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STATE BOARD OF ACCOUNTS
302 West Washington Street
Room E418
INDIANAPOLIS, INDIANA 46204-2769

FINANCIAL STATEMENTS AUDIT REPORT

OF

MONROE TOWNSHIP FIRE PROTECTION DISTRICT

MORGAN COUNTY, INDIANA

January 1, 2013 to December 31, 2017

FILED
11/29/2018

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SCHEDULE OF OFFICIALS

Office	Official	Term
Fiscal Officer	Janet Mitchell	01-01-13 to 04-30-17
	Danny Chenault	05-01-17 to 12-31-18
President of the District Board	Dennis D. Lee	01-01-13 to 07-12-16
	Michael Wagner	07-13-16 to 12-31-18

STATE OF INDIANA
AN EQUAL OPPORTUNITY EMPLOYER

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INDEPENDENT AUDITOR'S REPORT

TO: THE OFFICIALS OF THE MONROE TOWNSHIP FIRE PROTECTION DISTRICT, MORGAN COUNTY, INDIANA

Report on the Financial Statements

We have audited the accompanying financial statements of the Monroe Township Fire Protection District (District), which comprise the financial position and results of operations for the period of January 1, 2013 to December 31, 2017, and the related notes to the financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6). Management is responsible for and has determined that the regulatory basis of accounting, as established by the Indiana State Board of Accounts, is an acceptable basis of presentation. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

INDEPENDENT AUDITOR'S REPORT
(Continued)

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1 to the financial statements, the District prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position and results of operations of the District for the period of January 1, 2013 to December 31, 2017.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and results of operations of the District for the period of January 1, 2013 to December 31, 2017, in accordance with the financial reporting provisions of the Indiana State Board of Accounts described in Note 1.

Other Matters

Other Information

Our audit was conducted for the purpose of forming an opinion on the District's financial statements. The Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis, Schedule of Payables and Receivables, Schedule of Leases and Debt, and Schedule of Capital Assets, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statements. They have not been subjected to the auditing procedures applied by us in the audit of the financial statements and, accordingly, we express no opinion on them.

Paul D. Joyce
Paul D. Joyce, CPA
State Examiner

October 23, 2018

FINANCIAL STATEMENTS AND ACCOMPANYING NOTES

The financial statements and accompanying notes were approved by management of the District. The financial statements and notes are presented as intended by the District.

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MONROE TOWNSHIP FIRE PROTECTION DISTRICT
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND
CASH AND INVESTMENT BALANCES - REGULATORY BASIS
For the Years Ended December 31, 2013 and 2014

Fund	Cash and Investments 01-01-13	Receipts	Disbursements	Cash and Investments 12-31-13	Receipts	Disbursements	Cash and Investments 12-31-14
General Fund	$ 33,189	$ 177,562	$ 208,313	$ 2,438	$ 242,045	$ 244,414	$ 69
Rainy Day	52,849	24,372	50,216	27,005	117,760	85,056	59,709
Excess Levy	3,473	-	3,473	-	-	-	-
Loit Public Safety Fund	-	10,000	4,375	5,625	20,363	25,988	-
Cumulative	40,350	37,519	31,529	46,340	96,864	27,664	115,540
Debt Fund	-	-	-	-	485,000	440,168	44,832
Petty Cash	-	50	41	9	-	3	6
Totals	$ 129,861	$ 249,503	$ 297,947	$ 81,417	$ 962,032	$ 823,293	$ 220,156

The notes to the financial statements are an integral part of this statement.

