

**STATE BOARD OF ACCOUNTS**  
**302 West Washington Street**  
**Room E418**  
**INDIANAPOLIS, INDIANA 46204-2769**

FINANCIAL STATEMENT AUDIT REPORT

OF

EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT

VANDERBURGH COUNTY, INDIANA

January 1, 2023 to December 31, 2023



**FILED**  
10/16/2024



**STATE OF INDIANA**  
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October 16, 2024

To: The Officials of the Evansville-Vanderburgh Airport Authority District  
Evansville-Vanderburgh Airport Authority District  
Vanderburgh County, Indiana

As authorized under Indiana Code 5-11-1, we engaged private examiners under our review to perform the audit of Evansville-Vanderburgh Airport Authority District. We have reviewed the audit report opined upon by Crowe LLP, Independent Public Accountants, for the period January 1, 2023 to December 31, 2023. Per the *Independent Auditor's Report*, the financial statements included in the report present fairly the financial condition of Evansville-Vanderburgh Airport Authority District as of December 31, 2023, and the results of its operations for the period then ended, on the basis of accounting described in the report.

We call your attention to the finding in the report on pages 40 through 41. Please refer to the Schedule of Findings and Questioned Costs for further detail related to the finding. Management's Corrective Action Plan appears on page 48.

In our opinion, Crowe LLP prepared the audit report in accordance with the guidelines established by the Indiana State Board of Accounts.

In addition to the report presented herein, a Supplemental Audit Report for Evansville-Vanderburgh Airport Authority District was prepared in accordance with the guidelines established by the Indiana State Board of Accounts.

The report is filed with this letter in our office as a matter of public record.

A handwritten signature in black ink that reads "Tammy R. White". The signature is written in a cursive, flowing style.

Tammy R. White, CPA  
Deputy State Examiner

**EVANSVILLE-VANDEBURGH AIRPORT AUTHORITY DISTRICT**  
Vanderburgh County, Indiana

**FINANCIAL STATEMENTS**  
December 31, 2023

EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT  
Vanderburgh County, Indiana

FINANCIAL STATEMENTS  
December 31, 2023

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EVANSVILLE-VANDEBURGH AIRPORT AUTHORITY DISTRICT  
VANDEBURGH COUNTY, INDIANA  
SCHEDULE OF OFFICIALS (UNAUDITED)  
December 31, 2023

<u>Office</u>	<u>Official</u>	<u>Term</u>
Executive Director	Nathaniel T. Hahn	01-01-23 to 12-31-23
Treasurer	Nathaniel T. Hahn	01-01-23 to 12-31-23
President of the Board	Regina Herman	01-01-23 to 12-31-23
Vice President of the Board	Adrian Brooks	01-01-23 to 12-31-23

## INDEPENDENT AUDITOR'S REPORT

Those Charged with Governance  
Evansville-Vanderburgh Airport Authority District  
Vanderburgh County, Indiana

**Report on the Audit of the Financial Statements*****Opinion***

We have audited the financial statements of the business-type activities of the Evansville-Vanderburgh Airport Authority ("Airport Authority" or "Authority"), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Airport Authority's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Authority as of December 31, 2023, and the changes in financial position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards (Government Auditing Standards)*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statements date, including any currently known information that may raise substantial doubt shortly thereafter.

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(Continued)

## ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Other Matters***

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the schedule of proportionate share of net pension liability and the schedule of contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

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(Continued)

### **Supplementary Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and, was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards, is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information included with the financial statements. The other information comprises the Schedule of Officials but does not include the financial statements and our auditor's report thereon. Our opinion on the financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report September 19, 2024 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

  
Crowe LLP

Indianapolis, Indiana  
September 19, 2024



Evansville Regional Airport

EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT  
STATEMENT OF NET POSITION  
As Of December 31, 2023

	<u>2023</u>
<b>Assets and Deferred Outflows of Resources</b>	
<b>Current assets:</b>	
Cash and cash equivalents:	
General Fund	\$ 10,903,454
Golf Course	133,404
Accounts receivable (net of allowance)	301,384
Lease receivable	1,453,175
Property tax receivable	1,160,381
Prepaid items	92,656
Inventory	90,222
Total current assets	<u>14,134,675</u>
<b>Noncurrent assets:</b>	
Unrestricted	
Lease receivable	8,811,185
Restricted cash, cash equivalents and investments:	
Cash and cash equivalents:	
Cumulative Building Fund	4,890,343
Rainy Day Fund	12,279,379
Passenger Facility Charge Fund	15,122
Customer Facility Charge	1,861,222
Other restricted assets:	
Grants receivable	642,624
Property tax receivable	960,142
Total restricted assets	<u>20,648,832</u>
Capital assets:	
Land, improvements to land and construction in process	40,172,990
Other capital assets (net of accumulated depreciation)	90,478,557
Total capital assets	<u>130,651,547</u>
Derivative asset-interest rate swap	673,218
	<u>673,218</u>
Total noncurrent assets	<u>160,784,782</u>
Total assets	<u>174,919,457</u>
<b>Deferred Outflows of Resources</b>	
Pension benefits	657,617
Total deferred outflows of resources	<u>657,617</u>
Total assets and deferred outflows of resources	<u>\$ 175,577,074</u>



Evansville Regional Airport

EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT  
STATEMENT OF NET POSITION (CONTINUED)  
As Of December 31, 2023

	<u>2023</u>
<b>Liabilities, Deferred Inflows of Resources, and Net Position</b>	
<b>Current liabilities</b>	
Accounts payable	\$ 2,248,386
Accrued payroll and withholdings payable	80,142
Taxes payable	411
Compensated absences	422,853
Current liabilities payable from restricted assets:	
Accounts payable	258,010
Loan payable	866,468
Total current liabilities	<u>3,876,270</u>
<b>Noncurrent liabilities:</b>	
Loan payable	11,924,618
Net pension liability	1,524,319
Compensated absences	281,583
Total noncurrent liabilities	<u>13,730,520</u>
Total liabilities	<u>17,606,789</u>
<b>Deferred Inflows of Resources</b>	
Pension benefits	75,778
Property tax	2,120,523
Accumulated increase in fair value of interest rate swap	673,218
Leases	9,969,351
Total deferred inflows of resources	<u>12,838,870</u>
<b>Net Position</b>	
Net investment in capital assets	115,534,711
Restricted for other purposes	20,648,832
Unrestricted	8,947,872
Total net assets	<u>145,131,415</u>
Total liabilities, deferred inflows of resources and net position	<u>\$ 175,577,074</u>



**EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT  
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION  
For The Year Ended December 31, 2023**

	<u>2023</u>
<b>Operating Revenues:</b>	
Airline Income	\$ 1,869,474
Parking lot	2,010,165
Car rental agency	1,224,676
Federal operating grant reimbursements	101,255
Rent - other	1,212,914
Fuel flowage fees	58,853
Golf course	691,493
Other	<u>69,674</u>
Total operating revenues	<u>7,238,503</u>
<b>Operating Expenses:</b>	
Personal services:	
Salaries and wages	2,850,355
Employee pensions and benefits	574,456
Contractual services:	
Communications and transportation	292,015
Utilities	493,348
Instruction	217,053
Repairs	591,483
Supplies:	
Garage and motor	105,429
Institutional and medical	277,976
Safety supplies	3,112
Office supplies	4,398
Human resources	8,195
Materials:	
Cumulative Building Repair Parts	55,900
Minor Equipment	55,915
Current charges:	
Insurance	1,247,955
Subscriptions and dues	16,671
Golf course	599,767
Depreciation	<u>7,259,308</u>
Total operating expenses	<u>14,653,338</u>
<b>Loss from Operations</b>	<u>(7,414,835)</u>
<b>Nonoperating revenues (expenses):</b>	
Property and other taxes	2,885,979
Passenger facility charge revenue	662,983
Customer facility charges (rental cars)	612,509
Federal Grants - CARES Act	9,447,468
Investment income	1,558,604
Gain (loss) on sale of assets	(1,472)
Interest expense	<u>(435,205)</u>
Total nonoperating revenues	<u>14,730,866</u>
<b>Gain before Contributions</b>	7,316,032
<b>Capital Contributions - Federal and State</b>	<u>5,165,915</u>
<b>Change in Net Position</b>	12,481,947
<b>Net position, Beginning of Year</b>	<u>132,649,468</u>
<b>Net position, End of Year</b>	<u>\$ 145,131,415</u>



**EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT  
STATEMENT OF CASH FLOWS  
For The Year Ended December 31, 2023**

