

STATE BOARD OF ACCOUNTS
302 West Washington Street
Room E418
INDIANAPOLIS, INDIANA 46204-2769

FINANCIAL STATEMENT EXAMINATION REPORT

OF

TOWN OF DENVER

MIAMI COUNTY, INDIANA

January 1, 2010 to December 31, 2011



FILED
09/21/2012

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OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Clerk-Treasurer	Mary A. Raider	02-04-08 to 12-31-15
President of the Town Council	Allen Hetzner	01-01-10 to 12-31-12



STATE OF INDIANA
AN EQUAL OPPORTUNITY EMPLOYER

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INDEPENDENT ACCOUNTANT'S REPORT

TO: THE OFFICIALS OF THE TOWN OF DENVER, MIAMI COUNTY, INDIANA

We have examined the financial statements of the Town of Denver (Town), for the period of January 1, 2010 to December 31, 2011. The Town's management is responsible for the financial statements. Our responsibility is to express an opinion based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence supporting the financial statements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

As discussed in Note 1, the Town prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis noted above is a different basis than that used in the prior year.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and results of operations of the Town for the years ended December 31, 2010 and 2011, on the basis of accounting described in Note 1.

The Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis, Schedule of Leases and Debt, and Schedule of Capital Assets, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statements. They have not been subjected to the examination procedures applied to the financial statements and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Town's management, Town Council, and others within the entity and is not intended to be and should not be used by anyone other than these specified parties. In accordance with Indiana Code 5-11-5-1, this report is a part of the public records of the State Board of Accounts and of the office examined.

STATE BOARD OF ACCOUNTS

July 5, 2012

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FINANCIAL STATEMENTS

The financial statements and accompanying notes were approved by management of the Town. The financial statements and notes are presented as intended by the Town.

TOWN OF DENVER
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -
REGULATORY BASIS
For The Year Ended December 31, 2010

Fund	Cash and Investments 01-01-10	Receipts	Disbursements	Cash and Investments 12-31-10
General	\$ 20,290	\$ 70,981	\$ 66,564	\$ 24,707
Motor Vehicle Highway	16,251	21,063	14,393	22,921
Local Road And Street	8,178	2,382	-	10,560
Federal Grants # 1	375	-	-	375
Rainy Day	1,813	599	-	2,412
Cedit Special Revenue	13,905	551	-	14,456
Levy Excess	-	58	-	58
Cumulative Capl Imprv Cigarette Tax	18,109	1,584	-	19,693
Cumulative Capital Development	15,209	2,344	5,500	12,053
Cumulative Fire	15,839	1,565	-	17,404
Wastewater Utility-Bond And Interest	1,720	21,000	20,650	2,070
Wastewater Utility-Depreciation/Improve	20,000	-	-	20,000
Wastewater Utility-Operating	106,990	109,285	113,103	103,172
Wastewater Utility-Debt Reserve	20,500	-	-	20,500
Totals	<u>\$ 259,179</u>	<u>\$ 231,412</u>	<u>\$ 220,210</u>	<u>\$ 270,381</u>

The notes to the financial statements are an integral part of this statement.

TOWN OF DENVER
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -
REGULATORY BASIS
For The Year Ended December 31, 2011

Fund	Cash and Investments 01-01-11	Receipts	Disbursements	Cash and Investments 12-31-11
General	\$ 24,707	\$ 69,488	\$ 63,494	\$ 30,701
Motor Vehicle Highway	22,921	14,213	18,578	18,556
Local Road And Street	10,560	2,295	3,499	9,356
Rainy Day	2,412	-	-	2,412
Cedit Special Revenue	14,456	1,605	4,000	12,061
Levy Excess	58	-	-	58
Cumulative Capl Imprv Cigarette Tax	19,693	1,554	3,750	17,497
Cumulative Capital Development	12,053	2,217	945	13,325
Cumulative Fire	17,404	1,481	5,593	13,292
Federal Grants # 1	375	-	-	375
Wastewater Utility-Bond And Interest	2,070	21,000	19,850	3,220
Wastewater Utility-Depreciation/Improve	20,000	-	-	20,000
Wastewater Utility-Operating	103,172	121,472	116,327	108,317
Wastewater Utility-Debt Reserve	20,500	-	-	20,500
Totals	<u>\$ 270,381</u>	<u>\$ 235,325</u>	<u>\$ 236,036</u>	<u>\$ 269,670</u>

The notes to the financial statements are an integral part of this statement.

