*Unassigned* - This consists of residual fund balances that do not meet the criteria of nonspendable, restricted, committed or assigned. The general fund is the only fund that reports a positive unassigned fund balance.

The City's policy is to apply expenditures to restricted resources first, then committed, then assigned, and finally to unassigned, as applicable.

#### ***Postemployment Benefits Other Than Pensions (OPEB)***

The City has a single-employer defined-benefit other postemployment benefit (OPEB) plan. For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense have been determined on the same basis as they are reported by the OPEB Plan. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms.

#### ***Pensions***

For purposes of measuring the net pension liabilities or asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the 1925 Police Pension Fund, the 1937 Firefighters' Pension Fund, the 1977 Police Officers' and Firefighters' Pension and Disability Fund and the Indiana Public Employees' Retirement Fund ("the plans"), and additions to/deductions from the plans' fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# City of Bloomington, Indiana

## Notes to Basic Financial Statements

### December 31, 2020

#### **Use of Estimates**

The presentation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported changes in amounts of revenues, expenses, and expenditures during the reporting period. Actual results could differ from those estimates.

#### **Adoption of GASB Statement No. 84 and 97**

During fiscal year 2020, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, and Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*. Adoption of these standards resulted in no additional fiduciary activities of the City to be reported within the accompanying financial statements.

#### **Adoption of GASB Statement No. 88**

During fiscal year 2020, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*. This statement improves consistency in the information that is disclosed in the notes to government financial statements related to debt, including direct borrowings and direct placements, and to provide financial statement users with additional essential information about debt. Adoption of this standard resulted in expanded footnote disclosures. Refer to Note 9 for details.

#### **Future Adoption of Accounting Standards**

GASB has issued a number of pronouncements that may impact future financial presentations. Management has not currently determined what, if any, impact implementation of the following statements may have on the financial statements of the City:

- GASB Statement No. 87, *Leases*
- GASB Statement No. 91, *Conduit Debt Obligations*
- GASB Statement No. 92, *Omnibus 2020*
- GASB Statement No. 93, *Replacement of Interbank Offered Rates*
- GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*
- GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*
- GASB Statement No. 99, *Omnibus 2022*
- GASB Statement No. 100, *Accounting Changes and Error Corrections*-an amendment of GASB Statement No. 62
- GASB Statement No. 101, *Compensated Absences*

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

**Note 2: Prior Period Adjustments**

During fiscal year ended December 31, 2020, various errors associated with prior periods were identified and as a result, the January 1, 2020 net position of the governmental activities, the business-type activities, and major enterprise funds and the January 1, 2020 fund balance of the General Fund and aggregate remaining fund information were restated as follows:

*Governmental Activities*

- The net pension liabilities for the 1925 Police Pension Fund and 1937 Firefighters' Pension Fund were overstated, in total, by \$2,753,817. The restatement resulted in an increase of \$2,753,817 in the net position of governmental activities.
- Taxes receivable were understated by \$5,640,943. The restatement resulted in an increase of \$5,640,943 in the net position of governmental activities.
- The impact of the errors on the change in net position during the fiscal year ended December 31, 2019 is an increase of \$328,473.

*Business-Type Activities*

- Utility revenues and accounts receivable were understated in the business-type activities, the Water Utility major fund and the Wastewater Utility major fund by \$3,301,351, \$1,438,254 and \$1,863,097, respectively. The understatements related to unbilled usage.
- Accounts receivable were overstated in business-type activities, the Water Utility major fund and the Wastewater Utility major fund by \$1,218,914, \$565,350 and \$653,564, respectively. The overstatements related to stale accounts receivable accounts that should have been allowed for in an allowance for doubtful accounts.
- The impact of the errors on the change in net position during the fiscal year ended December 31, 2019 of the business-type activities, the Water Utility major fund and the Wastewater Utility major fund was a decrease of \$1,277,132, \$630,598 and \$646,534 respectively.

*Governmental Funds*

- The fund balance of the General fund was understated by \$4,856,668 and the fund balance of the nonmajor governmental funds was overstated by \$4,856,668. This misstatement relates to the Rainy Day fund not meeting the requirements to be classified as a special revenue fund and therefore included within the General fund.
- The impact of the error on the change in fund balance of the general fund was an increase of \$96,117 and a corresponding decrease in nonmajor governmental funds of \$96,117 for the fiscal year ended December 31, 2019.

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

The effect of these prior period adjustments are summarized below:

	<u>Business-Type Activities</u>			
	<u>Governmental Activities</u>	<u>Water Utility</u>	<u>Wastewater Utility</u>	<u>Total</u>
<b>Net position - December 31, 2019, as previously reported</b>	\$ 168,114,015	\$ 57,367,840	\$ 87,655,343	\$ 145,023,183
Correct net pension liability	2,753,817	-	-	-
Correct deferred inflow for taxes receivable	5,640,943	-	-	-
Correct receivable for unbilled utilities	-	1,438,254	1,863,097	3,301,351
Correct allowance for doubtful accounts	-	(565,350)	(653,564)	(1,218,914)
Total restatement	<u>8,394,760</u>	<u>872,904</u>	<u>1,209,533</u>	<u>2,082,437</u>
<b>Net position - December 31, 2019, as restated</b>	<u>\$ 176,508,775</u>	<u>\$ 58,240,744</u>	<u>\$ 88,864,876</u>	<u>\$ 147,105,620</u>

	<u>General Fund</u>	<u>NonMajor Governmental Funds</u>
	<b>Fund balance - December 31, 2019, as previously reported</b>	\$ 14,451,893
Adjustment of rainy day fund activities	4,856,668	(4,856,668)
Total restatement	<u>4,856,668</u>	<u>(4,856,668)</u>
<b>Fund balance - December 31, 2019, as restated</b>	<u>\$ 19,308,561</u>	<u>\$ 99,893,217</u>

**Note 3: Stewardship, Compliance and Accountability**

The City adopts annual budgets on the cash basis which is not consistent with accounting principles generally accepted in the United States of America. All annual appropriations lapse at fiscal year end.



# **City of Bloomington, Indiana**

## **Notes to Basic Financial Statements**

### **December 31, 2020**

On or before August 31, the City Controller submits to the Common Council a proposed operating budget for the year commencing the following January 1. Prior to adoption, the budget is advertised and public hearings are conducted by the Common Council to obtain taxpayer comments. In September of each year, the Common Council through the passage of an ordinance approves the budget for the next year. Copies of the budget ordinance and advertisement for funds for which property taxes are levied or highway use taxes are received and sent to the Department of Local Government Finance (DLGF). The budget becomes legally enacted after the City Controller receives approval of the DLGF.

The City's management cannot transfer budgeted appropriations between object classifications of a budget without approval of the Common Council. The DLGF must approve any revisions to the appropriations for any fund or any department of the General Fund. The legal level of budgetary control is by object and department within the fund for the General Fund and by object within the fund for all other budgeted funds.

#### **Note 4: Deposits and Investments**

The City's deposits and investments are reflected in the financial statements at December 31, 2020. As of December 31, 2020, the City does not have any holdings that meet the definition of an investment under GASB Standards.

##### ***Deposits***

Custodial credit risk is the risk that in the event of a bank failure, the City deposits may not be returned to it.

The City's cash deposits are insured up to \$250,000 at financial institutions insured by the Federal Deposit Insurance Corporation ("FDIC"). Any cash deposits in excess of the \$250,000 FDIC limits are partially or fully collateralized by the depository institution and insured by the Indiana Public Deposits Insurance Fund ("Fund") via the pledged collateral from the institutions securing deposits of public funds. The Fund is a multiple financial institution collateral pool as provided under IC, Section 5-13-12-1.

##### ***Investments***

Indiana statutes authorize the City to invest in United States obligations and issues of federal agencies, secured repurchase agreements fully collateralized by U.S. Treasury or U.S. agency obligations, municipal securities of Indiana issuers that have not defaulted during the previous twenty years, certificates of deposit and open-end money market mutual funds.

# **City of Bloomington, Indiana**

## **Notes to Basic Financial Statements**

### **December 31, 2020**

#### ***Interest Rate Risk***

Interest rate risk is the risk that the fair value of investments will be adversely affected by a change in interest rates. The City may invest in securities for more than two years and not more than five years in accordance with IC 5-13-9-5.7. Under this policy, investments having maturities of more than two years are limited to 25% of the total portfolio. At December 31, 2020, the City does not have any investments exposed to interest rate risk.

#### ***Credit Risk***

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Credit risk is measured using credit quality ratings of investments in debt securities as described by nationally recognized rating agencies. The City uses the highest integrity when choosing an instrument of investment. The City does not have a formal investment policy for credit risk for investments.

#### ***Custodial Credit Risk***

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of the investments or collateral securities that are in the possession of the counterparty. The City's policy requires that repurchase agreements be covered by adequate pledge collateral. In order to anticipate market changes and provide a level of security for all funds, the fair value (including accrued interest) of the collateral should be at least 102%. At December 31, 2020, the City does not have any investments that are subject to custodial credit risk.

#### ***Concentration of Credit Risk***

Concentration of credit risk is the risk of loss attributable to the magnitude of a government's investment in a single issuer. It is the policy of the City to diversify its investment portfolio to avoid incurring undue concentration in securities of one type or securities of one financial institution, so that no single investment or class of investments can have a disproportionate impact on the total portfolio. This restriction does not apply to U.S. Treasury securities.

#### ***Foreign Currency Risk***

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. The City's investment policy prohibits investment in foreign securities.

# City of Bloomington, Indiana

## Notes to Basic Financial Statements

### December 31, 2020

#### Note 5: Property Taxes

Property taxes levied for all governmental entities located within Monroe County are collected by the Monroe County Treasurer (“Treasurer”). State statutes required the Department of Local Government Finance (DLGF) to establish property tax rates and levies by January 15 annually. Part of the budget certification process is to finalize the rates, which in turn gives units the ability to accurately project revenue loss due to the circuit breaker impact. These rates are based upon the preceding year’s January 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100% of the true tax value (determined in accordance with rules and regulations adopted by the DLGF). Taxes may be paid in two equal installments that become delinquent if not paid by May 10 and November 10, respectively. Delinquent property taxes outstanding at year end for governmental and/or proprietary funds, net of allowances for uncollectible accounts, are recorded as receivable with an offset to deferred revenue since the amounts are not considered available.

Circuit breakers were enacted by the Indiana General Assembly in 2008 and are better known as property tax caps. The cap guarantees that property tax rates in overlapping districts cannot exceed a certain capped percent of the parcel’s gross assessed value. The circuit breaker amount represents property tax liability waived because the parcel is above the level allowed under the property tax caps.

As of December 31, 2020, there is \$34,318,898 of property taxes recorded as a receivable and deferred inflow in the Statement of Net Position.

#### Note 6: Tax Abatements

The City promotes a series of real and personal property tax abatement programs available under Indiana law, including:

##### ***Real Property Tax Abatement (IC 6-1.1-12.1)***

Real property tax abatements are achieved through the phase-in of real property tax obligations from the improvements being made. The phase-in can span a period of one to ten years and is based on a declining percentage of the increase in assessed value of such improvements.

Tax abatement is granted based on qualifying new investment, retained and committed jobs, wages and the economic impact of project. The City’s Metropolitan Development Commission (“MDC”) is responsible for approving the abatement and determining the time period for the abatement. In some cases, City Council approval is also required for the abatement. Required approval(s) must occur before construction permits are obtained.

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
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***Personal Property Tax Abatement (IC 6-1.1-12.1)***

Similarly, personal property tax abatements for manufacturing, research and development, information technology and logistics/distribution equipment are accomplished through the phase-in of personal property tax obligations over a one to ten year period, based on a declining percentage of the assessed value of the newly installed equipment.

Tax abatement is granted based on qualifying new investment, retained and committed jobs, wages and the economic impact of project. MDC and possibly City Council approval is required and must occur prior to the equipment being operational and the MDC determines the time period for the abatement.

***Vacant Building Abatement (IC 6-1.1-12.1)***

Up to a two-year real property tax abatement is available to a company, according to local qualifications, based on occupying a building that has been vacant for more than a year.

The building must be used for commercial or industrial purposes and be located in a designated Economic Revitalization Area, as designated by the MDC. Prior approval of the MDC must occur before occupying the facility and the MDC determines the time period for the abatement.

All of these programs are designed to spur job creation and retention, grow the income and property tax base, support the redevelopment of areas experiencing a cessation of growth, attract and retain businesses in targeted industries, and assist distressed businesses, among other objectives. Minimum eligibility criteria for such abatements vary by program, as noted above, but generally require that an investment in real or personal property be projected to increase assessed value, create or retain jobs and/or promote economic revitalization.

In return for such abatements, the City generally commits to permit, zoning and job training assistance. An abatement can be terminated if the MDC determines that the commitments made by the company receiving the abatement were not met and, per statute, such non-compliance was not due to factors beyond the company's control. Included in each abatement agreement are provisions specifying certain damages, among which may include a clawback of some or all of the taxes previously abated. If a company ceases operations or announces the cessation of operations at the facility for which the abatement was granted, termination of the abatement agreement is warranted and 100% clawback is required. Other clawbacks are calculated based on the highest level of non-compliance among the measured categories for that project.

# City of Bloomington, Indiana

## Notes to Basic Financial Statements

### December 31, 2020

#### ***Impact of Abatements on Revenues***

Indiana property tax laws complicate the calculation of the exact impact of property tax abatements on the tax revenues of a given unit of local government. Constraints on the growth of the annual tax levy and constitutional limitations on taxes (also known as property tax caps) are the chief complicating factors. The increase in the annual tax levy is limited to the growth in the 6-year moving average of nonfarm personal income growth, which is known as the Assessed Value Growth Quotient (“AVGQ”). Statutory property tax caps for homesteads, agricultural and other residential, and commercial are equal to 1%, 2% and 3%, respectively, of associated assessed valuations.

The tax rate, which is established for each taxing unit by the Department of Local Government Finance, is based on the tax levy requested by the taxing unit (as limited by the AVGQ) divided by the net assessed value of the property in a physical taxing district. The theory behind the AVGQ is that the costs of government should not be increasing at a greater rate than taxpayer incomes.

Tax abatements are granted on the assessed value of the property abated. The taxpayer’s taxes are then calculated based on this reduced assessment, thus resulting in a lower tax liability. But because a given district’s tax rate is calculated based on the total net assessed value in the district (net of abatements and other adjustments), the certified levy of each unit in the district is the same as if the abatements had not been granted.

Additionally, to the extent that parcels have reached the constitutional limit of tax liability as a percentage of gross assessed value, the property tax rate caps (“circuit breaker credits”) reduce the property tax collections of the affected taxing units. The degree to which property tax abatements exacerbate circuit breaker losses differs by parcel and is dependent on the proportion of abated assessed value to total gross assessed value, as well as prevailing property tax rates.

The estimated gross amount, on an accrual basis, by which the total property tax revenues (payable 2020 taxes) were reduced as a result of the aforementioned abatement programs was \$533,000.

While the City has calculated the potential impact of existing tax abatements on its property tax revenues for 2020, as shown above, the actual extent of lost revenues is something less than this amount and cannot be easily determined due to the application of circuit breaker credits.

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

**Note 7: Capital Assets**

Following is a summary of changes in capital assets for the City's governmental activities for the year ended December 31, 2020:

	January 1, 2020	Transfers/ Additions	Transfers/ Disposals	December 31, 2020
<b>Governmental Activities:</b>				
Capital assets not being depreciated:				
Land	\$ 41,462,436	\$ 195,781	\$ -	\$ 41,658,217
Construction in progress	63,535,685	37,275,194	(15,069,049)	85,741,830
Total capital assets not being depreciated	<u>104,998,121</u>	<u>37,470,975</u>	<u>(15,069,049)</u>	<u>127,400,047</u>
Capital assets being depreciated:				
Buildings	66,453,156	9,797,123	(41,741)	76,208,538
Improvements	30,916,387	913,946	(241,880)	31,588,453
Machinery and equipment	29,095,216	3,571,224	(802,219)	31,864,221
Infrastructure	47,947,921	11,021,015	-	58,968,936
Total capital assets being depreciated	<u>174,412,680</u>	<u>25,303,308</u>	<u>(1,085,840)</u>	<u>198,630,148</u>
Less accumulated depreciation for:				
Buildings	27,927,495	1,954,915	(41,741)	29,840,669
Improvements	19,563,256	1,151,971	(135,183)	20,580,044
Machinery and equipment	16,284,457	2,330,730	(417,439)	18,197,748
Infrastructure	10,620,173	2,882,811	-	13,502,984
Total accumulated depreciation	<u>74,395,381</u>	<u>8,320,427</u>	<u>(594,363)</u>	<u>82,121,445</u>
Total capital assets being depreciated, net	<u>100,017,299</u>	<u>16,982,881</u>	<u>(491,477)</u>	<u>116,508,703</u>
Governmental activities capital assets, net	<u>\$ 205,015,420</u>	<u>\$ 54,453,856</u>	<u>\$ (15,560,526)</u>	<u>\$ 243,908,750</u>

Following is a summary of changes in capital assets for the City's business-type activities for the year ended December 31, 2020:

	January 1, 2020	Transfers/ Additions	Transfers/ Disposals	December 31, 2020
<b>Business-Type Activities:</b>				
Capital assets not being depreciated:				
Land	\$ 2,467,503	\$ -	\$ -	\$ 2,467,503
Construction in progress	24,790,952	19,956,751	(11,642,452)	33,105,251
Total capital assets not being depreciated	<u>27,258,455</u>	<u>19,956,751</u>	<u>(11,642,452)</u>	<u>35,572,754</u>
Capital assets being depreciated:				
Buildings	35,375,072	34,870	-	35,409,942
Improvements	214,606,175	11,143,579	-	225,749,754
Machinery and equipment	72,397,401	934,226	-	73,331,627
Vehicles	5,626,047	281,439	-	5,907,486
Total capital assets being depreciated	<u>328,004,695</u>	<u>12,394,114</u>	<u>-</u>	<u>340,398,809</u>
Less accumulated depreciation for:				
Buildings	14,902,534	681,672	-	15,584,206
Improvements	89,189,863	4,060,847	-	93,250,710
Machinery and equipment	46,850,801	1,679,708	-	48,530,509
Vehicles	4,363,577	306,361	-	4,669,938
Total accumulated depreciation	<u>155,306,775</u>	<u>6,728,588</u>	<u>-</u>	<u>162,035,363</u>
Total capital assets being depreciated, net	<u>172,697,920</u>	<u>5,665,526</u>	<u>-</u>	<u>178,363,446</u>
Business-type activities capital assets, net	<u>\$ 199,956,375</u>	<u>\$ 25,622,277</u>	<u>\$ (11,642,452)</u>	<u>\$ 213,936,200</u>

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
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Following is a summary of changes in capital assets for Transit for the year ended December 31, 2020:

	January 1, 2020	Transfers/ Additions	Transfers/ Disposals	December 31, 2020
<b>Transit (discrete component unit):</b>				
Capital assets not being depreciated:				
Land	\$ 2,905,322	\$ -	\$ -	\$ 2,905,322
Construction in progress	132,355	181,708	(159,421)	154,642
Total capital assets not being depreciated	<u>3,037,677</u>	<u>181,708</u>	<u>(159,421)</u>	<u>3,059,964</u>
Capital assets being depreciated:				
Buildings	12,909,068	-	-	12,909,068
Improvements	125,290	-	-	125,290
Machinery and equipment	18,691,973	611,053	(39,206)	19,263,820
Total capital assets being depreciated	<u>31,726,331</u>	<u>611,053</u>	<u>(39,206)</u>	<u>32,298,178</u>
Less accumulated depreciation for:				
Buildings	5,388,585	403,326	-	5,791,911
Improvements	8,828	11,905	-	20,733
Machinery and equipment	11,059,250	1,265,916	(23,524)	12,301,642
Total accumulated depreciation	<u>16,456,663</u>	<u>1,681,147</u>	<u>(23,524)</u>	<u>18,114,286</u>
Total capital assets being depreciated, net	<u>15,269,668</u>	<u>(1,070,094)</u>	<u>(15,682)</u>	<u>14,183,892</u>
Transit capital assets, net	<u>\$ 18,307,345</u>	<u>\$ (888,386)</u>	<u>\$ (175,103)</u>	<u>\$ 17,243,856</u>

Within the statement of activities, depreciation expense was charged to functions/programs of the City during 2020 as follows:

**Governmental Activities:**

General government	\$ 2,646,999
Public safety	2,381,794
Highway and streets	960,312
Sanitation	226,764
Health and welfare	123,529
Culture and recreation	723,418
Urban redevelopment	1,211,166
Depreciation on capital assets held by the government's internal services are charged to the administration and finance function	<u>46,445</u>
Total depreciation, governmental activities	<u>\$ 8,320,427</u>

**Business-Type Activities:**

Water	\$ 3,199,603
Wastewater	<u>3,528,985</u>
Total depreciation, business-type activities	<u>\$ 6,728,588</u>

Depreciation expense of \$1,681,147 was charged to the City's discretely presented component unit, Transit.

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

At December 31, 2020, the City's commitments related to construction in progress include the following:

	<b>Authorized</b>	<b>Expended Through December 31, 2020</b>	<b>Committed</b>
<b>Governmental Activities:</b>			
Convention Center	\$ 6,444,196	\$ 266,566	\$ 6,177,630
Hospital Building	7,150,169	1,987,051	5,163,118
Switchyard Park	34,287,122	34,287,122	-
4th Street Garage	20,716,014	7,417,166	13,298,848
Trades District	20,209,872	18,662,207	1,547,665
ESG Solar Panels	6,484,369	6,484,369	-
Cascades Trail	2,100,000	2,118	2,097,882
Other Projects	6,426,132	1,357,768	5,068,364
	<u>\$ 103,817,874</u>	<u>\$ 70,464,367</u>	<u>\$ 33,353,507</u>
<b>Business-Type Activities:</b>			
Water Meter Replacement	\$ 9,000,000	\$ 7,931,744	\$ 1,068,256
Dillman Road Upgrades	27,488,644	9,560,146	17,928,498
Hospital Building	5,821,596	5,789,138	32,458
Griffy Lake	1,593,565	1,528,919	64,646
I-69 Utility Relocation Project	2,337,354	2,334,033	3,321
Other Projects	7,883,610	5,961,271	1,922,339
	<u>\$ 54,124,769</u>	<u>\$ 33,105,251</u>	<u>\$ 21,019,518</u>



**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

**Note 8: Long-Term Liabilities**

Long-term liabilities for the year ended December 31, 2020 follow:

	January 1, 2020	Additions	Reductions	December 31, 2020	Due Within One Year
<b>Governmental Activities:</b>					
General obligation bonds payable	\$ 30,000,000	\$ -	\$ 1,455,000	\$ 28,545,000	\$ 1,485,000
Revenue bonds payable	57,305,000	-	1,210,000	56,095,000	1,085,000
Revenue bonds payable from direct borrowing and direct placements	18,925,000	-	2,580,000	16,345,000	2,335,000
Plus: bond premiums	6,081,035	-	392,692	5,688,343	-
Total bonds payable	112,311,035	-	5,637,692	106,673,343	4,905,000
Capital lease payable	19,263,611	-	978,214	18,285,397	1,013,343
Net pension liabilities	50,407,698	5,745,671	6,723,553	49,429,816	-
Other postemployment benefit liability	5,697,821	-	1,240,618	4,457,203	-
Accrued compensated absences	1,090,303	570,309	267,480	1,393,132	341,772
Total governmental activities	\$ 188,770,468	\$ 6,315,980	\$ 14,847,557	\$ 180,238,891	\$ 6,260,115
<b>Business-Type Activities:</b>					
Revenue bonds payable	\$ 56,765,000	\$ 24,445,000	\$ 33,030,000	\$ 48,180,000	\$ 1,890,000
Revenue bonds payable from direct borrowing and direct placements	14,951,200	37,150,000	3,170,700	48,930,500	6,897,600
Plus: bond premiums	964,391	5,879,690	357,134	6,486,947	-
Less: bond discounts	(723,883)	(226,200)	(875,917)	(74,166)	-
Total bonds payable	71,956,708	67,248,490	35,681,917	103,523,281	8,787,600
State revolving fund payable from direct borrowing and direct placements	8,084,000	-	8,084,000	-	-
Capital lease payable	9,000,000	-	630,000	8,370,000	865,000
Net pension liabilities	5,184,984	509,717	934,258	4,760,443	-
Other postemployment benefit liability	386,421	-	68,267	318,154	-
Accrued compensated absences	396,071	187,368	113,844	469,595	132,026
Total business-type activities	\$ 95,008,184	\$ 67,945,575	\$ 45,512,286	\$ 117,441,473	\$ 9,784,626

Compensated absences for governmental activities typically have been liquidated from the general fund and special revenue funds. The portion of the governmental activities net pension liability related to the Police and Firefighters' Pre-1977 Plans will be liquidated from the pension trust funds. The remaining net pension liability and other postemployment benefit liability will be liquidated from the general fund.

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

**Note 9: Capital Lease Obligations**

The City enters into financing arrangements for capital leases from time to time, which for accounting purposes are considered capital lease obligations. Capital leases are in place for buildings, transportation equipment and other various improvements. The following is a schedule of future minimum lease payments and the net present value of these minimum lease payments as of December 31, 2020:

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>
2021	\$ 1,625,127	\$ 1,142,270
2022	1,625,127	1,142,605
2023	1,565,152	1,146,920
2024	1,565,152	1,140,130
2025	1,565,152	1,142,320
2026 - 2030	7,825,759	3,993,315
2031 - 2035	5,840,318	-
2036 - 2037	1,790,460	-
	<u>23,402,247</u>	<u>9,707,560</u>
Amount representing interest	(5,116,850)	(1,337,560)
	<u>\$ 18,285,397</u>	<u>\$ 8,370,000</u>
Total future minimum payments	<u>\$ 18,285,397</u>	<u>\$ 8,370,000</u>

The total net book value of capital assets under these capital leases is as follows at December 31, 2020:

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>
Buildings	\$ 19,385,155	\$ -
Machinery and equipment	225,000	-
Construction in progress	6,484,369	7,931,744
	<u>26,094,524</u>	<u>7,931,744</u>
Accumulated depreciation	(5,234,100)	-
	<u>\$ 20,860,424</u>	<u>\$ 7,931,744</u>
Net book value	<u>\$ 20,860,424</u>	<u>\$ 7,931,744</u>

At December 31, 2020, the business-type activities holds approximately \$1.1 million of cash related to the above capital lease which was received and unspent as of year-end. This cash is included restricted cash on the statement of net position.

