

STATE BOARD OF ACCOUNTS
302 West Washington Street
Room E418
INDIANAPOLIS, INDIANA 46204-2769

FINANCIAL STATEMENTS AUDIT REPORT

OF

VERNON TOWNSHIP

JENNINGS COUNTY, INDIANA

January 1, 2014 to December 31, 2017



FILED

01/25/2019

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SCHEDULE OF OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Trustee	Roger Taylor	01-01-11 to 12-31-18
Chairman of the Township Board	Jackie Rockey	01-01-14 to 12-31-18



STATE OF INDIANA
AN EQUAL OPPORTUNITY EMPLOYER

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INDEPENDENT AUDITOR'S REPORT

TO: THE OFFICIALS OF VERNON TOWNSHIP, JENNINGS COUNTY, INDIANA

Report on the Financial Statements

We have audited the accompanying financial statements of Vernon Township (Township), which comprise the financial position and results of operations for the period of January 1, 2014 to December 31, 2017, and the related notes to the financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6). Management is responsible for and has determined that the regulatory basis of accounting, as established by the Indiana State Board of Accounts, is an acceptable basis of presentation. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

INDEPENDENT AUDITOR'S REPORT
(Continued)

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1 to the financial statements, the Township prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position and results of operations of the Township for the period of January 1, 2014 to December 31, 2017.

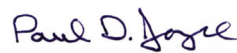
Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and results of operations of the Township for the period of January 1, 2014 to December 31, 2017, in accordance with the financial reporting provisions of the Indiana State Board of Accounts described in Note 1.

Other Matters

Other Information

Our audit was conducted for the purpose of forming an opinion on the Township's financial statements. The Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis, Schedule of Leases and Debt, and Schedule of Capital Assets, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statements. They have not been subjected to the auditing procedures applied by us in the audit of the financial statements and, accordingly, we express no opinion on them.


Paul D. Joyce, CPA
State Examiner

December 5, 2018

FINANCIAL STATEMENTS AND ACCOMPANYING NOTES

The financial statements and accompanying notes were approved by management of the Township. The financial statements and notes are presented as intended by the Township.

VERNON TOWNSHIP, JENNINGS COUNTY
 STATEMENT OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For the Years Ended December 31, 2014 and 2015

Fund	Cash and Investments 01-01-14	Receipts	Disbursements	Cash and Investments 12-31-14	Receipts	Disbursements	Cash and Investments 12-31-15
Township	\$ 27,625	\$ 5,380	\$ 17,291	\$ 15,714	\$ 35,127	\$ 18,084	\$ 32,757
Township Assistance	29,301	29,114	24,080	34,335	21,544	16,995	38,884
Fire Fighting	32,868	8,880	14,000	27,748	22,063	29,000	20,811
Rainy Day	665	-	-	665	-	-	665
Cumulative Fire	<u>33,199</u>	<u>10,649</u>	<u>11,195</u>	<u>32,653</u>	<u>26,668</u>	<u>29,321</u>	<u>30,000</u>
Totals	<u>\$ 123,658</u>	<u>\$ 54,023</u>	<u>\$ 66,566</u>	<u>\$ 111,115</u>	<u>\$ 105,402</u>	<u>\$ 93,400</u>	<u>\$ 123,117</u>

The notes to the financial statements are an integral part of this statement.

VERNON TOWNSHIP, JENNINGS COUNTY
 STATEMENT OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For the Years Ended December 31, 2016 and 2017

Fund	Cash and Investments 01-01-16	Receipts	Disbursements	Cash and Investments 12-31-16	Receipts	Disbursements	Cash and Investments 12-31-17
Township	\$ 32,757	\$ 12,598	\$ 18,908	\$ 26,447	\$ 12,079	\$ 16,702	\$ 21,824
Township Assistance	38,884	15,308	14,749	39,443	14,562	17,422	36,583
Fire Fighting	20,811	27,484	16,000	32,295	16,631	16,000	32,926
Rainy Day	665	5,334	-	5,999	-	-	5,999
Cumulative Fire	30,000	28,099	16,142	41,957	43,216	21,509	63,664
LOIT	-	20,000	-	20,000	15,000	-	35,000
Bond #2	-	-	-	-	19,388	5,509	13,879
Totals	<u>\$ 123,117</u>	<u>\$ 108,823</u>	<u>\$ 65,799</u>	<u>\$ 166,141</u>	<u>\$ 120,876</u>	<u>\$ 77,142</u>	<u>\$ 209,875</u>

The notes to the financial statements are an integral part of this statement.

VERNON TOWNSHIP, JENNINGS COUNTY
NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The Township was established under the laws of the State of Indiana. The Township operates under a township trustee/township board form of government and provides some or all of the following services: public safety (fire), health and social services (township assistance), and general administrative services (weed and dog control).

The accompanying financial statements present the financial information for the Township.

B. Basis of Accounting

The financial statements are reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

C. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

D. Receipts

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts include the following sources:

Taxes. Amounts received from one or more of the following: property tax, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeeper's tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the Township.

