

STATE BOARD OF ACCOUNTS
302 West Washington Street
Room E418
INDIANAPOLIS, INDIANA 46204-2769

FINANCIAL STATEMENTS AUDIT REPORT

OF

ROCKFIELD REGIONAL SEWER DISTRICT

CARROLL COUNTY, INDIANA

January 1, 2017 to December 31, 2020



FILED
04/08/2022

TABLE OF CONTENTS

<u>Description</u>	<u>Page</u>
Schedule of Officials	2
Independent Auditor's Report	3-4
Financial Statements and Accompanying Notes:	
Statements of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis	6-7
Notes to Financial Statements.....	8-10
Other Information - Unaudited:	
Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis	12-15
Schedule of Leases and Debt	17
Other Reports.....	18

SCHEDULE OF OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Treasurer	Rebecca Dishon Neda Duff	01-01-17 to 08-01-18 08-02-18 to 12-31-22
President of the District Board	Steve Goodrich Randle Myers	01-01-17 to 03-12-18 03-13-18 to 12-31-22



INDEPENDENT AUDITOR'S REPORT

TO: THE OFFICIALS OF THE ROCKFIELD REGIONAL
SEWER DISTRICT, CARROLL COUNTY, INDIANA

Report on the Financial Statements

We have audited the accompanying financial statements of the Rockfield Regional Sewer District (District), which comprise the financial position and results of operations for the period of January 1, 2017 to December 31, 2020, and the related notes to the financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6). Management is responsible for and has determined that the regulatory basis of accounting, as established by the Indiana State Board of Accounts, is an acceptable basis of presentation. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

INDEPENDENT AUDITOR'S REPORT
(Continued)

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1 to the financial statements, the District prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position and results of operations of the District for the period of January 1, 2017 to December 31, 2020.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and results of operations of the District for the period of January 1, 2017 to December 31, 2020, in accordance with the financial reporting provisions of the Indiana State Board of Accounts described in Note 1.

Other Matters

Other Information

Our audit was conducted for the purpose of forming an opinion on the District's financial statements. The Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis and Schedule of Leases and Debt, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statements. They have not been subjected to the auditing procedures applied by us in the audit of the financial statements, and, accordingly, we express no opinion on them.



Beth Kelley, CPA, CFE
Deputy State Examiner

March 31, 2022

FINANCIAL STATEMENTS AND ACCOMPANYING NOTES

The financial statements and accompanying notes were approved by management of the District. The financial statements and notes are presented as intended by the District.

ROCKFIELD REGIONAL SEWER DISTRICT
STATEMENT OF RECEIPTS, DISBURSEMENTS,
AND CASH AND INVESTMENT BALANCES -
REGULATORY BASIS
For the Years Ended December 31, 2017 and 2018

Fund	Cash and Investments 01-01-17	Receipts	Disbursements	Cash and Investments 12-31-17	Receipts	Disbursements	Cash and Investments 12-31-18
Interest	\$ 15	\$ 16	\$ 17	\$ 14	\$ -	\$ 14	\$ -
Debt Reserve	8,127	2,892	-	11,019	2,892	-	13,911
Improvement Fund	5,561	63,351	68,912	-	-	-	-
Operation And Maintenance	1,151	68,944	72,689	(2,594)	72,597	78,110	(8,107)
P & I Fund	29,947	28,956	27,670	31,233	26,543	27,288	30,488
Totals	\$ 44,801	\$ 164,159	\$ 169,288	\$ 39,672	\$ 102,032	\$ 105,412	\$ 36,292

The notes to the financial statements are an integral part of this statement.

ROCKFIELD REGIONAL SEWER DISTRICT
STATEMENT OF RECEIPTS, DISBURSEMENTS,
AND CASH AND INVESTMENT BALANCES -
REGULATORY BASIS
For the Years Ended December 31, 2019 and 2020

Fund	Cash and Investments 01-01-19	Receipts	Disbursements	Cash and Investments 12-31-19	Receipts	Disbursements	Cash and Investments 12-31-20
Debt Reserve	\$ 13,911	\$ 2,892	\$ -	\$ 16,803	\$ 2,892	\$ -	\$ 19,695
Operation And Maintenance	(8,107)	84,447	66,607	9,733	70,737	66,727	13,743
P & I Fund	<u>30,488</u>	<u>31,369</u>	<u>26,905</u>	<u>34,952</u>	<u>28,956</u>	<u>27,523</u>	<u>36,385</u>
Totals	<u>\$ 36,292</u>	<u>\$ 118,708</u>	<u>\$ 93,512</u>	<u>\$ 61,488</u>	<u>\$ 102,585</u>	<u>\$ 94,250</u>	<u>\$ 69,823</u>

The notes to the financial statements are an integral part of this statement.

