

STATE BOARD OF ACCOUNTS
302 West Washington Street
Room E418
INDIANAPOLIS, INDIANA 46204-2769

FINANCIAL STATEMENTS EXAMINATION REPORT

OF

DUBLIN PUBLIC LIBRARY

WAYNE COUNTY, INDIANA

January 1, 2010 to December 31, 2011



FILED
11/29/2012

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SCHEDULE OF OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Director	Kamala Narayanan Gary Rubendall	01-01-10 to 01-31-10 02-01-10 to 12-31-12
Treasurer	Gary Rubendall Susan Rubendall	01-01-10 to 01-31-10 02-01-10 to 12-31-12
President of the Board	Pam Overbay	01-01-10 to 12-31-12



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INDEPENDENT ACCOUNTANT'S REPORT

TO: THE OFFICIALS OF THE DUBLIN PUBLIC LIBRARY, WAYNE COUNTY, INDIANA

We have examined the accompanying financial statements of the Dublin Public Library (Library), for the years ended December 31, 2010 and 2011. The financial statements are the responsibility of the Library's management. Our responsibility is to express an opinion on the financial statements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence supporting the financial statements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

As discussed in Note 1, the Library prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis noted above is a different basis than that used in the prior year.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and results of operations of the Library for the years ended December 31, 2010 and 2011, on the basis of accounting described in Note 1.

Our examination was conducted for the purpose of forming an opinion on the Library's financial statements. The Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis, and Schedule of Capital Assets, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statements. They have not been subjected to the examination procedures applied to the financial statements and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Library's management, Library Board, and others within the entity and is not intended to be and should not be used by anyone other than these specified parties. In accordance with Indiana Code 5-11-5-1, this report is a part of the public records of the State Board of Accounts and of the office examined.

STATE BOARD OF ACCOUNTS

October 30, 2012

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FINANCIAL STATEMENTS

The financial statements and accompanying notes were approved by management of the Library. The financial statements and notes are presented as intended by the Library.

DUBLIN PUBLIC LIBRARY
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -
REGULATORY BASIS
For The Year Ended December 31, 2010

Fund	Cash and Investments 01-01-10	Receipts	Disbursements	Cash and Investments 12-31-10
General	\$ 30,156	\$ 24,305	\$ 20,649	\$ 33,812
State Technology Fund	1,125	1,610	2,100	635
Gift	2,202	350	962	1,590
Rainy Day	454	420	420	454
Savings Account/Investment	2,977	-	-	2,977
Levy Excess	664	59	-	723
Library Improvement Reserve	2,545	201	-	2,746
Petty Cash	-	10	-	10
Payroll Withholdings	293	1,585	1,524	354
Totals	<u>\$ 40,416</u>	<u>\$ 28,540</u>	<u>\$ 25,655</u>	<u>\$ 43,301</u>

The notes to the financial statements are an integral part of this statement.

DUBLIN PUBLIC LIBRARY
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -
REGULATORY BASIS
For The Year Ended December 31, 2011

Fund	Cash and Investments 01-01-11	Receipts	Disbursements	Cash and Investments 12-31-11
General	\$ 33,812	\$ 23,044	\$ 18,358	\$ 38,498
Rainy Day	454	415	415	454
Levy Excess	723	-	-	723
Library Improvement Reserve	2,746	200	-	2,946
Petty Cash	10	-	-	10
State Technology Fund	635	1,043	1,260	418
Gift	1,590	370	414	1,546
Savings Account/Investment	2,977	-	-	2,977
Payroll Withholdings	354	1,537	1,589	302
Totals	<u>\$ 43,301</u>	<u>\$ 26,609</u>	<u>\$ 22,036</u>	<u>\$ 47,874</u>

The notes to the financial statements are an integral part of this statement.

DUBLIN PUBLIC LIBRARY
NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The Library was established under the laws of the State of Indiana. The Library operates under an appointed governing board and provides culture services.

The accompanying financial statements present the financial information for the Library.

B. Basis of Accounting

The financial statements are reported on a regulatory basis of accounting prescribed by the State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Receipts are recorded when received and disbursements are recorded when paid.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

C. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

D. Receipts

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts may include the following sources:

Taxes which can include one or more of the following: property taxes, certified shares (local option tax), property tax replacement credit (local option tax), and other taxes that are set by the Library.

Intergovernmental receipts which include receipts from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of this type of receipts include, but are not limited to: federal grants, state grants, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, and riverboat receipts received from the county.

Charges for services which can include, but are not limited to the following: copies of public records, copy machine charges, and fines and fees.

