

**STATE BOARD OF ACCOUNTS**  
**302 West Washington Street**  
**Room E418**  
**INDIANAPOLIS, INDIANA 46204-2769**

FINANCIAL STATEMENT AUDIT REPORT

OF

ADAMS COUNTY REGIONAL SEWER DISTRICT

ADAMS COUNTY, INDIANA

January 1, 2021 to December 31, 2022



**FILED**  
10/23/2023



**STATE OF INDIANA**  
AN EQUAL OPPORTUNITY EMPLOYER

STATE BOARD OF ACCOUNTS  
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October 23, 2023

To: The Officials of the Adams County Regional Sewer District  
Adams County Regional Sewer District  
313 W. Jefferson St, Rm 337  
Decatur, IN 46733

As authorized under Indiana Code 5-11-1, we engaged private examiners under our review to perform the audit of Adams County Regional Sewer District. We have reviewed the audit report opined upon by Crowe LLP, Independent Public Accountants, for the period January 1, 2021 to December 31, 2022. Per the *Independent Auditor's Report*, the financial statements included in the report present fairly the financial condition of Adams County Regional Sewer District as of December 31, 2021 and 2022, and the results of its operations for the period then ended, on the basis of accounting described in the report.

In our opinion, Crowe LLP prepared the audit report in accordance with the guidelines established by the State Board of Accounts.

In addition to the report presented herein, a Supplemental Report for Adams County Regional Sewer District was prepared in accordance with the guidelines established by the State Board of Accounts.

The report is filed with this letter in our office as a matter of public record.

A handwritten signature in black ink that reads 'Tammy R. White'.

Tammy R. White, CPA  
Deputy State Examiner

**ADAMS COUNTY REGIONAL SEWER DISTRICT**  
Adams County, Indiana

**FINANCIAL STATEMENT**

As of December 31, 2022, and for the  
period of January 1, 2021 through December 31, 2022

ADAMS COUNTY REGIONAL SEWER DISTRICT  
Adams County, Indiana

FINANCIAL STATEMENT  
As of December 31, 2022, and for the  
period of January 1, 2021 through December 31, 2022

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ADAMS COUNTY REGIONAL SEWER DISTRICT  
SCHEDULE OF OFFICIALS (Unaudited)  
For the period of January 1, 2021 through December 31, 2022

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<u>Office</u>	<u>Official</u>	<u>Term</u>
Superintendent	Barry Scherer	01-01-21 to 06-30-22
	Larry Oberley	07-01-22 to 12-31-22
Treasurer	Nathan Rumschlag	01-01-21 to 12-31-22
President of the District Board	Shannon Smitley	01-01-21 to 12-31-22

## INDEPENDENT AUDITOR'S REPORT

Those Charged with Governance  
Adams County Regional Sewer District  
Adams County, Indiana

**Opinion**

We have audited the accompanying statement of receipts, disbursements, and cash and investment balances of the Adams County Regional Sewer District (the Unit) as of December 31, 2022 and for the period of January 1, 2021 through December 31, 2022, and the related notes to the financial statement.

**Unmodified Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statement presents fairly, in all material respects, the cash and investment balances of the Unit as of December 31, 2022, and its cash receipts and disbursements for the period of January 1, 2021 through December 31, 2022 in accordance with the financial reporting provisions of the Indiana State Board of Accounts described in Note 1.

**Adverse Opinion on U.S. Generally Accepted Accounting Principles**

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Unit as of December 31, 2022, or changes in net position for the period of January 1, 2021 through December 31, 2022.

**Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of the Unit, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As discussed in Note 1 to the financial statement, the Unit prepares its financial statement on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

### ***Responsibilities of Management for the Financial Statement***

Management is responsible for the preparation and fair presentation of the financial statement in accordance with the financial reporting provisions of the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6) as described in Note 1, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibilities for the Audit of the Financial Statement***

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Unit's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Unit's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

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(Continued)

**Other Information**

Management is responsible for the other information included with the financial statement. The other information comprises the Schedule of Officials, Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances – Regulatory Basis, Schedule of Payables and Receivables, Schedule of Leases and Debt, Schedule of Capital Assets, and State Reporting Information, but does not include the financial statement and our auditor's report thereon. Our opinion on the financial statement does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statement, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statement, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

