Final Report

July 1, 2019

# State of Indiana 2019 Annual Action Plan for Housing and Community Development, July 1, 2010 – June 30, 2020


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# Executive Summary

## AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

### 1. Introduction

Each year, the State of Indiana is eligible to receive block grant funds from the U.S. Department of Housing and Urban Development (HUD) to support programs that address housing and community development needs. These grant funds include: the Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), Emergency Solutions Grant (ESG), Housing Opportunities for People with AIDS (HOPWA), and the National Housing Trust Fund (HTF). The dollars are primarily meant for investment in the State's less populated and rural areas ("nonentitlement" areas), which do not receive such funds directly from HUD. Generally, these are areas with fewer than 50,000 residents.

The Indiana Office of Rural and Community Affairs (OCRA) receives and administers CDBG. The Indiana Housing & Community Development Authority (IHCDA) receives and administers HOME, ESG, HOPWA and HTF.

As a condition for receiving HUD block grant funding, the State must complete a five-year strategic plan called a Consolidated Plan for Housing and Community Development (Consolidated Plan). The Consolidated Plan identifies the State's housing and community development needs and sets five-year goals for how block grant funds will be used to address the needs. Each year, the state completes an Annual Action Plan which determines how the funds will be spent in the coming program year (PY).

The 2015-2019 five-year Consolidated Plan was approved by HUD in July 2015. This document, the 2019 Annual Action Plan, is the fifth and last action plan in the 2015-2019 Five-year Consolidated Plan cycle. It describes how OCRA and IHCDA plan to allocate HUD block grant funds during the 2019 program year (PY2019), which runs from July 1, 2019 through June 30, 2020.

### 2. Summarize the objectives and outcomes identified in the Plan

During the 2015-2019 strategic planning period the top-level goals that will guide funding allocations include:

- Expand and preserve affordable housing opportunities throughout the housing continuum; Reduce homelessness and increase housing stability for special needs populations;
- Promote livable communities and community revitalization through addressing unmet community development needs; and



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- Promote activities that enhance local economic development efforts

For the 2019 program year, the State proposes to allocate funding to the following activities:

**CDBG:**

- $3.0 million for Housing Programs (allocated to IHCDA, referred to as CDBG Housing Programs in this Action Plan)—*no change in funding proportion from PY2018;*
- $4 million for Stellar Communities Program—*same as PY2018*.
- $1.6 million for Planning Fund—*down $100,000 from PY2018*
- $1.5 million for Main Street Revitalization Program—*down $500,000 from PY2018*
- $11.5 million for Wastewater/ Drinking Water Improvements Program—*same as PY2018*
- $1 million for Blight Clearance Program—*up $500,000 from PY2018*
- $3 million for Public Facilities Program, Program—*up $600,000 from PY2018*
- $4 million for Storm Water Improvements Program—*down $500,000 from PY2018*
- $0 Urgent Need Fund—*no change in funding from PY2017 or PY2018*
- $280,000 Technical Assistance—*no change in funding from PY2017 or PY2018*
- $640,000 Administration— *no change in funding from PY2017 or PY2018*

**HOME:**

- $9.87 million rental projects/construction
- $1 million homeownership projects/construction
- $500,000 for CHDO operating and predevelopment
- $1.3 million in administrative uses ($750,000 internal and $520,000 organizational capacity building)
- $600,000 Tenant Based Rental Assistance (TBRA) (if not utilized, will be converted to rental construction). TBRA may be used in other Participating Jurisdictions.
- Any Program Income collected during FY 2019 will be made available for rental, homebuyer or CHDO operating funds (up to the allowable cap).
- $6 million for the Project Development Track (funding will come from prior years funding). This may be used for rental, homebuyer construction, or a combination. If the funding is not used, it will convert to rental construction.

**HTF:**

- $3,359,279 million rental projects
- $265,880 administration

**ESG:**

- $2.1 million for emergency shelters with operations and essential services and street outreach
- $1.4 million for rental assistance associated with homeless prevention
- $282,000 for sub recipient and grantee administration

**HOPWA:**

- $582,000 in Long-Term TBRA
- $247,000 for housing information activities
- $255,000 short-term rental, utilities and mortgage assistance (STRMU)
- $122,000 support facility operations and supportive services
- $35,000 Permanent Housing Placement
- $10,000 Supportive Services
- Administration and Program Delivery: $135,000 administration; $16,600 Long-Term TBRA program delivery and $9,000 in STRMU program delivery

Both OCRA and IHCDA closely monitor the success of their programs funded with HUD block grants. Throughout the program year and as part of the Consolidated Plan process, OCRA and IHCDA consult with stakeholders to ensure that the programs developed with HUD block grant funds are meeting unmet needs and making the greatest impact.

## 3. Evaluation of past performance

During PY2019, OCRA and IHCDA evaluated the effectiveness of several programs.

- OCRA continued a review of their entire CDBG grant program and process with the goal of reducing redundancies, and unnecessary burdens placed on communities. This review has already resulted in numerous improvements to the grant programs and process.
- OCRA launched a new Blight Clearance Program 2.0, which rans on a continual basis allowing communities to access funds more readily.
- OCRA also transitioned the Stellar Community program to focus on regions instead on individual communities.
- IHCDA gathered feedback from shelters and service providers about how programs could be adapted to meet the changing needs of the residents they serve. By far, the most significant challenge of shelters is the growing opioid crisis. Services have become a more critical component to ensure success in housing.
- Similarly, for HOPWA clients, case management is viewed as a critical part of programming and the most effective way to ensure long-term solutions. The HOPWA program's focus on more than rental assistance (i.e., assisting with other needs such as life services, connections to therapy, and food pantry connections) is highly valued.



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- IHCDA released an RFP to solicit responses to do targeted training for CHDOs. IHCDA will be utilizing HUD's CHDO TA provider to provide in-depth Executive-level training. IHCDA also launched the CHDO Working Group, to better get feedback from IHCDA's CHDOs.
- IHCDA released a draft of the HOME Homebuyer Policy, to better incorporate new underwriting standards per CPD Notice 18-09.
- IHCDA tracked data regarding partner performance on both HOME and CDBG applications. Information tracked included the distribution of points across scoring categories and the number of clarifications and technical corrections for each partner. This data was used to update and refine IHCDA's existing policies. Changes included, but were not limited to, the revision of program policies to remove burdensome or unclear requirements and the reevaluation of scoring categories and point distributions across both policies.

Changes made PY2019, as a result of past performance include:

1) OCRA has discontinued the Workforce Development Program. OCRA reviewed this program in PYs17/18, comparing it to other programs offered by partners, and made the determination to discontinue the program.

2) The Stellar program was revised to reflect the 2018 Stellar Region program.

3) Applications for the Blight Clearance program will be accepted, and awards will be made, on a continuous basis.

4) The Continuum of Care (CoC) will continue working with ESG entitlement cities to establish a common methodology for project evaluation and a funding allocation that leverages and benefits entitlement funds.

5) ESG funds will be required to work in coordination with CoC funds to reduce the length of time people experiencing homelessness stay in shelters. Additionally, the state is working with the Family and Social Services Administration (FSSA) to leverage Temporary Aid for Needy Families (TANF) resources for Rapid Rehousing (RRH) funds for families in order to extend the impact of rapid rehousing in the overall system.

6) The CoC Executive Board will continue strengthening the performance criteria and working to support projects to better prepare tenants to exit shelter to permanent destination.

7) IHCDA will continue to hold two HOME applications rounds a year, if there is sufficient funding available to ensure funds are committed in a timely fashion.

8) Homebuyer for the HOME program will be re-launched. Applications will be accepted on a rolling basis, until funding is no longer available.

9) To incentive more CHDO-development, IHCDA has raised the total amount CHDOs may request (if certified as a CHDO) with their HOME construction application.

10) To increase the number of total applicants for the HOME program, IHCDA has developed scoring criteria for new HOME applicants to ensure diversity in applications.

11) To increase the number of vulnerable populations served, IHCDA has developed scoring criteria for CDBG OOR applicants that incentivizes serving households with one or more members that belong to a targeted population as specifically defined in the IHCDA CDBG Policy (e.g. individuals with disabilities, families with children six and under, aging in place, veterans, and single parent head of households).

Continued evaluation:

12) OCRA continuously reviews CDBG grant programs, application and monitoring processes, and demand (as evidenced in applications) and adjusts those as needed.

13) HOPWA beneficiaries will continue to be evaluated on supportive housing counseling and connections to medical services, in addition to the number of people served.

14) IHCDA will work to host a landlord training and continue to educate and support landlords while ensuring the support for clients in HOPWA and ESG RRH.

15) IHCDA will continue to track the number of clarifications and technical corrections issued to each partner during HOME and CDBG application rounds in order to evaluate partner capacity and the clarity and ease of use of its own program policies.

## 4. Summary of Citizen Participation Process and consultation process

**Agency presentations** – In preparation for the 2019 Action Plan, to collect information from stakeholders about needs and the proposed allocation among activities, IHCDA presented at the following conferences, participated in panels, and held meetings with prospective applicants for funding to discuss the application processes:

- **Conference:** IHCDA presented at the Habitat for Humanity State Conference on December 5, 2018 in Indianapolis.
- **Conference**: IHCDA presented at AIM's Indiana Mayor's Assistants Conference on April 26, 2018 in Lawrenceburg, Indiana.
- **Panels:** IHCDA was part of a panel at the Whitley County Economic Development Corporation's Economic Development Forum on October 25, 2018 in Columbia City.
- **Panels:** IHCDA participated in AIM's Hoosier Municipalities and the Americans with Disability Act: ADA Housing in Your Community panel on January 23, 2019.

- **Outreach**: IHCDA met with the City of Shelbyville on October 17th, 2018 to discuss IHCDA programs and how they could help achieve the goals outlined in the city's new comprehensive plan.
- **Panels**: IHCDA helped organized and participated in the Historic Preservation Conference Student Charrette in Columbus, IN on April 17th, 2018.
- **Outreach:** Met with the Sisters of St. Benedict to talk about potential HOME projects in Ferdinand, IN on May 22nd, 2018.
- **Outreach**: Met with the Richmond Redevelopment Commission to discuss potential 2nd floor HOME housing in Richmond, IN on August 31, 2018.

**Stakeholder interviews** – Twenty interviews were conducted with local government officials, organizational leaders, housing and social service providers, emergency shelter staff, and affordable housing developers. Interviews were conducted with five stakeholders who work in the fields of community and economic development and fifteen housing nonprofit and social service organizations.

**Stakeholder survey** – A statewide survey of stakeholders who work in the fields of housing, homelessness, and community development was conducted between March 4 and April 30. This survey collected data on current needs in Indiana's nonentitlement communities. It also asked stakeholders about the state's allocation of HUD block grant funds among activities—specifically, if changes are needed to better address current needs.

**Public comment period** – A 60 day public comment period was held between March 15, 2019 and May 13, 2019.The draft plan was posted on both the OCRA and IHCDA website beginning on March 15, 2019.

**Public hearing –** Public hearings on the Draft 2019 Action Plan were held on March 25, 2019. The public hearings were hosted by Purdue Extension broadcast throughout the State using video conferencing capabilities, with additional staff at each location to answer questions and get feedback. The hearings occurred in:

- Allen County, 4001 Crescent Avenue, Fort Wayne
- Lake County, 2291 North Main Street, Crown Point
- Marion County, 1202 East 38th Street, State Fairgrounds Complex, Indianapolis
- Tippecanoe County, 3150 Sagamore Parkway South, Lafayette
- Vigo County Public Library, One Library Square, Terre Haute

Notifications of the hearings were posted through RED notices and in local newspapers beginning on March 11 and reached more than 4,000 people.

## 5. Summary of public comments

Public comments on the Draft 2019 Action Plan were received from March 15, 2019, through May 13, 2019. IHCDA also posted their draft applications for comment during this period. Both were advertised through RED notices.

Common themes from the interviews include:

1) **Seniors' needs are growing:** Seniors prefer to age in place, and are lacking supportive services to keep them well including accessibility improvements for their homes, activities to prevent isolation and depression, and home health care, especially for seniors with dementia.
2) **Families are economically vulnerable:**
    a. Very low income families have less sympathy (than do seniors) from the broader community and this lack of support for their needs perpetuates the cycle of poverty. A successful model to replicate is one which combines cooperative living with child care and educational support to improve economic opportunity.
    b. Many families live paycheck to paycheck and are vulnerable to losing their housing, yet they make too much to receive assistance, or they will lose assistance if their incomes increase. This was very evident during the federal shut-down in January. Programs are needed that allow families to increase their economic independence while maintaining needed assistance.
3) **Residents with special needs have few housing choices:**
    a. Residents who have been incarcerated face many challenges integrating back into their communities due to lack of housing options and limited resources for counseling, community support, and living independently.
    b. The state is doing a good job incorporating integrated approaches to care into local communities; however, the need is great, especially for seniors, veterans, low income families, and persons with disabilities.
4) **Workforce development is a top need:**
    a. Attracting qualified workers is a major challenge in rural areas. The state needs training and coaching teams to quickly respond to the various workforce needs in local communities.
    b. Lack of infrastructure for business growth remains a challenge. "We cannot attract new businesses if we don't have the proper infrastructure, yet we can't maintain our infrastructure without economic growth." This includes quality housing. Stakeholders are eager to participate in solutions-oriented discussions with state leadership.
    c. Increases in funding for blight clearance activities are much needed and appreciated.
    d. Not all areas of the state are benefitting from the strong national economy, and funding cuts at the federal and state level are having a negative impact on struggling local economies.

e. Economic development incentives—including capital investments—should be aimed at small, as well as large, business growth. Small businesses are often more invested in small communities' prosperity and well-being and are rarely the focus for economic development incentives.

5) **Planning and capacity-building resources are needed:**
   a. Community planning initiatives rooted in local empowerment are needed, in addition to support for nonprofit capacity building.
   b. Technical assistance to establish and maintain local businesses, and help them navigate local and state license requirements, is needed.
6) **Recommendations for funding allocations and programming include:**
   a. Shifting more of ESG funds toward homelessness prevention.
   b. Federal changes to HOME regulations in 2015 that require that all sources of funding be known before the application are challenging, especially in communities where finding matching funds is difficult.
   c. A higher allocation of HOME funds for administration is needed; private funders rarely support operations.
   d. A rolling application cycle is ideal.

The public comments received during the draft comment period requested clarification of the scoring system for applications. OCRA added clarifying language to its MOD after receiving and reviewing those comments.

## 6. Summary of comments or views not accepted and the reasons for not accepting them

All public comments were accepted. The public comments received during the draft comment period requested clarification of the scoring system for applications. OCRA added clarifying language to its MOD after receiving and reviewing those comments.

## 7. Summary

**Contingency Plans**

At the time this document was prepared, HUD's budget for PY2019 had not been determined. Contingency plans were developed to adjust the allocation if PY2019 funding is different than that estimated. These are summarized below.

*CDBG contingency plan:*

If cuts are less than 25%:

- CDBG Housing Program remains at 10% of the total CDBG allocation
- Admin and Technical Assistance remain at allowable percentages
- Spread remaining percentage reduction throughout all remaining programs

If cuts are greater than 25%: the Housing Program will not be funded, admin and Technical Assistance remain at allowable percentages, a substantial amendment is issued to reprogram other funds.

*HOME contingency Plan:*

If IHCDA receives more HOME funding than stated under this proposed plan, the increase in funds would be applied to the admin set-aside (up to the allowable cap), increase the amount available for CHDO Operating and the remainder added to the rental construction activity.

If IHCDA receives less HOME funding than stated under this proposed plan, the set-asides for CHDO Operating and Pre-Development and Admin will decrease by the proportional percentage of allocation reduction to ensure those line-items are within the required caps. If the remaining reduction is less than $500,000, IHCDA will reduce the amount set-aside for rental activities. If the remaining reduction is greater than $500,000 a proportional decrease will be set for Rental Construction, TBRA and Homeownership Contraction.

*HTF contingency plan:*

If IHCDA receives more HTF funding than stated under this proposed plan, the increase in funds would be applied to the admin set-aside and construction set-aside proportionally.

If IHCDA receives less HTF funding than stated under this proposed plan, the decrease in funds would be applied to the admin set-aside and construction set-aside proportionally.

## PR-05 Lead & Responsible Agencies - 91.300(b)

### 1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

| Agency Role | Name | Department/Agency |
|---|---|---|
| Lead Agency | INDIANA | Indiana Office of Community and Rural Affairs |
| CDBG Administrator | INDIANA | Indiana Office of Community and Rural Affairs |
| HOPWA Administrator | INDIANA | Indiana Housing & Community Development Authority |
| HOME Administrator | INDIANA | Indiana Housing & Community Development Authority |
| ESG Administrator | INDIANA | Indiana Housing & Community Development Authority |
| HTF Administrator | INDIANA | Indiana Housing & Community Development Authority |
| | INDIANA | |

**Table 1 – Responsible Agencies**

### Narrative

N/A

### Consolidated Plan Public Contact Information

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## AP-10 Consultation - 91.110, 91.300(b); 91.315(l)

### 1. Introduction

The 2019 Action Plan engaged stakeholders and residents statewide through a survey of housing and community development professionals and past grantees of CDBG, HOME, ESG, HOPWA, and HTF; presentations at conferences, and community meetings to discuss potential funding opportunities and discuss the application process and requirements.

February through April 2019, interviews were conducted with stakeholders to gather information about top housing and community development needs; receive feedback on funding priorities; and to discuss the proposed Methods of Distribution (MOD) and funding allocations. Interviewees represented nonprofit housing providers, local economic development organizations, and organizations that assist residents experiencing homelessness.

Representatives from the following organizations participated in one-on-one stakeholder interviews:

Administrative Resources Association,

Advantage Housing,

AIDS Ministries,

Association of Indiana Counties,

Aurora Evansville,

Blue River Services,

Bridges Community Services,

BrightPoint,

Community Service Center of Morgan City,

Harmony Housing,

Hoosier Uplands,

Hope Springs Safe House,

Knox County Local Economic Development Office,

New Hope Family Shelter,

Prosperity Indiana,

River Hills Economic Development District & Regional Planning Commission,

Shalom Community Center,

Southern Indiana Development Commission,

Thrive Alliance and,

Town of Culver, Town Manager

Nearly 60 stakeholders, representing a wide range of industries and programmatic services across the state, responded to the online survey between January 2019 and March 2019. One-third of stakeholders represent organizations that offer services statewide. Of the organizations that operate locally, collectively they represent nearly 60 counties, with more than 75 percent of counties residing in the southwest.

**Provide a concise summary of the state's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies**

OCRA community liaisons, located throughout the state, help OCRA design and direct programs that are consistent with the goals and needs of local communities. Community liaisons facilitate meetings with local officials, state and federal agencies, and nonprofit agencies and service providers. OCRA program staff meet with staff from other state agencies to enhance coordination.

IHCDA is participating in the following state taskforces which bring together multiple state agencies and key stakeholders:

- The “Housing as Medicine” taskforce that includes representatives from the state’s health department and Medicaid office.
- The “Social Determinants of Health” task force. This taskforce includes representatives from the state’s health department and Medicaid office as well as a variety of other stakeholders. The group is currently reviewing and evaluating a spectrum of state programs and policies for alignment opportunities and to promote healthy outcomes.
- The “Recovery Housing” task force led by the Governor’s Office and the Division of Mental Health and Addiction. This group is reviewing best practices in recovery housing models to identify gaps and potential legislative proposals needed to better fund and operate recovery housing in the state.
- The Division of Mental Health and Addiction’s “Housing Work Group.” This group focuses on identifying housing resources and the connection between housing and services for persons living with mental illness and substance use disorders.

IHCDA also offers training and webinars to partner organizations on topics ranging from program application requirements to funds management to weatherization courses. IHCDA maintains a Resource Center on its website with detailed manuals that instruct its partners on how to develop and administer programs. The Lt. Governor and IHCDA My Community, My Vision pilot program encourages high school students to become involved in their communities by collaborating with local government officials and civic leaders to envision community development projects.

Consistent with past years, when funding rounds were open, webinars and regional visits were held to educate potential grantees about the application process.

IHCDA has also continued to partner with the State Department of Heath on Lead based Paint, and is partnering with ISDOH on the Lead Hazard Reduction Demonstration Grant. Additionally, the Continuum of Care and ESG recipients are taking Lead Based Paint training to be able to better assist clients with identifying health concerns in units older than 1978. Brochures and guidance are provided to clients to support them in caring for their families when it comes to lead based paint exposure.

IHCDA has also established a strong relationship with the Family and Social Services Administration (FSSA) to coordinate affordable assisted living rental housing production and housing for persons with intellectual or developmental disabilities, or persons who have a chemical addiction.

IHCDA has taken a leadership role amongst Indiana Public Housing Authorities to promote the development of Permanent Supportive Housing and increase utilization of the VASH program. IHCDA has utilized its housing choice voucher program to provide rental assistance in PSH developments around the state. In the last year IHCDA has started to provide Technical Assistance to other PHAs in the state to encourage them to project base a portion of their HCV allocation for PSH. In the VASH program IHCDA has developed relationships with PHAs around the state to allow veterans to utilize the VASH program where they would like regardless of if the local PHA has a VASH program.

The Continuum of Care continues its work with Formula cities that receive ESG funds to provided consultation and review project performance. Specific metrics will be identified to help cities measure the effectiveness of city and state funded ESG projects. The is a collaboration between the Cities, State and the HUD CPD office to begin the process of utilizing funding with efficiency and to meet the most pressing needs state-wide.

IHCDA will continue to sponsor a host of learning opportunities for ESG and HOPWA grantees on the topics of Fair Housing, Rapid ReHousing (RRH), Housing First and other case management trainings to support their work statewide.

### Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness

The IN-502 Continuum of Care (CoC) Board serves and acts as the oversight and planning body on preventing and ending homelessness for the CoC General Membership Body. The Board comprises a diverse set of geographically representative stakeholders with the knowledge and expertise to create policy priorities and make funding decisions related to homelessness. The CoC Board or the Executive Committee meets 10 times per year. IN-502 covers every county in the state except for Marion County (equivalent to the City of Indianapolis).

The CoC Board members represent populations in the homeless community, as well as subpopulations including chronic homeless, seriously mentally ill, chronic substance abuse, families, domestic violence,

youth and veterans. There are two representatives from the Regional Planning Councils on Homelessness across the Balance of the State.

The State ESG program presents their program plans to the CoC Board, in addition to entitlement cities at their annual round table meeting. This year further collaboration will begin to build a more efficient and performance based system to end homelessness. Metrics for performance will be considered and as appropriate will become CoC policy.

The Executive Committee provides governance of process and the structure of the CoC IN-502 general membership and CoC Board. They oversee the MOAs with IHCDA and provide the overall communications to the CoC IN-502.

The Resource & Funding Committee oversees local, state, and federal funding for the CoC and seeks new opportunities for funding to end homelessness, such as Section 811 PRAD, McKinney Vento Competitive Applications and the Consolidated State Plan Application for the ESG funding. The Committee works with the Interagency Council, Indiana Department of Corrections, Family of Social Service Administration, Division of Mental Health and Addictions, Veterans Administration, Department of Education, and the Department of Child Services. The objective is to ensure integration of CoC and ESG under the same performance standards, meeting all the needs and gaps in the CoC.

The Performance & Outcome Committee oversees the Homeless Management Information System (HMIS) grant to provide oversight and help to develop, maintain, and update the statewide HMIS including the development and implementation of data protocols, reporting, policies and problem solving measures, and meeting all HUD benchmarks.

Two other committees work to address specialized needs: the Veterans Committee and the Youth and Families Committee.

### Describe consultation with the Continuum(s) of Care that serves the State in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

In determining the ESG Allocation, a request for proposals is distributed to all the Regional Planning Councils on the Homeless throughout the Balance of State, to the current sub-recipients of the ESG program and current permanent supportive housing rental assistance programs who have had experience with rental assistance. Each proposal is reviewed by at least one IHCDA Community Services staff person and by a member of a Committee under the CoC Board. Each reviewer completes a scoring tool, assigning points based on the following program design components: outreach system, commitment to the coordinated access intake point, systems coordination, organizational capacity,

permanent housing placement strategy, history of administering the rental assistance programs, amount of match provided and coordination with ESG Entitlement City funds (as applicable).

The performance standards for ESG were developed in conjunction with the governing body for the Balance of State CoC Board and the Funding & Resource Committee and approved by the Balance of State CoC Board by using the national standards outlined in Section 427 of the McKinney-Vento Act, as amended by the HEARTH Act. The Board will also look at strengthening the performance criteria and working to support projects to better prepare tenants to exit shelter to permanent destination.

## 2. Agencies, groups, organizations and others who participated in the process and consultations

Organizations participating in the Action Plan consultation process include:

- Administrative Resources Association,
- Advantage Housing,
- AIDS Ministries,
- Association of Indiana Counties,
- Aurora Evansville,
- Blue River Services,
- Bridges Community Services,
- BrightPoint,
- Community Service Center of Morgan City,
- Harmony Housing,
- Hoosier Uplands,
- Hope Springs Safe House,
- Knox County Local Economic Development Office,
- New Hope Family Shelter,
- Prosperity Indiana,
- River Hills Economic Development District & Regional Planning Commission,
- Shalom Community Center,
- Southern Indiana Development Commission,
- Thrive Alliance and,
- Town of Culver, Town Manager

## AP-12 Participation - 91.115, 91.300(c)

### 1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The State of Indiana alternates citizen participation and stakeholder consultation efforts among program years to maximize the opportunity for a diverse set of stakeholders and residents to participate in the process, and to coordinate with community meetings about the MODs, as well as potential grantee training and technical assistance. During development of the PY2019 Plan, participation was invited through a survey marketed to more than 4,000 stakeholders, and telephone interviews of stakeholders representing interests of economic and community development, affordable housing creation, emergency and domestic violence shelters, and social service providers.

The survey was modified in 2018, and replicated in 2019, to ask more direct questions about the needs of extremely low income individuals and persons experiencing homelessness. These modifications were based on stakeholder feedback about the challenges of serving a growing population of residents struggling to overcome substance abuse and addiction. Revisions also included more "outcome-based" questions in both the survey and interview discussion guide.

In 2019, stakeholder priorities included:

**Housing priorities.** Stakeholders participating in the 2019 survey identified housing for persons at 30% Area Median Income (AMI) or less, housing of elderly and housing of persons at 60% AMI of less, as well as housing with a mix of incomes as the top greatest unmet housing needs in Indiana.

**Infrastructure priorities.** Stakeholders were asked their perceptions on "successful outcomes" for their communities if HUD funds were allocated to meet top infrastructure priorities. Top answers were: job training centers or enhanced training programs, improvements to water and sewer systems and more affordable rental housing.

By comparison, in 2018, the top ranked infrastructure priority of stakeholders was improvements to water and wastewater infrastructure, improvements to streets and sidewalks, historic building preservation, and Main Street improvements.

**Economic development priorities.** Similar to 2018, job training programs and business expansion initiatives (including infrastructure for Internet access) were identified as the top economic development needs by survey respondents.

**Additional priorities.** Other "successful outcomes" stakeholders would like to see in their communities, as a result of targeted block grant funds, included:

- More opportunities for businesses/startups to relocate to Indiana's towns and cities,
- Additional and higher quality child care centers,



OMB Control No: 2506-0117 (exp. 06/30/2018)

- Rehabilitation of existing housing,
- Community centers,
- Energy efficiency improvements

**Citizen Participation Outreach**

| Sort Order | Mode of Outreach | Target of Outreach | Summary of response/attendance | Summary of comments received | Summary of comments not accepted and reasons | URL (If applicable) |
|---|---|---|---|---|---|---|
| 1 | Public Hearing | Minorities<br><br>Non-English Speaking - Specify other language: Spanish upon request<br><br>Non-targeted/broad community | Webinar broadcast among five locations in nonentitlement areas statewide | The public comments received during the draft comment period requested clarification of the scoring system for applications. OCRA added clarifying language to its MOD after receiving and reviewing those comments. | All comments were accepted and considered in revising the MOD and applications | |

| Sort Order | Mode of Outreach | Target of Outreach | Summary of response/attendance | Summary of comments received | Summary of comments not accepted and reasons | URL (If applicable) |
|---|---|---|---|---|---|---|
| 2 | Notifications via social media, State agency websites, emails/Listserv and in local newspapers | Minorities<br><br>Non-English Speaking - Specify other language: Spanish<br><br>Non-targeted/broad community | N/A | N/A | N/A | www.in.gov/ihcda; www.in.gov/ocra |

| | | | | | | |
|---|---|---|---|---|---|---|
| 3 | Stakeholder survey | Minorities<br><br>Persons with disabilities<br><br>Non-targeted/broad community<br><br>Residents of Public and Assisted Housing | A survey to collect input about housing and community development needs was available to stakeholders March and April 2019. Survey respondents represent a wide variety of organizations and interests, including units of local, economic development, social service providers representing low income households, business owners and managers, education regional planners, service providers representing persons with disabilities, service providers representing seniors, and all 92 counties in the State of Indiana. | The primary challenges in Indiana's nonentitlement communities include: growing needs of seniors who want to age in place; families challenged to find jobs with livable wages; unaddressed issues with addiction and substance abuse; lack of economic growth | The survey responses were analyzed and considered in development of the MODs and allocation plans. | |



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| Sort Order | Mode of Outreach | Target of Outreach | Summary of response/attendance | Summary of comments received | Summary of comments not accepted and reasons | URL (If applicable) |
|---|---|---|---|---|---|---|
| 4 | Stakeholder interviews | Minorities<br><br>Persons with disabilities<br><br>Non-targeted/broad community<br><br>Residents of Public and Assisted Housing | 20 stakeholder interviews were conducted during development of the Action Plan. | Common needs expressed in the interviews include: 1) Economic opportunity programs for low income families; 2) Workforce development initiatives; 3) Infrastructure to attract businesses and housing to attract workforce; 4) Integrated care for persons with special needs and unique housing challenges | Feedback from all interviews was considered in development of the MODs and allocation plans. | www.in.gov/ihcda; www.in.gov/ocra |

**Table 2 – Citizen Participation Outreach**



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# Expected Resources

## AP-15 Expected Resources – 91.320(c)(1,2)

### Introduction

This section specifies the expected amount of resources for the PY2019 Action Plan, based upon sources of funds. The Expected Amount Available for the Remainder of the ConPlan is based on PY2018 expected funding for one year.

## Anticipated Resources

| Program | Source of Funds | Uses of Funds | Expected Amount Available Year 1 | | | | Expected Amount Available Remainder of ConPlan $ | Narrative Description |
|---|---|---|---|---|---|---|---|---|
| | | | Annual Allocation: $ | Program Income: $ | Prior Year Resources: $ | Total: $ | | |
| CDBG | public - federal | Acquisition<br>Admin and Planning<br>Economic Development<br>Housing<br>Public Improvements<br>Public Services | 30,644,288 | 0 | 15,053,223 | 45,697,511 | 0 | |
| HOME | public - federal | Acquisition<br>Homebuyer assistance<br>Homeowner rehab<br>Multifamily rental new construction<br>Multifamily rental rehab<br>New construction for ownership<br>TBRA | 13,270,759 | 2,260,324 | 20,153,741 | 35,684,824 | 0 | |



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| Program | Source of Funds | Uses of Funds | Expected Amount Available Year 1 | | | | Expected Amount Available Remainder of ConPlan $ | Narrative Description |
|---|---|---|---|---|---|---|---|---|
| | | | Annual Allocation: $ | Program Income: $ | Prior Year Resources: $ | Total: $ | | |
| HOPWA | public - federal | Permanent housing in facilities<br>Permanent housing placement<br>Short term or transitional housing facilities<br>STRMU<br>Supportive services<br>TBRA | 1,412,803 | 0 | 0 | 1,412,803 | 0 | |
| ESG | public - federal | Conversion and rehab for transitional housing<br>Financial Assistance<br>Overnight shelter<br>Rapid re-housing (rental assistance)<br>Rental Assistance Services<br>Transitional housing | 3,767,263 | 0 | 0 | 3,767,263 | 0 | |



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| Program | Source of Funds | Uses of Funds | Expected Amount Available Year 1 | | | | Expected Amount Available Remainder of ConPlan $ | Narrative Description |
|---|---|---|---|---|---|---|---|---|
| | | | Annual Allocation: $ | Program Income: $ | Prior Year Resources: $ | Total: $ | | |
| HTF | public - federal | Acquisition<br>Admin and Planning<br>Homebuyer assistance<br>Multifamily rental new construction<br>Multifamily rental rehab<br>New construction for ownership | 3,625,159 | 0 | 5,430,301 | 9,055,460 | 0 | |

**Table 3 - Expected Resources – Priority Table**



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**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

**OCRA match.** Matching funds include local public or private sector in-kind services, cash or debt allocated to the CDBG project. The level of local matching funds for CDBG projects is 10 or 20 percent of the total estimated project costs. This percentage is computed by adding the proposed CDBG grant amount and the local matching funds amount, and dividing the local matching funds amount by the total sum of the two amounts. The current definition of match includes a maximum of 5 percent pre-approved and validated in-kind contributions. The balance of the 10 percent must be in the form of either cash or debt. Any in-kind over and above the specified 5 percent may be designated as local effort. Grant funds provided to applicants by the State of Indiana are not eligible for use as matching funds.

**IHCDA match.** Recent influxes of program funding from the federal government, along with several new initiatives that expand IHCDA's vision and overall mission into more comprehensive developments, sometimes pose an issue with obtaining the required level of match/leveraging funds. IHCDA will thus create a match pool, which is a collection of resources taken from closed HOME-funded projects that documented match in excess of the required 25 percent. These eligible sources of match are kept on record and may be used as match for future IHCDA-funded projects. The pool allows applicants that, after exploring all possible avenues of meeting the requirement, are left with a shortfall to still proceed with an award application.

**ESG match.** ESG subrecipients are required to match 100 percent of the ESG award, and can include cash, grants and in-kind donations.

**CDBG housing leverage.** The State of Indiana requires 10 percent leverage for most CDBG funds. IHCDA recipients have used a variety of funding sources to meet this requirement, including Federal Home Loan Bank grants, Rural Development grants, contractor contributions, cash contributions and cash from local government general funds.

**HOME match.** The HOME program requires a 25 percent match, which is a federal requirement. Applicants must demonstrate eligible matching funds equal to 25 percent of the amount of HOME funds requested, less administration, environmental review and CHDO operating costs. If the applicant is proposing to utilize banked match for the activity:

*And it is the applicant's own banked match, the match liability on the previous award for which the match was generated must already be met and documented with IHCDA for the match to be eligible as of the application due date. Only HOME-eligible match generated on IHCDA awards made in 1999 or later are eligible to be banked.

*Or, if it is another recipient's match, the applicant must provide an executed agreement with the application verifying that the recipient is willing to donate the match.

Only banked match from awards made in 1999 or later that have fully met their match liability are eligible to donate to another applicant. The award must be closed before the agreement to donate match is executed. Match cannot be sold or purchased and is provided purely at the discretion of the recipient that granted it.

Banked leverage generated on a CDBG award cannot be used as match on a future HOME award. Only banked match generated on a HOME award can be used on a future HOME award.

The HOME regulations outline the very specific types of HOME-eligible matching funds, and IHCDA must document expenditures of matching funds by individual sites. HOME recipients often use Federal Home Loan Bank grants, savings from below-market interest rate loans, and donations of property, as match for their HOME awards. A listing of eligible match may be found through IHCDA's Program Manual.

### If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

N/A

### Discussion

**Prior year resources.** Prior Year funds will be used for eligible HOME projects, including rental and homebuyer.

# Annual Goals and Objectives

## AP-20 Annual Goals and Objectives – 91.320(c)(3)&(e)

### Goals Summary Information

| Sort Order | Goal Name | Start Year | End Year | Category | Geographic Area | Needs Addressed | Funding | Goal Outcome Indicator |
|---|---|---|---|---|---|---|---|---|
| **1** | Improve Community Water and Wastewater Systems | 2015 | 2019 | Non-Housing Community Development | | Community Development Priority Needs | CDBG: $11,500,000 | Other: 60 Other |
| **2** | Support Community Revitalization | 2015 | 2019 | Non-Housing Community Development | | Community Development Priority Needs | CDBG: $6,500,000 | Other: 20 Other |
| **3** | Improve and Construct Public Facilities | 2015 | 2019 | Non-Housing Community Development | | Community Development Priority Needs | CDBG: $3,000,000 | Other: 17 Other |
| **4** | Improve Stormwater Systems | 2015 | 2019 | Non-Housing Community Development | | Community Development Priority Needs | CDBG: $4,000,000 | Other: 30 Other |
| **5** | Support Workforce Development | 2015 | 2019 | Non-Housing Community Development | | Community Development Priority Needs | CDBG: $0 | Other: 0 Other |
| **6** | Provide Planning Grants to Local Government/CHDOs | 2015 | 2019 | Non-Housing Community Development | | Community Development Priority Needs | CDBG: $1,600,000 | Other: 200 Other |
| **7** | Support Community Development Activities | 2015 | 2019 | Non-Housing Community Development | | Community Development Priority Needs | CDBG: $920,000 | Other: 1 Other |



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| Sort Order | Goal Name | Start Year | End Year | Category | Geographic Area | Needs Addressed | Funding | Goal Outcome Indicator |
|---|---|---|---|---|---|---|---|---|
| **8** | Create and Preserve Affordable Rental Housing | 2015 | 2019 | Affordable Housing | | Housing Priority Needs | HOME: $9,800,000 | Rental units constructed: 100 Household Housing Unit<br>Rental units rehabilitated: 150 Household Housing Unit |
| **9** | Create/Preserve Affordable Owner Occupied Housing | 2015 | 2019 | Affordable Housing | | Housing Priority Needs | HOME: $1,000,000 | Homeowner Housing Added: 125 Household Housing Unit |
| **10** | Preserve Affordable Owner Occupied Housing | 2015 | 2019 | Affordable Housing | | Housing Priority Needs | CDBG: $3,000,000 | Homeowner Housing Rehabilitated: 1100 Household Housing Unit |
| **11** | Build Nonprofit Housing Developer Capacity | 2015 | 2019 | Affordable Housing | | Housing Priority Needs | HOME: $500,000 | Other: 50 Other |
| **12** | Create Permanent Supportive Housing Opportunities | 2015 | 2019 | Homeless<br>Non-Homeless Special Needs | | Homeless and Special Needs | HOME: $2,000,000 | Rental units constructed: 25 Household Housing Unit |
| **13** | Provide Tenant-Based Rental Assistance | 2015 | 2019 | Homeless<br>Non-Homeless Special Needs | | Homeless and Special Needs | HOME: $600,000 | Tenant-based rental assistance / Rapid Rehousing: 1000 Households Assisted |
| **14** | Support Housing Activities | 2015 | 2019 | Internal Support | | Housing Priority Needs | HOPWA: $171,093<br>HOME: $1,270,000 | Other: 1 Other |

| Sort Order | Goal Name | Start Year | End Year | Category | Geographic Area | Needs Addressed | Funding | Goal Outcome Indicator |
|---|---|---|---|---|---|---|---|---|
| **15** | Provide Operating Support for Shelters | 2015 | 2019 | Homeless<br>Non-Homeless Special Needs | | Homeless and Special Needs | ESG: $2,090,831 | Homeless Person Overnight Shelter: 50000 Persons Assisted |
| **16** | Provide Rapid Re-Housing | 2015 | 2019 | Non-Homeless Special Needs<br>Non-Housing Community Development | | Homeless and Special Needs | ESG: $1,393,887 | Tenant-based rental assistance / Rapid Rehousing: 8000 Households Assisted |
| **17** | Provide Outreach to Persons who are Homeless | 2015 | 2019 | Non-Homeless Special Needs | | Homeless and Special Needs | ESG: $0 | |
| **18** | Prevent Homelessness | 2015 | 2019 | Non-Homeless Special Needs | | Homeless and Special Needs | ESG: $282,000 | Other: 1 |
| **19** | Support Homeless Activities | 2015 | 2019 | Non-Homeless Special Needs | | Homeless and Special Needs | | |
| **20** | Assist HIV/AIDS Residents Remain in Housing - TBRA | 2015 | 2019 | Non-Homeless Special Needs | | Homeless and Special Needs | HOPWA: $582,390 | Tenant-based rental assistance / Rapid Rehousing: 580 Households Assisted |
| **21** | Assist HIV/AIDS Residents with Housing - STRUM | 2015 | 2019 | Non-Homeless Special Needs | | Homeless and Special Needs | HOPWA: $255,000 | HIV/AIDS Housing Operations: 1200 Household Housing Unit |
| **22** | Provide Housing Information and Placement Services | 2015 | 2019 | Non-Homeless Special Needs | | Homeless and Special Needs | HOPWA: $246,865 | Other: 155 Other |

| Sort Order | Goal Name | Start Year | End Year | Category | Geographic Area | Needs Addressed | Funding | Goal Outcome Indicator |
|---|---|---|---|---|---|---|---|---|
| **23** | Support Facilities Serving HIV/AIDS Residents | 2015 | 2019 | Non-Homeless Special Needs | | Homeless and Special Needs | HOPWA: $122,455 | |
| **27** | Permanent Housing Placement | 2015 | 2019 | Non-Homeless Special Needs | | Homeless and Special Needs | HOPWA: $35,000 | Other: 30 Other |
| **28** | Support Community Capital Needs | 2015 | 2019 | Non-Housing Community Development | | | | |

**Table 4 – Goals Summary**

## Goal Descriptions

| | | |
|---|---|---|
| **1** | **Goal Name** | Improve Community Water and Wastewater Systems |
| | **Goal Description** | Wastewater Drinking Water (WDW) Improvements Program |
| **2** | **Goal Name** | Support Community Revitalization |
| | **Goal Description** | $4 million in CDBG will be used for Stellar Communities projects; $1.5 million will be used for Main Street projects; $1 million will be allocated to Blight Clearance projects. |
| **3** | **Goal Name** | Improve and Construct Public Facilities |
| | **Goal Description** | Improvements to Public Facilities in local communities |

| | | |
|---|---|---|
| 4 | **Goal Name** | Improve Stormwater Systems |
| | **Goal Description** | Stormwater Improvements Program (SIP). |
| 5 | **Goal Name** | Support Workforce Development |
| | **Goal Description** | This activity has been discontinued based on an evaluation of need and overlap of existing programs. |
| 6 | **Goal Name** | Provide Planning Grants to Local Government/CHDOs |
| | **Goal Description** | Planning grants that demonstrate public support through public input efforts, connection to prior planning initiatives, and/or implementation of a previous grant. Communities not receiving grants before are also prioritized |
| 7 | **Goal Name** | Support Community Development Activities |
| | **Goal Description** | CDBG funds will be used as follows;<br>• $640,000 for administration;<br>• $280,000 technical assistance |
| 8 | **Goal Name** | Create and Preserve Affordable Rental Housing |
| | **Goal Description** | Includes HOME of $9,870,000 and Housing Trust Fund of $3,359,297. HOME funds will be utilized to provide affordable housing opportunities through new construction and rehabilitation of rental units. Rental opportunities will include competitive HOME rounds, Indiana Supportive Housing Institute, as supplemental gap financing with the Rental Housing Tax Credit program, as well as a special set-aside of funding for IHCDA non-profit partners. The HTF will be allocated to support supportive housing for persons experiencing homelessness. HTF awards will be made as gap financing in conjunction with Indiana Supportive Housing Institute. |
| 9 | **Goal Name** | Create/Preserve Affordable Owner Occupied Housing |
| | **Goal Description** | HOME funds will be used to provide construction financing to support units for affordable homeownership. |

| | | |
|---|---|---|
| **10** | **Goal Name** | Preserve Affordable Owner Occupied Housing |
| | **Goal Description** | Owner-occupied rehabilitation will be funded through CDBG, to improve Aging-in-Place and Visitable and Accessible housing. |
| **11** | **Goal Name** | Build Nonprofit Housing Developer Capacity |
| | **Goal Description** | HOME funds will be used to provide regulatory training, CHDO training and development training to IHCDA non-profit partners. In addition, IHCDA will provide CHDO Operating funding to eligible IHCDA CHDOs. |
| **12** | **Goal Name** | Create Permanent Supportive Housing Opportunities |
| | **Goal Description** | This goal will be fulfilled through rental housing construction in PY2019. Eligible development teams will be required to complete the Indiana Supportive Housing Institute to be eligible for this set-aside of funding. |
| **13** | **Goal Name** | Provide Tenant-Based Rental Assistance |
| | **Goal Description** | $600,000 of HOME funds will be set-aside for TBRA. A separate Request for Qualifications will be released for eligible sub-recipients. |
| **14** | **Goal Name** | Support Housing Activities |
| | **Goal Description** | HOME: $750,000 will be used for program administration; $520,000 will be used for organizational capacity building.<br>HOPWA: $16,600 for long term TBRA program delivery; $9,340 for STRMU program delivery; $10,200 supportive services; $135,926 administration |
| **15** | **Goal Name** | Provide Operating Support for Shelters |
| | **Goal Description** | Operations of shelters |
| **16** | **Goal Name** | Provide Rapid Re-Housing |
| | **Goal Description** | Assist homeless residents move into rental housing |

| | | |
|---|---|---|
| **17** | **Goal Name** | Provide Outreach to Persons who are Homeless |
| | **Goal Description** | Not funded. |
| **18** | **Goal Name** | Prevent Homelessness |
| | **Goal Description** | Not funded; fulfilled through expanded rental assistance. |
| **19** | **Goal Name** | Support Homeless Activities |
| | **Goal Description** | $282,000 for subrecipient and grant administration |
| **20** | **Goal Name** | Assist HIV/AIDS Residents Remain in Housing - TBRA |
| | **Goal Description** | Emergency assistance to avoid eviction from current housing |
| **21** | **Goal Name** | Assist HIV/AIDS Residents with Housing - STRUM |
| | **Goal Description** | STRUM: Rental, mortgage, utilities assistance |
| **22** | **Goal Name** | Provide Housing Information and Placement Services |
| | **Goal Description** | Assist residents experiencing homelessness find housing |
| **23** | **Goal Name** | Support Facilities Serving HIV/AIDS Residents |
| | **Goal Description** | Operations support of facilities |
| **27** | **Goal Name** | Permanent Housing Placement |
| | **Goal Description** | Assist residents remain in permanent housing |

| | | |
|---|---|---|
| **28** | **Goal Name** | Support Community Capital Needs |



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| | | |
|---|---|---|
| | **Goal Description** | The fair housing activities for PY2019 will include:<br><br>**Improve the condition and accessibility of affordable housing in nonentitlement areas.**<br><br>1. Prioritize OOR applications that are associated with accessibility improvements. *Complete. The OOR application has priorities for developments that serve persons with disabilities and seniors.*<br>2. Continue application preferences for developments that assist persons with disabilities and other special needs residents. *Ongoing.*<br>3. Continue to fund the IHCDA pilot ramp program and increase the utilization rate *Ongoing.*<br><br>**Continue visitability requirements for publicly-funded new construction. *Ongoing.***<br><br>Continue to fund fair housing capacity building and educational outreach activities, focusing on reasonable accommodations for persons with disabilities and discrimination against families. Explore funding for testing and/or training through the Indiana Civil Rights Commission and other venues.<br><br>*Ongoing:*<br>*1) IHCDA provided a commitment letter in support of the Fair Housing Center of Central Indiana Inc.'s (FHCCI) Fair Housing Initiatives Program (FHIP) – Education and Outreach Initiative application. As a FHIP participant, the Fair Housing Center of Central Indiana can provide education opportunities to the public about fair housing laws. In conjunction with the letter of support, IHCDA procured 9 training locations across the State of Indiana where members of the public, fair housing organizations, affordable housing developers, managers, and owners could receive education on fair housing laws, examples of discrimination, and current cases brought by FHCCI or the Department of Justice.*<br><br>*2) IHCDA has also partnered with the Indiana Civil Rights Commission (ICRC) to ensure fair housing compliance at all IHCDA HOME funded rental properties. Funds provided by IHCDA allowed ICRC to develop a training plan, procure testers, provide in-person and webinar based training to those who violate fair housing laws. Trained testers will inquire about availability of units at a property and report their experience. Each property will be tested by two different testers to ensure there is no discrimination present. ICRC will review all of the feedback at the properties and make a determination on if there is a violation of discrimination. ICRC will mandate training or if deemed necessary will pursue legal action against violators of fair housing laws. ICRC will meet with IHCDA on a quarterly basis to discuss the results of the testing* |



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| | | |
|---|---|---|
| | | *as well as any action taken. IHCDA will then make a determination on how to address the results with the Owner and/or management agent.*<br><br>2. Examine effectiveness of fair housing requirements of CDBG subrecipients and how to better target to improve education and awareness of fair housing challenges in nonentitlement areas. *OCRA has added language to their scoring criteria that limits a community's access to CDBG funds if they outstanding issues with the Indiana Civil Rights Commission.* |

## AP-25 Allocation Priorities – 91.320(d)

### Introduction:

This section summarizes the estimated allocation of funds among activities for PY2019. Per HUD distribution regulations, HOPWA will be allocated as: 67.9% TBRA/STRMU/facility operations; 20% housing information; .7% supportive services; 9.6% administration; 1.8% program delivery.

| | Improve Community Water and Wastewater Systems (%) | Support Community Revitalization (%) | Improve and Construct Public Facilities (%) | Improve Stormwater Systems (%) | Provide Planning Grants to Local Government/CHDOs (%) | Support Community Development Activities (%) | Create and Preserve Affordable Rental Housing (%) | Create/Preserve Affordable Owner Occupied Housing (%) | Build Nonprofit Housing Developer Capacity (%) | Provide Tenant-Based Rental Assistance (%) | Provide Operating Support (%) | Provide Rapid Re-Housing, Prevention, and Information (%) |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| CDBG | 38 | 7 | 8 | 15 | 6 | 16 | 0 | 10 | 0 | 0 | 0 | 0 |
| HOME | 0 | 0 | 0 | 0 | 0 | 0 | 76 | 7 | 6 | 4 | 7 | 0 |
| HOPWA | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| ESG | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 60 | 40 |
| HTF | 0 | 0 | 0 | 0 | 0 | 0 | 92 | 0 | 0 | 0 | 0 | 0 |

## Funding Allocation Priorities

**Table 5 – Funding Allocation Priorities**



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## Reason for Allocation Priorities

The State of Indiana does not prioritize the allocation of CDBG, HOME or ESG geographically. Instead, the State identifies the greatest needs for the State and nonentitlement areas overall and this information is used to guide the funding priorities for each program year. For local needs, the State relies on the information presented in block grant program funding applications.

IHCDA includes a preference for application that attempts to reach low- and very low-income levels of area median income.

ESG allocates emergency shelter and rapid re-housing activities statewide; homeless prevention and outreach activities are more targeted geographically.

The HOPWA grant does rely on a geographic allocation, determined through the Continuum of Care regions because IHCDA allocates HOPWA to all ISDH-established care coordination regions except Washington, Harrison, Floyd, Scott and Clark counties. These four counties are served by KY. It was determined that IHCDA will fund one HOPWA project sponsor per every care coordination region. This will remain true for all care coordination regions. If a distinct eligible population with specific needs exists in a region (for example, homeless men in Lake County), IHCDA will work with the regional subrecipient to tailor services to meet the needs of the population. In instances where the subrecipient cannot meet these needs, the subrecipient will have the ability to sub-grant a portion of its HOPWA award to another service provider.

HTF for rental development will be allocated statewide, to projects that meet the underwriting standards as defined under 24 CFR 93.

## How will the proposed distribution of funds will address the priority needs and specific objectives described in the Consolidated Plan?

The distribution of housing funds addresses the critical need for affordable rental housing. IHCDA, through its HOME and NHTF programs accesses market need, developer financial capacity, the experience of the developer, the financial capacity of the project through the period of affordability. IHCDA also scores these applications on the past performance of the applicant, if the location of the proposed project is near areas of opportunity through its “Opportunity Index” (i.e. in counties with low unemployment), if the location of the project promotes positive health outcomes through it’s “Health Needs Index” (i.e. proximity to pharmacies) and if the project will provide a high level of broadband access.

CDBG funds are prioritized for basic health and safety improvements--specifically water and sewer infrastructure investments--in rural areas that do not have the financial capacity or resources to make such critical improvements. Workforce development is another priority which will be addressed through best practices research and a review of the effectiveness of past programming, in an effort to better

address the needs of businesses and workers in future action plans.

IHCDA's OOR program prioritizes health factors through its Priority List. In PY2019, IHCDA will be implementing a new Priority List, based upon HUD's Healthy Homes Assessment to better link repairs to health outcomes and to better inform occupants of other health hazards.

Through its two allocation policies, IHCDA will continue to support supportive housing in its use of the NHTF. To be eligible for either a set-aside of HOME/NHTF or RHTC/NHTF, teams must be accepted, and complete the Indiana Supportive Housing Institute, which focuses on the needs of the extremely low-income population.

IHCDA will continue to support comprehensive development and homeownership development through its set-aside of funding through the homebuyer construction set-aside and the new Project Development track, in which either homebuyer construction, rental construction, or a combination may be pursued.

## AP-30 Methods of Distribution – 91.320(d)&(k)

### Introduction:

This section summarizes the Methods of Distribution (MOD) for CBBG, HOME, ESG, and HOPWA for PY2019. Full MODs are appended to this Action Plan.

### Distribution Methods

**Table 6 - Distribution Methods by State Program**

| | | |
|---|---|---|
| 1 | **State Program Name:** | CDBG-OOR |
| | **Funding Sources:** | CDBG |
| | **Describe the state program addressed by the Method of Distribution.** | CDBG OOR application and program information can be found at: https://www.in.gov/myihcda/cdbg.htm<br>This program consists of CDBG funding that is allocated to IHCDA for administration of an owner occupied rehabilitation program (OOR). |
| | **Describe all of the criteria that will be used to select applications and the relative importance of these criteria.** | Scoring is located in the final portion of the OOR MOD (attached). In sum, each application is evaluated based on: Population served (14 points), Needs Analysis (15 points), Readiness (5 points) Capacity (14 points), Leveraging (6 points), Additional Program Features (3 points), and Completeness Bonus (5 points). Total possible points = 62. The scoring incorporates points for projects that serve below 50% AMI households, persons with disabilities, seniors, veterans and families with children. |

| | | |
|---|---|---|
| | **If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)** | Please see the attached MOD for the CDBG OOR program.<br>IHCDA offers training and webinars to partner organizations on topics ranging from program application requirements to funds management to weatherization courses. IHCDA maintains a Resource Center on its website with detailed manuals that instruct its partners on how to develop and administer programs. |
| | **Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)** | N/A |
| | **Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)** | N/A |

| | | |
|---|---|---|
| | **Describe how resources will be allocated among funding categories.** | $3.0 million of CDBG is allocated to IHCDA to use for owner occupied rehabilitation of units occupied by low and very low income households. See above MOD for description of the contingency plan. |
| | **Describe threshold factors and grant size limits.** | The maximum request amount per application is $350,000. Funds must not exceed $25,000 per unit. Detailed subsidy limitations and eligible activity costs are located in the attached CDBG OOR MOD. |
| | **What are the outcome measures expected as a result of the method of distribution?** | The OOR program is designed to improve the quality of existing housing stock in Indiana through owner occupied rehabilitation of properties occupied by low and very low income households. Secondary benefits will include neighborhood revitalization, enabling seniors to age in place, providing accessible, quality housing for persons with disabilities, promoting healthy families and improving energy efficiency in housing. IHCDA is also prioritizing repairs which meet the Health Homes Assessment criteria to ensure households have repairs to items that may be detrimental to health, and that owners are aware of other hazards. |

| | | |
|---|---|---|
| 2 | **State Program Name:** | Emergency Solutions Grant (ESG) |
| | **Funding Sources:** | ESG |
| | **Describe the state program addressed by the Method of Distribution.** | The ESG application and more information can be found at: https://www.in.gov/myihcda/ESG.htm. ESG uses different applications for each activity type (street outreach, shelter, rapid re-housing)<br><br>Funding through the Emergency Solutions Program assists persons and families who are homeless find shelter, avoid homelessness and transition into permanent housing. |
| | **Describe all of the criteria that will be used to select applications and the relative importance of these criteria.** | IHCDA plans to allocate funding to approximately 10-12 agencies to administer the ESG Rapid Rehousing and Homeless Prevention Components of the ESG program for line items: Housing Relocation & Services (financial and services), Rental assistance and administration.<br><br>There will be approximately 60 agencies that will apply for emergency shelter component that includes operations, essentials, and financial assistance and approximately one-two agencies that may apply for an outreach component. No more than the maximum allowed 60 percent of ESG funds will be allocated to operations, essentials and street outreach. A request for proposals will be distributed to all the Regional Planning Councils on the Homeless throughout the State, to the current subrecipients of the ESG program, current permanent supportive housing rental assistance programs (mental health centers, housing agencies, community action agencies, non-profits) who have had experience with rental assistance and will be published on the IHCDA and Balance of State CoC website.<br><br>Each proposal will be reviewed by at least one IHCDA Community Services staff person and by a member of a Committee under the CoC Board. Each reviewer will complete a scoring tool, assigning points based on the following program design components: outreach system, commitment to the coordinated access intake point, systems coordination, organizational capacity, permanent housing placement strategy, history of administering the rental assistance programs, amount of match provided and coordination with ESG Entitlement City funds (as applicable). Each subrecipient will be awarded based upon the average of their proposal score and the amount of funding that will be available. |

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| | **If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)** | N/A |
| | **Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)** | IHCDA plans to allocate funding to approximately 10-12 agencies to administer the ESG Rapid Rehousing and Homeless Prevention Components of the ESG program for line items: Housing Relocation & Services (financial and services), Rental assistance and administration.<br><br>There will be approximately 60 agencies that will apply for emergency shelter component that includes operations, essentials, and financial assistance and approximately one-two agencies that may apply for an outreach component. No more than the maximum allowed 60 percent of ESG funds will be allocated to operations, essentials and street outreach. A request for proposals will be distributed to all the Regional Planning Councils on the Homeless throughout the State, to the current subrecipients of the ESG program, current permanent supportive housing rental assistance programs (mental health centers, housing agencies, community action agencies, non-profits) who have had experience with rental assistance.<br><br>Each proposal will be reviewed by at least one IHCDA Community Services staff person and by a member of a Committee under the CoC Board. Each reviewer will complete a scoring tool, assigning points based on the following program design components: outreach system, commitment to the coordinated access intake point, systems coordination, organizational capacity, permanent housing placement strategy, history of administering the rental assistance programs, amount of match provided and coordination with ESG Entitlement City funds (as applicable). Each subrecipient will be awarded based upon the average of their proposal score and the amount of funding that will be available. |

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| | **Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)** | N/A |
| | **Describe how resources will be allocated among funding categories.** | No more than the maximum allowed of 60 percent of ESG funds will be allocated to operations, TBRA, and/or STRMU. |
| | **Describe threshold factors and grant size limits.** | The amount of each award could be between $50,000 - $350,000 |

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| | **What are the outcome measures expected as a result of the method of distribution?** | The ultimate goal of ESG is to prevent homelessness and assist families and individuals experiencing homelessness to find housing as quickly as possible. Please see the ESG MOD for the performance standards expected of ESG subrecipients. |
| **3** | **State Program Name:** | HOME |
| | **Funding Sources:** | HOME |
| | **Describe the state program addressed by the Method of Distribution.** | The HOME application and information can be found at: https://www.in.gov/myihcda/home.htm<br>Tenant based rental assistance programs funded with HOME have a separate application, found here: https://www.in.gov/myihcda/2676.htm<br>HOME Partnership Investments Program, which is used to fund affordable rental unit construction and rehabilitation, develop affordable owner occupied housing, assist special needs and homeless residents with housing needs (including through TBRA) and support the work of CHDOs. |

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| | **Describe all of the criteria that will be used to select applications and the relative importance of these criteria.** | Scoring appears in the HOME MODs for rental and homeownership programs. Those going through the Indiana Permanent Supportive Housing Institute or the Rental Housing Tax Credit Program must meet the requirements of those applications to be eligible as well as HOME regulations.<br><br>HOME rental applications are evaluated based on: Development characteristics (28 points), Development Features (33 points), Readiness (8 points), Capacity (21 points), Leveraging Other Sources (6 points), Unique Features/Bonus (10 points). The scoring incorporates points for accessibility and visitability features in housing developments.<br><br>HOME homebuyer applications will be accepted on a rolling basis. If there are not eligible homebuyer applications, these funds may revert to rental. The scoring incorporates points for accessibility and visitability features, as well as units with 3+bedrooms in housing developments.<br><br>IHCDA will also be kicking off a "Project Development Track". A select number of non-profit teams will be able to respond to a competitive RFQ. Those chosen will be required to go through an intensive four-five month project development training, through a HUD TA provider. Upon successful graduation, those teams may be eligible for additional HOME funding on a rolling basis.<br><br>CHDO Pre-Development Funds are also available to eligible CHDOs on a rolling basis until funds are exhausted. |
| | **If only summary criteria were described, how can potential applicants access application manuals or other**<br><br>**state publications describing the application criteria? (CDBG only)** | N/A |



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| | **Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)** | N/A |
| | **Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)** | N/A |

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| | **Describe how resources will be allocated among funding categories.** | For the 2019 program year, the approximately $19.25 million expected HOME funding will be allocated among the following programs:<br><br>$9.87 million rental construction projects<br>$1 million homebuyer construction projects<br><br>$600,000 Tenant Based Rental Assistance (TBRA) (if not utilized, will be converted to rental construction). TBRA may be used in other Participating Jurisdictions.<br><br>$6 million for the Project Development track, which may be used for either Homebuyer or Rental housing construction. If these funds are not utilized, they may convert to HOME rental construction. This will be funded through prior year funds.<br>$500,000 CHDO Operating and CHDO Pre-Development loans<br>$1.3 million administrative ($750,000 internal) and $520,000 organizational capacity building.<br><br>If IHCDA does not receive eligible homebuyer applications, that set-aside will revert to rental construction.<br><br>If the final HOME allocation is either increased or decreased from the above proposed amount, the set aside for rental will increase or decreased. If the HOME allocation decreases to where the set-aside for the administrative set-aside is above the allowable 10%, IHCDA will decrease the amount for administration to equal the 10% allowable under the HOME regulations. |



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| | **Describe threshold factors and grant size limits.** | The maximum request amount per application is $1,000,000 for Rental (non-CHDO), $1,500,000 (CHDO) $500,000 for homebuyer projects and $6,000,000 for the Project Development track.<br><br>HOME funds used for acquisition, rehabilitation, new construction, soft costs, relocation, rent-up reserve, and developer's fee combined cannot exceed the following for units designated 50% AMI or higher: $66,000 for a studio, $75,000 for a 1 bedroom unit, $92,000 for a 2 bedroom unit, $117,000 for a 3 bedroom unit and $128,000 for a 4+ bedroom unit; or the following for units designated 40% or lower: $69,000 for a studio, $79,000 for a 1 bedroom unit, $96,000 for a 2 bedroom unit, $122,000 for a 3 bedroom unit and $134,000 for a 4+ bedroom unit<br><br>The minimum amount of HOME funds to be used for rehabilitation or new construction is $1,001 per unit.<br><br>HOME funds cannot be used for reserve accounts for replacement or operating costs, but may be used as a Rent-Up Reserve.<br><br>Lead hazard and homebuyer counseling are limited to $1,000 per homeowner/buyer.<br><br>Tenant Based Rental Assistance will be made available to Partners through a Request for Qualifications. TBRA may pay for rent, security deposits and utility deposits. Eligible participants under this program are households in which at least one household member was formerly incarcerated. TBRA is available state-wide. Information on the TBRA Administration Plan and the RFQ may be accessed here: https://www.in.gov/myihcda/2676.htm |

| | | |
|---|---|---|
| | **What are the outcome measures expected as a result of the method of distribution?** | Actual outcomes will depend on the types of applications received. All programs have the same goal of improving the quality of existing housing stock in Indiana. |
| **4** | **State Program Name:** | HOPWA |
| | **Funding Sources:** | HOPWA |
| | **Describe the state program addressed by the Method of Distribution.** | The HOPWA award manual and request for qualifications for applicants can be found at: https://www.in.gov/myihcda/hopwa.htm<br>Housing Opportunities for Persons with HIV/AIDS assists persons with HIV and/or AIDS and who also have an income below 80% of AMI with housing placement and rental subsidies. |

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| | **Describe all of the criteria that will be used to select applications and the relative importance of these criteria.** | IHCDA will facilitate a request for qualifications (RFQ), advertised through the CoC network and posted online, for HIV/AIDS service providers. The RFQ will gather information on the number of persons/households they plan to serve, housing plans, housing services, organizational capacity, performance goals, supportive services, and their proposed budget. The RFQ applicants need to meet the following thresholds:<br>• Required to be a non-profit organization<br>• Required to be a current Indiana State Department of Health Care Coordination Site.<br>• Previous experience providing HOPWA assistance.<br>Actively attending the local Regional Planning Council/Committees/Leadership roles within their Region |
| | **If only summary criteria were described, how can potential applicants access application manuals or other**<br>**state publications describing the application criteria? (CDBG only)** | N/A |



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| | **Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)** | N/A |
| | **Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)** | IHCDA will facilitate a request for qualifications (RFQ), advertised through the CoC network and posted online, for HIV/AIDS service providers. The RFQ will gather information on the number of persons/households they plan to serve, housing plans, housing services, organizational capacity, performance goals, supportive services, and their proposed budget. The RFQ applicants need to meet the following thresholds:<br>• Required to be a non-profit organization<br>• Required to be a current Indiana State Department of Health Care Coordination Site.<br>• Previous experience providing HOPWA assistance.<br>Actively attending the local Regional Planning Council/Committees/Leadership roles within their Region. By having all subrecipients to be current Indiana State Department of Health - Care Coordination Site, we are providing a one stop shop for persons to access level of care that is needed. Persons will be able to receive testing, diagnosis, medical information, supportive services and housing if needed. |

| | | |
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| | **Describe how resources will be allocated among funding categories.** | Funds will be made available in the following percentages of the total awards made to project sponsors:<br>• At least 60 percent to direct housing assistance: long-term rental assistance, short term rental assistance, and facility based operations;<br>• No more than 7 percent to subrecipient administration and 3 percent to grantee/recipient administration;<br>• No more than 35 percent to housing information and permanent housing placement activities;<br>• No more than 35 percent to supportive services that positively affect recipients' housing stability.<br>Once the federal budget is determined, IHCDA will made adjustments proportionally increased or decreased to the above HOPWA allocation MOD. |
| | **Describe threshold factors and grant size limits.** | Because IHCDA allocates HOPWA to all ISDH-established care coordination regions except Region 7 and parts of Region 11, it was determined that IHCDA will fund one HOPWA project sponsor per every care coordination region. This will remain true for all care coordination regions. If a distinct eligible population with specific needs exists in a region (for example, homeless men in Lake County), IHCDA will work with the regional subrecipient to tailor services to meet the needs of the population. In instances where the subrecipient cannot meet these needs, the subrecipient will have the ability to sub-grant a portion of its HOPWA award to another service provider |

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| | **What are the outcome measures expected as a result of the method of distribution?** | For HOPWA, IHCDA will use the following indicators to measure subrecipient's ability to achieve the desired outcomes:<br>• Rental Assistance households/units<br>• Short-term rent, mortgage and utility assistance households/units<br>• Facility based housing operations support units<br>• Housing information services households<br>• Permanent housing placement services households<br>Supportive services – households |
| **5** | **State Program Name:** | Housing Trust Fund (HTF) |
| | **Funding Sources:** | |
| | **Describe the state program addressed by the Method of Distribution.** | More information about the National Housing Trust Fund and the allocation plan can be found at: https://www.in.gov/myihcda/2564.htm |
| | **Describe all of the criteria that will be used to select applications and the relative importance of these criteria.** | HTF will be offered exclusively to developments that are accepted into the Indiana Permanent Supportive Housing Institute and complete the Institute. IHCDA will have two MODs. Use of the HTF will be open to successful graduates of the Permanent Supportive Housing Institute. These applicants will apply for a set-aside of HTF and Low Income Housing Tax Credits or a set aside of HTF and HOME funding. Threshold and minimum scoring requirements to be eligible for the HTF. IHCDA will not entertain stand-alone applications.<br>IHCDA developed five (5) categories of scoring criteria within its QAP, based on the needs assessment conducted and established housing goals. Those include: Rents Charged (16 points), Development Characteristics (63 points), Sustainable Development (14 points), Financing & Market (17 points), Other (35 points).<br>The policies for the HOME/HTF are included as an attachment. |



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| | **If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)** | N/A |
| | **Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)** | N/A |
| | **Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)** | N/A |

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| | **Describe how resources will be allocated among funding categories.** | $3,359,279 of HTF will be used for projects that successfully complete the Indiana Permanent Supportive Housing Institute. Approximately $265,880 will be used for program administration. |
| | **Describe threshold factors and grant size limits.** | For projects requesting RHTC and HTF, the maximum request amount per application is $400,000 – however, IHCDA will accept waivers.<br><br>For projects requesting HOME and HTF, there is a maximum of $500,000 of HTF that may be requested. At IHCDA's discretion, IHCDA may underwrite and award an increased amount of HTF under both allocation plans.<br><br>HTF funds for acquisition/rehab, acquisition/new construction, rehabilitation, or new construction cannot exceed: $90,000 for a studio, $105,000 for a 1 bedroom unit, $120,000 for a 2 bedroom unit, $145,000 for a 3 bedroom unit and $160,000 for a 4+ bedroom unit.<br><br>Each application must address only one development. See the attached policy for threshold and scoring criteria. |

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| | **What are the outcome measures expected as a result of the method of distribution?** | Actual outcomes will depend on the types of applications received. All programs have the same goal of improving the quality of existing housing stock in Indiana and developing rental housing for extremely low-income persons. |
| **6** | **State Program Name:** | State Allocation of CDBG |
| | **Funding Sources:** | CDBG |
| | **Describe the state program addressed by the Method of Distribution.** | The CDBG MOD discusses the allocation of funds to subrecipients within the State programs of:<br>• Owner -Occupied Rehab Program (also in IHCDA MOD),<br>• Stellar Communities,<br>• Planning Fund,<br>• Main Street Revitalization,<br>• Wastewater/Drinking Water Improvements Program,<br>• Blight Clearance,<br>• Public Facilities Program, and<br>• Storm Water Systems Program.<br>Applications can be found at: www.in.gov/ocra/cdbg |

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| | **Describe all of the criteria that will be used to select applications and the relative importance of these criteria.** | Program criteria vary. In general, applications are accepted, and awards are made on a competitive basis throughout the program year. Criteria to select applications are located in Attachments to the CDBG MOD. |
| | **If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)** | Please see the MOD attached to this Action Plan. In addition, during the program year, OCRA held regional conferences throughout the state.<br>Regional conferences were an opportunity to host events for communities to learn best practices, new OCRA programming and provide feedback to the agency. Topics focused on best practices for Main Street Revitalization and economic vitality initiatives |
| | **Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)** | N/A |



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| | **Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)** | N/A |



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| | **Describe how resources will be allocated among funding categories.** | For the 2019 program year, the $30 million expected CDBG funding will be allocated among the following programs:<br>Stellar Communities Program $4 million<br>Planning Fund $1.6 million<br>Main Street Revitalization Program $1.5 million<br>Wastewater/Drinking Water Improvements Program $11.5 million<br>Blight Clearance Program $1 million (now continuous application process)<br>Public Facilities Program $3 million<br>Storm Water Improvements Program $4 million<br>An additional $280,000 will be used for technical assistance and $640,000 will be allocated to cover administrative costs associated with the programs.<br>Contingency Plan for CDBG:<br>If cuts are less than 25%:<br>• IHCDA CDBG OOR remains at 10% of the total CDBG allocation<br>• Admin and Technical Assistance remain at allowable percentages<br>• Spread remaining percentage reduction throughout all remaining programs<br>If cuts are greater than 25%: Housing program will not be funded, admin and Technical Assistance remain at allowable percentages, a substantial amendment is issued to reprogram other funds. |



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| | **Describe threshold factors and grant size limits.** | Please see the program specific grant limits and factors located in the CDBG MOD. |
| | **What are the outcome measures expected as a result of the method of distribution?** | The expected outcomes vary by program; full details are contained in the CDBG MOD. For example, the Stellar Communities Program will make grants to communities for comprehensive revitalization strategies. In these strategies, communities will identify areas of interest and types of projects, produce a schedule to complete the projects, produce cost estimates, identify local match amounts and additional funding, indicate the level of community impact and describe the significance each project will have on the overall revitalization of the town/city. These strategies will be used to produce a three-year community investment plan to identify capital and quality of life projects to be completed |

**Discussion:**

Application materials can be found at www.in.gov/ocra/cdbg.

