

**STATE BOARD OF ACCOUNTS**  
**302 West Washington Street**  
**Room E418**  
**INDIANAPOLIS, INDIANA 46204-2769**

FINANCIAL STATEMENTS EXAMINATION REPORT

OF

NORTHEAST LAKE CONSERVANCY DISTRICT

JOHNSON COUNTY, INDIANA

January 1, 2011 to December 31, 2016



**FILED**  
02/09/2018



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SCHEDULE OF OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Financial Clerk	Deborah A. Shutta	01-01-11 to 12-31-17
Chairman of the Board of Directors	Nick Simms Marilouise Petree David McDaniel	01-01-11 to 01-31-13 02-01-13 to 02-10-13 02-11-13 to 12-31-17



**STATE OF INDIANA**  
AN EQUAL OPPORTUNITY EMPLOYER

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INDEPENDENT ACCOUNTANT'S REPORT

TO: THE OFFICIALS OF THE NORTHEAST LAKE CONSERVANCY  
DISTRICT, JOHNSON COUNTY, INDIANA

We have examined the accompanying financial statements of the Northeast Lake Conservancy District (District), for the period of January 1, 2011 to December 31, 2016. The District's management is responsible for the fair presentation of these financial statements in accordance with the prescribed basis of accounting described in Note 1. Our responsibility is to express an opinion on the financial statements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the financial statements are in accordance with the criteria, in all material respects. An examination involves performing procedures to obtain evidence about the financial statements. The nature, timing, and extent of the procedures selected depend on our judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.


As discussed in Note 1 to the financial statements, the District prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because of the matter described in the preceding paragraph, the financial statements for the period of January 1, 2011 to December 31, 2016, referred to above, do not present, in conformity with accounting principles generally accepted in the United States of America, the financial position and results of operations of the District.

INDEPENDENT ACCOUNTANT'S REPORT  
(Continued)

In our opinion, the financial statements for the period of January 1, 2011 to December 31, 2016, referred to above, present the financial position and results of operations of the District based on the prescribed basis of accounting described in Note 1 to the financial statements, in all material respects.

Our examination was conducted for the purpose of forming an opinion on the District's financial statements. The Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis and Schedule of Leases and Debt, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statements. They have not been subjected to the examination procedures applied to the financial statements and, accordingly, we express no opinion on them.

  
Paul D. Joyce, CPA  
State Examiner

December 28, 2017

## FINANCIAL STATEMENTS AND ACCOMPANYING NOTES

The financial statements and accompanying notes were approved by management of the District. The financial statements and notes are presented as intended by the District.

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NORTHEAST LAKE CONSERVANCY DISTRICT  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH  
AND INVESTMENT BALANCES - REGULATORY BASIS  
For the Years Ended December 31, 2011 and 2012

Fund	Cash and Investments 01-01-11	Receipts	Disbursements	Cash and Investments 12-31-11	Receipts	Disbursements	Cash and Investments 12-31-12
General Fund	\$ 13,457	\$ 15,343	\$ 16,282	\$ 12,518	\$ 5,088	\$ 8,900	\$ 8,706
Rainy Day Fund	1,500	1,400	-	2,900	1,900	-	4,800
Cumulative Maintenance Fund	-	-	-	-	500	-	500
Debt Escrow	10,070	3	650	9,423	4	650	8,777
Debt Service	<u>3,002</u>	<u>15,507</u>	<u>14,274</u>	<u>4,235</u>	<u>17,235</u>	<u>14,184</u>	<u>7,286</u>
Totals	<u>\$ 28,029</u>	<u>\$ 32,253</u>	<u>\$ 31,206</u>	<u>\$ 29,076</u>	<u>\$ 24,727</u>	<u>\$ 23,734</u>	<u>\$ 30,069</u>

The notes to the financial statements are an integral part of this statement.

