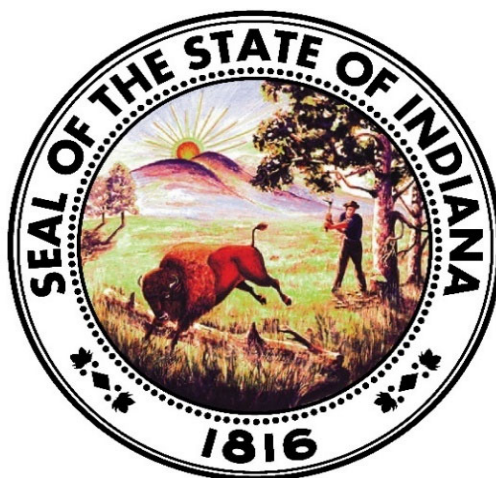


**STATE BOARD OF ACCOUNTS**  
**302 West Washington Street**  
**Room E418**  
**INDIANAPOLIS, INDIANA 46204-2769**

FINANCIAL STATEMENT AND  
FEDERAL SINGLE AUDIT REPORT  
OF  
NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION  
PORTER COUNTY, INDIANA  
January 1, 2022 to December 31, 2022



**FILED**  
10/20/2023



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Web Site: [www.in.gov/sboa](http://www.in.gov/sboa)

October 20, 2023

To: The Officials of the Northwestern Indiana Regional Planning Commission  
Northwestern Indiana Regional Planning Commission  
6100 Southport Road  
Portage, IN 46368

As authorized under Indiana Code 5-11-1, we engaged private examiners under our review to perform the audit of Northwestern Indiana Regional Planning Commission. We have reviewed the audit report opined upon by Crowe LLP, Independent Public Accountants, for the period January 1, 2022 to December 31, 2022. Per the *Independent Auditor's Report*, the financial statements included in the report present fairly, in all material respects, the cash and investment balances of the Commission as of December 31, 2022, and its cash receipts and disbursements for the year then ended in accordance with the financial reporting provisions of the Indiana State Board of Accounts described in Note 1.

In our opinion, Crowe LLP prepared the audit report in accordance with the guidelines established by the State Board of Accounts.

In addition to the report presented herein, a Supplemental Report for Northwestern Indiana Regional Planning Commission was prepared in accordance with the guidelines established by the State Board of Accounts.

The report is filed with this letter in our office as a matter of public record.

A handwritten signature in black ink that reads "Tammy R. White".

Tammy R. White, CPA  
Deputy State Examiner

**NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION**  
Porter County, Indiana

**FINANCIAL STATEMENT**  
December 31, 2022

NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION  
Porter County, Indiana

FINANCIAL STATEMENT  
December 31, 2022

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NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION  
SCHEDULE OF OFFICIALS (Unaudited)  
December 31, 2022

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<u>Office</u>	<u>Official</u>	<u>Term</u>
Executive Director	Ty Warner	01-01-22 to 12-31-22
Chief Financial Officer	Talaya Jones	01-01-22 to 12-31-22
Chair of the Board of Commissioners	Justin Kiel	01-01-22 to 12-31-22

## INDEPENDENT AUDITOR'S REPORT

Those Charged with Governance  
Northwestern Indiana Regional Planning Commission  
Porter County, Indiana

**Report on the Audit of the Financial Statement*****Opinion***

We have audited the accompanying statement of receipts, disbursements, and cash and investment balances of the Northwestern Indiana Regional Planning Commission (the Commission) as of and for the year ended December 31, 2022, and the related notes (the financial statement).

***Unmodified Opinion on Regulatory Basis of Accounting***

In our opinion, the financial statement referred to above present fairly, in all material respects, the cash and investment balances of the Commission as of December 31, 2022, and its cash receipts and disbursements for the year then ended in accordance with the financial reporting provisions of the Indiana State Board of Accounts described in Note 1.

