

ELKHART COUNTY, IN

ANNUAL FINANCIAL REPORT

December 31, 2020

ELKHART COUNTY, IN

ANNUAL FINANCIAL REPORT For the Year Ended December 31, 2020

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SCHEDULE OF OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
County Auditor	Patricia A. Pickens	01-01-20 to 12-31-22
County Treasurer	Tina M. Bontrager	01-01-20 to 12-31-22
Clerk of the Courts	Christopher J. Anderson	01-01-20 to 12-31-22
County Sheriff	Jeffery A. Siegel	01-01-20 to 12-31-22
Recorder	Jennifer L. Doriot	01-01-20 to 12-31-22
President of the Board of County Commissioners	Mike L. Yoder Suzanne M. Weirick	01-01-20 to 12-31-20 01-01-21 to 12-31-22
President of the County Council	John K.Letherman Thomas W. Stump	01-01-20 to 12-31-20 01-01-21 to 01-01-22



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INDEPENDENT AUDITOR'S REPORT

TO: THE OFFICIALS OF ELKHART COUNTY, INDIANA

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Elkhart County (County), as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. Except as discussed in the *Basis for Qualified Opinion on the Discretely Presented Component Units* paragraph, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

INDEPENDENT AUDITOR'S REPORT
(Continued)

Basis for Qualified Opinion on the Discretely Presented Component Units

Accumulated depreciation, accrued wages and withholdings payable, and compensated absences were not presented for the following discretely presented component units of the County: Middlebury Community Public Library, Nappanee Public Library, and Wakarusa-Olive and Harrison Township Public Library. In addition, beginning capital asset balances did not agree with the subsidiary capital asset records of the libraries. There was no capital asset policy for Wakarusa-Olive and Harrison Township Public Library.

Accumulated depreciation for books, accrued wages and withholdings payable, and compensated absences were not presented for Elkhart Public Library, a component unit of the County. In addition, there was not sufficient audit evidence to substantiate the beginning balance of books at Elkhart Public Library.

The amount by which this departure would affect assets, liabilities, net position, and expenses of the County's aggregate discretely presented component units has not been determined.

Qualified Opinion

In our opinion, except for the possible effects of the matter described in the *Basis for Qualified Opinion on the Discretely Presented Component Units* paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position of the discretely presented component units of the County, as of December 31, 2020, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2020, and the respective changes in financial position and, where applicable, cash flows thereof and for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note I, A, to the financial statements, the Elkhart Public Library, Middlebury Community Public Library, Nappanee Public Library, and Wakarusa-Olive and Harrison Township Public Library were included as discretely presented component units. The libraries were not reported as discretely presented component units in the prior report. Our opinion is not modified with respect to this matter.

As discussed in Note I, B, to the financial statements, the County adopted new accounting guidance, GASB Statement No. 90, Majority Equity Interests - An Amendment of GASB Statements No. 14 and 61. Our opinion is not modified with respect to this matter.

As discussed in Note III, H, to the financial statements, the County restated the fund balance of the General Fund at December 31, 2019, to include the balance of the Rainy Day Fund. Our opinion is not modified with respect to this matter.

INDEPENDENT AUDITOR'S REPORT
(Continued)

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Schedule of Proportionate Share of Net Pension Liability and Related Ratios INPRS (PERF), Schedule of Employer Contributions INPRS (PERF), Schedule of Changes in the County's Net Pension Liability and Related Ratios Sheriff's Retirement Plan, Schedule of Changes in the County's Net Pension Liability and Related Ratios Sheriff's Benefit Plan, Schedule of County Contributions Sheriff's Retirement Plan, Schedule of County Contributions Sheriff's Benefit Plan, Schedule of Investment Returns Sheriff's Retirement and Benefit Plans, Schedule of Changes in Net OPEB Liability Elkhart County's OPEB Plan, Schedule of Net OPEB Liability Elkhart County's OPEB Plan, Non-GAAP Budgetary Comparison Schedules - General Fund and Major Special Revenue Fund, and Budget/GAAP Reconciliation - General Fund and Major Special Revenue Fund, as listed in the Table of Contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying Combining Balance Sheet - Nonmajor Governmental Funds, Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds, Combining Balance Sheet - Nonmajor Special Revenue Funds, Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds, Combining Balance Sheet Nonmajor Debt Service Funds, Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Debt Service Funds, Combining Balance Sheet Nonmajor Capital Projects Funds, Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Capital Projects Funds, Combining Statement of Fiduciary Net Position - Private-Purpose Trust Funds, Combining Statement of Changes in Fiduciary Net Position - Private-Purpose Trust Funds, Combining Statement of Fiduciary Net Position - Pension Trust Funds, Combining Statement of Changes in Fiduciary Net Position - Pension Trust Funds, Combining Statement of Fiduciary Net Position - Custodial Funds, Combining Statement of Changes in Fiduciary Net Position - Custodial Funds, Combining Statement of Net Position Component Units, and Combining Statement of Activities Component Units are presented for purposes of additional analysis and are not a required part of the basic financial statements.

INDEPENDENT AUDITOR'S REPORT
(Continued)

The Combining Balance Sheet - Nonmajor Governmental Funds, Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds, Combining Balance Sheet - Nonmajor Special Revenue Funds, Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds, Combining Balance Sheet Nonmajor Debt Service Funds, Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Debt Service Funds, Combining Balance Sheet Nonmajor Capital Projects Funds, Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Capital Projects Funds, Combining Statement of Fiduciary Net Position - Private-Purpose Trust Funds, Combining Statement of Changes in Fiduciary Net Position - Private-Purpose Trust Funds, Combining Statement of Fiduciary Net Position - Pension Trust Funds, Combining Statement of Changes in Fiduciary Net Position - Pension Trust Funds, Combining Statement of Fiduciary Net Position - Custodial Funds, Combining Statement of Changes in Fiduciary Net Position - Custodial Funds, Combining Statement of Net Position Component Units, and Combining Statement of Activities Component Units are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, except for the effects on the supplementary information of the matter described in the *Basis for Qualified Opinion on the Discretely Presented Component Units* paragraph, the Combining Balance Sheet - Nonmajor Governmental Funds, Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds, Combining Balance Sheet - Nonmajor Special Revenue Funds, Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds, Combining Balance Sheet Nonmajor Debt Service Funds, Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Debt Service Funds, Combining Balance Sheet Nonmajor Capital Projects Funds, Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Capital Projects Funds, Combining Statement of Fiduciary Net Position - Private-Purpose Trust Funds, Combining Statement of Changes in Fiduciary Net Position - Private-Purpose Trust Funds, Combining Statement of Fiduciary Net Position - Pension Trust Funds, Combining Statement of Changes in Fiduciary Net Position - Pension Trust Funds, Combining Statement of Fiduciary Net Position - Custodial Funds, Combining Statement of Changes in Fiduciary Net Position - Custodial Funds, Combining Statement of Net Position Component Units, and Combining Statement of Activities Component Units are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 21, 2022, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.



Beth Kelley, CPA, CFE
Deputy State Examiner

March 21, 2022

ELKHART COUNTY, IN

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of Elkhart County, Indiana, ("the County"), we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2020.

Financial Highlights

- The assets of the County exceeded its liabilities at the close of the most recent fiscal year by \$430,610,195 (net position).
- The County's total net position increased by \$20,963,187 as compared to the 2019 total net position.
- As of the close of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$193,103,472, an increase of \$52,472,715 compared to 2019.
- Approximately 21.22% of the total amount in the combined ending fund balances, \$40,980,211, is available for spending at the government's discretion (unassigned fund balance).
- At the end of the current fiscal year, the fund balance for the general fund was \$47,237,932, an increase of \$36,981,998 from 2019. This amount represents 85.40% of total general fund expenditures, excluding transfers out.
- The County issued \$33,545,000 of bonds during 2020 to finance a criminal justice facility and repaid \$5,295,000 of principal on bond related debt during the current fiscal year.
- Other post-employment benefit actuarial liabilities increased by \$5,669,756 to \$47,868,736.
- Pension related actuarial liabilities decreased by \$4,936,348 to \$19,741,877.
- The County received \$6,984,431 of CARES funding in 2020. These dollars were used to address the financial effects of the Coronavirus pandemic.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to private-sector business.

The statement of net position presents information on all the County's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

ELKHART COUNTY, IN

MANAGEMENT'S DISCUSSION AND ANALYSIS

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, highways and streets, health and welfare and culture and recreation.

The government-wide financial statements start on page 1-3 of this report.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, LIT – Special Purpose, Major Bridge, Major Moves Construction, and 2020 Criminal Justice Bond which are considered to be major funds. Data for the remaining County governmental funds are combined into a single, aggregated presentation. Individual fund data for non-major governmental funds is provided in the form of combining statements elsewhere in the report. The County adopts an annual appropriated budget for its general fund, certain special revenue funds, debt service funds and certain capital projects funds. Budgetary comparison schedules have been provided for the general fund and major special revenues funds.

The governmental fund financial statements start on page 4 of this report.

Proprietary funds. The County maintains two types of proprietary funds. Enterprise funds are used to report functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its landfill operations and the stormwater operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses the internal service fund to account for health insurance/flexible spending. Because these services benefit the governmental-type functions, they have been included within the governmental activities on the Statement of Net Position in the government-wide financial statements.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

ELKHART COUNTY, IN

MANAGEMENT'S DISCUSSION AND ANALYSIS

The fund financial statements described above start on page 11 of this report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements begin on page 13 of this report.

Other Information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's budgets for its General Fund and major special revenue funds as well as a reconciliation between the budget schedules and fund financial statements. In addition, the County's funding progress for its obligation to provide pension and other post-employment benefits to certain employees is included as supplementary information.

Required supplementary information begins on page 72 of this report.

The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information on budgets. Combining and individual fund statements and schedules can be found beginning on page 96 of this report.

Government-Wide Financial Analysis

Net position may serve, over time, as a useful indicator of government's financial position. In the case of the County, assets exceeded liabilities by \$430,610,195 at the close of the most recent fiscal year.

By far the largest portion, \$338,328,534 (78.57%), of the County's net position reflects the investment in capital assets (e.g., land, buildings, machinery, equipment, and infrastructure); less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

ELKHART COUNTY, IN

MANAGEMENT'S DISCUSSION AND ANALYSIS

The following table reflects the condensed statement of County net position:

Net Position as of December 31, 2020
(amounts expressed in thousands)

	2020		2019	
	Governmental Activities	Business-Type Activities	Governmental Activities	Business-Type Activities
Current and other assets	\$ 252,065	\$ 35,956	\$ 202,264	\$ 31,948
Capital assets	381,739	6,465	384,035	5,694
Total assets	<u>633,804</u>	<u>42,421</u>	<u>586,299</u>	<u>37,642</u>
Deferred outflows of resources	<u>18,198</u>	<u>463</u>	<u>10,581</u>	<u>194</u>
Current liabilities	6,682	857	14,886	102
Noncurrent liabilities	<u>147,796</u>	<u>1,784</u>	<u>109,575</u>	<u>1,522</u>
Total liabilities	<u>154,478</u>	<u>2,641</u>	<u>124,461</u>	<u>1,624</u>
Deferred inflows of resources	<u>66,914</u>	<u>547</u>	<u>60,972</u>	<u>374</u>
Net investment in capital assets	338,328	6,465	335,807	5,694
Restricted net position	110,960	-	101,276	-
Unrestricted net position	<u>(18,678)</u>	<u>33,231</u>	<u>(25,636)</u>	<u>30,144</u>
Total net position	<u>\$ 430,610</u>	<u>\$ 39,696</u>	<u>\$ 411,447</u>	<u>\$ 35,838</u>

An additional portion of the County's net position, \$110,959,778, (25.77%), represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position may be used to meet the government's ongoing obligations to citizens and creditors. A negative balance for unrestricted net position is more common for units of government like the County that utilize pay as you go policies for long-term debt, pensions and other post-employment benefits rather than accumulating assets in advance.

ELKHART COUNTY, IN

MANAGEMENT'S DISCUSSION AND ANALYSIS

Governmental Activities

The following table provides a comparative summary of changes in net position for the County.

Changes in Net Position for the Year Ended December 31, 2020 (Amounts expressed in thousands)

	2020		2019	
	Governmental Activities	Business-Type Activities	Governmental Activities	Business-Type Activities
Revenues				
Program revenues				
Charges for services	\$ 9,916	\$ 7,338	\$ 11,508	\$ 6,987
Operating grants and contributions	31,969	-	25,417	-
General revenues				
Property taxes	50,395	-	50,968	-
Income taxes	43,577	-	52,263	-
Other taxes	216	-	476	-
Other	28,182	3,398	10,219	1,609
Total revenues	<u>164,255</u>	<u>10,736</u>	<u>150,851</u>	<u>8,596</u>
Expenses				
General government	80,262	-	39,438	-
Public safety	29,456	-	56,200	-
Highways and streets	18,069	-	22,175	-
Health and welfare	12,198	-	9,329	-
Culture and recreation	2,159	-	2,355	-
Landfill	-	5,572	-	4,834
Stormwater	-	3,106	-	1,280
Interest and fiscal charges	1,148	-	1,989	-
Total expenses	<u>143,292</u>	<u>8,678</u>	<u>131,486</u>	<u>6,114</u>
Change in net position	20,963	2,058	19,365	2,482
Net position - beginning	409,647	37,638	392,082	33,356
Prior period adjustment	-	-	(1,800)	1,800
Net position - December 31	<u>\$ 430,610</u>	<u>\$ 39,696</u>	<u>\$ 409,647</u>	<u>\$ 37,638</u>

ELKHART COUNTY, IN

MANAGEMENT'S DISCUSSION AND ANALYSIS

The County's net position from governmental activities, including the statement of net position increased by \$20,963,187, or 5.1% in 2020, over the net position of 2019. Notable governmental activities revenues and expenses in 2020 are:

- Program revenues (charge for services) reported a total amount of \$9,916,125. The total amount is comprised of general government revenue of \$2,924,154, public safety revenue of \$5,208,227, highway and streets revenue of \$446,409, health and welfare revenue of \$1,153,126, and culture and recreation revenue of \$184,209.
- Program revenues (operating grants and contributions) reported a total amount of \$31,969,532. The total amount is comprised of general government revenue of \$7,783,341, public safety revenue of \$2,839,664, highway and streets revenue of \$10,103,880, health and welfare revenue of \$11,152,106, and culture and recreation of \$90,541.
- Property, income, and other tax revenues in 2020 reported a total amount of \$50,395,573, \$43,577,115, and \$216,455, respectively.
- General government expenses reported a total amount of \$80,261,961.
- Public safety expenses reported a total amount of \$29,456,462.
- Highway and streets expenses reported a total amount of \$18,069,462.
- Health and welfare expenses reported a total amount \$12,198,568.
- Culture and recreation expenses reported a total amount \$2,158,869.
- Interest and fiscal charges reported a total amount \$1,148,192.
- Business-type activities generated net revenues of \$2,058,112 from Landfill and Stormwater operations.

The County's overall cash and cash equivalents position of \$203,378,354, is very strong. The County's property tax rate for 2020 decreased to \$.4585 from \$.4643 for 2019, per \$100 of assessed value.

The following displays the Expenses and Program Revenues of the County's governmental activities:

Program Revenue and Expenses – Governmental Activities

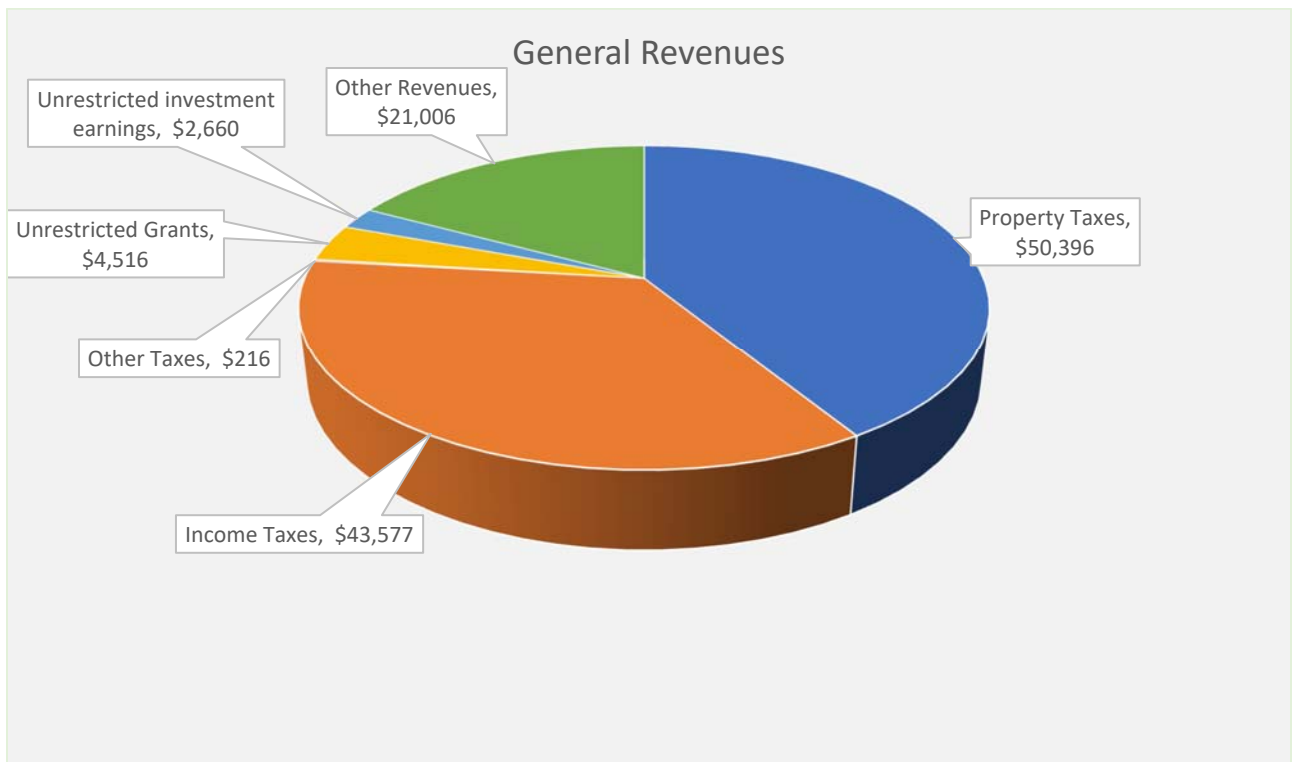
Taxes, as in prior years, were the County's major source of revenue supporting its activities, primarily in the area of public safety, health and welfare and general government. Other sources of revenue consisted primarily of unrestricted investment earnings and miscellaneous revenue. The following table displays program revenues as compared to program expenses. Deficits in programs are made up by general revenues.

ELKHART COUNTY, IN

MANAGEMENT'S DISCUSSION AND ANALYSIS

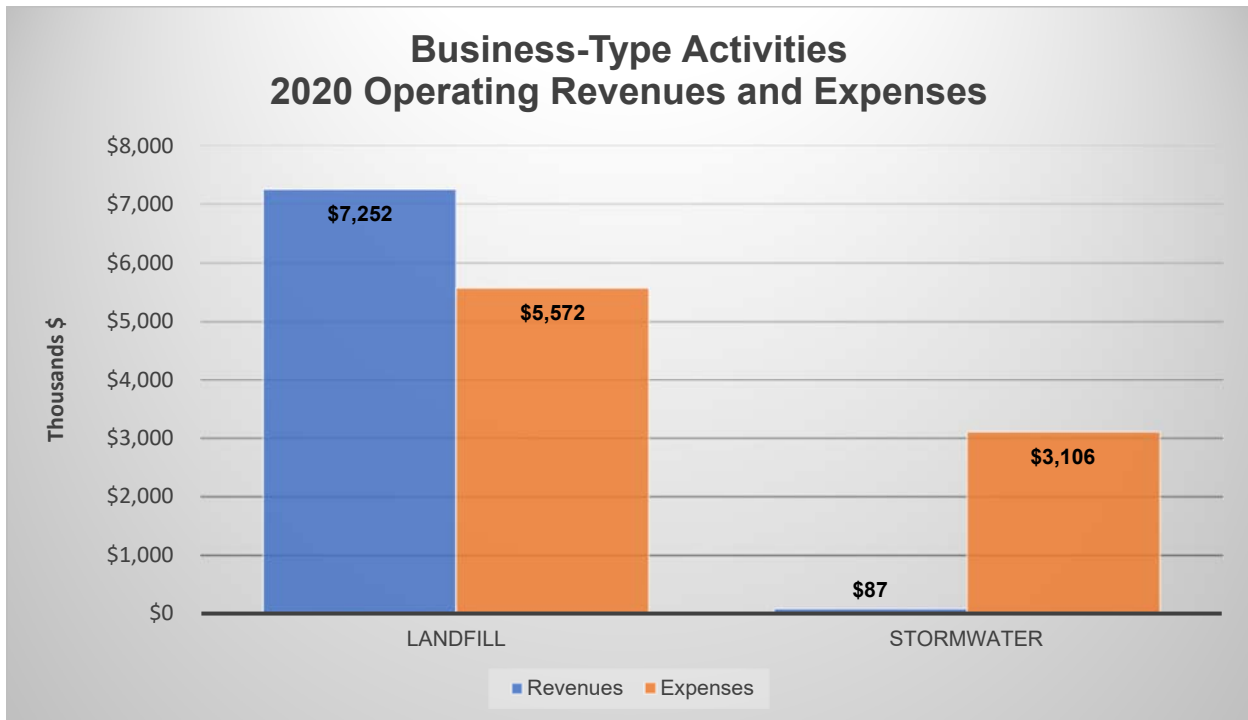


The following displays the General Revenues by source for the County's governmental activities. General revenues are used to help offset funding shortfalls related to governmental functions detailed in the preceding graph:



ELKHART COUNTY, IN

MANAGEMENT'S DISCUSSION AND ANALYSIS



Financial Analysis of the Government's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful to assess the County's financial requirements. Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

Fund balances are the differences between assets and liabilities in a governmental fund. The nonspendable fund balance includes amounts that are not in spendable form or amounts that are required to be maintained intact. Restricted fund balance includes amounts that can be spent only for the specific purposes stipulated by external providers, such as grant providers or bondholders, as well as amounts that are restricted constitutionally or through legislation. Committed fund balance includes amounts that can be used only for the specific purposes that are determined by a formal action of the government's highest level of decision-making authority. Assigned fund balance applies to amounts that are intended for specific purposes as expressed by governing body or authorized official and applies to remaining resources in any governmental fund other than the general fund. Unassigned fund balances include all amounts not contained in other classifications for the general fund and deficit fund balances in any other governmental fund.

As of the end of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$193,103,472 an increase of \$52,472,715 compared to 2019. \$150,487,635 of the fund balance is restricted, \$1,635,626 is assigned and \$40,980,211 is unassigned.

The general fund is the primary operating fund of the County. At the end of the current fiscal year, unassigned fund balance was \$45,602,306 and \$1,635,626 was assigned. As a measure of the general fund's liquidity, it may be useful to compare total fund balance to total expenditures of \$55,315,246 excluding transfers. Total fund balance represents 85.40% of that same amount.

ELKHART COUNTY, IN

MANAGEMENT'S DISCUSSION AND ANALYSIS

The fund balance of the County general fund increased by \$10,255,934 during the current fiscal year. Key factors are as follows:

- Revenues exceeded expenditures by \$4,413,656 (excluding other financing sources and uses).
- The primary revenue of the general fund includes property taxes of \$26,974,181 and income taxes of \$20,260,263. All remaining revenues total \$12,494,458.
- Expenditure reported include general government of \$43,245,888 public safety of \$9,506,500 and health and welfare of \$2,386,429. A small amount, \$82,747 was charged to capital outlays.
- The county has several other major funds that impacted the overall results of operations for 2019. In total these funds accounted for \$41,008,100 of net change in fund balance for 2020.
- The LIT Special Purpose fund balance increased by \$2,954,601 in 2020. This fund accumulates revenue that supports operations and \$6,887,427 was transferred out to support debt payments.
- Major Moves Construction carries receivables for external and internal loans for capital projects. This fund earns a return on those investments and had minimal operating costs in 2020.
- The Major Bridge Fund has a restricted fund balance of \$3,047,467. This fund will use future revenues or transfers from the General Fund or Rainy Day fund to eliminate this shortfall. In 2020, the fund paid principal and interest on a loan to the Major Moves fund.

General Fund Budgetary Highlights

The County submits annual budgets to align planned spending with available revenues to ensure operational accountability over County resources. This process correlates with longer term fiscal planning to help ensure that the County can continue to provide services in all economic conditions. Assumptions used at the time of budget adoption are adjusted during the ensuing year through additional appropriations or budget reductions as circumstances dictate.

General Fund excess of revenues over expenditures in 2020, excluding other financing sources, was \$3,681,610. Key factors are briefly summarized below:

- Budget revenue exceeded revenue by \$415,166. There were no major variances from the budgeted amount and the actual budgetary basis amount.
- Expenditures were under budget by \$1,508,483 as compared to the final budget. General government were under budget by \$634,001, public safety were under budget by \$529,517, and human health and welfare were under budget \$344,965.

ELKHART COUNTY, IN

MANAGEMENT'S DISCUSSION AND ANALYSIS

Capital Asset and Debt Administration

Capital assets. The County's capital assets for its governmental activities and business-type activities as of the 2020 fiscal year end amounts to \$381,738,614 and \$6,464,813 respectively (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment and infrastructure.

Major capital asset events during the current fiscal year included the following:

- During the year, the County had additions of land, machinery and equipment, and infrastructure of \$586,000, \$8,839,250, and \$1,673,293, respectively.
- The County removed \$1,918,301 of assets through sale, trade or disposal.
- The Business Type funds added \$370,500 of land during 2020.

The following table displays the County's capital assets.

Capital Assets as of December 31, (amounts expressed in thousands)

	Governmental Activities		Business-Type	
	2020	2019	2020	2019
Land	\$ 1,475	\$ 889	\$2,524	\$2,154
Buildings	123,870	123,938	2,766	2,766
Improvements	4,585	4,585	84	84
Machinery, equipment and vehicles	31,629	24,920	5,732	5,604
Infrastructure	529,847	528,344	-	-
Total capital assets	691,406	682,676	11,106	10,608
Accumulated depreciation	(309,668)	(298,641)	(4,642)	(4,914)
Net capital assets	<u>\$381,738</u>	<u>\$384,035</u>	<u>\$6,464</u>	<u>\$5,694</u>

Long-term obligations. At the end of the current fiscal year, the County had outstanding total long-term debt related liabilities (net of unamortized premiums and discounts) of \$140,501,257. Of the total amount, \$58,847,606 is related general obligation debt, \$2,856,495 relates to tax increment financing debt, and \$9,344,672 relates to lease rental bond debt.

ELKHART COUNTY, IN

MANAGEMENT'S DISCUSSION AND ANALYSIS

The remainder of the County's long-term obligations consist of \$19,741,876 of net pension liability and \$47,868,736 of other postemployment benefits liability. Business type activities recorded \$605,346 for net pension liability and \$1,178,155 for other postemployment benefits liability. The following table reflects the County's long-term obligations and liabilities due within one year (as of December 31):

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>	
	<u>2020</u>	<u>2019</u>	<u>2020</u>	<u>2019</u>
General obligation bonds	\$ 61,650	\$ 33,375	\$ -	\$ -
TIF bonds	2,865	2,890	-	-
Lease rental bonds	8,850	9,620	-	-
Net (discounts)/premiums	3,068	1,817	-	-
Sub-totals	<u>76,433</u>	<u>47,702</u>	<u>-</u>	<u>-</u>
Capital leases	571	1,091	-	-
Net pension liability	19,742	24,678	605	542
Advances from other funds	1,462	-	-	-
Compensated absences	1,718	-	-	-
Net other postemployment benefits liability	<u>47,869</u>	<u>42,199</u>	<u>1,178</u>	<u>980</u>
Sub-totals	<u>71,362</u>	<u>67,968</u>	<u>1,783</u>	<u>1,522</u>
Total long-term liabilities	147,795	115,670	1,783	1,522
Less current portion	<u>(7,294)</u>	<u>(6,094)</u>	<u>-</u>	<u>-</u>
Net long-term obligations	<u>\$ 140,501</u>	<u>\$ 109,576</u>	<u>\$ 1,783</u>	<u>\$ 1,522</u>

Changes in long-term debt include:

- The County issued \$33,545,000 of bonds during 2020 to finance a criminal justice facility and repaid \$5,295,000 of principal on bond related debt during the current fiscal year.
- Other post-employment benefit actuarial liabilities increased by \$5,669,756 to \$47,868,736.
- Pension related actuarial liabilities decreased by \$4,936,347 to \$19,741,877.

The County maintains a long-term rating of "A+" on its outstanding general obligation bonds and building corporation first mortgage lease rental bonds (which are rated as a general obligation security) assigned by S&P Global Ratings.

Additional information of the County's long-term debt can be found in note III.E of the Notes to the Financial Statements of this report.

ELKHART COUNTY, IN

MANAGEMENT'S DISCUSSION AND ANALYSIS

Economic Factors and Next Year's Budget and Rates

- The 2021 tax rates for the County decreased from \$.4585 in 2020 to a rate of \$.4495 per \$100 in assessed value. Overall, the County's assessed value increased by approximately 6.47% from 2020 to 2021.
- Property tax is the County's largest source of revenue. Local Income Tax (LIT) is the second largest source of the County's current governmental revenues. These funds can be used for capital projects as well as ongoing operating expenses.
- State-wide property tax caps (based upon a percent of gross AV by property class) became effective in 2009. For the 2020 budget year, the loss to the County due to the caps is \$3,452,277. 2021 expected losses of revenue due to circuit breaker is approximately \$3,458,788. Expenditure restraints and revenue diversification have been used to offset this loss.

All the above factors were considered in preparing the County's budget for the 2021 calendar year.

Request for Information

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Elkhart County auditor's office located at 117 N 2nd St # 203, Goshen, IN 46526.