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

**Note 10: Bonds Payable**

The City issues general obligations bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the City. General obligation bonds outstanding at December 31, 2020 are as follows:

	<b>Issue Date</b>	<b>Final Maturity Date</b>	<b>Interest (All Maturities)</b>	<b>Original Issue</b>	<b>Outstanding</b>
General Obligation Bonds, Series 2016	12/15/2016	8/15/2036	2.00% - 4.00%	\$ 10,850,000	\$ 9,445,000
Park District Bonds, Series 2016	11/18/2016	8/15/2036	2.00% - 3.75%	7,150,000	6,225,000
Parks District Refunding Bonds, Series 2017	9/28/2017	2/15/2029	1.50% - 4.00%	4,900,000	3,630,000
Park District Bonds, Series 2018	12/12/2018	8/15/2038	3.00 % - 4.00%	9,715,000	9,245,000
Total general obligation bonds - governmental activities					28,545,000
Less: current maturities					<u>(1,485,000)</u>
					<u>\$ 27,060,000</u>

Annual debt service requirements to maturity for the City's general obligation bonds are as follows:

	<b>Governmental Activities</b>	
	<b>Principal</b>	<b>Interest</b>
2021	\$ 1,485,000	\$ 1,003,074
2022	1,540,000	955,010
2023	1,610,000	903,161
2024	1,670,000	847,343
2025	1,735,000	789,425
2026 - 2030	8,745,000	3,097,910
2031 - 2035	8,500,000	1,627,195
2036 - 2038	<u>3,260,000</u>	<u>200,984</u>
	<u>\$ 28,545,000</u>	<u>\$ 9,424,102</u>

# City of Bloomington, Indiana

## Notes to Basic Financial Statements

### December 31, 2020

The City issues revenue bonds to be paid by income derived from the acquired or constructed assets. Revenue bonds outstanding at December 31, 2020 are as follows:

	Issue Date	Final Maturity Date	Interest (All Maturities)	Original Issue	Outstanding
<b>Publicly Issued</b>					
Tax Increment Revenue Bonds, Series 2015	6/19/2015	2/1/2040	2.05% - 5.00%	\$ 28,220,000	\$ 28,220,000
Tax Increment Revenue Bonds A-1, Series 2019	10/23/2019	2/1/2040	2.00% - 5.25%	12,845,000	12,845,000
Tax Increment Revenue Bonds A-2, Series 2019	10/23/2019	8/1/2024	2.40%	5,625,000	4,415,000
Tax Increment Revenue Bonds B, Series 2019	10/23/2019	2/1/2040	2.00% - 5.25%	10,615,000	10,615,000
<b>Direct Borrowings and Direct Placement Bonds</b>					
Showers Refunding Bonds, Series 2009	5/27/2009	2/1/2021	2.65% - 4.10%	\$ 6,105,000	\$ 300,000
Tax Increment Revenue Bonds, Series 2015	6/19/2015	2/1/2040	2.05%	13,215,000	7,245,000
Tax Increment Refunding Revenue Bonds, Series 2017	6/27/2017	2/1/2032	2.86%	11,085,000	8,800,000
Total revenue bonds - governmental activities					72,440,000
Less: current maturities					<u>(3,420,000)</u>
					<u>\$ 69,020,000</u>

Annual debt service requirements to maturity for the City's revenue bonds are as follows:

	<b>Governmental Activities</b>			
	<b>Publicly Issued</b>		<b>Direct Borrowing/Placements</b>	
	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>
2021	\$ 1,085,000	\$ 2,607,223	\$ 2,335,000	\$ 395,961
2022	1,105,000	2,572,709	2,085,000	333,897
2023	1,140,000	2,537,429	2,145,000	285,133
2024	1,165,000	2,501,083	2,200,000	235,030
2025	1,200,000	2,456,502	2,265,000	183,584
2026 - 2030	14,690,000	10,399,256	4,000,000	509,437
2031 - 2035	16,300,000	6,667,735	1,315,000	37,824
2036 - 2040	19,410,000	2,241,102	-	-
	<u>\$ 56,095,000</u>	<u>\$ 31,983,039</u>	<u>\$ 16,345,000</u>	<u>\$ 1,980,866</u>

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

The business-type activities issue revenue bonds to be repaid from rates and charges paid by customers. Business-type activities revenue bonds outstanding at December 31, 2020 are as follows:

	<b>Issue Date</b>	<b>Final Maturity Date</b>	<b>Interest (All Maturities)</b>	<b>Original Issue</b>	<b>Outstanding</b>
<b>Wastewater Utility - Publicly Issued</b>					
Sewage Works Refunding Revenue Bonds, Series 2012 A	3/28/2012	1/1/2029	2.00% - 5.00%	\$ 6,665,000	\$ 3,880,000
Sewage Works Revenue Bonds, Series 2012 C	5/1/2012	1/1/2033	1.75% - 3.63%	5,000,000	3,615,000
Sewage Works Revenue Bonds, Series 2017	7/25/2017	1/1/2037	2.00% - 3.00%	6,795,000	6,240,000
Sewage Works Refunding Revenue Bonds, Series 2019	10/10/2019	1/1/2027	2.00% - 4.00%	6,780,000	5,920,000
Sewage Works Revenue Bonds, Series 2020	12/10/2020	1/1/2041	2.00% - 4.00%	24,445,000	24,445,000
<b>Wastewater Utility - Direct Borrowings and Direct Placement Bonds</b>					
Sewage Works Refunding Revenue Bonds, Series 2013	5/8/2013	1/1/2025	1.78%	\$ 20,190,000	\$ 6,735,000
Sewage Works Refunding Bonds, Series 2015	5/26/2015	1/1/2027	4.59% - 4.83%	4,719,283	3,301,700
<b>Water Utility - Publicly Issued</b>					
Waterworks Revenue Bonds, Series 2017	7/13/2017	7/1/2037	2.00% - 3.25%	\$ 4,600,000	\$ 4,080,000
<b>Water Utility - Direct Borrowings and Direct Placement Bonds</b>					
Waterworks Refunding Revenue Bonds, Series 2015 A	3/26/2015	1/1/2027	4.40% - 4.83%	\$ 3,329,472	\$ 2,088,800
Waterworks Refunding Revenue Bonds, Series 2020 A	5/15/2020	1/1/2025	1.50%	6,990,000	6,800,000
Waterworks Refunding Revenue Bonds, Series 2020 B	5/15/2020	1/1/2029	1.30% - 1.95%	30,160,000	30,005,000
Total revenue bonds - business-type activities					97,110,500
Less: current maturities					(8,787,600)
					<u>\$ 88,322,900</u>

Annual debt service requirements to maturity for the business-type activities revenue bonds are as follows:

	<b>Business-Type Activities</b>			
	<b>Publicly Issued</b>		<b>Direct Borrowing/Placements</b>	
	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>
2021	\$ 1,890,000	\$ 1,223,732	\$ 6,897,600	\$ 944,976
2022	1,935,000	1,642,655	5,879,500	826,267
2023	1,990,000	1,587,673	5,991,100	715,331
2024	2,055,000	1,521,317	6,117,600	598,788
2025	2,130,000	1,455,380	6,238,700	470,458
2026 - 2030	13,535,000	6,025,278	17,806,000	718,977
2031 - 2035	12,440,000	3,446,431	-	-
2036 - 2040	10,275,000	1,334,950	-	-
2041	1,930,000	38,600	-	-
	<u>\$ 48,180,000</u>	<u>\$ 18,276,016</u>	<u>\$ 48,930,500</u>	<u>\$ 4,274,797</u>

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

***Current Issuances***

On December 10, 2020, the City issued Sewage Works Revenue Bonds, Series 2020 in the amount of \$24,445,000. The proceeds of these bonds were used to pay the costs of certain additions, extensions and improvements to the City's municipal sewage works and paying issuance expenses.

***Current Refunding***

On May 28, 2020, the City issued Taxable Waterworks Revenue Refunding Bonds of 2020, Series A in the amount of \$6,990,000. The proceeds of these bonds were used to fully refund the 2000 State Revolving Fund Wastewater Series A, 2003 State Revolving Fund Water Series A, 2003 State Revolving Fund Water Series B, and 2011 State Revolving Fund Water Series A in the combined principal amount of \$7,195,667. The refunding resulted in an accounting loss of \$189,620 which has been deferred and is being amortized over the life of the bonds. The refunding resulted in an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$151,037. The bonds mature on January 1, 2025 and have an interest rate of 1.5%.

On May 28, 2020, the City issued Taxable Waterworks Revenue Refunding Bonds of 2020, Series B in the amount of \$30,160,000. The proceeds of these bonds were used to fully refund the Waterworks Revenue Bonds of 2011, Series B in the principal amount of \$30,480,000. The refunding resulted in an accounting loss of \$1,571,942 which has been deferred and is being amortized over the life of the bonds. The refunding resulted in an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$1,632,570. The bonds mature on January 1, 2029 and have interest rates of 1.30% - 1.95%.

**Note 11: Conduit Debt**

From time to time, the City has issued bonds to provide financial assistance to private sector entities for the acquisition, rehabilitation and construction of industrial, commercial, and housing facilities and projects deemed to be in the public interest. The bonds are secured by the property financed. The City is not obligated in any manner for repayment of these bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of December 31, 2020, the City has 2 series of bonds approved by the Council for a total not-to-exceed amount of \$37,000,000. The aggregate principal amount outstanding as of December 31, 2020 is \$23,835,241.

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

**Note 12: State Revolving Loan Payable**

The Water Utility (business-type activities) had loan agreements with the State of Indiana through its revolving loan program to finance various construction projects. The funds were loaned as construction costs were incurred. The loans were made at various times between 2000 and 2011. As of December 31, 2020, the remaining balance was paid off through a bond refunding so there is no further principal balance due as of December 31, 2020.

**Note 13: Pension Plans**

The City participates in several separate defined-benefit pension plans. The Public Employees' Retirement Fund of Indiana ("PERF"), administered by the Indiana Public Retirement System ("INPRS"), applies to all full-time City employees. The City also participates in various defined-benefit pension plans for police officers and firefighters as discussed below.

***1925 Police Pension Fund and 1937 Firefighters' Pension Fund***

**Plan Descriptions**

The City maintains two single-employer defined benefit pension plans covering police officers and firefighters hired on or before April 30, 1977 ("Police and Firefighters' Pre-1977 Plans"), which are funded on a pay-as-you-go basis. The plans were established in accordance with IC 36-8-7.5 and 36-8-7, respectively, and are administered by the City. State statute grants authority for these pension plans and sets the regulations covering benefits. No separately issued financial statements are available and the plans are closed to new participants. The Police and Firefighters' Pre-1977 Plans are reported as pension trust funds in the City's financial statements.

Management of the Police and Firefighters' Pre-1977 Plans is vested in separate boards of trustees ("Local Boards"), the responsibilities of which include the determination of eligibility for benefits, rates of contribution, and amount of benefits to be paid to plan participants or their beneficiaries. The Local Boards are comprised of members of the City.

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

**Employees Covered by Benefit Terms**

Employees covered by benefit terms of the Police and Firefighters' Pre-1977 Plans as of December 31, 2020 are as follows:

	<b>Pre-1977 Police Plan</b>	<b>Pre-1977 Firefighters' Plan</b>
Retirees and beneficiaries currently receiving benefits	42	59
Current employees - vested	-	-
Total	42	59

**Funding Policy**

In 1977, the Pension Relief Fund (IC 5-10.3-11) was created by the Indiana General Assembly to provide financial relief to pension funds maintained by units of local government in Indiana for their police officers' and firefighters' retirement plan benefits. The Indiana Public Retirement System ("INPRS") is responsible for managing the Pension Relief Fund and making disbursements to the local police and firefighter units throughout the state from funds provided by the Indiana General Assembly. Funding for the Pension Relief Fund is derived from a portion of state cigarette and alcohol taxes, a portion of the state's lottery proceeds, interest earned by the Indiana Public Deposit Insurance Fund, investment income, and appropriations from the Indiana General Assembly. Separate accounts are maintained by INPRS for each unit of local government for amounts that have yet to be distributed. Such amounts remain invested in the fund and are available to the units of local government upon request.

**Retirement Benefits**

Retirement benefits are available after 20 years of service. Contractually, as current employees' salaries increase, benefits paid to plan participants are adjusted. An employee who retires from active duty after 20 or more years is entitled to an annual pension equal to 50% of the salary of a first class officer/firefighter, as defined by the City. An employee who serves more than 20 years is entitled to additional amounts equal to: (1) 2% per year for each year of service over 20 years, for an employee who retired before January 1, 1986; or (2) 1% for each half year of service over 20 years, for an employee who retires after December 31, 1985. The maximum benefit is equal to 74% of the salary of a first class officer/firefighter. Monthly pension benefits may be adjusted annually by a cost of living adjustment ("COLA") based upon increases in the Consumer Price Index up to a maximum of 3%.



# **City of Bloomington, Indiana**

## **Notes to Basic Financial Statements**

### **December 31, 2020**

#### **Disability and Survivor Benefits**

Generally, an employee who becomes permanently disabled is entitled to receive a monthly disability benefit equal to 55% of the salary of a first class officer/firefighter. An employee receiving disability benefits is entitled to: (1) receive disability benefits for the remainder of the employee's life; and (2) have the benefit recomputed as a regular retirement benefit when the employee reaches age 55. The time spent receiving disability benefits is counted as active service for the purpose of determining retirement benefits until the employee reaches a total of 20 years of service. If an employee receiving disability benefits elects to have the benefit computed as a regular retirement benefit, the employee's monthly pension may not be reduced below 55% of the salary of a first class officer/firefighter at the time of the payment of the pension. An employee who is temporarily disabled is entitled to receive a monthly disability benefit equal to 30% of the salary of a first class officer/firefighter until the employee is able to return to active service.

The surviving spouse and children of a deceased employee covered under the Police and Firefighters' Pre-1977 Plans receive certain financial assistance, among which include monthly survivor benefits, special death benefits, and health insurance.

#### **Contributions Required and Contributions Made**

Beginning in 2009, the State began paying the entire annual cost of pension benefits for the police officers and firefighters who are participants of the Pre-1977 plans, including those of the City. Since the City still must pay the benefits under the plans and be reimbursed by the State, these are still considered to be "pay-as-you-go" plans. The payments from the State are estimated each year and any overage or underage is to be adjusted in the next year. In 2020, the State of Indiana contributed \$2,804,153 of pension relief to the City's Police and Firefighters' Pre-1977 Plans (\$1,114,485 and \$1,689,668, respectively), which has been reported as contribution revenue by the City.

There are no remaining employee contribution requirements. No significant plan assets are accumulated for the payment of future benefits.

### ***1977 Police Officers' and Firefighters' Pension and Disability Fund***

#### **Plan Description**

The 1977 Police Officers' and Firefighters' Pension and Disability Fund ("1977 Police and Firefighters' Plan") is a cost-sharing multiple-employer retirement defined benefit plan established in accordance with IC 36-8-8 to provide retirement, disability, and survivor benefits to all of the City's full-time police officers and firefighters who were hired after April 30, 1977, or who were hired before May 1, 1977, and have elected to convert to this plan. The plan is administered by INPRS and is governed by the INPRS Board of Trustees ("INPRS Board"). Benefits are established by statute and may only be amended by the Indiana General Assembly. INPRS issues a publicly available financial report that includes financial statements and required supplementary information for the 1977 Police and Firefighters' Plan, which may be obtained by contacting INPRS at 1 North Capitol, Suite 001, Indianapolis, Indiana 46204, or by calling 888-526-1687.

# City of Bloomington, Indiana

## Notes to Basic Financial Statements

### December 31, 2020

#### **Funding Policy**

The INPRS Board has established a funding policy that requires that employer contributions be equal to the sum of the employer normal cost (which pays the current year cost of benefits accruing) and an amortization of the unfunded actuarial accrued liability. Presently, covered employees are annually required to contribute 6% of their compensation over the term of their employment up to 32 years. This is in addition to the annual employer's contribution determined by INPRS based on a valuation using the entry age normal cost method. The rate of employer contribution is 17.5% of each employee's annual compensation.

#### **Retirement Benefits**

Benefits vest after 20 years of service. For those employees who retire at or after the age of 52 with 20 years of service, the benefit is equal to 50% of compensation for the last year of service, plus 1% of such compensation for each six months of active service over 20 years to a maximum of 12 years. At age 50 and with 20 years of service, a retiree may elect to receive a reduced benefit by a factor established by the plan's actuary. Monthly pension benefits may be adjusted annually by a cost of living adjustment ("COLA") based upon increases in the Consumer Price Index up to a maximum of 3%.

#### **Disability and Survivor Benefits**

A covered employee may file an application for disability benefits. A determination is then made by the Local Board, and reviewed by the INPRS Board, as to whether the employee has a covered impairment and whether or not the impairment was sustained in the line of duty. The amount of disability benefits is based upon when the employee was hired, the type of impairment and certain other factors, but may not exceed 55% of the monthly salary (with longevity pay) of a first class officer/firefighter.

If a covered employee dies while receiving retirement or disability benefits, there are provisions for the surviving spouse and children to receive a portion of the benefits, among which include monthly survivor benefits, special death benefits, and health insurance.

#### **Contributions Required and Contributions Made**

Employer contribution rates are adopted annually by the INPRS Board for the 1977 Police and Firefighters' Plan. The contributions are actuarially determined based on the funding policy, actuarial assumptions, and actuarial methods established by the INPRS Board. Contributions determined by the actuarial valuation become effective either 12 or 18 months after the valuation date, depending on the applicable employer. In the case of the City, contribution rates and amounts determined by the June 30, 2018 actuarial valuation and adopted by the INPRS Board therefore become effective on January 1, 2020. The INPRS Board approved an employer contribution rate of 17.5% for 2020 as compared to the actuarially determined contribution rate of 14.67% for this same year. The City's contributions to the plan for the year ended December 31, 2020, exclusive of employer-paid member contributions, was \$2,018,655, equal to the approved employer contribution and 17.5% of covered payroll for each year.

# **City of Bloomington, Indiana**

## **Notes to Basic Financial Statements**

### **December 31, 2020**

#### ***Deferred Retirement Option Plan***

Indiana's Deferred Retirement Option Plan ("DROP") was enacted into law in 2002, is available to all participants of the Police and Firefighters' Pre-1977 Plans and the 1977 Police and Firefighters' Plan. Those employees who elect to participate must remain in active employment, continue to make contributions to the plan and elect a DROP retirement date not less than 12 months and not more than 36 months after the member's DROP entry date. Participating employees remain in the DROP until reaching the applicable mandatory retirement age and may make a DROP election only once in the employee's lifetime. Upon retirement, a DROP participant will receive a DROP frozen benefit to be paid in a lump-sum distribution or in 3 equal installments commencing on the participant's DROP retirement date. The City does not set aside amounts for the DROP participants under the Police and Firefighters' Pre-1977 Plans. As of June 30, 2020, a total of \$80 million is held under the DROP for participating government employers of the 1977 Police and Firefighters' Plan.

#### ***Indiana Public Employees' Retirement Fund***

##### **Plan Description**

The City also contributes to PERF, a cost-sharing, multiple-employer defined-benefit pension plan established in accordance with IC 5-10.3. PERF is administered by the Indiana Public Retirement System ("INPRS") and is governed by the INPRS Board of Trustees ("INPRS Board"). PERF provides retirement, disability and survivor benefits to full-time employees of the State of Indiana not covered by another plan, those political subdivisions that elect to participate in the retirement plan and certain INPRS employees. All full-time City employees are eligible to participate in this plan. INPRS issues a publicly available financial report that includes financial statements and required supplementary information for PERF, and can be found at <http://www.inprs.in.gov/>. This report may also be obtained by writing to Indiana Public Retirement System, 1 North Capitol, Suite 001, Indianapolis, Indiana 46204, or by calling 888-526-1687.

There are two tiers to the PERF plan. The first is the Public Employee's Defined Benefit Plan ("PERF Hybrid Plan") and the second is the My Choice: Retirement Savings Plan for Public Employees ("My Choice Plan").

There are two aspects to the PERF Hybrid Plan defined-benefit structure. The first portion is the monthly defined-benefit pension that is funded by the employer. The second portion of the PERF Hybrid Plan benefit structure is the Public Employees' Hybrid Members Defined Contribution Account, a defined-contribution plan that supplements the defined-benefit at retirement.

# City of Bloomington, Indiana

## Notes to Basic Financial Statements

### December 31, 2020

Effective January 1, 2018, funds previously known as annuity savings accounts (which were reported within defined-benefit funds) were re-categorized as defined-contribution funds based on Internal Revenue Private Letter Rulings PLR-193-2016 and PLR-110249-18. PERF Defined Contribution member balances (previously known as annuity savings accounts) reported within PERF DB were transferred to the appropriate defined-contribution fund as of January 1, 2018.

#### **Funding Policy**

The funding policy of INPRS provides for actuarially determined periodic contributions at rates that, for individual employees, increase gradually over time so that sufficient assets will be available to pay benefits when due.

#### **PERF Hybrid Plan**

The employer defined-benefit contribution rate is based on an actuarial valuation and is adopted, and may be amended, by the INPRS Board. For 2020, the City contributed 11.2% of employee compensation to the plan. The Defined Contribution Account consists of the employee contribution, which is 3% of compensation as defined by Indiana statutes, plus the interest/earnings or losses credited to the employee's account. The employer may choose to make the contributions on behalf of its participating employees, which the City has elected to do. In addition, under certain circumstances, employees may elect to make additional voluntary contributions of up to 10% of their compensation into their Defined Contribution Account. An employee's contribution and interest credits belong to the employee and do not belong to the state or the City.

#### **My Choice Plan**

For the My Choice plan, member contributions are set by statute at 3% of compensation, plus these members may receive additional employer contributions in lieu of the Public Employees' Defined Benefit Account. The City has elected to make the 3% required contribution on behalf of the employed members for 2020. In addition, for the My Choice Plan, all participating employers were required to make a 7.0% supplemental contribution toward the fund's actuarial unfunded liability.

#### **Retirement Benefits - PERF Hybrid Plan**

The PERF Hybrid Plan retirement benefit consists of the sum of a defined-pension benefit provided by employer contributions plus the amount credited to the employee's Defined Contribution Account. Retirement benefits vest after ten years of creditable service. Employees are immediately vested in their respective annuity savings accounts. The vesting period is eight years for certain elected officials. At retirement, an employee may choose to receive a lump-sum payment of the amount credited to the employee's Defined Contribution Account, receive the amount as an annuity or leave the contributions invested with INPRS.

# City of Bloomington, Indiana

## Notes to Basic Financial Statements

### December 31, 2020

Vested employees leaving a covered position, who wait 30 days after termination, may withdraw their Defined Contribution Account and will not forfeit creditable service or a full retirement benefit. However, if an employee is eligible for a full retirement at the time of the withdrawal request, he/she will have to begin drawing his/her pension benefit in order to withdraw the Defined Contribution Account. A nonvested employee who terminates employment prior to retirement may withdraw his/her Defined Contribution Account after 30 days, but by doing so, forfeits his/her creditable service. An employee who returns to covered service and works no less than six months in a covered position may reclaim his/her forfeited creditable service.

An employee who has reached: (1) age 65 and has at least ten years of creditable service; (2) age 60 and has at least 15 years of creditable service; or (3) at least age 55 and whose age plus number of years of creditable service is at least 85 is eligible for normal retirement and, as such, is entitled to 100% of the pension benefit component. This annual pension benefit is equal to 1.10% times the average annual compensation times the number of years of creditable service. The average annual compensation in this calculation uses the 20 calendar quarters of creditable service in which the employee's annual compensation was the highest. All 20 calendar quarters do not have to be continuous, but they must be in groups of four consecutive calendar quarters. The same calendar quarter may not be included in two different groups. Employee contributions paid by the employer on behalf of the employee and severance pay up to \$2,000 are included as part of the employee's salary.

An employee who has reached at least age 50 and has at least 15 years of creditable service is eligible for early retirement with a reduced pension. An employee retiring early receives a percentage of the normal annual pension benefit. The percentage of the pension benefit at retirement remains the same for the employee's lifetime. For age 59, the early retirement percentage of the normal annual pension benefit is 89%. This amount is reduced five percentage points per year (e.g., age 58 is 84%) to age 50 being 44%.

The monthly pension benefits for employees in pay status may be increased periodically by a COLA. Such increases are not guaranteed by statute and have historically been provided on an "ad hoc" basis and can only be granted by the Indiana General Assembly.

#### Defined Contribution Account

The Public Employees' Hybrid Members Defined Contribution Account (PERF Hybrid DC) is the defined-contribution component of the Public Employees' Hybrid Plan. The Public Employees' Defined Benefit Account is the other component of the Public Employees' Hybrid Plan. Member contributions are set by statute at 3% of compensation, and the employer may choose to make these contributions on behalf of the member, which the City has done. Members are 100% vested in their account balance, which includes all contributions and earnings.

# City of Bloomington, Indiana

## Notes to Basic Financial Statements

### December 31, 2020

#### **Disability and Survivor Benefits**

The PERF Hybrid Plan also provides disability and survivor benefits. An employee who has at least five years of creditable service and becomes disabled while in active service, on leave, receiving workers' compensation benefits or receiving employer-provided disability insurance benefits may retire for the duration of the disability, if the employee has qualified for social security disability benefits and has furnished proof of the qualification. The disability benefit is calculated the same as that for a normal retirement without reduction for early retirement. The minimum benefit is \$180 per month, or the actuarial equivalent.

Upon the death of an employee in service with 15 or more years of creditable service as of January 1, 2007, a survivor benefit may be paid to the surviving spouse to whom the employee had been married for two or more years, or surviving dependent children under the age of 18. This payment is equal to the benefit that would have been payable to a beneficiary if the employee had retired at age 50 or at death, whichever is later, under an effective election of the joint and survivor option available for retirement benefits. A surviving spouse or surviving dependent children are also entitled to a survivor benefit upon the death of an employee in service after January 1, 2007, who was at least 65 years of age and had at least ten but not more than 14 years of creditable service.

The authority to establish or amend benefit provisions of PERF rests with the Indiana General Assembly.

#### **Contributions Required and Contributions Made**

Employer contribution rates are adopted annually by the INPRS Board for PERF. The contributions are actuarially determined based on the funding policy, actuarial assumptions and actuarial methods established by the INPRS Board. Contributions determined by the actuarial valuation become effective either 12 or 18 months after the valuation date, depending on the applicable employer. In the case of the City, contribution rates and amounts determined by the June 30, 2018 actuarial valuation and adopted by the INPRS Board therefore become effective on January 1, 2020. The City's contractually required contribution rate for 2020 was 11.2% of annual payroll, actuarially determined as an amount that is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. For the year ended December 31, 2020, the City's actual employer contributions made of \$3,044,438 were equal to the actuarially required contributions, which excludes contributions to the Defined Contribution Accounts.

**City of Bloomington, Indiana**  
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**Retirement Benefits - My Choice Plan**

**Defined Contribution Account**

The My Choice Plan is a multi-employer defined-contribution fund that serves as the primary retirement benefit for the My Choice: Retirement Savings Plan for Public Employees (My Choice) members. Member contributions are set by statute at 3% of compensation, plus these members may receive additional employer contributions in lieu of the Public Employees' Defined Benefit Account. The City has elected to make the 3% required contribution on behalf of the employed members for 2019. Employers can also choose to make an additional contribution to employee accounts ranging from 0% up to the normal cost of the fund. In addition, for the My Choice Plan, all participating employers are required to make a 7.0% supplemental contribution toward the PERF Hybrid Plan's actuarial unfunded liability.

Members are 100% vested in all member contributions, which is the 3% required contribution the City has elected to contribute, and vest in employer contributions in increments of 20% for each full year of service until 100% is reached at 5 years.

Investments are self-directed, members may make changes daily, and investments are reported at fair value. Market risk is assumed by the member, and the member may choose among the following eight investment options with varying degrees of risk and return potential: Stable Value Fund, Large Cap Equity Index Fund, Small/Mid Cap Equity Fund, International Equity Fund, Fixed Income Fund, Inflation-Linked Fixed Income Fund, Target Date Funds, and Money Market Fund.

INPRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at <http://www.inprs.in.gov/>.

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
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**Actuarial Assumptions**

The significant actuarial methods and assumptions used in relation to the actuarial valuations for each of the City's pension plans are summarized below:

<b>Assumptions</b>	<b>Pre-1977 Police &amp; Firefighters' Plans</b>	<b>1977 Police &amp; Firefighters' Plan</b>	<b>PERF</b>
Date of valuation	January 01, 2020	June 30, 2019 - rolled forward to measurement date	June 30, 2019 - rolled forward to measurement date
Measurement date	December 31, 2020	June 30, 2020	June 30, 2020
Actuarial cost method	Entry age normal - Level Percent of Payroll	Entry age normal - Level Percent of Payroll	Entry age normal - Level Percent of Payroll
Long-term expected return on plan assets	N/A	6.75%	6.75%
Money-weighted rate of return	N/A	2.60%	2.60%
Inflation rate	2.25%	2.25%	2.25%
Cost of living adjustment	2.75%	2.10%	In lieu of a COLA on January 1, 2021, members in pay were provided a 13th check on October 1, 2020. Thereafter, the following COLAs, compounded annually, were assumed: 0.4% beginning on January 1, 2022, 0.5% beginning on January 1, 2034, 0.6% beginning on January 1, 2039. 2.75% - 8.75%
Salary increase	2.75%	2.75%	2.75% - 8.75%
Mortality	Pub-2010 Public Retirement Plans Mortality Tables (Amount-Weighted) with a fully generational projection of mortality improvements using SOA Scale MP-2019	Pub-2010 Public Retirement Plans Mortality Tables (Amount-Weighted) with a fully generational projection of mortality improvements using SOA Scale MP-2019	Pub-2010 Public Retirement Plans Mortality Tables (Amount-Weighted) with a fully generational projection of mortality improvements using SOA Scale MP-2019
Experience period	7/1/15 to 6/30/19 Barclay's 20-year Municipal	7/1/15 to 6/30/19	7/1/15 to 6/30/19
Discount rate	Bond		
2020	1.49%	6.75%	6.75%
2019	2.13%	6.75%	6.75%



**City of Bloomington, Indiana**  
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The long-term expected rates of return on pension plan investments for the 1977 Police and Firefighters' Plan and PERF were determined using a building-block approach and assumes a pre-defined time horizon. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted-average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table for the City's 1977 Police and Firefighters' Plan and PERF:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
Public equity	22.00 %	4.40 %
Private equity	14.00	7.60
Fixed income - ex inflation linked	20.00	1.90
Fixed income - inflation linked	7.00	0.50
Commodities	8.00	1.60
Real estate	7.00	5.80
Absolute return	10.00	2.90
Risk parity	<u>12.00</u>	5.50
Total	<u><u>100.00</u></u> %	

**Discount Rates**

The discount rate used to measure the total pension liability for the City's 1977 Police and Firefighters' Plan and PERF was 6.75% for the year ended December 31, 2020. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that participating employer contributions will be made at contractually required rates, actuarially determined. Based on those assumptions, the fiduciary net position for each of these plans was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the respective total pension liabilities.

