

**STATE BOARD OF ACCOUNTS**  
**302 West Washington Street**  
**Room E418**  
**INDIANAPOLIS, INDIANA 46204-2769**

FINANCIAL STATEMENT AND  
FEDERAL SINGLE AUDIT REPORT  
OF

CITY OF COLUMBIA CITY  
WHITLEY COUNTY, INDIANA

January 1, 2017 to December 31, 2017



**FILED**  
02/01/2019



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SCHEDULE OF OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Clerk-Treasurer	Rosie Coyle	01-01-16 to 12-31-19
Mayor	Ryan L. Daniel	01-01-16 to 12-31-19
President of the Board of Public Works and Safety	Ryan L. Daniel	01-01-16 to 12-31-19
President Pro Tempore of the Common Council	Walter C. Crowder	01-01-17 to 12-31-18



## INDEPENDENT AUDITOR'S REPORT

TO: THE OFFICIALS OF THE CITY OF COLUMBIA CITY, WHITLEY COUNTY, INDIANA

### **Report on the Financial Statement**

We have audited the accompanying financial statement of the City of Columbia City (City), which comprises the financial position and results of operations for the year ended December 31, 2017, and the related notes to the financial statement as listed in the Table of Contents.

### ***Management's Responsibility for the Financial Statement***

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the financial reporting provisions of the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6). Management is responsible for and has determined that the regulatory basis of accounting, as established by the Indiana State Board of Accounts, is an acceptable basis of presentation. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

INDEPENDENT AUDITOR'S REPORT  
(Continued)

***Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As discussed in Note 1 to the financial statement, the City prepares its financial statement on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position and results of operations of the City for the year ended December 31, 2017.

***Opinion on Regulatory Basis of Accounting***

In our opinion, the financial statement referred to above presents fairly, in all material respects, the financial position and results of operations of the City for the year ended December 31, 2017, in accordance with the financial reporting provisions of the Indiana State Board of Accounts described in Note 1.

***Other Matters***

*Supplementary Information*

Our audit was conducted for the purpose of forming an opinion on the City's financial statement. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is not a required part of the financial statement. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statement. The information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the financial statement taken as a whole.

*Other Information*

Our audit was conducted for the purpose of forming an opinion on the City's financial statement. The Combining Schedule of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis, Schedule of Payables and Receivables, Schedule of Leases and Debt, and Schedule of Capital Assets, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statement. They have not been subjected to the auditing procedures applied by us in the audit of the financial statement and, accordingly, we express no opinion on them.

INDEPENDENT AUDITOR'S REPORT  
(Continued)

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued a report dated December 11, 2018, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

  
Paul D. Joyce, CPA  
State Examiner

December 11, 2018



**STATE OF INDIANA**  
AN EQUAL OPPORTUNITY EMPLOYER

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302 WEST WASHINGTON STREET  
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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL  
STATEMENT PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

TO: THE OFFICIALS OF THE CITY OF COLUMBIA CITY, WHITLEY COUNTY, INDIANA

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statement of the City of Columbia City (City), which comprises the financial position and results of operations for the year ended December 31, 2017, and the related notes to the financial statement, and have issued our report thereon dated December 11, 2018, wherein we noted the City followed accounting practices the Indiana State Board of Accounts prescribes rather than accounting principles generally accepted in the United States of America.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statement, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statement will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings and Questioned Costs as item 2017-001, that we consider to be a material weakness.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL  
STATEMENT PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*  
(Continued)

**Compliance and Other Matters**


As part of obtaining reasonable assurance about whether the City's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under Government Auditing Standards and which are described in the accompanying Schedule of Findings and Questioned Costs as item 2017-001.

**City of Columbia City's Response to Findings**

The City's response to the findings identified in our audit is described in the accompanying Corrective Action Plan. The City's response was not subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on it.

**Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

  
Paul D. Joyce, CPA  
State Examiner

December 11, 2018

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## FINANCIAL STATEMENT AND ACCOMPANYING NOTES

The financial statement and accompanying notes were approved by management of the City. The financial statement and notes are presented as intended by the City.

CITY OF COLUMBIA CITY  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND  
CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
For the Year Ended December 31, 2017