	<b><u>2023</u></b>
<b>Cash flows from operating activities:</b>	
Receipts from customers and users	\$ 6,804,540
Payments to suppliers and contractors	(1,692,673)
Payments to employees	<u>(3,535,136)</u>
Net cash provided by operating activities	<u>1,576,731</u>
<b>Cash flows from noncapital financing activities:</b>	
Other nonoperating grant receipts	<u>4,614,165</u>
Net cash provided by noncapital financing activities	<u>4,614,165</u>
<b>Cash flows from capital and related financing activities:</b>	
Capital contributions	9,609,410
Property and Other Taxes	2,885,980
Proceeds from sale of capital assets	30,725
Acquisition and construction of capital assets	(19,386,432)
Principal paid on loan	(837,118)
Interest paid on loan	(435,205)
Customer facility charge (rental cars)	612,509
Passenger facility charges	<u>662,983</u>
Net cash used by capital and related financing activities	<u>(6,857,148)</u>
<b>Cash flows from investing activities:</b>	
Interest received	<u>1,558,604</u>
Net cash provided by investing activities	<u>1,558,604</u>
<b>Net increase in cash and cash equivalents</b>	<b>892,352</b>
<b>Cash and cash equivalents, January 1</b>	<u>29,190,572</u>
<b>Cash and cash equivalents, December 31</b>	<u><b>\$ 30,082,924</b></u>
<b>Reconciliation of operating loss to net cash used by operating activities:</b>	
Operating loss	<u>\$ (7,414,835)</u>
Adjustments to reconcile operating loss to net cash used by operating activities:	
Depreciation	7,259,308
Pension expense	(14,399)
(Increase) decrease in assets:	
Accounts receivable	(138,955)
Prepaid items	2,237
Inventory	(23,933)
Increase (decrease) in liabilities:	
Accounts payable	2,298,285
Wages, deductions and retirements payable	(1,315)
Compensated absence payable	(94,611)
Taxes payable	(42)
Deferred inflow of leases	<u>(295,009)</u>
Total adjustments	<u>8,991,565</u>
Net cash used by operating activities	<u><b>\$ 1,576,731</b></u>
<b>Reconciliation of Cash at End of Year:</b>	
Nonrestricted cash and cash equivalents:	
General fund	\$ 10,903,454
Golf course	133,404
Restricted cash and cash equivalents:	
Cumulative building	4,890,343
Rainy Day	12,279,379
Passenger facility charge	15,122
Customer facility charge	<u>1,861,222</u>
Total cash at end of year	<u><b>\$ 30,082,924</b></u>



EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT  
NOTES TO FINANCIAL STATEMENTS

I. Summary of Significant Accounting Policies

A. Reporting Entity

The Airport Authority (primary government) was established under the authority granted by the Airport Authority Act of 1959. The Airport Authority is governed by a Board of Trustees, three of which are appointed by the Mayor of the City of Evansville and two of which are appointed by the Board of County Commissioners of Vanderburgh County. The Airport Authority was established for the general purpose of acquiring, maintaining, operating, and financing the airport.

The accompanying financial statements present the activities of the Airport Authority. There are no significant component units which require inclusion.

The Airport Authority is fiscally dependent on the County, which approves and can modify the Airport Authority's annual budget.

B. Fund Financial Statements

Business-type activity financial statements consist of the Statement of Net Position; Statement of Revenues, Expenses, and Changes in Net Position; and Statement of Cash Flows. Business-type activities rely to a significant extent on fees and charges for support.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The accounts of the business-type activity are maintained and the financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when incurred.

Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues include activities that have the characteristics of exchange transactions. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with an enterprise fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services and administrative costs.

Nonoperating revenues include activities that have the characteristics of nonexchange transactions, such as grants, and other revenue sources that are defined as nonoperating revenues by GASB No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Government Entities That Use Proprietary Fund Accounting*, and GASB No. 34, such as state and local appropriations, facility charges, and investment income.

When both restricted and unrestricted resources are available for use, the Airport Authority's policy is to use restricted resources first, then unrestricted resources as they are needed.



EVANSVILLE-VANDEBURGH AIRPORT AUTHORITY DISTRICT  
NOTES TO FINANCIAL STATEMENTS

D. Assets, Liabilities, and Net Position or Equity

1. Deposits and Investments

The Airport Authority's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statute (IC 5-13-9) authorizes the Airport Authority to invest in securities, including but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

Nonparticipating certificates of deposit are reported as investments at cost. Investment income is reported as nonoperating revenue in the operating statement.

2. Inventories, Prepaid Items, and Receivables

All inventories are valued at cost using the first in/first out (FIFO) method.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

Accounts receivable are reported in the period earned at present value less the estimated portion that is expected to be uncollectable. The Airport Authority uses a specific identification method for its estimate of the allowance. As of December 31, 2023, the allowance for uncollectible accounts was \$443. Grants receivable include both billed and unbilled receivables. No allowance was reported by management for grants receivable.

3. Restricted Assets

Certain assets are restricted by virtue of Cumulative Building, Rainy Day, Passenger Facility Charge, and Customer Facility Charge regulations and are classified as restricted assets on the Statement of Net Position because their use is limited by applicable governing body action.

The financial statements report \$20,648,832 of restricted assets at 2023, of which all expenditures are approved by the board.

4. Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the financial statements. An alcohol license was acquired from an acquisition of a golf course in 2008 and is also included in capital assets.

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.



EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT  
NOTES TO FINANCIAL STATEMENTS

Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets are as follows:

	<u>Capitalization Threshold</u>	<u>Depreciation Method</u>	<u>Estimated Useful Life</u>
Buildings	\$5,000	Straight-line	10 to 40 years
Improvements other than buildings	\$5,000	Straight-line	10 to 20 years
Runways, taxiways, and ramps	\$5,000	Straight-line	10 to 30 years
Machinery and equipment	\$2,500	Straight-line	5 to 10 years

For depreciated assets, the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives is not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities was included as part of the capitalized value of the assets constructed, until December 31, 2017.

The Airport Authority accounts for long-lived assets under GASB No. 42, Accounting for Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries. The Airport Authority's capital assets include property, equipment, and infrastructure assets. A capital asset is considered impaired if both the decline in service utility of the capital asset is large in magnitude and the event or change in circumstances is outside the normal life cycle of the capital asset. The Airport Authority is required to evaluate prominent events or changes in circumstances affecting capital assets to determine whether impairment of a capital asset has occurred. Common indicators of impairment include evidence of physical damage where restoration efforts are needed to restore service utility, enactment or approval of laws or regulations setting standards that the capital assets would not be able to meet, technological development or evidence of obsolescence, a change in the manner or expected duration of use of a capital asset or construction stoppage. This statement required the Airport Authority to report the effects of capital asset impairments in its financial statements when they occur and to account for insurance recoveries in the same manner.

5. Compensated Absences

- a. Sick Leave – Airport Authority employees earn sick leave at the rate of ten days per year. Unused sick leave may be accumulated indefinitely. Accumulated sick leave is paid to employees through cash payments upon retirement.
- b. Vacation Leave – Airport Authority employees earn vacation leave at rates from 10 days to 30 days per year based upon the number of years of service. Vacation leave must be taken in the year following the period in which it was earned and does not accumulate after that year except for Teamster's employees whose unused vacation is converted to sick leave. Accumulated vacation leave earned in the prior year is paid to employees through cash payments upon retirement or termination.
- c. Personal Leave – Airport Authority employees earn personal leave at the rate of 24 hours per year. Personal leave does not accumulate from year to year.
- d. PTO – Administrative employees may earn between 3.89 and 7.27 weeks based on years of service. PTO may accumulate up to 1,040 hours per employee and no additional hours accumulate once this threshold is met. Accumulated PTO is paid out, up to 888 hours, upon retirement.

Vacation and sick leave are accrued when incurred. No liability is reported for personal leave.



EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

6. Long-Term Obligations

Long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Loan issuance costs are recognized as an expense in the period incurred.

7. Net Pension Liability

For purposes of measuring the net position liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Indiana Public Employees Retirement Fund (PERF) and additions to/deductions from PERF's fiduciary net position have been determined on the same basis as they are reported by PERF. Indiana Public Retirement System financial reports have been prepared using the accrual basis of accounting in conformity with generally accepted accounting principles (GAAP) as applied to government units.

8. Deferred Outflows and Deferred Inflows

Deferred outflows of resources is a consumption of net assets that is applicable to a future reporting period. Deferred inflows of resources is an acquisition of net assets that is applicable to a future reporting period.

9. Property and Other Taxes

Property taxes levied are collected by the County Treasurer and are distributed to the Airport Authority in June and in December; however, situations can arise which would delay the distributions. State statutes (IC 6-1.1-17-16) require the Indiana Department of Local Government Finance to establish property tax rates and levies by January 17. These rates were based upon the preceding year's January 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments that become delinquent if not paid by May 10 and November 10, respectively. All property taxes collected by the County Treasurer and available for distribution were distributed to the Airport Authority prior to December 31 of the year collected.