TOWN OF DENVER
NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The Town was established under the laws of the State of Indiana. The Town operates under a Town Council form of government and provides some or all of the following services: public safety (police and fire), highways and streets, health and social services, culture and recreation, public improvements, planning and zoning, general administrative services, water, wastewater, electric, gas, storm water, trash, aviation, and urban redevelopment and housing.

The accompanying financial statements present the financial information for the Town.

B. Basis of Accounting

The financial statements are reported on a regulatory basis of accounting prescribed by the State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Receipts are recorded when received and disbursements are recorded when paid.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

C. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

D. Receipts

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts may include the following sources:

Taxes which can include one or more of the following: property taxes, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeepers tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the Town.

Licenses and permits which include amounts received from businesses, occupations, or nonbusinesses that must be licensed before doing business within the government's jurisdiction or permits levied according to the benefits presumably conferred by the permit. Examples of licenses and permits include: peddler licenses, dog tax licenses, auctioneer license, building and planning permits, demolition permits, electrical permits, sign permits, and gun permits.

Intergovernmental receipts which include receipts from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of this type of receipts include, but are not limited to: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distribution received from the state,

TOWN OF DENVER
NOTES TO FINANCIAL STATEMENTS
(Continued)

local road and street distribution received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

Charges for services which can include, but are not limited to the following: planning commission charges, building department charges, copies of public records, copy machine charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable tv receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

Fines and forfeits which include receipts derived from fines and penalties imposed for the commission of statutory offenses, violation of lawful administrative rules and regulations (fines), and for the neglect of official duty and monies derived from confiscating deposits held as performance guarantees (forfeitures).

Utility fees which are comprised mostly of charges for current services.

Penalties which include fees received for late payments.

Other receipts which include amounts received from various sources which can include, but are not limited to the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution or court order; internal service receipts; and fiduciary receipts.

E. Disbursements

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements may include the following uses:

Personal services include outflows for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies, which include articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges which include, but are not limited to: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Debt service principal and interest which include fixed obligations resulting from financial transactions previously entered into by the Town. It includes all expenditures for the reduction of the principal and interest of the Town's general obligation indebtedness.

Capital outlay which include all outflows for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

TOWN OF DENVER
NOTES TO FINANCIAL STATEMENTS
(Continued)

Utility operating expenses which include all outflows for operating the utilities.

Other disbursements which include, but are not limited to the following: interfund loan payments, loans made to other funds, internal service disbursements, and transfers out that are authorized by statute, ordinance, resolution, or court order.

F. Interfund Transfers

The Town may, from time to time, transfer money from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

G. Fund Accounting

Separate funds are established, maintained, and reported by the Town. Each fund is used to account for money received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the Town. The money accounted for in a specific fund may only be available for use for certain, legally restricted purposes. Additionally, some funds are used to account for assets held by the Town in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and therefore the funds cannot be used for any expenditures of the unit itself.

Note 2. Budgets

The operating budget is initially prepared and approved at the local level. The fiscal officer of the Town submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

Note 3. Property Taxes

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the Town in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

TOWN OF DENVER
NOTES TO FINANCIAL STATEMENTS
(Continued)

Note 4. *Deposits and Investments*

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana at year end should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the Town to invest in securities including, but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

Note 5. *Risk Management*

The Town may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third party. The establishment of a self-insurance fund allows the Town to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks. These risks may also be mitigated by the Town by recording as a disbursement any replacement items purchased.

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SUPPLEMENTARY INFORMATION – UNAUDITED

For additional financial information, the Town's 2010 Annual Report can be found on the Indiana Transparency Portal website: www.in.gov/itp/annual_reports/.

For additional financial information, the Town's 2011 Annual Report information can be found on the Gateway website: <https://gateway.ifionline.org/>.

Differences may be noted between the financial information presented in the financial statements contained in this report and the financial information presented in the Annual Reports of the Town which are referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the examination. This is a common occurrence in any financial statement examination. The financial information presented in this report is examined information, and the accuracy of such information can be determined by reading the opinion given in the Independent Accountant's Report.

The supplementary information presented was approved by management of the Town. It is presented as intended by the Town.