***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles paragraph, the financial statement referred to below does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Commission as of December 31, 2022, or changes in net position or cash flows thereof for the year then ended.

***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of the Commission, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

***Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As discussed in Note 1 to the financial statement, the Commission prepares its financial statement on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

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(Continued)

### ***Responsibilities of Management for the Financial Statement***

Management is responsible for the preparation and fair presentation of the financial statement in accordance with the financial reporting provisions of the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6) as described in Note 1, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibilities for the Audit of the Financial Statement***

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

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(Continued)

### **Supplementary Information**

Our audit was conducted for the purpose of forming an opinion on the financial statement that collectively comprise the Unit's financial statement. The accompanying Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* is presented for purposes of additional analysis and is not a required part of the financial statement.

The Schedule of Expenditures of Federal Awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statement. The information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the financial statement as a whole.

### **Other Information**

Management is responsible for the other information included with the financial statement. The other information comprises the Schedule of Officials, Other Information Schedules, and State Reporting Information, but does not include the financial statement and our auditor's report thereon. Our opinion on the financial statement does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statement, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statement, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated September 21, 2023, our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control over financial reporting and compliance.

  
Crowe LLP

Indianapolis, Indiana  
September 21, 2023

NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION  
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND  
INVESTMENT BALANCES - REGULATORY BASIS  
For the Year Ended December 31, 2022

Fund	Cash and Investments			Cash and Investments
	01-01-22	Receipts	Disbursements	12-31-22
General Fund	\$ 846,460	\$ 1,342,840	\$ 1,636,640	\$ 552,660
Coastal Grant	-	-	6,245	(6,245)
Transit Capital	514,011	18,000	-	532,011
PMTF Grant	156,229	392,155	548,384	-
LaPorte RLF	255,533	66,888	70,310	252,111
KRBC	-	17,034	17,034	-
CARES NWI Revolving Loan Fund	2,254	110,814	100,709	12,359
FTA IN-2020-014	-	122,110	124,263	(2,153)
CARES Revolving Loan Grant	(11,819)	15,729	3,910	-
Institutional Grant	-	200,322	200,322	-
IN-90-X667	-	268,401	268,401	-
EDA Partnership 2021	(18,721)	49,142	30,421	-
EDA Partnership 2022	-	26,096	26,096	-
CommuniTree FY 2019	(34,361)	60,543	26,182	-
CommuniTree FY 2022	-	34,871	67,022	(32,151)
FTA IN-2017-027	-	182,944	182,944	-
FTA IN-2017-028	26,872	44,000	70,872	-
FTA 2018-026	(86,659)	496,921	410,262	-
INDOT CMAQ & PL FY20	(11,337)	635,279	623,942	-
FTA IN-2018-016	-	700	700	-
FTA IN-2019-029	-	192,078	192,078	-
Brownfield	164,166	186,032	350,198	-
FTA 2019-030	-	581,206	607,794	(26,588)
FTA 2020-039	-	1,091,753	1,091,753	-
FTA IN-2016-033	-	95,721	95,721	-
CAWS FY21	(6,762)	16,662	9,900	-
INDOT CMAQ & PL FY22	(203,518)	1,152,528	1,079,176	(130,166)
INDOT CMAQ & PL FY2021	(8,116)	73,673	262,980	(197,423)
FTA IN-2021-054	-	105,565	105,565	-
INDOT CMAQ & PL FY23	-	-	96,401	(96,401)
Partners for Clean Air	-	13,828	13,828	-
Donnelley Foundation	1,256	400	1,656	-
SEAC Services	-	9,397	9,397	-
2021 Climate - Greenhouse Gas Emission	(1,183)	1,183	5,500	(5,500)
<b>Totals</b>	<b>\$ 1,584,305</b>	<b>\$ 7,604,815</b>	<b>\$ 8,336,606</b>	<b>\$ 852,514</b>

See Independent Auditor's Report and notes to the financial statement.