BASIC FINANCIAL STATEMENTS

ELKHART COUNTY, IN

STATEMENT OF NET POSITION
December 31, 2020

	Primary Government			Component Units
	Governmental Activities	Business- type Activities	Totals	
<u>Assets</u>				
Cash and cash equivalents	\$ 178,207,684	\$ 25,170,670	\$ 203,378,354	\$ 19,446,280
Investments	19,636,294	9,323,296	28,959,590	-
Receivables:				
Taxes	49,345,396	-	49,345,396	8,003,311
Accounts	359,088	-	359,088	300,690
Intergovernmental	2,211,705	-	2,211,705	-
Other assets:				
Loan Receivable	2,091,937	-	2,091,937	-
Advances to other funds	-	1,462,521	1,462,521	-
Capital assets:				
Land and construction in progress	1,475,041	2,524,714	3,999,755	727,148
Other capital assets, net of depreciation	380,263,573	3,940,099	384,203,672	24,263,357
Net pension asset	213,145	-	213,145	-
Total assets	<u>633,803,863</u>	<u>42,421,300</u>	<u>676,225,163</u>	<u>52,740,786</u>
Deferred outflows of resources				
Deferred amount of refunding	481,465	-	481,465	-
Pension Related	5,437,587	160,627	5,598,214	370,948
OPEB Related	<u>12,279,322</u>	<u>302,221</u>	<u>12,581,543</u>	<u>-</u>
Total deferred outflows of resources	<u>18,198,374</u>	<u>462,848</u>	<u>18,661,222</u>	<u>370,948</u>

Continued on next page

ELKHART COUNTY, IN

STATEMENT OF NET POSITION
December 31, 2020

	Primary Government			Component Units
	Governmental Activities	Business- Type Activities	Totals	
<u>Liabilities</u>				
Accounts payable	\$ 1,673,407	\$ 513,839	\$ 2,187,246	\$ 2,172,119
Accrued payroll and withholdings payable	1,615,414	39,760	1,655,174	-
Accrued interest payable	290,199	-	290,199	-
Contracts payable	2,520,948	303,715	2,824,663	-
Claims payable	582,201	-	582,201	-
Noncurrent liabilities:				
Due within one year:				
General obligation bonds	5,370,000	-	5,370,000	401,914
TIF bonds	15,000	-	15,000	-
Compensated absences	1,717,594	-	1,717,594	-
Capital lease obligations	191,749	-	191,749	-
Due in more than one year:				
General obligation bonds (net of discounts, premiums)	58,847,606	-	58,847,606	3,667,312
TIF bonds (net of discounts, premiums)	2,856,495	-	2,856,495	-
Lease Rental bonds (net of discounts, premiums)	9,344,672	-	9,344,672	-
Advances from other funds	1,462,521	-	1,462,521	-
Capital lease obligations	379,351	-	379,351	-
Net pension liability	19,741,876	605,346	20,347,222	2,383,090
Total OPEB liability	47,868,736	1,178,155	49,046,891	-
Total liabilities	<u>154,477,769</u>	<u>2,640,815</u>	<u>157,118,584</u>	<u>8,624,435</u>
Deferred inflows of resources:				
Pension related	7,684,663	134,509	7,819,172	550,519
OPEB Related	16,774,305	412,852	17,187,157	-
Unavailable revenue	<u>42,455,305</u>	-	<u>42,455,305</u>	<u>8,003,311</u>
Total deferred inflows of resources	<u>66,914,273</u>	<u>547,361</u>	<u>67,461,634</u>	<u>8,553,830</u>
<u>Net Position</u>				
Net investment in capital assets	338,328,534	6,464,813	344,793,347	20,921,279
Net position - restricted for:				
Public safety	8,655,970	-	8,655,970	-
Highways and streets	5,924,192	-	5,924,192	-
Economic development	17,745,937	-	17,745,937	-
Culture and recreation	1,829,061	-	1,829,061	-
Health and welfare	4,922,706	-	4,922,706	-
Capital projects	63,181,446	-	63,181,446	-
Debt service	8,700,466	-	8,700,466	-
Net position - unrestricted (deficit)	<u>(18,678,117)</u>	<u>33,231,159</u>	<u>14,553,042</u>	<u>15,012,190</u>
Total net position	<u>\$ 430,610,195</u>	<u>\$ 39,695,972</u>	<u>\$ 470,306,167</u>	<u>\$ 35,933,469</u>

See notes to financial statements

ELKHART COUNTY, IN

STATEMENT OF ACTIVITIES
For The Year Ended December 31, 2020

Functions/Programs	Program Revenues			Net (Expenses) Revenues and Changes in Net Position			Component Units
	Expenses	Charges for Services	Operating Grants and Contributions	Primary Government		Totals	
				Governmental Activities	Business-Type Activities		
Governmental Activities							
General government	\$ 80,261,961	\$ 2,924,154	\$ 7,783,341	\$ (69,554,466)	\$ -	\$ (69,554,466)	\$ -
Public safety	29,456,462	5,208,227	2,839,664	(21,408,571)	-	(21,408,571)	-
Highway and streets	18,069,462	446,409	10,103,880	(7,519,173)	-	(7,519,173)	-
Health and welfare	12,198,568	1,153,126	11,152,106	106,664	-	106,664	-
Culture and recreation	2,158,869	184,209	90,541	(1,884,119)	-	(1,884,119)	-
Interest and fiscal charges	1,148,192	-	-	(1,148,192)	-	(1,148,192)	-
Total governmental activities	<u>143,293,514</u>	<u>9,916,125</u>	<u>31,969,532</u>	<u>(101,407,857)</u>	<u>-</u>	<u>(101,407,857)</u>	<u>-</u>
Business-Type Activities							
Landfill	5,571,937	7,251,698	-	-	1,679,761	1,679,761	-
Stormwater Management Operating	3,106,208	86,600	-	-	(3,019,608)	(3,019,608)	-
Total business-type activities	<u>8,678,145</u>	<u>7,338,298</u>	<u>-</u>	<u>-</u>	<u>(1,339,847)</u>	<u>(1,339,847)</u>	<u>-</u>
Total primary government	<u>\$ 151,971,659</u>	<u>\$ 17,254,423</u>	<u>\$ 31,969,532</u>	<u>(101,407,857)</u>	<u>(1,339,847)</u>	<u>(102,747,704)</u>	<u>-</u>
Component Units	<u>14,296,240</u>	<u>573,922</u>	<u>56,699</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(13,665,619)</u>
General Revenues							
Taxes:							
Property				50,395,573	-	50,395,573	7,482,946
Income				43,577,115	-	43,577,115	3,181,926
Other				216,455	-	216,455	594,452
Grants and contributions not restricted to specific pro				4,516,284	3,302,845	7,819,129	-
Investment income				2,660,435	620,805	3,281,240	92,736
Donations				-	-	-	492,007
Miscellaneous				21,080,806	26,634	21,107,440	1,146,923
Gain/(loss) on disposal of assets				(75,624)	(552,325)	(627,949)	500
Total General Revenues				<u>122,371,044</u>	<u>3,397,959</u>	<u>125,769,003</u>	<u>12,991,490</u>
Change in Net Position				20,963,187	2,058,112	23,021,299	(674,128)
Net Position - beginning as previously stated				411,447,008	35,837,860	447,284,868	2,171,190
Adjustment to net position (See Note III.H)				(1,800,000)	1,800,000	-	34,436,407
Net position - beginning as adjusted				<u>409,647,008</u>	<u>37,637,860</u>	<u>447,284,868</u>	<u>36,607,597</u>
Net Position - end of year				<u>\$ 430,610,195</u>	<u>\$ 39,695,972</u>	<u>\$ 470,306,167</u>	<u>\$ 35,933,469</u>

See notes to financial statements

ELKHART COUNTY, IN

BALANCE SHEET
GOVERNMENTAL FUNDS
December 31, 2020

	General Fund	LIT - Special Purpose	Major Bridge	Major Moves Construction	2020 Criminal Justice Bond	Nonmajor Governmental Funds	Total Governmental Funds
Assets							
Cash and cash equivalents	\$ 32,381,864	\$ 12,319,067	\$ 6,229,380	\$ 11,416,518	\$ 34,575,849	\$ 74,136,212	\$ 171,058,890
Investments	9,856,240	-	-	7,248,303	-	2,531,751	19,636,294
Receivables:							
Taxes	31,253,092	-	3,428,804	-	-	14,663,500	49,345,396
Accounts	278,072	-	-	-	-	80,816	358,888
Intergovernmental	78,513	-	-	-	-	2,133,192	2,211,705
Advances to other funds	2,878,366	-	-	11,080,448	-	-	13,958,814
Loans receivable	-	-	-	2,091,937	-	-	2,091,937
Total assets	<u>76,726,147</u>	<u>12,319,067</u>	<u>9,658,184</u>	<u>31,837,206</u>	<u>34,575,849</u>	<u>93,545,471</u>	<u>258,661,924</u>
Liabilities							
Accounts payable	313,181	234,301	-	-	-	1,008,769	1,556,251
Accrued payroll and withholdings payable	913,639	-	-	-	-	701,775	1,615,414
Contracts payable	-	-	-	365,916	190,930	1,964,102	2,520,948
Advances from other funds	-	-	3,248,724	-	-	12,172,611	15,421,335
Total liabilities	<u>1,226,820</u>	<u>234,301</u>	<u>3,248,724</u>	<u>365,916</u>	<u>190,930</u>	<u>15,847,257</u>	<u>21,113,948</u>
Deferred Inflows of Resources:							
Unavailable revenue	<u>28,261,395</u>	<u>-</u>	<u>3,361,993</u>	<u>-</u>	<u>-</u>	<u>12,821,116</u>	<u>44,444,504</u>
Fund Balances							
Reserved for:							
Restricted	-	12,084,766	3,047,467	31,471,290	34,384,919	69,499,193	150,487,635
Assigned	1,635,626	-	-	-	-	-	1,635,626
Unassigned	45,602,306	-	-	-	-	(4,622,095)	40,980,211
Total fund balances	<u>47,237,932</u>	<u>12,084,766</u>	<u>3,047,467</u>	<u>31,471,290</u>	<u>34,384,919</u>	<u>64,877,098</u>	<u>193,103,472</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 76,726,147</u>	<u>\$ 12,319,067</u>	<u>\$ 9,658,184</u>	<u>\$ 31,837,206</u>	<u>\$ 34,575,849</u>	<u>\$ 93,545,471</u>	<u>\$ 258,661,924</u>

See notes to financial statements

ELKHART COUNTY, IN

RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF NET POSITION
December 31, 2020

Fund Balance - Governmental Funds		\$ 193,103,472
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:		
Land and construction in progress	\$ 1,475,041	
Other capital assets, net of depreciation	<u>380,263,573</u>	381,738,614
Pension liability is not paid from current financial resources and, therefore, is not shown in the funds.		
Net pension asset	213,145	
Net pension liability	<u>(19,741,876)</u>	(19,528,731)
Deferred outflows of resources on the loss on refunding of debt are not recognized in the governmental funds, but are recorded in the statement of net position		481,465
Deferred outflows of resources on pension related items are not recognized in the governmental funds, but are recorded in the statement of net position		5,437,587
Deferred outflows of resources on OPEB related items are not recognized in the governmental funds, but are recorded in the statement of net position		12,279,322
Unavailable revenues are not available to pay current liabilities and, therefore, are not reported as liabilities in the Statement of Net Position.		1,989,199
Internal service funds are used by management to charge the costs of insurance to other governmental funds. The assets and liabilities of the Internal Service Fund are included in governmental activities in the Statement of Net Position.		6,449,637
Total OPEB liability is not paid from current financial resources and, therefore, is not shown in the funds		(47,868,736)
Deferred inflows of resources on pension related items are not recognized in the governmental funds, but are recorded in the statement of net position		(7,684,663)
Deferred inflows of resources on OPEB related items are not recognized in the governmental funds, but are recorded in the statement of net position		(16,774,305)
Compensated absences are not due and payable in the current period and, therefore are not reported as expenditures in the governmental funds		(1,717,594)
Accrued interest on bonds payable is not due and payable in the current period therefore, are not reported in the funds.		(290,199)
Long-term liabilities, including capital leases, are not due and payable in the current period and, therefore, are not reported in the funds:		(571,100)
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds:		
General obligation bonds	(64,217,606)	
Tax increment financing bonds	(2,871,495)	
Lease rental bonds	<u>(9,344,672)</u>	<u>(76,433,773)</u>
Net Position of Governmental Activities		\$ <u>430,610,195</u>

See notes to financial statements

ELKHART COUNTY, IN

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -
GOVERNMENTAL FUNDS
For The Year Ended December 31, 2020

	General Fund	LIT - Special Purpose	Major Bridge	Major Moves Construction	2020 Criminal Justice Bond	Nonmajor	Total Governmental Funds
Revenues							
Taxes:							
Property	\$ 26,974,181	\$ -	\$ 3,012,694	\$ -	\$ -	\$ 18,419,498	\$ 48,406,373
Income	20,260,263	16,264,677	-	-	-	12,981,987	49,506,927
Other	-	-	-	-	-	216,455	216,455
Intergovernmental	5,060,944	-	259,425	-	-	31,224,463	36,544,832
Charges for services	3,223,514	-	-	-	-	5,958,535	9,182,049
Fines and forfeits	207,240	-	-	-	-	526,836	734,076
Investment Income	1,986,172	-	-	849,879	-	91,001	2,927,052
Other	2,016,588	-	248,318	-	-	2,791,112	5,056,018
Total revenues	<u>59,728,902</u>	<u>16,264,677</u>	<u>3,520,437</u>	<u>849,879</u>	<u>-</u>	<u>72,209,887</u>	<u>152,573,782</u>
Expenditures							
Current:							
General government	43,245,888	5,897,790	-	-	-	16,584,404	65,728,082
Public safety	9,506,500	-	-	-	432,394	15,126,260	25,065,154
Highways and Streets	-	-	6,422	371,855	-	10,493,688	10,871,965
Health and welfare	2,386,429	-	-	-	-	9,766,563	12,152,992
Culture and recreation	-	-	-	-	-	2,006,665	2,006,665
Debt service:							
Principal	93,682	524,007	-	-	-	6,043,133	6,660,822
Interest	-	852	86,408	-	-	1,777,201	1,864,461
Bond Issuance Costs	-	-	-	-	589,050	-	589,050
Capital outlay:							
General government	80,306	-	-	-	-	5,985,053	6,065,359
Public safety	1,329	-	-	-	-	216,905	218,234
Highways and streets	-	-	4,024	233,027	-	3,346,028	3,583,079
Health and welfare	1,112	-	-	-	-	768,284	769,396
Culture and recreation	-	-	-	-	-	12,477	12,477
Total expenditures	<u>55,315,246</u>	<u>6,422,649</u>	<u>96,854</u>	<u>604,882</u>	<u>1,021,444</u>	<u>72,126,661</u>	<u>135,587,736</u>
Excess (deficiency) of revenues over (under) expenditures	<u>4,413,656</u>	<u>9,842,028</u>	<u>3,423,583</u>	<u>244,997</u>	<u>(1,021,444)</u>	<u>83,226</u>	<u>16,986,046</u>
Other financing sources (uses)							
Bond proceeds	-	-	-	-	33,545,000	-	33,545,000
Bond premium	-	-	-	-	1,861,363	-	1,861,363
Capital lease issued	80,306	-	-	-	-	-	80,306
Transfers in	5,761,972	-	-	-	-	7,208,562	12,970,534
Transfers out	-	(6,887,427)	-	-	-	(6,083,107)	(12,970,534)
Total other financing sources (uses)	<u>5,842,278</u>	<u>(6,887,427)</u>	<u>-</u>	<u>-</u>	<u>35,406,363</u>	<u>1,125,455</u>	<u>35,486,669</u>
Net change in fund balances	10,255,934	2,954,601	3,423,583	244,997	34,384,919	1,208,681	52,472,715
Fund balances - beginning as perviously stated	18,836,384	9,130,165	(376,116)	31,226,293	-	83,614,031	142,430,757
Adjustment to fund balances (See Note III.H)	18,145,614	-	-	-	-	(19,945,614)	(1,800,000)
Fund blances - beginning as adjusted	<u>36,981,998</u>	<u>9,130,165</u>	<u>(376,116)</u>	<u>31,226,293</u>	<u>-</u>	<u>63,668,417</u>	<u>140,630,757</u>
Fund balances - ending	<u>\$ 47,237,932</u>	<u>\$ 12,084,766</u>	<u>\$ 3,047,467</u>	<u>\$ 31,471,290</u>	<u>\$ 34,384,919</u>	<u>\$ 64,877,098</u>	<u>\$ 193,103,472</u>

See notes to financial statements

ELKHART COUNTY, IN

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For The Year Ended December 31, 2020

Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balances - total governmental funds (Statement of Revenues, Expenditures, and Changes in Fund Balances)	\$ 52,472,715
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Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period:

Capital outlay additions	10,648,542
Loss on sale of assets (net)	(75,624)
Depreciation expense	(12,869,649)

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Net Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items:

Principal payments	\$ 6,065,000
Loss on refunding amortization	(82,461)
Par amount of new bonds	(33,545,000)
Bond premium amortization	609,492
Bond premium	(1,861,363)
Capital lease issued	(80,306)
Capital lease payments	<u>599,452</u> (28,295,186)

Unavailable revenues are not available to pay current liabilities and, therefore, are reported as revenues in the statement of activities	(3,999,709)
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Compensated absences reported in the Statement of Activities that do not require the use of current financial resources are not reported as expenditures in the governmental funds.	158,694
---	---------

Accrued interest reported in the Statement of Activities does not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	(95,073)
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Pension accrued obligations are considered expenses of the general government and, therefore, are not reported as current expenditures in the funds.	3,204,876
--	-----------

OPEB obligation reported in the Statement of Activities does not require the use of current resources and, therefore, are not reported as expenditures in governmental funds.	(2,048,406)
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Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of the internal service funds is reported with governmental activities.	<u>1,862,007</u>
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Change in Net Position of Governmental Activities (Statement of Activities)	<u>\$ 20,963,187</u>
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See notes to financial statements

ELKHART COUNTY, IN

STATEMENT OF NET POSITION - PROPRIETARY FUNDS December 31, 2020

	Enterprise Funds			Internal Service Fund
	Landfill	Storm Water Management Operating	Totals	
Assets				
Current assets:				
Cash and cash equivalents	\$ 19,865,465	\$ 5,305,205	\$ 25,170,670	\$ 7,148,794
Investments	9,323,296	-	9,323,296	-
Receivables:				
Accounts	-	-	-	200
Other assets:				
Advances to other funds	1,462,521	-	1,462,521	-
Capital assets:				
Land and construction in progress	2,524,714	-	2,524,714	-
Other capital assets, net of depreciation	3,940,099	-	3,940,099	-
Total assets	37,116,095	5,305,205	42,421,300	7,148,994
Deferred outflows of resources:				
Pension related	112,132	48,495	160,627	-
OPEB related	225,826	76,395	302,221	-
Total deferred outflow of resources	337,958	124,890	462,848	-
Liabilities				
Current liabilities:				
Accounts payable	510,645	3,194	513,839	117,156
Accrued payroll and withholdings payable	29,709	10,051	39,760	-
Contracts payable	303,715	-	303,715	-
Claims payable	-	-	-	582,201
Total current liabilities	844,069	13,245	857,314	699,357
Noncurrent liabilities:				
Due in more than one year:				
Net pension liability	427,983	177,363	605,346	-
Total OPEB liability	880,342	297,813	1,178,155	-
Total noncurrent liabilities	1,308,325	475,176	1,783,501	-
Total liabilities	2,152,394	488,421	2,640,815	699,357
Deferred inflows of resources:				
Pension related	95,099	39,410	134,509	-
OPEB Related	308,492	104,360	412,852	-
Total deferred inflow of resources	403,591	143,770	547,361	-
Net Position				
Net investment in capital assets	6,464,813	-	6,464,813	-
Net position - unrestricted	28,433,255	4,797,904	33,231,159	6,449,637
Total net position	\$ 34,898,068	\$ 4,797,904	\$ 39,695,972	\$ 6,449,637

See notes to financial statements

ELKHART COUNTY, IN

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION - PROPRIETARY FUNDS

For The Year Ended December 31, 2020

	Enterprise Funds			Internal Service Fund
	Landfill	Storm Water Management Operating	Totals	
Operating revenues:				
Intergovernmental	\$ 608,810	\$ 2,694,035	\$ 3,302,845	\$ -
Charges for services	7,251,698	86,600	7,338,298	-
Miscellaneous	<u>26,634</u>	<u>-</u>	<u>26,634</u>	<u>15,944,561</u>
Total operating revenues	<u>7,887,142</u>	<u>2,780,635</u>	<u>10,667,777</u>	<u>15,944,561</u>
Operating expenses:				
General government	-	-	-	14,100,248
Health and Welfare	4,100,294	2,806,459	6,906,753	-
Capital Outlay:				
Health and Welfare	<u>1,471,643</u>	<u>299,749</u>	<u>1,771,392</u>	<u>-</u>
Total operating expenses	<u>5,571,937</u>	<u>3,106,208</u>	<u>8,678,145</u>	<u>14,100,248</u>
Operating income (loss)	<u>2,315,205</u>	<u>(325,573)</u>	<u>1,989,632</u>	<u>1,844,313</u>
Nonoperating revenues (expenses):				
Interest and investment revenue	620,805	-	620,805	17,694
Loss on disposal of assets	<u>(552,325)</u>	<u>-</u>	<u>(552,325)</u>	<u>-</u>
Total nonoperating revenue(expenses)	<u>68,480</u>	<u>-</u>	<u>68,480</u>	<u>17,694</u>
Change in net position	2,383,685	(325,573)	2,058,112	1,862,007
Net position - beginning as previously stated	30,714,383	5,123,477	35,837,860	4,587,630
Adjustment to net position (See Note III.H)	<u>1,800,000</u>	<u>-</u>	<u>1,800,000</u>	<u>-</u>
Net position - beginning as adjusted	<u>32,514,383</u>	<u>5,123,477</u>	<u>37,637,860</u>	<u>4,587,630</u>
Net position - ending	<u>\$ 34,898,068</u>	<u>\$ 4,797,904</u>	<u>\$ 39,695,972</u>	<u>\$ 6,449,637</u>

See notes to financial statements

ELKHART COUNTY, IN

STATEMENT OF CASH FLOWS -
 PROPRIETARY FUND

For The Year Ended December 31, 2020

	Enterprise Funds			
	Storm Water			Internal
	Landfill	Mgmt Operating	Totals	Service Fund
Cash flows from operating activities:				
Operating receipts and for interfund services provided	\$ 8,224,621	\$ 2,785,735	\$ 11,010,356	\$ 15,984,154
Payments to employees, suppliers and interfund services	<u>(4,766,535)</u>	<u>(2,990,583)</u>	<u>(7,757,118)</u>	<u>(14,523,284)</u>
Net cash used by operating activities	<u>3,458,086</u>	<u>(204,848)</u>	<u>3,253,238</u>	<u>1,460,870</u>
Capital and other financing activities:				
Acquisition of capital assets	(1,323,048)	-	(1,323,048)	-
Net cash used by capital and other financing sources	<u>(1,323,048)</u>	<u>-</u>	<u>(1,323,048)</u>	<u>-</u>
Cash flows from investing activities:				
Purchase of Investments	(9,323,296)		(9,323,296)	
Interest received	<u>620,805</u>	<u>-</u>	<u>620,805</u>	<u>17,694</u>
Net cash provided (used) by investing activities	<u>(8,702,491)</u>	<u>-</u>	<u>(8,702,491)</u>	<u>17,694</u>
Net increase (decrease) in cash and cash equivalents	(6,567,453)	(204,848)	(6,772,301)	1,478,564
Cash and cash equivalents, January 1	<u>26,432,918</u>	<u>5,510,053</u>	<u>31,942,971</u>	<u>5,670,230</u>
Cash and cash equivalents, December 31	<u>\$ 19,865,465</u>	<u>\$ 5,305,205</u>	<u>\$ 25,170,670</u>	<u>\$ 7,148,794</u>
Reconciliation of operating income/(loss) to net cash used by operating activities:				
Operating income/(loss)	\$ 2,315,205	\$ (325,573)	\$ 1,989,632	\$ 1,844,313
Depreciation				
Adjustments to reconcile operating income/(loss) to net cash provided by operating activities:				
(Increase)/decrease in assets:				
Accounts receivable	-	5,100	5,100	39,593
Advances to other funds	337,479		337,479	
Increase/(decrease in liabilities):				
Accounts payable	491,259	(11,055)	480,204	(46,184)
Accrued payroll and withholdings payable	(25,318)	(3,966)	(29,284)	
Claims payable	-	-	-	(376,852)
Contracts payable	303,715	-	303,715	-
OPEB	31,769	88,541	120,310	-
Pension liabilities	<u>3,977</u>	<u>42,105</u>	<u>46,082</u>	<u>-</u>
Total adjustments	<u>1,142,881</u>	<u>120,725</u>	<u>1,263,606</u>	<u>(383,443)</u>
Net cash used by operating activities	<u>\$ 3,458,086</u>	<u>\$ (204,848)</u>	<u>\$ 3,253,238</u>	<u>\$ 1,460,870</u>

See notes to financial statements

ELKHART COUNTY, IN

STATEMENT OF FIDUCIARY NET POSITION - FIDUCIARY FUNDS December 31, 2020

<u>Assets</u>	Private-Purpose Trust Funds	Pension Trust Funds	Custodial Funds
Cash and cash equivalents	\$ 111,865	\$ 2,129,573	\$ 23,655,938
Receivables:			
Taxes	-	-	236,593,795
Interest	-	32,181	-
Accounts	-	12,270	-
Intergovernmental	-	-	10,425
Total receivables	-	44,451	236,604,220
Investments at fair value:			
Fixed income securities	-	8,276,445	-
Domestic and foreign equities	-	17,717,895	-
Total investments	-	25,994,340	-
Total assets	111,865	28,168,364	260,260,158
<u>Liabilities</u>			
Accounts payable and other liabilities	-	14,066	12,430,733
Due to other governments	-	-	34,404,376
Transfers out of trust	-	162,768	-
Total liabilities	\$ -	\$ 176,834	\$ 46,835,109
<u>Deferred inflows of resources</u>			
Unavailable revenue	-	-	213,425,049
Net Position restricted for:			
Congressional School Trust	111,865	-	-
Pensions	-	27,991,530	-
Individuals, organizations, and other governments	-	-	-
Total Net Position	\$ 111,865	\$ 27,991,530	\$ -

See notes to financial statements

ELKHART COUNTY, IN

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - FIDUCIARY FUNDS For The Year Ended December 31, 2020

<u>Additions</u>	Private-Purpose Trust Funds	Pension Trust Funds	Custodial Funds
Contributions:			
Employer contributions	\$ -	\$ 1,545,139	\$ -
Employee contributions	-	236,842	-
Transfers into trust	-	7,464	-
Total contributions	-	1,789,445	-
Investment income:			
Interest	-	470,410	-
Net increase (decrease) in fair value of investments	-	3,011,960	-
Total investment income	-	3,482,370	-
Property taxes collected for other governments	-	-	307,299,559
Miscellaneous	-	162,769	33,082,709
Total additions	-	5,434,584	340,382,268
<u>Deductions</u>			
Benefit payments (including refunds of employee contributions)	-	1,171,203	-
Administrative expense	-	131,949	-
Transfers out of trust	-	170,232	-
Other custodial activities	1,834	-	33,082,709
Taxes distributed to other governments	-	-	307,299,559
Total deductions	1,834	1,473,384	340,382,268
Change in fiduciary net position	(1,834)	3,961,200	-
Net position, beginning	113,699	24,030,330	-
Net position, ending	\$ 111,865	\$ 27,991,530	\$ -

See notes to financial statements

ELKHART COUNTY

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ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Elkhart County (the County or primary government) was established under the laws of the State of Indiana. The primary government operates under a council-commissioner form of government and provides the following services: public safety (police and fire), highways and streets, health, welfare and social services, culture and recreation, public improvements, planning and zoning, and general administrative services.

The accounting policies of the County conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

A. REPORTING ENTITY

This report includes all of the funds of the County. The reporting entity for the County consists of the primary government and its component units. Component units are legally separate organizations for which the primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading. The primary government is financially accountable if (1) it appoints a voting majority of the organization's governing body and it is able to impose its will on that organization, (2) it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government, (3) the organization is fiscally dependent on and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. Certain legally separate, tax exempt organizations should also be reported as a component unit if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government or its component units, is entitled to, or has the ability to access, a majority of the economic resources received or held by the separate organization; and (3) the economic resources received or held by an individual organization that the primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to the primary government.

Component units are reported using one of three methods, discrete presentation, blended, or fiduciary. Generally, component units should be discretely presented in a separate column in the financial statements. A component unit should be reported as part of the primary government using the blending method if it meets any one of the following criteria: (1) the primary government and the component unit have substantively the same governing body and a financial benefit or burden relationship exists, (2) the primary government and the component unit have substantively the same governing body and management of the primary government has operational responsibility for the component unit, (3) the component unit serves or benefits, exclusively or almost exclusively, the primary government rather than its citizens, or (4) the total debt of the component unit will be paid entirely or almost entirely from resources of the primary government.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

A. REPORTING ENTITY (cont.)

Blended Component Units

The Elkhart County Redevelopment Authority is a blended component unit of the County. The Redevelopment Authority finances, constructs, and leases local public improvements to the primary government. The primary government appoints a voting majority of the Redevelopment Authority's board and a financial benefit/burden relationship exists between the County and the Redevelopment Authority. Although it is legally separate from the primary government, the Redevelopment Authority is reported as if it were a part of the primary government because it provides services entirely or almost entirely to the primary government and is not involved in the operation/maintenance of these assets/infrastructure. The debt of the Redevelopment Authority will be repaid entirely, or almost entirely, from resources of the primary government. The Elkhart County Redevelopment Authority does not issue separate financial statements. Financial information may be obtained by contacting the County Auditor office located at Room 203, 117 N. 2nd Street, Goshen, IN 46526.

The Elkhart County Correctional Complex Building Corporation is a blended component unit of the County. The Building Corporation finances, constructs, and leases local public improvements to the primary government. The primary government appoints a voting majority of the Building Corporation's board and a financial benefit/burden relationship exists between the County and the Building Corporation. Although it is legally separate from the primary government, the Building Corporation is reported as if it were a part of the primary government because it provides services entirely or almost entirely to the primary government and is not involved in the operation/maintenance of these assets/infrastructure. The debt of the Building Corporation will be repaid entirely, or almost entirely, from resources of the primary government. The Elkhart County Correctional Complex Building Corporation does not issue separate financial statements. Financial information may be obtained by contacting the County Auditor office located at Room 203, 117 N. 2nd Street, Goshen, IN 46526.

Discretely Presented Component Units

Elkhart County Solid Waste District

The Elkhart County Solid Waste District is a discretely presented component unit of the County. On December 31, 2020, the Solid Waste District was dissolved in accordance with Commissioner Ordinance CO-2020-39 and Council Ordinance CC 2020-27. The Solid Waste District operated a household hazardous waste facility and educated the public on recycling programs in Elkhart County. The primary government appointed a voting majority of the Solid Waste District's board and a financial benefit/burden relationship existed between the County and the Solid Waste District. Financial information for the District may be obtained at the administrative offices of the District located at 59530 County Road 7 South, Elkhart, IN 46517. Residual balances of the Solid Waste District were transferred to the County on January 7, 2021.

Elkhart Public Library

The government wide financial statements include the Elkhart Public Library as a component unit. The Library is a legally separate organization. The County appoints a voting majority of the Board and is able to impose its will. The Library does not issue separate financial statements.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

A. REPORTING ENTITY (cont.)

Discretely Presented Component Units (cont.)

Middlebury Community Public Library

The government wide financial statements include the Middlebury Community Public Library as a component unit. The Library is a legally separate organization. The County appoints a voting majority of the Board and is able to impose its will. The Library does not issue separate financial statements.

Nappanee Public Library

The government wide financial statements include the Nappanee Public Library as a component unit. The Library is a legally separate organization. The County appoints a voting majority of the Board and is able to impose its will. The Library does not issue separate financial statements.

Wakarusa-Olive & Harrison Township Public Library

The government wide financial statements include the Wakarusa-Olive & Harrison Township Public Library as a component unit. The Library is a legally separate organization. The County appoints a voting majority of the Board and is able to impose its will. The Library does not issue separate financial statements.

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

In August 2018, the GASB issued Statement No. 90, *Majority Equity Interests - An Amendment of GASB Statements No. 14 and No. 61*. This statement establishes criteria for reporting a government's majority equity interest in a legally separate organization and improves the relevance of financial statement information for certain component units. This standard was implemented January 1, 2020.

Government-Wide Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Direct expenses are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

Fund Financial Statements

Financial statements of the County are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balance, revenues, and expenditures/expenses.

Funds are organized as major funds or nonmajor funds within the governmental statements. An emphasis is placed on major funds within the governmental category. A fund is considered major if it is the primary operating fund of the County or meets the following criteria:

- a. Total assets/deferred outflows of resources, liabilities/deferred inflows of resources, revenues, or expenditures/expenses of that individual governmental fund are at least 10% of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental fund that met the 10% test is at least 5% of the corresponding total for all governmental funds combined.
- c. In addition, any other governmental fund that the County believes is particularly important to financial statement users may be reported as a major fund.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The County reports the following major governmental funds:

General Fund - accounts for the County's primary operating activities. It is used to account for and report all financial resources except those accounted for and reported in another fund. The County's Rainy Day Fund has been combined with the General Fund for reporting purposes.

LIT - Special Purpose - used to account for local income tax receipts set aside for locally approved expenditures and to fund projects.

Major Bridge Fund - used to account for and report financial resources that are restricted, committed, or assigned to expenditures to improve and expand the bridge network infrastructure.

Major Moves Construction - used to account for and report financial resources that are restricted, committed, or assigned to expenditures to improve and expand road network infrastructure.

2020 Criminal Justice Bond - used to account for bond proceeds and capital outlays related to the construction of the criminal justice center.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (cont.)

Fund Financial Statements (cont.)

The County reports the following major enterprise funds:

Stormwater Management Operating - accounts for operations of the stormwater system
Landfill - accounts for operations of the Elkhart County Landfill

The County reports the following nonmajor governmental funds:

Special Revenue Funds - used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes (other than debt service or capital projects).

Debt Service Funds - used to account for and report financial resources that are restricted, committed, or assigned to expenditure for the payment of general long-term debt principal, interest, and related costs.