TOWN OF DENVER
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For The Year Ended December 31, 2010

	General	Motor Vehicle Highway	Local Road And Street	Federal Grants # 1	Rainy Day	Cedit Special Revenue	Levy Excess	Cumulative Capl Imprv Cigarette Tax
Cash and investments - beginning	\$ 20,290	\$ 16,251	\$ 8,178	\$ 375	\$ 1,813	\$ 13,905	\$ -	\$ 18,109
Receipts:								
Taxes	21,098	-	2,382	-	-	551	58	-
Intergovernmental	6,969	14,063	-	-	599	-	-	1,584
Charges for services	30,957	-	-	-	-	-	-	-
Utility fees	-	-	-	-	-	-	-	-
Other receipts	11,957	7,000	-	-	-	-	-	-
Total receipts	<u>70,981</u>	<u>21,063</u>	<u>2,382</u>	<u>-</u>	<u>599</u>	<u>551</u>	<u>58</u>	<u>1,584</u>
Disbursements:								
Personal services	14,916	-	-	-	-	-	-	-
Supplies	493	4,763	-	-	-	-	-	-
Other services and charges	33,352	2,227	-	-	-	-	-	-
Debt service - principal and interest	-	-	-	-	-	-	-	-
Capital outlay	10,803	403	-	-	-	-	-	-
Utility operating expenses	-	-	-	-	-	-	-	-
Other disbursements	7,000	7,000	-	-	-	-	-	-
Total disbursements	<u>66,564</u>	<u>14,393</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Excess (deficiency) of receipts over disbursements	<u>4,417</u>	<u>6,670</u>	<u>2,382</u>	<u>-</u>	<u>599</u>	<u>551</u>	<u>58</u>	<u>1,584</u>
Cash and investments - ending	<u>\$ 24,707</u>	<u>\$ 22,921</u>	<u>\$ 10,560</u>	<u>\$ 375</u>	<u>\$ 2,412</u>	<u>\$ 14,456</u>	<u>\$ 58</u>	<u>\$ 19,693</u>

TOWN OF DENVER
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For The Year Ended December 31, 2010
 (Continued)

	Cumulative Capital Development	Cumulative Fire	Wastewater Utility-Bond And Interest	Wastewater Utility-Depreciation/Improve	Wastewater Utility-Operating	Wastewater Utility-Debt Reserve	Totals
Cash and investments - beginning	\$ 15,209	\$ 15,839	\$ 1,720	\$ 20,000	\$ 106,990	\$ 20,500	\$ 259,179
Receipts:							
Taxes	2,314	1,563	-	-	-	-	27,966
Intergovernmental	30	2	-	-	-	-	23,247
Charges for services	-	-	-	-	-	-	30,957
Utility fees	-	-	-	-	583	-	583
Other receipts	-	-	21,000	-	108,702	-	148,659
Total receipts	2,344	1,565	21,000	-	109,285	-	231,412
Disbursements:							
Personal services	-	-	-	-	-	-	14,916
Supplies	-	-	-	-	-	-	5,256
Other services and charges	5,500	-	-	-	-	-	41,079
Debt service - principal and interest	-	-	4,300	-	-	-	4,300
Capital outlay	-	-	-	-	-	-	11,206
Utility operating expenses	-	-	-	-	92,103	-	92,103
Other disbursements	-	-	16,350	-	21,000	-	51,350
Total disbursements	5,500	-	20,650	-	113,103	-	220,210
Excess (deficiency) of receipts over disbursements	(3,156)	1,565	350	-	(3,818)	-	11,202
Cash and investments - ending	\$ 12,053	\$ 17,404	\$ 2,070	\$ 20,000	\$ 103,172	\$ 20,500	\$ 270,381

TOWN OF DENVER
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For The Year Ended December 31, 2011

	General	Motor Vehicle Highway	Local Road And Street	Rainy Day	Cedit Special Revenue	Levy Excess	Cumulative Capl Imprv Cigarette Tax	Cumulative Capital Development
Cash and investments - beginning	\$ 24,707	\$ 22,921	\$ 10,560	\$ 2,412	\$ 14,456	\$ 58	\$ 19,693	\$ 12,053
Receipts:								
Taxes	15,613	-	-	-	-	-	-	1,789
Intergovernmental	13,389	14,213	2,295	-	1,605	-	1,554	428
Charges for services	37,835	-	-	-	-	-	-	-
Utility fees	-	-	-	-	-	-	-	-
Other receipts	2,651	-	-	-	-	-	-	-
Total receipts	<u>69,488</u>	<u>14,213</u>	<u>2,295</u>	<u>-</u>	<u>1,605</u>	<u>-</u>	<u>1,554</u>	<u>2,217</u>
Disbursements:								
Personal services	14,851	-	-	-	-	-	-	-
Supplies	326	5,309	-	-	-	-	-	-
Other services and charges	37,514	6,811	-	-	-	-	-	-
Debt service - principal and interest	-	-	-	-	-	-	-	-
Capital outlay	10,803	6,458	3,499	-	4,000	-	3,750	945
Utility operating expenses	-	-	-	-	-	-	-	-
Other disbursements	-	-	-	-	-	-	-	-
Total disbursements	<u>63,494</u>	<u>18,578</u>	<u>3,499</u>	<u>-</u>	<u>4,000</u>	<u>-</u>	<u>3,750</u>	<u>945</u>
Excess (deficiency) of receipts over disbursements	<u>5,994</u>	<u>(4,365)</u>	<u>(1,204)</u>	<u>-</u>	<u>(2,395)</u>	<u>-</u>	<u>(2,196)</u>	<u>1,272</u>
Cash and investments - ending	<u>\$ 30,701</u>	<u>\$ 18,556</u>	<u>\$ 9,356</u>	<u>\$ 2,412</u>	<u>\$ 12,061</u>	<u>\$ 58</u>	<u>\$ 17,497</u>	<u>\$ 13,325</u>

