

**STATE BOARD OF ACCOUNTS**  
**302 West Washington Street**  
**Room E418**  
**INDIANAPOLIS, INDIANA 46204-2769**

FINANCIAL STATEMENT AUDIT REPORT  
OF  
THRALLS STATION REGIONAL SEWER DISTRICT  
VIGO COUNTY, INDIANA  
January 1, 2018 to December 31, 2019



**FILED**  
11/24/2020



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SCHEDULE OF OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Treasurer	Sister Noralee Keefe Sister Kathleen Leonard	01-01-18 to 12-31-18 01-01-19 to 12-31-20
President of the District Board	Sister Mary Lou Dolan Sister Denise Wilkinson	01-01-18 to 07-17-19 07-18-19 to 12-31-20



## INDEPENDENT AUDITOR'S REPORT

TO: THE OFFICIALS OF THE THRALLS STATION REGIONAL  
SEWER DISTRICT, VIGO COUNTY, INDIANA

### **Report on the Financial Statement**

We have audited the accompanying financial statement of the Thralls Station Regional Sewer District (District), which comprises the financial position and results of operations for the period of January 1, 2018 to December 31, 2019, and the related notes to the financial statement as listed in the Table of Contents.

### ***Management's Responsibility for the Financial Statement***

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the financial reporting provisions of the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6). Management is responsible for and has determined that the regulatory basis of accounting, as established by the Indiana State Board of Accounts, is an acceptable basis of presentation. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

INDEPENDENT AUDITOR'S REPORT  
(Continued)

***Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As discussed in Note 1 to the financial statement, the District prepares its financial statement on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position and results of operations of the District for the period of January 1, 2018 to December 31, 2019.

***Opinion on Regulatory Basis of Accounting***

In our opinion, the financial statement referred to above presents fairly, in all material respects, the financial position and results of operations of the District for the period of January 1, 2018 to December 31, 2019, in accordance with the financial reporting provisions of the Indiana State Board of Accounts described in Note 1.

***Other Matters***

*Other Information*

Our audit was conducted for the purpose of forming an opinion on the District's financial statement. The Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis, Schedule of Payables and Receivables, Schedule of Leases and Debt, and Schedule of Capital Assets, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statement. They have not been subjected to the auditing procedures applied by us in the audit of the financial statement and, accordingly, we express no opinion on them.

*Paul D. Joyce*  
Paul D. Joyce, CPA  
State Examiner

November 12, 2020

## FINANCIAL STATEMENT AND ACCOMPANYING NOTES

The financial statement and accompanying notes were approved by management of the District. The financial statement and notes are presented as intended by the District.

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THRALLS STATION REGIONAL SEWER DISTRICT  
STATEMENT OF RECEIPTS, DISBURSEMENTS,  
AND CASH AND INVESTMENT BALANCES -  
REGULATORY BASIS  
For the Years Ended December 31, 2018 and 2019

Fund	Cash and Investments 01-01-18	Receipts	Disbursements	Cash and Investments 12-31-18	Receipts	Disbursements	Cash and Investments 12-31-19
General Fund	\$ 336,931	\$ 373,072	\$ 394,977	\$ 315,026	\$ 320,842	\$ 445,673	\$ 190,195
Debt Service Reserve	202,485	3,224	-	205,709	4,290	-	209,999
Bond and Interest	226,730	186,883	165,298	248,315	203,753	215,684	236,384
Totals	<u>\$ 766,146</u>	<u>\$ 563,179</u>	<u>\$ 560,275</u>	<u>\$ 769,050</u>	<u>\$ 528,885</u>	<u>\$ 661,357</u>	<u>\$ 636,578</u>

The notes to the financial statement are an integral part of this statement.

THRALLS STATION REGIONAL SEWER DISTRICT  
NOTES TO FINANCIAL STATEMENT

**Note 1. Summary of Significant Accounting Policies**

**A. Reporting Entity**

The District was established under the laws of the State of Indiana. The District operates under a governing board.

The accompanying financial statement presents the financial information for the District.

**B. Basis of Accounting**

The financial statement is reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

**C. Cash and Investments**

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

**D. Receipts**

Receipts are presented in the aggregate on the face of the financial statement. The aggregate receipts include the following sources:

*Utility fees.* Amounts received from charges for current services.

*Other receipts.* Amounts received from various sources, including, but not limited to, the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution, or court order; internal service receipts; and fiduciary receipts.

**E. Disbursements**

Disbursements are presented in the aggregate on the face of the financial statement. The aggregate disbursements include the following uses:

*Other services and charges.* Amounts disbursed for services including, but not limited to, the following: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

*Utility operating expenses.* Amounts disbursed for operating the utilities.

THRALLS STATION REGIONAL SEWER DISTRICT  
NOTES TO FINANCIAL STATEMENT  
(Continued)

*Other disbursements.* Amounts disbursed for various other purposes including, but not limited to, the following: interfund loan payments; loans made to other funds; internal service disbursements; and transfers out that are authorized by statute, ordinance, resolution, or court order.

**F. Interfund Transfers**

The District may, from time to time, make transfers from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

**G. Fund Accounting**

Separate funds are established, maintained, and reported by the District. Each fund is used to account for amounts received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the District. The amounts accounted for in a specific fund may only be available for use for certain, legally-restricted purposes. Additionally, some funds are used to account for assets held by the District in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and, therefore, the funds cannot be used for any expenditures of the unit itself.

**Note 2. Budgets**

The operating budget is initially prepared and approved at the local level.