Fund	Cash and Investments		Cash and Investments	
	01-01-17	Receipts	Disbursements	12-31-17
General	\$ (108,793)	\$ 3,410,179	\$ 3,328,806	\$ (27,420)
Motor Vehicle Highway	92,070	646,170	662,493	75,747
Local Road and Street	1,696	55,900	55,077	2,519
Parking Meter	10,145	481	5,768	4,858
Park and Recreation Non Reverting	(66,559)	158,154	154,940	(63,345)
Economic Dev - Redevelop	73,641	25,575	24,422	74,794
Sanitation	82,986	324,856	354,870	52,972
Housing Authority	83,027	26,740	5,013	104,754
Law Enforcement Training	18,017	19,161	15,548	21,630
Riverboat Gambling	7,486	51,840	36,111	23,215
Emergency Telephone System	978	11,380	11,470	888
Park and Recreation	(18,410)	403,141	352,349	32,382
Rainy Day	832,117	1,108	-	833,225
Hazardous Material Response	871	-	-	871
Cumulative Capital Development	286,042	126,823	154,189	258,676
Aquatic Facility Construction	-	1,113,750	925,876	187,874
Revolving Loan - Redevelopment	103,708	37,192	-	140,900
Cumulative Bridge and Street	341,060	254,738	282,236	313,562
Cumulative Capital Improvement	22,499	21,279	25,000	18,778
Cumulative Fire	116,431	84,781	93,755	107,457
Cumulative Park	14,436	42,460	38,644	18,252
General Improvement	9,290	1,600	5,812	5,078
County Economic Development Income Tax	321,177	951,759	853,987	418,949
Information Services	13,495	75,400	61,980	26,915
Police Pension	225,329	188,002	184,474	228,857
LOIT - Public Safety	223,289	469,774	385,095	307,968
Petty Cash	500	-	-	500
Cemetery	10,876	18,790	23,747	5,919
Bicentennial Fund	697	-	-	697
Fire Violations	149	-	-	149
Donation Park	24,977	2,069,266	348,525	1,745,718
Donations	53,373	60,224	35,345	78,252
Federal Equitable Sharing	96	-	-	96
Group Insurance	39,090	1,750,728	1,717,190	72,628
Group Insurance Retirees	133,207	38,113	-	171,320
Sales Tax	521	451	550	422
Wayne Waste Financial Assurance	8,018	70,000	77,561	457
Police OPO Grant	211	-	-	211
TIF Redevelopment	23,361	32,836	25,947	30,250
Cash Change Drawers (4)	800	-	-	800
Cemetery Endowment	19,610	660	1,344	18,926
Payroll Clearing Account	3,829	5,238,479	5,237,838	4,470
Electric Utility Operating	(11,912)	12,084,665	11,469,258	603,495
Electric Meter Depreciation	259,442	32,650	23,125	268,967
Electric Depreciation	671,951	-	177,657	494,294
Electric Cash Reserve	1,578,407	97,981	126,000	1,550,388
Stormwater	296,671	768,577	828,703	236,545
Sewage Operating	250,176	5,265,468	4,666,159	849,485
Sewage Improvement	7,028	580,000	446,988	140,040
Sewage Bond and Interest	981,641	1,821,086	1,817,683	985,044
Sewage Debt Reserve	1,808,819	11,887	-	1,820,706
Sewage Cash Reserve	79,856	250,000	252,000	77,856
Water Operating	(92,602)	2,055,164	1,958,751	3,811
Water Meter Deposit	47,520	6,100	3,180	50,440
Water Depreciation	204	60,000	50,724	9,480
Water Bond and Interest	95,410	414,112	413,280	96,242
Water Construction In Progress	326,732	-	178,968	147,764
Water Cash Reserve	77,188	5,000	72,000	10,188
Water Debt Reserve	408,456	23,073	-	431,529
Totals	\$ 9,790,330	\$ 41,257,553	\$ 37,970,438	\$ 13,077,445

The notes to the financial statement are an integral part of this statement.

CITY OF COLUMBIA CITY  
NOTES TO FINANCIAL STATEMENT

**Note 1. Summary of Significant Accounting Policies**

**A. Reporting Entity**

The City was established under the laws of the State of Indiana. The City operates under a Council-Mayor form of government and provides some or all of the following services: public safety (police and fire), highways and streets, health and social services, culture and recreation, public improvements, planning and zoning, general administrative services, water, wastewater, electric, gas, storm water, trash, aviation, and urban redevelopment and housing.

The accompanying financial statement presents the financial information for the City.

**B. Basis of Accounting**

The financial statement is reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

**C. Cash and Investments**

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

**D. Receipts**

Receipts are presented in the aggregate on the face of the financial statement. The aggregate receipts include the following sources:

*Taxes.* Amounts received from one or more of the following: property tax, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeeper's tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the City.

*Licenses and permits.* Amounts received from businesses, occupations, or nonbusinesses that must be licensed before doing business within the government's jurisdiction, or permits levied according to the benefits presumably conferred by the permit. Examples of licenses and permits include the following: peddler licenses, animal licenses, auctioneer licenses, building and planning permits, demolition permits, electrical permits, sign permits, and gun permits.

CITY OF COLUMBIA CITY  
NOTES TO FINANCIAL STATEMENT  
(Continued)

*Intergovernmental receipts.* Amounts received from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of intergovernmental receipts include, but are not limited to, the following: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distributions received from the state, local road and street distributions received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

*Charges for services.* Amounts received for services including, but not limited to, the following: planning commission charges, building department charges, copies of public records, copy machines charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable TV receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

*Fines and forfeits.* Amounts received from fines and penalties imposed for the commission of statutory offenses, violation of lawful administrative rules and regulations (fines), and for the neglect of official duty and monies derived from confiscating deposits held as performance guarantees (forfeitures).

*Utility fees.* Amounts received from charges for current services.

*Other receipts.* Amounts received from various sources, including, but not limited to, the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution, or court order; internal service receipts; and fiduciary receipts.

**E. Disbursements**

Disbursements are presented in the aggregate on the face of the financial statement. The aggregate disbursements include the following uses:

*Personal services.* Amounts disbursed for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

*Supplies.* Amounts disbursed for articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include, but are not limited to, the following: office supplies, operating supplies, and repair and maintenance supplies.

*Other services and charges.* Amounts disbursed for services including, but not limited to, the following: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

*Debt service - principal and interest.* Amounts disbursed for fixed obligations resulting from financial transactions previously entered into by the City. It includes all expenditures for the reduction of the principal and interest of the City's general obligation indebtedness.

CITY OF COLUMBIA CITY  
NOTES TO FINANCIAL STATEMENT  
(Continued)

*Capital outlay.* Amounts disbursed for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

*Utility operating expenses.* Amounts disbursed for operating the utilities.

*Other disbursements.* Amounts disbursed for various other purposes including, but not limited to, the following: interfund loan payments; loans made to other funds; internal service disbursements; and transfers out that are authorized by statute, ordinance, resolution, or court order.

**F. Interfund Transfers**

The City may, from time to time, make transfers from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

**G. Fund Accounting**

Separate funds are established, maintained, and reported by the City. Each fund is used to account for amounts received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the City. The amounts accounted for in a specific fund may only be available for use for certain, legally-restricted purposes. Additionally, some funds are used to account for assets held by the City in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and, therefore, the funds cannot be used for any expenditures of the unit itself.