Capital Projects Funds - used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

In addition, the County reports the following fund types:

Internal Service Funds - used to account for and report the financing of goods or services provided by one department or agency to other departments or agencies of the County, or to other governmental units, on a cost-reimbursement basis.

Private-Purpose Trust Funds - used to account for and report any trust arrangement not properly reported in a pension trust fund or investment trust fund under which principal and income benefit individuals, private organizations, or other governments.

Pension Trust Funds - used to account for and report resources that are required to be held in trust for the members and beneficiaries of Sheriff Retirement Plan and Sheriff Benefit Plan.

Custodial Funds - used to account for and report assets controlled by the County and the assets are for the benefit of individuals, private organizations, and/or other governmental units.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows. They are recognized as revenues in the year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the County is entitled the resources and the amounts are available. Amounts owed to the County which are not available are recorded as receivables and unavailable revenues. Amounts received before eligibility requirements (excluding time requirements) are met are recorded as liabilities. Amounts received in advance of meeting time requirements are recorded as deferred inflows.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees, and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (cont.)

Fund Financial Statements (cont.)

The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Landfill and Stormwater Operating Fund are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

All Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

D. ASSETS, LIABILITIES, AND NET POSITION OR EQUITY

1. Deposits and Investments

For purposes of the statement of cash flows, the County considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

The County's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Nonparticipating certificates of deposit, demand deposits and similar nonparticipating negotiable instruments that are not reported as cash and cash equivalents are reported as investments at cost.

Debt securities are reported at fair value. Debt securities are defined as securities backed by the full faith and credit of the United States Treasury or fully insured or guaranteed by the United States or any United States government agency.

Investment income, including changes in the fair value of investments, is reported as revenue in the operating statement.

Indiana Code 5-13-9 authorizes the County to invest in securities backed by the full faith and credit of the United States Treasury or fully guaranteed by the United States of America and issued by the United States Treasury, a federal agency, a federal instrumentality, or a federal government sponsored enterprise. Indiana Code also authorizes the unit to invest in securities fully guaranteed and issued by a federal agency, a federal instrumentality or a federal government sponsored enterprise. These investments are required by statute to have a stated final maturity of not more than two years.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. ASSETS, LIABILITIES, AND NET POSITION OR EQUITY (cont.)

1. Deposits and Investments (cont.)

Indiana Code also provides for investment in money market mutual funds that are in the form of securities of or interest in an open-end, no-load, management-type investment company or investment trust registered under the provision of the federal Investment Company Act of 1940, as amended. Investments in money market mutual funds may not exceed fifty percent (50%) of the funds held by the County and available for investment.

The portfolio of an investment company or investment trust used must be limited to direct obligations of the United States of America, obligations issued by a federal agency, a federal instrumentality, or a federal government sponsored enterprise; or repurchase agreements fully collateralized by direct obligations of the United States of America or obligations issued by a federal agency, a federal instrumentality, or a federal government sponsored enterprise. The form of securities of, or interest in, an investment company or investment trust must be rated as AAA, or its equivalent by Standard and Poor's Corporation or its successor or Aaa, or its equivalent, by Moody's Investors Service, Inc., or its successor. The form of securities in an investment company or investment trust should have a stated final maturity of one day.

Additionally, the County may enter into repurchase agreements with depositories designated by the State Board of Finance as depositories for state deposits involving the County's purchase and guaranteed resale of any interest-bearing obligations issued or fully insured or guaranteed by the United States of America, a United States of America government agency, an instrumentality of the United States of America, or a federal government sponsored enterprise. The repurchase agreement is considered to have a stated final maturity of one day. This agreement must be fully collateralized by interest-bearing obligations as determined by their current fair value.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on methods and inputs as outlined in Note III.A. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average balances. The difference between the bank statement balance and carrying value is due to outstanding checks and/or deposits in transit.

See Note III. A. for further information.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. ASSETS, LIABILITIES, AND NET POSITION OR EQUITY (cont.)

2. Receivables

Property taxes levied are collected by the County Treasurer and are distributed to the primary government in June and in December. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by January 15. These rates were based upon the preceding year's January 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100% of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments that become delinquent if not paid by May 10 and November 10, respectively. All property taxes collected by the County Treasurer and available for distribution were distributed to the primary government prior to December 31 of the year collected. Delinquent property taxes outstanding at year end for governmental funds are recorded as a receivable with an offset to deferred inflows of resources – unavailable revenue since the amounts are not considered available.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the governmental-wide financial statements as internal balances.

3. Inventories and Prepaid Items

Governmental fund inventory items are charged to expenditure accounts when purchased. Year-end inventory was not significant. Proprietary fund inventories are generally used for construction and/or for operation and maintenance work. They are not for resale. They are valued at cost based on weighted average, and charged to construction and/or operation and maintenance expense when used.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

4. Capital Assets

Government-Wide Statements

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than \$5,000 for general capital assets and \$5,000 for infrastructure assets, and an estimated useful life in excess of 1 year. All capital assets are valued at historical cost, or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their estimated acquisition value at the date of donation.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. ASSETS, LIABILITIES, AND NET POSITION OR EQUITY (cont.)

4. Capital Assets (cont.)

Government-Wide Statements (cont.)

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation is provided over the assets' estimated useful lives using the straight-line method. The range of estimated useful lives by type of asset is as follows:

Buildings	5-30 Years
Improvements other than buildings	10-60 Years
Machinery and Equipment	5-15 Years
Infrastructure	10-50 Years

For depreciated assets, the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

5. Deferred Outflows of Resources

A deferred outflow of resources represents a consumption of net position/fund balance that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that future time. The County is reporting deferred outflows of resources for pension and OPEB related items, and for deferred amount of refunding.

A deferred charge on refunding arises from the advance refunding of debt. The difference between the cost of the securities placed in trust for future payments of the refunded debt and the net carrying value of that debt is deferred and amortized as a component of interest expense over the shorter of the term of the refunding issue or the original term of the refunded debt. The unamortized amount is reported as a deferred outflow of resources in the government-wide and proprietary fund financial statements.

6. Compensated Absences

Sick Leave: Non-exempt employees accrue sick leave in hours at the close of each pay period in which the employee is actively employed for at least 36 hours. The amount of accrual depends on the employee's authorized work schedule. Exempt employees will accrue one day of paid sick leave at the completion of each month during which the employee is actively at work. Unused sick leave may be accumulated to no maximum. However, a maximum of 13 weeks of sick time is allowed for any one illness. This is to coincide with long term disability insurance.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. ASSETS, LIABILITIES, AND NET POSITION OR EQUITY (cont.)

6. *Compensated Absences* (cont.)

Holidays: Employees are compensated for each holiday adopted by the Commissioners in any given year. New employees receive this benefit as soon as employment begins.

Vacation: The County provides employees with paid vacation time based upon the length of employment. Nonexempt employees will accrue vacation leave in hours at the close of each pay period in which the employee is actively employed for at least 36 work hours. The amount of accrual depends on the employee's authorized work schedule. For exempt employees, vacation is granted at the close of each month an employee is actively employed for at least ten days. New exempt employees begin accumulating vacation after their third month. All new employees will accrue vacation as listed above, but cannot take it until after six months of employment. New employees can accrue up to two weeks of vacation a year and additional vacation time begins to accrue after three years of employment.

Payments for vacation and sick leave will be made at rates in effect when the benefits are used. Accumulated vacation and sick leave liabilities at December 31, 2020, are determined on the basis of current salary rates and include salary related payments.

7. *Long-Term Obligations*

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of bonds payable, pension liability, and OPEB liability.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) are reported as other financing sources and payments of principal and interest are reported as expenditures.

For the government-wide statements and proprietary fund statements, bond premiums and discounts are amortized over the life of the issue using the straight-line or effective interest method. The balance at year end is shown as an increase or decrease in the liability section of the statement of net position.

8. *Deferred Inflows of Resources*

A deferred inflow of resources represents an acquisition of net position/fund balance that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time. The County is reporting deferred inflows of resources for pension and OPEB related items, and unavailable revenue associated with the tax levy approved in 2020.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. ASSETS, LIABILITIES, AND NET POSITION OR EQUITY (cont.)

9. Equity Classifications

Government-Wide Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding unspent debt proceeds) of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position - Consists of net position with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position - All other net positions that do not meet the definitions of "restricted" or "net investment in capital assets."

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

Fund Statements

Governmental fund balances are displayed as follows:

- a. Restricted - Consists of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- b. Committed - Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority. Fund balance amounts are committed through a formal action (resolution) of the County Council. This formal action must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the County Council that originally created the commitment. The School has not reported any fund balances as committed.
- c. Assigned - Includes spendable fund balance amounts that are intended to be used for specific purposes that do not meet the criteria to be classified as restricted or committed. The Council may take official action to assign amounts. Assignments may take place after the end of the reporting period.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE I - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)

D. ASSETS, LIABILITIES, AND NET POSITION OR EQUITY (cont.)

9. Equity Classifications (cont.)

Fund Statements (cont.)

- d. Unassigned - Includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

Proprietary fund equity is classified the same as in the government-wide statements.

The County considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents / contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the County would first use committed, then assigned and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

See Note III. G. for further information.

Fiduciary fund net position is classified as restricted for pool participants, individuals, organizations, and other governments on the statement of fiduciary net position. Various donor restrictions apply, including authorizing and spending trust income, and the county believes it is in compliance with all significant restrictions.

10. Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, the County OPEB Plan recognizes benefit payments when due and payable in accordance with the benefit terms.

11. Pensions

For purposes of measuring the total pension liability or asset, deferred outflows of resources, and deferred inflows of resources related to pension expense, information about the fiduciary net position of the Sheriff Retirement Plans, and the Indiana Public Employees' Retirement Fund (the plans) and additions to and deductions from the plans' fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, plan contributions are recognized as of employer paid dates and benefit payments and refunds are recognized when due and payable in accordance with benefit terms. Pension investments are reported at fair value.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE II - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

A. DEFICIT BALANCES

Generally accepted accounting principles require disclosure of individual funds that have deficit fund balances at year end.

As of December 31, 2020, the following individual funds held a deficit fund balance:

<u>Fund</u>	<u>Amount</u>	<u>Reason</u>
COVID Funds	\$ 2,910,797	Awaiting reimbursement
Emergency Telephone System	693,687	Internal financing for equipment
Cumulative Voting System	1,017,611	Liability due to advances from other funds

B. BUDGETARY INFORMATION

Annual budgets are adopted on the cash basis which is not consistent with accounting principles generally accepted in the United States. All annual appropriations lapse at fiscal year-end.

On or before August 31, the County Auditor submits to the County Council a proposed operating budget for the year commencing the following January 1. Prior to adoption, the budget is advertised and public hearings are conducted by the County Council to obtain taxpayer comments. In September of each year, the County Council through the passage of an ordinance approves the budget for the next year. Copies of the budget ordinance and the advertisement for funds for which property taxes are levied are sent to the Indiana Department of Local Government Finance. The budget becomes legally enacted after the County Auditor receives approval of the Indiana Department of Local Government Finance.

Indiana law restricts the County's maximum tax levy, with certain adjustments and exceptions. If the advertised budget, for funds for which property taxes are levied or for which highway use taxes are received, exceeds the spending and tax limits of the state control laws, and excess levy may be granted by the Indiana Department of Local Government Finance.

The primary government's management cannot transfer budgeted appropriations between object classifications of a budget without approval of the County Council. The Indiana Department of Local Government Finance must approve any revisions to the appropriations for any fund or any department of the General Fund and other adopted budgets. The legal level of budgetary control is by object and department within the fund for the General Fund and by object within the fund for all other budgeted funds.

Expenditures did not exceed appropriations for any funds or any departments within the General Fund, which required legally-approved budgets.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE III - DETAILED NOTES ON ALL FUNDS

A. DEPOSITS AND INVESTMENTS

The County maintains a cash and investment pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the statement of net position and balance sheet as cash and investments. IC 5-13-8-1 allows a political subdivision of the State of Indiana to deposit public funds in a financial institution only if the financial institution is a depository eligible to receive state funds and has a principal office or branch that qualifies to receive public funds of the political subdivision. The deposits and investments of the pension trust funds are held separately from those of other funds.

The County's deposits and investments at year end were comprised of the following:

	Carrying Value	Statement Balances	Associated Risks
Checking accounts	\$172,773,671	\$175,304,631	Custodial credit risk
Money market accounts	46,375,106	46,386,577	Custodial credit risk
Certificates of deposit	39,086,233	39,086,233	Custodial credit risk
Equity Securities	17,717,895	17,717,895	Custodial credit risk
Mutual funds, other than bonds	5,259,680	5,259,680	Custodial credit risk
US treasuries	101,094	101,094	Custodial credit risk, Interest rate risk
US agencies	801,935	801,935	Custodial credit risk, credit risk, Interest rate risk
State and local bonds	79,395	79,395	Credit risk, custodial credit risk, concentration of credit risk, Interest rate risk
Corporate bonds	2,034,341	2,034,341	Credit risk, custodial credit risk, Interest rate risk
Petty cash	330	-	N/A
Total Deposits and Investments	<u>\$284,229,680</u>	<u>\$286,771,781</u>	
Reconciliation to financial statements			
Per statement of net position			
Unrestricted cash and investments	\$232,337,944		
Per statement of net position, fiduciary funds			
Private purpose trust	111,885		
Pension trust	28,123,913		
Custodial	23,655,938		
Total Deposits and Investments	<u>\$284,229,680</u>		

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

A. DEPOSITS AND INVESTMENTS (cont.)

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for time and savings accounts (including NOW accounts) and \$250,000 for demand deposit accounts (interest-bearing and noninterest-bearing). In addition, if deposits are held in an institution outside of the state in which the government is located, insured amounts are further limited to a total of \$250,000 for the combined amount of all deposit accounts. All other bank balances at December 31, 2020 were insured by the Federal Deposit Insurance Corporation or the Public Deposit Insurance Fund, which covers all public funds held in approved depositories.

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The valuation methods for recurring fair value measurements are as follows:

- Level 1: Fixed income and equity securities are valued using unadjusted quoted prices in active markets for those securities.
- Level 2: Fixed income securities are valued using a proprietary matrix pricing technique. This pricing technique defines the primary and secondary pricing sources to be used if the primary pricing source does not provide a value. The valuation techniques may include market participant's assumptions, quoted prices for similar securities, benchmark yield curves including but not limited to treasury benchmarks, LIBOR and swap curves, market corroborated inputs and other data inputs. Equity securities are valued using bid evaluations.
- Level 3: Fixed income securities are valued using proprietary information. Equity securities are valued using proprietary information and independent appraisals. This results in using one or more valuation techniques, such as the market approach and or the income approach, for those securities for which sufficient and reliable data is available. Within this level, the use of the market approach generally consists of using comparable market transactions or other data, while the use of the income approach generally consists of the net present value of estimated future cash flows.

Investment Type	December 31, 2020			
	Level 1	Level 2	Level 3	Total
Certificates of Deposit	\$ 28,959,590	\$ -	\$ -	\$ 28,959,590
Mutual funds, other than bonds	5,259,680	-	-	5,259,680
US Treasuries	101,094	-	-	101,094
US Agencies	-	801,935	-	801,935
State and local bonds	-	79,395	-	79,395
Corporate bonds	-	2,034,341	-	2,034,341
Equity Securities	17,717,895	-	-	17,717,895
Totals	<u>\$ 52,038,259</u>	<u>\$ 2,915,671</u>	<u>\$ -</u>	<u>\$ 54,953,930</u>

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS
December 31, 2020

NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

A. DEPOSITS AND INVESTMENTS (cont.)

Custodial Credit Risk

Deposits

Custodial credit risk is the risk that in the event of a financial institution failure, the County's deposits may not be returned to the County. Indiana Code 5-13-8-1 allows a political subdivision of the State of Indiana to deposit public funds in a financial institution only if the financial institution is a depository eligible to receive state funds, and has a principal office or branch that qualifies to receive public funds of the political subdivision. The county's deposit policy for custodial credit risk is to comply with Indiana Code 5-13-8-1. At December 31, 2020, the county had deposit balances in the amount of \$175,304,631. The bank balances were insured by the Federal Deposit Insurance Corporation or the Indiana Public Deposit Insurance Fund, which covers all public funds held in approved depositories.

Investments

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

The County does not have any investments exposed to custodial credit risk.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

As of December 31, 2020, the County's investments were rated as follows:

S& P Rating	Certificates of Deposit	Corporate Bonds	State and Local Bonds	US Agencies
A+	\$ -	\$ 101,848	\$ -	\$ -
A	-	328,196	-	-
A-	-	577,092	79,395	-
AA+	-	-	-	232,592
BBB	-	359,682	-	-
BBB+	-	667,523	-	-
Unrated	<u>39,086,233</u>	<u>-</u>	<u>-</u>	<u>569,343</u>
Totals	<u>\$ 39,086,233</u>	<u>\$ 2,034,341</u>	<u>\$ 79,395</u>	<u>\$ 801,935</u>

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

A. DEPOSITS AND INVESTMENTS (cont.)

Credit Risk (cont.)

Moody's Rating	Certificates of Deposit	Corporate Bonds	State and Local Bonds	US Agencies
A1	\$ -	\$ 206,425	\$ -	\$ -
A2	-	393,306	79,395	-
A3	-	370,338	-	-
Aaa	-	-	-	232,592
Baa1	-	592,844	-	-
Baa2	-	471,428	-	-
Unrated	<u>39,086,233</u>	<u>-</u>	<u>-</u>	<u>569,343</u>
Totals	<u>\$ 39,086,233</u>	<u>\$ 2,034,341</u>	<u>\$ 79,395</u>	<u>\$ 801,935</u>

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer.

The County does not have a policy regarding concentration of credit risk. United States of America government and United States of America governmental agency securities are exempt from the policy requirement.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the value of an investment.

As of December 31, 2020, the County's investments were as follows:

Investment Type	Fair Value	Maturity (In Months)			
		Less than 1	1-5 Years	6-10 Years	More than 10 Years
Certificates of Deposit	\$ 39,086,233	\$ 30,616,692	\$ 8,469,541	\$ -	\$ -
Corporate Bonds	2,034,341	101,848	1,116,073	683,157	133,263
State and Local Bonds	79,395	-	79,395	-	-
US Agencies	801,935	-	-	232,592	569,343
US Treasuries	<u>101,094</u>	<u>101,094</u>	<u>-</u>	<u>-</u>	<u>-</u>
Totals	<u>\$ 42,102,998</u>	<u>\$ 30,819,634</u>	<u>\$ 9,665,009</u>	<u>\$ 915,749</u>	<u>\$ 702,606</u>

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

A. DEPOSITS AND INVESTMENTS (cont.)

Foreign Currency Risk

Foreign currency risk is the risk that changes in the exchange rates will adversely affect the fair value of an investment or deposit. The County does not have investments in foreign securities.

See Note I.D.1. for further information on deposit and investment policies.

B. RECEIVABLES

All of the receivables on the balance sheet are expected to be collected within one year.

Governmental funds report *unavailable or unearned revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *unavailable revenue* and *unearned revenue* reported in the governmental funds were as follows:

	<u>Unavailable</u>
Property taxes receivable for subsequent year	<u>\$ 44,444,504</u>
Total Unavailable Revenue for Governmental Funds	<u>\$ 44,444,504</u>

C. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2020, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
Governmental Activities				
Capital assets not being depreciated				
Land	\$ 889,041	\$ 586,000	\$ -	\$ 1,475,041
Total Capital Assets Not Being depreciated	<u>889,041</u>	<u>586,000</u>	<u>-</u>	<u>1,475,041</u>
Capital assets being depreciated				
Buildings	123,938,355	-	67,500	123,870,855
Improvements other than buildings	4,585,227	-	-	4,585,227
Machinery, equipment and vehicles	24,919,653	8,389,250	1,679,796	31,629,107
Infrastructure	<u>528,344,254</u>	<u>1,673,293</u>	<u>171,005</u>	<u>529,846,542</u>
Total Capital Assets Being Depreciated	<u>681,787,489</u>	<u>10,062,543</u>	<u>1,918,301</u>	<u>689,931,731</u>
Total Capital Assets	<u>682,676,530</u>	<u>10,648,543</u>	<u>1,918,301</u>	<u>691,406,772</u>

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

C. CAPITAL ASSETS (cont.)

	Beginning Balance	Additions	Deletions	Ending Balance
Less: Accumulated depreciation for				
Buildings	(65,953,000)	(3,529,144)	67,500	(69,414,644)
Improvements other than buildings	(4,428,000)	(67,509)	-	(4,495,509)
Machinery, equipment and vehicles	(19,438,894)	(2,748,363)	1,671,072	(20,516,185)
Infrastructure	(208,821,290)	(6,524,634)	104,104	(215,241,820)
Total Accumulated Depreciation	(298,641,184)	(12,869,650)	1,842,676	(309,668,158)
Net Capital Assets Being Depreciated	383,146,305	(2,807,107)	75,625	380,263,573
Total Governmental Activities Capital Assets, Net of Accumulated Depreciation	\$384,035,346	\$(2,221,107)	\$ 75,625	\$381,738,614

Depreciation expense was charged to functions as follows:

Governmental Activities

General government	\$ 729,758
Public safety	4,703,292
Highways and streets	7,214,577
Health and welfare	72,685
Culture and recreation	149,338
Total Governmental Activities Depreciation/Amortization Expense	\$ 12,869,650

	Beginning Balance	Additions	Deletions	Ending Balance
Business-Type Activities				
Capital assets not being depreciated				
Land	\$ 2,154,214	\$ 370,500	\$ -	\$ 2,524,714
Total Capital Assets Not Being Depreciated	2,154,214	370,500	-	2,524,714
Capital assets being depreciated				
Buildings	2,765,739	-	-	2,765,739
Improvements other than buildings	84,396	-	-	84,396
Machinery, equipment and vehicles	5,603,785	1,478,561	1,350,134	5,732,212
Total Capital Assets Being Depreciated	8,453,920	1,478,561	1,350,134	8,582,347
Total Capital Assets	10,608,134	1,849,061	1,350,134	11,107,061
Less: Accumulated depreciation for				
Buildings	(1,123,236)	(55,315)	-	(1,178,551)
Improvements other than buildings	(84,396)	-	-	(84,396)
Machinery, equipment and vehicles	(3,706,412)	(470,698)	797,809	(3,379,301)
Total Accumulated Depreciation	(4,914,044)	(526,013)	797,809	(4,642,248)
Net Capital Assets Being Depreciated	3,539,876	952,548	552,325	3,940,099
Business-Type Capital Assets, Net of Accumulated Depreciation	\$ 5,694,090	\$ 1,323,048	\$ 552,325	\$ 6,464,813

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS
December 31, 2020

NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

C. CAPITAL ASSETS (cont.)

Depreciation expense was charged to functions as follows:

Business-Type Activities

Landfill	\$ 526,013
Total Business-Type Activities Depreciation Expense	<u>\$ 526,013</u>

D. INTERFUND ADVANCES

The following is a schedule of interfund advances:

Receivable Fund	Payable Fund	Amount	Amount Not Due Within One Year
Major Moves Construction	LIT Economic Development	\$ 5,049,295	\$ 4,346,753
Major Moves Construction	Major Bridge	3,248,724	1,806,461
Major Moves Construction	Public Safety Funds	1,391,215	1,245,833
Major Moves Construction	Emergency Telephone System	1,391,214	1,245,833
General Fund	Health and Wellness Grants	155,892	-
General Fund	COVID Funds	2,722,474	-
Landfill	Cumulative Voting System	1,462,521	1,111,061
Total - Fund Financial Statements		15,421,335	
Government wide financial statement eliminations		(13,958,814)	
Total - Interfund Advances - Government-Wide Statement of Net Position		\$ 1,462,521	

Transfers

The following is a schedule of interfund transfers:

Fund Transferred To	Fund Transferred From	Amount	Principal Purpose
General Fund	Nonmajor	\$ 5,761,972	Support operations
Nonmajor	LIT - Special Purpose	6,887,427	Debt service
Nonmajor	Nonmajor	321,135	Support operations
Total - Fund Financial Statements		12,970,534	
Less government-wide eliminations		(12,970,534)	
Total Transfers - Government-Wide Statement of Activities		\$ -	

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

D. INTERFUND ADVANCES (cont.)

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

E. LONG-TERM OBLIGATIONS

Long-term obligations activity for the year ended December 31, 2020, was as follows:

	Beginning Balance	Adjustments	Increases	Decreases	Ending Balance	Amounts Due Within One Year
Governmental Activities						
Bonds and Notes Payable						
General obligation debt	\$33,375,000	\$ -	\$ 33,545,000	\$ 5,270,000	\$61,650,000	\$ 5,370,000
Tax increment financing bonds	2,890,000	-	-	25,000	2,865,000	15,000
Lease rental bonds	9,620,000	-	-	770,000	8,850,000	-
General Obligation Bonds	1,199,366	-	1,861,363	493,122	2,567,607	-
Tax Increment Financing						
Bonds	7,087	-	-	592	6,495	-
Lease Rental Bonds	610,450	-	-	115,778	494,672	-
Sub-totals	<u>47,701,903</u>	<u>-</u>	<u>35,406,363</u>	<u>6,674,492</u>	<u>76,433,774</u>	<u>5,385,000</u>
Other Liabilities						
Compensated absences	1,876,282	-	1,717,594	1,876,282	1,717,594	1,717,594
Capital leases	1,090,246	-	80,306	599,452	571,100	191,749
Other postemployment benefits	42,198,980	-	9,995,644	4,325,888	47,868,736	-
Net pension liability	24,678,224	-	1,346,350	6,282,698	19,741,876	-
Advances from other Funds	-	1,800,000	-	337,479	1,462,521	-
Total Other Liabilities	<u>69,843,732</u>	<u>1,800,000</u>	<u>13,139,894</u>	<u>13,421,799</u>	<u>71,361,827</u>	<u>1,909,343</u>
Total Governmental Activities Long-Term Liabilities	<u>\$17,545,635</u>	<u>\$ 1,800,000</u>	<u>\$ 48,546,257</u>	<u>\$20,096,291</u>	<u>\$47,795,601</u>	<u>\$ 7,294,343</u>
Business-Type Activities						
Other Liabilities						
Other postemployment benefits	\$ 979,990	\$ -	\$ 321,927	\$ 123,762	\$ 1,178,155	\$ -
Net pension liability	542,106	-	181,433	118,193	605,346	-
Total Other Liabilities	<u>1,522,096</u>	<u>-</u>	<u>503,360</u>	<u>241,955</u>	<u>1,783,501</u>	<u>-</u>
Total Business-Type Activities Long-Term Liabilities	<u>\$ 1,522,096</u>	<u>\$ -</u>	<u>\$ 503,360</u>	<u>\$ 241,955</u>	<u>\$ 1,783,501</u>	<u>\$ -</u>

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS
December 31, 2020

NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

E. LONG-TERM OBLIGATIONS (cont.)

General Obligation Debt

All general obligation notes and bonds payable are backed by the full faith and credit of the County. Notes and bonds in the governmental funds will be retired by property tax levies or tax increment financing accumulated by the debt service funds. The County issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities.

Governmental Activities

<u>General Obligation Debt</u>	<u>Date of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>Balance December 31, 2020</u>
2014 Corr Comp Ref Bonds	06/05/14	06/01/24	2.14%	\$ 12,335,000	\$ 2,690,000
2015 Red Dist Taxable NE	06/30/15	01/15/40	4.5% to 6%	1,675,000	1,370,000
2016 Corr. Comp Ref	09/15/16	12/01/23	3% to 5%	23,045,000	14,280,000
2017 Corr. Complex	11/07/17	12/01/31	2.58%	12,000,000	9,765,000
2020 Criminal Justice Facility Bonds	11/5/2020	06/01/40	2% to 3%	33,545,000	<u>33,545,000</u>
Total Governmental Activities - General Obligation Debt					<u>\$ 61,650,000</u>

Debt service requirements to maturity are as follows:

<u>Years</u>	<u>Governmental Activities General Obligation Debt</u>	
	<u>Principal</u>	<u>Interest</u>
2021	\$ 5,370,000	\$ 1,956,908
2022	5,595,000	1,719,493
2023	5,880,000	1,470,992
2024	3,470,000	1,232,431
2025	835,000	1,181,648
2026-2030	5,330,000	5,486,569
2031-2035	7,225,000	4,842,732
2036-2040	<u>27,945,000</u>	<u>2,146,125</u>
Totals	<u>\$ 61,650,000</u>	<u>\$ 20,036,898</u>

Revenue Debt

The County has pledged future certified shares income tax revenues to repay revenue bonds issued in 2015. Proceeds from the bonds provided financing for the advance refunding of the outstanding first mortgage bonds issued in 2005 to finance construction of the correctional complex. The bonds are payable solely from income tax revenues and are payable through 2025. Annual principal and interest payments on the bonds are expected to require 1.90% of gross revenues. The total principal and interest remaining to be paid on the bonds is \$10,405,700. Principal and interest paid for the current year and total gross revenues were \$348,000 and \$18,652,792, respectively.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS
December 31, 2020

NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

E. LONG-TERM OBLIGATIONS (cont.)

Revenue Debt (cont.)

Revenue debt payable at December 31, 2020, consists of the following:

Governmental Activities Revenue Debt

Revenue Debt	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	Balance December 31, 2020
Bldg Corp 2015 LR Bonds	04/29/15	11/15/25	3% to 4%	\$ 8,850,000	\$ <u>8,850,000</u>
Total Governmental Activities - Revenue Debt					\$ <u><u>8,850,000</u></u>

Debt service requirements to maturity are as follows:

<u>Years</u>	Governmental Activities Revenue Debt	
	<u>Principal</u>	<u>Interest</u>
2021	\$ -	\$ 348,000
2022	-	348,000
2023	200,000	346,500
2024	2,910,000	340,500
2025	<u>5,740,000</u>	<u>172,700</u>
Totals	\$ <u><u>8,850,000</u></u>	\$ <u><u>1,555,700</u></u>

Tax Increment Financing Bonds

Tax increment financing bonds are payable from incremental taxes derived from a separately created tax increment financing district.

The County has pledged future tax increment revenues to repay TIF bonds issued in 2017 and 2018. Proceeds from the bonds provided financing for the Love's Project and Northwest Gateway project. The bonds are payable solely from tax increment revenues and are payable through 2043. Annual principal and interest payments on the bonds are expected to require 1.10% of gross revenues. The total principal and interest remaining to be paid on the bonds is \$3,254,642. Principal and interest paid for the current year and total gross revenues were \$60,612 and \$5,495,058, respectively.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS
December 31, 2020

NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

E. LONG-TERM OBLIGATIONS (cont.)

Tax Increment Financing Bonds (cont.)

