

STATE BOARD OF ACCOUNTS
302 West Washington Street
Room E418
INDIANAPOLIS, INDIANA 46204-2769

FINANCIAL STATEMENTS REVIEW REPORT

OF

ST. JOSEPH TOWNSHIP

ALLEN COUNTY, INDIANA

January 1, 2016 to December 31, 2020



FILED
04/07/2022

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SCHEDULE OF OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Trustee	Sarah Gnagy	01-01-16 to 12-31-22
Chair of the Township Board	Jean Uhrick	01-01-16 to 12-31-19
	Jason Hollinger	01-01-20 to 12-31-20
	Gretchen Spires	01-01-21 to 12-31-21
	Jean Uhrick	01-01-22 to 12-31-22



INDEPENDENT ACCOUNTANT'S REVIEW REPORT

TO: THE OFFICIALS OF ST. JOSEPH TOWNSHIP, ALLEN COUNTY, INDIANA

We have reviewed the accompanying financial statements of St. Joseph Township (Township), for the period of January 1, 2016 to December 31, 2020. A review includes primarily applying analytical procedures to management's financial data and making inquiries of the Township's management. A review is substantially less in scope than an audit, the objective of which is the expression of an opinion regarding the financial statements as a whole. Accordingly, we do not express such an opinion.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with a regulatory basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6); which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. This includes determining that the basis of accounting the Township uses is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatements whether due to fraud or error.

Accountant's Responsibility

Our responsibility is to conduct the review engagement in accordance with *Statements on Standards for Accounting and Review Services* promulgated by the Accounting and Review Services Committee of the AICPA. Those standards require us to perform procedures to obtain limited assurance as a basis for reporting whether we are aware of any material modifications that should be made to the financial statements for them to be in accordance with the prescribed basis of accounting described in Note 1. We believe that the results of our procedures provide a reasonable basis for our conclusion.

INDEPENDENT ACCOUNTANT'S REVIEW REPORT
(Continued)

Accountant's Conclusion

Based on our review, we are not aware of any material modifications that should be made to the accompanying financial statements in order for them to be in accordance with the prescribed basis of accounting described in Note 1.

Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared in accordance with the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Our conclusion is not modified with respect to this matter.



Beth Kelley, CPA, CFE
Deputy State Examiner

March 24, 2022

FINANCIAL STATEMENTS AND ACCOMPANYING NOTES

The financial statements and accompanying notes were approved by management of the Township. The financial statements and notes are presented as intended by the Township.

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ST. JOSEPH TOWNSHIP, ALLEN COUNTY
 STATEMENT OF RECEIPTS, DISBURSEMENTS,
 AND CASH AND INVESTMENT BALANCES -
 REGULATORY BASIS
 For the Years Ended December 31, 2016 and 2017

Fund	Cash and Investments 01-01-16	Receipts	Disbursements	Cash and Investments 12-31-16	Receipts	Disbursements	Cash and Investments 12-31-17
TOWNSHIP FUND	\$ 126,006	\$ 174,848	\$ 174,228	\$ 126,626	\$ 264,200	\$ 160,853	\$ 229,973
RECREATION FUND	91,080	38,212	41,026	88,266	19,388	41,856	65,798
TOWNSHIP ASSISTANCE	751,001	374,016	295,057	829,960	368,977	287,776	911,161
FIRE FIGHTING FUND	217,697	288,513	236,245	269,965	268,257	234,995	303,227
RAINY DAY FUND	130,945	29,495	-	160,440	-	-	160,440
EXCESS LEVY FUND	57	-	57	-	-	-	-
CUMULATIVE FIRE FUND	430,782	72,795	20	503,557	23,888	35,780	491,665
REIMBURSEMENT	-	282,140	282,140	-	1,205	1,205	-
PAYROLL DEDUCTIONS	-	56,889	56,889	-	56,339	56,339	-
SAFETY GRANT FUND	5,702	-	-	5,702	-	-	5,702
CAPITAL IMPROVE-GENERAL	6,306	-	-	6,306	-	-	6,306
HALL DEPOSIT	1,125	3,410	3,410	1,125	4,650	4,900	875
Totals	<u>\$ 1,760,701</u>	<u>\$ 1,320,318</u>	<u>\$ 1,089,072</u>	<u>\$ 1,991,947</u>	<u>\$ 1,006,904</u>	<u>\$ 823,704</u>	<u>\$ 2,175,147</u>

The notes to the financial statements are an integral part of this statement.

