

**STATE BOARD OF ACCOUNTS**  
**302 West Washington Street**  
**Room E418**  
**INDIANAPOLIS, INDIANA 46204-2769**

FINANCIAL STATEMENTS EXAMINATION REPORT

OF

BICKNELL-VIGO TOWNSHIP PUBLIC LIBRARY

KNOX COUNTY, INDIANA

January 1, 2010 to December 31, 2011



**FILED**  
04/10/2013



## TABLE OF CONTENTS

<u>Description</u>	<u>Page</u>
Schedule of Officials .....	2
Independent Accountant's Report.....	3
Financial Statements:	
Statements of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis .....	6-7
Notes to Financial Statements .....	8-11
Supplementary Information - Unaudited:	
Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis .....	14-15
Exit Conference.....	16

SCHEDULE OF OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Director	Melissa Houghland (Interim)	01-01-10 to 01-04-10
	Deborah Kean	01-05-10 to 12-31-13
Treasurer	Thomas Houghland (Interim)	01-01-10 to 01-20-10
	Frank Gugliotta II	01-21-10 to 12-31-13
President of the Board	J. Adelyne Kent	01-01-10 to 03-31-11
	Kim Hill	04-01-11 to 12-31-11
	Thomas Estabrook	01-01-12 to 12-31-13



**STATE OF INDIANA**  
AN EQUAL OPPORTUNITY EMPLOYER

STATE BOARD OF ACCOUNTS  
302 WEST WASHINGTON STREET  
ROOM E418  
INDIANAPOLIS, INDIANA 46204-2769

Telephone: (317) 232-2513  
Fax: (317) 232-4711  
Web Site: [www.in.gov/sboa](http://www.in.gov/sboa)

INDEPENDENT ACCOUNTANT'S REPORT

TO: THE OFFICIALS OF THE BICKNELL-VIGO TOWNSHIP PUBLIC LIBRARY, KNOX COUNTY, INDIANA

We have examined the accompanying financial statements of the Bicknell-Vigo Township Public Library (Library), for the period of January 1, 2010 to December 31, 2011. The financial statements are the responsibility of the Library's management. Our responsibility is to express an opinion on the financial statements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence supporting the financial statements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

As discussed in Note 1, the Library prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material. The basis noted above is a different basis than that used in the prior period.

In our opinion, because of the matter discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position and results of operations of the Library for the period of January 1, 2010 to December 31, 2011.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and results of operations of the Library for the period of January 1, 2010 to December 31, 2011, on the basis of accounting described in Note 1.

Our examination was conducted for the purpose of forming an opinion on the Library's financial statements. The Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statements. They have not been subjected to the examination procedures applied to the financial statements and, accordingly, we express no opinion on them.

Bruce Hartman  
State Examiner

February 20, 2013

(This page intentionally left blank.)

## FINANCIAL STATEMENTS

The financial statements and accompanying notes were approved by management of the Library. The financial statements and notes are presented as intended by the Library.

BICKNELL-VIGO TOWNSHIP PUBLIC LIBRARY  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -  
REGULATORY BASIS  
For The Year Ended December 31, 2010

Fund	Cash and Investments 01-01-10	Receipts	Disbursements	Cash and Investments 12-31-10
General	\$ 174,510	\$ 156,033	\$ 114,804	\$ 215,739
Gift	37,924	962	7,892	30,994
Rainy Day	16,593	27,312	-	43,905
Build Indiana	3,249	-	2,136	1,113
Ena Education Networks Of America	4,770	3,397	4,320	3,847
Levy Excess	-	296	-	296
Gates Opportunity Online	-	5,850	5,850	-
Library Capital Projects	25,493	38	25,531	-
Totals	<u>\$ 262,539</u>	<u>\$ 193,888</u>	<u>\$ 160,533</u>	<u>\$ 295,894</u>

The notes to the financial statements are an integral part of this statement.