Tax Increment Financing Bonds at December 31, 2020, consists of the following:

Governmental Activities					Balance
<u>Tax Increment Financing Bonds</u>	<u>Date of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>December 31, 2020</u>
2018 TIF - NW Gateway	12/11/18	01/15/43	3.75% to 4%	\$ 1,000,000	\$ 965,000
2017 TIF - Love's Project	9/14/17	01/15/40	0%	1,900,000	<u>1,900,000</u>
Total Governmental Activities Tax Increment Financing Bonds					<u><u>\$ 2,865,000</u></u>

Debt service requirements to maturity are as follows:

<u>Years</u>	<u>Governmental Activities</u> <u>Tax Increment Financing Bonds</u>	
	<u>Principal</u>	<u>Interest</u>
2021	\$ 15,000	\$ 17,406
2022	30,000	33,312
2023	30,000	32,112
2024	40,000	30,612
2025	40,000	29,012
2026-2030	235,000	121,972
2031-2035	280,000	77,409
2036-2040	2,120,000	27,888
2041-2043	<u>75,000</u>	<u>2,813</u>
Totals	<u><u>\$ 2,865,000</u></u>	<u><u>\$ 372,536</u></u>

Capital Leases

Refer to Note III. F.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS
December 31, 2020

NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

F. LEASE DISCLOSURES

Lessee - Capital Leases

The County has entered into multiple agreements to acquire capital assets through lease/purchase agreements. The gross amount of these assets under capital leases is included in capital assets in the governmental activities. The future minimum lease obligations and the net present value on these minimum lease payments as of December 31, 2020, are as follows:

<u>Years</u>	Governmental Activities		
	Principal	Interest	Totals
2021	\$ 191,749	\$ 751	\$ 192,500
2022	176,333	751	177,084
2023	171,462	751	172,213
2024	27,875	751	28,626
2025	3,681	689	4,370
Totals	\$ 571,100	\$ 3,693	\$ 574,793

G. NET POSITION/FUND BALANCES

Net position reported on the government wide statement of net position at December 31, 2020, includes the following:

Governmental Activities

Net Investment in Capital Assets	
Land and construction in progress	\$ 1,475,041
Other capital assets, net of accumulated depreciation	380,263,573
Less long-term debt outstanding	(77,896,294)
Plus unspent capital related debt proceeds	34,575,849
Plus: Loss on refunding of debt	481,465
Less: Capital leases outstanding	(571,100)
Total Net Investment in Capital Assets	\$ 338,328,534

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

G. NET POSITION/FUND BALANCES (cont.)

Governmental Funds

Governmental fund balances reported on the fund financial statements at December 31, 2020, include the following:

	<u>General Fund</u>	<u>LIT - Special Purpose</u>	<u>Major Moves Construction</u>	<u>Major Bridge</u>	<u>2020 Criminal Justice Bond</u>	<u>Nonmajor Funds</u>	<u>Total</u>
Fund Balances							
Restricted for:							
Health and welfare	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,922,706	\$ 4,922,706
Culture and recreation	-	-	-	-	-	1,829,061	1,829,061
Economic Development	-	12,084,766	-	-	-	5,661,171	17,745,937
Highways and streets	-	-	-	-	-	5,924,192	5,924,192
Public safety	-	-	-	-	-	8,655,970	8,655,970
Capital projects	-	-	31,471,290	3,047,467	34,384,919	28,853,619	97,757,295
Debt service	-	-	-	-	-	8,700,466	8,700,466
Other	-	-	-	-	-	4,952,008	4,952,008
Sub-totals	<u>-</u>	<u>12,084,766</u>	<u>31,471,290</u>	<u>3,047,467</u>	<u>34,384,919</u>	<u>69,499,193</u>	<u>150,487,635</u>
Assigned to:							
General government	<u>1,635,626</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,635,626</u>
Sub-totals	<u>1,635,626</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,635,626</u>
Unassigned:							
	<u>45,602,306</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(4,622,095)</u>	<u>40,980,211</u>
Total Fund Balances	<u>\$ 47,237,932</u>	<u>\$12,084,766</u>	<u>\$ 31,471,290</u>	<u>\$ 3,047,467</u>	<u>\$ 34,384,919</u>	<u>\$ 64,877,098</u>	<u>\$193,103,472</u>

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

H. RESTATEMENT OF FUND BALANCES/NET POSITION

Fund balance has been restated to correct an error in reporting an advance from another fund and reporting of the Rainy Day Fund Balance.

Landfill Fund

Landfill Net Position - December 31, 2019 (as reported)	\$ 30,714,383
Add: Advance to cumulative voting system fund (nonmajor)	<u>1,800,000</u>
Net Position - December 31, 2019 (as restated)	<u>\$ 32,514,383</u>

Nonmajor Governmental Fund Balance

Nonmajor Governmental Fund balance - December 31, 2019 (as reported)	\$ 83,614,031
Less: Cumulative Voting System Advance from Landfill fund	(1,800,000)
Rainy Day fund balance	<u>(18,145,614)</u>
Fund Balance - December 31, 2019 (as restated)	<u>\$ 63,668,417</u>

General Fund

General Fund balance - December 31, 2019 (as reported)	\$ 18,836,384
Add: Rainy Day Fund Balance	<u>18,145,614</u>
Fund Balance - December 31, 2019 (as restated)	<u>\$ 36,981,998</u>

Net position has been restated to correct an error in reporting an advance between a governmental fund and an enterprise fund and to add libraries as component units.

Business-Type Activities Net Position - December 31, 2019 (as reported)	\$ 35,837,860
Add: Advance to governmental fund	<u>1,800,000</u>
Net Position - December 31, 2019 (as restated)	<u>\$ 37,637,860</u>
Governmental Activities Net Position - December 31, 2019 (as reported)	\$ 411,447,008
Less: Advance from Enterprise Fund	<u>(1,800,000)</u>
Net Position - December 31, 2019 (as restated)	<u>\$ 409,647,008</u>

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE III - DETAILED NOTES ON ALL FUNDS (cont.)

H. RESTATEMENT OF FUND BALANCES/NET POSITION (cont.)

Component Units Net Position - December 31, 2019 (as reported)	\$ 2,171,190
Add: Beginning Net Position for Libraries	<u>34,436,407</u>
Net Position - December 31, 2019 (as restated)	<u>\$ 36,607,597</u>

NOTE IV - OTHER INFORMATION

A. EMPLOYEES' RETIREMENT SYSTEM

Public Employees' Retirement Fund

Plan description. The County participates in the Public Employees' Retirement Fund, a cost-sharing multiple-employer defined benefit plan effective July 1, 2013 based on 35 IAC 21-1-1, 35 IAC 21-1-2 and amended IC 5-10.2-2-11(b). PERF was established to provide retirement, disability, and survivor benefits to full-time employees of the State of Indiana not covered by another plan, those political subdivisions that elect to participate in the retirement plan, and certain INPRS employees. Political subdivisions mean a county, city, town, township, political body corporate, public school corporation, public library, public utility of a county, city, town, township, and any department of, or associated with, a county, city, town, or township, which department receives revenue independently of, or in addition to, funds obtained from taxation.

PERF Hybrid Plan Description. The PERF Hybrid Plan was established by the Indiana Legislature in 1945 and is governed by the INPRS Board of Trustees in accordance with Indiana Code (IC) 5-10.2, IC 5-10.3, and IC 5-10.5. There are two (2) aspects to the PERF Hybrid Plan defined benefit structure. The first portion is the monthly defined benefit pension that is funded by the employer. The second portion of the PERF Hybrid Plan benefit structure is the Public Employees' Hybrid Members Defined Contribution Account (DC Account), formerly known as the Annuity Savings Account (ASA), which that supplements the defined benefit at retirement.

INPRS administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. The report is available online at www.in.gov/inprs or may be obtained by contacting:

Indiana Public Retirement System
One North Capital Street, Suite 001
Indianapolis, IN 46204
Ph. (844) 464-6777

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Public Employees' Retirement Fund (cont.)

Contributions. Members are required to contribute 3% of their annual covered salary to their defined contribution account. The primary government is required to contribute at an actuarially determined rate; the current rate for calendar year 2019 is 11.20% percent of annual covered payroll. The rate for 2020 is also 11.20%. The contribution requirements of plan members and the primary government are established and may be amended by the INPRS Board of Trustees. The actuarial amount, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the PERF plan from the County were \$4,028,592 for the calendar year ended December 31, 2020.

Retirement Benefits. The PERF Hybrid Plan retirement benefit consists of the sum of a defined pension benefit provided by employer contributions plus the amount credited to the member's a DC Account. Pension benefits vest after 10 years of creditable service. The vesting period is eight (8) years for certain elected officials. Members are immediately vested in their annuity savings account. At retirement, a member may choose to receive a lump sum payment of the amount credited to the member's annuity savings account, receive the amount as an annuity, or leave the contributions invested with INPRS. Vested PERF members leaving a covered position, who wait 30 days after termination, may withdraw their DC account and will not forfeit creditable service or a full retirement benefit. However, if a member is eligible for a full retirement at the time of the withdrawal request, he/she will have to begin drawing his/her pension benefit in order to withdraw the DC Account. A non-vested member who terminates employment prior to retirement may withdraw his/her DC Account after 30 days, but by doing so, forfeits his/her creditable service. A member who returns to covered service and works no less than six (6) months in a covered position may reclaim his/her forfeited creditable service.

A member who has reached age 65 and has at least 10 years of creditable service is eligible for normal retirement and, as such, is entitled to 100 percent of the pension benefit component. This annual pension benefit is equal to 1.1 percent times the average annual compensation times the number of years of creditable service. The average annual compensation in this calculation uses the highest 20 calendar quarters of salary in a covered position. All 20 calendar quarters do not need to be continuous, but they must be in groups of four (4) consecutive calendar quarters. The same calendar quarter may not be included in two (2) different groups. For PERF members who serve as an elected official, the highest one (1) year (total of four (4) consecutive quarters) of annual compensation is used. Member contributions paid by the employer on behalf of the member and severance pay up to \$2,000 are included as part of the member's annual compensation.

A member who has reached age 60 and has at least 15 years of creditable service is eligible for normal retirement and, as such, is entitled to 100 percent of the pension benefit. A member who is at least 55 years old and whose age plus number of years of creditable service is at least 85 is entitled to 100 percent of the benefits as described above.

A member who has reached at least age 50 and has at least 15 years of creditable service is eligible for early retirement with a reduced pension. A member retiring early receives a percentage of the normal annual pension benefit. The percentage of the pension benefit at retirement remains the same for the member's lifetime. For age 59, the early retirement percentage of the normal annual pension benefit is 89 percent. This amount is reduced five (5) percentage points per year (e.g., age 58 is 84 percent) to age 50 being 44 percent.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Public Employees' Retirement Fund (cont.)

The monthly pension benefits for members in pay status may be increased periodically as cost of living adjustments (COLA). Such increases are not guaranteed by statute and have historically been provided on an "ad hoc" basis and can only be granted by the Indiana General Assembly.

Disability and Survivor Benefits. The PERF Hybrid Plan also provides disability and survivor benefits. A member who has at least five (5) years of creditable service and becomes disabled while in active service, on FMLA leave, receiving workers' compensation benefits, or receiving employer-provided disability insurance benefits may retire for the duration of the disability, if the member has qualified for social security disability benefits and has furnished proof of the qualification. The disability benefit is calculated the same as that for a normal retirement without reduction for early retirement. The minimum benefit is \$180 per month, or the actuarial equivalent.

Upon the death in service of a member with 15 or more years of creditable service as of January 1, 2007, a survivor benefit may be paid to the surviving spouse to whom the member had been married for two (2) or more years, or surviving dependent children under the age of 18. This payment is equal to the benefit which would have been payable to a beneficiary if the member had retired at age 50 or at death, whichever is later, under an effective election of the joint and survivor option available for retirement benefits. A surviving spouse or surviving dependent children are also entitled to a survivor benefit upon the death in service after January 1, 2007, of a member who was at least 65 years of age and had at least 10 but not more than 14 years of creditable service.

Rate of Return. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. For the fiscal year ended December 31, 2020, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense for Public Employee's Retirement Fund was 2.58 percent.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Net Pension Liability

At December 31, 2020, the County reported a liability of \$19,278,573 for its proportionate share of the net pension liability. The County's proportion of the total was measured on the ratio of the wages reported by employers relative to the collective wages of the plan. This basis of allocation measures the proportionate relationship of an employer to all employers and is consistent with the manner in which contributions to the pension plan are determined. The plan does not have a special funding situation, as there is not a non-employer contributing entity legally responsible for making contributions that are used to provide pension benefits to members of the pension plan. At June 30, 2020, the County's proportion was 0.63828% an increase of .00752 from 0.63076% at June 30, 2019. The net pension liability for fiscal year 2020 is calculated as set forth in the following table:

	PERF Plan Totals
Net pension liability - beginning December 31, 2019	\$ 20,847,020
Differences between expected and actual experience	(469,301)
Net difference between projected and actual investment	2,635,320
Change of assumptions	(1,755,265)
Changes in proportionate share of contributions	(206,951)
Pension expense/Income	2,079,644
Contributions	(3,851,894)
Net Pension Liability - December 31, 2020	\$ 19,278,573

Deferred Outflows of Resources and Deferred Inflows of Resources. At December 31, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 341,561	\$ 258,840
Changes in assumptions	-	4,016,849
Net differences between projected and actual earnings on pension plan investments	1,649,934	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	940,015	8,041
Employer contributions subsequent to the measurement date	2,077,197	-
Totals	\$ 5,008,707	\$ 4,283,730

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS
December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Net Pension Liability (cont.)

\$2,077,197 reported as deferred outflows related to pension resulting from the Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

<u>Year Ended December 31:</u>	<u>Deferred Outflows of Resources and Deferred Inflows of Resources (Net)</u>
2021	\$ (1,426,361)
2022	(382,367)
2023	(244,346)
2024	700,853

Pension Expense. The County recognized pension expense for the following proportionate share of pension expense:

<u>Pension Expense</u>	
Proportionate share of plan pension expense	\$ 1,552,592
Net amortization of deferred amounts from changes in proportion and differences between employer contributions and proportionate share of contributions	<u>527,052</u>
Total	<u>\$ 2,079,644</u>

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Net Pension Liability (cont.)

Key Methods and Assumptions. Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuations are presented below:

Valuation Date:	June 30, 2020
Assets:	June 30, 2019 - Member census data as of June 30, 2019 was used in the valuation and adjusted, where appropriate, to reflect changes between June 30, 2019 and June 30, 2020. Standard actuarial roll forward techniques were then used to project the total pension liability computed as of June 30, 2019 to the June 30, 2020 measurement date.
Liabilities:	
Actuarial Cost Method:	Entry Age Normal (Level percent of payroll)
Experience Study Date	Period of 5 years ended June 30, 2019
Investment Rate of Return	6.75%, net of investment expense, including inflation
Cost of Living Increases	2020-2021 - 13th check Beginning January 1, 2022- 0.40% Beginning January 1, 2034 - 0.50% Beginning January 1, 2039 - 0.60%
Salary increases, including inflation:	2.50% - 8.75% based on age
Inflation	2.25%
Mortality:	
Healthy:	Pub-2010 Public Retirement Plans Mortality Tables with a fully generational projection of mortality improvements using SOA Scale MP-2019.
Disabled:	Pub-2010 Public Retirement Plans Mortality Tables with a fully generational projection of mortality improvements using SOA Scale MP-2019.
Funding policy location	www.in.gov/inprs/files/INPRS_Funding_Policy.pdf

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Net Pension Liability (cont.)

Change in Assumptions. The future salary increase assumption changed from an age-based table ranging from 2.50 percent to 4.25 percent to a service-based table ranging from 2.75 percent to 8.75 percent.

The mortality assumption changed from the RP-2014 (with MP-2014 improvement removed) Total Data Set Mortality Tables projected on a fully generational basis using the future mortality improvement scale inherent in the mortality projection included in the Social Security Administration's 2014 Trustee Report to the Pub-2010 Public Retirement Plans Mortality Tables with a fully generational projection of mortality improvements using SOA Scale MP-2019. Specific mortality table variants and adjustments are used for different subpopulations.

The retirement assumption was updated based on recent experience and was updated from an age- and service-based table to an age based table dependent on eligibility for a reduced benefit or unreduced benefit. Additionally, for actives who are eligible for early retirement (reduced benefit), 30 percent are now assumed to commence benefits immediately and 70 percent are assumed to commence benefits at unreduced retirement eligibility. Previously 33 percent of actives were assumed to commence benefits with early retirement while 67 percent were assumed to wait for unreduced retirement eligibility.

The termination assumption was updated based on recent experience. For state members the tables were combined from being split by salary and sex to being one unisex service-based table. For members in political subdivisions earning more than \$20,000, the sex-distinct tables were combined to one unisex service-based table. For members in political subdivisions earning less than \$20,000, the sex-distinct age-based table was maintained and the rates were updated based on experience.

The disability assumption was updated based on recent experience. The marital assumption was updated based on recent experience. 80 percent of male members and 65 percent of female members are assumed to be married or to have a dependent beneficiary. Previously, 75 percent of male members and 60 percent of female members were assumed to be married or to have a dependent beneficiary.

The load placed on the final average earnings to account for additional wages received upon termination, such as severance pay or unused sick leave, decreased from \$400 to \$200.

Plan Amendments. There were no changes in the plan provisions during the fiscal year.

The long-term return expectation has been determined by using a building-block approach and assumes a time horizon, as defined by INPRS Investment Policy Statement. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established and the long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS
December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Net Pension Liability (cont.)

Global Asset Class	Long-Term Expected Rate of Return (Geometric Basis)	Target Asset Allocation
Public Equity	4.4%	22.0%
Private Markets	7.6	14.0
Fixed Income - Ex Inflation-Linked	1.9	20.0
Fixed Income - Inflation-Linked	0.5	7.0
Commodities	1.6	8.0
Real Estate	5.8	7.0
Absolute Return	2.9	10.0
Risk Parity	5.5	12.0

Discount rate. The discount rate used to measure the total pension liability was 6.75% as of June 30, 2020 and is equal to the long-term expected return on plan investments.

Sensitivity of the County's proportionate share of the net pension liability to changes in the discount rate. The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 6.75 percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75 percent) or 1-percentage-point higher (7.75 percent) than the current rate:

	1% Decrease to Discount Rate (5.75%)	Current Discount Rate (6.75%)	1% Increase to Discount Rate (7.75%)
County's proportionate share of the net pension liability	\$31,430,631	\$19,278,573	\$9,100,237

Pension Plan Fiduciary Net Position. Detailed information about the pension plan's fiduciary net position is available in the separately issued INPRS Comprehensive Annual Financial Report and Actuarial Valuations. These reports can be found at:

https://www.in.gov/inprs/files/2020ActuarialReport_PERF.pdf
https://www.in.gov/inprs/files/INPRSConsolidatedAR_FY20.pdf

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Sheriff's Retirement Plan

Plan description. The Elkhart County Police Retirement Plan (Plan) is a single-employer defined benefit pension plan established to provide retirement, termination/severance, disability, and survivor benefits for a person employed by the Elkhart County Sheriff's Department (Employer) as a County Policeman, Sheriff, or Deputy Sheriff with full police power (Employee), as such terms are used in Indiana Code. Indiana Code 36-8-10-12 grants the authority to the Employer and a trustee to establish and amend the benefit terms to the Plan with approval of the county fiscal body. The Plan was established on November 1, 1967 and is administered by the Committee. The composition of the Committee, according to the Plan legal document, shall be the Sheriff and the Merit Board (the Merit Board, per IC 36-8-10-3, consists of five (5) members, three (3) members appointed by the Sheriff, and two (2) members elected by a majority vote of the members of the county police force).

At December 31, 2020, Plan membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefits	64
Inactive plan members entitled to but not yet receiving benefits	11
Active plan members	<u>70</u>
Total	<u><u>145</u></u>

Benefits Provided. The Plan provides that the monthly retirement benefit shall be a pension payable for the member's lifetime equal to two and one-half percent (2-1/2%) of the member's average monthly wage received during the highest paid sixty (60) consecutive calendar months before retirement plus one dollar (\$1.00); this sum multiplied by the member's years of credited service up to twenty (20) years; plus an additional two percent (2%) of the member's average monthly wage, as outlined above, multiplied by the member's years of credited service in excess of twenty (20) years up to an additional twelve (12) years. Members are eligible to retire as of normal retirement for an unreduced benefit upon attainment of age fifty-five (55) and completion of at least ten (10) years of service (age fifty (50) for participants hired prior to January 1, 2018).

A reduced early retirement benefit is available to members with at least twenty (20) years of credited service with the reduction being the equivalent actuarial value to the deferred pension at his normal retirement date to reflect the period by which the date the member's early retirement pension begins precedes his normal retirement date.

A member who continues employment beyond his normal retirement age shall be eligible for a late retirement benefit upon actual retirement equal to the member's benefit earned in accordance to the normal retirement formula with credit given for subsequent service (provided that the thirty-two (32) year credited service maximum shall not be exceeded in computing the benefit).

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Sheriff's Retirement Plan (cont.)

The severance benefit payable to a member prior to completion of ten (10) years of credited service (five (5) years of credited service for participants hired prior to January 1, 2018) is a lump sum payment of the net amount of contributions (including interest) plus the amount transferred by the member for the purchase of credited service. After completion of ten (10) years of credited service (five (5) years of credited service for participants hired prior to January 1, 2018), a member may elect to receive either a lump sum, as outlined above, or a monthly benefit equal to the amount earned under the normal retirement benefit formula, using credited service as of his date of severance, with payments commencing on the member's normal retirement date.

If a member separates employment due to disability, he shall receive a lump sum payment of the net amount of contributions (including interest) plus the amount transferred by the member or the purchase of credited service.

In the event an unmarried member dies prior to the commencement of any benefit from the Plan, the designated beneficiary shall be entitled to receive a death benefit which shall be a lump sum equal to his net amount of contributions (including interest) and a plus the amount transferred by the member for the purchase of credited service.

In the event a member survived by a spouse or dependent child(ren) under eighteen (18) years of age dies prior to the commencement of any benefit from the Plan, the surviving spouse shall be entitled to a lump sum equal to the net amount of contributions (including interest) and a lump sum equal to the equivalent actuarial value of the Employer-funded portion of the accrued benefit multiplied by the appropriate vesting percentage. Such benefit shall be payable first to a surviving spouse, in any, and if no spouse is then living, then in equal amounts to the dependent child(ren).

Contributions. Plan member's contributions are authorized by state statute (IC 36-8-10-12) and may not exceed 6% of the employee's average monthly wages. The plan member's contributions are paid by the employer. The Employer intends to contribute to the Plan each year such amounts as may be required to operate the Plan on a sound actuarial basis. The minimum annual contribution by the department must be sufficient, as determined by the pension engineers to prevent deterioration in the actuarial status of the trust during the year. According to IC 36-8-10-12(e), if the County fails to make minimum contributions for three (3) successive years, the pension trust terminates and the trust fund shall be liquidated. For the year ending December 31, 2020, the actuarially determined Employer's contribution rate was 28.27% of annual payroll, \$1,327,071 which was contributed by the County.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Sheriff's Retirement Plan (cont.)

Investment policy. The pension plan's policy regarding the allocation of invested assets is established and may be amended by the Committee (per Plan legal document) by a majority vote of its members. It is the policy of the Committee to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The pension plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over the short time spans. The Committee's revised the asset allocation policy on August 22, 2016:

Asset Class	Target Asset Allocation %
Fixed Income	35%
Equity	60%
Alternative	5%

Rate of Return. For the year ended December 31, 2020, the annual money-weighted rate of return on pension plan investments, net of pension plan expense was 14.89 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Deferred Retirement Option Program. The Deferred Retirement Option Program (DROP) for the Plan was established on January 1, 2018 pursuant to the Plan's legal document and is governed by the Employer and a trustee. Members of the Plan that are eligible to retire with an unreduced benefit may elect to accumulate a DROP benefit while continuing to work. At the time of their election, the member executes an irrevocable election to retire on a DROP retirement date and remain in active service, but the member does not contribute to the fund during the DROP period.

A member who has attained age fifty-five (55) and completed at least ten (10) years of service (age fifty (50) for participants hired prior to January 1, 2018) may irrevocably elect to enter the DROP for a period not longer than three (3) years and shall not extend beyond the date the member is credited with thirty-two (32) years of service. From the date the member enters the DROP, he will not be credited with any additional years of service. The member's DROP frozen benefit will be equal to the monthly pension benefit calculated under the standard benefit formula based upon the member's salary and years of credited service as of the DROP entry date. Upon actual severance of employment by retirement at any time after the DROP entry date, the member will receive their DROP benefit accumulation in the available form/option elected by the member in addition to the DROP frozen benefit to be paid as a monthly annuity. As of December 31, 2020, the balance of the amounts held by the plan pursuant to the DROP is \$0.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Net Pension Liability

The components of the net pension liability of the Plan at December 31, 2020 were as follows:

Total pension liability	\$ 27,834,072
Plan fiduciary net position	<u>(26,765,423)</u>
Plan's Net Pension Liability	<u>\$ 1,068,649</u>
Plan Fiduciary Net Position as a % of the Total Pension Liability	<u>96.16%</u>

Pension Expense of the Plan. Pension expense of \$125,739 was recognized for fiscal year ending December 31, 2020.

Significant Actuarial Assumptions. Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuations are presented below:

Measurement Date	December 31, 2020
Valuation Date	
Assets	December 31, 2020
Liabilities	December 31, 2020, Actual member census data as of December 31, 2020 was used in the valuation
Inflation Rate	3.00% per annum
Future Salary increases	4.00% per annum, (3.00% for inflation and 1.00% for seniority)
Investment Rate of Return	6.75%, net of pension plan investment expenses, including inflation
Cost of Living	Not Applicable
Mortality Assumption	Pub-2010 Safety Amount-Weighted Mortality Projected Generationally with Scale MP-2020 (separate employee, retiree, contingent survivor, and disabled retiree tables and male & female tables)

Discount Rate. The discount rate used to measure the total pension liability was 6.75% as of December 31, 2020 and is equal to the long-term expected return on plan investments. The projected cash flows used to determine the discount rate assumed that employer contributions would be made at the actuarially calculated rate computed in accordance with IC 38-8-10-12(e) to prevent the deterioration in the actuarial status of the trust. The future contribution assumption was based upon review of recent employer contribution history compared to the corresponding actuarially determined contributions.

Based on this assumption, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS
December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Net Pension Liability (cont.)

Sensitivity of the County's proportionate share of the net pension liability to changes in the discount rate. The following presents the net pension liability of the plan, calculated using the discount rate of 6.75 percent, as well as what the plan's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75 percent) or 1-percentage-point higher (7.75 percent) than the current rate:

	1% Decrease to Discount Rate (5.75%)	Current Discount Rate (6.75%)	1% Increase to Discount Rate (7.75%)
Total pension liability	\$ 31,472,212	\$ 27,834,072	\$ 24,830,318
Plan fiduciary net position	(26,765,423)	(26,765,423)	(26,765,423)
Net Pension Liability/(Asset)	\$ 4,706,789	\$ 1,068,649	\$ (1,935,105)

Deferred Outflows of Resources and Deferred Inflows of Resources. At December 31, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 258,827	\$ 994,698
Changes in assumptions	309,990	92,326
Net differences between projected and actual earnings on pension plan investments	-	2,314,825
Totals	\$ 568,817	\$ 3,401,849

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Net Pension Liability (cont.)

The balances as of December 31, 2020 of the deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

<u>Year Ended December 31:</u>	<u>Deferred Outflows of Resources and Deferred Inflows of Resources (Net)</u>
2021	\$ (825,198)
2022	(438,856)
2023	(896,270)
2024	(536,779)
2025	(135,929)

Amortization Periods. The changes in total pension liability due to liability experience losses/(gains) and changes in assumptions for the most current year have been amortized over 5.706 years, the average remaining service of all members with any liability in the plan as of January 1, 2020. The change in net pension liability due to investment losses/(gains) has been amortized over 5.000 years as prescribed.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Net Pension Liability (cont.)

Assumption changes. The changes in assumptions for base year ending December 31, 2020 reflect the change from the use of the Pub-2010 Safety Amount-Weighted Mortality Projected Generationally with Scale MP-2019 (separate employee, retiree, contingent survivor, and disabled retiree tables and male & female tables) to the Pub-2010 Safety Amount-Weighted Mortality Projected Generationally with Scale MP-2020 (separate employee, retiree, contingent survivor, and disabled retiree tables and male & female tables). The changes in assumptions for base year ending December 31, 2019 reflect the change from the use of the RP-2014 Adjusted to 2006 Total Dataset Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2018 (separate employee & annuitant tables and male & female tables) to the Pub-2010 Safety Amount-Weighted Mortality Projected Generationally with Scale MP-2019 (separate employee, retiree, contingent survivor, and disabled retiree tables and male & female tables). The changes in assumptions for base year ending December 31, 2018 reflect the change from the use of the RP-2014 Adjusted to 2006 Total Dataset Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2017 (separate employee & annuitant tables and male & female tables) to the RP-2014 Adjusted to 2006 Total Dataset Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2018 (separate employee & annuitant tables and male & female tables). The changes in assumptions for base year ending December 31, 2017 reflect the change from the use of the RP-2014 Adjusted to 2006 Blue Collar Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2016 (separate employee & annuitant tables and male & female tables) to the RP-2014 Adjusted to 2006 Total Dataset Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2017 (separate employee & annuitant tables and male & female tables). The changes in assumptions for base year ending December 31, 2016 reflect the change from the use of the RP-2014 Adjusted to 2006 Blue Collar Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2015 (separate employee & annuitant tables and male & female tables) to the RP-2014 Adjusted to 2006 Blue Collar Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2016 (separate employee & annuitant tables and male & female tables). The changes in assumptions for base year ending December 31, 2015 reflect the change from the use of the 2015 IRS Combined Mortality Tables for Small Plans (separate male and female tables) as prescribed for use in corporate valuations to the RP-2014 Adjusted to 2006 Blue Collar Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2015 (separate employee & annuitant tables and male & female tables). The changes in assumptions for base year ending December 31, 2014 reflect the change from the use of 2014 IRS Combined Mortality Tables for Small Plans (separate male and female tables) as prescribed for use in corporate valuations to the 2015 IRS Combined Mortality Tables for Small Plans (separate male and female tables) as prescribed for use in corporate valuations.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Sheriff's Benefit Plan

Plan description. The Elkhart County Sheriff Benefit Plan (Plan) is a single-employer defined benefit pension plan established to provide disability, death, and survivor/dependent benefits for a person employed by the Elkhart County Sheriff's Department (Employer) as a County Policeman, Sheriff, or Deputy Sheriff with full police power (Employee), as such terms are used in Indiana Code. Indiana Code 36-8-10 Sections 14, 15, 16, and 17 grant the authority to the Employer and trustee to establish and amend the benefit terms to the Plan with the approval of the County fiscal body. The Plan was established on January 1, 1976 and is administered by the Committee. The composition of the Committee, according to the Plans legal document, shall be the Sheriff and the Merit Board (the Merit Board, per IC 36-8-10-3, consist of five members, three members appointed by the Sheriff and two members elected by the majority vote of the members of county police force).

At December 31, 2020, Plan membership consisted of the following:

Active plan members	70
Total	<u>70</u>

If an eligible member becomes disabled, the benefit payable prior to age sixty-five (65) shall be determined in accordance with the contract issued by the insurance company provided for the member by the Plan. A member receiving an insurance benefit who attains his sixty-fifth (65th) birthday, whereupon the benefit provided under the insurance contract terminates, shall be entitled to a monthly benefit from the Plan for life in the amount of the monthly benefit to which the member would have been entitled under the Retirement Plan had he remained in service until his normal retirement date and continued to earn a salary at the same rate that was in effect as of the date the disability commenced.

Each eligible member shall be insured by a life insurance contract in an amount not to exceed one and one-half (1-1/2) times basic annual earnings, with a matching amount of accidental death insurance. The purchase and maintenance of the insurance contract is provided by the Plan.

In the event that an eligible member dies prior to the termination of his employment for whatever reason, there shall be payable a two hundred dollar (\$200) monthly benefit to such member's surviving spouse to whom he was married on the date of his death for the spouse's remaining lifetime.

In addition to the surviving spouse's death benefit, a monthly benefit shall be payable on behalf of each dependent child under the age of eighteen (18) years of such deceased member in an amount equal to thirty dollars (\$30) per month. The dependent child's monthly benefit will cease upon the earlier of the child's eighteenth (18th) birthday or date of death.

Contributions. The Employer intends to contribute to the Plan each year such amounts as may be required to operate the Plan on a sound actuarial basis. The minimum annual contribution by the County must be sufficient, as determined by the pension engineers, to prevent deterioration in the actuarial status of the trust fund during the year. According to IC 36-8-10-12(e), if the County fails to make minimum contributions for three (3) successive years, the pension trust terminates and the trust fund shall be liquidated. For the year ending December 31, 2020, the actuarially determined Employer's contribution rate was .53% of annual payroll, \$24,936 which was contributed by the County.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS
December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Sheriff's Benefit Plan (cont.)

Investment policy. The pension plan's policy regarding the allocation of invested assets is established and may be amended by the Committee (per the Plans legal document) by a majority vote of its members. It is the policy of the Committee to pursue an investment strategy that reduces risk. The pension plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over the short time spans. The Committee's revised the asset allocation policy on August 22, 2016:

<u>Asset Class</u>	<u>Target Asset Allocation %</u>
Equities	35%
Fixed income	60%
Non-traditional assets	5%

Net Pension Asset

The components of the net pension asset of the Plan at December 31, 2020 were as follows:

Total pension liability	\$ 122,995
Plan fiduciary net position	<u>(336,140)</u>
Plan's Net Position Liability/(Asset)	<u>\$ (213,145)</u>
Plan Fiduciary Net Position as a % of the Total Pension Liability	<u>273.30%</u>

Pension Expense of the Plan. Pension expense of \$16,423 was recognized for fiscal year ending December 31, 2020.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Net Pension Asset (cont.)