Intergovernmental receipts. Amounts received from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of intergovernmental receipts include, but are not limited to, the following: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distributions received from the state, local road and street distributions received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

Other receipts. Amounts received from various sources, including, but not limited to, the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution, or court order; internal service receipts; and fiduciary receipts.

VERNON TOWNSHIP, JENNINGS COUNTY
NOTES TO FINANCIAL STATEMENTS
(Continued)

E. Disbursements

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements include the following uses:

Personal services. Amounts disbursed for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies. Amounts disbursed for articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include, but are not limited to, the following: office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges. Amounts disbursed for services including, but not limited to, the following: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Debt service - principal and interest. Amounts disbursed for fixed obligations resulting from financial transactions previously entered into by the Township. It includes all expenditures for the reduction of the principal and interest of the Township's general obligation indebtedness.

Capital outlay. Amounts disbursed for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

F. Interfund Transfers

The Township may, from time to time, make transfers from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

G. Fund Accounting

Separate funds are established, maintained, and reported by the Township. Each fund is used to account for amounts received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the Township. The amounts accounted for in a specific fund may only be available for use for certain, legally-restricted purposes. Additionally, some funds are used to account for assets held by the Township in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and, therefore, the funds cannot be used for any expenditures of the unit itself.

Note 2. Budgets

The operating budget is initially prepared and approved at the local level. The fiscal officer of the Township submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing

VERNON TOWNSHIP, JENNINGS COUNTY
NOTES TO FINANCIAL STATEMENTS
(Continued)

board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

Note 3. Property Taxes

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the Township in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's lien date (March 1 in a year ending before January 1, 2016 and January 1 in a year beginning after December 31, 2015) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

Note 4. Deposits and Investments

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the Township to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

Note 5. Risk Management

The Township may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job-related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the Township to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

OTHER INFORMATION - UNAUDITED

The Township's Annual Financial Reports information can be found on the Indiana Gateway for Government Units website: <https://gateway.ifionline.org/>.

Differences may be noted between the financial information presented in the financial statements contained in this report and the financial information presented in the Township's Annual Financial Reports referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the audit. This is a common occurrence in any financial statement audit. The financial information presented in this report is audited information, and the accuracy of such information can be determined by reading the opinion given in the Independent Auditor's Report.

The other information presented was approved by management of the Township. It is presented as intended by the Township.

VERNON TOWNSHIP, JENNINGS COUNTY
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For the Year Ended December 31, 2014

	<u>Township</u>	<u>Township Assistance</u>	<u>Fire Fighting</u>	<u>Rainy Day</u>	<u>Cumulative Fire</u>	<u>Totals</u>
Cash and investments - beginning	\$ 27,625	\$ 29,301	\$ 32,868	\$ 665	\$ 33,199	\$ 123,658
Receipts:						
Taxes	5,152	8,825	8,844	-	10,636	33,457
Intergovernmental receipts	78	20,289	36	-	13	20,416
Other receipts	150	-	-	-	-	150
Total receipts	<u>5,380</u>	<u>29,114</u>	<u>8,880</u>	<u>-</u>	<u>10,649</u>	<u>54,023</u>
Disbursements:						
Personal services	10,711	-	-	-	-	10,711
Supplies	334	-	-	-	-	334
Other services and charges	6,246	24,080	14,000	-	-	44,326
Capital outlay	-	-	-	-	11,195	11,195
Total disbursements	<u>17,291</u>	<u>24,080</u>	<u>14,000</u>	<u>-</u>	<u>11,195</u>	<u>66,566</u>
Excess (deficiency) of receipts over disbursements	<u>(11,911)</u>	<u>5,034</u>	<u>(5,120)</u>	<u>-</u>	<u>(546)</u>	<u>(12,543)</u>
Cash and investments - ending	<u>\$ 15,714</u>	<u>\$ 34,335</u>	<u>\$ 27,748</u>	<u>\$ 665</u>	<u>\$ 32,653</u>	<u>\$ 111,115</u>

VERNON TOWNSHIP, JENNINGS COUNTY
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For the Year Ended December 31, 2015

	<u>Township</u>	<u>Township Assistance</u>	<u>Fire Fighting</u>	<u>Rainy Day</u>	<u>Cumulative Fire</u>	<u>Totals</u>
Cash and investments - beginning	\$ 15,714	\$ 34,335	\$ 27,748	\$ 665	\$ 32,653	\$ 111,115
Receipts:						
Taxes	11,621	19,051	19,453	-	23,513	73,638
Intergovernmental receipts	23,219	2,493	2,610	-	3,155	31,477
Other receipts	<u>287</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>287</u>
Total receipts	<u>35,127</u>	<u>21,544</u>	<u>22,063</u>	<u>-</u>	<u>26,668</u>	<u>105,402</u>
Disbursements:						
Personal services	10,711	-	-	-	-	10,711
Supplies	1,170	-	-	-	-	1,170
Other services and charges	<u>6,203</u>	<u>16,995</u>	<u>29,000</u>	<u>-</u>	<u>29,321</u>	<u>81,519</u>
Total disbursements	<u>18,084</u>	<u>16,995</u>	<u>29,000</u>	<u>-</u>	<u>29,321</u>	<u>93,400</u>
Excess (deficiency) of receipts over disbursements	<u>17,043</u>	<u>4,549</u>	<u>(6,937)</u>	<u>-</u>	<u>(2,653)</u>	<u>12,002</u>
Cash and investments - ending	<u>\$ 32,757</u>	<u>\$ 38,884</u>	<u>\$ 20,811</u>	<u>\$ 665</u>	<u>\$ 30,000</u>	<u>\$ 123,117</u>