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Reporting Entity: The Northwestern Indiana Regional Planning Commission (the Commission) was established under the laws of the State of Indiana. The Commission operates as a separate legal entity under provisions of the Indiana Code (Title 36, Article VII, Chapter 7.6). Its primary mission is planning and development coordination in northwestern Indiana, which includes Lake, Porter, and LaPorte Counties. Legislation enacted into law during 2007 changed the composition of the Commission. The governing body of the Commission currently consists of fifty-three members. Members are appointed by the counties, cities and towns within northwestern Indiana according to the provisions of the enabling legislation. Each county makes three appointments; each city and town appoint one member. All members must be elected officials. Members serve until replaced by the appointing authorities, which are typically the chief elected executive officials of the individual cities and towns and specified county officials. The Commission itself cannot remove a member for any reason.

According to state legislation, each of the three counties must make a mandatory appropriation to the Commission in an amount equal to seventy cents per capita. Counties voluntarily may make contributions in excess of this amount. The Commission selects and employs its Executive Director, controls the hiring of its employees and is responsible for its overall fiscal management. No other entity is responsible for the legal obligations of the Commission.

The enabling legislation under which the Commission was established provides for an appointing and funding process that is sufficient to support the conclusion that the Commission is not accountable to any other single unit of government. The Commission is a primary unit; it has no component units.

The accompanying financial statement presents the financial information for the Commission.

Basis of Accounting: The financial statement is reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred. The basis of accounting also requires presentation of certain information as Other Information.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP), in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred. The regulatory basis also allows for all investments to be stated at cost, while GAAP requires fair value for qualifying investments.

Cash and Investments: Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

Receipts: Receipts are presented in the aggregate on the face of the financial statement. The aggregate receipts include the following sources:

*Intergovernmental receipts.* Amounts received from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of intergovernmental receipts include, but are not limited to, the following: local income tax, federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distributions received from the state, local road and street distributions received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

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(Continued)

NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION  
NOTES TO FINANCIAL STATEMENT  
December 31, 2022

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

*Charges for services.* Amounts received for services including, but not limited to, the following: planning commission charges, building department charges, copies of public records, copy machines charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable TV receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

*Fines and forfeits.* Amounts received from fines and penalties imposed for the commission of statutory offenses, violation of lawful administrative rules and regulations (fines), and for the neglect of official duty and monies derived from confiscating deposits held as performance guarantees (forfeitures).

*Other receipts.* Amounts received from various sources, including, but not limited to, the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution, or court order; internal service receipts; and fiduciary receipts.

**Disbursements:** Disbursements are presented in the aggregate on the face of the financial statement. The aggregate disbursements include the following uses:

*Personal services.* Amounts disbursed for salaries, wages, and related employee benefits provided for all persons employed. In those Units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

*Supplies.* Amounts disbursed for articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include office supplies, operating supplies, and repair and maintenance supplies.

*Other services and charges.* Amounts disbursed for services including, but are not limited to: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

*Capital outlay.* Amounts disbursed for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

*Other disbursements.* Amounts disbursed for various purposes including, but not limited to the following: interfund loan payments, loans made to other funds, internal service disbursements, lease agreements, and transfers out that are authorized by statute, ordinance, resolution, or court order.

**NOTE 2 - DEPOSITS AND INVESTMENTS**

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the Commission to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

The Commission held cash deposits with financial institutions that maintained FDIC and PDIF coverages, as applicable.

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(Continued)

**NOTE 3 - RISK MANAGEMENT**

The Commission may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job-related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the Commission to set aside money for claim settlements. The self-insurance fund would be included in the financial statement. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

The Commission has purchased insurance to address the risks described above.

**NOTE 4 - PENSION PLAN**

*Public Employees' Retirement Fund*

*Plan Description*

The Indiana Public Employees' Retirement Fund (PERF) is a defined benefit pension plan. PERF is an agent multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in this defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the Indiana Public Retirement System (INPRS) Board, most requirements of the system, and give the Commission to contribute to the plan.