Significant Actuarial Assumptions. Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuations are presented below:

Measurement Date	December 31, 2020
Valuation Date	
Assets	December 31, 2020
Liabilities	December 31, 2020, Actual member census data as of December 31, 2020, was used in the valuation.
Inflation Rate	3.00% per annum
Future Salary increases	4.00% per annum, (3.00% for inflation and 1.00% for seniority)
Investment Rate of Return	6.75%, net of pension plan investment expenses, including inflation
Cost of Living	Not Applicable
Mortality Assumption	Pub-2010 Safety Amount-Weighted Mortality Projected Generationally with Scale MP-2020 (separate employee, retiree, contingent survivor, and disabled retiree tables and male & female tables)

Discount Rate. The discount rate used to measure the total pension liability was 6.75% as of December 31, 2020 and is equal to the long-term expected return on plan investments. The projected cash flows used to determine the discount rate assumed that employer contributions would be made at the actuarially calculated rate computed in accordance with IC 38-8-10-12(e) to prevent the deterioration in the actuarial status of the trust. The future contribution assumption was based upon review of recent employer contribution history compared to the corresponding actuarially determined contributions.

Based on this assumption, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

Sensitivity of the County's proportionate share of the net pension liability to changes in the discount rate. The following presents the net pension liability of the plan, calculated using the discount rate of 6.75 percent, as well as what the plan's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75 percent) or 1-percentage-point higher (7.75 percent) than the current rate:

	1% Decrease to Discount Rate (5.75%)	Current Discount Rate (6.75%)	1% Increase to Discount Rate (7.75%)
Total pension liability	\$ 157,914	\$ 122,995	\$ 96,261
Plan fiduciary net position	(336,140)	(336,140)	(336,140)
Net Pension Liability/(Asset)	<u>\$ (178,226)</u>	<u>\$ (213,145)</u>	<u>\$ (239,879)</u>

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS
December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Net Pension Asset (cont.)

Deferred Outflows of Resources and Deferred Inflows of Resources. At December 31, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 3,007	\$ 95,848
Changes in assumptions	17,683	5,204
Net differences between projected and actual earnings on pension plan investments	-	32,541
Totals	\$ 20,690	\$ 133,593

The balances as of December 31, 2020 of the deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year Ended December 31:	Deferred Outflows of Resources and Deferred Inflows of Resources (Net)
2021	\$ (18,891)
2022	(15,729)
2023	(20,784)
2024	(14,071)
2025	(10,093)
Thereafter	(33,389)

Amortization Periods. The changes in total pension liability due to liability experience losses/(gains) and changes in assumptions for the most current year have been amortized over 11.65 years, the average remaining service of all members with any liability in the plan as of January 1, 2020. The change in net pension liability due to investment losses/(gains) has been amortized over 5.000 years as prescribed.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Net Pension Asset (cont.)

Assumption changes. The changes in assumptions for base year ending December 31, 2020 reflect the change from the use of the Pub-2010 Safety Amount-Weighted Mortality Projected Generationally with Scale MP-2019 (separate employee, retiree, contingent survivor, and disabled retiree tables and male & female tables) to the Pub-2010 Safety Amount-Weighted Mortality Projected Generationally with Scale MP-2020 (separate employee, retiree, contingent survivor, and disabled retiree tables and male & female tables). The changes in assumptions for base year ending December 31, 2019 reflect the change from the use of the RP-2014 Adjusted to 2006 Total Dataset Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2018 (separate employee & annuitant tables and male & female tables) to the Pub-2010 Safety Amount-Weighted Mortality Projected Generationally with Scale MP-2019 (separate employee, retiree, contingent survivor, and disabled retiree tables and male & female tables). The changes in assumptions for base year ending December 31, 2018 reflect the change from the use of the RP-2014 Adjusted to 2006 Total Dataset Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2017 (separate employee & annuitant tables and male & female tables) to the RP-2014 Adjusted to 2006 Total Dataset Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2018 (separate employee & annuitant tables and male & female tables). The changes in assumptions for base year ending December 31, 2017 reflect the change from the use of the RP-2014 Adjusted to 2006 Blue Collar Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2016 (separate employee & annuitant tables and male & female tables) to the RP-2014 Adjusted to 2006 Total Dataset Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2017 (separate employee & annuitant tables and male & female tables). The changes in assumptions for base year ending December 31, 2016 reflect the change from the use of the RP-2014 Adjusted to 2006 Blue Collar Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2015 (separate employee & annuitant tables and male & female tables) to the RP-2014 Adjusted to 2006 Blue Collar Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2016 (separate employee & annuitant tables and male & female tables). The changes in assumptions for base year ending December 31, 2015 reflect the change from the use of the 2015 IRS Combined Mortality Tables for Small Plans (separate male and female tables) as prescribed for use in corporate valuations to the RP-2014 Adjusted to 2006 Blue Collar Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2015 (separate employee & annuitant tables and male & female tables). The changes in assumptions for base year ending December 31, 2014 reflect the change from the use of 2014 IRS Combined Mortality Tables for Small Plans (separate male and female tables) as prescribed for use in corporate valuations to the 2015 IRS Combined Mortality Tables for Small Plans (separate male and female tables) as prescribed for use in corporate valuations.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Net Pension Asset (cont.)

Statement of Fiduciary Net Position

<u>Assets</u>	<u>Sheriff's Retirement Plan</u>	<u>Sheriff's Benefit Plan</u>
Cash and cash equivalents	\$ 1,238,097	\$ 5,173
Receivables:		
Accounts	8,605	-
Interest	32,059	122
Investments at fair value:		
Fixed income securities	8,178,013	98,432
Domestic and foreign equities	17,476,886	241,009
Total Assets	<u>26,933,660</u>	<u>344,736</u>
<u>Liabilities</u>		
Accounts payable and other liabilities	14,066	-
Transfers out of trust	154,171	8,597
Total Liabilities	<u>168,237</u>	<u>8,597</u>
Net Position Restricted for Pensions	<u>\$ 26,765,423</u>	<u>\$ 336,139</u>

Statement of Changes in Fiduciary Net Position

<u>Additions</u>	<u>Sheriff's Retirement Plan</u>	<u>Sheriff's Benefit Plan</u>
Contributions:		
Employer contributions	\$ 1,327,071	\$ 24,936
Employee contributions	236,842	-
Transfers into trust	7,464	-
Investment income:		
Interest	465,397	5,013
Net increase in fair value of assets	2,973,292	38,668
Other	154,172	8,597
Total Additions	<u>5,164,238</u>	<u>77,214</u>
<u>Deductions</u>		
Benefit payments (including refunds of employee contributions)	1,171,203	-
Administrative expense	108,427	23,522
Transfers out of trust	161,635	8,597
Total Deductions	<u>1,441,265</u>	<u>32,119</u>
Change in fiduciary net position	3,722,973	45,095
Net Position, Beginning	<u>23,042,450</u>	<u>291,044</u>
Net Position, Ending	<u>\$ 26,765,423</u>	<u>\$ 336,139</u>

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS
December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

A. EMPLOYEES' RETIREMENT SYSTEM (cont.)

Net Pension Asset (cont.)

Statement of Changes in Fiduciary Net Pension Liabilities (Assets)

	<u>Sheriff's Retirement Plan</u>	<u>Sheriff's Benefit Plan</u>
Service costs	\$ 824,700	\$ 22,788
Interest	1,863,409	9,962
Difference between expected and actual experience	(1,045,193)	(34,811)
Change in assumptions	(53,401)	257
Benefit payments	<u>(1,171,203)</u>	<u>-</u>
Net Change in Total Pension Liability	418,312	(1,804)
Total Pension Liability - Beginning	<u>27,415,760</u>	<u>124,799</u>
Total Pension Liability - Ending	<u>\$ 27,834,072</u>	<u>\$ 122,995</u>
Net Pension Liability (Asset) - Ending	<u>\$ 1,068,649</u>	<u>\$ (213,145)</u>

B. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; workers compensation; and health care of its employees. All of these risks are covered through the purchase of commercial insurance, with minimal deductibles. Settled claims have not exceeded the commercial coverage in any of the past three years. There were no significant reductions in coverage compared to the prior year.

Self Insurance

For Property claims, the uninsured risk of loss is \$100,000 for a policy year. The County has purchased commercial insurance for claims in excess of those amounts. Settled claims have not exceeded the commercial coverage in any of the past three years.

For Liability claims, the uninsured risk of loss is \$200,000 for a policy year. The County has purchased commercial insurance for claims in excess of those amounts. Settled claims have not exceeded the commercial coverage in any of the past three years.

For Worker's Compensation claims, the uninsured risk of loss is \$400,000 for a policy year. The County has purchased commercial insurance for claims in excess of those amounts. Settled claims have not exceeded the commercial coverage in any of the past three years.

For Health Insurance claims, the uninsured risk of loss is \$140,000 per incident and \$11,981,491 in the aggregate for a policy year. The County has purchased commercial insurance for claims in excess of those amounts. Settled claims have not exceeded the commercial coverage in any of the past three years.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

B. RISK MANAGEMENT (cont.)

Self Insurance (cont.)

All funds of the County participate in the risk management program. Amounts payable to the self-insurance fund are based on actuarial estimates of the amounts necessary to pay prior and current year claims and to establish a reserve for catastrophic losses.

A liability for a claim is established if information indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss is reasonably estimable. Liabilities include an amount for claims that have been incurred but not reported. The County does not allocate overhead costs or other non-incremental costs to the claims liability.

Claims Liability

	<u>Current Year</u>	<u>Prior Year</u>
Unpaid claims - Beginning of Year	\$ 959,053	\$ 841,215
Current year claims and changes in estimates	14,100,248	14,601,646
Claim payments	<u>(14,477,100)</u>	<u>(14,483,808)</u>
 Unpaid Claims - End of Year	 <u>\$ 582,201</u>	 <u>\$ 959,053</u>

C. COMMITMENTS AND CONTINGENCIES

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments are only reported in governmental funds if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred.

From time to time, the County is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the County attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the County's financial position or results of operations.

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

C. COMMITMENTS AND CONTINGENCIES (cont.)

The County has the following encumbrances outstanding at year end expected to be honored upon performance by the vendor:

Major Funds:		-
General Fund	\$	1,635,626
Major Bridge		140,399
Major Moves		5,493,116
Nonmajor Funds:		-
Economic Development		7,973,539
Program Income		23,705
Prisoner Reimbursement		78,502
Cumulative Bridge		788,234
Cumulative Cap Development		886,366
Cumulative Drainage		1,250,028
Drug Free Community		211,422
Economic Development Fee		278,000
Health		9,382
Local Road & Street		336,523
Motor Vehicle Highway Restricted		957,981
Park & Recreation Non Reverting		149,232
Solid Waste User Fees		916,173
Storm Water Mgmt Operating		2,150,255
LOIT Special Distribution		703
Northwest Gate TIF		60,000
Middlebury Southeast TIF		124,137
Middlebury EAST TIF		322,990
CR6 & CR17 Improvement TIF		6,502,925
SR 13 Interchange TIF		15,000
2017 Correction Complex Bond		1,634,821
Environmental/Special Projects		99,216

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

C. COMMITMENTS AND CONTINGENCIES (cont.)

Road Maint & Construction	\$ 277,945
Park & Recreation Donation	69,055
Solid Waste Capital Reserve	3,034
Horn Ditch Project 2 Phase	111,958
Comm Corrections Juvenile	41,595
Fiber	885,362
WIC Grant	1,052,009
Breastfeeding Peer County	113,883
Public Health Preparedness	16,609
Maternal & Child Health	46,025
Ebola Grant	842
CARES	77,367
CARES Epidemiology & Lab	254,880
FEMA	750,295
Tobacco Prevention and Cessation	71,278
Local Grant: Digital Dental Equip	1,783
Local Grant: Digital Dental Equip	10,036
JDAI Grant	49,623
Juvenile Comm Corr Grant	81,141
Elkhart General Hospital's PCCS	36,158
HEA Grant	65,846
Court Recidivism	722
Court Recidivism #2	30,914
Drug Court Grant	8,300
Local Grant: Baby Boxes	8,895
Justice Partners Addiction	<u>53,275</u>
Total	<u>\$ 36,157,105</u>

D. OTHER POSTEMPLOYMENT BENEFITS

The County administers a single-employer defined benefit healthcare plan ("the Retiree Health Plan"). The plan provides health insurance benefits for eligible retirees and their spouses through the County's group health insurance plan, which covers both active and retired members. At December 31, 2020, there were 1,013 plan members. Plan members are not required to contribute a percentage of covered salary. The County is required to contribute 1.4% of annual covered payroll. For the year ended December 31, 2020, \$0 was contributed by plan members and \$605,106 was contributed by the employer. Plan provisions and contribution requirements are established and may be amended by the County council.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

D. OTHER POSTEMPLOYMENT BENEFITS (cont.)

General Information about the OPEB Plan

Plan description and benefits. The County's plan provides comprehensive lifetime medical benefits to eligible retirees once are sixty-five with four years of service (for all employees), for members of Indiana Public Retirement System (INPRS), the earlier of age sixty-two with ten years of service or age fifty with fifteen years of service. Merit and PSCC employees must be age fifty with twenty years of service to be eligible. For pre-Medicare retirees, there is no spouse coverage upon retiree's death as spouses are only eligible for COBRA coverage. Coverage continues to surviving spouse upon retiree's death for Medicare retirees.

Employees covered by benefit terms. At December 31, 2020, the following employees were covered by the benefit terms:

Inactive plan members or beneficiaries currently receiving benefit payments	180
Active plan members	<u>833</u>
Total	<u><u>1,013</u></u>

Total OPEB Liability

The County's total OPEB liability of \$49,046,891 was measured as of December 31, 2020, and was determined by an actuarial valuation as of that date.

Actuarial assumptions and other inputs. The total OPEB liability in the December 31, 2020 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.25% per year
Salary increases	2% declining to .25% for General and .25% for Public Safety
Healthcare cost trend rates	Health care trend rates have been updated to an initial rate of 8.0% decreasing by 0.5% annually to an ultimate rate of 4.5%. Dental trend rates have been reset to an initial rate of 5.0% decreasing by 0.25% annually to an ultimate rate of 4.0%. These changes have caused a slight decrease in liabilities.
Retirees' share of benefit-related costs	\$600 retiree contribution

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

D. OTHER POSTEMPLOYMENT BENEFITS (cont.)

Changes in the Total OPEB Liability (cont.)

The discount rate was based on a yield for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (or equivalent quality on another rating scale).

Mortality table for healthy retirees has been updated from RPH-2017 Total Dataset Mortality Table fully generational using Scale MP-2017 to SOA RPH-2019 Total Dataset Mortality Table fully generational using Scale MP-2019. This change has caused a slight decrease in liabilities

The actuarial assumptions used in the December 31, 2020 valuation were based on the results of a census study for the period January 1, 2019 to December 31, 2019.

Changes in the Total OPEB Liability

	Total OPEB Liability
Balances at December 31, 2019	\$ 43,178,970
Changes for the year:	
Service cost	2,546,278
Interest	1,480,859
Differences between expected and actual experience	(8,396,583)
Changes in assumptions or other inputs	10,842,473
Benefit payments	(605,106)
Net changes	5,867,921
Balances at December 31, 2020	\$ 49,046,891

Changes of assumptions and other inputs reflect a change in the discount rate from 3.26 percent in 2019 to 2.12 percent in 2020.

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.12 percent) or 1-percentage-point higher (3.12 percent) than the current discount rate:

	1% Decrease (1.12%)	Discount Rate (2.12%)	1% Increase (3.12%)
Net OPEB liability	\$ 62,287,152	\$ 49,046,891	\$ 39,345,280

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

D. OTHER POSTEMPLOYMENT BENEFITS (cont.)

Changes in the Total OPEB Liability (cont.)

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates. The following presents the net OPEB liability of the County, as well as what the County's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (7.00 percent decreasing to 3.50 percent) or 1-percentage-point higher (9.00 percent decreasing to 5.50 percent) than the current healthcare cost trend rates:

	1% Decrease (7.00% Decreasing to 3.50%)	Healthcare Cost Trend Rates (8.00% Decreasing to 4.50%)	1% Increase (9.00% Decreasing to 5.50%)
Net OPEB liability	\$ 38,179,028	\$ 49,046,891	\$ 64,364,129

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2020, the County recognized OPEB expense of \$2,773,822. At December 31, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 17,187,157
Changes of assumptions or other inputs	12,581,543	-
Total	<u>\$ 12,581,543</u>	<u>\$ 17,187,157</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ended December 31:</u>	<u>Deferred Outflows of Resources and Deferred Inflows of Resources (Net)</u>
2021	\$ (1,253,315)
2022	(1,253,315)
2023	(1,253,315)
2024	(1,253,315)
2025	407,650

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

E. SUBSEQUENT EVENTS

American Rescue Plan

On March 11, 2021, the American Rescue Plan was signed into law. Through the Fiscal Recovery Fund, the County was allocated \$40,018,566. The County will receive fifty percent of the allocation in 2021, and the remaining 50% in 2022.

Elkhart County Solid Waste

An ordinance was approved on November 14th, 2020 to dissolve the Elkhart County Solid Waste as of December 31, 2020. Any remaining assets of the district, after all debts were paid, were transferred to the County. This transfer took place on January 7, 2021 and was in the amount of \$1,580,288. The County created a separate fund for the District assets. The County will continue to collect the fees previously collected by the District and will continue providing the services provided by the District.

Building Project

On January 19, 2021, the County Commissioners awarded the Elkhart County Courts Facility Progressive Design - Build project to Performance Services, Inc, not to exceed \$63,000,000

Bond Issuance

On February 17, 2022 the Elkhart County Building Corporation issued lease rental revenue bonds in the amount of \$44,500,000 for the purpose of financing all or any portion of the costs of the acquisition of real estate and the construction and equipping of new court and other criminal justice facilities of the County. The County will start making payments on the bond in 2022.

F. TAX ABATEMENT

Under the state statute, IC 6-1.1-12.1 the County provides tax abatements for rehabilitation or redevelopment of real property in economic revitalization areas. Economic revitalization area (ERA) means an area which is within the corporate limits of a city, town or county which has become undesirable for, or impossible of, normal development and occupancy because of lack of development, cessation of growth, deterioration of improvements or character of occupancy, age, obsolescence, substandard buildings, or other factors which have impaired values or prevent a normal development of property or use of property. The tax abatements under this statute are for real property tax and personal property tax.

Tax Abatements - Real Property (I.C. 6-1.1-12.1)

The abatements are obtained through application by the property owner, approval by the County Council, and a signed agreement between the parties. The agreement is usually for a ten-year period in which the County is willing to forgo tax revenues (real property tax) and the property owner promises to take specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments. Each year of the agreement's time frame the property owner must verify that they have met the commitments set forth in the agreement. The County must also agree that the commitments have been met. The County then allows the percentage of reduction to be applied to the eligible assessed value.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

F. TAX ABATEMENT (cont.)

Tax Abatements – Personal Property Tax (I.C. 6-1.1-12.1)

The County Council approves the tax abatements for personal property tax. Once approval is granted the taxpayer must file forms with the County Assessor each year of the abatement. The forms used, depending on the type of property, are 103-ERA, State form 52503; CF-1/PP, State form 51765; SB-1/PP, State form 51764; and form 103-EL, State form 52515 that accompanies the ERA. After the forms are filed, the County Assessor calculated the minimum value ratio (MVR) which is the Total True Tax Value, from Schedule A divided by 30% of Adjusted Cost, from Schedule A. The adjusted cost is multiplied by the True Tax Value percentage for the property pool by year of purchase of the asset, then times the MVR. Each year of the agreement's time frame the property owner must verify that they have met the commitments set forth in the agreement. The County must also agree that the commitments have been met. The County then allows the reduction in personal property tax to be applied.

Vacant Building Abatement (I.C. 6-1.1-12.1-4.8)

Up to a two year real property tax abatement is available to a company, according to local qualifications, based on occupying a building that has been vacant for more than a year. The building must be used for commercial or industrial purposes and be located in a designated Economic Revitalization Area, as designated by the Council. Prior approval of the Council must occur before occupying the facility and the Council determines the time period for the abatement. All of these programs are designed to spur job creation and retention, grow the income and property tax base, support the redevelopment of areas experiencing a cessation of growth, attract and retain businesses in targeted industries, and assist distressed businesses, among other objectives. Minimum eligibility criteria for such abatements vary by program, as noted above, but generally require that an investment in real or personal property be projected to increase assessed value, create or retain jobs and/or promote economic revitalization. In return for such abatements, the County generally commits to permit, zoning and job training assistance. Included in each abatement agreement are provisions specifying certain damages, among which may include a clawback of some or all of the taxes previously abated. If a company ceases operations or announces the cessation of operations at the facility for which the abatement was granted, termination of the abatement agreement is warranted and 100% clawback is required. Other clawbacks are calculated based on the highest level of non-compliance among the measured categories for that project.

Impact of Abatements on Revenues

Indiana property tax laws complicate the calculation of the exact impact of property tax abatements on the tax revenues of a given unit of local government. Constraints on the growth of the annual tax levy and constitutional limitations on taxes (also known as property tax caps) are the chief complicating factors. The increase in the annual tax levy is limited to the growth in the 6-year moving average of nonfarm personal income growth, which is known as the Assessed Value Growth Quotient (AVGQ). Statutory property tax caps for homesteads, agricultural and other residential and commercial are equal to 1%, 2% and 3%, respectively, of associated assessed valuations.

The tax rate, which is established for each taxing unit by the Department of Local Government Finance, is based on the tax levy requested by the taxing unit (as limited by the AVGQ) divided by the net assessed value of the property in a physical taxing district. The theory behind the AVGQ is that the costs of government should not be increasing at a greater rate than taxpayer incomes.

ELKHART COUNTY

NOTES TO FINANCIAL STATEMENTS December 31, 2020

NOTE IV - OTHER INFORMATION (cont.)

F. TAX ABATEMENT (cont.)

Impact of Abatements on Revenues (cont.)

Tax abatements are granted on the assessed value of the property abated. The taxpayer's taxes are then calculated based on this reduced assessment, thus resulting in a lower tax liability. But because a given district's tax rate is calculated based on the total net assessed value in the district (net of abatements and other adjustments), the certified levy of each unit in the district is the same as if the abatements had not been granted.

Additionally, to the extent that parcels have reached the constitutional limit of tax liability as a percentage of gross assessed value, the property tax rate caps (circuit breaker credits) reduce the property tax collections of the affected taxing units. The degree to which property tax abatements exacerbate circuit breaker losses differs by parcel and is dependent on the proportion of abated assessed value to total gross assessed value, as well as prevailing property tax rates.

The County estimated gross amount, on an accrual basis, by which the County's property tax revenues (payable 2020 taxes) were reduced are also affected by abatements approved by other taxing units in Elkhart County. The estimated allocated portion of abatements approved by Elkhart County totaled \$156,110. Abatements from other taxing districts in Elkhart County are considered immaterial.

Tax abatements are comprised of the following programs:

Real property tax abatement	\$	57,725
Vacant building abatements		-
Personal property tax abatements		<u>98,385</u>
Total	\$	<u>156,110</u>

While the County has calculated the potential impact of existing tax abatements on its property tax revenues for 2020 to approximate \$156,110, the actual extent of lost revenues is something less than this amount and cannot be reasonably determined due to the application of circuit breaker credits.

G. ACCOUNTING STANDARDS TO BE ADOPTED IN FUTURE PERIODS

- Statement No. 87, *Leases*
- Statement No. 91, *Conduit Debt Obligations*
- Statement No. 92, *Omnibus 2020*
- Statement No. 93, *Replacement of Interbank Offered Rates*
- Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*
- Statement No. 96, *Subscription-Based Information Technology Arrangements*
- Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans - an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32*

REQUIRED SUPPLEMENTARY INFORMATION

ELKHART COUNTY, IN

REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF CHANGES IN THE COUNTY'S NET PENSION LIABILITY AND RELATED RATIOS
 INPRS (PERF)
 Available Data: Last 10 Years*

<u>Year Ended**</u>	<u>Proportion of the Net Pension Liability (Asset)</u>	<u>Proportionate Share of the Net Pension Liability (Asset)</u>	<u>Actual Covered Member Payroll</u>	<u>Net Pension Liability (Asset) as a Percentage of Covered Payroll</u>	<u>Plan Fiduciary Net Position As a Percentage Of Total Pension Liability</u>
June 30, 2020	0.63828%	\$ 19,278,573	\$ 34,548,077	55.80%	81.4%
June 30, 2019	0.63076%	20,847,020	32,863,346	63.44%	80.1%
June 30, 2018	0.59865%	20,336,411	30,546,665	66.57%	78.9%
June 30, 2017	0.58586%	26,138,399	29,065,504	89.93%	72.7%
June 30, 2016	0.57898%	26,276,686	27,748,353	94.70%	71.2%

Notes to Schedule:

*Information presented for the years information is available.

** The data provided in the schedule is based as of the measurement date of INPRS (PERF) net pension liability.

ELKHART COUNTY, IN

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS INPRS (PERF)

Available Data: Last 10 Years*

<u>Year Ended **</u>	<u>Statutorily Required Contributions</u>	<u>Actual Employer Contributions</u>	<u>Contribution Deficiency</u>	<u>Actual Covered Member Payroll</u>	<u>Contributions as a Percentage of Covered Payroll</u>
December 31, 2020	\$ 4,028,592	\$ 4,028,592	\$ -	\$ 35,969,571	11.20%
December 31, 2019	3,742,798	3,742,798	-	33,417,839	11.20%
December 31, 2018	3,682,215	3,682,215	-	32,876,920	11.20%
December 31, 2017	3,155,766	3,155,766	-	28,176,482	11.20%

Notes to Schedule:

*Information presented for the years information is available.

** The data provided in the schedule is based on the county's fiscal year.

ELKHART COUNTY, IN

REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF CHANGES IN THE COUNTY'S NET PENSION LIABILITY AND RELATED RATIOS
 SHERIFF'S RETIREMENT PLAN
 Available Data: Last 10 Years*

Sheriff's Retirement Plan	2020	2019	2018	2017	2016	2015	2014
TOTAL PENSION LIABILITY							
Service cost	\$ 824,700	\$ 739,465	\$ 732,291	\$ 576,709	\$ 551,403	\$ 505,313	\$ 407,771
Interest	1,863,409	1,722,577	1,627,572	1,417,185	1,419,103	1,339,561	1,287,677
Changes in plan provisions	-	-	-	1,917,703	-	-	-
Differences between expected and actual experience	(1,045,193)	275,327	198,356	(98,652)	(816,372)	165,070	94,935
Changes in assumptions	(53,401)	417,422	(57,817)	203,380	(170,354)	159,150	573,514
Benefit payments	<u>(1,171,203)</u>	<u>(1,132,875)</u>	<u>(1,061,327)</u>	<u>(1,047,678)</u>	<u>(1,025,460)</u>	<u>(1,050,174)</u>	<u>(965,744)</u>
Net change in Total Pension Liability	418,312	2,021,916	1,439,075	2,968,647	(41,680)	1,118,920	1,398,153
Total pension liability - beginning of year	<u>27,415,760</u>	<u>25,393,844</u>	<u>23,954,769</u>	<u>20,986,122</u>	<u>21,027,802</u>	<u>19,908,882</u>	<u>18,510,729</u>
Total pension liability - end of year (1)	<u>\$ 27,834,072</u>	<u>\$ 27,415,760</u>	<u>\$ 25,393,844</u>	<u>\$ 23,954,769</u>	<u>\$ 20,986,122</u>	<u>\$ 21,027,802</u>	<u>\$ 19,908,882</u>
PLAN FIDUCIARY NET POSITION							
County contributions	\$ 1,327,071	\$ 1,312,940	\$ 1,248,427	\$ 1,006,415	\$ 772,778	\$ 564,870	\$ 523,290
Employee contributions	236,842	218,108	205,694	116,728	110,132	103,137	91,932
Net transfers into (out of) trust	(154,171)	-	-	-	-	-	1,444
Net investment income	3,438,689	3,662,995	(840,740)	2,500,149	1,330,364	87,287	807,795
Benefit payments	(1,171,203)	(1,132,875)	(1,061,327)	(1,047,678)	(1,025,460)	(1,050,174)	(965,744)
Administrative expenses	(108,426)	(101,373)	(97,875)	(103,684)	(88,206)	(89,325)	(47,643)
Other	<u>154,171</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(1,845)</u>
Net change in Plan Fiduciary Net Position	3,722,973	3,959,795	(545,821)	2,471,930	1,099,608	(384,205)	409,229
Plan fiduciary net position - beginning of year	<u>23,042,450</u>	<u>19,082,655</u>	<u>19,628,476</u>	<u>17,156,546</u>	<u>16,056,938</u>	<u>16,441,143</u>	<u>16,031,914</u>
Plan fiduciary net position - end of year (2)	<u>\$ 26,765,423</u>	<u>\$ 23,042,450</u>	<u>\$ 19,082,655</u>	<u>\$ 19,628,476</u>	<u>\$ 17,156,546</u>	<u>\$ 16,056,938</u>	<u>\$ 16,441,143</u>
Net Pension Liability (Asset) - End of Year (1) - (2)	<u>\$ 1,068,649</u>	<u>\$ 4,373,310</u>	<u>\$ 6,311,189</u>	<u>\$ 4,326,293</u>	<u>\$ 3,829,576</u>	<u>\$ 4,970,864</u>	<u>\$ 3,467,739</u>
Plan fiduciary net position as a percentage of the total pension liability	96.16%	84.05%	75.15%	81.94%	81.75%	76.36%	82.58%
Covered payroll	\$ 4,448,507	\$ 4,694,424	\$ 4,206,774	\$ 4,102,702	\$ 3,796,945	\$ 3,769,583	\$ 3,434,701
County's net pension liability as a percentage of covered payroll	24.02%	93.16%	150.02%	105.45%	100.86%	131.87%	100.96%

Notes to Schedule:

*Information presented for the years information is available.

See notes to required supplementary information

ELKHART COUNTY, IN

REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF CHANGES IN THE COUNTY'S NET PENSION LIABILITY AND RELATED RATIOS
 SHERIFF'S BENEFIT PLAN
 Available Data: Last 10 Years*

Sheriff's Benefit Plan	2020	2019	2018	2017	2016	2015	2014
TOTAL PENSION LIABILITY							
Service cost	\$ 22,788	\$ 20,602	\$ 18,319	\$ 14,529	\$ 14,135	\$ 12,107	\$ 9,544
Interest	9,962	10,037	8,274	6,437	7,249	6,793	4,932
Differences between expected and actual experience	(34,811)	(28,175)	(2,567)	(19,676)	(33,107)	(16,998)	7,956
Changes in assumptions	<u>257</u>	<u>(5,761)</u>	<u>(184)</u>	<u>22,137</u>	<u>(706)</u>	<u>2,825</u>	<u>5,187</u>
Net change in Total Pension Liability	(1,804)	(3,297)	23,842	23,427	(12,429)	4,727	27,619
Total pension liability - beginning of year	<u>124,799</u>	<u>128,096</u>	<u>104,254</u>	<u>80,827</u>	<u>93,256</u>	<u>88,529</u>	<u>60,910</u>
Total pension liability - end of year (1)	<u>\$ 122,995</u>	<u>\$ 124,799</u>	<u>\$ 128,096</u>	<u>\$ 104,254</u>	<u>\$ 80,827</u>	<u>\$ 93,256</u>	<u>\$ 88,529</u>
PLAN FIDUCIARY NET POSITION							
County contributions	\$ 24,936	\$ 20,961	\$ 14,906	\$ 45,199	\$ 24,318	\$ 21,149	\$ 22,810
Net transfers into (out of) trust	(8,597)	(15,807)	(27,077)	-	-	(3,635)	(1,444)
Net investment income	43,682	50,126	(8,199)	30,324	17,393	(528)	6,830
Administrative expenses	(23,522)	(21,769)	(21,605)	(21,009)	(16,121)	(38,845)	(21,798)
Other	<u>8,597</u>	<u>15,807</u>	<u>27,077</u>	<u>-</u>	<u>36,882</u>	<u>3,635</u>	<u>1,845</u>
Net change in Plan Fiduciary Net Position	45,096	49,318	(14,898)	54,514	62,472	(18,224)	8,243
Plan fiduciary net position - beginning of year	<u>291,044</u>	<u>241,726</u>	<u>256,624</u>	<u>202,110</u>	<u>139,638</u>	<u>157,862</u>	<u>149,619</u>
Plan fiduciary net position - end of year (2)	<u>\$ 336,140</u>	<u>\$ 291,044</u>	<u>\$ 241,726</u>	<u>\$ 256,624</u>	<u>\$ 202,110</u>	<u>\$ 139,638</u>	<u>\$ 157,862</u>
Net Pension Liability (Asset) - End of Year (1) - (2)	<u>\$ (213,145)</u>	<u>\$ (166,245)</u>	<u>\$ (113,630)</u>	<u>\$ (152,370)</u>	<u>\$ (121,283)</u>	<u>\$ (46,382)</u>	<u>\$ (69,333)</u>
Plan fiduciary net position as a percentage of the total pension liability	273.30%	233.21%	188.71%	246.15%	250.05%	149.74%	178.32%
Covered payroll	\$ 4,448,507	\$ 4,694,424	\$ 4,206,774	\$ 4,102,702	\$ 3,796,945	\$ 3,769,583	\$ 3,434,701
County's net pension liability (asset) as a percentage of covered payroll	-4.79%	-3.54%	-2.70%	-3.71%	-3.19%	-1.23%	-2.02%

Notes to Schedule:

*Information presented for the years information is available.