**Note 2. Budgets**

The operating budget is initially prepared and approved at the local level. The fiscal officer of the City submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

**Note 3. Property Taxes**

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the City in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's lien date (March 1 in a year ending before January 1, 2016 and January 1 in a year beginning after December 31, 2015) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

CITY OF COLUMBIA CITY  
NOTES TO FINANCIAL STATEMENT  
(Continued)

**Note 4. Deposits and Investments**

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the City to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

**Note 5. Risk Management**

The City may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job-related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the City to set aside money for claim settlements. The self-insurance fund would be included in the financial statement. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

**Note 6. Pension Plans**

*A. Public Employees' Retirement Fund*

*Plan Description*

The Indiana Public Employees' Retirement Fund (PERF) is a defined benefit pension plan. PERF is a cost-sharing multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in this defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the Indiana Public Retirement System (INPRS) Board, most requirements of the system, and give the City authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of members' contributions, set by state statute at 3 percent of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

INPRS administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System  
One North Capitol, Suite 001  
Indianapolis, IN 46204  
Ph. (888) 526-1687

CITY OF COLUMBIA CITY  
NOTES TO FINANCIAL STATEMENT  
(Continued)

*Funding Policy and Annual Pension Cost*

The contribution requirements of the plan members for PERF are established by the Board of Trustees of INPRS.

*B. 1925 Police Officers' Pension Plan*

*Plan Description*

The 1925 Police Officers' Pension Plan is a single-employer defined benefit pension plan. The plan is administered by the local pension board as authorized by state statute (IC 36-8-6). The plan provides retirement, disability, and death benefits to plan members and beneficiaries. The plan was established by the plan administrator, as provided by state statute. The plan administrator does not issue a publicly available financial report that includes financial statements and required supplementary information of the plan.

*Funding Policy*

The contribution requirements of plan members for the 1925 Police Officers' Pension Plan are established by state statute.

*On Behalf Payments*

The 1925 Police Officers' Pension Plan is funded by the State of Indiana through the Indiana Public Retirement System as provided under Indiana Code 5-10.3-11.

*C. 1977 Police Officers' and Firefighters' Pension and Disability Fund*

*Plan Description*

The 1977 Police Officers' and Firefighters' Pension and Disability Fund is a cost-sharing multiple-employer defined benefit pension plan administered by the Indiana Public Retirement System (INPRS) for all police officers and firefighters hired after April 30, 1977.

State statute (IC 36-8-8) regulates the operations of the system, including benefits, vesting, and requirements for contributions by employers and by employees. Covered employees may retire at age 52 with 20 years of service. An employee with 20 years of service may leave service, but will not receive benefits until reaching age 52. The plan also provides for death and disability benefits.

INPRS issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System  
One North Capitol, Suite 001  
Indianapolis, IN 46204  
Ph. (888) 526-1687

*Funding Policy*

The contribution requirements of plan members and the City are established by the Board of Trustees of INPRS.

CITY OF COLUMBIA CITY  
NOTES TO FINANCIAL STATEMENT  
(Continued)

**Note 7. Cash Balance Deficits**

The financial statement contains some funds with deficits in cash. This is a result of net fund receipts and disbursements being insufficient to replenish the beginning cash balance deficits.

**Note 8. Subsequent Events**

On May 7, 2018, the City secured a \$730,000 fifteen-year 4.1 percent bank loan for the remodeling of City Hall.

On November 28, 2018, the City entered into a State Revolving Fund \$4,863,000 loan for certain improvements to its municipal sewage works. The loan has a July 1, 2039 final maturity at a 2 percent interest rate.

**Note 9. Other Postemployment Benefits**

The City provides health insurance benefits to eligible retirees and their spouses. These benefits pose a liability to the City for this year and in future years. Information regarding the benefits can be obtained by contacting the City.

#### OTHER INFORMATION - UNAUDITED

The City's Annual Financial Report information can be found on the Indiana Gateway for Government Units website: <https://gateway.ifionline.org/>.

Differences may be noted between the financial information presented in the financial statement contained in this report and the financial information presented in the City's Annual Financial Report referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the audit. This is a common occurrence in any financial statement audit. The financial information presented in this report is audited information, and the accuracy of such information can be determined by reading the opinion given in the Independent Auditor's Report.

The other information presented was approved by management of the City. It is presented as intended by the City.

CITY OF COLUMBIA CITY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2017

	General	Motor Vehicle Highway	Local Road and Street	Parking Meter	Park and Recreation Non Reverting	Economic Dev - Redevelop
Cash and investments - beginning	\$ (108,793)	\$ 92,070	\$ 1,696	\$ 10,145	\$ (66,559)	\$ 73,641
Receipts:						
Taxes	2,595,691	230,468	-	-	-	22,788
Licenses and permits	37,914	-	-	-	-	-
Intergovernmental receipts	633,842	411,167	55,900	-	-	2,787
Charges for services	19,800	1,728	-	481	158,154	-
Fines and forfeits	120,657	-	-	-	-	-
Utility fees	-	-	-	-	-	-
Other receipts	2,275	2,807	-	-	-	-
Total receipts	3,410,179	646,170	55,900	481	158,154	25,575
Disbursements:						
Personal services	2,766,334	362,116	-	-	9,150	-
Supplies	113,964	117,224	-	5,283	43,801	-
Other services and charges	427,595	183,153	55,077	485	101,989	24,422
Debt service - principal and interest	-	-	-	-	-	-
Capital outlay	20,913	-	-	-	-	-
Utility operating expenses	-	-	-	-	-	-
Other disbursements	-	-	-	-	-	-
Total disbursements	3,328,806	662,493	55,077	5,768	154,940	24,422
Excess (deficiency) of receipts over disbursements	81,373	(16,323)	823	(5,287)	3,214	1,153
Cash and investments - ending	\$ (27,420)	\$ 75,747	\$ 2,519	\$ 4,858	\$ (63,345)	\$ 74,794