Fines and forfeits which include receipts derived from fines and penalties imposed for the commission of statutory offenses, violation of lawful administrative rules and regulations (fines), and for the neglect of official duty and monies derived from confiscating deposits held as performance guarantees (forfeitures).

Penalties which include fees received for late payments.

DUBLIN PUBLIC LIBRARY
NOTES TO FINANCIAL STATEMENTS
(Continued)

Other receipts which include amounts received from various sources which can include, but are not limited to the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution or court order; internal service receipts; and fiduciary receipts.

E. Disbursements

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements may include the following uses:

Personal services include outflows for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies which include articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges which include, but are not limited to: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Debt service principal and interest which include fixed obligations resulting from financial transactions previously entered into by the Library. It includes all expenditures for the reduction of the principal and interest of the Library's general obligation indebtedness.

Capital outlay which include all outflows for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

Utility operating expenses which include all outflows for operating the utilities.

Other disbursements which include, but are not limited to the following: interfund loan payments, loans made to other funds, internal service disbursements, and transfers out that are authorized by statute, ordinance, resolution, or court order.

F. Interfund Transfers

The Library may, from time to time, transfer money from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

G. Fund Accounting

Separate funds are established, maintained, and reported by the Library. Each fund is used to account for money received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the Library. The money accounted for in a specific fund may only be available for use for certain, legally restricted purposes. Additionally, some funds are used to

DUBLIN PUBLIC LIBRARY
NOTES TO FINANCIAL STATEMENTS
(Continued)

account for assets held by the Library in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and therefore the funds cannot be used for any expenditures of the unit itself.

Note 2. Budgets

The operating budget is initially prepared and approved at the local level. The fiscal officer of the Library submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

Note 3. Property Taxes

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the Library in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

Note 4. Deposits and Investments

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana at year end should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the Library to invest in securities including, but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

Note 5. Risk Management

The Library may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

DUBLIN PUBLIC LIBRARY
NOTES TO FINANCIAL STATEMENTS
(Continued)

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third party. The establishment of a self-insurance fund allows the Library to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

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SUPPLEMENTARY INFORMATION – UNAUDITED

For additional financial information, the Library's 2010 Annual Report can be found on the Indiana Transparency Portal website: www.in.gov/itp/annual_reports/.

For additional financial information, the Library's 2011 Annual Report information can be found on the Gateway website: <https://gateway.ifionline.org/>.

Differences may be noted between the financial information presented in the financial statements contained in this report and the financial information presented in the Annual Reports of the Library which are referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the examination. This is a common occurrence in any financial statement examination. The financial information presented in this report is examined information, and the accuracy of such information can be determined by reading the opinion given in the Independent Accountant's Report.

The supplementary information presented was approved by management of the Library. It is presented as intended by the Library.

DUBLIN PUBLIC LIBRARY
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For The Year Ended December 31, 2010

	General	State Technology Fund	Gift	Rainy Day	Savings Account/Investment
Cash and investments - beginning	\$ 30,156	\$ 1,125	\$ 2,202	\$ 454	\$ 2,977
Receipts:					
Taxes	16,964	-	-	-	-
Intergovernmental	6,629	1,160	-	-	-
Charges for services	95	-	-	-	-
Fines and forfeits	3	-	-	-	-
Other receipts	614	450	350	420	-
Total receipts	<u>24,305</u>	<u>1,610</u>	<u>350</u>	<u>420</u>	<u>-</u>
Disbursements:					
Personal services	9,131	-	-	-	-
Supplies	494	-	279	-	-
Other services and charges	7,270	1,680	108	420	-
Capital Outlay	3,554	-	-	-	-
Other disbursements	200	420	575	-	-
Total disbursements	<u>20,649</u>	<u>2,100</u>	<u>962</u>	<u>420</u>	<u>-</u>
Excess (deficiency) of receipts over disbursements	<u>3,656</u>	<u>(490)</u>	<u>(612)</u>	<u>-</u>	<u>-</u>
Cash and investments - ending	<u>\$ 33,812</u>	<u>\$ 635</u>	<u>\$ 1,590</u>	<u>\$ 454</u>	<u>\$ 2,977</u>

DUBLIN PUBLIC LIBRARY
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For The Year Ended December 31, 2010
 (Continued)