The Public Employees' Hybrid Plan (PERF Hybrid) consists of two components: PERF DB, the employer-funded monthly defined benefit component, and the Public Employees' Hybrid Members Defined Contribution Account, the defined contribution component.

The Retirement Savings Plan for Public Employees (My Choice) is a multiple-employer defined contribution plan. It is administered through the INPRS Board in accordance with state statutes (IC 5-10.2 and IC 5-10.3) and administrative code (35 IAC 1.2), which govern most requirements of the system and give the Commission ability to contribute to the plan.

New employees hired have a one-time election to join either the PERF Hybrid or the My Choice.

INPRS administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System  
1 North Capital Street, Suite 001  
Indianapolis, IN 46204  
Ph. (888) 526-1687

NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION  
NOTES TO FINANCIAL STATEMENT  
December 31, 2022

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**NOTE 4 - PENSION PLAN** (Continued)

*Contributions*

Members' contributions are set by state statute at 3 percent of compensation for both the defined contribution component of PERF Hybrid and My Choice. The employer may elect to make the contribution on behalf of the member of the defined contribution component of PERF Hybrid and My Choice members may receive additional employer contribution in lieu of the PERF DB. Contributions to the PERF DB are determined by INPRS Board based on actuarial valuation.

**NOTE 5 - CASH BALANCE DEFICITS**

The financial statement contains eight funds with deficits in cash totaling \$496,627 that existed at December 31, 2022. The funds are entirely funded by reimbursable grants, and the deficits existed due to the timing of the reimbursement occurring after December 31, 2022 for expenses incurred before year-end. The related cost reimbursements were received in 2023.

NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CASH AND  
 INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2022

	General Fund	Coastal Grant	Transit Capital	PMTF Grant	LaPorte RLF	KRBC	CARES NWI Revolving Loan Fund	FTA IN-2020-014	CARES Revolving Loan Grant	Institutional Grant	IN-90-X667	EDA Partnership 2021	EDA Partnership 2022
Cash and investments - beginning	\$ 846,460	\$ -	\$ 514,011	\$ 156,229	\$ 255,533	\$ -	\$ 2,254	\$ -	\$ (11,819)	\$ -	\$ -	\$ (18,721)	\$ -
Receipts:													
Intergovernmental receipts	543,434	-	18,000	392,155	-	17,034	-	122,110	15,729	200,322	110,500	49,142	26,096
Charges for services	-	-	-	-	-	-	-	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	1,000	-	550	-	-	-	-	-	-
Other receipts	799,406	-	-	-	65,888	-	110,264	-	-	-	157,901	-	-
Total receipts	1,342,840	-	18,000	392,155	66,888	17,034	110,814	122,110	15,729	200,322	268,401	49,142	26,096
Disbursements:													
Personal services	1,040,000	6,245	-	-	-	-	-	857	1,528	86,031	-	29,831	21,331
Supplies	-	-	-	-	-	-	-	141	-	-	-	-	-
Other services and charges	434,675	-	-	548,221	670	3,906	709	26,296	196	58,292	-	590	249
Capital outlay	-	-	-	-	-	-	-	92,119	-	-	268,401	-	-
Other disbursements	161,965	-	-	163	69,640	13,128	100,000	4,850	2,186	55,999	-	-	4,516
Total disbursements	1,636,640	6,245	-	548,384	70,310	17,034	100,709	124,263	3,910	200,322	268,401	30,421	26,096
Excess (deficiency) of receipts over disbursements	(293,800)	(6,245)	18,000	(156,229)	(3,422)	-	10,105	(2,153)	11,819	-	-	18,721	-
Cash and investments - ending	\$ 552,660	\$ (6,245)	\$ 532,011	\$ -	\$ 252,111	\$ -	\$ 12,359	\$ (2,153)	\$ -	\$ -	\$ -	\$ -	\$ -

