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April 29, 2020

Board of Directors  
Indianapolis Airport Authority  
7800 Col. H. Weir Cook Memorial Drive, Suite 100  
Indianapolis, IN 46241

We have reviewed the audit report prepared by BKD LLP, Independent Public Accountants, for the period January 1, 2019 to December 31, 2019. Per the *Independent Auditor's Report*, the financial statements included in the report present fairly the financial condition of the Indianapolis Airport Authority as of December 31, 2019, and the results of its operations for the period then ended, on the basis of accounting described in the report.

In our opinion, the audit report was prepared in accordance with the guidelines established by the State Board of Accounts.

The audit report is filed with this letter in our office as a matter of public record.

*Paul D. Joyce*  
Paul D. Joyce, CPA  
State Examiner

# **Indianapolis Airport Authority**

Independent Auditor's Report and Financial Statements

December 31, 2019 and 2018

# Indianapolis Airport Authority

December 31, 2019 and 2018

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## Independent Auditor's Report

To the Members of the Board  
Indianapolis Airport Authority  
Indianapolis, Indiana

### Report on the Financial Statements

We have audited the accompanying financial statements of the Indianapolis Airport Authority (Authority) as of and for the years ended December 31, 2019 and 2018, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

#### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### *Auditor's Responsibility*

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Authority as of December 31, 2019 and 2018, and the changes in its financial position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Emphasis of Matter***

As discussed in Note 1 to the financial statements, in 2019, the Authority adopted Governmental Accounting Standards Board Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*. Our opinion is not modified with respect to this matter.

## ***Other Matters***

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## ***Other Information***

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's basic financial statements. The accompanying supplementary information, including the schedule of expenditures of federal awards as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The Schedule of Governmental Awards, the Schedule of Federal Expenditures and the Schedule of Passenger Facility Charge Revenues and Expenditures are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Governmental Awards, the Schedule of Federal Expenditures and the Schedule of Passenger Facility Charge Revenues and Expenditures are fairly stated in all material respects in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we also have issued our report dated April 10, 2020, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

*BKD, LLP*

Indianapolis, Indiana  
April 10, 2020

# MANAGEMENT'S DISCUSSION AND ANALYSIS

December 31, 2019 and 2018  
(Unaudited)

The following discussion and analysis of the financial performance and activity of the Indianapolis Airport Authority (Authority) is to provide an introduction and overview that users need to interpret the financial statements of the Authority as of and for the years ended December 31, 2019 and 2018. This discussion has been prepared by management and should be read in conjunction with the financial statements and the notes thereto, which follow this section.

## Authority Powers and Purposes

In 1962, the City Council of the City of Indianapolis (City), the Mayor of the City and the County Council of Marion County (County) created the Authority pursuant to the Authority Act as a municipal corporation, separate from the City and the County. The Authority Act authorizes the Authority to own and operate public airports. The Authority is empowered to do all things necessary or reasonably incident to carrying out the purposes of the Authority Act, including the power to: (i) acquire, establish, construct, improve, equip, maintain, control, lease and regulate municipal airports, landing fields and other air navigation facilities, either inside or outside the County; (ii) manage and operate airports, landing fields and other air navigation facilities acquired or maintained by the Authority; (iii) adopt a schedule of reasonable charges and collect them from all users of facilities and services within the County; (iv) lease all or any part of an airport, landing field or any buildings or other structures, and fix, charge and collect rentals, tolls, fees and charges to be paid for the use of the whole or a part of the airports, landing fields or other air navigation facilities by aircraft landing there and for the servicing of the aircraft; (v) make rules and regulations, consistent with laws regarding air commerce, for management and control of its airports, landing fields, air navigation facilities and other property under its control; and (vi) incur indebtedness in accordance with the Authority Act.

The operations of the Authority depend heavily on revenues received from airlines serving Indianapolis International Airport. Airlines are given the option to sign an Agreement and Lease of Premises (Airline Agreement), which sets forth rates and charges for use of Authority assets and which utilizes a hybrid residual rate-making methodology. The hybrid residual nature of the Airline Agreement essentially requires the airlines to assume certain financial risks to guarantee the Airport has sufficient revenue to cover all operating and capital borrowing costs. In return, the Authority has less autonomy over capital asset development decisions in that the airlines must approve certain proposed capital improvement projects at the Airport. As of December 31, 2019, six passenger carriers and two cargo carriers represent the Signatory Airlines.

The Authority and the Signatory Airlines negotiated a new Airline Agreement during 2018-2019. This new Airline Agreement was approved by the Authority Board and is effective from January 1, 2019 through December 31, 2023. Airlines that sign the Airline Agreement are subject to favorable Signatory rates, as opposed to the Authority's Non-Signatory rates.

## Airport Operations Activity and Financial Highlights

	2019	2018	Variance
Enplaned passengers <sup>(1)</sup>	4,765,409	4,697,124	1.5%
Landed weight (1,000 lb. units)			
Passenger airlines	5,475,524	5,501,643	-0.5%
Cargo airlines	5,304,330	5,282,890	0.4%
	<u>10,779,854</u>	<u>10,784,533</u>	<u>0.0%</u>
Aircraft operations	187,284	168,133	11.4%

<sup>(1)</sup> Includes domestic air carriers, international air carriers and air taxi/commuter flights

### Airport Operations Activity

In 2019, the number of enplaned passengers was 1.5% higher than 2018. The increase from 2018 is attributed to the continued strength of the local and domestic economy, low fuel prices, and increased capacity to new markets from both new and existing carriers. As in 2018, the robust job market and competitive airfares continued to increase air travel demand in both the business and leisure markets; meanwhile, fuel prices remained low allowing carriers to sustain reasonable prices and consider new routes from medium sized airports despite the grounding of Boeing's 737 MAX aircraft.

New nonstop destinations or flights that were announced, reinstated or started in 2019 at Indianapolis International Airport (IND) include:

- Las Vegas (LAS) – Spirit
- Orlando (MCO) – Spirit
- Myrtle Beach (MYR) – Spirit
- Tampa (TPA) – Spirit
- Fort Myers (RSW) – Spirit
- West Palm Beach (PBI) – Allegiant
- Tucson (TUS) – Allegiant
- Cancun (CUN) – Frontier
- Seattle (SEA) – Added frequency in summer 2020, now two per day – Alaska

Passenger airlines accounted for approximately 51% of total landed weight at IND in 2019 and 2018; cargo airlines accounted for the other 49% during 2019 and in 2018. Passenger airline landed weights decreased by 0.5% in 2019 from prior year; cargo airline landed weight increased 0.4% from prior year. The decrease in passenger landed weights is a result of the mentioned market factors and is explained further in the Economic Factors section. FedEx continued to represent the majority of the cargo landed weights in 2019. The increase in cargo landed weights can be attributed to increased FedEx activity.

Aircraft operations represent landings and takeoffs for air carrier (passenger and cargo), air taxi and commuter, general aviation and military operations. This activity increased 11.4% over the prior year due mainly to a year over year increase in air taxi.



## Financial Highlights

- The Authority experienced an increase in total assets and deferred outflows of resources of \$54.6 million during 2019. This increase can be attributed to a number of changes in the statement of net position, including fixed asset additions for the stormwater and deicing project partly offset by the normal decrease in capital assets due to depreciation.
- Total liabilities increased \$65.1 million in 2019. This change is primarily attributable to the increase of bonds payable and other debt related to the stormwater project.
- The 2019 decrease in net position was \$17.3 million compared to a decrease of \$25.3 million for 2018. This \$17.3 million decrease can be primarily attributed to the 2019 \$6.6 million adjustment to the accumulated change in fair value of hedging derivatives and a \$17.1 million 2019 change in the fair value of hedging derivative instruments offset by increases in capital contributions and grants of \$2.7 million.

## Overview of Financial Statements

The Authority only engages in business-type activities. These are activities that are intended to recover all or a significant portion of their costs through user fee charges to external parties for goods or services. The Authority reports its business-type activities in a single enterprise fund, meaning that its activities are operated and reported like a private-sector business.

The Authority's financial report includes comparative Statements of Net Position, Statements of Revenues, Expenses and Changes in Net Position and Statements of Cash Flows. Also included are notes to the financial statements that provide more detailed data. These financial statements are prepared in accordance with accounting principles generally accepted in the United States of America as promulgated by the Governmental Accounting Standards Board (GASB).

The net position of the Authority is comprised of these categories:

- *Net investment in capital assets* - reflects the Authority's investment in capital assets (e.g. land, buildings, machinery and equipment), less any related debt used to acquire those assets that is still outstanding. The Authority uses these capital assets to provide services to the public; consequently, these assets are not available for future spending.
- *Restricted* - represent resources that are subject to external restrictions on how they may be used.
- *Unrestricted* - represent resources that may be used to meet the Authority's ongoing obligations to the public and creditors.

## Statements of Net Position

The Statements of Net Position present the financial position of the Authority at the end of the fiscal year and include all assets, deferred outflows of resources, liabilities and deferred inflows of resources of the Authority. The net position of the Authority represents the difference between total assets plus deferred outflows of resources, and total liabilities plus deferred inflows of resources and is an indicator of the current net value of the Authority.

A summarized comparison of the Authority's assets, deferred outflows of resources, liabilities, deferred inflows of resources and net position at December 31, 2019, 2018 and 2017 follows:

	2019	2018	2017
(Table Amounts in Thousands)			
Current assets - unrestricted	\$ 30,929	\$ 32,580	\$ 27,006
Current assets - restricted	73,522	48,217	50,078
Noncurrent assets			
Capital assets, net	1,754,221	1,734,709	1,757,719
Other noncurrent assets	242,162	221,850	242,192
Total assets	<u>2,100,834</u>	<u>2,037,356</u>	<u>2,076,995</u>
Deferred outflows of resources	<u>22,583</u>	<u>31,435</u>	<u>46,196</u>
Total assets and deferred outflows of resources	<u>\$ 2,123,417</u>	<u>\$ 2,068,791</u>	<u>\$ 2,123,191</u>
Current liabilities - payable from unrestricted	\$ 13,229	\$ 14,090	\$ 12,043
Current liabilities - payable from restricted	72,069	66,518	91,155
Noncurrent liabilities - payable from restricted	1,004,014	943,648	946,707
Total liabilities	<u>1,089,312</u>	<u>1,024,256</u>	<u>1,049,905</u>
Deferred inflows of resources	<u>18,009</u>	<u>11,163</u>	<u>14,593</u>
Net position			
Net investment in capital assets	780,340	825,210	835,366
Restricted	162,493	140,516	160,085
Unrestricted	73,263	67,646	63,242
Total net position	<u>1,016,096</u>	<u>1,033,372</u>	<u>1,058,693</u>
Total liabilities, deferred inflows of resources and net position	<u>\$ 2,123,417</u>	<u>\$ 2,068,791</u>	<u>\$ 2,123,191</u>

### **2019 to 2018 Comparative Statements of Net Position**

Unrestricted current assets decreased \$1.7 million, which is attributable to decreases in cash and cash equivalents of \$2.3 million and prepaid insurance of \$1.2 million, offset by an increase in accounts receivable of \$1.6 million.

Restricted current assets increased \$25.3 million relating to an increase in cash and cash equivalents, offset by a decrease in the receivable for reimbursable IMC expenses.

Total noncurrent assets increased by \$39.8 million. This change is primarily attributable to a \$152.9 million increase in depreciable capital assets, including fixed asset additions for the stormwater project, partly offset by the normal decrease in capital assets due to depreciation.

Total deferred outflows of resources decreased by \$8.9 million, the result of a decrease in the amortization of deferred losses on the refunding of debt of \$2.4 million and an adjustment in the accumulated changes in fair values of hedging derivative instruments of \$6.6 million.

Total current liabilities increased by \$4.7 million primarily driven by a decrease of \$2.3 million in the current portion of debt and an increase of \$6.2 million in accounts payable.

### 2018 to 2017 Comparative Statements of Net Position

Unrestricted current assets increased \$5.6 million, which is attributable to increases in cash and cash equivalents of \$5.2 million and grants receivable of \$2.2 million, offset by a decrease in unbilled revenues of \$1.1 million.

Total noncurrent assets decreased by \$43.4 million. This change is primarily attributable to a \$37.0 million decrease in depreciable capital assets, a \$13.9 million increase in non-depreciable capital assets and a \$20.3 million decrease in cash and cash equivalents, investment securities and derivative instruments.

Total deferred outflows of resources decreased by \$14.8 million, the result of a decrease in the amortization of deferred losses on the refunding of bonds of \$2.4 million and a decrease in the accumulated changes in fair values of hedging derivative instruments of \$12.4 million.

Total current liabilities decreased by \$22.6 million primarily driven by a decrease of \$35.6 million in the current portion of debt and an increase of \$11.4 million in accounts payable.

### 2019 to 2018 Comparative Statements of Revenues, Expenses and Changes in Net Position

The Statements of Revenues, Expenses and Changes in Net Position reflect the operating activity of the Authority for the year using the accrual basis of accounting, similar to private sector companies. The change in net position for the years ended December 31, 2019 and 2018 was a decrease of \$17.3 million and \$25.3 million, respectively. The comparative analysis below is a summary of the Statements of Revenues, Expenses and Changes in Net Position for 2019 and 2018.

	<b>2019</b>	<b>2018</b>	<b>\$ Variance</b>	<b>% Variance</b>
	(Table Amounts in Thousands)			
Total operating revenues	\$ 161,349	\$ 160,672	\$ 677	0.4%
Total nonoperating revenues	12,506	46,312	(33,806)	-73.0%
Total revenues	<u>173,855</u>	<u>206,984</u>	<u>(33,129)</u>	<u>-16.0%</u>
Total operating expenses	174,865	173,206	1,659	1.0%
Net nonoperating expenses	45,115	85,205	(40,090)	-47.1%
Total expenses	<u>219,980</u>	<u>258,411</u>	<u>(38,431)</u>	<u>-14.9%</u>
Loss Before Capital Contributions and Grants	(46,125)	(51,427)	5,302	-10.3%
Capital Contributions and Grants	<u>28,849</u>	<u>26,106</u>	<u>2,743</u>	<u>10.5%</u>
Increase (Decrease) in Net Position	(17,276)	(25,321)	8,045	-31.8%
Net Position, Beginning of Year	<u>1,033,372</u>	<u>1,058,693</u>	<u>(25,321)</u>	<u>-2.4%</u>
Net Position, End of Year	<u>\$ 1,016,096</u>	<u>\$ 1,033,372</u>	<u>\$ (17,276)</u>	<u>-1.7%</u>

*Operating revenue* in 2019 increased \$676 thousand or 0.4% from prior year attributable to the following components:

- *Airfield revenue* in 2019 of \$23.7 million decreased from prior year by \$0.6 million or 2.5%. Total landed weights were flat with prior year, however, the decrease in revenue was driven by budgeted decreases in landing fee rates (2019 signatory landing fee rate of \$1.71 compared to \$1.85 in 2018; 2019 non-signatory landing fee rate \$2.57 compared to \$2.78 in 2018).
- *Terminal complex revenues* of \$51.3 million decreased \$2.8 million or 5.2% from prior year. Budgeted airline terminal rental rates decreased in 2019 to \$77.95 per square foot compared to the prior year rate of \$92.78 per square foot. Concession revenues and automobile rental commissions were also lower than prior year related to concession refresh construction and change in agreements.
- *Parking revenues* increased from prior year by \$4.8 million or 8.8%, resulting in \$59.4 million in 2019 parking revenue. A budgeted rate increase went into effect January 2019 for the garage (\$20/day in 2019 compared to 2018's \$18/day) and for the valet operation (\$27/day in 2019 compared to 2018's \$25/day). Passenger growth of 1.5% also contributed to the increase, as well as an increase in Transportation Network Company (TNC) revenues.
- *Rented buildings and other* of \$15.5 million decreased \$1.0 million from prior year or 6.2% primarily attributable to the vacancy of the US Post Office building in November 2018, and various other changes in ground lease rental agreements.
- *Revenues from Indianapolis Maintenance Center (IMC)* of \$8.6 million increased by \$0.3 million or 4.0%. This represents revenues due the Authority for reimbursement of eligible expenditures under the terms of the Settlement Agreement reached between the Authority and the trustee for the special facility revenue bonds the Authority had previously issued on behalf of United Airlines. The increase from prior year relates to higher hangar bay utilization.

*Nonoperating revenues* in 2019 of \$12.5 million decreased from prior year by \$33.8 million or 73.0% attributable to the following components:

- *State and local appropriations* of \$0.0 million decreased \$13.2 million or 100%. This relates to capital leases with the State of Indiana and the City of Indianapolis for the IMC and the remaining bonds matured in 2018.
- *Passenger facility charges (PFC) income* of \$19.3 million increased \$0.3 million or 1.6%. This increase is due to an increase in passenger numbers and ticket sales as PFC revenues are earned when tickets are sold.
- *Customer facility charges (rental cars) income* of \$9.4 million increased \$2.0 million or 26.8%. A rate increase implemented in March 2019 to \$5.00 from \$4.00 per transaction per day attributed to the increase.
- *Investment income (loss)* of \$(16.8) million decreased \$22.9 million or 375.0%. Decrease was primarily attributable to a \$6.6 million adjustment to the accumulated change in fair value of hedging derivatives and a \$17.1 million 2019 change in the fair value of hedging derivative instruments offset by \$0.8 million higher earnings on securities in the Authority's investment portfolio.

*Operating expenses* (before depreciation) for the years ended December 31, 2019 and 2018 totaled \$85.2 million and \$81.0 million, respectively, an increase of \$4.2 million or 5.2%. The following analysis provides material operating expense changes by both operating expense class and operating expense business area.