## AP-35 Projects – (Optional)

### Introduction:

This section is not required for States. Please see below for a summary of planned projects.

**CDBG:**

- $3.0 million for Housing Programs (allocated to IHCDA, referred to as CDBG Housing Programs in this Action Plan)—*no change in funding proportion from PY2018;*
- $4 million for Stellar Communities Program—*same as PY2018*.
- $1.6 million for Planning Fund—*down $100,000 from PY2018*
- $1.5 million for Main Street Revitalization Program—*down $500,000 from PY2018*
- $11.5 million for Wastewater/ Drinking Water Improvements Program—*same as PY2018*
- $1 million for Blight Clearance Program—*up $500,000 from PY2018*
- $3 million for Public Facilities Program, Program—*up $600,000 from PY2018*
- $4 million for Storm Water Improvements Program—*down $500,000 from PY2018*
- $0 Urgent Need Fund—*no change in funding from PY2017 or PY2018*
- $280,000 Technical Assistance—*no change in funding from PY2017 or PY2018*
- $640,000 Administration— *no change in funding from PY2017 or PY2018*

**HOME:**

- $9.87 million rental projects/construction
- $1 million homeownership projects/construction
- $500,000 for CHDO operating and predevelopment
- $1.3 million in administrative uses ($750,000 internal and $520,000 organizational capacity building)
- $600,000 Tenant Based Rental Assistance (TBRA) (if not utilized, will be converted to rental construction). TBRA may be used in other Participating Jurisdictions.
- Any Program Income collected during FY 2019 will be made available for rental, homebuyer or CHDO operating funds (up to the allowable cap).
- $6 million for the Project Development Track (funding will come from prior years funding). This may be used for rental, homebuyer construction, or a combination. If the funding is not used, it will convert to rental construction.

**HTF:**

- $3,359,279 million rental projects
- $265,880 administration

**ESG:**

- $2 million for emergency shelters with operations and essential services and street outreach
- $1.4 million for rental assistance associated with homeless prevention
- $282,000 for sub recipient and grantee administration

**HOPWA:**

- $582,000 in Long-Term TBRA
- $247,000 for housing information activities
- $255,000 short-term rental, utilities and mortgage assistance (STRMU)
- $122,000 support facility operations and supportive services
- $35,000 Permanent Housing Placement
- $10,000 Supportive Services
- Administration and Program Delivery: $135,000 administration; $16,600 Long-Term TBRA program delivery and $9,000 in STRMU program delivery

Both OCRA and IHCDA closely monitor the success of their programs funded with HUD block grants. Throughout the program year and as part of the Consolidated Plan process, OCRA and IHCDA consult with stakeholders to ensure that the programs developed with HUD block grant funds are meeting unmet needs and making the greatest impact.

## Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

OCRA and IHCDA reviewed findings from the stakeholder survey, interviews, and public comments during development of the plan to finalize their MODs and allocation plans. The public comments received during the draft comment period requested clarification of the scoring system for applications. OCRA added clarifying language to its MOD after receiving and reviewing those comments.

The State also considered two recent studies that evaluated Indiana's water utility needs. A November 2016 study commissioned by the Indiana State Legislature found immediate infrastructure costs to improve the state's water system to be $2.3 billion. After the initial infrastructure upgrade to address the most critical needs, an additional $815 million is needed annually to maintain the u tilities into the future.

The Indiana Advisory Commission on Intergovernmental Relations (IACIR) estimates total statewide capital needs for water and wastewater infrastructure in Indiana will range between $15.6 and $17.5 billion for the next 20 years. This study found a need in all counties in the state and concluded that the current level of state and local government investment is insufficient to meet these infrastructure needs, leaving the state with at least an $8.5 billion gap over the next 20 years.

These studies demonstrate that the most significant gap in addressing needs is funding. This is also true for service provision. The state's rapidly aging rural areas have growing needs for service provision,

including public transportation. To provide social services and transportation in a cost effective manner, some level of density is required--a challenge in rural Indiana. The current solution is to fund housing preservation initiatives (including OOR), build capacity for CHDOs to deliver housing and supportive service needs, and continue to support and bolster existing, community based support networks.

## AP-40 Section 108 Loan Guarantee – 91.320(k)(1)(ii)

### Will the state help non-entitlement units of general local government to apply for Section 108 loan funds?

No

### Available Grant Amounts

OCRA developed a Section 108 program and intended for funds to be available during PY2018. The focus of the program was on providing nonentitlement communities loan guarantees on funds for infrastructure projects.

OCRA currently has an approved loan pool, but it has not been accessed. As such, OCRA is reviewing its Section 108 program to determine how to best use and distribute the funds going forward. OCRA is also investigating potential partnerships with other state agencies that would enhance the impact of the funds.

At this time, OCRA is not accepting applications to the program. OCRA anticipates completing the review and make any adjustments to the program by the next program year.

Eric Ogle at OCRA (EOgle1@ocra.IN.gov) should be contacted for more information about the Section 108 loan pool status.

### Acceptance process of applications

Please see above.

## AP-45 Community Revitalization Strategies – 91.320(k)(1)(ii)

**Will the state allow units of general local government to carry out community revitalization strategies?**

No.

**State's Process and Criteria for approving local government revitalization strategies**

N/A

## AP-50 Geographic Distribution – 91.320(f)

### Description of the geographic areas of the state (including areas of low-income and minority concentration) where assistance will be directed

The State of Indiana does not prioritize the allocation of CDBG, HOME or ESG geographically. Instead, the State identifies the greatest needs for the State and nonentitlement areas overall and this information is used to guide the funding priorities for each program year. For local needs, the State relies on the information presented in block grant program funding applications.

IHCDA includes a preference for application that attempts to reach low- and very low-income levels of area median income.

ESG allocates emergency shelter and rapid re-housing activities statewide; homeless prevention and outreach activities are more targeted geographically.

The HOPWA grant does rely on a geographic allocation, determined through the Continuum of Care regions because IHCDA allocates HOPWA to all ISDH-established care coordination regions except Washington, Harrison, Floyd, Scott and Clark counties. These four counties are served by KY. It was determined that IHCDA will fund one HOPWA project sponsor per every care coordination region. This will remain true for all care coordination regions. If a distinct eligible population with specific needs exists in a region (for example, homeless men in Lake County), IHCDA will work with the regional subrecipient to tailor services to meet the needs of the population. In instances where the subrecipient cannot meet these needs, the subrecipient will have the ability to sub-grant a portion of its HOPWA award to another service provider.

HTF for rental development is allocated statewide, to projects that meet the underwriting standards as defined under 24 CFR 93.

HOME Tenant Based Rental Assistance is allocated statewide to eligible applicants.

### Rationale for the priorities for allocating investments geographically

Previously the responsibility for deciding how to allocate funds geographically has been at the agency level. The State has maintained this approach, with the understanding that the program administrators are the most knowledgeable about where the greatest needs for the funds are located. Furthermore, the State understands that since housing and community development needs are not equally

distributed, a broad geographic allocation could result in funds being directed away from their best use.

**Discussion**

Please see above.

# Affordable Housing

## AP-55 Affordable Housing – 24 CFR 91.320(g)

### Introduction:

This section lists the one year goals for numbers of households supported. These numbers are based on prior year accomplishments (reported in the CAPER) and projected project costs.

| One Year Goals for the Number of Households to be Supported | |
|---|---|
| Homeless | 25 |
| Non-Homeless | 250 |
| Special-Needs | 175 |
| Total | 450 |

**Table 7 - One Year Goals for Affordable Housing by Support Requirement**

| One Year Goals for the Number of Households Supported Through | |
|---|---|
| Rental Assistance | 250 |
| The Production of New Units | 100 |
| Rehab of Existing Units | 100 |
| Acquisition of Existing Units | 0 |
| Total | 450 |

**Table 8 - One Year Goals for Affordable Housing by Support Type**

### Discussion:

Numbers of households to be supported through production of new units, rehab of existing units and acquisition of existing units is not yet known. It will be based upon the number of applications received.

**Disaster Recovery**

The state of Indiana received more than $400 million in disaster recovery funds ($67 million used exclusively for recovery efforts from damage caused by spring storms and $371 million for natural disasters from 2008). Details on how those funds were appropriated can be found here: https://www.in.gov/ocra/disasterrecovery.htm

## AP-60 Public Housing - 24 CFR 91.320(j)

### Introduction:

This section describes IHCDA's efforts as a public housing authority to improve the needs of renters receiving public housing subsidies.

### Actions planned during the next year to address the needs to public housing

Last year IHCDA implemented small area fair market rents (SAFMR) for the HCV program for a portion of its jurisdiction. In the next year IHCDA plans to implement SAFMR across its entire jurisdiction. The implementation of SAFMR will provide HCV recipients increased access to housing in areas of the state that previously had a limited stock of available units that were affordable to HCV recipients. Additionally, IHCDA has increased its focus on making the HCV program accessible to non-elderly disabled populations by marketing the program to Area Agencies on Aging and SIL organizations and working with these organizations to provide accommodations to the applicant throughout the application and leasing process.

### Actions to encourage public housing residents to become more involved in management and participate in homeownership

N/A; the state does not own or operate public housing developments.

### If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

IHCDA is a High Performing Section 8 Only PHA.

### Discussion:

Please see above.

## AP-65 Homeless and Other Special Needs Activities – 91.320(h)

### Introduction

For the 2019 Action Plan, the state considered feedback from service providers and shelters about the growing challenges of assisting residents experiencing homelessness. Stakeholders continued to express concerns about the limited housing and services to assist persons recovery from addiction, especially those leaving the criminal justice system. Housing with an integrated care model is imperative for these residents, and also needed for persons with disabilities and seniors.

### Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

### Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The State relies on its partners to conduct outreach to persons who are homeless, assess their needs and communicate these needs to the State. To that end, the State will:

- Require all HUD McKinney Vento Funded programs to utilize HMIS for all shelter or transitional housing or permanent supportive housing programs serving homeless individuals and families.
- Require all HUD McKinney Vento Funded programs to participate in the annual, statewide homeless Point-in-Time Count in late January and timely submission of this data to IHCDA.
- Require all HUD McKinney Vento Funded programs subrecipients actively participate in their Regional Planning Council on the Homeless meetings regularly (minimum 75% attendance).
- Require all HUD McKinney Vento Funded programs to participate in the Coordinated Access in their Region as it is implemented in their area.

### Addressing the emergency shelter and transitional housing needs of homeless persons

In addition to the allocation of ESG to meet the needs of persons who are homeless (see AP-20), emergency shelter needs are addressed through the ESG's participation in their local Regional Planning Council on Homeless in their Region but also through each Committee under the CoC Board. The Committees have been updated by the new CoC Board. They are: Executive Committee, Resources and Funding Committee, Strategic Planning Committee, Veterans Committee, Youth & Families committee, Performance and Outcomes Committee and Ad Hoc Committees as needed. The State ESG program is

part of the work of each committee in some way or another.

The strategic objectives of the CoC Board are:

- Decrease shelter stays by increasing rapid rehousing to stable housing.
- Reduce recidivism of households experiencing homelessness.
- Decrease the number of Veterans experiencing homelessness.
- Decrease the number of persons experiencing Chronic Homelessness.
- Create new permanent supportive housing beds for chronically homeless persons.
- Increase the percentage of participants remaining in CoC funded permanent housing projects for at least six months to 86 percent or more.
- Decrease the number of homeless households with children.
- Increase the number of rental assistance programs and services.
- Increase the percentage of participants in ESG-funded rental assistance programs that move into permanent housing to 82 percent or more.
- Increase the percentage of participants in all CoC funded transitional housing that move into permanent housing to 70 percent or more.
- Increase the percentage of participants in CoC funded projects that are employed at exit to 38 percent or higher.
- Increase persons experiencing homelessness access to mainstream resources.
- Collaborate with local education agencies to assist in the identification of homeless families and inform them of their eligibility for McKinney-Vento education services.
- Improve homeless outreach and coordinated access to housing and services.
- Improve HMIS data quality and coverage, and use data to develop strategies and policies to end homelessness.
- Increase portfolio of new HUD TH/RRH projects to meet the needs of those experiencing substance abuse disorders and those experiencing family violence.
- Develop effective discharge plans and programs for individuals leaving State Operated Facilities at risk of homelessness.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

Please see above.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs**

The Indiana Supportive Housing Institute is an important element of the Indiana Permanent Supportive Housing Initiative (IPSHI), which was launched by IHCDA and the Corporation for Supportive Housing (CSH) in 2008 to further the strategy to end long-term and recurring homelessness. The focus is on funding lasting solutions instead of stop-gap programs. The 2019 Institute will address issues of homelessness with a focus on serving people experiencing chronic homelessness, including veterans. The Institute process is expected to reduce the time it takes to obtain funding for supportive housing by improving the planning and development process.

The 2019 Institute will provide targeted training, technical assistance, and the opportunity to apply for pre-development financing for both new and experienced development teams. Teams will receive over 80 hours of training including individualized technical assistance and resources to assist in completing their project. In addition, industry experts, including staff from IHCDA, will provide insight on property management, financing, and building design.

Discussion: Please see above.

## AP-70 HOPWA Goals – 91.320(k)(4)

| One year goals for the number of households to be provided housing through the use of HOPWA for: | |
|---|---|
| | |
| Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family | 200 |
| Tenant-based rental assistance | 100 |
| Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds | 10 |
| Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds | 10 |
| Total | 320 |

## AP-75 Barriers to affordable housing – 91.320(i)

**Introduction:**

The State of Indiana recently updated its Analysis of Impediments to Fair Housing Choice (AI) to incorporate the new Assessment of Fair Housing framework for identifying barriers to housing choice—as well as access to opportunity.

The following fair housing issues were identified through the quantitative analysis, input from stakeholders in two rounds of surveys, focus groups and interviews, and a statistically significant resident survey with oversampling of persons with disabilities and non-White residents.

**Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

### Housing Issues

- Poor condition of affordable housing stock according to residents and stakeholders. Inability of residents to make needed improvements due to low incomes.
- Disproportionately high levels of cost burden and lower levels of homeownership for minority populations other than Asian residents.
- Cost burden gaps are greatest for minority residents earning between 30 and 50 percent of the area median income—those just over the poverty level (lower middle class).
- Minority residents and residents with disabilities are most likely to express challenges with home buying associated with down payments and mortgage loan qualifications.
- High mortgage loan denial rates for non-White residents, even when adjusting for income level.
- Higher use of publicly-supported housing by African American residents, suggesting challenges obtaining private market housing.
- Housing choice for residents with disabilities restricted by the lack of available, affordable, accessible housing. Nearly one-fourth of residents say the home they live in does not meet their family's disability needs and nearly two-thirds cannot afford to make improvements. The most needed improvement is ramps and handrails.
- Landlords not accepting service animals and charging higher rents or deposits for persons with disabilities requesting reasonable accommodations.
- Lack of rental housing for families with children: on average 72 percent of Housing Choice Voucher wait lists are families with children. PHAs surveyed for the AI consistently rated families with children as the demographic group with the most trouble finding rental housing—even

more so than residents with criminal backgrounds.

### Economic Opportunity Issues

- Gaps in educational attainment for Hispanic residents.
- Residents with disabilities face challenges finding employment and those who are employed earn less than those without a disability.
- Economic differences contributing to segregation, mostly in urban areas. In some areas, systemic steering, lack of opportunity and lack of available housing perpetuate racially homogenous neighborhoods.
- Limitations (property tax caps) on state and local tax revenue generation.
- Severe lack of services and trained staff to deliver mental health and supportive services.

The factors contributing to these issues are:

- Economic weaknesses in some nonentitlement areas preventing residents from making needed repairs.
- Lack of accessible housing stock.
- Historically lower incomes of non-White and Hispanic residents and, for Hispanic residents, lower rates of educational attainment.
- Residents with disabilities facing lower employment opportunities and discrimination in housing markets.
- Families with children and non-White and Hispanic residents experiencing discrimination in rental market transactions.
- Landlords not complying with and/or not understanding fair housing laws, particularly reasonable accommodations.
- Insufficient resources to fund ADA improvements to public buildings and infrastructure, particularly in rural areas.

**Discussion:**

The State is currently finalizing action steps to address the fair housing issues. A statewide Analysis of Impediments to Fair Housing Choice (AI) was conducted in 2016 that contained goals, metrics, and a timeframe for action steps to address the identified barriers and fair housing issues. In sum, the State will take actions to:

1. **Improve the condition and accessibility of affordable housing in nonentitlement areas.**
2. **Increase affordable rental housing for families.**
3. **Increase fair housing knowledge among landlords and community leaders in rural areas.**
4. **Improve homeownership among minorities and persons with disabilities.**
5. **Improve employment outcomes for persons with disabilities.**

6. **Dedicate additional federal support to increasing accessibility in non-entitlement areas, contingent on expansion of federal infrastructure investments.**

## AP-85 Other Actions – 91.320(j)

### Introduction:

This section describes a variety of other efforts the State will continue during the program year to help address housing and community development needs.

### Actions planned to address obstacles to meeting underserved needs

The State faces a number of obstacles in meeting the needs outlined in the five-year Consolidated Plan:

- Housing and community needs are difficult to measure and quantify on a statewide level. The Consolidated Plan uses both qualitative and quantitative data to assess statewide needs. However, it is difficult to reach all areas of the State in one year, and the most recent data in some cases are a few years old. Although the State makes a concerted effort to receive as much input and retrieve the best data as possible, it is also difficult to quantify local needs. Therefore, the State must rely on the number and types of funding applications as a measure of housing and community needs.
- The ability of certain program dollars to reach citizens is limited by the requirement that applications for funding must come from units of local government or nonprofit entities. If these entities do not perceive a significant need in their communities, they may not apply for funding.
- Finally, limitations on financial resources and internal capacities at all levels can make it difficult for the State to fulfill the housing and community development needs of its many and varied communities.

To mitigate these obstacles the State will continue to provide training for the application process associated with the HUD grants to ensure equal access to applying for funds, and continually review and update its proposed allocation with current housing and community development needs, gathered through the citizen participation plan and demographic, housing market and community development research.

As an example, the IHCDA HOME Rental Policy contains an Opportunity Index scoring section The purpose of this category is to incentivize developments in areas of opportunity. The Opportunity Index awards points for locating projects in areas close to public transportation and fresh produce as well as in areas with low unemployment rates, high job growth, and high median household incomes.

Similarly, the IHCDA CDBG OOR Policy contains a Needs Analysis scoring section. This category assesses the market need of the targeted area based on socio-economic factors and awards points to applicants proposing projects in areas where data indicates a strong need for assistance. Factors examined in this category include the median age of owner-occupied structures and county poverty rates.

Together, these categories enable IHCDA to ensure projects are being funded in areas of opportunity

and in areas where there is a high need for assistance.

### Actions planned to foster and maintain affordable housing

The primary activities to foster and maintain affordable housing are the State's CDBG, HOME and HTF funded activities that include the production of new units, homeownership opportunities, home rehabilitation and capacity support for affordable housing developers. Through the CDBG Program, IHCDA seeks to improve the quality of existing housing stock in Indiana. This program is designed to give preference in allocating Community Development Block Grant Owner- Occupied Repair (CDBG OOR) funding among selected developments that meet IHCDA's goals:

7. Demonstrate they are meeting the needs of their specific community.
8. Attempt to reach low and very low-income levels of area median income.
9. Are ready to proceed with the activity upon receipt of the award.
10. Revitalize existing neighborhoods, preferably with a comprehensive approach as part of a published community revitalization plan.
11. Propose projects that promote aging in place strategies for seniors, families with seniors, and persons with disabilities.
12. Propose projects that promote healthy family strategies for families with children under the age of 18.
13. Propose projects that are energy-efficient and are of the highest quality attainable within a reasonable cost structure.

Applicants of IHCDA's programs and funds are encouraged to engage in an array of activities necessary to attain the solutions desired by a community, such as:

- Pre-development and seed financing – limited to eligible nonprofits
- Permanent Supportive Housing – Applicants must participate in the Indiana Supportive Housing Institute to be considered for an IHCDA investment.
- Rental assistance
- Acquisition, rehabilitation, guarantees, refinance, or (re)construction of rental housing
- Homeownership counseling and down payment assistance (not available through the use of HOME funding)
- Acquisition, rehabilitation, guarantees, refinance, or (re)construction of homebuyer housing
- Rehabilitation, modification, and energy improvements to owner-occupied housing.
- Additionally, the State utilizes other programs (summarized earlier in this section) to help foster

and maintain affordable housing and include:

- Affordable Housing and Community Development Fund;
- Indiana Foreclosure Prevention Network;
- Low Income Housing Tax Credits (LIHTC); and
- Section 8 voucher program.

### Actions planned to reduce lead-based paint hazards

Lead-based paint hazards will primary be addressed through CDBG and HOME funded rehabilitation activities. IHCDA has developed new lead forms, and done multiple trainings on how to address lead based paint through both these programs. IN PY2019, IHCDA will be sponsoring a workshop on the Lead Safe Housing Rule and the HUD Lead regulations to administrators and contractors. IHCDA will also be addressing the dearth of eligible risk assessors, inspectors and licensed contractors by working with the Indiana Builders Association to advertise trainings, and will be developing a reimbursement for contractors to receive their appropriate lead licenses.

In addition, IHCDA has been awarded the Lead Hazard Reduction Demonstration Grant through HUD. In partnership with the Indiana State Department of Health, IHCDA will use the funds will for the identification of lead hazards in units occupied by children who have been lead poisoned or are at-risk of becoming lead poisoned; the remediation of the lead hazards through appropriate control or abatement procedures; and ancillary activities such as training, outreach, and casework. Healthy Homes funding will promote and develop coordination of the lead hazard control activities with other healthy homes steps. These and other activities include providing smoke detectors, providing carbon monoxide detectors, installing anti-scald devices on bathtubs and installing and/or checking handrails.

IHCDA also developed a Lead Advocacy Team, consisting of IHCDA staff, State Department of Health, and the Indiana Community Action Association (INCAA) to discuss lead based paint hazards across the state. In 2018, IHCDA, along with INCAA launched the Lead Community Action Plan, which is using CDBG-DR funding to provide lead hazard control to 17 rural counties across the State.

### Actions planned to reduce the number of poverty-level families

The State of Indiana does not have a formally adopted statewide anti-poverty strategy. In a holistic sense, the entirety of Indiana's Consolidated Plan Strategy and Action Plan is anti-poverty related because a stable living environment is also a service delivery platform. However, many of the strategies developed for the five-year Plan directly assist individuals who are living in poverty.

Indiana has a history of aggressively pursuing job creation through economic development efforts at the State and local levels. This emphasis on creating employment opportunities is central to a strategy to reduce poverty by providing households below the poverty level with a means of gaining sustainable

employment.

Other efforts are also needed to combat poverty. Many of the strategies outlined in the Consolidated Plan are directed at providing services and shelter to those in need. Once a person has some stability in a housing situation, it becomes easier to address related issues of poverty and provide resources such as childcare, transportation and job training to enable individuals to enter the workforce. Indiana's community action agencies are frontline anti-poverty service providers. They work in close cooperation with State agencies to administer a variety of State and federal programs.

Education and skill development are an important aspect of reducing poverty. Investment in workforce development programs and facilities is an essential step to break the cycle of poverty. Finally, there continue to be social and cultural barriers that keep people in poverty. Efforts to eliminate discrimination in all settings are important. In some cases, subsidized housing programs are vital to ensure that citizens have a safe and secure place to live.

The State also utilizes the Section 3 requirement (a provision of the Housing and Urban Development Act of 1968). Section 3 applies to employment opportunities generated (jobs created) as a result of projects receiving CDBG or HOME funding through ORCA or IHCDA, whether those opportunities are generated by the award recipient, a subrecipient, and/or a contractor. The requirements of Section 3 apply to all projects or activities associated with CDBG or HOME funding, regardless of whether the Section 3 project is fully or partially funded with CDBG/HOME. A detailed description of Section 3 requirements is included in OCRA/IHCDA's award manual. A notice of Section 3 requirements is included in bid solicitations and is covered during the award trainings.

Through IHCDA's multitude of programs, the agency provides assistance to impact persons who may be experiencing homelessness, to those who need assistance to purchase their first home. IHCDA utilizes its HOME program to provide TBRA to those exiting the prison system, to providing construction subsidies for supportive housing using the Housing First model, to providing funding to support housing for persons who are disabled, or families in need of stable housing.

### Actions planned to develop institutional structure

During PY2019, the state intends to continue current practices of providing planning grants, technical assistance and training, regional workshops and access to community liaisons and regional representatives to support nonprofit institutional structure. These include:

- IHCDA uses its "RED" notices, which are sent via email to subscribers, to communicate updates about grant application funding rounds and applications and federal policy changes. The RED notices webpage can be found at: https://www.in.gov/myihcda/rednotices.htm IHCDA also maintains a resource center on its website. OCRA has a similar email system.
- Webinars are used to help potential grantees build capacity to apply for and access funding.
- IHCDA utilizes part of its HOME administrative budget to provide additional technical assistance.

In PY2018-2020, IHCDA will be sponsoring the National Development Council, which will provide rental construction training for all IHCDA developers; an intensive 16 week CHDO training for Executive staff of IHCDA's non-profit and CHDO Partners; a HOME regulatory training targeting all HOME awardees and other Participating Jurisdictions across the State; a program development specific training for IHCDA non-profits; and training focused on building the capacity of contractors in partnership with the Indiana Builders Association.

- For the past three years, IHCDA has also hosted a separate track at its Housing Conference focused on the HOME Program, CHDOs and rural housing development.

OCRA and IHCDA gather information on community needs throughout their program years through listening sessions and focus groups with stakeholders and community leaders. These visits are helpful in identifying the areas where partners may struggle the most in development and programming--and inform program development and block grant fund allocations.

The state will also continue (and has enhanced) the Stellar Communities program. The purpose of this program is to develop a region's institutional structure to facilitate economic development, create jobs, and increase its overall competitiveness in the U.S. economy. Ball State University and Purdue University are now participating in the program with their involvement to include project support, guidance and data analytics. Ball State University's Indiana Communities Institute will assist communities in the planning stages. Purdue University's Center for Regional Development (PCRD) will assist communities post-designation with long-term sustainability efforts and project implementation.

Unlike in PY2018, stakeholders interviewed this year *did* express a need for planning support, capacity building, and technical assistance.

## Actions planned to enhance coordination between public and private housing and social service agencies

The State has an active network of community development corporations, many of which have become increasingly focused on housing and community development issues. These organizations are engaged in a variety of projects to meet their communities' needs, from small-scale rehabilitation programs to main street revitalization. Public housing authorities exist in the major metropolitan areas and in small to medium-sized communities throughout the State.

The State also has several organizations that advocate for State policies and organize housing and community development activities at the State level. Prosperity Indiana provides policy coordination, as well as training and technical assistance, to support nonprofit housing and community development activities. The Back Home in Indiana Alliance is composed of Indiana leaders in several affordable-housing and disability-related organizations and help people with disabilities become homeowners in several Indiana communities.

Through provision of training and technical assistance (discussed above), OCRA and IHCDA support

coordination and help to build partnerships with and among these organizations. Examples from prior program years, which will be continued in PY2019, include:

IHCDA's and OCRA's executive leadership and staff speak at public and private housing and community development events. IHCDA staff have spoken at a variety of conferences for Accelerate Indiana Municipalities (AIM); the Indiana Association of Regional Councils (IARC); Indiana Housing Conference; and the Indiana Township Trustees Association, among others.

OCRA holds regular "listening sessions" in nonentitlement areas throughout the state to gather information on economic development and housing challenges. Those sessions provide an opportunity for various housing, service, and community development interests to explore solutions to their needs and foster working relationships.

OCRA's community liaisons (OCRA's can be found at https://www.in.gov/ocra/2330.htm) partner with local units of government, the private sector, and nonprofits to locate and proactively work to locate funding and other resources for community and economic development projects, as well as facilitate the meeting of local officials, state, and federal agencies. They also provide technical assistance on all OCRA programs.

IHCDA’s three Real Estate Production Analysts each cover a region of the state (North, Central, South) and provide frequent outreach and technical assistance. Outreach is provided by email, over the phone, and in-person when requested. Production Analysts also attend ribbon cutting, groundbreakings, and other promotional events.

IHCDA conducts regional outreach meetings every year. These meetings are held three to five times a year and are each located in a different area of the state in order to ensure that partners in all areas of the state are able to easily attend. The information provided at these meetings is also tailored to address the specific needs of the region in which the meetings is being held. Local projects are highlighted as well. Production Analysts and other IHCDA staff utilize their existing contacts to invite current and potential partners to these meetings. Outreach meetings provide an opportunity for partners to meet their analysts as well as ask questions and provide input on IHCDA policy.

IHCDA also sponsors, in partnership with the Indiana Affordable Housing Conference, the Indiana Housing Conference. The Indiana Housing Conference is an annual conference for affordable housing professionals in which industry news and best practices are discussed. The conference also provides an opportunity for networking between affordable housing professionals from across the state and country.

The Indiana Supportive Housing Institute will focus on finding lasting solutions instead of stop-gap programs. The 2019 Institute will address issues of homelessness with a focus on serving people experiencing chronic homelessness, including veterans. The 2019 Institute will provide targeted training and technical assistance. Teams will receive over 80 hours of training including individualized technical

assistance and resources to assist in completing their project. In addition, industry experts, including staff from IHCDA, will provide insight on property management, financing, and building design.

**Discussion:**

Please see above.

# Program Specific Requirements

## AP-90 Program Specific Requirements – 91.320(k)(1,2,3)

### Introduction:

Please see below and the attached MODs for program specific requirements.

**Community Development Block Grant Program (CDBG)**
**Reference 24 CFR 91.320(k)(1)**

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

| | |
|---|---|
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed | 0 |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan. | 0 |
| 3. The amount of surplus funds from urban renewal settlements | 0 |
| 4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan | 0 |
| 5. The amount of income from float-funded activities | 0 |
| **Total Program Income:** | **0** |

**Other CDBG Requirements**

| | |
|---|---|
| 1. The amount of urgent need activities | 0 |
| 2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan. | 80.00% |

**HOME Investment Partnership Program (HOME)**
**Reference 24 CFR 91.320(k)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

   N/A

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used

for homebuyer activities as required in 92.254, is as follows:

Please see the Grantee Unique Appendices for the guidelines. IHCDA does use the home affordable homeownership limits published by HUD.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

   Please see the Grantee Unique Appendices for the guidelines. IHCDA does use the home affordable homeownership limits published by HUD.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

   N/A

## Emergency Solutions Grant (ESG)
## Reference 91.320(k)(3)

1. Include written standards for providing ESG assistance (may include as attachment)

   Please see the Grantee Unique Appendices for the guidelines.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

   The Coordinated Assessment Committee of the Balance of State Continuum of Care Board is working with the State ESG program to develop and coordinate regional centralized intake and triage centers to ensure access to assistance is driven by the needs of persons experiencing homelessness. IHCDA is the collaborative applicant within the CoC and IHCDA was awarded the Coordinated Access Grant. With the assistance of the CoC Board, IHCDA has will developed and improves upon the coordinated access system. **Access:** The Coordinated Assessment will be in the HMIS system and utilized by the Coordinated Access agency within the Region within the Balance of State CoC whether they are an ESG subrecipient or other programs funded by McKinney Vento. Each Region will determine if their Coordinated Access will be a centralized or decentralized system. **Assessment:** Each homeless person will be assessed and triaged based on their needs in order to prioritize the most vulnerable and those with the highest barriers for first assistance. This first priority would include the chronic homeless population. **Assign:** Once assessed the person/family then will be assigned to the right type of housing that best suits their needs whether it is permanent supportive housing, rapid rehousing or VASH voucher and whether it is available in that area or Region.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

   IHCDA plans to allocate funding to a maximum of 15 agencies to administer the ESG Rapid Rehousing and Homeless Prevention Activities of the ESG program for line items such as: housing relocation and services (financial and services), rental assistance and administration.

   There will be approximately 60 agencies that will apply for emergency shelter component that includes operations, essentials, and financial assistance and approximately two - six agencies that may apply for the street outreach activity. No more than 60% of ESG funds will be allocated to operations, essentials and street outreach. A request for proposals will be distributed to all the Regional Planning Councils on the Homeless throughout the Balance of State, to the current subrecipients of the ESG program, current permanent supportive housing rental assistance programs (mental health centers, housing agencies, community action agencies, non-profits) who have had experience with rental assistance. Each proposal will be reviewed by at least one IHCDA Community Services staff person and by a member of a Committee under the CoC Board. Each reviewer will complete a scoring tool, assigning points based on the following program design components: outreach system, commitment to the coordinated access intake point, systems coordination, organizational capacity, permanent housing placement strategy, history of administering the rental assistance programs, amount of match provided and coordination with ESG Entitlement City funds (as applicable). Each subrecipient will be awarded based upon the average of their proposal score and the amount of funding that will be available. The amount of each award could be between $60,000 and $250,000 each.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

   The State ESG recipient – IHCDA - has a member of the Resource & Funding Committee and the Balance of State CoC Board who has been formerly homeless and currently lives in a permanent home after recently leaving permanent supportive housing. The committee provides guidance to our CoC Programs and their policies and procedures. The State of Indiana recognizes the invaluable perspective of individuals who are currently homeless and formerly homeless in developing an effective person-centered program and system.

   The State program strongly encourages subrecipients of the ESG program to incorporate this participation, to the maximum extent practicable, in a policy-making function of both the organization and the respective regional Planning Council on the Homeless. The State ESG program application requires subrecipients to demonstrate how participation and input of people experiencing homelessness is utilized at both an organizational level and within their regional Planning Councils on Homelessness. This will be a threshold item and will require the subrecipient to

provide documentation around their policies for verification. This issue is also reviewed during program monitoring visits.

*5.* Describe performance standards for evaluating ESG.

The performance standards were developed in conjunction with the governing body for the Balance of State CoC Board and the Resource & Funding Committee and approved by the Balance of State CoC Board by using the national standards outlined in Section 427 of the McKinney-Vento Act, as amended by the HEARTH Act.

Baseline performance measurements will be reports generated by the HMIS system and mainly from the ESG CAPER reports for the current grant prior year. Two of the standards are specific to the subrecipient's program performance and the remaining two are specific to system outcomes.

ESG subrecipients will be able to set their own goals for the next years on areas such as: discharging persons to permanent housing, increasing employment income and increasing overall income by persons who exit the emergency housing.

Below are goals that IHCDA would like to reach on an annual basis:

ESG RR -rental assistance program subrecipients: At discharge from program, 82 percent of persons assisted will still be permanently housed, and 65 percent will increase their income.

ESG program subrecipients that are Emergency shelters that have activities such as operations, essential services and financial assistance: 50 percent of persons will discharge to permanent housing, and 25 percent will increase their income.

ESG program subrecipients that have outreach component: 50 percent of identified caseload will be permanently housed.

ESG program subrecipients that have outreach component: 50 percent identified caseload will increase their income.

The average length of stay of participants in ESG funded and other CoC programs should decrease by at least 10 percent.

**Housing Trust Fund (HTF)**
**Reference 24 CFR 91.320(k)(5)**

1. How will the grantee distribute its HTF funds? Select all that apply:

☑ Applications submitted by eligible recipients

2. If distributing HTF funds through grants to subgrantees, describe the method for distributing HTF funds through grants to subgrantees and how those funds will be made available to state agencies and/or units of general local government. If not distributing funds through grants to subgrantees, enter "N/A".

N/A

3. If distributing HTF funds by selecting applications submitted by eligible recipients,

a. Describe the eligibility requirements for recipients of HTF funds (as defined in 24 CFR § 93.2). If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

Eligible applicants include CHDOs, non- and for-profit affordable housing developers, and joint venture partnerships.

Eligibility will be determined based on:

1. Whether the development demonstrates a need for HTF in order to make a greater number

of units affordable to extremely-low and very low households;

2. Whether the development meets State and Federal requirements of all programs for which

the applicant is applying, including the threshold requirements;

3. Successful completion of the Permanent Supportive Housing Institute;

4. If the development ranking is sufficient for it to be awarded RHTC pursuant to the RHTC process as outlined in the current QAP; and,

5. The availability of HTF funds.

b. Describe the grantee's application requirements for eligible recipients to apply for HTF funds. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

Application requirements are described in Parts V, VI, and VIII in the HTF Policy, which is part of Appendix A (Methods of Distribution) in the Grantee Unique Appendices.

c. Describe the selection criteria that the grantee will use to select applications submitted by eligible recipients. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

The Selection Criteria to select eligible recipients is described in Parts V and VI of the HTF Policy, which is part of Appendix A.

d. Describe the grantee's required priority for funding based on geographic diversity (as defined by the grantee in the consolidated plan). If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

Eligible developments can be located in any city, town or county located in Indiana. There is no geographic preference to the use of the HTF.

e. Describe the grantee's required priority for funding based on the applicant's ability to obligate HTF funds and undertake eligible activities in a timely manner. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

*Timely Undertaking – moderate priority*: As stated under the Threshold Items Section 6.3 (d) of the HTF Policy, the applicant is required to demonstrate their ability to undertake the activities set forth in its application upon receipt of the HTF award, to begin construction within 12 months of receipt of the award, and to complete the development within a 24 month period.

6.3 (d): The applicant must demonstrate experience and capacity to conduct an eligible HTF activity as evidenced by its ability to:

Own, construct, or rehabilitate, and manage and operate an affordable multifamily rental housing development; or

1. Design, construct, or rehabilitate, and market affordable housing for homeownership.
2. That the applicant has the capacity to undertake the activities set forth in its application upon receipt of the HTF award and begin construction within 12 months of receipt of the award and complete the development within a 24 month period.

f. Describe the grantee's required priority for funding based on the extent to which the rental project has Federal, State, or local project-based rental assistance so that rents are affordable to extremely low-income families. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

*Project-Based Rental Assistance – high priority*: As stated under Threshold Items Section 6.3 (c) and 6.3 (e), in order to be eligible for the supportive housing set-aside of the QAP and for HTF funding, the applicant must demonstrate how units will be made affordable to the targeted population of persons experiencing homelessness. All developments are required to identify a source of project-based rental assistance for the supportive housing units, generally through Project-Based Section 8 vouchers or CoC funding. Developments that have not identified an operating subsidy source do not meet threshold and will not be considered for funding. As stated under Section 7.1 Rents Charged, Applicants may be



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eligible for 28 points for rent targeting.

6.3(c): The Applicant must identify all subsidy sources. Funding commitments must be provided with the RHTC application. If the funding has not yet been committed, application must provide proof of application, a narrative describing the selection process, and a narrative plan on how the development will move forward if the application is denied. HTF cannot be committed until all other sources have been committed.

6.3 (e): The Development must serve populations that are extremely low-income and experiencing homelessness. The target population served by the development must be the target population that was identified based on community need and relevant data through the Supportive Housing Institute process and align with the goals of the Consolidated Plan.

g. Describe the grantee's required priority for funding based on the financial feasibility of the project beyond the required 30-year period. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

*Affordability Period – low priority*: As stated under the Threshold Criteria Section 6.3 (a), applicants must meet the minimum 30 year period of affordability to be eligible for funding.

h. Describe the grantee's required priority for funding based on the merits of the application in meeting the priority housing needs of the grantee (such as housing that is accessible to transit or employment centers, housing that includes green building and sustainable development features, or housing that serves special needs populations). If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

*Priority Housing Needs of Indiana – high priority*: Through the 2015-2019 Consolidated Plan, the State of Indiana includes extremely low income households and permanent supportive housing/integrated supporting housing as "housing priority needs" (see AP-25 Allocation Priorities).

To be eligible for the supportive housing set-aside in the QAP and for HTF, the applicant must further the creation of community-based housing that targets the extremely low income (less than 30% AMI) with intensive service programs that have a direct impact on reducing homelessness through the Housing First model, to meet the state's priority housing needs of serving extremely low-income households. Applicants who have not successfully completed the Supportive Housing Institute and/or who do not meet the set-aside criteria as identified in both the QAP and in Sections 2.1 and 6.3 (e) of this Allocation Plan will not be eligible for funding.

In addition, IHCDA may award additional scoring of 140 points under Sections 7.1 Rents Charged; 7.2 Development Characteristics; and 7.3 Sustainable Development to prioritize projects which best serve

their residents.

i. Describe the grantee's required priority for funding based on the extent to which the application makes use of non-federal funding sources. If not distributing funds by selecting applications submitted by eligible recipients, enter "N/A".

*Extent of Non-Federal Funding – moderate priority*: As stated under the Threshold Items Section 6.3 (c), the applicant must demonstrate all subsidy sources. IHCDA may also award up to 14 points for projects that meet the criteria as outlined in Sections 7.2 (o) Tax Credit Per Unit; 7.2 (p) Tax Credit per Bedroom; 7.4 (a) Firm Commitment; and 7.4 (b) Previous Funding in a Local Government.

4. Does the grantee's application require the applicant to include a description of the eligible activities to be conducted with HTF funds? If not distributing funds by selecting applications submitted by eligible recipients, select "N/A".

Yes

5. Does the grantee's application require that each eligible recipient certify that housing units assisted with HTF funds will comply with HTF requirements? If not distributing funds by selecting applications submitted by eligible recipients, select "N/A".

Yes

6. **Performance Goals and Benchmarks.** The grantee has met the requirement to provide for performance goals and benchmarks against which the grantee will measure its progress, consistent with the grantee's goals established under 24 CFR 91.315(b)(2), by including HTF in its housing goals in the housing table on the SP-45 Goals and AP-20 Annual Goals and Objectives screens.

Yes

7. **Maximum Per-unit Development Subsidy Amount for Housing Assisted with HTF Funds.** Enter or attach the grantee's maximum per-unit development subsidy limits for housing assisted with HTF funds.

The limits must be adjusted for the number of bedrooms and the geographic location of the project. The limits must also be reasonable and based on actual costs of developing non-luxury housing in the area.

If the grantee will use existing limits developed for other federal programs such as the Low Income Housing Tax Credit (LIHTC) per unit cost limits, HOME's maximum per-unit subsidy amounts, and/or Public Housing Development Cost Limits (TDCs), it must include a description of how the HTF maximum per-unit development subsidy limits were established or a description of how existing limits developed for another program and being adopted for HTF meet the HTF requirements specified above.

See Part 4.1 Subsidy and Budget Limitations of the HTF Policy for the per unit subsidy limits. A description of how the limits were determined by be found on page 15 of the HTF policy.

8. **Rehabilitation Standards.** The grantee must establish rehabilitation standards for all HTF-assisted housing rehabilitation activities that set forth the requirements that the housing must meet upon project completion. The grantee's description of its standards must be in sufficient detail to determine the required rehabilitation work including methods and materials. The standards may refer to applicable codes or they may establish requirements that exceed the minimum requirements of the codes. The grantee must attach its rehabilitation standards below.

In addition, the rehabilitation standards must address each of the following: health and safety; major systems; lead-based paint; accessibility; disaster mitigation (where relevant); state and local codes, ordinances, and zoning requirements; Uniform Physical Condition Standards; and Capital Needs Assessments (if applicable).

All HTF funded projects must meet the property standards outlined in 93.301. The rehabilitation standards are set in a separate appendix.

- Developments must use Uniform Physical Condition Standards (UPCS). A listing of those standards can be found in the Multi-Family Checklist. Beyond the UPCS standards, projects must also comply with IHCDA Rehabilitation Standards (see Exhibit A); and the stricter of the local rehabilitation standards or the Indiana State Building Code.
- The development must meet the accessibility requirements at 24 CFR Part I, which implements Section 504 of the Rehabilitation Act of 1973.
- Covered multi-family units, as defined at 24 CFR 100.201, must meet the design and construction requirements at 24 CFR 100.205, which implements the Federal Fair Housing Act Amendments of 1988.
- Any units utilizing gas appliances must provide carbon monoxide detectors in addition to standard smoke detectors.
- Newly constructed units must meet additional energy efficiency standards for new construction pursuant to section 109 of the Cranston-Gonzalez National Affordable Housing Act.
- Where relevant, the housing must be constructed to mitigate the impacts of potential disaster, in accordance with State and local codes, ordinances, or other State and local requirements, or such other requirements as HUD may establish.

9. **Resale or Recapture Guidelines.** Below, the grantee must enter (or attach) a description of the guidelines that will be used for resale or recapture of HTF funds when used to assist first-time homebuyers. If the grantee will not use HTF funds to assist first-time homebuyers, enter "N/A".

N/A

10. **HTF Affordable Homeownership Limits.** If the grantee intends to use HTF funds for homebuyer assistance and does not use the HTF affordable homeownership limits for the area provided by HUD, it must determine 95 percent of the median area purchase price and set forth the information in accordance with §93.305. If the grantee will not use HTF funds to assist first-time homebuyers, enter "N/A".

N/A

11. **Grantee Limited Beneficiaries or Preferences**. Describe how the grantee will limit the beneficiaries or give preferences to a particular segment of the extremely low- or very low-income population to serve unmet needs identified in its consolidated plan or annual action plan. If the grantee will not limit the beneficiaries or give preferences to a particular segment of the extremely low- or very low-income population, enter "N/A." Any limitation or preference must not violate nondiscrimination requirements in § 93.350, and the grantee must not limit or give preferences to students. The grantee may permit rental housing owners to limit tenants or give a preference in accordance with § 93.303(d)(3) only if such limitation or preference is described in the action plan.

The purpose of this Housing Trust Fund (HTF) application is to provide subsidies in the form of grants to selected applicants for the acquisition, rehabilitation and/or new construction of supportive housing for persons with extremely low-income (at or below 30% of area median income). For this funding cycle, a portion of the HTF funds will be offered exclusively to Rental Housing Tax Credit developments that (1) apply for funding under the Qualified Allocation Plan (QAP) for the Rental Housing Tax Credit Program (RHTC) and (2) successfully completed the Indiana Supportive Housing Institute.

Eligible applicants for tax credits and HTF funds must have successfully fulfilled all requirements and demonstrated meaningful and successful participation in the Indiana Supportive Housing Institute for the specific development for which they are applying. The Indiana Supportive Housing Institute provides training and support to organizations that plan to create supportive housing. Tenant outreach, selection, property management and service plans must be approved as part of the Institute process and prior to submission of a RHTC application. Participation in the Institute is based on a competitive RFP selection process.

12. **Refinancing of Existing Debt.** Enter or attach the grantee's refinancing guidelines below. The guidelines describe the conditions under which the grantee will refinance existing debt. The grantee's refinancing guidelines must, at minimum, demonstrate that rehabilitation is the primary eligible activity and ensure that this requirement is met by establishing a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing. If the grantee will not refinance existing debt, enter "N/A."

N/A; refinancing of existing permanent debt is not eligible under IHCDA's HTF program.

## Discussion:

For HOPWA:

IHCDA will facilitate a request for qualifications (RFQ), advertised through the CoC network, posted online, and provided to current HIV/AIDS service providers. The RFQ is available to all agencies who meet the threshold requirements. Many of the programs that apply through the RFQ started off as grassroots agencies years go by starting a non-profit program based upon the growing HIV/AIDS epidemic and the need in their community. There was a growing need of resources that were not readily available for this population. The non-profits utilized their partners in the community to build their board membership and collaborated with local hospitals, clinics, and housing agencies to assist in providing education, testing, supportive services, financial assistance and housing. Nonprofit community organizations that apply are usually mental health centers, HIV/AIDS programs specificially, or local hospital.

The RFQ will gather information on the number of persons/households they plan to serve, housing plans, housing services, organizational capacity, performance goals, supportive services, and their proposed budget. The RFQ applicants need to meet the following thresholds:

- Required to be a non-profit organization
- Required to be a current Indiana State Department of Health Care Coordination Site.
- Previous experience providing HOPWA assistance.
- Actively attending the local Regional Planning Council/Committees/Leadership roles within their Region.
- No current outstanding findings with HUD or IHCDA.

By having the threshold that all applicants must be current Indiana State Department of Health Care Coordination Site, we are providing a one stop shop for persons to access level of care that is needed. Persons will be able to receive testing, diagnosis, medical information, supportive services and housing if needed. Care Coordination is a specialized form of HIV case management. Its mission is to assist those living with HIV disease with the coordination of a wide variety of health and social services. Case Management services are available statewide. It provides an individualized plan of care that includes medical, psychosocial, financial, and other supportive services as needed. It is offered free of charge to the person. The primary goals of the program are to ensure the continuity of care, to promote self-sufficiency, and to enhance the quality of life for individuals living with HIV. The trained professionals provide assistance such as : access to health insurance, housing programs, emergency funds, medications, utility assistance, mental health and substance abuse programs, HIV testing and prevention programs.

The RFQ will be evaluated through a tool that will verify that each applicant meet the threshold requirements and also have financial capacity by meeting accounting and financial standards. It will be verified that each subrecipient are certified to be a care coordination site by requiring they attach the certificate or agreement showing they meet the standard.

# APPENDIX A.

## METHODS OF DISTRIBUTION AND FUNDING APPLICATIONS

# CDBG.

## METHOD OF DISTRIBUTION (MOD)

**STATE OF INDIANA**

**STATE COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM (CFDA: 14-228)**

**INDIANA OFFICE OF COMMUNITY AND RURAL AFFAIRS FY 2019 PROGRAM DESIGN AND METHOD OF DISTRIBUTION**

## GENERAL BACKGROUND INFORMATION AND NATIONAL CDBG OBJECTIVES

The State of Indiana, through the Indiana Office of Community and Rural Affairs, assumed administrative responsibility for Indiana's Small Cities Community Development Block Grant (CDBG) Program in 1982, under the auspices of the U.S. Department of Housing and Urban Development (HUD). In accordance with 570.485(a) and 24 CFR Part 91, the State must submit a Consolidated Plan to HUD by May 15th of each year following an appropriate citizen participation process pursuant to 24 CFR Part 91.325, which prescribes the State's Consolidated Plan process as well as the proposed method of distribution of CDBG funds for 2017. **The State of Indiana's anticipated allocation of federal Community Development Block Grant (CDBG) funds for FY 2019 is $30,644,288.**

This document applies to all federal Small Cities CDBG funds allocated by HUD to the State of Indiana, through its Office of Community and Rural Affairs.

The primary objective of Indiana's Small Cities CDBG Program is to assist in the development and re-development of viable Indiana communities by using CDBG funds to provide a suitable living environment and expand economic opportunities, principally for low and moderate income persons.

Indiana's program will place emphasis on making Indiana communities a better place in which to reside, work, and recreate. Primary attention will be given to activities, which promote long term community development and create an environment conducive to new or expanded employment opportunities for low and moderate income persons.

The Office of Community and Rural Affairs will pursue this goal of investing CDBG wisely and all applicable strategic priorities by distributing CDBG funds in a manner, which promotes exploration of all alternative resources (financial and personnel) when making funding decisions respective to applications for CDBG funding.

**PROGRAM AMENDMENTS**

The Indiana Office of Community and Rural Affairs reserves the right to transfer up to ten percent (10%) of each fiscal year's available allocation of CDBG funds (i.e. FY 2019 as well as prior-years' reversions balances) between the programs described herein in order to optimize the use and timeliness of distribution and expenditure of CDBG funds, without formal amendment of this Consolidated Plan.

The Office of Community and Rural Affairs will provide citizens and general units of local government with reasonable notice of, and opportunity to comment on, any substantial change proposed to be made in the use of FY 2019 CDBG as well as reversions and residual available balances of prior-years' CDBG funds. "Substantial Change" shall mean the movement between programs of more than ten percent (10%) of the total allocation for a given fiscal year's CDBG funding allocation. The ten percent (10%) does not include the reallocation of reverted funds. The Office of Community and Rural Affairs, in consultation with the Indianapolis office of the US Department of Housing and Urban Development (HUD), will determine those actions, which may constitute a "substantial change".

The State (OCRA) will formally amend its FY 2015 Consolidated Plan if the Office of Community and Rural Affairs' **Method of Distribution for FY 2019 and prior-years' funds** prescribed herein are to be significantly changed. The OCRA will determine the necessary changes, prepare the proposed amendment, provide the public and units of general local government with reasonable notice and opportunity to comment on the proposed amendment, consider the comments received, and make the amended FY 2015 Consolidated Plan available to the public at the time it is submitted to HUD. In addition, the Office of Community and Rural Affairs will submit to HUD the amended Consolidated Plan before the Department implements any changes embodied in such program amendment.

**ELIGIBLE ACTIVITIES/FUNDABILITY**

All activities, which are eligible for federal CDBG funding under Section 105 of the Federal Housing and Community Development Act of 1974, as, amended (Federal Act), are eligible for funding under the Indiana Office of Community and Rural Affairs' FY 2019 CDBG program. However, the Indiana Office of Community and Rural Affairs reserves the right to prioritize its method of funding; the Office of Community and Rural Affairs prefers to expend federal CDBG funds on activities/projects which will produce tangible results for principally low and moderate income persons in Indiana. Funding decisions will be made using criteria and rating systems, which are used for the State's programs and are subject to the availability of funds. It shall be the policy under the state program to give priority to using CDBG funds to pay for actual project costs and not to local administrative costs. **The State of Indiana certifies that not less than seventy-percent (70%) of FY 2019 CDBG funds will be expended for activities principally benefiting low and moderate income persons, as prescribed by 24 CFR 570.484, et. seq.**

**ELIGIBLE APPLICANTS**

1. All Indiana counties, cities and incorporated towns which do not receive CDBG entitlement funding directly from HUD or are not located in an "urban county" or other area eligible for "entitlement" funding from HUD.

2. All Indian tribes meeting the criteria set forth in Section 102 (a)(17) of the Federal Act.

In order to be eligible for CDBG funding, applicants may not be suspended from participation in the HUD-

funded CDBG Programs or the Indiana Office of Community and Rural Affairs due to findings/irregularities with previous CDBG grants or other reasons. In addition, applicants may be suspended from participation in the state CDBG-funded projects administered by the Indiana Housing & Community Development Authority (IHCDA), such funds being subcontracted to the IHCDA by the Office of Community and Rural Affairs.

Further, in order to be eligible for CDBG funding, applicants may not have overdue reports, overdue responses to monitoring issues, or overdue grant closeout documents for projects funded by either the Office of Community and Rural Affairs or IHCDA projects funded using state CDBG funds allocated to the IHCDA by the Office of Community and Rural Affairs. All applicants for CDBG funding must fully expend all CDBG Program Income as defined in 24 CFR 570.489(e) prior to, or as a part of the proposed CDBG-assisted project, in order to be eligible for further CDBG funding from the State.

Other specific eligibility criteria are outlined in **General Selection Criteria** provided herein.