(Continued)

NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CASH AND  
 INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2022

	CommuniTree FY 2019	CommuniTree FY 2022	FTA IN-2017-027	FTA IN-2017-028	FTA 2018-026	INDOT CMAQ & PL FY20	FTA IN-2018-016	FTA IN-2019-029	Brownfield	FTA 2019-030	FTA 2020-039
Cash and investments - beginning	\$ (34,361)	\$ -	\$ -	\$ 26,872	\$ (86,659)	\$ (11,337)	\$ -	\$ -	\$ 164,166	\$ -	\$ -
Receipts:											
Intergovernmental receipts	60,543	34,871	182,944	44,000	496,921	635,279	700	192,078	186,032	581,206	1,091,753
Charges for services	-	-	-	-	-	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-	-	-	-	-	-
Other receipts	-	-	-	-	-	-	-	-	-	-	-
Total receipts	60,543	34,871	182,944	44,000	496,921	635,279	700	192,078	186,032	581,206	1,091,753
Disbursements:											
Personal services	-	13,378	584	-	193,725	-	-	-	-	59,627	-
Supplies	24,556	-	-	-	-	-	-	-	-	-	-
Other services and charges	1,626	53,644	182,313	-	153,138	352,004	700	192,078	181,644	457,703	1,091,753
Capital outlay	-	-	-	70,872	-	-	-	-	-	90,464	-
Other disbursements	-	-	47	-	63,399	271,938	-	-	168,554	-	-
Total disbursements	26,182	67,022	182,944	70,872	410,262	623,942	700	192,078	350,198	607,794	1,091,753
Excess (deficiency) of receipts over disbursements	34,361	(32,151)	-	(26,872)	86,659	11,337	-	-	(164,166)	(26,588)	-
Cash and investments - ending	\$ -	\$ (32,151)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (26,588)	\$ -

(Continued)

NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION  
 COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CASH AND  
 INVESTMENT BALANCES - REGULATORY BASIS  
 For the Year Ended December 31, 2022

	FTA IN-2016-033	CAWS FY21	INDOT CMAQ & PL FY22	INDOT CMAQ & PL FY2021	FTA IN-2021-054	INDOT CMAQ & PL FY23	Partners for Clean Air	Donnelley Foundation	SEAC Services	2021 Climate - Greenhouse Gas Emission	Totals
Cash and investments - beginning	\$ -	\$ (6,762)	\$ (203,518)	\$ (8,116)	\$ -	\$ -	\$ -	\$ 1,256	\$ -	\$ (1,183)	\$ 1,584,305
Receipts:											
Intergovernmental receipts	91,657	16,662	1,152,528	73,673	105,565	-	-	-	9,397	-	6,450,331
Charges for services	-	-	-	-	-	-	13,828	-	-	1,183	15,011
Fines and forfeits	-	-	-	-	-	-	-	-	-	-	1,550
Other receipts	4,064	-	-	-	-	-	-	400	-	-	1,137,923
Total receipts	95,721	16,662	1,152,528	73,673	105,565	-	13,828	400	9,397	1,183	7,604,815
Disbursements:											
Personal services	-	4,015	566,795	-	-	-	-	1,433	1,378	-	2,026,758
Supplies	-	-	314,381	-	-	-	-	-	-	-	339,078
Other services and charges	-	143	-	262,980	105,565	96,401	10,964	223	-	5,500	4,222,183
Capital outlay	95,721	-	-	-	-	-	-	-	-	-	617,577
Other disbursements	-	5,742	198,000	-	-	-	2,864	-	8,019	-	1,131,010
Total disbursements	95,721	9,900	1,079,176	262,980	105,565	96,401	13,828	1,656	9,397	5,500	8,336,606
Excess (deficiency) of receipts over disbursements	-	6,762	73,352	(189,307)	-	(96,401)	-	(1,256)	-	(4,317)	(731,791)
Cash and investments - ending	\$ -	\$ -	\$ (130,166)	\$ (197,423)	\$ -	\$ (96,401)	\$ -	\$ -	\$ -	\$ (5,500)	\$ 852,514