See notes to required supplementary information

ELKHART COUNTY, IN

REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF COUNTY CONTRIBUTIONS
 SHERIFF'S RETIREMENT PLAN
 Available Data: Last 10 Years

Sheriff's Retirement Plan	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
Actuarially determined contribution**	\$ 1,189,299	\$ 1,180,116	\$ 925,002	\$ 948,001	\$ 731,805	\$ 538,245	\$ 505,673	\$ 469,536	\$ 405,400	\$ 450,946
Contributions in relation to the actuarially determined contribution	<u>1,327,071</u>	<u>1,312,940</u>	<u>1,248,427</u>	<u>1,006,415</u>	<u>772,778</u>	<u>564,870</u>	<u>523,290</u>	<u>477,831</u>	<u>408,777</u>	<u>455,646</u>
Contribution deficiency (excess)	<u>\$ (137,772)</u>	<u>\$ (132,824)</u>	<u>\$ (323,425)</u>	<u>\$ (58,414)</u>	<u>\$ (40,973)</u>	<u>\$ (26,625)</u>	<u>\$ (17,617)</u>	<u>\$ (8,295)</u>	<u>\$ (3,377)</u>	<u>\$ (4,700)</u>
Covered payroll**	\$ 4,694,424	\$ 4,206,774	\$ 4,102,702	\$ 3,796,945	\$ 3,769,583	\$ 3,434,701	\$ 2,848,022	\$ 2,979,532	\$ 3,188,476	\$ 3,003,831
Contributions as a percentage of covered payroll	28.27%	31.21%	30.43%	26.51%	20.50%	16.45%	18.37%	16.04%	12.82%	15.17%

Notes to schedule:

Valuation date:

**Actuarially determined contribution rates are calculated as of January 1, two years prior to the end of the fiscal year in which contributions are required.

Methods and assumptions used to determine most current contribution rate above:

Actuarial cost method	Frozen initial liability
Amortization method	Level percentage of payroll, open
Remaining amortization period	25 years
Asset valuation method	5-Year Asset Smoothing limited to 80% and 120% of market value
Inflation	3.00%
Salary increases	4.00% average, including inflation
Investment rate of return	6.75%
Retirement age	The later of age 55 and 10 years of service (age 50 for participants hired prior to January 1, 2018) or one year from the valuation date
Mortality	RP-2014 Adjusted to 2006 Total Dataset Mortality with Two Dimensional Generational Mortality Improvement Projection Scale MP-2018 (separate annuitant tables and male & female tables)

Other information:

None

See notes to required supplementary information

ELKHART COUNTY, IN

REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF COUNTY CONTRIBUTIONS
 SHERIFF'S BENEFIT PLAN
 Available Data: Last 10 Years

Sheriff's Benefit Plan	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
Actuarially determined contribution**	\$ 24,936	\$ 20,961	\$ 14,906	\$ 45,199	\$ 24,318	\$ 21,149	\$ 22,810	\$ 24,648	\$ 21,797	\$ 48,336
Contributions in relation to the actuarially determined contribution	<u>24,936</u>	<u>20,961</u>	<u>14,906</u>	<u>45,199</u>	<u>24,318</u>	<u>21,149</u>	<u>22,810</u>	<u>24,648</u>	<u>21,797</u>	<u>48,336</u>
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll**	\$ 4,694,424	\$ 4,206,774	\$ 4,102,702	\$ 3,796,945	\$ 3,769,583	\$ 3,434,701	\$ 2,848,022	\$ 2,979,532	\$ 3,188,476	\$ 3,003,831
Contributions as a percentage of covered payroll	0.53%	0.50%	0.36%	1.19%	0.65%	0.62%	0.80%	0.83%	0.68%	1.61%

Notes to schedule:

Valuation date:

**Actuarially determined contributions rates are calculated as of January 1, two years prior to the end of the fiscal year in which contributions are required.

Methods and assumptions used to determine most current contribution rate above:

Actuarial cost method	Aggregate
Amortization method	Not Applicable
Remaining amortization period	Not Applicable
Asset valuation method	5-Year Asset Smoothing limited to 80% and 120% of market value
Inflation	3.00%
Salary increases	4.00% average, including inflation
Investment rate of return	6.75%
Retirement age	The later of age 55 and 10 years of service (age 50 for participants hired prior to January 1, 2017) or one year from the valuation date
Mortality	RP-2014 Adjusted to 2006 Total Dataset Mortality with Two Dimensional Generational Mortality Improvement Projection Scale MP-2018 (separate employee & annuitant tables and male & female tables)

Other information:

None

See notes to required supplementary information

ELKHART COUNTY, IN

REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF INVESTMENT RETURNS
SHERIFF'S RETIREMENT AND BENEFIT PLANS
Available Data: Last 10 Fiscal Years*

	Annual Money-Weighted Rate of Return	
	<u>Sheriff's Retirement Plan</u>	<u>Sheriff's Benefit Plan</u>
2020	14.89%	13.91%
2019	19.47%	20.64%
2018	-4.38%	-3.62%
2017	14.88%	14.39%
2016	8.53%	9.79%
2015	0.27%	-0.85%
2014	5.01%	4.64%
2013	9.90%	9.20%
2012	5.80%	
2011	-0.70%	

Notes to Schedule:

*Information presented for the years information is available.

ELKHART COUNTY, IN

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET OPEB LIABILITY ELKHART COUNTY'S OPEB PLAN Available Data: Last 10 Years*

NET OPEB LIABILITY	2020	2019
TOTAL OPEB LIABILITY		
Service cost	\$ 2,546,278	\$ 2,237,396
Interest	1,480,859	2,119,036
Differences between expected and actual experience	(8,396,583)	(15,285,007)
Changes in assumptions	10,842,473	5,319,225
Benefit payments	(605,106)	(1,054,056)
Net change in Total OPEB Liability	5,867,921	(6,663,406)
Total OPEB liability - beginning of year	43,178,970	49,842,376
Total OPEB liability - end of year (1)	\$ 49,046,891	\$ 43,178,970
PLAN FIDUCIARY NET POSITION		
Contributions	\$ 605,106	\$ 1,054,056
Benefit payments	(605,106)	(1,054,056)
Net change in Plan Fiduciary Net Position	-	-
Plan fiduciary net position - beginning of year	-	-
Plan fiduciary net position - end of year (2)	\$ -	\$ -
Total OPEB Liability (Asset) - End of Year (1) - (2)	\$ 49,046,891	\$ 43,178,970

Notes to Schedule:

*Information presented for the years information is available.

ELKHART COUNTY, IN

REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF NET OPEB LIABILITY
 ELKHART COUNTY'S OPEB PLAN
 Available Data: Last 10 Years*

	<u>2020</u>	<u>2019</u>	<u>2018</u>
1. Total OPEB Liability	\$ 49,046,891	\$ 43,178,970	\$ 49,842,376
2. Plan Fiduciary Net Position	-	-	-
3. Total OPEB Liability	<u>\$ 49,046,891</u>	<u>\$ 43,178,970</u>	<u>\$ 49,842,376</u>
4. Plan Fiduciary Net Position as a Percentage of Total OPEB Liability = (2) / (1)	\$ -	\$ -	\$ -
5. Covered Payroll	\$ 41,815,523	\$ 40,895,377	Not Available
6. Total OPEB Liability as a Percentage of Covered Payroll = (3) / (5)	117.29%	105.58%	Not Available

Notes to Schedule:

*Information presented for the years information is available.

ELKHART COUNTY, IN
REQUIRED SUPPLEMENTARY INFORMATION
NON-GAAP BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
For the Year Ended December 31, 2020

	Budgeted Amounts		Actual Budgetary Basis Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Taxes:				
Property	\$ 27,460,638	\$ 27,460,638	\$ 25,576,237	\$ (1,884,401)
Income	18,652,792	18,652,792	20,944,560	2,291,768
Intergovernmental	4,200,898	3,905,641	3,463,079	(442,562)
Charges for services	3,316,966	3,316,966	3,429,012	112,046
Fines, forfeitures, and fees	481,770	481,770	233,887	(247,883)
Interest	4,265,000	4,265,000	2,969,643	(1,295,357)
Miscellaneous	2,118,667	2,118,667	3,169,890	1,051,223
Total revenues	60,496,731	60,201,474	59,786,308	(415,166)
Expenditures:				
General Government				
Clerk				
Personal services	1,742,819	1,742,819	1,526,446	216,373
Supplies	65,400	65,110	47,134	17,976
Other services and charges	165,500	165,500	136,797	28,703
Capital outlays	-	290	250	40
Auditor				
Personal services	555,206	555,206	530,552	24,654
Supplies	11,000	11,000	8,225	2,775
Other services and charges	34,700	34,700	26,084	8,616
Capital outlays	-	-	-	-
Treasurer				
Personal services	303,035	303,035	262,619	40,416
Supplies	21,025	21,025	6,862	14,163
Other services and charges	80,700	80,700	69,103	11,597
Capital outlays	-	-	-	-
Recorder				
Personal services	159,114	159,114	155,564	3,550
Supplies	-	-	-	-
Other services and charges	-	-	-	-
Capital outlays	-	-	-	-
Surveyor				
Personal services	315,753	315,753	284,264	31,489
Supplies	12,100	12,100	5,155	6,945
Other services and charges	36,525	36,525	5,445	31,080
Capital outlays	-	-	-	-
Prosecuting Attorney				
Personal services	2,672,209	2,672,209	2,547,034	125,175
Supplies	61,300	61,300	61,272	28
Other services and charges	128,875	128,875	124,634	4,241
Capital outlays	-	-	-	-
County Assessor				
Personal services	982,180	982,180	867,450	114,730
Supplies	16,350	16,350	8,807	7,543
Other services and charges	56,240	56,240	38,839	17,401
Capital outlays	-	-	-	-

See notes to required supplementary information

ELKHART COUNTY, IN
 REQUIRED SUPPLEMENTARY INFORMATION
 NON-GAAP BUDGETARY COMPARISON SCHEDULE
 GENERAL FUND
 For the Year Ended December 31, 2020

	Budgeted Amounts		Actual Budgetary Basis Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Concord Township Assessor				
Personal services	\$ 421,699	\$ 421,699	\$ 390,348	\$ 31,351
Supplies	4,000	4,300	4,060	240
Other services and charges	14,786	14,486	4,499	9,987
Capital outlays	-	-	-	-
Council				
Personal services	142,741	142,741	142,279	462
Supplies	350	350	276	74
Other services and charges	8,190	8,190	338	7,852
Capital outlays	-	-	-	-
Commissioners				
Personal services	15,112,322	15,112,322	15,015,434	96,888
Supplies	9,300	10,800	8,059	2,741
Other services and charges	5,764,282	5,982,326	5,720,589	261,737
Capital outlays	-	1,731,919	1,731,919	-
Plan Commission				
Personal services	431,796	431,796	417,590	14,206
Supplies	4,500	4,500	4,060	440
Other services and charges	93,698	118,698	104,797	13,901
Capital outlays	-	-	-	-
Debt Service	25	25	-	25
Buildings and Grounds				
Personal services	876,295	876,295	794,471	81,824
Supplies	178,200	178,200	139,899	38,301
Other services and charges	1,086,000	1,086,000	1,017,004	68,996
Capital outlays	-	123,304	78,776	44,528
Human Resources				
Personal services	280,650	280,650	270,048	10,602
Supplies	10,450	10,450	2,999	7,451
Other services and charges	44,550	44,550	21,180	23,370
Capital outlays	-	-	-	-
Archive & Microfilm				
Personal services	217,778	217,778	215,777	2,001
Supplies	2,500	2,500	336	2,164
Other services and charges	7,360	7,360	693	6,667
Capital outlays	-	-	-	-
County Extension				
Personal services	188,991	188,991	173,577	15,414
Supplies	12,500	9,291	4,077	5,214
Other services and charges	384,914	381,314	355,952	25,362
Capital outlays	-	6,809	6,687	122
PTABOA Board				
Personal services	12,000	12,000	7,400	4,600
Supplies	500	500	-	500
Other services and charges	50,000	50,000	43,961	6,039
Capital outlays	-	-	-	-

See notes to required supplementary information

ELKHART COUNTY, IN
 REQUIRED SUPPLEMENTARY INFORMATION
 NON-GAAP BUDGETARY COMPARISON SCHEDULE
 GENERAL FUND
 For the Year Ended December 31, 2020

	Budgeted Amounts		Actual Budgetary Basis Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Circuit Court				
Personal services	\$ 397,485	\$ 483,485	\$ 289,780	\$ 193,705
Supplies	12,700	12,700	8,432	4,268
Other services and charges	16,500	35,500	26,696	8,804
Capital outlays	-	50,000	48,201	1,799
Circuit Court - Juvenile				
Personal services	305,397	302,997	291,582	11,415
Supplies	3,000	4,700	4,602	98
Other services and charges	64,765	66,465	63,773	2,692
Capital outlays	-	-	-	-
Debt Service	2,245	2,245	-	2,245
Superior Court No. 1				
Personal services	323,759	302,162	257,718	44,444
Supplies	19,500	19,500	14,994	4,506
Other services and charges	26,620	48,217	25,104	23,113
Capital outlays	-	-	-	-
Superior Court No. 2				
Personal services	257,664	257,664	193,196	64,468
Supplies	7,900	7,900	6,574	1,326
Other services and charges	15,507	18,507	15,923	2,584
Capital outlays	-	-	-	-
Superior Court No. 3				
Personal services	410,875	410,875	307,288	103,587
Supplies	19,610	19,610	16,852	2,758
Other services and charges	37,790	37,790	11,272	26,518
Capital outlays	-	-	-	-
Superior Court No. 4				
Personal services	273,708	273,708	260,963	12,745
Supplies	13,275	13,025	11,264	1,761
Other services and charges	7,100	7,350	5,524	1,826
Capital outlays	-	-	-	-
Superior Court No. 5				
Personal services	399,806	404,306	393,380	10,926
Supplies	13,000	11,578	8,665	2,913
Other services and charges	23,880	16,180	12,397	3,783
Capital outlays	-	9,122	9,074	48
Superior Court No. 6				
Personal services	236,757	236,757	217,788	18,969
Supplies	5,215	5,215	2,445	2,770
Other services and charges	25,249	25,249	15,803	9,446
Capital outlays	-	-	-	-
Debt Service	7,600	7,600	7,418	182

See notes to required supplementary information

ELKHART COUNTY, IN
 REQUIRED SUPPLEMENTARY INFORMATION
 NON-GAAP BUDGETARY COMPARISON SCHEDULE
 GENERAL FUND
 For the Year Ended December 31, 2020

	Budgeted Amounts		Actual Budgetary Basis Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Court Magistrate - Goshen				
Personal services	\$ 39,563	\$ 40,163	\$ 40,098	\$ 65
Supplies	2,150	1,850	1,221	629
Other services and charges	5,480	5,180	2,785	2,395
Capital outlays	-	-	-	-
Court Services				
Personal services	3,187,123	3,196,528	3,182,855	13,673
Supplies	49,380	39,975	36,040	3,935
Other services and charges	244,852	244,852	158,805	86,047
Capital outlays	-	-	-	-
Court Magistrate - Elkhart				
Personal services	47,076	51,776	51,516	260
Supplies	12,683	12,683	9,919	2,764
Other services and charges	2,480	2,480	180	2,300
Capital outlays	-	-	-	-
IV-D Court				
Personal services	394,499	394,499	326,497	68,002
Supplies	1,220	1,220	517	703
Other services and charges	15,414	15,414	7,313	8,101
Capital outlays	-	-	-	-
Debt Service	4,108	4,108	3,793	315
Public Defender				
Personal services	1,844,819	1,874,819	1,804,941	69,878
Supplies	24,200	27,200	12,827	14,373
Other services and charges	67,275	75,775	45,018	30,757
Capital outlays	2,400	2,400	-	2,400
Debt Service	3,500	3,500	3,017	483
Administrative				
Personal services	-	-	625	(625)
Supplies	-	-	-	-
Other services and charges	-	-	1,564,090	(1,564,090)
Capital outlays	-	-	162,617	(162,617)
Total general government	<u>41,655,537</u>	<u>43,965,004</u>	<u>43,331,003</u>	<u>634,001</u>

See notes to required supplementary information

ELKHART COUNTY, IN
REQUIRED SUPPLEMENTARY INFORMATION
NON-GAAP BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
For the Year Ended December 31, 2020

	Budgeted Amounts		Actual Budgetary Basis Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Public Safety				
Sheriff				
Personal services	\$ 6,831,575	\$ 6,831,575	\$ 6,618,672	\$ 212,903
Supplies	-	39,000	38,845	155
Other services and charges	1,616,398	1,616,398	1,616,080	318
Capital outlays	-	84,665	-	84,665
Code Enforcement				
Personal services	509,624	509,624	497,190	12,434
Supplies	23,050	23,050	14,945	8,105
Other services and charges	102,978	118,978	104,782	14,196
Capital outlays	-	-	-	-
Weights and Measures				
Personal services	67,715	67,715	62,841	4,874
Supplies	3,500	3,500	3,279	221
Other services and charges	3,480	3,480	1,751	1,729
Capital outlays	-	-	-	-
Emergency Management				
Personal services	165,837	165,837	149,450	16,387
Supplies	7,750	12,819	5,846	6,973
Other services and charges	13,625	7,944	6,030	1,914
Capital outlays	-	7,212	3,075	4,137
Victim Assistance				
Personal services	406,844	406,844	385,913	20,931
Supplies	4,076	4,076	4,074	2
Other services and charges	9,626	9,626	7,239	2,387
Capital outlays	-	4,090	3,450	640
Work Release Corrections				
Personal services	749,514	749,514	681,202	68,312
Supplies	-	-	-	-
Other services and charges	68,234	68,234	-	68,234
Capital outlays	-	-	-	-
Total public safety	<u>10,583,826</u>	<u>10,734,181</u>	<u>10,204,664</u>	<u>529,517</u>

See notes to required supplementary information

ELKHART COUNTY, IN

REQUIRED SUPPLEMENTARY INFORMATION
NON-GAAP BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
For the Year Ended December 31, 2020

	Budgeted Amounts		Actual Budgetary Basis Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Health and Human Services				
Coroner				
Personal services	\$ 116,887	\$ 116,887	\$ 115,310	\$ 1,577
Supplies	5,850	7,350	6,386	964
Other services and charges	293,625	288,125	207,582	80,543
Capital outlays	-	4,000	2,888	1,112
Drainage Board				
Personal services	7,850	7,850	6,350	1,500
Supplies	-	-	-	-
Other services and charges	250	250	-	250
Capital outlays	-	-	-	-
Veterans Services				
Personal services	122,596	122,596	117,917	4,679
Supplies	9,440	11,340	11,054	286
Other services and charges	36,300	34,400	20,764	13,636
Capital outlays	-	-	-	-
Soil and Water				
Personal services	108,841	108,841	107,360	1,481
Supplies	5,325	5,325	2,943	2,382
Other services and charges	16,250	16,250	11,627	4,623
Capital outlays	-	-	-	-
Title IV-D Grant				
Personal services	1,918,082	1,918,082	1,691,181	226,901
Supplies	21,750	21,750	20,715	1,035
Other services and charges	250,950	250,950	246,954	3,996
Capital outlays	-	-	-	-
Total health and human services	<u>2,913,996</u>	<u>2,913,996</u>	<u>2,569,031</u>	<u>344,965</u>
Total expenditures	<u>55,153,359</u>	<u>57,613,181</u>	<u>56,104,698</u>	<u>1,508,483</u>
Excess (deficiency) of revenues over (under) expenditures	<u>5,343,372</u>	<u>2,588,293</u>	<u>3,681,610</u>	<u>1,093,317</u>
Other Financing Source (Uses):				
Transfers In	-	-	5,761,972	5,761,972
Transfers Out	-	-	(5,800,000)	(5,800,000)
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>(38,028)</u>	<u>(38,028)</u>
Net Change in Fund Balances	5,343,372	2,588,293	3,643,582	1,055,289
Fund Balance - Beginning	<u>17,212,896</u>	<u>17,212,896</u>	<u>17,212,896</u>	<u>-</u>
Fund Balance - Ending	<u>\$ 22,556,268</u>	<u>\$ 19,801,189</u>	<u>\$ 20,856,478</u>	<u>\$ 1,055,289</u>

See notes to required supplementary information

ELKHART COUNTY, IN

REQUIRED SUPPLEMENTARY INFORMATION
NON-GAAP BUDGETARY COMPARISON SCHEDULE
LIT - SPECIAL PURPOSE
For the Year Ended December 31, 2020

	Budgeted Amounts		Actual Budgetary Basis Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental	\$ 14,509,341	\$ 14,509,341	\$ 16,264,677	\$ 1,755,336
Total revenues	<u>14,509,341</u>	<u>14,509,341</u>	<u>16,264,677</u>	<u>1,755,336</u>
Expenditures:				
General Government				
Buildings and Grounds				
Supplies	216,000	216,000	184,031	31,969
Other services and charges	1,230,000	1,230,000	1,094,908	135,092
Administrative				
Debt service	-	-	524,859	(524,859)
Total general government	<u>1,446,000</u>	<u>1,446,000</u>	<u>1,803,798</u>	<u>(357,798)</u>
Public Safety				
Sheriff				
Supplies	168,200	168,200	162,627	5,573
Other services and charges	4,057,968	4,357,968	4,347,248	10,720
Capital outlays	86,000	86,000	86,000	-
Total public safety	<u>4,312,168</u>	<u>4,612,168</u>	<u>4,595,875</u>	<u>16,293</u>
Total expenditures	<u>5,758,168</u>	<u>6,058,168</u>	<u>6,399,673</u>	<u>(341,505)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>8,751,173</u>	<u>8,451,173</u>	<u>9,865,004</u>	<u>1,413,831</u>
Other Financing Source (Uses):				
Transfers Out	(6,887,427)	(6,887,427)	(6,887,427)	-
Total other financing source (uses)	<u>(6,887,427)</u>	<u>(6,887,427)</u>	<u>(6,887,427)</u>	<u>-</u>
Net Change in Fund Balances	1,863,746	1,563,746	2,977,577	1,413,831
Fund Balance - Beginning	<u>9,341,491</u>	<u>9,341,491</u>	<u>9,341,491</u>	<u>-</u>
Fund Balance - Ending	<u>\$ 11,205,237</u>	<u>\$ 10,905,237</u>	<u>\$ 12,319,068</u>	<u>\$ 1,413,831</u>

See notes to required supplementary information

ELKHART COUNTY

REQUIRED SUPPLEMENTARY INFORMATION
BUDGET/GAAP RECONCILIATION
GENERAL FUND AND MAJOR SPECIAL REVENUE FUND
For the Year Ended December 31, 2020

The major differences between Budgetary (Non-GAAP) basis and GAAP basis are:

- a. Revenues are recorded when received in cash (budgetary) as opposed to susceptible to accrual (GAAP)
- b. Expenditures are recorded when paid in cash (budgetary) as opposed to when the liability is incurred (GAAP)

Adjustments necessary to convert the results of operations at the end of the year on a budgetary basis to a GAAP basis are as follows:

	General	LIT Special Purpose
Net changes in fund balances (budgetary basis)	\$ 3,643,582	\$ 2,977,577
Adjustments		
To adjust for Rainy Day Fund	6,089,938	-
To adjust revenues for accruals	(2,430,623)	-
To adjust expenditures for accruals	2,953,037	(22,976)
Net change in fund balances (GAAP basis)	\$ 10,255,934	\$ 2,954,601

ELKHART COUNTY, IN

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION December 31, 2020

I. Budgets and Budgetary Accounting

Annual budgets are adopted on the cash basis which is not consistent with accounting principles generally accepted in the United States. All annual appropriations lapse at fiscal year-end.

On or before August 31, the County auditor submits to the County council a proposed operating budget for the year commencing the following January 1. Prior to adoption, the budget is advertised and public hearings are conducted by the County council to obtain taxpayer comments. In September of each year, the County council through the passage of an ordinance approves the budget for the next year. Copies of the budget ordinance and the advertisement for funds for which property taxes are levied or highway use taxes are received are sent to the Indiana Department of Local Government Finance. The budget becomes legally enacted after the County receives approval of the Indiana Department of Local Government Finance.

Indiana law restricts the County's maximum tax levy, with certain adjustments and exceptions. If the advertised budget, for funds for which property taxes are levied or for which highway use taxes are received, exceeds the spending and tax limits of the state control laws, an excess levy may be granted by the Indiana Department of Local Government Finance.

The legal level of budgetary control is by object or department within the fund for the General fund, and by object within the fund for all other budgeted funds. The County's management cannot transfer budgeted appropriations between object classifications of a budget without approval of the County Council. Any revisions to the appropriations for any fund or any department of the General fund must be approved by the County Council and, in some instances, by the Indiana Department of Local Government Finance.

Formal budgetary integration is required by state statute and is employed as a management control device. An annual budget was legally adopted for the following funds:

Major funds:

General, LIT Special Purpose, Major Bridge, Major Moves Construction

Special revenue funds:

Election/Registration, 2015 Reassessment, Highway, Local Road and Street, Health, Communications Center, Emergency Telephone System, Parks and Recreation, LIT – Economic Development, Special Projects (Pros Atty), Public Defender Supplemental, Adult Probation User Fees, Juvenile Probation User Fees, Electronic Maps (GIS), Records Perpetuation, County Seizure of Assets, LIT Public Safety, Adult Probation Administration

Debt service funds:

Debt Service, 2015 Bond Fund, NW Gateway Bond Reserve

Capital project funds:

Cumulative Bridge, Cumulative Drainage, Cumulative Capital Development, Road Maintenance & Construction

Enterprise funds:

Landfill, Storm Water Management Operating

ELKHART COUNTY, IN

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION December 30, 2021

II. Financial Reporting – Pension Plans

PERF Plan:

Actuarial cost method	Entry age normal (level percent of payroll)
Experience study date	Period of 5 years ended June 30, 2019
Investment rate of return	6.75%, net of investment expense, including inflation
Asset valuation method	Fair market value adjusted for a 5-year phase-in of asset gains and losses
Inflation	2.25%
Salary increases	2.50% to 4.25% based on age
Mortality	Pubs 2010 Public Retirement Plans Mortality Table with fully generational improvements using SOA scale MP-2019

Change in Assumptions. The future salary increase assumption changed from an age-based table ranging from 2.50 percent to 4.25 percent to a service-based table ranging from 2.75 percent to 8.75 percent.

The mortality assumption changed from the RP-2014 (with MP-2014 improvement removed) Total Data Set Mortality Tables projected on a fully generational basis using the future mortality improvement scale inherent in the mortality projection included in the Social Security Administration's 2014 Trustee Report to the Pub-2010 Public Retirement Plans Mortality Tables with a fully generational projection of mortality improvements using SOA Scale MP-2019. Specific mortality table variants and adjustments are used for different subpopulations.

The retirement assumption was updated based on recent experience and was updated from an age- and service-based table to an age based table dependent on eligibility for a reduced benefit or unreduced benefit. Additionally, for actives who are eligible for early retirement (reduced benefit), 30 percent are now assumed to commence benefits immediately and 70 percent are assumed to commence benefits at unreduced retirement eligibility. Previously 33 percent of actives were assumed to commence benefits with early retirement while 67 percent were assumed to wait for unreduced retirement eligibility.

The termination assumption was updated based on recent experience. For state members the tables were combined from being split by salary and sex to being one unisex service-based table. For members in political subdivisions earning more than \$20,000, the sex-distinct tables were combined to one unisex service-based table. For members in political subdivisions earning less than \$20,000, the sex-distinct age-based table was maintained and the rates were updated based on experience.

The disability assumption was updated based on recent experience study. The marital assumption was updated based on recent experience. 80 percent of male members and 65 percent of female members are assumed to be married or to have a dependent beneficiary. Previously, 75 percent of male members and 60 percent of female members were assumed to be married or to have a dependent beneficiary.

The load placed on the final average earnings to account for additional wages received upon termination, such as severance pay or unused sick leave, decreased from \$400 to \$200.

Plan Amendments. There were no changes in the plan provisions during the fiscal year.

ELKHART COUNTY, IN

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION December 30, 2021

Sheriff Retirement and Benefit Plans

The changes in assumptions for base year ending December 31, 2020 reflect the change from the use of the Pub-2010 Safety Amount-Weighted Mortality Projected Generationally with Scale MP-2019 (separate employee, retiree, contingent survivor, and disabled retiree tables and male & female tables) to the Pub-2010 Safety Amount-Weighted Mortality Projected Generationally with Scale MP-2020 (separate employee, retiree, contingent survivor, and disabled retiree tables and male & female tables).

The changes in assumptions for base year ending December 31, 2019 reflect the change from the use of the RP-2014 Adjusted to 2006 Total Dataset Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2018 (separate employee & annuitant tables and male & female tables) to the Pub-2010 Safety Amount-Weighted Mortality Projected Generationally with Scale MP-2019 (separate employee, retiree, contingent survivor, and disabled retiree tables and male & female tables).

The changes in assumptions for base year ending December 31, 2018 reflect the change from the use of the RP-2014 Adjusted to 2006 Total Dataset Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2017 (separate employee & annuitant tables and male & female tables) to the RP-2014 Adjusted to 2006 Total Dataset Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2018 (separate employee & annuitant tables and male & female tables).

The changes in assumptions for base year ending December 31, 2017 reflect the change from the use of the RP-2014 Adjusted to 2006 Blue Collar Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2016 (separate employee & annuitant tables and male & female tables) to the RP-2014 Adjusted to 2006 Total Dataset Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2017 (separate employee & annuitant tables and male & female tables).

The changes in assumptions for base year ending December 31, 2016 reflect the change from the use of the RP-2014 Adjusted to 2006 Blue Collar Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2015 (separate employee & annuitant tables and male & female tables) to the RP-2014 Adjusted to 2006 Blue Collar Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2016 (separate employee & annuitant tables and male & female tables).

The changes in assumptions for base year ending December 31, 2015 reflect the change from the use of the 2015 IRS Combined Mortality Tables for Small Plans (separate male and female tables) as prescribed for use in corporate valuations and a 4.50% salary scale (3.50% inflation and 1.00% merit increases) to the RP-2014 Adjusted to 2006 Blue Collar Mortality with Two Dimensional Generational Mortality Improvement Scale MP-2015 (separate employee & annuitant tables and male & female tables) and a 4.00% salary scale (3.00% inflation and 1.00% merit increases).

ELKHART COUNTY, IN

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION December 30, 2021

Sheriff Retirement Plan:

Actuarial cost method	Frozen initial liability
Amortization method	Level percentage of payroll, open
Remaining amortization period	25 years
Asset valuation method	5-Year Asset Smoothing, limited to 80% and 120% of market value
Inflation	3.00%
Salary increases	4.00% average, including inflation
Investment rate of return	6.75%
Retirement age	The later of age 55 and 10 years of service (age 50 for participants hired prior to January 1, 2018) or one year from the valuation date
Mortality	RP-2014 Adjusted to 2006 Total Dataset Mortality with Two Dimensional Generational Mortality Improvement Projection Scale MP-2018 (separate employee & annuitant tables and male & female tables).