CITY OF COLUMBIA CITY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2017

	Sanitation	Housing Authority	Law Enforcement Training	Riverboat Gambling	Emergency Telephone System	Park and Recreation
Cash and investments - beginning	\$ 82,986	\$ 83,027	\$ 18,017	\$ 7,486	\$ 978	\$ (18,410)
Receipts:						
Taxes	-	-	-	-	-	357,566
Licenses and permits	-	-	5,545	-	-	-
Intergovernmental receipts	-	-	-	51,834	-	43,735
Charges for services	324,856	-	4,819	-	11,380	-
Fines and forfeits	-	-	2,535	-	-	-
Utility fees	-	-	-	-	-	-
Other receipts	-	26,740	6,262	6	-	1,840
Total receipts	324,856	26,740	19,161	51,840	11,380	403,141
Disbursements:						
Personal services	-	-	-	-	11,470	260,614
Supplies	-	-	-	-	-	22,083
Other services and charges	354,870	5,013	15,548	-	-	69,652
Debt service - principal and interest	-	-	-	-	-	-
Capital outlay	-	-	-	36,111	-	-
Utility operating expenses	-	-	-	-	-	-
Other disbursements	-	-	-	-	-	-
Total disbursements	354,870	5,013	15,548	36,111	11,470	352,349
Excess (deficiency) of receipts over disbursements	(30,014)	21,727	3,613	15,729	(90)	50,792
Cash and investments - ending	\$ 52,972	\$ 104,754	\$ 21,630	\$ 23,215	\$ 888	\$ 32,382

CITY OF COLUMBIA CITY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2017

	Rainy Day	Hazardous Material Response	Cumulative Capital Development	Aquatic Facility Construction	Revolving Loan - Redevelopment	Cumulative Bridge and Street
Cash and investments - beginning	\$ 832,117	\$ 871	\$ 286,042	\$ -	\$ 103,708	\$ 341,060
Receipts:						
Taxes	-	-	113,002	-	-	226,709
Licenses and permits	-	-	-	-	-	-
Intergovernmental receipts	-	-	13,821	-	-	27,729
Charges for services	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-
Utility fees	-	-	-	-	-	-
Other receipts	1,108	-	-	1,113,750	37,192	300
Total receipts	1,108	-	126,823	1,113,750	37,192	254,738
Disbursements:						
Personal services	-	-	-	-	-	-
Supplies	-	-	-	-	-	-
Other services and charges	-	-	10,000	102,758	-	118,357
Debt service - principal and interest	-	-	-	-	-	-
Capital outlay	-	-	144,189	823,118	-	163,879
Utility operating expenses	-	-	-	-	-	-
Other disbursements	-	-	-	-	-	-
Total disbursements	-	-	154,189	925,876	-	282,236
Excess (deficiency) of receipts over disbursements	1,108	-	(27,366)	187,874	37,192	(27,498)
Cash and investments - ending	\$ 833,225	\$ 871	\$ 258,676	\$ 187,874	\$ 140,900	\$ 313,562

CITY OF COLUMBIA CITY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2017

	Cumulative Capital Improvement	Cumulative Fire	Cumulative Park	General Improvement	County Economic Development Income Tax	Information Services
Cash and investments - beginning	\$ 22,499	\$ 116,431	\$ 14,436	\$ 9,290	\$ 321,177	\$ 13,495
Receipts:						
Taxes	-	75,413	37,824	-	415,217	-
Licenses and permits	-	-	-	-	-	-
Intergovernmental receipts	21,279	9,224	4,626	-	-	-
Charges for services	-	-	-	1,600	-	-
Fines and forfeits	-	-	-	-	-	-
Utility fees	-	-	-	-	-	-
Other receipts	-	144	10	-	536,542	75,400
Total receipts	21,279	84,781	42,460	1,600	951,759	75,400
Disbursements:						
Personal services	-	-	-	-	-	506
Supplies	-	25,900	-	-	-	37,070
Other services and charges	25,000	21,428	19,264	5,812	137,177	24,404
Debt service - principal and interest	-	-	-	-	-	-
Capital outlay	-	46,427	19,380	-	716,810	-
Utility operating expenses	-	-	-	-	-	-
Other disbursements	-	-	-	-	-	-
Total disbursements	25,000	93,755	38,644	5,812	853,987	61,980
Excess (deficiency) of receipts over disbursements	(3,721)	(8,974)	3,816	(4,212)	97,772	13,420
Cash and investments - ending	\$ 18,778	\$ 107,457	\$ 18,252	\$ 5,078	\$ 418,949	\$ 26,915

CITY OF COLUMBIA CITY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2017

	Police Pension	LOIT - Public Safety	Petty Cash	Cemetery	Bicentennial Fund	Fire Violations
Cash and investments - beginning	\$ 225,329	\$ 223,289	\$ 500	\$ 10,876	\$ 697	\$ 149
Receipts:						
Taxes	-	463,274	-	-	-	-
Licenses and permits	-	-	-	-	-	-
Intergovernmental receipts	-	-	-	-	-	-
Charges for services	-	-	-	18,790	-	-
Fines and forfeits	-	-	-	-	-	-
Utility fees	-	-	-	-	-	-
Other receipts	188,002	6,500	-	-	-	-
Total receipts	188,002	469,774	-	18,790	-	-
Disbursements:						
Personal services	184,474	125,044	-	4,666	-	-
Supplies	-	5,082	-	1,842	-	-
Other services and charges	-	62,743	-	17,239	-	-
Debt service - principal and interest	-	-	-	-	-	-
Capital outlay	-	192,226	-	-	-	-
Utility operating expenses	-	-	-	-	-	-
Other disbursements	-	-	-	-	-	-
Total disbursements	184,474	385,095	-	23,747	-	-
Excess (deficiency) of receipts over disbursements	3,528	84,679	-	(4,957)	-	-
Cash and investments - ending	\$ 228,857	\$ 307,968	\$ 500	\$ 5,919	\$ 697	\$ 149

