



STATE OF INDIANA
AN EQUAL OPPORTUNITY EMPLOYER

STATE BOARD OF ACCOUNTS
302 WEST WASHINGTON STREET
ROOM E418
INDIANAPOLIS, INDIANA 46204-2769

Telephone: (317) 232-2513
Fax: (317) 232-4711
Web Site: www.in.gov/sboa

November 23, 2021


To: The Officials of the Lake Lemon Conservancy District
Lake Lemon Conservancy District
7599 N. Tunnel Rd.
Unionville, IN 47468

As authorized under Indiana Code 5-11-1, we engaged private examiners under our review to perform the audit of Lake Lemon Conservancy District. We have reviewed the audit report opined upon by Crowe LLP, Independent Public Accountants, for the period January 1, 2019 to December 31, 2020. Per the *Independent Auditor's Report*, the financial statements included in the report present fairly the financial condition of Lake Lemon Conservancy District as of December 31, 2019 and 2020, and the results of its operations for the period then ended, on the basis of accounting described in the report.

In our opinion, Crowe LLP prepared the audit report in accordance with the guidelines established by the State Board of Accounts.

In addition to the report presented herein, a Supplemental Report for Lake Lemon Conservancy District was prepared in accordance with the guidelines established by the State Board of Accounts.

The report is filed with this letter in our office as a matter of public record.


Paul D. Joyce, CPA
State Examiner

LAKE LEMON CONSERVANCY DISTRICT
Monroe County, Indiana

FINANCIAL STATEMENTS
December 31, 2019 and 2020

Lake Lemon Conservancy District
FINANCIAL STATEMENTS
December 31, 2019 and 2020

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LAKE LEMON CONSERVANCY DISTRICT
SCHEDULE OF OFFICIALS (Unaudited)
December 31, 2019 and 2020

<u>Office</u>	<u>Official</u>	<u>Term</u>
District Manager	Adam Casey	01-01-19 to 12-31-20
Treasurer	Michael Blackwell	01-01-19 to 12-31-20
Chairperson of the District Board	Pam Dugan	01-01-19 to 12-31-20

INDEPENDENT AUDITOR'S REPORT

Those Charged with Governance
Lake Lemon Conservancy District
Monroe County, Indiana

Report on the Financial Statement

We have audited the accompanying statements of receipts, disbursements, and cash and investment balances of Lake Lemon Conservancy District (the District) as of and for the years ended December 31, 2019 and 2020, and the related notes (the financial statements).

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6) as described in Note 1. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

(Continued)

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1 to the financial statements, the District prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2019 and 2020, or changes in net position or cash flows thereof for the years then ended.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash and investment balances of the District as of December 31, 2019 and 2020, and its cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions of the Indiana State Board of Accounts described in Note 1.

Other Matters

Our audits were conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying Schedule of Officials and Supplementary Information Schedules are presented for purposes of additional analysis and are not a required part of the financial statements. The information has not been subjected to the auditing procedures applied in the audits of the financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Crowe LLP
Crowe LLP

Indianapolis, Indiana
November 19, 2021

LAKE LEMON CONSERVANCY DISTRICT
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES
REGULATORY BASIS
For the Years Ended December 31, 2019 and 2020

<u>Fund</u>	Cash and Investments <u>01-01-19</u>	<u>Receipts</u>	<u>Disbursements</u>	Cash and Investments <u>12-31-19</u>	<u>Receipts</u>	<u>Disbursements</u>	Cash and Investments <u>12-31-20</u>
General Fund	\$ 481,027	\$ 582,657	\$ 656,408	\$ 407,276	\$ 2,069,074	\$ 1,064,042	\$ 1,412,308
Cumulative Maintenance	96,912	5,102	-	102,014	12,706	-	114,720
Savings Account	4,043	1,906	-	5,949	1,727	-	7,676
Cash Change	200	-	-	200	-	-	200
Cash Petty Cash	<u>100</u>	<u>-</u>	<u>-</u>	<u>100</u>	<u>-</u>	<u>-</u>	<u>100</u>
 Totals	 <u>\$ 582,282</u>	 <u>\$ 589,665</u>	 <u>\$ 656,408</u>	 <u>\$ 515,539</u>	 <u>\$ 2,083,507</u>	 <u>\$ 1,064,042</u>	 <u>\$ 1,535,004</u>

See Independent Auditor's Report and notes to financial statements.

LAKE LEMON CONSERVANCY DISTRICT
NOTES TO FINANCIAL STATEMENTS
December 31, 2019 and 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity: The District was established under the laws of the State of Indiana. The District operates under an appointed governing board.

The accompanying financial statement presents the financial information for the District.

Basis of Accounting: The financial statement is reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred. As applicable, investments are stated at cost, rather than at fair value.

