

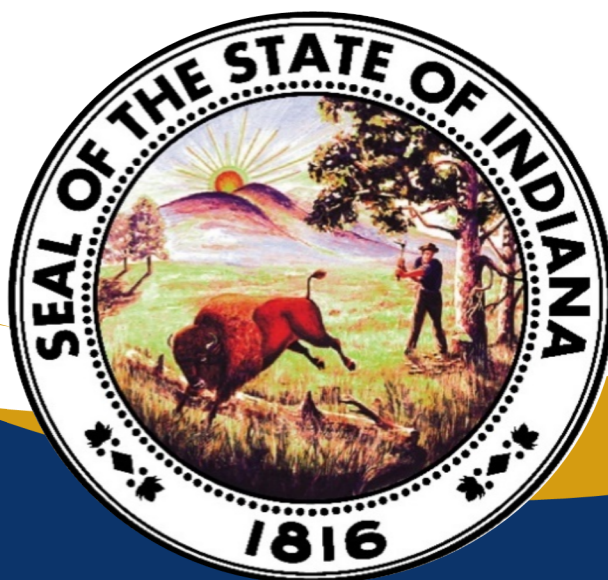
**STATE BOARD OF ACCOUNTS  
302 West Washington Street  
Room E418  
INDIANAPOLIS, INDIANA 46204-2769**

**Paul D. Joyce, CPA  
State Examiner**

COMPLIANCE ENGAGEMENT REPORT  
OF

SHELBYVILLE CENTRAL SCHOOLS  
EXTRACURRICULAR ACCOUNTS  
SHELBY COUNTY, INDIANA

July 1, 2021 to June 30, 2023



**FILED**  
12/05/2024



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SCHEDULE OF OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
School Corporation Treasurer	Michelle Babcock	07-01-21 to 06-30-25
Superintendent of Schools	Mary Harper Dr. Matthew Vance	07-01-21 to 06-30-22 07-01-22 to 06-30-25
President of the School Board	Gayle Wiley Curt Johnson Troy Merrick	07-01-21 to 12-31-21 01-01-22 to 12-31-23 01-01-24 to 06-30-25



Paul D. Joyce, CPA  
State Examiner

# INDIANA STATE BOARD OF ACCOUNTS

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TO: THE OFFICIALS OF THE SHELBYVILLE CENTRAL SCHOOLS, EXTRACURRICULAR  
ACCOUNTS, SHELBY COUNTY, INDIANA

As authorized under Indiana Code 5-11-1, we performed certain procedures to the accounting records and related documents of the Shelbyville Central Schools, Extracurricular Accounts (School ECAs), for the period of July 1, 2021 to June 30, 2023. The objective of this engagement was to determine compliance with applicable Indiana laws, regulations, and uniform compliance guidelines (Guidelines) established by the Indiana State Board of Accounts pursuant to Indiana Code 5-11-1-24. The objective of this engagement is not to opine on compliance or financial activity of the School ECAs as this engagement was not conducted in accordance with any standards established by an authoritative standard setting body, and, as such, we do not provide any opinions on compliance or financial activity.

Management is responsible for preparing and maintaining its accounting records and related documents in accordance with applicable Indiana laws, regulations, and Guidelines. Management's responsibility also includes, but is not limited to, complying with other applicable Indiana laws, regulations, and Guidelines concerning how it operates: authorized sources and uses of funds and what reports are required to be prepared and filed.

We fulfilled our responsibility as detailed in the first paragraph, by applying procedures over cash, receipts, and disbursements. Expanding the scope and nature of these procedures can and does occur in specific circumstances.

The Comments contained herein, if any, describe the identified reportable instances of noncompliance found during our engagement. Our procedures were not designed to identify all instances of noncompliance; therefore, noncompliance may exist that is unidentified. Any Official Response to the Comments incorporated within this report was not verified for accuracy.

The Schedule of Officials is informational only.

This report is intended solely for the information and use of management, governance, and others within the organization. This restriction is not intended to limit the distribution of this report, which is a matter of public record. Reports can be found on the Indiana State Board of Accounts' website: <http://www.in.gov/sboa/>, and the School ECAs' reports filed by management can be found on the Indiana Gateway for Government Units financial reporting system website: <http://www.gateway.ifionline.org>.

The contents of this report were communicated to Michelle Babcock, School Corporation Treasurer; Dr. Matthew Vance, Superintendent of Schools; and Troy Merrick, President of the School Board, on November 25, 2024.