**FY 2019 FUND DISTRIBUTION**

**Sources of Funds:**

| | |
|---|---|
| FY 2019 CDBG Allocation | **$30,644,288** |
| CDBG Program Income | $0 |
| **Total:** | **$30,644,288** |

**Uses of Funds:**

| | | |
|---|---|---|
| 1. | Housing Programs (IHCDA) | $ 3,064,428 |
| 2. | Stellar Regions Program | $ 4,000,000 |
| 3. | Blight Clearance Program 2.0 | $ 1,000,000 |
| 4. | Main Street Revitalization Program | $ 1,500,000 |
| 5. | Public Facilities Program | $ 3,000,000 |
| 6. | Storm Water Improvements Program | $ 4,000,000 |
| 7. | Wastewater/Drinking Water Improvements Program | $11,500,000 |
| 8. | Urgent Need Fund | $ 0 |
| 9. | Planning Fund | $ 1,661,445 |
| 10. | Technical Assistance | $ 280,000 |
| 11. | Administration | $ 638,415 |
| | **Total:** | **$30,644,288** |

(a) The State of Indiana (Office of Community and Rural Affairs) does not project receipt of any CDBG program income for the period covered by this FY 2019 Action Plan. In the event the Office of Community and Rural Affairs receives such CDBG Program Income, such moneys will be placed in the Wastewater/Drinking Water Program (WDW) for the purpose of making additional competitive grants under that program. Reversions of other years' funding will be allocated based on current needs as determine by the Office of Community and Rural Affairs to the specific year of funding reverted. The State will allocate and expend all CDBG Program Income funds received prior to drawing additional CDBG funds from the US Treasury. However, the following exceptions shall apply:

1. This prior-use policy shall not apply to housing-related grants made to applicants by the Indiana Housing & Community Development Authority (IHCDA), a separate agency, using CDBG funds allocated to the IHCDA by the Office of Community and Rural Affairs.

2. Program income generated by CDBG grants awarded by the Office of Community and Rural Affairs (State) using FY 2019 CDBG funds must be returned to the Office of Community and Rural Affairs, however, such amounts of less than $35,000 per calendar year shall be excluded from the definition of CDBG Program Income pursuant to 24 CFR 570.489.

All obligations of CDBG program income to projects/activities require prior approval by the Office of Community and Rural Affairs. This includes use of program income as matching funds for CDBG-funded grants from the IHCDA. Applicable parties should contact the CDBG Program Director for application instructions and documents for use of program income prior to obligation of such funds.

Local Governments that have been inactive in using their program income are required to return their program income to the State. The State will use program income reports submitted by local governments and/or other information obtained from local governments to determine if they have been active or inactive in using their program income. Local governments that have an obligated/approved application to use their program income to fund at least one project in the previous 24 months will be considered active. Local governments that have not obtained approval for a project to utilize their program income for 24 months will be considered inactive.

Furthermore, U.S. Department of Treasury regulations require that CDBG program income cash balances on hand be expended on any active CDBG grant being administered by a grantee before additional federal CDBG funds are requested from the Office of Community and Rural Affairs. These US Treasury regulations apply to projects funded both by IHCDA and the Office of Community and Rural Affairs. Eligible applicants with CDBG program income should strive to close out all active grant projects presently being administered before seeking additional CDBG assistance from the Office of Community and Rural Affairs or IHCDA.

Eligible applicants with CDBG program income should contact the Office of Community and Rural Affairs - for clarification before submitting an application for CDBG financial assistance.

**METHOD OF DISTRIBUTION**

The choice of activities on which the State (Office of Community and Rural Affairs) CDBG funds are expended represents a determination by Office of Community and Rural Affairs and eligible units of general local government, developed in accordance with the Office's CDBG program design and procedures prescribed herein. The eligible activities enumerated in the following Method of Distribution are eligible CDBG activities as provided for under Section 105(a) of the Federal Act, as amended.

All projects/activities funded by the State (Office of Community and Rural Affairs) will be made on a basis which addresses one (1) of the three (3) national objectives of the Small Cities CDBG Program as prescribed under Section 104(b)(3) of the Federal Act and 24 CFR 570.483 of implementing regulations promulgated by HUD. CDBG funds will be distributed according to the following Method of Distribution (program descriptions):

**A. Housing Program:** $3,064,428

The State (Office of Community and Rural Affairs) has contracted with the Indiana Housing & Community Development Authority (IHCDA) to administer funds allocated to the State's Housing Program. The Indiana Housing & Community Development Authority will act as the administrative agent on behalf of the Indiana Office of Community and Rural Affairs. Please refer to the Indiana Housing & Community Development Authority's portion of this FY 2019 Action Plan for the method of distribution of such subcontracted CDBG funds from the Office of Community and Rural Affairs to the IHCDA.

**B. Stellar Regions Program:** $ 4,000,000

The State of Indiana will to set aside $4,000,000 of its FY 2019 CDBG funds for the Stellar Communities Designation. Funds will be allocated to designees in the Action Plan for the fiscal year an application is anticipated from each designee.

Indiana's Stellar Communities Designation is a collaborative effort of the Office of Community and Rural Affairs (OCRA), the Indiana Housing and Community Development Authority (IHCDA), Department of Natural Resources (DNR), Indiana Office of Tourism Development (IOTD), Indiana Arts Commission (IAC), Department of Workforce Development (DWD), Indiana Bond Bank (IBB), Indiana State Department of Health (ISDH), and the Indiana Department of Transportation (INDOT). The Stellar Communities Designation seeks to engage two regions to achieve a three-year revitalization strategy that will leverage unified state investment and funding from the partnering agencies to complete projects comprehensively. In the revitalization strategy, communities will identify areas of interest and types of projects, produce a schedule to complete projects, produce cost estimates, identify local match amounts, sources, and additional funding resources, indicate the level of community impact, and describe the significance each project will have on the overall comprehensive revitalization of the region. From this revitalization strategy, regions will produce a three-year regional development plan which will identify capital and quality of life projects to be completed during that period.

Evaluation and selection of the final regions to the Stellar Regions Program will be based on:

- Summary of the Regional Development Plan
- Identify at least one project to be completed in each of the 3 program years. The total number of projects is solely limited to the community's ability to successfully complete the projects;
- Identify/document project cost estimates, local match amounts and sources, and funding resources.
- Completion of outlined requirements of the Stellar Designation.
- Document level of need and significance of each project in overall community revitalization efforts.
- Capacity of the applicant to administer the funds;
- The long-term viability of the strategic community investment plan;

All projects funded by OCRA will be eligible for funding under a national objective of the Federal Act and requirements of 24 CFR 570.208 and 24 CFR 570.483 of applicable HUD regulations.

All projects funded by IHCDA with CDBG funds will be eligible for funding under a national objective of the Federal Act and requirements of 24 CFR 570.208 and 24 CFR 570.483 of applicable HUD regulations. All projects funded by IHCDA with HOME, ESG and/or HOPWA funds will meet the specific requirements set forth by those programs.

**C. Planning Grants:** $ 1,661,445

The State (Office of Community and Rural Affairs) will set aside $1,661,445 of its FY 2019 CDBG funds for planning-only activities. The Office of Community and Rural Affairs will make planning-only grants to units of local government to carry out planning activities eligible under 24 CFR 570.205 of applicable HUD regulations. The Office of Community and Rural Affairs will award such grants on a competitive basis and the Office of Community and Rural Affairs will review applications monthly. The Office of Community and Rural Affairs will give priority to applications having planning activities designed to assist the applicable unit of local government in meeting its community development needs by reviewing all possible sources of funding, not simply the Office of Community and Rural Affair's grant programs.

CDBG-funded planning costs will exclude final engineering and design costs related to specific activities which are eligible activities/costs under 24 CFR 570.201-204.

The specific threshold criteria and basis for project point awards for Planning Grant awards are provided in Attachment D hereto. The Planning Grant program shall have a maximum grant amount of $60,000. A list of eligible plans and their specific maximum grant amounts shall be posted on the Office of Community and Rural Affairs' website. The Office reserves the right to prefer one type of plan over other types of plans when making awards. Matching funds of at least 10% are required for all this program.

For the Planning Grant program specifically, the amount of CDBG funds granted will be based on a $5,000 cost per project beneficiary. The specific threshold criteria and basis for project point awards for grant awards are provided in Attachments C and D hereto.

**D. Main Street Revitalization Program:** $1,500,000

The State of Indiana will set aside $1,500,000 of its FY 2019 CDBG funds for the Main Street Revitalization Program (MSRP).

The Office of Community and Rural Affairs will award MSRP grants to eligible applicants to assist Indiana communities with activities intended to revitalize their downtown area. Each applicant must meet the following prerequisites:

1) Have a designated Indiana Main Street Organization;
2) The Main Street Organization is in good standing and has meet all the reporting requirements;
3) The Main Street Organization has attended all required workshops associated with the Indiana Main Street Program during past year;
4) The Main Street organization is functioning within the Main Street 4 Point Approach of Organization, Design, Economic Vitality, and Promotion;

5) The Main Street organization has current Work Plans for each of its Committees that have been submitted to Indiana Main Street;
6) The Community has completed a downtown revitalization plan within the past five years that meets OCRA's Minimum Technical Requirements. If a community has an alternative plan that meets OCRA's Minimum Technical Requirements for a downtown revitalization plan, they can use that alternative plan with approval from the CDBG Program Director.
7) There is a letter of support documenting the Indiana Main Street Organization support and current approval of the plan and their willingness to be an active partner in the application process and proposed project.

Additionally, funded applicants must ensure that local Indiana Main Street Organization remains in good standing with OCRA until the completion of the project. If the local Indiana Main Street Organization falls out of good standing then deobligation or repayments of CDBG funds is possible.

Applications will be accepted and awards will be made on a competitive basis. The specific threshold criteria and basis for project point awards for MSRP grant awards are provided in Attachments C and D hereto. The MSRP shall have a maximum grant amount of $600,000. Matching funds of at least 20% are required for all this program.

For the MSRP Program specifically, the amount of CDBG funds granted will be based on a $5,000 cost per project beneficiary.

**E. Wastewater Drinking Water Improvements Program:** $ 11,500,000

The State of Indiana will set aside $11,500,000 of its FY 2019 CDBG funds for the Wastewater Drinking Water (WDW) Improvements Program.

Applications will be accepted and awards made on a competitive basis. The WDW program shall have a maximum grant amount according to the schedule below. User rates are the combined water and wastewater utilities rate.

| **Maximum Grant Amounts** | **Rates for 4,000 gallons** | | |
|---|---|---|---|
| | **User Rates (Over $50)** | **User Rates ($30 to $50)** | **User Rates (Under $30)** |
| Projects over $1 million in total project cost | $700,000 | $600,000 | $550,000 |
| Projects under $1 million in total project cost | $600,000 | $550,000 | $500,000 |

Matching funds of at least 20% are required for all this program.

Applications will be accepted and awards will be made on a competitive basis. The specific threshold criteria and basis for project point awards for WDW grant awards are provided in Attachments C and D hereto.

For the WDW Program specifically, the amount of CDBG funds granted will be based on a $5,000 cost per project beneficiary.

All projects funded by OCRA will be eligible for funding under a national objective of the Federal Act and requirements of 24 CFR 570.208 and 24 CFR 570.483 of applicable HUD regulations.

**F. Blight Clearance Program 2.0:** $1,000,000

The State of Indiana will set aside $1,000,000 of its FY 2019 CDBG funds for the Blight Clearance Program (BCP) 2.0. Applications will be accepted and awards will be made on a continuous competitive basis. The specific threshold criteria and basis for project point awards for BCP 2.0 grant awards are provided in Attachments C and D hereto.

The BCP 2.0 shall have a maximum grant amount of $500,000 for each eligible applicant over a five (5) year period. Matching funds of at least 10% are required for all this program.

All projects funded by OCRA will be eligible for funding under a national objective of the Federal Act and requirements of 24 CFR 570.208 and 24 CFR 570.483 of applicable HUD regulations.

**G. Public Facilities Program:** $3,000,000

The State of Indiana will to set aside $3,000,000 of its FY 2019 CDBG funds for the Public Facilities Program (PFP).

Applications will be accepted and awards will be made on a competitive basis. The specific threshold criteria and basis for project point awards for PFP grant awards are provided in Attachments C and D hereto.

For the PFP specifically, the amount of CDBG funds granted will be based on a $5,000 cost per project beneficiary. That maximum grant award for the Public Facilities Program is $500,000. Matching funds of at least 10% are required for all this program.

All projects funded by OCRA will be eligible for funding under a national objective of the Federal Act and requirements of 24 CFR 570.208 and 24 CFR 570.483 of applicable HUD regulations.

**H. Stormwater Improvements Program: $4,000,000**

The State of Indiana will to set aside $4,000,000 of its FY 2019 CDBG funds for the Stormwater Improvements Program (SIP).

Applications will be accepted and awards will be made on a competitive basis. Specific threshold criteria and basis for project point awards for SIP grant awards are provided in Attachments C and D I hereto.

For the SIP Program specifically, the amount of CDBG funds granted will be based on a $5,000 cost per project beneficiary. That maximum grant award for the Stormwater Improvements Program is $600,000. Matching funds of at least 10% are required for all this program.

All projects funded by OCRA will be eligible for funding under a national objective of the Federal Act and requirements of 24 CFR 570.208 and 24 CFR 570.483 of applicable HUD regulations.

**I. The Urgent Need Fund: $0**

The Urgent Need Fund will be available to eligible applicants on a continuing basis. These activities must be eligible for funding under the "urgent need" national objective of the Federal Act and requirements of 24 CFR 570.208 and 24 CFR 570.483 of applicable HUD regulations.

The Urgent Need Fund will be available to eligible applicants to meet an imminent threat to the health and safety of local populations. The grants may be funded as made available through the Public Facilities Program or reversions when not budgeted from the annual allocation. Special selection factors include need, proof of recent threat of a catastrophic nature, statement of declared emergency and inability to fund through other means. Projects will be developed with the assistance of the Office of Community and Rural Affairs as a particular need arises. To be eligible, these projects and their activities must meet the "urgent need" national objective of Section 104(b)(3) of the Federal Act. Generally, projects funded are those, which need immediate attention and are, therefore, inappropriate for consideration under OCRA's regular programs. The types of projects, which typically receive funding, are municipal water systems (where the supply of potable water has been threatened by severe weather conditions) and assistance with demolition or cleanup after a major fire, flood, or other natural disaster. Although all projects will be required to meet the "urgent need" national objective, the Office of Community and Rural Affairs may choose to actually fund the project under one of the other two national objectives, if it deems it expedient to do so. Applicants must adequately document that other financial resources are not available to meet such needs pursuant to Section 104(b)(3) of the Federal Act and 24 CFR 570.483 of HUD regulations.

Only that portion of a project, which addresses an immediate need, should be addressed. This is particularly true of municipal water or sewer system projects, which tend to need major reinvestment in existing plants or facilities, in addition to the correction of the immediate need. The amount of grant award is determined by the individual circumstances surrounding the request for emergency funds. A community may be required to provide a match through cash, debt or provision of employee labor.

The eligibility of any project is at the full discretion of the Office of Community and Rural Affairs.

**J. Technical Assistance Set-aside: $280,000**

Pursuant to the federal Housing and Community Development Act (Federal Act), specifically Section 106(d)(5), the State of Indiana is authorized to set aside up to one percent (1%) of its total allocation for technical assistance activities. The amount set aside for such Technical Assistance in the State's FY 2019 Action Plan is $280,000, which constitutes less than one-percent (1%) of the State's FY 2019 CDBG allocation of $30,644,288. The State of Indiana reserves the right to set aside up to one percent (1%) of open prior-year funding amounts for the costs of providing technical assistance on an as-needed basis.

The amount set aside for the Technical Assistance Program will not be considered a planning cost as defined under Section 105(a)(12) of the Federal Act or an administrative cost as defined under Section 105(a)(13) of the Federal Act. Accordingly, such amounts set aside for Technical Assistance will not require

matching funds by the State of Indiana. The Department reserves the right to transfer a portion or all of the funding set aside for Technical Assistance to another program hereunder as deemed appropriate by the Office of Community and Rural Affairs, in accordance with the "Program Amendments" provisions of this document.

The Technical Assistance Program is designed to provide, through direct Office of Community and Rural Affairs staff resources or by contract, training and technical assistance to units of general local government, nonprofit and for-profit entities relative to community and economic development initiatives, activities and associated project management requirements. The Technical Assistance Program will also be used by the Office to conduct pilots of new programs or adjustments to current programs.

1. **Distribution of the Technical Assistance Program Set-aside:** Pursuant to HUD regulations and policy memoranda, the Office of Community and Rural Affairs may use alternative methodologies for delivering technical assistance to units of local government and nonprofits to carry out eligible activities, to include:

    a. Provide the technical assistance directly with Office of Community and Rural Affairs or other State staff;
    b. Hire a contractor to provide assistance;
    c. Use sub-recipients such as Regional Planning Organizations as providers or securers of the assistance;
    d. Directly allocate the funds to non-profits and units of general local governments to secure/contract for technical assistance.
    e. Pay for tuition, training, and/or travel fees for specific trainees from units of general local governments and nonprofits;
    f. Transfer funds to another state agency for the provision of technical assistance; and,
    g. Contracts with state-funded institutions of higher education to provide the assistance.

2. **Ineligible Uses of the Technical Assistance Program Set-aside:** The 1% set-aside may not be used by the Office of Community and Rural Affairs for the following activities:

    a. Local administrative expenses not related to community development;
    b. Any activity that cannot be documented as meeting a technical assistance need;
    c. General administrative activities of the State not relating to technical assistance, such as monitoring state grantees, rating and ranking State applications for CDBG assistance, and drawing funds from the Office of Community and Rural Affairs; or,
    d. Activities that are meant to train State staff to perform state administrative functions, rather than to train units of general local governments and non-profits.

**K. Administrative Funds Set-aside: $**638,415

The State (Office of Community and Rural Affairs) will set aside up to $638,415 of its FY 2019 CDBG funds for payment of costs associated with administering its State Community Development Block Grant (CDBG) Program (CFDA Number 14.228). This amount ($638,416) constitutes less than two-percent (2%) of the State's CDBG allocation ($30,644,288). The amount of $538,415 is subject to the $1-for-$1 matching requirement of HUD regulations. A $100,000 is not subject to state match per HUD regulations. These funds will be used by the Office of Community and Rural Affairs for expenses associated with administering its State CDBG Program, including direct personal services and fringe benefits of applicable

Office of Community and Rural Affairs staff, as well as direct and indirect expenses incurred in the proper administration of the state's program and monitoring activities respective to CDBG grants awarded to units of local government (i.e. telephone, travel, services contractual, etc.). These administrative funds will also be used to pay for contractors hired to assist the Office of Community and Rural Affairs in its consolidated planning activities.

**PRIOR YEARS' METHODS OF DISTRIBUTION**

This Action Plan and statement of Method of Distribution is intended to amend all prior Consolidated and Action Plans for grant years where funds are still available to reflect the new program designs. The Methods of Distribution described in this document will be in effect commencing on July 1, 2019, and ending June 30, 2020, unless subsequently amended, for all FY 2019 CDBG funds as well as remaining residual balances of previous years' funding allocations, as may be amended from time to time subject to the provisions governing "Program Amendments" herein.

In the case that prior years' funds should become available, they will be placed in any of the currently open programs and become subject to the requirements and allowances set forth in this plan. Non-expended funds, which revert from the financial settlement of projects funded from other programs, will be placed in any open program for use in that ongoing program.

**PROGRAM APPLICATION**

The Planning Grant will be conducted through a single-stage, continuous application process throughout the program year. Blight Clearance Program (BCP) 2.0 will be conducted through a two-stage, continuous application process throughout the program year. The application process for the Stellar Regions Program will be a single competitive application process. The application process for the Wastewater/Drinking Water Program (WDW), Public Facilities Program (PFP), Stormwater Improvements Program (SIP), and the Main Street Revitalization Program (MSRP), will be a two-stage competitive application process held twice each calendar year with a third round possible.

For grant programs with a two-stage process, eligible applicants will first submit an abbreviated proposal for such grants. After submitting a proposal, eligible projects under the Federal Act will be invited to submit a full application. For each program, the full application will be reviewed and evaluated. The Office of Community and Rural Affairs, as applicable, will provide technical assistance to the communities in the development of full applications and require an in-person site visit with the community prior to application.

An eligible applicant may submit only one application per grant cycle. The Office of Community and Rural Affairs reserves the right to deny Planning-Only grants for applications lacking a credible readiness to proceed on the project or having other planning needs to support a construction project.

**OTHER REQUIREMENTS**

While administrative responsibility for the Small Cities CDBG program has been assumed by the State of Indiana, the State is still bound by the statutory requirements of the applicable legislation passed by Congress, as well as federal regulations promulgated by the U. S. Department of Housing and Urban Development (HUD) respective to the State's CDBG program as codified under Title 24 of the Code of the Federal Register, and with consideration to non-regulatory guidance from HUD. HUD has passed on these

responsibilities and requirements to the State and the State is required to provide adequate evidence to HUD that it is carrying out its legal responsibilities under these statutes.

As a result of the Federal Act, applicants who receive funds through the Indiana Office of Community and Rural Affairs selection process will be required to maintain a plan for minimizing displacement of persons as a result of activities assisted with CDBG funds and to assist persons actually displaced as a result of such activities. Applicants are required to provide reasonable benefits to any person involuntarily and permanently displaced as a result of the use of assistance under this program to acquire or substantially rehabilitate property. The State has adopted standards for determining reasonable relocation benefits in accordance with HUD regulations.

CDBG "Program Income" may be generated as a result of grant implementation. The State of Indiana may enter into an agreement with the grantee in which program income is retained by the grantee for eligible activities. Federal guidelines require that program income be spent prior to requesting additional draw downs. Expenditure of such funds requires prior approval from the Office of Community and Rural Affairs (OCRA). The State (Office of Community and Rural Affairs) will follow HUD regulations set forth under 24 CFR 570.489(e) respective to the definition and expenditure of CDBG Program Income.

All statutory requirements will become the responsibility of the recipient as part of the terms and conditions of grant award. Assurances relative to specific statutory requirements will be required as part of the application package and funding agreement. Grant recipients will be required to secure and retain certain information, provide reports and document actions as a condition to receiving funds from the program. Grant management techniques and program requirements are explained in the OCRA's CDBG Handbook, which is posted on the Office's website.

Revisions to the Federal Act have mandated additional citizen participation requirements for the State and its grantees. The State has adopted a written Citizen Participation Plan, which is available for interested citizens to review. Applicants must certify to the State that they are following a detailed Citizen Participation Plan which meets Title I requirements. Technical assistance will be provided by the Office of Community and Rural Affairs to assist program applicants in meeting citizen participation requirements.

The State has required each applicant for CDBG funds to certify that it has identified its housing and community development needs, including those of low and moderate income persons and the activities to be undertaken to meet those needs.

**INDIANA OFFICE OF COMMUNITY AND RURAL AFFAIRS (OCRA)**

The Indiana Office of Community and Rural Affairs intends to provide the maximum technical assistance possible for all of the programs to be funded from the CDBG program. Lieutenant Governor heads the Office of Community and Rural Affairs. Principal responsibility for the CDBG program is vested in the Executive Director of OCRA. The Office of Community and Rural Affairs also has the responsibility of administering compliance activities respective to CDBG grants awarded to units of local government through a partnership with the Grant Services Division of the Lieutenant Governor's business office.

Primary responsibility for providing "outreach" and technical assistance for the Stellar Regions Program, Main Street Revitalization Fund, Wastewater Drinking Water Program, Public Facilities Program, Stormwater Improvements Program, and Planning Grants process resides with the Office of Community

and Rural Affairs. Primary responsibility for providing "outreach" and technical assistance for the Housing award process resides with the Indiana Housing & Community Development Authority who will act as the administrative agent on behalf of the Indiana Office of Community and Rural Affairs.

The Business Office will provide internal fiscal support services for program activities. The Office of Community and Rural Affairs has the responsibilities for development of the Consolidated Plan and the CAPER, CDBG program management, compliance and financial monitoring of all CDBG programs. The Indiana State Board of Accounts pursuant to 2 CFR 200 will conduct audits. Potential applicants should contact the Office of Community and Rural Affairs with any questions or inquiries they may have concerning these or any other programs operated by the Office of Community and Rural Affairs.

Information regarding the past use of CDBG funds is available at the:

**Indiana Office of Community and Rural Affairs**
**CDBG Program Director**
**One North Capitol, Suite 600**
**Indianapolis, Indiana 46204-2288**
**Telephone: 1-800-824-2476**
**FAX: (317) 233-6503**

**ATTACHMENT A**

## DEFINITIONS

**Low and moderate income** - is defined as 80% of the median family income (adjusted by size) for each county. For a county applicant, this is defined as 80% of the median income for the state. The income limits shall be as defined by the U. S. Department of Housing and Urban Development Section 8 Income Guidelines for "low income families." Certain persons are considered to be "presumptively" low and moderate income persons as set forth under 24 CFR 570.208(a)(2); inquiries as to such presumptive categories should be directed to the CDBG Program Director.

**Matching funds** - local public or private sector in-kind services, cash or debt allocated to the CDBG project. The level of local matching funds required for CDBG projects is either ten-percent (10%) or twenty-percent (20%), based on program, of the **total estimated project costs**. This percentage is computed by adding the proposed grant amount and the local matching funds amount, and dividing the local matching funds amount by the total sum of the two amounts. The definition of match includes a maximum of 5% pre-approved and validated in-kind contributions. The balance of the match requirement must be in the form of either cash or debt. Any in-kind over and above the specified 5% may be designated as local effort. Other funds provided to applicants by the Office of Community and Rural Affairs are not eligible for use as matching funds.

**Proposal (synonymous with "Letter of Intent (LOI)" or "pre-application")** - A document submitted by a community which briefly outlines the proposed project, the principal parties, and the project budget and how the proposed project will meet a goal of the Federal Act. If acceptable, the community may be invited to submit a full application.

**Reversions** - Funds placed under contract with a community but not expended for the granted purpose because expenses were less than anticipated and/or the project was amended or canceled and such funds were returned to the Office of Community and Rural Affairs upon financial settlement of the project.

**Slums or Blight** - an area/parcel which: (1) meets a definition of a slum, blighted, deteriorated, or deteriorating area under state or local law (Title 36-7-1-3 of Indiana Code); and (2) meets the requirements for "area basis" slum or blighted conditions pursuant to 24 CFR 570.208(b)(1) and 24 CFR 570.483(c)(1), or "spot basis" blighted conditions pursuant to 24 CFR 570.208(b)(2) and 24 CFR 570.483(c)(2).

**Urgent Need** - is defined as a serious and immediate threat to health and welfare of the community. The Chief Elected Official must certify that an emergency condition exists and requires immediate resolution and that alternative sources of financing are not available. An application for CDBG funding under the "urgent need" CDBG national objective must adhere to all requirements for same set forth under 24 CFR 570.208(c) and 24 CFR 570.483(d).

**ATTACHMENT B**

## DISPLACEMENT PLAN

1. The State shall fund only those applications, which present projects and activities, which will result in the displacement of as few persons or businesses as necessary to meet the goals and objectives of the state and local CDBG-assisted program.

2. The State will use this criterion as one of the guidelines for project selection and funding.

3. The State will require all funded communities to certify that the funded project is minimizing displacement.

4. The State will require all funded communities to maintain a local plan for minimizing displacement of persons or businesses as a result of CDBG funded activities, pursuant to the federal Uniform Relocation and Acquisitions Policies Act of 1970, as amended.

5. The State will require that all CDBG funded communities provide assistance to all persons displaced as a result of CDBG funded activities.

6. The State will require each funded community to provide reasonable benefits to any person involuntarily and permanently displaced as a result of the CDBG funded program.

**ATTACHMENT C**

## GENERAL SELECTION CRITERIA

The Office of Community and Rural Affairs (OCRA) will consider the following general criteria when evaluating a project proposal. Although projects will be reviewed for this information at the proposal stage, no project will be eliminated from consideration if the criteria are not met. Instead, the community will be alerted to the problem(s) identified. Communities must have corrected any identified deficiencies by the time of application submission for that project to be considered for funding.

**A. General Criteria (all programs - see exception for program income and housing projects through the IHCDA in 7 below):**

1. The applicant must be a legally constituted general purpose unit of local government and eligible to apply for the state program.

2. The applicant must possess the legal capacity to carry out the proposed program.

3. If the applicant has previously received funds under CDBG, they must have successfully carried out the program. An applicant must not have any overdue closeout reports, State Board of Accounts audit findings or unresolved OCRA/IHCDA monitoring findings (where the community is responsible for resolution.) Any determination of "overdue" is solely at the discretion of the Indiana Office of Community and Rural Affairs.

4. An applicant must not have any overdue CDBG semi-annual Grantee Performance Reports, subrecipient reports or other reporting requirements of the OCRA/IHCDA. Any determination of "overdue" is solely at the discretion of the Indiana Office of Community and Rural Affairs.

5. The applicant must clearly show the manner in which the proposed project will meet one of the three national CDBG objectives and meet the criteria set forth under 24 CFR 570.483.

6. The applicant must show that the proposed project is an eligible activity under the Act.

7. The applicant must first encumber/expend all CDBG program income receipts before applying for additional grant funds from the Office of Community and Rural Affairs; EXCEPTION – these general criteria will not apply to applications made directly to the Indiana Housing & Community Development Authority (IHCDA) for CDBG-funded housing projects.

8. To be eligible to apply at the time of an application submission, an applicant must not have any of the following:

    a. Overdue grant reports, sub-recipient reports or project closeout documents; or

    b. More than three (3) CDBG grants that are open or pending award (Indiana cities and incorporated towns), or four (4) CDBG grants that are open or pending award (Indiana counties) from OCRA;

c. For those applicants with an open MSRP, WDP, WDW, PFP, SIP or BCP a "Notice of Release of Funds and Authorization to Incur Costs" must have been issued for the construction activities under the open MSRP, WDP, WDW, PFP, SIP or BCP contract, and a contract for construction of the principal (largest funding amount) construction line item (activity) must have been executed prior to the deadline established by OCRA for receipt of applications for funding.

d. For those applicants who have open Planning Fund grants, the community must have final plan approved by the Office of Community and Rural Affairs prior to submission of MSRP, SIP, WDW, PFP, BCP or WDP application for the project.

9. To be eligible to apply at the time of application submission, an applicant must not have:

a. Any unresolved complaints filed against the applying party with the Indiana Civil Rights Commission or any other local human relations commission with jurisdiction (collectively "Commissions")[1]

i. A complaint during the investigation stage can be resolved for the purposes of this application if the applying party provides the response it submitted to the Commissions and provides verification that it is cooperating in the investigation.

ii. To resolve a complaint for the purposes of this application that has received a finding of Probable or Reasonable Cause, the complaint must be closed in a manner that includes the applying party taking a fair housing training and implementing a relevant policy to prevent future possible discriminatory incidents. The applying party need not take the training or implement the policy prior to the application being submitted if the applying party can provide proof that it intends to complete the training and implement the policy within a reasonable period of time. If a complaint has been closed and the closure did not include training or the implementation of a policy, then the applying party can elect to contact the Commissions to voluntarily complete training and have Commissions assist in the implementation of a relevant policy.

iii. To resolve a complaint that merits litigation, the applying party must submit evidence that the complaint cannot be settled (i.e. settlement ask too high etc.) and evidence that training and a policy are not the impediments to settlement. Possible evidence can include offer letters, statements of disputed legal questions, statements of disputed facts, statements on behalf of the Commissions that they are unwilling to settle the case, or any similar document that illustrates the case is not ripe for settlement.

b. An unresolved pattern of complaints filed against the applying party with the Indiana Civil Rights Commission or any other local human relations commission with jurisdiction

[1] If agreeable, it would be the Indiana Civil Rights Commissions obligation to provide timely responses as well as to provide data retrieved from other relevant local human relations commissions.

(collectively "Commissions")

i. A pattern for purposes of this application is defined as any more than an average of two complaints over a period of four years, regardless of outcome.

ii. To resolve a pattern of complaints for purposes of this application, the applying party must partner with the Commissions or other equivalent housing organization to fully review the applying party's current policies for best practices as well as for compliance with the Indiana Fair Housing Act and Indiana Civil Rights Law. Additionally, the applying party must show proof that the applying party intends to undergo annual fair housing training for all of its employees that regularly interact with tenants and biannual training for all supervising employees for at least one year.

10. The cost/beneficiary ratio for all CDBG funds will be maintained at $5,000. Housing related projects are to be submitted directly to the Indiana Housing & Community Development Authority (IHCDA) under its programs.

11. Required leveraging based on program (as measured against the CDBG project, see definitions) must be proposed. The Indiana Office of Community and Rural Affairs may rule on the suitability and eligibility of such leveraging.

12. The applicant may only submit one proposal or application per round per program. Counties may submit either for their own project or an "on-behalf-of" application for projects of other eligible applicants within the county. However, no application will be invited from an applicant where the purpose is clearly to circumvent the "one application per round" requirement for other eligible applicants.

13. The application must be complete and submitted by the announced deadline.

**C. Housing Programs: Refer to Method of Distribution for Indiana Housing & Community Development Authority within this FY 2019 Action Plan**

**ATTACHMENT D**

**GRANT EVALUATION CRITERIA**
**700 POINTS TOTAL**

Applications must achieve a minimum score of 450 points to be eligible for award.

**NATIONAL OBJECTIVE SCORE (100 POINTS):**
Depending on the National Objective to be met by the project, one of the following two mechanisms will be used to calculate the score for this category.

**1. National Objective = Benefit to Low- and Moderate-Income Persons:** 100 points maximum awarded according to the percentage of low- and moderate-income individuals to be served by the project. The total points given are computed as follows:

**National Objective Score = % Low/Mod Beneficiaries X 1**

**2. National Objective = Prevention or Elimination of Slums or Blight:** 100 points maximum awarded based on the characteristics listed below. The total points given are computed as follows:

**National Objective Score = (Total of the points received in each category below)**

- Applicant has a Slum/Blight Resolution for project area (50 pts.)
- The project site is a brownfield* (25 pts.)
- The building or district is listed on or is eligible for listing on the Indiana or National Register of Historic Places (10 pts.)
- The building is on the Historic Landmarks Foundation of Indiana's "10 Most Endangered List" (15 pts.)

* The State of Indiana defines a brownfield as an industrial or commercial property that is abandoned, inactive, or underutilized, on which expansion or redevelopment is complicated due to actual or perceived environmental contamination. Points are awarded for sites listed on the IFA Brownfield registry which indicates prior involvement of the Indiana Brownfield Program or a letter is provided from the IFA Brownfield program that states the site is a brownfield.

**COMMUNITY DISTRESS FACTORS (175 POINTS):**
Various factors are used to determine the distress of a community. IOCRA has partnered with Stats Indiana, an Indiana University entity to analyze and calculate the distress of Indiana's small cities, towns, counties and townships. Factors used to calculate the Community Distress points used for CDBG scoring include:

**Percentage of Households with Income under Poverty Level**
**Median Household Income**
**Percent of Housing Units that are Vacant**
**Median Home Value**
**Unemployment Rate**
**Labor Force Participation**

Local government scores, which are updated and published annually, can be found at: www.stats.indiana.edu.

**LOCAL MATCH CONTRIBUTION (75 POINTS):**
A maximum of 75 points based on the percentage of local funds devoted to the project. This total is determined as follows:

**Total Match Points = % Eligible Local Match X 1**

The points total is capped at 75 points or 75% match, i.e., a project with 75% match or greater will receive 75 points. Below 75% match, the formula calculation will apply.

Eligible local match can be local cash, debt or in-kind sources. Federal, state, and local government grants are considered eligible match. In-kind sources may provide eligible local match for the project, but the amount that can be counted as local match is limited to 5% of the total project budget or a maximum of $25,000. Use of in-kind donations as eligible match requires approval from the CDBG Program Director approximately 2 weeks prior to application submission (date of deadline will be announced each round).

**PROJECT DESIGN FACTORS (300 POINTS):**
A maximum of 300 points awarded according to the evaluation in three areas:

**Project Description** – Is the project clearly defined as to determine eligibility? – 50 points
**Project Need** - Is the community need for this project documented and compelling? – 125 points
**Financial Impact** - Why is grant assistance necessary to complete this project? – 125 points

The points in these categories are awarded by the OCRA Scoring Committee when evaluating the projects**.** Scoring questions for these categories are defined for each round and are provided to applicants that submit a proposal at the site visit. The questions are subject to change each round. **Applicants should refer to the application packet, scoring guide and other resources to address all questions present.** Applicants are encouraged work with their OCRA Community Liaison to identify ways to increase their project's competitiveness in these areas and of the application as a whole.

**PROGRAM SPECIFIC POINTS (50 POINTS):**
**Blight Clearance Program (BCP) 2.0**

- **IFA Registry** - A maximum of 25 points awarded for sites listed on the IFA Brownfield registry which indicates prior involvement of the Indiana Brownfield Program or a letter is provided from the IFA Brownfield program that states the site is a brownfield.
- **Site Development Plan** - A maximum of 25 points will be awarded for projects that have a site development plan for the future use of the Brownfield site.

**Planning Grants (PL)**

- **Community Input and Collaboration** – A maximum of 25 points are awarded for communities that document public input and collaboration efforts beyond letters of support and the two required Public Hearings.
- **Connection to Previous Planning Effort** – A maximum of 15 points are awarded for documentation that the plan that is being applied for connects to a pervious planning effort done by the community.
- **Implementation of Previous Plan or First-time Plans** – A maximum of 10 points are awarded for communities that document the successful implementation of a pervious planning grant plan or for communities that have never receive an planning grant before.

**Public Facilities Program (PFP)**

- **Philanthropic Contributions** - Points are assigned based on philanthropic contribution as a percentage of total project costs.

- Less than 1% - 0 points
- 1-1.99% - 10 points
- 2-2.99% - 15 points
- 3-3.99% - 20 points
- 4%+ - 25 points

- **Project Sustainability** - A maximum of 25 points for the establishment of a (or documentation of existing) permanent Community Facility Fund, to be used for ongoing operation and maintenance activities of the project.
  - 0 points – under $3,000
  - 10 points - $3,000-$5,000
  - 25 points – More than $5,000

**Main Street Revitalization Program (MSRP)**

- Community is designated as a Nationally Accredited Main Street Organization (10 points)
- The district is listed on the Indiana or National Register of Historic Places (10 points)
- Documentation of active and continued involvement in the application and project by the Main Street organization (10 points)
- The Main Street Organization has a long-term Strategic Plan. (10 points)
- The Main Street Organization has a sustainability/fundraising plan in place. (10 points)

**Stormwater Improvements Program (SIP)**

- **Financial Gap** – A maximum of 25 points per each $1 in financial gap. The result of the OCRA Gap Calculation Worksheet is the amount that your community would have to increase the monthly utility rate charged to each customer without grant assistance. This is the "gap," which is the amount by which grant funds will reduce or "buy down" your utility rates. This amount added to the actual rates anticipated with OCRA grant funds will give you the rates needed "without OCRA grant funds". (Maximum 25 points)
- **Project Sustainability** - A maximum of 25 points for the establishment of, or documentation of existing storm water utility rate for the ongoing operation and maintenance activities of the storm system.
  - 0 points – under $3 monthly Storm water utility user rate
  - 10 points – $3-$5 monthly storm water utility user rate
  - 25 points – $5 or higher monthly storm water utility user rate

**Wastewater Drinking Water (WDW)**

- **Financial Gap** – A maximum of 25 points per each $1 in financial gap. The result of the OCRA Gap Calculation Worksheet is the amount that your community would have to increase the monthly utility rate charged to each customer without grant assistance. This is the "gap," which is the amount by which grant funds will reduce or "buy down" your utility rates. This amount added to the actual rates anticipated with OCRA grant funds will give you the rates needed "without OCRA grant funds". (Maximum 25 points)
- **Project Sustainability** - A maximum of 25 points for the establishment of, or documentation of existing wastewater or drinking water utility rate for the ongoing operation and maintenance activities of the wastewater or drinking water system.

  0 points – under $15 monthly wastewater or drinking water utility user rate
  10 points – $15-$25 monthly wastewater or drinking water utility user rate
  25 points – $25 or higher monthly wastewater or drinking water utility user rate

**<u>BONUS POINTS POLICY:</u>**

It is OCRA's policy to encourage and support regional coordination amongst rural communities. As such a grant application that is included in a regional plan will be awarded 25 bonus points. To receive these bonus points

requires verification of the regional plan from the CDBG Program Director approximately 2 weeks prior to application submission (deadline will be announced each round).

**Bonus Points for Regional Planning** – 25 points

**POINTS REDUCTION POLICY:**

It is the policy of OCRA not to fund more than one phase or component of a single project type in different funding rounds. This applies to all project types, although it is particularly relevant to utility projects. If a community needs to phase a project in order to complete it, they should consider which phase would be most appropriate for CDBG assistance. Even if a community doesn't intentionally phase a project, OCRA will take into account previously awarded projects for the same project type. A Community that has previously been awarded a grant for the same project type will likely not be competitive and will be subject to the follow point reduction. This applies to all project types, although it is particularly relevant to utility projects.

**0 – 5 years since previous funding** – -50 points

**Example:** Community submits and receives a Wastewater Drinking Water (WDW) grant in 2015. When applying for a WDW grant in 2020, they would be subject to a point reduction of 50pts. In 2021 they would have no point reduction.

**ATTACHMENT E**

**CITIZEN PARTICIPATION PLAN**
**INDIANA OFFICE OF COMMUNITY AND RURAL AFFAIRS (STATE)**

The State of Indiana, Office of Community and Rural Affairs, pursuant to 24 CFR 91.115, 24 CFR 570.431 and 24 CFR 570.485(a) wishes to encourage maximum feasible opportunities for citizens and units of general local government to provide input and comments as to its Methods of Distribution set forth in the Office of Community and Rural Affairs' annual Consolidated Plan for CDBG funds submitted to HUD as well as the Office of Community and Rural Affairs' overall administration of the State's Small Cities Community Development Block Grant (CDBG) Program. In this regard, the Office of Community and Rural Affairs will perform the following:

1. Require each unit of general local government to comply with citizen participation requirements for such governmental units as specified under 24 CFR 570.486(a), to include the requirements for accessibility to information/records and to furnish citizens with information as to proposed CDBG funding assistance as set forth under 24 CFR 570.486(a)(3), provide technical assistance to representatives of low-and-moderate income groups, conduct a minimum of two (2) public hearings on proposed projects to be assisted by CDBG funding, such hearings being accessible to handicapped persons, provide citizens with reasonable advance notice and the opportunity to comment on proposed projects as set forth in Title 5-3-1 of Indiana Code, and provide interested parties with addresses, telephone numbers and times for submitting grievances and complaints.

2. Consult with local elected officials and other stakeholders on the development of the Method of distribution set forth in the State's Consolidated Plan for CDBG funding submitted to HUD.

3. Publish a draft Consolidated Plan and afford citizens and units of general local government the opportunity to comment thereon.

4. Furnish citizens and units of general local government with information concerning the amount of CDBG funds available for proposed community development and housing activities and the range/amount of funding to be used for these activities.

5. Hold one (1) or more public hearings respective to the State's draft Consolidated Plan duly advertised in newspapers of general circulation in major population areas statewide pursuant to I.C. 5-3-1-2 (B), to obtain the views of citizens on proposed community development and housing needs. The Consolidated Plan Committee published the enclosed legal advertisement to thirteen (13) regional newspapers of general circulation statewide respective to the public hearings held on the 2017 Consolidated Plan. In addition, this notice was distributed by email to over 1,000 local officials, non-profit entities, and interested parties statewide in an effort to maximize citizen participation in the planning process:

**The Republic, Columbus, IN**
**The Corydon Democrat and Clarian News, Corydon, IN**
**Indianapolis Star, Indianapolis, IN**
**The Journal-Gazette, Fort Wayne, IN**
**The Salem Leader and Salem Democrat, Salem, IN**
**Scott County Journal, Scottsburg, IN**
**The News and Tribune, Jeffersonville, IN**
**The Chronicle-Tribune, Wabash, IN**
**Gary Post Tribune, Gary, IN**
**Tribune Star, Terre Haute, IN**
**Journal & Courier, Lafayette, IN**

**Evansville Courier, Evansville, IN**
**South Bend Tribune, South Bend, IN**
**Palladium-Item, Richmond, IN**
**The Times, Munster, IN**
**The Star Press, Muncie, IN**

6. Provide citizens and units of general local government with reasonable and timely access to records regarding the past and proposed use of CDBG funds.

7. Make the Consolidated Plan available to the public at the time it is approved by HUD, and;

8. Follow the process and procedures outlined in items 2 through 7 above with respect to any amendments to a given Consolidated Plan and/or annual Action Plan.

In addition, the State also will solicit comments from citizens and units of general local government on its CDBG Performance Review submitted annually to the U.S. Department of Housing and Urban Developments (HUD). Prior to its submission of the Review to HUD, the State will advertise regionally statewide (pursuant to I.C. 5-3-1) in newspapers of general circulation soliciting comments on the Performance and Evaluation Report.

The State will respond within thirty (30) days to inquiries and complaints received from citizens and, as appropriate, prepare written responses to inquiries or complaints received from such citizens.

# CDBG-OOR, HOME, HTF.

## APPLICATIONS

# CDBG.

## OWNER OCCUPIED REHABILITATION

# Community Development Block Grant
# Owner-Occupied Rehabilitation
# 2019 Application Policy

**SUMMARY**

The purpose of the Owner Occupied Rehabilitation (OOR) Program is to preserve affordable housing stock by providing funding to selected applicants for the rehabilitation of owner-occupied housing for low to moderate-income households. Through this program, IHCDA seeks to improve the quality of life of assisted individuals and the quality of the existing housing stock in Indiana.

This program is designed to allocate CDBG funds to be used for OOR among selected applicants who have developments that meet IHCDA's requirements and goals for the program:

1. Demonstrate they are meeting the needs of their specific community.
2. Attempt to reach low and very low-income levels of Area Median Income (AMI).
3. Are ready to proceed with the activity upon receipt of the award.
4. Propose projects that assist individuals with disabilities, households with children six and under, single parent households, veterans, and individuals aging in place.
5. Propose the use of Minority Business Enterprises and/or Women-Owned Business Enterprises and Indiana contractors, employees, and products.

## Contents

1. Application Process
2. Eligible Applicants
3. Eligible Activities & Program Requirements
4. Subsidy Limitations & Eligible Activity Costs
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6. Scoring
7. OneDrive Tab Directory
8. Glossary

## Available Online

IHCDA CDBG Program Webpage

**Last Updated: 03/11/19**

## Part 1: Application Process

### 1.1 CDBG Application Forms and CDBG OOR Policy Discrepancies

In the event of a conflict or inconsistency between the CDBG OOR Application Forms, Appendices, and/or CDBG OOR Application Policy, the CDBG OOR Application Policy will prevail.

### 1.2 Funding Round Timelines

Note: This is an anticipated schedule and is subject to change or extension, and dependent upon the availability of funding

*Fiscal Year 2019 Round:*

| | |
|---|---|
| Application Available / Round Begins | October 2019 |
| Application Webinar | November 2019 |
| Application Due Date | December 2019 |
| Award Announcements | March 2020 |

Please note that the award announcement date is predicated upon the finalization of the federal budget and the total funding amount of CDBG to the State of Indiana.

### 1.3 Application Webinar

An application webinar will be conducted prior to the application deadline. During the webinar, IHCDA Real Estate Production Department staff will describe the requirements of the OOR program, threshold and scoring criteria, how to complete the required forms, and how to utilize OneDrive. Local Units of Government and administrators intending to apply are strongly encouraged to attend the application webinar.

### 1.4 Lead Webinar

IHCDA strongly encourages potential applicants to attend. If an administrator has an open CDBG OOR contract with IHCDA, they are required to attend. IHCDA will send dates via RED notice to all RED Partners. If an applicant or administrator is in need of technical assistance on lead based paint regulations, they are encouraged to reach out to the Lead Grant Manager.

### 1.5 Technical Assistance

The Applicant may schedule a technical assistance meeting with their regional IHCDA Real Estate Production Analyst to discuss both the proposed development and IHCDA's application process. Technical assistance may be required at IHCDA's discretion if the applicant does not have experience with IHCDA awards or if past performance was poor. Applicants are urged to contact their Real Estate Production Analyst early in the planning process to obtain guidance and technical assistance.

### 1.6 Application Submission

Applicants must submit the following items:

- Via OneDrive:
  - Two completed copies of the final application form, one as an Excel file and one as a searchable PDF.

    - All supporting documents required in the tabs. Please submit this information as **separate PDF documents**, each labeled to indicate the appropriate tab letter and name. The tab label directory is located at the end of the IHCDA CDBG OOR Application Policy. Do not send one PDF containing all supporting documentation.
    - Signed Environmental Review Record (May be submitted as a PDF)
- Via hard copy:
    - The original tear sheet or original publisher's affidavit of legal notice for any public hearing.
    - One USB Flash Drive with all documents

Applicants that submit hard copies of any documents not specifically listed above will be ineligible to receive points in the Bonus category.

All required application items are due no later than 5:00 p.m. Eastern Time, on or before the due date. Applications received after the deadline will be returned to the applicant via certified mail. Faxed applications will not be accepted.

Applicants encountering technical issues with application forms, supporting documentation, or the submittal process should contact their IHCDA Real Estate Production Analyst as soon as possible. If informed of the problem in a timely manner, IHCDA staff may be able to correct the issue and/or provide additional guidance for specific non-Federal requirements on a case-by-case basis. However, assistance cannot be provided for applicants that do not notify IHCDA of an issue prior to the application deadline.

Instructions on how to utilize OneDrive will be explained during the application webinar. Please note:

- **Applicants may NOT set up folders in OneDrive themselves.**
- **Applicants must contact the Real Estate Department Coordinator to request the creation of a folder.**
- **The Real Estate Department Coordinator will then share that folder with the applicant and the applicant may then upload the application form and all other required documents to the created folder.**

Public hearing documentation and USB flash drives should be sent to:

Indiana Housing and Community Development Authority
ATTN: Real Estate Department Coordinator
RE: CDBG OOR Application
30 South Meridian Street, Suite 900
Indianapolis, IN 46204

All applicants must retain a copy of this application package for their records. Applicants that receive funding will be bound by the information contained in this application package.

Applicants must notify the Real Estate Department Coordinator and their Regional Analyst when they have uploaded documents to OneDrive. Failure to notify IHCDA when documentation is uploaded may result in the delay or disqualification of the application.

IHCDA will send an email confirmation to the applicant contact within one week of submission notifying the applicant of receipt by IHCDA. Please notify the Real Estate Department Coordinator if the applicant would like to add an additional contact person for communications regarding the CDBG Application.

**1.7 Application Review**

Each application must address only one development. Applications are reviewed in a three step process:

| | |
|---|---|
| Step One - Completeness | On or before the application deadline, the applicant must provide all required documents, signatures and attachments. |
| Step Two - Threshold | The application must meet each of the applicable threshold criteria. After initial threshold review, IHDCA staff may contact an applicant to notify them of required technical corrections as well as to request clarification of additional questions raised during threshold review. The applicant will have the opportunity to respond on or before the response due date provided by IHCDA. If the applicant does not respond to the technical correction and threshold clarification letter, or the applicant's response does not address all concerns, the application may be disqualified.<br><br>For definitions of technical corrections and clarifications, please consult the glossary at the end of this policy. |
| Step Three - Scoring | Applications that pass completeness and threshold reviews are then scored according to IHCDA's published scoring criteria. After initial score review, IHCDA staff may contact the applicant for further clarification of a scoring item. Failure to respond to the requested scoring clarification items by the due date and in the manner requested may result in application denial. **Additional supporting documentation for scoring categories will not be accepted after the initial application submission.** |

Points will be awarded to applicants requiring two or less technical corrections, based upon the scoring table located in the Bonus scoring section of this policy.

Funded applications will be announced at the published IHCDA Board Meeting date – the announcement timing is dependent upon the approval of the State of Indiana Annual Action Plan. Confirmation letters and score sheets will be uploaded to OneDrive by the close of business on the day of the board meeting. Applications that are not funded will be notified via a denial letter and final score

sheets which will be uploaded to OneDrive by the close of business on the day of the board meeting. Applications that are not funded will **not** be rolled over into the next funding round.

**1.8 Minimum Score Requirement**

There is no minimum score required for funding in the CDBG OOR Round.

**1.9 IHCDA CDBG, HOME & HTF Program Manual**

The IHCDA CDBG, HOME & HTF Program Manual outlines the requirements for administering IHCDA's CDBG awards. A complete copy of the CDBG & HOME Program Manual and exhibits are available on IHCDA's website at this location:
http://www.in.gov/myihcda/2490.htm

## Part 2: Eligible Applicants

### 2.1 Eligible Applicants

| **Community Development Block Grant (CDBG)** | **Cities, Towns, and Counties that are not CDBG entitlement communities:** (Entitlement communities are listed below) | **Cities, Towns, and Counties that are CDBG entitlements:** (Entitlement communities are listed below) | **501(c)3 and 501(c)4 Not-for-Profit Organizations** | **Joint Venture Partnerships** | **For Profit Entities organized under the State of Indiana** |
|---|---|---|---|---|---|
| Eligible Applicants: | ✓ | Not eligible | Not eligible | Not eligible | Not eligible |

**CDBG OOR Funds**

Eligible applicants include cities, towns, or counties that are located within Indiana but outside of CDBG entitlement communities and whose proposed activities are consistent with the State's HUD-approved Consolidated Plan. Not-for-profit 501(c)3 or 501(c)4 organizations, public housing authorities, regional planning commissions, and/or townships are encouraged to participate in activities as subrecipients of local units of government but must apply through a sponsoring eligible city, town, or county.

The following CDBG entitlement communities are not eligible to apply for CDBG funds:

| | | | | | |
|---|---|---|---|---|---|
| Anderson | East Chicago | Gary | Indianapolis** | LaPorte | New Albany |
| Bloomington | Elkhart | Goshen | Kokomo | Michigan City | South Bend |
| Columbus | Evansville | Hamilton County* | Lafayette | Mishawaka | Terre Haute |
| | Fort Wayne | Hammond | Lake County | Muncie | West Lafayette |

*The following communities in Hamilton County are eligible for CDBG funds: Arcadia, Atlanta, Cicero and Sheridan.

**Excluding the Marion County Cities of Beech Grove, Lawrence, Speedway, and Southport. The Town of Cumberland is excluded when the housing activity is located outside of Marion County.

### 2.2 Ineligible Applicants

IHCDA reserves the right to disqualify any application from an applicant, subrecipient, administrator, preparer, or related party with a history of disregarding policies, procedures, or staff directives associated with administering any program through IHCDA. This also applies to programs administered by any other State, Federal, or affordable housing entities, including but not limited to the Indiana Office of Community and Rural Affairs (OCRA), the U.S. Department of Housing and Urban Development (HUD), the U.S. Department of Agriculture - Rural Development (USDA), or the Federal Home Loan Bank (FHLB).

Applicants with an open CDBG OOR grant are ineligible to apply for another grant until the current award has been completed with all completion reports and close out documents submitted.

Additionally, any entity currently on IHCDA's suspension or debarment list is ineligible to submit an application. IHCDA's Suspension and Debarment Policy can be found in Chapter 17 of the IHCDA CDBG & HOME Program Manual.

**2.3 Religious and Faith-Based Organizations**

i. Religious/faith-based organization eligibility. Organizations that are religious or faith-based are eligible, on the same basis as any other organization, to participate in the OOR program. Neither the Federal Government nor a state or local government receiving funds under the OOR program shall discriminate against an organization on the basis of the organization's religious character or affiliation. Recipients and subrecipients of program funds shall not, in providing program assistance, discriminate against a program participant or prospective program participant on the basis of religion or religious belief.

ii. Beneficiaries. In providing services supported in whole or in part with federal financial assistance, and in their outreach activities related to such services, program participants shall not discriminate against current or prospective program beneficiaries on the basis of religion, a religious belief, a refusal to hold a religious belief, or a refusal to attend or participate in a religious practice.

iii. Separation of explicitly religious activities. Recipients and subrecipients of OOR program funds that engage in explicitly religious activities, including activities that involve overt religious content such as worship, religious instruction, or proselytization, must perform such activities and offer such services outside of programs that are supported with federal financial assistance separately, in time or location, from the programs or services funded under this part, and participation in any such explicitly religious activities must be voluntary for the program beneficiaries of the HUD-funded programs or services.

iv. Religious identity. A faith-based organization that is a recipient or subrecipient of OOR program funds is eligible to use such funds as provided under the regulations of this part without impairing its independence, autonomy, expression of religious beliefs, or religious character. Such organization will retain its independence from federal, state, and local government, and may continue to carry out its mission, including the definition, development, practice, and expression of its religious beliefs, provided that it does not use direct program funds to support or engage in any explicitly religious activities, including activities that involve overt religious content, such as worship, religious instruction, or proselytization, or any manner prohibited by law. Among other things, faith-based organizations may use space in their facilities to provide program-funded services, without removing or altering religious art, icons, scriptures, or other religious symbols. In addition, an OOR program-funded religious organization retains its authority over its internal governance, and it may retain religious terms in its organization's name, select its board members on a religious basis, and include religious references in its organization's mission statements and other governing documents.

v. Alternative provider. If a program participant or prospective program participant of the OOR program supported by HUD objects to the religious character of an organization that provides services under the program, that organization shall, within a reasonably prompt time after the objection, undertake reasonable efforts to identify and refer the program participant to an

alternative provider to which the prospective program participant has no objection. Except for services provided by telephone, the Internet, or similar means, the referral must be to an alternate provider in reasonable geographic proximity to the organization making the referral. In making the referral, the organization shall comply with applicable privacy laws and regulations. Recipients and subrecipients shall document any objections from program participants and prospective program participants and any efforts to refer such participants to alternative providers in accordance with the requirements of §92.508(a)(2)(xiii). Recipients shall ensure that all subrecipient agreements make organizations receiving program funds aware of these requirements.

vi. Structures. Program funds may not be used for the acquisition, construction, or rehabilitation of structures to the extent that those structures are used for explicitly religious activities. Program funds may be used for the acquisition, construction, or rehabilitation of structures only to the extent that those structures are used for conducting eligible activities under this part. When a structure is used for both eligible and explicitly religious activities, program funds may not exceed the cost of those portions of the acquisition, new construction, or rehabilitation that are attributable to eligible activities in accordance with the cost accounting requirements applicable to the OOR program. Sanctuaries, chapels, or other rooms that an OOR program-funded religious congregation uses as its principal place of worship, however, are ineligible for OOR program-funded improvements. Disposition of real property after the term of the grant, or any change in the use of the property during the term of the grant, is subject to government wide regulations governing real property disposition (see 2 CFR 200.311).

vii. Supplemental funds. If a state or local government voluntarily contributes its own funds to supplement federally funded activities, the state or local government has the option to segregate the federal funds or commingle them. However, if the funds are commingled, this section applies to all of the commingled funds.

## Part 3: Eligible Activities & Program Requirements

### 3.1 Eligible Activities

The purpose of the OOR Program is to provide subsidies in the form of grants to selected applicants for the rehabilitation of owner-occupied housing for low to moderate-income people. The program is intended for the rehabilitation of owner-occupied housing that serves as the homeowner's primary residence.

- To be eligible for owner-occupied rehabilitation, the homeowner beneficiary must be low-income and occupy the property as a principal residence. A household owns a property if that household:
    - Has fee simple title to the property; or
    - Maintains a 99-year leasehold interest in the property; or
    - Owns a condominium; or
    - Owns or has a membership in a cooperative or mutual housing project that constitutes homeownership under state law; or
    - If held in a life estate, the person who has the life estate has the right to live in the housing for the remainder of his or her life and does not pay rent.

  Ownership does not include land sale contracts/contracts for deeds or life estates, unless the life estate meets all the criteria listed above.
- Homeowners that meet the above requirement and previously received CDBG OOR assistance may be eligible for additional assistance if the home is not currently subject to an IHCDA affordability period or lien. Please contact your IHCDA Real Estate Production Analyst and provide the previous scope of work for the residence as well as the proposed new scope of work to determine eligibility.
- Eligible repairs:
    - Minor repairs which can include, but are not limited to, an inoperable or faulty furnace, leaking roof, unsafe electrical wiring and plumbing, hazardous structural conditions, etc.
    - Any major household system repaired or replaced as part of the rehabilitation process must meet the stricter of the Indiana State Building Code or local building codes.
    - Funds may be used to remedy conditions that, while not posing an immediate threat to health and safety, represent an ongoing threat to the structural integrity of a building and may eventually result in an emergency situation.

  Owner-occupied rehabilitation is subject to the Owner-Occupied Rehabilitation Priority List (see Application Appendices) when determining scope of work.
- Manufactured homes are eligible if they meet IHCDA's Manufactured Housing Policy or if rehabilitation will bring the unit up to these standards:
    - A single dwelling unit designed and built in a factory, installed as a permanent residence, which bears a seal certifying that it was built in compliance with the Federal Manufactured Housing Construction and Safety Standards law and which also complies with the following specifications:
        - Shall have been constructed after January 1, 1981, and must exceed 950 square feet of occupied space per I.C. 36-7-4-1106 (d);

- Is attached to a permanent foundation of masonry construction and has a permanent perimeter enclosure constructed in accordance with the One and Two Family Dwelling Code;
- Has wheels, axles and towing chassis removed;
- Has a pitched roof;
- Consists of two or more sections which, when joined, have a minimum dimension of 20' X 47.5' enclosing occupied space; and
- Is located on land held by the beneficiary in fee-simple title or 99-year leasehold and is the principal residence of the beneficiary.
- All other manufactured or mobile homes that do not meet the aforementioned criteria are ineligible to receive rehabilitation assistance funded by IHCDA.

**3.2 Ineligible Activities**

The following are ineligible activities:

- Creation of secondary housing attached to a primary unit;
- Acquisition, rehabilitation, or construction of nursing homes, convalescent homes, hospitals, residential treatment facilities, correctional facilities, or student dormitories;
- The provision of project-based tenant rental assistance;
- Rehabilitation of mobile homes, unless they meet the criteria listed above;
- Acquisition, rehabilitation, or new construction if any part of a development or its land is located within the boundaries of a 100-year floodplain. A flood determination must be provided for each parcel associated with the development;
- Rehabilitation of multi-family or single-family rental housing;
- Rehabilitation of out buildings such as sheds or detached garages; and
- Rehabilitation of an attached garage.
  - **EXCEPTION:** When required, costs associated with the lead risk assessment of a garage may be an eligible cost. ONLY the costs associated with lead hazards may be eligible. Please contact your Real Estate Production Analyst for more information.

In addition, IHCDA **does not** fund:

- Requests from individuals, political, social, or fraternal organizations;
- Endowments, special events, arts, or international projects;
- Scholarships requested by individuals;
- Institutions that discriminate on the basis of race, color, national origin, sex, religion, familial status, disability, marital status, sexual orientation, or gender identity in policy or in practice;
- Projects in furtherance of sectarian religious activities, impermissible lobbying, legislative or political activities; and
- Medical research or medical profit-making enterprises.

**3.3 OOR Program Requirements**

The proposed OOR development must follow these minimum requirements, and all other requirements set forth in the CDBG & HOME Program Manual, to be eligible for funding. For further details on each requirement, please see IHCDA's CDBG & HOME Program Manual, available at http://www.in.gov/myihcda/2490.htm.

**CDBG REQUIREMENTS**

Recipients must comply with all regulatory requirements listed in 24 CFR Part 570.
Applicants should familiarize themselves with IHCDA's CDBG & HOME Program Manual. Requirements include, but are not limited to, the following:

- **Policy Requirements, Chapter 1:**
    - Recipient must hold a minimum of two public hearings, each at a different stage of the process, for the purpose of obtaining citizens' input and responding to proposals and questions.
    - The homeowner beneficiary must own the property and must occupy the property as a principal residence.
        - If there is a long-term lease agreement on the property, a 99-year lease must be recorded in the county recorder's office of the county in which the property is located prior to award document preparation.
        - Ownership does not include life estates (unless the person who has the life estate has the right to live in the housing for the remainder of his or her life and does not pay rent) and land sale contracts/contracts for deeds.
- **Lead Based Paint, Chapter 2:**
    - Each recipient of a CDBG award is subject to the HUD requirements of addressing lead-based paint hazards pursuant to 24 CFR Part 35. If a risk assessment is required, then all lead-based paint issues must be addressed.
    - Anyone who conducts lead-based paint activities in the State of Indiana must be licensed by the Indiana State Department of Health. Activities include inspections for lead based paint, risk assessments for lead hazards, clearance examinations following lead abatement, abatement of lead based paint, project design, supervision, and work in abatement projects.
    - Anyone who is paid to perform work that disturbs paint in housing and child-occupied facilities built before 1978 must be EPA certified. This includes all firms and sole proprietorships such as residential rental property owners and managers, general contractors, and special trade contractors including painters, plumbers, carpenters, and electricians.
    - Federal law requires that a "certified renovator" be assigned to each job, and that all involved individuals be trained in the use of lead-safe work practices.
        - To become a certified renovator, a person must complete a renovator training course accredited by EPA or an EPA authorized program which will teach them how to work lead safe.
        - All remaining individuals must also be trained. They can either be certified renovators (meaning they successfully completed the accredited training) or they can have been trained on the job by a certified renovator (such training must be documented and the documents must be retained).
- **Uniform Relocation Act, Chapter 4:**
    - Each recipient of a CDBG award is subject to the requirements of the Uniform Relocation Act. See the IHCDA's CDBG & HOME Program Manual Chapter 4 on URA for guidance on the regulatory requirements of the Uniform Relocation Assistance

and Real Property Acquisition Policies Act of 1970 (URA), as amended, the Federal regulations at 49 CFR Part 24, and the requirements of Section 104(d) of Title I of the Housing and Community Development Act of 1974, as amended.