Cash and Investments: Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

Receipts: Receipts are presented in the aggregate on the face of the financial statement. The aggregate receipts include the following sources:

Taxes. Amounts received including one or more of the following: property taxes, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeepers tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the District.

Charges for services. Amounts received including, but not limited to the following: planning commission charges, building department charges, copies of public records, copy machine charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable tv receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

Other receipts. Amounts received from various sources which can include, but are not limited to the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution or court order; internal service receipts; and fiduciary receipts.

Disbursements: Disbursements are presented in the aggregate on the face of the financial statement. The aggregate disbursements include the following uses:

Personal services. Amounts disbursed for salaries, wages, and related employee benefits provided for all persons employed. In the District where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies. Amounts disbursed for articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

(Continued)

LAKE LEMON CONSERVANCY DISTRICT
NOTES TO FINANCIAL STATEMENTS
December 31, 2019 and 2020

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Other services and charges. Amounts disbursed for services including, but are not limited to: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Capital outlay. Amounts disbursed for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

Other disbursements. Amounts disbursed for various purposes including, but not limited to the following: interfund loan payments, loans made to other funds, internal service disbursements, and transfers out that are authorized by statute, ordinance, resolution, or court order.

Interfund Transfers: The District may, from time to time, make transfers from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

Fund Accounting: Separate funds are established, maintained, and reported by the District. Each fund is used to account for amounts received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the District. The amounts accounted for in a specific fund may only be available for use for certain, legally-restricted purposes. Additionally, some funds are used to account for assets held by the District in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and, therefore, the funds cannot be used for any expenditures of the District itself.

NOTE 2 - BUDGETS

The operating budget is initially prepared and approved at the local level. The fiscal officer of the District submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

NOTE 3 - PROPERTY TAXES

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the District in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by December 31 of the year preceding the budget year or January 15 of the budget year if the District is issuing debt after December 1 or intends on filing a shortfall appeal. These rates were based upon the assessed valuations adjusted for various tax credits from the preceding year's lien date of January 1. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

(Continued)

NOTE 4 - DEPOSITS AND INVESTMENTS

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the District to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

NOTE 5 - RISK MANAGEMENT

The District may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job-related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the District to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks. The District purchased various insurance premiums for the years under audit and thus did not require a self-insurance fund.

NOTE 6 - PENSION PLAN

A. Public Employees' Retirement Fund

Plan Description

The Indiana Public Employees' Retirement Fund Defined Benefit Plan (PERF DB) is a cost-sharing multiple-employer defined benefit plan and provides retirement, disability, and survivor benefits to plan members. PERF DB is administered through the Indiana Public Retirement System (INPRS) Board in accordance with state statutes (IC 5-10.2 and IC 5-10.3) and administrative code (35 IAC 1.2), which govern most requirements of the system and give the District authority to contribute to the plan.

The Public Employees' Hybrid Plan (PERF Hybrid) consists of two components: PERF DB, the employer-funded monthly defined benefit component, and the Public Employees' Hybrid Members Defined Contribution Account, the defined contribution component.

The Retirement Savings Plan for Public Employees (My Choice) is a multiple-employer defined contribution plan. It is administered through the INPRS Board in accordance with state statutes (IC 5-10.2 and IC 5-10.3) and administrative code (35 IAC 1.2), which govern most requirements of the system and give the District authority to contribute to the plan.

New employees hired have a one-time election to join either the PERF Hybrid or the My Choice.

LAKE LEMON CONSERVANCY DISTRICT
NOTES TO FINANCIAL STATEMENTS
December 31, 2019 and 2020

NOTE 6 - PENSION PLAN (Continued)

Financial Report

INPRS issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System
One North Capitol, Suite 001
Indianapolis, IN 46204
Ph. (844) 464-6777

Contributions

Members' contributions are set by state statute at 3 percent of compensation for both the defined contribution component of PERF Hybrid and My Choice. The employer may elect to make the contribution on behalf of the member of the defined contribution component of PERF Hybrid and My Choice members may receive additional employer contribution in lieu of the PERF DB. Contributions to the PERF DB are determined by INPRS Board based on actuarial valuation.

NOTE 7 - LEASE AGREEMENT WITH THE CITY OF BLOOMINGTON UTILITIES SERVICE BOARD

The property upon which the District operates is under the ownership of the City of Bloomington Utilities Department. The District was formed to maintain water quality and recreational potential of the grounds and reservoir. The District currently has a 50-year lease for the reservoir and operating parcels, which originated on January 1, 1996, and will expire on December 31, 2045. The District does maintain first right to purchase property if lease is not renewed.

