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January 10, 2019


Board of Trustees
LaGrange County Regional Utility District
P.O. Box 270
LaGrange, IN 46761

As authorized under Indiana Code 5-11-1, we engaged private examiners under our review to perform the audit of LaGrange County Regional Utility District. We have reviewed the audit report opined upon by Crowe LLP, Independent Public Accountants, for the period January 1, 2017 to December 31, 2017. Per the *Independent Auditor's Report*, the financial statements included in the report present fairly the financial condition of LaGrange County Regional Utility District as of December 31, 2017, and the results of its operations for the period then ended, on the basis of accounting described in the report.

In our opinion, Crowe LLP prepared the audit report in accordance with the guidelines established by the State Board of Accounts.

In addition to the report presented herein, a Supplemental Report for LaGrange County Regional Utility District was prepared in accordance with the guidelines established by the State Board of Accounts.

The report is filed with this letter in our office as a matter of public record.


Paul D. Joyce, CPA
State Examiner

LAGRANGE COUNTY REGIONAL UTILITY DISTRICT
LaGrange County, Indiana

FINANCIAL STATEMENTS
December 31, 2017

LAGRANGE COUNTY REGIONAL UTILITY DISTRICT
LaGrange County, Indiana

FINANCIAL STATEMENTS
December 31, 2017

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LAGRANGE COUNTY REGIONAL UTILITY DISTRICT
SCHEDULE OF OFFICIALS (Unaudited)
December 31, 2017

<u>Office</u>	<u>Official</u>	<u>Term</u>
General Manager	Adam Sams	01-01-17 to 12-31-17
District Administrator	Jeanette Combs	01-01-17 to 12-31-17
Treasurer	Dennis Davis	01-01-17 to 12-31-17
President of the Board	Patrick Wilshire	01-01-17 to 12-31-17

INDEPENDENT AUDITOR'S REPORT

Those Charged with Governance
LaGrange County Regional Utility District
LaGrange, Indiana

Report on the Financial Statement

We have audited the accompanying statement of receipts, disbursements, and cash and investment balances of LaGrange County Regional Utility District (the Unit) as of and for the year ended December 31, 2017, and the related notes (the financial statements).

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6) as described in Note 1. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

(Continued)

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1 to the financial statements, the Unit prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Unit as of December 31, 2017, or changes in net position or cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash and investment balances of the Unit as of December 31, 2017, and its cash receipts and disbursements for the year then ended in accordance with the financial reporting provisions of the Indiana State Board of Accounts described in Note 1.

Other Matters

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying Schedule of Officials and Supplementary Information Schedules are presented for purposes of additional analysis and are not a required part of the financial statements. The information has not been subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we do not express an opinion or provide any assurance on it.


Crowe LLP

Indianapolis, Indiana
November 30, 2018

LAGRANGE COUNTY REGIONAL UTILITY DISTRICT
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES
REGULATORY BASIS
For The Year Ended December 31, 2017

<u>Fund</u>	Cash and Investments <u>01-01-17</u>	<u>Receipts</u>	<u>Disbursements</u>	Cash and Investments <u>12-31-17</u>
Rainy Day Fund	\$ 4,409	\$ 9	\$ 4,418	\$ -
Capital Improvement Fund	606,827	2,152	108,087	500,892
Bond And Interest Account	66,115	1,054,046	1,067,236	52,925
Debt Service Reserve	885,691	12,980	2	898,669
Sewer Operation And Maintenance Fund	1,219,705	3,010,120	2,639,045	1,590,780
Water Operation and Maintenance	77,685	250,812	237,065	91,432
Water Capital Improvement Fund	24,603	51,298	-	75,901
Bond & Interest - FRC Water	-	114,556	-	114,556
Debt Service Reserve - FRC	-	38,795	-	38,795
Totals	<u>\$ 2,885,035</u>	<u>\$ 4,534,768</u>	<u>\$ 4,055,853</u>	<u>\$ 3,363,950</u>

See accompanying notes to financial statements.

