

**STATE BOARD OF ACCOUNTS**  
**302 West Washington Street**  
**Room E418**  
**INDIANAPOLIS, INDIANA 46204-2769**

FINANCIAL STATEMENT EXAMINATION REPORT

OF

PRAIRIE TOWNSHIP

KOSCIUSKO COUNTY, INDIANA

January 1, 2010 to December 31, 2011



**FILED**

04/11/2012



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OFFICIALS

Office

Official

Term

Trustee

Julia A. Goon

01-01-07 to 12-31-14

Chairman of the  
Township Board

Gordon R. Drake

01-01-10 to 12-31-12



**STATE OF INDIANA**  
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STATE BOARD OF ACCOUNTS  
302 WEST WASHINGTON STREET  
ROOM E418  
INDIANAPOLIS, INDIANA 46204-2769

Telephone: (317) 232-2513  
Fax: (317) 232-4711  
Web Site: [www.in.gov/sboa](http://www.in.gov/sboa)

**INDEPENDENT ACCOUNTANT'S REPORT**

TO: THE OFFICIALS OF PRAIRIE TOWNSHIP, KOSCIUSKO COUNTY, INDIANA

We have examined the financial statements of Prairie Township (Township), for the period of January 1, 2010 to December 31, 2011. The Township's management is responsible for the financial statements. Our responsibility is to express an opinion based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence supporting the financial statements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis noted above is a different basis than that used in the prior year.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and results of operations of the Township for the years ended December 31, 2010 and 2011, on the basis of accounting described in Note 1.

The Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis, as listed in the Table of Contents, are presented for additional analysis and are not a required part of the financial statements. They have not been subjected to the examination procedures applied to the financial statements and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Township's management, Township Advisory Board, and others within the entity and is not intended to be and should not be used by anyone other than these specified parties. In accordance with Indiana Code 5-11-5-1, this report is a part of the public records of the State Board of Accounts and of the office examined.

STATE BOARD OF ACCOUNTS

February 29, 2012

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## FINANCIAL STATEMENTS

The financial statements and accompanying notes were approved by management of the Township. The financial statements and notes are presented as intended by the Township.

PRAIRIE TOWNSHIP, KOSCIUSKO COUNTY  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -  
REGULATORY BASIS  
For The Year Ended December 31, 2010

	Cash and Investments 01-01-10	Receipts	Disbursements	Cash and Investments 12-31-10
Township	\$ 74,538	\$ 27,371	\$ 39,402	\$ 62,507
Township Assistance	12,766	1,038	4,351	9,453
Fire Fighting	170,740	11,686	30,349	152,077
Cumulative Fire	171,343	603	11,000	160,946
Park And Recreation	14,982	21,742	20,000	16,724
Levy Excess	-	134	-	134
Rainy Day	27,615	21,349	500	48,464
Ems	30,659	4,461	13,000	22,120
Totals	<u>\$ 502,643</u>	<u>\$ 88,384</u>	<u>\$ 118,602</u>	<u>\$ 472,425</u>

The notes to the financial statements are an integral part of this statement.

PRAIRIE TOWNSHIP, KOSCIUSKO COUNTY  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -  
REGULATORY BASIS  
For The Year Ended December 31, 2011

	Cash and Investments 01-01-11	Receipts	Disbursements	Cash and Investments 12-31-11
Township	\$ 62,507	\$ 29,092	\$ 44,979	\$ 46,620
Ems	22,120	4,827	13,500	13,447
Park And Recreation	16,724	16,752	18,500	14,976
Township Assistance	9,453	572	772	9,253
Fire Fighting	152,077	11,993	31,546	132,524
Rainy Day	48,464	-	1,970	46,494
Levy Excess	134	-	134	-
Cumulative Fire	160,946	394	2,863	158,477
Totals	<u>\$ 472,425</u>	<u>\$ 63,630</u>	<u>\$ 114,264</u>	<u>\$ 421,791</u>

The notes to the financial statements are an integral part of this statement.

PRAIRIE TOWNSHIP, KOSCIUSKO COUNTY  
NOTES TO FINANCIAL STATEMENTS

**Note 1. Summary of Significant Accounting Policies**

*A. Reporting Entity*

The Township was established under the laws of the State of Indiana. The Township operates under a township trustee/township board form of government and provides some or all of the following services: public safety (fire), health and social services (township assistance), culture and recreation (parks and/or community centers), and general administrative services (weed and dog control).