- *Operating expenses by class* (before depreciation): Total *personal services expense* increased 4.5% or \$1.5 million to \$35.4 million attributable to annual merit increases, higher health insurance expense claims and increased full-time staff in the Terminal Service and Planning & Development departments. Total *contractual services expense* increased 11.2% or \$2.9 million to \$28.5 million attributable to environmental professional fees related to compliance audits, sustainability management and tree removal services; print/advertising/marketing fees for Routes Americas 2020; and various strategic initiatives to maintain and preserve the Authority's assets including pavement repairs, grounds maintenance, roof and other building repairs. Total *utilities expense* of \$10.9 million decreased by \$0.6 million or 5.1% reflective of electricity efficiencies. Total *supplies expense* of \$5.2 million remained level with prior year. Total *materials expense* increased by \$0.5 million or 15.6% to \$3.5 million reflecting higher motorized equipment repair parts, communication equipment replacements and additional ground power unit (GPU) replacements than in prior year. Total *general expense* of \$1.7 million decreased from prior year by \$0.1 million or 6.7% primarily due to a decrease in bad debt expense.
- *Airfield expenses* (before depreciation) of \$12.0 million decreased slightly by \$0.1 million, or 0.4% from the prior year. Current year expenses include annual merit increases; increased health insurance; greater environmental professional fees, pavement repairs and additional ground power unit (GPU) replacements, offset by lower snow and ice chemical and sewage costs for glycol processing.
- *Terminal complex expenses* (before depreciation) of \$18.3 million increased \$0.5 million, or 2.7% from the prior year. Increase is primarily attributable to annual merit increases and increased health insurance.
- *Parking expenses* (before depreciation) of \$10.7 million increased \$1.0 million, or 10.0% from the prior year. Increase is due to annual merit increases; increased health insurance; the full year valet operator expense incurred in 2019 compared to the six months of expense reflected in 2018; LED lighting replacement program in garage; pavement repairs; and enhanced customer service initiatives including bottled water and umbrellas for parking customers.
- *Rented buildings and other expenses* (before depreciation) of \$3.4 increased \$0.7 million, or 26.6% from prior year. Current year reflects an increase in the environmental remediation accrual; greater on-call environmental professional fees related to compliance audits and tree removal and vegetation control; greater pavement repairs, grounds maintenance and building repairs.
- *Indianapolis Maintenance Center (IMC) expenses* (before depreciation) of \$7.4 million decreased \$0.2 million, or 2.2%, primarily reflective of electricity efficiencies.
- *Reliever airports expenses* (before depreciation) of \$1.9 million increased \$0.3 million, or 18.1% from prior year. Increase attributable to various repairs including pavement, fuel farm, T-hanger doors and water drainage.
- *Public safety expenses* (before depreciation) of \$12.7 million increased \$0.7 million, or 5.8% from prior year. Variance primarily attributable to annual merit increases; increased health insurance; lower staff vacancies in the Fire and Police departments; 2019 disaster drill expenses and communication equipment replacements.
- *Administration costs* (before depreciation) of \$18.8 million increased by \$1.2 million, or 7.1% from prior year. Variance the result of annual merit increases; increased health insurance; increased full-time staff in Planning & Development and Information Technology departments; print/advertising/marketing fees for Routes Americas 2020, and an increase in computer equipment and software/hardware costs.

*Net Nonoperating expenses* for the years ended December 31, 2019 and 2018 totaled \$45.1 million and \$85.2 million, respectively, a decrease of \$40.1 million or 47.1% attributable to the following components:

- *Interest expense* of \$38.0 million increased \$0.1 million over the prior year a net effect of various increases and decreases of interest expense over the year and the amortization of principal outstanding and the corresponding reduction in interest expense.
- *Loss on disposals of capital assets and other* of \$7.1 million decreased \$40.2 million over the prior year. The current year net loss is comprised of \$6.5 million loss on land sales; \$1.8 million for loss on fixed assets, offset by \$1.2 million for insurance claim reimbursements. The prior year included a \$43.6 million loss related to one-time strategic land sale of heavily deed restricted land.

*Capital contributions and grants* of \$28.8 million increased \$2.7 million compared to prior year. Current year represents greater contributions from leased property tenant.

### **2018 to 2017 Comparative Statements of Revenues, Expenses and Changes in Net Position**

The Statements of Revenues, Expenses and Changes in Net Position reflect the operating activity of the Authority for the year using the accrual basis of accounting, similar to private sector companies. The change in net position for the years ended December 31, 2018 and 2017 was a decrease of \$25.3 million and \$0.9 million, respectively. The comparative analysis below is a summary of the Statements of Revenues, Expenses and Changes in Net Position for 2018 and 2017.

	2018	2017	\$ Variance	% Variance
	(Table Amounts in Thousands)			
Total operating revenues	\$ 160,672	\$ 153,260	\$ 7,412	4.8%
Total nonoperating revenues	46,312	46,997	(685)	-1.5%
Total revenues	<u>206,984</u>	<u>200,257</u>	<u>6,727</u>	<u>3.4%</u>
Total operating expenses	173,206	167,609	5,597	3.3%
Net nonoperating expenses	85,205	41,838	43,367	103.7%
Total expenses	<u>258,411</u>	<u>209,447</u>	<u>48,964</u>	<u>23.4%</u>
Loss Before Capital Contributions and Grants	(51,427)	(9,190)	(42,237)	459.6%
Capital Contributions and Grants	<u>26,106</u>	<u>8,326</u>	<u>17,780</u>	<u>213.5%</u>
Increase (Decrease) in Net Position	(25,321)	(864)	(24,457)	2830.7%
Net Position, Beginning of Year	<u>1,058,693</u>	<u>1,059,557</u>	<u>(864)</u>	<u>-0.1%</u>
Net Position, End of Year	<u>\$ 1,033,372</u>	<u>\$ 1,058,693</u>	<u>\$ (25,321)</u>	<u>-2.4%</u>

*Operating revenue* in 2018 increased \$7.4 million, or 4.8% from prior year attributable to the following components:

- *Airfield revenue* in 2018 of \$24.3 million increased from prior year by \$2.5 million or 11.7%. Total landed weights increased 4.8% from prior year as passenger carriers increased 6.7% and cargo carriers increased 2.8%. The 2018 Signatory landing fee rate increased to \$1.85 from \$1.70 in 2017. The 2018 Non-signatory landing fee rate increased to \$2.78, as compared to the 2017 rate of \$2.55.

- *Terminal complex revenues* of \$54.1 million increased \$1.0 million or 1.8% from prior year. Airline terminal rental rates decreased in 2018 to \$92.78 per square foot compared to the prior year rate of \$98.22 per square foot. This is offset by an increase in Concessionaire revenues of \$0.3 million or 4.2% and an increase in Automobile rental commissions of \$0.5 million or 5.1% driven by an increase in enplaned passengers of 7.0%.
- *Parking revenues* increased from prior year by \$3.8 million or 7.4%, resulting in \$54.6 million in 2018 parking revenue. Current year includes incremental revenue of \$0.7 million relating to the new valet operator and recording gross revenue vs. the net revenue amount reported in the prior year. The enplaned passenger increases of 7.0% is the main contributor to the variance.
- *Revenues from Indianapolis Maintenance Center (IMC)* of \$8.2 million increased by \$0.2 million or 2.1%. This represents revenues due the Authority for reimbursement of eligible expenditures under the terms of the Settlement Agreement reached between the Authority and the trustee for the special facility revenue bonds the Authority had previously issued on behalf of United Airlines. The increase from prior year relates to higher hangar bay utilization.

*Nonoperating revenues* in 2018 of \$46.3 million decreased from prior year by \$0.7 million or 1.5% attributable to the following components:

- *State and local appropriations* of \$13.2 million decreased \$3.6 million or 21.4%. This relates to capital leases with the State of Indiana and the City of Indianapolis for the IMC and the remaining bonds matured in 2018.
- *Passenger facility charges (PFC) income* of \$19.0 million increased \$1.3 million or 7.1%. This increase is due to an increase in passenger numbers and ticket sales as PFC revenues are earned when tickets are sold.
- *Customer facility charges (rental cars) income* of \$7.4 million increased \$0.2 million or 2.8%. This increase is due to an increase in passenger numbers and an increased number of transactions.
- *Investment income* of \$6.1 million increased \$1.4 million or 30.7%. Increase was primarily attributable to higher earnings on securities in the Authority's investment portfolio.

*Operating expenses* (before depreciation) for the years ended December 31, 2018 and 2017 totaled \$81.0 million and \$73.5 million, respectively, an increase of \$7.5 million or 10.2%. The following analysis provides material operating expense changes by both operating expense class and operating expense business area.

- *Operating expenses by class* (before depreciation): Total *personal services expense* increased 9.2% or \$2.9 million to \$33.9 million attributable to annual merit increases, higher health insurance expense claims, increased full-time staff in the Tech Shop, Audit, Legal and Procurement departments and lower staff vacancies in Parking, Fire, Police and other Administrative departments. Total *contractual services expense* increased 2.1% or \$0.5 million to \$25.6 million primarily due to the new valet operator expense incurred vs. being recorded as an offset of revenue in the prior year. Total *utilities expense* of \$11.4 million increased by \$2.7 million or 31.3% primarily driven by higher sewer charges relating to glycol processing. Total *supplies expense* of \$5.2 million increased \$1.1 million or 26.2% relating to LED lighting replacement program in terminal and garage and increased snow/ice chemical due to severe winter weather in 2018. Total *materials expense* decreased by \$0.1 million or 4.5% to \$3.1 million reflecting lower communication equipment replacements and signage than in prior year. Total *general expense* of \$1.8 million increased from prior year by \$0.4 million or 31.3% primarily due to an increase in bad debt expense and higher insurance premium costs.

- *Airfield expenses* (before depreciation) of \$12.0 million increased \$2.9 million, or 32.3% from the prior year. Current year expenses include annual merit increases; increased health insurance and greater snow and ice chemical and sewage costs for glycol processing due to severe winter weather.
- *Terminal complex expenses* (before depreciation) of \$17.9 million increased \$0.6 million, or 3.6% from the prior year. Increase is attributable to annual merit increases; increased health insurance; increased full-time staff in the Tech Shop and LED lighting replacements in terminal.
- *Parking expenses* (before depreciation) of \$9.7 million increased \$1.3 million, or 15.7% from the prior year. Increase is due to annual merit increases; increased health insurance; lower staff vacancies; the new valet operator expense incurred vs. being recorded as an offset of revenue in the prior year; LED lighting replacement program in garage; drainage repairs in garage and ground transportation center and contracted snow removal fees.
- *Rented buildings and other expenses* (before depreciation) of \$2.7 increased \$0.6 million, or 26.0% from prior year. Current year reflects an increase in the environmental remediation accrual and greater on-call environmental professional fees related to compliance audits and tree removal and vegetation control.
- *Indianapolis Maintenance Center (IMC) expenses* (before depreciation) of \$7.6 million increased \$0.5 million, or 6.4%, primarily due to higher utilities; roof repairs; Central Energy Plant steam/boiler repairs; various other building repairs and greater contracted snow removal costs.
- *Reliever airports expenses* (before depreciation) of \$1.6 million decreased \$1.1 million, or 39.4% from prior year. Prior year expenses included pavement repairs; storm drain repairs; material storage building and fuel farm repairs that were not incurred in 2018.
- *Public safety expenses* (before depreciation) of \$12.0 million increased \$0.4 million, or 3.6% from prior year. Variance primarily attributable to annual merit increases; increased health insurance and lower staff vacancies in the Fire and Police departments.
- *Administration costs* (before depreciation) of \$17.5 million increased by \$2.2 million, or 14.6% from prior year. Variance the result of annual merit increases; increased health insurance; increased full-time staff in Audit, Legal and Procurement departments; lower staff vacancies in Information Technology, Communications/Marketing and Human Resource departments; an increase in professional fees related to staff augmentation in Planning and Development.

*Net Nonoperating expenses* for the years ended December 31, 2018 and 2017 totaled \$85.2 million and \$41.8 million, respectively, an increase of \$43.4 million or 103.7% attributable to the following components:

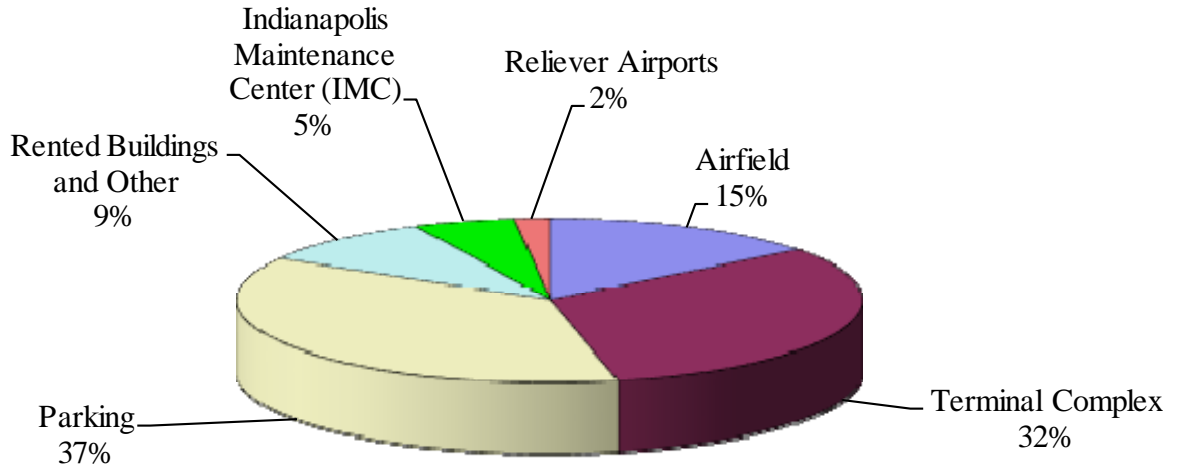
- *Interest expense* of \$37.9 million decreased \$0.2 million over the prior year, or 0.5%; a net effect of various increases and decreases of interest expense over the year and the amortization of principal outstanding and the corresponding reduction in interest expense.
- *Loss on disposals of capital assets and other* of \$47.3 million increased \$43.6 million over the prior year. The current year net loss is comprised of \$43.2 million loss on land sales; \$4.6 million for loss on fixed assets and offset by \$0.6 million for insurance claim reimbursements.

*Capital contributions and grants* of \$26.1 million increased \$17.8 million compared to prior year. Current year represents greater contributions from leased property tenant improvements and an increase in federal and state grant revenues due to timing of completion of projects and related funding received.

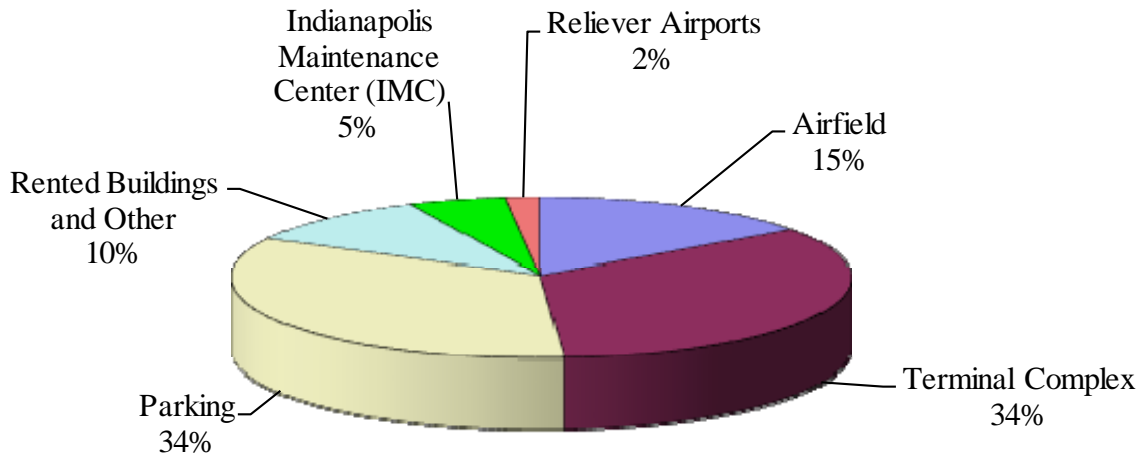


The following is a graphic illustration of operating revenues by source for the years ended December 31, 2019 and 2018:

### Operating Revenues - 2019

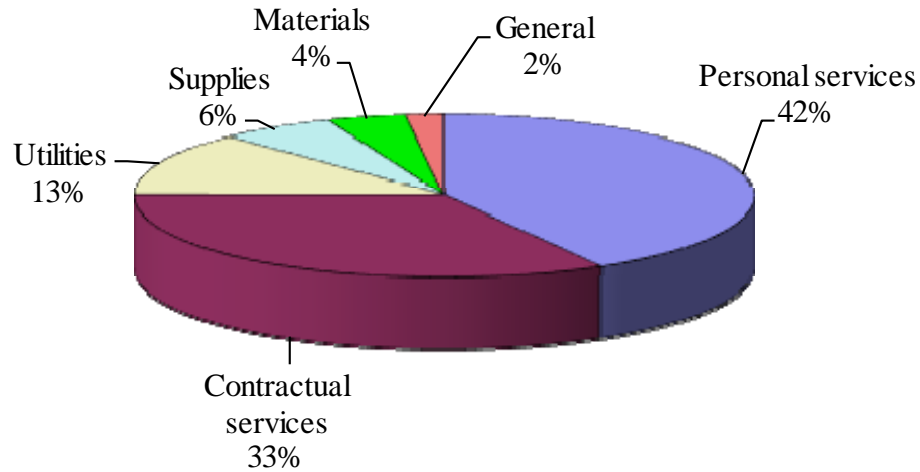


### Operating Revenues - 2018

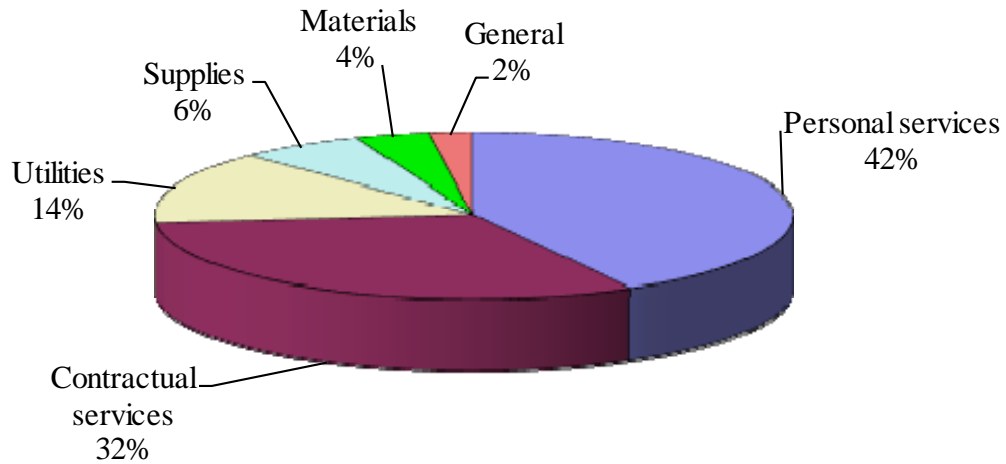


The following is a graphic illustration of the total operating expenses by source for the years ended December 31, 2019 and 2018 (excluding depreciation):

### Operating Expenses (Excluding Depreciation) - 2019



### Operating Expenses (Excluding Depreciation) - 2018



## Capital Asset and Debt Administration

### *Capital Assets*

During 2019, the Authority expended approximately \$115.5 million on capital assets. The capital expenditures related to multiple construction and equipment acquisition projects related to: The stormwater & deicing - Seerley Creek basin relocation & west basing, parking garage maintenance, rehabilitate runway 14-32 and taxiways including LED lighting, and Eagle Creek - rehabilitate, relocate, and widen taxiway B.