**OTHER INFORMATION (Unaudited)**

NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION  
SCHEDULE OF PAYABLES AND RECEIVABLES  
December 31, 2022

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<u>Government or Enterprise</u>	<u>Accounts Payable</u>	<u>Accounts Receivable</u>
Governmental activities	\$ <u>2,232</u>	\$ <u>1,865,739</u>

NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION  
 SCHEDULE OF LEASES AND DEBT  
 December 31, 2022

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<u>Lessor</u>	<u>Purpose</u>	<u>Annual Lease Payment</u>	<u>Lease Beginning Date</u>	<u>Lease Ending Date</u>
Governmental activities:				
Impact Networking Indiana LLC	Copier/IT Services/Phone Srvc	\$ 66,291	3/25/2019	3/24/2024
Portage Redevelopment Commission	Office Lease	<u>242,626</u>	1/1/2014	12/31/2023
Total of annual lease payments		<u>\$ 308,917</u>		

NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION  
SCHEDULE OF CAPITAL ASSETS  
December 31, 2022

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Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	<u>Ending Balance</u>
Governmental activities:	
Machinery, equipment, and vehicles	\$ 2,553,376
Books and other	<u>12,523</u>
Total capital assets	<u>\$ 2,565,899</u>

NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION  
STATE REPORTING INFORMATION  
December 31, 2022

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The reports presented herein were prepared in addition to another official report prepared for the Commission as listed below:

Indiana State Board of Accounts Compliance Examination of the Northwestern Indiana Regional Planning Commission.

The above report contains the results of the compliance examination as required by the Indiana State Board of Accounts' *Accounting and Uniform Compliance Guidelines Manual For Special Districts*.

**SUPPLEMENTARY INFORMATION**

NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
Year ended December 31, 2022

<u>Federal Grantor Agency Cluster Title/Program Title/Project Title</u>	<u>Pass-Through Entity or Direct Grant</u>	<u>Assistance Listing Number</u>	<u>Pass-Through Entity (or Other) Identifying Number</u>	<u>Total Federal Awards Expended</u>	<u>Total Passed Through to Subrecipient</u>
<b><u>Department of Agriculture</u></b>					
Cooperative Forestry Assistance	Direct Award	10.664	19-DG-11420000-020 22-DG-11094200-012	\$ 60,543 <u>34,871</u>	\$ - <u>-</u>
Total – Department of Agriculture				<u>95,414</u>	<u>-</u>
<b><u>Department of Commerce</u></b>					
<b><u>Economic Development Cluster</u></b>					
Economic Adjustment Assistance Laporte RLF	Direct Award	11.307	06-39-02180	351,842	-
COVID-19 Economic Adjustment Assistance CARES RLF	Direct Award	11.307	06-79-06235	122,224	-
COVID-19 Economic Adjustment Assistance CARES Act Supplemental Funding for Economic Development Districts Institutional	Direct Award	11.307	ED20CHI3070041	<u>200,232</u>	<u>-</u>
Total – Economic Development Cluster				<u>674,298</u>	<u>-</u>
Economic Development Support of Planning Organizations Economic Development District	Direct Award	11.302	ED21CHI3020014 ED22CHI3020010	49,142 <u>26,096</u>	- <u>-</u>
Total – Economic Development Support of Planning Organizations Economic Development District				<u>75,238</u>	<u>-</u>
Total - Department of Commerce				<u>749,536</u>	<u>-</u>
<b><u>Department of the Interior</u></b>					
Great Lakes Restoration Chicago Area Waterways System (CAWS) Aquatic Invasive Species (AIS) Stakeholder Group	Direct Award	15.662	F21AP00852	<u>16,662</u>	<u>-</u>
Total - Department of Interior				<u>16,662</u>	<u>-</u>