Sheriff Benefit Plan:

Actuarial cost method	Aggregate
Amortization method	Not Applicable
Remaining amortization period	Not Applicable
Asset valuation method	5-Year Asset Smoothing, limited to 80% and 120% of market value
Inflation	3.00%
Salary increases	4.00% average, including inflation
Investment rate of return	6.75%
Retirement age	The later of age 55 and 10 years of service or one year from the valuation date
Mortality	RP-2014 Adjusted to 2006 Total Dataset Mortality with Two Dimensional Generational Mortality Improvement Projection Scale MP-2018 (separate employee & annuitant tables and male & female tables).

ELKHART COUNTY, IN

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION December 30, 2021

Sample annual turnover rates are shown below:

Male				
Age	0 YOS	2 YOS	5 YOS	10+ YOS
20	23.0%	23.0%	17.0%	7.0%
25	23.0%	23.0%	17.0%	7.0%
30	22.0%	19.0%	13.0%	7.0%
35	17.0%	17.0%	10.0%	6.0%
40	17.0%	14.0%	10.0%	5.0%
45	14.0%	14.0%	10.0%	4.0%
50	14.0%	9.0%	9.0%	4.0%
55	13.0%	7.0%	7.0%	4.0%

Female				
Age	0 YOS	2 YOS	5 YOS	10+ YOS
20	23.0%	23.0%	17.0%	8.0%
25	23.0%	22.0%	17.0%	8.0%
30	21.0%	21.0%	14.0%	8.0%
35	19.0%	16.0%	12.0%	7.0%
40	18.0%	16.0%	12.0%	6.0%
45	16.0%	16.0%	10.0%	6.0%
50	16.0%	15.0%	9.0%	6.0%
55	16.0%	11.0%	9.0%	6.0%

Per Capita Costs Annual per capita costs were calculated based on the County's monthly premium rates effective on January 1, 2020.

Annual per capita costs as shown below:

Age	PPO
<55	\$ 9,400
55 – 59	11,700
60 – 64	15,100
65 – 69	3,000
70 – 74	3,800
75 – 79	4,400

Health Care Trend Rates

FYE	Medical/Rx	Dental
2020	8.00%	5.00%
2021	7.50%	4.75%
2022	7.00%	4.50%
2023	6.50%	4.25%
2024	6.00%	4.00%
2025	5.50%	4.00%
2026	5.00%	4.00%
2027+	4.50%	4.00%

SUPPLEMENTARY INFORMATION

ELKHART COUNTY, IN

COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS December 31, 2020

	Special Revenue	Debt Service	Capital Projects	Totals
<u>Assets</u>				
Cash and cash equivalents	\$ 37,271,911	\$ 6,168,715	\$ 30,695,586	\$ 74,136,212
Investments	-	2,531,751	-	2,531,751
Receivables:				
Taxes	8,931,017	-	5,732,483	14,663,500
Accounts	80,816	-	-	80,816
Intergovernmental	1,933,191	-	200,001	2,133,192
Total assets	48,216,935	8,700,466	36,628,070	93,545,471
<u>Liabilities</u>				
Accounts payable	836,588	-	172,181	1,008,769
Accrued payroll and withholdings payable	662,814	-	38,961	701,775
Contracts payable	448,636	-	1,515,466	1,964,102
Advances from other funds	10,710,090	-	1,462,521	12,172,611
Total liabilities	12,658,128	-	3,189,129	15,847,257
Deferred inflows of resources				
Unavailable revenue	7,218,183	-	5,602,933	12,821,116
<u>Fund Balances</u>				
Restricted	31,945,108	8,700,466	28,853,619	69,499,193
Unassigned (deficit)	(3,604,484)	-	(1,017,611)	(4,622,095)
Total fund balances	28,340,624	8,700,466	27,836,008	64,877,098
Total liabilities, deferred inflows of resources, and fund balances	\$ 48,216,935	\$ 8,700,466	\$ 36,628,070	\$ 93,545,471

ELKHART COUNTY, IN

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -
NONMAJOR GOVERNMENTAL FUNDS
For The Year Ended December 31, 2020

	Special Revenue	Debt Service	Capital Projects	Totals
Revenues				
Taxes:				
Property	\$ 6,927,145	\$ -	\$ 11,492,353	\$ 18,419,498
Income	12,981,987	-	-	12,981,987
Other	-	-	216,455	216,455
Intergovernmental	23,453,912	-	7,770,551	31,224,463
Charges for services	5,958,535	-	-	5,958,535
Fines and forfeits	526,836	-	-	526,836
Investment income	52,117	38,884	-	91,001
Other	2,601,574	34,758	154,780	2,791,112
Total revenues	<u>52,502,106</u>	<u>73,642</u>	<u>19,634,139</u>	<u>72,209,887</u>
Expenditures				
Current:				
General government	6,521,527	1,799	10,061,078	16,584,404
Public safety	15,126,260	-	-	15,126,260
Highways and streets	7,491,542	-	3,002,146	10,493,688
Health and welfare	9,766,563	-	-	9,766,563
Culture and recreation	2,006,665	-	-	2,006,665
Debt service:				
Principal	59,446	5,540,993	442,694	6,043,133
Interest	145,383	1,579,297	52,521	1,777,201
Capital outlay:				
General government	2,636,971	-	3,348,082	5,985,053
Public safety	216,905	-	-	216,905
Highways and streets	1,673,100	-	1,672,928	3,346,028
Health and welfare	768,284	-	-	768,284
Culture and recreation	12,477	-	-	12,477
Total expenditures	<u>46,425,123</u>	<u>7,122,089</u>	<u>18,579,449</u>	<u>72,126,661</u>
Excess (deficiency) of revenues over (under) expenditures	<u>6,076,983</u>	<u>(7,048,447)</u>	<u>1,054,690</u>	<u>83,226</u>
Other Financing Sources (Uses)				
Transfers in	16,632	7,180,972	10,958	7,208,562
Transfers out	<u>(5,778,604)</u>	<u>-</u>	<u>(304,503)</u>	<u>(6,083,107)</u>
Total other financing sources (uses)	<u>(5,761,972)</u>	<u>7,180,972</u>	<u>(293,545)</u>	<u>1,125,455</u>
Net change in fund balances	315,011	132,525	761,145	1,208,681
Fund balances - beginning as previously stated	46,171,227	8,567,941	28,874,863	83,614,031
Adjustment to fund balances (See Note H)	<u>(18,145,614)</u>	<u>-</u>	<u>(1,800,000)</u>	<u>(19,945,614)</u>
Fund balances - beginning as adjusted	<u>28,025,613</u>	<u>8,567,941</u>	<u>27,074,863</u>	<u>63,668,417</u>
Fund balances - ending	<u>\$ 28,340,624</u>	<u>\$ 8,700,466</u>	<u>\$ 27,836,008</u>	<u>\$ 64,877,098</u>

ELKHART COUNTY, IN

COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS December 31, 2020

	Donation Funds	Health and Wellness Grants	Health Funds	Homeland Security Grants	Park Funds	Probation Funds	Public Safety Funds
Assets							
Cash and cash equivalents	\$ 569,359	\$ -	\$ 2,083,188	\$ -	\$ 1,847,379	\$ 242,059	\$ 5,578,537
Receivables:							
Taxes	-	-	2,660,992	-	1,969,843	-	-
Accounts	-	-	-	-	-	32,857	46,716
Intergovernmental	-	269,198	-	-	-	188	2,158
Total assets	<u>569,359</u>	<u>269,198</u>	<u>4,744,180</u>	<u>-</u>	<u>3,817,222</u>	<u>275,104</u>	<u>5,627,411</u>
Liabilities							
Accounts payable	4,302	14,651	12,581	-	7,496	-	172,488
Contracts payable	-	-	-	-	-	-	-
Accrued payroll and withholdings payable	-	49,074	106,632	-	50,146	12,144	75,691
Interfund payable:							
Advances from other funds	-	155,892	-	-	-	-	1,391,215
Total liabilities	<u>4,302</u>	<u>219,617</u>	<u>119,213</u>	<u>-</u>	<u>57,642</u>	<u>12,144</u>	<u>1,639,394</u>
Deferred inflow of resources:							
Unavailable revenue	-	-	2,607,824	-	1,930,519	-	-
Fund Balances							
Restricted	565,057	49,581	2,017,143	-	1,829,061	262,960	3,988,017
Unassigned (deficit)	-	-	-	-	-	-	-
Total fund balances	<u>565,057</u>	<u>49,581</u>	<u>2,017,143</u>	<u>-</u>	<u>1,829,061</u>	<u>262,960</u>	<u>3,988,017</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 569,359</u>	<u>\$ 269,198</u>	<u>\$ 4,744,180</u>	<u>\$ -</u>	<u>\$ 3,817,222</u>	<u>\$ 275,104</u>	<u>\$ 5,627,411</u>

ELKHART COUNTY, IN

COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS December 31, 2020

	Public Safety Grants	Title IV-D Grants	COVID Funds	Jail Commissary	Accident Report	Campaign Finance Enforcement	LIT - Economic Development	Clerk's Records Perpetuation
Assets								
Cash and cash equivalents	\$ 309,425	\$ 991,354	\$ -	\$ 280,155	\$ 77,288	\$ 150	\$ 9,140,510	\$ 392,462
Receivables:								
Taxes	-	-	-	-	-	-	772,359	-
Accounts	-	-	-	-	-	-	-	55
Intergovernmental	-	79,774	-	-	-	-	-	-
Total assets	<u>309,425</u>	<u>1,071,128</u>	<u>-</u>	<u>280,155</u>	<u>77,288</u>	<u>150</u>	<u>9,912,869</u>	<u>392,517</u>
Liabilities								
Accounts payable	2,874	-	124,830	-	1,923	-	20,290	6,578
Contracts payable	-	-	63,493	-	-	-	157,730	-
Accrued payroll and withholdings payable	16,408	5,776	-	-	-	-	-	-
Interfund payable:								
Advances from other funds	-	-	2,722,474	-	-	-	5,049,295	-
Total liabilities	<u>19,282</u>	<u>5,776</u>	<u>2,910,797</u>	<u>-</u>	<u>1,923</u>	<u>-</u>	<u>5,227,315</u>	<u>6,578</u>
Deferred inflow of resources:								
Unavailable revenue	-	-	-	-	-	-	-	-
Fund Balances								
Restricted	290,143	1,065,352	-	280,155	75,365	150	4,685,554	385,939
Unassigned (deficit)	-	-	(2,910,797)	-	-	-	-	-
Total fund balances	<u>290,143</u>	<u>1,065,352</u>	<u>(2,910,797)</u>	<u>280,155</u>	<u>75,365</u>	<u>150</u>	<u>4,685,554</u>	<u>385,939</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 309,425</u>	<u>\$ 1,071,128</u>	<u>\$ -</u>	<u>\$ 280,155</u>	<u>\$ 77,288</u>	<u>\$ 150</u>	<u>\$ 9,912,869</u>	<u>\$ 392,517</u>

ELKHART COUNTY, IN

COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS December 31, 2020

	LIT Public Safety County Share	Rainy Day	Local Health Dept. Trust A/C	Tax Billing System (GUTS)	Certificate Sales Surplus	Redevelopment Commission	County Seizure of Assets	Sales Disclosure- County Share
Assets								
Cash and cash equivalents	\$ 2,701,432	\$ -	\$ 212,000	\$ 14,231	\$ 122,478	\$ 2,802	\$ 477,243	\$ 29,233
Receivables:								
Taxes	776,156	-	-	-	-	-	-	-
Accounts	-	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	-	-	-	-
Total assets	<u>3,477,588</u>	<u>-</u>	<u>212,000</u>	<u>14,231</u>	<u>122,478</u>	<u>2,802</u>	<u>477,243</u>	<u>29,233</u>
Liabilities								
Accounts payable	154,979	-	-	-	-	-	2,871	8,536
Contracts payable	-	-	-	-	-	-	-	-
Accrued payroll and withholdings payable	195,762	-	1,658	-	-	-	-	-
Interfund payable:								
Advances from other funds	-	-	-	-	-	-	-	-
Total liabilities	<u>350,741</u>	<u>-</u>	<u>1,658</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,871</u>	<u>8,536</u>
Deferred inflow of resources:								
Unavailable revenue	-	-	-	-	-	-	-	-
Fund Balances								
Restricted	3,126,847	-	210,342	14,231	122,478	2,802	474,372	20,697
Unassigned (deficit)	-	-	-	-	-	-	-	-
Total fund balances	<u>3,126,847</u>	<u>-</u>	<u>210,342</u>	<u>14,231</u>	<u>122,478</u>	<u>2,802</u>	<u>474,372</u>	<u>20,697</u>
Total liabilities, deferred inflows of resources, and fund balances								
	<u>\$ 3,477,588</u>	<u>\$ -</u>	<u>\$ 212,000</u>	<u>\$ 14,231</u>	<u>\$ 122,478</u>	<u>\$ 2,802</u>	<u>\$ 477,243</u>	<u>\$ 29,233</u>

ELKHART COUNTY, IN

COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS December 31, 2020

	Commissioners Certificate Rede	H. O. M. E. Consortium	County Noise Ordinance Fund	School Lunch Program	Elkhart County Food Council	Solid Waste Mgmt District	Economic Development Fee	Electronic Map (GIS)
Assets								
Cash and cash equivalents	\$ 9,582	\$ 171	\$ 2,365	\$ 208	\$ -	\$ -	\$ 398,005	\$ 130,785
Receivables:								
Taxes	-	-	-	-	-	-	-	-
Accounts	-	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	-	1,580,288	-	-
Total assets	<u>9,582</u>	<u>171</u>	<u>2,365</u>	<u>208</u>	<u>-</u>	<u>1,580,288</u>	<u>398,005</u>	<u>130,785</u>
Liabilities								
Accounts payable	-	-	-	79	-	-	-	32,484
Contracts payable	-	-	-	-	-	-	-	-
Accrued payroll and withholdings payable	-	-	-	-	-	-	-	-
Interfund payable:								
Advances from other funds	-	-	-	-	-	-	-	-
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>79</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>32,484</u>
Deferred inflow of resources:								
Unavailable revenue	-	-	-	-	-	-	-	-
Fund Balances								
Restricted	9,582	171	2,365	129	-	1,580,288	398,005	98,301
Unassigned (deficit)	-	-	-	-	-	-	-	-
Total fund balances	<u>9,582</u>	<u>171</u>	<u>2,365</u>	<u>129</u>	<u>-</u>	<u>1,580,288</u>	<u>398,005</u>	<u>98,301</u>
Total liabilities, deferred inflows of resources, and fund balances								
	<u>\$ 9,582</u>	<u>\$ 171</u>	<u>\$ 2,365</u>	<u>\$ 208</u>	<u>\$ -</u>	<u>\$ 1,580,288</u>	<u>\$ 398,005</u>	<u>\$ 130,785</u>

ELKHART COUNTY, IN

COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS December 31, 2020

	Levy Excess	Local Road & Street	Motor Vehicle Highway - Restricted	Motor Vehicle Highway	Plat Book	Reassessment - 2015	Recorder's Perpetuation
Assets							
Cash and cash equivalents	\$ 13,804	\$ 2,404,313	\$ 896,402	\$ 2,654,856	\$ 242,968	\$ 1,373,875	\$ 1,234,335
Receivables:							
Taxes	-	-	-	-	-	847,212	-
Accounts	-	-	-	317	-	-	-
Intergovernmental	-	-	-	1,477	-	-	-
Total assets	<u>13,804</u>	<u>2,404,313</u>	<u>896,402</u>	<u>2,656,650</u>	<u>242,968</u>	<u>2,221,087</u>	<u>1,234,335</u>
Liabilities							
Accounts payable	-	39,127	1,920	15,404	-	-	4,378
Contracts payable	-	27,768	5,945	-	-	193,700	-
Accrued payroll and withholdings payable	-	-	4,476	96,036	1,560	6,606	3,369
Interfund payable:							
Advances from other funds	-	-	-	-	-	-	-
Total liabilities	<u>-</u>	<u>66,895</u>	<u>12,341</u>	<u>111,440</u>	<u>1,560</u>	<u>200,306</u>	<u>7,747</u>
Deferred inflow of resources:							
Unavailable revenue	-	-	-	-	-	823,738	-
Fund Balances							
Restricted	13,804	2,337,418	884,061	2,545,210	241,408	1,197,043	1,226,588
Unassigned (deficit)	-	-	-	-	-	-	-
Total fund balances	<u>13,804</u>	<u>2,337,418</u>	<u>884,061</u>	<u>2,545,210</u>	<u>241,408</u>	<u>1,197,043</u>	<u>1,226,588</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 13,804</u>	<u>\$ 2,404,313</u>	<u>\$ 896,402</u>	<u>\$ 2,656,650</u>	<u>\$ 242,968</u>	<u>\$ 2,221,087</u>	<u>\$ 1,234,335</u>

ELKHART COUNTY, IN

COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS December 31, 2020

	Surveyor's Corner Perpetuation	Unsafe Building	Auditor Ineligible Deduction	County Elected Officials Training	Abandoned Vehicles	LOIT Special Distribution	Alternate Dispute Resolution	Jury Pay
Assets								
Cash and cash equivalents	\$ 417,728	\$ 12,665	\$ 624,815	\$ 155,677	\$ 18,174	\$ 59,202	\$ 25,940	\$ 57,056
Receivables:								
Taxes	-	-	-	-	-	-	-	-
Accounts	-	-	-	-	-	-	-	366
Intergovernmental	-	-	-	-	-	-	-	108
Total assets	<u>417,728</u>	<u>12,665</u>	<u>624,815</u>	<u>155,677</u>	<u>18,174</u>	<u>59,202</u>	<u>25,940</u>	<u>57,530</u>
Liabilities								
Accounts payable	-	-	-	-	115	-	-	-
Contracts payable	-	-	-	-	-	-	-	-
Accrued payroll and withholdings payable	-	-	581	-	-	-	-	-
Interfund payable:								
Advances from other funds	-	-	-	-	-	-	-	-
Total liabilities	<u>-</u>	<u>-</u>	<u>581</u>	<u>-</u>	<u>115</u>	<u>-</u>	<u>-</u>	<u>-</u>
Deferred inflow of resources:								
Unavailable revenue	-	-	-	-	-	-	-	-
Fund Balances								
Restricted	417,728	12,665	624,234	155,677	18,059	59,202	25,940	57,530
Unassigned (deficit)	-	-	-	-	-	-	-	-
Total fund balances	<u>417,728</u>	<u>12,665</u>	<u>624,234</u>	<u>155,677</u>	<u>18,059</u>	<u>59,202</u>	<u>25,940</u>	<u>57,530</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 417,728</u>	<u>\$ 12,665</u>	<u>\$ 624,815</u>	<u>\$ 155,677</u>	<u>\$ 18,174</u>	<u>\$ 59,202</u>	<u>\$ 25,940</u>	<u>\$ 57,530</u>

ELKHART COUNTY, IN

COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS December 31, 2020

	Special Projects (Pros Atty)	Drug Court User Fee	Emergency Planning Right to Know	Emergency Telephone System	Enhanced Access	Totals
<u>Assets</u>						
Cash and cash equivalents	\$ 153,476	\$ 21,588	\$ 90,982	\$ 891,595	\$ 310,059	\$ 37,271,911
Receivables:						
Taxes	-	-	-	1,904,455	-	8,931,017
Accounts	-	505	-	-	-	80,816
Intergovernmental	-	-	-	-	-	1,933,191
Total assets	153,476	22,093	90,982	2,796,050	310,059	48,216,935
<u>Liabilities</u>						
Accounts payable	-	-	-	208,682	-	836,588
Contracts payable	-	-	-	-	-	448,636
Accrued payroll and withholdings payable	3,156	-	-	33,739	-	662,814
Interfund payable:						
Advances from other funds	-	-	-	1,391,214	-	10,710,090
Total liabilities	3,156	-	-	1,633,635	-	12,658,128
Deferred inflow of resources:						
Unavailable revenue	-	-	-	1,856,102	-	7,218,183
<u>Fund Balances</u>						
Restricted	150,320	22,093	90,982	-	310,059	31,945,108
Unassigned (deficit)	-	-	-	(693,687)	-	(3,604,484)
Total fund balances	150,320	22,093	90,982	(693,687)	310,059	28,340,624
Total liabilities, deferred inflows of resources, and fund balances	\$ 153,476	\$ 22,093	\$ 90,982	\$ 2,796,050	\$ 310,059	\$ 48,216,935

ELKHART COUNTY, IN

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS For the Year Ended December 31, 2020

	Donation Funds	Health and Wellness Grants	Health Funds	Homeland Security Grants	Park Funds	Probation Funds	Public Safety Funds
Revenues							
Taxes:							
Property	\$ -	\$ -	\$ 2,397,490	\$ -	\$ 1,773,382	\$ -	\$ -
Income	-	-	-	-	-	-	-
Intergovernmental	-	2,061,075	278,124	188,945	242,405	3,322	1,709,061
Charges for services	-	399,087	754,039	-	184,209	730,346	2,274,833
Fines and forfeits	-	-	-	-	-	-	228,770
Investment income	-	-	-	-	-	-	73
Other	313,676	-	2,287	-	16,575	281	48,506
Total revenues	<u>313,676</u>	<u>2,460,162</u>	<u>3,431,940</u>	<u>188,945</u>	<u>2,216,571</u>	<u>733,949</u>	<u>4,261,243</u>
Expenditures							
Current:							
General government	1,800	-	-	-	-	-	-
Public safety	32,500	-	-	-	-	543,441	5,039,957
Highways and Streets	-	-	-	-	-	-	-
Health and welfare	-	2,800,918	3,167,243	-	-	-	-
Culture and recreation	25,668	-	-	-	1,980,997	-	-
Debt service:							
Principal	-	2,285	-	-	-	-	858
Interest	-	-	-	-	-	-	16,885
Capital outlay:							
General government	-	-	-	-	-	-	-
Public safety	-	-	-	-	-	-	169,937
Highways and streets	-	-	-	-	-	-	-
Health and welfare	-	-	24,734	-	-	-	-
Culture and recreation	9,801	-	-	-	2,676	-	-
Total expenditures	<u>69,769</u>	<u>2,803,203</u>	<u>3,191,977</u>	<u>-</u>	<u>1,983,673</u>	<u>543,441</u>	<u>5,227,637</u>
Excess (deficiency) of revenues over (under) expenditures	<u>243,907</u>	<u>(343,041)</u>	<u>239,963</u>	<u>188,945</u>	<u>232,898</u>	<u>190,508</u>	<u>(966,394)</u>
Other financing sources (uses)							
Transfers in	-	-	-	-	-	-	-
Transfers out	-	-	-	-	-	(2,182)	-
Total other financing sources/(uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(2,182)</u>	<u>-</u>
Net change in fund balances	243,907	(343,041)	239,963	188,945	232,898	188,326	(966,394)
Fund balances - beginning as previously stated	321,150	392,622	1,777,180	(188,945)	1,596,163	74,634	4,954,411
Adjustment to fund balances (See Note H)	-	-	-	-	-	-	-
Fund balances - beginning	<u>321,150</u>	<u>392,622</u>	<u>1,777,180</u>	<u>(188,945)</u>	<u>1,596,163</u>	<u>74,634</u>	<u>4,954,411</u>
Fund balances (deficit) - ending	<u>\$ 565,057</u>	<u>\$ 49,581</u>	<u>\$ 2,017,143</u>	<u>\$ -</u>	<u>\$ 1,829,061</u>	<u>\$ 262,960</u>	<u>\$ 3,988,017</u>

ELKHART COUNTY, IN

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS For the Year Ended December 31, 2020

	Public Safety		COVID Funds	Jail Commissary	Accident Report	Campaign	LIT - Economic	Clerk's Records
	Grants	Title IV-D Grants				Finance	Development	Perpetuation
Revenues								
Taxes:								
Property Income	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	770,954	508,297	6,984,431	-	-	-	6,472,130	8,742
Charges for services	-	-	-	-	32,197	-	-	69,559
Fines and forfeits	-	-	-	-	-	-	-	-
Investment income	-	-	-	-	-	-	-	-
Other	-	-	-	513,988	4,364	-	-	-
Total revenues	770,954	508,297	6,984,431	513,988	36,561	-	6,774,642	78,301
Expenditures								
Current:								
General government	-	-	-	359,252	-	-	4,334,565	81,839
Public safety	844,380	-	-	-	14,278	-	-	-
Highways and Streets	-	-	-	-	-	-	-	-
Health and welfare	-	316,755	3,389,706	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-
Debt service:								
Principal	-	-	-	-	19,054	-	-	-
Interest	-	-	-	-	-	-	111,612	-
Capital outlay:								
General government	-	-	-	-	-	-	2,569,548	24,114
Public safety	-	-	-	-	-	-	-	-
Highways and streets	-	-	-	-	-	-	-	-
Health and welfare	-	-	743,550	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-
Total expenditures	844,380	316,755	4,133,256	359,252	33,332	-	7,015,725	105,953
Excess (deficiency) of revenues over (under) expenditures	(73,426)	191,542	2,851,175	154,736	3,229	-	(241,083)	(27,652)
Other financing sources (uses)								
Transfers in	16,632	-	-	-	-	-	-	-
Transfers out	(14,450)	-	(5,761,972)	-	-	-	-	-
Total other financing sources/(uses)	2,182	-	(5,761,972)	-	-	-	-	-
Net change in fund balances	(71,244)	191,542	(2,910,797)	154,736	3,229	-	(241,083)	(27,652)
Fund balances - beginning as previously stated	361,387	873,810	-	125,419	72,136	150	4,926,637	413,591
Adjustment to fund balances (See Note H)	-	-	-	-	-	-	-	-
Fund balances - beginning	361,387	873,810	-	125,419	72,136	150	4,926,637	413,591
Fund balances (deficit) - ending	\$ 290,143	\$ 1,065,352	\$ (2,910,797)	\$ 280,155	\$ 75,365	\$ 150	\$ 4,685,554	\$ 385,939

ELKHART COUNTY, IN

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS For the Year Ended December 31, 2020

	LIT Public Safety County Share	Rainy Day	Local Health Dept. Trust A/C	Tax Billing System (GUTS)	Certificate Sales Surplus	Redevelopment Commission	County Seizure of Assets	Sales Disclosure County Share
Revenues								
Taxes:								
Property Income	\$ 6,509,857	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	73,377	-	-	-	8,004	-
Charges for services	-	-	-	-	-	-	-	47,400
Fines and forfeits	-	-	-	-	-	-	113,225	-
Investment income	-	-	-	-	-	-	-	-
Other	208	-	-	-	-	2,500	-	10
Total revenues	6,510,065	-	73,377	-	-	2,500	121,229	47,410
Expenditures								
Current:								
General government	-	-	-	-	-	1,421	177,985	31,435
Public safety	6,246,194	-	-	-	-	-	-	-
Highways and Streets	-	-	-	-	-	-	-	-
Health and welfare	-	-	54,605	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-
Debt service:								
Principal	20,198	-	-	-	-	-	-	13,201
Interest	-	-	-	-	-	-	-	-
Capital outlay:								
General government	-	-	-	-	-	-	23,550	-
Public safety	45,459	-	-	-	-	-	-	-
Highways and streets	-	-	-	-	-	-	-	-
Health and welfare	-	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-
Total expenditures	6,311,851	-	54,605	-	-	1,421	201,535	44,636
Excess (deficiency) of revenues over (under) expenditures	198,214	-	18,772	-	-	1,079	(80,306)	2,774
Other financing sources (uses)								
Transfers in	-	-	-	-	-	-	-	-
Transfers out	-	-	-	-	-	-	-	-
Total other financing sources/(uses)	-	-	-	-	-	-	-	-
Net change in fund balances	198,214	-	18,772	-	-	1,079	(80,306)	2,774
Fund balances - beginning as previously stated	2,928,633	18,145,614	191,570	14,231	122,478	1,723	554,678	17,923
Adjustment to fund balances (See Note H)	-	(18,145,614)	-	-	-	-	-	-
Fund balances - beginning	2,928,633	-	191,570	14,231	122,478	1,723	554,678	17,923
Fund balances (deficit) - ending	\$ 3,126,847	\$ -	\$ 210,342	\$ 14,231	\$ 122,478	\$ 2,802	\$ 474,372	\$ 20,697

ELKHART COUNTY, IN

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS For the Year Ended December 31, 2020

	Commissioners Certificate Rede	H. O. M. E. Consortium	County Noise Ordinance Fund	School Lunch Program	Elkhart County Food Council	Solid Waste Mgmt District	Economic Development Fee	Electronic Map (GIS)
Revenues								
Taxes:								
Property	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Income	-	-	-	-	-	-	-	-
Intergovernmental	-	-	-	15,190	-	-	-	-
Charges for services	-	-	-	-	-	-	86,741	33,789
Fines and forfeits	-	-	-	-	-	-	-	-
Investment income	-	-	-	-	-	-	-	-
Other	-	-	-	-	10,070	1,580,288	-	40,424
Total revenues	<u>-</u>	<u>-</u>	<u>-</u>	<u>15,190</u>	<u>10,070</u>	<u>1,580,288</u>	<u>86,741</u>	<u>74,213</u>
Expenditures								
Current:								
General government	-	-	-	-	-	-	-	54,748
Public safety	-	-	-	-	-	-	-	-
Highways and Streets	-	-	-	-	-	-	-	-
Health and welfare	-	-	-	26,913	10,423	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-
Debt service:								
Principal	-	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-	-
Capital outlay:								
General government	-	-	-	-	-	-	-	-
Public safety	-	-	-	-	-	-	-	-
Highways and streets	-	-	-	-	-	-	-	-
Health and welfare	-	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>26,913</u>	<u>10,423</u>	<u>-</u>	<u>-</u>	<u>54,748</u>
Excess (deficiency) of revenues over (under) expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>(11,723)</u>	<u>(353)</u>	<u>1,580,288</u>	<u>86,741</u>	<u>19,465</u>
Other financing sources (uses)								
Transfers in	-	-	-	-	-	-	-	-
Transfers out	-	-	-	-	-	-	-	-
Total other financing sources/(uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	-	-	-	(11,723)	(353)	1,580,288	86,741	19,465
Fund balances - beginning as previously stated	9,582	171	2,365	11,852	353	-	311,264	78,836
Adjustment to fund balances (See Note H)	-	-	-	-	-	-	-	-
Fund balances - beginning	<u>9,582</u>	<u>171</u>	<u>2,365</u>	<u>11,852</u>	<u>353</u>	<u>-</u>	<u>311,264</u>	<u>78,836</u>
Fund balances (deficit) - ending	<u>\$ 9,582</u>	<u>\$ 171</u>	<u>\$ 2,365</u>	<u>\$ 129</u>	<u>\$ -</u>	<u>\$ 1,580,288</u>	<u>\$ 398,005</u>	<u>\$ 98,301</u>

ELKHART COUNTY, IN

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS For the Year Ended December 31, 2020