Because the Police and Firefighters' Pre-1977 Plans have no accumulated assets, the discount rates for these plans are equal to the Barclay's 20-year Municipal Bond Index for the year ended December 31, 2020.

**City of Bloomington, Indiana**  
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**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following represents the City's net pension liabilities (assets), by plan and in the aggregate, calculated using discount rates 1% higher and 1% lower than their respective discount rates at December 31, 2020:

Plan	1% Decrease	Current Rate	1% Increase
Governmental Activities:			
Pre-1977 Firefighters' Plan (current rate: 1.49%)	\$ 24,980,152	\$ 21,155,253	\$ 20,710,112
Pre-1977 Police Plan (current rate: 1.49%)	18,699,575	15,752,502	15,447,410
1977 Police Plan (current rate: 6.75%)	7,446,573	1,398,184	(3,502,269)
1977 Firefighters' Plan (current rate: 6.75%)	8,175,402	1,535,031	(3,845,051)
PERF (current rate: 6.75%)	<u>15,633,080</u>	<u>9,588,846</u>	<u>4,526,309</u>
Total governmental activities	<u>74,934,782</u>	<u>49,429,816</u>	<u>33,336,511</u>
Business-Type Activities:			
Water utility - PERF (current rate: 6.75%)	2,716,400	1,651,531	786,490
Wastewater utility - PERF (current rate: 6.75%)	<u>5,044,742</u>	<u>3,108,912</u>	<u>1,460,625</u>
Total business-type activities	<u>7,761,142</u>	<u>4,760,443</u>	<u>2,247,115</u>
Total	<u>\$ 82,695,924</u>	<u>\$ 54,190,259</u>	<u>\$ 35,583,626</u>

***Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liabilities for the Police and Firefighters' Pre-1977 Plans were measured as of December 31, 2020 and the total pension liability used to calculate the net liability was determined by an actuarial valuation as of January 1, 2020 rolled forward to the measurement date. Member census data as of December 31, 2019 was used in the valuation and adjusted, where appropriate, to reflect changes between December 31, 2019 and December 31, 2020. For December 31, 2020 valuations, the actuarial assumptions were updated to reflect the results of an experience study completed in June 2020. The discount rate also decreased from 2.13% for the December 31, 2019 valuations, to 1.49% for the December 31, 2020 valuations, as directed by INPRS.

The net pension liability for the 1977 Police and Firefighters' Plan was measured as of June 30, 2020 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2019 rolled forward to the measurement date. Member census data as of June 30, 2019 was used in the valuation and adjusted, where appropriate, to reflect changes between June 30, 2019 and June 30, 2020. Standard actuarial roll forward techniques were then used to project the total pension liability computed as of June 30, 2019 to the June 30, 2020 measurement date. Wages reported by the City for police officers and for firefighters relative to the elective wages of the plan served as the basis to determine the City's proportionate share for each member population. This basis of allocation is consistent with the manner in which contributions to the pension plan are determined. At June 30, 2020, the City's proportion for its police officers was 0.57584%, which is a decrease of 0.02472% from its proportion measured as of June 30, 2019. At June 30, 2020, the City's proportion for its firefighters was 0.63220%, which was a decrease of 0.036535% from its proportion measured as of June 30, 2019.

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The net pension liability for PERF was measured as of June 30, 2020 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2019, rolled forward to June 30, 2020. Member census data as of June 30, 2020, was used in the valuation and adjusted, where appropriate, to reflect changes between June 30, 2019 and June 30, 2020. Standard actuarial roll forward techniques were then used to project the total pension liability computed as of June 30, 2019 to the June 30, 2020 measurement date. Wages reported by the City relative to the collective wages of the plan served as the basis to determine the City's proportionate share. This basis of allocation is consistent with the manner in which contributions to the pension plan are determined. At June 30, 2020, the City's proportion of governmental activities within PERF was 0.31747%, which was an increase of 0.00388% from its proportion measured as of June 30, 2019. At June 30, 2020, the City's proportion of business-type activities within PERF was 0.15761%, which was an increase of 0.00073% from its proportion measured as of June 30, 2019.

At December 31, 2020 and for the year then ended, the City reported the following net pension liabilities, pension expense, deferred outflows of resources and deferred inflows of resources related to the City's various pension plans in which it participates:

<b>Plan</b>	<b>Net Pension Liability</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>	<b>Pension Expense</b>
Governmental Activities:				
Pre-1977 Firefighters' Plan	\$ 21,155,253	\$ -	\$ -	\$ (212,373)
Pre-1977 Police Plan	15,752,502	-	-	(8,354)
1977 Police Plan	1,398,184	2,123,965	909,013	906,598
1977 Firefighters' Plan	1,535,031	2,320,088	996,874	998,596
PERF	9,588,846	2,437,473	2,126,658	996,186
Total governmental activities	<u>49,429,816</u>	<u>6,881,526</u>	<u>4,032,545</u>	<u>2,680,653</u>
Business-Type Activities:				
Water Utility - PERF	1,651,531	390,121	371,363	154,584
Wastewater Utility - PERF	3,108,912	734,380	699,069	288,679
Total business-type activities	<u>4,760,443</u>	<u>1,124,501</u>	<u>1,070,432</u>	<u>443,263</u>
Total	<u>\$ 54,190,259</u>	<u>\$ 8,006,027</u>	<u>\$ 5,102,977</u>	<u>\$ 3,123,916</u>

**City of Bloomington, Indiana**  
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The components of the net pension liability of the City Police and Firefighters' Pre-1977 Plans as of December 31, 2020 were as follows:

	<b>Pre-1977 Police Plan</b>	<b>Pre-1977 Firefighters' Plan</b>
Total pension liability	\$ 16,945,252	\$ 22,670,461
Plan's fiduciary net position	1,192,750	1,515,208
City's net pension liability	\$ 15,752,502	\$ 21,155,253
Plan fiduciary net position as a percentage of the total pension liability	7.0%	6.7%

The changes in the net pension liability for the Police and Firefighters' Pre-1977 Plans follow:

	Pre-1977 Police Plan			Pre-1977 Firefighters' Plan		
	Total Pension Liability	Fiduciary Net Position	Net Pension Liability	Total Pension Liability	Fiduciary Net Position	Net Pension Liability
Balances as of January 1, 2020	\$ 18,104,625	\$ 1,220,002	\$ 16,884,623	\$ 24,575,581	\$ 1,533,815	\$ 23,041,766
Changes for the year						
Service cost	-	-	-	-	-	-
Interest on total pension liability	368,244	-	368,244	495,022	-	495,022
Difference between expected and actual experience	(240,653)	-	(240,653)	(488,726)	-	(488,726)
Effect of assumptions changes	(135,945)	-	(135,945)	(218,669)	-	(218,669)
Employer contributions	-	1,117,985	(1,117,985)	-	1,693,168	(1,693,168)
Administrative expenses	-	(14,198)	14,198	-	(4,195)	4,195
Investment income	-	5,370	(5,370)	-	6,670	(6,670)
Projected benefit payments	(1,151,019)	-	(1,151,019)	(1,692,747)	-	(1,692,747)
Benefit payments	-	(1,136,409)	1,136,409	-	(1,714,250)	1,714,250
Total net changes	(1,159,373)	(27,252)	(1,132,121)	(1,905,120)	(18,607)	(1,886,513)
Balances as of December 31, 2020	\$ 16,945,252	\$ 1,192,750	\$ 15,752,502	\$ 22,670,461	\$ 1,515,208	\$ 21,155,253

Detailed information regarding the fiduciary net position for PERF and the 1977 Police and Firefighters' plans are available in the separately issued financial report for this plan.

# City of Bloomington, Indiana

## Notes to Basic Financial Statements

### December 31, 2020

The Police and Firefighters' Pre-1977 Plans have no deferred outflows of resources or deferred inflows of resources as of December 31, 2020. Deferred outflows of resources and deferred inflows of resources related to the 1977 Police and Firefighters' and PERF pension plans as of December 31, 2020 are from the following sources:

	1977 Police and Firefighters Plan		PERF		Total	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
<b>Governmental Activities:</b>						
Differences between expected and actual experience	\$ 1,831,117	\$ 299,746	\$ 169,887	\$ 128,743	\$ 2,001,004	\$ 428,489
Net difference between projected and actual earnings on pension plan investments	1,490,905	-	820,650	-	2,311,555	-
Changes of assumptions	24,128	1,485,207	-	1,997,915	24,128	3,483,122
Changes in proportion and differences between the City's contribution and proportionate share	57,056	120,934	381,726	-	438,782	120,934
City's contributions subsequent to the measurement date	1,040,847	-	1,065,210	-	2,106,057	-
<b>Total governmental activities</b>	<b>\$ 4,444,053</b>	<b>\$ 1,905,887</b>	<b>\$ 2,437,473</b>	<b>\$ 2,126,658</b>	<b>\$ 6,881,526</b>	<b>\$ 4,032,545</b>
	Water Utility - PERF		Wastewater Utility - PERF		Total	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
<b>Business-Type Activities</b>						
Differences between expected and actual experience	\$ 29,260	\$ 22,174	\$ 55,081	\$ 41,741	\$ 84,341	\$ 63,915
Net difference between projected and actual earnings on pension plan investments	141,344	-	266,073	-	407,417	-
Changes of assumptions	-	344,110	-	647,767	-	991,877
Changes in proportion and differences between the City's contribution and proportionate share	39,374	5,079	74,120	9,561	113,494	14,640
City's contributions subsequent to the measurement date	180,143	-	339,106	-	519,249	-
<b>Total business-type activities</b>	<b>\$ 390,121</b>	<b>\$ 371,363</b>	<b>\$ 734,380</b>	<b>\$ 699,069</b>	<b>\$ 1,124,501</b>	<b>\$ 1,070,432</b>

**City of Bloomington, Indiana**  
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At December 31, 2020, the City reported \$2,625,307 (\$2,106,057 and \$519,250 for governmental activities and business-type activities, respectively) as deferred outflows of resources related to pensions resulting from plan contributions made by the City to the pension plans, subsequent to the measurement date. Therefore, this amount will be recognized as a decrease in the net pension liability for the plans in the year ending December 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources at December 31, 2020, related to pensions will be recognized in pension expense as follows:

	<b>1977 Police Plan</b>	<b>1977 Firefighters' Plan</b>	<b>PERF</b>	<b>Total</b>
Governmental Activities:				
2021	\$ (65,596)	\$ (68,749)	\$ (743,831)	\$ (878,176)
2022	6,125	9,991	(239,479)	(223,363)
2023	175,891	189,624	(119,677)	245,838
2024	376,175	411,492	348,592	1,136,259
2025	116,903	125,990	-	242,893
Thereafter	106,453	113,020	-	219,473
Total governmental activities	<u>\$ 715,951</u>	<u>\$ 781,368</u>	<u>\$ (754,395)</u>	<u>\$ 742,924</u>
	<b>Water Utility PERF</b>	<b>Wastewater Utility PERF</b>	<b>Total</b>	
Business-Type Activities:				
2021	\$ (145,685)	\$ (270,559)	\$ (416,244)	
2022	(52,068)	(96,698)	(148,766)	
2023	(25,631)	(47,600)	(73,231)	
2024	60,571	112,490	173,061	
Total business-type activities	<u>\$ (162,813)</u>	<u>\$ (302,367)</u>	<u>\$ (465,180)</u>	

**City of Bloomington, Indiana**  
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***Pension Trust Fund Financial Statements***

As separately issued financial statements are not available for the Police and Firefighters' Pre-1977 Plans, summarized financial statements for those pension trust funds follow:

	<b>Police Pension Plan</b>	<b>Firefighters' Pension Plan</b>	<b>Total</b>
<b>Assets</b>			
Cash and cash equivalents	\$ 1,192,750	\$ 1,515,208	\$ 2,707,958
Total assets	<u>\$ 1,192,750</u>	<u>\$ 1,515,208</u>	<u>\$ 2,707,958</u>
<b>Net Position</b>			
Net position restricted for pensions	<u>\$ 1,192,750</u>	<u>\$ 1,515,208</u>	<u>\$ 2,707,958</u>
	<b>Police Pension Plan</b>	<b>Firefighters' Pension Plan</b>	<b>Total</b>
<b>Additions</b>			
Employer contributions	\$ 1,117,985	\$ 1,693,168	\$ 2,811,153
Net investment income	5,370	6,670	12,040
Total additions	<u>1,123,355</u>	<u>1,699,838</u>	<u>2,823,193</u>
<b>Deductions</b>			
Benefit payments	1,136,409	1,714,250	2,850,659
Administrative expense	14,198	4,195	18,393
Total deductions	<u>1,150,607</u>	<u>1,718,445</u>	<u>2,869,052</u>
Net change in net position	(27,252)	(18,607)	(45,859)
Net position restricted for pensions - beginning of year	<u>1,220,002</u>	<u>1,533,815</u>	<u>2,753,817</u>
Net position restricted for pensions - end of year	<u>\$ 1,192,750</u>	<u>\$ 1,515,208</u>	<u>\$ 2,707,958</u>

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

**Note 14: Other Postemployment Benefit Plan**

***Plan Description***

The City provides certain healthcare benefits and life insurance to eligible retirees and their spouses under a single-employer defined benefit OPEB plan administered by the City. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. Payments to the retirees are made on a pay-as-you-go basis. The plan does not issue separate financial statements. During 2020, the City contributed \$155,388 to the plan.

Police and fire employees at least 52 years of age with 20 years of service and general City employees at least 55 years of age with 20 years of service are eligible for medical and dental coverage at retirement until Medicare eligibility. Spouses of retirees are eligible to remain on the plan by paying the full incremental cost of having retiree and spouse coverage until reaching age 65. Surviving spouses of retirees may continue health coverage for the lesser of up to two years or until they reach age 65 provided that they do not remarry.

***Benefits Provided***

The OPEB Plan provides medical benefits to all eligible retirees and their spouses hired by the City meeting the eligibility requirements noted above. The cost of the benefits vary based on type of employee, election of spousal coverage and type of medical coverage selected. The City covers the service and interest costs of administering the plan and bears the risk of premiums paid by retirees not being sufficient to cover actual claims paid.

The employees covered by the benefit terms at the measurement date of December 31, 2020 are:

	<b>2020</b>
Retirees	11
Active employees	726
	737



**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

**Total OPEB Liability**

The City's total OPEB liability of \$4,775,357 was measured as of December 31, 2020 for the year ended December 31, 2020, and was determined by an actuarial valuation as of January 1, 2020 and was projected forward to the measurement date of December 31, 2020. The total OPEB liability in the January 1, 2020 actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.75% per year
Salary increases	2.75% plus merit/productivity increases between 0.00% and 6.00%
Discount rate	2.12%
Healthcare cost trend rates	4.5% to 8.0%
Retirees' share of benefit- related costs	Increase according to healthcare trend rates

The discount rate was based on the Bond Buyer GO 20-Bond Municipal Bond Index.

Mortality rates are based on SOA Pub-2010 General Headcount Weighted Mortality Table fully generational using Scale MP-2020 for general employees and retirees, SOA Pub-2010 Public Safety Headcount Weighted Mortality Table fully generational using Scale MP-2020 for police and fire employees and retirees, and SOA Pub-2010 Continuing Survivor Headcount Weighted Mortality Table fully generational using Scale MP-2020 for surviving spouses.

Coverage assumption – 40% of active employees are expected to elect coverage at retirement. 100% of inactive employees are assumed to elect coverage.

Per retiree, medical benefit costs to the City are determined based on gender and age and vary from \$9,900 per year to \$21,800 per year.

**Changes in the Total OPEB Liability**

Changes in the total OPEB liability are:

	<b>Total OPEB Liability</b>
Balance, beginning of year	<u>\$ 6,084,242</u>
Changes for the year:	
Service cost	308,613
Interest	205,895
Differences between expected and actual experience	(2,380,400)
Changes of assumptions	712,395
Benefit payments	<u>(155,388)</u>
Net changes	<u>(1,308,885)</u>
Balance, end of year	<u>\$ 4,775,357</u>

Changes of assumptions reflect a change in the discount rate from 3.26% at December 31, 2019 to 2.12% at December 31, 2020.

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

***Sensitivity of the Total OPEB Liability to Changes in the Discount Rate and Health Care Cost Trend Rates***

The total OPEB liability of the City has been calculated using a discount rate of 2.12%. The following presents the total OPEB liability using a discount rate 1% higher and 1% lower than the current discount rate.

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
Total OPEB liability	\$ 5,215,083	\$ 4,775,357	\$ 4,366,218

The total OPEB liability of the City has been calculated using health care cost trend rates ranging from 4.50% to 8.00%. The following presents the total OPEB liability using health care cost trend rates 1% higher and 1% lower than the current health care cost trend rates.

	<u>1% Decrease</u>	<u>Current Health Care Cost Trend Rates</u>	<u>1% Increase</u>
Total OPEB liability	\$ 4,201,772	\$ 4,775,357	\$ 5,454,027

***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

For the year ended December 31, 2020, the City recognized OPEB expense of \$461,286, which is comprised of \$430,553 related to governmental funds and \$30,733 related to the business type activities. At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 589,645	\$ 2,115,911
Changes of assumptions	968,381	-
	<u>\$ 1,558,026</u>	<u>\$ 2,115,911</u>

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

Amounts reported as deferred inflows and outflows of resources at December 31, 2020, related to OPEB will be recognized within OPEB expense as follows for the year ending December 31:

2021	\$ (53,222)
2022	(53,222)
2023	(53,222)
2024	(53,222)
2025	(53,222)
Thereafter	<u>(291,775)</u>
	<u>\$ (557,885)</u>

**Allocation of Amounts Related to OPEB**

For the year ended December 31, 2020, the City recognized the following OPEB amounts between governmental activities and business-type activities:

	<b>Total OPEB Liability</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>	<b>OPEB Expense</b>
Governmental Activities	\$ 4,457,203	\$ 1,454,223	\$ 1,974,940	\$ 430,553
Business-Type Activities:				
Water Utility	110,953	36,200	49,162	10,718
Wastewater Utility	<u>207,201</u>	<u>67,603</u>	<u>91,809</u>	<u>20,015</u>
Total business-type activities	<u>318,154</u>	<u>103,803</u>	<u>140,971</u>	<u>30,733</u>
Total	<u>\$ 4,775,357</u>	<u>\$ 1,558,026</u>	<u>\$ 2,115,911</u>	<u>\$ 461,286</u>

**Note 15: Deferred Compensation Plan**

Employees of the City are eligible to participate in a deferred compensation plan adopted under the provisions of Internal Revenue Code (“IRC”) Section 457. The deferred compensation plan is available to all employees of the City. Under this plan, employees may elect to defer a portion of their salaries and avoid paying taxes on the deferred portion until the withdrawal date. The deferred compensation amount is not available for withdrawal by employees until termination, retirement, death, or unforeseeable emergency. Plan assets are held in trust by an independent trustee for the exclusive benefit of participants and their beneficiaries and are not included within the accompanying financial statements.

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

**Note 16: Fund Balances**

The following table displays the breakdown of fund balance by purpose in accordance with GASB Statement No. 54:

	General Fund	Consolidated Tax Increment Financing	Consolidated Tax Increment Financing Bond Proceeds	Nonmajor Governmental Funds	Total
Governmental Activities:					
Nonspendable					
Long-term receivable	\$ -	\$ -	\$ -	\$ 1,341,600	\$ 1,341,600
	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,341,600</u>	<u>1,341,600</u>
Restricted for					
Debt service	\$ -	\$ -	\$ -	\$ 6,019,749	\$ 6,019,749
Capital projects	-	18,933,371	2,314,392	65,885,535	87,133,298
Public safety	-	-	-	4,650,975	4,650,975
Other purposes by grantors	-	-	-	6,249,209	6,249,209
	<u>-</u>	<u>18,933,371</u>	<u>2,314,392</u>	<u>82,805,468</u>	<u>104,053,231</u>
Committed to					
Encumbered operating expenditures	3,989,514	-	-	-	3,989,514
	<u>3,989,514</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,989,514</u>
Unassigned (deficit)	<u>18,834,607</u>	<u>-</u>	<u>-</u>	<u>(181,635)</u>	<u>18,652,972</u>
Total fund balance	<u>\$ 22,824,121</u>	<u>\$ 18,933,371</u>	<u>\$ 2,314,392</u>	<u>\$ 83,965,433</u>	<u>\$ 128,037,317</u>

Deficit fund balances by fund are as follows:

Nonmajor Special Revenue Funds	
CDBG - COVID	\$ (108,772)
Solid Waste	(72,863)

Fund balance deficits arise primarily from expenditures exceeding revenues as a result of the underestimate of current requirements; the deficit above will be repaid from future revenues.

**Note 17: Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City purchases commercial insurance for these claims for risks of loss. Settled claims have not exceeded the insurance coverage in any of the past three years.

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

***Medical Benefits to Employees, Retirees and Dependents:***

The City has chosen to participate in a public entity risk pool currently operating as a common risk management and insurance program for member governmental entities. The purpose of the risk pool is to provide a medium for the funding and administration of benefits to provide health coverage to employees. The City pays an annual premium to the risk pool for its coverage and the risk pool is considered a self-sustaining risk pool.

**Note 18: Contingent Liabilities and Commitments**

***Lawsuits***

The City is involved in various litigation which is considered by management to be incidental to the conduct of City operations. In the opinion of management, the ultimate outcome of these matters, in the aggregate, is not currently expected to have a material adverse effect upon the financial position or changes in financial position of the City.

***Government Grants***

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement by the grantor agency for expenditures disallowed under the terms of the grants.

**Note 19: Interfund Transactions and Balances**

Funds are transferred from one fund to support expenditures of other funds in accordance with authority established for the individual fund. There is approximately a \$2,148,793 interfund receivables to the General Fund payable from the Nonmajor Governmental Funds as of December 31, 2020.

Interfund balances result from the time lag between the dates that (1) Interfund goods and services are provided or reimbursable expenditures occur, (2) Transactions are recorded in the accounting system, (3) Payments between funds are made, and (4) Temporary loans at year end to cover cash balance deficits due to late property tax payments.

**City of Bloomington, Indiana**  
**Notes to Basic Financial Statements**  
**December 31, 2020**

Interfund transfers for the year ended December 31, 2020 consisted of the following:

	Transfers In			Total
	General Fund	Nonmajor Governmental Funds	Internal Service Fund	
<b>Transfers Out</b>				
General Fund	\$ -	\$ 1,758,120	\$ 397,000	\$ 2,155,120
Consolidated Tax Increment Financing	-	3,719,945	-	3,719,945
Nonmajor Governmental Funds	901,403	420,376	-	1,321,779
Total	<u>\$ 901,403</u>	<u>\$ 5,898,441</u>	<u>\$ 397,000</u>	<u>\$ 7,196,844</u>

The City typically uses transfers to fund ongoing operating subsidies and to transfer from various funds to debt service funds for debt service requirements.

**Note 20: Subsequent Events**

On December 2, 2021, the City issued the Sewage Works Refunding Revenue Bonds of 2021 (Sewage 2021) in the amount of \$5,705,000 for the wastewater fund. The Sewage 2021 bonds refunded the Sewage Works Refunding Revenue Bonds, Series 2012A with a new maturity date of January 1, 2033 and interest rate of 3.0%.

On December 6, 2021, the City issued the General Revenue Annual Appropriation Refunding Bonds of 2021 (Series 2021) in the amount of \$10,770,000 for the governmental activities. The Series 2021 bonds refunded the Tax Exempt Lease/Purchase Agreement between the City and Banc of America Public Capital Corp with a new maturity date of January 1, 2038 and interest rate of 3.0%.

On June 1, 2022, the City issued the General Obligation Bonds, Series 2022 and the Park District Bonds, Series 2022 in the amount of \$5,105,000 each for the governmental activities. The projects are being used to fund various construction projects within the City. Both bonds have a maturity date of February 15, 2028 and interest rate of 2.68%.

On December 8, 2022, the City issued the General Revenue Annual Appropriation Refunding Bonds of 2022 (Series 2022) in the amount of \$26,455,000 for the governmental activities. The Series 2022 bonds are being used to pay for the acquisition of property, if necessary, and the design, construction, renovation, replacement, repair, upgrading, improvement and/or equipping of certain capital projects related to the City's public safety departments. The Series 2022 bonds have a maturity date of January 1, 2043 and a variable interest rate of 4.0 to 5.0%.

## **Required Supplementary Information**

**City of Bloomington, Indiana**  
**Required Supplementary Information**

**Schedule of Revenues, Expenditures and Changes in Fund Balance -  
Budget and Actual - General Fund  
(Budgetary Basis)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Taxes	\$ 36,375,562	\$ 36,375,562	\$ 38,471,863	\$ 2,096,301
Licenses and permits	273,500	273,500	53,464	(220,036)
Intergovernmental	1,439,919	1,439,919	1,125,590	(314,329)
Charges for services	5,764,623	5,764,623	4,351,139	(1,413,484)
Fines and forfeits	633,500	633,500	263,466	(370,034)
Other	763,235	763,235	1,442,364	679,129
Total revenues	<u>45,250,339</u>	<u>45,250,339</u>	<u>45,707,886</u>	<u>457,547</u>
<b>Expenditures</b>				
Personnel services	34,792,281	35,171,981	34,885,453	286,528
Supplies	1,211,134	1,429,563	1,060,784	368,779
Other services and charges	8,553,615	12,031,778	7,576,110	4,455,668
Capital outlays	1,263,500	2,728,034	1,438,389	1,289,645
Total expenditures	<u>45,820,530</u>	<u>51,361,356</u>	<u>44,960,736</u>	<u>6,400,620</u>
Net change in fund balances	(570,191)	(6,111,017)	747,150	6,858,167
Fund balances - beginning of year	<u>13,637,663</u>	<u>10,136,598</u>	<u>14,850,116</u>	<u>4,713,518</u>
Fund balances - end of year	<u>\$ 13,067,472</u>	<u>\$ 4,025,581</u>	<u>\$ 15,597,266</u>	<u>\$ 11,571,685</u>



# City of Bloomington, Indiana

## Notes to Required Supplementary Information - Budgetary Comparison

### ***Budgets and Budgetary Accounting***

The City follows these procedures in establishing the budgetary data reflected in the budgetary comparison schedules:

- The Mayor submits to the City Council a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- The City advertises the budget prior to adoption and the City Council holds public hearings to obtain taxpayer comments.
- The budget is approved in September of each year by the City Council through passage of an ordinance.
- Copies of the budget ordinance and advertisements are sent to the Indiana Department of Local Government Finance (DLGF). The budget becomes legally enacted after the City Controller receives approval from the DLGF. The budget ordinance as approved by DLGF becomes the City's expenditures budget. The City's maximum tax levy is restricted by Indiana Law, with certain adjustments and exceptions. If the advertised budget exceeds the spending and tax limits of the state control laws, an excess levy can be granted by DLGF, upon appeal by the City.
- The legal level of budgetary control (the level at which expenditures may not exceed appropriations without the governing body's approval) is object classification for all funds except for the General fund, which is by object classification within each department. The City's management cannot transfer budgeted appropriations between object classifications of a budget, without approval of the City Council. Any revisions that alter the total appropriations for any fund or any department of the General fund must be approved by the City Council and, in some instances, by the DLGF. Expenditures did not exceed appropriations for any funds or departments within the General fund, which required legally approved budgets for the current year.
- Formal budgetary integration is required by State statute and is employed as a management control device. An annual budget was legally adopted for the following funds:
  - General Fund
  - Special Revenue Funds:
    - Public Safety Local Income Tax
    - Food and Beverage Tax
    - Parks and Recreation General
    - Parks and Recreation Non Reverting
    - Grants Non Appropriated
    - Bloomington Investment Incentive
    - CC Jacks Hopkins
    - Community Services
    - Police Education
    - Crime Control

**City of Bloomington, Indiana**  
**Notes to Required Supplementary Information - Budgetary Comparison**  
**(Continued)**

- Dispatch Training
- Non-Reverting Telecom
- Non-Reverting Improvement I
- Electronic Map Generation
- Enhanced Access
- Local Road and Street
- Motor Vehicle Highway
- Parking Facilities
- Alternative Transportation
- Parking Meter Fund
- MVH Restricted
- Solid Waste
- Debt Service Funds:
  - BMFC Showers Bond
  - 2016 General Obligation Bond
  - 2016 Parks General Obligation Bond
  - 2017 Refunding Bond
  - 2018 Parks Bicentennial
- Capital Project Funds:
  - Cumulative Capital Improvement
  - Cumulative Capital Development
  - Vehicle Replacement Fund
  - Housing Development
- Proprietary Funds:
  - Risk Management
  - Health Insurance Trust
  - Fleet Maintenance
  - Insurance Voluntary Trust
- Fiduciary Funds:
  - Police Pension
  - Fire Pension
- The City's budgetary process is based upon the cash basis, which is a basis other than generally accepted accounting principles (GAAP). Appropriations lapse with the expiration of the budgetary period unless encumbered by a purchase order or contract. Encumbered appropriations are carried over and added to the subsequent year's budget.