- **Fair Housing and Civil Rights, Chapter 5:**
  - Every recipient must demonstrate that it will complete an action to affirmatively further fair housing during the time frame of an award.
- **Section 3, Chapter 7:**
  - Any recipient receiving an aggregate amount of $200,000 or more from one or more of the HUD CPD programs (i.e. CDBG, HOME, NSP, HOPWA, ESG, etc.) in a program year must comply with the Section 3 requirements. Section 3 provides preference to low- and very-low-income residents of the local community (regardless of race or gender) and the businesses that substantially employ these persons, for new employment, training, and contracting opportunities resulting from HUD-funded projects.
- **Income Eligibility and Verification, Chapter 8:**
  - The homeowner beneficiary must be income eligible. Each household must have an annual income equal to or less than 80% of the area median family income for the target area. The HUD Part 5 definition of income applies.
  - Income verification is valid for a period of six months. If more than six months pass between the income verification and contract execution a new income verification must be completed.
- **Procurement Procedures, Chapter 11:**
  - Award recipients will be required to provide proof of adequate builder's risk insurance, property insurance, and/or contractor liability insurance during construction. The recipient must follow competitive procurement procedures when procuring all materials, supplies, equipment, and construction or professional services related to the CDBG award.
- **Environmental Review, Chapter 11:**
  - All applicants are required to complete the environmental review record (ERR) and submit it with their application as an application threshold item. The resulting IHCDA Release of Funds is required before fully executed award documents are released and before proceeding with the project.
- **Construction Standards (Construction Standards and Physical Inspections, Chapter 14):**
  - All IHCDA-assisted units must be inspected twice during the award period. The first inspection, by a licensed, or IHCDA approved, third-party building inspector must occur within 30 days of completion of the documented scope of work and prior to the IHCDA Inspector's final physical inspection. The final inspection conducted by an IHCDA inspector must be performed after the independent inspection, upon completion of construction on each unit and correction of any findings from the first inspection. (IHCDA CDBG & HOME Program Manual, Construction Standards & Physical Inspections Chapter 14)
- **Limited English Proficient Persons**
  - Persons who, as a result of national origin, do not speak English as their primary language and who have limited ability to speak, read, write, or understand English ("limited English proficient persons" or "LEP") may be entitled to language

assistance under Title VI in order to receive a particular service, benefit, or encounter. In accordance with Title VI of the Civil Rights Act of 1964 (Title VI) and its implementing regulations, the recipient must agree to take reasonable steps to ensure meaningful access to activities funded by federal funds by LEP persons. Any of the following actions could constitute "reasonable steps", depending on the circumstances: acquiring translators to translate vital documents, advertisements, or notices, acquiring interpreters for face to face interviews with LEP persons, placing advertisements and notices in newspapers that serve LEP persons, partnering with other organizations that serve LEP populations to provide interpretation, translation, or dissemination of information regarding the project, hiring bilingual employees or volunteers for outreach and intake activities, contracting with a telephone line interpreter service, etc.

- **Uniform Requirements**
  - The recipient shall comply with 2 CFR part 200, "Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards"
- **Debarment and Suspension**
  - The requirements in 2 CFR part 2424 are applicable. CDBG funds may not be provided to excluded or disqualified persons.
- **Federal Financial Accountability and Transparency Act of 2006 (FFATA) Reporting Requirements**
  - FFATA reporting requirements applies all federal funding awarded by IHCDA in the amount of $25,000.00 or greater under all of IHCDA's federal programs.
  - As a sub-recipient, your entity must provide any information needed pursuant to these requirements. This includes (1) entity information, (2) the unique identifier of your entity, (3) the unique identifier of the parent of your entity, and (4) relevant executive compensation data, if applicable. This will require your entity to provide IHCDA with your entity's DUNS number and registering with the System for Award Management ("SAM").
  - Executive Compensation - As described above, you will be required to report to the SAM, the names and total compensation of the five most highly compensated officers of your entity if your entity received eighty percent (80%) or more of its annual gross revenues from Federal contracts and Federal financial assistance (as defined at 2 CFR 170.320) and $25,000,000.00 or more in annual gross revenues from Federal contracts and federal financial assistance (as defined at 2 CFR 170.320); and if the public does not have access to this information about the compensation of the senior executives of the entity through periodic reports filed under section 13(a) or 15(d) of the Securities Exchange Act of 1934 (15 U.S.C. §§ 78m(a), 78o(d)) or section 6104 of the Internal Revenue Code of 1986.
  - Exception to Executive Compensation Requirement - Your entity may certify that it received less than eighty percent (80%) of annual gross revenues from the federal government, received less than $25,000,000.00 of its annual gross revenues from the federal government, already provides executive compensation to the Securities Exchange Commission, or meets the Internal Revenue Code exemption, and will not be required to submit executive compensation data into the SAM under FFATA, provided, that the your entity registers in the SAM and submits the other data requested.

- Compliance requires that your organization take the following two (2) steps:
  - Obtain a DUNS number and Provide DUNS number to IHCDA (when requested by IHCDA). A DUNS number may be requested from D&B by telephone (currently 866-705-5711) or the Internet (currently at http://www.dnb.com/get-a-duns-number.html).
  - Register and maintain SAM status Registration information (must be updated annually) and provide copy of proof of registration to IHCDA (when requested by IHCDA). Information regarding the process to register in the SAM can be obtained at https://www.sam.gov/portal/public/SAM/

## Part 4: Subsidy Limitations & Eligible Activity Costs

### 4.1 Subsidy & Budget Limitations

The maximum request amount per application is $350,000.

CDBG funds may not exceed $25,000 per unit for the rehabilitation budget line item.

Combined CDBG funds budgeted for program delivery, award administration, and environmental review cannot exceed twenty percent (20%) of the OOR award.

### 4.2 Eligible Activity Costs

The bolded items listed below are included in the application budget. The requirements set forth in Sections 4.3 – 4.9 apply to CDBG funding. If you have a question about which line item an expense goes under, contact your IHCDA Real Estate Production Analyst.

**ADMINISTRATION** - The administration line item includes those costs directly related to administering the IHCDA award and complying with the regulations associated with these funds. This line item, along with program delivery and environmental review, cannot exceed 20% of the CDBG request; costs incurred and claimed cannot exceed $10,000. Recipients are allowed to draw down this line item as costs are incurred. Costs associated with preparing an application for funding through IHCDA are not eligible for reimbursement through a CDBG award. Eligible costs include:

- Communication costs;
- Lead based paint training;
- Office materials and supplies;
- Office rent and utilities;
- Photocopying;
- Postage;
- Staff time or professional services related to reporting, compliance, monitoring, or financial management;
- Training related to the housing activity; and
- Travel related to the housing activity.

**ENVIRONMENTAL REVIEW** – This line item includes expenses associated with the Environmental Review Release of Funds process. This does not refer to a Phase I Environmental Assessment (Phase I EA should be included in the Program Delivery line item). This line item along with program delivery and administration cannot exceed 20% of the CDBG request. Eligible costs cannot exceed $5,000 and include professional services, publication costs, photocopying, and postage. For further information regarding this activity, please read the Environmental Review Guide found in Chapter 11 Exhibits of the IHCDA CDBG & HOME Program Manual available here: http://www.in.gov/myihcda/2490.htm.

**LEAD HAZARD TESTING** – Costs associated with lead hazard testing include Risk Assessment, Clearance Test, etc. The limits for this line item are $1,000 per unit.

**PROGRAM DELIVERY** - Program delivery costs are those costs that can be directly tracked by address. They include soft costs and client-related costs that are reasonable and necessary for the

implementation and completion of the proposed activity. This line item along with administration and environmental review cannot exceed 20% of the CDBG request. Recipients are allowed to draw down this line item as costs are incurred.
Eligible costs include:

- Building permits;
- Client intake and income verification;
- Cost estimates;
- Credit reports;
- Demolition permits;
- Engineering and architectural plans;
- Impact fees;
- Inspections;
- Legal and accounting fees;
- Plans, specifications, work write-ups;
- Recording fees; and
- Travel to and from the site.

**REHABILITATION –** Eligible costs include:

- Construction management, if provided by a third party;
- Hard costs associated with rehabilitation activities for owner-occupied repairs. Examples of eligible repairs are an inoperable or faulty furnace, leaking roof, unsafe electrical wiring and plumbing, and hazardous structural conditions;
- Improvements to infrastructure when there will be no rehabilitation work done on the actual house to be served;
- Lead-based paint interim controls and abatement costs;
- Mold remediation; and
- Utility connections and related infrastructure costs - off-site connections from the property line to the adjacent street are eligible when it is deemed a threat to health and safety.

**RELOCATION** - Relocation includes payments and other relocation assistance for permanently and/or temporarily relocated individuals, families, businesses, not-for-profit organizations, and farm operations where assistance is required and appropriate. Relocation payments include replacement housing payments, payments for moving expenses, and payments for reasonable out-of-pocket expenses for temporary relocation purposes. For additional information on relocation and displacement, please refer to the information provided in the IHCDA's CDBG & HOME Program Manual.

**RETAINAGE POLICY** - IHCDA will hold the final $5,000 of an award until all match documentation, closeout documentation, and completion reports are received and approved. Closeout documentation will not be approved until the final monitoring and inspection is completed and all associated findings and/or concerns are resolved.

### 4.3 Ineligible Activity Costs

The following are ineligible activity costs, and will not be reimbursed by IHCDA:

- Annual contributions for operation of public housing;
- Commercial development costs;

- Costs associated with any financial audit of the recipient;
- Costs associated with preparing an application for funding through IHCDA;
- Developer's Fee;
- Loan guarantees;
- Mortgage default/delinquency correction or avoidance;
- Operating Reserves – Funds used to initially capitalize a reserve fund that covers operating expenses when there are rental income shortfalls over the life of a permanent supportive or rental development. This line item must be included on the Uses of Funds exhibit;
- Providing tenant based rental assistance;
- Purchase or installation of luxury items, such as swimming pools or hot tubs;
- Purchase or installation of equipment, furnishings, tools, or other personal property that is not an integral structural feature, such as window air conditioner units or washers and dryers;
- Purchase or installation of stoves, refrigerators, built-in dishwashers, garbage disposals, and permanently installed individual unit air conditioners; or
- Replacement Reserves – Funds used to initially capitalize a reserve fund used for major capital repairs to a permanent supportive or rental housing facility. These funds can be capitalized either through operating cash flow or through the development budget on the Uses of Funds exhibit.

## Part 5: Completeness & Threshold Requirements

Each proposed development must satisfy the Federal requirements of the CDBG OOR program and any additional requirements established by IHCDA. To be considered for funding, an applicant must meet all of the completeness and threshold requirements listed below.

### 5.1 Completeness and Threshold Requirements

1) Timeliness – All documentation must be turned in by the application due date.

- On or before the application deadline, the applicant must provide all documentation as instructed in this Application Policy and as listed in the CDBG OOR Application.
- If IHCDA requests additional information from the applicant, all requests are due on or before the date provided by IHCDA staff.
- Any forms that are late will be denied review and will be sent back to the applicant.

2) Responsiveness – All questions must be answered and all supporting documentation must be provided as requested.

| Completeness | Location |
|---|---|
| *Application and Supporting Documents*<br>• Submit two copies of fully-completed CDBG OOR application, one as an Excel file and one as a searchable PDF.<br>• Submit all required supporting documents via OneDrive.<br>• Mail the original public hearing tear sheet or publisher's affidavit to IHCDA by the application deadline. **Do not submit paper copies of the application or any other supporting documents. Applicants may also be issued a Technical Correction for using policies or forms from previous rounds.** | OneDrive and mailed to IHCDA |
| **Threshold Item** | **Location** |
| *SAM Registration*<br>• Submit a copy of the applicant's System of Award Management (SAM) registration. https://www.sam.gov/portal/SAM/#1 | Tab A_SAM Registration |
| *Target Market*<br>• Submit a map which outlines the targeted area, neighborhood, or county with clearly identifiable borders. If targeting an entire county, please label the specific locations within the county that have been identified as of application submittal.<br>• Submit a narrative describing the targeted market (e.g. city, town, county, neighborhood.)<br>• Submit market need documentation as outlined in Section 6.2. | Tab B_ Target Market Documentation |
| *Grievance Procedures*<br>• Submit applicant's Grievance Procedures. Grievance Procedures must address (1) how grievances will be submitted, (2) who will review them, (3) timeframe for the review, and (4) the appeal process. | Tab C_Grievance Procedures |

| | |
|---|---|
| *Area Median Income Level Served*<br>• Affirm in application that all assisted units will serve households with income at or below 80% of the area median income for the development's county according to the current Federal Program Income Limits. | Application, Sheet 04 |
| *Administrator Documentation (if applicable)*<br>• If the applicant has hired an administrator to administer the award, please provide documentation demonstrating that the administrator has been properly procured using the Competitive Negotiation (RFP) Procedure.<br>  • Submit a copy of the Request for Proposals (RFP).<br>  • Submit the published advertisement that was put in a general circulation newspaper for the RFP.<br>  • Submit a copy of the contract between applicant and administrator.<br>  • If the administrator will be using an in-house employee to do lead testing, submit a copy of the staff member's current lead inspector and/or risk assessor license issued by the Indiana State Department of Health. | Tab E_Administrator |
| *Subrecipient Documentation (if applicable)*<br>• Submit an IRS determination letter for 501(c)3 status.<br>• Provide a copy of the Certificate of Existence from the Indiana Secretary of State to provide proof that the organization is in good standing.<br>• Submit a copy of the contract between applicant and subrecipient.<br>• If the subrecipient will be using an in-house employee to do lead testing, submit a copy of the staff member's current lead inspector and/or risk assessor license issued by the Indiana State Department of Health. | Tab F_Subrecipient |
| *Third-Party Inspection*<br>• Affirm in application that applicant understands a third-party inspection must be completed on each address within 30 days of construction completion. Applicant may not wait until all addresses are completed unless construction on all addresses is completed within 30 days of each other. | Application, Sheet 07 |
| *Warranty*<br>• Affirm in application that applicant understands all contractors are required to provide a one-year warranty for their work. Warranties begin as of the date the final clearance report is signed by IHCDA's inspector. | Application, Sheet 07 |
| *Application Submission Resolution*<br>• All applicants for IHCDA funding must submit a resolution approved by the applicant's city, town, or county council authorizing the submission of an application for funding to IHCDA. Applicants must submit:<br>  ○ One CDBG Application Submission Resolution signed by the applicant's city, town, or county council (found in the CDBG OOR Appendices) | Tab D_Letters of Commitment |

| | |
|---|---|
| *Public Hearing*<br>Two public hearings are required for CDBG funding. One public hearing MUST occur prior to application submittal.<br>• Provide the original tear sheet or original publisher's affidavit of legal notice that includes the date of the public hearing and the date of notice publication. Under Indiana Code (I.C. 5-3-1-2 (B)) there must be a minimum of one legal notice at least 10 calendar days prior to the public hearing.<br>• Submit a copy of the sign-in sheet.<br>• Submit a copy of the minutes of the public hearing, which must include the date and time of the meeting, the name and title of the person running the meeting, anyone who presented at the meeting, and all content presented to the public.<br>• Describe methods used to solicit participation of low and moderate-income persons.<br>• Describe any comments/complaints received and responses to the comments/complaints. | Tab G_Public Hearing |
| *HUD or Rural Development Funding (if applicable)*<br>If the proposed development has received funding directly from HUD or Rural Development in the past, the applicant must send a notification letter to the appropriate HUD or Rural Development office notifying them that an application is being submitted to IHCDA for federal funding.<br>• Provide a copy of the notification letter sent to HUD or Rural Development.<br>• Provide proof of delivery of the notification letter, either an email read receipt or a mail delivery receipt. | Tab H_HUD & RD |
| *Environmental Review Record (ERR)*<br>• Submit Environmental Review Forms (Exhibits A, B, E, F, the Findings page, and the Signatures page).<br>Once awarded, Exhibit G will then need to be submitted for each address. The ERR forms are located in the appendices of this policy. For more detailed ERR instructions, please refer to the exhibits for Chapter 11 of the IHCDA CDBG & HOME Program Manual 4th Edition, available here: http://www.in.gov/myihcda/2490.htm. | Tab I_ERR |

| | |
|---|---|
| *Floodplain Determination Map*<br>Acquisition, rehabilitation, refinancing, or new construction of any part of a development, or its land, located within the boundaries of a 100 year floodplain is not eligible for CDBG OOR funding. FEMA FIRM Flood Map(s) for the target area(s) must be submitted with the application.<br>• Please submit a FEMA FIRM Flood Map(s) that clearly demonstrates whether the target area(s) (e.g. county, city, town) in the development are or are not within a 100-year floodplain. (Any property located in any variation of zone "a" on the map is ineligible for funding). Maps may be downloaded from the FEMA website here: https://msc.fema.gov/portal. Applicants must submit FIRM Panels for all target areas. Flood maps for individual sites are not required at the time of application.<br>• **HUD requires official FEMA maps – third-party maps, even those created using FEMA data, are ineligible. If a FEMA map is not available for an area, the applicant must submit a printout or screenshot of the FEMA website documenting that no map is available. In this specific instance, the applicant may submit a DNR map in place of a FEMA map.**<br>• Please label any sites that have been identified prior to application submittal. | Tab I_ERR |
| *Affirmatively Furthering Fair Housing*<br>All CDBG award recipients must take action to affirmatively further fair housing in the jurisdiction they are serving.<br>• Select which furthering fair housing activity or activities you will be conducting. | Application, Sheet 07 |

## Part 6: Scoring

If an application meets all applicable threshold requirements, it will be evaluated and scored based on the following scoring criteria:

| Scoring Category | Points Possible |
|---|---|
| Population Served | 14 |
| Needs Analysis | 15 |
| Readiness | 5 |
| Capacity | 14 |
| Leveraging | 6 |
| Additional Program Features | 3 |
| Completeness Bonus | 5 |
| **Total Possible Points** | **62** |

When there is a scoring criteria based on the county being served and the development is in multiple counties, the applicant should add up the scores from each county and average them, rounding to the nearest half point.

### 6.1 Populations Served — Category Maximum Points Possible: 14

1) *Area Median Income (AMI) Served:* *Maximum Number of Points: 6*

Six points will be awarded to applicants that commit to serving beneficiaries in CDBG assisted units in accordance with the following chart. The Area Median Income (AMI) level is for the county in which the development is to be located. Awarded recipients will be held to the unit commitment in their award agreement. Changes to the AMI levels served will require prior IHCDA approval. Rent and Income Limits may be found in Appendix C of the Ongoing Rental Compliance Manual located online at http://www.in.gov/myihcda/2490.htm.

| Area Median Income (AMI) Served | Points |
|---|---|
| At least 20% of beneficiaries are at or below 30% AMI<br>**OR**<br>At least 30% of beneficiaries are at or below 40% AMI | 6 |

2) *Targeted Populations* *Maximum Number of Points: 8*

Points will be awarded to applicants assisting households with at least one individual belonging to one or more of the targeted population groups described below. The household must be the primary residence of the qualifying individual. An individual or household that meets the criteria for two or more categories (e.g. a veteran with a disability or a single parent household with a child with a disability) may only be counted for **one** of the categories he or she qualifies for when calculating percentages for this scoring category.

| Percentage of Households Serving Targeted Populations | Points |
|---|---|
| 60% of Total Households Served | 8 |
| 40% of Total Households Served | 6 |
| 20% of Total Households Served | 4 |

| Targeted Populations |
|---|
| *Individuals with Disabilities*<br>Households with at least one individual living in the home with a disability using the Fair Housing definition of disabled as defined in the CDBG Application Policy Glossary. |
| *Families with Children Six and Under*<br>Households with at least one child six or younger. Applicants seeking these points must set aside funding for these households to clear all lead hazards in the home. |
| *Aging in Place*<br>Households with at least one elderly individual, as defined in the CDBG Application Policy Glossary, living in the home. Repairs made to the home must address accessibility, livability, and visitability. |
| *Veterans*<br>Households with at least one veteran individual, as defined in the CDBG Application Policy Glossary, living in the home. |
| *Single Parent Head of Household*<br>Households with a single parent, grandparent, or guardian head of household. |

**6.2 Needs Analysis** **Category Maximum Points Possible: 15**

This category assesses the market need of the targeted area based on socio-economic factors. A market study is not required. All information may be found in the Appendix or at the links listed in the below categories.

1) *Median age of owner-occupied structure* *Maximum Number of Points: 4*

Points will be awarded based on the county's median age of owner-occupied single-family housing stock based on a scale of older median age of the structures compared to newer structures. IHCDA will use the Purdue Rural Indiana Statistics to determine the number of points. Applicants may use the following mapping service to determine the median age of the owner-occupied structures: https://pcrd.purdue.edu/ruralindianastats/ and use the "Owner occupied, Median Year Structure Built by Tenure" layer.

| Owner-occupied median year built | Points |
|---|---|
| **1955 and older** | 4 points |
| **1956-1965** | 3 points |
| **1966-1975** | 2 points |
| **1976-1985** | 1 point |
| **1986 and newer** | 0 points |

If target area is multiple counties, an average will be taken. If County A receives three points, and County B receives two points, the applicant will get 2.5 points.

If the target area is only within the municipal boundaries of a single local unit of government the Purdue map can be substituted with supporting documentation from the US Census and must be reviewed and approved by IHCDA staff prior to submission.

2) *Distressed Counties* *Maximum Number of Points: 2*

Points will be awarded based on the county's level of distress based on unemployment and income. IHCDA will use the Purdue Rural Indiana Statistics to determine the number of points. Applicant may use the following mapping service to determine the distress level of the county: https://pcrd.purdue.edu/ruralindianastats/ and use the "Distressed Counties" layer.

| Distressed Counties | Points |
|---|---|
| **Not Distressed** | 0 points |
| **Distressed by unemployment** | 1 point |
| **Distressed by income** | 1 point |
| **Distressed by both income and unemployment** | 2 points |

If target area is multiple counties, an average will be taken.

3) *Poverty Rate* *Maximum Number of Points: 4*

Points will be awarded based on the County Poverty Level. IHCDA will use the Purdue Rural Indiana Statistics to determine the number of points. Applicant may use the following mapping service to determine the poverty level of the county: https://pcrd.purdue.edu/ruralindianastats/ and use the "Poverty Rate" layer.

| Poverty Rate | Points |
|---|---|
| **Below 10%** | 0 points |
| **10.0%-12.4%** | 1 point |
| **12.5% - 14.9%** | 2 points |
| **15.0% - 19.9%** | 3 points |
| **Above 20%** | 4 points |

If target area is multiple counties, an average will be taken.

If the target area is only within the municipal boundaries of a single local unit of government the Purdue map can be substituted with supporting documentation from the US Census and must be reviewed and approved by IHCDA staff prior to submission.

*4) Community Without Recent OOR Award* *Maximum Number of Points: 5*

- Five points will be awarded to applicants whose proposed service area is a town, city, or county that has not received an OOR award within the last five years. The date is based upon the date the Board of Directors' approved the award.
- **City/Town Applicant:** If a county has received an OOR award within the last five years, but a local unit of government within that county has not received an award within the last five years, that LUG is eligible for points in this category. The LUG must certify that 50% of the benefitted units will be within the LUG's jurisdiction.
- **County Applicant:** If a city within a county has received an OOR award within the last five years, but the county level of government has not received an OOR award within the last five years, the county is eligible for points in this category. To be eligible, the County must certify at least 50% of the benefitted units will be outside the city that received the previous award.

  If the target area is multiple counties, an average will be taken. If County A had an OOR award within the past five years and County B did not, the applicant will receive 2.5 points.

  To receive points in this category, the applicant must fill out this section of the application.

**6.3 Readiness** **Category Maximum Points Possible: 5**

This category describes the applicant's ability to begin and timely execute an awarded development.

*1) Client Intake* *Maximum Number of Points: 3*

Points will be awarded to applicants that have already begun the client intake process, according to the chart below. Client intake means that potential clients have been identified, are interested in participating in the OOR program, and have certified their income within twelve months of application date. A complete income verification is not required, but please provide the best estimate of the household's annual income after initial interview/contact. If full income verification has been completed, clients must be appropriately income-verified per the HUD Part 5 definition.

| Percentage of Units with Clients Identified | Points |
|---|---|
| 25 - 50% of units | 1 |
| 51 - 75% of units | 2 |
| 76 - 100% of units | 3 |

To receive points in this category, the applicant must fill out and submit the Client Intake List in **Tab J_Client Intake**. The Client Intake List should include the client's name, address, estimated household income, age, AMI level, and targeted population status as defined in section 6.1 (e.g. veteran, aging in place, etc.), if applicable. The Client Intake List can be found in the Application Appendices.

*2) Contractor Solicitation* *Maximum Number of Points: 2*

Points will be awarded to applicants who invite material participation in the proposed OOR development by Indiana contractors. To qualify for these points, a minimum of five letters inviting contractors to participate in the bidding of the development must be sent, with at least one of these letters going to state certified Minority Business Enterprises (MBE), Women Business Enterprises (WBE), Federal Disadvantaged Business Enterprises (DBE), Veteran- Owned Small Businesses (VOSB), and/or Service Disable Veteran Owned Small Businesses (SDVOSB).

To receive points in this category, the applicant must submit in **Tab K_Contractors**:

- Copies of all letters sent to each contractor inviting participation in the bidding of the project;
- Evidence of receipt of invitation, either by certified mail or e-mail read receipt, by at least five contractors; and
- A copy or print out from the State's certification list clearly indicating that at least 20% of contractors solicited meet the MBE/WBE/DBE/VOSB/SDVOSB status requirement.

| Eligible Certifications Summary Table | | |
|---|---|---|
| **Certification** | **Certifying Agency** | **Website** |
| MBE | Indiana Department of Administration | http://www.in.gov/idoa/2352.htm |
| | Indiana Minority Supplier Development Council | http://imsdc.org |
| WBE | Indiana Department of Administration | http://www.in.gov/idoa/2352.htm |
| DBE | Indiana Department of Transportation | http://www.in.gov/indot/2576.htm |
| VOSB | U.S. Department of Veterans Affairs | http://www.va.gov/osdbu/ |
| SDVOSB | U.S. Department of Veterans Affairs | http://www.va.gov/osdbu/ |

**6.4 Capacity** **Category Maximum Points Possible: 14**

This category evaluates the administering entity on their ability to successfully carry out the proposed OOR development based on certifications, experience, and overall award performance on previous awards.

1) *Certifications* *Maximum Number of Points: 3*

Points will be awarded to applications which include an applicant or administering entity with a staff member or staff members who have received the certifications listed below. Two points will be awarded for the completion of one of the certifications listed below by a staff member of the administering entity. One additional point will be awarded for the completion of two

certifications listed below by a staff member or staff members of the administering entity. If two staff members hold the same certification, points will be awarded for two certifications.

If you do not see a certification you have received on the list that you believe would be relevant, please consult with your Real Estate Production Analyst at least one week prior to the application due date to request that it be eligible for points.

Required IHCDA Compliance Trainings, IHCDA application and policy webinars, IHCDA application and policy trainings, and IHCDA feedback sessions are not eligible for points in this category.

| Certification | Sponsoring Organization |
|---|---|
| Certified Aging-in-Place Specialist | National Association of Home Builders (NAHB) |
| Home Sweet Home: Modifications for Aging in Place | University of Indianapolis/Indiana Housing and Community Development Authority |
| CDBG Grant Administration Certification (must be current) | Office of Community and Rural Affairs, State of Indiana |
| HOME & CDBG Certification Training | Indiana Housing and Community Development Authority (IHCDA) |

To receive points in this category, the applicant must submit in **Tab L_Certifications**:

- Documentation of certification completions or confirmation of attendance.

2) *New Administrator Experience:* *Maximum Number of Points: 5*

Five points will be awarded to administering entities with no previous IHCDA award experience that can demonstrate experience in construction management, rehabilitation of built structures, and/or prior CDBG experience through a different funding agency. The definition for administrating entity can be found in the glossary section of this application policy. Administrating entities with previous IHCDA award experience are not eligible to receive points in this category.

To receive points in this category, the applicant must submit the following documentation in **Tab M_Experience**:

- Provide a written narrative explaining previous relevant experience; and
- Provide third-party reference of experience in the above mentioned fields.

3) *Administering Entity's IHCDA Award Performance* *Maximum Number of Points: 8*

An administering entity may only use a non-OOR IHCDA award for this scoring category if the award was monitored within the past five years and it has no prior IHCDA OOR award monitored within the past five years. An award may be eligible, whether it is closed or open, as long as an official IHCDA monitoring has occurred.

Applicants cannot qualify for points under both the New Administrator Experience and IHCDA Award Performance.

| Description of Overall Award Performance | Points |
|---|---|
| Most recently monitored IHCDA CDBG/-D OOR award had no findings and no concerns. | 8 |
| Most recently monitored IHCDA CDBG/-D OOR award had no findings, but concerns were noted.<br><br>**OR**<br><br>No IHCDA CDBG/-D OOR experience, most recently monitored HOME award had no findings and no concerns. | 6 |
| Most recently monitored IHCDA CDBG/-D OOR award had only one finding.<br>**OR**<br><br>No IHCDA CDBG/-D OOR experience in the past five years; most recently monitored HOME award had no findings, but concerns were noted. | 4 |
| Most recently monitored CDBG award had more than one finding and the close-out monitoring review letter was received within:<br>• One Year or Less: — 0<br>• Two Years to One Year and One Day: — 0.5<br>• Three Years to Two Years and One Day: — 1<br>• Four Years to Three Years and One Day: — 1.5<br>• Five Years to Four Years and One Day: — 2<br><br>The above timeframes will be determined using the HOME application due date.<br><br>In order to receive points in this category, the applicant/administrator must submit a narrative describing how the identified findings were addressed and remedied. This narrative may be submitted in **Tab M_Experience.** | |

| | |
|---|---|
| Does not meet any category above.<br>Examples:<br>• The organization administering the award has no experience with IHCDA in the past five years.<br>• The organization administering the award has no CDBG/-D OOR experience in the past five years and its most recently monitored HOME award had findings. | 0 |

To receive points in this category, the applicant must submit the following in the application:

- Provide the applicable award number for the administering entity.
- If applicable, a narrative describing how identified findings were addressed and remedied in **Tab M_Experience.**

4) *Timely Expenditure of Funds* *Maximum Number of Points: 3*

Points will be awarded to an administering entity that has expended their most recent, as determined by award expiration date, IHCDA CDBG or CDBG-D OOR award funds without requesting an award extension. The award must be from within the past 5 years. If there is no CDBG/CDBG-D award, the applicant may use the most recent IHCDA HOME award. List the award number in the application form.

| Award Length | Points |
|---|---|
| Most recent IHCDA CDBG or CDBG-D or HOME award completed by the award expiration date. | 3 |

To receive points in this category, applicant must submit the following in the application:

- Provide the award number of the most recently completed IHCDA HOME or CDBG/-D award for the administering entity, which was completed by the award expiration date without an award extension.

5) *Benchmarks* *Maximum Number of Points: -1*

Points will be deducted from an administering entity that has not met at least two benchmarks for six, nine, or 12 months on their most recent CDBG OOR award. If an applicant had multiple awards that were approved at the same time and are its most recent, each award must have met at least two benchmarks.

## 6.5 Leveraging of Other Sources — Category Maximum Points Possible: 6

Points will be awarded to applicants whose proposed project has received a firm commitment to leverage other funding sources. A “firm commitment” means that the funding does not require any further approvals.

“Other Funding Sources” include (but are not limited to) private funding, funds from a local community foundation, volunteer labor, Federal Home Loan Bank funding, federal, state or local

government funds, in-kind donations for labor or professional services, sweat equity, and donated material and equipment. Shared and banked match are not eligible for points in this category.

Points will be awarded based on the Amount of Funding divided by the Total Development Costs:

| Percentage of Total Development Costs | Points |
|---|---|
| .50% to 1.99% | 1 |
| 2.00% to 3.99% | 2 |
| 4.00% to 5.99% | 3 |
| 6.00% to 7.99% | 4 |
| 8.00% to 9.99% | 5 |
| Greater than 10% | 6 |

To receive points in this category, the applicant must submit the following in **Tab D_Letters of Commitment**:

- Provide a letter from the appropriate authorized official approving the funds. The letter must include a description of the type of approved funding for the proposed development and the amount of funding.
- In-Kind Donations – Labor or Professional Services: Submit commitment letter from donor(s) specifying number of hours they intend to donate and their professional service pay rate.
- In-Kind Donations – Sweat Equity: Submit a copy of sweat equity policy.
- In-Kind Donations – Donated Material and Equipment: Submit commitment letter from donor(s) specifying either the total value of the donated materials or the rental equipment rate and number of hours the equipment will be donated.

## 6.6 Additional Program Features & Bonus — Category Maximum Points Possible: 8

1) *Additional Program Features* — *Maximum Number of Points: 5*

Points will be awarded to applicants that commit to additional program features above and beyond what is required by this application policy. Applicants may commit to as many features as is feasible for up to a maximum of three points. Features will be verified during monitoring.

| Features | Points |
|---|---|
| IHCDA Resources | 1 |
| Maintenance Brochures | 2 |
| Reflective Address Signs | 2 |
| Three Year Warranty | 3 |

**IHCDA Resources** – The applicant will distribute information on IHCDA resources to each assisted household as well as information on other applicable resources in the area. IHCDA programs such as Weatherization, Energy Assistance, Individual Development Accounts, Ramp Up, etc., must be included. Program information handouts can be found in the Appendices.
**Maintenance Brochures** – The applicant will distribute maintenance brochures to each assisted household that provides guidance on home upkeep and maintenance. The brochure must include contact information for specific home issues as well as emergency contact numbers.
**Reflective Address Signs** – The applicant will install reflective address signs for each assisted household. These signs make it easier for emergency vehicles and others to identify homes.
**Three Year Warranty** – Both the applicant and contractor commit to a three year warranty (two more years than required) on all work completed on each assisted home. The beneficiary must be made aware of this commitment via the homeowner agreement.

To receive points in this category, the applicant must submit the following in **Tab_N Additional Features**

- Provide a narrative summary of the committed features and how they will be executed.
- Copies of any information provided to homeowners, including information on non-IHCDA resources and maintenance brochures.

2) *Bonus* *Maximum Number of Points: 3*

Points will be awarded based upon the scoring table below to applications that are submitted according to IHCDA's submittal guidelines and which pass threshold with one or less technical corrections, as defined in the IHCDA CDBG OOR Policy Glossary.

| Technical Corrections | Points |
|---|---|
| Zero | 3 |
| One | 1 |
| Two or More | 0 |

To receive points in this category, the applicant must:

- Submit a searchable PDF of the application on OneDrive;
- Submit an Excel file of the application on OneDrive;
- Answer all questions in the policy and application;
- Submit all required threshold in the correct tabs;
- Submit all required threshold in the correct form (mailed and/or on OneDrive); and
- Label and include all tabs on OneDrive as described in the Application Policy. All tabs must be included regardless of whether documentation is required in each tab.
- Submit a USB that contains all documents.
- Not use forms or policies from previous rounds

## Part 7:OneDrive Site Tab Directory

When uploading supporting documentation to OneDrive, please create and name the tabs (file folders) as seen above and place correct documentation, as described throughout the Application Policy, in each tab.

| **Owner-Occupied Rehabilitation Program TAB Directory** |
|---|
| Tab A_SAM Registration |
| Tab B_Targeted Market |
| Tab C_Grievance Procedures |
| Tab D_Letters of Commitment |
| Tab E_Administrator |
| Tab F_Subrecipient |
| Tab G_Public Hearing |
| Tab H_HUD & RD |
| Tab I_ERR |
| Tab J_Client Intake |
| Tab K_Contractors |
| Tab L_Certifications |
| Tab M_Experience |
| Tab N_Additional Features |
| Tab O_Displacement |

## Part 8: Glossary of Terms

Below are definitions for commonly used terminology found throughout the CDBG and CDBG-D OOR Application policy and forms and applicable to the OOR program.

*Administrator:* A procured entity that will assist carrying out the OOR program.

*Administering Entity:* This is the organization that will be carrying out the requirements of the award through the life of the affordability period. Since this entity will be doing the work required by the award, they are eligible for certain point categories. The applicant can administer its own award; however, it is also possible to procure a grant administrator or to have a subrecipient.

*Beneficiary:* The household or unit that receives homeowner repair work as a result of a CDBG/CDBG-D OOR grant.

*CDBG:* The Community Development Block Grant (CDBG) program is a federally-funded program that provides states and communities with resources to address a wide range of unique community development needs. The CDBG program provides annual grants on a formula basis to 1209 general units of local government and States. The Indiana Housing and Community Development Authority (IHCDA) is a State Administered CDBG program. The IHCDA allocates awards in the form of grants to Local Units of Government that carry out CDBG OOR developments.

*Children*: Children are defined as those persons ages 18 years of age or younger. The child must reside in the home that will benefit from the OOR program.

*Clarification:* A clarification is any question or concern IHCDA may have regarding an applicant, proposed development, or other issue that does not meet the definition of a technical correction, as defined below. The number of clarifications an applicant receives will not impact its score.

*Development:* The CDBG OOR activity proposed in the application.

*Disabled*: The Fair Housing Act defines disability as a person who has/is:

- A physical or mental impairment which substantially limits one or more of such person's major life activities; or
- A record of having such an impairment; or
- Is regarded as having such an impairment, but such term does not include current, illegal use of or addiction to a controlled substance (as defined in section 102 of the Controlled Substances Act).

*Elderly*: A person 55 years of age or older. This target population category also includes families with a person living in their home that is 55 years of age or older and modifications to the home are needed so this person may age in place in the home benefitting from the OOR program with the family.

*Entitlement Community:* The CDBG entitlement program allocates annual grants to larger cities and urban counties to develop viable communities by providing decent housing, a suitable living environment, and opportunities to expand economic opportunities, principally for low- and moderate-income persons.

*IHCDA:* Indiana Housing and Community Development Authority

*Income Limits:* Maximum incomes as published by HUD for developments giving the maximum Income Limits per unit for beneficiary (30%, 40%, 50%, 60% and 80% of median) units.

*Inspection:* A scheduled visit made by an Inspector to the households units that received IHCDA CDBG/CDCG-D OOR grant dollars. All IHCDA-assisted households/units that receive CDBG/CDBG-D must be inspected twice during the award period. The first inspection must occur within four weeks of the completion of the documented scope of work and prior to the IHCDA Inspector's final physical inspection. The second inspection will be conducted upon completion of the construction for the award. The IHCDA Inspector will conduct the physical inspections.

*Median Income:* A determination made through statistical methods establishing a middle point for determining Income Limits. Median is the amount that divides the distribution into two equal groups, one group having income above the median and one group having income below the median.

*MOU:* A Memorandum of Understanding (MOU) is a document describing a bilateral or multilateral agreement between two or more parties.

*Narrative:* A written description by the applicant that describes the application question and generally supports the need of the development.

*OOR:* Owner-Occupied Rehabilitation

*Technical Correction:* A technical correction occurs when an applicant does not provide sufficient information or documentation to meet the IHCDA CDBG OOR program threshold requirements as defined in section 5.1 of this policy. Technical Corrections may occur when the required information or documentation is not submitted, is out-of-date, or is vague or incomplete. IHCDA reserves the right to classify other application errors or omissions as technical corrections at its own discretion. Applicants that receive two or less technical corrections may receive bonus points as defined in the Bonus scoring section of this policy.

*Veteran:* A person who served in the active military, naval, or air service.

# HOME.

## HOME HOMEBUYER POLICY

# Part 1: Application Process

## 1.1 Overview and Funding Priorities

The purpose of this HOME Investment Partnership Program (HOME) application is to provide subsidies in the form of grants and loans to selected applicants for the acquisition, rehabilitation and/or new construction of single-family housing to serve low income beneficiaries. Through this program, the Indiana Housing and Community Development Authority (IHCDA) seeks to improve the quality of existing housing stock in Indiana.

This program is designed to allocate HOME funds to be used for the rehabilitation and/or new construction of single-family homebuyer housing among selected applicants having developments that meet the requirements of the program and IHCDA's goals for the program.

1. Demonstrate they are meeting the needs of their specific community;
2. Serve low-income households (at or below 80% of area median income);
3. Proceed with the activity upon receipt of the award and begin construction within 12 months of receipt of the award;
4. Link the project to the revitalization of existing neighborhoods, preferably through a comprehensive approach (i.e. as part of a published and approved community revitalization plan).
5. Propose projects that are energy-efficient and are of the highest quality attainable within a reasonable cost structure; and
6. Propose the use of state certified Minority Business Enterprise (MBE), Women Business Enterprise (WBE), Federal Disadvantaged Business Enterprise (DBE) Participation, Veteran-Owned Small Business (VOSB), and/or Service Disabled Veteran Owned Small Business (SDVOSB) contractors, employees, and products when applicants are planning and undertaking their housing activities.

## 1.2 HOME Application Forms and HOME Policy Discrepancies

In the event of a conflict or inconsistency between the HOME Homebuyer Policy and the HOME Application Form and/or Appendices, the procedures described in the HOME Homebuyer Application Policy will prevail.

## 1.3 Funding Round Timeline

For Program Year 2018 and 2019, IHCDA is accepting applications under the Homebuyer Policy on a rolling basis until funds are expended. If no funds are expended, the funding will be made available for eligible rental projects.

## 1.4 Technical Assistance

The applicant may schedule a technical assistance meeting with its regional IHCDA Real Estate Production Analyst to discuss both the proposed development and IHCDA's application process. Technical assistance may be required at IHCDA's discretion if the recipient does not have experience with IHCDA awards or if the applicant's past performance was poor. Applicants are urged to contact their Real Estate Production Analyst early in the planning process to obtain guidance and technical assistance.

**1.5 Application Submission**

- Via IHCDA's OneDrive site (Please ensure notary seals are visible on any scanned documents):
    - CHDO Application Workbook and supporting documentation (if applying for CHDO Certification)
    - One completed copy of the HOME application form.
    - All supporting documents required in the tabs. Please submit this information as separate, labeled PDF documents under the required labeled tabs. **Do not send one PDF containing all of the supporting documentation**.
    - Signed Environmental Review Record (May be submitted as a PDF)
- Via hard copy:
    - Application fee of $250.
    - One USB Flash Drive with all documents

Application fees should be made payable to IHCDA. If a check is returned for insufficient funds, the application will be denied. The application fee is non-refundable except, if the applicant applies and is certified as a Community Housing Development Organization (CHDO), the full application fee will be refunded.

Faxed applications will not be accepted.

Applicants encountering technical issues with application forms, supporting documentation, or the submittal process should contact their IHCDA Real Estate Production Analyst as soon as possible. If informed of the problem in a timely manner, IHCDA staff may be able to correct the issue and/or provide additional guidance for specific non-Federal requirements on a case-by-case basis. However, assistance cannot be provided for applicants that do not notify IHCDA of an issue prior to the application deadline.

Instructions on how to utilize OneDrive will be explained during the application webinar. Please note:

- **Applicants may NOT set up folders in OneDrive themselves.**
- **Applicants must contact the Real Estate Department Coordinator to request the creation of a folder.**
- **The Real Estate Department Coordinator will then share that folder with the applicant and the applicant may then upload the application form and all other required documents to the created folder.**

The hard copy of the final application forms, completed environmental review forms, and application fee of $250 should be sent to:

Indiana Housing and Community Development Authority
ATTN: Real Estate Department Coordinator
RE: HOME Application
30 South Meridian Street, Suite 900
Indianapolis, IN 46204

All applicants must retain a copy of this application package. Applicants that receive funding will be bound by the information contained herein.

IHCDA will send an email confirmation to the applicant contact within one week of submission notifying the applicant that the application was received by IHCDA. Please notify the Real Estate Department Coordinator if the applicant would like to add an additional contact person for communications regarding its application.

**1.6 Application Review**

Each application must address only one development. Applications are reviewed in a three step process:

| | |
|---|---|
| Step One - Completeness | On or before the application deadline, the applicant must provide all required documents, signatures and attachments. |
| Step Two - Threshold | The application must meet each of the applicable threshold criteria. After initial threshold review, IHDCA staff may contact an applicant to request clarification of threshold information contained in the pending application. The applicant will have the opportunity to respond on or before the due date provided by IHCDA. If the applicant does not respond to the threshold clarification letter and therefore threshold item(s) are still in question, the application will be disqualified. Points will be awarded to those applications where no clarifications are required.<br><br>For definitions of technical corrections and clarifications, please consult the glossary at the end of this policy. |
| Step Three - Scoring | Applications that pass the completeness and threshold reviews are then scored according to IHCDA's published scoring criteria. After initial score review, IHCDA staff may contact the applicant for further clarification of a scoring item. Failure to respond to the requested scoring clarification items by the due date and in the manner requested may result in application denial. Supporting documentation for scoring categories will not have the opportunity to be submitted after the initial application submission. |

Applications proposing homebuyer activities will be scored separately from, and will not compete with, applications proposing rental activities. An amount of funding, determined at the discretion of IHCDA, will be set aside for homebuyer projects each year. This round has a maximum of $2,000,000 available for homebuyer activities. If additional funds are available after this round that were originally reserved for homebuyer activities (either due to lack of sufficient number of homebuyer applications in general or lack of homebuyer applications meeting threshold requirements), these funds will be redirected and used for rental development.

Funded applications will be announced at the published IHCDA board meeting date. Confirmation letters and score sheets will be uploaded to the FTP site by the close of business on the day of the board meeting. Applications that are not funded will be notified by IHCDA via denial letters and final score sheets being uploaded to the FTP site by the close of business on the day of the board meeting. Applications not funded will not be rolled over into the next funding round.

**1.7 Past HOME Awards**

Before an Applicant can apply for a new HOME award, any other HOME awards that the applicant has received from IHCDA must be drawn by a minimum of 25% of the award's total funding amount. HOME funds awarded within the last six months (from the last day signed on the contract agreement) are exempt from this requirement.

**1.8 Minimum Score Requirement**

An application must score at least 47 points to be considered for funding.

**1.9 IHCDA CDBG, HOME & HTF Program Manual**

The IHCDA CDBG, HOME and HTF Program Manual outlines the requirements for administering IHCDA's CDBG, HOME and HTF awards. A complete copy of the Program Manual and all exhibits is available on IHCDA's website at http://www.in.gov/myihcda/2490.htm

**1.10. IHCDA Waiver Policy**

IHCDA will not accept waivers on underwriting, subsidy limitations, federal regulations or scoring requirements with this round.

**1.11 Development Fund**

Applicants may apply for the Development Fund with their HOME application; however, Development Fund may not be available for supplemental funding at IHCDA's discretion. Applicants must provide documentation and explanation on an alternative source of finding if the Development Fund application is denied, or if Development Fund is not available.

More information on the Development Fund may be found in Part 10.

## Part 2: Eligible Applicants

### 2.1 Eligible Applicants

| HOME Investment Partnerships Program (HOME) | Cities, Town, and Counties (Non-HOME Participating Jurisdiction) | Community Housing Development Organizations (CHDO) | 501(c)3 and 501(c)4 Not-for-Profit Organizations and PHAs | Joint Venture Partnerships | For Profit Entities organized under the State of Indiana |
|---|---|---|---|---|---|
| Homebuyer New Construction and/or Homebuyer Rehabilitation | ✓ | ✓ | ✓ | ✓ | Not eligible |

Eligible applicants include cities, towns, or counties that are located within Indiana but outside of the following participating jurisdictions. Applications from, or housing activities located within, the following participating jurisdictions are NOT eligible for HOME funds:

Anderson
Bloomington
East Chicago
Evansville
Fort Wayne
Gary
Hammond
Indianapolis*
Lake County
Lafayette Consortium**
Muncie
South Bend Consortium***
Terre Haute

*Excluding the Marion County Cities of Beech Grove, Lawrence, Speedway, and Southport. The Town of Cumberland is excluded when the housing activity is outside of Marion County.

**Lafayette Consortium is made up of the Cities of Lafayette and West Lafayette and the unincorporated areas of Tippecanoe County. Other incorporated areas are eligible to receive assistance.

***South Bend Consortium is made up of the Cities of South Bend and Mishawaka and the unincorporated areas of St. Joseph County. Other incorporated areas are eligible to receive assistance.

### 2.2 Ineligible Applicants

IHCDA reserves the right to disqualify from funding any application that has an applicant, sub-recipient, administrator, preparer, or related party of any of the aforementioned, with a history of disregarding the policies, procedures, or staff directives associated with administering any IHCDA program or program administered by any other State, Federal, or affordable housing entity. This includes, but is not limited to, the Indiana Office of Community and Rural Affairs, the U.S. Department of Housing and Urban Development (HUD), the U.S. Department of Agriculture - Rural Development, or the Federal Home Loan Bank.

Additionally, any entity currently on IHCDA's suspension or debarment list is ineligible to submit an application. IHCDA's Suspension and Debarment Policy can be found in the Program Manual Chapter 17.

**2.3 Religious and Faith-Based Organizations**

- *Equal treatment of program participants and program beneficiaries.* (1) *Program participants.* Organizations that are religious or faith-based are eligible, on the same basis as any other organization, to participate in the HOME program. Neither the Federal Government nor a State or local government receiving funds under the HOME program shall discriminate against an organization on the basis of the organization's religious character or affiliation. Recipients and subrecipients of program funds shall not, in providing program assistance, discriminate against a program participant or prospective program participant on the basis of religion or religious belief.
- *Beneficiaries.* In providing services supported in whole or in part with federal financial assistance, and in their outreach activities related to such services, program participants shall not discriminate against current or prospective program beneficiaries on the basis of religion, a religious belief, a refusal to hold a religious belief, or a refusal to attend or participate in a religious practice.
- *Separation of explicitly religious activities.* Recipients and subrecipients of HOME program funds that engage in explicitly religious activities, including activities that involve overt religious content such as worship, religious instruction, or proselytization, must perform such activities and offer such services outside of programs that are supported with federal financial assistance separately, in time or location, from the programs or services funded under this part, and participation in any such explicitly religious activities must be voluntary for the program beneficiaries of the HUD-funded programs or services.
- *Religious identity.* A faith-based organization that is a recipient or subrecipient of HOME program funds is eligible to use such funds as provided under the regulations of this part without impairing its independence, autonomy, expression of religious beliefs, or religious character. Such organization will retain its independence from Federal, State, and local government, and may continue to carry out its mission, including the definition, development, practice, and expression of its religious beliefs, provided that it does not use direct program funds to support or engage in any explicitly religious activities, including activities that involve overt religious content, such as worship, religious instruction, or proselytization, or any manner prohibited by law. Among other things, faith-based organizations may use space in their facilities to provide program-funded services, without removing or altering religious art, icons, scriptures, or other religious symbols. In addition, a HOME program-funded religious organization retains its authority over its internal governance, and it may retain religious terms in its organization's name, select its board members on a religious basis, and include religious references in its organization's mission statements and other governing documents.
- *Alternative provider.* If a program participant or prospective program participant of the HOME program supported by HUD objects to the religious character of an organization that provides services under the program, that organization shall, within a reasonably prompt time after the objection, undertake reasonable efforts to identify and refer the program participant to an alternative provider to which the prospective program participant has no objection. Except for services provided by telephone, the Internet, or similar means, the referral must be to an alternate provider in reasonable geographic proximity to the organization making the referral. In making the referral, the organization shall comply with applicable privacy laws and regulations.

Recipients and subrecipients shall document any objections from program participants and prospective program participants and any efforts to refer such participants to alternative providers in accordance with the requirements of §92.508(a)(2)(xiii). Recipients shall ensure that all subrecipient agreements make organizations receiving program funds aware of these requirements.

- *Structures.* Program funds may not be used for the acquisition, construction, or rehabilitation of structures to the extent that those structures are used for explicitly religious activities. Program funds may be used for the acquisition, construction, or rehabilitation of structures only to the extent that those structures are used for conducting eligible activities under this part. When a structure is used for both eligible and explicitly religious activities, program funds may not exceed the cost of those portions of the acquisition, new construction, or rehabilitation that are attributable to eligible activities in accordance with the cost accounting requirements applicable to the HOME program. Sanctuaries, chapels, or other rooms that a HOME program-funded religious congregation uses as its principal place of worship, however, are ineligible for HOME program-funded improvements. Disposition of real property after the term of the grant, or any change in the use of the property during the term of the grant, is subject to government wide regulations governing real property disposition (see 24 CFR parts 84 and 85).
- *Supplemental funds.* If a State or local government voluntarily contributes its own funds to supplement federally funded activities, the State or local government has the option to segregate the federal funds or commingle them. However, if the funds are commingled, this section applies to all of the commingled funds.

## Part 3: Eligible Activities & HOME Program Requirements

### 3.1 Eligible Activities

This program is intended to have a long-term impact on the availability and quality of the affordable housing stock in Indiana. The program is intended for the rehabilitation and/or new construction of single-family housing for homebuyer activities. Acquisition only is not an eligible activity; however acquisition in conjunction with another activity is permitted.

- Rehabilitation, new construction, acquisition/rehabilitation or acquisition/new construction of single-family housing.
- If HOME funds are used for acquisition of vacant land or demolition in conjunction with another activity, then construction must commence within 9 months of the demolition or acquisition.
- Manufactured homes are eligible if they meet IHCDA's Manufactured Housing Policy or if rehabilitation will bring the unit up to these standards:
    - A single dwelling unit designed and built in a factory, installed as a permanent residence, which bears a seal certifying that it was built in compliance with the Federal Manufactured Housing Construction and Safety Standards law and which also complies with the following specifications:
        - Shall have been constructed after January 1, 1981, and must exceed nine hundred fifty (950) square feet of occupied space per I.C. 36-7-4-1106 (d);
        - Is attached to a permanent foundation of masonry construction and has a permanent perimeter enclosure constructed in accordance with the One and Two Family Dwelling Code;
        - Has wheels, axles and towing chassis removed;
        - Has a pitched roof;
        - Consists of two or more sections which, when joined, have a minimum dimension of 20' X 47.5' enclosing occupied space; and
        - Is located on land held by the beneficiary in fee-simple title or 99-year leasehold and is the principal residence of the beneficiary.
        - All other manufactured or mobile homes that do not meet the aforementioned criteria are ineligible to receive rehabilitation assistance funded by IHCDA.

### 3.2 Ineligible Activities

The following are ineligible activities:

- Rental housing;
- Performing owner-occupied rehabilitation;
- Group homes;
- Creation of secondary housing attached to a primary unit;
- Acquisition, rehabilitation, or construction of nursing homes, convalescent homes, hospitals, residential treatment facilities, correctional facilities, or student dormitories;
- Rehabilitation of mobile homes;
- Acquisition, rehabilitation, refinancing, or new construction if any part of a home or its land is located within the boundaries of a 100-year floodplain. A flood determination must be provided for each parcel associated with the development;

- Acquisition, rehabilitation, or construction of any developments that will be applying for RHTC. These developments must apply for HOME funds as part of the RHTC application (also called the Qualified Allocation Plan);
- Costs for supportive services, homeless prevention activities, operating expenses, or for the use of commercial facilities for transient housing;
- Acquisition, rehabilitation, or construction of transitional housing or emergency shelters that are designed to provide temporary daytime and/or overnight accommodations for homeless persons;
- Payment of HOME loan servicing fees or loan origination costs;
- Tenant-based rental assistance;
- Payment of back taxes.

In addition, IHCDA **does not** fund:

- Requests from individuals, political, social, or fraternal organizations;
- Endowments, special events, arts, or international developments;
- Scholarships requested by individuals;
- Institutions that discriminate on the basis of race, color, national origin, sex, religion, familial status, disability, sexual orientation, gender identity, or against victims of domestic violence, dating violence, sexual assault, or stalking in policy or in practice;
- Developments in furtherance of sectarian religious activities, impermissible lobbying, legislative or political activities;
- Medical research or medical profit-making enterprises.

**3.3 HOME Program Requirements**

The proposed HOME development must follow these minimum requirements, and all other requirements laid forth in the Program Manual, to be eligible for funding. For further details on each requirement, please see IHCDA's Program Manual at http://www.in.gov/myihcda/2490.htm.

- Recipients must comply with all regulatory requirements listed in 24 CFR Part 92.

Applicants should familiarize themselves with IHCDA's CDBG, HOME & HTF Program Manual. Requirements include, though are not limited to the following

- **Policy Requirements**:
  - Homebuyer activities must assist households at or below 80% of the Area Median Income for the county, as published by HUD and distributed by IHCDA. Households must also meet the definition of "low-income families" at 24 CFR 92.2 which limits occupancy based on certain student status rules..
- **Lead Based Paint**:
  - Each recipient of a HOME award is subject to the HUD requirements of addressing lead-based paint hazards pursuant to 24 CFR Part 35. If a risk assessment is required, then all lead-based paint issues must be addressed.
  - Anyone who conducts lead-based paint activities in the State of Indiana must be licensed. Licenses are issued only after an applicant has successfully completed course certification by an accredited training facility and has passed the licensing examination administered by the ISDH. A separate license is required for each of the authorized lead

disciplines. All licenses must be renewed every three years by successfully completing refresher training approved by the ISDH. Activities requiring licensing include:
  - Inspection for lead-based paint
  - Risk assessment for lead hazards
  - Clearance examination following lead abatement
  - Abatement of lead-based paint
  - Project design, supervision, and work in abatement projects
- Anyone who is paid to perform work that disturbs paint in housing and child-occupied facilities built before 1978 must be EPA certified. This includes all firms, even sole proprietorships. Firms can't advertise or perform renovation activities covered by the regulation in homes or child occupied facilities built before 1978 without firm certification. Examples of the types of firms covered:
  - Residential rental property owners/managers
  - General contractors
  - Special trade contractors, including
    - Painters
    - Plumbers
    - Carpenters
    - Electricians
- Federal law requires that a "certified renovator" be assigned to each job and that all involved individuals be trained in the use of lead-safe work practices.
  - To become a certified renovator, a person must complete a renovator training course accredited by EPA or an EPA authorized program which will teach them how to work lead safe.
  - All remaining individuals must also be trained. They can either be certified renovators (meaning they successfully completed the accredited training) or they can have been trained on the job by a certified renovator (such training must be documented and the documents must be retained).

- **Section 504:**
  - Housing must meet the accessibility requirements of 24 CFR Part 8 which implements Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and covers multifamily dwellings, as defined in 24 CFR Part 100.201. It must also meet the design and construction requirements of 24 CFR 100.205 which implement the Federal Fair Housing Act Amendments of 1988 (42 U.S.C. 3601-3619).
- **Uniform Relocation Act:**
  - Each recipient of a HOME award is subject to the requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (URA). See IHCDA's Program Manual Chapter 4 for guidance on the regulatory requirements of the URA, as amended, the Federal regulations at 49 CFR Part 24, and the requirements of Section 104(d) of Title I of the Housing and Community Development Act of 1974, as amended.
- **Affirmative Marketing Procedures**
  - Rental and homebuyer housing with five or more HOME-assisted units must adopt IHCDA's Affirmative Marketing Procedures.
- **Section 3:**
  - Any recipient receiving an aggregate amount of $200,000 or more from one (1) or more of the HUD CPD programs (i.e. CDBG, HOME, NSP, HOPWA, ESG, etc.) in a program year

must comply with the Section 3 requirements. Section 3 provides preference to low- and very-low-income residents of the local community (regardless of race or gender) and the businesses that substantially employ these persons, for new employment, training, and contracting opportunities resulting from HUD-funded projects.

- **Income Verification**:
  - An income verification is valid for a period of six months. If more than six months pass between income verification and contract execution/purchase agreement, then a new income verification must be completed.
- **Procurement Procedures:**
  - Each recipient of a HOME award will be required to provide proof of adequate builder's risk insurance, property insurance, and/or contractor liability insurance during construction and property insurance following construction for the assisted property throughout the affordability period of the award.
  - If the recipient of the HOME award is a Local Unit of Government, or a non-profit not acting as a developer, the recipient must follow competitive procurement procedures when procuring all materials, supplies, equipment, and construction or professional services related to the HOME award. Please note that public non-for-profits (ie Housing or Redevelopment Authorities, and public agencies may not act as Developers and must competitively procure.
  - If the non-for-profit recipient is acting as a developer, competitive procurement standards are not required. To be considered a non-for-profit developer, the non-profit must meet the following criteria:
    - Must have site control (either through ownership or a lease) of the property;
    - Must be in sole charge of the development processes - and not just acting as a contractor, which includes:
      - Obtaining zoning and other approvals;
      - Obtaining other non-HOME financing for the project;
      - Selecting architect the, engineers, general contractors and other members of the development team; and,
      - Overseeing the progress of the work and cost reasonableness.
  - Public Housing Authorities (PHA's) using PHA funds in conjunction with IHCDA funds are subject to Davis Bacon requirements. Each recipient of a HOME award must follow competitive procurement procedures when procuring all materials, supplies, equipment, and construction or professional services related to the HOME award.
- **Environmental Review:**
  - To help facilitate timely expenditure of HOME funds, all applicants are required to complete and submit the Environmental Review Record (ERR) and Section 106 Historic Review at the time of application. IHCDA may Tier the ERR.
  - To complete the forms and the Release of Funds process, refer to the ERR Guidebook found at: https://www.in.gov/myihcda/2650.htm
  - As part of the Section 106 Historic Review process, IHCDA is required to submit all new construction projects to the Indiana Department of Natural Resources' State Historic Preservation Office (SHPO) for archaeology review. SHPO is statutorily required to complete this review within 30 days. Please plan your project timeline accordingly.
  - The applicant will receive their fully executed HOME award documents and will be allowed to draw funds only after the applicant has been allowed to publish a public notice and when the Release of Funds process is complete.

Applicants may not purchase any property to be assisted with HOME funds, sign contracts, or begin rehab/construction until the ERR/Release of Funds process has been completed and approved.