CITY OF COLUMBIA CITY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2017

	Donation Park	Donations	Federal Equitable Sharing	Group Insurance	Group Insurance Retirees	Sales Tax
Cash and investments - beginning	\$ 24,977	\$ 53,373	\$ 96	\$ 39,090	\$ 133,207	\$ 521
Receipts:						
Taxes	-	-	-	-	-	451
Licenses and permits	-	-	-	-	-	-
Intergovernmental receipts	-	-	-	-	-	-
Charges for services	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-
Utility fees	-	-	-	-	-	-
Other receipts	2,069,266	60,224	-	1,750,728	38,113	-
Total receipts	2,069,266	60,224	-	1,750,728	38,113	451
Disbursements:						
Personal services	-	-	-	78,008	-	-
Supplies	-	35,345	-	-	-	-
Other services and charges	348,525	-	-	1,639,182	-	550
Debt service - principal and interest	-	-	-	-	-	-
Capital outlay	-	-	-	-	-	-
Utility operating expenses	-	-	-	-	-	-
Other disbursements	-	-	-	-	-	-
Total disbursements	348,525	35,345	-	1,717,190	-	550
Excess (deficiency) of receipts over disbursements	1,720,741	24,879	-	33,538	38,113	(99)
Cash and investments - ending	\$ 1,745,718	\$ 78,252	\$ 96	\$ 72,628	\$ 171,320	\$ 422

CITY OF COLUMBIA CITY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2017

	Wayne Waste Financial Assurance	Police OPO Grant	TIF Redevelopment	Cash Change Drawers (4)	Cemetery Endowment	Payroll Clearing Account
Cash and investments - beginning	\$ 8,018	\$ 211	\$ 23,361	\$ 800	\$ 19,610	\$ 3,829
Receipts:						
Taxes	-	-	32,836	-	-	-
Licenses and permits	-	-	-	-	-	-
Intergovernmental receipts	-	-	-	-	-	-
Charges for services	-	-	-	-	660	-
Fines and forfeits	-	-	-	-	-	-
Utility fees	-	-	-	-	-	-
Other receipts	70,000	-	-	-	-	5,238,479
Total receipts	70,000	-	32,836	-	660	5,238,479
Disbursements:						
Personal services	-	-	-	-	-	-
Supplies	-	-	-	-	-	-
Other services and charges	77,561	-	25,947	-	1,344	-
Debt service - principal and interest	-	-	-	-	-	-
Capital outlay	-	-	-	-	-	-
Utility operating expenses	-	-	-	-	-	-
Other disbursements	-	-	-	-	-	5,237,838
Total disbursements	77,561	-	25,947	-	1,344	5,237,838
Excess (deficiency) of receipts over disbursements	(7,561)	-	6,889	-	(684)	641
Cash and investments - ending	\$ 457	\$ 211	\$ 30,250	\$ 800	\$ 18,926	\$ 4,470

CITY OF COLUMBIA CITY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2017

	Electric Utility Operating	Electric Meter Depreciation	Electric Depreciation	Electric Cash Reserve	Stormwater	Sewage Operating
Cash and investments - beginning	\$ (11,912)	\$ 259,442	\$ 671,951	\$ 1,578,407	\$ 296,671	\$ 250,176
Receipts:						
Taxes	1,875	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-
Intergovernmental receipts	-	-	-	-	-	-
Charges for services	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-
Utility fees	11,674,728	32,650	-	-	768,117	4,930,921
Other receipts	408,062	-	-	97,981	460	334,547
Total receipts	12,084,665	32,650	-	97,981	768,577	5,265,468
Disbursements:						
Personal services	-	-	-	-	154,383	663,436
Supplies	-	-	-	-	-	-
Other services and charges	-	-	-	-	-	20,378
Debt service - principal and interest	149,640	-	-	-	2,269	1,828,197
Capital outlay	3,570	-	177,657	-	61,077	-
Utility operating expenses	11,316,048	23,125	-	-	512,993	1,324,148
Other disbursements	-	-	-	126,000	97,981	830,000
Total disbursements	11,469,258	23,125	177,657	126,000	828,703	4,666,159
Excess (deficiency) of receipts over disbursements	615,407	9,525	(177,657)	(28,019)	(60,126)	599,309
Cash and investments - ending	\$ 603,495	\$ 268,967	\$ 494,294	\$ 1,550,388	\$ 236,545	\$ 849,485

CITY OF COLUMBIA CITY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2017

	Sewage Improvement	Sewage Bond and Interest	Sewage Debt Reserve	Sewage Cash Reserve	Water Operating	Water Meter Deposit
Cash and investments - beginning	\$ 7,028	\$ 981,641	\$ 1,808,819	\$ 79,856	\$ (92,602)	\$ 47,520
Receipts:						
Taxes	-	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-
Intergovernmental receipts	-	-	-	-	-	-
Charges for services	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-
Utility fees	-	-	-	-	1,902,022	6,100
Other receipts	580,000	1,821,086	11,887	250,000	153,142	-
Total receipts	580,000	1,821,086	11,887	250,000	2,055,164	6,100
Disbursements:						
Personal services	-	-	-	-	416,610	-
Supplies	-	-	-	-	-	-
Other services and charges	-	-	-	-	13,894	-
Debt service - principal and interest	-	1,817,683	-	-	-	-
Capital outlay	444,738	-	-	-	-	-
Utility operating expenses	2,250	-	-	-	880,465	3,180
Other disbursements	-	-	-	252,000	647,782	-
Total disbursements	446,988	1,817,683	-	252,000	1,958,751	3,180
Excess (deficiency) of receipts over disbursements	133,012	3,403	11,887	(2,000)	96,413	2,920
Cash and investments - ending	\$ 140,040	\$ 985,044	\$ 1,820,706	\$ 77,856	\$ 3,811	\$ 50,440