*Crowe LLP*  
Crowe LLP

Indianapolis, Indiana  
September 28, 2023

ADAMS COUNTY REGIONAL SEWER DISTRICT  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND  
INVESTMENT BALANCES - REGULATORY BASIS  
As of December 31, 2022, and for the period January 1, 2021 through December 31, 2022

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<u>Fund</u>	Cash and Investments <u>01-01-21</u>	<u>Receipts</u>	<u>Disbursements</u>	Cash and Investments <u>12-31-21</u>
Operating Fund	\$ 70,964	\$ 837,446	\$ 821,320	\$ 87,090
Bobo Project 2 State SRF	-	204,913	204,913	-
Project 3 State SRF	-	8,853,784	8,853,784	-
Debt Service Reserve Fund	46,638	26,628	-	73,266
Short-Lived Asset Reserve Fund	57,503	27,325	7,093	77,735
Bond and Interest 2016 A & B	46,441	92,273	138,714	-
Operation and Maintenance Fund	33,817	-	-	33,817
Bond and Interest 2021 Bond	-	40,880	18,257	22,623
	<hr/>	<hr/>	<hr/>	<hr/>
Totals	<u>\$ 255,363</u>	<u>\$ 10,083,249</u>	<u>\$ 10,044,081</u>	<u>\$ 294,531</u>

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See accompanying notes to financial statement.

ADAMS COUNTY REGIONAL SEWER DISTRICT  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND  
INVESTMENT BALANCES - REGULATORY BASIS  
As of December 31, 2022, and for the period January 1, 2021 through December 31, 2022

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<u>Fund</u>	Cash and Investments <u>01-01-22</u>	<u>Receipts</u>	<u>Disbursements</u>	Cash and Investments <u>12-31-22</u>
Operating Fund	\$ 87,090	\$ 985,323	\$ 776,887	\$ 295,526
Project 3 State SRF	-	677,015	677,015	-
Project 4 Federal SRF SWIF	-	1,194,371	1,194,371	-
Project 4 State SRF WAF	-	1,113,997	1,113,997	-
Project 4 Adams County ARPA Grant	-	1,500,000	1,483,339	16,661
Project 5 State SRF	-	133,797	133,797	-
Debt Service Reserve Fund	73,266	28,073	-	101,339
Short-Lived Asset Reserve Fund	77,735	71,298	-	149,033
Bond and Interest 2016 A & B	-	139,486	92,868	46,618
Operation and Maintenance Fund	33,817	-	-	33,817
Bond and Interest 2021 Bond	<u>22,623</u>	<u>81,000</u>	<u>63,229</u>	<u>40,394</u>
 Totals	 <u>\$ 294,531</u>	 <u>\$ 5,924,360</u>	 <u>\$ 5,535,503</u>	 <u>\$ 683,388</u>

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See accompanying notes to financial statement.

ADAMS COUNTY REGIONAL SEWER DISTRICT  
NOTES TO FINANCIAL STATEMENT  
As of December 31, 2022 and for the period January 1, 2021 through December 31, 2022

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Reporting Entity: The Unit was established under the laws of the State of Indiana. The Unit operates under an appointed governing board.

The accompanying financial statement presents the financial information for the Unit.

Basis of Accounting: The financial statement is reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred. The basis of accounting also requires presentation of certain information as Other Information.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP), in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred. The regulatory basis also allows for all investments to be stated at cost, while GAAP requires fair value for qualifying investments.

Cash and Investments: Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

Receipts: Receipts are presented in the aggregate on the face of the financial statement. The aggregate receipts include the following sources:

*Taxes.* Amounts received including one or more of the following: property taxes, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeepers tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the Unit.

*Licenses and permits.* Amounts received from businesses, occupations, or non-businesses that must be licensed before doing business within the government's jurisdiction, or permits levied according to the benefits presumably conferred by the permit. Examples of licenses and permits include the following: peddler licenses, animal licenses, auctioneer licenses, building and planning permits, demolition permits, electrical permits, sign permits, and gun permits.

*Intergovernmental receipts.* Amounts received from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of this type of receipts include, but are not limited to: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distribution received from the state, local road and street distribution received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

*Charges for services.* Amounts received for services including, but not limited to, the following: planning commission charges, building department charges, copies of public records, copy machines charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable TV receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

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(Continued)

ADAMS COUNTY REGIONAL SEWER DISTRICT  
NOTES TO FINANCIAL STATEMENT  
As of December 31, 2022 and for the period January 1, 2021 through December 31, 2022

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

*Fines and forfeits.* Amounts received from fines and penalties imposed for the commission of statutory offenses, violation of lawful administrative rules and regulations (fines), and for the neglect of official duty and monies derived from confiscating deposits held as performance guarantees (forfeitures).

