

# **STATE OF INDIANA**

MITCHELL E. DANIELS, JR., Governor

## PUBLIC ACCESS COUNSELOR JOSEPH B. HOAGE

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March 7, 2012

Garry F. Otto DOC 905901 5124 W. Reformatory Road Pendleton, Indiana 46064

# *Re:* Formal Complaint 12-FC-55; Alleged Violation of the Access to Public Records Act by the Correctional Industrial Facility

Dear Mr. Otto:

This advisory opinion is in response to your formal complaint alleging the Correctional Industrial Facility ("CIF") violated the Access to Public Records Act ("APRA"), Ind. Code § 5-14-3-1 *et seq*. Tim Purcell, Assistant Superintendent of Re-Entry, responded on behalf of the CIF. His response is enclosed for your reference.

### BACKGROUND

In your formal complaint, you allege that you submitted a request to the CIF on January 31, 2012 for the record used by the CIF to not allow you to receive your May 27, 2011 time-cut under Marion County Cause No. 49-G22-1007-FC-55319. As of February 27, 2012, the date you filed your formal complaint with the Public Access Counselor's Office, you further allege that that CIF has not responded in any fashion to your original request.

In response to your formal complaint, Mr. Purcell provided that you received the time cut for 90 days on July 21, 2011. There is no record that is responsive to your request as your time-cut was not denied by the CIF.

#### ANALYSIS

The public policy of the APRA states that "(p)roviding persons with information is an essential function of a representative government and an integral part of the routine duties of public officials and employees, whose duty it is to provide the information." *See* I.C. § 5-14-3-1. The CIF is a public agency for the purposes of the APRA. *See* I.C. § 5-14-3-2. Accordingly, any person has the right to inspect and copy the CIF's public records during regular business hours unless the records are excepted from disclosure as confidential or otherwise nondisclosable under the APRA. *See* I.C. § 5-14-3-3(a).

Generally, if a public agency has no records responsive to a public records request, the agency does not violate the APRA by denying the request. "[T]he APRA governs access to the public records of a public agency that exist; the failure to produce public records that do not exist or are not maintained by the public agency is not a denial under the APRA." *Opinion of the Public Access Counselor 01-FC-61*; *see also Opinion of the Public Access Counselor 01-FC-61*; *see also Opinion of the Public Access Counselor 08-FC-113* ("If the records do not exist, certainly the [agency] could not be required to produce a copy...."). Moreover, the APRA does not require a public agency to create a new record in order to satisfy a public records request. *See Opinion of the Public Access Counselor 10-FC-56*. Here the CIF advised that your time-cut of 90 days was granted on July 21, 2011. As the CIF did not deny your time-cut, there is no record that would have been responsive to your request. As such, it is my opinion that the CIF did not violate the APRA.

#### CONCLUSION

For the foregoing reasons, it is my opinion that the CIF did not violate the APRA.

Best regards,

Joseph B. Hoage Public Access Counselor

cc: Assistant Superintendent Tim Purcell