CITY OF COLUMBIA CITY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2017

	Water Depreciation	Water Bond and Interest	Water Construction In Progress	Water Cash Reserve	Water Debt Reserve	Totals
Cash and investments - beginning	\$ 204	\$ 95,410	\$ 326,732	\$ 77,188	\$ 408,456	\$ 9,790,330
Receipts:						
Taxes	-	-	-	-	-	4,573,114
Licenses and permits	-	-	-	-	-	43,459
Intergovernmental receipts	-	-	-	-	-	1,275,944
Charges for services	-	-	-	-	-	542,268
Fines and forfeits	-	-	-	-	-	123,192
Utility fees	-	-	-	-	-	19,314,538
Other receipts	60,000	414,112	-	5,000	23,073	15,385,038
Total receipts	60,000	414,112	-	5,000	23,073	41,257,553
Disbursements:						
Personal services	-	-	-	-	-	5,036,811
Supplies	-	-	-	-	-	407,594
Other services and charges	-	-	-	-	-	3,909,367
Debt service - principal and interest	-	413,280	-	-	-	4,211,069
Capital outlay	29,475	-	178,968	-	-	3,058,538
Utility operating expenses	21,249	-	-	-	-	14,083,458
Other disbursements	-	-	-	72,000	-	7,263,601
Total disbursements	50,724	413,280	178,968	72,000	-	37,970,438
Excess (deficiency) of receipts over disbursements	9,276	832	(178,968)	(67,000)	23,073	3,287,115
Cash and investments - ending	\$ 9,480	\$ 96,242	\$ 147,764	\$ 10,188	\$ 431,529	\$ 13,077,445

CITY OF COLUMBIA CITY  
 SCHEDULE OF PAYABLES AND RECEIVABLES  
 December 31, 2017

Government or Enterprise	Accounts Payable	Accounts Receivable
Electric	\$ 60,743	\$ 239,318
Storm Water	7,952	28,730
Wastewater	10,502	81,144
Water	<u>16,936</u>	<u>23,275</u>
Totals	<u>\$ 96,133</u>	<u>\$ 372,467</u>

CITY OF COLUMBIA CITY  
SCHEDULE OF LEASES AND DEBT  
December 31, 2017

Description of Debt		Ending	Principal and
Type	Purpose	Principal	Interest Due
		Balance	Within One
			Year
Governmental activities:			
General obligation bonds	Aquatics Center	\$ 1,125,000	\$ 69,225
Electric:			
USDA REDLG	Economic Development	61,517	10,404
USDA REDLG	Economic Development	369,738	50,424
USDA REDLG	Economic Development	<u>658,631</u>	<u>88,812</u>
Total Electric		<u>1,089,886</u>	<u>149,640</u>
Wastewater:			
Revenue bonds	Sewer Expansion	538,000	42,812
Revenue bonds	Sewer Expansion	2,666,000	194,292
Revenue bonds	Sewer Expansion	9,214,000	1,129,746
Revenue bonds	Sewer Expansion	<u>4,056,000</u>	<u>451,002</u>
Total Wastewater		<u>16,474,000</u>	<u>1,817,852</u>
Water:			
Revenue bonds	Infrastructure Repairs	508,000	131,891
Revenue bonds	Plant Expansion	952,000	120,331
Revenue bonds	Plant Expansion	<u>1,447,000</u>	<u>164,253</u>
Total Water		<u>2,907,000</u>	<u>416,475</u>
Totals		<u>\$ 19,381,000</u>	<u>\$ 2,234,327</u>

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CITY OF COLUMBIA CITY  
SCHEDULE OF CAPITAL ASSETS  
December 31, 2017

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	Ending Balance
Governmental activities:	
Land	\$ 112,995
Infrastructure	8,210,124
Buildings	2,340,085
Improvements other than buildings	1,364,360
Machinery, equipment, and vehicles	<u>4,514,613</u>
Total governmental activities	<u>16,542,177</u>
Electric:	
Land	223,573
Infrastructure	8,730
Buildings	1,626,799
Improvements other than buildings	10,579,874
Machinery, equipment, and vehicles	<u>2,193,303</u>
Total Electric	<u>14,632,279</u>
Storm Water:	
Infrastructure	1,666,715
Improvements other than buildings	4,602
Machinery, equipment, and vehicles	<u>269,267</u>
Total Storm Water	<u>1,940,584</u>
Wastewater:	
Land	23,396
Infrastructure	6,573,915
Buildings	7,648,950
Improvements other than buildings	23,367,491
Machinery, equipment, and vehicles	<u>8,925,359</u>
Total Wastewater	<u>46,539,111</u>
Water:	
Land	7,654
Infrastructure	1,034,003
Buildings	2,520,414
Improvements other than buildings	6,530,878
Machinery, equipment, and vehicles	<u>1,081,558</u>
Total Water	<u>11,174,507</u>
Total capital assets	<u>\$ 90,828,658</u>

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SUPPLEMENTAL AUDIT OF  
FEDERAL AWARDS



INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR THE MAJOR FEDERAL  
PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE

TO: THE OFFICIALS OF THE CITY OF COLUMBIA CITY, WHITLEY COUNTY, INDIANA

**Report on Compliance for the Major Federal Program**

We have audited the City of Columbia City's (City) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on its major federal program for the year ended December 31, 2017. The City's major federal program is identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for the City's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the City's compliance.

