

**STATE BOARD OF ACCOUNTS**  
**302 West Washington Street**  
**Room E418**  
**INDIANAPOLIS, INDIANA 46204-2769**

COMPLIANCE EXAMINATION REPORT

OF

CITY OF GREENSBURG

DECATUR COUNTY, INDIANA

January 1, 2023 to December 31, 2023



**FILED**

11/20/2024



Paul D. Joyce, CPA  
State Examiner

# INDIANA STATE BOARD OF ACCOUNTS

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November 20, 2024

To: The Officials of the City of Greensburg  
City of Greensburg  
Decatur County, Indiana

This report is supplemental to the audit report of the City of Greensburg (City), for the period from January 1, 2023 to December 31, 2023. It has been provided as a separate report so that the reader may easily identify any findings that pertain to the City. It should be read in conjunction with the financial statement audit report of the City, which provides an opinion on the City's financial statements. This report may be found at [www.in.gov/sboa/](http://www.in.gov/sboa/).

As authorized under Indiana Code 5-11-1, we engaged private examiners under our review to perform the audit of the City and perform procedures to determine compliance with applicable Indiana laws and uniform compliance guidelines established by the Indiana State Board of Accounts. The finding contained herein describes the identified reportable instance of noncompliance found as a result of these procedures.

We have reviewed the supplemental report of the City of Greensburg prepared by Crowe LLP, Independent Public Accountants, for the period January 1, 2023 to December 31, 2023. In our opinion, the supplemental report was prepared in accordance with the guidelines established by the Indiana State Board of Accounts.

We call your attention to the finding in the report on page 3.

The report is filed with this letter in our office as a matter of public record.

Tammy R. White, CPA  
Deputy State Examiner

**COMPLIANCE EXAMINATION OF**  
CITY OF GREENSBURG  
Decatur County, Indiana  
January 1, 2023 through December 31, 2023

CITY OF GREENSBURG

Decatur County, Indiana  
January 1, 2023 through December 31, 2023

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CITY OF GREENSBURG  
SCHEDULE OF OFFICIALS  
January 1, 2023 through December 31, 2023

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<u>Office</u>	<u>Official</u>	<u>Term</u>
Clerk-Treasurer	Amy Borns	01-01-23 to 12-31-23
Mayor	Joshua L. Marsh	01-01-23 to 12-31-23
President of the Board of Public Works	Joshua L. Marsh	01-01-23 to 12-31-23
President of the Town Council	Jamie Cain	01-01-23 to 12-31-23
Utilities Office Manger	Donna M. Lecher	01-01-23 to 12-31-23

## INDEPENDENT ACCOUNTANT'S REPORT

To the Indiana State Board of Accounts and  
Management of the City of Greensburg

We have examined the City of Greensburg (the "City") compliance with the Indiana State Board of Accounts' *Accounting and Uniform Compliance Guidelines Manual For Cities and Towns* during the period January 1, 2023 through December 31, 2023. Management of the City is responsible for the City's compliance with the specified requirements. Our responsibility is to express an opinion on the City's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our qualified opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

Our examination does not provide a legal determination on the School Corporation's compliance with specified requirements.

Our examination disclosed a material noncompliance with the *Accounting and Uniform Compliance Guidelines Manual For Cities and Towns* applicable to the City during the period January 1, 2023 through December 31, 2023, as described in item 2023-001 on the following Schedule of Examination Findings and Results.

In our opinion, except for the material noncompliance described in the preceding paragraph, the City complied, in all material respects, with the aforementioned requirements during the period January 1, 2023 through December 31, 2023.

*Crowe LLP*  
Crowe LLP

Indianapolis, Indiana  
September 30, 2024

CITY OF GREENSBURG  
SCHEDULE OF EXAMINATION FINDINGS AND RESULTS  
January 1, 2023 through December 31, 2023

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**FINDING 2023-001: ANNUAL FINANCIAL REPORTS**

**Criteria:** The Indiana State Board of Accounts (SBOA) is required under Indiana Code 5-11-1-27(e) to define the acceptable minimum level of internal control standards. To provide clarifying guidance, the State Examiner compiled the standards contained in the manual, *Uniform Internal Control Standards for Indiana Political Subdivisions*. All political subdivisions subject to audit by SBOA are expected to adhere to these standards. The standards include adequate control activities. According to this manual:

"Control activities are the actions and tools established through policies and procedures that help to detect, prevent, or reduce the identified risks that interfere with the achievement of objectives. Detection activities are designed to identify unfavorable events in a timely manner whereas prevention activities are designed to deter the occurrence of an unfavorable event. Examples of these activities include reconciliations, authorizations, approval processes, performance reviews, and verification processes.

An integral part of the control activity component is segregation of duties. . . .

There is an expectation of segregation of duties. If compensating controls are necessary, documentation

should exist to identify both the areas where segregation of duties are not feasible or practical and the compensating controls implemented to mitigate the risk. . . ."

Indiana Code 5-11-1-4(a) states:

"The state examiner shall require from every audited entity financial reports covering the full period of each fiscal year. These reports shall be prepared, verified, and filed with the state examiner not later than sixty (60) days after the close of each fiscal year. The reports must be in the form and content prescribed by the state examiner and filed electronically in the manner prescribed under IC 5-14-3.8-7."

**Condition:** Financial and other information are required to be entered annually into the Annual Financial Report via the Indiana Gateway for Government Units (Gateway) financial reporting system. The City had not established an effective system of internal controls over the information entered into Gateway. This resulted in incorrect information being reported that did not agree with the City's records.

The City did not report accounts payable or accounts receivable information in Gateway, this resulted in accounts payable and receivable being understated \$1,490,402 and \$1,314,303, respectively. Audit adjustments were proposed, accepted by the City, and made to the Schedule of Payables and Receivables presented as Other Information in the Financial Statement Audit Report of the City.

The debt information entered into Gateway was understated in the amount of \$14,702,230. Audit adjustments were proposed, accepted by the City and made to the Schedule of Leases and Debt presented as Other Information in the Financial Statement Audit Report of the City.

A similar finding also appeared in prior Report 000000606S.

CITY OF GREENSBURG  
EXIT CONFERENCE  
January 1, 2023 through December 31, 2023

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The contents of this report were discussed on September 26, 2024, with Amy Borns, Clerk-Treasurer; Joshua L. Marsh, Mayor; Julie Herbert, Accounts Payable/Receivable Specialist; Donna Lecher Utilities Office Manager, and Kevin Fleetwood, Common Council member.