VERNON TOWNSHIP, JENNINGS COUNTY
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For the Year Ended December 31, 2016

	<u>Township</u>	<u>Township Assistance</u>	<u>Fire Fighting</u>	<u>Rainy Day</u>	<u>Cumulative Fire</u>	<u>LOIT</u>	<u>Bond #2</u>	<u>Totals</u>
Cash and investments - beginning	\$ 32,757	\$ 38,884	\$ 20,811	\$ 665	\$ 30,000	\$ -	\$ -	\$ 123,117
Receipts:								
Taxes	8,631	13,574	14,168	-	16,615	-	-	52,988
Intergovernmental receipts	3,246	1,734	13,316	5,334	11,484	20,000	-	55,114
Other receipts	721	-	-	-	-	-	-	721
Total receipts	<u>12,598</u>	<u>15,308</u>	<u>27,484</u>	<u>5,334</u>	<u>28,099</u>	<u>20,000</u>	<u>-</u>	<u>108,823</u>
Disbursements:								
Personal services	10,711	-	-	-	-	-	-	10,711
Supplies	986	-	-	-	-	-	-	986
Other services and charges	7,211	14,749	16,000	-	-	-	-	37,960
Capital outlay	-	-	-	-	16,142	-	-	16,142
Total disbursements	<u>18,908</u>	<u>14,749</u>	<u>16,000</u>	<u>-</u>	<u>16,142</u>	<u>-</u>	<u>-</u>	<u>65,799</u>
Excess (deficiency) of receipts over disbursements	<u>(6,310)</u>	<u>559</u>	<u>11,484</u>	<u>5,334</u>	<u>11,957</u>	<u>20,000</u>	<u>-</u>	<u>43,024</u>
Cash and investments - ending	<u>\$ 26,447</u>	<u>\$ 39,443</u>	<u>\$ 32,295</u>	<u>\$ 5,999</u>	<u>\$ 41,957</u>	<u>\$ 20,000</u>	<u>\$ -</u>	<u>\$ 166,141</u>

VERNON TOWNSHIP, JENNINGS COUNTY
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For the Year Ended December 31, 2017

	Township	Township Assistance	Fire Fighting	Rainy Day	Cumulative Fire	LOIT	Bond #2	Totals
Cash and investments - beginning	\$ 26,447	\$ 39,443	\$ 32,295	\$ 5,999	\$ 41,957	\$ 20,000	\$ -	\$ 166,141
Receipts:								
Taxes	10,115	12,894	14,705	-	40,963	15,000	17,144	110,821
Intergovernmental receipts	1,309	1,668	1,926	-	2,229	-	2,244	9,376
Other receipts	655	-	-	-	24	-	-	679
Total receipts	12,079	14,562	16,631	-	43,216	15,000	19,388	120,876
Disbursements:								
Personal services	10,733	-	-	-	-	-	-	10,733
Supplies	128	-	-	-	-	-	-	128
Other services and charges	5,841	17,422	16,000	-	-	-	-	39,263
Debt service - principal and interest	-	-	-	-	-	-	5,509	5,509
Capital outlay	-	-	-	-	21,509	-	-	21,509
Total disbursements	16,702	17,422	16,000	-	21,509	-	5,509	77,142
Excess (deficiency) of receipts over disbursements	(4,623)	(2,860)	631	-	21,707	15,000	13,879	43,734
Cash and investments - ending	\$ 21,824	\$ 36,583	\$ 32,926	\$ 5,999	\$ 63,664	\$ 35,000	\$ 13,879	\$ 209,875

VERNON TOWNSHIP, JENNINGS COUNTY
SCHEDULE OF LEASES AND DEBT
December 31, 2017

Description of Debt		Ending	Principal and
Type	Purpose	Principal	Interest Due
		Balance	Within One
			Year
Governmental activities:			
General obligation bonds	Land Purchase	<u>\$ 35,926</u>	<u>\$ 11,018</u>

VERNON TOWNSHIP, JENNINGS COUNTY
SCHEDULE OF CAPITAL ASSETS
December 31, 2017

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	<u>Ending Balance</u>
Governmental activities:	
Land	<u>\$ 75,000</u>

OTHER REPORTS

In addition to this report, other reports may have been issued for the Township. All reports can be found on the Indiana State Board of Accounts' website: <http://www.in.gov/sboa/>.