NORTHEAST LAKE CONSERVANCY DISTRICT  
 STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH  
 AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Years Ended December 31, 2013 and 2014

Fund	Cash and Investments			Cash and Investments			Cash and Investments
	01-01-13	Receipts	Disbursements	12-31-13	Receipts	Disbursements	
General Fund	\$ 8,706	\$ 6,078	\$ 8,101	\$ 6,683	\$ 6,431	\$ 6,674	\$ 6,440
Rainy Day Fund	4,800	1,000	-	5,800	1,000	-	6,800
Cumulative Maintenance Fund	500	500	-	1,000	500	-	1,500
Debt Escrow	8,777	4	650	8,131	4	650	7,485
Debt Service	<u>7,286</u>	<u>11,461</u>	<u>14,184</u>	<u>4,563</u>	<u>20,053</u>	<u>14,184</u>	<u>10,432</u>
Totals	<u>\$ 30,069</u>	<u>\$ 19,043</u>	<u>\$ 22,935</u>	<u>\$ 26,177</u>	<u>\$ 27,988</u>	<u>\$ 21,508</u>	<u>\$ 32,657</u>

The notes to the financial statements are an integral part of this statement.

NORTHEAST LAKE CONSERVANCY DISTRICT  
 STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH  
 AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Years Ended December 31, 2015 and 2016

Fund	Cash and Investments 01-01-15	Receipts	Disbursements	Cash and Investments 12-31-15	Receipts	Disbursements	Cash and Investments 12-31-16
General Fund	\$ 6,440	\$ 6,600	\$ 8,284	\$ 4,756	\$ 7,522	\$ 7,063	\$ 5,215
Rainy Day Fund	6,800	-	-	6,800	-	-	6,800
Cumulative Maintenance Fund	1,500	500	-	2,000	500	-	2,500
Debt Escrow	7,485	3	650	6,838	3	6,840	1
Debt Service	<u>10,432</u>	<u>16,535</u>	<u>14,184</u>	<u>12,783</u>	<u>21,504</u>	<u>14,184</u>	<u>20,103</u>
Totals	<u>\$ 32,657</u>	<u>\$ 23,638</u>	<u>\$ 23,118</u>	<u>\$ 33,177</u>	<u>\$ 29,529</u>	<u>\$ 28,087</u>	<u>\$ 34,619</u>

The notes to the financial statements are an integral part of this statement.

NORTHEAST LAKE CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS

**Note 1. Summary of Significant Accounting Policies**

*A. Reporting Entity*

The District was established under the laws of the State of Indiana. The District operates under a governing board.

The accompanying financial statements present the financial information for the District.

*B. Basis of Accounting*

The financial statements are reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

*C. Cash and Investments*

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

*D. Receipts*

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts include the following sources:

*Taxes.* Amounts received from one or more of the following: property tax, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeeper 's tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the District.

*Other receipts.* Amounts received from various sources, including, but not limited to, the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution, or court order; internal service receipts; and fiduciary receipts

NORTHEAST LAKE CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

*E. Disbursements*

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements include the following uses:

*Personal services.* Amounts disbursed for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

*Supplies.* Amounts disbursed for articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include, but are not limited to, the following: office supplies, operating supplies, and repair and maintenance supplies.

*Other services and charges.* Amounts disbursed for services including, but not limited to, the following: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

*Debt service - principal and interest.* Amounts disbursed for fixed obligations resulting from financial transactions previously entered into by the District. It includes all expenditures for the reduction of the principal and interest of the District's general obligation indebtedness.

*Other disbursements.* Amounts disbursed for various other purposes including, but not limited to, the following: interfund loan payments; loans made to other funds; internal service disbursements; and transfers out that are authorized by statute, ordinance, resolution, or court order.

*F. Interfund Transfers*

The District may, from time to time, make transfers from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

*G. Fund Accounting*

Separate funds are established, maintained, and reported by the District. Each fund is used to account for amounts received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the District. The amounts accounted for in a specific fund may only be available for use for certain, legally-restricted purposes. Additionally, some funds are used to account for assets held by the District in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and, therefore, the funds cannot be used for any expenditures of the unit itself.

NORTHEAST LAKE CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

**Note 2. Budgets**

The operating budget is initially prepared and approved at the local level. The fiscal officer of the District submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

**Note 3. Property Taxes**

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the District in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's lien date (March 1 in a year ending before January 1, 2016 and January 1 in a year beginning after December 31, 2015) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

**Note 4. Deposits and Investments**

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the District to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

**Note 5. Risk Management**

The District may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job-related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the District to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

NORTHEAST LAKE CONSERVANCY DISTRICT  
 NOTES TO FINANCIAL STATEMENTS  
 (Continued)

**Note 6. Restatements**

For the year ended December 31, 2010, certain changes have been made to some of the beginning balances of the financial statements to more appropriately reflect financial activity of the District. The following schedule presents a summary of restated beginning balances:

Fund	Balance as of December 31, 2010	Prior Period Adjustment	Balance as of January 1, 2011
General Fund	\$ 14,957	\$ (1,500)	\$ 13,457
Rainy Day Fund	-	1,500	1,500

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#### OTHER INFORMATION - UNEXAMINED

The District's Annual Financial Reports information can be found on the Gateway website: <https://gateway.ifionline.org/>.