During 2019, completed projects totaling \$144.3 million were closed from construction-in-progress to their respective capital asset accounts. The more significant of these completed projects are as follows:

Sormwater & Deicing - Seerley Creek Basin Relocation & West Basing	\$111.2 million
Rehabilitation Runway 14-32 and Taxiway including LED Lighting	\$13.4 million
Bethel Cemetery Relocation	\$4.4 million
Rehabilitation Eagle Creek Taxiway B	\$4.0 million

Note 4 to the financial statements provides additional information on the Authority's capital asset activity.

### *Long-Term Debt*

Capital acquisitions can be funded using a variety of financing mechanisms, including federal and state grants, passenger facility charges, customer facility charges, public debt issues and airport operating revenues.

The Authority's Master Bond Ordinance enables it to adopt an ordinance or resolution irrevocably designating certain revenues as Dedicated Revenues (which may include, without limitation, PFC & CFC revenues, state and/or federal grants, or other identified revenues) to be used to pay debt service on Authority revenue bonds. Note 5 of the financial statements explains the details of ordinances adopted in 2018 and 2019.

As of December 31, 2019, the Authority had \$987.9 million in outstanding senior lien bonds. The Authority, through its Master Bond Ordinance, has a covenant to maintain a debt service coverage ratio of not less than 1.25 for senior lien debt. Debt service coverage is calculated based on a formula included in the Master Ordinance and the Airline Agreements. Historically, the Authority has maintained a coverage ratio higher than its requirement. During 2019 and 2018, respectively, the Authority's debt service coverage was 1.79 and 1.47 for senior lien debt.

Notes 5, 6, 7, 8 and 10 to the financial statements provide additional information regarding the Authority's debt activities.

### *Economic Factors*

As noted earlier, IND experienced a 1.5% increase in the number of passenger enplanements over last year, resulting in total 2019 enplanements of 4,765,409. This is a record-breaking number that represents the most passenger enplanements in the history of IND. A strong economy, increased airline competition, low fuel prices, and competitive airfare pricing continue to support growth of IND's passenger traffic.

Because of this passenger growth and the strength of the Indianapolis economy, carriers continue to invest in Indianapolis. Overall, IND seat capacity in 2019 was on par with seat capacity in 2018.

Additional capacity resulted from increased frequency on existing routes, bigger aircraft, and new routes. In total, IND launched, announced or reinstated 9 new flights in 2019. New flights were added by Allegiant, Frontier, Spirit and Alaska.

Spirit Airlines announced IND market entry at the end of 2018 and began operations in March 2019 with daily nonstop service to Orlando (MCO), Las Vegas (LAS) and seasonal service to Myrtle Beach (MYR) beginning in May 2019. Spirit is an Ultra Low-Cost Carrier (ULCC) with an expansive airline network. March 2019 marked Spirit's first operations at IND and the third ULCC in the IND market.

IND is served by both major and national airlines operating at many of the domestic hubs. In addition, point-to-point service is provided to major business and leisure destinations, mainly in the Eastern and Central U.S., and improved coverage on the West coast. At year end, IND offered 50 nonstop destinations including more international and West Coast access than ever before.

Additionally, on May 24, 2018, Delta launched Indiana's first scheduled transatlantic flight from IND airport to Paris - Charles De Gaulle (CDG). Nonstop service to CDG is year-round, with daily frequency in the summer and reduced frequency in the heavy winter months. As a result of the Paris (CDG) nonstop flight, European travel has increased by over 14% within the first full year of the flight. Overall, IND international traffic is up 25% versus 2018.

In addition to increased passenger activity, the IAA continues to benefit from sustained cargo operations, anchored by FedEx. IND's position as FedEx's second largest hub allows the airport to maintain high cargo landed weight levels.

### ***Looking Forward***

At the end of 2018, the IAA staff completed the five-year Air Service Strategy. In Q4, the strategy was presented to and approved by the Air Service Task Force Executive Committee. The Committee includes representatives from IEDC, Visit Indy and the Indy Chamber. The strategy considers a myriad of factors including passenger demand, costs, airline strategy, industry trends, local and global economies amongst others.

The strategy identifies two-year and five-year targets including both domestic and international markets as well as domestic and international airlines. Short term market goals include Mexico, Canada, West Coast U.S. markets, short haul drive markets and domestic airlines. Long term markets include Asia, Europe and international airlines. The strategy outlines opportunities of implementation with emphasis on data collection and airline engagement. Action items include working with local partners to continue market research, visiting airline headquarters, hosting airlines in Indianapolis, and attending and hosting networking planning conferences.

The world's most prominent network planning conference, Routes Americas, recently selected Indianapolis as the host of the February 2020 conference after a highly competitive bid process. Routes Americas will bring 1,000+ airport and airline decision makers to Indianapolis, providing unparalleled exposure of Central Indiana to key airline decision makers. The successful bid for Routes Americas 2020 is one example of the elevated and focused approach by which IAA aims to execute the five-year strategy. In addition to bringing air service influencers to Indy in 2020 through Routes Americas, there are approximately 14 different major sporting events that will occur in Indiana over the next 5 years providing great opportunity to host airline decision makers in Indianapolis.

Despite planning efforts, future increases in passenger and cargo traffic at the Authority will be influenced by several key economic factors, which include, but are not limited to, the following:

- Economic and political conditions
- Aviation security concerns
- Financial health of the airline industry
- Capacity of national air traffic control and airport systems
- Global health conditions
- Airline consolidation and alliances
- Availability and price of aviation fuel
- Capacity of the airport
- Airline competition and airfares
- Airline service and routes

As mentioned above, fuel costs and economic conditions have a significant effect on air travel and the transportation industry. The Authority cannot predict how future air travel, enplanements, or other variables relating to airport revenues may be impacted by various market factors.

Future passenger traffic may be impacted by the following:

- Load factors by carrier
- Average daily departures
- Scheduled seat capacity
- Average nonstop fares
- Average fares by market
- Airline communication
- Aircraft orders/retirements
- Boeing 737 MAX groundings

Although it is not anticipated, the restructuring or liquidation of one or more of the large network airlines could also drastically affect airline service at many connecting hub airports. Additionally, present business opportunities for the remaining airlines, and evolving travel patterns throughout the U.S. aviation system will continue to play a role in how the industry performs.

**Request for Information:** This financial report is designed to provide a general overview of the Authority's finances for all those interested. Questions concerning any of the information provided in this report or requests for additional information should be addressed in writing to Investor Relations, 7800 Col. H. Weir Cook Memorial Drive, Suite 100, Indianapolis, IN 46241-4941 or via email to [INDir@indianapolisairport.com](mailto:INDir@indianapolisairport.com).

# Indianapolis Airport Authority

## Statements of Net Position December 31, 2019 and 2018

	2019	2018
<b>Assets and Deferred Outflows of Resources</b>		
<b>Current Assets</b>		
<b>Unrestricted Assets</b>		
Cash and cash equivalents	\$ 18,795,526	\$ 21,102,629
Accounts receivable, net of allowance of \$131,000 and \$152,000, respectively	4,264,321	2,631,406
Unbilled revenues	3,001,131	3,047,016
Grants receivable	2,127,852	2,154,206
Supplies and materials inventories	2,344,797	2,152,097
Other	395,563	1,493,001
Total unrestricted current assets	30,929,190	32,580,355
<b>Restricted Assets</b>		
Cash and cash equivalents	69,897,536	43,020,128
Cash and cash equivalents - customer deposits	748,786	748,633
Receivable - passenger facility charges	1,321,773	1,113,813
Receivable - governments and other	236,041	174,085
Receivable - reimbursable IMC expenses	1,317,711	3,159,946
Total restricted current assets	73,521,847	48,216,605
Total current assets	104,451,037	80,796,960
<b>Noncurrent Assets</b>		
Cash and cash equivalents, restricted	83,998,883	73,783,357
Investment securities, unrestricted	54,841,737	48,335,166
Investment securities, restricted	84,591,822	87,747,811
Rent receivable	720,839	820,600
Derivative instruments - forward delivery purchase agreements	18,009,187	11,162,567
Nondepreciable capital assets	279,167,853	321,013,560
Depreciable capital assets, net	1,475,052,393	1,413,695,793
Total noncurrent assets	1,996,382,714	1,956,558,854
Total assets	2,100,833,751	2,037,355,814
<b>Deferred Outflows of Resources</b>		
Deferred loss on refunding of debt	22,582,877	24,787,991
Accumulated decrease in fair value of hedging derivatives	-	6,647,496
Total deferred outflows of resources	22,582,877	31,435,487
Total assets and deferred outflows of resources	\$ 2,123,416,628	\$ 2,068,791,301

# Indianapolis Airport Authority

## Statements of Net Position December 31, 2019 and 2018

	2019	2018
<b>Liabilities, Deferred Inflows of Resources and Net Position</b>		
<b>Current Liabilities</b>		
<b>Payable From Unrestricted Assets</b>		
Accounts payable	\$ 6,433,448	\$ 7,294,510
Accrued and withheld items (including compensated absences)	6,795,778	6,795,924
Total current liabilities payable from unrestricted assets	13,229,226	14,090,434
<b>Payable From Restricted Assets</b>		
Accounts payable	27,363,317	21,161,447
Customer deposits payable	748,786	749,633
Current portion of debt	28,705,000	31,045,000
Accrued interest on debt	15,251,897	13,561,596
Total current liabilities payable from restricted assets	72,069,000	66,517,676
Total current liabilities	85,298,226	80,608,110
<b>Noncurrent Liabilities</b>		
Derivative instruments - interest rate swap agreements	44,833,349	54,291,244
Bonds payable and other debt, payable from restricted assets	959,180,214	889,356,922
Total noncurrent liabilities	1,004,013,563	943,648,166
Total liabilities	1,089,311,789	1,024,256,276
<b>Deferred Inflows of Resources</b>		
Accumulated increase in fair value of hedging derivatives	18,009,187	11,162,567
<b>Net Position</b>		
Net investment in capital assets	780,340,027	825,210,435
Restricted for		
Capital projects	80,308,444	70,631,302
Debt service	81,333,934	66,769,075
Other	850,707	3,115,959
Total restricted net position	162,493,085	140,516,336
Unrestricted	73,262,540	67,645,687
Total net position	1,016,095,652	1,033,372,458
Total liabilities, deferred inflows of resources and net position	\$ 2,123,416,628	\$ 2,068,791,301

**Indianapolis Airport Authority**  
**Statements of Revenues, Expenses and Changes in Net Position**  
**Years Ended December 31, 2019 and 2018**

	<u>2019</u>	<u>2018</u>
<b>Operating Revenues</b>		
Airfield	\$ 23,677,830	\$ 24,287,898
Terminal complex	51,345,864	54,137,541
Parking	59,369,820	54,550,555
Rented buildings and other	15,504,906	16,522,830
Indianapolis Maintenance Center (IMC)	8,567,153	8,239,177
Reliever airports	2,883,108	2,934,461
Total operating revenues	<u>161,348,681</u>	<u>160,672,462</u>
<b>Operating Expenses</b>		
Personal services	35,427,388	33,910,211
Contractual services	28,495,664	25,620,353
Utilities	10,864,115	11,448,531
Supplies	5,192,393	5,180,710
Materials	3,528,879	3,052,886
General	1,677,457	1,797,054
Total operating expenses	<u>85,185,896</u>	<u>81,009,745</u>
<b>Income From Operations Before Depreciation</b>	76,162,785	79,662,717
Depreciation expense	<u>89,679,466</u>	<u>92,196,205</u>
<b>Loss From Operations</b>	<u>(13,516,681)</u>	<u>(12,533,488)</u>
<b>Nonoperating Revenues (Expenses)</b>		
State and local appropriations	-	13,162,521
Federal operating grants	589,349	598,580
Passenger facility charges	19,320,752	19,014,107
Customer facility charges (rental cars)	9,410,469	7,421,524
Investment income (loss), net of investment derivative fair value adjustments of \$(23,721,601) and \$0, respectively	(16,814,912)	6,115,216
Interest expense	(38,005,502)	(37,949,911)
Loss on disposals of capital assets and other	(7,109,668)	(47,254,775)
	<u>(32,609,512)</u>	<u>(38,892,738)</u>
<b>Decrease in Net Position Before Capital Contributions and Grants</b>	<u>(46,126,193)</u>	<u>(51,426,226)</u>
<b>Capital Contributions and Grants</b>		
Federal, state and local grants	21,719,379	21,751,594
Contributions from lessees and other	7,130,008	4,354,673
	<u>28,849,387</u>	<u>26,106,267</u>
<b>Decrease in Net Position</b>	(17,276,806)	(25,319,959)
<b>Net Position, Beginning of Year</b>	<u>1,033,372,458</u>	<u>1,058,692,417</u>
<b>Net Position, End of Year</b>	<u>\$ 1,016,095,652</u>	<u>\$ 1,033,372,458</u>



**Indianapolis Airport Authority**  
**Statements of Cash Flows**  
**Years Ended December 31, 2019 and 2018**

	<u>2019</u>	<u>2018</u>
<b>Cash Flows From Operating Activities</b>		
Cash receipts from customers and users	\$ 161,213,956	\$ 161,457,455
Cash payments to vendors for goods and services	(43,894,559)	(45,412,063)
Cash payments for employees services	(34,938,690)	(33,836,007)
Net cash provided by operating activities	<u>82,380,707</u>	<u>82,209,385</u>
<b>Cash Flows From Noncapital Financing Activities</b>		
Operating grants received	615,703	525,098
Customer facility charges received	9,410,469	7,421,524
Insurance recoveries	-	590,406
Net cash provided by noncapital financing activities	<u>10,026,172</u>	<u>8,537,028</u>
<b>Cash Flows From Capital and Related Financing Activities</b>		
Proceeds from issuance of subordinate note	59,700,000	45,840,000
Proceeds from issuance of revenue bonds	327,378,446	-
Principal paid on bonds	(207,235,000)	(53,895,000)
Principal paid on subordinate securities	(105,540,000)	-
Termination payment on interest rate swap	(26,532,000)	-
Bond issue costs paid	(2,346,988)	(119,180)
Interest paid	(38,583,253)	(40,905,280)
Acquisition and construction of capital assets	(114,422,721)	(99,714,931)
Demolition costs related to capital assets	-	(540)
Proceeds from sale of capital assets	5,634,299	1,971,586
Passenger facility charges received	19,112,792	19,850,287
Capital grants received	21,719,379	18,870,548
Net cash used in capital and related financing activities	<u>(61,115,046)</u>	<u>(108,102,510)</u>
<b>Cash Flows From Investing Activities</b>		
Purchase of investment securities	(308,408,769)	(236,886,581)
Proceeds from sales and maturities of investment securities	308,715,194	255,939,500
Interest received on investments and cash equivalents	3,187,726	3,279,386
Net cash provided by investing activities	<u>3,494,151</u>	<u>22,332,305</u>
<b>Net Increase in Cash and Cash Equivalents</b>	34,785,984	4,976,208
<b>Cash and Cash Equivalents, Beginning of Year</b>	<u>138,654,747</u>	<u>133,678,539</u>
<b>Cash and Cash Equivalents, End of Year</b>	<u>\$ 173,440,731</u>	<u>\$ 138,654,747</u>

**Indianapolis Airport Authority**  
**Statements of Cash Flows (Continued)**  
**Years Ended December 31, 2019 and 2018**

	<b>2019</b>	<b>2018</b>
<b>Reconciliation of Loss From Operations to Net Cash Provided by Operating Activities</b>		
Loss from operations	\$ (13,516,681)	\$ (12,533,488)
Item not requiring cash		
Depreciation of capital assets	89,679,466	92,196,205
Change in assets and liabilities		
Accounts receivable and unbilled revenues	(134,725)	784,993
Supplies and materials inventories	(192,700)	(417,769)
Other assets	1,097,438	467,257
Accounts payable	4,959,211	1,637,983
Accrued and withheld items	488,698	74,204
	<b>\$ 82,380,707</b>	<b>\$ 82,209,385</b>
<b>Noncash Capital and Related Financing Activities</b>		
Capital assets included in accounts payable at end of year	\$ 15,592,523	\$ 20,887,937
Capital assets contributed by lessees and other governments	7,130,008	4,354,673
State and local appropriations used to fund capital lease obligations and interest	-	3,900,138

# Indianapolis Airport Authority

## Notes to Financial Statements

December 31, 2019 and 2018

### Note 1: Nature of Organization and Summary of Significant Accounting Policies

The Indianapolis Airport Authority (Authority) is a municipal corporation established January 1, 1962, under authority granted by Indiana statute (1961 Acts, Chapter 283, I.C. 1979 19-6-2, superseded by I.C. 8-22-3). The Authority was established for the general purpose of acquiring, maintaining, operating and financing airports and landing fields in and bordering on Marion County, Indiana. In connection therewith, the Authority is authorized, among other things, to issue general obligation and revenue bonds and to levy taxes in accordance with the provisions of the statute. The Authority administers an airport system comprised of the Indianapolis International Airport, three general aviation reliever airports, one general aviation airport and one general aviation reliever heliport. The Authority has no stockholders or equity holders and all revenue and other receipts must be disbursed in accordance with such statute.

The Authority's Board consists of eleven members, six of which are appointed by the Mayor of the Consolidated City of Indianapolis-Marion County (a unified form of government commonly referred to as Unigov), one by the majority leader of the City-Council, and one each by the Hendricks, Hamilton, Hancock and Morgan County Boards of Commissioners. Each member is appointed a four-year term.

#### ***Use of Estimates***

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### ***Financial Reporting Entity***

The definition of the reporting entity under Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity*, as amended, is based primarily on the concept of financial accountability. Although the Mayor appoints a voting majority of the Authority's governing body, neither of the other two tests of financial accountability are met. Unigov is unable to impose its will on the Authority. Also, the Authority does not impose a financial burden or provide a financial benefit to Unigov. Careful review of these criteria, therefore, has resulted in the conclusion that the Authority is a separate reporting entity and is not a component unit of Unigov or any other government.