SUPPLEMENTAL SCHEDULES (Unaudited)

LAKE LEMON CONSERVANCY DISTRICT
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For the Year Ended December 31, 2019

	General Fund	Cumulative Maintenance	Savings Account	Cash Change	Cash Petty Cash	Totals
Cash and investments - beginning	\$ 481,027	\$ 96,912	\$ 4,043	\$ 200	\$ 100	\$ 582,282
Receipts:						
Taxes	319,128	-	-	-	-	319,128
Charges for services	246,766	-	-	-	-	246,766
Other receipts	<u>16,763</u>	<u>5,102</u>	<u>1,906</u>	<u>-</u>	<u>-</u>	<u>23,771</u>
Total receipts	<u>582,657</u>	<u>5,102</u>	<u>1,906</u>	<u>-</u>	<u>-</u>	<u>589,665</u>
Disbursements:						
Personal services	198,226	-	-	-	-	198,226
Supplies	53,920	-	-	-	-	53,920
Other services and charges	271,048	-	-	-	-	271,048
Capital outlay	110,855	-	-	-	-	110,855
Other disbursements	<u>22,359</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>22,359</u>
Total disbursements	<u>656,408</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>656,408</u>
Excess (deficiency) of receipts over disbursements	<u>(73,751)</u>	<u>5,102</u>	<u>1,906</u>	<u>-</u>	<u>-</u>	<u>(66,743)</u>
Cash and investments - ending	<u>\$ 407,276</u>	<u>\$ 102,014</u>	<u>\$ 5,949</u>	<u>\$ 200</u>	<u>\$ 100</u>	<u>\$ 515,539</u>

LAKE LEMON CONSERVANCY DISTRICT
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For the Year Ended December 31, 2020

	<u>General Fund</u>	<u>Cumulative Maintenance</u>	<u>Savings Account</u>	<u>Cash Change</u>	<u>Cash Petty Cash</u>	<u>Totals</u>
Cash and investments - beginning	\$ 407,276	\$ 102,014	\$ 5,949	\$ 200	\$ 100	\$ 515,539
Receipts:						
Taxes	316,410	-	-	-	-	316,410
Charges for services	1,498,169	-	-	-	-	1,498,169
Other receipts	<u>254,495</u>	<u>12,706</u>	<u>1,727</u>	<u>-</u>	<u>-</u>	<u>268,928</u>
Total receipts	<u>2,069,074</u>	<u>12,706</u>	<u>1,727</u>	<u>-</u>	<u>-</u>	<u>2,083,507</u>
Disbursements:						
Personal services	216,668	-	-	-	-	216,668
Supplies	59,016	-	-	-	-	59,016
Other services and charges	536,159	-	-	-	-	536,159
Capital outlay	226,153	-	-	-	-	226,153
Other disbursements	<u>26,046</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>26,046</u>
Total disbursements	<u>1,064,042</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,064,042</u>
Excess (deficiency) of receipts over disbursements	<u>1,005,032</u>	<u>12,706</u>	<u>1,727</u>	<u>-</u>	<u>-</u>	<u>1,019,465</u>
Cash and investments - ending	<u>\$ 1,412,308</u>	<u>\$ 114,720</u>	<u>\$ 7,676</u>	<u>\$ 200</u>	<u>\$ 100</u>	<u>\$ 1,535,004</u>

LAKE LEMON CONSERVANCY DISTRICT
 SCHEDULE OF LEASES AND DEBT
 December 31, 2020

Description of Debt		Ending Principal Balance	Principal and Interest Due Within One Year
<u>Type</u>	<u>Purpose</u>		
Governmental Activities			
General Obligation Bonds	Sediment management Project	\$ 988,000	\$ 40,413
Total Governmental Activities		988,000	40,413
Totals		\$ 988,000	\$ 40,413

LAKE LEMON CONSERVANCY DISTRICT
SCHEDULE OF CAPITAL ASSETS
December 31, 2020

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	<u>Ending Balance</u>
Governmental Activities:	
Land	\$ 102,755
Machinery, equipment, and vehicles	<u>965,339</u>
Total Governmental Activities	<u>1,068,094</u>
Total capital assets	<u>\$ 1,068,094</u>

LAKE LEMON CONSERVANCY DISTRICT
OTHER REPORT
December 31, 2020

The reports presented herein were prepared in addition to another official report prepared for the District as listed below:

Indiana State Board of Accounts Compliance Examination of the Lake Lemon Conservancy District.

The above report contains the results of the compliance examination as required by the Indiana State Board of Accounts' *Accounting and Uniform Compliance Guidelines Manual For Special Districts*.

LAKE LEMON CONSERVANCY DISTRICT
EXIT CONFERENCE
January 1, 2019 to December 31, 2020

The contents of this report were discussed on November 2, 2021, with Debi Ladyman, Treasurer, and Pam Dugan, Chairperson of the District Board, and Mary Jane Brown, Board Member.