*Utility fees.* Amounts received from charges for current services.

*Penalties.* Amounts received from late payment fees.

*Other receipts.* Amounts received from various sources which can include, but are not limited to the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution or court order; internal service receipts; and fiduciary receipts.

Disbursements: Disbursements are presented in the aggregate on the face of the financial statement. The aggregate disbursements include the following uses:

*Personal services.* Amounts disbursed for salaries, wages, and related employee benefits provided for all persons employed. In those Units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

*Supplies.* Amounts disbursed for articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

*Other services and charges.* Amounts disbursed for services including, but are not limited to: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

*Debt service principal and interest.* Amounts disbursed for fixed obligations resulting from financial transactions previously entered into by the Unit. It includes all expenditures for the reduction of the principal and interest of the Unit general obligation indebtedness including lease agreements.

*Capital outlay.* Amounts disbursed for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

*Utility operating expenses.* Amounts disbursed for operating the utilities.

*Other disbursements.* Amounts disbursed for various purposes including, but not limited to the following: interfund loan payments, loans made to other funds, internal service disbursements, and transfers out that are authorized by statute, ordinance, resolution, or court order.

Interfund Transfers: The Unit may, from time to time, make transfers from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

Fund Accounting: Separate funds are established, maintained, and reported by the Unit. Each fund is used to account for amounts received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the Unit. The amounts accounted for in a specific fund may only be available for use for certain, legally-restricted purposes. Additionally, some funds are used to account for assets held by the Unit in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and, therefore, the funds cannot be used for any expenditures of the Unit itself.

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(Continued)

**NOTE 2 - DEPOSITS AND INVESTMENTS**

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund (PDIF). This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the Unit to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

**NOTE 3 - RISK MANAGEMENT**

The Unit may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job-related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the Unit to set aside money for claim settlements. The self-insurance fund would be included in the financial statement. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

The Unit has purchased insurance to address the risks described above.

**OTHER INFORMATION (Unaudited)**

ADAMS COUNTY REGIONAL SEWER DISTRICT  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CASH AND  
 INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2021

	Operating Fund	Bobo Project 2 State SRF	Project 3 State SRF	Debt Service Reserve Fund	Short-Lived Asset Reserve Fund	Bond and Interest 2016 A & B	Operation and Maintenance Fund	Bond and Interest 2021 Bond	Totals
Cash and investments - beginning	\$ 70,964	\$ -	\$ -	\$ 46,638	\$ 57,503	\$ 46,441	\$ 33,817	\$ -	\$ 255,363
Receipts:									
Utility fees	521,014	-	-	-	-	-	-	-	521,014
Intergovernmental	-	204,913	8,853,784	-	-	-	-	-	9,058,697
Other receipts	316,432	-	-	26,628	27,325	92,273	-	40,880	503,538
Total receipts	837,446	204,913	8,853,784	26,628	27,325	92,273	-	40,880	10,083,249
Disbursements:									
Personal services	122,653	-	-	-	-	-	-	-	122,653
Other services and charges	8,281	-	-	-	-	-	-	-	8,281
Debt service - principal and interest	511,333	-	-	-	-	92,679	-	18,257	622,269
Capital outlay	-	204,913	8,853,784	-	-	-	-	-	9,058,697
Utility operating expenses	179,053	-	-	-	-	-	-	-	179,053
Other disbursements	-	-	-	-	7,093	46,035	-	-	53,128
Total disbursements	821,320	204,913	8,853,784	-	7,093	138,714	-	18,257	10,044,081
Excess (deficiency) of receipts over disbursements	16,126	-	-	26,628	20,232	(46,441)	-	22,623	39,168
Cash and investments - ending	\$ 87,090	\$ -	\$ -	\$ 73,266	\$ 77,735	\$ -	\$ 33,817	\$ 22,623	\$ 294,531

ADAMS COUNTY REGIONAL SEWER DISTRICT  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CASH AND  
 INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2022