TOWN OF DENVER
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS
 For The Year Ended December 31, 2011
 (Continued)

	Cumulative Fire	Federal Grants # 1	Wastewater Utility-Bond And Interest	Wastewater Utility-Depreciation/Improve	Wastewater Utility-Operating	Wastewater Utility-Debt Reserve	Totals
Cash and investments - beginning	\$ 17,404	\$ 375	\$ 2,070	\$ 20,000	\$ 103,172	\$ 20,500	\$ 270,381
Receipts:							
Taxes	1,195	-	-	-	-	-	18,597
Intergovernmental	286	-	-	-	-	-	33,770
Charges for services	-	-	-	-	-	-	37,835
Utility fees	-	-	-	-	121,042	-	121,042
Other receipts	-	-	21,000	-	430	-	24,081
Total receipts	<u>1,481</u>	<u>-</u>	<u>21,000</u>	<u>-</u>	<u>121,472</u>	<u>-</u>	<u>235,325</u>
Disbursements:							
Personal services	-	-	-	-	-	-	14,851
Supplies	-	-	-	-	-	-	5,635
Other services and charges	-	-	-	-	-	-	44,325
Debt service - principal and interest	-	-	19,500	-	-	-	19,500
Capital outlay	5,593	-	-	-	-	-	35,048
Utility operating expenses	-	-	-	-	95,327	-	95,327
Other disbursements	-	-	350	-	21,000	-	21,350
Total disbursements	<u>5,593</u>	<u>-</u>	<u>19,850</u>	<u>-</u>	<u>116,327</u>	<u>-</u>	<u>236,036</u>
Excess (deficiency) of receipts over disbursements	<u>(4,112)</u>	<u>-</u>	<u>1,150</u>	<u>-</u>	<u>5,145</u>	<u>-</u>	<u>(711)</u>
Cash and investments - ending	<u>\$ 13,292</u>	<u>\$ 375</u>	<u>\$ 3,220</u>	<u>\$ 20,000</u>	<u>\$ 108,317</u>	<u>\$ 20,500</u>	<u>\$ 269,670</u>

TOWN OF DENVER
 SCHEDULE OF LEASES AND DEBT
 December 31, 2011

Description of Debt		Ending Principal Balance	Principal and Interest Due Within One Year
Type	Purpose		
Governmental activities:			
Notes and loans payable	Fire Department Construction	\$ 13,331	\$ 7,103
Wastewater Utility:			
General obligation bonds	Establish Sewer Utility	54,000	19,500
Totals		<u>\$ 67,331</u>	<u>\$ 26,603</u>

TOWN OF DENVER
 SCHEDULE OF CAPITAL ASSETS
 December 31, 2011

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	Ending Balance
Governmental activities:	
Land	\$ 44,073
Buildings	590,427
Machinery, equipment and vehicles	255,810
Total governmental activities	890,310
Wastewater Utility:	
Land	7,448
Buildings	1,345,000
Machinery, equipment and vehicles	35,306
Total Wastewater Utility	1,387,754
Total capital assets	\$ 2,278,064

TOWN OF DENVER
EXAMINATION RESULT AND COMMENT

WASTEWATER DEPOSITS

In many instances, receipts were deposited later than the next business day.

Indiana Code 5-13-6-1(d) states: "A city (other than a consolidated city) or a town shall deposit funds not later than the next business day following the receipt of the funds in depositories (1) selected by the city or town as provided in an ordinance adopted by the city or the town; and (2) approved as depositories of state funds."

TOWN OF DENVER
EXIT CONFERENCE

The contents of this report were discussed on July 5, 2012, with Mary A. Raider, Clerk-Treasurer. The official concurred with our finding.