**Note 3. Deposits and Investments**

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the District to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

**Note 4. Risk Management**

The District may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job-related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the District to set aside money for claim settlements. The self-insurance fund would be included in the financial statement. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

THRALLS STATION REGIONAL SEWER DISTRICT  
NOTES TO FINANCIAL STATEMENT  
(Continued)

**Note 5. Subsequent Events**

The District will embark on a storm line replacement project including manholes and related items in Spring 2021. The \$1,073,000 project will be funded by a State Revolving Fund (SRF) grant in the amount of \$970,000 and the balance from an SRF loan.

#### OTHER INFORMATION - UNAUDITED

The District's Annual Financial Reports information can be found on the Indiana Gateway for Government Units website: <https://gateway.ifionline.org/>.

Differences may be noted between the financial information presented in the financial statement contained in this report and the financial information presented in the District's Annual Financial Reports referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the audit. This is a common occurrence in any financial statement audit. The financial information presented in this report is audited information, and the accuracy of such information can be determined by reading the opinion given in the Independent Auditor's Report.

The other information presented was approved by management of the District. It is presented as intended by the District.

THRALLS STATION REGIONAL SEWER DISTRICT  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS,  
 AND CASH AND INVESTMENT BALANCES -  
 REGULATORY BASIS  
 For the Year Ended December 31, 2018

	General Fund	Debt Service Reserve	Bond and Interest	Totals
Cash and investments - beginning	\$ 336,931	\$ 202,485	\$ 226,730	\$ 766,146
Receipts:				
Utility fees	372,789	-	-	372,789
Other receipts	<u>283</u>	<u>3,224</u>	<u>186,883</u>	<u>190,390</u>
Total receipts	<u>373,072</u>	<u>3,224</u>	<u>186,883</u>	<u>563,179</u>
Disbursements:				
Other services and charges	14,566	-	-	14,566
Utility operating expenses	196,336	-	-	196,336
Other disbursements	<u>184,075</u>	<u>-</u>	<u>165,298</u>	<u>349,373</u>
Total disbursements	<u>394,977</u>	<u>-</u>	<u>165,298</u>	<u>560,275</u>
Excess (deficiency) of receipts over disbursements	<u>(21,905)</u>	<u>3,224</u>	<u>21,585</u>	<u>2,904</u>
Cash and investments - ending	<u>\$ 315,026</u>	<u>\$ 205,709</u>	<u>\$ 248,315</u>	<u>\$ 769,050</u>

THRALLS STATION REGIONAL SEWER DISTRICT  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS,  
 AND CASH AND INVESTMENT BALANCES -  
 REGULATORY BASIS  
 For the Year Ended December 31, 2019

	General Fund	Debt Service Reserve	Bond and Interest	Totals
Cash and investments - beginning	\$ 315,026	\$ 205,709	\$ 248,315	\$ 769,050
Receipts:				
Utility fees	320,706	-	-	320,706
Other receipts	136	4,290	203,753	208,179
Total receipts	<u>320,842</u>	<u>4,290</u>	<u>203,753</u>	<u>528,885</u>
Disbursements:				
Other services and charges	4,858	-	-	4,858
Utility operating expenses	240,538	-	-	240,538
Other disbursements	200,277	-	215,684	415,961
Total disbursements	<u>445,673</u>	<u>-</u>	<u>215,684</u>	<u>661,357</u>
Excess (deficiency) of receipts over disbursements	<u>(124,831)</u>	<u>4,290</u>	<u>(11,931)</u>	<u>(132,472)</u>
Cash and investments - ending	<u>\$ 190,195</u>	<u>\$ 209,999</u>	<u>\$ 236,384</u>	<u>\$ 636,578</u>

THRALLS STATION REGIONAL SEWER DISTRICT  
 SCHEDULE OF PAYABLES AND RECEIVABLES  
 December 31, 2019

<u>Government or Enterprise</u>	<u>Accounts Payable</u>	<u>Accounts Receivable</u>
Thralls Station Regional Sewer District	<u>\$ 29,792</u>	<u>\$ 38,826</u>

THRALLS STATION REGIONAL SEWER DISTRICT  
 SCHEDULE OF LEASES AND DEBT  
 December 31, 2019

Lessor	Purpose	Annual Lease Payment	Lease Beginning Date	Lease Ending Date
Thralls Station Regional Sewer District: Sister of Providence	Lease of land where wastewater treatment plant is located	\$ 47,238	11/1/2010	3/31/2060
Total of annual lease payments		<u>\$ 47,238</u>		

Type	Description of Debt	Ending Principal Balance	Principal and Interest Due Within One Year
Thralls Station Regional Sewer District: Notes and loans payable	Construction of a Wastewater plant	\$ 2,184,000	\$ 200,474
Totals		<u>\$ 2,184,000</u>	<u>\$ 200,474</u>

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THRALLS STATION REGIONAL SEWER DISTRICT  
 SCHEDULE OF CAPITAL ASSETS  
 December 31, 2019

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	<u>Ending Balance</u>
Thralls Station Regional Sewer District:	
Infrastructure	\$ 3,754,330
Improvements other than buildings	50,000
Machinery, equipment, and vehicles	<u>80,989</u>
Total Thralls Station Regional Sewer District	<u>3,885,319</u>
Total capital assets	<u><u>\$ 3,885,319</u></u>

## OTHER REPORTS

In addition to this report, other reports may have been issued for the District. All reports can be found on the Indiana State Board of Accounts' website: <http://www.in.gov/sboa/>.