Differences may be noted between the financial information presented in the financial statements contained in this report and the financial information presented in the District's Annual Financial Reports referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the examination. This is a common occurrence in any financial statement examination. The financial information presented in this report is examined information, and the accuracy of such information can be determined by reading the opinion given in the Independent Accountant's Report.

The other information presented was approved by management of the District. It is presented as intended by the District.

NORTHEAST LAKE CONSERVANCY DISTRICT  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2011

	General Fund	Rainy Day Fund	Cumulative Maintenance Fund	Debt Escrow	Debt Service	Totals
Cash and investments - beginning	\$ 13,457	\$ 1,500	\$ -	\$ 10,070	\$ 3,002	\$ 28,029
Receipts:						
Taxes	4,969	-	-	-	-	4,969
Other receipts	10,374	1,400	-	3	15,507	27,284
Total receipts	15,343	1,400	-	3	15,507	32,253
Disbursements:						
Personal services	300	-	-	-	-	300
Other services and charges	5,576	-	-	-	90	5,666
Debt service - principal and interest	-	-	-	-	14,184	14,184
Other disbursements	10,406	-	-	650	-	11,056
Total disbursements	16,282	-	-	650	14,274	31,206
Excess (deficiency) of receipts over disbursements	(939)	1,400	-	(647)	1,233	1,047
Cash and investments - ending	\$ 12,518	\$ 2,900	\$ -	\$ 9,423	\$ 4,235	\$ 29,076

NORTHEAST LAKE CONSERVANCY DISTRICT  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2012

	General Fund	Rainy Day Fund	Cumulative Maintenance Fund	Debt Escrow	Debt Service	Totals
Cash and investments - beginning	\$ 12,518	\$ 2,900	\$ -	\$ 9,423	\$ 4,235	\$ 29,076
Receipts:						
Taxes	5,085	-	-	-	-	5,085
Other receipts	3	1,900	500	4	17,235	19,642
Total receipts	5,088	1,900	500	4	17,235	24,727
Disbursements:						
Personal services	350	-	-	-	-	350
Supplies	608	-	-	-	-	608
Other services and charges	5,542	-	-	-	-	5,542
Debt service - principal and interest	-	-	-	-	14,184	14,184
Other disbursements	2,400	-	-	650	-	3,050
Total disbursements	8,900	-	-	650	14,184	23,734
Excess (deficiency) of receipts over disbursements	(3,812)	1,900	500	(646)	3,051	993
Cash and investments - ending	\$ 8,706	\$ 4,800	\$ 500	\$ 8,777	\$ 7,286	\$ 30,069

NORTHEAST LAKE CONSERVANCY DISTRICT  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2013

	General Fund	Rainy Day Fund	Cumulative Maintenance Fund	Debt Escrow	Debt Service	Totals
Cash and investments - beginning	\$ 8,706	\$ 4,800	\$ 500	\$ 8,777	\$ 7,286	\$ 30,069
Receipts:						
Taxes	6,078	-	-	-	-	6,078
Other receipts	-	1,000	500	4	11,461	12,965
Total receipts	6,078	1,000	500	4	11,461	19,043
Disbursements:						
Personal services	218	-	-	-	-	218
Supplies	822	-	-	-	-	822
Other services and charges	5,561	-	-	-	-	5,561
Debt service - principal and interest	-	-	-	-	14,184	14,184
Other disbursements	1,500	-	-	650	-	2,150
Total disbursements	8,101	-	-	650	14,184	22,935
Excess (deficiency) of receipts over disbursements	(2,023)	1,000	500	(646)	(2,723)	(3,892)
Cash and investments - ending	\$ 6,683	\$ 5,800	\$ 1,000	\$ 8,131	\$ 4,563	\$ 26,177

NORTHEAST LAKE CONSERVANCY DISTRICT  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2014