ROCKFIELD REGIONAL SEWER DISTRICT
NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The District was established under the laws of the State of Indiana. The District operates under a governing board.

The accompanying financial statements present the financial information for the District.

B. Basis of Accounting

The financial statements are reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

C. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

D. Receipts

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts include the following sources:

Charges for services. Amounts received for services including, but not limited to, the following: planning commission charges, building department charges, copies of public records, copy machines charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable TV receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

Other receipts. Amounts received from various sources, including, but not limited to, the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution, or court order; internal service receipts; and fiduciary receipts.

E. Disbursements

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements include the following uses:

Personal services. Amounts disbursed for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

ROCKFIELD REGIONAL SEWER DISTRICT
NOTES TO FINANCIAL STATEMENTS
(Continued)

Supplies. Amounts disbursed for articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include, but are not limited to, the following: office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges. Amounts disbursed for services including, but not limited to, the following: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Debt service - principal and interest. Amounts disbursed for fixed obligations resulting from financial transactions previously entered into by the District. It includes all expenditures for the reduction of the principal and interest of the District's general obligation indebtedness.

Other disbursements. Amounts disbursed for various other purposes including, but not limited to, the following: interfund loan payments; loans made to other funds; internal service disbursements; and transfers out that are authorized by statute, ordinance, resolution, or court order.

F. Interfund Transfers

The District may, from time to time, make transfers from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

G. Fund Accounting

Separate funds are established, maintained, and reported by the District. Each fund is used to account for amounts received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the District. The amounts accounted for in a specific fund may only be available for use for certain, legally-restricted purposes. Additionally, some funds are used to account for assets held by the District in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units, and, therefore, the funds cannot be used for any expenditures of the unit itself.

Note 2. Budgets

The operating budget is initially prepared and approved at the local level. The fiscal officer of the District submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year.

Note 3. Deposits and Investments

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

ROCKFIELD REGIONAL SEWER DISTRICT
NOTES TO FINANCIAL STATEMENTS
(Continued)

State statutes authorize the District to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

Note 4. Risk Management

The District may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job-related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the District to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

Note 5. Cash Balance Deficits

The financial statements contained a fund, Operations And Maintenance fund, with deficits in cash. This is a result of not closely monitoring the Operations And Maintenance fund cash and investments balance at year end.

Note 6. Combined Funds

The Interest, Improvement Fund, and Operation And Maintenance funds were reported individually in the financial statement for the years ended December 31, 2017 and 2018, but were combined into one fund, the Operation And Maintenance fund, in the financial statement for the years ended December 31, 2019 and 2020.

OTHER INFORMATION - UNAUDITED

The District's Annual Financial Reports information can be found on the Indiana Gateway for Government Units website: <https://gateway.ifionline.org/>.

Differences may be noted between the financial information presented in the financial statements contained in this report and the financial information presented in the District's Annual Financial Reports referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the audit. This is a common occurrence in any financial statement audit. The financial information presented in this report is audited information, and the accuracy of such information can be determined by reading the opinion given in the Independent Auditor's Report.

The other information presented was approved by management of the District. It is presented as intended by the District.

ROCKFIELD REGIONAL SEWER DISTRICT
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS,
 AND CASH AND INVESTMENT BALANCES -
 REGULATORY BASIS
 For the Year Ended December 31, 2017

	Interest	Debt Reserve	Improvement Fund	Operation And Maintenance	P & I Fund	Totals
Cash and investments - beginning	\$ 15	\$ 8,127	\$ 5,561	\$ 1,151	\$ 29,947	\$ 44,801
Receipts:						
Charges for services	-	-	63,351	-	-	63,351
Other receipts	16	2,892	-	68,944	28,956	100,808
Total receipts	16	2,892	63,351	68,944	28,956	164,159
Disbursements:						
Personal services	-	-	-	13,715	-	13,715
Supplies	-	-	-	3,034	-	3,034
Other services and charges	-	-	-	18,887	-	18,887
Debt service - principal and interest	-	-	-	-	27,670	27,670
Other disbursements	17	-	68,912	37,053	-	105,982
Total disbursements	17	-	68,912	72,689	27,670	169,288
Excess (deficiency) of receipts over disbursements	(1)	2,892	(5,561)	(3,745)	1,286	(5,129)
Cash and investments - ending	\$ 14	\$ 11,019	\$ -	\$ (2,594)	\$ 31,233	\$ 39,672