#### ***Basis of Accounting and Financial Reporting***

The financial statements consist of a single-purpose business-type activity, which is reported on the accrual basis of accounting using the economic resources measurement focus.

The Authority prepares its financial statements in conformity with accounting principles generally accepted in the United States of America as applied to governmental units. GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

### ***Cash Equivalents***

The Authority considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents. At December 31, 2019 and 2018, cash equivalents consisted primarily of money market accounts with brokers.

### ***Investment Securities***

Investment securities are stated at fair value. Fair value is determined using quoted market prices. Investments in nonnegotiable certificates of deposit and repurchase agreements are carried at cost.

Investment income consists of interest and dividend income.

### ***Unbilled Revenues***

The Authority accrues revenue for rentals earned but not yet billed as of year-end.

### ***Inventories***

Inventories consist of parts, supplies and materials. Inventories are stated cost, which is determined using the first-in, first-out (FIFO) method.

### ***Lessee-Financed Improvements***

Certain leases include provisions whereby lessee-financed improvements become the property of the Authority. Prior to the adoption of GASB Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*, the Authority recorded lessee-financed improvements only upon leasehold reversion or lease termination, at which time the improvements were capitalized at fair value and recorded as a capital contribution. Upon implementation of GASB Statement No. 33, the Authority began recognizing lessee-financed improvements at cost or estimated cost upon completion of construction, or upon the asset being placed in service, whichever occurs first. However, lessee-financed improvements placed in service prior to the adoption of GASB Statement No. 33 continue to be recognized only upon leasehold reversion or lease termination.

# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

### **Capital Assets**

Capital assets are defined by the Authority as assets with an initial, individual cost of more than \$2,500. Capital assets purchased by the Authority are stated at historical cost. Depreciation is computed using the straight-line method over the estimated useful lives of such assets. The estimated lives by general classification are as follows:

	<u>Years</u>
Buildings, including parking garage	20 to 50
Sewers	25 to 50
Runways, taxiways and aprons	15 to 25
Roads, ramps, parking areas, runway and apron lighting, etc.	15 to 20
Heavy equipment, furniture and fixtures and fencing	5 to 20
Vehicles, office equipment and other	3 to 10

Interest incurred during construction periods prior to December 31, 2017, was capitalized and included in the cost of property and equipment. Effective January 1, 2018, the Authority implemented the provisions of GASB Statement No 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*. In accordance with this Statement, the Authority recognized all interest costs incurred before the end of the construction period as an expense in the period in which the cost was incurred. GASB Statement No. 89 was implemented prospectively and had no effect on the prior period financial statements.

Maintenance and repairs are expensed as incurred. Environmental mitigation costs incurred to establish wetlands and habitats are capitalized, while costs related to maintaining wetlands and habitats are generally charged to expense as incurred. Gains and losses on disposition of capital assets are included in nonoperating revenues and expenses.

Donated capital assets are measured at acquisition value, which is the price that would be paid to acquire an asset with equivalent service potential in an orderly market transaction at the acquisition date or the amount at which a liability could be liquidated with the counterparty at the acquisition date.

### **Original Issue Premiums and Discount**

Original issue premiums and discounts on bonds are amortized using the interest method over the lives of the bonds to which they relate.

### **Employee Health Benefits**

The Authority offers health benefit plans which provide employees with a choice of coverage under a Health Savings Account plan or a plan provided by a Preferred Provider Organization.

# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

### ***Deferred Outflows of Resources***

The Authority reports the consumption of net position that is applicable to a future reporting period as deferred outflows of resources in a separate section of its statements of net position.

### ***Deferred Inflows of Resources***

The Authority reports the acquisition of net position that is applicable to a future reporting period as deferred inflows of resources in a separate section of its statements of net position.

### ***Compensated Absences***

In accordance with the vesting method provided under GASB Statement No. 16, *Accounting for Compensated Absences*, accumulated vacation and personal time is accrued when earned by the employee and the accrual is based on assumptions concerning the probability that certain employees will become eligible to receive these benefits in the future.

### ***Net Position***

Net position of the Authority is classified in three components. Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of borrowings used to finance the purchase or construction of those assets. Restricted expendable net position is made up of noncapital assets that must be used for a particular purpose as specified by creditors, grantors or donors external to the Authority, including amounts deposited with trustees as required by bond indentures, reduced by the outstanding balances of any related borrowings. Unrestricted net position is the remaining net position that does not meet the definition of net investment in capital assets or restricted.

### ***Classification of Revenues***

The Authority has classified its revenues as either operating or nonoperating revenues according to the following criteria:

Operating revenues - Operating revenues include activities that have the characteristics of exchange transactions.

Nonoperating revenues - Nonoperating revenues include activities that have the characteristics of nonexchange transactions, such as grants, and other revenue sources that are defined as nonoperating revenues by GASB No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Government Entities That Use Proprietary Fund Accounting*, and GASB No. 34, such as state and local appropriations, facility charges and investment income.

# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

### ***Federal and State Grants***

Outlays for airport capital improvements and certain airport operating expenses, primarily those relating to airport security, are subject to reimbursement from federal grant programs. Funds are also received for airport development from the State of Indiana. Funding provided from government grants is considered earned as the related approved capital outlays or expenses are incurred. Costs claimed for reimbursement are subject to audit and acceptance by the granting agency.

From time to time, the Authority disposes of land or other assets which were originally purchased with federal assistance. In accordance with the Airport Improvement Program (AIP), the Authority must reinvest the federal government's proportionate share of the proceeds realized from the sale or exchange of such assets in approved AIP projects or return such amounts to the federal government.

### ***Revenue and Expense and Net Position Recognition***

Revenues from airlines, concessionaires, lessees, and parking are reported as operating revenues. Operating expenses include the cost of administering the airport system, including depreciation and amortization of capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses or capital contributions, grants and charges.

When both restricted and unrestricted net position are available for use, it is the Authority's policy to use restricted net position first, and then unrestricted net position as they are needed.

### ***Passenger Facility Charges***

The Authority received approval from the Federal Aviation Administration (FAA) to impose and use a passenger facility charge (PFC) of \$3.00 per eligible enplaned passenger and has imposed the PFC since September 1993. PFC's are restricted for use in the acquisition of real estate and the construction of certain airport improvements and other costs, as approved by the FAA.

During 2001, the Authority received approval from the FAA to increase the collection level from \$3.00 to \$4.50 per enplaned passenger beginning April 2002. In addition, approvals received in March 2001 and August 2003 allow the Authority to impose and use \$524,907,606 in PFC's for various capital and debt-related purposes. Included in the use approval is \$208,872,000 for principal payments on debt, \$178,668,000 for interest payments on debt and \$56,330,000 for the construction of new terminal and associated program construction.

PFC's, which are recognized as earned, are included in nonoperating revenues and amounted to \$19,320,752 and \$19,014,107 for 2019 and 2018, respectively.

# Indianapolis Airport Authority

## Notes to Financial Statements

December 31, 2019 and 2018

### ***Customer Facility Charges (Rental Cars)***

The Authority collects a customer facility charge (CFC) from all rental car concessionaires that operate facilities on the airport. The CFC, which started in 2007, was \$3.00 per rental car transaction per day, up to 14 days. The Authority increased this charge to \$4.00 per transaction in May 2010 and subsequently increased this charge to \$5.00 per transaction in March 2019. Under the adopting ordinance, CFC's may be pledged or dedicated for the payment of airport bonds or other obligations, as defined by applicable bond documents, or other costs as agreed to by the Authority. CFC revenue totaled \$9,410,469 and \$7,421,524 for 2019 and 2018, respectively.

### ***Rental Income***

All leases wherein the Authority is the lessor are accounted for as operating leases. Rental income is generally recognized as it becomes receivable over the respective lease terms. The Authority has some leases which provide for waived rent during the initial period of the lease term and/or rental escalations throughout the lease term. In accordance with GASB Statement No. 13, *Accounting for Operating Leases with Scheduled Rent Increases*, the related rental income for leases in which the rental income stream is not systematic, if significant, is reported using the straight-line method rather than using the terms of the lease agreements. Accordingly, the Authority has recorded a receivable of \$720,839 and \$820,600 at December 31, 2019 and 2018, respectively. The current receivable will be recognized in full in 2034.

### ***Income Taxes***

As an instrumentality of the state, the income of the Authority is exempt from federal and state income taxes under Section 115(a) of the Internal Revenue Code and a similar provision of state law.

### ***Change in Accounting Principle***

On January 1, 2019, the Authority adopted GASB No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*. Adoption of GASB No. 88 resulted in changes in presentation of disclosures in the notes to the financial statements for the Authority's direct placement debt activities (Note 5), and was applied retrospectively.

## **Note 2: Cash, Cash Equivalents and Investment Securities**

### ***Deposits***

Custodial credit risk is the risk that in the event of a bank failure, the Authority's deposits may not be returned to it. The Authority's deposit policy for custodial credit risk requires compliance with the provisions of Indiana statutes.



# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

The Authority's cash deposits are insured up to \$250,000 at financial institutions insured by the Federal Deposit Insurance Corporation (FDIC). Any cash deposits in excess of the \$250,000 FDIC limits are partially or fully collateralized by the depository institution and insured by the Indiana Public Deposits Insurance Fund (Fund) via the pledged collateral from the institutions securing deposits of public funds. The Fund is a multiple financial institution collateral pool as provided under Indiana Code, Section 5-13-12-1.

### **Investments**

Indiana statutes generally authorize the Authority to invest in United States obligations and issues of federal agencies, Indiana municipal securities, secured repurchase agreements fully collateralized by U.S. Government or U.S. Government agency securities, certificates of deposit, and open end money market mutual funds.

At December 31, 2019 and 2018, the Authority had the following investment securities and maturities:

	Rating	December 31, 2019		
		Total	Less Than 1 Year	1 - 5 Years
U.S. Treasury Security Bills	A-1+/P-1	\$ 19,699,100	\$ 19,699,100	\$ -
	AA+/Aa1	154,000,266	79,533,559	74,466,707
Total U.S. Treasury Security Bills		<u>173,699,366</u>	<u>99,232,659</u>	<u>74,466,707</u>
Indiana municipal securities	AA+/Aa1	100,074	100,074	-
	AA/Aa2	202,896	202,896	-
Total Indiana municipal securities		<u>302,970</u>	<u>302,970</u>	<u>-</u>
Money market mutual funds	AAA/Aaa	62,721,796	62,721,796	-
	Not Rated	61,453,698	61,453,698	-
Total money market mutual funds		<u>124,175,494</u>	<u>124,175,494</u>	<u>-</u>
External investment pools	Not Rated	53,318	53,318	-
		<u>\$ 298,231,148</u>	<u>\$ 223,764,441</u>	<u>\$ 74,466,707</u>

	Rating	December 31, 2018		
		Total	Less Than 1 Year	1 - 5 Years
U.S. Treasury Security Notes	AA+/Aa1	\$ 141,578,174	\$ 64,918,927	\$ 76,659,247
U.S. Treasury Security Bills	A-1+/P-1	3,669,227	3,669,227	-
Indiana municipal securities	AAA/Aaa	100,258	100,258	-
	AA+/Aa1	1,991,629	1,888,483	103,146
	AA/Aa2	709,416	501,830	207,586
	AA-/Aa3	301,638	301,638	-
Total Indiana municipal securities		<u>3,102,941</u>	<u>2,792,209</u>	<u>310,732</u>
Money market mutual funds	AAA/Aaa	75,316,834	75,316,834	-
	Not Rated	33,370,240	33,370,240	-
Total money market mutual funds		<u>108,687,074</u>	<u>108,687,074</u>	<u>-</u>
External investment pools	Not Rated	52,173	52,173	-
		<u>\$ 257,089,589</u>	<u>\$ 180,119,610</u>	<u>\$ 76,969,979</u>

# Indianapolis Airport Authority

## Notes to Financial Statements

December 31, 2019 and 2018

***Interest Rate Risk*** - As a means of limiting its exposure to fair value losses arising from rising interest rates, the Authority is limited to investing in municipal securities of Indiana issuers that have not defaulted within the previous 20 years and other securities with a stated maturity of not more than five years after the date of purchase or entry into a repurchase agreement, as defined by Indiana Code, Section 5-13-9-5.6. The Authority's investment policy for interest rate risk requires compliance with the provisions of Indiana statutes. The money market mutual funds and external investment pools are presented as an investment with a maturity of less than one year because they are redeemable in full immediately.

***Credit Risk*** - Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. The Authority's investment policy for credit risk requires compliance with the provisions of Indiana statutes, and Indiana Code Section 5-13-9-2.5 requires that the Authority only invest in money market mutual funds that are rated AAAM by Standard and Poor's or Aaa by Moody's Investors Service. Other securities, including municipal securities, may be rated lower than AAAM/Aaa or may be unrated. The Authority's investment policy restricts investments in unrated or below investment grade Indiana municipal securities to five percent of its total investment portfolio.

***Custodial Credit Risk*** - For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Authority will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. At December 31, 2019 and 2018, the Authority's investments were not exposed to custodial credit risk. The Authority's investments in Indiana municipal securities and U.S. agency obligations are held by the pledging financial institution's trust department or agent in the Authority's name. Likewise, investments in repurchase agreements (which are secured by U.S. Government and U.S. Government agency obligations) are not subject to custodial credit risk as the underlying collateral was held in the Authority's name. The existence of the Authority's investment in money market mutual funds and external investment pools is not evidenced by securities that exist in physical or book entry form. The Authority's investment policy does not address how investment securities and securities underlying repurchase agreements are to be held.

***Concentration of Credit Risk*** - The Authority places the following limits on the amount that may be invested in any one issuer: (1) no more than 50% of total investments with any one governmental agency; (2) no more than 25% in any one money market mutual fund, investment pool or certificate of deposit; and (3) no more than 15% with any one Indiana municipal issuer. No single issuer of the Indiana municipal securities in which the Authority has invested exceeded 5% of total investments.

# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

**Foreign Currency Risk** - This risk relates to adverse effects on the fair value of an investment from changes in exchange rates. The Authority's investment policy prohibits investments in foreign investments.

### **Summary of Carrying Values**

Cash, cash equivalents and investment securities included in the statements of net position are classified as follows:

	<b>2019</b>	<b>2018</b>
Cash and cash equivalents		
Current - unrestricted	\$ 18,795,526	\$ 21,102,629
Current - restricted	70,646,322	43,768,761
Noncurrent - restricted	83,998,883	73,783,357
Total cash and cash equivalents	173,440,731	138,654,747
Investment securities		
Noncurrent - unrestricted	54,841,737	48,335,166
Noncurrent - restricted	84,591,822	87,747,811
Total investment securities	139,433,559	136,082,977
	\$ 312,874,290	\$ 274,737,724

The carrying value of deposits and investments are as follows:

	<b>2019</b>	<b>2018</b>
Carrying value		
Deposits	\$ 14,643,142	\$ 17,648,135
Investments	298,231,148	257,089,589
	\$ 312,874,290	\$ 274,737,724

### **Investment Income (Loss)**

Investment income (loss) for the years ended December 31, 2019 and 2018 consisted of:

	<b>2019</b>	<b>2018</b>
Investment income	\$ 6,906,689	\$ 6,115,216
Changes in valuation of investment derivatives	(23,721,601)	-
Interest and dividend income (loss)	\$ (16,814,912)	\$ 6,115,216

# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

Cash, cash equivalents and investment securities are restricted as follows:

	<b>2019</b>	<b>2018</b>
Revenue Bond Interest and Principal Fund	\$ 45,857,590	\$ 46,664,644
Revenue Bond Reserve Fund	55,463,193	54,646,698
Operation and Maintenance Reserve Fund	14,114,698	13,529,686
Renewal and Replacement Fund	2,838,454	2,724,513
Capital Improvement Fund	60,148,871	53,482,793
Passenger Facility Charge Fund	18,837,800	16,034,696
Debt Service Coverage Fund	17,187,689	17,211,818
Subordinate Securities Fund	16,351,359	25,925
State Revolving Fund	7,688,587	-
Customer deposits	748,786	748,633
Air Service Task Force and other	-	230,523
	<u>\$ 239,237,027</u>	<u>\$ 205,299,929</u>

The above funds and accounts have been established in accordance with the Authority's General Ordinance No. 5-2014, the Consolidated and Restated Master Bond Ordinance (consolidating and restating all previously adopted Bond Ordinances, as amended), and further amended by various supplemental ordinances (collectively, the Ordinance). The Ordinance provides, among other things, that certain accounting procedures be followed and certain funds be established to provide bond holders a degree of security against certain contingencies. Brief descriptions of these funds follow.

Deposits into the Airport System Fund are disbursed in accordance with the Authority's annual budget to provide for current operations and maintenance expenses. Such deposits are also used to replenish balances in other funds to their required levels under the Ordinance. Amounts in the Airport System Fund are pledged to secure the Authority Revenue Bonds, but all current operations and maintenance expenses of the Airport System are paid prior to debt service on the Authority Revenue Bonds.

Assets included in the Revenue Bond Interest and Principal Funds and Revenue Bond Reserve Funds are used for the payment of bond principal, interest and redemption premiums, as well as any amounts due under Qualified Derivative Agreements (as defined under the Ordinance) entered into with regard to any of the Authority's Revenue Bonds. The Operation and Maintenance Reserve Fund must be maintained at a balance at least equal to one-sixth of the Authority's current operating budget as a reserve for payment of operation and maintenance expenses. Assets of the Renewal and Replacement Fund are used to pay extraordinary costs of replacing depreciable property and equipment and/or making extraordinary repairs, replacements, or renovations to the airport system. The Capital Improvement Fund can be used for any lawful airport system purpose, including payment for capital improvements and land acquisition. The State Revolving Fund serves as a construction fund to be drawn upon as eligible costs for the expansion of the Authority's stormwater system are incurred. Finally, amounts in the Debt Service Coverage Fund are used for the purposes of establishing future coverage on outstanding Revenue Bonds.

# Indianapolis Airport Authority

## Notes to Financial Statements

December 31, 2019 and 2018

Funds not used for these purposes are transferred into a Prepaid Airline Revenue Fund. Balances included in the Airport System Fund and Prepaid Airline Revenue Fund are classified in current unrestricted assets in the accompanying statements of net position.