Property taxes for the 2023 tax levy were attached as an enforceable lien on properties as of March 1, 2023; these taxes were levied in January 2023, by passage of a tax ordinance. Tax bills were prepared by Vanderburgh County and were issued in April 2023 and October 2023 and payable in May 2023 and December 2023.

Property taxes levied are collected by the Vanderburgh County Treasurer and are scheduled to be distributed to the Airport Authority in January subsequent to year-end; however, situations can arise which would delay the distributions. State statute (IC 6-1.1- 17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's lien date and assessed valuations are adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). As of December 31, 2023, the Airport Authority had an outstanding property tax receivable of \$1,160,381.

County Option Income Tax (COIT) is imposed on the Indiana adjusted gross income of individual resident and non-resident taxpayers of each county within the State of Indiana. The Airport Authority receives COIT distributions from the County Treasurer on a monthly basis.



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10. Revenues

Capital funding provided under government grants and agreements are considered earned as the related allowable expenses are incurred. Certain expenses for airport capital improvements are significantly funded through the Airport Improvement Program (AIP) of the Federal Aviation Administration (FAA), with certain matching funds provided by the Airport Authority. Grants and related agreements for the acquisition and construction of land, property, and certain types of equipment are reported in the Statement of Revenues, Expenses, and Changes in Net Position, after nonoperating revenue and expenses, as capital contributions.

The Passenger Facility Charges and Customer Facility Charges are recognized as revenue in the financial statements when collected. There is no receivable recorded as there is no reasonable method of determining the amount.

11. Golf Course

The Airport Authority owns and operates a golf course located near the airport. Golf course cash balances, revenues, and expenses are included in these financial statements.

12. Equity Classification

Equity is classified as net position and displayed in three components:

- a. Restricted net position – Consists of net position with constraints placed on it either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments, or (2) law through constitutional provisions or enabling legislation.
- b. Unrestricted net position – All other net position amounts that do not meet the definition of "restricted".
- c. Net investment in capital assets – Consists of investments in capital assets net of related debt.

It is the Airport Authority's policy to first use restricted net position prior to the use of unrestricted net position when a disbursement is incurred for purposes for which both restricted and unrestricted net positions are available.

13. Recently Issued and Adoption of New Accounting Pronouncements

For the year ended December 31, 2023, the Airport Authority adopted the following new accounting pronouncement:

- GASB Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements, effective for periods beginning after June 15, 2022. There was no impact on the Airports' financial statements as a result of the implementation of this standard.
- GASB issued Statement No. 96, Subscription Based Information Technology Arrangements, effective for periods beginning after June 15, 2022. This Statement establishes accounting and financial reporting requirements related to subscription-based information technology arrangements (SBITAs) for government end users. This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right to use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. There was no material impact on the Airports' financial statements as a result of the implementation of this standard.



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- GASB Statement No. 99, Omnibus 2022, effective for periods beginning after June 15, 2022. There was no impact on the Airports' financial statements as a result of the implementation of this standard.

14. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

II. Detailed Notes on All Funds

A. Cash and Cash Equivalents

1. Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. Indiana Code 5-13-8-1 allows a political subdivision of the State of Indiana to deposit public funds in a financial institution only if the financial institution is a depository eligible to receive state funds and has a principal office or branch that qualifies to receive public funds of the political subdivision. The Airport Authority does not have a formal policy regarding custodial credit risk for deposits. At 2023, the Airport Authority had deposit balances in the amounts 2,110,992 bank balances were insured by the Federal Deposit Insurance Corporation or the Public Deposit Insurance Fund, which covers all public funds held in approved depositories.

2. Cash Equivalents

The Airport Authority invests in the HoosierFund, a money market fund allowed by statute of the State of Indiana, specifically for units of government. The HoosierFund is a daily liquidity account and; thus, is considered a cash equivalent. At December 31, 2023, the Airport Authority had cash equivalents in the amounts of \$27,971,296.

Per the statute, the HoosierFund can only deposit funds into banks insured by the Public Deposit Insurance Fund, and the Airport Authority's deposits are covered by the Public Deposit Insurance Fund.

B. Fair Value Measurements

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Valuation techniques must maximize the use of observable inputs and minimize the use of unobservable inputs. GASB Statement No. 72, *Fair Value Measurement and Application*, established a hierarchy of inputs to measure fair value. The hierarchy includes the following three levels.

Level 1 – Quoted prices (unadjusted) in active markets for identical assets or liabilities that a government can access at the measurement date.

Level 2 – Observable inputs other than quoted prices included in Level 1 that are observable for the asset or liability either directly or indirectly.

Level 3 – Unobservable inputs for an asset or liability.



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At December 31, 2023, the Airport Authority had money market funds totaling \$27,971,296 invested in the HoosierFund. The HoosierFund, a local government investment pool, seeks to allow local units of government to invest in a common pool of investment assets that preserves the principal of the public's funds, remains highly liquid, and maximizes the return on the investment. The HoosierFund is measured using the net asset value per share practical expedient and is not classified in the fair value hierarchy.

The following table presents the fair value measurements of assets and liabilities recognized in the accompanying Statement of Net Position measured at fair value on a recurring basis and their level within the fair-value hierarchy at December 31, 2023:

<b>December 31, 2023</b>	<b><u>Fair Value</u></b>	<b><u>Level 1</u></b>	<b><u>Level 2</u></b>	<b><u>Level 3</u></b>
Derivative instruments				
Interest rate swap	\$ 673,218	\$ -	\$ 673,218	\$ -

Where quoted market prices are available in an active market, investments are classified within Level 1 of the valuation hierarchy. If quoted market prices are not available, then fair values are estimated by using quoted prices of investments with similar characteristics or independent asset pricing services and pricing models, the inputs of which are market-based or independently sourced market parameters, including, but not limited to, yield curves, interest rates, volatilities, prepayments, defaults, cumulative loss projections, and cash flows. Such investments are classified in Level 2 of the valuation hierarchy.

The Airport Authority utilizes the market-based valuation approach in accordance with GASB Statement 72. Valuation techniques did not change significantly during the year ended December 31, 2023.

C. Derivative Instruments

The fair value balances and notional amounts of the derivative instruments outstanding at December 31, 2023, classified by type and the fair value changes of those derivative instruments are as follows:

<b><u>Derivative Instrument</u></b>	<b><u>Type</u></b>	<b><u>Change in Fair Value</u></b>	<b><u>Classification</u></b>	<b><u>Fair Value at 12/31/23</u></b>	<b><u>Current Notional</u></b>
2017 Bank Credit Agreement (Line of Credit convertible to term loan)	Cash flow hedge: Pay-fixed interest rate swap	\$ (42,215)	Derivative instrument Interest rate swap	\$ 202,976	\$ 7,376,239
2019 Bank Credit Agreement (Line of Credit convertible to term loan)	Cash flow hedge: Pay-fixed interest rate swap	\$ (11,402)	Derivative instrument Interest rate swap	\$ 470,242	\$ 5,619,334

The Airport Authority determined that the pay-fixed interest rate swap met the criteria for effectiveness for the year ended December 31, 2023. The pay-fixed, receive-variable interest rate swap is designed to synthetically fix the cash flows on the variable rate debt. The fair value of the interest rate swaps was estimated based on the present value of their estimated future cash flows.



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The following table displays the objectives and terms of the Airport Authority's hedging derivative instruments outstanding at December 31, 2023, along with the credit rating of the associated counterparty:

<u>Type</u>	<u>Objective</u>	<u>Effective Date</u>	<u>Maturity Date</u>	<u>Terms</u>	<u>Counterparty Credit Rating</u>
Pay-fixed interest rate sw ap	Hedge of changes in cash flow s on bank credit agreement	January 15, 2019	January 15, 2034	65% of 1 mo. USD- LIBOR-BBA w /-1 day look back. 144.0 bps	A1
Pay-fixed interest rate sw ap	Hedge of changes in cash flow s on bank credit agreement	January 15, 2020	January 15, 2040	79% of 1 mo. USD- LIBOR-BBA w /-1 day look back. 159.0 bps	A1

**Credit Risk:** The fair value of the derivative instruments was in an asset position as of December 31, 2023 with the 2017 credit agreement having a balance of \$202,976 and the 2019 credit agreement having a balance of \$470,242. Because both the derivative instruments and the debt being hedged are with the same counterparty, there is no credit risk exposure. The fair value of the derivative instruments would be netted against the payoff of the debts.

**Interest Rate Risk:** Interest rate risk is the risk that changes in interest rates that will adversely affect the fair market value of the derivative instruments. On a pay-fixed, receive-variable interest rate swap, the Airport Authority will be negatively impacted by the lower rate environment, which will decrease the fair market values of its derivative instrument. The derivative instrument for the 2017 credit agreement fixes the hedged debt at 3.22 percent, and the 2019 credit agreement is fixed at 3.39 percent.