- **Construction Standards:**
  - All IHCDA-assisted units must be inspected twice during the award period. The first inspection will occur when 50% of funds are drawn for single site projects, or when half the units are complete for scattered site projects. The second inspection will be conducted upon completion of construction for the award. Site visits during construction may be conducted to monitor progress of all projects. The IHCDA Inspector or IHCDA's third-party Inspector will conduct the physical inspections. Failure to comply with these inspection requirements may result in the loss of points in future applications and/or findings during IHCDA post-award compliance monitoring.
- **Match:**
  - The match requirement for the HOME program is 25% of the total amount of HOME funds requested except HOME funds used for environmental review costs (pursuant to §92.206(d)(8)), planning costs (pursuant to §92.207); CHDO operating expenses (pursuant to §92.208); capacity building (pursuant to §92.300(b)) of CHDOs; and predevelopment or seed money loans to CHDOs (pursuant to §92.301) when IHCDA waives repayment under the provisions of §92.301(a)(3) or §92.301(b)(3).
  - Labor, property, funds, or other sources of match contribution donated by the applicant to itself, or by a principal or investor in the development, are not eligible for match as defined in §92.220(b)(4).
  - If utilizing banked match, the applicant must have sufficient unencumbered banked match available at time of application.
  - A listing of all eligible match sources may be found in the IHCDA CDBG, HOME & HTF Program Manual and within the match workbook.
  - All required match must be committed by the time closeout documentation is submitted.
- **Davis Bacon:**
  - Each recipient of a HOME award must follow the Davis Bacon requirements found in 29 CFR Parts 1, 3 and 5 to ensure workers receive no less than the prevailing wages being paid for similar work for the following type of projects:
    - Rehabilitation or new construction of a residential property containing twelve (12) or more HOME-assisted units; and
    - Affordable housing containing twelve (12) or more units assisted with HOME funding regardless of whether HOME funding is used for construction or non-construction activities.
    - Such properties may be one (1) building or multiple buildings owned and operated as a single development.
- **Other HOME Required Construction Standards:**
  - Units must, at a minimum, meet the stricter of the local rehabilitation standards or the Indiana State Building Code.
  - Any units utilizing gas appliances must provide carbon monoxide detectors in addition to standard smoke detectors.
  - Recipients of HOME funds must meet additional energy efficiency standards for new construction as described in 24 CFR 92.251.

- **Housing Counseling:**
  - The recipient of HOME funds must ensure that every HOME-assisted homebuyer receives housing counseling before purchasing a home. Information on the requirements may be found in Section 6 of this policy.
- **Selling unit to eligible buyer:**
  - Any HOME-assisted homeownership unit that has not been sold by the recipient to an eligible homebuyer within **nine months** of completion must be converted to a HOME-assisted rental unit.
  - In accordance with CPD Notice 12-003, the recipient must also execute a HOME written agreement with the homebuyer before or at the time of sale. The purpose of the agreement is to ensure that all parties are aware of the provisions related to the lien and restrictive covenant agreement and HOME requirements applicable to the HOME-assisted unit (i.e., period or affordability, principal residency requirement, etc.). The recipient will be required to use IHCDA's form of Homebuyer Recapture Agreement.
- **Meaningful Access for Limited English Proficient Persons**
  - Persons who, as a result of national origin, do not speak English as their primary language and who have limited ability to speak, read, write, or understand English ("limited English proficient persons" or "LEP") may be entitled to language assistance under Title VI in order to receive a particular service, benefit, or encounter. In accordance with Title VI of the Civil Rights Act of 1964 (Title VI) and its implementing regulations, the recipient must agree to take reasonable steps to ensure meaningful access to activities funded by federal funds by LEP persons. Any of the following actions could constitute "reasonable steps", depending on the circumstances: acquiring translators to translate vital documents, advertisements, or notices, acquiring interpreters for face to face interviews with LEP persons, placing advertisements and notices in newspapers that serve LEP persons, partnering with other organizations that serve LEP populations to provide interpretation, translation, or dissemination of information regarding the development, hiring bilingual employees or volunteers for outreach and intake activities, contracting with a telephone line interpreter service, etc.
- **VAWA**
  - Recipient must follow the non-discrimination requirements of the Fair Housing Act, the Violence Against Women Reauthorization Act of 2013, and the Equal Access to Housing in HUD Programs Regardless of Sexual Orientation or Gender Identity rule.

### 3.4 Affordability Requirements

HOME subsidized activities must be secured throughout the affordability period by a recorded lien and restrictive covenant agreement created by IHCDA. The affordability period begins after development completion. The affordability period begins on the date the activity is completed in IDIS. To be completed in IDIS, the project must be completed, completion and close out documents submitted and approved, final monitoring is completed and, when any findings or concerns are resolved, all of the funds are drawn and/or de-obligated. For more information, see IHCDA Program Manual, Lien and Restrictive Covenants & Affordability Requirements Chapter 15.

The following affordability periods apply to all HOME homebuyer activities:

| Amount of HOME subsidy per unit: | Affordability Period |
|---|---|
| Under $15,000 | 5 years |
| $15,000 - $40,000 | 10 years |
| Over $40,000<br>or any rehabilitation/refinance combination activity | 15 years |

**Annual Certification of Compliance:**

In order to ensure compliance with the Affordability Period and principal place of residency requirements of the HOME Program for HOME-assisted homebuyer units, the recipient must submit a "Homebuyer Activity Annual Certification of Compliance" annually throughout the Affordability Period. The Certification confirms the owner is using the property as his or her principal place of residence. Verification of income in not required as part of this certification.

Confirmation that the buyer is using the property as his or her principal residence can often be accomplished by verifying that the buyer's name appears on utility company records and/or insurance company records for the home. In addition, postcards or letters mailed with "do not forward" instructions can demonstrate whether the buyer is receiving mail at the home.

This will require the recipient to certify compliance to IHCDA annually, under penalties of perjury, for each year of the Affordability Period. The recipient must certify that each home/homeowner assisted with HOME funds under this Award meets the affordability requirements. This will require the recipient to request each homeowner to sign the "Exhibit A: Principal Place of Residency Certification."

The "Homebuyer Activity Annual Certification of Compliance" is due on or before January 31st of each year and will certify information for the preceding twelve (12) month period. The first annual owner certification is due by January 31st of the year following closeout date (i.e. the first year of the affordability period) of this Award.

A complete submission includes the Certification, Exhibit A, and Exhibit B. The "Homebuyer Activity Annual Certification of Compliance" and related exhibit forms are made available on the compliance and asset management page of IHCDA's website at http://www.in.gov/myihcda/2342.htm. IHCDA will not send these forms to the recipient annually. Rather, it is the responsibility of the recipient to download the necessary forms and to contact IHCDA if there are any questions or concerns.

Repeated failure to submit reports or to comply with requests for reports could result in repayment of HOME funds associated with these home-assisted homebuyer units or suspension or debarment of the recipient. For more information on IHCDA's suspension and debarment policy, refer to Chapter 17 of IHCDA's Program Manual.

**3.4 Homebuyer Recapture Guidelines**

The recipient must implement recapture restrictions for any homebuyer property purchased, in whole or in part, by a homebuyer that received a direct buyer subsidy from the recipient in an amount greater than or equal to One Thousand and 01/100 Dollars ($1,001) from HOME funds. A homebuyer subsidy consists of any financial assistance that reduces the purchase price from fair market value to an affordable price, or otherwise directly subsidizes the purchase (e.g., down-payment or closing cost assistance, subordinate financing). Developers, other than CHDO's, are not allowed to provide down-payment or closing cost assistance; however a developer may provide a direct subsidy by reducing the purchase price from fair market value to an affordable price.

There are two different consequences that may be associated with a recapture provision: (1) the recapture provision can be triggered (as described just below) or (2) an event of non-compliance can occur (as described further below).

The recapture provisions are triggered if any of the following occur during the Affordability Period:

1. The homebuyer transfers or conveys the property by deed, land contract, or otherwise;
2. Foreclosure proceedings are commenced against the property;
3. The property is transferred by an instrument in lieu of foreclosure; or,
4. The title to the property is transferred from the homebuyer through any other involuntary means.

The amount of the homebuyer subsidy shall be reduced by multiplying the homebuyer subsidy by the Forgiven Ratio ("defined below") in order to determine the amount that will be forgiven. The amount to be recaptured and shall be limited to the Net Proceeds of the sale. "Net Proceeds" is defined as the sales price minus superior loan repayment (other than HOME funds) and closing costs. If there are no Net Proceeds, the amount to be recaptured will be zero and the HOME loan is considered satisfied. In the event there is significant market appreciation, once the HOME obligation is recaptured, the homebuyer can retain any appreciation. The amount recaptured cannot exceed the Net Proceeds, if any. "Forgiven Ratio" means a ratio that calculates the amount of the Direct Subsidy that is forgiven. This ratio shall be calculated by dividing the number of full months that owner occupies the property as its principal residence by the total of number of months in the Affordability Period.

The recipient will be required to ensure that a lien and restrictive covenant agreement, drafted by IHCDA has been executed and recorded on any HOME-assisted property.

In accordance with CPD Notice 12-003, the recipient must also execute a HOME written agreement with the homebuyer before or at the time of sale. The purpose of the agreement is to ensure that all parties are aware of the provisions related to the lien and restrictive covenant agreement and HOME requirements applicable to the HOME-assisted unit (i.e., period or affordability, principal residency requirement, etc.). The recipient will be required to use IHCDA's form of Homebuyer Recapture Agreement.

If there is both a development subsidy and a direct homebuyer subsidy or just a direct homebuyer subsidy, a recapture provision must be implemented. In cases where a direct homebuyer subsidy was not provided and there is only a development subsidy, resale restrictions must be executed on the property.

Under recapture guidelines the Affordability Period is based upon the total amount of the direct homebuyer subsidy that the homebuyer received in HOME funds. A direct homebuyer subsidy consists of any financial assistance that reduces the purchase price from fair market value to an affordable price, or otherwise directly subsidizes the purchase (e.g., down-payment or closing cost assistance, subordinate financing).

Non-Compliance - Occurs during the Affordability Period when any of the following occur: 1) the original homebuyer no longer occupies the unit as his or her principal residence (i.e., unit is rented or vacant), or 2) the home was sold during the Affordability Period and the recapture provisions were not enforced. In the event of noncompliance, the recipient must repay the entire amount of the HOME funds invested in the property. Net Proceeds ("as defined above") and the Forgiven Ratio ("as defined above") are not applicable when there is a non-compliance.

**3.5 Homebuyer Resale Provisions**

Applicants are encouraged to structure homebuyer projects to include a direct subsidy which can be achieved by reducing the sales price below the fair market value of the property. IHCDA does not recommend the use of resale provisions due to the risks associated with foreclosure, non-compliance and the administrative burdens associated with ensuring a fair return.

When a homebuyer property is constructed, redeveloped, rehabilitated, or acquired, in whole or in part, with HOME funds and the HOME funds are provided to the homebuyer property in the form of a development subsidy and there is no homebuyer subsidy the recipient must implement resale requirements. A direct homebuyer subsidy consists of any financial assistance that reduces the purchase price from fair market value to an affordable price, or otherwise directly subsidizes the purchase ("homebuyer subsidy"). The development subsidy consists of the difference between the cost of producing the unit and the market value of the property.

There are two different consequences that may be associated with a resale provisions (1) the resale provision can be triggered and its requirements must be met (as described below) or (2) an event of non-compliance can occur (as described further below).

The resale provisions are triggered if any of the following occur during the Affordability Period:

1. The homebuyer transfers or conveys the property by deed, land contract, or otherwise;
2. Foreclosure proceedings are commenced against the property;
3. The property is transferred by an instrument in lieu of foreclosure; or
4. The title to the property is transferred from the homebuyer through any other involuntary means.

The resale provision requires that the property:

1. Be marketed to families at or below 80% AMI;
2. Be resold to another individual or family whose income is at or below 80% of the area median income;
3. Be occupied by that individual or family as its primary residence for the remainder of the Affordability Period;
4. Be resold at a price that does not exceed 29% of the reasonable range of low income buyer's income towards the principal, interest, taxes and insurance for the property on a monthly basis ("Affordable Price"); and

5. Be affordable for a reasonable range of low income families between 50% and 80% of the median area income for the geographic area published annually by HUD.

The homebuyer is entitled to a fair return on its investment (as described below) upon the sale of the property. The fair return will be based on the percentage change in the Consumer Price Index for All Urban Consumers Owners' Equivalent Rent of Primary Residence category in Table I of the CPI Detailed Report (the "CPI Index") during the period of the homebuyer's ownership of the property. Accordingly, the CPI Index during the month the residence was completed (the month during which the completion reports were received by and approved by IHCDA) will be compared to the CPI Index during the month the homebuyer sells the residence to determine the percentage of the return. This percentage will be multiplied by the homebuyer's investment. Here is an example:

Original sales price = $100,000
Initial homebuyer investment = $5,000
Capital investment = $9,000
Percentage change in CPI = 3.5%

($5,000 + $9,000) x 3.5% = $490 fair return
$5,000 + $9,000 + $490 = $14,490 total return to original homebuyer at sale

$100,000 + $14,490= maximum allowable subsequent sales price.

The homebuyer's investment will include any down payment, plus any capital improvements. A capital improvement is any property enhancement that increases the overall value of the property, adapts it to new uses, or extends its life such as: adding windows, insulation, a new drive way, a new furnace, a garage, bedroom, new roof, remodeling kitchen, etc. Any capital improvement will be valued based on actual cost as documented by the homebuyer's receipts submitted to, and approved by IHCDA. Generally, replacing worn or dated components such as appliances or carpet would not be considered an improvement that adds value or adapts it to new uses. In certain circumstances, such as a declining housing market where home values are depreciating, the homebuyer may not receive a return on his or her investment because the home sold for less or the same price as the original purchase price and a loss on investment may constitute a fair return.

IHCDA will provide HOME assistance to the subsequent homebuyer to ensure that the original homebuyer received a fair return and that the unit is affordable to the defined low-income population.

The recipient will be required to ensure that a lien and restrictive covenant agreement, drafted by IHCDA has been executed and recorded on any HOME-assisted property. In accordance with CPD Notice 12-003, the recipient must also execute a HOME written agreement with the homebuyer before or at the time of sale. The purpose of the agreement is to ensure that all parties are aware of the provisions related to the lien and restrictive covenant agreement and HOME requirements applicable to the HOME-assisted unit (i.e., period or affordability, principal residency requirement, etc.). The recipient will be required to use IHCDA's form of Homebuyer Resale Agreement.

Non-Compliance - Occurs during the Affordability Period when an owner (1) vacates the unit or rents the unit to another household, (2) sells the unit to a buyer that is not income-eligible, (3) sells the unit to a buyer that will not agree to use the property as its principle residence for the remainder of the

Affordability Period (will not sign a lien and restrictive covenant agreement), or (4) does not sell it to the buyer at a reasonable price. In the event of noncompliance, the recipient must repay the entire amount of HOME funds invested in the housing.

Under resale guidelines the Affordability Period is based upon the total amount of HOME funds invested into the property and this is the amount that would need to be repaid by the recipient in the event of non-compliance or foreclosure that occurs during the affordability period.

Applicants are encouraged to structure homebuyer projects to include a direct subsidy which can be achieved by reducing the sales price below the fair market value of the property. IHCDA does not recommend the use of resale provisions due to the risks associated with foreclosure, non-compliance and the administrative burdens associated with ensuring a fair return.

## Part 4: Community Housing Development Organizations (CHDOs)

### 4.1 IHCDA CHDO Set-Aside

IHCDA must allocate at least 15% of its HOME funds for CHDO developments.

### 4.2 CHDO Eligible Activities

For this round, single-family homebuyer housing is considered a CHDO-eligible activity for purposes of the CHDO set-aside as long as the activity takes place within the CHDO's state-certified service area and the CHDO develop the homeownership activity. As Developer, the CHDO must solely own the property in fee simple during the development period. The CHDO must further arrange financing for the development and be in sole charge of construction.

### 4.3 CHDO Program Requirements

CHDOs must adhere to all HOME requirements listed in this Application Package and the additional CHDO specific program requirements:

- Applicants that would like to apply as a CHDO must apply for CHDO certification at the time of submitting a HOME application. The CHDO application can be found as a separate document on the IHCDA website here: http://www.in.gov/myihcda/2541.htm. The CHDO application must be submitted at the same time as submittal of the HOME application.
- Treatment of Program Income by a CHDO:
  - CHDOs receiving loan repayments back from homebuyers during the affordability period may retain these funds. The funds must be utilized for housing activities that benefit low-income families as provided in 24 CFR 92.300(a)(2). However, if at any time during the affordability period, the CHDO becomes decertified or no longer has a mission of providing affordable housing then all CHDO proceeds must immediately be remitted to IHCDA. Additionally, funds recaptured because housing no longer meets affordability requirements are not considered CHDO proceeds and are subject to the requirements of 24 CFR 92.503(b) and must be returned to IHCDA. Please contact your Compliance Monitor for further assistance in this area.
- An application for a CHDO eligible undertaking must demonstrate the following:
  - Low- and moderate-income persons have had the opportunity to advise the CHDO in its decision regarding the design, site, development, and management of the affordable housing undertaking.
  - Certify that the organization continues to meet the definition of a CHDO by being a certified CHDO by IHCDA.
  - Complete the CHDO related sections in the Application Forms.
- Homebuyer provision for CHDO-eligible activities: HOME funds may be provided as a homebuyer deferred payment or forgivable loan and must carry a 0% interest rate and the term must not exceed the affordability period.

### 4.4 CHDO Operating Supplement

CHDOs may apply for supplemental funds in the HOME application forms. A CHDO may not receive CHDO operating supplement funds in an amount to exceed $50,000 within one program year.

Eligible costs include:

- Accounting Services/Audit
- Communication Costs
- Education/Training
- Equipment/Software
- Insurance
- Lead-Based Paint Equipment
- Legal Fees
- Postage
- Professional Dues/Subscriptions
- Rent
- Staff Salary/Fringe
- Taxes
- Travel
- Utilities

CHDOs can be eligible for a second year of CHDO Operating Support. CHDOs funded within the past 12-24 months for a HOME project can apply for additional supplemental operating support of up to $25,000, if they have met the following criteria:

- Have begun construction within the first 12 months of the executed agreement with IHCDA;
- Have drawn a minimum of 25% of the IHCDA housing development award;
- Have drawn 100% of the original CHDO Operating Support award.

CHDO Operating Support cannot exceed to greater of $50,000 within one program year.

**4.5 CHDO Predevelopment and Seed Money Loans**

CHDOs are eligible for development specific predevelopment or seed money loans. Applicants may request up to $30,000 in loans for special project-specific pre-development expenses. All loans may not exceed customary and reasonable project preparation costs and must be repaid from construction loan proceeds or other program income. The CHDO must apply for the predevelopment or seed money through a separate application process. Please contact your Real Estate Production Analyst for more details.

## Part 5: Subsidy Limitations & Eligible Activity Costs

### 5.1 Subsidy & Budget Limitations

The maximum request amount per application is $500,000 for homebuyer activities. The maximum request amount per unit is $40,000.

*Subsidy Limitations*

HOME funds used for rehabilitation, new construction, acquisition/rehabilitation, acquisition/new construction, soft costs, relocation, and developer's fee combined cannot exceed $40,000 per unit. Please note that acquisition alone is not an eligible expense under this policy.

Minimum amount of HOME funds to be used for rehabilitation or new construction is $1,001 per unit.

*Budget Limitations*

- All subsidies must be secured throughout the affordability period by a written, legally binding, recorded restrictive covenant.
- HOME funds budgeted for developer's fee cannot exceed 15% of the HOME award.
- HOME funds budgeted for soft costs and environmental review, or soft costs, environmental review and developer's fee together cannot exceed 20% of the HOME award.

### 5.2 Form of Assistance

HOME funds will be awarded to the recipient in the form of a grant or loan. Award documents must be executed in order to access funds and may include, but are not limited to: award agreement, resolution, and a lien and restrictive covenant agreement.

The applicant may then provide the HOME award as a forgivable, amortized, or deferred loan to as many other entities as they choose, known as subgrantees (beneficiaries if a homebuyer award). However, subgrantees must be identified in the application and approved by IHCDA.

A title company is required to be used for all loans that occur between the IHCDA recipient and the beneficiary or subgrantee of the program. For example, an IHCDA recipient providing funds for a homebuyer activity must use a title company when the loan is made to the homeowner. Another example is when an IHCDA recipient is assisting a property that that it does not own. When the loan is made from the IHCDA recipient to the subgrantee, a title company must be used.

The IHCDA recipient must execute a promissory note, mortgage, lien and restrictive covenant agreement, security agreement, UCC Financing Statement(s), and other documents as directed by IHCDA in order to secure IHCDA's investment in the assisted property. The recipient is required to deliver these documents to the county recorder's office for recording. These documents will be reviewed during monitoring visits.

The homebuyer must execute a lien and restrictive covenant agreement and in accordance with CPD Notice 12-003, the recipient must execute a HOME written agreement with the homebuyer before or at the time of sale. The purpose of the agreement is to ensure that all parties are aware of the provisions related to the lien and restrictive covenant agreement and HOME requirements applicable to the

HOME-assisted unit (i.e., period or affordability, principal residency requirement, etc.), and assists the recipient in enforcing those requirements.

**5.3 Eligible Activity Costs**

The bolded items listed below are included in the application budget. If you have a question about which line item an expense goes under, contact your IHCDA Real Estate Production Analyst.

**ACQUISITION** – Limited to the purchase price and related costs associated with the acquisition of real property. Recipients must use a title company when purchasing or selling assisted properties.

**DEMOLITION** – Costs associated with the demolition and clearance of existing structures.

**DEVELOPER'S FEE** – Developer's fees are only available with HOME funded activities and cannot exceed 15% of the HOME award. Additionally, the total of developer's fee, soft costs, and environmental review cannot exceed 20% of the HOME request.

**ENVIRONMENTAL REVIEW** – This line item includes expenses associated with the NEPA compliance Environmental Review, which is a requirement of the Release of Funds process. This does not refer to a Phase I Environmental Assessment. This line item along with developer's fee, soft costs and environmental review cannot exceed 20% of the HOME request. Eligible costs for this line item are generally between $2,000 and $5,000 and include professional services, publication costs, photocopying, and postage. For further information regarding this activity, please read the Environmental Review Guide found in Chapter 11 of the IHCDA CDBG, HOME & HTF Program Manual.

**HOMEOWNERSHIP COUNSELING** – Costs associated with formal training provided to prospective homebuyers. This item is limited to $1,000 per homebuyer. This line item applies to homebuyer developments only.

Eligible costs include:

- Course material development
- Credit reports
- Income verification
- Intake
- Loan processing
- Marketing and advertising
- Postage
- Professional services
- Program management
- Related travel
- Training location
- Underwriting

**LEAD HAZARD TESTING** – Costs associated with lead hazard testing includes Risk Assessment, Clearance Test, etc. The limits for this line item are $1000 per unit.

**NEW CONSTRUCTION** – Eligible costs include:

- Hard costs associated with new construction activities;
- Utility connections including off-site connections from the property line to the adjacent street;
- Site work related to driveways, sidewalks, landscaping, etc.
- Related infrastructure costs - improvements to the development site that are in keeping with improvements of surrounding, standard developments. Site improvements may include on-site roads and water and sewer lines necessary to the development

- Stoves, refrigerators, built-in dishwashers, garbage disposals, and permanently installed individual unit air conditioners
- General Requirements, Contractor Contingency and CMC

**SOFT COSTS** – Soft costs are those costs that can be directly tracked by address. They include soft costs and client-related costs that are reasonable and necessary for the implementation and completion of the proposed activity. This line item along with environmental review or developer's fee and environmental review cannot exceed 20% of the HOME request. Recipients are allowed to draw down this line item as costs are incurred. Additionally, program delivery may be used to pay off a HOME CHDO Predevelopment or CHDO Seed Money loan but may not exceed the 20% line item cap.

Eligible costs include:

- Appraisals
- Builders risk insurance
- Building permits
- Client in-take / Income verification
- Closing costs paid on behalf of homebuyer
- Consultant fees
- Cost estimates
- Credit reports
- Demolition permits
- Engineering/Architectural Plans
- Impact fees
- Inspections
- Legal and accounting fees
- Other professional services
- Phase I Environmental Assessments
- Plans, specifications, work write-ups
- Private lender origination fees
- Realtor fees
- Recording fees
- Title Searches
- Travel to and from the site Lead hazard testing
- Utilities of assisted units

**REHABILITATION** – Eligible costs include:

- Hard costs associated with rehabilitation activities
- Lead-based paint interim controls and abatement costs
- Mold remediation
- Site work related to driveways, sidewalks, landscaping, etc.
- Stoves, refrigerators, built-in dishwashers, garbage disposals, and permanently installed individual unit air conditioners
- Utility connections and related infrastructure costs - off-site connections from the property line to the adjacent street are eligible when it is deemed a threat to health and safety. Improvements to infrastructure when there will be no rehabilitation work done on the actual house to be served;
- General Requirements, Contractor Contingency and CMC

**RELOCATION** - This includes relocation payments and other relocation assistance for permanently and/or temporarily relocated individuals, families, businesses, not-for-profit organizations, and farm operations where assistance is required and appropriate. Relocation payments include replacement housing payments, payments for moving expenses, and payments for reasonable out-of-pocket expenses for temporary relocation purposes. For additional information on relocation and displacement, please refer to the information provided in the IHCDA's Program Manual Chapter 4.

**RETAINAGE POLICY** - IHCDA will hold the final $5,000 of an award until all match documentation, closeout documentation, and completion reports are received and approved. Closeout documentation will not be approved until the final monitoring and inspection is completed and all associated findings and/or concerns are resolved.

**5.4 Ineligible Activity Costs**

- Annual contributions for operation of public housing
- Commercial development costs **-** All costs associated with the construction or rehabilitation of space within a development that will be used for non-residential purposes such as offices or other commercial uses. This does not include the common area used by tenants of rental property or the leasing office of the apartment manager. HOME awards cannot be used to underwrite any portion of commercial development costs. The expenses incurred and income to be generated from commercial space must be reported in a separate "Annual Expense Information" sheet and 15-year proforma.
- Costs associated with any financial audit of the recipient.
- Costs associated with preparing an application for funding through IHCDA
- Cost of supportive services
- General operating expenses or operating subsidies
- Loan guarantees
- Mortgage default/delinquency correction or avoidance
- Providing tenant based rental assistance
- Purchase or installation of equipment, furnishings, tools, or other personal property that is not an integral structural feature, such as window air conditioner units or washers and dryers.
- Purchase or installation of luxury items, such as swimming pools or hot tubs

**5.5 Program Income / CHDO Proceeds**

Income generated by CHDOs acting as owners, sponsors or developers of HOME units may be retained by the CHDOs but it must be used for housing activities that benefit low-income families as provided in 24 CFR 92.300(a)(2). However, funds recaptured because housing no longer meets affordability requirements are not considered CHDO proceeds, are subject to the requirements of 24 CFR 92.503(b) and must be returned to IHCDA.

Additionally, all legal documents, such as mortgages, security agreements, UCC financing statements, and liens executed by the IHCDA recipient, beneficiary, or subrecipient receiving assistance, must be recorded at the county recorder's office. These documents must be submitted to IHCDA at closeout along with the IHCDA recipient's completion reports and will be reviewed during monitoring visits conducted by IHCDA staff.

## Part 6: Homebuyer Requirements

### 6.1 Eligible Beneficiaries

Each household must have an annual income equal to or less than 80% of the area median family income (adjusted for household size) at the time the contract to purchase the home is signed. The Part 5 definition of household income applies. See the CDBG, HOME and HTF Program Manual for instructions on calculating and verifying household income. Households must also meet the definition of "low-income families" at 24 CFR 92.2 which limits occupancy based on certain student status rules.

To be eligible for homebuyer activities, the prospective purchaser beneficiary must be low-income and must occupy the property as a principal residence upon purchase.

The purchasing household must be low-income at either:

- In the case of a contract to purchase existing housing, at the time of purchase; or
- In the case of a contract to purchase housing to be constructed, at the time the contract is signed.

Recipients are required to identify and prequalify homebuyers prior to acquiring and beginning construction on the HOME-assisted units; however, HOME-assisted units are not considered completed until occupied by an income eligible homebuyer. The Developer Fee cannot be claimed until the unit is occupied by an eligible applicant, and the paperwork is submitted and approved by IHCDA staff.

Any HOME-assisted homeownership unit that has not been sold by the recipient to an eligible homebuyer within nine months of completion of construction or rehabilitation (meaning all necessary title transfer requirements and construction work has been performed and the housing unit complies with the property standards as evidenced by a final inspection) must be converted to a HOME-assisted rental unit subject to all compliance requirements of HOME-assisted rental housing in accordance with 24 CFR 92.252

### 6.2 Homebuyer New Construction Provisions

All new construction homebuyer units must meet the "visitability" standard (see below). In addition, all units shall be made accessible upon the request of the prospective buyer.

Visitability is defined as design concepts that allow persons with mobility impairments to enter and stay, but not necessarily live, in a residence. There are three specific design elements that must be incorporated to satisfy the visitability mandate:

- Each unit must contain at least one zero-step entrance on an accessible route. This can be any entrance to the unit;
- All main floor interior doors (including bathroom doors and walk-in closets) in each unit must provide at least at least 31 ¾ inches of clear opening width; and
- Each unit must contain at least one half or full bathroom on the main level that is accessible per ICC A117.1.Section 1004.11.

**6.3 Homebuyer Rehabilitation Provisions**

Applicants also performing rehabilitation on the housing in this activity must purchase:

- Homebuyer residential units, or
- Rental units that have been vacant for three or more months.

See the IHCDA's Program Manual for further guidance.

**6.4 Underwriting Standards**

Applicants must evaluate housing debt and overall debt of the family, the appropriateness of the HOME assistance, the monthly expenses of the family, the assets available to acquire the housing and the financial resources to sustain ownership.

In addition to the subsidy layering pro-forma, the applicant must submit the HOME Homebuyer Underwriting tool at set-up for each the household analysis to ensure eligibility. Applicants must complete the Buyer Prequalification tab of the tool for each household applying for HOME financing through this program. Applicants must resubmit to IHCDA an updated tool if there are changes in the targeted household.

To determine the appropriate amount of the fair market value reduction, the applicant and IHCDA must evaluate the income of the persons who have an ownership interest in the property. **Please note that this process is different than the Part 5 income qualification, which must be calculated first to determine initial eligibility.** To underwrite those who have an ownership interest the following adjustments must occur:

- The income of adults who will not have an ownership interest in the property will be excluded. For example, in a circumstance where an elderly parent is part of the household but is neither being listed on title to the property nor included on the loan documents, that individual's income will not be included in calculations of the income available to make the mortgage payment.

  However, this exclusion for "non-purchasing" adults is not intended to artificially exclude the income of a household member with marginal credit. In the case of married couples, the income of both spouses will always be included for underwriting purposes.

- Significant sources of income such as social security benefits, child support payments, or the like that will not continue for three (3) years will be excluded. For example, while child support received for a 16 ½ year old is included in the Part 5 definition of income because it will continue over the upcoming 12 months, the source of income will cease in about a year and a half when the child turns 18 and should not be counted on in sizing the buyer's mortgage.

- Any imputed income from assets will be excluded for underwriting purposes

This analysis must be based on the borrower's payment for a minimum of a 20 year mortgage. The analysis includes:

- The affordable payment (principal, interest, taxes, insurance, and utilities) must have a front-end ratio of 29% of gross income.
- Applicants should not allow a mortgage payment that exceeds the back-end affordable payment ratio calculated at 41% of gross monthly income.
- The back-end ratio should include PITI and other fees, car loans, student loans and credit cards if those payments are expected to occur throughout the period of affordability.

In accordance with 92.254(f)(l), homebuyers recurring monthly expenses must be evaluated. The applicant is required to assess the effect of other substantial monthly living expenses on a borrower's ability to repay a mortgage. For example, fixed monthly living expense such as utilizes and costs for transportation to work are essential expenses that reduce the amount of income available to the homebuyer for the payment of the mortgage and other associated housing costs.

- If the activity is for new construction, at least $50 per month must be budgeted for property taxes, unless documentation is provided that indicates that taxes will be lower than this amount.
- Applicants must include an utility allowance (to be estimated at between $125-$200 per month), unless documentation is provided that indicates utilities will be lower than this amount.
- The applicant must calculate residual income by deducting from gross monthly income the recurring monthly expenses outlined above (taxes, utilities, loan payments if applicable etc), additional projected housing expenses, and any other monthly debt obligations.

Prior to closing on the HOME-assisted property, the grantee must re-submit the HOME Homebuyer Household workbook with the Final Underwriting tab filled out. Through underwriting the applicant must also include an examination of the homebuyer's assets or cash reserves.

IHCDA requires the Homebuyer contribute a minimum of $250 toward the purchase price of the home.

The homeowner must also must have adequate cash reserves to pay for unanticipated emergencies. IHCDA requires two-four months of cash reserves. These reserves may be from savings, checking, money market or other non-retirement accounts, which that after closing there are financial resources of at least two times the total monthly housing expense, including principal, interest, taxes, and insurance.

IHCDA may consider waivers to the homebuyer underwriting on a case-by-case basis on the front end ratio, back end ratio, reoccurring monthly expenses and cash reserves.

The applicant <u>may not</u> provide a uniform amount of assistance to each homebuyer irrespective of income, assets or other circumstances. Each household must be independently evaluated. IHCDA must finalize an approval of an eligible household purchasing a HOME unit prior to the signing of the ratified sales contract.

**6.5 Lending Standards**

HOME assisted homebuyers must be protected from risky mortgage features that may threaten the long-term sustainability of the mortgage. IHCDA is required to review each primary mortgage to secure the loan is sustainable to the low-income population to be served. Those features include:

- The mortgage cannot exceed a 30 year term, and must require periodic payments without risky features and terms such as negative amortization, interest-only periods and balloon payments.
- Lender fees and points are restricted to a percentage of the loan amounts.
- The Consumer Financial Protection Bureau's Qualified Mortgage standards defined "higher priced" loans as first mortgages with interest rates more than 1.5% above the "average prime offer rate" reported by the Federal Financial Institutions Examinations Council.
- Adjustable rate mortgage productions are now allowed under this policy, buyers may only obtain fixed rate loans.
- The purchaser must be qualified by their lender to spend at least 20% of their monthly gross income on housing. Lenders often qualify borrowers to spend between 28-33% of monthly gross income, so buyers qualifying only at payment levels below 20% of income usually have high consumer debt which increases both subsidy costs and the likelihood for foreclosure later.
    - Note, this criterion is not intended to eliminate buyers whose loan is limited by the lender's loan-to-value ratio resulting in a monthly payment less than 20% of income.

The primary mortgage, and final underwriting must be submitted to IHCDA for final approval prior to closing. IHCDA recommends grantees submit this information at least 14 days prior to closing to their Real Estate Production Analyst.

**6.6 Homebuyer Counseling**

The HOME regulations at 92.254(a)(3) require all homebuyers who receive HOME assistance or purchase units development with HOME funds must receive housing counseling. In a final rule published by HUD's Office of Housing Counseling, HUD established housing counseling certification requirements provided in connection with a HUD program. All adult household members who will hold title and be a party to the senior loan are required to complete homebuyer counseling.

Under the rule, all homebuyers assisted under the HOME program must receiving housing counseling that is performed by a certified housing counselor who has passed the HUD certification examination **and** is employed by a HUD-approved housing counseling agency.

The Housing Counseling must be independent, expert advice customized to the need of the consumer to address the consumer's housing barriers and to help achieve their housing goals and must, at a minimum include the following process:

- Intake
- Financial and housing affordability analysis
- An Action Plan
- Reasonable effort to have following up communication with the client when possible.

The content and process of housing counseling must meet the standards outlined in 24 CFR part 214. The counseling **must be individualized** to the specific potential homebuyer. The counseling must address all homeownership topics relevant to the client, including:

- The decision to purchase a home;
- The selection and purchase of a home;
- Issues arising during and affecting the period of ownership of a home (including financial, refinancing, default, and foreclosure and other financial decisions);
- The sale or other disposition of a home.

- In addition, the counselor must communicate on the importance of obtaining an independent home inspection using the materials available. All homebuyers must be given the two HUD brochures referenced below about the importance of home inspections. The recipient must ensure that each homebuyer signs a receipt acknowledging they were given these items. Both items may be accessed here: https://www.hudexchange.info/resource/4747/for-your-protection-get-a-home-inspection/

Eligible housing counseling is not services that provide only housing information, placement or referral services, routine administrative activities (such as intake), case management that provides housing series as incidental to a larger case management and does not fund housing counseling, fair housing advice and advocacy (such as filing claims), or group education without individualized services.

IHCDA will allow only pre-purchase counseling as eligible under this policy. The delivery method may be flexible (in-person, phone or the internet), but the counseling must be specific to the homebuyer. The counselor at a minimum must provide eight (8) hours of training. The certificate is valid for one year after completion of the training. The applicant, prior to entering into the sales contract, must submit documentation of the training to IHCDA for approval. If the pre-purchase training was not conducted, or approved by IHCDA at time of the signed sales contract, the grantee will be required to repay HOME funds to IHCDA.

The recipient may not charge servicing, origination, processing, inspection, or other fees for the costs of providing homeownership program assistance.

### 6.7 After Rehab/Construction Value, Appraisals and Purchase Price

Recipients will be required to provide an “after rehab” or “construction value” appraisal; whichever is appropriate, from a licensed appraiser for all property assisted with the award with the first draw that includes hard costs. If the applicant is acquiring property, an “as-is” appraisal is required with the first draw request for acquisition reimbursement. See IHCDA’s Program Manual for details.

According to 24 CFR 92.254(a)(2) in the case of acquisition of newly constructed housing or standard housing, the property must have a purchase price that does not exceed the Homeownership Values as determined by HUD.

For newly constructed housing, the value limits are 95% of the median purchase price for the area based on the Federal Housing Administration (FHA) single family mortgage program data for newly constructed housing. HUD has established a minimum limit, or floor, based on the 95% of the U.S. median purchase price for new construction.

For existing housing, the value limits are 95% of the median purchase price for the area based on Federal FHA single family mortgage program data for existing housing and other appropriate data that is available. HUD has established a minimum limit, or floor based on 95% of the state-wide nonmetropolitan area median purchase price for existing housing.

HUD released both sets of limits effective April 1, 2018. IHCDA will send out a RED notice when the 2019 limits are available. Please contact your regional analyst if you have questions regarding the limit or are unable to access the limits. The limits by be accessed from HUD here:
https://www.hudexchange.info/resource/2312/home-maximum-purchase-price-after-rehab-value/

It is important to note that while these are the maximum limits, the amount may not be affordable to a potential HOME-buyer. IHCDA, through its underwriting as defined in the earlier section, may deny the final sales contract if the purchase price (even reduced) is determined to be higher than the homebuyer may safely afford.

The HOME-assisted housing unit must be occupied as the homebuyer's principal residence throughout the affordability period.

**6.8 Affordability Periods and Resale/Recapture Requirements**

All homebuyer developments are subject to an affordability period as defined in Part 3.4 of this document.

The recipient must implement resale or recapture provisions through a recorded lien and restrictive covenant agreement as described in Parts 3.5 and 3.6 of this document.

**6.9 Market Assessment Guidelines for Homebuyer Projects**

The following market assessment guidelines must be followed for any homebuyer development. The numbers submitted should accurately reflect the market feasibility of the proposed activity.

**COMMUNITY CONDITIONS –** Evaluate general demographic, economic and housing conditions in the community.

**MARKET AREA** – Describe the market area from which the majority of the development's homebuyers are likely to come and provide a map with a scale. Describe how the market area was determined to be appropriate for the development.

**SOCIOECONOMIC PROFILE AND TRENDS** – Describe the trends in population and households by age and income and estimate the number of eligible homebuyers for the development.

**POOL OF ELIGIBLE BUYERS -** Quantify the pool of eligible buyers in terms of household size, age, income, tenure (homeowner or rental) and other relevant factors.

**CAPTURE RATE AND ABSORPTION PERIOD** – Provide an estimate of the capture rate for the development (project's units divided by the number of eligible homebuyers from the market area), and estimate the absorption period to ensure the sale of all units within nine months of construction completion.

**HOUSING OPPORTUNITIES** – Analyze the competition by evaluating other housing opportunities with an emphasis on other affordable sales opportunities in the market area, including those financed through either the HOME program or other federal programs. Describe the demand for the units to be developed.

**DEVELOPMENT SITE DESCRIPTION** – Explain how the site is adequate in size, exposure, and contour to accommodate the number and type of units proposed. In addition, describe whether there are adequate utilities (water, sewer, gas, and electricity) to accommodate the development.

## Part 7: Completeness & Threshold Requirements

Each proposed development must satisfy the Federal requirements of the HOME program and any additional requirements established by IHCDA. To be considered for funding, an applicant must meet all of the completeness and threshold requirements listed below.

### 7.1 Completeness Requirements

- Timeliness – All documentation must be turned in by the application due date.
    - On or before the application deadline, the applicant must provide all documentation as instructed in this application policy as well as required documentation listed in the HOME Application Form.
    - If IHCDA requests additional information from the applicant, all requests are due on or before the date provided by IHCDA staff.
    - Any forms that are late will be denied review and will be sent back to the applicant.
- Responsiveness – All questions must be answered and all supporting documentation must be provided.
    - The applicant must provide all documentation as instructed in this application policy as well as required documentation listed in the HOME Application Forms.
    - The applicant must provide all documentation as requested (i.e. uploaded or hard copies, labeled correctly, etc.)
    - Required signatures must be originally signed.

### 7.2 Threshold Requirements

| Completeness | Location |
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| *Application and Supporting Documents*<br>• Submit two copies of fully-completed HOME Homebuyer application, one as an Excel file and one as a searchable PDF.<br>• Submit all required supporting documents via the IHCDA Syncplicity Site.<br>Mail one complete original copy of the signed application and the signed Environmental Review Record (ERR) to IHCDA by the application deadline. Do not submit paper copies of any other supporting documents. | Uploaded to OneDrive site and mailed to IHCDA |
| **Threshold** | **Location** |
| *SAM Registration*<br>• Submit a copy of the applicant's System of Award Management (SAM) registration. https://www.sam.gov/portal/SAM/#1 | Tab A_SAM Registration |
| *Debarment Information*<br>• Submit a copy of the debarment information for each development team entity identified in the application. | Tab B_Debarment |

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| *Grievance Procedures*<br>• Submit applicant's Grievance Procedures. Grievance Procedures must address (1) how grievances will be submitted, (2) who will review them, (3) timeframe for the review, and (4) the appeal process. | Tab C_Grievance Procedures |
| *Market Need*<br>• HUD requires that IHCDA certify that there is adequate need for each home based on the neighborhood's housing market. In order to help make this determination please answer all of the questions in the Market narrative in the application. Attach any relevant support material such as market studies, planning documents, and maps. | Tab D_Market Need |
| *Home-Assisted Households at or Below 80% AMI*<br>• Commit to assisting households at or below 80% of the area median income for the county. | Application |
| *Not-for-Profit Applicant Documentation (if applicable)*<br>• Submit an IRS determination letter for 501(c)3 status.<br>• Provide a copy of the Certificate of Existence from the Indiana Secretary of State to provide proof that the organization is in good standing. | Tab E_Not-for-Profit |
| *Audited Financial Statements*<br>• Submit the most recent copy of the applicant's audited financial statements. If the organization is not required to have an audited financial statement, submit a compilation report prepared by a third party OR the organization's most current year-end financials. | Tab F_Capacity |
| *Current Year-to-Date Financials*<br>Submit current year-to-date financials for the applicant. This should include the balance sheet, income statement, and cash flow. | Tab F_Capacity |
| *Owner Authorization (if applicable)*<br>• If the applicant is different from the owner of the development, provide a letter from the owner authorizing the applicant to apply for funding for the owner's property. | Tab H_Notifications |
| *Administrator Documentation (if applicable)*<br>• If the applicant has hired an administrator to administer the award, please provide documentation demonstrating that the administrator has been properly procured using the Competitive Negotiation (RFP) Procedure.<br>  • Submit a copy of the Request for Proposals (RFP).<br>  • Submit the published advertisement that was put in a general circulation newspaper for the RFP.<br>  • Submit a copy of the signed contract between applicant and administrator. | Tab I_Administrator |
| *Previous HUD or USDA-RD Funding*<br>• If development received funding directly from HUD or Rural Development, the applicant must send a notification letter to the appropriate HUD or Rural Development Office and provide proof of sending. | Tab H_Notifications |

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| *Homebuyer Identification*<br>• All homebuyers must be identified prior to application. Completion of homebuyer counseling is not required at time of application. Potential homebuyers are encouraged to be pre-qualified at time of application. Submit the Client Intake Form identifying each income eligible homebuyer. Prior to the sales contract, the grantee will be required to submit the final underwriting to IHCDA for approval.<br>• Submit the HOME Homebuyer Household workbook for each unit, with the Buyer Pre-Qualification tab completed.<br><br>Please note, any HOME-assisted homeownership unit that has not been sold by the recipient to an eligible homebuyer within nine months of completion of construction or rehabilitation (meaning all necessary title transfer requirements and construction work has been performed and the housing unit complies with the property standards as evidenced by a final inspection) must be converted to a HOME-assisted rental unit subject to all compliance requirements of HOME-assisted rental housing. | Tab J_Homebuyer Identification |
| *Visitability Mandate*<br>• Any development involving the new construction of single family homes, duplexes, triplexes, or townhomes must meet the following visitability mandate.<br><br>Visitability is defined as design concepts that allow persons with mobility impairments to enter and stay, but not necessarily live, in a residence. There are three specific design elements that must be incorporated to satisfy the visitability mandate:<br>• Each unit must contain at least one zero-step entrance on an accessible route. This can be any entrance to the unit;<br>• All main floor interior doors (including bathroom doors and walk-in closets) in each unit must provide at least at least 31 ¾ inches of clear opening width;<br>• Each unit must contain at least one half or full bathroom on the main level that is accessible per ICC A117.1.Section 1004.11. | Application |
| *Site Map and Photos*<br>• Submit a clear, colored, site map<br>• Submit clear, colored site photos including views from all cardinal directions. | Tab K_Site Map |
| *Title Search*<br>• Submit evidence of clear title with a title insurance commitment, title search documentation, or an attorney's opinion letter. | Tab L_Readiness |
| *Construction Cost Estimate*<br>• Submit detailed construction cost estimate for the development. Please include this for the project, and for each proposed unit. | Tab L_Readiness |
| *Site Control*<br>• Submit a purchase option or purchase agreement that expires no less than 30 days subsequent to the award announcement date. | Tab L_Readiness |

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| *Unit Plans*<br>• Submit unit plans that include the square footage for each type of unit. | Tab L_Readiness |
| *Environmental Review*<br>• Submit completed environmental review forms. Instructions and forms can be found in Chapter 11 of the IHCDA CDBG & HOME Program Manual.<br>• A FIRM floodplain map must be submitted with each parcel identified on the map. (Any property located in any variation of zone "A" on the map is ineligible for funding). **HUD requires official FEMA maps – third-party maps, even those created using FEMA data, are ineligible. If a FEMA map is not available for an area, the applicant must submit a printout or screenshot of the FEMA website documenting that no map is available. In this specific instance, the applicant may submit a DNR map in place of a FEMA map.** Maps may be downloaded from the FEMA website here: https://msc.fema.gov/portal. | Tab M_Environmental Review |
| *Affirmative Fair Marketing Plan (if applicable)*<br>• In accordance with 24 CFR 200.620 and 24 CFR 92.351 (a), the recipient must adopt an Affirmative Fair Housing Marketing Plan for rental and homebuyer developments containing five or more HOME-assisted housing units. Submit form HUD 935.2A. | Tab N_Fair Housing |
| *Development Fund*<br>• Developments requesting a Development Fund loan must designate at least 50% of the Development Fund-assisted units for households at or below 50% AMI with the remaining Development Fund-assisted units designated for households at or below 80% AMI. | Application |
| *Funding Committed Prior to Application*<br>• All other development funding, including AHP funds, must be committed prior to submitting an application for HOME funding to IHCDA. Please complete the sources and uses tab in the application.<br>• If the project is utilizing funding committed more than one year prior to the application due date please provide a letter confirming that the funds are still available and accessible to the applicant. | Application |
| *Letters of Commitment*<br>• Submit signed letters of commitment for all funding sources with funding terms and amounts. This includes Deferred Developer Fee. | Tab O_Financial Commitments |
| *CHDO Operating Supplement*<br>• If applying for a CHDO Operating Supplement, fill out Section F of the Sources and Uses tab and the CHDO Operating Supplement tab in the Application Forms. | Application |
| *Homebuyer Proforma*<br>• Complete Homebuyer Unit Pro-Forma and Budget workbook. | Tab G_Pro-Forma |

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| *Match Requirement*<br>• The match requirement for the HOME program is 25% of the total amount of HOME funds requested minus administration costs and environmental review costs. Match must be committed prior to submitting an application for HOME funding to IHCDA.<br>  ○ Submit the relevant sections of the Match Spreadsheet.<br>  ○ Submit letters of commitment for each source of Match. | Tab O_Financial Commitments |
| *Appraisals*<br>• If any portion of HOME funds are being used for acquisition, the cost of acquisition will be calculated based upon the lesser of the actual amount paid for the building or the appraised fair market value.<br>Applicants must submit a fair market appraisal (completed by a qualified appraiser) completed no earlier than six months from the application deadline. The appraisal must be at a minimum an "As Is" appraisal and must adhere to the Uniform Standards of Professional Appraisal Practice. A statement to this effect must be included in the report. | Tab I_Readiness |
| *Universal Design Features*<br>• Applicants must adopt a minimum of two universal design features from each section listed on the Universal Design Features Form. The Universal Design Features Form can be found using the "Additional Forms" link on the IHCDA HOME Program website: http://www.in.gov/myihcda/home.htm.<br>• Features found in Section A are regarded as being of high cost and/or high burden of inclusion to the development. Features found in Section B are regarded as being of moderate cost and/or moderate burden of inclusion to the development. Features found in Section C are regarded as being of low cost and/or low burden of inclusion to the development. Applicants must identify which features they will be undertaking on the Universal Design Form. Changes to these selections will require submittal of a formal modification request to IHCDA. | Tab Q_Development Features |

| Universal Design Features | | |
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| **Column A** | **Column B** | **Column C** |
| Front loading washer and dryer with front controls, raised on platforms or drawers in each unit or all laundry facilities | At least one entrance to the ground floor of a unit shall be on a circulation path from a public street or sidewalk, a dwelling unit driveway, or a garage. That circulation path shall be a ramp or sloped walking surface. Changes in elevation shall not exceed ½"<br>(All one & two family dwellings only) | Audible and visible smoke detectors in each unit |
| Walk-in Bathtub or shower with a folding or permanent seat<br>(Senior Living Facilities 10% of the units, and 5% of the units for non-senior) | In kitchens, provide pull out shelves or Lazy Susan storage systems in base corners cabinets | Light switches located 48" maximum above the finished floor in each unit |
| Range/oven with controls located to not require reaching over burners in 10% of the units | All interior doors shall have a minimum clear width opening of 31-3/4" | Lighting controls are rocker, or touch sensitive control |
| Wall oven with 27" minimum knee clearance under the door in the open position and controls 48" maximum above the floor in 10% of the units | Adjustable height shelves in kitchen wall cabinets in each unit | Over bathroom lavatories, mirrors with the bottom edge of the reflecting surface 40 inches maximum above the floor or a tilt mirror that provides a similar view in each unit |
| Toilets that meet the provisions for location, clearance, height and grab bars in 2009 ICC A117.1 Section 604.5 in one bathroom in each unit | Where provided, telephone entry systems shall comply with ANSI.SASMA 303.-2006, Performance Criteria for Accessible Communication Entry Systems | Lever handle faucets on lavatories and sinks in each unit |
| Provide an accessible route from the garage into the dwelling in 10% of the units with attached private garages | Provide one of the following in one bathroom within each unit:<br>1. Adjustable height shower head that allows for a shower head to be located below 48" above the tub or shower floor; or<br>2. Hand-held showerhead with a flexible hose 59" minimum in length | Full length mirrors with the bottom of the reflecting surface lower than 36" and top to be at least 72" above the floor in each unit |

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| Detectable Warnings at curb cuts throughout the development in accordance with 2009 ICC A117.1 Sections 406.13 and 705 | Remote control heating and cooling in each unit | Where provided, signage identifying unit numbers shall be visual characters, raised characters and braille |
| Side by side refrigerators in each unit | In the kitchen, provide a 30” x 48” clear floor space adjacent to the sink, dishwasher, cooktop, oven, refrigerator/freezer and trash compactor | Where room lighting is provided, provide remote controls or motion sensor controls |
| Where private garages are provided, automatic garage door openers on the garage doors | At least one section of the counter or a pull out surface shall provide a work surface with knee and toe clearances in accordance with ICC A117.1 Section 1003.12.3 | Bathtub/shower controls located 48” maximum above the tub floor in each unit |
| Provide in the kitchen a sink and a work surface in accordance with ICC A117.1 Sections 1003.12.3.2 and 1003.12.4.2 in 10% of the units | Built in microwave with an adjacent clear floor space and controls located 48” maximum above the floor in each of the units | Pulls on drawers & cabinets in each unit |
| Provide Motion detector controls for the outside lights at least on entrance in each unit | For kitchen and bathroom countertops, provide a visual contrast at the front edge of the counter or between the counter and the cabinet in all units | At least one garden area raised to a minimum of 15” above the adjacent grade |
| A removable base cabinet in kitchens at the sink and one work surface and at the lavatory in at least one bathroom in accordance with ICC A117.1 Sections 1003.12.3.1, 1003.12.4.1 and 1003.11.2 in all bottom level units | Provide a 30” x 48” clear floor space in each bathroom. Where bathroom doors swing in, the clear floor space must be beyond the swing of the door | Provide 10 fc lighting for at least one work surface in each unit |
| In kitchens, provide pull out shelving for all standard base cabinets in each unit | All hallways 42” or wider in each unit | Controls for bathtubs or showers located between the centerline of the bathtub or shower stall and the front edge of the opening in at least one bathroom in each unit |
| Provide a roll-in shower in at least one bathroom in accordance with ICC A117.1 Section 608.2.2 or 608.2.3 in each unit | All wall reinforcements for a second handrail at stairways in each unit | All closet rods adjustable or provide a portion of each closet with two clothes rods at different heights in each unit |

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| In 10% of the units, provide cook top with toe & knee clearance underneath in accordance with ICC A117.1 Section 1003.12.5.4.2. The underside of the cook top shall be insulated or otherwise configured to protect from burns, abrasions or electric shock | Where walls are provided adjacent to toilets, bathtubs or showers, provide blocking for a future installation of grab bars in accordance with ICC A117.1 Section 1004.11.1 | Slide or bi-folding closet doors for reach-in closets in all units |
| Dishwasher unit with all operable parts and shelving between 15" and 48" above the flooring 10% of the units | All doors intended for user passage shall have a minimum clear width opening of 31-3/4" | Levers hardware doors intended for user passage in each unit |
| A fixed or fold down seat in the shower or a bathtub with a seat in at least one bathroom of 10% of the units | Kitchen Faucet with pull out spout in lieu of side mount sprayer in each unit | Electric outlets raised 15" minimum above the finished floor in each unit. Dedicated outlets and floor outlets are not required to comply with this section |
| Grab bars in bathroom and shower in 10% of the units (1st bathroom only for two bathroom units) | Provide a means of identifying visitors without opening the door in accordance with ICC A117.1 Section 1006.5.2 | Provide a lighted doorbell at the outside of the primary entrance door to each unit in accordance with ICC A117.1 Section 1006.5.1 |
| Remote controlled drape, blinds and/or curtains in 5% of the units | Significant color contrast between floor surfaces and trim in each unit | Countertop lavatories with lavatories located as close to the front edge as possible in 10% of the units |
| Carpet complying with ICC A117.1 Section 302.2 or slip resistant flooring | Visual contrast between stair risers and stair treads in each unit that contains stairways | Self-closing drawers on kitchen cabinets |
| | | Mailboxes located between 24"-48" above the ground |

## Part 8: Scoring

If an application meets all applicable requirements, it will be evaluated and scored based on:

| Scoring Category | Points Possible |
|---|---|
| Development Characteristics | 22 |
| Development Features | 25 |
| Readiness | 8 |
| Capacity | 27 |
| Leveraging of Other Sources | 6 |
| Bonus | 5 |
| **Total Possible Points** | **93** |

When there is a scoring criteria based on the county being served and there are multiple counties, the applicant should add up the scores from each county and average them, rounding to the nearest whole number. An application must score at least **47 points** to be considered for funding.

### 8.1 Development Characteristics — Category Maximum Points Possible: 22

This scoring category describes the proposed project. The points can be achieved through the following sub-categories: Mixed Income Housing, Targeted Population, Opportunity Index and Health and Qualify of Life Index.

1*). Targeted Population* — *Maximum Number of Points: 4*

Points will be awarded to applicants of which 25% or more units target one or more of the following designations:

- Single parent households
- Victims of domestic violence
- Families with children age six and under
- Veterans (as defined in the IHCDA HOME Homebuyer Policy)

*2). Opportunity Index* — *Maximum Number of Points: 10*

Applicants may earn up to 10 points (with two points for each feature) for developments located within areas of opportunity.

- **Public Transportation** (2 points): Points will be awarded to developments located within a mile of a public transit station or bus stop. For communities with a population of 14,999 or less, point-to-point transportation is eligible as long as it is provided by a public or not-for-profit organization. . Taxis, Uber, or other ride-sharing programs are not eligible for points. For scattered site developments, at least 50% of the proposed units must meet this requirement to be eligible for points.

In order to receive points for this scoring subcategory, the applicant must submit a map in **Tab P_Project Characteristics** including:

- Specific development location,
- Transit station or bus stop location, and
- A mile radius drawn with each qualify unit labeled.

- **Unemployment Rate** (2 points): Points will be awarded to developments located within a county that has an unemployment rate below the state average. (http://opportunityindex.org/). For scattered site developments, at least 50% of the proposed units must meet this requirement to be eligible for points.

- **Job Growth** (2 points): Points will be awarded to developments located within a county that has a 12 month change in employment percentage in the top half of the state using the Department of Labor's Quarterly Census of Employment and Wages as listed on https://beta.bls.gov/maps/cew/us. For scattered site developments, at least 50% of the proposed units must meet this requirement to be eligible for points.

- **Employer Proximity** (2 points): Points will be awarded to developments located within five miles of at least one of a county's top 10 employers. County employer data can be found at http://www.hoosierdata.in.gov/buslookup/BusLookup.aspx. For scattered site development, at least 50% of the proposed units must meet this requirement to be eligible for points.

  In order to receive points for this scoring subcategory, the applicant must submit a map in Tab P_Project Characteristics including:

  i. Specific development location;
  ii. The location of the qualifying employer(s)
  iii. A five mile radius drawn from the project location.

- **Poverty Rate** (2 points): Points will be awarded to developments located within a county that has a poverty rate below the state average (http://opportunityindex.org/). For scattered site developments, at least 50% of the proposed units must meet this requirement to be eligible for points.

- **County Median Household Income** (2 points): Points will be awarded to developments located within a county that has a median household income above the state average (http://opportunityindex.org/). For scattered site developments, at least 50% of the proposed units must meet this requirement to be eligible for points.

- **Census Tract Income Level** (2 points): Points will be awarded to applicants proposing developments located in higher income neighborhoods compared to surrounding areas. Points will be determined according to the Federal Financial Institutions Examination Council's (FFIEC) income level of its census tract. Find the census tract income level by entering the project address at the FFIEC website (https://geomap.ffiec.gov/FFIECGeocMap/GeocodeMap1.aspx) and clicking "Census

Demographic Data" below the matched address. For scattered site developments, points will be averaged according to the number of units within each income level.

| FFIEC Income Level | Points |
|---|---|
| Upper | 2 |
| Middle | 1 |
| Moderate | .5 |
| Low | 0 |

*3) Health and Quality of Life Factors* *Maximum Number of Points: 8*

Applicants may earn up to 8 points for developments located in counties with high health outcomes or in areas in close proximity to fresh produce and other positive land uses.

- **Health Factors** (2 points): Points will be awarded to developments located within a county that has a ratio of population to primary care physicians of 2,000:1 or lower. http://www.countyhealthrankings.org/app/indiana/2017/measure/factors/4/data) (For scattered site developments, at least 50% of the proposed units must meet this requirement to be eligible for points.

- **Fresh Produce** (2 points): Points will be awarded to applicants proposing developments located within two miles of a supermarket or grocery store with fresh produce. For scattered site developments, at least 50% of the proposed homes must meet this requirement to be eligible for points.

  Stores with fresh produce must:
  - Be currently established;
  - Have a physical location; and
  - Have regular business hours.

  *Staff will independently verify that the location meets the above requirements. As part of the clarification process, the applicant may be required to provide additional information. For the purposes of this scoring subcategory, farmers' markets, produce stands, gas stations, convenience stores, and drug stores do not qualify.*

  In order to receive points for this scoring subcategory, the applicant must submit a map in **Tab P_Project Characteristics** including:
  - Specific development location;
  - Store or market location; and
  - A mile radius drawn from the fresh produce location(s) with each qualifying scattered site labeled.

- **Proximity to Positive Land Uses** (4 points): Points will be awarded to applicants proposing developments located within three miles of the locations listed in the table below. A maximum of four points is available in this category. For scattered site developments, at least 50% of the proposed units must meet this requirement to be eligible for points.

| Site | Points |
|---|---|
| Community or recreation center | 1 point |
| Park or public greenspace | 1 point |
| Primary care physician or urgent care facility | 1 point |
| Pharmacy | 1 point |
| Sidewalks or Trails | 1 point |
| Clothing, department store | .5 point |
| Bank | .5 point |
| International or ethnic food market | .5 point |
| Education facility | .5 point |
| Licensed child care facility | .5 point |
| Social service center | .5 point |
| Government office (i.e. town hall, trustee's office) | .5 point |
| Post Office | .5 point |
| Public Library | .5 point |
| Cultural arts facility | .5 point |

In order to receive points for this scoring subcategory, the applicant must submit a map in Tab P_Project Characteristics including:

i. Specific development location;
ii. The location of the qualifying site(s)
iii. A three mile radius drawn from the project location.

**8.2 Development Features** **Category Maximum Points Possible: 25**

This category describes the features of the overall proposed HOME project.

1) *Infill New Construction* *Maximum Number of Points: 5*

Points will be awarded to demolition and new construction developments that meet IHCDA's HOME criteria for infill. For the HOME program, IHCDA defines infill housing as the process of developing on vacant or underused parcels of land within existing areas that are already largely developed or previously developed. At least two sides of the project must be adjacent to occupied residential development, operating commercial development, active public space, or another active community activity.

For purposes of this category, the following will not qualify as infill housing:

- Existing agricultural land,
- Land where agriculture was the last use and it was within the last 5 years except within corporate limits, or
- Existing structures that will be rehabilitated.

In order to receive points, the applicant must submit in **Tab Q_Development Features:**

- Aerial photos of the proposed site(s) with the site labeled;

- For scattered site projects, all of the proposed development sites must meet the infill attribute scoring criteria to receive points.

2) *Provision of Additional Bedrooms* *Maximum Number of Points: 5*

Points will be awarded to developments where at least 30% of the HOME assisted units contain three or more bedrooms.

In order to receive points, the applicant must submit in **Tab Q_Development Features:**

- Preliminary floor plans that clearly identify the units with three or more bedrooms.

3) *Design Features* *Maximum Number of Points: 5*

Points will be awarded for each design feature chosen, for a maximum of five points in this category.

| Design Feature | Points |
|---|---|
| Exterior walls are at least 50% durable material (brick, stone, or cement board) | 1 |
| Includes LED lighting | 1 |
| Roofing system has at least a 30-year warranty (must provide supporting documentation from the manufacturer to qualify) | 1 |
| Porch with a minimum of 48 square feet with a roof that is permanently attached to the residence | 1 |
| Deck or patio with a minimum of 64 square feet that is made of wood or other approved materials | 1 |
| Framing consists of 2” X 6” studs to allow for higher R-Value insulation in walls | 1 |
| Garage with a minimum of 200 square feet that is made of approved materials, has a roof, is enclosed on all sides and has at least one door for vehicle access | 2 |
| Crawl space or basement | 2 |
| Security system | 2 |
| Carport with a minimum of 200 square feet that is made of approved materials, has a roof, and is open on at least two sides | 1 |
| Attached or unattached storage space measuring at least 5' x 6' (not a mechanical closet) | 1 |
| Playground | 1 |
| Community room | 1 |

4) *Universal Design Features* *Maximum Number of Points: 5*

Points will be awarded for applicants that propose developments that go beyond the minimum universal design features threshold requirements. Please refer to the Universal Design Features

Form for a list of all qualifying features. This form can be found using the "Additional Forms" link on the IHCDA HOME Program website: http://www.in.gov/myihcda/home.htm.