***Opinion on the Major Federal Program***

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2017.

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR THE MAJOR FEDERAL  
PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE  
(Continued)


**Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

  
Paul D. Joyce, CPA  
State Examiner

December 11, 2018

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SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND ACCOMPANYING NOTES

The Schedule of Expenditures of Federal Awards and accompanying notes presented were approved by management of the City. The schedule and notes are presented as intended by the City.

CITY OF COLUMBIA CITY  
 SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
 For the Year Ended December 31, 2017

Federal Grantor Agency Cluster Title/Program Title/Project Title	Pass-Through Entity or Direct Grant	Federal CFDA Number	Pass-Through Entity (or Other) Identifying Number	Passed Through to Subrecipient	Total Federal Awards Expended
<u>Department of Agriculture</u>					
Rural Economic Development Loans and Grants	Direct	10.854	REDLG-0641	\$ -	\$ 1,089,886
Total - Department of Agriculture				-	1,089,886
<u>Department of Housing and Urban Development</u>					
Community Development Block Grants/State's program and Non-Entitlement Grants in Hawaii Planning Grant	Indiana Office of Community and Rural Affairs	14.228			
			A192-18ED-12-500	-	500,000
Total - Department of Housing and Urban Development				-	500,000
<u>Department of Transportation</u>					
Highway Planning and Construction Cluster Highway Planning and Construction Highway Grant	Indiana Department of Transportation	20.205			
			A249-09-320952	-	34,538
Total - Department of Transportation				-	34,538
Total federal awards expended				\$ -	\$ 1,624,424

The accompanying notes are an integral part of the Schedule of Expenditures of Federal Awards.

CITY OF COLUMBIA CITY  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

**Note 1. Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards (SEFA) includes the federal grant activity of the City under programs of the federal government for the year ended December 31, 2017. The information in the SEFA is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the SEFA presents only a select portion of the operations of the City, it is not intended to and does not present the financial position of the City.

**Note 2. Summary of Significant Accounting Policies**

Expenditures reported on the SEFA are reported on the cash basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, *Cost Principles for State, Local, and Indian Tribal Governments*, or the cost principles contained in Uniform Guidance, wherein certain types of expenditures are not allowed or are limited as to reimbursement. When federal grants are received on a reimbursement basis, the federal awards are considered expended when the reimbursement is received. The City has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

**Note 3. Loans Outstanding**

The City had the following loan balances, with continuing federal compliance requirements, outstanding at December 31, 2017. These loan balances outstanding are also included in the federal expenditures presented in the SEFA.

Program Title	Federal CFDA Number	2017
Rural Economic Development Loans and Grants	10.854	\$ 1,089,886

CITY OF COLUMBIA CITY  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

**Section I - Summary of Auditor's Results**

Financial Statement:

Type of auditor's report issued:	Adverse as to GAAP; Unmodified as to Regulatory Basis
Internal control over financial reporting:	
Material weakness identified?	yes
Significant deficiency identified?	none reported
Noncompliance material to financial statement noted?	yes

Federal Awards:

Internal control over major program:	
Material weakness identified?	no
Significant deficiency identified?	none reported
Any audit finding disclosed that are required to be reported in accordance with section 2 CFR 200.516(a)?	no

Identification of Major Program and type of auditor's report issued on compliance for it:

CFDA Number	Name of Federal Program or Cluster	Opinion Issued
10.854	Rural Economic Development Loans and Grants	Unmodified

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000

Auditee qualified as low-risk auditee?	no
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**Section II - Financial Statement Findings**

**FINDING 2017-001**

Subject: Preparation of the Schedule of Expenditures of Federal Awards  
Audit Findings: Material Weakness, Other Matters

*Repeat Finding*

This is a repeat finding from the immediately prior audit. The prior audit finding number was 2016-001.

*Condition*

The City did not have a proper system of internal controls in place to prevent, or detect and correct, errors on the Schedule of Expenditures of Federal Awards (SEFA). The Clerk-Treasurer prepared the federal award information entered into the Indiana Gateway for Government Units financial reporting system without a control in place to prevent, or detect and correct, errors prior to submission.

CITY OF COLUMBIA CITY  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
(Continued)

*Context*

The SEFA presented for audit contained the following errors:

1. The Rural Economic Development Loans and Grants expenditures were understated by \$1,089,886.
2. The Community Development Block Grants/State's program and Non-Entitlement Grants in Hawaii expenditures were understated by \$500,000.
3. The Highway Planning and Construction Cluster expenditures were understated by \$34,538.

Audit adjustments were proposed, accepted by the City, and made to the SEFA.

*Criteria*

The Indiana State Board of Accounts (SBOA) is required under Indiana Code 5-11-1-27(e) to define the acceptable minimum level of internal control standards. To provide clarifying guidance, the State Examiner compiled the standards contained in the manual, *Uniform Internal Control Standards for Indiana Political Subdivisions*. All political subdivisions subject to audit by SBOA are expected to adhere to these standards. The standards include adequate control activities. According to this manual:

"Control activities are the actions and tools established through policies and procedures that help to detect, prevent, or reduce the identified risks that interfere with the achievement of objectives. Detection activities are designed to identify unfavorable events in a timely manner whereas prevention activities are designed to deter the occurrence of an unfavorable event. Examples of these activities include reconciliations, authorizations, approval processes, performance reviews, and verification processes.

An integral part of the control activity component is segregation of duties. . . .

