

**STATE BOARD OF ACCOUNTS**  
**302 West Washington Street**  
**Room E418**  
**INDIANAPOLIS, INDIANA 46204-2769**

FINANCIAL STATEMENT AUDIT REPORT

OF

FRIENDSHIP REGIONAL SEWER DISTRICT

RIPLEY COUNTY, INDIANA

January 1, 2019 to December 31, 2022



**FILED**  
03/18/2024



**STATE OF INDIANA**  
AN EQUAL OPPORTUNITY EMPLOYER

STATE BOARD OF ACCOUNTS  
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March 18, 2024

To: The Officials of the Friendship Regional Sewer District  
Friendship Regional Sewer District  
Ripley County, Indiana

As authorized under Indiana Code 5-11-1, we engaged private examiners under our review to perform the audit of Friendship Regional Sewer District. We have reviewed the audit report opined upon by Crowe LLP, Independent Public Accountants, for the period January 1, 2019 to December 31, 2022. Per the *Independent Auditor's Report*, the financial statements included in the report present fairly the financial condition of Friendship Regional Sewer District as of December 31, 2019, 2020, 2021, and 2022, and the results of its operations for the period then ended, on the basis of accounting described in the report.

In our opinion, Crowe LLP prepared the audit report in accordance with the guidelines established by the State Board of Accounts.

In addition to the report presented herein, a Supplemental Report for Friendship Regional Sewer District was prepared in accordance with the guidelines established by the State Board of Accounts.

The report is filed with this letter in our office as a matter of public record.

A handwritten signature in black ink that reads "Tammy R. White". The signature is written in a cursive, flowing style.

Tammy R. White, CPA  
Deputy State Examiner

**FRIENDSHIP REGIONAL SEWER DISTRICT**  
Ripley County, Indiana

**FINANCIAL STATEMENT**

As of December 31, 2022 and for the  
period of January 1, 2019 through December 31, 2022

FRIENDSHIP REGIONAL SEWER DISTRICT  
Ripley County, Indiana

FINANCIAL STATEMENT  
As of December 31, 2022 and for the  
period of January 1, 2019 through December 31, 2022

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FRIENDSHIP REGIONAL SEWER DISTRICT  
SCHEDULE OF OFFICIALS (Unaudited)  
As of December 31, 2022 and for the  
period of January 1, 2019 through December 31, 2022

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<u>Office</u>	<u>Official</u>	<u>Term</u>
Treasurer	Samantha O'Neil	01-01-19 to 12-31-22
President of the Board	Glen Kamman	01-01-19 to 12-31-22

## INDEPENDENT AUDITOR'S REPORT

Those Charged with Governance  
Friendship Regional Sewer District  
Ripley County, Indiana

***Opinion***

We have audited the accompanying statement of receipts, disbursements, and cash and investment balances of the Friendship Regional Sewer District (the Unit) as of December 31, 2022 and for the period of January 1, 2019 through December 31, 2022, and the related notes to the financial statement.

***Unmodified Opinion on Regulatory Basis of Accounting***

In our opinion, the financial statement presents fairly, in all material respects, the cash and investment balances of the Unit as of December 31, 2022, and its cash receipts and cash disbursements for the period of January 1, 2019 through December 31, 2022 in accordance with the financial reporting provisions of the Indiana State Board of Accounts described in Note 1.

***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Unit as of December 31, 2022, or changes in net position for the period of January 1, 2019 through December 31, 2022.

***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of the Unit, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As discussed in Note 1 to the financial statement, the Unit prepares its financial statement on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

### ***Responsibilities of Management for the Financial Statement***

Management is responsible for the preparation and fair presentation of the financial statement in accordance with the financial reporting provisions of the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6) as described in Note 1, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibilities for the Audit of the Financial Statement***

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Unit's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Unit's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

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(Continued)

**Other Information**

Management is responsible for the other information included with the financial statement. The other information comprises the Schedule of Officials, Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis, Schedule of Payables and Receivables, Schedule of Leases and Debt, Schedule of Capital Assets, and State Reporting Information, but does not include the financial statement and our auditor's report thereon. Our opinion on the financial statement does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statement, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statement, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

*Crowe LLP*  
Crowe LLP

Indianapolis, Indiana  
March 8, 2024

FRIENDSHIP REGIONAL SEWER DISTRICT  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND  
INVESTMENT BALANCES - REGULATORY BASIS  
As of December 31, 2022 and for the period January 1, 2019 through December 31, 2022