The Authority has established a Customer Facility Charge Fund, which provides for a segregated account for receipt of CFC revenue. Such revenue is expended for reimbursement of capital and operating expenditures related to rental car operations on airport property, as well as to service debt associated with the financing of such capital projects. Balances in the CFC Fund are classified in current unrestricted assets in the accompanying statements of net position.

The Authority's Passenger Facility Charge Fund provides for the segregation of PFC receipts, as required by the FAA. Such revenues are to be expended only for allowable capital projects, or to repay debt (principal and interest) issued for allowable capital projects, under a Record of Decision granted by the FAA.

### Note 3: Grants Receivable

Grants receivable from government agencies represent reimbursements due from the federal government and/or the State of Indiana for allowable costs incurred on federal and state award programs. Grants receivable at December 31, 2019 and 2018 consist of:

	<u>2019</u>	<u>2018</u>
State of Indiana	\$ 175,616	\$ 113,539
Federal Aviation Administration	1,733,885	1,868,305
U.S. Department of Homeland Security	<u>218,351</u>	<u>172,362</u>
	<u>\$ 2,127,852</u>	<u>\$ 2,154,206</u>

The maximum amount of federal and state participation available for 2019 totaled \$59,999,945. At December 31, 2019, a cumulative total of \$33,184,521 has been received on these grant commitments.

# Indianapolis Airport Authority

## Notes to Financial Statements

### December 31, 2019 and 2018

#### Note 4: Capital Assets

A summary of changes in capital assets for the years ended December 31, 2019 and 2018 is as follows:

	Beginning Balance	Transfers and Additions	Transfers and Disposals	Ending Balance
<b>December 31, 2019</b>				
Capital assets, not being depreciated:				
Land	\$ 242,852,666	\$ 520,818	\$ (12,125,206)	\$ 231,248,278
Construction in progress	78,160,894	114,040,124	(144,281,443)	47,919,575
Total capital assets, not being depreciated	<u>321,013,560</u>	<u>114,560,942</u>	<u>(156,406,649)</u>	<u>279,167,853</u>
Capital assets, being depreciated:				
Buildings	1,659,414,917	9,624,227	(11,169,519)	1,657,869,625
Runways and other airport infrastructure	1,044,754,801	135,479,008	(2,754,124)	1,177,479,685
Equipment, furniture and fixtures and other	256,785,598	7,823,841	(10,331,084)	254,278,355
Total capital assets, being depreciated	<u>2,960,955,316</u>	<u>152,927,076</u>	<u>(24,254,727)</u>	<u>3,089,627,665</u>
Less accumulated depreciation for:				
Buildings	(709,859,959)	(46,654,512)	10,728,328	(745,786,143)
Runways and other airport infrastructure	(640,475,821)	(34,183,185)	1,304,309	(673,354,697)
Equipment, furniture and fixtures and other	(196,923,743)	(8,841,769)	10,331,080	(195,434,432)
Total accumulated depreciation	<u>(1,547,259,523)</u>	<u>(89,679,466)</u>	<u>22,363,717</u>	<u>(1,614,575,272)</u>
Total capital assets, being depreciated, net	<u>1,413,695,793</u>	<u>63,247,610</u>	<u>(1,891,010)</u>	<u>1,475,052,393</u>
Capital assets, net	<u>\$ 1,734,709,353</u>	<u>\$ 177,808,552</u>	<u>\$ (158,297,659)</u>	<u>\$ 1,754,220,246</u>
<b>December 31, 2018</b>				
Capital assets, not being depreciated:				
Land	\$ 281,413,319	\$ 6,044,334	\$ (44,604,987)	\$ 242,852,666
Construction in progress	25,653,510	111,389,390	(58,882,006)	78,160,894
Total capital assets, not being depreciated	<u>307,066,829</u>	<u>117,433,724</u>	<u>(103,486,993)</u>	<u>321,013,560</u>
Capital assets, being depreciated:				
Buildings	1,646,056,822	17,887,914	(4,529,819)	1,659,414,917
Runways and other airport infrastructure	1,018,402,081	33,453,452	(7,100,732)	1,044,754,801
Equipment, furniture and fixtures and other	248,475,869	9,707,102	(1,397,373)	256,785,598
Total capital assets, being depreciated	<u>2,912,934,772</u>	<u>61,048,468</u>	<u>(13,027,924)</u>	<u>2,960,955,316</u>
Less accumulated depreciation for:				
Buildings	(664,607,417)	(47,879,521)	2,626,979	(709,859,959)
Runways and other airport infrastructure	(609,314,240)	(34,378,567)	3,216,986	(640,475,821)
Equipment, furniture and fixtures and other	(188,361,112)	(9,938,117)	1,375,486	(196,923,743)
Total accumulated depreciation	<u>(1,462,282,769)</u>	<u>(92,196,205)</u>	<u>7,219,451</u>	<u>(1,547,259,523)</u>
Total capital assets, being depreciated, net	<u>1,450,652,003</u>	<u>(31,147,737)</u>	<u>(5,808,473)</u>	<u>1,413,695,793</u>
Capital assets, net	<u>\$ 1,757,718,832</u>	<u>\$ 86,285,987</u>	<u>\$ (109,295,466)</u>	<u>\$ 1,734,709,353</u>

**Indianapolis Airport Authority**  
**Notes to Financial Statements**  
**December 31, 2019 and 2018**

**Note 5: Bonds Payable and Other Debt**

Bonds and other debt outstanding at December 31, 2019 and 2018 consist of:

	<b>2019</b>	<b>2018</b>
Revenue Bonds, Series 2019A		
Serial bonds, maturing January 1, 2020 to January 1, 2054 in payments from \$5,000 to \$1,340,000. Interest at 2.8%, due semiannually on January 1 and July 1.	\$ 30,000,000	\$ -
Revenue Bonds, Series 2019B		
Serial bonds, maturing January 1, 2020 to January 1, 2035 in payments from \$320,000 to \$24,450,000. Interest at 5.0%, due semiannually on January 1 and July 1.	149,130,000	-
Unamortized premium	29,571,765	-
	178,701,765	-
Revenue Bonds, Series 2019C-1		
Term bonds, maturing January 1, 2044 to January 1, 2050 Interest at 4.00% and 5.00%, due semiannually on January 1 and July 1.	51,595,000	-
Unamortized premium	7,549,287	-
	59,144,287	-
Revenue Bonds, Series 2019C-2		
Serial bonds, maturing January 1, 2037 Interest at 5.00%, due semiannually on January 1 and July 1.	16,000,000	-
Unamortized premium	3,558,567	-
	19,558,567	-
Revenue Bonds, Series 2019D		
Serial bonds, maturing January 1, 2022 to January 1, 2040 in payments from \$1,000 to \$3,411,300. Interest at 2.62%, due semiannually on January 1 and July 1.	38,215,000	-
Revenue Bonds, Series 2016A-1		
Serial bonds, maturing January 1, 2020 to January 1, 2035 in payments from \$2,145,000 to \$18,645,000. Interest at 4.00% to 5.00%, due semiannually on January 1 and July 1.	114,585,000	130,655,000
Unamortized premium	11,130,081	13,313,469
	125,715,081	143,968,469
Revenue Bonds, Series 2016A-2		
Serial bonds, maturing January 1, 2020 to January 1, 2023 in payments from \$2,260,000 to \$3,370,000. Interest at 1.975% to 2.561%, due semiannually on January 1 and July 1.	12,155,000	15,325,000
Term bonds, maturing January 1, 2024 to January 1, 2027 in payments from \$85,000 to \$95,000. Interest is fixed at 3.195%, due semiannually on January 1 and July 1.	365,000	365,000
Term bonds, maturing January 1, 2035 and January 1, 2036 in payments of \$1,520,000 and \$1,615,000, respectively. Interest is fixed at 3.894%, due semiannually on January 1 and July 1.	3,135,000	3,135,000

# Indianapolis Airport Authority

## Notes to Financial Statements

### December 31, 2019 and 2018

(Continued)

	2019	2018
Revenue Bonds, Series 2015A		
Serial bonds, maturing January 1, 2023 to January 1, 2033 in payments from \$6,770,000 to \$19,875,000. Interest at 4.00% to 5.00%, due semiannually on January 1 and July 1.	\$ 178,690,000	\$ 178,690,000
Unamortized premium	13,618,592	15,189,854
	192,308,592	193,879,854
Revenue Bonds, Series 2014A		
Serial bonds, maturing January 1, 2020 to January 1, 2034 in payments from \$6,205,000 to \$17,075,000. Interest at 4.00% to 5.00%, due semiannually on January 1 and July 1.	163,850,000	163,850,000
Unamortized premium	11,896,922	13,334,746
	175,746,922	177,184,746
Revenue Bonds, Series 2012A		
Term bonds, matured July 1, 2019. Interest was fixed at 1.253%, due semiannually on January 1 and July 1.	-	5,370,000
Unamortized discount	-	(770)
	-	5,369,230
Revenue Bonds, Series 2010C		
Term bonds, maturing January 1, 2033, 2036 and 2037. Interest is variable (75% of the one-month LIBOR plus 0.476% (1.899%) at December 31, 2019), due monthly on the first business day	152,840,000	314,600,000
	152,840,000	314,600,000
Revenue Bonds, Series 2010A		
Serial bonds, maturing January 1, 2020 to January 1, 2027 in payments from \$755,000 to \$1,005,000. Interest at 4.00% to 4.50%, due semiannually on January 1 and July 1.	-	7,710,000
Term bonds, maturing January 1, 2030 and 2037. Interest at 4.75% and 5.00%, respectively, due semiannually on January 1 and July 1.	-	13,155,000
Unamortized discount	-	20,865,000
	-	(130,377)
	-	20,734,623
Total revenue bonds	987,885,214	874,561,922
Other debt		
Subordinate Securities, Series 2018A		
Principal due March 1, 2023 in an amount not to exceed \$36,960,000 and \$175,000,000 at December 31, 2019 and 2018, respectively. Interest is variable at the highest of (a) the Prime Prime Rate in effect at such time plus 1.00%; (b) the Federal Funds Rate in effect at such time plus 2.00%; (c) or 7.00%, due monthly	-	45,840,000
	-	45,840,000
Total bonds payable and other debt	987,885,214	920,401,922
Current portion	(28,705,000)	(31,045,000)
	959,180,214	889,356,922
Long-term portion	\$ 959,180,214	\$ 889,356,922



# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

### **Revenue Bonds**

The Authority's Series 2010A, 2014A, 2015A, 2016A-1 2016A-2, 2019B, 2019C-1, and 2019C-2 Revenue Bonds are subject to optional redemption by the Authority at various dates in the future. The 2010C Revenue Bonds, 2019A State Revolving Fund, and 2019D State Revolving Fund are subject to optional redemption by the Authority upon notification of the bondholders.

The Series 2010C Revenue Bonds (as discussed more fully below), maturing January 1, 2033, 2036 and 2037, are subject to redemption from mandatory sinking fund payments during 2019 to 2037.

The Series 2016A-2 Refunding Revenue Bonds, maturing January 1, 2027 (the 2027 Term Bonds) and January 1, 2036 (the 2036 Term Bonds), are subject to redemption from mandatory sinking fund payments during 2024 to 2027 and 2035 to 2036, respectively.

The 2019C-1 Revenue Bonds, maturing January 1, 2044 (the 2044 Term Bonds) and January 1 2050 (the 2050 Term Bonds), are subject to redemption from mandatory sinking fund payments during 2040 to 2044 and 2045 to 2050, respectively.

### **2019A Revenue Bonds - State Revolving Fund**

In March 2019, the Authority entered into a \$30,000,000, 35-year term subsidized Clean Water Loan with the Indiana Finance Authority's State Revolving Fund (SRF) program at an annualized rate of 2.80%. The SRF Bonds were issued on parity with the Authority's Senior Lien Revenue Bonds. The proceeds were deposited in a construction fund to be drawn upon as eligible costs for the expansion of the Authority's stormwater system were incurred. As of December 31, 2019, \$2,753,439 remained in the construction fund.

### **2019B Revenue Bonds**

In August 2019, the Authority issued the 2019B Refunding Revenue Bonds in the amount of \$149,130,000 with an original issue premium of \$31,330,593. The proceeds from the 2019B Revenue Bonds, in conjunction with transfers from the debt service reserve and principal and interest funds, were used to refund \$156,050,000 of the 2010C Revenue Bonds, terminate a portion of the associated interest rate swaps, fund a debt service reserve fund surety policy, and pay for costs of issuance. The net present value loss resulting from this refunding were \$(592,869), and the aggregate difference in the required debt service between the portion of the refunded 2010C Bonds and the 2019B Bonds was \$2,646,125.

### **2019C Revenue Bonds**

In December 2019, the Authority issued the 2019C-1 (\$51,595,000; tax-exempt) and 2019C-2 (16,000,000; tax exempt) Refunding Revenue Bonds in the amount of \$67,595,000 with original issue premium of \$7,549,287 and \$3,558,567 on the C-1 and C-2 series, respectively. The proceeds from the 2019C-1 Revenue Bonds were used to redeem the outstanding 2018A Subordinate Securities of \$58,470,000, pay interest on the 2019C-1 Bonds through January 1, 2020, and pay for costs of issuance. The 2019C-2 Revenue Bonds were used to refund the outstanding balance of the 2010A Authority Bonds of \$20,613,781 and pay costs of issuance. The net present value savings resulting from the refunding of the 2010A Bonds were \$3,691,196, and the aggregate difference in the required debt service between the 2010A Bonds and the 2019C-2 Bonds was \$4,718,278.

# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

### **2019D Revenue Bonds - State Revolving Fund**

In November 2019, the Authority entered into a \$38,215,000 20-year term subsidized Clean Water Loan with the Indiana Finance Authority's State Revolving Fund (SRF) program at an annualized rate of 2.62%. The SRF Bonds were issued on parity with the Authority's Senior Lien Revenue Bonds. The proceeds were deposited in a construction fund to be drawn upon as eligible costs for the expansion of the Authority's stormwater system were incurred. As of December 31, 2019, \$4,935,148 remained in the construction fund.

### **2010C Revenue Bonds**

In December 2010, the Authority issued the Indianapolis Airport Authority Airport Revenue Bonds, Series 2010C (2010C Revenue Bonds) in an original amount totaling \$350,000,000. The 2010C Revenue Bonds were issued in five subseries (2010C-1 through 2010C-5) with final maturities ranging from January 1, 2033 through January 1, 2037. The Series 2010C Revenue Bonds were sold to the Indianapolis Local Public Improvement Bond Bank (the "ILPIBB") and directly purchased by banks (by subseries), subject to Continuing Covenant Agreements, as the ILPIBB Revenue Bonds, Series 2010L, and are secured by a Trust Indenture and Ordinances establishing a security interest in net revenues of the airport system. The 2010C Revenue Bonds are currently subject to acceleration at the end of the bank term beginning on the dates outlined in the table below:

<b>Authority Series</b>	<b>ILPIBB Series</b>	<b>Maturity Date</b>	<b>End of Bank Term</b>
201C-1	2010L-1	1/1/2033	7/31/2020
201C-2	2010L-2	1/1/2033	7/29/2022
201C-3	2010L-3	1/1/2036	7/29/2022
201C-4	2010L-4	1/1/2036	7/29/2022
201C-5	2010L-5	1/1/2037	7/31/2020

The Authority has paid or refunded 2010C Revenue Bonds since they were issued. As of December 31, 2019 and 2018, respectively, there were \$152,840,000 and \$314,600,000 of 2010C Revenue Bonds outstanding and no additional amounts may be issued under the 2010C Revenue Bond facilities. The 2010C Revenue Bonds are periodically remarketed to banks and the bank owners have changed since the bonds were issued and are likely to change again before they reach maturity or are otherwise paid. The last remarketing occurred in August 2017 and the bonds will be remarketed again, prior to the bank term of the existing facilities. There are certain events which could result in a higher interest rate and/or an acceleration of amounts due on the 2010C Revenue Bonds. These events are described in the Continuing Covenant Agreement filed on the Municipal Securities Rulemaking Board's ("MSRB") Electronic Municipal Market Access ("EMMA") site at the ILPIBB's issuer homepage or using the following links:

- <https://emma.msrb.org/ER1147303-ES818053-ES1219337.pdf>;
- <https://emma.msrb.org/ER1147310-ES818056-ES1219338.pdf>;
- <https://emma.msrb.org/ER1147312-ES818063-ES1219346.pdf>; and
- <https://emma.msrb.org/ER1147314-ES818068-ES1219349.pdf>.

# Indianapolis Airport Authority

## Notes to Financial Statements

### December 31, 2019 and 2018

#### 2018A Subordinate Securities

In March 2018, the Authority issued the Indianapolis Airport Authority Subordinate Securities, Series 2018A (2018A Subordinate Securities) in an original amount not to exceed \$175,000,000 with a final maturity not to exceed March 1, 2021. The Series 2018A Subordinate Securities were sold to the Indianapolis Local Public Improvement Bond Bank (the “ILPIBB”) and directly purchased by Bank of America, N.A., subject to a Continuing Covenant Agreement, as the ILPIBB Subordinate Notes, Series 2018B, and are secured by a Trust Indenture and Ordinances establishing a subordinate security interest in net revenues of the airport system. The Series 2018A Subordinate Securities are a non-revolving credit facility, allowing the Authority to borrow funds to fund authorized purposes which include, but are not limited to, the Authority’s stormwater enhancement and baggage system modification projects. The Authority has borrowed and refunded 2018A Subordinate Securities since March of 2018. As of December 31, 2019 and 2018, respectively, the Authority had \$0 and \$45,840,000 outstanding. The remaining amount which can be borrowed under the facility is \$36,960,000 and \$129,160,000 at December 31, 2019 and 2018, respectively. There are certain events which could result in a higher interest rate and/or an acceleration of amounts due on the 2018A Subordinate Notes. These events are described in the Continuing Covenant Agreement filed on the Municipal Securities Rulemaking Board’s (“MSRB”) Electronic Municipal Market Access (“EMMA”) site at the ILPIBB’s issuer homepage or using the link: <https://emma.msrb.org/ES1146697-ES897116-ES1298358.pdf>.