MONROE TOWNSHIP FIRE PROTECTION DISTRICT
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND
CASH AND INVESTMENT BALANCES - REGULATORY BASIS
For the Years Ended December 31, 2015 and 2016

Fund	Cash and Investments 01-01-15	Receipts	Disbursements	Cash and Investments 12-31-15	Receipts	Disbursements	Cash and Investments 12-31-16
General Fund	$ 69	$ 266,232	$ 244,447	$ 21,854	$ 205,079	$ 210,193	$ 16,740
Rainy Day	59,709	13,282	30,000	42,991	32,152	20,769	54,374
Cumulative	115,540	106,847	87,834	134,553	76,058	54,700	155,911
Debt Fund	44,832	142,923	133,116	54,639	56,659	88,284	23,014
Petty Cash	6	-	-	6	-	-	6
Totals	$ 220,156	$ 529,284	$ 495,397	$ 254,043	$ 369,948	$ 373,946	$ 250,045

The notes to the financial statements are an integral part of this statement.

MONROE TOWNSHIP FIRE PROTECTION DISTRICT
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND
CASH AND INVESTMENT BALANCES - REGULATORY BASIS
For the Year Ended December 31, 2017

Fund	Cash and Investments 01-01-17	Receipts	Disbursements	Cash and Investments 12-31-17
General Fund	$ 16,740	$ 212,783	$ 196,837	$ 32,686
Rainy Day	54,374	72,892	42,144	85,122
Cumulative	155,911	78,392	103,703	130,600
Debt Fund	23,014	84,175	88,284	18,905
Petty Cash	6	-	-	6
Totals	$ 250,045	$ 448,242	$ 430,968	$ 267,319

The notes to the financial statements are an integral part of this statement.

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The District was established under the laws of the State of Indiana. The District operates under a governing board.

The accompanying financial statements present the financial information for the District.

B. Basis of Accounting

The financial statements are reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

C. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

D. Receipts

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts include the following sources:

Taxes. Amounts received from one or more of the following: property tax, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeeper's tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the District.

Intergovernmental receipts. Amounts received from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of intergovernmental receipts include, but are not limited to, the following: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distributions received from the state, local road and street distributions received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

Other receipts. Amounts received from various sources, including, but not limited to, the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution, or court order; internal service receipts; and fiduciary receipts.

E. Disbursements

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements include the following uses:

Personal services. Amounts disbursed for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies. Amounts disbursed for articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include, but are not limited to, the following: office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges. Amounts disbursed for services including, but not limited to, the following: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Capital outlay. Amounts disbursed for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

Other disbursements. Amounts disbursed for various other purposes including, but not limited to, the following: interfund loan payments; loans made to other funds; internal service disbursements; and transfers out that are authorized by statute, ordinance, resolution, or court order.

F. Interfund Transfers

The District may, from time to time, make transfers from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

G. Fund Accounting

Separate funds are established, maintained, and reported by the District. Each fund is used to account for amounts received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the District. The amounts accounted for in a specific fund may only be available for use for certain, legally-restricted purposes. Additionally, some funds are used to account for assets held by the District in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and, therefore, the funds cannot be used for any expenditures of the unit itself.

Note 2. Budgets

The operating budget is initially prepared and approved at the local level. The fiscal officer of the District submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

Note 3. Property Taxes

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the District in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's lien date (March 1 in a year ending before January 1, 2016 and January 1 in a year beginning after December 31, 2015) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

Note 4. Deposits and Investments

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the District to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

Note 5. Risk Management

The District may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job-related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the District to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

OTHER INFORMATION - UNAUDITED

The District's Annual Financial Reports information can be found on the Indiana Gateway for Government Units website: https://gateway.ifionline.org/.

Differences may be noted between the financial information presented in the financial statements contained in this report and the financial information presented in the District's Annual Financial Reports referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the audit. This is a common occurrence in any financial statement audit. The financial information presented in this report is audited information, and the accuracy of such information can be determined by reading the opinion given in the Independent Auditor's Report.

The other information presented was approved by management of the District. It is presented as intended by the District.