LAGRANGE COUNTY REGIONAL UTILITY DISTRICT
NOTES TO FINANCIAL STATEMENTS
December 31, 2017

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity: The LaGrange County Regional Utility District (the Unit) was established under the laws of the State of Indiana. The Unit operates under an appointed governing board.

The accompanying financial statement presents the financial information for the Unit.

Basis of Accounting: The financial statement is reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP), in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred. The regulatory basis also allows for all investments to be stated at cost, while GAAP requires fair value for qualifying investments.

Cash and Investments: Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

Receipts: Receipts are presented in the aggregate on the face of the financial statement. The aggregate receipts include the following sources:

Charges for Services. Amounts received for services including, but not limited to, the following: planning commission charges, building department charges, copies of public records, copy machines charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable TV receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

Penalties. Amounts received from late payment fees.

Other receipts. Amounts received from various sources which can include, but are not limited to the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution or court order; internal service receipts; and fiduciary receipts.

Disbursements: Disbursements are presented in the aggregate on the face of the financial statement. The aggregate disbursements include the following uses:

Personal services. Amounts disbursed for salaries, wages, and related employee benefits provided for all persons employed. In those Units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies. Amounts disbursed for articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include, but are not limited to, the following: office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges. Amounts disbursed for services including, but not limited to, the following: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

(Continued)

LAGRANGE COUNTY REGIONAL UTILITY DISTRICT
NOTES TO FINANCIAL STATEMENTS
December 31, 2017

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Debt service - principal and interest. Amounts disbursed for fixed obligations resulting from financial transactions previously entered into by the Unit. It includes all expenditures for the reduction of the principal and interest of the Unit's general obligation indebtedness.

Capital outlay. Amounts disbursed for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness. Utility operating expenses. Amounts disbursed for operating the utilities.

Other disbursements. Amounts disbursed for various other purposes including, but not limited to, the following: interfund loan payments; loans made to other funds; internal service disbursements; and transfers out that are authorized by statute, ordinance, resolution, or court order.

Interfund Transfers: The Unit may, from time to time, make transfers from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

Fund Accounting: Separate funds are established, maintained, and reported by the Unit. Each fund is used to account for amounts received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the Unit. The amounts accounted for in a specific fund may only be available for use for certain, legally-restricted purposes. Additionally, some funds are used to account for assets held by the Unit in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and, therefore, the funds cannot be used for any expenditures of the unit itself.

NOTE 2 - DEPOSITS AND INVESTMENTS

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund (PDIF). This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the Unit to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental Units. Given the limited investment parameters applicable under state statute, certain risks, such as credit, custodial, concentration, and interest rate are not deemed significant. As of the year ended December 31, 2017, the Unit held investments in non-negotiable certificates of deposits.

The Unit held cash deposits with financial institutions that maintained FDIC and PDIF coverages, as applicable.

(Continued)

NOTE 3 - RISK MANAGEMENT

The Unit may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions and natural disasters. These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the Unit to set aside money for claim settlements. The self-insurance fund would be included in the financial statement. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

The Unit has purchased insurance to address the risks described above.

NOTE 4 – PUBLIC EMPLOYEES’ RETIREMENT FUND

A. Public Employees’ Retirement Fund

Plan Description

The Indiana Public Employees’ Retirement Fund (PERF) is a defined benefit pension plan. PERF is an agent multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in this defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the Indiana Public Retirement System (INPRS) Board, most requirements of the system, and give the Unit authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member’s annuity savings account. The annuity savings account consists of members’ contributions, set by state statute at 3 percent of compensation, plus the interest credited to the member’s account. The employer may elect to make the contributions on behalf of the member.

INPRS administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System
1 North Capital Street, Suite 001
Indianapolis, IN 46204
Ph. (888) 526-1687

Funding Policy and Annual Pension Cost

The contribution requirements of the plan members for PERF are established by the Board of Trustees of INPRS. The Unit made contributions to the PERF plan during the year under audit. The contribution rate was 11.2% for the year under audit.