#### Directly Placed Debt

As of December 31, 2019 and December 31, 2018, the Authority held directly placed debt as detailed below:

	2010C-1	2010C-2	2010C-3	2010C-4	2010C-5	2018A Subordinate Securities
Par Outstanding at 12/31/19	\$ 46,505,000	\$ 23,250,000	\$ 20,660,000	\$ 30,985,000	\$ 31,440,000	\$ -
Par Outstanding at 12/31/18	100,000,000	50,000,000	41,565,000	62,335,000	60,700,000	45,840,000
Credit Available For Draw as of 12/31/19	-	-	-	-	-	36,960,000
Credit Available For Draw as of 12/31/18	-	-	-	-	-	129,160,000
Lien	Senior	Senior	Senior	Senior	Senior	Subordinate
Final Maturity	1/1/2033	1/1/2033	1/1/2036	1/1/2036	1/1/2037	3/1/2021
End of Bank Term	7/31/2020	7/29/2022	7/29/2022	7/29/2022	7/31/2020	3/1/2021
Bank	Banc of America Preferred	PNC Bank,	Old National Bank	Wells Fargo Municipal	Banc of America Preferred	Bank of America, N.A.
	Funding Corporation	National Association		Capital Strategies, LLC	Funding Corporation	
Index Rate	1M USD LIBOR	1M USD LIBOR	1M USD LIBOR	1M USD LIBOR	1M USD LIBOR	1M USD LIBOR
Applicable Factor	75%	75%	75%	75%	75%	75%
Applicable Spread as of 12/31/2019	0.43%	0.40%	0.62%	0.40%	0.43%	0.52%
Applicable Spread as of 12/31/2018	0.43%	0.40%	0.62%	0.40%	0.43%	0.52%
Increase in Applicable Spread Due To Credit						
Rating Downgrade	Yes <sup>(1)</sup>	Yes <sup>(2)</sup>	Yes <sup>(3)</sup>	Yes <sup>(2)</sup>	Yes <sup>(1)</sup>	Yes <sup>(4)</sup>
Margin Rate Factor	No	Yes <sup>(5)</sup>	No	Yes <sup>(5)</sup>	No	No
Rate Formula	Rate Formula/Index Rate x Applicable Factor + Applicable Spread	(Index Rate x Applicable Factor + Applicable Spread) x Margin Rate Factor	Rate Formula/Index Rate x Applicable Factor + Applicable Spread	(Index Rate x Applicable Factor + Applicable Spread) x Margin Rate Factor	Rate Formula/Index Rate x Applicable Factor + Applicable Spread	Rate Formula/Index Rate x Applicable Factor + Applicable Spread
Events of Default	CCA Article 8	CCA Article 8	CCA Article 8	CCA Article 8	CCA Article 8	CCA Article 8
Moody's Rating as of 12/31/19	A1	A1	A1	A1	A1	NR
Moody's Rating as of 12/31/18	A1	A1	A1	A1	A1	NR
S&P Rating as of 12/31/19	A	A	A	A	A	NR
S&P Rating as of 12/31/18	A	A	A	A	A	NR
Fitch Rating as of 12/31/19	A	A	A	A	A	NR
Fitch Rating as of 12/31/18	A	A	A	A	A	NR

(1) See Table 1  
(2) See Table 2  
(3) See Table 3  
(4) See Table 4  
(5) "Margin Rate Factor"

# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

### ***Applicable Spread upon Credit Ratings Downgrade***

In the event of a change in the long-term unenhanced rating assigned by Moody's, S&P or Fitch to such bonds, the Applicable Spread shall be the Applicable Spread associated with such new long-term unenhanced rating as set forth in the following schedules:

***Table 1 – 2010C-1, 2010C-3 and 2010C-5 Bonds***

<b>Moody's</b>	<b>Credit Rating S&amp;P</b>	<b>Fitch</b>	<b>Applicable Spread</b>
A2 or Higher	A or higher	A or higher	0.0043
A3	A-	A-	0.53%
Baa1	BBB+	BBB+	0.77%
Baa2	BBB	BBB	1.27%
Baa3	BBB-	BBB-	1.77%

***Table 2 – 2010C-2 and 2010C-4 Bonds***

<b>Moody's</b>	<b>Credit Rating S&amp;P</b>	<b>Fitch</b>	<b>Applicable Spread</b>
A2 or Higher	A or higher	A or higher	0.40%
A3	A-	A-	0.50%
Baa1	BBB+	BBB+	0.75%
Baa2	BBB	BBB	1.25%
Baa3	BBB-	BBB-	1.75%

***Table 3 – 2010C-3 Bonds***

<b>Moody's</b>	<b>Credit Rating S&amp;P</b>	<b>Fitch</b>	<b>Applicable Spread</b>
A2 or Higher	A or higher	A or higher	0.0062
A3	A-	A-	0.72%
Baa1	BBB+	BBB+	0.97%
Baa2	BBB	BBB	1.47%
Baa3	BBB-	BBB-	1.97%

# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

*Table 4 – 2018A Subordinate Securities*

<b>Moody's</b>	<b>Credit Rating S&amp;P</b>	<b>Fitch</b>	<b>Applicable Spread</b>
A2 or Higher	A or higher	A or higher	0.0052
A3	A-	A-	0.62%
Baa1	BBB+	BBB+	0.82%
Baa2	BBB	BBB	2.32%
Baa3	BBB-	BBB-	3.82%

In the event the Airport Authority maintains ratings from each of Moody's, S&P and Fitch and there is a split among such ratings, the two equivalent ratings will apply for purposes of determining the Applicable Spread pursuant to the chart above. In the event ratings are assigned by each of Moody's, S&P and Fitch and no two such ratings are equivalent on the chart above, the middle rating shall be used for purposes of determining the applicable level from the chart above. In the event that ratings are assigned by only two of Moody's, S&P and Fitch and such ratings are not at equivalent levels on the chart above, the lower rating shall be used for purposes of determining the applicable level from the chart above. Any change in the rating shall be reflected in the Applicable Spread beginning with that Interest Rate Period next succeeding the Interest Rate Period during which any such rating change occurs.

### ***The Master Bond Ordinance***

The Authority's Revenue Bonds are secured under the Master Bond Ordinance by a pledge of net revenues of the Airport System and on parity with each other, except with respect to their Revenue Bond Reserve Funds.

Pursuant to its Master Bond Ordinance, the Authority has adopted resolutions beginning in 2003 and 2006 irrevocably dedicating revenues from passenger facility charges and customer facility charges (the Dedicated Revenues), respectively, to be used exclusively to pay debt service on the Authority's Revenue Bonds. The irrevocable designation of passenger facility charges revenue in 2019 and 2018 was approximately \$16.8 million and \$17.1 million, respectively. The customer facility charge revenue designation was \$0 for 2019 and \$6.0 million for 2018.

In accordance with the Rate Covenant contained in the Master Bond Ordinance, rates and fees charged by the Authority for the use of its facilities must be sufficient to provide annual net revenues when combined with moneys in the coverage fund to equal the larger of: (a) all amounts required to be deposited to the credit of the Revenue Bond Interest and Principal Fund and the Revenue Bond Reserve Fund; or (b) an amount not less than 125% of the Debt Service Requirement for all Revenue Bonds. For the purpose of complying with the Rate Covenant, the Authority includes within net revenues in any fiscal year amounts transferred from the Prepaid Airline Fund and amounts on deposit in the Debt Service Coverage Fund pursuant to the Master Bond Ordinance and excludes from interest due on Authority Revenue Bonds any interest paid from bond proceeds. The Authority can also exclude debt service to be paid from dedicated revenues from its Rate Covenant calculation.

# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

### Debt Service Requirements

Debt service requirements to maturity for all debt of the Authority, excluding any unamortized discount or premium and its capital lease agreements, are as follows at December 31, 2019:

Years Ending December 31	Revenue Bonds		Total
	Principal	Interest	
2020	\$ 28,705,000	\$ 34,530,623	\$ 63,235,623
2021	34,480,000	35,917,847	70,397,847
2022	36,260,000	34,380,378	70,640,378
2023	39,876,015	32,762,333	72,638,348
2024	48,371,542	30,733,306	79,104,848
2025 - 2029	275,882,451	116,252,966	392,135,417
2030 - 2034	300,979,975	50,334,067	351,314,042
2035 - 2039	74,298,717	16,644,629	90,943,346
2040 - 2044	26,596,300	11,434,113	38,030,413
2045 - 2049	32,665,000	5,302,280	37,967,280
2050 - 2054	12,445,000	576,200	13,021,200
	<u>\$ 910,560,000</u>	<u>\$ 368,868,741</u>	<u>\$ 1,279,428,741</u>

The following is a summary of long-term obligation transactions for the Authority for the years ended December 31, 2019 and 2018:

	Beginning Balance	2019		Ending Balance	Current Portion
		Additions	Deductions		
Long-term obligations					
Revenue bonds payable	\$ 832,855,000	\$ 284,940,000	\$ (207,235,000)	\$ 910,560,000	\$ 28,705,000
Bond (discounts)/premium	41,706,922	42,438,446	(6,820,154)	77,325,214	-
Total revenue bonds payable	874,561,922	327,378,446	(214,055,154)	987,885,214	28,705,000
Subordinate securities	45,840,000	-	(45,840,000)	-	-
Total long-term obligations	<u>\$ 920,401,922</u>	<u>\$ 327,378,446</u>	<u>\$ (259,895,154)</u>	<u>\$ 987,885,214</u>	<u>\$ 28,705,000</u>
	Beginning Balance	2018		Ending Balance	Current Portion
		Additions	Deductions		
Long-term obligations					
Revenue bonds payable	\$ 886,750,000	\$ -	\$ (53,895,000)	\$ 832,855,000	\$ 31,045,000
Bond (discounts)/premium	47,199,408	-	(5,492,486)	41,706,922	-
Total revenue bonds payable	933,949,408	-	(59,387,486)	874,561,922	31,045,000
Subordinate securities	-	45,840,000	-	45,840,000	-
Obligations under capital lease	12,728,442	-	(12,728,442)	-	-
Total long-term obligations	<u>\$ 946,677,850</u>	<u>\$ 45,840,000</u>	<u>\$ (72,115,928)</u>	<u>\$ 920,401,922</u>	<u>\$ 31,045,000</u>

# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

### Note 6: Special Facility Revenue Bonds

To provide for the construction of the Indianapolis Maintenance Center (IMC) (formerly leased to United Air Lines, Inc.), the Authority issued special facility revenue bonds (conduit debt obligations). These bonds are special limited obligations of the Authority, payable solely from and secured by a pledge of lease rentals to be received by the Authority. The bonds do not constitute a debt or pledge of the faith and credit of the Authority, the County, the City or the State and are, therefore, not reported in the accompanying financial statements. At December 31, 2019 and 2018, the Special Facility Revenue Bonds, Series 1995 (Indianapolis Maintenance Center), outstanding were \$165,988,327.

### Note 7: Derivative Financial Instruments

#### *Forward Delivery Purchase Agreements - Hedging Derivative Instruments*

The Authority has entered into three forward delivery purchase agreements (the Forward Delivery Agreements). The Forward Delivery Agreements require the counterparties to deposit securities in the Authority's debt service reserve trust accounts and provides the Authority a guaranteed rate of return. The securities that are deposited into the debt service reserve trust accounts are required to mature prior to scheduled debt service payment dates on the bonds that are secured by the respective debt service reserve funds.

Eligible securities include (a) discount notes issued by a federal agency; and (b) securities backed by the full faith and credit of the United States Treasury or fully guaranteed by the United States of America, and issued by any of the following:

- the United States Treasury
- a federal agency
- a federal instrumentality
- a federal government-sponsored enterprise

**Objective of the Forward Delivery Agreements** - The Forward Delivery Agreements allow the Authority to earn a guaranteed fixed rate of return over the life of the agreement. These Agreements are utilized by the Authority to earn a rate of return in excess of a rate that would otherwise be feasible by investing in securities with a shorter term.

**Terms** - The general terms of each agreement are set forth in the table below:

Debt Service Fund	Date of Agreement	Termination Date	Scheduled Reserve Amount	Guaranteed Rate	Fair Value at December 31, 2019	Fair Value at December 31, 2018
Series 2014A	December 1, 2004	December 30, 2033	\$ 16,534,000	4.962%	\$ 5,792,021	\$ 2,851,440
Series 2015A	December 28, 2005	December 31, 2032	15,000,000	4.820%	4,714,194	4,820,915
Series 2016A	August 1, 2006	January 1, 2036	17,321,400	5.311%	7,502,972	3,490,212
					<u>\$ 18,009,187</u>	<u>\$ 11,162,567</u>

# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

The forward delivery agreement associated with the Series 2004A Debt Service Reserve Fund was amended when the 2004A Bonds were refunded by the 2014A Bonds. The amended agreement now provides for the delivery of the securities into debt service reserve fund of the 2014A Bonds.

The forward delivery agreement associated with the Series 2005A Debt Service Reserve Fund was amended when the 2005A Bonds were refunded by the 2015A Bonds. The amended agreement now provides for the delivery of the securities into debt service reserve fund of the 2015A Bonds. The notional amount associated with the Series 2005A Debt Service Fund Agreement was reduced by \$4,532,425 during 2015, the result of the refunding with the 2015A Bonds.

The forward delivery agreement associated with the Series 2006A Debt Service Reserve Fund was amended when the 2006A Bonds were refunded by the 2016A-1 and 2016A-2 Bonds. The amended agreement now provides for the delivery of the securities into the debt service reserve funds of the 2016A-1 and 2016A-2 Bonds.

**Fair Value** - The fair values of the Forward Delivery Agreements are based on the value of the future discounted cash flows expected to be received over the life of the agreement relative to an estimate of discounted cash flows that could be received over the same term based on current market conditions. The fair values of the Forward Delivery Agreements are classified as a noncurrent asset on the statements of net position as of December 31, 2019 and 2018. As the Forward Delivery Agreements are effective hedging instruments, the changes in fair value of the Forward Delivery Agreements of \$6,846,620 and \$(3,430,736) for the years ended December 31, 2019 and 2018, respectively, are shown as an adjustment to the carrying amount of the related deferred inflows of resources on the statements of net position.

**Credit Risk** - Credit risk is the risk that a counterparty will not fulfill its obligations. Under the terms of the Forward Delivery Agreements, the Authority is either holding cash or an approved security within the debt service reserve funds. None of the principal amount of an investment under the Forward Delivery Agreements is at risk to the credit of the counterparty. Should the counterparty default, the Authority's maximum exposure is the positive termination value, if any, related to these agreements.

**Interest Rate Risk** - Interest rate risk is the risk that changes in interest rates will adversely affect the fair values of the Authority's financial instruments or cash flows. The fair value of the Forward Delivery Agreements is expected to fluctuate over the life of the agreements in response to changes in interest rates. The Authority does not have a formally adopted policy related to interest rate risk on the Forward Delivery Agreements.

**Termination Risk** - The Authority or the counterparties may terminate the Forward Delivery Agreements if the other party fails to perform under the terms of the contract. In addition, the Authority has an unrestricted option to terminate the Forward Delivery Agreements. If the Forward Delivery Agreements have a negative fair value at the time of termination, the Authority would be liable to the counterparty for a payment equivalent to the fair value of the instrument at the time of termination.



# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

### **Interest Rate Swap Agreements – Investment Derivative Instruments**

The Authority is a party to three interest rate swap agreements (the Swap Agreements) that became effective on July 1, 2008, concurrent with the issuance of the 2008 Revenue Bonds. The Swap Agreements continued to hedge the 2008 Revenue Bonds until December 21, 2010, at which time the 2008 Revenue Bonds were refunded by the issuance of the 2010C Revenue Bonds. This refunding resulted in a terminating event and accordingly, the Authority included the balance of the deferred outflows associated with this hedge in its calculation of the deferred loss on refunding, which was \$47,643,748. At that same time, the Swap Agreements became a hedge of the 2010C Revenue Bonds with terms and conditions that are identical to the previous hedge of the refunded 2008 Revenue Bonds. Upon this terminating event, it was determined the interest rate swaps were no longer effective hedges and all subsequent changes in the fair value are recorded as a component of investment income.

On August 22, 2019, the Authority used the proceeds of the 2019B Revenue Bonds to refund a portion of the 2010C Revenue Bonds and terminate associated interest rate swaps. A \$26,532,000 partial termination payment to the swap counterparties eliminated \$156,050,000 of the Authority's swap notional amount.

**Objective of the Interest Rate Swaps** - The Swap Agreements are used as a strategy to maintain acceptable levels of exposure to the risk of future changes in interest rates related to the Authority's existing variable rate debt. The primary intention of the Swap Agreements is to effectively convert the Authority's variable interest rates on its long-term debt to synthetic fixed rates.

**Terms** - The general terms of each agreement are set forth in the table below:

Notional Amount	Trade Date	Effective Date of Swap Agreement	Termination Date	Rate Authority Pays	Variable Rate Authority Receives	Fair Value at December 31, 2019	Fair Value at December 31, 2018
\$ 51,645,000	October 14, 2004	July 1, 2008	January 1, 2036	4.0325%	75% One Month LIBOR	\$ (16,265,624)	\$ (18,268,644)
31,440,000	October 14, 2004	July 1, 2008	January 1, 2037	4.1500%	75% One Month LIBOR	(10,529,426)	(11,589,922)
23,251,667	October 7, 2005	July 1, 2008	January 1, 2033	3.7800%	75% One Month LIBOR	(6,033,294)	(8,158,933)
46,503,333	July 2, 2015 *	July 1, 2015 *	January 1, 2033	3.7775%	75% One Month LIBOR	(12,005,005)	(16,273,745)
<u>\$ 152,840,000</u>						<u>\$ (44,833,349)</u>	<u>\$ (54,291,244)</u>

\* During 2015, there was an exchange of counterparties from UBS to Wells Fargo. This was not considered as a terminating event.

Payments due under the Swap Agreements (excluding any termination payments) and payments on any repayment obligation will be payable from net revenues of the airport system on a parity with the Revenue Bonds. Under the Swap Agreements, the Authority pays or receives the net interest amount monthly, with the monthly settlements included in interest expense. The Swap Agreements resulted in no initial cash receipts or payments to be made by the Authority.

# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

**Fair Value** - The fair values of the Swap Agreements are based on estimated discounted future cash flows determined using the counterparties' proprietary models based upon financial principles and estimates about relevant future market conditions. The fair values of the Swap Agreements are classified as a noncurrent liability on the statements of net position as of December 31, 2019 and 2018. As the Swap Agreements are ineffective hedging instruments, the changes in fair value of the Swap Agreements of \$9,457,895 and \$12,361,531 for the years ended December 31, 2019 and 2018, respectively, are shown as investment income.

