



**STATE OF INDIANA**  
AN EQUAL OPPORTUNITY EMPLOYER

STATE BOARD OF ACCOUNTS  
302 WEST WASHINGTON STREET  
ROOM E418  
INDIANAPOLIS, INDIANA 46204-2769

Telephone: (317) 232-2513  
Fax: (317) 232-4711  
Web Site: [www.in.gov/sboa](http://www.in.gov/sboa)

October 28, 2021

To: The Officials of the Indianapolis Metropolitan Planning Organization  
Indianapolis Metropolitan Planning Organization  
200 E. Washington St.  
Indianapolis, IN 46204

As authorized under Indiana Code 5-11-1, we engaged private examiners under our review to perform the audit of Indianapolis Metropolitan Planning Organization. We have reviewed the audit report opined upon by Crowe LLP, Independent Public Accountants, for the period June 1, 2020 to December 31, 2020. Per the *Independent Auditor's Report*, the financial statements included in the report present fairly the financial condition of Indianapolis Metropolitan Planning Organization as of December 31, 2020, and the results of its operations for the period then ended, on the basis of accounting described in the report.

In our opinion, Crowe LLP prepared the audit report in accordance with the guidelines established by the State Board of Accounts.

In addition to the report presented herein, a Supplemental Report for Indianapolis Metropolitan Planning Organization was prepared in accordance with the guidelines established by the State Board of Accounts.

The report is filed with this letter in our office as a matter of public record.

A handwritten signature in blue ink that reads "Paul D. Joyce".

Paul D. Joyce, CPA  
State Examiner

**INDIANAPOLIS METROPOLITAN PLANNING ORGANIZATION**  
Marion County, Indiana

**FINANCIAL STATEMENTS**  
December 31, 2020

INDIANAPOLIS METRO PLANNING ORGANIZATION  
Marion County, Indiana

FINANCIAL STATEMENTS  
December 31, 2020

CONTENTS

SCHEDULE OF OFFICIALS (Unaudited) .....	1
INDEPENDENT AUDITOR'S REPORT .....	2
FINANCIAL STATEMENTS	
STATEMENTS OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES – REGULATORY BASIS.....	4
NOTES TO FINANCIAL STATEMENTS .....	5
SUPPLEMENTARY INFORMATION (Unaudited)	
COMBINING SCHEDULES OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES – REGULATORY BASIS.....	8
SCHEDULE OF PAYABLES AND RECEIVABLES .....	9
SCHEDULE OF LEASES AND DEBT.....	10
SCHEDULE OF CAPITAL ASSETS.....	11
OTHER REPORT .....	12
EXIT CONFERENCE.....	13

INDIANAPOLIS METRO PLANNING ORGANIZATION  
SCHEDULE OF OFFICIALS (Unaudited)  
December 31, 2020

---

<u>Office</u>	<u>Official</u>	<u>Term</u>
Executive Director	Anna Gremling	06-01-20 to 12-31-20
Board President	Andy Cook	06-01-20 to 12-31-20

## INDEPENDENT AUDITOR'S REPORT

Those Charged with Governance  
Indianapolis Metro Planning Organization  
Marion County, Indiana

**Report on the Financial Statement**

We have audited the accompanying statement of receipts, disbursements, and cash and investment balances of the Indianapolis Metropolitan Planning Organization (the Unit) as of December 31, 2020 and for the seven months then ended, and the related notes (the financial statements).

***Management's Responsibility for the Financial Statement***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6) as described in Note 1. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

---

(Continued)

### ***Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As discussed in Note 1 to the financial statements, the Unit prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

### ***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Unit as of December 31, 2020, or changes in net position or cash flows thereof for the seven months then ended.

### ***Unmodified Opinion on Regulatory Basis of Accounting***

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash and investment balances of the Unit as of December 31, 2020, and its cash receipts and disbursements for the seven months then ended in accordance with the financial reporting provisions of the Indiana State Board of Accounts described in Note 1.