**Basis Risk:** Basis risk is the risk that the Airport Authority may lose cash flows because of the differences in the indexes upon which the derivative instrument and the item it hedges are based. The Airport Authority is not exposed to basis risk since both derivative instruments and the associated debts being hedged are based on the one-month CME Term SOFR index.

**Termination Risk:** The Airport Authority or its counterparty may terminate a derivative instrument if the other party fails to perform under the terms of the contract. In addition, the Airport Authority has the unilateral option to terminate the swap agreement. If the swap agreement has a negative fair value at the time of termination, the Airport Authority would be liable to the counterparty for a payment equal to the fair value of the respective swap.

**Rollover Risk:** Rollover risk is the risk that the maturity of the derivative instrument is shorter than the maturity of the associated debt. Since both the derivative instruments and the debt being hedged have identical maturity dates, there is no rollover risk to the Airport Authority.



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D. Capital Assets

Capital asset activity for the year ended December 31, 2023 was as follows:

	<b>Beginning Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance</b>
Capital assets, not being depreciated:				
Land	\$ 13,913,560	\$ -	\$ -	\$ 13,913,560
Construction-in-progress	<u>8,641,762</u>	<u>19,255,127</u>	<u>1,637,459</u>	<u>26,259,430</u>
Total capital assets, not being depreciated	<u>22,555,322</u>	<u>19,255,127</u>	<u>1,637,459</u>	<u>40,172,990</u>
Capital assets, being depreciated:				
Buildings	54,808,249	872,966	-	55,681,215
Improvements other than buildings	14,848,467	-	-	14,848,467
Runways, taxiways, and ramps	116,069,893	29,170	-	116,099,063
Other	35,002	30,723	-	65,725
Machinery and equipment	<u>5,713,236</u>	<u>835,904</u>	<u>78,583</u>	<u>6,470,557</u>
Totals	<u>191,474,847</u>	<u>1,768,763</u>	<u>78,583</u>	<u>193,165,027</u>
Less accumulated depreciation for:				
Buildings	(31,946,962)	(2,202,509)		(34,149,471)
Improvements other than buildings	(10,731,814)	(273,579)		(11,005,393)
Runways, taxiways, and ramps	(49,486,701)	(3,663,060)		(53,149,761)
Machinery and equipment	<u>(3,308,073)</u>	<u>(1,120,160)</u>	<u>(46,388)</u>	<u>(4,381,845)</u>
Totals	<u>(95,473,550)</u>	<u>(7,259,308)</u>	<u>(46,388)</u>	<u>(102,686,470)</u>
Total capital assets, being depreciated, net	<u>96,001,297</u>	<u>(5,490,545)</u>	<u>32,195</u>	<u>90,478,557</u>
Total capital assets, net	<u>\$ 118,556,619</u>	<u>\$ 13,764,582</u>	<u>\$ 1,669,654</u>	<u>\$ 130,651,547</u>

Depreciation expense was charged to functions/programs of the Airport Authority as follows:

	<b>2023</b>
Airport Authority	<u>\$ 7,259,308</u>
Total depreciation expense	<u>\$ 7,259,308</u>



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E. Construction Commitments

Construction work-in-progress at December 31, 2023 is composed of the following:

Project	Expended to December 31, 2023	Committed
18-36	\$ 3,805,590	\$ -
Access Control	247,777	2,222
Snow Removal Bldg	8,579,655	293,998
Electric Terminal	2,764,165	-
Taxiway C Reconstruction	108,724	-
GA Terminal	2,516,062	238,468
Land Master Plan	456,685	24,371
Parking Lot	6,356,711	90,386
Terminal Apron	1,424,061	3,048,357
<b>Totals</b>	<b><u>\$ 26,259,430</u></b>	<b><u>\$ 3,697,802</u></b>

F. Long-Term Liabilities

1. Loan Payable and Line of Credit

The Airport Authority has entered into various loan agreements. Annual debt service and interest requirements under these loan agreements to maturity at December 31, 2023 are as follows:

Years	Terminal Loan		Solar Panel Loan		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2024	\$ 609,529	\$ 321,181	\$ 256,939	\$ 248,222	\$ 866,468	\$ 569,403
2025	631,145	320,564	265,978	297,926	897,123	618,490
2026	653,528	289,181	275,602	282,227	929,130	571,408
2027	676,701	256,687	285,298	265,967	961,999	522,654
2028	700,700	223,040	295,122	249,806	995,822	472,846
2029-2033	3,891,557	567,249	1,639,449	972,339	5,531,006	1,539,588
2034-2038	213,080	2,614	1,949,248	453,192	2,162,328	455,806
2039-2040	-	-	447,210	20,453	447,210	20,453
<b>Totals</b>	<b><u>\$ 7,376,240</u></b>	<b><u>\$ 1,980,516</u></b>	<b><u>\$ 5,414,846</u></b>	<b><u>\$ 2,790,132</u></b>	<b><u>\$ 12,791,086</u></b>	<b><u>\$ 4,770,648</u></b>



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**2017 Credit Agreement**

The Airport Authority entered into a line of credit agreement in July 2017 which allowed for maximum borrowings of \$10,000,000 to finance certain capital improvements at the airport as described in Section III, Note G. The Airport Authority had borrowed the full \$10,000,000 against the line of credit as of December 31, 2018, at which time the outstanding balance converted to a term loan. The line of credit's interest rate is equal to the sum of 65 percent of the one-month CME Term SOFR rate plus 145 basis points. The Airport Authority entered into an interest rate swap agreement that effectively fixes the interest rate at 3.22 percent over the 15-year amortization schedule starting January 15, 2019. Under the swap agreement, the Airport Authority pays or receives the net interest amount monthly, with the monthly settlements included in interest expense. Quarterly principal and interest payments are due under the term loan until the loan matures in January 2034.

**2019 Credit Agreement**

The Airport Authority entered into another line of credit agreement in July 2019 which allowed for maximum borrowings of \$6,453,000 to finance certain capital improvements at the airport as described in Section III, Note H. The line of credit's interest rate is equal to the sum of 79 percent of the one-month CME Term SOFR rate plus 164.2 basis points and the outstanding borrowings on the line of credit at December 31, 2019 was \$4,283,845. The Airport Authority had borrowed \$6,248,511 against this line of credit as of January 31, 2020, at which time it converted to a term loan. The Airport Authority entered into an interest rate swap agreement that will effectively fix the interest rate at 3.39 percent over the 20-year amortization schedule effective January 31, 2020. Under the swap agreement, the Airport Authority pays or receives the net interest amount monthly, with the monthly settlements included in interest expense. Beginning August 31, 2019, interest only was due quarterly through January 31, 2020. Quarterly principal and interest payments are then due under the term loan until the loan matures in January 2040.

The Credit Agreements are direct borrowings. With respect to an Event of Default, if not remediated within 5 days, the bank can take legal action against the Airport Authority and the loan rate would change to the Default Rate which is the current applicable rate plus 3 percent. There are no open lines of credit at December 31, 2023.

The Airport Authority has pledged passenger facility change revenues, as authorized by the PFC Application #4, to the 2017 Credit Agreement and parking lot revenues to the 2019 Credit Agreement. For 2023, passenger facility charge revenues were approximately \$663,000 and parking lot revenues were approximately \$2,010,000 for a total of \$2,673,000. For 2023, the related debt service principal and interest for the 2017 and 2019 Credit Agreements was approximately \$931,000 and \$505,000, respectively, for a total of \$1,436,000.

2. Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2023 was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Loans payable	\$ 13,628,204	\$ -	\$ 837,118	\$ 12,791,086	\$ 866,468
Compensated absences	799,046	-	94,610	704,436	422,853
Net pension liability	<u>1,491,447</u>	<u>32,872</u>	<u>-</u>	<u>1,524,319</u>	<u>-</u>
Total long-term liabilities	<u>\$ 15,918,697</u>	<u>\$ 32,872</u>	<u>\$ 931,728</u>	<u>\$ 15,019,841</u>	<u>\$ 1,289,321</u>



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Compensated absences payable has been liquidated with current assets-general fund cash and cash equivalents in prior years.

III. Other Information

A. Risk Management

The Airport Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; and natural disasters. The risks of torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; and natural disasters are covered by commercial insurance from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years. There were no significant reductions in insurance by major category of risk.

B. Pension Plan

Indiana Public Retirement System

Plan Description

The Airport Authority contributes to the Indiana PERF, a cost-sharing multiple-employer defined benefit pension plan (Cost-Sharing Plan). PERF provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in the defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the Indiana Public Retirement System (INPRS) Board of Trustees, most requirements of the system and give the Airport Authority the authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of member's contributions, set by state statute at three percent of compensations, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member. INPRS administers the plan and issues a publicly-available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. The report may be obtained at:

<http://www.in.gov/inprs/annualreports.htm>.