	General Fund	Rainy Day Fund	Cumulative Maintenance Fund	Debt Escrow	Debt Service	Totals
Cash and investments - beginning	\$ 6,683	\$ 5,800	\$ 1,000	\$ 8,131	\$ 4,563	\$ 26,177
Receipts:						
Taxes	6,428	-	-	-	-	6,428
Other receipts	3	1,000	500	4	20,053	21,560
Total receipts	6,431	1,000	500	4	20,053	27,988
Disbursements:						
Personal services	29	-	-	-	-	29
Supplies	425	-	-	-	-	425
Other services and charges	4,720	-	-	-	-	4,720
Debt service - principal and interest	-	-	-	-	14,184	14,184
Other disbursements	1,500	-	-	650	-	2,150
Total disbursements	6,674	-	-	650	14,184	21,508
Excess (deficiency) of receipts over disbursements	(243)	1,000	500	(646)	5,869	6,480
Cash and investments - ending	\$ 6,440	\$ 6,800	\$ 1,500	\$ 7,485	\$ 10,432	\$ 32,657

NORTHEAST LAKE CONSERVANCY DISTRICT  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2015

	General Fund	Rainy Day Fund	Cumulative Maintenance Fund	Debt Escrow	Debt Service	Totals
Cash and investments - beginning	\$ 6,440	\$ 6,800	\$ 1,500	\$ 7,485	\$ 10,432	\$ 32,657
Receipts:						
Taxes	6,086	-	-	-	-	6,086
Other receipts	514	-	500	3	16,535	17,552
Total receipts	6,600	-	500	3	16,535	23,638
Disbursements:						
Personal services	700	-	-	-	-	700
Supplies	35	-	-	-	-	35
Other services and charges	7,049	-	-	-	-	7,049
Debt service - principal and interest	-	-	-	-	14,184	14,184
Other disbursements	500	-	-	650	-	1,150
Total disbursements	8,284	-	-	650	14,184	23,118
Excess (deficiency) of receipts over disbursements	(1,684)	-	500	(647)	2,351	520
Cash and investments - ending	\$ 4,756	\$ 6,800	\$ 2,000	\$ 6,838	\$ 12,783	\$ 33,177

NORTHEAST LAKE CONSERVANCY DISTRICT  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2016

	General Fund	Rainy Day Fund	Cumulative Maintenance Fund	Debt Escrow	Debt Service	Totals
Cash and investments - beginning	\$ 4,756	\$ 6,800	\$ 2,000	\$ 6,838	\$ 12,783	\$ 33,177
Receipts:						
Taxes	7,516	-	-	-	-	7,516
Other receipts	6	-	500	3	21,504	22,013
Total receipts	<u>7,522</u>	<u>-</u>	<u>500</u>	<u>3</u>	<u>21,504</u>	<u>29,529</u>
Disbursements:						
Personal services	642	-	-	-	-	642
Supplies	105	-	-	-	-	105
Other services and charges	5,816	-	-	-	-	5,816
Debt service - principal and interest	-	-	-	-	14,184	14,184
Other disbursements	500	-	-	6,840	-	7,340
Total disbursements	<u>7,063</u>	<u>-</u>	<u>-</u>	<u>6,840</u>	<u>14,184</u>	<u>28,087</u>
Excess (deficiency) of receipts over disbursements	<u>459</u>	<u>-</u>	<u>500</u>	<u>(6,837)</u>	<u>7,320</u>	<u>1,442</u>
Cash and investments - ending	<u>\$ 5,215</u>	<u>\$ 6,800</u>	<u>\$ 2,500</u>	<u>\$ 1</u>	<u>\$ 20,103</u>	<u>\$ 34,619</u>

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NORTHEAST LAKE CONSERVANCY DISTRICT  
SCHEDULE OF LEASES AND DEBT  
December 31, 2016

Description of Debt		Ending	Principal and
Type	Purpose	Principal	Interest Due
		Balance	Within One
			Year
Governmental activities:			
General obligation bonds	Dam Repair Project	\$ 167,216	\$ 14,184
Totals		<u>\$ 167,216</u>	<u>\$ 14,184</u>

#### OTHER REPORTS

In addition to this report, other reports may have been issued for the District. All reports can be found on the Indiana State Board of Accounts' website: <http://www.in.gov/sboa/>.