ST. JOSEPH TOWNSHIP, ALLEN COUNTY
 STATEMENT OF RECEIPTS, DISBURSEMENTS,
 AND CASH AND INVESTMENT BALANCES -
 REGULATORY BASIS
 For the Years Ended December 31, 2018 and 2019

Fund	Cash and Investments 01-01-18	Receipts	Disbursements	Cash and Investments 12-31-18	Receipts	Disbursements	Cash and Investments 12-31-19
TOWNSHIP FUND	\$ 229,973	\$ 264,370	\$ 180,525	\$ 313,818	\$ 417,347	\$ 186,770	\$ 544,395
RECREATION FUND	65,798	18,162	27,519	56,441	42,206	60,000	38,647
TOWNSHIP ASSISTANCE	911,161	385,868	242,002	1,055,027	277,392	240,409	1,092,010
FIRE FIGHTING FUND	303,227	290,704	202,097	391,834	398,128	144,198	645,764
RAINY DAY FUND	160,440	-	-	160,440	-	-	160,440
CUMULATIVE FIRE FUND	491,665	24,784	-	516,449	273,623	-	790,072
REIMBURSEMENT	-	1,005	1,005	-	350,106	350,106	-
PAYROLL DEDUCTIONS	-	55,043	55,043	-	36,967	36,967	-
SAFETY GRANT FUND	5,702	-	-	5,702	-	5,702	-
CAPITAL IMPROVE-GENERAL	6,306	-	-	6,306	-	6,000	306
HALL DEPOSIT	875	3,900	4,050	725	3,000	2,700	1,025
Totals	<u>\$ 2,175,147</u>	<u>\$ 1,043,836</u>	<u>\$ 712,241</u>	<u>\$ 2,506,742</u>	<u>\$ 1,798,769</u>	<u>\$ 1,032,852</u>	<u>\$ 3,272,659</u>

The notes to the financial statements are an integral part of this statement.

ST. JOSEPH TOWNSHIP, ALLEN COUNTY
 STATEMENT OF RECEIPTS, DISBURSEMENTS,
 AND CASH AND INVESTMENT BALANCES -
 REGULATORY BASIS
 For the Year Ended December 31, 2020

Fund	Cash and Investments 01-01-20	Receipts	Disbursements	Cash and Investments 12-31-20
TOWNSHIP FUND	\$ 544,395	\$ 418,974	\$ 186,353	\$ 777,016
RECREATION FUND	38,647	63,524	37,846	64,325
TOWNSHIP ASSISTANCE	1,092,010	194,513	281,380	1,005,143
FIRE FIGHTING FUND	645,764	304,526	314,826	635,464
RAINY DAY FUND	160,440	-	-	160,440
CUMULATIVE FIRE FUND	790,072	30,032	50,000	770,104
REIMBURSEMENT	-	2,080	2,080	-
PAYROLL DEDUCTIONS	-	38,834	38,834	-
CAPITAL IMPROVE-GENERAL	306	-	306	-
HALL DEPOSIT	1,025	-	1,025	-
Totals	\$ <u>3,272,659</u>	\$ <u>1,052,483</u>	\$ <u>912,650</u>	\$ <u>3,412,492</u>

The notes to the financial statements are an integral part of this statement.

ST. JOSEPH TOWNSHIP, ALLEN COUNTY
NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The Township was established under the laws of the State of Indiana. The Township operates under a township trustee/township board form of government and provides some or all of the following services: public safety (fire), health and social services (township assistance), culture and recreation (parks and/or community centers), and general administrative services (weed and dog control).

The accompanying financial statements present the financial information for the Township.

B. Basis of Accounting

The financial statements are reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

C. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

D. Receipts

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts include the following sources:

Taxes. Amounts received from one or more of the following: property tax, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeeper's tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the Township.

Licenses and permits. Amounts received from businesses, occupations, or nonbusinesses that must be licensed before doing business within the government's jurisdiction, or permits levied according to the benefits presumably conferred by the permit. Examples of licenses and permits include the following: peddler licenses, animal licenses, auctioneer licenses, building and planning permits, demolition permits, electrical permits, sign permits, and gun permits.

ST. JOSEPH TOWNSHIP, ALLEN COUNTY
NOTES TO FINANCIAL STATEMENTS
(Continued)

Intergovernmental receipts. Amounts received from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of intergovernmental receipts include, but are not limited to, the following: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distributions received from the state, local road and street distributions received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

Charges for services. Amounts received for services including, but not limited to, the following: planning commission charges, building department charges, copies of public records, copy machines charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable TV receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

Fines and forfeits. Amounts received from fines and penalties imposed for the commission of statutory offenses, violation of lawful administrative rules and regulations (fines), and for the neglect of official duty and monies derived from confiscating deposits held as performance guarantees (forfeitures).

Other receipts. Amounts received from various sources, including, but not limited to, the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution, or court order; internal service receipts; and fiduciary receipts.

E. Disbursements

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements include the following uses:

Personal services. Amounts disbursed for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies. Amounts disbursed for articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include, but are not limited to, the following: office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges. Amounts disbursed for services including, but not limited to, the following: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Capital outlay. Amounts disbursed for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

Other disbursements. Amounts disbursed for various other purposes including, but not limited to, the following: interfund loan payments; loans made to other funds; internal service disbursements; and transfers out that are authorized by statute, ordinance, resolution, or court order.

ST. JOSEPH TOWNSHIP, ALLEN COUNTY
NOTES TO FINANCIAL STATEMENTS
(Continued)

F. Interfund Transfers

The Township may, from time to time, make transfers from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

G. Fund Accounting

Separate funds are established, maintained, and reported by the Township. Each fund is used to account for amounts received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the Township. The amounts accounted for in a specific fund may only be available for use for certain, legally-restricted purposes. Additionally, some funds are used to account for assets held by the Township in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units, and, therefore, the funds cannot be used for any expenditures of the unit itself.