ROCKFIELD REGIONAL SEWER DISTRICT
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS,
 AND CASH AND INVESTMENT BALANCES -
 REGULATORY BASIS
 For the Year Ended December 31, 2018

	Interest	Debt Reserve	Improvement Fund	Operation And Maintenance	P & I Fund	Totals
Cash and investments - beginning	\$ 14	\$ 11,019	\$ -	\$ (2,594)	\$ 31,233	\$ 39,672
Receipts:						
Charges for services	-	-	-	72,588	-	72,588
Other receipts	-	2,892	-	9	26,543	29,444
Total receipts	-	2,892	-	72,597	26,543	102,032
Disbursements:						
Personal services	-	-	-	14,855	-	14,855
Supplies	-	-	-	653	-	653
Other services and charges	-	-	-	13,216	-	13,216
Debt service - principal and interest	-	-	-	-	27,288	27,288
Other disbursements	14	-	-	49,386	-	49,400
Total disbursements	14	-	-	78,110	27,288	105,412
Excess (deficiency) of receipts over disbursements	(14)	2,892	-	(5,513)	(745)	(3,380)
Cash and investments - ending	\$ -	\$ 13,911	\$ -	\$ (8,107)	\$ 30,488	\$ 36,292

ROCKFIELD REGIONAL SEWER DISTRICT
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS,
 AND CASH AND INVESTMENT BALANCES -
 REGULATORY BASIS
 For the Year Ended December 31, 2019

	Debt Reserve	Operation And Maintenance	P & I Fund	Totals
Cash and investments - beginning	\$ 13,911	\$ (8,107)	\$ 30,488	\$ 36,292
Receipts:				
Charges for services	-	84,427	-	84,427
Other receipts	2,892	20	31,369	34,281
Total receipts	2,892	84,447	31,369	118,708
Disbursements:				
Personal services	-	13,925	-	13,925
Supplies	-	124	-	124
Other services and charges	-	15,664	-	15,664
Debt service - principal and interest	-	-	26,905	26,905
Other disbursements	-	36,894	-	36,894
Total disbursements	-	66,607	26,905	93,512
Excess (deficiency) of receipts over disbursements	2,892	17,840	4,464	25,196
Cash and investments - ending	\$ 16,803	\$ 9,733	\$ 34,952	\$ 61,488

ROCKFIELD REGIONAL SEWER DISTRICT
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS,
 AND CASH AND INVESTMENT BALANCES -
 REGULATORY BASIS
 For the Year Ended December 31, 2020

	Debt Reserve	Operation And Maintenance	P & I Fund	Totals
Cash and investments - beginning	\$ 16,803	\$ 9,733	\$ 34,952	\$ 61,488
Receipts:				
Charges for services	-	70,737	-	70,737
Other receipts	2,892	-	28,956	31,848
Total receipts	2,892	70,737	28,956	102,585
Disbursements:				
Personal services	-	16,584	-	16,584
Supplies	-	5,546	-	5,546
Other services and charges	-	12,749	-	12,749
Debt service - principal and interest	-	-	27,523	27,523
Other disbursements	-	31,848	-	31,848
Total disbursements	-	66,727	27,523	94,250
Excess (deficiency) of receipts over disbursements	2,892	4,010	1,433	8,335
Cash and investments - ending	\$ 19,695	\$ 13,743	\$ 36,385	\$ 69,823

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ROCKFIELD REGIONAL SEWER DISTRICT
 SCHEDULE OF LEASES AND DEBT
 December 31, 2020

Type	Description of Debt Purpose	Ending Principal Balance	Principal and Interest Due Within One Year
Governmental activities:			
General obligation bonds	Rural Development Loan to build a sewer facility	\$ 391,000	\$ 27,595
Totals		<u>\$ 391,000</u>	<u>\$ 27,595</u>

OTHER REPORTS

In addition to this report, other reports may have been issued for the District. All reports can be found on the Indiana State Board of Accounts' website: <http://www.in.gov/sboa/>.