(Continued)

NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
Year ended December 31, 2022

<b>Federal Grantor Agency Cluster Title/Program Title/Project Title</b>	<b>Pass-Through Entity or Direct Grant</b>	<b>Assistance Listing Number</b>	<b>Pass-Through Entity (or Other) Identifying Number</b>	<b>Total Federal Awards Expended</b>	<b>Total Passed Through to Subrecipient</b>
<b><u>Department of Transportation</u></b>					
<b>Federal Transit Cluster</b>					
Federal Transit Formula Grants	Direct Award				
		20.507	IN-2016-033-00	\$ 91,657	\$ 91,657
		20.507	IN-2017-027-00	182,944	182,313
		20.507	IN-2017-028-00	44,000	44,000
		20.507	IN-2018-016-00	700	700
		20.507	IN-2018-026-00	450,242	202,649
		20.507	IN-2019-029-00	192,078	192,078
		20.507	IN-2019-030-00	500,694	500,694
COVID -19 Grant		20.507	IN-2020-014-00	122,110	101,180
		20.507	IN-2020-039-00	801,562	801,562
		20.507	IN-90-X667	<u>110,500</u>	<u>110,500</u>
Total - Federal Transit Cluster				<u>2,496,487</u>	<u>2,227,333</u>
<b>Transit Services Programs Cluster</b>					
Enhanced Mobility of Seniors & Discretionary Programs	Direct Award				
		20.513	IN-2018-026-00	46,679	46,679
		20.513	IN-2019-030-00	80,512	80,512
		20.513	IN-2020-039-00	290,191	290,191
		20.513	IN-2021-054-00	<u>105,565</u>	<u>105,565</u>
Total – Transit Services Programs Cluster				<u>522,947</u>	<u>522,947</u>
<b>Highway Planning and Construction Cluster</b>					
	Indiana Department of Transportation				
		20.205	20,022,992	635,279	-
		20.205	20,044,215	73,673	-
		20.205	20,651,111	<u>1,152,528</u>	<u>-</u>
Total - Highway Planning and Construction Cluster				<u>1,861,480</u>	<u>-</u>
Total - Department of Transportation				<u>4,880,914</u>	<u>2,750,280</u>

(Continued)

NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION  
 SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
 Year ended December 31, 2022

<u>Federal Grantor Agency</u> <u>Cluster Title/Program Title/Project Title</u>	<u>Pass-Through Entity or Direct Grant</u>	<u>Assistance Listing Number</u>	<u>Pass-Through Entity (or Other) Identifying Number</u>	<u>Total Federal Awards Expended</u>	<u>Total Passed Through to Subrecipient</u>
<u>Environmental Protection Agency</u> Brownfields Multipurpose, Assessment, Revolving Loan Fund, and Cleanup Cooperative Agreements	Direct Award	66.818	00E02718	\$ 186,032	\$ -
Total – Environmental Protection Agency				<u>186,032</u>	<u>-</u>
Total federal awards expended				<u>\$ 5,928,558</u>	<u>\$ 2,750,280</u>

See accompanying notes to the schedule of expenditure of federal awards.

NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION  
 NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
 Year ended December 31, 2022

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**NOTE 1 - BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of Northwestern Indiana Regional Planning Commission (the "Commission") under programs of the federal government for the year ended December 31, 2022. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance).

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. When federal grants are received on a reimbursement basis, the federal awards are considered expensed when the reimbursement is received.