	Levy Excess	Library Improvement Reserve	Petty Cash	Payroll Withholdings	Totals
Cash and investments - beginning	\$ 664	\$ 2,545	\$ -	\$ 293	\$ 40,416
Receipts:					
Taxes	-	-	-	-	16,964
Intergovernmental	59	-	-	-	7,848
Charges for services	-	-	-	-	95
Fines and forfeits	-	-	-	-	3
Other receipts	-	201	10	1,585	3,630
Total receipts	<u>59</u>	<u>201</u>	<u>10</u>	<u>1,585</u>	<u>28,540</u>
Disbursements:					
Personal services	-	-	-	-	9,131
Supplies	-	-	-	-	773
Other services and charges	-	-	-	-	9,478
Capital Outlay	-	-	-	-	3,554
Other disbursements	-	-	-	1,524	2,719
Total disbursements	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,524</u>	<u>25,655</u>
Excess (deficiency) of receipts over disbursements	<u>59</u>	<u>201</u>	<u>10</u>	<u>61</u>	<u>2,885</u>
Cash and investments - ending	<u>\$ 723</u>	<u>\$ 2,746</u>	<u>\$ 10</u>	<u>\$ 354</u>	<u>\$ 43,301</u>

DUBLIN PUBLIC LIBRARY
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For The Year Ended December 31, 2011

	General	Rainy Day	Levy Excess	Library Improvement Reserve	Petty Cash
Cash and investments - beginning	\$ 33,812	\$ 454	\$ 723	\$ 2,746	\$ 10
Receipts:					
Taxes	16,510	-	-	-	-
Intergovernmental	6,124	-	-	-	-
Charges for services	48	-	-	-	-
Other receipts	362	415	-	200	-
Total receipts	23,044	415	-	200	-
Disbursements:					
Personal services	9,124	-	-	-	-
Supplies	488	-	-	-	-
Other services and charges	6,163	415	-	-	-
Capital outlay	2,553	-	-	-	-
Other disbursements	30	-	-	-	-
Total disbursements	18,358	415	-	-	-
Excess (deficiency) of receipts over disbursements	4,686	-	-	200	-
Cash and investments - ending	\$ 38,498	\$ 454	\$ 723	\$ 2,946	\$ 10

DUBLIN PUBLIC LIBRARY
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For The Year Ended December 31, 2011
 (Continued)

	State Technology Fund	Gift	Savings Account/Investment	Payroll Withholdings	Totals
Cash and investments - beginning	\$ 635	\$ 1,590	\$ 2,977	\$ 354	\$ 43,301
Receipts:					
Taxes	-	-	-	-	16,510
Intergovernmental	1,043	-	-	-	7,167
Charges for services	-	-	-	-	48
Other receipts	-	370	-	1,537	2,884
Total receipts	1,043	370	-	1,537	26,609
Disbursements:					
Personal services	-	-	-	-	9,124
Supplies	-	117	-	-	605
Other services and charges	635	257	-	-	7,470
Capital outlay	-	40	-	-	2,593
Other disbursements	625	-	-	1,589	2,244
Total disbursements	1,260	414	-	1,589	22,036
Excess (deficiency) of receipts over disbursements	(217)	(44)	-	(52)	4,573
Cash and investments - ending	\$ 418	\$ 1,546	\$ 2,977	\$ 302	\$ 47,874

DUBLIN PUBLIC LIBRARY
 SCHEDULE OF CAPITAL ASSETS
 December 31, 2011

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

		<u>Ending Balance</u>
Governmental activities:		
Land	\$	1,500
Buildings		1,500
Books and other		<u>75,000</u>
Total governmental activities		<u>78,000</u>
Total capital assets	\$	<u><u>78,000</u></u>

DUBLIN PUBLIC LIBRARY
EXAMINATION RESULTS AND COMMENTS

PUBLIC RECORDS RETENTION

Some board minutes for the year 2010 were not presented for examination.

Indiana Code 5-15-6-3(f) concerning destruction of public records, states in part: "Original records may be disposed of only with the approval of the commission according to guidelines established by the commission."

ANNUAL REPORTS

The annual reports presented for examination were incomplete and not reflective of the activity of the Library Funds. The beginning balances of the reports were incorrect. The General Fund was the only fund in the annual report that noted receipts and disbursements, however, these amounts did not agree to the underlying accounting records.

Officials and employees are required to use State Board of Accounts prescribed or approved forms in the manner prescribed. (Accounting and Uniform Compliance Guidelines Manual for Libraries, Chapter 4)

DUBLIN PUBLIC LIBRARY
EXIT CONFERENCE

The contents of this report were discussed on October 30, 2012 with Pam Overbay, President of the Board; Jennifer Anderson, Bookkeeper; and Gary Rubendall, Director. The officials concurred with our findings.