**City of Bloomington, Indiana**  
**Notes to Required Supplementary Information - Budgetary Comparison**  
**(Continued)**

- Budgeted amounts are as originally adopted, or as amended by the City Council and approved by DLGF in the regular legal manner. Net increases to the original appropriations totaled approximately \$6,504,650 in 2020.

Adjustments necessary to convert the results of 2020 operations from a budgetary basis to a GAAP basis are as follows:

	<b>General</b>
Net change in fund balance - budgetary basis	\$ 747,150
Add (Deduct):	
Accrued revenues	(60,623)
Accrued expenditures	2,829,033
Net change in fund balance - GAAP basis	\$ 3,515,560

The major differences between the budgetary basis and GAAP are:

- Revenues are recorded when received in cash (budgetary) as opposed to when considered earned for accrual (GAAP)
- Expenditures are recorded when paid in cash (budgetary) as opposed to when the liability is incurred (GAAP)

**City of Bloomington, Indiana**  
**Required Supplementary Information**  
**Schedule of Changes in the City's Net Pension Liability -**  
**Police Pre-1977 Plan \* - Last 10 Fiscal Years**

	<u>2020</u>	<u>2019</u>	<u>2018</u>
<b>Total Pension Liability</b>			
Interest cost	\$ 368,244	\$ 510,483	\$ 505,646
Experience (gains)/losses	(240,653)	(623,198)	189,760
Assumption changes	(135,945)	1,578,509	(598,890)
Plan amendments	-	137,400	-
Projected benefit payments	<u>(1,151,019)</u>	<u>(1,177,928)</u>	<u>(1,229,069)</u>
Net change in total pension liability	(1,159,373)	425,266	(1,132,553)
Total pension liability - beginning	<u>18,104,625</u>	<u>17,679,359</u>	<u>18,811,912</u>
Total pension liability - ending	<u>\$ 16,945,252</u>	<u>\$ 18,104,625</u>	<u>\$ 17,679,359</u>
<b>Plan Fiduciary Net Position</b>			
Employer contributions	\$ 1,117,985	\$ 1,159,018	\$ 1,233,138
Net investment income (loss)	5,370	22,027	14,882
Administrative expenses	(14,198)	(17,114)	(32,268)
Actual benefit payments	<u>(1,136,409)</u>	<u>(1,146,853)</u>	<u>(1,205,226)</u>
Net change in plan fiduciary net position	(27,252)	17,078	10,526
Plan fiduciary net position - beginning	<u>1,220,002</u>	<u>1,202,924</u>	<u>1,192,398</u>
Plan fiduciary net position - ending	<u>\$ 1,192,750</u>	<u>\$ 1,220,002</u>	<u>\$ 1,202,924</u>
<b>City's Net Pension Liability</b>	<u>\$ 15,752,502</u>	<u>\$ 16,884,623</u>	<u>\$ 16,476,435</u>

**Notes to Schedule**

*\* Plan is closed to new members.*

*Required supplementary information is not available for the preceding seven years.*

**City of Bloomington, Indiana**  
**Required Supplementary Information**  
**Schedule of Changes in the City's Net Pension Liability -**  
**Police Pre-1977 Plan \* - Last 10 Fiscal Years (Continued)**

**Notes to Schedule**

*Benefit changes:* None noted.

*Changes in assumptions:* The following change in assumptions was made from the December 31, 2019 to the December 31, 2020 valuation.

- *Discount Rate* - The discount rate used for the December 31, 2020 valuation was 1.49% compared to 2.13% used for the December 31, 2019 valuation.
- *Cost of Living Adjustment (COLA)* - For converted members, the July 1, 2020 COLA was updated from the ongoing valuation assumption to reflect the known increase of 2.10%. Beginning July 1, 2021, the assumption reverts to the assumed annual rate, which increased to 2.10% from the 2.00% used in the December 31, 2019 valuation. For non-converted members, the COLA assumption was updated from 2.50% to 2.75%.
- *Salary increases:* The salary increase assumption used for the December 31, 2020 valuation was 2.75%, an increase from the 2.50% used for the December 31, 2019 valuation.
- *Mortality:* The mortality assumption was updated to the Pub-2010 family of mortality tables (amount-weighted) with a fully generational projection of mortality improvements using SOA Scale MP-2019.
- *Retirement rates:* The retirement rates for the converted members were adjusted to align more closely with recent experience. There was no change in the retirement rates for nonconverted members.
- *Disability rates:* The disability rates were adjusted to align more closely with recent experience.
- *Pre-retirement death:* Of active member deaths, 20% are assumed to occur in the line of duty, an increase from 10% as of December 31, 2019.
- *Marriage assumption:* The percentage of female members assumed to be married was updated from 50% to 60%. There was no change to the percentage of male members assumed to be married.
- *Spouse age:* The number of years female members are assumed to be younger than their spouses was updated from 0 years to 2 years. There was no change to the assumed age difference between male members and their spouse.

**City of Bloomington, Indiana**  
**Required Supplementary Information**  
**Schedule of Changes in the City's Net Pension Liability -**  
**Firefighters' Pre-1977 Plan \* - Last 10 Fiscal Years**

	<u>2020</u>	<u>2019</u>	<u>2018</u>
<b>Total Pension Liability</b>			
Interest cost	\$ 495,022	\$ 697,796	\$ 677,580
Experience (gains)/losses	(488,726)	(278,074)	148,603
Assumption changes	(218,669)	2,047,586	(770,129)
Plan amendments	-	195,931	-
Projected benefit payments	<u>(1,692,747)</u>	<u>(1,750,529)</u>	<u>(1,767,725)</u>
Net change in total pension liability	(1,905,120)	912,710	(1,711,671)
Total pension liability - beginning	<u>24,575,581</u>	<u>23,662,871</u>	<u>25,374,542</u>
Total pension liability - ending	<u>\$ 22,670,461</u>	<u>\$ 24,575,581</u>	<u>\$ 23,662,871</u>
<b>Plan Fiduciary Net Position</b>			
Employer contributions	\$ 1,693,168	\$ 1,737,589	\$ 1,797,473
Net investment income (loss)	6,670	27,201	18,513
Administrative expenses	(4,195)	(4,039)	(3,848)
Actual benefit payments	<u>(1,714,250)</u>	<u>(1,752,084)</u>	<u>(1,751,591)</u>
Net change in plan fiduciary net position	(18,607)	8,667	60,547
Plan fiduciary net position - beginning	<u>1,533,815</u>	<u>1,525,148</u>	<u>1,464,601</u>
Plan fiduciary net position - ending	<u>\$ 1,515,208</u>	<u>\$ 1,533,815</u>	<u>\$ 1,525,148</u>
<b>City's Net Pension Liability</b>	<u>\$ 21,155,253</u>	<u>\$ 23,041,766</u>	<u>\$ 22,137,723</u>

**Notes to Schedule**

*\* Plan is closed to new members.*

*Required supplementary information is not available for the preceding seven years.*

**City of Bloomington, Indiana**  
**Required Supplementary Information**  
**Schedule of Changes in the City's Net Pension Liability -**  
**Firefighters' Pre-1977 Plan \* - Last 10 Fiscal Years (Continued)**

**Notes to Schedule**

*Benefit changes:* None noted.

*Changes in assumptions:* The following change in assumptions was made from the December 31, 2019 to the December 31, 2020 valuation.

- *Discount Rate* - The discount rate used for the December 31, 2020 valuation was 1.49% compared to 2.13% used for the December 31, 2019 valuation.
- *Cost of Living Adjustment (COLA)* - For converted members, the July 1, 2020 COLA was updated from the ongoing valuation assumption to reflect the known increase of 2.10%. Beginning July 1, 2021, the assumption reverts to the assumed annual rate, which increased to 2.10% from the 2.00% used in the December 31, 2019 valuation. For non-converted members, the COLA assumption was updated from 2.50% to 2.75%.
- *Salary increases:* The salary increase assumption used for the December 31, 2020 valuation was 2.75%, an increase from the 2.50% used for the December 31, 2019 valuation.
- *Mortality:* The mortality assumption was updated to the Pub-2010 family of mortality tables (amount-weighted) with a fully generational projection of mortality improvements using SOA Scale MP-2019.
- *Retirement rates:* The retirement rates for the converted members were adjusted to align more closely with recent experience. There was no change in the retirement rates for nonconverted members.
- *Disability rates:* The disability rates were adjusted to align more closely with recent experience.
- *Pre-retirement death:* Of active member deaths, 20% are assumed to occur in the line of duty, an increase from 10% as of December 31, 2019.
- *Marriage assumption:* The percentage of female members assumed to be married was updated from 50% to 60%. There was no change to the percentage of male members assumed to be married.
- *Spouse age:* The number of years female members are assumed to be younger than their spouses was updated from 0 years to 2 years. There was no change to the assumed age difference between male members and their spouse.

**City of Bloomington, Indiana**  
**Required Supplementary Information**  
**Schedule of Net Pension Liabilities and Related Ratios -**  
**Last 10 Fiscal Years**

Actuarial Valuation Date	Total Pension Liability	Plan Fiduciary Net Position	City's Net Pension Liability	Fiduciary Net Position as a % of Total Pension Liability	City's Covered Payroll	City's Net Pension Liability as a % of Covered Payroll
<b>Police Pre-1977 Plan *</b>						
12/31/2020	\$ 16,945,252	\$ 1,192,750	\$ 15,752,502	7.0%	n/a	n/a
12/31/2019	18,104,625	1,220,002	16,884,623	6.7%	n/a	n/a
12/31/2018	17,679,359	1,202,924	16,476,435	6.8%	n/a	n/a
<b>Firefighters' Plan *</b>						
12/31/2020	\$ 22,670,461	\$ 1,515,208	\$ 21,155,253	6.7%	n/a	n/a
12/31/2019	24,575,581	1,533,815	23,041,766	6.2%	n/a	n/a
12/31/2018	23,662,871	1,525,148	22,137,723	6.4%	n/a	n/a

\* Plans closed to new members

**Notes to Schedule**

*Required supplementary information is not available for the preceding seven years.*



**City of Bloomington, Indiana**  
**Required Supplementary Information**  
**Schedule of City's Proportionate Share of Net Pension Liabilities -**  
**Last 10 Fiscal Years**

	<b>2020</b>	<b>2019</b>	<b>2018</b>
<b>PERF</b>			
City's proportion of the net pension liability	0.475%	0.470%	0.458%
City's proportionate share of the net pension liability	\$ 14,349,289	\$ 15,549,333	\$ 15,543,860
City's covered payroll	25,647,820	24,511,771	23,347,651
City's proportionate share of the net pension liability as a percentage of its covered payroll	55.9%	63.4%	66.6%
Plan fiduciary net position as a percentage of the total pension liability	81.4%	79.4%	79.7%
<b>1977 Police and Firefighters' Plan</b>			
City's proportion of the net pension liability	1.208%	1.269%	1.310%
City's proportionate share of the net pension liability (asset)	\$ 2,933,215	\$ 116,960	\$ (1,151,443)
City's covered payroll	11,202,024	11,218,114	11,030,777
City's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	26.2%	1.0%	-10.4%
Plan fiduciary net position as a percentage of the total pension liability	96.4%	98.6%	102%

**Notes to Schedule**

The amounts presented for each fiscal year were determined as of June 30 (measurement date).

*Required supplementary information is not available for the preceding seven years.*

*The amounts presented for PERF do not include the City's discretely presented component unit, Bloomington Public Transportation Corporation.*

**City of Bloomington, Indiana**  
**Required Supplementary Information**  
**Schedule of City's Proportionate Share of Net Pension Liabilities -**  
**Last 10 Fiscal Years (Continued)**

**Notes to Schedule**

*Benefit changes:* None

*Changes in assumptions during 2020:*

1977 Police and Firefighters' Plan – As a result of the 2014-2019 Experience Study completed in February 2020, the following changes were made: 1) The future salary increase assumption changed from 2.50% to 2.75% per year; 2) The cost of living increase assumption changed from 2.00% to 2.10% per year in retirement; 3) The mortality assumption changed from the RP-2014 Blue Collar mortality tables to the Pub-2010 Public Retirement Plans Mortality Tables with a fully generational projection of mortality improvements using SOA Scale MP-2019; 4) The retirement assumption was updated to remove the split in service from less than 32 years of service to more than 32 years of service and an assumption regarding the Deferred Retirement Option Plan (DROP) was added; 5) The assumptions regarding disability frequency and type were updated based on recent experience; 6) The marital assumption was updated to assume 80% of male members and 65% of female members are married or to have a dependent beneficiary (previously 80% and 50%, respectively). Additionally, for female members, the assumption for their spouse's age changed from 0 years older to 2 years older; 7) The line of duty death assumption was updated to 20% of active deaths (previously 10%).

PERF – As a result of the 2014-2019 Experience Study completed in February 2020, the following changes were made: 1) The future salary increase assumption changed from an age-based table ranging from 2.50% to 4.25% to a service-based table ranging from 2.75% to 8.75%; 2) The mortality assumption changed from the RP-2014 Total Data Set Mortality Table to the Pub-2010 public Retirement Plans Mortality Plans; 3) The retirement assumption was updated to an age-based table dependent on eligibility for a reduced benefit or unreduced benefit. Additionally, for actives who are eligible for early retirement, 30% are assumed to commence benefits immediately and 70% are assumed to commence benefits at unreduced retirement eligibility (previously 33% and 67%, respectively); 4) The termination assumption tables for state members were combined from being split by salary and sex to being one unisex service-based table. For members in political subdivisions earning more than \$20,000, the sex-distinct tables were combined to one unisex service-based table, while members in political subdivisions earning less than \$20,000 maintained their sex-distinct age-based table and the rates were updated based on experience; 5) The disability assumption was updated based on recent experience; 6) The marital assumption was updated to assume 80% of male members and 65% of female members are married or have a dependent beneficiary (previously 75% and 60%, respectively); 7) The load placed on the final average earnings to account for additional wages received upon termination, such as severance or unused sick leave, decreased from \$400 to \$200.

*Changes in actuarial methods:* None

**City of Bloomington, Indiana**  
**Required Supplementary Information**  
**Schedule of City's Pension Contributions -**  
**Last 10 Fiscal Years**

	<b>2020</b>	<b>2019</b>	<b>2018</b>
<b>Police Pre-1977 Plan</b>			
Statutorily required contribution	\$ 1,117,985	\$ 1,159,018	\$ 1,204,953
Contributions in relation to the statutorily required contribution	\$ 1,117,985	\$ 1,159,018	\$ 1,204,953
Contribution deficiency (excess)	-	-	-
City's covered payroll*	-	-	-
Contributions as a percentage of covered payroll	n/a	n/a	n/a
<b>Firefighters' Pre-1977 Plan</b>			
Statutorily required contribution	\$ 1,693,168	\$ 1,737,589	\$ 1,751,584
Contributions in relation to the statutorily required contribution	\$ 1,693,168	\$ 1,737,589	\$ 1,751,584
Contribution deficiency (excess)	-	-	-
City's covered payroll*	-	-	-
Contributions as a percentage of covered payroll	n/a	n/a	n/a
<b>PERF</b>			
Actuarially determined contribution	\$ 3,044,438	\$ 2,779,535	\$ 2,657,831
Contributions in relation to the actuarially determined contribution	\$ 3,044,438	\$ 2,779,535	\$ 2,657,831
Contribution deficiency (excess)	-	-	-
City's covered payroll	27,186,828	24,822,554	23,732,327
Contributions as a percentage of covered payroll	11.2%	11.2%	11.2%
<b>1977 Police and Firefighters' Plan</b>			
Actuarially determined contribution	\$ 2,018,655	\$ 1,964,199	\$ 1,955,032
Contributions in relation to the actuarially determined contribution	\$ 2,018,655	\$ 1,964,199	\$ 1,955,032
Contribution deficiency (excess)	-	-	-
City's covered payroll	11,535,170	11,223,931	11,171,594
Contributions as a percentage of covered payroll	17.5%	17.5%	17.5%

\*Plan closed to new members

**Notes to Schedule**

The amounts presented for each fiscal year were determined as of December 31.

*Required supplementary information is not available for the preceding seven years.*

**City of Bloomington, Indiana**  
**Required Supplementary Information**

**Schedule of Changes in the City's Total OPEB Liability and Related Ratios -  
Last 10 Fiscal Years**

	<u>2020</u>	<u>2019</u>	<u>2018</u>
<b>TOTAL OPEB LIABILITY</b>			
Service cost	\$ 308,613	\$ 222,044	\$ 232,705
Interest	205,895	196,203	164,181
Change of benefit terms	-	-	(69,200)
Differences between expected and actual experience	(2,380,400)	758,115	232,775
Changes of assumptions	712,395	430,894	(408,707)
Benefit payments	<u>(155,388)</u>	<u>(148,039)</u>	<u>(132,316)</u>
Net change in total OPEB liability	(1,308,885)	1,459,217	19,438
Total OPEB liability - beginning	<u>6,084,242</u>	<u>4,625,025</u>	<u>4,605,587</u>
Total OPEB liability - ending	<u>\$ 4,775,357</u>	<u>\$ 6,084,242</u>	<u>\$ 4,625,025</u>
Covered-employee payroll	\$ 37,427,965	\$ 38,701,914	\$ 34,890,330
Total OPEB liability as a percentage of covered-employee payroll	12.76%	15.72%	13.26%

**Notes to Schedule**

The amounts presented for each fiscal year were determined as of December 31.

*Required supplementary information is not available for the preceding seven years.*

*Benefit changes:* None

*Changes of assumptions:* Discount rate decreased from 3.26% at December 31, 2019 to 2.12% at December 31, 2020.

*Trust:* No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

## **Other Supplementary Information**

**City of Bloomington, Indiana**  
**Combining Balance Sheet - Nonmajor Governmental Funds by Fund Type**  
**December 31, 2020**

	Nonmajor Special Revenue	Nonmajor Debt Service	Nonmajor Capital Projects	Nonmajor Permanent	Total Nonmajor Governmental Funds
<b>Assets</b>					
Cash and cash equivalents	\$ 29,942,666	\$ 643,090	\$ 52,206,710	\$ 56,931	\$ 82,849,397
Cash with fiscal agent	-	5,376,659	-	-	5,376,659
Receivables					
Taxes	8,316,495	1,839,422	1,874,644	-	12,030,561
Intergovernmental	134,770	-	-	-	134,770
Other	407,022	-	-	-	407,022
Loan receivable	1,341,600	-	-	-	1,341,600
	<u>40,142,553</u>	<u>7,859,171</u>	<u>54,081,354</u>	<u>56,931</u>	<u>102,140,009</u>
Total assets	<u>\$ 40,142,553</u>	<u>\$ 7,859,171</u>	<u>\$ 54,081,354</u>	<u>\$ 56,931</u>	<u>\$ 102,140,009</u>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>					
<b>Liabilities</b>					
Accounts payable	\$ 929,474	\$ -	\$ 3,303,721	\$ -	\$ 4,233,195
Accrued payroll and payroll taxes	128,289	-	-	-	128,289
Unearned revenue	-	-	-	-	-
Due to other funds	2,148,793	-	-	-	2,148,793
Total liabilities	<u>3,206,556</u>	<u>-</u>	<u>3,303,721</u>	<u>-</u>	<u>6,510,277</u>
<b>Deferred Inflows of Resources</b>					
Unavailable revenues	7,950,233	1,839,422	1,874,644	-	11,664,299
<b>Fund Balances</b>					
Nonspendable	1,341,600	-	-	-	1,341,600
Restricted	27,825,799	6,019,749	48,902,989	56,931	82,805,468
Unassigned (deficits)	(181,635)	-	-	-	(181,635)
Total fund balances	<u>28,985,764</u>	<u>6,019,749</u>	<u>48,902,989</u>	<u>56,931</u>	<u>83,965,433</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 40,142,553</u>	<u>\$ 7,859,171</u>	<u>\$ 54,081,354</u>	<u>\$ 56,931</u>	<u>\$ 102,140,009</u>

**City of Bloomington, Indiana**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances -**  
**Nonmajor Governmental Funds by Fund Type**  
**Year Ended December 31, 2020**

	Nonmajor Special Revenue	Nonmajor Debt Service	Nonmajor Capital Projects	Nonmajor Permanent	Total Nonmajor Governmental Funds
<b>Revenues</b>					
Taxes	\$ 21,188,640	\$ 2,671,227	\$ 2,151,835	\$ -	\$ 26,011,702
Licenses and permits	239,360	-	-	-	239,360
Intergovernmental	6,722,066	-	167,265	-	6,889,331
Charges for services	7,266,447	-	-	-	7,266,447
Fines and forfeits	253,061	-	-	-	253,061
Contributions	-	-	-	-	-
Other	294,526	15,119	919,021	286	1,228,952
Total revenues	<u>35,964,100</u>	<u>2,686,346</u>	<u>3,238,121</u>	<u>286</u>	<u>41,888,853</u>
<b>Expenditures</b>					
Current					
General government	2,261,877	14,800	-	-	2,276,677
Public safety	5,409,555	-	19,693	-	5,429,248
Highway and streets	4,992,940	-	9,003	-	5,001,943
Sanitation	2,677,727	-	-	-	2,677,727
Health and welfare	761,685	-	-	-	761,685
Culture and recreation	8,321,418	-	2,188	-	8,323,606
Urban redevelopment	2,097,902	-	199,999	-	2,297,901
Debt service					
Principal	365,000	3,535,000	-	-	3,900,000
Interest	708,723	2,147,619	-	-	2,856,342
Lease payments	898,327	-	-	-	898,327
Capital outlays	6,647,642	-	21,350,319	-	27,997,961
Total expenditures	<u>35,142,796</u>	<u>5,697,419</u>	<u>21,581,202</u>	<u>-</u>	<u>62,421,417</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>					
	<u>821,304</u>	<u>(3,011,073)</u>	<u>(18,343,081)</u>	<u>286</u>	<u>(20,532,564)</u>
<b>Other Financing Sources (Uses)</b>					
Sale of capital assets	1,686	-	26,432	-	28,118
Transfers in	2,657,546	3,038,395	202,500	-	5,898,441
Transfers out	(926,153)	-	(395,626)	-	(1,321,779)
Total other financing sources (uses)	<u>1,733,079</u>	<u>3,038,395</u>	<u>(166,694)</u>	<u>-</u>	<u>4,604,780</u>
Net change in fund balances	2,554,383	27,322	(18,509,775)	286	(15,927,784)
Fund balances - as previously reported	31,288,049	5,992,427	67,412,764	56,645	104,749,885
Restatement of fund balances	(4,856,668)	-	-	-	(4,856,668)
Fund balances - beginning of year, restated	<u>26,431,381</u>	<u>5,992,427</u>	<u>67,412,764</u>	<u>56,645</u>	<u>99,893,217</u>
Fund balances - end of year	<u>\$ 28,985,764</u>	<u>\$ 6,019,749</u>	<u>\$ 48,902,989</u>	<u>\$ 56,931</u>	<u>\$ 83,965,433</u>

## NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for operating revenues that are restricted for particular purposes by state or federal statute or that are committed to expenditures for specific purposes other than debt service or capital projects designated by authority of the City Council to be maintained in separate funds.

RAINY DAY- To account for monies transferred from unused and unencumbered funds.

RESTRICTED DONATIONS- To account for monetary donations received less than \$5,000 from citizens and businesses, often for specified purposes.

PUBLIC SAFETY LOCAL INCOME TAX- To account for public safety income tax receipts.

FOOD AND BEVERAGE TAX- To account for the food and beverage additional sales tax for business within the City.

LOIT SPECIAL DISTRIBUTION- To account for special Local Income Tax distributions from the State.

IFA CORONAVIRUS RELIEF FUND- To account for the Coronavirus Relief Funds (CRF) received from the Indiana Finance Authority (IFA) to cover eligible expenditures directly related to the COVID-19 pandemic including payroll expenses resulting from non-budgeted staffing levels, cleaning or disinfection supplies, medical supplies, personal protection equipment, and testing.

CDBG-COVID- To account for the Community Development Block Grant coronavirus (CDBG-CV) allocations received by the City.

PARKS AND RECREATION GENERAL- To account for the operations of the City park system. Financing is provided by a specific annual property tax levy to the extent that user fees and miscellaneous revenues are insufficient to provide such financing.

PARKS AND RECREATION NON-REVERTING- To account for special community recreation programs.

PARKS LAND ACQUISITION- To account for monies received to assist with the purchase of land for the Parks Department.

GRANTS NON-APPROPRIATED- To account for federal, state, local and other grants.

CDBG- To account for all resources related to Federal Community Development Block Grant program.

BLOOMINGTON INVESTMENT INCENTIVE- To account for monies loaded to industrial manufacturing and commercial employers as an incentive to maintain and improve the economy of the City of Bloomington.



## NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS (CONTINUED)

AFFORDABLE HOUSING AMETHYST- To account for monies received from sale of property to provide for affordable housing programs.

RENTAL REHABILITATION- To account for monies received to provide for rental rehabilitation housing programs.

HOME- To account for federal grant monies received for affordable housing activities that benefit low and moderate-income residents of the City.

ESCROW- To account for funds received from property owner's that are above the maximum allowable for the grant.

SPECIAL GRANTS- To account for federal, state, local and other grants for Housing and Neighborhood Development.

CC JACKS HOPKINS- To account for monies received and giving to local social services agencies.

COMMUNITY SERVICES- To account for monies raised through fundraising activities by and in support of the Farmer's Market, Car Seat Lending Program, and Commission of the Status of Women.

POLICE EDUCATION- To account for funds received for training of police officers.

CRIME CONTROL- To account for funds received to help the Police reduce crime.

DISPATCH TRAINING- To account for the funds received from false emergency alarm charges used for Emergency Medical Dispatch training.

B-LINE PHASE 2 DNR GRANT- To account for resources involved in the construction, maintenance and finances of the Department of Natural Resources.

NON-REVERTING TELECOM- To account for activities related to telecommunication including infrastructure and education.

MUNICIPAL ARTS- To account for funds received through 1% of certain capital projects, to be used for the arts.

ARTS COMMISSION OPERATING- To include works of art and design services of artists in capital projects of the city and to account for expenses and revenues of the bi-annual postcard competition.

NON-REVERTING ECONOMIC DEVELOPMENT- To account for monies used for economic development projects.

NON-REVERTING IMPROVEMENT I- To account for monies received from in-lieu-of-annexation agreements.

## NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS (CONTINUED)

UNSAFE HOUSING- To account for fines and cost reimbursements to the City received in connection with enforcement of the Unsafe Building Law.

ELECTRONIC MAP GENERATION- To account for funds associated with map generation.

ENHANCED ACCESS- To account for funds associated with electronic map generation.

RENTAL INSPECTION PROGRAM- To account for all revenues associated with rental permits and inspections.

CERTIFIED TECHNOLOGY PARK- To account for resources involved with the construction, maintenance, and finances of the Certified Technology Park.

RDC- To account for resources involved in the construction, maintenance and finances of the redevelopment commission.

TIF-PROW- To account for property tax revenues received from tax increment financing (TIF) of the Prow Redevelopment Area, which is a TIF district. Revenues pay for infrastructure improvements inside or serving the TIF district.

LOCAL ROAD AND STREET- To account for construction, operation and maintenance of local and arterial street systems and maintenance departments. Financing is provided by State motor vehicle highway distributions, State gasoline tax distributions and federal grants.

MOTOR VEHICLE HIGHWAY- To account for construction, operation and maintenance of local and arterial street systems and maintenance departments. Financing is provided by State motor vehicle highway distributions, State gasoline tax distributions and federal grants.

PARKING FACILITIES- To account for all parking related revenues, including meter collections for City garages and surface lots parking revenues.

ALTERNATIVE TRANSPORT- To account for monies received to assist with alternative transportation planning.

PARKING METER FUND- To account for all parking related revenues, including meter collections, violation collections and off street parking revenues.

MVH RESTRICTED- To account for construction, and certain repair of local and arterial street systems and maintenance departments. Financing is provided by State motor vehicle highway distributions and State gasoline tax distributions.

SOLID WASTE- To account for yard waste fees, trash fees and other monies used to provide sanitation and recycling services.