BICKNELL-VIGO TOWNSHIP PUBLIC LIBRARY  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -  
REGULATORY BASIS  
For The Year Ended December 31, 2011

Fund	Cash and Investments 01-01-11	Receipts	Disbursements	Cash and Investments 12-31-11
General	\$ 215,739	\$ 179,313	\$ 153,773	\$ 241,279
Rainy Day	43,905	-	-	43,905
Levy Excess	296	-	-	296
Gift	30,994	3,162	12,303	21,853
Build Indiana	1,113	-	-	1,113
Ena Education Networks Of America	3,847	4,546	4,897	3,496
Gates Opportunity Online	-	3,900	-	3,900
Payroll Withholdings	-	12,484	11,644	840
Totals	<u>\$ 295,894</u>	<u>\$ 203,405</u>	<u>\$ 182,617</u>	<u>\$ 316,682</u>

The notes to the financial statements are an integral part of this statement.

BICKNELL-VIGO TOWNSHIP PUBLIC LIBRARY  
NOTES TO FINANCIAL STATEMENTS

**Note 1. Summary of Significant Accounting Policies**

*A. Reporting Entity*

The Library was established under the laws of the State of Indiana. The Library operates under an appointed governing board and provides culture services.

The accompanying financial statements present the financial information for the Library.

*B. Basis of Accounting*

The financial statements are reported on a regulatory basis of accounting prescribed by the State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Receipts are recorded when received and disbursements are recorded when paid.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

*C. Cash and Investments*

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

*D. Receipts*

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts include the following sources:

Taxes which can include one or more of the following: property taxes, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeepers tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the Library.

Intergovernmental receipts which include receipts from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of this type of receipts include, but are not limited to: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distribution received from the state, local road and street distribution received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

Charges for services which can include, but are not limited to the following: planning commission charges, building department charges, copies of public records, copy machine charges, accident report copies, gun permit applications, 911 telephone services, recycling

BICKNELL-VIGO TOWNSHIP PUBLIC LIBRARY  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable tv receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

Fines and forfeits which include receipts derived from fines and penalties imposed for the commission of statutory offenses, violation of lawful administrative rules and regulations (fines), and for the neglect of official duty and monies derived from confiscating deposits held as performance guarantees (forfeitures).

Other receipts which include amounts received from various sources which can include, but are not limited to the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution or court order; internal service receipts; and fiduciary receipts.

*E. Disbursements*

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements include the following uses:

Personal services include outflows for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies which include articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges which include, but are not limited to: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Capital outlay which include all outflows for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

Other disbursements which include, but are not limited to the following: interfund loan payments, loans made to other funds, internal service disbursements, and transfers out that are authorized by statute, ordinance, resolution, or court order.

*F. Interfund Transfers*

The Library may, from time to time, transfer money from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

*G. Fund Accounting*

Separate funds are established, maintained, and reported by the Library. Each fund is used to account for money received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are

BICKNELL-VIGO TOWNSHIP PUBLIC LIBRARY  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

internally restricted by the Library. The money accounted for in a specific fund may only be available for use for certain, legally restricted purposes. Additionally, some funds are used to account for assets held by the Library in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and therefore the funds cannot be used for any expenditures of the unit itself.

**Note 2. Budgets**

The operating budget is initially prepared and approved at the local level. The fiscal officer of the Library submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

**Note 3. Property Taxes**

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the Library in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

**Note 4. Deposits and Investments**

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana at year end should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the Library to invest in securities including, but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

**Note 5. Risk Management**

The Library may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

BICKNELL-VIGO TOWNSHIP PUBLIC LIBRARY  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third party. The establishment of a self-insurance fund allows the Library to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

(This page intentionally left blank.)

## SUPPLEMENTARY INFORMATION – UNAUDITED

For additional financial information, the Library's Annual Reports for years prior to 2011 can be found on the Indiana Transparency Portal website: [www.in.gov/itp/annual\\_reports/](http://www.in.gov/itp/annual_reports/).

For additional financial information, the Library's Annual Report information for years 2011 and later can be found on the Gateway website: <https://gateway.ifionline.org/>.

Differences may be noted between the financial information presented in the financial statements contained in this report and the financial information presented in the Annual Reports of the Library which are referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the examination. This is a common occurrence in any financial statement examination. The financial information presented in this report is examined information, and the accuracy of such information can be determined by reading the opinion given in the Independent Accountant's Report.

The supplementary information presented was approved by management of the Library. It is presented as intended by the Library.