<u>Fund</u>	<u>Cash and Investments 01-01-19</u>	<u>Receipts</u>	<u>Disbursements</u>	<u>Cash and Investments 12-31-19</u>	<u>Receipts</u>	<u>Disbursements</u>	<u>Cash and Investments 12-31-20</u>
Sinking Fund Bond & Interest	\$ 10,162	\$ 358	\$ 34,160	\$ (23,640)	\$ 323	\$ 28,124	\$ (51,441)
Sewage Works Fund	78,720	7,173	6,000	79,893	7,114	15,000	72,007
Sinking Fund Reserve	72,953	28,332	-	101,285	28,332	-	129,617
Operating Account	2,042	78,514	80,391	165	143,578	100,572	43,171
Revenue Account	12,106	70,039	74,504	7,641	109,117	84,500	32,258
Certificate of Deposit	21,978	372	-	22,350	285	-	22,635
Totals	<u>\$ 197,961</u>	<u>\$ 184,788</u>	<u>\$ 195,055</u>	<u>\$ 187,694</u>	<u>\$ 288,749</u>	<u>\$ 228,196</u>	<u>\$ 248,247</u>

See accompanying notes to financial statement.

FRIENDSHIP REGIONAL SEWER DISTRICT  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND  
INVESTMENT BALANCES - REGULATORY BASIS  
As of December 31, 2022 and for the period January 1, 2019 through December 31, 2022

<u>Fund</u>	<u>Cash and Investments 01-01-21</u>	<u>Receipts</u>	<u>Disbursements</u>	<u>Cash and Investments 12-31-21</u>	<u>Receipts</u>	<u>Disbursements</u>	<u>Cash and Investments 12-31-22</u>
Sinking Fund Bond & Interest	\$ (51,441)	\$ 28,659	\$ 34,788	\$ (57,570)	\$ 86,270	\$ 27,503	\$ 1,197
Sewage Works Fund	72,007	7,145	-	79,152	28,014	99,000	8,166
Sinking Fund Reserve	129,617	-	-	129,617	-	60,000	69,617
Operating Account	43,171	174,640	210,285	7,526	188,244	188,016	7,754
Revenue Account	32,258	149,202	174,930	6,530	86,665	91,639	1,556
Certificate of Deposit	22,635	91	-	22,726	150	-	22,876
Totals	<u>\$ 248,247</u>	<u>\$ 359,737</u>	<u>\$ 420,003</u>	<u>\$ 187,981</u>	<u>\$ 389,343</u>	<u>\$ 466,158</u>	<u>\$ 111,166</u>

See accompanying notes to financial statement.

FRIENDSHIP REGIONAL SEWER DISTRICT  
NOTES TO FINANCIAL STATEMENT  
As of December 31, 2022 and for the period January 1, 2019 through December 31, 2022

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Reporting Entity: The Unit was established under the laws of the State of Indiana. The Unit operates under an appointed governing board.

The accompanying financial statement presents the financial information for the Unit.

Basis of Accounting: The financial statement is reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred. The basis of accounting also requires presentation of certain information as Other Information.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP), in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred. The regulatory basis also allows for all investments to be stated at cost, while GAAP requires fair value for qualifying investments.

Cash and Investments: Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

Receipts: Receipts are presented in the aggregate on the face of the financial statement. The aggregate receipts include the following sources:

*Charges for services.* Amounts received for services including, but not limited to, the following: planning commission charges, building department charges, copies of public records, copy machines charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable TV receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

*Other receipts.* Amounts received from various sources which can include, but are not limited to the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution or court order; internal service receipts; and fiduciary receipts.

Disbursements: Disbursements are presented in the aggregate on the face of the financial statement. The aggregate disbursements include the following uses:

*Personal services.* Amounts disbursed for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

*Supplies.* Amounts disbursed for articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

*Other services and charges.* Amounts disbursed for services including, but are not limited to: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

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(Continued)

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

*Debt service principal and interest.* Amounts disbursed for fixed obligations resulting from financial transactions previously entered into by the Unit. It includes all expenditures for the reduction of the principal and interest of the Unit general obligation indebtedness as well as lease agreements.

*Capital outlay.* Amounts disbursed for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

*Other disbursements.* Amounts disbursed for various purposes including, but not limited to the following: interfund loan payments, loans made to other funds, internal service disbursements, and transfers out that are authorized by statute, ordinance, resolution, or court order.