The accompanying financial statements present the financial information for the Township (primary government), and do not include financial information for any of the Township's legally separate component units, which accounting principles generally accepted in the United States of America require to be reported with the financial information of the Township (primary government).

*B. Basis of Accounting*

The financial statements are reported on a regulatory basis of accounting prescribed by the State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Receipts are recorded when received and disbursements are recorded when paid.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

*C. Cash and Investments*

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

*D. Receipts*

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts may include the following sources:

Taxes which can include one or more of the following: property taxes, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeepers tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the Township.

Licenses and permits which include amounts received from businesses, occupations, or non-businesses that must be licensed before doing business within the government's jurisdiction or permits levied according to the benefits presumably conferred by the permit. Examples of licenses and permits include: peddler licenses, dog tax licenses, auctioneer license, building and planning permits, demolition permits, electrical permits, sign permits, and gun permits.

PRAIRIE TOWNSHIP, KOSCIUSKO COUNTY  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

Intergovernmental receipts which include receipts from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of this type of receipts include, but are not limited to: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distribution received from the state, local road and street distribution received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

Charges for services which can include, but are not limited to the following: planning commission charges, building department charges, copies of public records, copy machine charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable tv receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

Other receipts which include amounts received from various sources which can include, but are not limited to the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution or court order; internal service receipts; and fiduciary receipts.

*E. Disbursements*

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements may include the following uses:

Personal services include outflows for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies which include articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges which include, but are not limited to: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Debt service principal and interest which include fixed obligations resulting from financial transactions previously entered into by the Township. It includes all expenditures for the reduction of the principal and interest of the Township's general obligation indebtedness.

Capital outlay which include all outflows for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

Other disbursements which include, but are not limited to the following: interfund loan payments, loans made to other funds, internal service disbursements, and transfers out that are authorized by statute, ordinance, resolution, or court order.

PRAIRIE TOWNSHIP, KOSCIUSKO COUNTY  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

*F. Interfund Transfers*

The Township may, from time to time, transfer money from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

*G. Fund Accounting*

Separate funds are established, maintained, and reported by the Township. Each fund is used to account for money received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the Township. The money accounted for in a specific fund may only be available for use for certain, legally restricted purposes. Additionally, some funds are used to account for assets held by the Township in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and therefore the funds cannot be used for any expenditures of the unit itself.

**Note 2. Budgets**

The operating budget is initially prepared and approved at the local level. The fiscal officer of the Township submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

**Note 3. Property Taxes**

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the Township in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

**Note 4. Deposits and Investments**

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana at year end should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

PRAIRIE TOWNSHIP, KOSCIUSKO COUNTY  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

State statutes authorize the Township to invest in securities including, but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

**Note 5. Risk Management**

The Township may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third party. The establishment of a self-insurance fund allows the Township to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks. These risks may also be mitigated by the Township by recording as a disbursement any replacement items purchased.

**Note 6. Pension Plan**

*A. Public Employees' Retirement Fund*

*Plan Description*

The Indiana Public Employees' Retirement Fund (PERF) is a defined benefit pension plan. PERF is an agent multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in this defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the Indiana Public Retirement System (INPRS) Board, most requirements of the system, and give the Township authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of members' contributions, set by state statute at 3 percent of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

INPRS administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System  
1 North Capital Street, Suite 001  
Indianapolis, IN 46204  
Ph. (888) 526-1687

*Funding Policy and Annual Pension Cost*

The contribution requirements of the plan members for PERF are established by the Board of Trustees of INPRS.

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### SUPPLEMENTARY INFORMATION – UNAUDITED

For additional financial information, the Township's 2010 Annual Report can be found on the Indiana Transparency Portal website: [www.in.gov/itp/annual\\_reports/](http://www.in.gov/itp/annual_reports/).

For additional financial information, the Township's 2011 Annual Report information can be found on the Gateway website: <https://gateway.ifionline.org/>.

Differences may be noted between the financial information presented in the financial statements contained in this report and the financial information presented in the Annual Reports of the Township which are referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the examination. This is a common occurrence in any financial statement examination. The financial information presented in this report is examined information, and the accuracy of such information can be determined by reading the opinion given in the Independent Accountant's Report.