**City of Bloomington, Indiana**  
**Combining Balance Sheet - Nonmajor Special Revenue Funds**  
**December 31, 2020**

	Rainy Day	Restricted Donations	Public Safety Local Income Tax	Food and Beverage Tax	LOIT Special Distribution	IFA Coronavirus Relief Fund	CDBG - COVID	Parks and Recreation General
<b>Assets</b>								
Cash and cash equivalents	\$ -	\$ 190,986	\$ 3,998,863	\$ 5,912,562	\$ 1,586,483	\$ 2,138,077	\$ -	\$ 1,777,548
Receivables								
Taxes	-	-	1,120,894	229,966	-	-	-	6,829,339
Intergovernmental	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	7,015
Loan receivable	-	-	-	1,341,600	-	-	-	-
Total assets	<u>\$ -</u>	<u>\$ 190,986</u>	<u>\$ 5,119,757</u>	<u>\$ 7,484,128</u>	<u>\$ 1,586,483</u>	<u>\$ 2,138,077</u>	<u>\$ -</u>	<u>\$ 8,613,902</u>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>								
<b>Liabilities</b>								
Accounts payable	\$ -	\$ -	\$ 106,417	\$ -	\$ -	\$ -	\$ 108,772	\$ 103,445
Accrued payroll and payroll taxes	-	-	17,877	-	-	-	-	42,785
Unearned revenue	-	-	-	-	-	-	-	-
Due to other funds	-	-	-	-	-	2,138,077	-	-
Total liabilities	<u>-</u>	<u>-</u>	<u>124,294</u>	<u>-</u>	<u>-</u>	<u>2,138,077</u>	<u>108,772</u>	<u>146,230</u>
<b>Deferred Inflows of Resources</b>								
Unavailable revenues	-	-	1,120,894	-	-	-	-	6,829,339
<b>Fund Balances</b>								
Nonspendable	-	-	-	1,341,600	-	-	-	-
Restricted	-	190,986	3,874,569	6,142,528	1,586,483	-	-	1,638,333
Unassigned (deficits)	-	-	-	-	-	-	(108,772)	-
Total fund balances (deficits)	<u>-</u>	<u>190,986</u>	<u>3,874,569</u>	<u>7,484,128</u>	<u>1,586,483</u>	<u>-</u>	<u>(108,772)</u>	<u>1,638,333</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ -</u>	<u>\$ 190,986</u>	<u>\$ 5,119,757</u>	<u>\$ 7,484,128</u>	<u>\$ 1,586,483</u>	<u>\$ 2,138,077</u>	<u>\$ -</u>	<u>\$ 8,613,902</u>

**City of Bloomington, Indiana**  
**Combining Balance Sheet - Nonmajor Special Revenue Funds (Continued)**  
**December 31, 2020**

	<b>Parks and Recreation Non Reverting</b>	<b>Parks Land Acquisition</b>	<b>Grants Non Appropriated</b>	<b>CDBG</b>	<b>Bloomington Investment Incentive</b>	<b>Affordable Housing Amethyst</b>	<b>Rental Rehabilitation</b>	<b>HOME</b>	<b>Escrow</b>
<b>Assets</b>									
Cash and cash equivalents	\$ 1,098,994	\$ 1,533	\$ 740,993	\$ -	\$ 11,285	\$ 2,833	\$ 2,610	\$ 1,760	\$ 11
Receivables									
Taxes	-	-	-	-	-	-	-	-	-
Intergovernmental	-	-	-	47,807	-	-	-	86,963	-
Other	27,949	-	6,688	11,281	-	-	-	1,223	-
Loan receivable	-	-	-	-	-	-	-	-	-
<b>Total assets</b>	<b>\$ 1,126,943</b>	<b>\$ 1,533</b>	<b>\$ 747,681</b>	<b>\$ 59,088</b>	<b>\$ 11,285</b>	<b>\$ 2,833</b>	<b>\$ 2,610</b>	<b>\$ 89,946</b>	<b>\$ 11</b>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>									
<b>Liabilities</b>									
Accounts payable	\$ 34,362	\$ -	\$ 13,206	\$ 47,807	\$ -	\$ -	\$ -	\$ 86,963	\$ -
Accrued payroll and payroll taxes	3,435	-	-	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	-	-	-
Due to other funds	-	-	-	10,716	-	-	-	-	-
<b>Total liabilities</b>	<b>37,797</b>	<b>-</b>	<b>13,206</b>	<b>58,523</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>86,963</b>	<b>-</b>
<b>Deferred Inflows of Resources</b>									
Unavailable revenues	-	-	-	-	-	-	-	-	-
<b>Fund Balances</b>									
Nonspendable	-	-	-	-	-	-	-	-	-
Restricted	1,089,146	1,533	734,475	565	11,285	2,833	2,610	2,983	11
Unassigned (deficits)	-	-	-	-	-	-	-	-	-
<b>Total fund balances (deficits)</b>	<b>1,089,146</b>	<b>1,533</b>	<b>734,475</b>	<b>565</b>	<b>11,285</b>	<b>2,833</b>	<b>2,610</b>	<b>2,983</b>	<b>11</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 1,126,943</b>	<b>\$ 1,533</b>	<b>\$ 747,681</b>	<b>\$ 59,088</b>	<b>\$ 11,285</b>	<b>\$ 2,833</b>	<b>\$ 2,610</b>	<b>\$ 89,946</b>	<b>\$ 11</b>

**City of Bloomington, Indiana**  
**Combining Balance Sheet - Nonmajor Special Revenue Funds (Continued)**  
**December 31, 2020**

	Special Grants	CC Jacks Hopkins	Community Services	Police Education	Crime Control	Dispatch Training	B-Line Phase 2 DNR Grant	Non-Reverting Telecom
<b>Assets</b>								
Cash and cash equivalents	\$ 64,128	\$ 263,504	\$ 23,918	\$ 117,697	\$ 594,075	\$ 64,222	\$ 67	\$ 728,919
Receivables								
Taxes	-	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	-	-	-	-
Other	-	-	-	912	-	-	-	122,995
Loan receivable	-	-	-	-	-	-	-	-
Total assets	<u>\$ 64,128</u>	<u>\$ 263,504</u>	<u>\$ 23,918</u>	<u>\$ 118,609</u>	<u>\$ 594,075</u>	<u>\$ 64,222</u>	<u>\$ 67</u>	<u>\$ 851,914</u>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>								
<b>Liabilities</b>								
Accounts payable	\$ -	\$ 62,859	\$ -	\$ 500	\$ -	\$ -	\$ -	\$ 7,015
Accrued payroll and payroll taxes	-	-	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	-	-
Due to other funds	-	-	-	-	-	-	-	-
Total liabilities	<u>-</u>	<u>62,859</u>	<u>-</u>	<u>500</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>7,015</u>
<b>Deferred Inflows of Resources</b>								
Unavailable revenues	-	-	-	-	-	-	-	-
<b>Fund Balances</b>								
Nonspendable	-	-	-	-	-	-	-	-
Restricted	64,128	200,645	23,918	118,109	594,075	64,222	67	844,899
Unassigned (deficits)	-	-	-	-	-	-	-	-
Total fund balances (deficits)	<u>64,128</u>	<u>200,645</u>	<u>23,918</u>	<u>118,109</u>	<u>594,075</u>	<u>64,222</u>	<u>67</u>	<u>844,899</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 64,128</u>	<u>\$ 263,504</u>	<u>\$ 23,918</u>	<u>\$ 118,609</u>	<u>\$ 594,075</u>	<u>\$ 64,222</u>	<u>\$ 67</u>	<u>\$ 851,914</u>

**City of Bloomington, Indiana**  
**Combining Balance Sheet - Nonmajor Special Revenue Funds (Continued)**  
**December 31, 2020**

	Municipal Arts	Arts Commission Operating	Non-Reverting Economic Development	Non-Reverting Improvement I	Unsafe Housing	Electronic Map Generation	Enhanced Access	Rental Inspection Program	Certified Technology Park Downtown
<b>Assets</b>									
Cash and cash equivalents	\$ 61,636	\$ 3,962	\$ 16,600	\$ 209,000	\$ 570,938	\$ 6,200	\$ 6,394	\$ 63,005	\$ 67,741
Receivables									
Taxes	-	-	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	100,000
Loan receivable	-	-	-	-	-	-	-	-	-
Total assets	<u>\$ 61,636</u>	<u>\$ 3,962</u>	<u>\$ 16,600</u>	<u>\$ 209,000</u>	<u>\$ 570,938</u>	<u>6,200</u>	<u>\$ 6,394</u>	<u>\$ 63,005</u>	<u>\$ 167,741</u>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>									
<b>Liabilities</b>									
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ 2,660	-	\$ -	\$ -	\$ -
Accrued payroll and payroll taxes	-	-	-	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	-	-	-
Due to other funds	-	-	-	-	-	-	-	-	-
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,660</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Deferred Inflows of Resources</b>									
Unavailable revenues	-	-	-	-	-	-	-	-	-
<b>Fund Balances</b>									
Nonspendable	-	-	-	-	-	-	-	-	-
Restricted	61,636	3,962	16,600	209,000	568,278	6,200	6,394	63,005	167,741
Unassigned (deficits)	-	-	-	-	-	-	-	-	-
Total fund balances (deficits)	<u>61,636</u>	<u>3,962</u>	<u>16,600</u>	<u>209,000</u>	<u>568,278</u>	<u>6,200</u>	<u>6,394</u>	<u>63,005</u>	<u>167,741</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 61,636</u>	<u>\$ 3,962</u>	<u>\$ 16,600</u>	<u>\$ 209,000</u>	<u>\$ 570,938</u>	<u>\$ 6,200</u>	<u>\$ 6,394</u>	<u>\$ 63,005</u>	<u>\$ 167,741</u>

**City of Bloomington, Indiana**  
**Combining Balance Sheet - Nonmajor Special Revenue Funds (Continued)**  
**December 31, 2020**

	RDC	TIF-Prow	Local Road and Street	Motor Vehicle Highway	Parking Facilities	Alternative Transport	Parking Meter Fund	MVH Restricted
<b>Assets</b>								
Cash and cash equivalents	\$ 1,531,126	\$ 869,408	\$ 992,508	\$ 757,695	\$ 618,480	\$ 769,470	\$ 3,853,424	\$ 223,805
Receivables	-	-	-	136,296	-	-	-	-
Taxes	-	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	-	-	-	-
Other	97,742	-	-	-	-	-	28,183	-
Loan receivable	-	-	-	-	-	-	-	-
Total assets	<u>\$ 1,628,868</u>	<u>\$ 869,408</u>	<u>\$ 992,508</u>	<u>\$ 893,991</u>	<u>\$ 618,480</u>	<u>\$ 769,470</u>	<u>\$ 3,881,607</u>	<u>\$ 223,805</u>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>								
<b>Liabilities</b>								
Accounts payable	\$ 7,943	\$ -	\$ 48,306	\$ 26,611	\$ 6,724	\$ 29,839	\$ 31,789	\$ 150,706
Accrued payroll and payroll taxes	-	-	-	24,152	3,219	1,377	6,650	6,241
Unearned revenue	-	-	-	-	-	-	-	-
Due to other funds	-	-	-	-	-	-	-	-
Total liabilities	<u>7,943</u>	<u>-</u>	<u>48,306</u>	<u>50,763</u>	<u>9,943</u>	<u>31,216</u>	<u>38,439</u>	<u>156,947</u>
<b>Deferred Inflows of Resources</b>								
Unavailable revenues	-	-	-	-	-	-	-	-
<b>Fund Balances</b>								
Nonspendable	-	-	-	-	-	-	-	-
Restricted	1,620,925	869,408	944,202	843,228	608,537	738,254	3,843,168	66,858
Unassigned (deficits)	-	-	-	-	-	-	-	-
Total fund balances (deficits)	<u>1,620,925</u>	<u>869,408</u>	<u>944,202</u>	<u>843,228</u>	<u>608,537</u>	<u>738,254</u>	<u>3,843,168</u>	<u>66,858</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 1,628,868</u>	<u>\$ 869,408</u>	<u>\$ 992,508</u>	<u>\$ 893,991</u>	<u>\$ 618,480</u>	<u>\$ 769,470</u>	<u>\$ 3,881,607</u>	<u>\$ 223,805</u>

**City of Bloomington, Indiana**  
**Combining Balance Sheet - Nonmajor Special Revenue Funds (Continued)**  
**December 31, 2020**

	<b>Solid Waste</b>	<b>Total Special Revenue</b>
<b>Assets</b>		
Cash and cash equivalents	\$ 206	\$ 29,942,666
Receivables		
Taxes	-	8,316,495
Intergovernmental	-	134,770
Other	3,034	407,022
Loan receivable	-	1,341,600
	\$ 3,240	\$ 40,142,553
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>		
<b>Liabilities</b>		
Accounts payable	\$ 53,550	\$ 929,474
Accrued payroll and payroll taxes	22,553	128,289
Unearned revenue	-	-
Due to other funds	-	2,148,793
Total liabilities	76,103	3,206,556
<b>Deferred Inflows of Resources</b>		
Unavailable revenues	-	7,950,233
<b>Fund Balances</b>		
Nonspendable	-	1,341,600
Restricted	-	27,825,799
Unassigned (deficits)	(72,863)	(181,635)
Total fund balances (deficits)	(72,863)	28,985,764
Total liabilities, deferred inflows of resources and fund balances	\$ 3,240	\$ 40,142,553



**City of Bloomington, Indiana**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances -**  
**Nonmajor Special Revenue Funds**  
**For the Year Ended December 31, 2020**

	<b>Rainy Day</b>	<b>Restricted Donations</b>	<b>Public Safety Local Income Tax</b>	<b>Food and Beverage Tax</b>	<b>LOIT Special Distribution</b>	<b>IFA Coronavirus Relief Fund</b>	<b>CDBG - COVID</b>	<b>Parks and Recreation General</b>
<b>Revenues</b>								
Taxes	\$ -	\$ -	\$ 6,096,158	\$ 2,447,182	\$ -	\$ -	\$ -	\$ 7,175,967
Licenses and permits	-	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	-	2,757,105	-	-
Charges for services	-	-	-	-	-	-	-	893,871
Fines and forfeits	-	-	-	-	-	-	-	-
Contributions	-	-	-	-	-	-	-	-
Other	-	42,339	-	-	10,723	-	-	23,733
Total revenues	-	42,339	6,096,158	2,447,182	10,723	2,757,105	-	8,093,571
<b>Expenditures</b>								
Current								
General government	-	142	-	-	-	-	-	-
Public safety	-	-	2,412,775	-	-	2,757,105	-	-
Highway and streets	-	1,500	-	-	-	-	-	-
Sanitation	-	-	-	-	-	-	-	-
Health and welfare	-	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	6,993,327
Urban redevelopment	-	-	-	476	-	-	108,772	50,000
Debt service								
Principal	-	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-	7,250
Lease payments	-	-	-	-	-	-	-	55,960
Capital outlays	-	-	2,508,545	-	751,073	-	-	134,508
Total expenditures	-	1,642	4,921,320	476	751,073	2,757,105	108,772	7,241,045
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	-	40,697	1,174,838	2,446,706	(740,350)	-	(108,772)	852,526
<b>Other Financing Sources (Uses)</b>								
Sale of capital assets	-	-	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-	-	50,000
Transfers out	-	-	-	-	-	-	-	(72,569)
Total other financing sources (uses)	-	-	-	-	-	-	-	(22,569)
Net change in fund balances	-	40,697	1,174,838	2,446,706	(740,350)	-	(108,772)	829,957
Fund balances - as previously reported	4,856,668	150,289	2,699,731	5,037,422	2,326,833	-	-	808,376
Restatement of fund balances	(4,856,668)	-	-	-	-	-	-	-
Fund balances (deficits) - beginning of year	-	150,289	2,699,731	5,037,422	2,326,833	-	-	808,376
Fund balances (deficits) - end of year	\$ -	\$ 190,986	\$ 3,874,569	\$ 7,484,128	\$ 1,586,483	\$ -	\$ (108,772)	\$ 1,638,333

**City of Bloomington, Indiana**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances -**  
**Nonmajor Special Revenue Funds (Continued)**  
**For the Year Ended December 31, 2020**

	<b>Parks and Recreation Non Reverting</b>	<b>Parks Land Acquisition</b>	<b>Grants Non Appropriated</b>	<b>CDBG</b>	<b>Bloomington Investment Incentive</b>	<b>Affordable Housing Amethyst</b>	<b>Rental Rehabilitation</b>	<b>HOME</b>	<b>Escrow</b>
<b>Revenues</b>									
Taxes	\$ 24,369	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	1,025	-	-	-	-	-	-	-	-
Intergovernmental	814,286	-	1,171,483	743,647	-	-	-	706,452	-
Charges for services	1,060,622	-	6,688	11,281	-	-	-	1,223	-
Fines and forfeits	-	-	-	-	-	-	-	-	-
Contributions	-	-	-	-	-	-	-	-	-
Other	64,750	-	-	4,687	-	-	-	8,831	800
Total revenues	<u>1,965,052</u>	<u>-</u>	<u>1,178,171</u>	<u>759,615</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>716,506</u>	<u>800</u>
<b>Expenditures</b>									
Current									
General government	-	-	3,000	-	-	-	-	-	-
Public safety	-	-	70,388	-	-	-	-	-	-
Highway and streets	-	-	-	-	-	-	-	-	-
Sanitation	-	-	-	-	-	-	-	-	-
Health and welfare	-	-	-	-	-	-	-	-	-
Culture and recreation	723,856	-	6,354	-	-	-	-	-	-
Urban redevelopment	-	-	165,775	759,415	-	-	-	722,146	800
Debt service	-	-	-	-	-	-	-	-	-
Principal	365,000	-	-	-	-	-	-	-	-
Interest	425,260	-	-	-	-	-	-	-	-
Lease payments	448,652	-	-	-	-	-	-	-	-
Capital outlays	84,314	-	589,680	-	-	-	-	-	-
Total expenditures	<u>2,047,082</u>	<u>-</u>	<u>835,197</u>	<u>759,415</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>722,146</u>	<u>800</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>(82,030)</u>	<u>-</u>	<u>342,974</u>	<u>200</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(5,640)</u>	<u>-</u>
<b>Other Financing Sources (Uses)</b>									
Sale of capital assets	-	-	-	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-	-	-	-
Transfers out	-	-	-	-	(9,750)	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(9,750)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	(82,030)	-	342,974	200	(9,750)	-	-	(5,640)	-
Fund balances - as previously reported	1,171,176	1,533	391,501	365	21,035	2,833	2,610	8,623	11
Restatement of fund balances	-	-	-	-	-	-	-	-	-
Fund balances (deficits) - beginning of year	<u>1,171,176</u>	<u>1,533</u>	<u>391,501</u>	<u>365</u>	<u>21,035</u>	<u>2,833</u>	<u>2,610</u>	<u>8,623</u>	<u>11</u>
Fund balances (deficits) - end of year	<u>\$ 1,089,146</u>	<u>\$ 1,533</u>	<u>\$ 734,475</u>	<u>\$ 565</u>	<u>\$ 11,285</u>	<u>\$ 2,833</u>	<u>\$ 2,610</u>	<u>\$ 2,983</u>	<u>\$ 11</u>

**City of Bloomington, Indiana**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances -**  
**Nonmajor Special Revenue Funds (Continued)**  
**For the Year Ended December 31, 2020**

	Special Grants	CC Jacks Hopkins	Community Services	Police Education	Crime Control	Dispatch Training	B-Line Phase 2 DNR Grant	Non-Reverting Telecom
<b>Revenues</b>								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-	-
Intergovernmental	2,672	-	382,500	-	143,921	-	-	-
Charges for services	-	-	-	41,260	-	-	-	634,876
Fines and forfeits	-	-	-	-	-	-	-	-
Contributions	-	-	-	-	-	-	-	-
Other	-	-	41,153	706	51,175	-	-	-
Total revenues	<u>2,672</u>	<u>-</u>	<u>423,653</u>	<u>41,966</u>	<u>195,096</u>	<u>-</u>	<u>-</u>	<u>634,876</u>
<b>Expenditures</b>								
Current								
General government	-	-	-	-	-	-	-	-
Public safety	-	-	-	44,989	118,326	5,972	-	-
Highway and streets	-	-	-	-	-	-	-	-
Sanitation	-	-	-	-	-	-	-	-
Health and welfare	-	325,948	435,737	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	597,881
Urban redevelopment	9,683	55,796	-	-	-	-	-	-
Debt service								
Principal	-	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-	-
Lease payments	-	-	-	-	-	-	-	-
Capital outlays	-	-	-	-	-	-	-	-
Total expenditures	<u>9,683</u>	<u>381,744</u>	<u>435,737</u>	<u>44,989</u>	<u>118,326</u>	<u>5,972</u>	<u>-</u>	<u>597,881</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>(7,011)</u>	<u>(381,744)</u>	<u>(12,084)</u>	<u>(3,023)</u>	<u>76,770</u>	<u>(5,972)</u>	<u>-</u>	<u>36,995</u>
<b>Other Financing Sources (Uses)</b>								
Sale of capital assets	-	-	-	-	-	-	-	-
Transfers in	-	511,000	-	-	-	-	-	-
Transfers out	-	-	-	-	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>511,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	(7,011)	129,256	(12,084)	(3,023)	76,770	(5,972)	-	36,995
Fund balances - as previously reported	71,139	71,389	36,002	121,132	517,305	70,194	67	807,904
Restatement of fund balances	-	-	-	-	-	-	-	-
Fund balances (deficits) - beginning of year	<u>71,139</u>	<u>71,389</u>	<u>36,002</u>	<u>121,132</u>	<u>517,305</u>	<u>70,194</u>	<u>67</u>	<u>807,904</u>
Fund balances (deficits) - end of year	<u>\$ 64,128</u>	<u>\$ 200,645</u>	<u>\$ 23,918</u>	<u>\$ 118,109</u>	<u>\$ 594,075</u>	<u>\$ 64,222</u>	<u>\$ 67</u>	<u>\$ 844,899</u>

**City of Bloomington, Indiana**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances -**  
**Nonmajor Special Revenue Funds (Continued)**  
**For the Year Ended December 31, 2020**

	Municipal Arts	Arts Commission Operating	Non-Reverting Economic Development	Non-Reverting Improvement I	Unsafe Housing	Electronic Map Generation	Enhanced Access	Rental Inspection Program	Certified Technology Park Downtown
<b>Revenues</b>									
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-	217,664	-
Intergovernmental	-	-	-	-	-	-	-	-	-
Charges for services	-	-	-	-	-	153	140	18,078	100,000
Fines and forfeits	-	-	-	-	87,798	-	-	-	-
Contributions	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	340
Total revenues	-	-	-	-	87,798	153	140	235,742	100,340
<b>Expenditures</b>									
Current									
General government	-	-	-	-	-	-	-	-	-
Public safety	-	-	-	-	-	-	-	-	-
Highway and streets	-	-	-	-	-	-	-	-	-
Sanitation	-	-	-	-	-	-	-	-	-
Health and welfare	-	-	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-	-
Urban redevelopment	-	-	-	6,750	13,383	-	-	-	-
Debt service									
Principal	-	-	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-	-	-
Lease payments	-	-	-	-	-	-	-	-	-
Capital outlays	-	-	-	-	-	-	-	-	-
Total expenditures	-	-	-	6,750	13,383	-	-	-	-
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	-	-	-	(6,750)	74,415	153	140	235,742	100,340
<b>Other Financing Sources (Uses)</b>									
Sale of capital assets	-	-	-	-	-	-	-	-	-
Transfers in	-	-	-	9,750	-	-	-	-	-
Transfers out	-	-	-	-	-	-	-	(232,000)	-
Total other financing sources (uses)	-	-	-	9,750	-	-	-	(232,000)	-
Net change in fund balances	-	-	-	3,000	74,415	153	140	3,742	100,340
Fund balances - as previously reported	61,636	3,962	16,600	206,000	493,863	6,047	6,254	59,263	67,401
Restatement of fund balances	-	-	-	-	-	-	-	-	-
Fund balances (deficits) - beginning of year	61,636	3,962	16,600	206,000	493,863	6,047	6,254	59,263	67,401
Fund balances (deficits) - end of year	\$ 61,636	\$ 3,962	\$ 16,600	\$ 209,000	\$ 568,278	\$ 6,200	\$ 6,394	\$ 63,005	\$ 167,741

**City of Bloomington, Indiana**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances –**  
**Nonmajor Special Revenue Funds (Continued)**  
**For the Year Ended December 31, 2020**

	RDC	TIF-Prow	Local Road and Street	Motor Vehicle Highway	Parking Facilities	Alternative Transport	Parking Meter Fund	MVH Restricted
<b>Revenues</b>								
Taxes	\$ -	\$ 94,835	\$ 1,009,010	\$ 2,815,042	\$ -	\$ -	\$ -	\$ 1,526,077
Licenses and permits	-	-	-	-	-	430	20,241	-
Intergovernmental	-	-	-	-	-	-	-	-
Charges for services	587,139	-	-	-	613,225	169,255	1,464,029	-
Fines and forfeits	-	-	-	-	960	164,303	-	-
Contributions	-	-	-	-	-	-	-	-
Other	6,648	3,952	-	1,767	30,100	335	-	-
Total revenues	<u>593,787</u>	<u>98,787</u>	<u>1,009,010</u>	<u>2,816,809</u>	<u>644,285</u>	<u>334,323</u>	<u>1,484,270</u>	<u>1,526,077</u>
<b>Expenditures</b>								
Current								
General government	-	-	-	-	649,131	-	1,609,604	-
Public safety	-	-	-	-	-	-	-	-
Highway and streets	-	-	522,584	2,671,495	-	538,648	-	1,258,713
Sanitation	-	-	-	-	-	-	-	-
Health and welfare	-	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-
Urban redevelopment	204,906	-	-	-	-	-	-	-
Debt service								
Principal	-	-	-	-	-	-	-	-
Interest	-	-	-	-	276,213	-	-	-
Lease payments	-	-	-	-	393,715	-	-	-
Capital outlays	-	-	847,091	1,017,797	357,316	33,951	8,342	315,025
Total expenditures	<u>204,906</u>	<u>-</u>	<u>1,369,675</u>	<u>3,689,292</u>	<u>1,676,375</u>	<u>572,599</u>	<u>1,617,946</u>	<u>1,573,738</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>388,881</u>	<u>98,787</u>	<u>(360,665)</u>	<u>(872,483)</u>	<u>(1,032,090)</u>	<u>(238,276)</u>	<u>(133,676)</u>	<u>(47,661)</u>
<b>Other Financing Sources (Uses)</b>								
Sale of capital assets	-	-	1,686	-	-	-	-	-
Transfers in	-	-	-	95,626	681,550	300,000	-	-
Transfers out	-	-	-	(135,974)	(113,152)	(121,723)	(240,985)	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>1,686</u>	<u>(40,348)</u>	<u>568,398</u>	<u>178,277</u>	<u>(240,985)</u>	<u>-</u>
Net change in fund balances	388,881	98,787	(358,979)	(912,831)	(463,692)	(59,999)	(374,661)	(47,661)
Fund balances - as previously reported	1,232,044	770,621	1,303,181	1,756,059	1,072,229	798,253	4,217,829	114,519
Restatement of fund balances	-	-	-	-	-	-	-	-
Fund balances (deficits) - beginning of year	<u>1,232,044</u>	<u>770,621</u>	<u>1,303,181</u>	<u>1,756,059</u>	<u>1,072,229</u>	<u>798,253</u>	<u>4,217,829</u>	<u>114,519</u>
Fund balances (deficits) - end of year	<u>\$ 1,620,925</u>	<u>\$ 869,408</u>	<u>\$ 944,202</u>	<u>\$ 843,228</u>	<u>\$ 608,537</u>	<u>\$ 738,254</u>	<u>\$ 3,843,168</u>	<u>\$ 66,858</u>

**City of Bloomington, Indiana**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances –**  
**Nonmajor Special Revenue Funds (Continued)**  
**For the Year Ended December 31, 2020**

	<b>Solid Waste</b>	<b>Total Special Revenue</b>
<b>Revenues</b>		
Taxes	\$ -	\$ 21,188,640
Licenses and permits	-	239,360
Intergovernmental	-	6,722,066
Charges for services	1,664,607	7,266,447
Fines and forfeits	-	253,061
Contributions	-	-
Other	2,487	294,526
Total revenues	<u>1,667,094</u>	<u>35,964,100</u>
<b>Expenditures</b>		
Current		
General government	-	2,261,877
Public safety	-	5,409,555
Highway and streets	-	4,992,940
Sanitation	2,677,727	2,677,727
Health and welfare	-	761,685
Culture and recreation	-	8,321,418
Urban redevelopment	-	2,097,902
Debt service		
Principal	-	365,000
Interest	-	708,723
Lease payments	-	898,327
Capital outlays	-	6,647,642
Total expenditures	<u>2,677,727</u>	<u>35,142,796</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>(1,010,633)</u>	<u>821,304</u>
<b>Other Financing Sources (Uses)</b>		
Sale of capital assets	-	1,686
Transfers in	1,009,620	2,657,546
Transfers out	-	(926,153)
Total other financing sources (uses)	<u>1,009,620</u>	<u>1,733,079</u>
Net change in fund balances	(1,013)	2,554,383
Fund balances - as previously reported	(71,850)	31,288,049
Restatement of fund balances	-	(4,856,668)
Fund balances (deficits) - beginning of year	<u>(71,850)</u>	<u>26,431,381</u>
Fund balances (deficits) - end of year	<u>\$ (72,863)</u>	<u>\$ 28,985,764</u>