### ***Other Matters***

#### *Supplementary Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying Schedule of Officials and Supplementary Information Schedules are presented for purposes of additional analysis and are not a required part of the financial statements. The information has not been subjected to the auditing procedures applied in the audits of the financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

  
Crowe LLP

Indianapolis, Indiana  
August 16, 2021

INDIANAPOLIS METROPOLITAN PLANNING ORGANIZATION  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -  
REGULATORY BASIS

For the Seven Months Ended December 31, 2020

---

<u>Fund</u>	Cash and Investments <u>06-01-20</u>	<u>Receipts</u>	<u>Disbursements</u>	Cash and Investments <u>12-31-20</u>
Local Match	\$ -	\$ 1,419,265	\$ 234,267	\$ 1,184,998
PL	-	483,666	833,103	(349,437)
STBG	-	<u>216,542</u>	<u>415,223</u>	<u>(198,681)</u>
Totals	<u>\$ -</u>	<u>\$ 2,119,473</u>	<u>\$ 1,482,593</u>	<u>\$ 636,880</u>

---

See Independent Auditor's Report and notes to financial statements.

INDIANAPOLIS METROPOLITAN PLANNING ORGANIZATION  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2020

---

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Reporting Entity: The Indianapolis Metropolitan Planning Organization (the Unit) was established under the laws of the State of Indiana. The Unit operates under an appointed governing board. The Unit is the designated MPO for Central Indiana. The Indianapolis MPO plans and programs federal transportation funds for highways, transit, non-motorized transportation, and other means of moving people and goods in the 8-county, Central Indiana region. Prior to June 1, 2020, the Unit was a department of the City of Indianapolis, Indiana. On June 1, 2020, the Unit became an independent organization.

The accompanying financial statement presents the financial information for the Unit.

Basis of Accounting: The financial statement is reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP), in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred. The regulatory basis also allows for all investments to be stated at cost, while GAAP requires fair value for qualifying investments.

Cash and Investments: Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

Receipts: Receipts are presented in the aggregate on the face of the financial statement. The aggregate receipts include the following sources:

*Intergovernmental receipts.* Amounts received from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of intergovernmental receipts include, but are not limited to, the following: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distributions received from the state, local road and street distributions received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

*Charges for services.* Amounts received including, but not limited to the following: planning commission charges, building department charges, copies of public records, copy machine charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable television receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

Disbursements: Disbursements are presented in the aggregate on the face of the financial statement. The aggregate disbursements include the following uses:

*Personal services.* Amounts disbursed for salaries, wages, and related employee benefits provided for all persons employed. In those Units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

*Supplies.* Amounts disbursed for articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

---

(Continued)

INDIANAPOLIS METROPOLITAN PLANNING ORGANIZATION  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2020

---

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

*Other services and charges.* Amounts disbursed for services including, but not limited to, the following: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

*Other disbursements.* Amounts disbursed for various purposes including, but not limited to the following: interfund loan payments, loans made to other funds, internal service disbursements, lease agreements, and transfers out that are authorized by statute, ordinance, resolution, or court order.

Interfund Transfers: The Unit may, from time to time, make transfers from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

Fund Accounting: Separate funds are established, maintained, and reported by the Unit. Each fund is used to account for amounts received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the Unit. The amounts accounted for in a specific fund may only be available for use for certain, legally restricted purposes. Additionally, some funds are used to account for assets held by the Unit in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and, therefore, the funds cannot be used for any expenditures of the Unit itself.

**NOTE 2 - DEPOSITS AND INVESTMENTS**

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund (PDIF). This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the Unit to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units. Given the limited investment parameters applicable under state statute, certain risks, such as credit, custodial, concentration, and interest rate are not deemed significant.

The Unit held cash deposits and certificates of deposit with financial institutions that maintained FDIC and PDIF coverages, as applicable. The Unit did not hold investments for any of the period ended December 31, 2020.

**NOTE 3 - RISK MANAGEMENT**

The Unit may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions and natural disasters. These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the Unit to set aside money for claim settlements. The self-insurance fund would be included in the financial statement. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

---

(Continued)

#### **NOTE 4 - PENSION PLAN**

##### **Public Employees' Retirement Fund**

###### *Plan Description*

The Indiana Public Employees' Retirement Fund (PERF) is a defined benefit pension plan. PERF is an agent multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in this defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the Indiana Public Retirement System (INPRS) Board, most requirements of the system, and give the Unit authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of members' contributions, set by state statute at 3 percent of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

INPRS administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System  
1 North Capital Street, Suite 001  
Indianapolis, IN 46204  
Ph. (888) 526-1687

###### *Funding Policy and Annual Pension Cost*

The contribution requirements of the plan members for PERF are established by the Board of Trustees of INPRS. The Unit made contributions to the PERF plan during the period ended under audit. The contribution rate was 11.2% for the period ended December 31, 2020.