Benefits Provided

PERF provides retirement, disability, and survivor benefits. To be eligible for 100 percent of the pension component a member must reach age 65 with ten years of service, or age 60 with 15 years of service, or age 55 and whose age plus number of years of service is at least 85. Pension benefits for 100 percent normal retirement are calculated at 1.1 percent times the average annual compensation times the number of years of creditable service. The average annual compensation in this calculation uses the highest 20 calendar quarters of salary in a covered position. Cost of living adjustments (COLA) are granted by the Indiana General Assembly on an ad hoc basis. Five years of service is required for disability benefits in which the benefits are calculated the same as normal retirement. Upon the death in service of a member with 15 or more years of service, a survivor benefit may be paid to the surviving spouse, or surviving dependent children.



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Contribution Required

Contributions to PERF are determined by INPRS Board of Trustees in accordance with IC 5-10.2-2-11. The funding policy provides for employer contributions that are sufficient to fund pension benefits, which are actuarially determined. The Airport Authority was required to contribute 11.2 percent of employees' covered payroll to the defined benefit plan for calendar year 2023. There were 47 employees participating in PERF with annual salaries equal to \$2,715,375 in 2023. Employees are required to contribute three percent of covered payroll to their annuity savings account.

The Airport Authority has the option to contribute this on their behalf and has elected to do so. The Airport Authority contributed \$304,014 to the PERF plan and \$81,729 to the annuity savings plan in 2023. The Airport Authority's contributions to PERF, for the years ended December 31, 2023, 2022, and 2021 were \$302,622, \$292,627 and \$290,726, respectively.

Pension Liabilities

At December 31, 2023, the Airport Authority reported a liability of \$1,524,319 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2023 for assets and June 30, 2022 rolled forward to June 30, 2023 for liabilities. The Airport Authority's proportion of the net pension liability was based on a projection of the Airport Authority's long-term share of contributions to the pension plan relative to the contribution of all participating state entities, actuarially determined Airport Authority's portion was 0.04319 percent. This was a decrease from the prior year's portion of 0.04729 percent.

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources

For the year ended December 31, 2023, the Airport Authority recognized pension expense of \$290,575. The Airport Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Deferred Outflows Resources - December 31, 2023</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 31,187	\$ -
Net difference between projected and actual investment earnings on pension plan investments	349,378	
Change in assumptions	83,124	75,778
Changes in proportion and difference between employer contributions and proportionate share of contributions	41,301	-
Contributions subsequent to the measurement date	<u>152,627</u>	<u>-</u>
Total	<u>\$ 657,617</u>	<u>\$ 75,778</u>



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At December 31, 2023, the Airport Authority reported \$152,627 as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date. These contributions will be recognized as a reduction of the net pension liability in the year ending December 31, 2024. All other amounts reported as deferred inflows or outflows of resources related to pensions will be recognized in pension expense as follows:

Amortization of Net Deferred Outflows/(Inflows) of Resources – Debit/(Credit)

2024	\$ 152,686
2025	15,747
2026	213,192
2027	47,587
2028	<u>-</u>
Total	<u>\$429,212</u>



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Actuarial Assumptions

The total pension liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions and applied to all periods included in the measurement unless otherwise noted.

Inflation Rate:	2.00%
Salary Increase:	2.65% - 8.65% based on service
Experience Study Rate:	Period of 5 years ended June 30, 2019 demographic assumptions approved by the board and used beginning with the June 30, 2020 actuarial valuation. Economic assumptions were updated and approved by the board in May 2021 following the completion of an Asset-Liability study and first used in the June 30, 2021 actuarial valuation.
Investment Rate of Return:	6.25%, net of investment expense
Actuarial Cost Method:	Entry Age Normal (Level Percent of Payroll)
Cost of Living Increases:	As of June 30, 2023: No COLA was granted for the 2023-2024 biennium. Thereafter, the following COLAs, compounded annually, were assumed: 0.40% beginning on January 1, 2026 0.5% beginning on January 1, 2034 0.6% beginning on January 1, 2039
Mortality:	As of June, 30 2023: Pub-2010 Public Retirement Plans Mortality Tables (Amount-Weighted) with a fully generational projection of monthly improvements using SOA Scale MP-2019  Healthy Employees - General Employee table with a 3 year set forward for males and 1 year set forward for females  Retirees - General Retiree table with a 3 year set forward for males and a 1 year set forward for females  Beneficiaries - Contingent Survivor table with no set forward for males and a 2 year set forward for females  Disabled - general Disabled table with a 140% load

Changes in Assumptions Since the Prior Year

There were no changes in actuarial assumptions for the June 30, 2023 actuarial valuation.



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The long-term return expectation for PERF has been determined by using a building-block approach. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding projected inflation rate, and adding the expected return from rebalancing uncorrelated assets classes.

The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Asset Allocation 2023	Long-Term Expected 2023
Public Equity	20%	3.6%
Private Equity	15%	7.7%
Fixed Income - Ex Inflation-Linked	20%	1.4%
Fixed Income - Inflation-Linked	15%	-0.3%
Commodities	10%	0.9%
Real Estate	10%	3.7%
Absolute Return	5%	2.1%
Risk Parity	20%	3.8%
Leverage offset	-15%	-1.7%
Total	<u>100%</u>	

Discount Rate

The discount rate used to measure the total pension liability was 6.25 percent for 2023. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the actuarially determined required rates computed in accordance with the current funding policy adopted by the INPRS Board and contributions required by the State of Indiana would be made as stipulated by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

Net pension liability is sensitive to changes in the discount rate. The following presents the Airport Authority's proportionate share of net pension liability calculated using the discount rate of 6.25 percent for 2023, as well as what the Airport Authority's share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.25 percent) or one percentage point higher (7.25 percent) than the current rate.

<u>1% Decrease (5.25%)</u>	<u>Current (6.25%)</u>	<u>1% Increase (7.25%)</u>
\$ 2,484,156	\$ 1,524,319	\$ 724,004



EVANSVILLE-VANDEBURGH AIRPORT AUTHORITY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

Basis of Accounting

The financial statements of INPRS have been prepared using the accrual basis of accounting in conformity with GAAP as applied to government units as found in the INPRS CAFR. Under the accrual basis, revenues are recognized when earned, and expenses are recognized when liabilities are incurred, regardless of the timing of related cash flows. GASB is the accepted standards setting body for established governmental accounting and financial reporting principles. INPRS applies all applicable GASB pronouncements in accounting and reporting for its operations. Investments are reported at fair value.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position have been determined on the same basis as they are reported by INPRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

C. Leases

The Airport Authority leases a portion of its property to various third parties who use space to conduct their operations on the Airport Authority grounds. Many of these leases provide for a periodic review and redetermination of the rental amounts based on the Consumer Price Index (Index). The Airport Authority, as a lessor, recognizes a lease receivable and a deferred inflow of resources at the commencement of the lease term, with certain exceptions for leases of assets held as investments, certain regulated leases, short-term leases, and leases that transfer ownership of the underlying asset. For the lessor, the asset underlying the lease is not derecognized. The lease receivable is measured at the present value of the lease payments expected to be received during the lease term. The deferred inflow of resources should be measured at the value of the lease receivable in addition to any payments received at or before the commencement of the lease term that relate to future periods.

For the purposes of the GASB No. 87 implementation, leases have been categorized as follows:

GASB No. 87 Leases – Included  
GASB No. 87 Leases – Excluded – Regulated

GASB No. 87 Leases – Included

In accordance with GASB No. 87, the Airport Authority recognizes a lease receivable and a deferred inflow of resources for the leases that are categorized as GASB No. 87 – Included.

Concessions – the Airport Authority has some lease agreements with rental car companies and concessionaires that have a portion of their rent based on the higher of a percentage of receipts for the year or a minimum annual guarantee. The variable revenue component is not included in the measurement of the lease receivable and is based on the minimum annual guarantee. These leases range in expiration dates through 2031.



EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT  
 NOTES TO FINANCIAL STATEMENTS  
 (Continued)

*Rentals* – the Airport Authority has entered into multiple property lease agreements to include land, buildings, and office space. These leases range in expiration dates through 2072. The rent escalates by an inflationary factor or has a scheduled increase in the lease each year.

During the year ended December 31, 2023, the Airport Authority recognized the following related to its included lessor agreements:

Lease revenue	\$ 1,455,124
Interest income related to its leases	44,857
Revenues from variable payments not previously included in the measurement of the lease receivable	16,512
 Total	 \$ 1,516,493

The lease revenue and interest are recognized on the airline income and rent – other lines on the Statement of Revenues, Expenses, and Changes in Net Position.

The receivable on these leases were discounted to the net present value determined as of December 31, 2023. The discount rates are based on the Airport Authority’s alternative minimum tax (AMT) borrowing rate and the length of the lease and range from 0.289% to 4.088%.