The supplementary information presented was approved by management of the Township. It is presented as intended by the Township.

PRAIRIE TOWNSHIP, KOSCIUSKO COUNTY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For The Year Ended December 31, 2010

	Township	Township Assistance	Fire Fighting	Cumulative Fire	Park And Recreation	Levy Excess	Rainy Day	Ems	Totals
Cash and investments - beginning	\$ 74,538	\$ 12,766	\$ 170,740	\$ 171,343	\$ 14,982	\$ -	\$ 27,615	\$ 30,659	\$ 502,643
Receipts:									
Taxes	26,782	1,038	10,998	-	21,742	-	-	4,461	65,021
Intergovernmental	-	-	-	-	-	-	6,349	-	6,349
Charges for services	475	-	-	-	-	-	-	-	475
Other receipts	114	-	688	603	-	134	15,000	-	16,539
Total receipts	27,371	1,038	11,686	603	21,742	134	21,349	4,461	88,384
Disbursements:									
Personal services	21,795	-	-	-	-	-	-	-	21,795
Supplies	436	-	-	-	-	-	-	-	436
Other services and charges	17,171	-	30,349	-	20,000	-	500	13,000	81,020
Other disbursements	-	4,351	-	11,000	-	-	-	-	15,351
Total disbursements	39,402	4,351	30,349	11,000	20,000	-	500	13,000	118,602
Excess (deficiency) of receipts over disbursements	(12,031)	(3,313)	(18,663)	(10,397)	1,742	134	20,849	(8,539)	(30,218)
Cash and investments - ending	\$ 62,507	\$ 9,453	\$ 152,077	\$ 160,946	\$ 16,724	\$ 134	\$ 48,464	\$ 22,120	\$ 472,425

PRAIRIE TOWNSHIP, KOSCIUSKO COUNTY  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND  
 CASH AND INVESTMENT BALANCES - REGULATORY BASIS  
 For The Year Ended December 31, 2011

	Township	Ems	Park And Recreation	Township Assistance	Fire Fighting	Rainy Day	Levy Excess	Cumulative Fire	Totals
Cash and investments - beginning	\$ 62,507	\$ 22,120	\$ 16,724	\$ 9,453	\$ 152,077	\$ 48,464	\$ 134	\$ 160,946	\$ 472,425
Receipts:									
Taxes	26,079	4,369	4,378	381	10,449	-	-	-	45,656
Intergovernmental	2,726	458	12,374	40	1,094	-	-	-	16,692
Charges for services	125	-	-	-	-	-	-	-	125
Other receipts	162	-	-	151	450	-	-	394	1,157
Total receipts	<u>29,092</u>	<u>4,827</u>	<u>16,752</u>	<u>572</u>	<u>11,993</u>	<u>-</u>	<u>-</u>	<u>394</u>	<u>63,630</u>
Disbursements:									
Personal services	21,955	-	-	-	-	-	-	-	21,955
Supplies	229	-	-	-	-	-	-	-	229
Other services and charges	22,795	13,500	18,500	772	31,546	1,970	-	-	89,083
Capital outlay	-	-	-	-	-	-	-	2,863	2,863
Other disbursements	-	-	-	-	-	-	134	-	134
Total disbursements	<u>44,979</u>	<u>13,500</u>	<u>18,500</u>	<u>772</u>	<u>31,546</u>	<u>1,970</u>	<u>134</u>	<u>2,863</u>	<u>114,264</u>
Excess (deficiency) of receipts over disbursements	<u>(15,887)</u>	<u>(8,673)</u>	<u>(1,748)</u>	<u>(200)</u>	<u>(19,553)</u>	<u>(1,970)</u>	<u>(134)</u>	<u>(2,469)</u>	<u>(50,634)</u>
Cash and investments - ending	<u>\$ 46,620</u>	<u>\$ 13,447</u>	<u>\$ 14,976</u>	<u>\$ 9,253</u>	<u>\$ 132,524</u>	<u>\$ 46,494</u>	<u>\$ -</u>	<u>\$ 158,477</u>	<u>\$ 421,791</u>

PRAIRIE TOWNSHIP, KOSCIUSKO COUNTY  
EXIT CONFERENCE

The contents of this report were discussed on February 29, 2012, with Julia A. Goon, Trustee. Our examination disclosed no material items that warrant comment at this time.