NOTE 5 - DEBT

In 2012, the Unit issued the Sewage Works Revenue Bonds of 2012 in the amount of \$1,705,000 for the purpose of constructing a pressure sewer, grinder pump stations and chemical flow meter building. The bonds mature on January 1, 2052. The Unit made principal and interest payments during the year under audit.

(Continued)

LAGRANGE COUNTY REGIONAL UTILITY DISTRICT
NOTES TO FINANCIAL STATEMENTS
December 31, 2017

NOTE 5 - DEBT (Continued)

In 2014, the Unit issued the Sewage Works Refunding Revenue Bonds of 2014 in the amount of \$9,980,000 for the purpose of refunding outstanding 1995 Series A and B Bonds and 1997 Series A and B Bonds. The bonds matures on January 1, 2037. The Unit made principal and interest payments during the year under audit.

In 2015, the Unit issued the Sewage Works Refunding Revenue Bonds of 2015 in the amount of \$962,000 for the purpose of refunding the 1998 Revenue Bonds. The bonds mature on January 1, 2036. The Unit made principal and interest payments during the year under audit.

In 2016, the Unit issued the Sewage Works Refunding Revenue Bonds of 2016 in the amount of \$4,545,000 for the purpose of refunding the 2004 Series A and B Bonds. The bonds mature on January 1, 2044. The Unit made principal and interest payments during the year under audit.

In 2017, the Unit issued the Taxable Waterworks Revenue Bonds of 2017 in the amount of \$4,195,000 for the purpose of water infrastructure construction. The bonds mature on January 1, 2037. The Unit made principal and interest payments during the year under audit.

NOTE 6 - BUDGETS

The operating budget is prepared and approved at the local level.

NOTE 7 – SUBSEQUENT EVENTS

In November 2018, the Unit closed on a financing package with the Indiana Wastewater State Revolving Fund Loan Program to finance a sewer collection and treatment system project that has been in the planning process for nearly three years. After completion of a public bidding process the Unit has also executed contracts with two area companies and authorized them to begin construction in December 2018.

The entire project will cost \$17,453,000. Financing for the project included \$1,700,000 from the LaGrange County Major Moves Fund, \$75,000 from the LaGrange County RDC, and the Indiana Finance Authority State Revolving Fund provided \$4,283,500 in forgivable loans, or grants, and two zero-interest loans for 20 and 35 years totaling \$11,394,500. The Unit has also entered into an agreement with Indiana Toll Road which obligates the latter to pay the Unit principal, interest and debt service reserve payments on their \$3,700,186 share of the State Revolving Fund loans and also purchase waste water collection and treatment services from the Unit for a period of 20 years.

SUPPLEMENTAL SCHEDULES (Unaudited)

LAGRANGE COUNTY REGIONAL UTILITY DISTRICT
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For The Year Ended December 31, 2017