Beth Kelley, CPA, CFE  
Deputy State Examiner

November 13, 2024

SHELBYVILLE MIDDLE SCHOOL  
EXTRACURRICULAR ACCOUNT  
COMMENTS

**ECA RISK REPORT - SCHEDULE OF BALANCES, RECEIPTS, AND EXPENDITURES**

*Condition and Context*

The Shelbyville Middle School Extracurricular Account (ECA) had not properly designed or implemented a system of internal controls, which would include appropriate segregation of duties that would be effective in preventing, or detecting and correcting, noncompliance related to ECA Risk Report - Schedule of Balances, Receipts, and Expenditures (ECA Risk Report) filed via the Indiana Gateway for Government Units financial reporting system.

The ECA's beginning cash and investment balance reported on the ECA Risk Report for the fiscal year ended June 30, 2022, and June 30, 2023, did not agree with the ECA records. The beginning cash and investment balance reported on the ECA Risk Report as of July 1, 2021, was overstated by \$5,945. The beginning cash and investment balance reported on the ECA Risk Report as of July 1, 2022, was overstated by \$1,579.

	<u>July 1, 2021</u>	<u>June 30, 2022</u>	<u>July 1, 2022</u>	<u>June 30, 2023</u>
ECA Records	\$ 51,694	\$ 61,672	\$ 61,672	\$ 57,611
ECA Risk Report - Schedule of Balances, Receipts, and Expenditures	<u>57,638</u>	<u>61,672</u>	<u>63,251</u>	<u>57,611</u>
Difference	<u>\$ (5,945)</u>	<u>\$ -</u>	<u>\$ (1,579)</u>	<u>\$ -</u>

*Criteria*

The Indiana State Board of Accounts (SBOA) is required under Indiana Code 5-11-1-27(e) to define the acceptable minimum level of internal control standards. To provide clarifying guidance, the State Examiner compiled the standards contained in the manual, *Uniform Internal Control Standards for Indiana Political Subdivisions*. All political subdivisions subject to audit by SBOA are expected to adhere to these standards. The standards include adequate control activities. According to this manual:

"Control activities are the actions and tools established through policies and procedures that help to detect, prevent, or reduce the identified risks that interfere with the achievement of objectives. Detection activities are designed to identify unfavorable events in a timely manner whereas prevention activities are designed to deter the occurrence of an unfavorable event. Examples of these activities include reconciliations, authorizations, approval processes, performance reviews, and verification processes.

An integral part of the control activity component is segregation of duties. . . .

There is an expectation of segregation of duties. If compensating controls are necessary, documentation should exist to identify both the areas where segregation of duties are not feasible or practical and the compensating controls implemented to mitigate the risk. . . ."

SHELBYVILLE MIDDLE SCHOOL  
EXTRACURRICULAR ACCOUNT  
COMMENTS  
(Continued)

Indiana Code 5-11-1-4(a) states:

"The state examiner shall require from every audited entity financial reports covering the full period of each fiscal year. These reports shall be prepared, verified, and filed with the state examiner not later than sixty (60) days after the close of each fiscal year. The reports must be in the form and content prescribed by the state examiner and filed electronically in the manner prescribed under [IC 5-14-3.8-7](#)."

**TICKET SALES - PRESCRIBED FORM SA-4**

*Condition and Context*

The Shelbyville Middle School Extracurricular Account had not properly designed or implemented a system of internal controls, which would include appropriate segregation of duties that would likely be effective in preventing, or detecting and correcting, noncompliance related to Ticket Sales - Prescribed Form SA-4.

Five ticketed events were selected for testing during the engagement. For three of the five games selected for testing, documentation of the serially prenumbered ticket series used was not provided. As a result, the collections could not be verified using the number of tickets sold and the price per ticket sold.

*Criteria*

The Indiana State Board of Accounts (SBOA) is required under Indiana Code 5-11-1-27(e) to define the acceptable minimum level of internal control standards. To provide clarifying guidance, the State Examiner compiled the standards contained in the manual, *Uniform Internal Control Standards for Indiana Political Subdivisions*. All political subdivisions subject to audit by SBOA are expected to adhere to these standards. The standards include adequate control activities. According to this manual:

"Control activities are the actions and tools established through policies and procedures that help to detect, prevent, or reduce the identified risks that interfere with the achievement of objectives. Detection activities are designed to identify unfavorable events in a timely manner whereas prevention activities are designed to deter the occurrence of an unfavorable event. Examples of these activities include reconciliations, authorizations, approval processes, performance reviews, and verification processes.