The applicant will be required to submit the Universal Design Features Form identifying all features to which the applicant has committed. Changes to these selections will require submittal of a formal modification request to IHCDA. The applicant will be awarded points as follows:

| Number of Universal Design Features in Each Column | Points |
|---|---|
| 5 | 5 |
| 4 | 4 |
| 3 | 3 |

5) *Green Building* *Maximum Number of Points: 5*

Up to five points will be awarded for the green building techniques listed below. The signed application forms will be proof of these commitments.

| Green Building Technique | Points |
|---|---|
| Orient structures on East/West axis for solar exposure | 1 |
| Include new trees in landscaping to curb winter winds and provide shade | 1 |
| Low VOC paints and finish materials | 1 |
| Install flow reducers in faucets and showers | 1 |
| Minimize the disruption of existing plants and trees | 1 |
| Include recycling bins in the kitchen | 1 |
| Install recycled content flooring and underlayment | 1 |
| Install a light colored roofing material | 1 |
| Low flow toilets or dual flush toilets | 1 |
| R-Value insulation exceeding Indiana State Building Code | 1 |
| Recycle deconstructed building material | 1 |
| Incorporate permeable paving | 2 |
| Install high-efficiency, tank-less water heaters | 2 |
| Use on-site solar energy to reduce resident utility costs | 2 |

## 8.3 Readiness — Category Maximum Points Possible: 8

This category describes the applicant's ability to begin and timely execute an awarded project.

1) *Predevelopment Activities* *Maximum Number of Points: 5*

Points will be awarded to applicants that have completed some predevelopment activities according to the chart below. Applicants are eligible to receive up to five points. Points will only be awarded if the required supporting documentation, italicized below the activity description, is included in **Tab L_Readiness.**

For scattered site developments, documentation for each site must be submitted in order to receive the points. Documents should be clearly labeled with the site addresses for ease in reviewing the documentation.

| Predevelopment Activity Completed | Points |
|---|---|
| Asbestos Testing<br>*Submit a copy of the assessment report.* | 1 |
| Lead Testing<br>*Submit a copy of the assessment report.* | 1 |
| Appraisal<br>*Provide an appraisal that is no older than 6 months.* | 1 |
| Preliminary Design Plans<br>*Provide electronic copies of architectural and/or engineering plans.* | 1 |
| Property Survey<br>*Provide an electronic copy of the property survey.* | 1 |
| Structural Needs Report<br>*Provide a copy of the report performed by a licensed professional.* | 1 |
| CHDO Predevelopment Loan<br>*Applicants that fully utilized a CHDO Predevelopment Loan for the current HOME application are eligible for one point.* | 1 |
| Comprehensive Community Plan<br>*Provide a copy of ONE plan for each jurisdiction that meets all of the following criteria:*<br>• *Specific references to the creation of or need for housing*<br>• *No older than 15 years*<br>• *Public participation and narrative about efforts leading to the creation of the plan*<br>• *A target area map with the proposed development sites labeled*<br>• *Resolution showing adoption by the highest local unit of government* | 2 |

2) *Contractor Solicitation* *Maximum Number of Points: 3*

Points will be awarded to applicants who invite material participation in the proposed development by Indiana contractors. To qualify for these points, a minimum of five letters inviting contractors to participate in the bidding of the project must be sent, with at least 20% of these letters going to state certified Minority Business Enterprises (MBE), Women Business Enterprises (WBE), Federal Disadvantaged Business Enterprises (DBE), Veteran- Owned Small Businesses (VOSB), and/or Service Disable Veteran Owned Small Businesses (SDVOSB).

In order to receive points, the applicant must submit in **Tab L_Readiness**

- A copy of the letter inviting the various contractors to participate in the bidding of the project,

- Evidence of received receipt of invitation by five contractors, and
- A copy of each of the 20% of applicable and current state certifications or a print out from the State's certification list clearly indicating the entities and when the certification list was printed.

| Eligible Certification Summary Table | | |
|---|---|---|
| **Certification** | **Certifying Agency** | **Website** |
| MBE | Indiana Department of Administration | http://www.in.gov/idoa/2352.htm |
| | Indiana Minority Supplier Development Council | http://midstatesmsdc.org/ |
| WBE | Indiana Department of Administration | http://www.in.gov/idoa/2352.htm |
| DBE | Indiana Department of Transportation | http://www.in.gov/indot/2576.htm |
| VOSB | U.S. Department of Veterans Affairs | http://www.va.gov/osdbu/ |
| SDVOSB | U.S. Department of Veterans Affairs | http://www.va.gov/osdbu/ |

**8.4 Capacity** **Category Maximum Points Possible: 27**

This category evaluates the applicant's ability to successfully carry out the proposed project based on certifications and/or experience in affordable housing development. **Please note that the Overall Performance of Applicant, Administrator Experience, and Applicants with Non-IHCDA Experience categories are mutually exclusive. Applicants may not mix and match entities in order to maximize points (e.g. an applicant with an administrator may not use the applicant experience to earn points in the Overall Performance of Applicant category while using administrator experience to earn points in the Timely Expenditure of Funds and Inspection Performance category).** The following table lists the eligibility by entity for each scoring category:

| Entity (All Experience Must Be Within Five Years of Application Due Date) | Certifications | Overall Performance of Applicant | Administrator Experience | Timely Expenditure of Funds | Inspection Performance | Applicants with Non-IHCDA Experience | CHDO Certification |
|---|---|---|---|---|---|---|---|
| **Applicant w/ IHCDA Experience** | Eligible | Eligible | Ineligible | Eligible | Eligible | Ineligible | Eligible |
| **Applicant w/ No IHCDA Experience** | Eligible | Ineligible | Ineligible | Ineligible | Ineligible | Ineligible | Eligible |
| **Administrator w/ IHCDA Experience** | Eligible | Ineligible | Eligible | Eligible | Eligible | Ineligible | Ineligible |
| **Administrator w/ No IHCDA Experience** | Eligible | Ineligible | Ineligible | Ineligible | Ineligible | Eligible | Ineligible |

1) *Certifications* *Maximum Number of Points: 3*

Points will be awarded for a member of the development team, property management team, applicant, and/or administrator staff who has completed the following certifications. Three points will be awarded for the completion of two of the six certifications listed below. The completion of only one of the certifications below will receive two points. If two staff members hold the same certification, points will be awarded for two certifications.

If you do not see a certification you have received on the list that you believe would be relevant, please consult with your Real Estate Production Analyst at least one week prior to the application due date to request that it be eligible for points.

Required IHCDA Compliance Trainings, IHCDA application and policy webinars, IHCDA application and policy trainings, and IHCDA feedback sessions are not eligible for points in this category.

Attach copies of the certification completion in **Tab F_Capacity**.

| Certification | Sponsoring Organization |
|---|---|
| CHDO Capacity Building Certification (Must have attended all webinars in either 2016 or 2017) | Indiana Housing and Community Development Authority (IHCDA)/HPG Network |
| Project Development Training | Prosperity Indiana |
| Housing Development Finance Professional | National Development Council (NDC) |
| Certified Aging-in-Place Specialist | National Association of Home Builders (NAHB) |
| Home Sweet Home: Modifications for Aging in Place | University of Indianapolis / Indiana Housing and Community Development Authority |
| Grant Administration Certification | Indiana Housing and Community Development Authority (IHCDA) |
| Certified HOME Program Specialist | HUD/CPD |

2) *Overall IHCDA Award Performance of the Applicant* *Maximum Number of Points: 8*

Applicants with an IHCDA award monitored within the past five years may be eligible for points based on the applicant's overall performance. Only the most recently monitored award is eligible for points. An award may be eligible, whether it is closed or open, as long as an official IHCDA monitoring has occurred. Please list the most recently monitored award number in the application forms.

Applicants cannot qualify for points under both the New Administrator Experience and IHCDA Award Performance.

| Description of Overall Award Performance | Points |
|---|---|
| **Applicant's** most recently monitored HOME award had no findings and no concerns. | 8 |
| **Applicant's** most recently monitored HOME award had no findings, but concerns were noted.<br>**OR**<br>No HOME experience, but **Applicant's** most recently monitored CDBG award had no findings and no concerns. | 6 |
| **Applicant's** most recently monitored HOME award had only one finding.<br>**OR**<br>No HOME experience, but **Applicant's** most recently monitored CDBG award had no findings but concerns were noted. | 4 |
| Most recently monitored HOME award had more than one finding and the close-out monitoring review letter was received within:<br>• One Year or Less: **0**<br>• Two Years to One Year and One Day: **0.5**<br>• Three Years to Two Years and One Day: **1**<br>• Four Years to Three Years and One Day: **1.5**<br>• Five Years to Four Years and One Day: **2**<br><br>The above timeframes will be determined using the HOME application due date.<br><br>In order to receive points in this category, the applicant/administrator must submit a narrative describing how the identified findings were addressed and remedied. This narrative may be submitted in **Tab F_Capacity.** | |
| Does not meet any category above.<br>Examples:<br>• More than one finding on most recently monitored award.<br>• Applicant has no experience with IHCDA within the past five years. | 0 |

3) *Administrator Experience* *Maximum Number of Points: 5*

**Only applicants without an IHCDA award in the past five years that have properly procured an administrator with previous IHCDA HOME experience may receive points in this category.** Five points will be awarded if the administrator has successful experience administering an IHCDA HOME award that has been monitored within the past five years. In order to qualify for points, the most recently monitored award must not have had any findings. An award may be eligible, whether it is closed or open, as long as an official IHCDA monitoring has occurred. Please list the most recently monitored award number in the application forms.

| Experience | Points |
|---|---|
| Administrator's most recently monitored HOME award had no findings. | 5 |

4) *Timely Expenditure of Funds* *Maximum Number of Points: 5*

Points will be awarded to an applicant or administrator that has expended their most recent IHCDA award (HOME or CDBG) funds by the award expiration date without requesting award extensions. The award must be from within the past five years. Please list the award number in the application forms.

| Award Length | Points |
|---|---|
| Applicant or administrator's most recent IHCDA award (HOME or CDBG) completed by the award expiration date. | 5 |

5) *IHCDA Award Inspection Performance of the Applicant* *Maximum Number of Points: 2*

Applicants or administrators with an IHCDA award inspected within the past five years may be eligible for points based on their IHCDA inspection results. Points will be awarded if zero building code issues were noted on their last monitored inspection of their most recent award.

6) *Applicants with Non-IHCDA Experience* *Maximum Number of Points: 3*

Applicants without previous IHCDA experience in the past five years that do not intend to hire an administrator may qualify for three points if they can demonstrate relevant prior experience working in affordable housing development within the past five years. In order to qualify for points in this category applicants must submit a narrative summarizing their previous experience. Supplemental documentation may be submitted as well, including, but not limited to, organizational and personal resumes, pictures and descriptions of previously completed projects, and testimonials from individuals and/or communities that the applicant previously partnered with or served. Points will be awarded at the discretion of IHCDA staff following the review of all documentation submitted.

The applicant narrative and any supporting documentation must be submitted in **Tab F_Capacity.**

Applicants that have previous IHCDA experience or that will be utilizing administrators are **NOT** eligible for points in this category.

7) *CHDO Certification* *Maximum Number of Points: 3*

An applicant that applies and is certified as a Community Housing Development Organization will receive three points.

**8.5 Leveraging of Other Sources** **Category Maximum Points Possible: 6**

Points will be awarded to applicants whose proposed project has received a firm commitment to leverage other funding sources. A "firm commitment" means that the funding does not require any further approvals.

"Other Funding Sources" include (but are not limited to) private funding, funds from a local community foundation, volunteer labor, Federal Home Loan Bank funding, federal, state or local government funds, in-kind donations for labor or professional services, sweat equity, donated material and equipment. Labor, property, funds, or other sources of leveraging donated by the applicant to itself, or by a principal or investor in the development, are not eligible. Banked or shared match is not eligible.

Points will be awarded based on the Amount of Funding divided by the Total Development Costs:

| Percentage of Total Development Costs | Points |
|---|---|
| .50% to 1.99% | 1 |
| 2.00% to 3.99% | 2 |
| 4.00% to 5.99% | 3 |
| 6.00% to 7.99% | 4 |
| 8.00% to 9.99% | 5 |
| Greater than 10% | 6 |

To receive points in this category, the applicant must submit the following in **Tab O_Financial Commitments:**

- Provide a letter from the appropriate authorized official approving the funds. The letter must include a description of the type of approved funding for the proposed development and the amount of funding.
- In-Kind Donations – Labor or Professional Services: Submit commitment letter from donor(s) specifying number of hours they intend to donate and their professional service pay rate.
- In-Kind Donations – Sweat Equity: Submit a copy of sweat equity policy.
- In-Kind Donations – Donated Material and Equipment: Submit commitment letter from donor(s) specifying either the total value of the donated materials or the rental equipment rate and number of hours the equipment will be donated.

**8.6 Bonus** **Category Maximum Points Possible: 5**

1) *Bonus* *Maximum Number of Points: 5*

Points will be awarded to applications that are submitted according to IHCDA's submittal guidelines (see list below), and which pass Threshold with one or less technical errors or incomplete information.

To receive points in this category, the applicant must:

- Submit a searchable PDF of the application on the OneDrive site;
- Submit an Excel file of the application on the OneDrive site;
- Answer all questions in the policy and application;
- Submit all required threshold items in the correct tabs;
- Submit all required threshold items in the correct form (mailed and/or on the One Drivesite); and
- Label and include all tabs on the OneDrive site as described in the Application Policy. All tabs must be included regardless of whether documentation is required in each tab.

## Part 9: Glossary of Terms

Below are definitions for commonly used terminology found throughout the IHCDA HOME application policy and forms and applicable to the IHCDA HOME program.

*Administrator:* A procured entity that will assist carrying out the HOME award.

*Beneficiary:* The household or unit that received homeowner repair work as a result of the HOME award.

*CHDO:* A Community Housing Development Organization. A non-profit, community- based organization with the capacity to develop affordable housing for the community it serves, as defined in the HOME rule and as certified by IHCDA. Participating Jurisdictions (IHCDA) must set aside a minimum of 15% of their HOME allocations for activities in which CHDOs are the owners, developers, and/or sponsors of the housing.

*Clarification:* A clarification is any question or concern IHCDA may have regarding an applicant, proposed development, or other issue that does not meet the definition of a technical correction, as defined below. The number of clarifications an applicant receives will not impact its score.

*Comprehensive Community Development:* Every community strives to be a place where people choose to live, work, and play. Comprehensive development means that a community's potential lies in the identification and creation of a shared vision, planned by local leadership, and carried out by an array of partners. When successful, it yields results beyond what can be achieved by individual organizations or disparate programs because of the unique synergy they generate. A thriving community is a community with job opportunities, strong schools, safe neighborhoods, a full range of housing choices, and a vibrant culture. Comprehensive development marshals resources and deploys coordinated strategies in a concentrated area to create opportunities for others in the community to take prudent risks and reap the rewards. The demolition of blighted structures, the rehabilitation of long-vacant housing and the creation of new community amenities and retail opportunities serve as a tipping point for future development through market forces.

*Development:* The HOME activity proposed in the application.

*HOME:* The Home Investment Partnerships Program as created by the National Affordable Housing Act of 1990.

*IHCDA:* Indiana Housing and Community Development Authority

*Income Limits:* Maximum incomes as published by HUD for developments giving the maximum Income Limits per unit for beneficiary (30%, 40%, 50%, 60% and 80% of median) units.

*Large City:* For purposes of this policy, a large city is defined as a city with a population of 75,000 or more. To qualify as being located within a large city, the development must be located within one mile of the zoning jurisdiction and/or use city utility services (water and sewer).

*Median Income:* A determination made through statistical methods establishing a middle point for determining income limits. Median is the amount that divides the distribution into two equal groups, one group having income above the median and one group having income below the median.

*MOU:* A Memorandum of Understanding (MOU) is a document describing a bilateral or multilateral agreement between two or more parties.

*Narrative:* A written description by the applicant that describes the application question and generally supports the need of the development.

*Rural: A development is considered to be rural if it meets one of the following criteria:*

a. The development is located within the corporate limits of a city or town with a population of 14,999 or less; or

b. The development is located in an unincorporated area of a county that does not contain a city or town that meets the definition of large city or small city as set forth in this glossary; or

c. The development is located in an unincorporated area of a county whereas;

i. The development is outside the 2-mile jurisdiction of either a large city or small city as defined in this glossary; and

ii. The development does not have access to public water or public sewer from either the large city or small city as defined in this glossary.

*Small City:* For purposes of this policy, a small city is defined as a city with a population of between 15,000 and 74,999. To qualify as being located within a small city, the development must be located within one mile of the zoning jurisdiction and/or use city utility services (water and sewer).

*Technical Correction:* A technical correction occurs when an applicant does not provide sufficient information or documentation to meet the IHCDA HOME program threshold requirements as defined in section 7.2 of this policy. Technical Corrections may occur when the required information or documentation is not submitted or is vague or incomplete. IHCDA reserves the right to classify other application errors or omissions as technical corrections at its own discretion. Applicants that receive two or less technical corrections may receive bonus points as defined in the Bonus scoring section of this policy.

*Veteran:* A person who served in the active military, naval, or air service.

*Visitability:* Visitability is defined as design concepts that allow persons with mobility impairments to enter and stay, but not necessarily live, in a residence. There are three (3) specific design elements that must be incorporated to satisfy the visitability mandate:

- Each unit must contain at least one (1) zero-step entrance on an accessible route. This can be any entrance to the unit;

- All main floor interior doors (including bathroom doors and walk-in closets) in each unit must provide at least at least 31 ¾ inches of clear opening width; and
- Each unit must contain at least one (1) half or full bathroom on the main level that is accessible per ICC A117.1.Section 1004.11.

# Part 10: Development Fund

## 1.1 Overview

The Indiana Affordable Housing and Community Development Fund ("Development Fund") was established in 1989 to provide financing options for the creation of safe, decent, and affordable housing and for economic development projects in Indiana communities. Development Fund regulations may be found in Indiana Code 5-20-4. Developments also involving federal funding (e.g. HOME Investment Partnership Program or Community Development Block Grant), tax-exempt bonds, or Low-Income Housing Tax Credits ("LIHTC") must comply with the requirements of those programs.

The Development Fund provides a loan of up to $500,000 (or a grant in limited special circumstances) for eligible activities as defined within this policy.

For more detailed information on the Development Fund program please consult the Development Fund Manual.

## 1.2 How to Apply

Development Fund awards are approved through the IHCDA Development Fund Application or in conjunction with LIHTC applications through the Qualified Allocation Plan ("QAP"), HOME applications through the HOME funding round, or with CDBG applications through the CDBG funding round.

Development Fund requests in conjunction with other funding sources must be submitted in accordance with the application procedures and deadlines for those programs.

## 1.3 Eligible Applicants

Applicants eligible to apply in conjunction with a HOME application include nonprofit corporations and local units of government. IHCDA must allocate at least 50% of the fund to recognized nonprofit corporations under Section 501(c)(3) of the U.S. Internal Revenue Code.

Awardees with current Development Fund awards are eligible to apply for additional funding. All outstanding awards must be current (if loans), in compliance with all program requirements, and otherwise in good standing in order to be considered for additional awards. However, no individual project sponsor or its affiliates may hold more than 20% of the Development Fund's total portfolio at any one time.

Individuals or organizations currently on IHCDA's suspension or debarment list are not eligible to apply for Development Fund awards.

## 1.4 Eligible Beneficiaries

The Development Fund can be used to finance assisted units for occupancy by households earning up to 80% of the area median income, as published annually by HUD. Indiana Code governing the Development Fund requires at least 50% of the dollars allocated to be used to serve "very low-income

households" (households earning less than 50% of the area median income). **Therefore, at least 50% of the Development Fund assisted units must be designated for households at or below 50% AMI, and the remaining Development Fund assisted units must be designated for households at or below 80% AMI.**

### 1.5 Eligible Residential Activities

Eligible HOME activities include, but are not limited to, acquisition, new construction, and/or rehabilitation of homes for sale, permanent rental units, and permanent supportive housing projects that have successfully completed the Indiana Supportive Housing Institute.

### 1.6 Eligible Activity Costs

For more information on eligible and ineligible activity costs please see §1.8 and §1.9 of the Development Fund Manual. Questions about eligible vs. ineligible soft costs under the Development Fund program can be directed to the IHCDA Underwriting and Closing Manager.

### 1.7 Match Requirements

Applicants for Development Fund must be able to document a local match in an amount of at least 10%. Acceptable match sources include in-kind donations, donated land, owner equity, building materials, loans, cash grants, or any combination of both in-kind and cash. Other sources of match may also qualify, **except for funds administered by IHCDA**.

### 1.8 Development Fund Activity Provisions

The Development Fund may provide loans or grants up to $500,000 per development. Development Fund grants will only be made in conjunction with special IHCDA initiatives as announced by IHCDA. Except for these special initiatives, IHCDA will only accept Development Fund applications for loans.

The Development Fund may be used for the following types of loans:

- Pre-development: to pay project pre-development expenses;
- Acquisition: to pay for purchase and closing costs for property acquisition;
- Construction: to pay for hard and soft costs of new construction and rehab projects;
- Permanent: to provide permanent financing to the project; and/or
- Bridge: financing to bridge the timing gap between project or program costs and cash from committed sources not yet available (equity).

Homebuyer projects are not eligible for permanent or bridge financing.

### 1.9 Loan Terms

The base interest rate for loans is 3%. The interest rate offered by IHCDA will be determined during underwriting. **Underwriting will start at 3% and make a final determination based on financial capacity. The final interest rate will not be less than 3%, but may exceed 3% based on capacity.**

### 1.10 Underwriting Guidelines

For more information on underwriting guidelines please see §2.4 of the Development Fund Manual. Questions about these guidelines can be directed to the IHCDA Underwriting and Closing Manager.

### 1.11 Affordability Period/Lien and Restrictive Covenants

Rental developments will be subject to a Lien and Restrictive Covenant Agreement that must be executed against every residential property constructed, rehabilitated, or acquired, in whole or in part, with Development Fund funds. If the award is made in conjunction with HOME or CDBG funding, the development will be subject to the applicable program affordability period.

Upon occurrence of any of the following events during the affordability period, the entire sum secured by the lien, without interest, shall be due and payable by developer and/or owner upon demand. Repayment may be demanded upon: (1) transfer or conveyance of the real estate by deed, land contract, lease, or otherwise, during the affordability period; (2) commencement of foreclosure proceedings by any mortgagee (or deed in lieu of foreclosure), within the affordability period; or (3) determination that units are not being used as a residence by a qualifying tenant or not leased according to the program affordability requirements. The award recipient will be responsible for repaying IHCDA. At the end of the affordability period, if the borrower/recipient has met all conditions, the lien will be released.

### 1.12 Income and Rent Restrictions/Ongoing Compliance

All Development Fund-assisted units in residential developments must be income and rent restricted. If the award is made in conjunction with HOME funding or is Development Fund only, then the HOME program income and rent limits will apply. Developments with Development Fund combined with another program must follow the recertification requirements of that program.

When Development Fund is combined with other funding sources, the audit/inspection cycle will occur based on the cycle and frequency prescribed by that program.

### 1.13 Modifications

IHCDA may consider requests for changes to the characteristics of a development. **A modification fee of $500 will be imposed if loan documentation has been finalized. Additionally, a $1,500 fee will be required if any legal documents, such as the recorded Lien and Restrictive Covenant, need to be amended as a result of the request.**

Approval of modification requests is at the sole discretion of IHCDA. IHCDA must evaluate each request to see how the change would have affected original funding and underwriting of the development as well as to ensure that the proposed change will not cause noncompliance.

When submitting a modification request, please provide the following:

a. Formal written request from the Owner/Developer detailing the specific request and the reason the request is needed
b. The impact to the project in the event the modification request is not approved

c. Modification fee of $500.00 if loan documentation has been finalized
d. Updated HOME application pages that reflect changes to the original application based on the current closing projections and/or proposed modification

At its discretion, IHCDA may request additional supporting documentation.

# HTF AND HOME INVESTMENTS PARTNERSHIP PROGRAM.

INSTITUTE POLICY

Housing Trust Fund and HOME Investment Partnerships Program
2019 Institute Policy
May 2019

**SUMMARY**
This policy describes the manner in which IHCDA will allocate part of its Fiscal Year 2019 funds under the Housing Trust Fund ("HTF") program in conjunction with a portion of the State's HOME Investment Partnerships Program Grant.

The Housing Trust Fund is designed to create new housing opportunities for households with extremely low-incomes (at or below 30% of area median income). By regulation, the focus of the HTF program is rental housing.

IHCDA will allocate a portion of its FY19 HTF funds for affordable rental housing, specifically for supportive housing for persons experiencing homelessness. HTF awards will be made to finance projects that have successfully completed the 2019 Permanent Supportive Housing Institute. Requests for these HTF/HOME combination awards may be made on a rolling basis. Additional information about eligible activities can be found within this policy manual. In addition to meeting the requirements of this policy, all proposed developments must also meet the requirements under the HOME program.

## Contents

1. Application Process
2. Eligible Applicants
3. Eligible Activities & HTF Program Requirements
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5. Rental Housing Requirements
6. Completeness & Threshold Review
7. Scoring
8. Glossary

## Available Online

HTF Program Webpage

## Part 1: Application Process

### 1.1 Overview and Funding Priorities:

The purpose of this Housing Trust Fund (HTF) application is to provide subsidies in the form of grants to selected applicants for the acquisition, rehabilitation and/or new construction of supportive housing for persons with extremely low-income (at or below 30% of area median income). Through this program, the Indiana Housing and Community Development Authority (IHCDA) seeks to improve the quality of existing housing stock in Indiana.

This program is designed to allocate HTF funds as financing in conjunction with funding from the State's HOME Investment Partnership Program Grant for those applicants that have completed the 2017 Permanent Supportive Housing Institute, and to be used for the rehabilitation and/or new construction of supportive housing among selected applicants having projects that meet the requirements of the program and IHCDA's goals for the program.

The applicant must demonstrate the following in its application:

1. The activities proposed are eligible, and provide a certification that the HTF-assisted housing units will comply with all HTF requirements;
2. The activity meets the needs of their specific community;
3. Serve populations that are extremely low-income and experiencing homelessness. The target population served by the development must be the target population that was identified based on community need and relevant data through the Supportive Housing Institute process;
4. Support geographical diversity as to the location of the HTF-funded projects;
5. It will comply with the requirements of the HTF program during the entire period that begins upon selection of the recipient to receive HTF funds, and ending upon the conclusion of all HTF-funded activities by making assurances;
6. The applicant's ability and financial capacity to undertake, comply, and manage the eligible activity;
7. The applicant's familiarity with the requirements of other Federal, State, or local housing programs that may be used in conjunction with HTF funds to ensure compliance with all applicable requirements and regulations of such programs; and
8. The applicant's experience and capacity to conduct an eligible HTF activity as evidenced by its ability to:
    - (i) Own, construct, or rehabilitate, and manage and operate an affordable multifamily rental housing development; or
    - (ii) Design, construct, or rehabilitate, and market affordable housing for homeownership.
    - (iii) That the applicant has the capacity to undertake the activities set forth in its application upon receipt of the HTF award and begin construction within 12 months of receipt of the award and complete the development within a 24 month period;
9. Proceed with the activity upon receipt of the award and begin construction within 12 months of receipt of the award;
10. Link the project to the revitalization of existing neighborhoods, preferably through a comprehensive approach (i.e. as part of a published and approved community revitalization plan);
11. Propose projects that are energy-efficient and are of the highest quality attainable within a reasonable cost structure; and,
12. Propose the use of state certified Minority Business Enterprise (MBE), Women Business Enterprise (WBE), Federal Disadvantaged Business Enterprise (DBE) Participation, Veteran-Owned Small

Business (VOSB), and/or Service Disabled Veteran Owned Small Business (SDVOSB) contractors, employees, and products when applicants are planning and undertaking their housing activities.

**1.2 HTF Application Forms and HTF Policy Discrepancies**

In the event of a conflict or inconsistency between the HTF Rental Policy and the HTF Application Form and/or Appendices, or additional documents, the procedures described in the HTF Application Policy will prevail.

**1.3 Permanent Supportive Housing Institute in the QAP**

HTF funds will be offered exclusively to developments that successfully completed the 2017 Indiana Supportive Housing Institute. To be eligible to submit an HTF supplemental application, a proposed project must meet all threshold requirements of this policy, including the specific threshold requirements applicable to supportive housing developments. For FY19 HTF funds, IHCDA will not entertain stand-alone applications.

Supportive housing developments must further the creation of community-based housing that targets the extremely low income (less than 30% AMI) with intensive service programs that have a direct impact on reducing homelessness through the Housing First model. Housing First is an evidence-based approach to engage and rapidly house individuals who are homeless into supportive housing and to provide intensive and flexible services to stabilize and support housing tenure.

Eligible applicants must have successfully fulfilled all requirements and demonstrated meaningful and successful participation in the 2019 Indiana Supportive Housing Institute for the specific development for which they are applying. The Indiana Supportive Housing Institute provides training and support to organizations that plan to create supportive housing. Tenant outreach, selection, property management and service plans must be approved as part of the Institute process and prior to submission of an application. Participation in the Institute is based on a competitive RFP selection process.

**1.4 Application Fee**

All fees should be made payable to IHCDA. If a check is returned for insufficient funds, the application will be immediately denied.

All applicants must submit a non-refundable $250 Application fee with each Application as a condition of having the Development considered.

**1.5 Application Submission**

The applicant must submit the following items to IHCDA's Real Estate Production Coordinator:

- Via IHCDA's OneDrive site:
    - One completed copy of the HOME/HTF application form.
    - All supporting documents required in the tabs. Please submit this information as separate, labeled PDF documents under the required labeled tabs. **Do not send one PDF containing all of the supporting documentation.**
    - Signed Environmental Review Record (May be submitted as a PDF)

- Via hard copy:
    - Application fee of $250

- One USB Flash Drive with all documents

Faxed applications will not be accepted.

The hard copy of the final application forms, completed environmental review forms, and application fee of $250 should be sent to:

Indiana Housing and Community Development Authority
ATTN: Real Estate Department Coordinator
RE: HOME Application
30 South Meridian Street, Suite 1000
Indianapolis, IN 46204

All applicants must retain a copy of this application package. Applicants that receive funding will be bound by the information contained herein.

Applicants must notify the Real Estate Department Coordinator and their Regional Analyst when they have uploaded documents to OneDrive.

***IHCDA will send an email confirmation to the applicant contact within one week of submission notifying the applicant that the application was received by IHCDA. Please notify the Real Estate Department Coordinator if the applicant would like to add an additional contact person for communications regarding its application.***

**1.6 Application Review**

Each application must address only one development. Reviews of applications follows the steps as outlined in this policy

| | |
|---|---|
| Step One - Completeness | On or before the application deadline, the applicant must provide all required documents, signatures and attachments. |
| Step Two - Threshold | The application must meet each of the applicable threshold criteria, including underwriting guidelines found in Section 6.5 below. After initial threshold review, IHDCA staff may contact an applicant to request clarification of threshold information contained in the pending application. The applicant will have the opportunity to respond on or before the due date provided by IHCDA. If the applicant does not respond to the threshold clarification letter and therefore threshold item(s) are still in question, the application will be disqualified. Points will be awarded to those applications where no clarifications are required. |
| Step Three - Scoring | Applications that pass the completeness and threshold reviews are then scored according to IHCDA's published scoring criteria. After initial score review, IHCDA staff may contact the applicant for |

further clarification of a scoring item. Failure to respond to the requested scoring clarification items by the due date and in the manner requested may result in application denial. Supporting documentation for scoring categories will not have the opportunity to be submitted after the initial application submission.

Funded applications will be announced at the published IHCDA Board Meeting date. Confirmation letters and score sheets will be uploaded to the OneDrive site by the close of business on the day of the Board Meeting. Applications that are not funded will be notified by IHCDA via denial letters and final score sheets being uploaded to the OneDrive site by the close of business on the day of the Board Meeting. Applications not funded will not be rolled over into the next funding round.

**1.6 IHCDA CDBG & HOME Program Manual**

The IHCDA *CDBG, HOME and HTF Program Manual* outlines the requirements for administering IHCDA's CDBG, HOME and HTF awards.

The Program Manual may be found at http://www.in.gov/myihcda/2490.htm

**1.7 HOME Past Awards**

Before an Applicant can apply for a new HOME award, any other HOME awards that the applicant has received from IHCDA must be drawn by a minimum of 25% of the award's total funding amount; those funded during the 2018 HOME Supplemental Round are exempt from this provision. HOME funds awarded within the last six months (from the last day signed on the contract agreement) are exempt from this requirement.

**1.9 Minimum Score Requirement**

An application must score at least 44 points to be considered for funding.

**1.10 Development Fund**

Applicants may apply for the Development Fund with this application. Applicants must provide documentation and explanation on an alternative source of finding if the Development Fund application is denied, or if Development Fund is not available.

More information on the Development Fund may be found in Part 10.

## Part 2: Eligible Applicants

### 2.1 HTF/HOME Program Eligibility

Eligibility will be determined based on:

1. Whether the development demonstrates a need for HTF in order to make a greater number of units affordable to extremely-low and very low households;

2. Whether the development meets State and Federal requirements of all programs for which the applicant is applying, including the threshold requirements;

3. Successful completion of the Permanent Supportive Housing Institute;

4. The availability of HTF/HOME funds.

### 2.2 Eligible Applicants

| National Housing Trust Fund (HTF) | Community Housing Development Organizations (CHDO) | 501(c)3 and 501(c)4 Not-For-Profit Organizations and PHAs* | Joint Venture Partnerships | For Profit Entities Organized Under the State of Indiana |
|---|---|---|---|---|
| Rental Housing Rehabilitation/ Adaptive Reuse | ✓ | ✓ | ✓ | Not Eligible |
| Acquisition and Rental Housing Rehabilitation | ✓ | ✓ | ✓ | Not Eligible |
| Rental Housing New Construction | ✓ | ✓ | ✓ | Not Eligible |

*PHAs are eligible to apply under the conditions set forth in 24 CFR 93.203.

Eligible developments can be located in any city, town or county located in Indiana. There is no geographic preference to the use of the HTF.

### 2.3 Ineligible Applicants

IHCDA reserves the right to disqualify from funding any application that has an applicant, sub-recipient, administrator, preparer, or related party of any of the aforementioned, with a history of disregarding the policies, procedures, or staff directives associated with administering any IHCDA program or program administered by any other State, Federal, or affordable housing entity. This includes, but is not limited to, the Indiana Office of Community and Rural Affairs, the U.S. Department of Housing and Urban Development (HUD), the U.S. Department of Agriculture - Rural Development, and the Federal Home Loan Bank.

Additionally, any entity currently on IHCDA's suspension or debarment list is ineligible to submit an application. IHCDA's Suspension and Debarment Policy can be found in the Program Manual Chapter 17.

**2.4 Religious and Faith-Based Organizations**

- *Equal treatment of program participants and program beneficiaries.* (1) *Program participants.* Organizations that are religious or faith-based are eligible, on the same basis as any other organization, to participate in the HTF program. Neither the Federal Government nor a State or local government receiving funds under the HTF program shall discriminate against an organization on the basis of the organization's religious character or affiliation. Recipients and subrecipients of program funds shall not, in providing program assistance, discriminate against a program participant or prospective program participant on the basis of religion or religious belief.
- *Beneficiaries.* In providing services supported in whole or in part with federal financial assistance, and in their outreach activities related to such services, program participants shall not discriminate against current or prospective program beneficiaries on the basis of religion, a religious belief, a refusal to hold a religious belief, or a refusal to attend or participate in a religious practice.
- *Separation of explicitly religious activities.* Recipients and subrecipients of HTF program funds that engage in explicitly religious activities, including activities that involve overt religious content such as worship, religious instruction, or proselytization, must perform such activities and offer such services outside of programs that are supported with federal financial assistance separately, in time or location, from the programs or services funded under this part, and participation in any such explicitly religious activities must be voluntary for the program beneficiaries of the HUD-funded programs or services.
- *Religious identity.* A faith-based organization that is a recipient or subrecipient of HTF program funds is eligible to use such funds as provided under the regulations of this part without impairing its independence, autonomy, expression of religious beliefs, or religious character. Such organization will retain its independence from Federal, State, and local government, and may continue to carry out its mission, including the definition, development, practice, and expression of its religious beliefs, provided that it does not use direct program funds to support or engage in any explicitly religious activities, including activities that involve overt religious content, such as worship, religious instruction, or proselytization, or any manner prohibited by law. Among other things, faith-based organizations may use space in their facilities to provide program-funded services, without removing or altering religious art, icons, scriptures, or other religious symbols. In addition, a HTF program-funded religious organization retains its authority over its internal governance, and it may retain religious terms in its organization's name, select its board members on a religious basis, and include religious references in its organization's mission statements and other governing documents.
- *Alternative provider.* If a program participant or prospective program participant of the HTF program supported by HUD objects to the religious character of an organization that provides services under the program, that organization shall, within a reasonably prompt time after the objection, undertake reasonable efforts to identify and refer the program participant to an alternative provider to which the prospective program participant has no objection. Except for services provided by telephone, the Internet, or similar means, the referral must be to an alternate provider in reasonable geographic proximity to the organization making the referral. In making the referral, the organization shall comply with applicable privacy laws and regulations.

Recipients and subrecipients shall document any objections from program participants and prospective program participants and any efforts to refer such participants to alternative providers in accordance with the requirements of §92.508(a)(2)(xiii). Recipients shall ensure that all subrecipient agreements make organizations receiving program funds aware of these requirements.

- *Structures.* Program funds may not be used for the acquisition, construction, or rehabilitation of structures to the extent that those structures are used for explicitly religious activities. Program funds may be used for the acquisition, construction, or rehabilitation of structures only to the extent that those structures are used for conducting eligible activities under this part. When a structure is used for both eligible and explicitly religious activities, program funds may not exceed the cost of those portions of the acquisition, new construction, or rehabilitation that are attributable to eligible activities in accordance with the cost accounting requirements applicable to the HTF program. Sanctuaries, chapels, or other rooms that a HTF program-funded religious congregation uses as its principal place of worship, however, are ineligible for HTF program-funded improvements. Disposition of real property after the term of the grant, or any change in the use of the property during the term of the grant, is subject to government wide regulations governing real property disposition (see 24 CFR parts 84 and 85).
- *Supplemental funds.* If a State or local government voluntarily contributes its own funds to supplement federally funded activities, the State or local government has the option to segregate the federal funds or commingle them. However, if the funds are commingled, this section applies to all of the commingled funds.

## Part 3: Eligible Activities & HTF Program Requirements

### 3.1 Eligible Activities

This program is intended to have a long-term impact on the availability and quality of the affordable housing stock in Indiana. The program is intended for the rehabilitation and/or new construction of supportive housing in conjunction with RHTC developments that have completed the Indiana Supportive Housing Institute and are eligible under the Housing First set-aside or the integrated supportive housing scoring category of the QAP. Acquisition only is not an eligible activity; however acquisition in conjunction with another activity is permitted.

- Rehabilitation, new construction, and acquisition/rehabilitation or acquisition/new construction of rental housing in the form of traditional apartments, single room occupancy units (SROs), or single family housing.
    - SRO housing consists of single room dwelling units that are the primary residence of the occupant(s). Neither kitchen nor bathroom facilities are required to be in each unit. However, if individual units do not contain bathroom facilities, the building must contain bathroom facilities that are shared by tenants. SRO housing does not include facilities for students.
- If HTF funds are used for acquisition of vacant land or demolition in conjunction with another activity, then construction must commence within 9 months of the demolition or acquisition.

### 3.2 Ineligible Activities

**The following are ineligible activities:**

- Preservation of existing affordable housing, including supportive housing. HTF must be used to create new affordable housing units;
- Refinancing of existing permanent debt;
- Development of housing for homebuyer programs;
- Performing owner-occupied rehabilitation;
- Group homes;
- Transitional housing;
- Acquisition, rehabilitation, or construction emergency shelters that are designed to provide temporary daytime and/or overnight accommodations for persons experiencing homelessness;
- Creation of secondary housing attached to a primary unit;
- Acquisition, rehabilitation, or construction of nursing homes, convalescent homes, hospitals, residential treatment facilities, correctional facilities, or student dormitories;
- Rehabilitation of mobile homes;
- Acquisition, rehabilitation, refinancing, or new construction if any part of a development or its land is located within the boundaries of a 100-year floodplain. A flood determination must be provided for each parcel associated with the project;
- Any housing activity funded under Title VI of NAHA, prepayment of mortgages insured under the National Housing Act, public housing developments, or acquisition, rehabilitation, or construction of any developments funded under HUD's former Rental Rehabilitation Program;
- Costs for supportive services, homeless prevention activities, or operating expenses;
- The use of commercial facilities for transient housing;
- Payment of HTF loan servicing fees or loan origination costs;

- Tenant-based rental assistance;
- Payment of back taxes.

In addition, IHCDA **does not** fund:

- Requests from individuals, political, social, or fraternal organizations;
- Endowments, special events, arts, or international projects;
- Scholarships requested by individuals;
- Institutions that discriminate on the basis of race, color, national origin, sex, religion, familial status, disability, sexual orientation, gender identity, or against victims of domestic violence, dating violence, sexual assault, or stalking in policy or in practice;
- Projects in furtherance of sectarian religious activities, impermissible lobbying, legislative or political activities;
- Medical research or medical profit-making enterprises.

**3.3 HTF and HOME Program Requirements**

The proposed HTF/HOME project must follow these minimum requirements, and all other requirements laid forth in the Program Manual, to be eligible for funding. For further details on each requirement, please see IHCDA's Program Manual at http://www.in.gov/myihcda/2490.htm.

- Recipients must comply with all regulatory requirements listed in 24 CFR Parts 91, 92 and 93.

Applicants should familiarize themselves with IHCDA's *CDBG, HOME & HTF Program Manual*. Requirements include, but are not limited to the following:

- **Lead Based Paint**:
  - Each recipient of a HOME award is subject to the HUD requirements of addressing lead-based paint hazards pursuant to 24 CFR Part 35. If a risk assessment is required, then all lead-based paint issues must be addressed.
  - Anyone who conducts lead-based paint activities in the State of Indiana must be licensed. Licenses are issued only after an applicant has successfully completed course certification by an accredited training facility and has passed the licensing examination administered by the ISDH. A separate license is required for each of the authorized lead disciplines. All licenses must be renewed every three years by successfully completing refresher training approved by the ISDH. Activities requiring licensing include:
    - Inspection for lead-based paint
    - Risk assessment for lead hazards
    - Clearance examination following lead abatement
    - Abatement of lead-based paint
    - Project design, supervision, and work in abatement projects
  - Anyone who is paid to perform work that disturbs paint in housing and child-occupied facilities built before 1978 must be EPA certified. This includes all firms, even sole proprietorships. Firms can't advertise or perform renovation activities covered by the regulation in homes or child occupied facilities built before 1978 without firm certification. Examples of the types of firms covered:
    - Residential rental property owners/managers
    - General contractors
    - Special trade contractors, including

- Painters
- Plumbers
- Carpenters
- Electricians

- Federal law requires that a "certified renovator" be assigned to each job and that all involved individuals be trained in the use of lead-safe work practices.
  - To become a certified renovator, a person must complete a renovator training course accredited by EPA or an EPA authorized program which will teach them how to work lead safe.
  - All remaining individuals must also be trained. They can either be certified renovators (meaning they successfully completed the accredited training) or they can have been trained on the job by a certified renovator (such training must be documented and the documents must be retained).

- **Section 504**:
  - Housing must meet the accessibility requirements of 24 CFR Part 8 which implements Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and covers multifamily dwellings, as defined in 24 CFR Part 100.201. It must also meet the design and construction requirements of 24 CFR 100.205 and implement the Federal Fair Housing Act Amendments of 1988 (42 U.S.C. 3601-3619).
- **Uniform Relocation Act:**
  - Each recipient of a HTF award is subject to the requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (URA). See IHCDA's Program Manual Chapter 4 for guidance on the regulatory requirements of the URA, as amended, the Federal regulations at 49 CFR Part 24, and the requirements of Section 104(d) of Title I of the Housing and Community Development Act of 1974, as amended.
- **Affirmative Marketing Procedure**
  - Rental housing with five or more HTF-assisted units must adopt IHCDA's Affirmative Marketing Procedures. See the IHCDA Program Manual Chapter 5 for guidance on Affirmative Marketing Procedures.
- **Section 3**:
  - Any recipient receiving an aggregate amount of $200,000 or more from one (1) or more of the HUD CPD programs (i.e. CDBG, HOME, NSP, HOPWA, ESG, etc.) in a program year must comply with the Section 3 requirements. Section 3 provides preference to low- and very-low-income residents of the local community (regardless of race or gender) and the businesses that substantially employ these persons, for new employment, training, and contracting opportunities resulting from HUD-funded projects.
- **Income Verification:**
  - An income verification is valid for a period of six months. If more than six months pass between income verification and contract execution/lease execution/purchase agreement, then a new income verification must be completed.
- **Procurement Procedures:**
  -
  - Each recipient of a HOME award will be required to provide proof of adequate builder's risk insurance, property insurance, and/or contractor liability insurance during construction and property insurance following construction for the assisted property throughout the affordability period of the award.

- If the recipient of the HOME award is a Local Unit of Government, or a non-profit not acting as a developer, the recipient must follow competitive procurement procedures when procuring all materials, supplies, equipment, and construction or professional services related to the HOME award. Please note that public non-for-profits (ie Housing or Redevelopment Authorities_ and public agencies may not act as Developers and must competitively procure.
- If the non-for-profit recipient is acting as a developer, competitive procurement standards are not required. To be considered a non-for-profit developer, the non-profit must meet the following criteria:
  - Must have site control (either through ownership or a lease) of the property;
  - Must be in sole charge of the development processes - and not just acting as a contractor, which includes:
    - Obtaining zoning and other approvals;
    - Obtaining other non-HOME financing for the project;
    - Selecting architect the, engineers, general contractors and other members of the development team; and,
    - Overseeing the progress of the work and cost reasonableness.

- **Environmental Review:**
  - To help facilitate timely expenditure of HOME and HTF funds, all applicants are required to complete and submit the Environmental Review Record (ERR) and Section 106 Historic Review at the time of application.
  - To complete the forms and the Release of Funds process, refer to the ERR Guidebook found at: https://www.in.gov/myihcda/2650.htm
  - As part of the Section 106 Historic Review process, IHCDA is required to submit all new construction projects to the Indiana Department of Natural Resources' State Historic Preservation Office (SHPO) for archaeology review. SHPO is statutorily required to complete this review within 30 days. Please plan your project timeline accordingly.
  - The applicant will receive their fully executed HOME award documents and will be allowed to draw funds only after the applicant has been allowed to publish a public notice and when the Release of Funds process is complete.
    Applicants may not purchase any property to be assisted with HOME or HTF funds, sign contracts, or begin rehab/construction until the ERR/Release of Funds process has been completed and approved.
- **Construction Standards and Physical Inspections:**
  - All IHCDA-assisted units must be inspected twice during the award period. The first inspection will occur when 50% of the funds drawn for single site projects, or when half the units are complete for scattered site projects. The second inspection will be conducted upon completion of the construction for the award. Site visits during construction may be conducted to monitor progress of all projects. The IHCDA Inspector will conduct the physical inspections.
- **Registering Vacancies:**
  - Applicants that are proposing to develop rental housing must register vacancies for HTF-assisted housing in the IndianaHousingNow.org affordable housing database.
- **Match:**
  - The match requirement for the HOME program is 25% of the total amount of HOME funds requested except HOME funds used for environmental review costs (pursuant to §92.206(d)(8)), planning costs (pursuant to §92.207); CHDO operating expenses

(pursuant to §92.208); capacity building (pursuant to §92.300(b)) of CHDOs; and predevelopment or seed money loans to CHDOs (pursuant to §92.301) when IHCDA waives repayment under the provisions of §92.301(a)(3) or §92.301(b)(3).

- Labor, property, funds, or other sources of match contribution donated by the applicant to itself, or by a principal or investor in the development, are not eligible for match as defined in §92.220(b)(4).
- If utilizing banked match, the applicant must have sufficient unencumbered banked match available at time of application.
- All required match must be committed by the time closeout documentation is submitted.
- If utilizing a tax exemption as a source of match, the applicant must have a signed letter from the local unit of government that lists the property or properties receiving the exemption, the length of the exemption, and the total value of the exemption.

- **Davis Bacon:**
  - Each recipient of a HOME award must follow the Davis Bacon requirements found in 29 CFR Parts 1, 3, and 5 to ensure workers receive no less than the prevailing wages being paid for similar work for the following type of projects:
    - Rehabilitation or new construction of a residential property containing 12 or more HOME-assisted units; and
    - Affordable housing containing 12 or more units assisted with HOME funding regardless of whether HOME funding is used for construction or non-construction activities.
    - Such properties may be one building or multiple buildings owned and operated as a single development.
    - Public Housing Authorities (PHAs) using PHA funds in conjunction with IHCDA funds are subject to Davis Bacon requirements.

- **Capital Needs Assessment:**
  - Projects performing the rehabilitation activity with a total of 26 or more units (the total of HOME/HTF-assisted and non-HOME/HTF assisted units) must complete and provide a Capital Needs Assessment (CNA).
- **Federal Programs Ongoing Rental Compliance:**
  - Recipient must ensure that each owner of a HTF-assisted rental project enters tenant events into IHCDA's Indiana Housing Online Management System at https://ihcdaonline.com/ within 30 days of the tenant's event date. Tenant events include move-ins, move-outs, recertification, unit transfers, and rent and income changes. In addition, Annual Owner Certification Rental Reports must be submitted electronically using the Indiana Housing Online Management System throughout the affordability period in the Annual Rental Report. See IHCDA's Program Manual for further guidance.
  - Recipient must ensure that there is a written lease between any tenant and the owner of rental housing assisted with HTF funds. The term of the lease may not be less than one year, unless a shorter period is specified upon mutual agreement between the tenant and the owner. The lease may not contain any of the prohibited provisions set forth in 24 CFR 93.303

- Recipient shall ensure that written tenant selection policies and criteria for the project are adopted and followed that comply with 24 CFR 93.303 and the additional requirements as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual, as amended from time to time by IHCDA.
- In accordance with 93.404(d), the recipient must provide IHCDA with the financial documentation and/or reports needed by IHCDA to conduct its examination of the financial condition of the project, if project has ten (10) or more assisted units.
- Rental housing developments must assist households at or below 30% of the Area Median Income for the county, as published by HUD and distributed by IHCDA. Units must be both income and rent restricted at the 30% AMI level. Households must meet the definition of "extremely low income families" families at 24 CFR 93.2.).

- **LEP**:
  - Persons who, as a result of national origin, do not speak English as their primary language and who have limited ability to speak, read, write, or understand English ("limited English proficient" or "LEP") may be entitled to language assistance under Title VI in order to receive a particular service, benefit, or encounter. In accordance with Title VI of the Civil Rights Act of 1964 and its implementing regulations, the recipient must agree to take reasonable steps to ensure meaningful access to activities funded by federal funds for LEP persons. Any of the following actions could constitute "reasonable steps", depending on the circumstances: acquiring translators to translate vital documents, advertisements, or notices; acquiring interpreters for face to face interviews with LEP persons; placing advertisements and notices in newspapers that serve LEP persons; partnering with other organizations that serve LEP populations to provide interpretation, translation, or dissemination of information regarding the project; hiring bilingual employees or volunteers for outreach and intake activities; contracting with a telephone line interpreter service; etc.
- **Nondiscrimination Requirements:**
  - Recipient must follow the non-discrimination requirements of the Fair Housing Act, the Violence Against Women Reauthorization Act of 2013, and the Equal Access to Housing in HUD Programs Regardless of Sexual Orientation or Gender Identity rule.
- **Broadband Infrastructure:**
  - As described in the HUD Final Rule 81 FR 92626, any new construction or substantial rehabilitation of more than four rental units must provide for installation of broadband infrastructure, as defined in 24 CFR 5.100, except when IHCDA determines and documents that one or more of the exceptions listed in HUD Final Rule 81 FR 92626 apply. Each unit should have cables, fiber optics, wiring, or other permanent (integral to the structure) infrastructure, including wireless infrastructure, which is capable of providing access to Internet connections in individuals housing units.
- **Tenant Selection Plan**
  - All HOME-funded properties must create a written tenant selection plan that meets all requirements outlined in Part 4.2E of IHCDA's Federal Programs Ongoing Rental Compliance Manual, as amended from time to time. This includes compliance with the nondiscrimination requirements of the Fair Housing Act, Violence Against Women Reauthorization Act, Equal Access to Housing in HUD Programs Regardless of Sexual Orientation or Gender Identity Rule, and the 2016 HUD Office of General Counsel Guidance on Criminal Records.

- **SAM and DUNS:**
  - Applicants must register for System Award Management (SAM) and have a valid DUNS in order to apply for HOME and HTF.
- **HMIS**:
  - Applicants proposing permanent supportive housing will be required to participate in the Homeless Management Information System (HMIS).

## 3.4 Property Standards

All HTF funded projects must meet the property standards outlined in 93.301.

- Developments must use Uniform Physical Condition Standards (UPCS). A listing of those standards can be found in the Multi-Family Checklist. Beyond the UPCS standards, projects must also comply with:
  - IHCDA Rehabilitation Standards (see Exhibit A); and,
  - The stricter of the local rehabilitation standards or the Indiana State Building Code.
- The development must meet the accessibility requirements at 24 CFR Part I, which implements Section 504 of the Rehabilitation Act of 1973.
- Covered multi-family units, as defined at 24 CFR 100.201, must meet the design and construction requirements at 24 CFR 100.205, which implements the Federal Fair Housing Act Amendments of 1988.
- Any units utilizing gas appliances must provide carbon monoxide detectors in addition to standard smoke detectors.
- Newly constructed units must meet additional energy efficiency standards for new construction pursuant to section 109 of the Cranston-Gonzalez National Affordable Housing Act.
- Where relevant, the housing must be constructed to mitigate the impacts of potential disaster, in accordance with State and local codes, ordinances, or other State and local requirements, or such other requirements as HUD may establish.

## 3.5 Affordability Requirements

The affordability period for all HTF assisted units is 30 years; if those units are layered with HOME funding, the units must meet the HTF affordability period.

Units which use only HOME funding must use the following periods of affordability:

| Amount of HOME subsidy per unit: | Affordability Period |
|---|---|
| Under $15,000 | 5 years |
| $15,000 - $40,000 | 10 years |
| Over $40,000 - or any rehabilitation/refinance combination activity | 15 years |
| New construction or acquisition of newly constructed transitional, permanent supportive, or rental housing | 20 years |

HTF subsidized activities must be secured throughout the affordability period by a recorded lien and restrictive covenant agreement created by IHCDA. The recipient shall comply with the following requirements of the HTF Program throughout the affordability period: (1) ensuring that the property meets the Property Standards set forth in 24 CFR 93.301; ensuring that the tenants meet the affordability requirements set forth in 24 CFR 93.205 by documenting and verifying the income of tenants as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual, as amended from time to time by IHCDA; (3) submitting annual tenant events and annual owner certifications to IHCDA through its online reporting system as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual; (4) participating in periodic monitoring and inspections of the Property by IHCDA and/or the U. S. Department of Housing and Urban Development ("HUD"); (5) complying with the Federal income and rent limits issued by HUD and published annually on IHCDA's website; (6) providing IHCDA with information regarding unit substitution and filling vacancies, if the Project has floating units; and (7) ensuring that each tenant enters into a lease that does not contain HUD prohibited lease language as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual. The affordability period begins after the project has been completed and the completion forms have been submitted to and approved by IHCDA. During the affordability period all HTF program rental requirements apply to the property. See IHCDA's *Federal Programs Ongoing Rental Compliance Manual* for a full discussion of affordability period compliance.

HOME subsidized activities must be secured throughout the affordability period by a recorded lien and restrictive covenant agreement created by IHCDA. The recipient shall comply with the following requirements of the HOME Program throughout the affordability period:

1. Ensuring that the property meets the Property Standards set forth in 24 CFR 92.251;
2. Ensuring that the tenants meet the affordability requirements set forth in 24 CFR 92.252 by documenting and verifying the income of tenants as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual, as amended from time to time by IHCDA;
3. Submitting annual tenant events and annual owner certifications to IHCDA through its online reporting system as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual;
4. Participating in periodic monitoring and inspections of the Property by IHCDA and/or the U. S. Department of Housing and Urban Development ("HUD");
5. Complying with the Federal income and rent limits issued by HUD and published annually on IHCDA's website;
6. Providing IHCDA with information regarding unit substitution and filling vacancies, if the Project has floating units; and
7. Ensuring that each tenant enters into a lease that does not contain HUD prohibited lease language as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual. The affordability period begins after the project has been completed and the completion forms have been submitted to and approved by IHCDA. During the affordability period all HOME program rental requirements apply to the property. See IHCDA's *Federal Programs Ongoing Rental Compliance Manual* for a full discussion of affordability period compliance.

If HTF and HOME funding are layered, the HTF affordability requirements will apply.

**3.6 Lien and Restrictive Covenant Agreement**

Each recipient of a HTF award must ensure that a lien and restrictive covenant is executed and recorded against every property constructed, rehabilitated, or acquired, in whole or in part, with HTF funds. Upon the occurrence of any of the following events during the Affordability Period, the entire sum secured by the lien shall be due and payable by developer and/or owner upon demand. Repayment may be demanded upon: (1) Transfer or conveyance of the real estate by deed, land contract, lease, or otherwise, during the Affordability Period; (2) Commencement of foreclosure proceedings by any mortgagee (or deed in lieu of foreclosure), within the Affordability Period; (3) The real estate no longer meets the property standards set forth in 24 CFR 93.301.; (4) HTF-assisted units are not being used by qualifying tenants as their principal residence; (5) annual tenant events and annual owner certifications are no longer being submitted to IHCDA through its online reporting system as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual; (6) non-compliance with the federal income and rent limits issued by HUD; and (7) units are not leased in accordance with the requirements set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual.

The recipient of the HTF award will be responsible for repaying IHCDA any HTF funds utilized for any housing constructed, rehabilitated, or acquired that does not remain affordable and in compliance in accordance with 24 CFR 93.302 for the entire Affordability Period. Recapture is not prorated; failure to meet the entire affordability period will result in full repayment of the HTF award.

**3.7 Geographic Diversity**

IHCDA will make every effort to distribute HTF funds geographically. The ability to do so may be limited by the location of eligible applications and projects which receive adequate scoring to be funded.

Applicants for HTF funds must have completed the Indiana Supportive Housing Institute. Teams are selected and admitted into the Institute based on the criteria laid out in an annual Request for Proposals (RFP). During review of the RFP responses, IHCDA staff considers geographic diversity as part of its evaluation to ensure that we are creating supportive housing developments throughout the state. In addition, the applicant must demonstrate need for supportive housing as supported by local data sources, including but not limited to data from the Point In Time Count and other data sources collected by the Continuum of Care.

**3.8 Award Term**

The HTF and HOME awards must be fully expended within a 24 month period. The award generally expires on the last day of the month, 24 months following execution of the award agreement by the recipient and IHCDA.

## Part 4: Subsidy Limitations & Eligible Activity Costs

### 4.1 Subsidy & Budget Limitations

The maximum request amount per application is $1,700,000 for eligible rental projects from both HTF and HOME.

Applicants may request a maximum of $1,200,000 of HOME funding, and a maximum of $500,000 HTF – the amount requested must supported by the below subsidy limitations and through IHCDA's subsidy layering analysis. At IHCDA's discretion, IHCDA may underwrite projects with an increase in HTF and a decrease in HOME funding.

*Subsidy Limitations*

IHCDA will have two sets of subsidy limitations. HTF and HOME limits targeting 30% and 40% AMI will be as follows:

| Bedroom Size | Per Unit Subsidy Limit |
|---|---|
| 0 | $90,000 |
| 1 | $105,000 |
| 2 | $120,000 |
| 3 | $145,000 |
| 4+ | $160,000 |

HOME assisted units targeting 50% and 60% AMI will be as follows:

| Bedroom Size | Per Unit Subsidy Limit |
|---|---|
| 0 | $72,000 |
| 1 | $84,000 |
| 2 | $96,000 |
| 3 | $116,000 |
| 4+ | $128,000 |

They will be applied statewide and are adjusted by the number of bedrooms per unit.

The decision to use the above and apply them statewide is based on an analysis of the actual total development costs of affordable multifamily rental housing applications in Indiana from 2010-2015 and an analysis of costs to ensure the projects do not take on substantial debt. Two separate analysis were conducted. The first compared projects in large cities (population of 75,000 or greater), small cities (population of 15,000-74,999) and rural localities (population under 14,999); the second compared the four evaluation regions as set by IHCDA. While there is some difference in individual project costs, there is relatively little variation in the 2010-2015 averages through both scenarios. The per/unit subsidy for each of the geographical subsets did not greatly differ from either each other and, or from the state

average. The highest total development cost per unit can be found in the small city category; the difference between the statewide average is less than 8% higher. Large cities had the lowest cost per unit; there was only a 4% difference in cost per unit compared to the statewide average.

It is important to note that the cap is not the only mechanism. IHCDA will use to allocate no more HTF funds than allowable and necessary for project quality and affordability. Each application for HTF funding will be reviewed and analyzed in accordance with IHCDA's underwriting process, which includes a subsidy layering review. IHCDA staff has extensive experience in this area, including through its administration of HOME. The review includes an examination of sources and uses (including any operating or project-based rental assistance) and a determination that all costs are reasonable. Through its underwriting process, IHCDA will ensure that the level of HTF subsidy provided: 1) does not exceed the actual HTF eligible development cost of the unit, 2) that the costs are reasonable and in line with similar projects across the state, 3) the developer is not receiving excessive profit, and 4) HTF funding does not exceed the amount necessary for the project to be successful for the required 30 year affordability period.

As required by HUD, the HTF maximum subsidy limits will be assessed and adjusted annually. IHCDA's review for the next program year will be further informed by the first years' experience working with developers and the HTF requirements as well as the issuance of HUD guidance on using HTF funding for operating assistance and reserves.

Minimum amount of HTF and HOME funds to be used for rehabilitation or new construction is $1,001 per unit.

*Budget Limitations*

- HTF funds cannot be used for reserve accounts for replacement or operating costs, but may be used as a Rent-Up Reserve.
- All subsidies must be secured throughout the affordability period by a written, legally binding, recorded restrictive covenant.

IHCDA may approve, at their sole discretion, requests for higher per unit subsidy limits dependent upon verification of the need for increased costs.

**4.2 Form of Assistance**

HTF and HOME funds through this policy will be awarded to the recipient in the form of a grant. Award documents must be executed in order to access funds and will include, but are not limited to: award agreement, resolution, and a lien and restrictive covenant agreement.

The applicant may then provide the HTF/HOME awards as a forgivable, amortized, or deferred loan to as many other entities as it chooses, known as subgrantees. However, subgrantees must be identified in the application and approved by IHCDA.

A title company is required to be used for all loans that occur between the IHCDA recipient and the subgrantee of the program. The IHCDA recipient must execute a promissory note, mortgage, lien and restrictive covenant agreement, and other documents as directed by IHCDA in order to secure IHCDA's investment in the assisted property. The recipient is required to deliver these documents to the county recorder's office for recording. These documents will be reviewed during monitoring visits.

### 4.3 Eligible Activity Costs

The bolded items listed below are included in the application budget. If you have a question about which line item an expense goes under, contact your IHCDA Real Estate Production Analyst.

**ACQUISITION** – Limited to the purchase price and related costs associated with the acquisition of real property. Recipients must use a title company when purchasing or selling assisted properties.

**DEMOLITION** – Costs associated with the demolition and clearance of existing structures.

**DEVELOPER'S FEE** – Developer's fees for the total award (HOME and HTF) may not exceed 15%. Additionally, the total of developer's fee, soft costs, and environmental review cannot exceed 20% of the total HTF/HOME request.