MONROE TOWNSHIP FIRE PROTECTION DISTRICT
COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
CASH AND INVESTMENT BALANCES - REGULATORY BASIS
For the Year Ended December 31, 2013

	General Fund	Rainy Day	Excess Levy	Loit Public Safety Fund	Cumulative	Debt Fund	Petty Cash	Totals
Cash and investments - beginning	$ 33,189	$ 52,849	$ 3,473	$ -	$ 40,350	$ -	$ -	$ 129,861
Receipts:								
Taxes	56,988	-	-	-	32,901	-	-	89,889
Intergovernmental receipts	112,313	-	-	10,000	4,613	-	-	126,926
Other receipts	8,261	24,372	-	-	5	-	50	32,688
Total receipts	177,562	24,372	-	10,000	37,519	-	50	249,503
Disbursements:								
Personal services	26,388	-	-	-	-	-	-	26,388
Supplies	4,311	-	-	-	-	-	16	4,327
Other services and charges	152,196	3,690	-	-	-	-	25	155,911
Capital outlay	5,599	9,299	-	-	31,529	-	-	46,427
Other disbursements	19,819	37,227	3,473	4,375	-	-	-	64,894
Total disbursements	208,313	50,216	3,473	4,375	31,529	-	41	297,947
Excess (deficiency) of receipts over disbursements	(30,751)	(25,844)	(3,473)	5,625	5,990	-	9	(48,444)
Cash and investments - ending	$ 2,438	$ 27,005	$ -	$ 5,625	$ 46,340	$ -	$ 9	$ 81,417

MONROE TOWNSHIP FIRE PROTECTION DISTRICT
COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
CASH AND INVESTMENT BALANCES - REGULATORY BASIS
For the Year Ended December 31, 2014

	General Fund	Rainy Day	Excess Levy	Loit Public Safety Fund	Cumulative	Debt Fund	Petty Cash	Totals
Cash and investments - beginning	$ 2,438	$ 27,005	$ -	$ 5,625	$ 46,340	$ -	$ 9	$ 81,417
Receipts:								
Taxes	65,839	-	-	-	67,573	-	-	133,412
Intergovernmental receipts	123,398	-	-	20,000	9,282	-	-	152,680
Other receipts	52,808	117,760	-	363	20,009	485,000	-	675,940
Total receipts	242,045	117,760	-	20,363	96,864	485,000	-	962,032
Disbursements:								
Personal services	107,127	-	-	20,000	-	-	-	127,127
Supplies	10,947	355	-	-	-	-	3	11,305
Other services and charges	99,020	-	-	1,392	-	-	-	100,412
Capital outlay	1,315	-	-	4,596	7,664	440,168	-	453,743
Other disbursements	26,005	84,701	-	-	20,000	-	-	130,706
Total disbursements	244,414	85,056	-	25,988	27,664	440,168	3	823,293
Excess (deficiency) of receipts over disbursements	(2,369)	32,704	-	(5,625)	69,200	44,832	(3)	138,739
Cash and investments - ending	$ 69	$ 59,709	$ -	$ -	$ 115,540	$ 44,832	$ 6	$ 220,156

MONROE TOWNSHIP FIRE PROTECTION DISTRICT
COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
CASH AND INVESTMENT BALANCES - REGULATORY BASIS
For the Year Ended December 31, 2015

	General Fund	Rainy Day	Cumulative	Debt Fund	Petty Cash	Totals
Cash and investments - beginning	$ 69	$ 59,709	$ 115,540	$ 44,832	$ 6	$ 220,156
Receipts:						
Taxes	65,744	-	68,802	-	-	134,546
Intergovernmental receipts	135,834	-	8,025	-	-	143,859
Other receipts	64,654	13,282	30,020	142,923	-	250,879
Total receipts	266,232	13,282	106,847	142,923	-	529,284
Disbursements:						
Personal services	111,019	-	-	-	-	111,019
Supplies	9,086	-	-	-	-	9,086
Other services and charges	91,855	-	-	-	-	91,855
Capital outlay	2,459	-	57,834	-	-	60,293
Other disbursements	30,028	30,000	30,000	133,116	-	223,144
Total disbursements	244,447	30,000	87,834	133,116	-	495,397
Excess (deficiency) of receipts over disbursements	21,785	(16,718)	19,013	9,807	-	33,887
Cash and investments - ending	$ 21,854	$ 42,991	$ 134,553	$ 54,639	$ 6	$ 254,043