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There is an expectation of segregation of duties. If compensating controls are necessary, documentation should exist to identify both the areas where segregation of duties are not feasible or practical and the compensating controls implemented to mitigate the risk. . . ."

Officials and employees are required to use prescribed and approved forms in the manner prescribed. (Accounting and Uniform Compliance Guidelines Manual for Indiana Public School Corporations, Chapter 1)

SHELBYVILLE MIDDLE SCHOOL  
EXTRACURRICULAR ACCOUNT  
COMMENTS  
(Continued)

Ticket sales conducted by any activity should be accounted for as follows:

The treasurer should be responsible for the proper accounting for all tickets and should keep a record of the number purchased, the number issued for sale, and the number returned. The treasurer should see that proper accounting is made for the cash received from those sold. All tickets shall be prenumbered, with a different ticket color and numerical series for each price group. When cash for ticket sales is deposited with the treasurer, the treasurer's receipt issued therefore should show the number of tickets issued to the seller, the number returned unsold, and the balance remitted in cash. All tickets (including free or reduced) must be listed and accounted for on the SA-4 Ticket Sales Form.

(Accounting and Uniform Compliance Guidelines Manual for Extracurricular Accounts, Chapter 2)

Serially prenumbered tickets by the printing supplier should be used for all athletic and other extracurricular activities and events for which admission is charged. Part of the prenumbered ticket should be given to the person paying for the ticket upon admission to the event. The other part of the ticket (which should also be prenumbered, referred to as the stub) should be retained. All tickets (unused tickets and stubs) should be retained for audit.

Tickets for each price group should be different colors and/or different in the series number.

(Accounting and Uniform Compliance Guidelines Manual for Extracurricular Accounts, Chapter 2)

SHELBYVILLE HIGH SCHOOL  
EXTRACURRICULAR ACCOUNT  
COMMENT

**OVERDRAWN CASH BALANCES**

*Condition and Context*

The Shelbyville High School Extracurricular Account had not properly designed or implemented a system of internal controls, which would include appropriate segregation of duties that would be effective in preventing, or detecting and correcting, noncompliance related to overdrawn cash balances.

The ending cash balances reported the following funds with overdrawn cash balances as of June 30, 2022, and June 30, 2023:

Fund	June 30, 2022 Amount Overdrawn	June 30, 2023 Amount Overdrawn
Baseball	\$ (100,155)	\$ (97,244)
Bowling	(11,034)	(12,284)
Boys Soccer	(539)	-
Cheerleading	(11,930)	(11,930)
Cross Country	(1,274)	(2,233)
Girls Soccer	(2,603)	-
Golf	(33,950)	(37,527)
Golf & Tennis	(67,046)	(67,046)
Gymnastics	(29,507)	(31,131)
Soccer	(29,175)	(27,590)
Softball	(62,584)	(58,302)
Tennis	(11,786)	(15,349)
Track & Field	(75,496)	(77,530)
Wrestling	(41,010)	(44,454)

SHELBYVILLE HIGH SCHOOL  
EXTRACURRICULAR ACCOUNT  
COMMENT  
(Continued)

*Criteria*

The Indiana State Board of Accounts (SBOA) is required under Indiana Code 5-11-1-27(e) to define the acceptable minimum level of internal control standards. To provide clarifying guidance, the State Examiner compiled the standards contained in the manual, *Uniform Internal Control Standards for Indiana Political Subdivisions*. All political subdivisions subject to audit by SBOA are expected to adhere to these standards. The standards include adequate control activities. According to this manual:

"Control activities are the actions and tools established through policies and procedures that help to detect, prevent, or reduce the identified risks that interfere with the achievement of objectives. Detection activities are designed to identify unfavorable events in a timely manner whereas prevention activities are designed to deter the occurrence of an unfavorable event. Examples of these activities include reconciliations, authorizations, approval processes, performance reviews, and verification processes.

An integral part of the control activity component is segregation of duties. . . .

There is an expectation of segregation of duties. If compensating controls are necessary, documentation should exist to identify both the areas where segregation of duties are not feasible or practical and the compensating controls implemented to mitigate the risk. . . ."

The cash balance of any fund may not be reduced to below zero. Routinely overdrawn funds could be an indicator of serious financial problems which should be investigated by the unit. In an instance in which a unit receives a reimbursement grant, the unit must be claiming reimbursement in a timely manner. In this case, it would be possible for a fund to be overdrawn for a short period of time. (Accounting and Uniform Compliance Guidelines Manual for Extracurricular Accounts, Chapter 5)