**ENVIRONMENTAL REVIEW** – This line item includes expenses associated with the NEPA compliance Environmental Review, which is a requirement of the Release of Funds process. This does not refer to a Phase I Environmental Assessment. Those expenses should be included in the soft costs line item. This line item along with developer's fee, and soft costs cannot exceed 20% of the HOME request. Eligible costs for this line item are generally between $2,000 and $5,000 and include professional services, publication costs, photocopying, and postage. For further information regarding this activity, please read the Environmental Review Guide found in the IHCDA CDBG & HOME Program Manual.

**LEAD HAZARD TESTING** – Costs associated with lead hazard testing includes Risk Assessment, Clearance Test, etc. The limits for this line item are $1000 per unit.

**NEW CONSTRUCTION**

Eligible costs include:

- Hard costs associated with new construction activities;
- Utility connections including off-site connections from the property line to the adjacent street;
- Site work related to driveways, sidewalks, landscaping, etc.
- Related infrastructure costs - improvements to the development site that are in keeping with improvements of surrounding, standard developments. Site improvements may include on-site roads and water and sewer lines necessary to the development
- Stoves, refrigerators, built-in dishwashers, garbage disposals, and permanently installed individual unit air conditioners

**REHABILITATION**

Eligible costs include:

- Hard costs associated with rehabilitation activities
- Lead-based paint interim controls and abatement costs.
- Mold remediation
- Site work related to driveways, sidewalks, landscaping, etc.

- Stoves, refrigerators, built-in dishwashers, garbage disposals, and permanently installed individual unit air conditioners
- Utility connections and related infrastructure costs - off-site connections from the property line to the adjacent street are eligible when it is deemed a threat to health and safety. Improvements to infrastructure when there will be no rehabilitation work done on the actual house to be served

**RETAINAGE POLICY** - IHCDA will hold the final $5,000 of an award until, closeout documentation, and completion reports are received and approved. Closeout documentation will not be approved until the final monitoring and inspection is completed and all associated findings and/or concerns are resolved.

**4.4 Ineligible Activity Costs**

- Annual contributions for operation of public housing
- Commercial development costs **-** All costs associated with the construction or rehabilitation of space within a development that will be used for non-residential purposes such as offices or other commercial uses. This does not include the common area used by tenants of rental property or the leasing office of the apartment manager. HOME awards cannot be used to underwrite any portion of commercial development costs. The expenses incurred and income to be generated from commercial space must be reported in a separate "Annual Expense Information" sheet and 15-year proforma.
- Costs associated with any financial audit of the recipient.
- Costs associated with preparing an application for funding through IHCDA
- Cost of supportive services
- General operating expenses or operating subsidies
- Loan guarantees
- Mortgage default/delinquency correction or avoidance
- Providing tenant based rental assistance
- Purchase or installation of equipment, furnishings, tools, or other personal property that is not an integral structural feature, such as window air conditioner units or washers and dryers.
- Purchase or installation of luxury items, such as swimming pools or hot tubs
- Any additional prohibited activities and fees as listed in 93.204.

**4.5 Allocating Costs in Mixed-Income Developments**

HTF and HOME may only pay actual costs related to HTF-assisted units and HOME assisted units. If the units in a development are comparable (in terms of size, features and number of bedrooms), then the actual costs can be determined by pro-rating total development costs. HTF funds could pay the pro-rated share of the HTF-assisted units. When units are not comparable, the applicant must allocate the HTF costs on a unit-by-unit basis, charging only actual costs to the HTF program. Because units in rental developments with-the "floating" HTF designation must be comparable, an applicant should always pro-rate costs in these developments. When units are generally comparable but vary slightly in size or amenities, a combination of the two approaches may be used.

**Unit Size** - Comparability in size is defined by the bedroom count and square footage of individual units. Not all units with the same number of bedrooms are comparable in size. If there is a substantial difference in the square footage of two units with the same number of bedrooms, the units are not considered comparable.

**Amenities** - Comparability in amenities means similar fixtures, appliances and other features. In many mixed-income developments, to receive varying rents, the quality and types of amenities may vary among units. For instance, a development might charge a higher rent for a unit with wall-to-wall carpeting, garbage disposal, dishwasher, and finer fixtures than for a unit without these amenities. Thistype of development does not typically have comparability of units, unless there is an equal distribution of assisted and non-assisted units that have these amenities.

**Common Costs** - Common costs are costs incurred for acquisition of improved or unimproved real property that benefits all residents of units in a development, rehabilitation or construction of shared systems (heating, plumbing, roofing) or shared facilities (community rooms, laundry facilities located in residential buildings); and on-site improvements. Costs associated with a development's on-site management office or the apartment of a resident manager may be counted as common costs. The manner in which the costs for common elements of a development may be charged is dictated by the method chosen for allocating costs.

**4.6 Program Income**

Income generated by CHDOs acting as owners, sponsors, or developers of HOME units may be retained by the CHDOs but it must be used for housing activities that benefit low-income families as provided in 24 CFR 92.300(a)(2). However, funds recaptured because housing no longer meets affordability requirements is not considered CHDO proceeds and must be returned to IHCDA.

Income generated by not-for-profits or for-profits, acting as developers of HOME units, may be retained by the developer and is not subject to HOME Program requirements.

Additionally, all legal documents, such as mortgages, security agreements, UCC financing statements, and liens executed by the IHCDA recipient, beneficiary, or subrecipient receiving assistance, must be recorded at the county recorder's office. These documents must be submitted to IHCDA at closeout along with the IHCDA recipient's completion reports and will be reviewed during monitoring visits conducted by IHCDA staff.

## Part 5: Rental Housing Requirements

### 5.1 Eligible Projects

HOME/HTF projects can propose rental activities with this policy and corresponding application forms.

### 5.2 Eligible Rental Activities

Eligible activities include new construction, rehabilitation only, acquisition/rehabilitation or acquisition/new construction. Acquisition is allowed only in conjunction with the rehabilitation or new construction activity and is ineligible as a stand-alone activity. Permanent rental housing units may not be used for temporary or emergency housing at any time. Eligible rental activities also include the rehabilitation or acquisition/rehabilitation of assisted-living facilities as long as they meet IHCDA's definition. IHCDA defines an assisted living facility as living arrangements in which some optional services are available to residents (meals, laundry, medication reminders), but residents still live independently within the assisted-living complex. Residents of such facilities pay a regular monthly rent, and then pay additional fees for the services that they desire.

All households occupying HTF-assisted rental units must be income-qualified based at or below 30% of area median income and all units must be rent restricted at the 30% rent limit. See the *Federal Programs Ongoing Rental Compliance Manual* for more information on household qualification.

### 5.3 Income Restrictions

HTF-assisted rental units will income-restricted for occupancy by extremely low-income households, defined as households that are certified as having incomes at or below the 30% area median income HTF income limit, as published by HUD.

IHCDA has posted the 2018 limits – these can be found through IHCDA's RED Notices. IHCDA will release a new RED notice when the 2019 limits are available through HUD.

All households that occupy HTF-assisted rental housing units must be income certified at the time of move-in and then recertified on an annual basis. The 24 CFR Part 5 (Section 8) definition of household income applies.

### 5.4 Rent Restrictions

HTF-assisted rental units will be rent-restricted at the 30% rent restriction throughout the affordability period to ensure that the units are affordable to extremely low-income households. Please refer to the most recent HTF rent limits. The 2016 rent limits for Indiana (effective 7/1/16) can be found on HUD's website at
https://www.hudexchange.info/resource/reportmanagement/published/HTF_RentLimits_State_IN_2016.pdf

The following restrictions apply:

- Published rent limits include the cost of any tenant-paid utilities. For all utilities that the tenant will be responsible for you must subtract any IHCDA or HUD approved utility allowance from the published rent limit. For example, if the rent limit in a given county is $300 with a utility allowance for gas heat of $28, $20 for other electric, and $13 for water, the maximum allowable

rent would be $239 for a unit where the tenant pays all the above utilities ($300 - $28 - $20 - $13 = $239).

- All units must be leased for initial occupancy within 18 months.
- If a SRO-unit has both food preparation and sanitary facilities, then use the zero bedroom (efficiency) unit rent or 30% of the household's adjusted income, whichever is most restrictive.
- If a SRO-unit has neither food preparation nor sanitary facilities, or only one of either, then the rent may not exceed 75% of the fair market rent (FMR) for a zero bedroom unit. For example, if the FMR for a zero bedroom unit in a given county is $300, then the 30% rent limit in that county for a SRO unit that only has a bathroom and not a kitchen would be $225 ($300 x .75 = $225).
- Gross rent must be at or below the published rent limit. Gross rent = tenant-paid rent + tenant-based rental assistance + utility allowance + non-optional charges.
- If the applicant proposes to receive all or a portion of the rent payment via a tenant-based voucher (rental subsidy), the gross rent (including the rental assistance amount) cannot exceed the published rent limits for the applicable income level. For example, a tenant residing in a unit set-aside for households at or below 30% of the area median income has a voucher that pays $100 of his/her rent, and the published utility allowance for tenant paid utilities for the unit is $50. If the published 30% rent limit is $300, the tenant paid portion of rent cannot exceed $150 ($300 rent limit - $100 Section 8 Voucher - $50 utility allowance = $150 maximum tenant paid portion).
- If the development receives a federal or state project-based rent subsidy and the unit is designated as 30% or below and the household is at or below 30% AMI and the household pays no more than 30% of his/her adjusted income for rent, then the maximum rent may be the rent allowable under the project-based rental subsidy program as set forth in 24 CFR 93.302(b)(2).
- If the development charges non-optional fees for food or the costs of supportive services, then these costs must be included in the gross rent calculation

## 5.5 Affordability Periods

All rental projects are subject to a 30-year affordability period as defined in Part 3.4 of this document.

The recipient is subject to recapture provisions through a recorded lien and restrictive covenant agreement as described in Parts 3.5 of this document.

## 5.6 Underwriting Guidelines for Rental Projects

The following underwriting guidelines must be followed for any rental development as per 24 CFR 93.300 (b). The numbers submitted should accurately reflect the true nature and cost of the proposed activity. IHCDA will consider underwriting outside of these guidelines, if supporting documentation is provided.

**TOTAL OPERATING EXPENSES** – All developments must be able to underwrite with a minimum operating expense of $4,500 per unit per year (net of taxes and reserves). The total operating expense calculation includes the replacement reserve contributions, but excludes debt service.

For developments with Project Based Vouchers, cash flow (minus any acceptable reserve amounts) cannot exceed 10% of the total operating expenses. Cash flow is determined after ensuring all debt can be satisfied and is defined as total income to the project minus total expenses.

**MANAGEMENT FEE** – The maximum management fee allowed is described in the table below, based on the number units within the project. The percentage is based on the "effective gross income" (i.e. gross income for all units, less vacancy rate).

| Number of Units | Maximum Management Fee Percentage |
|---|---|
| 1 – 50 | 7% |
| 51 - 100 | 6% |
| 101 or more | 5% |

**VACANCY RATE** – All developments must be able to underwrite with a vacancy rate between 6% and 8%. Applicants must substantiate the vacancy rate.

**RENTAL INCOME GROWTH** – All developments must be able to underwrite with a rental income growth between 0% and 2% per year beyond the 30 year affordability period.

**OPERATING RESERVES** – All developments must be able to underwrite with operating reserves, using the greater of four-to-six months of expenses (i.e. operating expenses, plus debt service) OR $1,500 per unit.

**RENT-UP RESERVE** – HTF funds may be used to fund a rent-up reserve for new construction and rehabilitation rental housing developments. This reserve can be used to meet shortfalls in development income during the rent-up period and may only be drawn down after all construction is completed at the development. The following terms apply:

- The term of the rent-up reserve account may not exceed six months after all construction is completed, after which time any unused reserves left in the account will be de-obligated by IHCDA.
- These funds can be used only for development operating expenses, scheduled payments to replacement reserves, and/or debt service payments.
- The recipient must receive IHCDA's approval prior to accessing its rent-up reserve funding.
- The amount of HTF funds that can be utilized for a rent-up reserve is limited to three months development operating expenses plus three months of development debt service.

**REPLACEMENT RESERVES** – All developments are required to have replacement reserves. Replacement reserves must be included in the operating budget but are not included as part of the operating reserves. Contributions must be made to the reserve account starting at or before the conversion date of the construction loan to permanent loan and must be funded through the entire Affordability Period. Replacement reserve funds must only be used for capital improvements (substantial improvements to the real estate such as re-roofing, structural repairs, or major projects to replace or upgrade existing furnishings, but not including replacement of individual appliances or minor repairs) and must **not** be used for general maintenance expenses. Less restrictive provisions required by lenders must be approved by IHCDA.

Replacement reserves must escalate at a rate of 3% per year.

IHCDA will, at its discretion, adjust the replacement reserve to reflect reasonable and customary capital and replacement expenditures. The following minimum contributions must be used.

| Development Type | Minimum Contribution per unit per year |
|---|---|
| Rehabilitation/ Adaptive Reuse* | $350 |
| New Construction | $250 |

* For rehabilitation developments, the Capital Needs Assessment will be reviewed to determine whether sufficient reserves have been established.

**OPERATING EXPENSE GROWTH** – All developments must be able to underwrite with operating expense growth between 1% and 3% per year.

IHCDA requires operating expense growth to be at least 1% higher than rental income growth.

**STABILIZED DEBT COVERAGE RATIO** – All developments must be able to underwrite with a stabilized debt coverage ratio (DCR) within the following standards:

| Development Location | Minimum Acceptable Debt Coverage Ratio |
|---|---|
| Large or Small City | 1.10 – 1.40 |
| Rural | 1.10 – 1.50 |
| Developments with Project Based Vouchers | 1.10-1.45 |

- Stabilization usually occurs in year two; however, the debt coverage ratio for a development must not go below 1.10 during the affordability period to be considered financially feasible.
- IHCDA does recognize that rural deals may have higher debt coverage ratios at the beginning of the affordability period in order to remain feasible. Documentation to support these higher debt coverage ratios must be provided.
- For developments with Project Based Vouchers, the debt coverage ratio must be in the range stated in the table above as required under HUD's Subsidy Layering requirements.
- Developments without hard debt are permissible, but will be subject to additional scrutiny from IHCDA. Developments with no debt will not have a debt coverage ratio, but will be required to have cash flow without an undue profit. This will be determined by a ratio of Effective Gross Income to Total Annual Expenses (including Replacement Reserves). A ratio of 1.10 shall be the minimum required to be considered feasible by IHCDA, throughout the affordability period.

The following documentation is required for Stabilized Debt Coverage Ratio:

- Documentation of estimated property taxes and insurance for the proposed development (i.e. a statement of how the applicant determined the estimated taxes and insurance for the development); AND

- If the underwriting is outside these guidelines, the applicant must provide a written detailed explanation with third party documentation supporting the explanation (approval of

underwriting from other financing institutions/funding sources will not constitute acceptable supporting documentation).

## 5.7 Market Assessment Guidelines

The following market assessment guidelines must be followed for any rental development. The numbers submitted should accurately reflect the market feasibility of the proposed activity.

**MARKET AREA** – Describe the market area from which the majority of the development's tenants are likely to come and provide a map with a scale. Describe how the market area was determined to be appropriate for the development.

**SOCIOECONOMIC PROFILE AND TRENDS** – Describe the trends in population and households by age and income and estimate the number of eligible tenants for the development.

**HOUSING STOCK** – Describe the existing housing stock within the market area including the number of housing units, type (single family or multifamily), percent vacant, percent owner-occupied and renter-occupied, etc. In addition, provide a list of all other rent restricted properties in the market area and indicate whether they are age restricted.

**CAPTURE RATE AND ABSORPTION PERIOD** – Provide an estimate of the capture rate for the development (project's units divided by the number of eligible tenants from the market area), and estimate the absorption period to ensure lease-up within 18 months of project completion.

**NEEDS ASSESSMENT** – Describe how the development addresses the community's housing needs, given the market area's socioeconomic profile, trends, and housing stock.

**DEVELOPMENT SITE DESCRIPTION** – Explain how the site is adequate in size, exposure, and contour to accommodate the number and type of units proposed. In addition, describe whether there are adequate utilities (water, sewer, gas, and electricity) to accommodate the development.

## 5.8 Site and Neighborhood Standards

IHCDA administers the HTF program in a manner that promotes housing opportunities and provides housing that is suitable from the standpoint of facilitating and furthering full compliance with the applicable provisions of Title VI of the Civil Rights Act of 1964, the Fair Housing Act, E.O. 11063, and HUD regulations issued pursuant thereto. For new construction of HTF -assisted rental units, the applicant must demonstrate that the proposed development meets the site and neighborhood standards as given at 24 CFR 983.6(b) and 93.150 by completing the appropriate form in the HTF Section.

- The site must not be located in an area of minority concentration, except as permitted under paragraph (e)(3) of this section, and must not be located in a racially mixed area if the project will cause a significant increase in the proportion of minority to non-minority residents in the area.
- A project may be located in an area of minority concentration only if:

- Sufficient, comparable opportunities exist for housing for minority families in the income range to be served by the proposed project outside areas of minority concentration or
- The project is necessary to meet overriding housing needs that cannot be met in that housing market area
- "Sufficient" does not require that in every locality there be an equal number of assisted units within and outside of areas of minority concentration. Rather, application of this standard should produce a reasonable distribution of assisted units each year that, over a period of several years, will approach an appropriate balance of housing choices within and outside areas of minority concentration. An appropriate balance in any jurisdiction must be determined in light of local conditions affecting the range of housing choices available for low income minority families and in relation to the racial mix of the locality's population.
- Units may be considered "comparable opportunities," if they have the same household type (elderly, disabled, family, large family) and tenure type (owner/renter); require approximately the same tenant contribution towards rent; serve the same income group; are located in the same housing market; and are in standard condition.
- Application of this sufficient, comparable opportunities standard involves assessing the overall impact of HUD-assisted housing on the availability of housing choices for low-income minority families in and outside areas of minority concentration, and must take into account the extent to which the following factors are present, along with other factors relevant to housing choice:
    - A significant number of assisted housing units are available outside areas of minority concentration.
    - There is significant integration of assisted housing projects constructed or rehabilitated in the past 10 years, relative to the racial mix of the eligible population.
    - There are racially integrated neighborhoods in the locality.
    - Programs are operated by the locality to assist minority families that wish to find housing outside areas of minority concentration.
    - Minority families have benefited from local activities (e.g., acquisition and write-down of sites, tax relief programs for homeowners, acquisitions of units for use as assisted housing units) undertaken to expand choice for minority families outside of areas of minority concentration.
    - A significant proportion of minority households has been successful in finding units in non-minority areas under the tenant-based assistance programs.
    - Comparable housing opportunities have been made available outside areas of minority concentration through other programs.
- Application of the "overriding housing needs" criterion, for example, permits approval of sites that are an integral part of an overall local strategy for the preservation or restoration of the immediate neighborhood and of sites in a neighborhood experiencing significant private investment that is demonstrably improving the economic character of the area (a "revitalizing area"). An "overriding housing need," however, may not serve as the basis for determining that a site is acceptable, if the only reason the need cannot otherwise be feasibly met is that discrimination on the basis of race, color, religion, sex, national origin, age, familial status, or disability renders sites outside areas of minority

concentration unavailable or if the use of this standard in recent years has had the effect of circumventing the obligation to provide housing choice.

## 5.9 Project Based Voucher Requirements

If the applicant is applying for Project Based Voucher subsidies through IHCDA, the project must meet the additional underwriting criteria listed in the table below to pass the HUD subsidy-layering review process.

| Development Costs | HUD Limits |
|---|---|
| General Conditions | 6% |
| Overhead | 2% |
| Builder's Profit | 6% |
| Total | 14% |
| Developer's Fee | 12% |
| **Debt Coverage Ratio** | **HUD Limits** |
| Minimum required | 1.10 |
| Maximum allowed | 1.45 |
| **Trending** | **HUD Guideline** |
| Operating Expenses, Year 1- 3 | 1-3% |
| Operating Expenses, Year 4-15 | 3% |
| Rent Increases, Year 1-3 | 1-3% |
| Rent Increases, Year 4-15 | 3% |
| **Net Cash Flow as Percentage of Operating** | **HUD Limits** |
| Years 1-15 | Cannot exceed 10% of the total operating expenses. |

In addition, the applicant must submit an appraisal report, establishing the value of the property before construction or rehabilitation, regardless if HOME or HTF dollars are being used for acquisitions.

## Part 6: Completeness & Threshold Requirements

Each proposed project must satisfy the Federal requirements of the HTF program listed in 24 CFR Part 93 and any additional requirements established by IHCDA. To be considered for funding, an applicant must meet all of the completeness and threshold requirements listed below.

### 6.1 Completeness Requirements

a. Timeliness – All documentation must be turned in by the application due date.
   - On or before the application deadline, the applicant must provide all documentation as instructed in this application policy as well as required documentation listed in the HOME Application Forms.
   - If IHCDA requests additional information from the applicant, all requests are due on or before the date provided by IHCDA staff.
   - Any forms that are late will be denied review and will be sent back to the applicant.

b. Responsiveness – All questions must be answered and all supporting documentation must be provided.
   - The applicant must provide all documentation as instructed in this application policy as well as required documentation listed in the HTF Application Forms.
   - The applicant must provide all documentation as requested (i.e. uploaded or hard copies, labeled correctly, etc.)
   - Required signatures must be originally signed.

### 6.2 HTF Criteria

In accordance with 24 CFR 91.320(5)(i), IHCDA will address and weigh the required priority funding factors in the following manner:

a. *Priority Housing Needs of Indiana – high priority*: Through the 2015-2019 Consolidated Plan, the State of Indiana includes extremely low income households and permanent supportive housing/integrated supporting housing as "housing priority needs" (see AP-25 Allocation Priorities).

   To be eligible for the supportive housing set-aside in the QAP and for HTF, the applicant must further the creation of community-based housing that targets the extremely low income (less than 30% AMI) with intensive service programs that have a direct impact on reducing homelessness through the Housing First model, to meet the state's priority housing needs of serving extremely low-income households. Applicants who have not successfully completed the Supportive Housing Institute and/or who do not meet the set-aside criteria as identified in both the QAP and in Sections 2.1 and 6.3 (e) of this Allocation Plan will not be eligible for funding.

   In addition, IHCDA may award additional scoring of 140 points under Sections 7.1 Rents Charged; 7.2 Development Characteristics; and 7.3 Sustainable Development to prioritize projects which best serve their residents.

b. *Project-Based Rental Assistance – high priority:* As stated under Threshold Items Section 6.3 (c) and 6.3 (e), in order to be eligible for the supportive housing set-aside of the QAP and for HTF funding,

the applicant must demonstrate how units will be made affordable to the targeted population of persons experiencing homelessness. All developments are required to identify a source of project-based rental assistance for the supportive housing units, generally through Project-Based Section 8 vouchers or CoC funding. Developments that have not identified an operating subsidy source do not meet threshold and will not be considered for funding. As stated under Section 7.1 Rents Charged, Applicants may be eligible for 28 points for rent targeting.

c. *Timely Undertaking – moderate priority*: As stated under the Threshold Items Section 6.3 (d), the applicant is required to demonstrate their ability to undertake the activities set forth in its application upon receipt of the HTF award, to begin construction within 12 months of receipt of the award, and to complete the development within a 24 month period.

d. *Extent of Non-Federal Funding – moderate priority*: As stated under the Threshold Items Section 6.3 (c), the applicant must demonstrate all subsidy sources. IHCDA may also award up to 14 points for projects that meet the criteria as outlined in Sections 7.2 (o) Tax Credit Per Unit; 7.2 (p) Tax Credit per Bedroom; 7.4 (a) Firm Commitment; and 7.4 (b) Previous Funding in a Local Government.

e. *Affordability Period – low priority*: As stated under the Threshold Criteria Section 6.3 (a), applicants must meet the minimum 30 year period of affordability to be eligible for funding.

f. *Geographic Diversity – medium priority*: As identified in Section 3.7, IHCDA will make no preference to geographic diversity in projects during the HTF application scoring process. IHCDA will, however, make every effort to distribute HTF funds geographically. The ability to do so may be limited by the location of eligible applications and projects which receive adequate scoring to be funded. The primary consideration for geographic diversity will be handled through the selection of teams that are admitted into the Indiana Supportive Housing Institute. Completion of the Institute is a threshold requirement for HTF eligibility.

## 6.3 Threshold Requirements

| Completeness | Location |
|---|---|
| *Application and Supporting Documents*<br>• Submit two copies of fully-completed HOME Rental application, one as an Excel file and one as a searchable PDF.<br>• Submit all required supporting documents via OneDrive.<br>Do not submit paper copies of the application or any other supporting documents. Applicants may also be issued a Technical Correction for using policies or forms from previous rounds. | Uploaded to OneDrive |
| **Threshold** | **Location** |
| *SAM Status*<br>• Submit a copy of the applicant's System of Award Management (SAM) status. https://www.sam.gov/portal/SAM/#1 | Tab A_SAM Status |
| *Debarment Information*<br>• Submit a copy of the debarment information for each development team entity identified in the application. | Tab B_Debarment |

| | |
|---|---|
| *Grievance Procedures*<br>• Submit applicant's Grievance Procedures. Grievance Procedures must address both current and prospective tenants and provide guidance on (1) how grievances will be submitted, (2) who will review them, (3) timeframe for the review, and (4) the appeal process. | Tab C_Grievance Procedures |
| *Area Need*<br>• HUD requires that IHCDA certify that there is adequate need for each home based on the neighborhood's housing market. In order to help make this determination please answer all of the questions in the Market narrative in the application. A formal market study is not required. Attach any relevant support material such as previously completed market studies, planning documents, or maps. | Tab D_Area Need |
| *Assisted Households*<br>• Commit to assisting households at or below 60% of the area median income for the county for HOME-assisted units.<br>• Commit to assisting households at or below 30% of the area median income for the county for HTF-assisted units. | Application |
| *Not-for-Profit Applicant Documentation (if applicable)*<br>• Submit an IRS determination letter for 501(c)3 status.<br>• Provide a copy of the Certificate of Existence from the Indiana Secretary of State to provide proof that the organization is in good standing. | Tab E_Not-for-Profit |
| *Audited Financial Statements*<br>• Submit the most recent copy of audited financial statements. | Tab F_Capacity |
| *Owner Authorization (if applicable)*<br>• If the applicant is different from the owner of the development, provide a letter from the owner authorizing the applicant to apply for funding for the owner's property. | Tab H_Notifications |
| *Previous HUD or USDA-RD Funding*<br>• If development received funding directly from HUD or Rural Development, the applicant must send a notification letter to the appropriate HUD or Rural Development Office and provide proof of sending. | Tab H_Notifications |

| | |
|---|---|
| *Visitability Mandate*<br>• Any development involving the new construction of single family homes, duplexes, triplexes, or townhomes must meet the following visitability mandate:<br><br>Visitability is defined as design concepts that allow persons with mobility impairments to enter and stay, but not necessarily live, in a residence. Visitability features include, but are not limited to zero-step entrances, proper door width, an accessible bathroom on the main level etc. Visitable units must copy with Type C unit criteria in ICC A117.1 Section 1005.<br>• Each unit must contain at least one zero-step entrance on an accessible route. This can be any entrance to the unit;<br>• All main floor interior doors (including bathroom doors and walk-in closets) in each unit must provide at least at least 31 ¾ inches of clear opening width;<br>• Each unit must contain at least one half or full bathroom on the main level that is accessible per ICC A117.1.Section 1004.11. | Application |
| *Detailed architectural drawings.*<br>• The plans and specifications must be in sufficient detail for IHCDA to determine the square footage of each unit, the gross residential square footage of the project (exclusive of common spaces such as halls, stairs, community room, etc.) and the gross square footage of the project as a whole (inclusive of common space).<br>• IHCDA will also need a detailed list of unit types (units grouped based on the unit configuration, size and amenities), specifying sub-types of each unit size if necessary, based on differences in layout and/or accessibility requirements. | Tab I_Architectural Drawings |
| *Site Map and Photos*<br>• Submit a clear, colored, site map.<br>• Submit clear, recent, color site photos including views from all cardinal directions. | Tab K_Site Map |
| *Title Search*<br>• Submit evidence of clear title with a title insurance commitment, title search documentation, or an attorney's opinion letter. | Tab L_Readiness |
| *Construction Cost Estimate*<br>• Submit detailed construction cost estimate for the development. | Tab L_Readiness |
| *Site Control*<br>• Submit a purchase option or purchase agreement that expires no less than 30 days subsequent to the award announcement date. | Tab L_Readiness |
| *Zoning Approval*<br>• Provide a letter no older than six months from the local planning official that certifies the current zoning allows for construction and operation of the proposed homes and any required variances that have been approved. | Tab L_Readiness |

| | |
|---|---|
| *Capital Needs Assessment*<br>• For developments proposing 26 or more total units, a Capital Needs Assessment is required. | Tab L_Readiness |
| *Environmental Review*<br>• Submit completed environmental review forms. Instructions and forms can be found in the IHCDA CDBG & HOME Program Manual or the Environmental Review Guide.<br>• A FIRM floodplain map must be submitted with each parcel identified on the map. (Any property located in any variation of zone "A" on the map is ineligible for funding). Maps may be downloaded from the FEMA website here: https://msc.fema.gov/portal. | Tab M_Environmental Review |
| *Affirmative Fair Marketing Plan (if applicable)*<br>• In accordance with 24 CFR 200.620 and 24 CFR 92.351 (a), the recipient must adopt an Affirmative Fair Housing Marketing Plan for rental and homebuyer developments containing five or more HOME-assisted housing units. Submit form HUD 935.2A. | Tab N_Fair Housing |
| *Development Fund*<br>• Developments requesting a Development Fund loan must designate at least 50% of the Development Fund-assisted units for households at or below 50% AMI with the remaining Development Fund-assisted units designated for households at or below 80% AMI. | Application |
| *Funding Committed Prior to Application*<br>• All other development funding must be committed prior to submitting an application for this HTF and HOME funding to IHCDA Please complete the sources and uses tab in the application. | Tab O_Financial Commitments |
| *Letters of Commitment*<br>• Submit signed letters of commitment for all funding sources with funding terms and amounts. | Tab O_Financial Commitments |
| *CHDO Operating Supplement*<br>• If applying for a CHDO Operating Supplement, fill out Section F of the Sources and Uses tab and the CHDO Operating Supplement tab in the Application Forms. | Application |
| *Rental Proforma*<br>• Complete Rental Proforma tab in the IHCDA Rental Application Forms. | Application |
| *Match Requirement*<br>• The match requirement for the HOME programs is 25% of the total amount of HOME funds requested minus environmental review costs. Match must be committed prior to submitting an application for HOME funding to IHCDA.<br>  ○ Submit the relevant sections of the Match Spreadsheet.<br>  ○ Submit letters of commitment for each source of Match. | Tab O_Financial Commitments |

| | |
|---|---|
| *Senior Developments*<br>• New Construction:<br>  ○ 100% of the units must be accessible or adaptable, as defined by the ADA and the Indiana Accessibility Code.<br>• Rehabilitations:<br>  ○ 100% of the ground floor units must be accessible or adaptable, as defined by the ADA and the Indiana Accessibility Code, and all units above the ground floor must be adaptable as defined by the ADA and the Indiana Accessibility Code unless the building(s) contained elevator(s)/Lift(s) prior to rehabilitation, in which case the elevators/lifts will need to be maintained and 100% of the units above the ground floor will need to be accessible and adaptable. | *The originally signed application will serve as certification that the development will comply with these requirements.* |
| *Universal Design Features*<br>• Applicants must adopt a minimum of two universal design features from each section listed on the Universal Design Features Form. The Universal Design Features Form can be found using the "Additional Rental Forms" link on the IHCDA HOME Program website: http://www.in.gov/myihcda/home.htm.<br>• Features found in Section A are regarded as being of high cost and/or high burden of inclusion to the development. Features found in Section B are regarded as being of moderate cost and/or moderate burden of inclusion to the development. Features found in Section C are regarded as being of low cost and/or low burden of inclusion to the development. Applicants must identify which features they will be undertaking on the Universal Design Form. Changes to these selections will require submittal of a formal modification request to IHCDA. | Tab Q_Development Features |
| *Application Submission Resolution*<br>• All applicants for IHCDA funding must submit a resolution approved by the applicant's Board of Directors authorizing the submission of an application for funding to IHCDA. Applicants must submit:<br><br>One HOME Application Submission Resolution signed by the applicant's Board of Directors (found in the HOME Application Additional Documents Folder) | Tab F_Notifications |

| | |
|---|---|
| *Supportive Housing Institute*<br>• Applicant must successfully fulfill all requirements of the 2017 Indiana Supportive Housing Institute for the specific development for which it is applying. In order to demonstrate that all Institute requirements have been met, the applicant must obtain a letter from CSH certifying that:<br>  ○ The team attended all Institute sessions; and<br>  ○ CSH has reviewed the proposed development, operating, and service budget, tenant selection plan, operation plan, and supportive service plan. The development team must submit its draft budgets and plans to CSH 45 days prior to the intended application submission date in order to allow time for review and comments; and<br>  ○ Project concept is aligned with Institute goals, including target population to be served and use of the Housing First model.<br>• Applicant must enter into an MOU with CSH for ongoing technical assistance (to be provided from completion of Institute until at least the end of the first year of occupancy). A copy of the MOU must be provided with the application.<br>• Applicant must enter into an MOU with each applicable supportive service provider. A copy of the MOU(s) must be provided with the application.<br>• Applicant must identify all subsidy sources. Funding commitments must be provided with the application. If funding has not yet been committed, applicant must provide proof of application, a narrative describing the selection process, and a narrative plan on how the development will move forward if the application is denied. If applicant is applying for Project Based Section 8 vouchers through IHCDA, the supplemental voucher application must be submitted.<br><br>**Required Documentation**<br>i. CSH letter certifying completion of the Institute, review of applicable plans, and conformance with Institute goals/the Housing First model; and<br>ii. Copy of executed CHS MOU; and<br>iii. Copies of all applicable service provider MOUs; and<br>iv. Documentation of subsidy source commitments or narratives as described in item #4 above; and<br>v. If applicable, supplemental voucher application to apply for IHCDA Project Based Section 8.<br>vi. An appraisal, if requesting IHCDA Project Based Section 8. | Tab G_CSH Requirements |

## Part 7: Scoring Criteria

If an application meets all applicable requirements, it will be evaluated and scored based on:

| Scoring Category | Points Possible |
|---|---|
| Development Characteristics | 18 |
| Development Features | 34 |
| Readiness | 8 |
| Capacity | 23 |
| Leveraging of Other Sources | 6 |
| **Total Possible Points** | **89** |

An application must score at least 44 points to be considered for funding.

### 7.1 Development Characteristics — Category Maximum Points Possible: 18

*1). Opportunity Index* — *Maximum Number of Points: 10*

Applicants may earn up to 10 points (with two points for each feature) for developments located within areas of opportunity.

- **Public Transportation** (2 points): Points will be awarded to developments located within a mile of a public transit station or bus stop. For communities with a population of 14,999 or less, point-to-point transportation is eligible as long as it is provided by a public or not-for-profit organization and is available to all residents of the development. Taxis, Uber, or other ride-sharing programs are not eligible for points. For scattered site developments, at least 75% of the proposed units must meet this requirement to be eligible for points.

  In order to receive points for this scoring subcategory, the applicant must submit a map in **Tab P_Project Characteristics** including:
  - Specific development location,
  - Transit station or bus stop location, and
  - A half-mile radius drawn from the development location.

- **Unemployment Rate** (2 points): Points will be awarded to developments located within a county that has an unemployment rate below the state average. http://www.stats.indiana.edu/maptools/laus.asp). For scattered site developments, at least 75% of the proposed units must meet this requirement to be eligible for points.

- **Job Growth** (2 points): Points will be awarded to developments located within a county that has a 12 month change in employment percentage in the top half of the state using the Department of Labor's Quarterly Census of Employment and Wages as listed on

https://beta.bls.gov/maps/cew/us. For scattered site developments, at least 75% of the proposed units must meet this requirement to be eligible for points.

- **Employer Proximity** (2 points): Points will be awarded to developments located within five miles of at least one of a county's top 10 employers. County employer data can be found at http://www.hoosierdata.in.gov/buslookup/BusLookup.aspx.

  In order to receive points for this scoring subcategory, the applicant must submit a map in Tab P_Project Characteristics including:
  i. Specific development location;
  ii. The location of the qualifying employer(s)
  iii. A five mile radius drawn from the project location.

- **Poverty Rate** (2 points): Points will be awarded to developments located within a county that has a poverty rate below the state average (http://opportunityindex.org/). For scattered site developments, at least 75% of the proposed units must meet this requirement to be eligible for points.

- **County Median Household Income** (2 points): Points will be awarded to developments located within a county that has a median household income above the state average (http://opportunityindex.org/). For scattered site developments, at least 75% of the proposed units must meet this requirement to be eligible for points.

- **Census Tract Income Level** (2 points): Points will be awarded to applicants proposing developments located in higher income neighborhoods compared to surrounding areas. Points will be determined according to the Federal Financial Institutions Examination Council's (FFIEC) income level of its census tract. Find the census tract income level by entering the project address at the FFIEC website (https://geomap.ffiec.gov/FFIECGeocMap/GeocodeMap1.aspx) and clicking "Census Demographic Data" below the matched address. For scattered site developments, points will be averaged according to the number of units within each income level.

| FFIEC Income Level | Points |
|---|---|
| Upper | 2 |
| Middle | 1 |
| Moderate | .5 |
| Low | 0 |

*2) Health and Quality of Life Factors* *Maximum Number of Points: 8*

Applicants may earn up to 8 points for developments located in counties with high health outcomes or in areas in close proximity to fresh produce and other positive land uses.

- **Health Factors** (2 points): Points will be awarded to developments located within a county that has a ratio of population to primary care physicians of 2,000:1 or lower. http://www.countyhealthrankings.org/app/indiana/2017/measure/factors/4/data) (For

scattered site developments, at least 50% of the proposed units must meet this requirement to be eligible for points.

- **Fresh Produce** (2 points): Points will be awarded to applicants proposing developments located within a mile of a supermarket or grocery store with fresh produce. For scattered site developments, at least 75% of the proposed homes must meet this requirement to be eligible for points.

  Stores with fresh produce must:
  - Be currently established;
  - Have a physical location; and
  - Have regular business hours.

  *Staff will independently verify that the location meets the above requirements. As part of the clarification process, the applicant may be required to provide additional information. For the purposes of this scoring subcategory, farmers' markets, produce stands, gas stations, convenience stores, and drug stores do not qualify.*

  In order to receive points for this scoring subcategory, the applicant must submit a map in **Tab P_Project Characteristics** including:
  - Specific development location;
  - Store or market location; and
  - A mile radius drawn from the project location.

- **Proximity to Positive Land Uses** (4 points): Points will be awarded to applicants proposing developments located within three miles of the locations listed in the table below. A maximum of four points is available in this category. For scattered site developments, at least 75% of the proposed units must meet this requirement to be eligible for points.

| Site | Points |
|---|---|
| Community or recreation center | 1 point |
| Park or public greenspace | 1 point |
| Primary care physician or urgent care facility | 1 point |
| Pharmacy | 1 point |
| Sidewalks or Trails | .5 point |
| Clothing, department store | .5 point |
| Bank | .5 point |
| International or ethnic food market | .5 point |
| Education facility | .5 point |
| Licensed child care facility | .5 point |
| Social service center | .5 point |
| Government office (i.e. town hall, trustee's office) | .5 point |
| Post Office | .5 point |
| Public Library | .5 point |
| Cultural arts facility | .5 point |

In order to receive points for this scoring subcategory, the applicant must submit a map in Tab P_Project Characteristics including:

i. Specific development location;
ii. The location of the qualifying site(s)
iii. A three mile radius drawn from the project location.

**7.2 Development Features** **Category Maximum Points Possible: 30**

This category describes the features of the overall proposed HOME project.

1) *Existing Structures* *Maximum Number of Points: 6*

Points will be awarded to developments that utilize existing structures on at least 50% of the assisted units.

| Existing Structure | Points |
|---|---|
| Project is rehabbing at least 50% of the square footage of a vacant structure(s) for housing; OR | 5 |
| Development is rehabbing at least 50% of the units or square footage, whichever is greater, of existing housing stock; OR | 5 |
| Development is rehabbing existing Federally Assisted Affordable Housing | 6 |

In order to receive points, the applicant must submit in **Tab Q_Development Features:**

- Documentation of whether or not the building is occupied.
- For existing Federally Assisted Affordable Housing rehabilitation, submit documentation from the entity enforcing affordable housing requirements evidencing the rent and income restrictions applicable to such property including the term of such restrictions.

**Note: Developments receiving points in the Infill New Construction category are not eligible for points in the Existing Structure category.*

2) *Historic Preservation* *Maximum Number of Points: 2*

Points will be awarded to a development that contains at least one unit that is a historic resource to the neighborhood.

In order to receive points, the applicant must submit in **Tab Q_Development Features:**

- Either a letter or report from the National Park Services, or Department of Natural Resources Division of Historic Preservation and Archaeology that specifically identifies the site as a historic resource or contributing to a historic district; or

- A photocopied page from the most recent county Indiana Sites and Structures Interim Historic Report showing the structure is Contributing, Notable, or Outstanding in the County's Interim Report.

3) *Infill New Construction* *Maximum Number of Points: 5*

Points will be awarded to demolition and new construction developments that meet IHCDA's criteria for infill. For the program, IHCDA defines infill housing as the process of developing on vacant or underused parcels of land within existing areas that are already largely developed or previously developed. At least two sides of the project must be adjacent to occupied residential development, operating commercial development, active public space, or another active community activity.

For purposes of this category, the following will not qualify as infill housing:

- Existing agricultural land,
- Land where agriculture was the last use and it was within the last 5years except within corporate limits, or,
- Existing structures that will be rehabilitated.

In order to receive points, the applicant must submit in **Tab Q_Development Features:**

- Aerial photos of the proposed site(s) with the site labeled;
- For scattered site projects, all of the proposed development sites must meet the infill attribute scoring criteria to receive points.

**Note: Developments receiving points in the Existing Structure category are not eligible for points in the Infill New Construction category.*

4) *Design Features* *Maximum Number of Points: 4*

Points will be awarded for each design feature chosen, for a maximum of four points in this category.

| Design Feature | Points |
|---|---|
| Exterior walls are at least 50% durable material (brick, stone, or cement board) | 1 |
| Includes LED lighting | 1 |
| Roofing system has at least a 30-year warranty (must provide supporting documentation from the manufacturer to qualify) | 1 |
| Porch with a minimum of 48 square feet with a roof that is permanently attached to the residence | 1 |
| Deck or patio with a minimum of 64 square feet that is made of wood or other approved materials | 1 |

| | |
|---|---|
| Framing consists of 2" X 6" studs to allow for higher R-Value insulation in walls | 1 |
| Garage with a minimum of 200 square feet that is made of approved materials, has a roof, is enclosed on all sides and has at least one door for vehicle access | 1 |
| Crawl space or basement | 1 |
| Security system | 1 |
| Carport with a minimum of 200 square feet that is made of approved materials, has a roof, and is open on at least two sides | 1 |
| Attached or unattached storage space measuring at least 5' x 6' (not a mechanical closet) | 1 |
| Playground | 1 |
| Community room | 1 |

5) *Universal Design Features* *Maximum Number of Points: 5*

Points will be awarded for applicants that propose developments that go beyond the minimum universal design features threshold requirements. Please refer to the Universal Design Features Form for a list of all qualifying features. This form can be found using the "Additional Rental Forms" link on the IHCDA HOME Program website: http://www.in.gov/myihcda/home.htm.

The applicant will be required to submit the Universal Design Features Form identifying all features to which the applicant has committed. Changes to these selections will require submittal of a formal modification request to IHCDA. The applicant will be awarded points as follows:

| Number of Universal Design Features in Each Column | Points |
|---|---|
| 5 | 5 |
| 4 | 4 |
| 3 | 3 |

*Please refer to the table of universal design features on page 29.*

6) *Smoke-Free Housing* *Maximum Number of Points: 3*

Points will be awarded if the development commits to operate as smoke-free housing.
In order to receive points, the applicant must submit in **Tab Q_Development Features:**

A smoke-free housing policy that addresses (at a minimum) the following items:

- Definition of who the rule applies to (e.g. not only residents but also their guests on the property, staff, etc.);
- Definition of smoking;

- Explanation of where smoking is prohibited on the property. Smoking must be prohibited in individual units and all interior common space. The plan should also designate a smoking area on the property. The designated smoking area must prohibit smoking within a minimum of 15 feet of any buildings;
- Explanation of how the smoke-free rules will be communicated and enforced;
- If the development is the preservation of existing housing that is not currently smoke-free, then the plan must include an explanation of how the property will transition to a smoke-free environment; and
- Draft smoke-free housing lease addendum that will be signed by all households.

*IHCDA recommends the American Lung Association of Indiana's "Smoke-free Housing Indiana Toolkit" as a resource to create a smoke-free housing policy. See http://insmokefreehousing.com for more information.*

*7) Green Building* *Maximum Number of Points: 5*

Up to five points will be awarded for the green building techniques listed below. The signed application forms will be proof of these commitments.

| Green Building Technique | Points |
|---|---|
| Orient structures on East/West axis for solar exposure | 1 |
| Include new trees in landscaping to curb winter winds and provide shade | 1 |
| Low VOC paints and finish materials | 1 |
| Install flow reducers in faucets and showers | 1 |
| Minimize the disruption of existing plants and trees | 1 |
| Include recycling bins in the kitchen | 1 |
| Install recycled content flooring and underlayment | 1 |
| Install a light colored roofing material | 1 |
| Low flow toilets or dual flush toilets | 1 |
| R-Value insulation exceeding Indiana State Building Code | 1 |
| Recycle deconstructed building material | 1 |
| Incorporate permeable paving | 2 |
| Install high-efficiency, tank-less water heaters | 2 |
| Use on-site solar energy to reduce resident utility costs | 2 |

**8)** *Internet Access* *Maximum Number of Points: 4*

Up to four points will be awarded for Developments that provide internet access to residents. An application can score points in the following ways:

- 2 points if the applicant commits to provide each unit with **free** individual high speed broadband internet; OR
- 3 points if the applicant commits to provide each unit with **free** wireless individual high speed broadband internet;

- 1 point if free wireless high speed broad band internet is provided in a common area such as a clubhouse or community room.

In order to receive points, the applicant's operating budget must include a line item for internet expenses incurred by the Owner. Please note that HOME and HTF may be used to pay for the cost of the onsite or off-site regulations, as provided by HUD; however the operation of internet is not an eligible expense under either program.

**7.3 Readiness** **Category Maximum Points Possible: 8**

This category describes the applicant's ability to begin and timely execute an awarded project.

1) *Predevelopment Activities* *Maximum Number of Points: 5*

Points will be awarded to applicants that have completed some predevelopment activities according to the chart below. Applicants are eligible to receive up to five points. Points will only be awarded if the required supporting documentation, italicized below the activity description, is included in **Tab L_Readiness.**

For scattered site developments, documentation for each site must be submitted in order to receive the points. Documents should be clearly labeled with the site addresses for ease in reviewing the documentation.

| Predevelopment Activity Completed | Points |
|---|---|
| Asbestos Testing<br>*Submit a copy of the assessment report.* | 1 |
| Lead Testing<br>*Submit a copy of the assessment report.* | 1 |
| Appraisal<br>*Provide an appraisal that is no older than 6 months. Appraisals submitted by applicants requesting HOME or HTF for acquisition purposes are ineligible for points in this category.* | 1 |
| Preliminary Design Plans<br>*Provide electronic copies of architectural and/or engineering plans.* | 1 |
| Property Survey<br>*Provide an electronic copy of the property survey.* | 1 |
| Capital Needs Assessment/Structural Needs Report<br>*Provide a copy of the report performed by a licensed professional.* | 1 |
| CHDO Predevelopment Loan<br>*Applicants with a CHDO Predevelopment Loan for the current HOME application are eligible for two points. The CHDO Predevelopment Loan must have been approved by the IHCDA Board of Directors at least one month prior to the HOME application due date.* | 2 |

| | |
|---|---|
| Comprehensive Community Plan<br>*Provide a copy of ONE plan for each jurisdiction that meets all of the following criteria:*<br>• *Specific references to the creation of or need for housing*<br>• *No older than 15 years*<br>• *Public participation and narrative about efforts leading to the creation of the plan*<br>• *A target area map with the proposed development sites labeled*<br>• *Resolution showing adoption by the highest local unit of government* | 2 |

2) *Contractor Solicitation* *Maximum Number of Points: 3*

Points will be awarded to applicants who invite material participation in the proposed development by Indiana contractors. To qualify for these points, a minimum of five letters inviting contractors to participate in the bidding of the project must be sent, with at least 20% of these letters going to state certified Minority Business Enterprises (MBE), Women Business Enterprises (WBE), Federal Disadvantaged Business Enterprises (DBE), Veteran- Owned Small Businesses (VOSB), and/or Service Disable Veteran Owned Small Businesses (SDVOSB).

In order to receive points, the applicant must submit in **Tab L_Readiness**

- A copy of the letter inviting the various contractors to participate in the bidding of the project,
- Evidence of received receipt of invitation by five contractors, and
- A copy of each of the 20% of applicable and current state certifications or a print out from the State's certification list clearly indicating the entities and when the certification list was printed.

| **Eligible Certification Summary Table** | | |
|---|---|---|
| **Certification** | **Certifying Agency** | **Website** |
| MBE | Indiana Department of Administration | http://www.in.gov/idoa/2352.htm |
| | Indiana Minority Supplier Development Council | http://midstatesmsdc.org/ |
| WBE | Indiana Department of Administration | http://www.in.gov/idoa/2352.htm |
| DBE | Indiana Department of Transportation | http://www.in.gov/indot/2576.htm |
| VOSB | U.S. Department of Veterans Affairs | http://www.va.gov/osdbu/ |
| SDVOSB | U.S. Department of Veterans Affairs | http://www.va.gov/osdbu/ |

**7.4 Capacity** **Category Maximum Points Possible: 23**

This category evaluates the applicant's ability to successfully carry out the proposed project based on certifications and/or experience in affordable housing development. **Please note that the Overall Performance of Applicant, Administrator Experience, and Applicants with Non-IHCDA Experience categories are mutually exclusive. Applicants may not mix and match entities in order to maximize points (e.g. an applicant with an administrator may not use the applicant experience to earn points in the Overall Performance of Applicant category while using administrator experience to earn points in the Timely Expenditure of Funds and Inspection Performance category).** The following table lists the eligibility by entity for each scoring category:

| Entity (All Experience Must Be Within Five Years of Application Due Date) | Certifications | Overall Performance of Applicant | Administrator Experience | Timely Expenditure of Funds | Inspection Performance | Applicants with Non-IHCDA Experience | CHDO Certification |
|---|---|---|---|---|---|---|---|
| **Applicant w/ IHCDA Experience** | Eligible | Eligible | Ineligible | Eligible | Eligible | Ineligible | Eligible |
| **Applicant w/ No IHCDA Experience** | Eligible | Ineligible | Ineligible | Ineligible | Ineligible | Ineligible | Eligible |
| **Administrator w/ IHCDA Experience** | Eligible | Ineligible | Eligible | Eligible | Eligible | Ineligible | Ineligible |
| **Administrator w/ No IHCDA Experience** | Eligible | Ineligible | Ineligible | Ineligible | Ineligible | Eligible | Ineligible |

1) *Certification* *Maximum Number of Points: 3*

Points will be awarded for a member of the development team, property management team, applicant, and/or administrator staff who has completed the following certifications. Five points will be awarded for the completion of two of the six certifications listed below. The completion of only one of the certifications below will receive three points. If two staff members hold the same certification, points will be awarded for two certifications.

If you do not see a certification you have received on the list that you believe would be relevant, please consult with your Real Estate Production Analyst at least one week prior to the application due date to request that it be eligible for points.

Required IHCDA Compliance Trainings, IHCDA application and policy webinars, IHCDA application and policy trainings, and IHCDA feedback sessions are not eligible for points in this category.

Attach copies of the certification completion in **Tab S_Capacity**.

| Certification | Sponsoring Organization |
|---|---|
| CHDO Capacity Building Certification (Must have attended all webinars in either 2016 or 2017) | Indiana Housing and Community Development Authority (IHCDA)/HPG Network |
| Project Development Training | Prosperity Indiana |
| Housing Development Finance Professional | National Development Council (NDC) |
| Certified Aging-in-Place Specialist | National Association of Home Builders (NAHB) |
| Home Sweet Home: Modifications for Aging in Place | University of Indianapolis / Indiana Housing and Community Development Authority |
| Grant Administration Certification | Indiana Housing and Community Development Authority (IHCDA) |
| Certified HOME Program Specialist | HUD/CPD |

2) *Overall IHCDA Award Performance of the Applicant* *Maximum Number of Points: 8*

Applicants with an IHCDA award monitored within the past five years may be eligible for points based on the applicant's overall performance. Only the most recently monitored award is eligible for points. An award may be eligible, whether it is closed or open, as long as an official IHCDA monitoring has occurred. Please list the most recently monitored award number in the application forms.

Applicants cannot qualify for points under both the New Administrator Experience and IHCDA Award Performance.

| Description of Overall Award Performance | Points |
|---|---|
| **Applicant's** most recently monitored HOME award had no findings and no concerns. | 8 |
| **Applicant's** most recently monitored HOME award had no findings, but concerns were noted.<br>**OR**<br>No HOME experience, but **Applicant's** most recently monitored CDBG award had no findings and no concerns. | 6 |
| **Applicant's** most recently monitored HOME award had only one finding.<br>**OR**<br>No HOME experience, but **Applicant's** most recently monitored CDBG award had no findings but concerns were notes. | 4 |

| | |
|---|---|
| Most recently monitored HOME award had more than one finding and the close-out monitoring review letter was received within: | |
| • One Year or Less: | 0 |
| • Two Years to One Year and One Day: | 0.5 |
| • Three Years to Two Years and One Day: | 1 |
| • Four Years to Three Years and One Day: | 1.5 |
| • Five Years to Four Years and One Day: | 2 |
| The above timeframes will be determined using the HOME application due date.<br><br>In order to receive points in this category, the applicant/administrator must submit a narrative describing how the identified findings were addressed and remedied. This narrative may be submitted in **Tab O_Capacity.** | |
| Does not meet any category above.<br>Examples:<br>• Applicant has no experience with IHCDA within the past five years.<br>• Applicant has no HOME experience in the past five years and its most recently monitored HOME award had findings. | 0 |

3) *Administrator Experience* *Maximum Number of Points: 5*

**Only applicants without an IHCDA award in the past five years that have properly procured an administrator with previous IHCDA HOME experience may receive points in this category.** Five points will be awarded if the administrator has successful experience administering an IHCDA HOME award that has been monitored within the past five years. In order to qualify for points, the most recently monitored award must not have had any findings. An award may be eligible, whether it is closed or open, as long as an official IHCDA monitoring has occurred. Please list the most recently monitored award number in the application forms.

| Experience | Points |
|---|---|
| Administrator's most recently monitored HOME award had no findings. | 5 |

4) *Timely Expenditure of Funds* *Maximum Number of Points: 5*

Points will be awarded to an applicant or administrator that has expended their most recent IHCDA award (HOME or CDBG) funds by the award expiration date without requesting award extensions. The award must be from within the past five years. Please list the award number in the application forms.

| Award Length | Points |
|---|---|
| Applicant or administrator's most recent IHCDA award (HOME or CDBG) completed by the award expiration date. | 5 |

5) *IHCDA Award Inspection Performance of the Applicant* *Maximum Number of Points: 2*

Applicants or administrators with an IHCDA award inspected within the past five years may be eligible for points based on their IHCDA inspection results. Points will be awarded if zero building code issues were noted on their last monitored inspection of their most recent award.

6) *CHDO Certification* *Maximum Number of Points: 3*

An applicant that applies and is certified as a Community Housing Development Organization will receive three points.

**7.5 Leveraging of Other Sources** **Category Maximum Points Possible: 6**

Points will be awarded to applicants whose proposed project has received either a firm commitment to leverage other funding sources. A "firm commitment" means that the funding does not require any further approvals.

"Other Funding Sources" include (but are not limited to) private funding, funds from a local community foundation, volunteer labor, Federal Home Loan Bank funding, federal, state or local government funds, in-kind donations for labor or professional services, sweat equity, donated material and equipment. Banked or shared match is not eligible.

Points will be awarded based on the Amount of Funding divided by the Total Development Costs:

| Percentage of Total Development Costs | Points |
|---|---|
| .50% to 1.99% | 1 |
| 2.00% to 3.99% | 2 |
| 4.00% to 5.99% | 3 |
| 6.00% to 7.99% | 4 |
| 8.00% to 9.99% | 5 |
| Greater than 10% | 6 |

To receive points in this category, the applicant must submit the following in **Tab O_Financial Commitments:**

- Provide a letter from the appropriate authorized official approving the funds. The letter must include a description of the type of approved funding for the proposed development and the amount of funding.
- In-Kind Donations – Labor or Professional Services: Submit commitment letter from donor(s) specifying number of hours they intend to donate and their professional service pay rate.
- In-Kind Donations – Sweat Equity: Submit a copy of sweat equity policy.
- In-Kind Donations – Donated Material and Equipment: Submit commitment letter from donor(s) specifying either the total value of the donated materials or the rental equipment rate and number of hours the equipment will be donated.
- Banked Match: Submit commitment letter signed by non-profit Board President.

## Part 8: Glossary

Below are definitions for commonly used terminology found throughout the IHCDA HTF application policy and forms and applicable to the IHCDA HTF program.

*Development:* The HTF activity proposed in the application.

*Extremely Low-Income:* A household at or below 30% of area median income.

*HTF:* The Housing Trust Fund program.

*IHCDA:* Indiana Housing and Community Development Authority

*Income Limits:* Maximum incomes as published by HUD for projects giving the maximum income limits per household for program units. For HTF, the maximum income limit is 30% of area median income.

*Median Income:* A determination made through statistical methods establishing a middle point for determining income limits. Median is the amount that divides the distribution into two equal groups, one group having income above the median and one group having income below the median.

*Rent Limits:* The HUD published maximum rent amount, including a utility allowance and any non-optional fees. Rent limits are published by bedroom size and by AMI level. For HTF, the maximum rent limit is the 30% AMI rent limit.

# HOME.

## RENTAL CONSTRUCTION POLICY

# Home Investment Partnerships Program
# Rental Construction
# 2019 Application Policy

**SUMMARY**
The purpose of this HOME Investment Partnerships Program (HOME) application is to provide subsidies in the form of grants and loans to selected applicants for the acquisition, rehabilitation and/or new construction of rental housing for low and moderate-income people. Through this program, the Indiana Housing and Community Development Authority (IHCDA) seeks to improve the quality of existing housing stock in Indiana.

This program is designed to allocate HOME funds to be used for the rehabilitation and/or new construction of rental housing among selected applicants that meet program requirements as well as IHCDA's goals for the program, as described below.

1. Demonstrate they are meeting the needs of their specific community;
2. Reach low and very low-income levels of area median income;
3. Proceed with the activity upon receipt of the award and begin construction within 12 months of receipt of the award;
4. Link the project to the revitalization of existing neighborhoods, preferably through a comprehensive approach (i.e. as part of a published and approved community revitalization plan);
5. Advance projects that promote aging-in-place strategies for seniors, persons with disabilities, and families with seniors or persons with disabilities;
6. Propose projects that are energy-efficient and are of the highest quality attainable within a reasonable cost structure; and,
7. Propose the use of state certified Minority Business Enterprise (MBE), Women Business Enterprise (WBE), Federal Disadvantaged Business Enterprise (DBE) Participation, Veteran-Owned Small Business (VOSB), and/or Service Disabled Veteran Owned Small Business (SDVOSB) contractors, employees, and products when applicants are planning and undertaking their housing activities.

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## Available Online

IHCDA HOME Program Webpage

**Last Updated: 03/11/19**

## Part 1: Application Process

### 1.1 Overview and Funding Priorities:

The purpose of this HOME application is to provide subsidies in the form of grants and loans to selected applicants for the acquisition, rehabilitation, and/or new construction of rental housing for low and moderate-income people. Through this program, the Indiana Housing and Community Development Authority (IHCDA) seeks to improve the quality of existing housing stock in Indiana.

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1. Demonstrate they are meeting the needs of their specific community;
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3. Proceed with the activity upon receipt of the award and begin construction within 12 months of receipt of the award;
4. Link the project to the revitalization of existing neighborhoods, preferably through a comprehensive approach (i.e. as part of a published and approved community revitalization plan);
5. Advance projects that promote (1) aging-in-place strategies for seniors, persons with disabilities, and families with seniors or persons with disabilities and (2) safe, affordable housing options for families;
6. Propose projects that are energy-efficient and are of the highest quality attainable within a reasonable cost structure; and,
7. Propose the use of state certified Minority Business Enterprise (MBE), Women Business Enterprise (WBE), Federal Disadvantaged Business Enterprise (DBE) Participation, Veteran-Owned Small Business (VOSB), and/or Service Disabled Veteran Owned Small Business (SDVOSB) contractors, employees, and products when applicants are planning and undertaking their housing activities.

### 1.2 HOME Application Forms and HOME Policy Discrepancies

In the event of a conflict or inconsistency between the HOME Rental Policy and the HOME Application Form and/or Additional Documents, the procedures described in the HOME Rental Policy will prevail.

### 1.3 Funding Round Timeline

Note: This is an anticipated schedule and is subject to change or extension.

| | |
|---|---|
| Application Available / Round Begins | December 2019 |
| Application Webinar | January 2019 |
| CHDO Certifications Due[1] | January 2019 |
| Application Due Date | March 2019 |
| Tentative Award Announcements | May 2019 |

### 1.4 Application Webinar

An application webinar will be conducted prior to the application deadline. During the webinar, the IHCDA Real Estate Production Department staff will describe the requirements of the HOME program,

[1] Please note that certified CHDOs are now eligible to request up to $1,500,000 of HOME funding. In order to be eligible for these funds, applicants must follow a different CHDO certification process. This process can be found in section 5.1 of the HOME Rental Policy.

threshold and scoring criteria, how to complete the required forms, and how to submit the application documents. Local Units of Government (LUGs) and not-for-profit entities intending to apply are *strongly encouraged* to attend.

**1.5 Technical Assistance**

The applicant may schedule a technical assistance meeting with its regional IHCDA Real Estate Production Analyst to discuss both the proposed project and IHCDA's application process. Technical assistance may be required at IHCDA's discretion if the recipient does not have experience with IHCDA awards or if past performance was poor. Applicants are urged to contact their Real Estate Production Analyst early in the planning process to obtain guidance and technical assistance.

**1.6 Application Submission**

The applicant must submit the following items to IHCDA's Real Estate Production Coordinator:

- Via IHCDA's OneDrive site (Please ensure notary seals are visible on any scanned documents):
    - CHDO Application Workbook and supporting documentation (if applying for CHDO Certification)
    - One completed copy of the HOME application form.
    - All supporting documents required in the tabs. Please submit this information as separate, labeled PDF documents under the required labeled tabs. **Do not send one PDF containing all of the supporting documentation**.
    - Signed Environmental Review Record (May be submitted as a PDF)
- Via hard copy:
    - Application fee of $250.
    - One USB Flash Drive with all documents

Applicants that are submitting multiple applications in a single round must submit ALL required documentation with EACH application. Multiple applications from the same applicant will be reviewed separately. Supporting documentation submitted with one application may not be used to satisfy a threshold or scoring requirement of another application.

Application fees should be made payable to IHCDA. If a check is returned for insufficient funds, the application will be denied. The application fee is non-refundable except, if the applicant applies and is certified as a Community Housing Development Organization (CHDO), the full application fee will be refunded.

All required application items are due no later than 5:00 p.m. Eastern time on the due date. Applications received after the deadline will be returned to the applicant via certified mail. Faxed applications will not be accepted.