BICKNELL-VIGO TOWNSHIP PUBLIC LIBRARY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For The Year Ended December 31, 2010

	General	Gift	Rainy Day	Build Indiana	Ena Education Networks Of America	Levy Excess	Gates Opportunity Online	Library Capital Projects	Totals
Cash and investments - beginning	\$ 174,510	\$ 37,924	\$ 16,593	\$ 3,249	\$ 4,770	\$ -	\$ -	\$ 25,493	\$ 262,539
Receipts:									
Taxes	122,410	-	-	-	-	-	-	38	122,448
Intergovernmental	23,959	-	1,819	-	-	-	-	-	25,778
Charges for services	-	-	-	-	3,397	-	-	-	3,397
Fines and forfeits	3,482	-	-	-	-	-	-	-	3,482
Other receipts	6,182	962	25,493	-	-	296	5,850	-	38,783
Total receipts	<u>156,033</u>	<u>962</u>	<u>27,312</u>	<u>-</u>	<u>3,397</u>	<u>296</u>	<u>5,850</u>	<u>38</u>	<u>193,888</u>
Disbursements:									
Personal services	70,647	-	-	-	-	-	-	-	70,647
Supplies	14,978	-	-	-	-	-	-	-	14,978
Other services and charges	19,728	-	-	-	-	-	-	-	19,728
Capital outlay	9,451	-	-	-	-	-	-	-	9,451
Other disbursements	-	7,892	-	2,136	4,320	-	5,850	25,531	45,729
Total disbursements	<u>114,804</u>	<u>7,892</u>	<u>-</u>	<u>2,136</u>	<u>4,320</u>	<u>-</u>	<u>5,850</u>	<u>25,531</u>	<u>160,533</u>
Excess (deficiency) of receipts over disbursements	<u>41,229</u>	<u>(6,930)</u>	<u>27,312</u>	<u>(2,136)</u>	<u>(923)</u>	<u>296</u>	<u>-</u>	<u>(25,493)</u>	<u>33,355</u>
Cash and investments - ending	<u>\$ 215,739</u>	<u>\$ 30,994</u>	<u>\$ 43,905</u>	<u>\$ 1,113</u>	<u>\$ 3,847</u>	<u>\$ 296</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 295,894</u>

BICKNELL-VIGO TOWNSHIP PUBLIC LIBRARY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For The Year Ended December 31, 2011

	General	Rainy Day	Levy Excess	Gift	Build Indiana	Ena Education Networks Of America	Gates Opportunity Online	Payroll Withholdings	Totals
Cash and investments - beginning	\$ 215,739	\$ 43,905	\$ 296	\$ 30,994	\$ 1,113	\$ 3,847	\$ -	\$ -	\$ 295,894
Receipts:									
Taxes	105,358	-	-	-	-	-	-	-	105,358
Intergovernmental	31,081	-	-	-	-	-	-	-	31,081
Charges for services	36	-	-	-	-	4,546	-	-	4,582
Fines and forfeits	2,594	-	-	-	-	-	-	-	2,594
Other receipts	40,244	-	-	3,162	-	-	3,900	12,484	59,790
Total receipts	179,313	-	-	3,162	-	4,546	3,900	12,484	203,405
Disbursements:									
Personal services	72,531	-	-	-	-	-	-	-	72,531
Supplies	6,367	-	-	1,744	-	-	-	-	8,111
Other services and charges	28,249	-	-	-	-	4,897	-	-	33,146
Capital outlay	17,023	-	-	-	-	-	-	-	17,023
Other disbursements	29,603	-	-	10,559	-	-	-	11,644	51,806
Total disbursements	153,773	-	-	12,303	-	4,897	-	11,644	182,617
Excess (deficiency) of receipts over disbursements	25,540	-	-	(9,141)	-	(351)	3,900	840	20,788
Cash and investments - ending	\$ 241,279	\$ 43,905	\$ 296	\$ 21,853	\$ 1,113	\$ 3,496	\$ 3,900	\$ 840	\$ 316,682

BICKNELL-VIGO TOWNSHIP PUBLIC LIBRARY  
EXIT CONFERENCE

The contents of this report were discussed on February 20, 2013, with Thomas Houghland, Vice President of the Library Board; Frank Gugliotta II, Treasurer; and Deborah Kean, Director. Our examination disclosed no material items that warrant comment at this time.