Total future minimum lease payments to be received under lease agreements at December 31, 2023 are as follows:

<u>Year Ending</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Payments</u>
2024	\$ 1,453,175	\$ 290,823	\$ 1,743,998
2025	1,511,450	241,987	1,753,437
2026	1,539,772	190,747	1,730,519
2027	637,857	158,386	796,243
2028	506,594	145,105	651,699
2029-2033	2,701,346	529,305	3,230,651
2034-2038	539,723	338,578	878,301
2039-2043	186,573	292,181	478,754
2044-2048	114,175	267,360	381,535
2049-2053	144,657	236,878	381,535
2054-2058	183,277	198,258	381,535
2059-2063	232,208	149,327	381,535
2064-2068	294,202	87,333	381,535
2069-2072	219,351	15,929	235,280
 Total	 \$ 10,264,360	 \$ 3,142,197	 \$ 13,406,557



EVANSVILLE-VANDEBURGH AIRPORT AUTHORITY DISTRICT  
 NOTES TO FINANCIAL STATEMENTS  
 (Continued)

GASB No. 87 Leases – Excluded – Regulated

The Airport Authority leases a portion of its property to air carriers and other aeronautical users, whose leases meet the definition of a regulated lease as defined in GASB Statement No.87, and; therefore, are only subject to the disclosure requirements. The regulated leases range in expiration dates through 2057. The Airport Authority leases certain equipment and property to air carriers and other aeronautical users where lease payments are based on usage. The usage-based payments are not included in the future minimum payments because they are not fixed in substance. Most of these leases allow the lessee the preferential use of the premises; however, aircraft and vehicles may traverse the space and the Airport Authority has the right to grant third-party privileges at their discretion.

Lease land and hangars are considered exclusive use, while several of the terminal areas are considered preferential or common use. Terminal areas considered preferential or exclusive use under regulated leases are as follows:

- Outbound baggage – 100% of available space is exclusive use
- Inbound baggage – are designated preferential use
- Ticket counters – 100% of available space is exclusive use
- Terminal operations space – 100% of available space is exclusive use
- Gates (Jet bridges) – are designated preferential use

During the year ended December 31, 2023, the Airport Authority recognized the following related to its excluded regulated leases:

Lease revenue	\$ 1,502,582
Revenues from variable payments not previously included in the measurement of the lease receivable	<u>311,950</u>
<b>Total</b>	<b><u>\$ 1,814,532</u></b>

Future noncancelable fixed minimum payments under regulated lease agreements at December 31, 2023 are as follows:

Year Ending	Amount
2024	\$ 108,467
2025	138,706
2026	138,706
2027	138,706
2028	138,706
2029-2033	695,232
2034-2038	637,021
2039-2043	642,261
2044-2048	660,705
2049-2053	675,849
2054-2057	<u>425,346</u>
	<b><u>\$ 4,399,705</u></b>



EVANSVILLE-VANDEBURGH AIRPORT AUTHORITY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

D. Passenger Facility Charge

Effective August 1, 2007, a Passenger Facility Charge (PFC) of \$4.50 per ticket was implemented by the approval of the FAA and the Airport Authority. The receipts are to be used to repay the Airport Authority's Cumulative Building fund for the local share of prior Airport Improvement Projects as well as for the purchase of a video security system. PFCs are collected by the airlines and are recognized as nonoperating revenues by the Airport Authority as they are earned. The Airport Authority is authorized to receive a maximum of \$1,270,789 for Application No. 1. The Airport Authority received \$1,017,714 of the maximum authorized amount in previous years and does not expect to collect any further amounts.

PFC Application No. 2 authorizing a maximum of \$3,983,706 was approved on December 1, 2008 for the purpose of installing a perimeter road, fence, drainage basis, and administrative costs. As of December 31, 2017, the Airport Authority had received all of the \$3,983,706.

PFC Application No. 3 authorizing a maximum of \$2,431,208 was approved on December 5, 2014 for the purpose of installing a jet bridge for passenger use. As of December 31, 2018, the Airport Authority has received all of the \$2,431,208.

PFC Application No.4 authorizing a maximum of \$6,014,756 was approved in November 2017. The receipts are to be used to repay the Airport Authority's Cumulative Building fund for the local share of prior Airport Improvement Projects including, but not limited to, the Runway Safety Area project. During 2018 and 2019, the Airport Authority received \$995,007 and \$643,953, respectively, toward this application. During 2020 and 2021, the Airport Authority received an additional \$650,964 and \$611,768, respectively, towards this application. During 2023 and 2022, the Airport Authority received an additional \$662,983 and 643,415, respectively. As of December 31, 2023, the Airport Authority has received a cumulative total of \$4,208,090.

E. Customer Facility Charges (Rental Cars)

On December 16, 2019, a resolution was approved for the Airport Authority to begin collecting a customer facility charge (CFC) effective January 1, 2020 from all rental car concessionaires that operate facilities on the airport. The charge is \$4.50 per car rental transaction per day from the Airport Authority's rental car tenants. CFC revenues were \$612,509 for the year ended December 31, 2023.

F. Establishment of Tax Incremental Financing Allocation Area and an Airport Development Zone

On December 16, 2019, a resolution was approved for the Airport Authority to begin collecting a customer facility charge (CFC) effective January 1, 2020 from all rental car concessionaires that operate facilities on the airport. The charge is \$4.50 per car rental transaction per day from the Airport Authority's rental car tenants. CFC revenues were \$612,509 for the year ended December 31, 2023.

G. Terminal Renovation Project

The Airport Authority started design work on a major terminal renovation project in 2016. The purpose of the project was to update and refurbish the passenger terminal building to comply with certain currently mandated security features, add additional energy efficient systems to the terminal, as well as other internal and external improvements and renovations. The project began in July 2017 and the construction period was completed in 2019.



EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
(Continued)

The total budget for the terminal renovation project was \$19 million. In 2016, the Airport Authority received a \$5 million grant under the State of Indiana Regional Cities program to be used towards this renovation. In July 2017, the Airport Authority also secured a \$10 million line of credit to finance this project (See Section II, Note F) and has committed PFC collections for the repayment of this loan. In addition, up to \$5 million of the cost of the renovation project will be eligible for FAA funding under the Airport Improvement Program.

H. Solar Panel Project

The Airport Authority began design work on the solar panel project in January 2019. The design involved covering the short-term parking and the rental car lots. The Airport Authority secured a \$6,453,000 line of credit to finance this project (See Section II, Note F.) and has committed parking lot revenue and funds from reduced utility costs for the repayment of this loan.

I. Economic Events and COVID-19

As a result of the spread of the COVID-19 coronavirus, economic uncertainties arose which may negatively affected the financial position, results of operations, and cash flows of the Airport Authority, including reduction in the overall investment position and declines in passenger traffic.

The Airport Authority has been awarded a grant for approximately \$19.8 million under the Coronavirus Aid, Relief, and Economic Security (CARES) Act; \$2.1 million under the Airport Coronavirus Relief Program; \$3.2 million under the Airport Rescue Grant (ARG), for a total of \$25.1 million, to help mitigate the negative impacts related to these economic uncertainties.

The Airport Authority recognized approximately \$4.1 million and \$5.5 million of nonoperating revenue related to this grant during the years ended December 31, 2021 and 2020, respectively. During 2023 and 2022, the Airport Authority recognized approximately \$9.4 million and \$6.1 million of non-operating revenue related to this grant for a total of \$25.1 million.

**REQUIRED SUPPLEMENTARY INFORMATION**



**EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY – RETIREMENT PLAN**  
**As Of And For The Year Ended December 31, 2023**  
**Public Employee's Retirement Fund (PERF)\***

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Proportion of the net pension liability (asset)	0.04319%	0.04729%	0.04493%	0.04529%	0.04632%	0.04788%	0.04895%	0.05186%	0.05087%	0.04992%
Proportionate share of the net pension liability (asset)	\$ 1,524,319	\$ 1,491,447	\$ 591,210	\$ 1,367,937	\$ 1,530,906	\$ 1,626,505	\$ 2,183,926	\$ 2,353,637	\$ 2,071,885	\$ 1,311,865
Covered employee payroll	\$ 2,715,375	\$ 2,721,691	\$ 2,476,914	\$ 2,445,082	\$ 2,413,350	\$ 2,442,944	\$ 2,428,728	\$ 2,485,213	\$ 2,436,628	\$ 2,437,016
Proportionate share of the net pension liability (asset) as a percentage of its covered employee payroll	56.14%	54.80%	23.87%	55.95%	63.43%	66.58%	89.92%	94.71%	85.03%	53.83%
Plan fiduciary net position as a percentage of the total pension liability	80.80%	92.51%	92.51%	81.45%	80.06%	78.89%	76.65%	75.35%	77.35%	84.29%

Notes: The amounts presented for each calendar year were determined as of the June 30 fiscal year-end that occurred within the calendar year.