Interfund Transfers: The Unit may, from time to time, make transfers from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

Fund Accounting: Separate funds are established, maintained, and reported by the Unit. Each fund is used to account for amounts received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the Unit. The amounts accounted for in a specific fund may only be available for use for certain, legally-restricted purposes. Additionally, some funds are used to account for assets held by the Unit in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and, therefore, the funds cannot be used for any expenditures of the Unit itself.

**NOTE 2 - DEPOSITS AND INVESTMENTS**

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund (PDIF). This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the Unit to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

**NOTE 3 - RISK MANAGEMENT**

The Unit may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job-related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the Unit to set aside money for claim settlements. The self-insurance fund would be included in the financial statement. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

The Unit has purchased insurance to address the risks described above.

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(Continued)

FRIENDSHIP REGIONAL SEWER DISTRICT  
NOTES TO FINANCIAL STATEMENT  
As of December 31, 2022 and for the period January 1, 2019 through December 31, 2022

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**NOTE 4 - CASH BALANCE DEFICITS**

The financial statement contains a fund with a deficit in cash. The deficit in the Sinking Fund Bond & Interest fund is the result of disbursements exceeding receipts. The deficit in this fund will be repaid from future receipts.

**OTHER INFORMATION (Unaudited)**

FRIENDSHIP REGIONAL SEWER DISTRICT  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CASH AND  
 INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2019

	Sinking Fund Bond & Interest	Sewage Works Fund	Sinking Fund Reserve	Operating Account	Revenue Account	Certificate of Deposit	Totals
Cash and investments - beginning	\$ 10,162	\$ 78,720	\$ 72,953	\$ 2,042	\$ 12,106	\$ 21,978	\$ 197,961
Receipts:							
Charges for services	-	-	-	-	70,027	-	70,027
Other receipts	358	7,173	28,332	78,514	12	372	114,761
Total receipts	358	7,173	28,332	78,514	70,039	372	184,788
Disbursements:							
Personal services	-	-	-	21,580	-	-	21,580
Supplies	-	-	-	13,635	-	-	13,635
Other services and charges	-	-	-	15,001	26	-	15,027
Debt service - principal and interest	-	-	-	28,160	-	-	28,160
Capital outlay	-	-	-	653	-	-	653
Other disbursements	34,160	6,000	-	1,362	74,478	-	116,000
Total disbursements	34,160	6,000	-	80,391	74,504	-	195,055
Excess (deficiency) of receipts over disbursements	(33,802)	1,173	28,332	(1,877)	(4,465)	372	(10,267)
Cash and investments - ending	\$ (23,640)	\$ 79,893	\$ 101,285	\$ 165	\$ 7,641	\$ 22,350	\$ 187,694

FRIENDSHIP REGIONAL SEWER DISTRICT  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CASH AND  
 INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2020

	Sinking Fund Bond & Interest	Sewage Works Fund	Sinking Fund Reserve	Operating Account	Revenue Account	Certificate of Deposit	Totals
Cash and investments - beginning	\$ (23,640)	\$ 79,893	\$ 101,285	\$ 165	\$ 7,641	\$ 22,350	\$ 187,694
Receipts:							
Charges for services	-	-	-	-	109,089	-	109,089
Other receipts	323	7,114	28,332	143,578	28	285	179,660
Total receipts	323	7,114	28,332	143,578	109,117	285	288,749
Disbursements:							
Personal services	-	-	-	21,547	-	-	21,547
Supplies	-	-	-	1,266	-	-	1,266
Other services and charges	-	-	-	48,643	-	-	48,643
Debt service - principal and interest	28,124	-	-	29,116	-	-	57,240
Other disbursements	-	15,000	-	-	84,500	-	99,500
Total disbursements	28,124	15,000	-	100,572	84,500	-	228,196
Excess (deficiency) of receipts over disbursements	(27,801)	(7,886)	28,332	43,006	24,617	285	60,553
Cash and investments - ending	\$ (51,441)	\$ 72,007	\$ 129,617	\$ 43,171	\$ 32,258	\$ 22,635	\$ 248,247

FRIENDSHIP REGIONAL SEWER DISTRICT  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CASH AND  
 INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2021