	Levy Excess	Local Road & Street	Motor Vehicle Highway - Restricted	Motor Vehicle Highway	Plat Book	Reassessment - 2015	Recorder's Perpetuation
Revenues							
Taxes:							
Property Income	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,058,514	\$ -
Intergovernmental	-	2,127,568	4,360,107	3,514,969	-	90,651	23,350
Charges for services	-	209,634	-	236,775	79,815	6,240	519,441
Fines and forfeits	-	-	-	-	-	-	-
Investment income	-	-	-	52,044	-	-	-
Other	-	3,022	-	65,335	-	-	-
Total revenues	<u>-</u>	<u>2,340,224</u>	<u>4,360,107</u>	<u>3,869,123</u>	<u>79,815</u>	<u>1,155,405</u>	<u>542,791</u>
Expenditures							
Current:							
General government	-	-	-	-	51,975	913,608	366,690
Public safety	-	-	-	-	-	-	-
Highways and Streets	-	1,681,799	2,334,678	3,475,065	-	-	-
Health and welfare	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-
Debt service:							
Principal	-	-	-	-	61	-	-
Interest	-	-	-	-	-	-	-
Capital outlay:							
General government	-	-	-	-	-	-	-
Public safety	-	-	-	-	-	-	-
Highways and streets	-	522,589	1,134,157	16,354	-	-	-
Health and welfare	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-
Total expenditures	<u>-</u>	<u>2,204,388</u>	<u>3,468,835</u>	<u>3,491,419</u>	<u>52,036</u>	<u>913,608</u>	<u>366,690</u>
Excess (deficiency) of revenues over (under) expenditures	<u>-</u>	<u>135,836</u>	<u>891,272</u>	<u>377,704</u>	<u>27,779</u>	<u>241,797</u>	<u>176,101</u>
Other financing sources (uses)							
Transfers in	-	-	-	-	-	-	-
Transfers out	-	-	-	-	-	-	-
Total other financing sources/(uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	-	135,836	891,272	377,704	27,779	241,797	176,101
Fund balances - beginning as previously stated	13,804	2,201,582	(7,211)	2,167,506	213,629	955,246	1,050,487
Adjustment to fund balances (See Note H)	-	-	-	-	-	-	-
Fund balances - beginning	<u>13,804</u>	<u>2,201,582</u>	<u>(7,211)</u>	<u>2,167,506</u>	<u>213,629</u>	<u>955,246</u>	<u>1,050,487</u>
Fund balances (deficit) - ending	<u>\$ 13,804</u>	<u>\$ 2,337,418</u>	<u>\$ 884,061</u>	<u>\$ 2,545,210</u>	<u>\$ 241,408</u>	<u>\$ 1,197,043</u>	<u>\$ 1,226,588</u>

ELKHART COUNTY, IN

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS For the Year Ended December 31, 2020

	Surveyor's Corner Perpetuation	Unsafe Building	Auditor Ineligible Deduction	County Elected Officials Training	Abandoned Vehicles	LOIT Special Distribution	Alternate Dispute Resolution
Revenues							
Taxes:							
Property Income	\$ -	\$ -	\$ 10,382	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-	-	-	-
Charges for services	156,795	-	-	31,645	-	-	12,940
Fines and forfeits	-	12,665	-	-	1,855	-	-
Investment income	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	40
Total revenues	<u>156,795</u>	<u>12,665</u>	<u>10,382</u>	<u>31,645</u>	<u>1,855</u>	<u>-</u>	<u>12,980</u>
Expenditures							
Current:							
General government	44,937	-	65,951	-	3,625	-	-
Public safety	-	17,987	-	2,187	-	2,409	8,885
Highways and Streets	-	-	-	-	-	-	-
Health and welfare	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-
Debt service:							
Principal	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-
Capital outlay:							
General government	18,667	-	1,092	-	-	-	-
Public safety	-	-	-	-	-	1,509	-
Highways and streets	-	-	-	-	-	-	-
Health and welfare	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-
Total expenditures	<u>63,604</u>	<u>17,987</u>	<u>67,043</u>	<u>2,187</u>	<u>3,625</u>	<u>3,918</u>	<u>8,885</u>
Excess (deficiency) of revenues over (under) expenditures	<u>93,191</u>	<u>(5,322)</u>	<u>(56,661)</u>	<u>29,458</u>	<u>(1,770)</u>	<u>(3,918)</u>	<u>4,095</u>
Other financing sources (uses)							
Transfers in	-	-	-	-	-	-	-
Transfers out	-	-	-	-	-	-	-
Total other financing sources/(uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	93,191	(5,322)	(56,661)	29,458	(1,770)	(3,918)	4,095
Fund balances - beginning as previously stated	324,537	17,987	680,895	126,219	19,829	63,120	21,845
Adjustment to fund balances (See Note H)	-	-	-	-	-	-	-
Fund balances - beginning	<u>324,537</u>	<u>17,987</u>	<u>680,895</u>	<u>126,219</u>	<u>19,829</u>	<u>63,120</u>	<u>21,845</u>
Fund balances (deficit) - ending	<u>\$ 417,728</u>	<u>\$ 12,665</u>	<u>\$ 624,234</u>	<u>\$ 155,677</u>	<u>\$ 18,059</u>	<u>\$ 59,202</u>	<u>\$ 25,940</u>

ELKHART COUNTY, IN

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS For the Year Ended December 31, 2020

	Jury Pay	Special Projects (Pros Atty)	Drug Court User Fee	Emergency Planning Right to Know	Emergency Telephone System	Enhanced Access	Totals
Revenues							
Taxes:							
Property	\$ -	\$ -	\$ -	\$ -	\$ 1,687,377	\$ -	\$ 6,927,145
Income	-	-	-	-	-	-	12,981,987
Intergovernmental	2,171	-	-	15,447	165,210	-	23,453,912
Charges for services	6,997	-	-	-	1,150	84,903	5,958,535
Fines and forfeits	-	152,528	17,793	-	-	-	526,836
Investment income	-	-	-	-	-	-	52,117
Other	-	-	-	-	-	-	2,601,574
Total revenues	<u>9,168</u>	<u>152,528</u>	<u>17,793</u>	<u>15,447</u>	<u>1,853,737</u>	<u>84,903</u>	<u>52,502,106</u>
Expenditures							
Current:							
General government	-	-	-	-	-	31,696	6,521,527
Public safety	-	214,227	-	3,349	2,156,466	-	15,126,260
Highways and Streets	-	-	-	-	-	-	7,491,542
Health and welfare	-	-	-	-	-	-	9,766,563
Culture and recreation	-	-	-	-	-	-	2,006,665
Debt service:							
Principal	-	-	-	-	3,789	-	59,446
Interest	-	-	-	-	16,886	-	145,383
Capital outlay:							
General government	-	-	-	-	-	-	2,636,971
Public safety	-	-	-	-	-	-	216,905
Highways and streets	-	-	-	-	-	-	1,673,100
Health and welfare	-	-	-	-	-	-	768,284
Culture and recreation	-	-	-	-	-	-	12,477
Total expenditures	<u>-</u>	<u>214,227</u>	<u>-</u>	<u>3,349</u>	<u>2,177,141</u>	<u>31,696</u>	<u>46,425,123</u>
Excess (deficiency) of revenues over (under) expenditures	<u>9,168</u>	<u>(61,699)</u>	<u>17,793</u>	<u>12,098</u>	<u>(323,404)</u>	<u>53,207</u>	<u>6,076,983</u>
Other financing sources (uses)							
Transfers in	-	-	-	-	-	-	16,632
Transfers out	-	-	-	-	-	-	(5,778,604)
Total other financing sources/(uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(5,761,972)</u>
Net change in fund balances	9,168	(61,699)	17,793	12,098	(323,404)	53,207	315,011
Fund balances - beginning as previously stated	48,362	212,019	4,300	78,884	(370,283)	256,852	46,171,227
Adjustment to fund balances (See Note H)	-	-	-	-	-	-	(18,145,614)
Fund balances - beginning	<u>48,362</u>	<u>212,019</u>	<u>4,300</u>	<u>78,884</u>	<u>(370,283)</u>	<u>256,852</u>	<u>28,025,613</u>
Fund balances (deficit) - ending	<u>\$ 57,530</u>	<u>\$ 150,320</u>	<u>\$ 22,093</u>	<u>\$ 90,982</u>	<u>\$ (693,687)</u>	<u>\$ 310,059</u>	<u>\$ 28,340,624</u>

ELKHART COUNTY, IN
COMBINING BALANCE SHEET
NONMAJOR DEBT SERVICE FUNDS
December 31, 2020

	<u>Debt Service</u>	<u>2015 Reserve Fund</u>	<u>NW Gateway Bond Reserve</u>	<u>2015 Bond Fund</u>	<u>Totals</u>
<u>Assets</u>					
Cash and cash equivalents	\$ 890,757	\$ 5,203,056	\$ 74,902	\$ -	\$ 6,168,715
Investments	-	2,531,751	-	-	2,531,751
Total assets	<u>890,757</u>	<u>7,734,807</u>	<u>74,902</u>	<u>-</u>	<u>8,700,466</u>
 <u>Fund Balances</u>					
Restricted for:					
Debt services	<u>890,757</u>	<u>7,734,807</u>	<u>74,902</u>	<u>-</u>	<u>8,700,466</u>
Total fund balances	<u>\$ 890,757</u>	<u>\$ 7,734,807</u>	<u>\$ 74,902</u>	<u>\$ -</u>	<u>\$ 8,700,466</u>

ELKHART COUNTY, IN

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR DEBT SERVICE FUNDS
For the Year Ended December 31, 2020

	Debt Service	2015 Reserve Fund	NW Gateway Bond Reserve	2015 Bond Fund	Totals
Revenues					
Investment income	\$ 7,133	\$ 31,751	\$ -	\$ -	\$ 38,884
Other	<u>4,758</u>	<u>-</u>	<u>-</u>	<u>30,000</u>	<u>34,758</u>
Total revenues	<u>11,891</u>	<u>31,751</u>	<u>-</u>	<u>30,000</u>	<u>73,642</u>
Expenditures					
Current:					
General government	1,799	-	-	-	1,799
Debt service:					
Principal	5,425,993	-	25,000	90,000	5,540,993
Interest	<u>1,464,409</u>	<u>-</u>	<u>35,613</u>	<u>79,275</u>	<u>1,579,297</u>
Total expenditures	<u>6,892,201</u>	<u>-</u>	<u>60,613</u>	<u>169,275</u>	<u>7,122,089</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(6,880,310)</u>	<u>31,751</u>	<u>(60,613)</u>	<u>(139,275)</u>	<u>(7,048,447)</u>
Other financing sources (uses)					
Transfers in	<u>6,887,427</u>	<u>-</u>	<u>83,620</u>	<u>209,925</u>	<u>7,180,972</u>
Total other financing sources/(uses)	<u>6,887,427</u>	<u>-</u>	<u>83,620</u>	<u>209,925</u>	<u>7,180,972</u>
Net change in fund balances	7,117	31,751	23,007	70,650	132,525
Fund balances - beginning	<u>883,640</u>	<u>7,703,056</u>	<u>51,895</u>	<u>(70,650)</u>	<u>8,567,941</u>
Fund balances - ending	<u>\$ 890,757</u>	<u>\$ 7,734,807</u>	<u>\$ 74,902</u>	<u>\$ -</u>	<u>\$ 8,700,466</u>

ELKHART COUNTY, IN

COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS December 31, 2020

	Cumulative Bridge	Cumulative Building	TIF Funds	Road Maint & Construction	Cumulative Cap Development	Cumulative Drainage	Cumulative Voting System
Assets							
Cash and cash equivalents	\$ 1,660,177	\$ 185,403	\$ 17,550,345	\$ 1,373,350	\$ 3,943,350	\$ 1,893,416	\$ 440,524
Receivables:							
Taxes	1,039,968	-	-	7,966	3,399,817	592,315	692,417
Intergovernmental	12,603	-	-	187,398	-	-	-
Total assets	<u>2,712,748</u>	<u>185,403</u>	<u>17,550,345</u>	<u>1,568,714</u>	<u>7,343,167</u>	<u>2,485,731</u>	<u>1,132,941</u>
Liabilities							
Accounts payable	4,585	-	-	9,171	74,940	3,843	2,715
Accrued wages and withholding payable	6,797	-	-	-	22,421	-	7,144
Contracts payable	118,512	-	24,340	173,916	90,863	-	-
Advances from other funds	-	-	-	-	-	-	1,462,521
Total liabilities	<u>129,894</u>	<u>-</u>	<u>24,340</u>	<u>183,087</u>	<u>188,224</u>	<u>3,843</u>	<u>1,472,380</u>
Deferred inflow of resources							
Unavailable revenue	<u>1,019,704</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,333,006</u>	<u>572,051</u>	<u>678,172</u>
Fund Balances							
Restricted for:							
Capital projects:	1,563,150	185,403	17,526,005	1,385,627	3,821,937	1,909,837	-
Unassigned (deficit)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(1,017,611)</u>
Total fund balances	<u>1,563,150</u>	<u>185,403</u>	<u>17,526,005</u>	<u>1,385,627</u>	<u>3,821,937</u>	<u>1,909,837</u>	<u>(1,017,611)</u>
Total liabilities, deferred inflow of resources, and fund balances	<u>\$ 2,712,748</u>	<u>\$ 185,403</u>	<u>\$ 17,550,345</u>	<u>\$ 1,568,714</u>	<u>\$ 7,343,167</u>	<u>\$ 2,485,731</u>	<u>\$ 1,132,941</u>

ELKHART COUNTY, IN

COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS December 31, 2020

			2017				
	Horn Ditch	Love's	Corrections	2015 Bond	NW Gateway	Fiber	Totals
	Project 2 Phase	Allocation Fund	Complex Bond	Capital Fund	Bond Capital		
Assets							
Cash and cash equivalents	\$ 137,380	\$ 21,812	\$ 1,429,646	\$ 96,692	\$ 754,446	\$ 1,209,045	\$ 30,695,586
Receivables:							
Taxes	-	-	-	-	-	-	5,732,483
Intergovernmental	-	-	-	-	-	-	200,001
Total assets	<u>137,380</u>	<u>21,812</u>	<u>1,429,646</u>	<u>96,692</u>	<u>754,446</u>	<u>1,209,045</u>	<u>36,628,070</u>
Liabilities							
Accounts payable	-	-	-	-	-	76,927	172,181
Accrued wages and withholding payable	-	-	-	-	-	2,599	38,961
Contracts payable	-	-	993,554	-	-	114,281	1,515,466
Advances from other funds	-	-	-	-	-	-	1,462,521
Total liabilities	<u>-</u>	<u>-</u>	<u>993,554</u>	<u>-</u>	<u>-</u>	<u>193,807</u>	<u>3,189,129</u>
Deferred inflow of resources							
Unavailable revenue	-	-	-	-	-	-	5,602,933
Fund Balances							
Restricted for:							
Capital projects:	137,380	21,812	436,092	96,692	754,446	1,015,238	28,853,619
Unassigned (deficit)	-	-	-	-	-	-	(1,017,611)
Total fund balances	<u>137,380</u>	<u>21,812</u>	<u>436,092</u>	<u>96,692</u>	<u>754,446</u>	<u>1,015,238</u>	<u>27,836,008</u>
Total liabilities, deferred inflow of resources, and fund balances	<u>\$ 137,380</u>	<u>\$ 21,812</u>	<u>\$ 1,429,646</u>	<u>\$ 96,692</u>	<u>\$ 754,446</u>	<u>\$ 1,209,045</u>	<u>\$ 36,628,070</u>

ELKHART COUNTY, IN

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS December 31, 2020

	Cumulative Bridge	Cumulative Building	TIF Funds	Road Maint & Construction	Cumulative Cap Development	Cumulative Drainage	Cumulative Voting System
Revenues							
Taxes:							
Property	\$ 913,760	\$ -	\$ 6,330,355	\$ -	\$ 3,012,694	\$ 496,582	\$ 642,346
Other	-	-	-	216,455	-	-	-
Intergovernmental	276,553	-	-	3,575,226	259,425	58,885	55,970
Other	-	-	-	43,541	111,098	-	141
Total revenues	<u>1,190,313</u>	<u>-</u>	<u>6,330,355</u>	<u>3,835,222</u>	<u>3,383,217</u>	<u>555,467</u>	<u>698,457</u>
Expenditures							
Current:							
General government	-	-	2,917,126	-	2,364,520	210,408	824,693
Highways and Streets	857,692	-	-	2,144,454	-	-	-
Capital outlay:							
General government	-	-	752,285	-	447,526	131,857	11,502
Highways and streets	329,077	-	-	1,343,851	-	-	-
Debt service:							
Principal	-	-	-	-	442,694	-	-
Interest	-	-	-	-	-	-	52,521
Total expenditures	<u>1,186,769</u>	<u>-</u>	<u>3,669,411</u>	<u>3,488,305</u>	<u>3,254,740</u>	<u>342,265</u>	<u>888,716</u>
Excess (deficiency) of revenues over (under) expenditures	<u>3,544</u>	<u>-</u>	<u>2,660,944</u>	<u>346,917</u>	<u>128,477</u>	<u>213,202</u>	<u>(190,259)</u>
Other Financing Sources (Uses)							
Transfers in	-	-	-	-	10,958	-	-
Transfers out	-	-	(304,503)	-	-	-	-
Total other financing sources and (uses)	<u>-</u>	<u>-</u>	<u>(304,503)</u>	<u>-</u>	<u>10,958</u>	<u>-</u>	<u>-</u>
Net change in fund balances	3,544	-	2,356,441	346,917	139,435	213,202	(190,259)
Fund balances - beginning as previously stated	1,559,606	185,403	15,169,564	1,038,710	3,682,502	1,696,635	972,648
Adjustment to fund balances (See Note H)	-	-	-	-	-	-	(1,800,000)
Fund balances - beginning as adjusted	<u>1,559,606</u>	<u>185,403</u>	<u>15,169,564</u>	<u>1,038,710</u>	<u>3,682,502</u>	<u>1,696,635</u>	<u>(827,352)</u>
Fund balances - ending	<u>\$ 1,563,150</u>	<u>\$ 185,403</u>	<u>\$ 17,526,005</u>	<u>\$ 1,385,627</u>	<u>\$ 3,821,937</u>	<u>\$ 1,909,837</u>	<u>\$ (1,017,611)</u>

ELKHART COUNTY, IN

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS December 31, 2020

	2017						Totals
	Horn Ditch Project 2 Phase	Love's Allocation Fund	Corrections Complex Bond	2015 Bond Capital Fund	NW Gateway Bond Capital	Fiber	
Revenues							
Taxes:							
Property	\$ -	\$ 96,616	\$ -	\$ -	\$ -	\$ -	\$ 11,492,353
Other	-	-	-	-	-	-	216,455
Intergovernmental	-	-	743,994	-	-	2,800,498	7,770,551
Other	-	-	-	-	-	-	154,780
Total revenues	<u>-</u>	<u>96,616</u>	<u>743,994</u>	<u>-</u>	<u>-</u>	<u>2,800,498</u>	<u>19,634,139</u>
Expenditures							
Current:							
General government	-	74,804	2,339,739	49,309	1,844	1,278,635	10,061,078
Highways and Streets	-	-	-	-	-	-	3,002,146
Capital outlay:							
General government	-	-	1,466,229	30,901	1,157	506,625	3,348,082
Highways and streets	-	-	-	-	-	-	1,672,928
Debt service:							
Principal	-	-	-	-	-	-	442,694
Interest	-	-	-	-	-	-	52,521
Total expenditures	<u>-</u>	<u>74,804</u>	<u>3,805,968</u>	<u>80,210</u>	<u>3,001</u>	<u>1,785,260</u>	<u>18,579,449</u>
Excess (deficiency) of revenues over (under) expenditures	<u>-</u>	<u>21,812</u>	<u>(3,061,974)</u>	<u>(80,210)</u>	<u>(3,001)</u>	<u>1,015,238</u>	<u>1,054,690</u>
Other Financing Sources (Uses)							
Transfers in	-	-	-	-	-	-	10,958
Transfers out	-	-	-	-	-	-	(304,503)
Total other financing sources and (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(293,545)</u>
Net change in fund balances	-	21,812	(3,061,974)	(80,210)	(3,001)	1,015,238	761,145
Fund balances - beginning as previously stated	137,380	-	3,498,066	176,902	757,447	-	28,874,863
Adjustment to fund balances (See Note H)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(1,800,000)</u>
Fund balances - beginning as adjusted	<u>137,380</u>	<u>-</u>	<u>3,498,066</u>	<u>176,902</u>	<u>757,447</u>	<u>-</u>	<u>27,074,863</u>
Fund balances - ending	<u>\$ 137,380</u>	<u>\$ 21,812</u>	<u>\$ 436,092</u>	<u>\$ 96,692</u>	<u>\$ 754,446</u>	<u>\$ 1,015,238</u>	<u>\$ 27,836,008</u>

ELKHART COUNTY, IN

COMBINING STATEMENT OF FIDUCIARY NET POSITION - PRIVATE-PURPOSE TRUST FUNDS December 31, 2020

	Congressional School Principal	Congressional School Interest	Total Private- Purpose Trust Funds
<u>Assets</u>			
Cash and cash equivalents	\$ 45,862	\$ 66,003	\$ 111,865
Total assets	<u>45,862</u>	<u>66,003</u>	<u>111,865</u>
<u>Liabilities</u>			
Accounts payable and other liabilities	-	-	-
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>
Net position	<u>\$ 45,862</u>	<u>\$ 66,003</u>	<u>\$ 111,865</u>

ELKHART COUNTY. IN

COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION -
PRIVATE-PURPOSE TRUST FUNDS
For The Year Ended December 31, 2020

	Congressional School Principal	Congressional School Interest	Total Private- Purpose Trust Funds
Additions			
Total additions	\$ -	\$ -	\$ -
Deductions			
Other trust activities	-	1,834	1,834
Total deductions	-	1,834	1,834
Change in fiduciary net position	-	(1,834)	(1,834)
Net position, beginning	45,862	67,837	113,699
Net position, ending	<u>\$ 45,862</u>	<u>\$ 66,003</u>	<u>\$ 111,865</u>

ELKHART COUNTY, IN

COMBINING STATEMENT OF FIDUCIARY NET POSITION - PENSION TRUST FUNDS December 31, 2020

	Sheriff's Pension Trust	Sheriff's Retirement	Sheriff's Benefit	Total Pension Trust Funds
<u>Assets</u>				
Cash and cash equivalents	\$ 886,303	\$ 1,238,097	\$ 5,173	\$ 2,129,573
Receivables:				
Interest	-	32,059	122	32,181
Accounts	3,665	8,605	-	12,270
Total receivables	<u>3,665</u>	<u>40,664</u>	<u>122</u>	<u>44,451</u>
Investments at fair value:				
Fixed income securities	-	8,178,013	98,432	8,276,445
Domestic and foreign equities	-	17,476,886	241,009	17,717,895
Total Investments at fair value	<u>-</u>	<u>25,654,899</u>	<u>339,441</u>	<u>25,994,340</u>
 Total assets	 <u>889,968</u>	 <u>26,933,660</u>	 <u>344,736</u>	 <u>28,168,364</u>
<u>Liabilities</u>				
Accounts payable and other liabilities	-	14,066	-	14,066
Transfers out of trust	-	154,171	8,597	162,768
Total liabilities	<u>-</u>	<u>168,237</u>	<u>8,597</u>	<u>176,834</u>
 Net position, restricted for pensions	 <u>\$ 889,968</u>	 <u>\$ 26,765,423</u>	 <u>\$ 336,139</u>	 <u>\$ 27,991,530</u>

ELKHART COUNTY, IN

COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION -
PENSION TRUST FUNDS
For The Year Ended December 31, 2020

	<u>Sheriff's Pension Trust</u>	<u>Sheriff's Retirement</u>	<u>Sheriff's Benefit</u>	<u>Total Pension Trust Funds</u>
Additions				
Contributions:				
Employer contributions	\$ 193,132	\$ 1,327,071	\$ 24,936	\$ 1,545,139
Employee contributions	-	236,842	-	236,842
Transfers into trust	-	7,464	-	7,464
Total contributions	<u>193,132</u>	<u>1,571,377</u>	<u>24,936</u>	<u>1,789,445</u>
Investment income:				
Interest	-	465,397	5,013	470,410
Net increase (decrease) in fair value of investments	-	2,973,292	38,668	3,011,960
Total investment income	<u>-</u>	<u>3,438,689</u>	<u>43,681</u>	<u>3,482,370</u>
Other	-	154,172	8,597	162,769
Total additions	<u>193,132</u>	<u>5,164,238</u>	<u>77,214</u>	<u>5,434,584</u>
Deductions				
Benefit payments (including refunds of employee contributions)	-	1,171,203	-	1,171,203
Administrative expense	-	108,427	23,522	131,949
Transfers out of trust	-	161,635	8,597	170,232
Total deductions	<u>-</u>	<u>1,441,265</u>	<u>32,119</u>	<u>1,473,384</u>
Change in fiduciary net position	193,132	3,722,973	45,095	3,961,200
Net position, beginning	<u>696,836</u>	<u>23,042,450</u>	<u>291,044</u>	<u>24,030,330</u>
Net position, restricted for pensions	<u>\$ 889,968</u>	<u>\$ 26,765,423</u>	<u>\$ 336,139</u>	<u>\$ 27,991,530</u>

ELKHART COUNTY, IN

COMBINING STATEMENT OF FIDUCIARY NET POSITION -
CUSTODIAL FUNDS
For The Year Ended December 31, 2020

	Settlement Funds	Agency LIT Funds	Agency Fines and Fees	Agency Tax Funds	After Settlement Collections	Inmate Trust	Clerk's Trust	Convention, Visitor & Tourism	Total Custodial Funds
Assets									
Cash and cash equivalents	\$ 60,391	\$ -	\$ 57,701	\$ 10,245,379	\$ 11,190,256	\$ 165,936	\$ 1,936,275	\$ -	\$ 23,655,938
Receivables:									
Taxes	229,167,774	7,411,004	-	15,017	-	-	-	-	236,593,795
Intergovernmental	-	-	10,425	-	-	-	-	-	10,425
Total receivables	229,167,774	7,411,004	10,425	15,017	-	-	-	-	236,604,220
Total assets	229,228,165	7,411,004	68,126	10,260,396	11,190,256	165,936	1,936,275	-	260,260,158
Liabilities									
Accounts payable and other liabilities	-	-	68,126	10,260,396	-	165,936	1,936,275	-	12,430,733
Due to other governments	15,803,116	7,411,004	-	-	11,190,256	-	-	-	34,404,376
Total liabilities	15,803,116	7,411,004	68,126	10,260,396	11,190,256	165,936	1,936,275	-	46,835,109
Deferred inflows of resources									
Unavailable revenue	213,425,049	-	-	-	-	-	-	-	213,425,049
Net position	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

ELKHART COUNTY, IN

COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION -
CUSTODIAL FUNDS
For The Year Ended December 31, 2020

	Settlement Funds	Agency LIT Funds	Agency Fines and Fees	Agency Tax Funds	After Settlement Collections	Inmate Trust	Clerk's Trust	Convention, Visitor & Tourism	Total Custodial Funds
Additions									
Taxes collected for other governments	\$ 244,310,152	\$ 50,282,122	\$ -	\$ -	\$ 11,190,256	\$ -	\$ -	\$ 1,517,029	\$ 307,299,559
Miscellaneous	-	-	727,889	16,900,549	-	2,305,644	13,148,627	-	33,082,709
Total additions	<u>244,310,152</u>	<u>50,282,122</u>	<u>727,889</u>	<u>16,900,549</u>	<u>11,190,256</u>	<u>2,305,644</u>	<u>13,148,627</u>	<u>1,517,029</u>	<u>340,382,268</u>
Deductions									
Other custodial activities	-	-	727,889	16,900,549	-	2,305,644	13,148,627	-	33,082,709
Taxes distributed to other governments	244,310,152	50,282,122	-	-	11,190,256	-	-	1,517,029	307,299,559
Total deductions	<u>244,310,152</u>	<u>50,282,122</u>	<u>727,889</u>	<u>16,900,549</u>	<u>11,190,256</u>	<u>2,305,644</u>	<u>13,148,627</u>	<u>1,517,029</u>	<u>340,382,268</u>
Change in fiduciary net position	-	-	-	-	-	-	-	-	-
P	-	-	-	-	-	-	-	-	-
Net position, ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

ELKHART COUNTY, IN
COMBINING STATEMENT OF NET POSITION
COMPONENT UNITS
December 31, 2020

	Component Units					Totals
	Elkhart County Solid Waste	Elkhart Public Library	Middlebury Community Public Library	Nappanee Public Library	Wakarusa- Olive & Harrison Township Public Library	
Assets						
Cash and cash equivalents	\$ 1,855,507	\$ 13,270,036	\$ 1,251,697	\$ 1,903,531	\$ 1,165,509	\$ 19,446,280
Receivables:						
Taxes	-	5,888,389	785,676	888,193	441,053	8,003,311
Accounts	300,690	-	-	-	-	300,690
Capital assets:						
Land and construction in progress	-	188,647	180,500	323,000	35,001	727,148
Other capital assets, net of depreciation	-	9,404,994	8,557,726	3,156,024	3,144,613	24,263,357
Total assets	<u>2,156,197</u>	<u>28,752,066</u>	<u>10,775,599</u>	<u>6,270,748</u>	<u>4,786,176</u>	<u>52,740,786</u>
Deferred outflows of resources:						
Pension Related	-	243,179	64,272	47,915	15,582	370,948
Liabilities						
Accounts payable	2,156,197	11,398	-	4,524	-	2,172,119
Noncurrent liabilities:						
Due within one year:						
General obligation bonds	-	401,914	-	-	-	401,914
Due in more than one year:						
General obligation bonds (net of discounts, premiums)	-	3,667,312	-	-	-	3,667,312
Net pension liability	-	1,769,649	194,513	286,937	131,991	2,383,090
Total liabilities	<u>2,156,197</u>	<u>5,850,273</u>	<u>194,513</u>	<u>291,461</u>	<u>131,991</u>	<u>8,624,435</u>
Deferred inflows of resources:						
Unavailable revenue		5,888,389	785,676	888,193	441,053	8,003,311
Pension related	-	404,868	46,762	64,363	34,526	550,519
Total deferred inflow of resources	<u>-</u>	<u>6,293,257</u>	<u>832,438</u>	<u>952,556</u>	<u>475,579</u>	<u>8,553,830</u>
Net Position						
Net investment in capital assets	-	5,524,415	8,738,226	3,479,024	3,179,614	20,921,279
Net position - unrestricted	-	11,327,300	1,074,694	1,595,622	1,014,574	15,012,190
Total net position	<u>\$ -</u>	<u>\$ 16,851,715</u>	<u>\$ 9,812,920</u>	<u>\$ 5,074,646</u>	<u>\$ 4,194,188</u>	<u>\$ 35,933,469</u>

ELKHART COUNTY, IN
COMBINING STATEMENT OF ACTIVITIES
COMPONENT UNITS
For The Year Ended December 31, 2020

Functions/Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Position					Totals
	Expenses	Charges for Services	Operating Grants and Contributions	Elkhart County Solid Waste	Elkhart Public Library	Middlebury Community Public Library	Nappanee Public Library	Wakarusa-Olive & Harrison Township Public Library	
Component Units									
Elkhart County Solid Waste	\$ 2,864,877	\$ 550,549		\$ (2,314,328)		\$ -	\$ -	\$ -	\$ (2,314,328)
Elkhart Public Library	7,229,226	14,308	44,578	-	(7,170,340)	-	-	-	(7,170,340)
Middlebury Community Public Library	1,498,372	2,626	1,980	-	-	(1,493,766)	-	-	(1,493,766)
Nappanee Public Library	2,239,540	5,334	9,466	-	-	-	(2,224,740)	-	(2,224,740)
Wakarusa-Olive & Harrison Township Library	464,225	1,105	675	-	-	-	-	(462,445)	(462,445)
Total Component Units	\$ 14,296,240	\$ 573,922	\$ 56,699	(2,314,328)	(7,170,340)	(1,493,766)	(2,224,740)	(462,445)	(13,665,619)
General Revenues:									
Taxes:									
Property taxes				-	5,304,588	766,020	980,385	431,953	7,482,946
Income taxes				-	2,322,051	299,965	389,884	170,026	3,181,926
Other taxes				-	425,828	58,128	71,610	38,886	594,452
Investment income				5,654	81,794	1,280	1,064	2,944	92,736
Donations				-	63,521	10,823	14,923	402,740	492,007
Miscellaneous				137,484	27,275	75,831	899,324	7,009	1,146,923
Gain on disposal of assets				-	500	-	-	-	500
Total General Revenues				143,138	8,225,557	1,212,047	2,357,190	1,053,558	12,991,490
Change in Net Position				(2,171,190)	1,055,217	(281,719)	132,451	591,113	(674,128)
NET POSITION - Beginning of Year				2,171,190	-	-	-	-	2,171,190
Adjustment to Net Position (See Note III.H)				-	15,796,498	10,094,639	4,942,195	3,603,075	34,436,407
NET POSITION - Beginning as adjusted				2,171,190	15,796,498	10,094,639	4,942,195	3,603,075	36,607,597
NET POSITION - END OF YEAR				\$ -	\$ 16,851,715	\$ 9,812,920	\$ 5,074,646	\$ 4,194,188	\$ 35,933,469