- Asset valuation date – June 30, 2023
- Liability valuation date – June 30, 2022 – The TPL as of June 30, 2023 was determined based on an actuarial valuation prepared as of June 30, 2022 rolled forward one year to June 30, 2023, using the following key actuarial assumptions and other inputs, such as benefit accruals and actual benefit payments during that time period.
- Actuarial cost method (accounting) – Entry age normal (level percent of payroll)
- Experience study date – Period of 5 years ended June 30, 2019
- Investment rate of return – 6.25%
- COLA – Members in pay were granted a 1.00% COLA on January 1, 2022 and no COLA on January 1, 2023. The COLA assumption thereafter will be 0.4% beginning on January 1, 2024, 0.5% beginning on January 1, 2034, and 0.6% beginning on January 1, 2039.
- Future salary increases, including inflation – 2.65% - 8.65%
- Inflation – 2.00%
- Mortality assumptions – Pub-2010 Public Retirement Plans Mortality Tables (Amount-Weighted) with a fully generational projection of mortality improvements using SOA Scale MP-2019.

*Measurement date:* Actuarial valuation reports from the prior fiscal year.



**EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CONTRIBUTIONS – RETIREMENT PLAN**  
**As Of And For The Year Ended December 31, 2023**  
**Public Employee's Retirement Fund (PERF)\***

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Contractually required contribution	\$ 302,622	\$ 292,627	\$ 290,726	\$ 269,540	\$ 263,623	\$ 267,061	\$ 265,544	\$ 271,707	\$ 267,292	\$ 264,382
Contributions in relation to the contractually required contribution	<u>302,622</u>	<u>292,627</u>	<u>290,726</u>	<u>269,540</u>	<u>263,623</u>	<u>267,061</u>	<u>265,544</u>	<u>271,707</u>	<u>267,292</u>	<u>264,382</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered employee payroll	\$ 2,701,982	\$ 2,612,741	\$ 2,595,768	\$ 2,406,607	\$ 2,353,777	\$ 2,384,473	\$ 2,370,929	\$ 2,425,955	\$ 2,386,536	\$ 2,360,554
Contributions as a percentage of covered employee payroll	11.20%	11.20%	11.20%	11.20%	11.20%	11.20%	11.20%	11.20%	11.20%	11.20%

- Valuation date: Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which the contributions are reported.
- Actuarial cost method: Entry age normal (Level Percent of Payroll)
- Amortization method: Level dollar
- Remaining amortization period: 20 years, closed
- Asset valuation method: 5 year smoothing of gains and losses on the market value of assets subject to a 20% corridor.
- Inflation: 2.00%
- Salary increases: 2.65% - 8.65% based on service
- Investment rate of return: 6.25%
- Mortality: Pub-2010 Public Retirement Plans Mortality Tables (Amount-Weighted) with a fully generational projection of mortality improvements using SOA Scale MP-2019.
- Other information: The INPRS Board sets, at its discretion, the State's employer contribution rate upon considering the results of the actuarial valuation and other analysis as appropriate. The employer contribution rate for the year ended June 30, 2023 was 11.20%.

**SUPPLEMENTARY INFORMATION**



EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT  
 SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
 For The Year Ended December 31, 2023

Federal Grantor Agency Cluster Title/Program Title/Project Title	Pass-Through Entity or Direct Award	Assistance Listing Number	Pass-Through Entity (or Other) Identifying Number	Total Federal Awards Expended
<b>Department of Transportation Airport Improvement Program</b>		20.106		
Coronavirus Aid Relief, and Economics Security Act (CARES)	Direct Award		AIP 3-18-0020-064-2020	\$ 2,266,017
Terminal Renovation-Taxiway	Direct Award		AIP 3-18-0020-068-2020	97,228
Coronavirus Response and Relief Supplemental Appropriation (CRRSA)	Direct Award		AIP 3-18-0020-069-2021	3,235,442
ARF Vehicle, 18-36 Design	Direct Award		AIP 3-18-0020-070-2021	162,957
Cares Addendum, Employee Parking Lot	Direct Award		AIP 3-18-0020-072-2022	258,062
Airport Rescue Plan Concessions	Direct Award		AIP 3-18-0020-073-2022	2,138,882
Parking Lot Expansion	Direct Award		AIP 3-18-0020-074-2023	1,138,480
BIL Airfield Electrical System	Direct Award		AIP 3-18-0020-075-2023	3,783,052
BIL Airport Terminal and Tower	Direct Award		AIP 3-18-0020-076-2023	<u>924,969</u>
Total - Airport Improvement Program				<u>14,005,089</u>
Total Department of Transportation				<u>14,005,089</u>
Total schedule of federal awards expended				<u>\$ 14,005,089</u>

The accompanying notes are an integral part of the Schedule of Expenditures of Federal Awards.



EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

I. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (SEFA) includes the federal grant activity of the Airport Authority under programs of the federal government for the year ended December 31, 2023. The information in the SEFA is presented in accordance with the requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Because the SEFA presents only a select portion of the operations of the Airport Authority, it is not intended to and does not present the financial position of the Airport Authority.

II. Summary of Significant Accounting Policies

Eligible expenditures are recognized following the cost principles contained in Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures are not allowed or are limited as to reimbursement. When federal grants are received on a reimbursement basis, the federal awards are considered expended when the reimbursement is received.

The Airport Authority has elected not to use the ten percent de minimis indirect cost rate allowed under the Uniform Guidance.

There was no pass-through subrecipient activity during the year.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND  
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Those Charged with Governance  
Evansville-Vanderburgh Airport Authority District  
Vanderburgh County, Indiana

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Evansville-Vanderburgh Airport Authority District (the Airport Authority), which comprise the statement of net position as of December 31, 2023, and the related statements of revenues, expenses and changes in net position, and cash flows for the year then ended and the related notes to the financial statements, which collectively comprise the Airport Authority's basic financial statements, and have issued our report thereon dated September 19, 2024.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Airport Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Airport Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Airport Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2023-001, that we consider to be a significant deficiency.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Airport Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

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(Continued)

## **Airport Authority's Response to Finding**

Government Auditing Standards requires the auditor to perform limited procedures on the Airport Authority's response to the finding identified in our audit and described in the accompanying schedule of findings and questioned costs. The Airport Authority's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Crowe LLP*  
Crowe LLP

Indianapolis, Indiana  
September 19, 2024

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR MAJOR FEDERAL  
PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Those Charged with Governance  
Evansville-Vanderburgh Airport Authority District  
Vanderburgh County, Indiana

**Report on Compliance for Major Federal Program**

***Opinion on Major Federal Program***

We have audited Evansville-Vanderburgh Airport Authority (the Airport Authority) compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on the Airport Authority's major federal program for the year ended December 31, 2023. The Airport Authority's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Airport Authority complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2023.

***Basis for Opinion on Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Airport Authority and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the Airport Authority's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Airport Authority's federal programs.

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(Continued)

## ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Airport Authority's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Airport Authority's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Airport Authority's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Airport Authority's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Airport Authority's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

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(Continued)

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Crowe LLP*  
Crowe LLP

Indianapolis, Indiana  
September 19, 2024



**EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**Section I - Summary of Auditor's Results**

Financial Statements:

Type of auditor's report issued:	Unmodified
Internal control over financial reporting:	
Material weaknesses identified?	No
Significant deficiencies identified?	Yes
Noncompliance material to financial statements noted?	No

Federal Awards:

Internal control over major program:	
Material weaknesses identified?	No
Significant deficiencies?	None reported
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	No

Identification of Major Program and type of auditor's report issued on compliance for it:

<u>Assistance Listing Number</u>	<u>Name of Federal Program or Cluster</u>
20.106	Airport Improvement Program

Dollar threshold used to distinguish between type A and type B programs:	\$750,000
Auditee qualified as low-risk auditee?	Yes



EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

**Section II – Financial Statement Findings**

**FINDING 2023-001**

Subject: Internal Controls over Financial Reporting  
Audit Findings: Significant Deficiency

**Criteria:** The Indiana State Board of Accounts (SBOA) is required under Indiana Code 5-11-1-27(e) to define the acceptable minimum level of internal control standards. To provide clarifying guidance, the State Examiner compiled the standards contained in the manual, *Uniform Internal Control Standards for Indiana Political Subdivisions*. All political subdivisions subject to audit by SBOA are expected to adhere to these standards. The standards include adequate control activities. According to this manual:

"Control activities are the actions and tools established through policies and procedures that help to detect, prevent, or reduce the identified risks that interfere with the achievement of objectives. Detection activities are designed to identify unfavorable events in a timely manner whereas prevention activities are designed to deter the occurrence of an unfavorable event. Examples of these activities include reconciliations, authorizations, approval processes, performance reviews, and verification processes.

An integral part of the control activity component is segregation of duties. . . . There is an expectation of segregation of duties. If compensating controls are necessary, documentation should exist to identify both the areas where segregation of duties are not feasible or practical and the compensating controls implemented to mitigate the risk.