**City of Bloomington, Indiana**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances -**  
**Nonmajor Special Revenue Funds - Budget and Actual**  
**(Budgetary Basis)**  
**For the Year Ended December 31, 2020**

	Public Safety Local Income Tax		Food and Beverage Tax		Parks and Recreation General		Parks and Recreation Non Reverting		Grants Non Appropriated		Bloomington Investment Incentive	
	Final Budget	Actual	Final Budget	Actual	Final Budget	Actual	Final Budget	Actual	Final Budget	Actual	Final Budget	Actual
<b>Revenues</b>												
Taxes	\$ 3,072,414	\$ 3,832,921	\$ -	\$ -	\$ 6,513,025	\$ 7,175,967	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	2,500	1,025	-	-	-	-
Intergovernmental	3,628,425	2,263,238	3,000,000	2,505,194	-	-	162,300	94,899	23,232	1,168,482	-	-
Charges for services	-	-	-	-	1,113,990	889,565	2,211,362	1,059,618	-	-	-	-
Fines and forfeits	-	-	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	75,000	15,500	73,733	113,601	310,023	2,500	3,000	9,754	-
Total revenues	6,700,839	6,096,159	3,000,000	2,580,194	7,642,515	8,139,265	2,489,763	1,465,565	25,732	1,171,482	9,754	-
<b>Expenditures</b>												
Personnel services	2,574,975	2,156,475	-	-	5,618,351	5,265,512	773,051	426,556	50,341	47,047	-	-
Supplies	26,650	14,922	-	-	589,017	394,260	512,795	338,808	26,411	26,411	-	-
Other services and charges	730,704	93,595	13,178,106	1,417,077	2,296,642	1,606,597	1,546,301	1,229,241	1,000,988	726,799	9,750	9,750
Capital outlays	5,085,077	3,245,679	-	-	175,388	147,308	129,791	129,442	500,000	32,284	-	-
Total expenditures	8,417,406	5,510,671	13,178,106	1,417,077	8,679,398	7,413,677	2,961,938	2,124,047	1,577,740	832,541	9,750	9,750
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	\$ (1,716,567)	\$ 585,488	\$ (10,178,106)	\$ 1,163,117	\$ (1,036,883)	\$ 725,588	\$ (472,175)	\$ (658,482)	\$ (1,552,008)	\$ 338,941	\$ 4	\$ (9,750)

**City of Bloomington, Indiana**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances -**  
**Nonmajor Special Revenue Funds - Budget and Actual**  
**(Budgetary Basis) (Continued)**  
**For the Year Ended December 31, 2020**

	<b>CC Jacks Hopkins</b>		<b>Community Services</b>		<b>Police Education</b>		<b>Crime Control</b>		<b>Dispatch Training</b>		<b>Non-Reverting Telecom</b>	
	<b>Final Budget</b>	<b>Actual</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Final Budget</b>	<b>Actual</b>
<b>Revenues</b>												
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-	-	-	-	-	-
Intergovernmental	-	-	750,000	380,000	-	-	-	143,922	-	-	-	-
Charges for services	-	-	-	-	30,000	41,620	-	-	-	-	750,000	653,137
Fines and forfeits	-	-	-	-	-	-	600,000	-	10,000	-	-	-
Other	311,000	511,000	92,885	43,653	-	706	15,000	51,175	-	-	-	-
Total revenues	<u>311,000</u>	<u>511,000</u>	<u>842,885</u>	<u>423,653</u>	<u>30,000</u>	<u>42,326</u>	<u>615,000</u>	<u>195,097</u>	<u>10,000</u>	<u>-</u>	<u>750,000</u>	<u>653,137</u>
<b>Expenditures</b>												
Personnel services	-	-	-	-	-	-	-	-	-	-	-	-
Supplies	-	-	14,989	3,825	-	-	-	-	-	-	9,900	568
Other services and charges	555,810	321,120	1,080,264	431,912	100,969	45,192	217,860	120,546	10,000	5,972	645,306	527,222
Capital outlays	-	-	-	-	-	-	-	-	-	-	595,193	113,380
Total expenditures	<u>555,810</u>	<u>321,120</u>	<u>1,095,253</u>	<u>435,737</u>	<u>100,969</u>	<u>45,192</u>	<u>217,860</u>	<u>120,546</u>	<u>10,000</u>	<u>5,972</u>	<u>1,250,399</u>	<u>641,170</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>\$ (244,810)</u>	<u>\$ 189,880</u>	<u>\$ (252,368)</u>	<u>\$ (12,084)</u>	<u>\$ (70,969)</u>	<u>\$ (2,866)</u>	<u>\$ 397,140</u>	<u>\$ 74,551</u>	<u>\$ -</u>	<u>\$ (5,972)</u>	<u>\$ (500,399)</u>	<u>\$ 11,967</u>



**City of Bloomington, Indiana**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances -**  
**Nonmajor Special Revenue Funds - Budget and Actual**  
**(Budgetary Basis) (Continued)**  
**For the Year Ended December 31, 2020**

	Non-Reverting Improvement I		Electronic Map Generation		Enhanced Access		Local Road and Street		Motor Vehicle Highway		Parking Facilities	
	Final Budget	Actual	Final Budget	Actual	Final Budget	Actual	Final Budget	Actual	Final Budget	Actual	Final Budget	Actual
<b>Revenues</b>												
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 854,097	\$ 1,290,435	\$ 3,054,915	\$ 2,666,713	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	-	-	-	-	-	-	-	-
Charges for services	100,000	-	250	153	100	140	-	-	-	-	1,057,240	631,950
Fines and forfeits	-	-	-	-	-	-	-	-	-	-	-	960
Other	9,750	9,750	-	-	-	-	-	1,686	113,672	97,393	681,552	692,924
Total revenues	109,750	9,750	250	153	100	140	854,097	1,292,121	3,168,587	2,764,106	1,738,792	1,325,834
<b>Expenditures</b>												
Personnel services	-	-	-	-	-	-	-	-	1,779,311	1,750,023	421,711	401,524
Supplies	-	-	-	-	-	-	-	-	216,986	122,173	154,235	30,768
Other services and charges	9,750	6,750	-	-	-	-	727,580	512,826	1,367,573	1,279,978	1,957,676	1,392,599
Capital outlays	-	-	-	-	-	-	882,182	847,091	1,620,189	1,070,339	10,000	8,342
Total expenditures	9,750	6,750	-	-	-	-	1,609,762	1,359,917	4,984,059	4,222,513	2,543,622	1,833,233
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	\$ 100,000	\$ 3,000	\$ 250	\$ 153	\$ 100	\$ 140	\$ (755,665)	\$ (67,796)	\$ (1,815,472)	\$ (1,458,407)	\$ (804,830)	\$ (507,399)

**City of Bloomington, Indiana**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances -**  
**Nonmajor Special Revenue Funds - Budget and Actual**  
**(Budgetary Basis) (Continued)**  
**For the Year Ended December 31, 2020**

	Alternative Transport		Parking Meter Fund		MVH Restricted		Solid Waste	
	Final Budget	Actual	Final Budget	Actual	Final Budget	Actual	Final Budget	Actual
<b>Revenues</b>								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ 1,623,088	\$ 1,385,364	\$ -	\$ -
Licenses and permits	-	430	75,000	20,240	-	-	-	-
Intergovernmental	-	-	-	-	-	-	-	-
Charges for services	210,000	169,255	2,370,472	1,493,941	-	-	1,586,096	1,673,508
Fines and forfeits	360,000	164,303	-	-	-	-	-	-
Other	300,000	300,335	-	-	-	-	1,280,361	1,012,107
Total revenues	<u>870,000</u>	<u>634,323</u>	<u>2,445,472</u>	<u>1,514,181</u>	<u>1,623,088</u>	<u>1,385,364</u>	<u>2,866,457</u>	<u>2,685,615</u>
<b>Expenditures</b>								
Personnel services	133,461	133,332	871,235	756,628	1,287,520	1,126,179	1,831,423	1,683,484
Supplies	22,035	4,720	263,597	151,073	294,202	280,649	128,525	105,667
Other services and charges	377,582	193,126	1,438,947	761,734	174,989	14,955	1,039,825	896,258
Capital outlays	1,021,401	412,214	263,230	260,342	-	-	-	-
Total expenditures	<u>1,554,479</u>	<u>743,392</u>	<u>2,837,009</u>	<u>1,929,777</u>	<u>1,756,711</u>	<u>1,421,783</u>	<u>2,999,773</u>	<u>2,685,409</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>\$ (684,479)</u>	<u>\$ (109,069)</u>	<u>\$ (391,537)</u>	<u>\$ (415,596)</u>	<u>\$ (133,623)</u>	<u>\$ (36,419)</u>	<u>\$ (133,316)</u>	<u>\$ 206</u>

## NONMAJOR GOVERNMENTAL FUNDS

### DEBT SERVICE FUNDS

Debt Service Funds are used to account for and report financial resources that are restricted, committed or assigned to expenditures for principal and interest. They are funded primarily from local property taxes.

BMFC SHOWERS BOND- To account for the accumulation of resources for, and the payment of, general long-term principal, interest and related costs of bond issues benefitting the taxpayers of the City.

POLICE STATION LEASE- To account for the funds related to the Police Station Lease.

STREET BOND- To account for the accumulation of resources, for the payment of general long-term principal, interest and related costs of street improvement bond issues of the City.

REDEVELOPMENT DISTRICT BOND- To account for the accumulation of resources, for the payment of general long-term principal, interest and related costs of bond issues benefitting the taxpayers of the redevelopment district.

2001 PARKS BOND- To account for the accumulation of resources for, and the payment of, general long-term principal, interest and related costs of bond issues benefitting the taxpayers of the park district.

2016 GENERAL OBLIGATION BOND- To account for the accumulation of resources for, and the payment of, general long-term principal, interest and related costs of bond issues benefitting the taxpayers of the City.

2016 PARKS GENERAL OBLIGATION BOND- To account for the accumulation of resources for, and the payment of, general long-term principal, interest and related costs of bond issues benefitting the taxpayers of the park district.

2017 REFUNDING BOND- To account for the accumulation of resources for, and the payment of, general long-term principal, interest and related costs of bond issues benefitting the taxpayers of the City.

2018 PARKS BICENTENNIAL- To account for the accumulation of resources for, and the payment of, general long-term principal, interest and related costs of bond issues benefitting the taxpayers of the park district.

2019 4<sup>TH</sup> STREET GARAGE- To account for account for the accumulation of resources for, and the payment of, general long-term principal, interest and related costs of bond issues benefitting the taxpayers of the City.

2019 4<sup>TH</sup> STREET GARAGE TAX- To account for account for the accumulation of resources for, and the payment of, general long-term principal, interest and related costs of bond issues benefitting the taxpayers of the City.

2019 TRADES GARAGE- To account for account for the accumulation of resources for, and the payment of, general long-term principal, interest and related costs of bond issues benefitting the taxpayers of the City.

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## NONMAJOR GOVERNMENTAL FUNDS

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### DEBT SERVICE FUNDS (CONTINUED)

DEBT SERVICE RESERVE- To account for funds set aside as a reserve for debt service.

2019 4<sup>TH</sup> ST GARAGE DEBT RESERVE- To account for funds set aside as a reserve for debt service.

2019 4<sup>TH</sup> ST TAX DEBT RESERVE- To account for funds set aside as a reserve for debt service.

2019 TRADES GARAGE DEBT RESERVE- To account for funds set aside as a reserve for debt service.

SURPLUS CTP BOND- To account for resources involved in the construction, maintenance and finances of the redevelopment commission bond proceeds.

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**City of Bloomington, Indiana**  
**Combining Balance Sheet - Nonmajor Debt Service Funds**  
**December 31, 2020**

	<b>BMFC Showers Bond</b>	<b>Police Station Lease</b>	<b>Street Bond</b>	<b>Redevelopment District Bond</b>	<b>2001 Parks Bond</b>	<b>2016 General Obligation Bond</b>	<b>2016 Parks General Obligation Bond</b>
<b>Assets</b>							
Cash and cash equivalents	\$ -	\$ 44,717	\$ 23,013	\$ 55,986	\$ 7,502	\$ 149,495	\$ 91,348
Cash with fiscal agent	-	-	-	-	-	-	-
Receivables							
Taxes	-	-	-	-	-	716,200	457,899
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>716,200</u>	<u>457,899</u>
Total assets	<u>\$ -</u>	<u>\$ 44,717</u>	<u>\$ 23,013</u>	<u>\$ 55,986</u>	<u>\$ 7,502</u>	<u>\$ 865,695</u>	<u>\$ 549,247</u>
<b>Deferred Inflows of Resources</b>							
Unavailable revenues	-	-	-	-	-	716,200	457,899
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>716,200</u>	<u>457,899</u>
<b>Fund Balance</b>							
Restricted	\$ -	\$ 44,717	\$ 23,013	\$ 55,986	\$ 7,502	\$ 149,495	\$ 91,348
	<u>-</u>	<u>44,717</u>	<u>23,013</u>	<u>55,986</u>	<u>7,502</u>	<u>149,495</u>	<u>91,348</u>
Total deferred inflows of resources and fund balances	<u>\$ -</u>	<u>\$ 44,717</u>	<u>\$ 23,013</u>	<u>\$ 55,986</u>	<u>\$ 7,502</u>	<u>\$ 865,695</u>	<u>\$ 549,247</u>

**City of Bloomington, Indiana**  
**Combining Balance Sheet - Nonmajor Debt Service Funds (Continued)**  
**December 31, 2020**

	2017 Refunding Bond	2018 Parks Bicentennial	2019 4th St Garage	2019 4th St Garage Tax	2019 Trades Garage	Debt Service Reserve	2019 4th St Garage Debt Reserve
<b>Assets</b>							
Cash and cash equivalents	\$ -	\$ 136,827	\$ 1	\$ -	\$ -	\$ -	\$ -
Cash with fiscal agent	-	-	-	-	-	3,012,369	1,096,928
Receivables							
Taxes	-	665,323	-	-	-	-	-
	<u>-</u>	<u>665,323</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total assets	<u>\$ -</u>	<u>\$ 802,150</u>	<u>\$ 1</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,012,369</u>	<u>\$ 1,096,928</u>
<b>Deferred Inflows of Resources</b>							
Unavailable revenues	-	665,323	-	-	-	-	-
	<u>-</u>	<u>665,323</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund Balance</b>							
Restricted	-	136,827	1	-	-	3,012,369	1,096,928
	<u>-</u>	<u>136,827</u>	<u>1</u>	<u>-</u>	<u>-</u>	<u>3,012,369</u>	<u>1,096,928</u>
Total deferred inflows of resources and fund balances	<u>\$ -</u>	<u>\$ 802,150</u>	<u>\$ 1</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,012,369</u>	<u>\$ 1,096,928</u>

**City of Bloomington, Indiana**  
**Combining Balance Sheet - Nonmajor Debt Service Funds (Continued)**  
**December 31, 2020**

	<b>2019 4th St Tax Debt Reserve</b>	<b>2019 Trades Garage Debt Reserve</b>	<b>Surplus CTP Bond</b>	<b>Total Debt Service</b>
<b>Assets</b>				
Cash and cash equivalents	\$ -	\$ -	\$ 134,201	\$ 643,090
Cash with fiscal agent	404,479	862,883	-	5,376,659
Receivables				
Taxes	-	-	-	1,839,422
	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,839,422</u>
Total assets	<u>\$ 404,479</u>	<u>\$ 862,883</u>	<u>\$ 134,201</u>	<u>\$ 7,859,171</u>
<b>Deferred Inflows of Resources</b>				
Unavailable revenues	-	-	-	1,839,422
	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,839,422</u>
<b>Fund Balance</b>				
Restricted	<u>\$ 404,479</u>	<u>\$ 862,883</u>	<u>\$ 134,201</u>	<u>\$ 6,019,749</u>
Total deferred inflows of resources and fund balances	<u>\$ 404,479</u>	<u>\$ 862,883</u>	<u>\$ 134,201</u>	<u>\$ 7,859,171</u>

**City of Bloomington, Indiana**  
**Combining Statement of Revenues, Expenditures and**  
**Changes in Fund Balances - Nonmajor Debt Service Funds**  
**For the Year Ended December 31, 2020**

	<b>BMFC Showers Bond</b>	<b>Police Station Lease</b>	<b>Street Bond</b>	<b>Redevelopment District Bond</b>	<b>2001 Parks Bond</b>	<b>2016 General Obligation Bond</b>	<b>2016 Parks General Obligation Bond</b>
<b>Revenues</b>							
Taxes	\$ 628,500	\$ -	\$ -	\$ -	\$ -	\$ 788,221	\$ 502,429
Other	-	-	-	-	-	-	-
Total revenues	<u>628,500</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>788,221</u>	<u>502,429</u>
<b>Expenditures</b>							
Current							
General government	-	-	-	-	-	3,000	2,500
Debt service							
Principal	600,000	-	-	-	-	440,000	295,000
Interest	28,500	-	-	-	-	341,225	207,569
Lease payments	-	-	-	-	-	-	-
Capital outlays	-	-	-	-	-	-	-
Total expenditures	<u>628,500</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>784,225</u>	<u>505,069</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,996</u>	<u>(2,640)</u>
<b>Other Financing Sources</b>							
Bonds issued	-	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-	-
Total other financing sources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	-	-	-	-	-	3,996	(2,640)
Fund balances - beginning of year	<u>-</u>	<u>44,717</u>	<u>23,013</u>	<u>55,986</u>	<u>7,502</u>	<u>145,499</u>	<u>93,988</u>
Fund balances - end of year	<u>\$ -</u>	<u>\$ 44,717</u>	<u>\$ 23,013</u>	<u>\$ 55,986</u>	<u>\$ 7,502</u>	<u>\$ 149,495</u>	<u>\$ 91,348</u>



**City of Bloomington, Indiana**  
**Combining Statement of Revenues, Expenditures and**  
**Changes in Fund Balances - Nonmajor Debt Service Funds (Continued)**  
**For the Year Ended December 31, 2020**

	2017 Refunding Bond	2018 Parks Bicentennial	2019 4th St Garage	2019 4th St Garage Tax	2019 Trades Garage	Debt Service Reserve	2019 4th St Garage Debt Reserve
<b>Revenues</b>							
Taxes	\$ -	\$ 752,077	\$ -	\$ -	\$ -	\$ -	\$ -
Other	-	-	-	-	-	15,119	-
Total revenues	<u>-</u>	<u>752,077</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>15,119</u>	<u>-</u>
<b>Expenditures</b>							
Current							
General government	-	1,500	-	-	-	-	-
Debt service							
Principal	635,000	355,000	-	1,210,000	-	-	-
Interest	265,337	376,931	456,549	88,275	383,233	-	-
Lease payments	-	-	-	-	-	-	-
Capital outlays	-	-	-	-	-	-	-
Total expenditures	<u>900,337</u>	<u>733,431</u>	<u>456,549</u>	<u>1,298,275</u>	<u>383,233</u>	<u>-</u>	<u>-</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>(900,337)</u>	<u>18,646</u>	<u>(456,549)</u>	<u>(1,298,275)</u>	<u>(383,233)</u>	<u>15,119</u>	<u>-</u>
<b>Other Financing Sources</b>							
Bonds issued	-	-	-	-	-	-	-
Transfers in	900,337	-	456,550	1,298,275	383,233	-	-
Total other financing sources	<u>900,337</u>	<u>-</u>	<u>456,550</u>	<u>1,298,275</u>	<u>383,233</u>	<u>-</u>	<u>-</u>
Net change in fund balances	-	18,646	1	-	-	15,119	-
Fund balances - beginning of year	-	118,181	-	-	-	2,997,250	1,096,928
Fund balances - end of year	<u>\$ -</u>	<u>\$ 136,827</u>	<u>\$ 1</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,012,369</u>	<u>\$ 1,096,928</u>

**City of Bloomington, Indiana**  
**Combining Statement of Revenues, Expenditures and**  
**Changes in Fund Balances - Nonmajor Debt Service Funds (Continued)**  
**For the Year Ended December 31, 2020**

	2019 4th St Tax Debt Reserve	2019 Trades Garage Debt Reserve	Surplus CTP Bond	Total Debt Service
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ 2,671,227
Other	-	-	-	15,119
Total revenues	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,686,346</u>
<b>Expenditures</b>				
Current				
General government	-	-	7,800	14,800
Debt service				
Principal	-	-	-	3,535,000
Interest	-	-	-	2,147,619
Lease payments	-	-	-	-
Capital outlays	-	-	-	-
Total expenditures	<u>-</u>	<u>-</u>	<u>7,800</u>	<u>5,697,419</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>				
	<u>-</u>	<u>-</u>	<u>(7,800)</u>	<u>(3,011,073)</u>
<b>Other Financing Sources</b>				
Bonds issued	-	-	-	-
Transfers in	-	-	-	3,038,395
Total other financing sources	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,038,395</u>
Net change in fund balances	-	-	(7,800)	27,322
Fund balances - beginning of year	<u>404,479</u>	<u>862,883</u>	<u>142,001</u>	<u>5,992,427</u>
Fund balances - end of year	<u>\$ 404,479</u>	<u>\$ 862,883</u>	<u>\$ 134,201</u>	<u>\$ 6,019,749</u>

**City of Bloomington, Indiana**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances -**  
**Nonmajor Debt Service Funds - Budget and Actual**  
**(Budgetary Basis)**  
**For the Year Ended December 31, 2020**

	<b>BMFC Showers Bond</b>		<b>2016 General Obligation Bond</b>		<b>2016 Parks General Obligation Bond</b>		<b>2017 Refunding Bond</b>		<b>2018 Parks Bicentennial</b>	
	<b>Final Budget</b>	<b>Actual</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Final Budget</b>	<b>Actual</b>
<b>Revenue</b>										
Taxes	\$ 630,565	\$ 628,500	\$ 963,263	\$ 788,221	\$ 612,937	\$ 502,428	\$ -	\$ -	\$ 825,757	\$ 752,078
Other	-	-	-	-	-	-	904,340	900,337	-	-
Total revenues	<u>630,565</u>	<u>628,500</u>	<u>963,263</u>	<u>788,221</u>	<u>612,937</u>	<u>502,428</u>	<u>904,340</u>	<u>900,337</u>	<u>825,757</u>	<u>752,078</u>
<b>Expenditures</b>										
Other services and charges	630,565	628,500	785,226	784,225	505,569	505,069	901,537	900,337	733,930	733,431
Total expenditures	<u>630,565</u>	<u>628,500</u>	<u>785,226</u>	<u>784,225</u>	<u>505,569</u>	<u>505,069</u>	<u>901,537</u>	<u>900,337</u>	<u>733,930</u>	<u>733,431</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 178,037</u>	<u>\$ 3,996</u>	<u>\$ 107,368</u>	<u>\$ (2,641)</u>	<u>\$ 2,803</u>	<u>\$ -</u>	<u>\$ 91,827</u>	<u>\$ 18,647</u>

## NONMAJOR GOVERNMENTAL FUNDS

### CAPITAL PROJECTS FUNDS

Capital Projects Funds are used to account for and report financial resources that are restricted, committed or assigned to expenditures for capital outlays, including the construction of capital facilities and other capital assets. Such resources are derived from bond proceeds, intergovernmental revenues and local property taxes.

CUMULATIVE CAPITAL IMPROVEMENT- To account for resources accumulating from State cigarette tax distributions to provide for the cost of construction, maintenance, acquisition and repair for certain facilities and other items of a capital nature.

CUMULATIVE CAPITAL DEVELOPMENT- To account for resources accumulating from a dedicated property tax levy to provide for the cost of construction, maintenance, acquisition and repair of certain facilities and other items of a capital nature.

FIRE CAPITAL- To account for resources received from the sale of the old Headquarters Fire Station to be used for acquisition of equipment for the new Headquarters Fire Station.

VEHICLE REPLACEMENT FUND- To account for the funds to purchase vehicles and equipment for the Civil City.

HOUSING DEVELOPMENT- To account for funds that will be used to develop additional affordable housing within the City.

BLOOMINGTON TECHNOLOGY- To account for the funds associated with the Bloomington technology plan.

INDUSTRIAL DEVELOPMENT CRED- To account for sales and income tax dollars generated by new business investment within the area to fund economic development purposes in the industrial area of Bloomington.

DOWNTOWN CRED- To account for sales and income tax dollars generated by new business investment within the area to fund economic development purposes in downtown.

PARKS 2016 GO BOND PROCEEDS- To account for the bond proceeds for various Park's capital projects.

CITY 2016 GO BONDS PROCEEDS- To account for the bond proceeds for various City capital projects.

PARKS 2017 REFUNDING BOND PROCEEDS- To account for the bond proceeds for various Park's capital projects.

2018 BICENTENNIAL BOND PROCEEDS- To account for the bond proceeds for various City and Park's capital projects.

2019 4<sup>TH</sup> STREET BOND PROCEEDS- To account for the bond proceeds for the 4<sup>th</sup> Street Garage.

2019 4<sup>TH</sup> STREET TAXABLE BOND PROCEEDS- To account for the bond proceeds for the 4<sup>th</sup> Street Garage.