**Credit Risk** - The fair value of each of the Swap Agreements represents the Authority's credit exposure to the counterparties as of December 31, 2019. Should the counterparties to these transactions fail to perform according to the terms of the Swap Agreements, the Authority has a maximum possible loss equivalent to the fair value at that date. As of December 31, 2019, the Authority was not exposed to credit risk because each of the swaps had a negative fair value. In order to mitigate the potential for credit risk, if any of the counterparties' credit quality rating falls below a rating threshold of Aa3 by Moody's Investors Service or AA- by Standard & Poor's, the fair value of that counterparty's swap or swaps is to be fully collateralized by the counterparty with eligible securities (as defined in the Schedule to the Master Agreement) to be held by a third-party custodian on behalf of the Authority.

The ratings of the various counterparties at December 31, 2019 are as follows:

	Ratings of the Counterparty	
	Moody's Investors Service	Standard & Poor's
JPMorgan Chase Bank, N.A., counterparty of the interest rate swaps with notional amounts of \$51,645,000 and \$31,440,000	Aa2	A+
Merrill Lynch Capital Services, Inc., counterparty of the interest rate swap with the notional amount of \$23,251,667	A2	A-
Wells Fargo Bank, N.A., counterparty of the interest rate swap with the notional amount of \$46,503,333 and both basis swap agreements	Aa2	A+

<sup>1</sup> - The swaps are guaranteed by both Merrill Lynch & Company and Merrill Lynch Derivative Products AG. Merrill Lynch Derivative Products AG has ratings of Aa3 and AA.

**Basis Risk** - The Authority is not exposed to basis risk because the variable-rate payments received by the Authority under the Swap Agreements are based on an index that coincides with the interest rates the Authority pays on its 2010C Revenue Bonds. As of December 31, 2019, the interest rate on the Authority's 2010C Revenue Bonds is 1.899%, (calculated at 75% of the one-month LIBOR plus 0.476% times the margin rate factor for applicable series), while the Authority receives payments under the Swap Agreements equal to 75% of the one-month LIBOR, or 1.322%.

**Termination Risk** - The Authority or the counterparties may terminate the Swap Agreements if the other party fails to perform under the terms of the contract. In addition, the Authority has the unilateral option to terminate the Swap Agreements. If the Swap Agreements have a negative fair value at the time of termination, the Authority would be liable to the counterparty for a payment equal to the fair value of the respective swap.

# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

**Swap Payments and Associated Debt** - The variable rate bond interest payments and net swap payments will vary with changes in interest rates. Using rates as of December 31, 2019, debt service requirements of the variable rate debt and net swap payments, assuming current interest rates remain the same, for their term are set forth in the table below.

	<b>Variable Rate Bonds</b>		<b>Interest Rate Swaps, Net</b>	<b>Total Interest</b>
	<b>Principal</b>	<b>Interest</b>		
2020	\$ -	\$ 3,011,838	\$ 3,991,296	\$ 7,003,134
2021	-	3,176,064	3,991,296	7,167,360
2022	-	3,304,993	3,991,296	7,296,289
2023	-	3,476,312	3,991,296	7,467,608
2024	-	3,490,937	3,991,296	7,482,233
2025 - 2029	-	17,454,684	19,956,479	37,411,163
2030 - 2034	124,365,000	8,605,677	9,995,215	18,600,892
2035 - 2039	28,475,000	466,998	566,514	1,033,512
	<u>\$ 152,840,000</u>	<u>\$ 42,987,502</u>	<u>\$ 50,474,688</u>	<u>\$ 93,462,190</u>

### Note 8: Disclosures About Fair Value of Assets and Liabilities

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value measurements must maximize the use of observable inputs and minimize the use of unobservable inputs. There is a hierarchy of three levels of inputs that may be used to measure fair value:

- Level 1** Quoted prices in active markets for identical assets or liabilities
- Level 2** Observable inputs other than Level 1 prices, such as quoted prices for similar assets or liabilities; quoted prices in markets that are not active; or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities
- Level 3** Unobservable inputs supported by little or no market activity and are significant to the fair value of the assets or liabilities

# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

### Recurring Measurements

The following table presents the fair value measurements of assets and liabilities recognized in the accompanying statements of net position measured at fair value on a recurring basis and the level within the fair value hierarchy in which the fair value measurements fall at December 31, 2019 and 2018:

	Fair Value	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>December 31, 2019</b>				
Investments				
U.S. Treasury Security Bills	\$ 173,699,366	\$ 173,699,366	\$ -	\$ -
Indiana municipal securities	302,970	-	302,970	-
External investment pools	53,318	-	53,318	-
Derivative Financial Instruments				
Forward delivery purchase agreements	18,009,187	-	-	18,009,187
Interest rate swap agreements	(44,833,349)	-	(44,833,349)	-
<b>December 31, 2018</b>				
Investments				
U.S. Treasury Security Notes	\$ 141,578,174	\$ 141,578,174	\$ -	\$ -
U.S. Treasury Security Bills	3,669,227	3,669,227	-	-
Indiana municipal securities	3,102,941	-	3,102,941	-
External investment pools	52,173	-	52,173	-
Derivative Financial Instruments				
Forward delivery purchase agreements	11,162,567	-	-	11,162,567
Interest rate swap agreements	(54,291,244)	-	(54,291,244)	-

Following is a description of the valuation methodologies and inputs used for assets and liabilities measured at fair value on a recurring basis and recognized in the accompanying statements of net position, as well as the general classification of such assets and liabilities pursuant to the valuation hierarchy. There have been no significant changes in the valuation techniques during the year ended December 31, 2019.

### Investments

Where quoted market prices are available in an active market, securities are classified within Level 1 of the valuation hierarchy. If quoted market prices are not available, then fair values are estimated by using quoted prices of securities with similar characteristics or independent asset pricing services and pricing models, the inputs of which are market-based or independently sourced market parameters, including, but not limited to, yield curves, interest rates, volatilities, prepayments, defaults, cumulative loss projections and cash flows. Such securities are classified in Level 2 of the valuation hierarchy. In certain cases where Level 1 or Level 2 inputs are not available, securities are classified within Level 3 of the hierarchy.

# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

### ***Derivative Financial Instruments***

Interest rate swaps classified in Level 2 of the fair value hierarchy are valued using a market approach that considers benchmark interest rates. The fair value of the forward delivery agreements are derived from proprietary models and are calculated on a mid-market basis, but do not include bid/offer spread and are therefore classified in Level 3.

### **Note 9: Indianapolis Maintenance Center**

As discussed previously in these footnotes, the Authority, the State of Indiana, the City of Indianapolis and United Air Lines, Inc. (United) financed the construction and equipping of the IMC. As a part of the financing of these facilities, the Authority issued \$220,705,000 in special facility revenue bonds of which \$165,988,327 remains outstanding at December 31, 2019. The Authority had, and continues to have, no obligation to make interest and principal payments on these special facility bonds. Revenues from the IMC are reserved for expense reimbursement to the Authority for operational expenses incurred. Once all on-going expenses have been reimbursed to the Authority, revenue in excess of expenses are shared between the bondholders and the Authority on a percentage basis bound by the Settlement Agreement. Previously, the interest and principal payments for the Series 1995 Special Facility Revenue Bonds were funded by rentals paid by United under its lease agreement with the Authority. On December 9, 2002, United filed for bankruptcy under Chapter 11 of the United States Bankruptcy Code. On May 9, 2003, the Bankruptcy Court made effective United's rejection of its lease of the IMC and United abandoned the IMC facilities, whereby all of the IMC assets reverted to the Authority's control.

In February 2004, the Authority and the Trustee of the bondholders entered into a Settlement Agreement which, among other things, provides for up to \$7.5 million in reimbursements for certain costs incurred after May 2003. The Settlement Agreement also provides for reimbursement for up to \$6.5 million of the Tenant Improvement Expenditure Reserve (TIER) fund for use of capital improvements, if certain conditions are met. On the ten-year anniversary of the Settlement Agreement, all the funds accumulated in the TIER Fund were to be disbursed to the bondholders with the exception of \$1 million. On February 13, 2014, these funds were disbursed.

Since 2004, the Authority has entered into various leases for certain portions of the IMC. These leases include hangar space, office areas and the backshops (which are being used primarily for the maintenance, repair and overhaul of commercial aircraft) and certain warehouse and office space for non-aviation related use. A new ten-year lease was entered into in December 2014 with the IMC's main tenant, AAR Aircraft Services (AAR), while a lease extension was granted to Shuttle America and Express Scripts. AAR and Shuttle America make up the leasing of all hangar space. As a part of the Settlement Agreement, rentals collected for the IMC are not considered revenue to the Authority, but instead are required to be deposited into a trust held on behalf of the United bondholders. The monies held in trust are to be used to pay ongoing operating and maintenance costs of the IMC and must be applied in a manner prescribed by the terms of the Settlement Agreement.

# Indianapolis Airport Authority

## Notes to Financial Statements

December 31, 2019 and 2018

For the years ended December 31, 2019 and 2018, the Authority incurred approximately \$7.4 million and \$7.6 million of costs for the IMC, respectively. The Authority has received reimbursements for these costs under the Settlement Agreement aggregating approximately \$10.6 million and \$6.4 million for 2019 and 2018, respectively. In addition, as of December 31, 2019 and 2018, the Authority has accrued approximately \$1.3 million and \$3.2 million, respectively, in reimbursements from the Trustee for allowable costs incurred.

The aforementioned lease agreements historically contained a number of incentives to be provided by the Authority in the form of grants and rent credits over the terms of these leases, which currently range from six months to ten years. These grants and rental credits were designed to assist the tenants with start-up costs and the acquisition of certain capital assets, including leasehold improvements, and to encourage them to expand their operations and/or increase the amount of space they lease. Grants for start-up costs are recorded as unamortized lease costs by the Authority and amortized over the respective lease term, while grants for capital improvements result in new depreciable assets of the Authority. Success payments (for expanding operations) and other similar grants were expensed as they were earned by AAR. The remaining rental credits were exhausted with the December 2019 rental billings. Currently there are no rental credits being utilized in the AAR Agreement for leasehold improvements. All existing IMC capital assets, as well as those acquired by the tenants through Authority grants or otherwise, remain the property of the Authority, subject only to the tenants' rights to use such assets during their respective lease terms. As of December 31, 2019, the Authority has provided \$7.5 million in grants and \$9.8 million in rental credits to the lessees of the IMC.

### Note 10: Risk Management

Risk management is the responsibility of the Authority. Operationally, the Authority is exposed to various risks of loss related to the theft of, damage to and destruction of assets, natural disasters as well as certain tort liabilities for which commercial insurance is carried. The commercial insurance policies carry deductibles ranging from \$0 to \$100,000. Insurance policies procured, including commercial general liability and commercial property damage, are inclusive of coverage for certain war casualty and acts of terrorism. Coverage terms, limits, and deductibles have each been benchmarked in comparison with those maintained at other mid-size airports and found to be within the range of our peers. Although coverage limits are significant, no assurance can be given that such coverage will continue to be available at such amounts and/or at a reasonable cost. Claim settlements have not exceeded insurance coverage for the previous three years and no situation exists presently, to the best of the Authority's knowledge, which has the potential of doing so for the 2019 calendar year.

The Authority has a self-insured arrangement for health care benefits provided to Authority employees and has established a self-insured liability for employee medical claims. The Authority utilizes a third-party company to provide individual stop loss coverage of \$100,000 on each covered individual's health claims and \$6,318,270 on overall health care program aggregate claims. The estimated self-insurance liability is based on claim trend and consultation with an actuary. There is no significant incremental claim adjustment expense, salvage or subrogation attributable to this liability.

# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

### Note 11: Benefit Plan

The Authority provides a 401(a) defined-contribution employee retirement plan for employer contributions and a 457(b) deferred compensation plan for employee contributions. The Authority is the administrator of these plans, which are available to substantially all of its employees. Employer contributions to the 401(a) plan can range from zero up to nine percent of eligible compensation. Contributions to the plan were \$970,438 for 2019 and \$947,417 for 2018.

### Note 12: Rental Income From Operating Leases

The Authority leases space in the Indianapolis International Airport terminal along with other land and buildings on a fixed fee as well as a contingent rental basis. Many of the leases provide for a periodic review and adjustment of the rental amounts. Substantially all capital assets are held by the Authority for the purpose of rental or related use.

Minimum future rentals on noncancelable operating leases to be received in each of the next five years and thereafter as of December 31, 2019 are as follows:

2020	\$ 63,829,043
2021	62,826,843
2022	62,749,446
2023	61,837,673
2024	34,012,305
Thereafter	<u>354,682,020</u>
	<u>\$ 639,937,330</u>

The Authority has entered into an Agreement and Lease of Premises (Airline Agreement) with certain passenger, charter and cargo airlines serving the airport (collectively, the Signatory Airlines). Other airlines operate under an airport use permit that generally has a term of no more than two years. The Airline Agreement's hybrid residual rate-making features are designed to ensure that the Authority's debt service and related coverage obligations, including the Rate Covenant, will be met. The Airline Agreement authorizes the Authority to implement new fees and charges as necessary. In the event of an airline bankruptcy, the Authority may adjust the rates and charges for all Signatory Airlines in the current rate period to recover the rates and charges due from the bankrupt carrier. However, there can be no assurance that such other airlines will be financially able to absorb the additional costs. Rental rates under these agreements are determined annually.

Contingent rentals and fees aggregated approximately \$46.3 million in 2019 and \$48.5 million in 2018, and are accrued in arrears.

# Indianapolis Airport Authority

## Notes to Financial Statements

December 31, 2019 and 2018

### Note 13: Commitments and Contingencies

#### *Land Acquisition and Disposal*

In 1991, the Authority updated its FAA Part 150 Noise and Land Use Compatibility Study and final recommendations were adopted by the Authority Board in April 1992. The recommendations included expanding the existing Guaranteed Purchase Program (Phase I), which is now an inactive program, to add approximately 750 additional homes. As of December 31, 2019, the Authority has spent approximately \$102.6 million (including relocation costs) under this inactive program (Phase II), substantially all of which was eligible for 80% reimbursement from the FAA. The owners of an estimated 30 homes did not participate in Phase II when it was an active program.

A five-year review and update of the Authority's noise compatibility program (Phase III) began in 1996. Final recommendations were adopted by the Authority Board in February 1998, followed by FAA approval in October 1998. The recommendations included continuation of the Guaranteed Purchase Program with respect to approximately 132 additional homes, of which 127 were acquired by the Authority when the program was active.

The Sound Insulation Program, which is now an inactive program, paid for a home within the impacted noise area to be sound insulated with respect to doors, window treatments, etc., with no further cash outlay required by the Authority. At December 31, 2019, 316 homes were sound insulated under this program. Under the Purchase Assurance Program, which is now an inactive program, the Authority purchased the property, sound insulated the home and then resold the property on the open market. At December 31, 2019, 118 homeowners participated in the Purchase Assurance Program. Participation in either the Sound Insulation or Purchase Assurance programs required the homeowner to grant an aviation easement in favor of the Authority.

The Sales Assistance program is the third and only active program at December 31, 2019 and applied to approximately 487 homes, of which 409 requests have been completed. Sales Assistance consists of a benefit payment to homeowners adjacent to the 65DNL noise contour. The benefit payment is equal to 10% of the contract sales price between the homeowner and third-party buyer, in exchange for the inclusion of a Noise Disclosure Statement in the deed of conveyance. The estimated cost of the Phase III programs approximate \$98.5 million. These programs, excluding Sales Assistance, were eligible for reimbursement from passenger facility charges and FAA noise grants (at 80% reimbursement).

The noise mitigation land use programs described above are voluntary on the part of the homeowner as there is no legal requirement that homeowners participate in any of these programs.

The Authority has also acquired land south of Interstate 70 (I-70). With the exception of one small parcel of land, all parcels have been acquired for the future development of a third parallel runway in this area. As of December 31, 2019, the Authority has expended approximately \$13.7 million for this project.



# Indianapolis Airport Authority

## Notes to Financial Statements December 31, 2019 and 2018

In November 2014, the Authority Board approved and adopted Resolution No. 12-2014, establishing certain land use policies and guidelines for the implementation of a new land use initiative. The Authority owns approximately 6,200 acres of land in and around the Indianapolis International Airport, with large holdings not only in Wayne and Decatur Townships of Marion County, but also in neighboring Hendricks County. After an extensive review of its land holdings in 2014, the Authority developed this land use initiative under which more than 30 parcels of land (approximately 743 acres) would be made available for sale, and an additional six large parcels of land (470 acres) would be made available for leasing opportunities. During 2019, the Authority sold approximately 151 acres under this land use initiative for a total sales price of \$10,352,635. During 2018, the Authority sold approximately 2,038 acres under this land use initiative for a total sales price of \$1,953,514.

As land is sold and proceeds received, the Authority will determine how those proceeds must be treated, including what amounts, if any, must be returned to the Federal Aviation Administration directly or reinvested in other AIP eligible projects pursuant to federal grant requirements.

### ***Environmental Mitigation and Remediation***

In order to comply with environmental laws, the Authority has implemented a natural resource mitigation program to create, monitor and maintain wetlands along with habitats for the endangered Indiana bat. The Authority had acquired approximately 2,000 acres in order to replace wetland and bat habitat areas that were removed by construction of the Indianapolis Maintenance Center and runway 5L-23R and the Midfield Terminal. The Authority continued to maintain and monitor bat habitats under this program pursuant to a permit with the U.S. Fish & Wildlife Service through the year 2017. In 2018, the Authority sold nearly 2,000 acres of this land for approximately \$1.5 million. The Authority retained permanently protected land in Hendricks and Marion Counties that no longer have monitoring requirements. Approximately \$22.9 million was spent under this program, of which approximately 28% was eligible for reimbursement from the FAA. The Authority incurred \$3.3 million in costs associated with this plan.

The Authority is currently involved in three separate pollution remediation obligations that meet the requirements for accounting treatment under GASB Statement 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*. These obligations are related primarily to the removal and/or treatment of petroleum impacted soil. The pronouncement dictates that for each obligating event, an estimate of the expected pollution remediation outlays is required to be accrued as a liability and expensed in the current period. Re-measurement of the liability is required when new information indicates increases or decreases in estimated outlays.