	Operating Fund	Project 3 State SRF	Project 4 Federal SRF SWIF	Project 4 State SRF WAF	Project 4 Adams County ARPA Grant	Project 5 State SRF	Debt Service Reserve Fund	Short-Lived Asset Reserve Fund	Bond and Interest 2016 A & B	Operation and Maintenance Fund	Bond and Interest 2021 Bond	Totals
Cash and investments - beginning	\$ 87,090	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 73,266	\$ 77,735	\$ -	\$ 33,817	\$ 22,623	\$ 294,531
Receipts:												
Utility fees	875,301	-	-	-	-	-	-	-	-	-	-	875,301
Intergovernmental	-	677,015	1,194,371	1,113,997	1,500,000	133,797	-	-	-	-	-	4,619,180
Other receipts	110,022	-	-	-	-	-	28,073	71,298	139,486	-	81,000	429,879
Total receipts	985,323	677,015	1,194,371	1,113,997	1,500,000	133,797	28,073	71,298	139,486	-	81,000	5,924,360
Disbursements:												
Personal services	204,016	-	-	-	-	-	-	-	-	-	-	204,016
Other services and charges	18,666	-	-	-	-	-	-	-	-	-	-	18,666
Debt service - principal and interest	211,507	-	-	-	-	-	-	-	92,868	-	63,229	367,604
Capital outlay	-	677,015	1,194,371	1,113,997	1,483,339	133,797	-	-	-	-	-	4,602,519
Utility operating expenses	216,889	-	-	-	-	-	-	-	-	-	-	216,889
Other disbursements	125,809	-	-	-	-	-	-	-	-	-	-	125,809
Total disbursements	776,887	677,015	1,194,371	1,113,997	1,483,339	133,797	-	-	92,868	-	63,229	5,535,503
Excess (deficiency) of receipts over disbursements	208,436	-	-	-	16,661	-	28,073	71,298	46,618	-	17,771	388,857
Cash and investments - ending	\$ 295,526	\$ -	\$ -	\$ -	\$ 16,661	\$ -	\$ 101,339	\$ 149,033	\$ 46,618	\$ 33,817	\$ 40,394	\$ 683,388

ADAMS COUNTY REGIONAL SEWER DISTRICT  
SCHEDULE OF PAYABLES AND RECEIVABLES  
December 31, 2022

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<u>Government or Enterprise</u>	<u>Accounts Payable</u>	<u>Accounts Receivable</u>
Adams County Regional Sewer District	\$ -	\$ 36,303
Totals	<u>\$ -</u>	<u>\$ 36,303</u>

ADAMS COUNTY REGIONAL SEWER DISTRICT  
SCHEDULE OF LEASES AND DEBT  
December 31, 2022

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<u>Type</u>	<u>Description of Debt</u>	<u>Ending Principal Balance</u>	<u>Principal Due Within One Year</u>
Adams County Regional Sewer District:			
Revenue bonds	Sewage Works Revenue Bond Series 2016A	\$ 2,302,000	\$ 36,000
Revenue bonds	Sewage Works Revenue Bond Series 2016B	153,000	2,000
Revenue bonds	Sewage Works Revenue Bond Anticipation Note Series 2020	2,192,601	2,192,601
Revenue bonds	Sewage Works Revenue Bond Anticipation Note Series 2021	7,649,062	7,649,062
Revenue bonds	Sewage Works Revenue Bond Series 2021	1,860,000	38,000
Revenue bonds	Sewage Works Revenue Bond Series 2022	134,000	-
Other	Truck Loan - First Bank of Berne	<u>2,540</u>	<u>2,540</u>
Totals		<u>\$ 14,293,203</u>	<u>\$ 9,920,203</u>

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ADAMS COUNTY REGIONAL SEWER DISTRICT  
SCHEDULE OF CAPITAL ASSETS  
December 31, 2022

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Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	<u>Ending Balance</u>
Adams County Regional Sewer District:	
Infrastructure	\$ 19,986,271
Machinery, equipment, and vehicles	<u>70,254</u>
Total capital assets	<u>\$ 20,056,525</u>

ADAMS COUNTY REGIONAL SEWER DISTRICT  
STATE REPORTING INFORMATION  
January 1, 2021 – December 31, 2022

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The reports presented herein were prepared in addition to another official report prepared for the Unit as listed below:

Indiana State Board of Accounts Compliance Examination of Adams County Regional Sewer District.

The above report contains the results of the compliance examination as required by the Indiana State Board of Accounts' *Accounting and Uniform Compliance Guidelines Manual For Special Districts*.