	Sinking Fund Bond & Interest	Sewage Works Fund	Sinking Fund Reserve	Operating Account	Revenue Account	Certificate of Deposit	Totals
Cash and investments - beginning	\$ (51,441)	\$ 72,007	\$ 129,617	\$ 43,171	\$ 32,258	\$ 22,635	\$ 248,247
Receipts:							
Charges for services	-	-	-	-	149,146	-	149,146
Other receipts	28,659	7,145	-	174,640	56	91	210,591
Total receipts	28,659	7,145	-	174,640	149,202	91	359,737
Disbursements:							
Personal services	-	-	-	23,480	-	-	23,480
Supplies	-	-	-	9,632	-	-	9,632
Other services and charges	-	-	-	54,948	-	-	54,948
Capital outlay	-	-	-	87,300	-	-	87,300
Other disbursements	34,788	-	-	34,925	174,930	-	244,643
Total disbursements	34,788	-	-	210,285	174,930	-	420,003
Excess (deficiency) of receipts over disbursements	(6,129)	7,145	-	(35,645)	(25,728)	91	(60,266)
Cash and investments - ending	\$ (57,570)	\$ 79,152	\$ 129,617	\$ 7,526	\$ 6,530	\$ 22,726	\$ 187,981

FRIENDSHIP REGIONAL SEWER DISTRICT  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CASH AND  
 INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2022

	Sinking Fund Bond & Interest	Sewage Works Fund	Sinking Fund Reserve	Operating Account	Revenue Account	Certificate of Deposit	Totals
Cash and investments - beginning	\$ (57,570)	\$ 79,152	\$ 129,617	\$ 7,526	\$ 6,530	\$ 22,726	\$ 187,981
Receipts:							
Charges for services	-	-	-	-	86,647	-	86,647
Other receipts	86,270	28,014	-	188,244	18	150	302,696
Total receipts	86,270	28,014	-	188,244	86,665	150	389,343
Disbursements:							
Personal services	-	-	-	19,443	-	-	19,443
Supplies	-	-	-	40,412	-	-	40,412
Other services and charges	-	-	-	94,476	-	-	94,476
Debt service - principal and interest	27,503	-	-	27,503	-	-	55,006
Capital outlay	-	99,000	-	6,182	-	-	105,182
Other disbursements	-	-	60,000	-	91,639	-	151,639
Total disbursements	27,503	99,000	60,000	188,016	91,639	-	466,158
Excess (deficiency) of receipts over disbursements	58,767	(70,986)	(60,000)	228	(4,974)	150	(76,815)
Cash and investments - ending	\$ 1,197	\$ 8,166	\$ 69,617	\$ 7,754	\$ 1,556	\$ 22,876	\$ 111,166

FRIENDSHIP REGIONAL SEWER DISTRICT  
SCHEDULE OF PAYABLES AND RECEIVABLES  
December 31, 2022

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<u>Government or Enterprise</u>	<u>Accounts Payable</u>	<u>Accounts Receivable</u>
Governmental activities	\$ -	\$ 1,624
Friendship Regional Sewer District	<u>-</u>	<u>-</u>
Totals	<u>\$ -</u>	<u>\$ 1,624</u>

FRIENDSHIP REGIONAL SEWER DISTRICT  
 SCHEDULE OF LEASES AND DEBT  
 December 31, 2022

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Description of Debt		Ending Principal Balance	Principal Due Within One Year
<u>Type</u>	<u>Purpose</u>		
Governmental activities:			
General obligation bonds	USDA Developmental Loan	\$ 306,000	\$ 12,000
Totals		<u>\$ 306,000</u>	<u>\$ 12,000</u>

FRIENDSHIP REGIONAL SEWER DISTRICT  
SCHEDULE OF CAPITAL ASSETS  
December 31, 2022

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Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	<u>Balance</u>
Governmental activities:	
Total governmental activities	\$ <u>          -</u>
Friendship Regional Sewer District:	
Land	390,000
Infrastructure	555,000
Buildings	32,563
Machinery, equipment, and vehicles	15,000
Books and other	<u>10,000</u>
Total Friendship Regional Sewer District	<u>1,002,563</u>
Total capital assets	<u>\$ 1,002,563</u>

FRIENDSHIP REGIONAL SEWER DISTRICT  
STATE REPORTING INFORMATION  
January 1, 2019 – December 31, 2022

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The reports presented herein were prepared in addition to another official report prepared for the Unit as listed below:

Indiana State Board of Accounts Compliance Examination of the Friendship Regional Sewer District.

The above report contains the results of the compliance examination as required by the Indiana State Board of Accounts' *Accounting and Uniform Compliance Guidelines Manual For Special Districts*.