#### **NOTE 5 - CASH BALANCE DEFICITS**

The financial statements contain the PL and STBG funds with deficits in cash of \$349,437, and \$198,681 respectively that existed at December 31, 2020. The funds are both entirely funded by reimbursable grants, and the deficits existed due to the timing of the reimbursement occurring after December 31, 2020 for expenses incurred before year-end. The Unit received payment on all amounts owed after year-end.

#### **NOTE 6 - RECENT EVENTS**

In March 2020, the World Health Organization declared the coronavirus (COVID-19) outbreak to be a global pandemic. COVID-19 has impacted economic activity and financial markets globally. The operations and business results of the Unit could be materially adversely affected. The extent to which the coronavirus may impact business activity will depend on future developments, which are highly uncertain and cannot be predicted, including new information which may emerge concerning the severity of the coronavirus and the actions required to contain the coronavirus or treat its impact, among others. Management has not reported any significant changes in funding and the Unit continues to operate.

**SUPPLEMENTAL SCHEDULES (Unaudited)**

INDIANAPOLIS METROPOLITAN PLANNING ORGANIZATION  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Seven Months Ended December 31, 2020

---

	<u>Local Match</u>	<u>PL</u>	<u>STBG</u>	<u>Totals</u>
Cash and investments - beginning	\$ -	\$ -	\$ -	\$ -
Receipts:				
Intergovernmental receipts	1,063,158	483,666	216,542	1,763,366
Charges for services	<u>356,107</u>	<u>-</u>	<u>-</u>	<u>356,107</u>
Total receipts	<u>1,419,265</u>	<u>483,666</u>	<u>216,542</u>	<u>2,119,473</u>
Disbursements:				
Personal services	-	597,042	-	597,042
Supplies	111	236,061		236,172
Other services and charges	201,424	-	415,223	616,647
Other disbursements	<u>32,732</u>	<u>-</u>	<u>-</u>	<u>32,732</u>
Total disbursements	<u>234,267</u>	<u>833,103</u>	<u>415,223</u>	<u>1,482,593</u>
Excess (deficiency) of receipts over disbursements	<u>1,184,998</u>	<u>(349,437)</u>	<u>(198,681)</u>	<u>636,880</u>
Cash and investments - ending	<u>\$ 1,184,998</u>	<u>\$ (349,437)</u>	<u>\$ (198,681)</u>	<u>\$ 636,880</u>

---

INDIANAPOLIS METROPOLITAN PLANNING ORGANIZATION  
SCHEDULE OF PAYABLES AND RECEIVABLES  
December 31, 2020

---

<u>Government or Enterprise</u>	Accounts Payable	Accounts Receivable
Governmental activities	\$ 11,410	\$ 692,522

INDIANAPOLIS METROPOLITAN PLANNING ORGANIZATION  
SCHEDULE OF LEASES AND DEBT  
December 31, 2020

---

<u>Lessor</u>	<u>Purpose</u>	<u>Annual Lease Payment</u>	<u>Lease Beginning Date</u>	<u>Lease Ending Date</u>
Governmental activities: City of Indpls	Office space	\$ <u>57,067</u>	6/1/2020	12/31/2021
Total of annual lease payments		\$ <u>57,067</u>		

INDIANAPOLIS METROPOLITAN PLANNING ORGANIZATION  
SCHEDULE OF CAPITAL ASSETS  
December 31, 2020

---

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	<u>Ending Balance</u>
Governmental activities:	
Machinery, equipment, and vehicles	\$ <u>73,129</u>
 Total governmental activities	 \$ <u>73,129</u>

INDIANAPOLIS METROPOLITAN PLANNING ORGANIZATION  
OTHER REPORT  
December 31, 2020

---

The reports presented herein were prepared in addition to another official report prepared for the Unit as listed below:

Indiana State Board of Accounts Compliance Examination of the Indianapolis Metropolitan Planning Organization.

The above report contains the results of the compliance examination as required by the Indiana State Board of Accounts' *Accounting and Uniform Compliance Guidelines Manual For Special Districts*.

INDIANAPOLIS METROPOLITAN PLANNING ORGANIZATION  
EXIT CONFERENCE  
December 31, 2020

---

The contents of this report were discussed on August 16<sup>th</sup>, 2021 with Kristyn Sanchez, Senior Financial Analyst, Anna Gremling, Executive Director, Melissa Henderson, Consultant, and Andy Cook Board Chairman.