. . .  
The Green Book identifies a list of control activity categories that are meant only to illustrate the range and variety of control activities; the list is by no means all inclusive, but is reproduced here for reference purposes: . . .

- Accurate and timely recording of transactions. . . ."

2 CFR 200.508 states in part:

"The auditee must: . . .

(b) Prepare appropriate financial statements, ..."

**Condition:** During testing of the year end account balances, errors in financial reporting were discovered. As a result, material adjusting entries were recorded as described in the effect section.

**Cause:** Management had not established internal control that would have ensured retainage payable was properly captured and reported on the financial statements.



EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

**Section II – Financial Statement Findings** (Continued)

**FINDING 2023-001** (Continued)

**Context:** The below misstatements were discovered. Management posted entries to correct these errors.

- During testing of payables, we noted a December 2023 construction pay application that was not recorded as a payable. The posted audit entry debited CIP and credited accounts payable for \$556,355.
- During testing of payables, we noted management had not recorded retainage payable on any of the open construction projects. The posted audit entry debited CIP and credited retainage payable for \$1,511,385.

**Effect:** Without a proper system of internal control in place that operated effectively, material misstatements of the financial statement remained undetected. The financial statement contained the errors identified in the Context section.

**Identification as a repeat finding, if applicable:** No.

**Recommendation:** We recommended that the Airport Authority's management establish a procedure to ensure all payables, including open retainage payable, are recorded at year-end and captured in the financial statements.

**Views of Responsible Officials and Planned Corrective Actions:** Management agrees with the finding and has prepared a corrective action plan.

**Section III – Federal Award Findings and Questioned Costs**

None.



EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT  
SUPPLEMENTAL SCHEDULE OF EXPENDITURES – PASSENGER FACILITY CHARGES  
As Of And For The Year Ended December 31, 2023

<b>Cash balance, January 1, 2023</b>	<b>\$ 64,720</b>
Receipts:	
Passenger facility charge collections	662,983
Interest	<u>5</u>
Total receipts	<u>662,988</u>
Disbursements:	
Jet bridges	<u>712,586</u>
Total disbursements	<u>712,586</u>
<b>Cash balance, December 31, 2023</b>	<b><u><u>\$ 15,122</u></u></b>



EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT  
NOTES TO SCHEDULE OF EXPENDITURES – PASSENGER FACILITY CHARGES

A. Basis of Accounting

The accounts of the business-type activity are maintained and the supplemental schedule of expenditures of passenger facility charges are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when incurred.

Passenger Facility Charge Fund revenues result from the collection of fees collected by airlines when a passenger books a flight. Expenditures in this fund are allowable reimbursements to the Cumulative Building Fund for expenditures that were included in the PFC application.

B. Passenger Facility Charge

Effective August 1, 2007, a Passenger Facility Charge (PFC) of \$4.50 per ticket was implemented by the approval of the FAA and the Airport Authority. The receipts are to be used to repay the Airport Authority's Cumulative Building fund for the local share of prior Airport Improvement Projects as well as for the purchase of a video security system. PFCs are collected by the airlines and are recognized as nonoperating revenues by the Airport Authority as they are earned. The Airport Authority is authorized to receive a maximum of \$1,270,789 for Application No. 1. The Airport Authority received \$1,017,714 of the maximum authorized amount in previous years and does not expect to collect any further amounts.

PFC Application No. 2 authorizing a maximum of \$3,983,706 was approved on December 1, 2008 for the purpose of installing a perimeter road, fence, drainage basis, and administrative costs. As of December 31, 2017, the Airport Authority had received all of the \$3,983,706.

PFC Application No. 3 authorizing a maximum of \$2,431,208 was approved on December 5, 2014 for the purpose of installing a jet bridge for passenger use. As of December 31, 2018, the Airport Authority has received all of the \$2,431,208.

PFC Application No.4 authorizing a maximum of \$6,014,756 was approved in November 2017. The receipts are to be used to repay the Airport Authority's Cumulative Building fund for the local share of prior Airport Improvement Projects including, but not limited to, the Runway Safety Area project. During 2018 and 2019, the Airport Authority received \$995,007 and \$643,953, respectively, toward this application. During 2020, and 2021, the Airport Authority received an additional \$650,964 and \$611,768, respectively, toward this application. During 2023 and 2022, the Airport Authority received an additional \$662,983 and 643,415, respectively. As of December 31, 2023, the Airport Authority has received a cumulative total of \$4,208,090.

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH  
REQUIREMENTS APPLICABLE TO THE PASSENGER FACILITY  
CHARGE (PFC) PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE AND THE SCHEDULE OF PASSENGER  
FACILITY CHARGES COLLECTED AND EXPENDED

Board of Governors  
Evansville-Vanderburgh Airport Authority District  
Vanderburgh County, Indiana

**Report on Compliance of Passenger Facility Charges**

***Opinion on Passenger Facility Charge Program***

We have audited the Evansville-Vanderburgh Airport Authority District's (the "Airport Authority") compliance with the compliance requirements described in the *Passenger Facility Charge Audit Guide for Public Agencies*, issued by the Federal Aviation Administration ("Guide"), that could have a direct and material effect on its passenger facility charge program for the year ended December 31, 2023.

In our opinion, the Airport Authority complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its passenger facility charge program for the year ended December 31, 2023.

***Basis for Opinion on Passenger Facility Charge Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of the Guide. Our responsibilities under those standards and the Guide are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Airport Authority and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the passenger facility charge program. Our audit does not provide a legal determination of the Airport Authority's compliance with the Guide referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Airport Authority's passenger facility charge program.

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(Continued)

## **Auditor's Responsibilities for the Audit of Compliance**

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Airport Authority's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Guide will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Airport Authority's compliance with the requirements of the passenger facility charge program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Guide, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Airport Authority's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Airport Authority's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Guide, but not for the purpose of expressing an opinion on the effectiveness of the Airport Authority's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

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(Continued)

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of *Passenger Facility Charge Audit Guide for Public Agencies*, issued by the Federal Aviation Administration. Accordingly, this report is not suitable for any other purpose.

### **Report on Supplemental Schedule of Expenditures of Passenger Facility Charges**

We have audited the financial statements of the Airport Authority as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Airport Authority's basic financial statements. We issued our report thereon dated September 19, 2024, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the basic financial statements. The accompanying supplemental schedule of passenger facility charges is presented for purposes of additional analysis as specified in the Guide and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental schedule of passenger facility charges is fairly stated in all material respects, in relation to the basic financial statements as a whole.

*Crowe LLP*  
Crowe LLP

Indianapolis, Indiana  
September 19, 2024



EVANSVILLE-VANDERBURGH AIRPORT AUTHORITY DISTRICT  
SCHEDULE OF PASSENGER FACILITY CHARGES FINDINGS AND QUESTIONED  
COSTS AND SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
Year Ended December 31, 2023

**SCHEDULE OF PASSENGER FACILITY CHARGES FINDINGS AND QUESTIONED COSTS**

Summary of Auditor's Results

- We have issued an unmodified opinion, dated September 19, 2024, on the financial statements of the Evansville-Vanderburgh Airport Authority District as of and for the year ended December 31, 2023.
- Our audit disclosed no material weaknesses in relation to internal control over financial reporting. One significant deficiency, see finding 2023-001, was reported in relation to internal controls over financial reporting.
- Our audit disclosed no material weaknesses or significant deficiencies in relation to internal control over the passenger facility charge program.
- Our audit disclosed no instances of non-compliance which are material to the Evansville-Vanderburgh Airport Authority District's financial statements.
- We have issued an unmodified opinion, dated September 19, 2024, on the Evansville-Vanderburgh Airport Authority District's compliance for the passenger facility charge program.

Findings related to the Financial Statements

- Our audit disclosed no findings which are required to be reported under the provisions of the Passenger Facility Charge Audit Guidance for Public Agencies.

Findings and Questioned costs for the Passenger Facility Charge Program

- Our audit disclosed no findings or questioned costs for passenger facility charge program as defined by the Passenger Facility Charge Audit Guide for Public Agencies.

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**

- The prior year's audit disclosed no findings required to be reported in accordance with the provisions of the Passenger Facility Charge Audit Guide for Public Agencies.

CORRECTIVE ACTION PLAN OF CURRENT AUDIT FINDINGS

December 31, 2023

**Finding 2023-001 – Internal Controls over Financial Reporting**

Contact Person Responsible for Corrective Action: Nathaniel T Hahn

Contact Phone Number: Executive Director

Views of Responsible Official: We concur with the finding.

Description of Corrective Action Plan: The Evansville-Vanderburgh Airport Authority District has established the following process when closing out the construction projects. All contractor's application for pay will be reconciled back to the tracking document at the end of the year. This reconciliation will be reviewed by the Executive Director to ensure accuracy with year-end retainage postings.

Anticipated Completion Date: 12/31/24 financial statements