MONROE TOWNSHIP FIRE PROTECTION DISTRICT
COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
CASH AND INVESTMENT BALANCES - REGULATORY BASIS
For the Year Ended December 31, 2016

	General Fund	Rainy Day	Cumulative	Debt Fund	Petty Cash	Totals
Cash and investments - beginning	$ 21,854	$ 42,991	$ 134,553	$ 54,639	$ 6	$ 254,043
Receipts:						
Taxes	66,128	-	67,880	-	-	134,008
Intergovernmental receipts	138,622	26,773	8,157	-	-	173,552
Other receipts	329	5,379	21	56,659	-	62,388
Total receipts	205,079	32,152	76,058	56,659	-	369,948
Disbursements:						
Personal services	116,951	-	-	-	-	116,951
Supplies	8,525	-	-	-	-	8,525
Other services and charges	75,565	-	-	-	-	75,565
Capital outlay	244	1,633	54,700	-	-	56,577
Other disbursements	8,908	19,136	-	88,284	-	116,328
Total disbursements	210,193	20,769	54,700	88,284	-	373,946
Excess (deficiency) of receipts over disbursements	(5,114)	11,383	21,358	(31,625)	-	(3,998)
Cash and investments - ending	$ 16,740	$ 54,374	$ 155,911	$ 23,014	$ 6	$ 250,045

MONROE TOWNSHIP FIRE PROTECTION DISTRICT
COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
CASH AND INVESTMENT BALANCES - REGULATORY BASIS
For the Year Ended December 31, 2017

	General Fund	Rainy Day	Cumulative	Debt Fund	Petty Cash	Totals
Cash and investments - beginning	$ 16,740	$ 54,374	$ 155,911	$ 23,014	$ 6	$ 250,045
Receipts:						
Taxes	185,311	-	70,297	-	-	255,608
Intergovernmental receipts	10,065	-	8,064	-	-	18,129
Other receipts	17,407	72,892	31	84,175	-	174,505
Total receipts	212,783	72,892	78,392	84,175	-	448,242
Disbursements:						
Personal services	130,625	3,334	-	-	-	133,959
Supplies	3,738	1,891	-	-	-	5,629
Other services and charges	61,078	7,444	8,392	-	-	76,914
Capital outlay	1,396	2,208	95,311	-	-	98,915
Other disbursements	-	27,267	-	88,284	-	115,551
Total disbursements	196,837	42,144	103,703	88,284	-	430,968
Excess (deficiency) of receipts over disbursements	15,946	30,748	(25,311)	(4,109)	-	17,274
Cash and investments - ending	$ 32,686	$ 85,122	$ 130,600	$ 18,905	$ 6	$ 267,319

MONROE TOWNSHIP FIRE PROTECTION DISTRICT
SCHEDULE OF PAYABLES AND RECEIVABLES
December 31, 2017

Government or Enterprise	Accounts Payable	Accounts Receivable
Governmental activities	$ 3,540	$ -

MONROE TOWNSHIP FIRE PROTECTION DISTRICT
SCHEDULE OF LEASES AND DEBT
December 31, 2017

Description of Debt		Ending Principal Balance	Principal and Interest Due Within One Year
Type	Purpose		
Governmental activities:			
Notes and loans payable	Fire Engine	$ 249,497	$ 88,284
Totals		$ 249,497	$ 88,284

MONROE TOWNSHIP FIRE PROTECTION DISTRICT
SCHEDULE OF CAPITAL ASSETS
December 31, 2017

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	Ending Balance
Governmental activities:	
Land	$ 95,000
Infrastructure	35,000
Buildings	2,500,000
Machinery, equipment, and vehicles	1,233,000
Construction in progress	100,000
Books and other	150,000
Total governmental activities	4,113,000
Total capital assets	$ 4,113,000

OTHER REPORTS

In addition to this report, other reports may have been issued for the District. All reports can be found on the Indiana State Board of Accounts' website: http://www.in.gov/sboa/.