	Rainy Day Fund	Capital Improvement Fund	Bond And Interest Account	Debt Service Reserve	Sewer Operation And Maintenance Fund	Water Operation and Maintenance	Water Capital Improvement Fund	Bond & Interest FRC Water	Debt Service Reserve FRC	Totals
Cash and investments - beginning	\$ 4,409	\$ 606,827	\$ 66,115	\$ 885,691	\$ 1,219,705	\$ 77,685	\$ 24,603	\$ -	\$ -	\$ 2,885,035
Receipts:										
Intergovernmental	-	-	-	-	75,000	-	-	-	-	75,000
Charges for services	-	-	-	-	2,812,808	-	-	-	-	2,812,808
Utility fees	-	-	-	-	-	246,952	51,298	-	-	298,250
Penalties	-	-	-	-	33,450	648	-	-	-	34,098
Other receipts	9	2,152	1,054,046	12,980	88,862	3,212	-	114,556	38,795	1,314,612
Total receipts	9	2,152	1,054,046	12,980	3,010,120	250,812	51,298	114,556	38,795	4,534,768
Disbursements:										
Personal services	-	-	-	-	628,097	23,072	-	-	-	651,169
Supplies	-	-	-	-	166,053	-	-	-	-	166,053
Other services and charges	4,418	-	-	2	705,843	10,672	-	-	-	720,935
Debt service - principal and interest	-	-	1,066,986	-	14,266	-	-	-	-	1,081,252
Capital outlay	-	108,087	-	-	70,732	-	-	-	-	178,819
Utility operating expenses	-	-	-	-	-	49,970	-	-	-	49,970
Other disbursements	-	-	250	-	1,054,054	153,351	-	-	-	1,207,655
Total disbursements	4,418	108,087	1,067,236	2	2,639,045	237,065	-	-	-	4,055,853
Excess (deficiency) of receipts over disbursements	(4,409)	(105,935)	(13,190)	12,978	371,075	13,747	51,298	114,556	38,795	478,915
Cash and investments - ending	\$ -	\$ 500,892	\$ 52,925	\$ 898,669	\$ 1,590,780	\$ 91,432	\$ 75,901	\$ 114,556	\$ 38,795	\$ 3,363,950

LAGRANGE COUNTY REGIONAL UTILITY DISTRICT
SCHEDULE OF PAYABLES AND RECEIVABLES
December 31, 2017

<u>Government or Enterprise</u>	<u>Accounts Payable</u>	<u>Accounts Receivable</u>
Regional Water District	\$ 1	\$ 14
Governmental activities	<u>91,801</u>	<u>79,359</u>
Totals	<u>\$ 91,802</u>	<u>\$ 79,373</u>

LAGRANGE COUNTY REGIONAL UTILITY DISTRICT
SCHEDULE OF LEASES AND DEBT
December 31, 2017

<u>Type</u>	<u>Description of Debt</u>	<u>Purpose</u>	<u>Ending Principal Balance</u>	<u>Principal and Interest Due Within One Year</u>
Regional Sewer District:				
Revenue bonds	Region A 2016 Refunding Revenue Bonds		\$ 4,370,000	\$ 240,700
Revenue bonds	Region B and Region F 2014 Refunding Revenue Bonds		8,695,000	673,576
Revenue bonds	Region D 2015 Refunding Revenue Bonds		892,000	70,754
Revenue bonds	Shipshewana West 2012 Revenue Bonds		<u>1,596,000</u>	<u>82,419</u>
Total governmental activities			<u>15,553,000</u>	<u>1,067,449</u>
Regional Water District:				
Revenue bonds	Fawn River 2017 Revenue Bonds		<u>3,619,846</u>	<u>234,006</u>
Totals			<u>\$ 19,172,846</u>	<u>\$ 1,301,455</u>

LAGRANGE COUNTY REGIONAL UTILITY DISTRICT
SCHEDULE OF CAPITAL ASSETS
December 31, 2017

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	<u>Ending Balance</u>
Governmental activities:	
Land	\$ 348,599
Infrastructure	27,100,617
Buildings	5,295,230
Improvements other than buildings	2,214,314
Machinery, equipment and vehicles	776,537
Books and other	<u>239,991</u>
Total governmental activities	<u>35,975,288</u>
Regional Water District:	
Buildings	17,820
Improvements other than buildings	68,814
Machinery, equipment and vehicles	342
Construction in progress	<u>3,619,846</u>
Total Regional Water District	<u>3,706,822</u>
Total capital assets	<u>\$ 39,682,110</u>

LAGRANGE COUNTY REGIONAL UTILITY DISTRICT
OTHER REPORT
December 31, 2017

The reports presented herein were prepared in addition to another official report prepared for the Unit as listed below:

Indiana State Board of Accounts Compliance Examination of LaGrange County Regional Utility District.

The above report contains the results of the compliance examination as required by the Indiana State Board of Accounts' *Accounting and Uniform Compliance Guidelines Manual For Special Districts*.