**NOTE 2 - INDIRECT COST RATE**

The Commission has elected to not use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE 3 - CALCULATION OF EXPENDITURES OF THE ECONOMIC DEVELOPMENT ADMINISTRATION REVOLVING LOAN FUND**

Laporte Revolving Loan Fund	
Balance of RLF gross loans outstanding at the end of the fiscal year	\$ 233,767
Plus: Cash and investment balance in the RLF at the end of fiscal year	<u>252,110</u>
Total Calculation Basis	<u>\$ 485,877</u>
Calculation for Federal Participation Rate	
Original Economic Development Administration Funding	\$ 700,000
Local Match	<u>266,667</u>
Total Original Grant with Original Match	<u>\$ 966,667</u>
Federal Participation Rate (\$700,000/\$966,667)	72.41%
The Federal share (\$485,877 x 72.41%)	<u>\$ 351,842</u>
CARES Act Supplemental Funding for Economic Development Districts	
Balance of RLF gross loans outstanding at the end of the fiscal year	\$ 93,427
Plus: Cash and investment balance in the RLF at the end of fiscal year	12,360
Plus: Administrative expenses paid of RLF income during the fiscal year	<u>16,438</u>
Total Calculation Basis	<u>\$ 122,224</u>
Calculation for Federal Participation Rate	
Original Economic Development Administration Funding	\$ 583,000
Local Match	<u>-</u>
Total Original Grant with Original Match	<u>\$ 583,000</u>
Federal Participation Rate	100%
The Federal share (\$122,224 x 100%)	<u>\$ 122,224</u>

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND  
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENT  
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Those Charged with Governance  
Northwestern Indiana Regional Planning Commission  
Porter County, Indiana

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statement of Northwestern Indiana Regional Planning Commission ("Commission"), which comprise the statement of receipts, disbursements, and cash and investment balances of the Commission as of and for the year ended December 31, 2022 and the related notes to the financial statement, which collectively comprise the Commission's financial statement, and have issued our report thereon dated September 21, 2023.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statement, we considered the Commission's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

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(Continued)

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Commission's financial statement is free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Crowe LLP*  
Crowe LLP

Indianapolis, Indiana  
September 21, 2023

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR MAJOR FEDERAL PROGRAM;  
REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Those Charged with Governance  
Northwestern Indiana Regional Planning Commission  
Porter County, Indiana

**Report on Compliance for Major Federal Program*****Opinion on Major Federal Program***

We have audited Northwestern Indiana Regional Planning Commission (the Commission) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the Commission's major federal program for the year ended December 31, 2022. The Commission's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Commission complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2022.

***Basis for Opinion on Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Commission and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the Commission's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Commission's federal programs.

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(Continued)

## ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Commission's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Commission's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Commission's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of Commission's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

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(Continued)

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Crowe LLP*  
Crowe LLP

Indianapolis, Indiana  
September 21, 2023

NORTHWESTERN INDIANA REGIONAL PLANNING COMMISSION  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
December 31, 2022

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**Section I – Summary of Auditor’s Results**

***Financial Statement***

Type of auditors report issued      Adverse as to GAAP, Unmodified as to regulatory basis

Internal control over financial reporting

Material weakness(es) identified?      \_\_\_\_\_ Yes        X   No

Significant deficiencies identified not considered to be material weaknesses?      \_\_\_\_\_ Yes        X   None Reported

Noncompliance material to financial statement noted?      \_\_\_\_\_ Yes        X   No

***Federal Awards***

Internal control over major programs

Material weakness(es) identified?      \_\_\_\_\_ Yes        X   No

Significant deficiencies identified not considered to be material weaknesses?      \_\_\_\_\_ Yes        X   None Reported

Type of auditor’s report issued on compliance for major programs      Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2CFR 200.516(a)?      \_\_\_\_\_ Yes        X   No

Identification of major programs

ALN Number      Name of Federal Program or Cluster

20.507      Federal Transit Cluster

Dollar threshold used to distinguish between Type A and Type B programs      \$ 750,000

Auditee qualified as low-risk auditee?      \_\_\_\_\_ Yes        X   No

**Section II – Financial Statement Findings**

None.

**Section III – Federal Award Findings and Questioned Costs**

None.

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