There is an expectation of segregation of duties. If compensating controls are necessary, documentation should exist to identify both the areas where segregation of duties are not feasible or practical and the compensating controls implemented to mitigate the risk. . . ."

2 CFR 200.508 states in part: "The auditee must: . . . (b) Prepare appropriate financial statements, including the schedule of expenditures of Federal awards in accordance with § 200.510 Financial statements. . . ."

2 CFR 200.510(b) states:

"*Schedule of expenditures of Federal awards*. The auditee must also prepare a schedule of expenditures of Federal awards for the period covered by the auditee's financial statements which must include the total Federal awards expended as determined in accordance with § 200.502 Basis for determining Federal awards expended. While not required, the auditee may choose to provide information requested by Federal awarding agencies and pass-through entities to make the schedule easier to use. For example, when a Federal program has multiple award years, the auditee may list the amount of Federal awards expended for each award year separately. At a minimum, the schedule must:

CITY OF COLUMBIA CITY  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
(Continued)

- (1) List individual Federal programs by Federal agency. For a cluster of programs, provide the cluster name, list individual Federal programs within a cluster of programs, and provide the applicable Federal agency name. For R&D, total Federal awards expended must be shown either by individual Federal award or by Federal agency and major subdivision within the Federal agency. For example, the National Institutes of Health is a major subdivision in the Department of Health and Human Services.
- (2) For Federal awards received as a subrecipient, the name of the pass-through entity and identifying number assigned by the pass-through entity must be included.
- (3) Provide total Federal awards expended for each individual Federal program and the CFDA number or other identifying number when the CFDA information is not available. For a cluster of programs also provide the total for the cluster.
- (4) Include the total amount provided to subrecipients from each Federal program.
- (5) For loan or loan guarantee programs described in § 200.502 Basis for determining Federal awards expended, paragraph (b), identify in the notes to the schedule the balances outstanding at the end of the audit period. This is in addition to including the total Federal awards expended for loan or loan guarantee programs in the schedule.
- (6) Include notes that describe that significant accounting policies used in preparing the schedule, and note whether or not the auditee elected to use the 10% de minimis cost rate as covered in § 200.414 Indirect (F&A) costs."

*Cause*

Management had not established a system of internal control that would have ensured proper reporting of the SEFA.

*Effect*

Without a proper system of internal control in place that operated effectively, material misstatements of the SEFA remained undetected. The SEFA contained the errors identified in the *Context*.

*Recommendation*

We recommended that the City establish a system of internal controls to ensure that the federal expenditures will be properly reported on the SEFA.

*Views of Responsible Officials*

For the views of responsible officials, refer to the Corrective Action Plan that is part of this report.

**Section III - Federal Award Findings and Questioned Costs**

No matters are reportable.

#### AUDITEE-PREPARED DOCUMENTS

The subsequent documents were provided by management of the City. The documents are presented as intended by the City.

ROSIE COYLE  
CITY CLERK TREASURER  
112 S. CHAUNCEY ST  
COLUMBIA CITY, IN 46725

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS


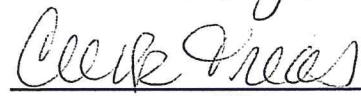
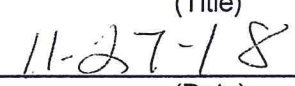
**FINDING 2016-001**

Fiscal year in which the finding initially occurred: 2016  
Pass-Through Entity, if pass-through or Federal Grantor Agency, if direct: n/a  
Contact Person Responsible for Corrective Action: Rosie Coyle, City Clerk Treasurer  
Contact Phone Number: 260 248 5112

Status of Audit Finding:

The City Clerk Treasurer's office now has internal controls in place to ensure that all appropriate personnel will oversee the schedule of expenditures for all grants and other federal monies that are received and/or disbursed as to be in compliance with the State Board of Accounts requirements.

Dated this 27<sup>th</sup> day of November, 2018

  
\_\_\_\_\_  
(Signature)  
  
\_\_\_\_\_  
(Title)  
  
\_\_\_\_\_  
(Date)

(Note to Officials: To determine what audit findings are required to be reported in the Summary Schedule of Prior Audit Findings, please see U.S. Office of Management and Budget (OMB), Circular A-133, Subpart C, section .315(b) for audit periods beginning before December 26, 2014. For audit periods beginning after December 26, 2014, please see 2 CFR §200.511(b).)

**City Clerk –Treasurer  
112 S. Chauncey St  
Columbia City, IN 46725  
260 248 5112**

**November 20, 2018**

**CORRECTIVE ACTION PLAN**

**FINDING 2017-001**

**Contact Person Responsible for Corrective Action: City Clerk Treasurer**

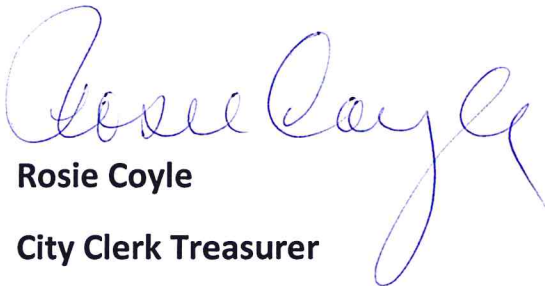
**Contact Phone: 260 248 5112**

**Views of Responsible Official: Clerk Treasurer concurs with finding.**

**Description of Corrective Action Plan:**

**The Clerk Treasurer will work with the Deputy Clerk to review the information that is submitted to ensure that the SEFA is correct**

**Anticipated Completion Date: This will be correct with the 2018 submission**

  
**Rosie Coyle**  
**City Clerk Treasurer**

#### OTHER REPORTS

In addition to this report, other reports may have been issued for the City. All reports can be found on the Indiana State Board of Accounts' website: <http://www.in.gov/sboa/>.