2019 TRADES GARAGE BOND PROCEEDS- To account for the bond proceeds for Trade's Garage.

**City of Bloomington, Indiana**  
**Combining Balance Sheet - Nonmajor Capital Projects Funds**  
**December 31, 2020**

	<b>Cumulative Capital Improvement</b>	<b>Cumulative Capital Development</b>	<b>Fire Capital</b>	<b>Vehicle Replacement Fund</b>	<b>Housing Development</b>	<b>Bloomington Technology</b>	<b>Industrial Development CRED</b>	<b>Downtown CRED</b>
<b>Assets</b>								
Cash and cash equivalents	\$ 103,004	\$ 1,594,839	\$ 8,908	\$ 766,582	\$ 1,494,161	\$ 55,682	\$ 6,324,750	\$ 10,684,279
Receivables								
Taxes	-	1,874,644	-	-	-	-	-	-
Total assets	<u>\$ 103,004</u>	<u>\$ 3,469,483</u>	<u>\$ 8,908</u>	<u>\$ 766,582</u>	<u>\$ 1,494,161</u>	<u>\$ 55,682</u>	<u>\$ 6,324,750</u>	<u>\$ 10,684,279</u>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>								
<b>Liabilities</b>								
Accounts payable	\$ -	\$ 157,109	\$ -	\$ -	\$ 50,000	\$ -	\$ -	\$ -
Total liabilities	<u>-</u>	<u>157,109</u>	<u>-</u>	<u>-</u>	<u>50,000</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Deferred Inflows of Resources</b>								
Unavailable revenues	-	1,874,644	-	-	-	-	-	-
<b>Fund Balances</b>								
Restricted	103,004	1,437,730	8,908	766,582	1,444,161	55,682	6,324,750	10,684,279
Total fund balances	<u>103,004</u>	<u>1,437,730</u>	<u>8,908</u>	<u>766,582</u>	<u>1,444,161</u>	<u>55,682</u>	<u>6,324,750</u>	<u>10,684,279</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 103,004</u>	<u>\$ 3,469,483</u>	<u>\$ 8,908</u>	<u>\$ 766,582</u>	<u>\$ 1,494,161</u>	<u>\$ 55,682</u>	<u>\$ 6,324,750</u>	<u>\$ 10,684,279</u>

**City of Bloomington, Indiana**  
**Combining Balance Sheet - Nonmajor Capital Projects Funds (Continued)**  
**December 31, 2020**

	Parks 2016 GO Bond Proceeds	City 2016 GO Bond Proceeds	Parks 2017 Refunding Bond Proceeds	2018 Bicentennial Bond Proceeds	2019 4th Street Bond Proceeds	2019 4th Street Taxable Bond Proceeds	2019 Trades Garage Bond Proceeds	Total Capital Projects
<b>Assets</b>								
Cash and cash equivalents	\$ 1,802,234	\$ 3,769,980	\$ 18,168	\$ 9,691,860	\$ 8,061,062	\$ 5,116,907	\$ 2,714,294	\$ 52,206,710
Receivables								
Taxes	-	-	-	-	-	-	-	1,874,644
Total assets	<u>\$ 1,802,234</u>	<u>\$ 3,769,980</u>	<u>\$ 18,168</u>	<u>\$ 9,691,860</u>	<u>\$ 8,061,062</u>	<u>\$ 5,116,907</u>	<u>\$ 2,714,294</u>	<u>\$ 54,081,354</u>
<b>Liabilities and Fund Balances</b>								
<b>Liabilities</b>								
Accounts payable	<u>\$ 3,746</u>	<u>\$ 54,475</u>	<u>\$ -</u>	<u>\$ 8,709</u>	<u>\$ 1,298,388</u>	<u>\$ -</u>	<u>\$ 1,731,294</u>	<u>\$ 3,303,721</u>
Total liabilities	<u>3,746</u>	<u>54,475</u>	<u>-</u>	<u>8,709</u>	<u>1,298,388</u>	<u>-</u>	<u>1,731,294</u>	<u>3,303,721</u>
<b>Deferred Inflows of Resources</b>								
Unavailable revenues	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,874,644</u>
<b>Fund Balances</b>								
Restricted	<u>1,798,488</u>	<u>3,715,505</u>	<u>18,168</u>	<u>9,683,151</u>	<u>6,762,674</u>	<u>5,116,907</u>	<u>983,000</u>	<u>48,902,989</u>
Total fund balances	<u>1,798,488</u>	<u>3,715,505</u>	<u>18,168</u>	<u>9,683,151</u>	<u>6,762,674</u>	<u>5,116,907</u>	<u>983,000</u>	<u>48,902,989</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 1,802,234</u>	<u>\$ 3,769,980</u>	<u>\$ 18,168</u>	<u>\$ 9,691,860</u>	<u>\$ 8,061,062</u>	<u>\$ 5,116,907</u>	<u>\$ 2,714,294</u>	<u>\$ 54,081,354</u>

**City of Bloomington, Indiana**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances -**  
**Nonmajor Capital Projects Funds**  
**For the Year Ended December 31, 2020**

	<b>Cumulative Capital Improvement</b>	<b>Cumulative Capital Development</b>	<b>Fire Capital</b>	<b>Vehicle Replacement Fund</b>	<b>Housing Development</b>	<b>Bloomington Technology</b>	<b>Industrial Development CRED</b>	<b>Downtown CRED</b>
<b>Revenues</b>								
Taxes	\$ 174,338	\$ 1,977,497	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	1,337	-	-	27,393	-	-	-
Other	-	27,622	-	-	578,924	279	31,744	53,625
Total revenues	<u>174,338</u>	<u>2,006,456</u>	<u>-</u>	<u>-</u>	<u>606,317</u>	<u>279</u>	<u>31,744</u>	<u>53,625</u>
<b>Expenditures</b>								
Current								
Public safety	-	-	-	-	-	-	-	-
Highway and streets	9,003	-	-	-	-	-	-	-
Sanitation	-	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-
Urban redevelopment	-	-	-	-	199,999	-	-	-
Capital outlays	-	2,079,104	-	111,793	-	-	-	-
Total expenditures	<u>9,003</u>	<u>2,079,104</u>	<u>-</u>	<u>111,793</u>	<u>199,999</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>165,335</u>	<u>(72,648)</u>	<u>-</u>	<u>(111,793)</u>	<u>406,318</u>	<u>279</u>	<u>31,744</u>	<u>53,625</u>
<b>Other Financing Sources (Uses)</b>								
Sale of capital assets	-	-	-	26,432	-	-	-	-
Bonds issued	-	-	-	-	-	-	-	-
Premium (discount) on bonds issued	-	-	-	-	-	-	-	-
Transfers in	-	-	-	202,500	-	-	-	-
Transfers out	(95,626)	(300,000)	-	-	-	-	-	-
Total other financing sources (uses)	<u>(95,626)</u>	<u>(300,000)</u>	<u>-</u>	<u>228,932</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	69,709	(372,648)	-	117,139	406,318	279	31,744	53,625
Fund balances - beginning of year	<u>33,295</u>	<u>1,810,378</u>	<u>8,908</u>	<u>649,443</u>	<u>1,037,843</u>	<u>55,403</u>	<u>6,293,006</u>	<u>10,630,654</u>
Fund balances - end of year	<u>\$ 103,004</u>	<u>\$ 1,437,730</u>	<u>\$ 8,908</u>	<u>\$ 766,582</u>	<u>\$ 1,444,161</u>	<u>\$ 55,682</u>	<u>\$ 6,324,750</u>	<u>\$ 10,684,279</u>

**City of Bloomington, Indiana**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances -**  
**Nonmajor Capital Projects Funds (Continued)**  
**For the Year Ended December 31, 2020**

	<b>Parks 2016 GO Bond Proceeds</b>	<b>City 2016 GO Bond Proceeds</b>	<b>Parks 2017 Refunding Bond Proceeds</b>	<b>2018 Bicentennial Bond Proceeds</b>	<b>2019 4th Street Bond Proceeds</b>	<b>2019 4th Street Taxable Bond Proceeds</b>	<b>2019 Trades Garage Bond Proceeds</b>	<b>Total Capital Projects</b>
<b>Revenues</b>								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 2,151,835
Intergovernmental	-	138,535	-	-	-	-	-	167,265
Other	13,647	24,612	91	51,244	60,745	25,725	50,763	919,021
Total revenues	<u>13,647</u>	<u>163,147</u>	<u>91</u>	<u>51,244</u>	<u>60,745</u>	<u>25,725</u>	<u>50,763</u>	<u>3,238,121</u>
<b>Expenditures</b>								
Current								
Public safety	-	-	-	-	11,538	-	8,155	19,693
Highway and streets	-	-	-	-	-	-	-	9,003
Sanitation	-	-	-	-	-	-	-	-
Culture and recreation	2,188	-	-	-	-	-	-	2,188
Urban redevelopment	-	-	-	-	-	-	-	199,999
Capital outlays	1,303,011	1,280,272	-	581,650	5,771,103	10,267	10,213,119	21,350,319
Total expenditures	<u>1,305,199</u>	<u>1,280,272</u>	<u>-</u>	<u>581,650</u>	<u>5,782,641</u>	<u>10,267</u>	<u>10,221,274</u>	<u>21,581,202</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>(1,291,552)</u>	<u>(1,117,125)</u>	<u>91</u>	<u>(530,406)</u>	<u>(5,721,896)</u>	<u>15,458</u>	<u>(10,170,511)</u>	<u>(18,343,081)</u>
<b>Other Financing Sources (Uses)</b>								
Sale of capital assets	-	-	-	-	-	-	-	26,432
Bonds issued	-	-	-	-	-	-	-	-
Premium (discount) on bonds issued	-	-	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-	-	202,500
Transfers out	-	-	-	-	-	-	-	(395,626)
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(166,694)</u>
Net change in fund balances	(1,291,552)	(1,117,125)	91	(530,406)	(5,721,896)	15,458	(10,170,511)	(18,509,775)
Fund balances - beginning of year	<u>3,090,040</u>	<u>4,832,630</u>	<u>18,077</u>	<u>10,213,557</u>	<u>12,484,570</u>	<u>5,101,449</u>	<u>11,153,511</u>	<u>67,412,764</u>
Fund balances - end of year	<u>\$ 1,798,488</u>	<u>\$ 3,715,505</u>	<u>\$ 18,168</u>	<u>\$ 9,683,151</u>	<u>\$ 6,762,674</u>	<u>\$ 5,116,907</u>	<u>\$ 983,000</u>	<u>\$ 48,902,989</u>



**City of Bloomington, Indiana**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances -**  
**Nonmajor Capital Projects Funds - Budget and Actual**  
**(Budgetary Basis)**  
**For the Year Ended December 31, 2020**

	Cumulative Capital Improvement		Cumulative Capital Development		Vehicle Replacement Fund		Housing Development	
	Final Budget	Actual	Final Budget	Actual	Final Budget	Actual	Final Budget	Actual
<b>Revenue</b>								
Taxes	\$ 191,576	\$ 174,338	\$ 1,801,109	\$ 1,977,497	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	1,337	-	-	-	-
Other	-	-	-	27,622	202,500	228,932	1,200,000	606,318
Total revenues	<u>191,576</u>	<u>174,338</u>	<u>1,801,109</u>	<u>2,006,456</u>	<u>202,500</u>	<u>228,932</u>	<u>1,200,000</u>	<u>606,318</u>
<b>Expenditures</b>								
Supplies	118,658	61,844	1,043,466	468,980	-	-	-	-
Other services and charges	95,626	95,626	853,562	714,392	-	-	1,493,505	243,505
Capital outlays	-	-	1,869,803	1,076,832	671,858	111,793	-	-
Total expenditures	<u>214,284</u>	<u>157,470</u>	<u>3,766,831</u>	<u>2,260,204</u>	<u>671,858</u>	<u>111,793</u>	<u>1,493,505</u>	<u>243,505</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>\$ (22,708)</u>	<u>\$ 16,868</u>	<u>\$ (1,965,722)</u>	<u>\$ (253,748)</u>	<u>\$ (469,358)</u>	<u>\$ 117,139</u>	<u>\$ (293,505)</u>	<u>\$ 362,813</u>

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## **NONMAJOR GOVERNMENTAL FUNDS**

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### **INTERNAL SERVICE FUNDS**

Internal service funds are those funds that account for the financing of goods or services provided by one department or agency to other departments or agencies of the City on a cost reimbursement basis.

**RISK MANAGEMENT** – To account for revenues generated by assessing premiums on each City department and the Bloomington Public Transit Corporation, for the purpose of administering a self-insurance program for Worker's Compensation.

**HEALTH INSURANCE TRUST** – To account for revenues generated and expenses incurred for the administration of the City's self-insured employee health plan.

**FLEET MAINTENANCE** – To account for the financing of goods and services provided by the Fleet Maintenance department to other departments and agencies of the City.

**INSURANCE VOLUNTARY TRUST** – To account for revenues generated and expenses incurred for the administration of the employees voluntary health plans

**UNEMPLOYMENT COMPENSATION** – To account for providing funds to cover temporary wage replacement benefits to former employees.

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**City of Bloomington, Indiana**  
**Combining Statement of Net Position - Internal Service Funds**  
**December 31, 2020**

	<b>Risk Management</b>	<b>Health Insurance Trust</b>	<b>Fleet Maintenance</b>	<b>Insurance Voluntary Trust</b>	<b>Unemployment Compensation</b>	<b>Total</b>
<b>Assets</b>						
<b>Current assets</b>						
Cash and cash equivalents	\$ 415,207	\$ 10,099,658	\$ 1,379,549	\$ 390,472	\$ 144,793	\$ 12,429,679
Other receivables	-	-	12,027	-	-	12,027
Inventory	-	-	374,105	-	-	374,105
Total current assets	<u>415,207</u>	<u>10,099,658</u>	<u>1,765,681</u>	<u>390,472</u>	<u>144,793</u>	<u>12,815,811</u>
<b>Noncurrent assets</b>						
Capital assets (net of accumulated depreciation):						
Buildings	-	-	1,441	-	-	1,441
Machinery and equipment	-	-	654,245	-	-	654,245
Total noncurrent assets	<u>-</u>	<u>-</u>	<u>655,686</u>	<u>-</u>	<u>-</u>	<u>655,686</u>
Total assets	<u>\$ 415,207</u>	<u>\$ 10,099,658</u>	<u>\$ 2,421,367</u>	<u>\$ 390,472</u>	<u>\$ 144,793</u>	<u>\$ 13,471,497</u>
<b>Liabilities</b>						
<b>Current liabilities</b>						
Accounts payable	\$ 284,005	\$ -	\$ 171,335	\$ -	\$ -	\$ 455,340
Accrued payroll and taxes	2,825	-	7,728	-	-	10,553
Compensated absences	<u>3,192</u>	<u>-</u>	<u>9,551</u>	<u>-</u>	<u>-</u>	<u>12,743</u>
Total current liabilities	<u>290,022</u>	<u>-</u>	<u>188,614</u>	<u>-</u>	<u>-</u>	<u>478,636</u>
Total liabilities - Compensated absences	<u>9,819</u>	<u>-</u>	<u>29,381</u>	<u>-</u>	<u>-</u>	<u>39,200</u>
Total liabilities	<u>299,841</u>	<u>-</u>	<u>217,995</u>	<u>-</u>	<u>-</u>	<u>517,836</u>
<b>Net Position</b>						
Invested in capital assets	-	-	655,686	-	-	655,686
Unrestricted	<u>115,366</u>	<u>10,099,658</u>	<u>1,547,686</u>	<u>390,472</u>	<u>144,793</u>	<u>12,297,975</u>
Total net position	<u>\$ 115,366</u>	<u>\$ 10,099,658</u>	<u>\$ 2,203,372</u>	<u>\$ 390,472</u>	<u>\$ 144,793</u>	<u>\$ 12,953,661</u>

**City of Bloomington, Indiana**  
**Combining Statement of Revenues, Expenses and Changes in Net Position -**  
**Internal Service Funds**  
**December 31, 2020**

	<b>Risk Management</b>	<b>Health Insurance Trust</b>	<b>Fleet Maintenance</b>	<b>Insurance Voluntary Trust</b>	<b>Unemployment Compensation</b>	<b>Total</b>
<b>Operating Revenues</b>						
Charges for services	\$ 852,034	\$ 12,686,419	\$ 2,307,678	\$ 1,038,220	\$ -	\$ 16,884,351
Other	51	18,881	511,458	-	-	530,390
Total operating revenues	<u>852,085</u>	<u>12,705,300</u>	<u>2,819,136</u>	<u>1,038,220</u>	<u>-</u>	<u>17,414,741</u>
<b>Operating Expenses</b>						
Salaries and wages	190,856	-	558,267	-	-	749,123
Employee pensions and benefits	67,982	11,705,218	214,352	986,968	31,882	13,006,402
Materials and supplies	51,187	-	1,135,778	-	-	1,186,965
Claims	942,508	-	-	-	-	942,508
Depreciation	-	-	46,445	-	-	46,445
Miscellaneous	11,505	90,111	146,535	-	-	248,151
Total operating expenses	<u>1,264,038</u>	<u>11,795,329</u>	<u>2,101,377</u>	<u>986,968</u>	<u>31,882</u>	<u>16,179,594</u>
<b>Increase (decrease) in net position before transfers</b>	(411,953)	909,971	717,759	51,252	(31,882)	1,235,147
Transfers in	<u>397,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>397,000</u>
<b>Change in net position</b>	(14,953)	909,971	717,759	51,252	(31,882)	1,632,147
Total net position - beginning of year	<u>130,319</u>	<u>9,189,687</u>	<u>1,485,613</u>	<u>339,220</u>	<u>176,675</u>	<u>11,321,514</u>
Total net position - end of year	<u>\$ 115,366</u>	<u>\$ 10,099,658</u>	<u>\$ 2,203,372</u>	<u>\$ 390,472</u>	<u>\$ 144,793</u>	<u>\$ 12,953,661</u>

**City of Bloomington, Indiana**  
**Schedule of Revenues, Expenditures and Changes in Fund Balances -**  
**Internal Service Funds - Budget and Actual**  
**(Budgetary Basis)**  
**For the Year Ended December 31, 2020**

	<b>Risk Management</b>		<b>Health Insurance Trust</b>		<b>Fleet Maintenance</b>		<b>Insurance Voluntary Trust</b>	
	<b>Final Budget</b>	<b>Actual</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Final Budget</b>	<b>Actual</b>
<b>Revenue</b>								
Charges for services	\$ 746,354	\$ 852,034	\$ -	\$ 10,948,158	\$ 2,307,719	\$ 2,307,678	\$ -	\$ -
Fines and forfeits	-	-	-	-	-	-	-	-
Other	-	397,051	14,972	1,757,142	904,200	510,491	85,000	1,038,220
Total revenues	<u>746,354</u>	<u>1,249,085</u>	<u>14,972</u>	<u>12,705,300</u>	<u>3,211,919</u>	<u>2,818,169</u>	<u>85,000</u>	<u>1,038,220</u>
<b>Expenditures</b>								
Personnel services	259,079	258,362	-	-	807,243	776,261	-	-
Supplies	34,447	31,343	-	-	2,028,763	1,214,557	-	-
Other services and charges	986,852	690,273	12,637,670	11,807,044	433,034	146,535	1,293,000	1,011,496
Capital outlays	-	-	-	-	336,857	142,039	-	-
Total expenditures	<u>1,280,378</u>	<u>979,978</u>	<u>12,637,670</u>	<u>11,807,044</u>	<u>3,605,897</u>	<u>2,279,392</u>	<u>1,293,000</u>	<u>1,011,496</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>\$ (534,024)</u>	<u>\$ 269,107</u>	<u>\$ (12,622,698)</u>	<u>\$ 898,256</u>	<u>\$ (393,978)</u>	<u>\$ 538,777</u>	<u>\$ (1,208,000)</u>	<u>\$ 26,724</u>

**City of Bloomington, Indiana**  
**Combining Statement of Cash Flows - Internal Service Funds**  
**December 31, 2020**

	<b>Risk Management</b>	<b>Health Insurance Trust</b>	<b>Fleet Maintenance</b>	<b>Insurance Voluntary Trust</b>	<b>Unemployment Compensation</b>	<b>Total</b>
<b>Cash Flows from Operating Activities</b>						
Receipts from customers and users	\$ 852,085	\$ 12,705,300	\$ 2,818,169	\$ 1,038,220	\$ -	\$ 17,413,774
Payments to suppliers	(721,616)	(11,807,044)	(1,554,376)	(1,011,496)	(31,882)	(15,126,414)
Payments to employees	(258,362)	-	(561,909)	-	-	(820,271)
Net cash provided by (used in) operating activities	<u>(127,893)</u>	<u>898,256</u>	<u>701,884</u>	<u>26,724</u>	<u>(31,882)</u>	<u>1,467,089</u>
<b>Cash Flows from Noncapital Financing Activities</b>						
Transfers from General Fund	397,000	-	-	-	-	397,000
Net cash provided by noncapital financing activities	<u>397,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>397,000</u>
<b>Cash Flows from Capital and Related Financing Activities</b>						
Purchase of capital assets	-	-	(163,107)	-	-	(163,107)
Net cash used in capital and related financing activities	<u>-</u>	<u>-</u>	<u>(163,107)</u>	<u>-</u>	<u>-</u>	<u>(163,107)</u>
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	269,107	898,256	538,777	26,724	(31,882)	1,700,982
<b>Cash and Cash Equivalents, January 1</b>	<u>146,100</u>	<u>9,201,402</u>	<u>840,772</u>	<u>363,748</u>	<u>176,675</u>	<u>10,728,697</u>
<b>Cash and Cash Equivalents, December 31</b>	<u>\$ 415,207</u>	<u>\$ 10,099,658</u>	<u>\$ 1,379,549</u>	<u>\$ 390,472</u>	<u>\$ 144,793</u>	<u>\$ 12,429,679</u>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (used in) Operating Activities:</b>						
Operating income	\$ (411,953)	\$ 909,971	\$ 717,759	\$ 51,252	\$ (31,882)	\$ 1,235,147
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:						
Depreciation expense	-	-	46,445	-	-	46,445
Changes in assets and liabilities:						
Other receivables	-	-	(967)	-	-	(967)
Inventory	-	-	(100,254)	-	-	(100,254)
Accounts payable	283,584	(11,715)	42,543	(24,528)	-	289,884
Accrued payroll	(4,085)	-	(12,077)	-	-	(16,162)
Compensated absences	4,561	-	8,435	-	-	12,996
Total adjustments	<u>284,060</u>	<u>(11,715)</u>	<u>(15,875)</u>	<u>(24,528)</u>	<u>-</u>	<u>231,942</u>
Net cash provided by (used in) operating activities	<u>\$ (127,893)</u>	<u>\$ 898,256</u>	<u>\$ 701,884</u>	<u>\$ 26,724</u>	<u>\$ (31,882)</u>	<u>\$ 1,467,089</u>

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## **FIDUCIARY FUND TYPES**

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### **PENSION TRUST FUNDS**

Pension Trust Funds are those funds held in trust for disbursement to covered employees.

**POLICE PENSION** – To account for the (1) payment of pension benefits to police pensioners that participated in the City pension plan prior to the 1977 Police and Firefighters Pension and Disability Fund (1977 Fund) pension plan and (2) payment of pension benefits to police pensioners that participated in the City pension plan prior to the 1977 Fund and elected to convert to the benefit structure of the 1977 fund.

**FIRE PENSION** – To account for the (1) payment of pension benefits to firefighter pensioners that participated in the City pension plan prior to the 1977 Police and Firefighters Pension and Disability Fund (1977 Fund) pension plan and (2) payment of pension benefits to firefighter pensioners that participated in the City pension plan prior to the 1977 Fund and elected to convert to the benefit structure of the 1977 fund.

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**City of Bloomington, Indiana**  
**Combining Statement of Fiduciary Net Position - Pension Trust Funds**  
**December 31, 2020**

	<b>Police Pension</b>	<b>Fire Pension</b>	<b>Total</b>
<b>Assets</b>			
Cash and cash equivalents	\$ 1,192,750	\$ 1,515,208	\$ 2,707,958
Total current assets	1,192,750	1,515,208	2,707,958
<b>Net Position</b>			
Net position restricted for pensions	1,192,750	1,515,208	2,707,958
Total net position	\$ 1,192,750	\$ 1,515,208	\$ 2,707,958



**City of Bloomington, Indiana**  
**Combining Statement of Changes in Fiduciary Net Position -**  
**Pension Trust Funds**  
**For the Year Ended December 31, 2020**

	<b>Police Pension</b>	<b>Fire Pension</b>	<b>Total</b>
<b>Additions</b>			
Employer contributions	\$ 1,117,985	\$ 1,693,168	\$ 2,811,153
Net investment income	5,370	6,670	12,040
Total additions	<u>1,123,355</u>	<u>1,699,838</u>	<u>2,823,193</u>
<b>Deductions</b>			
Benefit payments	1,136,409	1,714,250	2,850,659
Administrative expense	14,198	4,195	18,393
Total deductions	<u>1,150,607</u>	<u>1,718,445</u>	<u>2,869,052</u>
Changes in net position	(27,252)	(18,607)	(45,859)
Total net position - beginning of year	<u>1,220,002</u>	<u>1,533,815</u>	<u>2,753,817</u>
Total net position - end of the year	<u>\$ 1,192,750</u>	<u>\$ 1,515,208</u>	<u>\$ 2,707,958</u>

# **City of Bloomington, Indiana**

Federal Compliance Report  
December 31, 2020

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RSM US LLP

**Report on Internal Control Over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance With Government Auditing Standards**

**Independent Auditor's Report**

City Council  
City of Bloomington, Indiana

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Bloomington, Indiana (the City) as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 30, 2022. Our report includes a reference to other auditors who audited the financial statements of the Bloomington Public Transit Corporation, as described in our report on the City's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. Our report also contains emphasis of matter paragraphs for the restatements of errors and the omission of Management's Discussion and Analysis. Our opinions are not modified with respect to these matters.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2020-001 and 2020-002 that we consider to be material weaknesses.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**City's Responses to Findings**

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs and management's corrective action plan. The City's responses were not subject to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*RSM US LLP*

Chicago, Illinois  
December 30, 2022



RSM US LLP

**Report on Compliance for Each Major Federal Program; Report on  
Internal Control Over Compliance; and Report on Schedule of Expenditures  
of Federal Awards Required by the Uniform Guidance**

**Independent Auditor's Report**

City Council  
City of Bloomington, Indiana

**Report on Compliance for Each Major Federal Program**

We have audited the City of Bloomington, Indiana's (City) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended December 31, 2020. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

**Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

**Opinion on Each Major Federal Program**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2020.

**Other Matters**

The results of our auditing procedures disclosed an instance of noncompliance which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying schedule of findings and questioned costs as item 2020-003. Our opinion on the major federal program is not modified with respect to this matter.

The City's response to the noncompliance finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

## **Report on Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

## **Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated December 30, 2022, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

*RSM US LLP*

Chicago, Illinois  
January 31, 2023

CITY OF BLOOMINGTON  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
For The Year Ended December 31, 2020

Federal Grantor Agency Cluster Title/Program Title/Project Title	Pass-Through Entity or Direct Grant	Assistance Listing Number	Pass-Through Entity (or Other) Identifying Number	Pass-Through To Subrecipient 12-31-20	Total Federal Awards Expended 12-31-20
<b>Department of Agriculture</b>					
Summer Food Service Program for Children 2020 Summer Food 201-18-G20011	Indiana Department of Education	10.559	FY2020	\$ -	\$ 33,346
Total - Child Nutrition Cluster				-	33,346
Local Food Promotion Program USDA Local Food Promotion Program 249-04-G18013	Direct grant	10.172	AM180100XXXG124	-	25,928
Total - Department of Agriculture				-	59,274
<b>Department of Housing and Urban Development</b>					
CDBG - Entitlement Grants Cluster					
Community Development Block Grant/Entitlement Grants CDBG 250-15-150000 CDBG 250-15-150000	Direct grant	14.218 14.218	B15MC180013 B16MC180013	- -	270 1,830
Total - Community Development Block Grant/Entitlement Grants				-	2,100
Community Development Block Grant/Entitle Grants CDBG 250-15-150000	Direct grant	14.218	B17MC180013	-	46,343
Community Development Block Grant/Entitle Grant CDBG 250-15-150000	Direct grant	14.218	B18MC180013	-	167,205
Community Development Block Grant/Entitlement Grants CDBG 250-15-150000 CDBG 250-15-150000	Direct grant	14.218 14.218	B19MC180013 B20MC180013	- -	457,125 104,040
Total - Community Development Block Grant/Entitlement Grants				-	561,165
Total - CDBG - Entitlement Grants Cluster				-	776,813
Housing Counseling Assistance Program Housing Counseling 256-15-150002	Direct grant	14.169	HC190421043	-	2,672
Home Investment Partnerships Program HOME 254-15-150000 HOME 254-15-150000 HOME 254-15-150000 HOME 254-15-150000 HOME 254-15-150000 HOME 254-15-150000	Direct grant	14.239 14.239 14.239 14.239 14.239 14.239	M15MC180200 M16MC180200 M17MC180200 M18MC180200 M19MC180200 M20MC180200	- - - - - -	92,889 264,280 98,049 77,466 221,094 31,616

Continued



CITY OF BLOOMINGTON  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
For The Year Ended December 31, 2020

Federal Grantor Agency Cluster Title/Program Title/Project Title	Pass-Through Entity or Direct Grant	Assistance Listing Number	Pass-Through Entity (or Other) Identifying Number	Pass-Through To Subrecipient 12-31-20	Total Federal Awards Expended 12-31-20
Total - Home Investment Partnerships Program				\$ -	\$ 785,394
<b>Total - Department of Housing and Urban Development</b>				<b>-</b>	<b>1,564,879</b>
<u>Department of the Interior</u>					
Fish and Wildlife Cluster					
Wildlife Restoration and Basic Hunter Education CHAP Grant 201-18-G19008		Indiana Department of Natural Resources	16.611	W47D2	- 25,000
Total - Fish and Wildlife Cluster				-	25,000
Total - Department of the Interior				-	25,000
<u>Department of Justice</u>					
JAG Program Cluster					
Edward Byrne Memorial Justice Assistance Grant Program 2016 JAG 249-14-G17015		Indiana State Police	16.738	2016-DJ-IIX-0698	5,325 26,624
Total - JAG Program Cluster				5,325	26,624
Missing Children's Assistance 2019 Internet Crimes Against Children 249-14-G19006		Indiana State Police	16.543	#24467	- 18,855
Total - Missing Children's Assistance				-	18,855
Bulletproof Vest Partnership Program 2018-19 Bulletproof Vest Partnership Program 249-14-G18012		Direct Grant	16.607	None noted	- 32,402
Equitable Sharing Program Equitable Sharing 2019 355-14-149999		Direct Grant	16.922	FY2019	- 143,922
Total - Department of Justice				5,325	221,803
<u>Department of Transportation</u>					
Highway Planning and Construction Cluster					
Highway Planning and Construction					
Sare Rd Multi Use Path 978-6-06016B		Indiana Department of Transportation	20.205	835664	- 66,357
Bike Ped Facility 2nd/Bloomfield Rd 439-15-159001			20.205	PO 0017817365	- 8,614
Intersection Improvement on ST Tapp and Rockport 601-02-020000 & 439-15-159015			20.205	PO 10813662 & 17807671	- 54,582
Intersection Improvement W/ New Signals at Various Locations 978-06-06016B			20.205	PO 18808381	- 27,258

Continued

CITY OF BLOOMINGTON  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
For The Year Ended December 31, 2020

Federal Grantor Agency Cluster Title/Program Title/Project Title	Pass-Through Entity or Direct Grant	Assistance Listing Number	Pass-Through Entity (or Other) Identifying Number	Pass-Through To Subrecipient 12-31-20	Total Federal Awards Expended 12-31-20
Total - Highway Planning and Construction				\$ -	\$ 156,811
Highway Planning & Construction Bike/Pedestrian Facilities on Jackson Creek Trail Phase 2 978-06-06016C	Indiana Department of Transportation	20.205	PO 18815049	-	44,920
Highway Planning and Construction MPO Reimbursement FY 2020 101-13-130000	Indiana Department of Transportation	20.205	PO 20021893	147,827	394,902
Total - Highway Planning and Construction Cluster				147,827	596,633
Highway Safety Cluster					
State and Community Highway Safety 2020 CHIRP Admin 249-14-G19020	Indiana Criminal Justice Institute	20.600	2020 CHIRP 2020-00005 Admin	402	966
2020 CHIRP DRE 249-14-G19021		20.600	2020 CHIRP 2020-00005 DRE	165	165
Total - State and Community Highway Safety				567	1,131
State and Community Highway Safety Program 2020 CHIRP Click it 249-14-G19015	Indiana Criminal Justice Institute	20.600	CHIRP 2020-00005 Click-it	15,580	17,321
Total - Highway Safety Cluster				16,147	18,452
Minimum Penalties for Repeat Offenders for Driving While Intoxicated 2020 CHIRP DUI 249-14-G19016	Indiana Criminal Justice Institute	20.608	CHIRP 2020-00005 DUI	2,927	2,927
National Priority Safety Programs 2020 CHIRP Motorcycle 249-14-G19017	Indiana Criminal Justice Institute	20.616	2020-0000 Motorcycle	908	908
Total - Department of Transportation				167,809	618,920
Department of the Treasury					
COVID-19: Coronavirus Relief Fund Corona Virus Reimbursement 160-06-G20018-42120	Indiana Finance Authority	21.019	None noted	-	2,757,105
Total - Department of the Treasury				-	2,757,105

Continued

CITY OF BLOOMINGTON  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
For The Year Ended December 31, 2020

Federal Grantor Agency Cluster Title/Program Title/Project Title	Pass-Through Entity or Direct Grant	Assistance Listing Number	Pass-Through Entity (or Other) Identifying Number	Pass-Through To Subrecipient 12-31-20	Total Federal Awards Expended 12-31-20
<b><u>National Endowment for the Humanities</u></b>					
Promotion of the Arts Partnership Agreements	Direct Grant				
2019 Community Engagement 249-04-G19007		45.025	32949	\$ -	\$ 1,250
FY2020 Cultural District Grant 249-04-G20003		45.025	32949	-	1,875
Total - Promotion of the Arts Partnership Agreements				-	3,125
Promotion of the Humanities Federal/State Partnership	Indiana Humanities Council				
2020 Humanities 312-09-G20012		45.129	#20-1037	-	2,000
Total - National Endowment for the Humanities				-	5,125
<b><u>Environmental Protection Agency</u></b>					
Community Wide Brownfield Assessment	Direct grant				
ASAP Grant Community Wide Brownfield Assessment 249-04-G17018		66.818	00E02280	-	216,097
Total - Environmental Protection Agency				-	216,097
<b><u>Department of Education</u></b>					
Twenty-First Century Community Learning Center	Monroe County Community School Corp				
2019-2020 21st CCLC Grant for Monroe County School Corporation 201-18-G19012		84.287	FY2019	-	18,679
2020-2021 21st CCLC Grant for Monroe County School Corporation 201-18-G20019		84.287	FY2020	-	2,881
Total - Twenty-First Century Community Learning Center				-	21,560
Total - Department of Education				-	21,560
<b><u>Department of Health and Human Services</u></b>					
Developmental Disabilities Basic Support and Advocacy Grants	Indiana University				
2019 ADA Ride Hailing 312-09-G19001		93.630	None noted	-	3,000
Maternal and Child Health Services Block Grant to the States	Indiana Department of Health				
Yapa Grant 201-18-G17014		93.994	SCHM# 0022365 PO 18524512	-	-
Total - Department of Health and Human Services				-	3,000
<b><u>Department of Homeland Security</u></b>					
National Urban Search and Rescue (US&R) Response System	Direct Grant				
FEMA Task Force One 249-08-G20017		97.025	EMW-2018-CA-USR-0013	-	5,732
Total - Department of Homeland Security				-	5,732
Total federal awards expended				\$ 173,134	\$ 5,498,495

The accompanying notes are an integral part of the Schedule of Expenditures of Federal Awards.