Note 2. Budgets

The operating budget is initially prepared and approved at the local level. The fiscal officer of the Township submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

Note 3. Property Taxes

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the Township in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by December 31 of the year preceding the budget year or January 15 of the budget year if the Township is issuing debt after December 1 or intends on filing a shortfall appeal. These rates were based upon the assessed valuations adjusted for various tax credits from the preceding year's lien date of January 1. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

Note 4. Deposits and Investments

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

ST. JOSEPH TOWNSHIP, ALLEN COUNTY
NOTES TO FINANCIAL STATEMENTS
(Continued)

State statutes authorize the Township to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

Note 5. Risk Management

The Township may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job-related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the Township to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

Note 6. Pension Plan

Public Employees' Retirement Fund

Plan Description

The Indiana Public Employees' Retirement Fund Defined Benefit Plan (PERF DB) is a cost-sharing multiple-employer defined benefit plan and provides retirement, disability, and survivor benefits to plan members. PERF DB is administered through the Indiana Public Retirement System (INPRS) Board in accordance with state statutes (IC 5-10.2 and IC 5-10.3) and administrative code (35 IAC 1.2), which govern most requirements of the system and give the Township authority to contribute to the plan.

The Public Employees' Hybrid Plan (PERF Hybrid) consists of two components: PERF DB, the employer-funded monthly defined benefit component, and the Public Employees' Hybrid Members Defined Contribution Account, the defined contribution component.

The Retirement Savings Plan for Public Employees (My Choice) is a multiple-employer defined contribution plan. It is administered through the INPRS Board in accordance with state statutes (IC 5-10.2 and IC 5-10.3) and administrative code (35 IAC 1.2), which govern most requirements of the system and give the Township authority to contribute to the plan.

New employees hired have a one-time election to join either the PERF Hybrid or the My Choice.

Financial Report

INPRS issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

ST. JOSEPH TOWNSHIP, ALLEN COUNTY
NOTES TO FINANCIAL STATEMENTS
(Continued)

Indiana Public Retirement System
One North Capitol, Suite 001
Indianapolis, IN 46204
Ph. (844) 464-6777

Contributions

Members' contributions are set by state statute at 3 percent of compensation for both the defined contribution component of PERF Hybrid and My Choice. The employer may elect to make the contribution on behalf of the member of the defined contribution component of PERF Hybrid and My Choice members may receive additional employer contribution in lieu of the PERF DB. Contributions to the PERF DB are determined by INPRS Board based on actuarial valuation.

ST. JOSEPH TOWNSHIP, ALLEN COUNTY
REVIEW RESULT AND COMMENT

ANNUAL FINANCIAL REPORT

Condition and Context

The Township's financial information was entered into the Indiana Gateway for Government Units financial reporting system, which was the source for the Annual Financial Report (AFR) and financial statements.

In 2016, 2017, 2018, and 2019, the Township overstated receipts and disbursements in the Township Fund by \$580,000, \$700,000, \$880,000, and \$500,000, respectively, due to the inclusion of bank-to-bank transfer activity reported in its AFR.

Adjustments were proposed, approved by management, and made to the financial statements.

Criteria

Indiana Code 5-11-1-4(a) states:

"The state examiner shall require from every audited entity financial reports covering the full period of each fiscal year. These reports shall be prepared, verified, and filed with the state examiner not later than sixty (60) days after the close of each fiscal year. The reports must be in the form and content prescribed by the state examiner and filed electronically in the manner prescribed under [IC 5-14-3.8-7](#)."

Sarah Gnagy, Trustee
ST. JOSEPH TOWNSHIP • ALLEN COUNTY
sarahgnagy@sjtwp.com



POST OFFICE BOX 15337
FORT WAYNE, INDIANA 46885

PHONE: (260) 485-5993

FAX: (260) 492-2779

OFFICIAL RESPONSE

Date: 03/30/22

Indiana State Board of Accounts
302 West Washington St. Room E418
Indianapolis, IN 46204-2765

Re: Official Response

Up until 2020, the Accounting Software approved by the SBOA and used by Townships and other Units did not isolate Bank to Bank transfers from Receipts and Disbursements, thus inflating the actual numbers as pertaining to transfers. Starting in 2020, SBOA directed the software vendors that the Townships were not to include these transfers in the reporting, therefore no adjustments were needed to the 2020 AFR.

A handwritten signature in black ink that reads "Sarah Gnagy". The signature is written in a cursive, flowing style.

Sarah Gnagy
Trustee, St. Joseph Township

ST. JOSEPH TOWNSHIP, ALLEN COUNTY
EXIT CONFERENCE

The contents of this report were discussed on March 24, 2022, with Sarah Gnagy, Trustee; Kathy Tuttle, Deputy Trustee; and Jean Uhrick, Chair of the Township Board.