The amount of the estimated liability as of December 31, 2019 and 2018 was \$358,000 and \$120,000, respectively, which represents the approximate present value of the amounts the Authority expects to pay for future remediation activities. This estimate was generated using input and guidance from internal management and professional consultants, and represents a wide array of remediation activities ranging from one-time events to longer term sustained monitoring activity.

The Authority will continue to closely monitor each of these obligations, working toward the point of ultimate resolution, and will make any necessary adjustments to the potential liability as new information becomes available.

# Indianapolis Airport Authority

## Notes to Financial Statements

December 31, 2019 and 2018

### ***Capital Improvements***

As of December 31, 2019, the Authority had outstanding commitments for certain airport improvements aggregating \$61,419,790.

### ***Litigation and Claims***

The nature of the business of the Authority generates certain litigation against the Authority arising in the ordinary course of business.

As of December 31, 2019, there were two claims in litigation for alleged personal injury and/or other claims pending against the Authority. All of these claims were for personal injury and are fully insured. In addition, there were three worker's compensation claims pending as of December 31, 2019. The Authority was also aware of several claims for which legal action against the Authority might be threatened or possible in the future.

### ***Economic Events***

As a result of the spread of the COVID-19 coronavirus, economic uncertainties have arisen which may negatively affect the financial position, results of operations and cash flows of the Authority, including reduction in the overall investment position and declines in passenger traffic. The duration of these uncertainties and the ultimate financial effects cannot be reasonably estimated at this time.

## **Supplementary Information**

# Indianapolis Airport Authority

## Schedule of Governmental Awards

### Year Ended December 31, 2019

Federal Grantor/ Pass-Through Grantor/ Program Title/ Grant Name	Federal CFDA Number	Federal Grant Number	State Grant Number	Total Grant Amount	Grant Reimbursements Receivable at Beginning of Year	Receipts/ Credits	Disbursements/ Expenditures	Grant Reimbursements Receivable at End of Year
U.S. Department of Transportation - Federal								
Aviation Administrative (FAA)								
Airport Improvement Program (AIP)								
Indianapolis International Airport	20.106	3-18-0038-124		\$ 926,250	\$ 4,790	\$ 4,790	\$ -	\$ -
	20.106	3-18-0038-148		3,305,826	313,459	14,356	4,910	304,013
	20.106	3-18-0038-149		2,925,000	224,456	-	124,396	348,852
	20.106	3-18-0038-150		1,000,000	-	36,139	36,139	-
	20.106	3-18-0038-151		4,050,000	425,182	409,606	330,957	346,533
	20.106	3-18-0038-152		1,000,000	172,946	327,382	177,388	22,952
	20.106	3-18-0038-153		6,475,000	472,824	-	387,161	859,985
	20.106	3-18-0038-154		2,441,530	2,107,997	1,789,760	25,199	343,436
	20.106	3-18-0038-156		262,500	8,160	16,730	135,370	126,800
	20.106	3-18-0038-157		12,112,321	18,750	7,139,594	12,093,571	4,972,727
	20.106	3-18-0038-160		934,779	-	820,527	934,779	114,252
	20.106	3-18-0038-161		1,082,685	-	86,546	92,405	5,859
	20.106	3-18-0038-162		2,725,894	-	580,981	621,990	41,009
	20.106	3-18-0038-163		300,000	-	-	160,751	160,751
	20.106	3-18-0038-164		2,091,219	-	194,152	197,902	3,750
	20.106	3-18-0038-165		9,654,846	-	-	813,130	813,130
	21.106	Various		-	(3,751,282)	4,774,855	11,446	(8,514,691)
Indianapolis Regional Airport	20.106	3-18-0037-19		862,472	502,093	694,196	360,379	168,276
	20.106	3-18-0037-20		360,000	-	-	18,000	18,000
Eagle Creek Airpark	20.106	3-18-0039-21		282,600	18,000	-	7,009	25,009
	20.106	3-18-0039-22		237,000	23,024	-	-	23,024
	20.106	3-18-0039-23		855,000	77,462	77,462	-	-
	20.106	3-18-0039-24		480,532	50,175	1,384,488	2,523,077	1,188,764
	20.106	3-18-0039-25		150,000	-	-	67,300	67,300
Indianapolis Metropolitan Airport	20.106	3-18-0040-25		1,050,000	757,905	705,405	-	52,500
	20.106	3-18-0040-26		300,000	-	78,820	300,000	221,180
Hendricks County	20.106	3-18-0093-16		458,424	380,147	380,147	-	-
	20.106	3-18-0093-17		79,560	47,217	59,086	32,343	20,474
Indianapolis Downtown Heliport	20.106	3-18-0118-14		150,000	15,000	15,000	-	-
	20.106	3-18-0118-17		77,966	-	77,966	77,966	-

**Indianapolis Airport Authority**  
**Schedule of Governmental Awards (Continued)**  
**Year Ended December 31, 2019**

Federal Grantor/ Pass-Through Grantor/ Program Title/ Grant Name	Federal CFDA Number	Federal Grant Number	State Grant Number	Total Grant Amount	Grant Reimbursements Receivable at Beginning of Year	Receipts/ Credits	Disbursements/ Expenditures	Grant Reimbursements Receivable at End of Year
State of Indiana - Department of Transportation, Aeronautics Section								
Indianapolis Regional Airport			1737017	\$ 2,033	\$ 487	\$ 487	\$ -	\$ -
			1837019	47,915	27,894	38,566	20,021	9,349
			2037020	20,000	-	-	1,000	1,000
Eagle Creek Airpark			1539021	15,700	1,000	-	(1,000)	-
			1739022	10,533	1,023	-	-	1,023
			1839023	47,500	5,724	5,724	-	-
			1939024	156,944	-	7,506	142,959	135,453
			2039025	8,333	-	-	3,739	3,739
Indianapolis Metropolitan Airport			1840025	58,333	47,292	44,375	-	2,917
			2040026	16,667	-	-	16,667	16,667
Hendricks County			1893016	25,468	21,119	21,119	-	-
			1993017	4,420	-	3,283	4,420	1,137
Indianapolis Downtown Heliport			17118014	6,667	667	667	-	-
			18118016	8,333	8,333	8,333	-	-
			18118017	4,331	-	-	4,331	4,331
					<u>\$ 1,981,844</u>	<u>\$ 19,798,048</u>	<u>\$ 19,725,705</u>	<u>\$ 1,909,501</u>

**Notes to Schedule:**

- The Authority has sold land which was originally acquired with federal funds. Accordingly, the Authority has recorded amounts due back to the Federal Aviation Administration in the financial statements and those amounts are reflected in the Schedule under the various federal grant number. Land sales for the years ended December 31, 2019 and 2018 totaled \$4,774,855 and \$597,045, respectively.

**Indianapolis Airport Authority**  
**Schedule of Expenditures of Federal Awards**  
**Year Ended December 31, 2019**

Federal Grantor/ Pass-Through Grantor/ Program or Cluster Title	Federal CFDA Number	Federal Grantor/ Pass-Through Grantor Identifying Number	Passed Through to Subrecipients	Total Federal Expenditures
U.S. Department of Transportation - Federal Aviation				
Administration (FAA)				
Airport Improvement Program (AIP)				
Indianapolis International Airport				
	20.106	3-18-0038-148	\$ -	\$ 4,910
	20.106	3-18-0038-149	-	124,396
	20.106	3-18-0038-150	-	36,139
	20.106	3-18-0038-151	-	330,957
	20.106	3-18-0038-152	-	177,388
	20.106	3-18-0038-153	-	387,161
	20.106	3-18-0038-154	-	25,199
	20.106	3-18-0038-156	-	135,370
	20.106	3-18-0038-157	-	12,093,571
	20.106	3-18-0038-160	-	934,779
	20.106	3-18-0038-161	-	92,405
	20.106	3-18-0038-162	-	621,990
	20.106	3-18-0038-163	-	160,751
	20.106	3-18-0038-164	-	197,902
	20.106	3-18-0038-165	-	813,130
	21.106	Various	-	11,446
Indianapolis Regional Airport				
	20.106	3-18-0037-19	-	360,379
	20.106	3-18-0037-20	-	18,000
Eagle Creek Airpark				
	20.106	3-18-0039-21	-	7,009
	20.106	3-18-0039-24	-	2,523,077
	20.106	3-18-0039-25	-	67,300
Indianapolis Metropolitan Airport				
	20.106	3-18-0040-26	-	300,000
Hendricks County				
	20.106	3-18-0093-17	-	32,343
Indianapolis Downtown Heliport				
	20.106	3-18-0118-17	-	77,966
Grand Total			<u>\$ -</u>	<u>\$ 19,533,568</u>

**Indianapolis Airport Authority**  
**Notes to Schedule of Expenditures of Federal Awards**  
**Year Ended December 31, 2019**

**Notes to Schedule:**

1. The accompanying schedule of expenditures of federal awards (the “Schedule”) includes the federal award activity of the Indianapolis Airport Authority (Authority) under programs of the federal government for the year ended December 31, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Authority, it is not intended to and does not present the financial position, changes in net position or cash flows of the Authority.
2. Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87 or the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The Authority has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.
3. The Authority administered no federal loans during the year ended December 31, 2019.
4. The Authority has sold land which was originally acquired with federal funds. Accordingly, the Authority has recorded amounts due back to the Federal Aviation Administration in the financial statements and those amounts are reflected in the Schedule under the various federal grant numbers. Land sales for the years ended December 31, 2019 and 2018 totaled \$4,774,855 and \$597,045, respectively.

# Indianapolis Airport Authority

## Schedule of Passenger Facility Charge Revenues and Expenditures

### Year Ended December 31, 2019

Revenues	Date Approved	Amount Approved For Use	Cumulative Total - December 31, 2018	Quarter Ended				Year Ended December 31, 2019	Cumulative Total - December 31, 2019
				March 31, 2019	June 30, 2019	September 30, 2019	December 31, 2019		
Passenger facility charge revenues received			\$ 360,768,967	\$ 3,457,368	\$ 5,119,085	\$ 5,833,458	\$ 4,702,881	\$ 19,112,792	\$ 379,881,759
Interest earned			5,722,816	51,417	166,886	38,637	189,374	446,314	6,169,130
Total passenger facility charge revenue received			<u>\$ 366,491,783</u>	<u>\$ 3,508,785</u>	<u>\$ 5,285,971</u>	<u>\$ 5,872,095</u>	<u>\$ 4,892,255</u>	<u>\$ 19,559,106</u>	<u>\$ 386,050,889</u>
<b>Expenditures</b>									
Application 93-01	June 28, 1993	\$ 68,562,881	\$ 68,562,881	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 68,562,881
Application 96-02	December 20, 1996	12,263,018	12,263,018	-	-	-	-	-	12,263,018
Application 01-03	March 28, 2001	152,707	-	-	-	-	-	-	-
Application 03-04	August 25, 2003	443,929,000	269,636,021	-	8,378,000	-	8,378,000	16,756,000	286,392,021
Total passenger facility charge revenue expended		<u>\$ 524,907,606</u>	<u>\$ 350,461,920</u>	<u>\$ -</u>	<u>\$ 8,378,000</u>	<u>\$ -</u>	<u>\$ 8,378,000</u>	<u>\$ 16,756,000</u>	<u>\$ 367,217,920</u>

**Notes to Schedule:**

1. Revenues and expenditures on approved projects in the schedule above agree to the Passenger Facility Charge Quarterly Status Reports (PFC Reports) submitted by the Authority to the FAA.
2. Effective August 25, 2003, a total of \$524,513,829 has been approved to be imposed and collected on behalf of the Authority and used by the Authority. On June 18, 2007, the Authority received an additional Use Approval of \$393,777 on Application 96-02.
3. Applications 93-01 and 96-02 have been closed out.



**Report on Internal Control Over Financial Reporting and on Compliance and  
Other Matters Based on an Audit of Financial Statements Performed  
in Accordance With *Government Auditing Standards***

**Independent Auditor's Report**

To the Members of the Board of Directors  
Indianapolis Airport Authority  
Indianapolis, Indiana

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Indianapolis Airport Authority (Authority), which comprise the statement of net position as of December 31, 2019, and the related statements of revenues, expenses and changes in net position and cash flows for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated April 10, 2020. Our report contained an emphasis of matter paragraph regarding the adoption of a new accounting principle.

***Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**BKD, LLP**

Indianapolis, Indiana  
April 10, 2020

## Report on Compliance for the Major Federal Program and Report on Internal Control Over Compliance

### Independent Auditor's Report

To the Members of the Board  
Indianapolis Airport Authority  
Indianapolis, Indiana

#### Report on Compliance for the Major Federal Program

We have audited Indianapolis Airport Authority (Authority)'s compliance with the types of compliance requirements described in the OMB *Compliance Supplement* that could have a direct and material effect on the Authority's major federal program for the year ended December 31, 2019. The Authority's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### *Management's Responsibility*

Management is responsible for compliance with federal statutes, regulations and the terms and conditions of its federal awards applicable to its federal program.

#### *Auditor's Responsibility*

Our responsibility is to express an opinion on compliance for the Authority's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the Authority's compliance.

### ***Opinion on the Major Federal Program***

In our opinion, Indianapolis Airport Authority complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2019.

### **Report on Internal Control Over Compliance**

Management of the Authority is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Authority's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

**BKD, LLP**

Indianapolis, Indiana  
April 10, 2020

## Report on Compliance for the Passenger Facility Charge Program and Report on Internal Control Over Compliance

### Independent Auditor's Report

To the Members of the Board  
Indianapolis Airport Authority  
Indianapolis, Indiana

#### Report on Compliance for the Passenger Facility Charge Program

We have audited the Indianapolis Airport Authority's (Authority) compliance with the types of compliance requirements described in the *Passenger Facility Audit Guide for Public Agencies* (Guide) that could have a direct and material effect on the Authority's passenger facility charge program for the year ended December 31, 2019.

#### *Management's Responsibility*

Management is responsible for compliance with federal statutes, regulations and the terms and conditions of its federal awards applicable to its passenger facility charge program.

#### *Auditor's Responsibility*

Our responsibility is to express an opinion on compliance for the passenger facility charge program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of the Guide. Those standards and the Guide require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on the passenger facility charge program occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the passenger facility charge program. However, our audit does not provide a legal determination of the Authority's compliance.

#### *Opinion on the Passenger Facility Charge Program*

In our opinion, Indianapolis Airport Authority complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its passenger facility charge program for the year ended December 31, 2019.

## Report on Internal Control Over Compliance

Management of the Authority is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Authority's internal control over compliance with the types of requirements that could have a direct and material effect on the passenger facility charge program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the passenger facility charge program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of the passenger facility charge program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*BKD, LLP*

Indianapolis, Indiana  
April 10, 2020

**Indianapolis Airport Authority**  
**Schedule of Findings and Questioned Costs**  
**Year Ended December 31, 2019**

**Summary of Auditor's Results**

*Financial Statements*

1. The type of report the auditor issued on whether the financial statements audited were prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) was:  
 Unmodified       Qualified       Adverse       Disclaimer
  
2. The independent auditor's report on internal control over financial reporting disclosed:  
 Significant deficiency(ies)?       Yes       None reported  
 Material weakness(es)?       Yes       No
  
3. Noncompliance considered material to the financial statements was disclosed by the audit?       Yes       No

*Federal Awards*

4. The independent auditor's report on internal control over compliance for major federal awards programs disclosed:  
 Significant deficiency(ies)?       Yes       None reported  
 Material weakness(es)?       Yes       No
  
5. The opinion(s) expressed in the independent auditor's report on compliance for the major federal award program was:  
 Unmodified       Qualified       Adverse       Disclaimer
  
6. The audit disclosed findings required to be reported by 2 CFR 200.516(a)?       Yes       No
  
7. The Authority's major program was:

<b>Cluster/Program</b>	<b>CFDA Number</b>
Airport Improvement Program	20.106

**Indianapolis Airport Authority**  
**Schedule of Findings and Questioned Costs (Continued)**  
**Year Ended December 31, 2019**

8. The threshold used to distinguish between Type A and Type B programs was \$750,000.

9. The Authority qualified as a low-risk auditee?  Yes  No

**Findings Required to be Reported by *Government Auditing Standards***

<b>Reference Number</b>	<b>Finding</b>
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No matters are reportable.

**Findings Required to be Reported by Uniform Guidance**

<b>Reference Number</b>	<b>Finding</b>
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No matters are reportable.



**Indianapolis Airport Authority**  
**Summary Schedule of Prior Audit Findings**  
**Year Ended December 31, 2019**

<b>Reference Number</b>	<b>Summary of Finding</b>	<b>Status</b>
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No matters are reportable.

**Indianapolis Airport Authority**  
**Passenger Facility Charge Audit Summary**  
**Year Ended December 31, 2019**

**Summary of Auditor's Results**

- |  |  |                                    |   |
|--|--|------------------------------------|---|
| 1. Type of report issued on PFC financial statements.  | <input checked="" type="checkbox"/> Unmodified | <input type="checkbox"/> Qualified |   |
| 2. Type of report on PFC compliance.   | <input checked="" type="checkbox"/> Unmodified | <input type="checkbox"/> Qualified |   |
| 3. Quarterly revenue and disbursements reconciled with submitted quarterly reports and reported un-liquidated revenue matches actual amounts.        | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |   |
| 4. PFC revenue and interest is accurately reported on FAA Form 5100-127.   | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |   |
| 5. The Public Agency maintains a separate financial accounting record for each application.  | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |   |
| 6. Funds disbursed were for PFC eligible items as identified in the FAA decision to pay only for the allowable costs of the project.                 | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |   |
| 7. Monthly carrier receipts were reconciled with quarterly carrier reports.  | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |   |
| 8. PFC revenues were maintained in a separate interest-bearing capital account or commingled only with other interest-bearing airport capital funds. | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |   |
| 9. Serving carriers were notified of PFC program actions/changes approved by the FAA.  | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |   |
| 10. Quarterly reports were transmitted (or available via website) to remitting carriers.   | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |   |
| 11. The Public Agency is in compliance with Assurances 5, 6, 7 and 8.  | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |   |
| 12. Project design and implementation is carried out in accordance with Assurance 9.   | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |   |
| 13. Program administration is carried out in accordance with Assurance 10.   | <input checked="" type="checkbox"/> Yes        | <input type="checkbox"/> No        |   |
| 14. For those public agencies with excess revenue, a plan for the use of this revenue has been submitted to the FAA for review and concurrence.      | <input type="checkbox"/> Yes                   | <input type="checkbox"/> No        | <input checked="" type="checkbox"/> N/A |