**City of Bloomington, Indiana**

**Notes to Schedule of Expenditures of Federal Awards  
Year Ended December 31, 2020**

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**Note 1. Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards (SEFA) includes the federal award activity of the City under programs of the federal government for the year ended December 31, 2020. The information in the SEFA is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the SEFA presents only a select portion of the operations of the City, it is not intended to and does not present the financial position or changes in financial position of the City.

**Note 2. Summary of Significant Accounting Policies**

Expenditures reported on the SEFA are reported on the cash basis of accounting. Such expenditures are recognized following cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowed or are limited as to reimbursement. For reimbursement grants passed through the State of Indiana, in accordance with Uniform Guidance, the award is deemed to be expended when evidence of approval is received from the State. For direct award grants, in accordance with Uniform Guidance, the award is deemed to be expended when the cash is disbursed.

**Note 3. Indirect Cost Recovery**

The City has elected not to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

**City of Bloomington, Indiana**

**Schedule of Findings and Questioned Costs  
Year Ended December 31, 2020**

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**I. SUMMARY OF AUDITOR'S RESULTS**

A. Financial Statements

1. Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified
2. Internal control over financial reporting:
  - Material weakness(es) identified?  X  Yes   No
  - Significant deficiency(ies) identified?   Yes  X  None reported
3. Noncompliance material to the financial statements noted?   Yes  X  No

B. Federal Awards

1. Internal control over federal major programs:
  - Material weakness(es) identified?   Yes  X  No
  - Significant deficiency(ies) identified?   Yes  X  None reported
2. Type of auditor's report issued on compliance for the major federal program: Unmodified
  - Any audit findings disclosed that are required to be reported in accordance with Section 2 CFR 200.516(a)?  X  Yes   No

3. Identification of major program:

Federal Assistance Listing Number	Name of Federal Program or Cluster
14.218	Community Development Block Grants (CDBG) - Entitlement Grants Cluster
14.239	HOME Investment Partnerships Program
21.019	COVID 19: Coronavirus Relief Fund

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000

Auditee qualified as a low-risk auditee?   Yes  X  No

(Continued)

**Schedule of Findings and Questioned Costs (Continued)**  
**Year Ended December 31, 2020**

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**II. FINANCIAL STATEMENT FINDINGS**

**Finding 2020-001: Financial Accounting and Reporting under US GAAP**

Condition and Context followed by Criteria

The City is required to maintain books and records under both the regulatory basis of accounting and convert those records to report under accounting principles generally accepted within the United States of America (GAAP). Given that the requirements for reporting under GAAP are relatively new for the City (first required starting with the City's fiscal year ending December 31, 2019), there is an inherent risk associated with the specificities of certain accounting and reporting requirements allowed for under GAAP for various operations relating to city government. While the City has a system of internal controls in place over accounting and financial reporting, as a result of the aforementioned risks and fairly new reporting requirements, there were material errors detected by the auditors and corrected by management associated with the financial statements as noted below:

Analysis performed on the City's opening balance sheet determined the City had improperly reported the net pension liabilities associated with both the 1925 Police Pension Plan and 1937 Firefighters' Pension Plan. Audit procedures revealed the City improperly recorded the Plan's total pension liability rather than the net pension liability as of December 31, 2019. The City restated opening balances to correct the net pension liability for the 1925 Police Pension Plan and 1937 Firefighters' Pension Plan, which reduced the liabilities by each Fund's fiduciary net position as of December 31, 2019. The impact of this error resulted in the liabilities as of December 31, 2019 to be overstated. The adjustment resulted in a restatement of opening net position that increased the governmental activities opening net position by approximately \$2.8 million.

*GASB Codification P20 Pension Activities-Reporting for Benefits Provided Through Trusts That Meet Specified Criteria-Defined Benefit* requires a government that participates in a pension plan administered through a Trust recognize the net pension liability. The net pension liability should be measured as the portion of the actuarial present value of projected benefit payments that is attributed to past periods of employee service in conformity with the requirements (total pension liability), net of the pension plan's fiduciary net position. The City's net pension liability is equal to the total pension liability net of the pension plan's fiduciary net position.

During our testing to search for unrecorded liabilities, we identified exceptions with approximately 23% of transactions tested (13 out of a sample of 56 transactions) in which invoices relating to goods received or services performed prior to year-end were not recorded as payables in the proper period. At the end of the fiscal year, the City should record an accounts payable liability for any goods received or services performed before the end of the year which were subsequently paid after the year-end. Based on the results of testing, we determined the City's accounts payable balance was understated and the following adjustments and uncorrected misstatements were evaluated and either recorded or passed on by the City due to not being material:

- The City's Consolidated TIF Bond Proceeds Fund recorded an audit adjustment to increase accounts payable and related expenditure accounts by approximately \$536,000.
- The City's Aggregate Nonmajor Funds recorded an audit adjustment to increase accounts payable and related expenditure accounts by approximately \$3.0 million.
- The City's Water Fund reported an uncorrected misstatement to increase accounts payable and related expenditures by approximately \$59,000.
- The City's Wastewater Fund reported an uncorrected misstatement to increase accounts payable and related expenditures by approximately \$72,000.
- The City's Consolidated TIF Fund reported an uncorrected misstatement to increase accounts payable and related expenditures by approximately \$48,000.

**Schedule of Findings and Questioned Costs (Continued)**  
**Year Ended December 31, 2020**

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**II. FINANCIAL STATEMENT FINDINGS (CONTINUED)**

**Finding 2020-001: Financial Accounting and Reporting under US GAAP (Continued)**

GASB Codification section 1600 *Basis of Accounting* requires a government to accrue a governmental fund liability and expenditure under the modified accrual basis of accounting for most operational expenditures in the period in which the government incurs the liability, which is not dissimilar from the full accrual basis used by enterprise funds and the government-wide financial statements.

During our testing over capital assets reported by the City

- Capital asset records are maintained manually in Microsoft Excel and there was a formula error identified within the capital asset schedule that impacted the City's reporting of construction in progress as of December 31, 2019, resulting in a \$4.2 million understatement of opening net position. To correct this error, the City included the assets as current year additions, resulting in an overstatement of additions in 2020 of \$4.2 million. The \$4.2 million misstatement to opening net position was reported as an uncorrected misstatement on opening balances.
- An error was identified within the capital asset schedule that impacted the City's reporting of construction in progress as of December 31, 2020, resulting in an understatement of \$7.6 million of current year additions. An audit adjustment was recorded to correct the balance at year-end.
- During our testing for unrecorded liabilities, we identified numerous exceptions in which the City had improperly excluded capital outlay expenditures from its general ledger as of December 31, 2020. As a result of our search for unrecorded liabilities, we determined the City had omitted approximately \$3.5 million of capital assets additions.
- For capital assets associated with governmental activities, the acquisition of capital assets is generally reported as capital outlay expenditures in the governmental fund statement of revenues, expenditures and changes in fund balance. Based on our review of the City's unadjusted trial balance, the capital asset schedules and detailed expenditures, it was determined that the City's capital outlay expenditures were understated and that multiple capital outlay expenditures were reported as expenditures in other various expenditure categories. After a detailed review of governmental fund expenditures by the City a reclassification adjustment to several governmental funds was recorded to reclassify multiple expenditures to capital outlay totaling \$13.1 million with corresponding reductions to the City's other expenditure categories within the governmental funds.

GASB Codification section 1400 *Reporting Capital Assets* requires that governmental entities report capital assets at historical cost, or at acquisition value if donated. In addition, general capital assets are associated and generally arise from governmental activities and most often they result from the expenditures of governmental fund financial resources and should be reported as capital outlay expenditures in governmental funds.

City of Bloomington, Indiana

Schedule of Findings and Questioned Costs (Continued)  
Year Ended December 31, 2020

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II. FINANCIAL STATEMENT FINDINGS (CONTINUED)

**Finding 2020-001: Financial Accounting and Reporting under US GAAP (Continued)**

During the analysis of the City's governmental fund balance classifications and fund types, it was identified that the City had fund reported as special revenue funds which did not meet the requirements for being defined as special revenue fund:

Indiana Code (IC 36-1-8-5.1) permits for local governments to establish and report a separate rainy day (stabilization) fund through the passage of a local ordinance. The City established their local Rainy Day Fund (the Fund) through Ordinance 01-19 and continued to operate and report the activity within a special revenue fund. Subsequent guidance issued by the SBOA in the form of a Memorandum suggested that applicable local governments review their previous conclusion relating to the fund classification created by Indiana code, which as a Rainy Day Fund to verify it was appropriately reported in accordance with the requirements of GASB Statement No. 54 *Fund Balance Reporting and Governmental Fund Type Definitions*. Based on the results of that review, management determined that the Fund did not meet the definition of a special revenue fund and would need to be reclassified as a sub-fund of the General Fund. The impact of this reclassification resulted in a restatement of fund balance of \$4.9 million.

GASB Codification section 1300 *Fund Accounting* requires that in order for stabilization arrangements to satisfy the criteria to be reported as a separate special revenue fund only if the resources derive from a specific restricted or committed revenue source. Governments should discontinue reporting a special revenue fund, and instead report the fund's remaining resources in the general fund, if the government no longer expects that a substantial portion of the inflows will derive from restricted or committed revenue sources.

During our testing of the business-type activities long term debt obligations, it was identified that the City did not have adequate controls in place to ensure proper reporting of debt transactions at the time of issuance. In summary we identified that:

- The amounts historically reported for bond issuance costs, bond premiums and discounts did not agree to the amounts included in the official statements or closing documents for various debt issuances including current issuances during the fiscal year.
- Bond premiums and discounts, which were recorded, were being amortized using the straight-line method over the life of the bonds, however, these balances are required to be amortized utilizing the effective interest method.

Based on our analysis, the City's reporting of bond issuance costs, bond premiums and bond discounts for business-type activities is inconsistent and generally not in accordance with US GAAP. Since the inconsistent treatment had been applied during 2020 and prior periods, the Water Fund and Wastewater Fund's individual opening net position was overstated by approximately \$272,000 and \$49,000, respectively. These errors combined resulted in business-type activities opening net position to be overstated by \$321,000. As these errors are not material to the opening balances, the City chose to correct the errors in the current period. A summary of the corrections recorded by the Water Utility Fund and Wastewater Utility Fund as of December 31, 2020 is as follows:

- \$201,800 overstatement of bond discounts in the Wastewater Utility Fund
- \$213,457 overstatement of bond discounts in the Water Utility Fund
- \$154,322 overstatement of bond premiums in the Wastewater Utility Fund
- \$88,087 overstatement of bond premiums in the Water Utility Fund
- \$60,000 understatement of bond issuance costs in the Wastewater Utility Fund
- \$172,848 understatement of interest expense (including \$125,370 in the Water Utility Fund and \$47,478 in the Wastewater Utility Fund)



City of Bloomington, Indiana

Schedule of Findings and Questioned Costs (Continued)  
Year Ended December 31, 2020

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II. FINANCIAL STATEMENT FINDINGS (CONTINUED)

**Finding 2020-001: Financial Accounting and Reporting under US GAAP (Continued)**

GASB Codification Section I30 *Interest Costs-Imputation* requires the imputation, the difference between the present value and face amount should be treated as a discount or premium and amortized as interest expense or revenue over the life of the note in such a way as to result in a constant rate of interest when applied to the amount outstanding at the beginning of any given period, which is known as the interest method. In addition, issuance costs, except any portion related to prepaid insurance costs, should be recognized in as an expense in the period incurred.

Cause

City management stated that while there are controls in place to address the risks associated with converting the books and records from the regulatory basis to GAAP basis for financial reporting purposes, the City realizes there is an inherent risk associated with the fact that these requirements are new for the City and due to the volume of activities that are required to be evaluated, there are items that are not addressed within their existing controls and review process to timely identify all errors.

Effect

The City's financial statements would be materially misstated without recording of the adjustments identified by management and the auditors.

Recommendation

We recommend that the City continue to refine their existing controls over financial reporting and the year-end close process, including steps taken to ensure the completeness and accuracy of year-end general ledger account balances, supporting reconciliations, closing entries, schedules, footnotes and other documentation.

**Views of responsible officials**

The City accepts the finding, please refer to the Corrective Action Plan for more information.

**City of Bloomington, Indiana**

**Schedule of Findings and Questioned Costs (Continued)  
Year Ended December 31, 2020**

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**II. FINANCIAL STATEMENT FINDINGS (CONTINUED)**

**Finding 2020-002: Revenue Recognition**

Condition and Context followed by Criteria

Governmental entities that receive significant amounts of federal, state and local funding have specific internal control and compliance requirements. Sound internal controls over revenue recognition should include the following:

- Policies, procedures and controls in place to ensure it accurately identifies if revenue is both measurable and available as defined by Government Accounting Standards Board (GASB) Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*.
- Effective grant monitoring at interim periods, including expenditures and revenues in comparison to budget and status of cash receipts and outstanding receivables.
- All receivables should be measured net of estimated uncollectible amounts. Charges for uncollectible revenues should reduce receivables and recognize a bad debt expense or deferred inflows of resources for the reported allowance for uncollectible accounts, as applicable.
- System that allows for the timely determination of federal funds received and expended for each individual assistance listing number for its fiscal year.

**Governmental Activities and Governmental Funds**

During 2020, the City was awarded approximately \$2.8 million in coronavirus relief funding through the Coronavirus Aid, Relief, and Economic Stability Act (CARES Act) grant program passed through the State of Indiana, specifically administered by the Indiana Finance Authority (IFA) and formally accepted by the City. During the year, the City accepted the award and received \$2.8 million in distributions from the Indiana Finance Authority based on expenditure information provided by the City to the IFA. However, the City recognized some of the funding as revenue with the remaining amount as unearned revenue, which was incorrect. Based on the grant agreement's eligibility requirements, which were met prior to year-end, the City understated revenue by \$2.1 million. In order to correct this misstatement, the City recorded an audit adjustment to increase intergovernmental revenues and decrease unearned revenue by the \$2.1 million within the aggregate non-major governmental fund, a part of the aggregate remaining fund information.

GASB Statement No. 33 states that governmental entities should recognize revenues when all applicable eligibility requirements have been met and that the recognition of assets and revenues should not be delayed pending completion of purely routine requirements, such as the filing of claims for allowable costs or filing of progress reports with the provider.

Local income taxes are a locally imposed derived tax revenue for which the State of Indiana administers the collection of tax revenue, processing of tax returns and disbursement of revenues on behalf of the underlying local government entities. The disbursements from the State are sent directly to the applicable County for their benefit or are to be passed through the County government on behalf of other units of local government located within the applicable County. In accordance with Indiana Code (IC 6-3.6-9-1), the State has established a trust account within the State general fund for each County that has locally imposed income tax. Any revenue derived from the imposition of the tax shall be deposited in the County's trust account in the State's general fund, of which a portion is taxes earned by the City. Any revenue remaining in a trust account at the end of a fiscal year does not revert to the State's general fund but is maintained by the State on behalf of the City. As of December 31, 2020 and 2019, the State Budget Agency estimates the amount maintained at the State on the City's behalf was \$5.4 million and \$5.6 million, respectively.

City of Bloomington, Indiana

Schedule of Findings and Questioned Costs (Continued)  
Year Ended December 31, 2020

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II. FINANCIAL STATEMENT FINDINGS (CONTINUED)

Finding 2020-002: Revenue Recognition (Continued)

These amounts have not previously been reported by the City. Utilizing the State's certified distribution percentages, the balance of the trust account can be allocated to various governmental funds and custodial funds of the City, which in the aggregate resulted in an estimate of the allocation attributable to the City and a restatement of Governmental Activities net position of \$5.6 million.

GASB Codification section N50 *Nonexchange Transactions* requires that derived tax revenues from assessments imposed by governments on exchange transactions (which includes taxes on income) recognize assets from derived tax revenues in the period in which the exchange transaction on which the tax is imposed occurs or when resources are received, whichever occurs first.

**Business-Type Activities, including the Water Utility Fund and Wastewater Utility Funds Reconciliations:** During testing of the accounts receivable balances reported on the initial trial balances provided by the Water Utility Fund and the Wastewater Utility Fund, it was identified that the City was not properly reconciling the accounts receivable reported on the general ledger to the utility billing system on a regular basis. The City performs an annual reconciliation of the change in the accounts receivable balance reported on the general ledger for the two utility funds and identified various reasons for the changes but did not reconcile the ending balance reported to the utility billing system. An adjustment was posted to reduce the accounts receivable balance in the Water Fund by \$139,705 and increase the balance in the Wastewater Fund by \$182,596.

**Allowance for doubtful accounts:** The City does not have a formal policy in place to report an estimate for uncollectible customer balances nor did the City report an allowance for doubtful accounts. An appropriate allowance for uncollectible receivable balances should be established based on the City's ability to collect on outstanding balances. As outstanding balances age, the probability of collections decreases substantially over time. Account aging and trends are important tools in evaluation of collectability of accounts. In evaluating an allowance, consideration should be given to the impact of such factors as the economic environment, credit conditions, account mix, and change in credit practices. During substantive testing of the accounts receivable aging reports, from the utility billing system, noted above, it was determined that most of the receivable balance related to uncollected balances from stale accounts with little to no activity in the over 120 days aging category in the current or immediate prior year. The City restated the opening accounts receivable balance to reflect an estimate of uncollectible accounts as of the beginning of the year. The impact of the restatement reduced net position of the Water Utility Fund by \$565,350, the Wastewater Utility Fund by \$653,564 and the combined Business-Type Activities by \$1,218,914. The allowance estimate was then adjusted for activity during the year as appropriate.

**Schedule of Findings and Questioned Costs (Continued)**  
**Year Ended December 31, 2020**

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**II. FINANCIAL STATEMENT FINDINGS (CONTINUED)**

**Finding 2020-002: Revenue Recognition (Continued)**

*Unbilled Water and Wastewater Usage:* The City bills for water usage and wastewater usage in arrears based on actual usage measured by meters installed on properties throughout the City. During testing of the accounts receivable balance reported by the City it was determined that the total accounts receivable balance reported was based on billing date and any bills not processed within the billing system as of December 31<sup>st</sup> are not included. The City did not and has not historically performed an analysis to adjust accounts receivable at fiscal year-end to estimate usage through the end of the year but not yet billed. This results in an understatement of accounts receivable and revenue at both the beginning of and end of the year. In order to correct this error, the City estimated the unbilled accounts receivable as of the beginning of the year and reported a restatement of opening net position for the Water Utility Fund of \$1,438,254, the Wastewater Utility Fund of \$1,863,097 and the combined effect on Business-Type Activities of \$3,301,351. The unbilled estimate was then adjusted at fiscal year-end as appropriate to report activity as of the end of the year.

*Improper Recording of Unearned Revenue:* The Wastewater Fund's unearned revenue account was overstated as of fiscal year-end due to an error in a manual adjustment associated with the posting of single payments from a large customer with more than 200 individual accounts. The aggregate impact resulted in an overstatement of unearned revenue of \$1.1 million which was subsequently corrected and recognized as revenue.

GASB Codification Section 1600 requires governments to recognize revenue in the proprietary fund statements of net position and revenues, expenses, and changes in fund net position should be presented using the economic resources measurement focus and the accrual basis of accounting. Revenue from exchange transactions generally should be recognized when an exchange, in the ordinary course of operations, is affected unless the circumstances are such that the collection of the exchange is not reasonable assured. Accordingly, revenues from exchange transactions should generally be accounted for at the time a transaction is completed, with appropriate provisions for uncollectible accounts.

Cause

City management stated that while there are controls in place to address the risks associated with converting the books and records from the regulatory basis to GAAP basis for financial reporting purposes, the City realizes there is an inherent risk associated with the fact that these requirements are new for the City and due to the volume of activities that are required to be evaluated, there are items not addressed within their existing controls and review process to identify errors on a timely basis.

Effect

The City's financial statements would be materially misstated without recording of the adjustments identified by management and the auditors.

Recommendation

We recommend that the City continue to refine their existing controls over revenue recognition and the year-end close process, including steps taken to ensure the completeness and accuracy of accounts receivable accruals supporting reconciliations, closing entries, and other documentation.

**Views of responsible officials**

The City accepts the finding, please refer to the Corrective Action Plan for more information.

**City of Bloomington, Indiana**

**Schedule of Findings and Questioned Costs (Continued)  
Year Ended December 31, 2020**

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**III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

**Internal Controls over Federal Awards**

No matters to report.

**Compliance Findings**

**Finding 2020-003 Late issuance of the 2020 Single Audit Reporting Package**

Federal Programs

All Assistance Living Numbers (ALN's) included on the schedule of federal awards for the year ended December 31, 2020

Condition and Context followed by Criteria

The City's submission of the 2020 single audit reporting package was formally due to the Federal Audit Clearinghouse by March 31, 2022, but was not submit by the due date.

Under the Uniform Grant Guidance, Section 200.512, *Report Submission*, the audit must be completed and the data collection form must be submitted within the earlier of 30 calendar days of the auditor's report or nine months after the end of the audit period which was extended an additional six months by the OMB due to the COVID-19 pandemic.

Questioned Costs

None noted

Cause

The audit of the City's financial statements as of December 31, 2020 was not completed until December 30, 2022 for multiple reasons, including a component unit's December 31, 2019 financial statements being recalled and re-issued, multiple restatements and other audit adjustments identified by the auditors and the timeliness of the auditors in completing and finalizing audit procedures and reviews.

Effect

The Federal reporting package was not received timely by the Federal Audit Clearinghouse which could impact granting agencies.

Recommendation

We recommend that the City ensure timely filing of the single audit reporting package with the Federal Audit Clearinghouse.

Views of Responsible Officials

The City accepts the finding, please refer to the Corrective Action Plan for more information.



**JOHN HAMILTON  
MAYOR**

CITY OF BLOOMINGTON

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**City of Bloomington, Indiana  
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
Year Ended December 31, 2020**

<b>Reference Number</b>	<b>Summary of Finding</b>	<b>Status</b>
2019-001	<b>Preparation of the Schedule of Expenditures of Federal Awards</b> Inadequate internal controls over the federal award information entered in the Indiana Gateway for Government Units financial reporting system, which was the source of the City's SEFA.	Resolved
2019-002	<b>Internal Controls over Financial Transactions and Reporting</b> Inadequate internal controls over the reporting of capital assets on the financial statements.	Partially Resolved- see finding 2020-001





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**City of Bloomington, Indiana  
CORRECTIVE ACTION PLAN  
Year Ended December 31, 2020**

**FINDING 2020-001** (Financial Accounting and Reporting under US GAAP)

**Contact Person Responsible for Corrective Action:** Jeff McMillian

**Contact Phone Number:** 812-349-3412

**Views of Responsible Officials:** We concur

**Description of Corrective Action Plan:** The City has implemented additional review procedures in conjunction with the completion of the 2021 financial statements to be issued in accordance with GAAP. As the City continues to refine its process of preparing full GAAP financial statements, additional reviews will be performed over year end account balances. Additionally, disbursements subsequent to year end will be reviewed in detail to ensure those balances for services/goods provided prior to year-end are properly captured and reported as payable as of year-end. Of additional note is that management's internal control policies and procedures identified a number of the corrections necessary as noted in finding 2020-001.

**Anticipated Completion Date:** 12/31/21 financial statement issuance

**FINDING 2020-002** (Revenue Recognition)

**Contact Person Responsible for Corrective Action:** Jeff McMillian

**Contact Phone Number:** 812-349-3412

**Views of Responsible Officials:** We concur

**Description of Corrective Action Plan:** The City has implemented additional review procedures in conjunction with the completion of the 2021 financial statements to be issued in accordance with GAAP to ensure all revenues are properly captured and reported within the full accrual financial statements. Receivables will be recorded and reported for those revenues deemed earned by City management as of year-end

**Anticipated Completion Date:** 12/31/21 financial statement issuance

**FINDING 2020-003** (Late issuance of the 2020 Single Audit Reporting Package)

**Contact Person Responsible for Corrective Action:** Jeff McMillian

**Contact Phone Number:** 812-349-3412

**Views of Responsible Officials:** Understood

**Description of Corrective Action Plan:** There were significant delays in finalizing the 2020 audit reporting and subsequently filing the 2020 single audit reporting package for a number of reasons, including several that were beyond the control of the City management team. The City is in the process of beginning the audit of the 2021 financial statements, more than a year following the close of the December 31, 2021 financial statements which will result in the 2021 single audit reporting package being filed late also. City management continues to work with new auditors to more timely complete the annual audit process of the City, and subsequently file the required single audit reporting package.

**Anticipated Completion Date:** 12/31/22 financial statement issuance (currently due to be filed with the Federal Audit Clearinghouse September 30, 2023).