Applicants encountering technical issues with application forms, supporting documentation, or the submittal process should contact their IHCDA Real Estate Production Analyst as soon as possible. If informed of the problem in a timely manner, IHCDA staff may be able to correct the issue and/or provide additional guidance for specific non-Federal requirements on a case-by-case basis. However, assistance cannot be provided for applicants that do not notify IHCDA of an issue prior to the application deadline.

If IHCDA staff are unable to open or view submitted electronic documentation as a result of technical errors (e.g. file corruption, incompatible file types, etc.), staff will enlist IT support personnel in an

attempt to correct or bypass the issue. If the issue cannot be resolved, the applicant will not be allowed to submit a new or updated document and the application will be reviewed as if the document in question was not submitted. This may result in the applicant failing threshold and/or not receiving points in a scoring category. Therefore, it is in an applicant's best interest to review all electronic documentation to ensure it is complete and compatible with a number of different devices and/or programs before submitting its application.

Instructions on how to utilize OneDrive will be explained during the application webinar. Please note:

- **Applicants may NOT set up folders in OneDrive themselves.**
- **Applicants must contact the Real Estate Department Coordinator to request the creation of a folder.**
- **The Real Estate Department Coordinator will then share that folder with the applicant and the applicant may then upload the application form and all other required documents to the created folder.**

The application fee of $250 and USB flash drive should be sent to:

Indiana Housing and Community Development Authority
ATTN: Real Estate Department Coordinator
RE: HOME Application
30 South Meridian Street, Suite 900
Indianapolis, IN 46204

All applicants must retain a copy of this application package. Applicants that receive funding will be bound by the information contained herein.

Applicants must notify the Real Estate Department Coordinator and their Regional Analyst when they have uploaded documents to OneDrive, including documents for preliminary CHDO certification. Failure to notify IHCDA when documentation is uploaded may result in the delay or disqualification of the application.

Please notify the Real Estate Department Coordinator if the applicant would like to add an additional contact person for communications regarding its application.

**1.7 Application Review**

Each application must address only one development. Applications are reviewed in a three step process:

| | |
|---|---|
| Step One - Completeness | On or before the application deadline, the applicant must provide all required documents, signatures and attachments. |
| Step Two - Threshold | The application must meet each of the applicable threshold criteria, including underwriting guidelines found in Section 6.5 below. After initial threshold review, IHDCA staff may contact an applicant to notify them of required technical corrections as well as to request clarification of additional questions raised during threshold review. The applicant will have the opportunity to respond on or before the due date provided by IHCDA. If the applicant does not respond to the technical correction and threshold clarification letter, or the |

applicant's response does not address all concerns, the application may be disqualified. Points will be awarded to applicants requiring two or less technical corrections, based upon the scoring table located in the Bonus scoring section of this policy.

For definitions of technical corrections and clarifications, please consult the glossary at the end of this policy.

Step Three - Scoring

Applications that pass completeness and threshold reviews are then scored according to IHCDA's published scoring criteria. After initial score review, IHCDA staff may contact the applicant for further clarification of a scoring item. Failure to respond to the requested scoring clarification items by the due date and in the manner requested may result in application denial. Supporting documentation for scoring categories will not be accepted after the initial application submission.

Applications proposing rental activities will be scored separately from, and will not compete with, applications proposing homebuyer activities. An amount of funding, determined at the discretion of IHCDA, will be set aside for rental projects each year as prescribed in IHCDA's Consolidated Plan.

Funded applications will be announced at the published IHCDA board meeting date. Award letters and score sheets will be uploaded to OneDrive by the close of business on the day of the board meeting. Applications that are not funded will be notified by IHCDA via denial letters and final score sheets being uploaded to OneDrive by the close of business on the day of the board meeting. Applications not funded will not be rolled over into the next funding round.

### 1.8 HOME Past Awards

Before an applicant can apply for a new HOME award, any other HOME awards that the applicant has received from IHCDA must be drawn down by a minimum of 25% of the award's total funding amount. Applicants funded during the 2018 HOME Supplemental Round, or awarded within six months of the starting date of the current round (based on the date of the last signature on the applicant's award agreement) are exempt from this requirement.

### 1.9 Minimum Score Requirement

An application must score at least 63 points to be considered for funding.

### 1.10 IHCDA CDBG, HOME & HTF Program Manual

The IHCDA CDBG, HOME & HTF Program Manual outlines the requirements for administering IHCDA's CDBG & HOME awards. A complete copy of the CDBG, HOME & HTF Program Manual and all exhibits are available on IHCDA's website at http://www.in.gov/myihcda/2490.htm

### 1.11 IHCDA Waiver Policy

IHCDA, in its sole discretion, will consider a waiver request from any Applicant, Owner and/or Developer in regards to Section 5.1 (Subsidy Limitations **only**) and Section 6.5 (Underwriting guidelines). IHCDA does not accept waiver requests for any Federal Regulation or scoring requirements. Requests for additional funding will not be accepted.

IHCDA must receive the waiver request no later than 30 days prior to the application deadline. The waiver request must include the following:

- The details of the specific threshold requirement for which the Applicant is requesting a waiver,
- A detailed description as to why the Applicant cannot meet the threshold requirement,
- Any additional information the Applicant would like IHCDA to consider with the request.

**1.12 Development Fund**

Applicants may apply for the Development Fund with their HOME application. Applicants must provide documentation and explanation on an alternative source of funding if the Development Fund application is denied, or if Development Fund is not available.

More information on the Development Fund may be found in Part 10.

## Part 2: Eligible Applicants

### 2.1 Eligible Applicants

| HOME Investment Partnerships Program (HOME) | Cities, Town, and Counties (Non-HOME Participating Jurisdiction) | Community Housing Development Organizations (CHDO) | 501(c)3 and 501(c)4 Not-For-Profit Organizations and PHAs | Joint Venture Partnerships | For Profit Entities Organized Under the State of Indiana |
|---|---|---|---|---|---|
| Rental Housing Rehabilitation | ✓ | ✓ | ✓ | ✓ | Not eligible |
| Acquisition and Rental Housing Rehabilitation | ✓ | ✓ | ✓ | ✓ | Not eligible |
| Rental Housing New Construction | ✓ | ✓ | ✓ | ✓ | Not eligible |

Eligible applicants include cities, towns, or counties that are located within Indiana but outside of the participating jurisdictions listed below. Applications from, or housing activities located within, the following participating jurisdictions are NOT eligible for HOME funds:

Anderson
Bloomington
East Chicago
Evansville
Fort Wayne
Gary
Hammond
Indianapolis*
Lake County
Lafayette Consortium**
Muncie
South Bend Consortium***
Terre Haute

*Excluding the Marion County Cities of Beech Grove, Lawrence, Speedway, and Southport. The Town of Cumberland is excluded when the housing activity is outside of Marion County.

**Lafayette Consortium is made up of the Cities of Lafayette and West Lafayette and the unincorporated areas of Tippecanoe County. Other incorporated areas are eligible to receive assistance.

***South Bend Consortium is made up of the Cities of South Bend and Mishawaka and the unincorporated areas of St. Joseph County. Other incorporated areas are eligible to receive assistance.

### 2.2 Ineligible Applicants

Per 24 CFR 92.214 (a)(4) HOME funds may not be invested in public housing projects.

IHCDA reserves the right to disqualify from funding any application that has an applicant, sub-recipient, administrator, preparer, or related party of any of the aforementioned, with a history of disregarding the policies, procedures, or staff directives associated with administering any IHCDA program or program administered by any other State, Federal, or affordable housing entity. This includes, but is not limited to, the Indiana Office of Community and Rural Affairs, the U.S. Department of Housing and Urban Development (HUD), the U.S. Department of Agriculture - Rural Development, and the Federal Home Loan Bank.

Additionally, any entity currently on IHCDA's suspension or debarment list is ineligible to submit an application. IHCDA's Suspension and Debarment Policy can be found in Chapter 17 of the IHCDA HOME, HTF, and CDBG Program Manual.

**2.3 Religious and Faith-Based Organizations**

- *Equal treatment of program participants and program beneficiaries.* (1) *Program participants.* Organizations that are religious or faith-based are eligible, on the same basis as any other organization, to participate in the HOME program. Neither the Federal Government nor a State or local government receiving funds under the HOME program shall discriminate against an organization on the basis of the organization's religious character or affiliation. Recipients and subrecipients of program funds shall not, in providing program assistance, discriminate against a program participant or prospective program participant on the basis of religion or religious belief.
- *Beneficiaries.* In providing services supported in whole or in part with federal financial assistance, and in their outreach activities related to such services, program participants shall not discriminate against current or prospective program beneficiaries on the basis of religion, a religious belief, a refusal to hold a religious belief, or a refusal to attend or participate in a religious practice.
- *Separation of explicitly religious activities.* Recipients and subrecipients of HOME program funds that engage in explicitly religious activities, including activities that involve overt religious content such as worship, religious instruction, or proselytization, must perform such activities and offer such services outside of programs that are supported with federal financial assistance separately, in time or location, from the programs or services funded under this part, and participation in any such explicitly religious activities must be voluntary for the program beneficiaries of the HUD-funded programs or services.
- *Religious identity.* A faith-based organization that is a recipient or subrecipient of HOME program funds is eligible to use such funds as provided under the regulations of this part without impairing its independence, autonomy, expression of religious beliefs, or religious character. Such organization will retain its independence from Federal, State, and local government, and may continue to carry out its mission, including the definition, development, practice, and expression of its religious beliefs, provided that it does not use direct program funds to support or engage in any explicitly religious activities, including activities that involve overt religious content, such as worship, religious instruction, or proselytization, or any manner prohibited by law. Among other things, faith-based organizations may use space in their facilities to provide program-funded services, without removing or altering religious art, icons, scriptures, or other religious symbols. In addition, a HOME program-funded religious organization retains its authority over its internal governance, and it may retain religious terms in its organization's name, select its board members on a religious basis, and include religious references in its organization's mission statements and other governing documents.
- *Alternative provider.* If a program participant or prospective program participant of the HOME program supported by HUD objects to the religious character of an organization that provides services under the program, that organization shall, within a reasonably prompt time after the objection, undertake reasonable efforts to identify and refer the program participant to an alternative provider to which the prospective program participant has no objection. Except for services provided by telephone, the Internet, or similar means, the referral must be to an alternate provider in reasonable geographic proximity to the organization making the referral. In making the referral, the organization shall comply with applicable privacy laws and regulations. Recipients and subrecipients shall document any objections from program participants and

prospective program participants and any efforts to refer such participants to alternative providers in accordance with the requirements of §92.508(a)(2)(xiii). Recipients shall ensure that all subrecipient agreements make organizations receiving program funds aware of these requirements.

- *Structures.* Program funds may not be used for the acquisition, construction, or rehabilitation of structures to the extent that those structures are used for explicitly religious activities. Program funds may be used for the acquisition, construction, or rehabilitation of structures only to the extent that those structures are used for conducting eligible activities under this part. When a structure is used for both eligible and explicitly religious activities, program funds may not exceed the cost of those portions of the acquisition, new construction, or rehabilitation that are attributable to eligible activities in accordance with the cost accounting requirements applicable to the HOME program. Sanctuaries, chapels, or other rooms that a HOME program-funded religious congregation uses as its principal place of worship, however, are ineligible for HOME program-funded improvements. Disposition of real property after the term of the grant, or any change in the use of the property during the term of the grant, is subject to government wide regulations governing real property disposition (see 24 CFR parts 84 and 85).
- *Supplemental funds.* If a State or local government voluntarily contributes its own funds to supplement federally funded activities, the State or local government has the option to segregate the federal funds or commingle them. However, if the funds are commingled, this section applies to all of the commingled funds.

## Part 3: Eligible Activities & HOME Program Requirements

### 3.1 Eligible Activities

This program is intended to have a long-term impact on the availability and quality of the affordable housing stock in Indiana. The program is intended for the rehabilitation and/or new construction of rental housing. Acquisition only is not an eligible activity; however acquisition in conjunction with another activity is permitted.

- Rehabilitation, new construction, and acquisition/rehabilitation or acquisition/new construction of rental housing in the form of traditional apartments, single room occupancy units (SROs), or single family housing.
    - SRO housing consists of single room dwelling units that are the primary residence of the occupant(s). Neither kitchen nor bathroom facilities are required to be in each unit. However, if individual units do not contain bathroom facilities, the building must contain bathroom facilities that are shared by tenants. SRO housing does not include facilities for students.
- Rental Housing Tax Credit (RHTC) Developments with compliance periods or existing HOME developments with affordability periods that have expired prior to the due date for this application.
- If HOME funds are used for acquisition of vacant land or demolition in conjunction with another activity, then construction must commence within nine months of the demolition or acquisition.
- Manufactured homes are eligible if they meet IHCDA's Manufactured Housing Policy or if rehabilitation will bring the unit up to these standards:
    - A single dwelling unit designed and built in a factory, installed as a permanent residence, which bears a seal certifying that it was built in compliance with the Federal Manufactured Housing Construction and Safety Standards law and which also complies with the following specifications:
        - Shall have been constructed after January 1, 1981, and must exceed 950 square feet of occupied space per I.C. 36-7-4-1106 (d);
        - Is attached to a permanent foundation of masonry construction and has a permanent perimeter enclosure constructed in accordance with the One and Two Family Dwelling Code;
        - Has wheels, axles, and towing chassis removed;
        - Has a pitched roof;
        - Consists of two or more sections which, when joined, have a minimum dimension of 20' X 47.5' enclosing occupied space; and
        - Is located on land held by the beneficiary in fee-simple title or 99-year leasehold and is the principal residence of the beneficiary.
        - All other manufactured or mobile homes that do not meet the aforementioned criteria are ineligible to receive rehabilitation assistance funded by IHCDA.

### 3.2 Ineligible Activities

**The following are ineligible activities:**

- Per 24 CFR 92.214 (a)(4) HOME funds may not be invested in public housing projects.
- Owner-occupied rehabilitation;
- Group homes;
- Creation of secondary housing attached to a primary unit;

- Acquisition, rehabilitation, or construction of nursing homes, convalescent homes, hospitals, residential treatment facilities, correctional facilities, or student dormitories;
- Rehabilitation of mobile homes;
- Acquisition, rehabilitation, refinancing, or new construction if any part of a development or its land is located within the boundaries of a 100-year floodplain. A flood determination must be provided for each parcel associated with the project;
- Acquisition, rehabilitation, or construction of any developments that will be applying for RHTC. These developments must apply for HOME funds as part of the RHTC application (also called the Qualified Allocation Plan);
- Any housing activity funded under Title VI of NAHA, prepayment of mortgages insured under the National Housing Act, public housing developments, or acquisition, rehabilitation, or construction of any developments funded under HUD's former Rental Rehabilitation Program;
- Costs for supportive services, homeless prevention activities, operating expenses, or for the use of commercial facilities for transient housing;
- Acquisition, rehabilitation, or construction of transitional housing;
- Acquisition, rehabilitation, or construction of emergency shelters that are designed to provide temporary daytime and/or overnight accommodations for homeless persons;
- Payment of HOME loan servicing fees or loan origination costs;
- Tenant-based rental assistance;
- Payment of back taxes.

In addition, IHCDA **does not** fund:

- Requests from individuals, political, social, or fraternal organizations;
- Endowments, special events, or international projects;
- Scholarships requested by individuals;
- Institutions that discriminate on the basis of race, color, national origin, sex, religion, familial status, disability, sexual orientation, gender identity, or against victims of domestic violence, dating violence, sexual assault, or stalking in policy or in practice;
- Projects in furtherance of sectarian religious activities, impermissible lobbying, legislative or political activities;
- Medical research or medical profit-making enterprises.

### 3.3 HOME Program Requirements

The proposed HOME project must follow these minimum requirements, and all other requirements laid forth in the Program Manual, to be eligible for funding. For further details on each requirement, please see IHCDA's HOME, HTF, and CDBG Program Manual at http://www.in.gov/myihcda/2490.htm.

- Recipients must comply with all regulatory requirements listed in 24 CFR Part 92.

Applicants should familiarize themselves with IHCDA's CDBG, HOME & HTF Program Manual. Requirements include, but are not limited to the following:

- **Lead Based Paint**:
  - Each recipient of a HOME award is subject to the HUD requirements of addressing lead-based paint hazards pursuant to 24 CFR Part 35. If a risk assessment is required, then all lead-based paint issues must be addressed.

- Anyone who conducts lead-based paint activities in the State of Indiana must be licensed. Licenses are issued only after an applicant has successfully completed course certification by an accredited training facility and has passed the licensing examination administered by the ISDH. A separate license is required for each of the authorized lead disciplines. All licenses must be renewed every three years by successfully completing refresher training approved by the ISDH. Activities requiring licensing include:
    - Inspection for lead-based paint
    - Risk assessment for lead hazards
    - Clearance examination following lead abatement
    - Abatement of lead-based paint
    - Project design, supervision, and work in abatement projects
- Anyone who is paid to perform work that disturbs paint in housing and child-occupied facilities built before 1978 must be EPA certified. This includes all firms, even sole proprietorships. Firms can't advertise or perform renovation activities covered by the regulation in homes or child occupied facilities built before 1978 without firm certification. Examples of the types of firms covered:
    - Residential rental property owners/managers
    - General contractors
    - Special trade contractors, including
        - Painters
        - Plumbers
        - Carpenters
        - Electricians
- Federal law requires that a "certified renovator" be assigned to each job and that all involved individuals be trained in the use of lead-safe work practices.
    - To become a certified renovator, a person must complete a renovator training course accredited by EPA or an EPA authorized program which will teach them how to work lead safe.
    - All remaining individuals must also be trained. They can either be certified renovators (meaning they successfully completed the accredited training) or they can have been trained on the job by a certified renovator (such training must be documented and the documents must be retained).

- **Section 504**:
    - Housing must meet the accessibility requirements of 24 CFR Part 8 which implements Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and covers multifamily dwellings, as defined in 24 CFR Part 100.201. It must also meet the design and construction requirements of 24 CFR 100.205 and implement the Federal Fair Housing Act Amendments of 1988 (42 U.S.C. 3601-3619).
- **Uniform Relocation Act:**
    - Each recipient of a HOME award is subject to the requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (URA). See IHCDA's Program Manual Chapter 4 for guidance on the regulatory requirements of the URA, as amended, the Federal regulations at 49 CFR Part 24, and the requirements of Section 104(d) of Title I of the Housing and Community Development Act of 1974, as amended.

- **Affirmative Marketing Procedures:**
  - Rental housing with five or more HOME-assisted units must adopt IHCDA's Affirmative Marketing Procedures. See the IHCDA Program Manual Chapter 5 for guidance on Affirmative Marketing Procedures.
- **Section 3**:
  - Any recipient receiving an aggregate amount of $200,000 or more from one (1) or more of the HUD CPD programs (i.e. CDBG, HOME, NSP, HOPWA, ESG, etc.) in a program year must comply with the Section 3 requirements. Section 3 provides preference to low- and very-low-income residents of the local community (regardless of race or gender) and the businesses that substantially employ these persons, for new employment, training, and contracting opportunities resulting from HUD-funded projects.
- **Income Verification:**
  - An income verification is valid for a period of six months. If more than six months pass between income verification and contract execution/lease execution/purchase agreement, then a new income verification must be completed.
- **Procurement Procedures:**
  - Each recipient of a HOME award will be required to provide proof of adequate builder's risk insurance, property insurance, and/or contractor liability insurance during construction and property insurance following construction for the assisted property throughout the affordability period of the award.
  - If the recipient of the HOME award is a Local Unit of Government, or a non-profit not acting as a developer, the recipient must follow competitive procurement procedures when procuring all materials, supplies, equipment, and construction or professional services related to the HOME award. Please note that public non-for-profits (ie Housing or Redevelopment Authorities_ and public agencies may not act as Developers and must competitively procure.
  - If the non-for-profit recipient is acting as a developer, competitive procurement standards are not required. To be considered a non-for-profit developer, the non-profit must meet the following criteria:
    - Must have site control (either through ownership or a lease) of the property;
    - Must be in sole charge of the development processes - and not just acting as a contractor, which includes:
      - Obtaining zoning and other approvals;
      - Obtaining other non-HOME financing for the project;
      - Selecting architect the, engineers, general contractors and other members of the development team; and,
      - Overseeing the progress of the work and cost reasonableness.
- **Environmental Review:**
  - To help facilitate timely expenditure of HOME funds, all applicants are required to complete and submit the Environmental Review Record (ERR) and Section 106 Historic Review at the time of application.
  - To complete the forms and the Release of Funds process, refer to the ERR Guidebook found at: https://www.in.gov/myihcda/2650.htm
  - As part of the Section 106 Historic Review process, IHCDA is required to submit all new construction projects to the Indiana Department of Natural Resources' State Historic Preservation Office (SHPO) for archaeology review. SHPO is statutorily required to complete this review within 30 days. Please plan your project timeline accordingly.

- The applicant will receive their fully executed HOME award documents and will be allowed to draw funds only after the applicant has been allowed to publish a public notice and when the Release of Funds process is complete.
  Applicants may not purchase any property to be assisted with HOME funds, sign contracts, or begin rehab/construction until the ERR/Release of Funds process has been completed and approved.

- **Construction Standards and Physical Inspections:**
  - All IHCDA-assisted units must be inspected twice during the award period. The first inspection will occur when 50% of funds are drawn for single site projects, or when half the units are complete for scattered site projects. The second inspection will be conducted upon completion of construction for the award. Site visits during construction may be conducted to monitor progress of all projects. The IHCDA Inspector or IHCDA's third-party Inspector will conduct the physical inspections. Failure to comply with these inspection requirements may result in the loss of points in future applications and/or findings during IHCDA post-award compliance monitoring.
- **Match:**
  - The match requirement for the HOME program is 25% of the total amount of HOME funds requested except HOME funds used for environmental review costs (pursuant to §92.206(d)(8)), planning costs (pursuant to §92.207); CHDO operating expenses (pursuant to §92.208); capacity building (pursuant to §92.300(b)) of CHDOs; and predevelopment or seed money loans to CHDOs (pursuant to §92.301) when IHCDA waives repayment under the provisions of §92.301(a)(3) or §92.301(b)(3).
  - Labor, property, funds, or other sources of match contribution donated by the applicant to itself, or by a principal or investor in the development, are not eligible for match as defined in §92.220(b)(4).
  - If utilizing banked match, the applicant must have sufficient unencumbered banked match available at time of application.
  - All required match must be committed by the time closeout documentation is submitted.
  - If utilizing a tax exemption as a source of match, the applicant must have a signed letter from the local unit of government that lists the property or properties receiving the exemption, the length of the exemption, and the total value of the exemption.
- **Davis Bacon:**
  - Each recipient of a HOME award must follow the Davis Bacon requirements found in 29 CFR Parts 1, 3, and 5 to ensure workers receive no less than the prevailing wages being paid for similar work for the following type of projects:
    - Rehabilitation or new construction of a residential property containing 12 or more HOME-assisted units; and
    - Affordable housing containing 12 or more units assisted with HOME funding regardless of whether HOME funding is used for construction or non-construction activities.
    - Such properties may be one building or multiple buildings owned and operated as a single development.
    - Public Housing Authorities (PHAs) using PHA funds in conjunction with IHCDA funds are subject to Davis Bacon requirements.
- **Meaningful Access for Limited English Proficient Persons**

- Persons who, as a result of national origin, do not speak English as their primary language and who have limited ability to speak, read, write, or understand English ("limited English proficient" or "LEP") may be entitled to language assistance under Title VI in order to receive a particular service, benefit, or encounter. In accordance with Title VI of the Civil Rights Act of 1964 and its implementing regulations, the recipient must agree to take reasonable steps to ensure meaningful access to activities funded by federal funds for LEP persons. Any of the following actions could constitute "reasonable steps", depending on the circumstances: acquiring translators to translate vital documents, advertisements, or notices; acquiring interpreters for face to face interviews with LEP persons; placing advertisements and notices in newspapers that serve LEP persons; partnering with other organizations that serve LEP populations to provide interpretation, translation, or dissemination of information regarding the project; hiring bilingual employees or volunteers for outreach and intake activities; contracting with a telephone line interpreter service; etc.

- **Registering Vacancies:**
  - Applicants that are proposing to develop rental housing must register vacancies for assisted housing in the IndianaHousingNow.org affordable housing database.
- **Other HOME Construction Standards**:
  - Units must, at a minimum, meet the stricter of the local rehabilitation standards or the Indiana State Building Code.
  - Any units utilizing gas appliances must provide carbon monoxide detectors in addition to standard smoke detectors.
  - Recipients of HOME funds must meet additional energy efficiency standards for new construction as described in 24 CFR 92.251.
- **Capital Needs Assessment:**
  - Projects performing the rehabilitation activity with a total of 26 or more units (the total of HOME-assisted and non-HOME assisted units) must complete and provide a Capital Needs Assessment (CNA).
- **Federal Programs Ongoing Rental Compliance:**
  - Recipient must ensure that each owner of a HOME-assisted rental project enters tenant events into IHCDA's Indiana Housing Online Management System at https://ihcdaonline.com/ within 30 days of the tenant's event date. Tenant events include move-ins, move-outs, recertification, unit transfers, and rent and income changes. In addition, Annual Owner Certification Rental Reports must be submitted electronically using the Indiana Housing Online Management System throughout the affordability period in the Annual Rental Report. See IHCDA's Program Manual for further guidance.
  - Recipient must ensure that there is a written lease between any tenant and the owner of rental housing assisted with HOME funds. The term of the lease may not be less than one year, unless a shorter period is specified upon mutual agreement between the tenant and the owner. The lease may not contain any of the prohibited provisions set forth in 24 CFR 92.253 (b).
  - In accordance with 92.504(d)(2), the recipient must provide IHCDA with the financial documentation and/or reports needed by IHCDA to conduct its examination of the financial condition of the project, if project has 10 or more HOME-assisted units.
  - Rental housing developments must assist households at or below 60% of the Area Median Income for the county, as published by HUD and distributed by IHCDA. Additionally, those developments with five or more HOME-assisted units must set-aside

at least 20% of the units for households at or below 50% of the Area Median Income. Households must also meet the definition of "low-income families" at 24 CFR 92.2 which limits occupancy based on certain student status rules (see Part 4.1G of the Federal Programs Ongoing Rental Compliance Manual).

- Recipient must follow the non-discrimination requirements of the Fair Housing Act, the Violence Against Women Reauthorization Act of 2013, and the Equal Access to Housing in HUD Programs Regardless of Sexual Orientation or Gender Identity rule.

- **Broadband Infrastructure:**
  - As described in the HUD Final Rule 81 FR 92626, any new construction or substantial rehabilitation of more than four rental units must provide for installation of broadband infrastructure, as defined in 24 CFR 5.100, except when IHCDA determines and documents that one or more of the exceptions listed in HUD Final Rule 81 FR 92626 apply. Each unit should have cables, fiber optics, wiring, or other permanent (integral to the structure) infrastructure, including wireless infrastructure, which is capable of providing access to Internet connections in individuals housing units.
- **Tenant Selection Plan**
  - All HOME-funded properties must create a written tenant selection plan that meets all requirements outlined in Part 4.2E of IHCDA's Federal Programs Ongoing Rental Compliance Manual, as amended from time to time. This includes compliance with the nondiscrimination requirements of the Fair Housing Act, Violence Against Women Reauthorization Act, Equal Access to Housing in HUD Programs Regardless of Sexual Orientation or Gender Identity Rule, and the 2016 HUD Office of General Counsel Guidance on Criminal Records.

### 3.4 Affordability Requirements

HOME subsidized activities must be secured throughout the affordability period by a recorded lien and restrictive covenant agreement created by IHCDA. The recipient shall comply with the following requirements of the HOME Program throughout the affordability period:

1. Ensuring that the property meets the Property Standards set forth in 24 CFR 92.251;
2. Ensuring that the tenants meet the affordability requirements set forth in 24 CFR 92.252 by documenting and verifying the income of tenants as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual, as amended from time to time by IHCDA;
3. Submitting annual tenant events and annual owner certifications to IHCDA through its online reporting system as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual;
4. Participating in periodic monitoring and inspections of the Property by IHCDA and/or the U. S. Department of Housing and Urban Development ("HUD");
5. Complying with the Federal income and rent limits issued by HUD and published annually on IHCDA's website;
6. Providing IHCDA with information regarding unit substitution and filling vacancies, if the project has floating units; and
7. Ensuring that each tenant enters into a lease that does not contain HUD prohibited lease language as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual. The affordability period begins after the project has been completed and the completion forms have been submitted to and approved by IHCDA. During the affordability period all HOME program rental requirements apply to the property. See IHCDA's *Federal Programs Ongoing Rental Compliance Manual* for a full discussion of affordability period compliance.

The following affordability periods apply to all HOME rental housing and homebuyer projects:

| Amount of HOME subsidy per unit: | Affordability Period |
|---|---|
| Under $15,000 | 5 years |
| $15,000 - $40,000 | 10 years |
| Over $40,000 - or any rehabilitation/refinance combination activity | 15 years |
| New construction or acquisition of newly constructed transitional, permanent supportive, or rental housing | 20 years |

**3.5 Lien and Restrictive Covenant Agreement**

Each recipient of a HOME award must ensure that a lien and restrictive covenant is executed and recorded against every property constructed, rehabilitated, or acquired, in whole or in part, with HOME funds. Upon the occurrence of any of the following events during the Affordability Period, the entire sum secured by the lien shall be due and payable by developer and/or owner upon demand. Repayment may be demanded upon: (1) Transfer or conveyance of the real estate by deed, land contract, lease, or otherwise, during the Affordability Period; (2) Commencement of foreclosure proceedings by any mortgagee (or deed in lieu of foreclosure), within the Affordability Period; (3) The real estate no longer meets the property standards set forth in 24 CFR 92.251; (4) HOME-assisted units are not being used by qualifying tenants as their principal residence; (5) annual tenant events and annual owner certifications are no longer being submitted to IHCDA through its online reporting system as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual; (6) non-compliance with the federal income and rent limits issued by HUD; and (7) units are not leased in accordance with the requirements set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual.

The recipient of the HOME award will be responsible for repaying IHCDA any HOME funds utilized for any housing constructed, rehabilitated, or acquired that does not remain affordable and in compliance in accordance with 24 CFR 92.252 for the entire Affordability Period. The Affordability Period is based upon the total amount of HOME funds invested into the HOME-assisted units as depicted in the chart above. (IHCDA Program Manual, Lien and Restrictive Covenants & Affordability Requirements Chapter 12)

## Part 4: CHDO

### 4.1 IHCDA CHDO Set-Aside

IHCDA must allocate at least 15% of its HOME funds for CHDO projects.

### 4.2 CHDO Eligible Activities

Permanent rental and homebuyer housing are considered CHDO-eligible activities for purposes of the CHDO set-aside as long as the activity takes place within the CHDO's state-certified service area and the CHDO owns, develops, or sponsors the activity.

CHDOs must certify at time of application and identify which of the three roles the CHDO will undertake with the project:

- The CHDO "**owns**" the activity when the CHDO holds valid legal title in fee simple or has a long-term (99-year minimum) leasehold interest in a rental property. The CHDO may hire and oversee a project manager or contract with a developer to perform the rehabilitation or new construction.
- The CHDO "**develops**" the activity when the CHDO is the owner in fee simple or through a long term ground lease during both the development and the affordability period. As developer, the CHDO must be in sole charge of all aspects of the development process, including obtaining zoning, securing non-HOME funds, selecting contractors, overseeing the progress of work, and determining reasonableness of costs.
- The CHDO "**sponsors**" rental projects through one of two processes:
  - Rental housing is developed by a CHDO affiliate, defined as a CHDO's wholly owned subsidiary (non-profit or for-profit); a limited partnership of which the CHDO or its wholly owned subsidy is the sole general partner; or a limited liability company of which the CHDO or its wholly-owned subsidiary must be the sole managing member. If the limited partnership or limited liability company agreement permits the CHDO to be removed as general partner or sole managing member, the agreement must provide that the removal must be for cause and that the CHDO must be replaced with another CHDO.
  - The CHDO develops housing on behalf of another non-profit. The rental housing is transferred by the CHDO to the other nonprofit upon completion. The nonprofit receiving the property upon completion must be identified by the CHDO, not be created by a governmental entity, and assume ownership and all HOME obligations, including any loan repayment. The CHDO must own the property during the development period and be in sole charge of the development process.

### 4.3 CHDO Program Requirements

CHDOs must adhere to all HOME requirements listed in this Application Package and the additional CHDO specific program requirements:

- Applicants that would like to apply as a CHDO must apply for CHDO certification at the time of submitting a HOME application.[2] The CHDO application can be found as a separate document on the IHCDA website here: http://www.in.gov/myihcda/2541.htm. The CHDO application must be submitted at the same time as submittal of the HOME application.

[2] Please note that certified CHDOs are now eligible to request up to $1,500,000 of HOME funding. In order to be eligible for these funds, applicants must follow a different CHDO certification process. This process can be found in section 5.1 of the HOME Rental Policy.

- Treatment of Program Income by a CHDO:
  - Proceeds generated from a Community Housing Development Organization ("CHDO") development activity may be retained by the CHDO but must be used for housing activities that benefit low-income families as provided in 24 CFR 92.300(a)(2). Such proceeds are not considered program income and are not subject to HOME Program requirements. However, funds recaptured because housing no longer meets affordability requirements are not considered CHDO proceeds and are subject to the requirements of 24 CFR 92.503(b) and must be returned to IHCDA.
- An application for a CHDO eligible undertaking must demonstrate the following:
  - Low- and moderate-income persons have had the opportunity to advise the CHDO in its decision regarding the design, site, development, and management of the affordable housing undertaking.
  - Certify that the organization continues to meet the definition of a CHDO by being a certified CHDO by IHCDA.
  - Complete the CHDO related sections in the HOME Application Forms.

**4.4 CHDO Operating Supplement**

CHDOs may apply for supplemental funds in the HOME application forms. A CHDO may receive CHDO operating supplement funds in an amount not to exceed $50,000 within one program year.

Eligible costs include:

- Accounting Services/Audit
- Communication Costs
- Education/Training
- Equipment/Software
- Insurance
- Lead-Based Paint Equipment
- Legal Fees
- Postage
- Professional Dues/Subscriptions
- Rent
- Staff Salary/Fringe
- Taxes
- Travel
- Utilities

CHDOs can be eligible for a second year of CHDO Operating Support. CHDOs funded within the past 12-24 months for a HOME project can apply for additional supplemental operating support of up to $25,000, if they have met the following criteria:

- Have begun construction within the first 12 months of the executed agreement with IHCDA;
- Have drawn a minimum of 25% of the IHCDA housing development award; and
- Have drawn 100% of the original CHDO Operating Support award.

CHDO Operating Support cannot exceed the greater of $50,000 within one program year.

**4.5 CHDO Predevelopment and Seed Money Loans**

CHDOs are eligible for development specific predevelopment or seed money loans. Applicants may request up to $30,000 in loans for special project-specific pre-development expenses. All loans may not exceed customary and reasonable project preparation costs and must be repaid from construction loan proceeds or other program income. The CHDO must apply for the predevelopment or seed money through a separate application process. Please contact your Real Estate Production Analyst for more details.

## Part 5: Subsidy Limitations & Eligible Activity Costs

### 5.1 Maximum Award Request, Subsidy Limitations & Budget Limitations

| Applicant Type | Maximum Award Request |
|---|---|
| Non-CHDO | $1,000,000 |
| CHDO | $1,500,000 |

Applicants that are not certified as a CHDO, or that are certified as a CHDO **after** the application due date, may request up to $1,000,000.

Applicants that are certified as a CHDO **before** the application due date may request up to $1,500,000.

- In order to qualify, applicants must submit a CHDO application and all required CHDO documentation by **5pm Eastern** on **DATE TBD, 2019**. The CHDO application can be found as a separate document on the IHCDA website here.
- IHCDA staff will review the applicant's CHDO application. Within one week of receiving the applicant's certification documentation, IHCDA will notify the applicant of its determination. If further clarification is needed, IHCDA will reach out to the applicant for additional information.
- Upon making a final determination, IHCDA will inform each CHDO applicant as to the status of its certification. If the applicant is certified as a CHDO it may request up to $1,500,000. If the applicant is not certified as a CHDO, it will be limited to the non-CHDO maximum award request limit of $1,000,000.
- An applicant that submits its CHDO certification after the deadline listed above will NOT be eligible to request more than $1,000,000. However, its certification status will still be reviewed, it will still be eligible for any scoring category contingent on CHDO status, and it will still be eligible to request CHDO Operating Supplement funds in conjunction with its HOME application.

*Subsidy Limitations*

HOME funds used for acquisition, rehabilitation, new construction, soft costs, relocation, rent-up reserve, and developer's fee combined cannot exceed:

For units designated 50% AMI or higher:

| Bedroom Size | Per Unit Subsidy Limit |
|---|---|
| 0 | $72,000 |
| 1 | $84,000 |
| 2 | $96,000 |
| 3 | $117,000 |
| 4+ | $128,000 |

For units designated 40% AMI or lower:

| Bedroom Size | Per Unit Subsidy Limit |
|---|---|
| 0 | $90,000 |
| 1 | $105,000 |
| 2 | $120,000 |
| 3 | $145,000 |
| 4+ | $160,000 |

The minimum amount of HOME funds to be used for rehabilitation or new construction is $1,001 per unit.

*Budget Limitations*

- HOME funds cannot be used for reserve accounts for replacement or operating costs, but may be used as a Rent-Up Reserve.
- All subsidies must be secured throughout the affordability period by a written, legally binding, recorded restrictive covenant.
- HOME funds budgeted for developer's fee cannot exceed 15% of the HOME award.
- HOME funds budgeted for soft costs, environmental review, and developer's fee together cannot exceed 20% of the HOME award.

**5.2 Form of Assistance**

HOME funds will be awarded to the recipient in the form of a grant or loan. Award documents must be executed in order to access funds and will include, but are not limited to: award agreement, resolution, and a lien and restrictive covenant agreement.

The applicant may then provide the HOME award as a forgivable, amortized, or deferred loan to as many other entities as it chooses, known as subgrantees. However, subgrantees must be identified in the application and approved by IHCDA.

A title company is required to be used for all loans that occur between the IHCDA recipient and the subgrantee of the program. An example is when an IHCDA recipient is assisting a property that it does not own. When the loan is made from the IHCDA recipient to the subgrantee, a title company must be used.

The IHCDA recipient must execute a promissory note, mortgage, lien and restrictive covenant agreement, security agreement, UCC Financing Statement(s), and other documents as directed by IHCDA in order to secure IHCDA's investment in the assisted property. The recipient is required to deliver these documents to the county recorder's office for recording. These documents will be reviewed during monitoring visits.

**5.3 Eligible Activity Costs**

The bolded items listed below are included in the application budget. If you have a question about which line item an expense goes under, contact your IHCDA Real Estate Production Analyst.

**ACQUISITION** – Limited to the purchase price and related costs associated with the acquisition of real property. The cost of acquisition will be calculated based upon the lesser of the actual amount paid for the building or the appraised fair market value. Recipients must use a title company when purchasing or selling assisted properties.

**DEMOLITION** – Costs associated with the demolition and clearance of existing structures.

**DEVELOPER'S FEE** – Developer's fees are only available with HOME funded activities and cannot exceed 15% of the HOME award. Additionally, the total of developer's fee, soft costs, and environmental review cannot exceed 20% of the HOME request.

**ENVIRONMENTAL REVIEW** – This line item includes expenses associated with the NEPA compliance Environmental Review, which is a requirement of the Release of Funds process. This does not refer to a Phase I Environmental Assessment. Those expenses should be included in the soft costs line item. This line item along with developer's fee, and soft costs cannot exceed 20% of the HOME request. Eligible costs for this line item are generally between $2,000 and $5,000 and include professional services, publication costs, photocopying, and postage. For further information regarding this activity, please read the Environmental Review Guide found in Chapter 11 of the IHCDA CDBG & HOME Program Manual.

**LEAD HAZARD TESTING** – Costs associated with lead hazard testing includes Risk Assessment, Clearance Test, etc. The limits for this line item are $1000 per unit.

**NEW CONSTRUCTION**

Eligible costs include:

- Hard costs associated with new construction activities;
- Utility connections including off-site connections from the property line to the adjacent street;
- Site work related to driveways, sidewalks, landscaping, etc.
- Related infrastructure costs - improvements to the development site that are in keeping with improvements of surrounding, standard developments. Site improvements may include on-site roads and water and sewer lines necessary to the development
- Stoves, refrigerators, built-in dishwashers, garbage disposals, and permanently installed individual unit air conditioners;
- General Requirements, Contractor Contingency and CMC

**SOFT COSTS** – Soft costs are those costs that can be directly tracked by address. They include client-related costs that are reasonable and necessary for the implementation and completion of the proposed activity. This line item along with developer's fee and environmental review cannot exceed 20% of the HOME request. Recipients are allowed to draw down this line item as costs are incurred. Additionally, soft costs may be used to pay off a HOME CHDO Predevelopment or CHDO Seed Money loan but may not exceed the 20% line item cap.

Eligible costs include:

- Appraisals
- Builders risk insurance
- Building permits
- Client in-take / Income verification
- Closing costs paid on behalf of homebuyer
- Consultant fees
- Cost estimates
- Credit reports

- Demolition permits
- Engineering/Architectural Plans
- Financing costs
- Impact fees
- Inspections
- Legal and accounting fees
- Other professional services
- Phase I Environmental Assessments
- Plans, specifications, work write-ups
- Private lender origination fees
- Realtor fees
- Recording fees
- Title Searches
- Travel to and from the site
- Lead hazard testing
- Utilities of assisted units

**REHABILITATION**
Eligible costs include:

- Hard costs associated with rehabilitation activities
- Lead-based paint interim controls and abatement costs.
- Mold remediation
- Site work related to driveways, sidewalks, landscaping, etc.
- Stoves, refrigerators, built-in dishwashers, garbage disposals, and permanently installed individual unit air conditioners
- Utility connections and related infrastructure costs - off-site connections from the property line to the adjacent street are eligible when it is deemed a threat to health and safety.
- Improvements to infrastructure when there will be no rehabilitation work done on the actual house to be served
- General Requirements, Contractor Contingency and CMC

**RELOCATION** - This includes relocation payments and other relocation assistance for permanently and/or temporarily relocated individuals, families, businesses, not-for-profit organizations, and farm operations where assistance is required and appropriate. Relocation payments include replacement housing payments, payments for moving expenses, and payments for reasonable out-of-pocket expenses for temporary relocation purposes. For additional information on relocation and displacement, please refer to the information provided in the IHCDA's Program Manual Chapter 4.

**RETAINAGE POLICY** - IHCDA will hold the final $10,000 of an award until all match documentation, closeout documentation, and completion reports are received and approved. Closeout documentation will not be approved until the final monitoring and inspection is completed and all associated findings and/or concerns are resolved.

**5.4 Ineligible Activity Costs**

- Annual contributions for operation of public housing
- Commercial development costs **-** All costs associated with the construction or rehabilitation of space within a development that will be used for non-residential purposes such as offices or other commercial uses. This does not include the common area used by tenants of rental property or the leasing office of the apartment manager. HOME awards cannot be used to underwrite any portion of commercial development costs. The expenses incurred and income to be generated from commercial space must be reported in a separate "Annual Expense Information" sheet and 15-year proforma
- Costs associated with any financial audit of the recipient
- Costs associated with preparing an application for funding through IHCDA
- Cost of supportive services

- General operating expenses or operating subsidies
- Loan guarantees
- Mortgage default/delinquency correction or avoidance
- Providing tenant based rental assistance
- Purchase or installation of equipment, furnishings, tools, or other personal property that is not an integral structural feature, such as window air conditioner units or washers and dryers
- Purchase or installation of luxury items, such as swimming pools or hot tubs

**5.5 Program Income**

Income generated by CHDOs acting as owners, sponsors, or developers of HOME units may be retained by the CHDOs but it must be used for housing activities that benefit low-income families as provided in 24 CFR 92.300(a)(2). However, funds recaptured because housing no longer meets affordability requirements is not considered CHDO proceeds and must be returned to IHCDA.

Income generated by not-for-profits or for-profits, acting as developers of HOME units, may be retained by the developer and is not subject to HOME Program requirements.

Additionally, all legal documents, such as mortgages, security agreements, UCC financing statements, and liens executed by the IHCDA recipient, beneficiary, or subrecipient receiving assistance, must be recorded at the county recorder's office. These documents must be submitted to IHCDA at closeout along with the IHCDA recipient's completion reports and will be reviewed during monitoring visits conducted by IHCDA staff.

## Part 6: Rental Housing Requirements

### 6.1 Eligible Projects

HOME projects can propose rental activities with this policy and corresponding application forms. Homebuyer activities are eligible using the Homebuyer policy and corresponding application forms.

### 6.2 Eligible Rental Activities

Eligible activities include new construction, rehabilitation, acquisition/rehabilitation or acquisition/new construction. Acquisition is allowed only in conjunction with either the rehabilitation or new construction activity and is ineligible as a stand-alone activity. Permanent rental housing units may not be used for temporary or emergency housing at any time. Eligible rental activities also include the rehabilitation or acquisition/rehabilitation of assisted-living facilities as long as they meet IHCDA's definition. IHCDA defines an assisted living facility as living arrangements in which some optional services are available to residents (meals, laundry, medication reminders), but residents still live independently within the assisted-living complex. Residents of such facilities pay a regular monthly rent, and then pay additional fees for the services that they desire.

All households occupying HOME-assisted rental units must be income and student status qualified based on HOME regulations. See the Federal Programs Ongoing Rental Compliance Manual for more information on household qualification.

### 6.3 Rent Restrictions

HOME-assisted rental units will be rent-restricted throughout the affordability period to ensure that the units are affordable to low- and moderate-income households. Please refer to the most recent HOME rent limits, which can be found on IHCDA's website under RED Notices. The following restrictions apply:

- Published rent limits include the cost of any tenant-paid utilities. For all utilities that the tenant will be responsible for you must subtract approved utility allowance from the published rent limit.
    - For example, if the rent limit in a given county is $300 with a utility allowance for gas heat of $28, $20 for other electric, and $13 for water, the maximum allowable rent would be $239 for a unit where the tenant pays all the above utilities ($300 - $28 - $20 - $13 = $239).
- All units must be leased for initial occupancy within 18 months.
- If a SRO-unit has both food preparation and sanitary facilities, then use the HOME zero bedroom (efficiency) unit rent or 30% of the household's adjusted income, whichever is most restrictive.
- If a SRO-unit has neither food preparation nor sanitary facilities, or only one of either, then the rent may not exceed 75% of the fair market rent (FMR) for a zero bedroom unit. For example, if the FMR for a zero bedroom unit in a given county is $300, then the 40% rent limit in that county for a SRO unit that only has a bathroom and not a kitchen would be $225 ($300 x .75 = $225).
- Gross rent must be at or below the published rent limit. Gross rent = tenant-paid rent + tenant-based rental assistance + utility allowance + non-optional charges.
- If the applicant proposes to receive all or a portion of the rent payment via a tenant-based voucher (rental subsidy), the gross rent (including the rental assistance amount) cannot exceed the published rent limits for the applicable income level.

- For example, a tenant residing in a unit set-aside for households at or below 40% of the area median income has a voucher that pays $100 of his/her rent, and the published utility allowance for tenant paid utilities for the unit is $50. If the published 40% rent limit is $300, the tenant paid portion of rent cannot exceed $150 ($300 rent limit - $100 Section 8 Voucher - $50 utility allowance = $150 maximum tenant paid portion).

- If the development receives a federal or state project-based rent subsidy and the unit is designated as 50% or below, the household is at or below 50% AMI, and the household pays no more than 30% of his/her adjusted income for rent, then the maximum rent may be the rent allowable under the project-based rental subsidy program as set forth in 24 CFR 92.252(b)(2).
- If the development charges non-optional fees for food or the costs of supportive services, then these costs must be included in the gross rent calculation
- All tenants who occupy HOME-assisted rental housing units must be income recertified on an annual basis. The Section 8 definition of household income applies.

## 6.4 Affordability Periods and Resale/Recapture Requirements

All rental projects are subject to an affordability period as defined in Part 3.4 of this document.

The recipient is subject to recapture provisions through a recorded lien and restrictive covenant agreement as described in Parts 3.5 of this document.

## 6.5 Underwriting Guidelines for Rental Projects

The following underwriting guidelines must be followed for any rental development. The numbers submitted should accurately reflect the true nature and cost of the proposed activity. IHCDA will consider underwriting outside of these guidelines, if supporting documentation is provided.

**TOTAL OPERATING EXPENSES** – All developments must be able to underwrite with a minimum operating expense of $4,500 per unit per year (net of taxes and reserves). Total operating expense calculation includes replacement reserve contributions but excludes debt service.

**MANAGEMENT FEE** – The maximum management fee allowed is described in the table below, based on the number units within the project. The percentage is based on the "effective gross income" (i.e. gross income for all units, less vacancy rate).

| Number of Units | Maximum Management Fee Percentage |
|---|---|
| 1 – 50 | 7% |
| 51 - 100 | 6% |
| 101 or more | 5% |

**VACANCY RATE** – All developments must be able to underwrite with a vacancy rate between 6% and 8%.

**RENTAL INCOME GROWTH** – All developments must be able to underwrite with a rental income growth between 0% and 2% per year.

**OPERATING RESERVES** – All developments must be able to underwrite with operating reserves using **the greater of** four-to-six months of expenses (i.e. operating expenses plus debt service) OR $1,500 per unit. Operating Reserves are not an eligible HOME expense and must come from other eligible sources.

**REHABILITATION –** When HOME funds are being used for rehabilitation, at least 51% of the total HOME request must be budgeted for rehabilitation costs.

**RENT-UP RESERVE** – HOME funds may be used to fund a rent-up reserve for new construction and rehabilitation rental housing developments. This reserve can be used to meet shortfalls in development income during the rent-up period and may only be drawn down after all construction is completed at the development. The following terms apply:

- The term of the rent-up reserve account may not exceed six months after all construction is completed, after which time any unused reserves left in the account will be de-obligated by IHCDA.
- These funds can be used only for development operating expenses, scheduled payments to replacement reserves, and/or debt service payments.
- The recipient must receive IHCDA's approval prior to accessing its rent-up reserve funding.
- The amount of HOME funds that can be utilized for a rent-up reserve is limited to three months development operating expenses plus three months of development debt service.

**REPLACEMENT RESERVES** – All developments are required to have replacement reserves. Replacement reserves must be included in the operating budget but are not included as part of the operating reserves. Contributions must be made to the reserve account starting at or before the conversion date of the construction loan to permanent loan and must be funded through the entire Affordability Period. Replacement reserve funds must only be used for capital improvements (substantial improvements to the real estate such as re-roofing, structural repairs, or major projects to replace or upgrade existing furnishings, but not including replacement of individual appliances or minor repairs) and must **not** be used for general maintenance expenses. Less restrictive provisions required by lenders must be approved by IHCDA.

Replacement reserves must escalate at a rate of 3% per year.

IHCDA will, at its discretion, adjust the replacement reserve to reflect reasonable and customary capital and replacement expenditures. The following minimum contributions must be used.

| Development Type | Minimum Contribution per unit per year |
|---|---|
| Rehabilitation* | $350 |
| New Construction | $250 |

* For rehabilitation developments, the Capital Needs Assessment will be reviewed to determine whether sufficient reserves have been established.

**OPERATING EXPENSE GROWTH** – All developments must be able to underwrite with operating expense growth between 1% and 3% per year.

IHCDA requires operating expense growth to be at least 1% higher than rental income growth.

**STABILIZED DEBT COVERAGE RATIO** – All developments must be able to underwrite with a stabilized debt coverage ratio (DCR) within the following standards:

| Development Location | Minimum Acceptable Debt Coverage Ratio |
|---|---|
| Large or Small City | 1.15 – 1.40 |
| Rural | 1.15 – 1.50 |

- Stabilization usually occurs in year two; however, the debt coverage ratio for a development must not go below 1.10 during the affordability period to be considered financially feasible.
- IHCDA recognizes that some deals may have higher debt coverage at the beginning of the affordability period in order to remain feasible for the duration of the affordability period. Documentation to support these higher debt coverage ratios must be provided.
- Developments without hard debt are allowed but will be subject to additional scrutiny from IHCDA. Developments with no debt will not have a debt coverage ratio, but will be required to have cash flow without an undue profit. This will be determined by a ratio of Effective Gross Income to Total Annual Expenses (including Replacement Reserves). A ratio of 1.10 shall be the minimum required to be considered feasible by IHCDA, throughout the affordability period.
- Tax abatement may cause the DCR to be higher than these guidelines.

The following documentation is required for Stabilized Debt Coverage Ratio:

- Documentation of estimated property taxes and insurance for the proposed development (i.e. a statement of how the applicant determined the estimated taxes and insurance for the development); AND

- If the underwriting is outside these guidelines, the applicant must provide a written detailed explanation with third party documentation supporting the explanation (approval of underwriting from other financing institutions/funding sources will not constitute acceptable supporting documentation).

## 6.6 Market Assessment Guidelines for Rental Projects

The following market assessment guidelines must be followed for any rental development. The numbers submitted should accurately reflect the market feasibility of the proposed activity. Only responses to these narrative questions are necessary, a full market study is not required.

**MARKET AREA** – Describe the market area from which the majority of the development's tenants are likely to come and provide a map with a scale. Describe how the market area was determined to be appropriate for the development.

**SOCIOECONOMIC PROFILE AND TRENDS** – Describe the trends in population and households by age and income and estimate the number of eligible tenants for the development.

**HOUSING STOCK** – Describe the existing housing stock within the market area including the number of housing units, type (single family or multifamily), percent vacant, percent owner-occupied and renter-occupied, etc. In addition, provide a list of all other rent restricted properties in the market area and indicate whether they are age restricted.

**CAPTURE RATE AND ABSORPTION PERIOD** – Provide an estimate of the capture rate for the development (project's units divided by the number of eligible tenants from the market area), and estimate the absorption period to ensure lease-up within 18 months of project completion.

**NEEDS ASSESSMENT** – Describe how the development addresses the community's housing needs, given the market area's socioeconomic profile, trends, and housing stock.

**DEVELOPMENT SITE DESCRIPTION** – Explain how the site is adequate in size, exposure, and contour to accommodate the number and type of units proposed. In addition, describe whether there are adequate utilities (water, sewer, gas, and electricity) to accommodate the development.

## Part 7: Completeness & Threshold Requirements

Each proposed project must satisfy the Federal requirements of the HOME program listed in 24 CFR Part 92 and any additional requirements established by IHCDA. To be considered for funding, an applicant must meet all of the completeness and threshold requirements listed below.

### 7.1 Completeness Requirements

- Timeliness – All documentation must be turned in by the application due date.
    - On or before the application deadline, the applicant must provide all documentation as instructed in this application policy as well as required documentation listed in the HOME Application Forms.
    - If IHCDA requests additional information from the applicant, all requests are due on or before the date provided by IHCDA staff.
    - Any forms that are late will be denied review and will be sent back to the applicant.
- Responsiveness – All questions must be answered and all supporting documentation must be provided.
    - The applicant must provide all documentation as instructed in this application policy as well as all required documentation listed in the HOME Application Forms.
    - The applicant must provide all documentation as requested (i.e. uploaded or hard copies, labeled correctly, etc.)
    - All required signatures must be originally signed (no electronic signatures) but may be scanned and submitted in PDF form as allowed.

### 7.2 Threshold Requirements

| Completeness | Location |
|---|---|
| *Application and Supporting Documents*<br>• Submit two copies of fully-completed HOME Rental application, one as an Excel file and one as a searchable PDF.<br>• Submit all required supporting documents via OneDrive.<br>Do not submit paper copies of the application or any other supporting documents. Applicants may also be issued a Technical Correction for using policies or forms from previous rounds. | Uploaded to OneDrive |
| **Threshold** | **Location** |
| *SAM Status*<br>• Submit a copy of the applicant's System of Award Management (SAM) status. https://www.sam.gov/portal/SAM/#1 | Tab A_SAM Status |
| *Debarment Information*<br>• Submit a copy of the debarment information for each development team entity identified in the application. | Tab B_Debarment |

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|---|---|
| *Grievance Procedures*<br>• Submit applicant's Grievance Procedures. Grievance Procedures must address both current and prospective tenants and provide guidance on (1) how grievances will be submitted, (2) who will review them, (3) the timeframe for the review, and (4) the appeal process. Grievance Procedures should be written and available to current and potential tenants. | Tab C_Grievance Procedures |
| *Area Need*<br>• HUD requires that IHCDA certify there is adequate need for each unit based on the neighborhood's housing market. In order to help make this determination please answer all of the questions in the application's Market Narrative. A formal market study is not required. Attach any relevant support material such as previously completed market studies, planning documents, or maps. | Tab D_Area Need |
| *Home-Assisted Households at or Below 60% AMI*<br>• Commit to assisting households at or below 60% of the area median income for the county. | Application |
| *Not-for-Profit Applicant Documentation (if applicable)*<br>• Submit an IRS determination letter for 501(c)3 status.<br>• Provide a copy of the Certificate of Existence from the Indiana Secretary of State as proof that the organization is in good standing. | Tab E_Not-for-Profit |
| *Audited Financial Statements*<br>• Submit the most recent copy of the applicant's audited financial statements. If the organization is not required to have an audited financial statement, submit a compilation report prepared by a third party OR the organization's most current year-end financials. | Tab O_Capacity |
| *Current Year-to-Date Financials*<br>• Submit current year-to-date financials for the applicant. This should include the balance sheet, income statement, and cash flow. | Tab O_Capacity |
| *Owner Authorization (if applicable)*<br>• If the applicant is different from the owner of the development, provide a letter from the owner authorizing the applicant to apply for funding for the owner's property. | Tab F_Notifications |
| *Administrator Documentation (if applicable)*<br>• If the applicant has hired an administrator, please provide documentation demonstrating that the administrator has been properly procured using the Competitive Negotiation (RFP) Procedure.<br>  • Submit a copy of the Request for Proposals (RFP).<br>  • Submit the published advertisement for the RFP that was put in a general circulation newspaper.<br>  • Submit a copy of the signed contract between applicant and administrator. | Tab G_Administrator |

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|---|---|
| *Previous HUD or USDA-RD Funding*<br>• If development received funding directly from HUD or Rural Development, the applicant must send a notification letter to the appropriate HUD or Rural Development Office and provide proof of delivery. | Tab F_Notifications |
| *Visitability Mandate*<br>• Any development involving the new construction of single family homes, duplexes, triplexes, or townhomes must meet the visitability mandate.<br>  ○ Visitability is defined as design concepts that allow persons with mobility impairments to enter and stay, but not necessarily live, in a residence. Visitability features include, but are not limited to, zero-step entrances, proper door width, an accessible bedroom on the main level, etc. Visible units must comply with the Type C unit criteria in ICC A117.1 Section 1005. | Application |
| *Site Map and Photos*<br>• Submit a clear, colored site map with project site and/or parcels outlined and identified.<br>• Submit clear, recent, color site photos including views from all cardinal directions. | Tab H_Site Map |
| *Title Search*<br>• Submit evidence of clear title with a title insurance commitment, title search documentation, or an attorney's opinion letter. | Tab I_Readiness |
| *Construction Cost Estimate*<br>• Submit detailed construction cost estimates for the development. | Tab I_Readiness |
| *Site Control*<br>• Submit a purchase option or purchase agreement that expires no less than 30 days subsequent to the award announcement date. | Tab I_Readiness |
| *Unit Plans*<br>• Submit unit plans that include the square footage for each type of unit. | Tab I_Readiness |
| *Site Plans*<br>• Submit basic site plans that show how the development is to be built, including:<br>  ○ Any significant demolition<br>  ○ Any existing buildings<br>  ○ The placement and orientation of new and existing buildings, parking areas, sidewalks, etc. | Tab I_Readiness |
| *Zoning Approval*<br>• Provide a letter no older than six months from the local planning official that certifies the current zoning allows for construction and operation of the proposed development and lists any required variances that have been approved. | Tab I_Readiness |
| *Capital Needs Assessment*<br>• For developments proposing 26 or more total units, a Capital Needs Assessment is required. | Tab I_Readiness |

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|---|---|
| *Environmental Review*<br>• Submit completed environmental review forms. Instructions and forms can be found in Chapter 11 of the IHCDA CDBG & HOME Program Manual.<br>• A FIRM floodplain map must be submitted with each parcel identified on the map. (Any property located in any variation of zone "A" on the map is ineligible for funding). **HUD requires official FEMA maps – third-party maps, even those created using FEMA data, are ineligible. If a FEMA map is not available for an area, the applicant must submit a printout or screenshot of the FEMA website documenting that no map is available. In this specific instance, the applicant may submit a DNR map in place of a FEMA map.** Maps may be downloaded from the FEMA website here: https://msc.fema.gov/portal. | Tab J_Environmental Review |
| *Affirmative Fair Marketing Plan (if applicable)*<br>• In accordance with 24 CFR 200.620 and 24 CFR 92.351 (a), the recipient must adopt an Affirmative Fair Housing Marketing Plan for rental and homebuyer developments containing five or more HOME-assisted housing units. Submit form HUD 935.2A. | Tab K_Fair Housing |
| *Development Fund*<br>• Developments requesting a Development Fund loan must designate at least 50% of the Development Fund-assisted units for households at or below 50% AMI with the remaining Development Fund-assisted units designated for households at or below 80% AMI. | Application |
| *Funding Committed Prior to Application*<br>• All other development funding, including AHP funds, must be committed prior to submitting an application for HOME funding to IHCDA. Please complete the sources and uses tab in the application.<br>• If the project is utilizing funding committed more than one year prior to the application due date please provide a letter confirming that the funds are still available and accessible to the applicant. | Tab L_Financial Commitments |
| *Letters of Commitment*<br>• Submit signed letters of commitment including funding terms and amounts for all funding sources. This includes deferred developer fees. | Tab L_Financial Commitments |
| *CHDO Operating Supplement*<br>• If applying for a CHDO Operating Supplement, fill out Section F of the Sources and Uses tab and the CHDO Operating Supplement tab in the Application Forms. | Application |
| *Rental Proforma*<br>• Complete the Rental Proforma tab in the IHCDA HOME Rental Application Forms. | Application |
| *Match Requirement*<br>• The match requirement for the HOME program is 25% of the total amount of HOME funds requested minus environmental review costs. Match must be committed prior to submitting an application for HOME funding to IHCDA.<br>  ○ Submit the relevant sections of the Match Spreadsheet.<br>  ○ Submit letters of commitment for each source of Match. | Tab L_Financial Commitments |

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|---|---|
| *Senior Developments*<br>• New Construction:<br>  ○ 100% of the units must be accessible or adaptable, as defined by the ADA and the Indiana Accessibility Code.<br>• Rehabilitations:<br>  ○ 100% of the ground floor units must be accessible or adaptable, as defined by the ADA and the Indiana Accessibility Code, and all units above the ground floor must be adaptable as defined by the ADA and the Indiana Accessibility Code unless the building(s) contained elevator(s)/Lift(s) prior to rehabilitation, in which case the elevators/lifts will need to be maintained and 100% of the units above the ground floor will need to be accessible and adaptable. | The originally signed HOME application will serve as certification that the development will comply with these requirements. |
| *Appraisals*<br>• If any portion of HOME funds are being used for acquisition, the cost of acquisition will be calculated based upon the lesser of the actual amount paid for the building or the appraised fair market value.<br>  ○ Applicants must submit a fair market appraisal (completed by a qualified appraiser) completed no earlier than six months from the application deadline. The appraisal must be at a minimum an "As Is" appraisal and must adhere to the Uniform Standards of Professional Appraisal Practice. A statement to this effect must be included in the report. | Tab I_Readiness |

| | |
|---|---|
| *Services*<br>• Applicants must commit to services in each of the three levels listed on the Tenant Investment Plan Matrix. Each applicant must commit to at least one service in level one, two services in level two, and three services in level three. Developments planning to incorporate services not referenced in the Tenant Investment Plan Matrix or that exceed the minimum requirements may merit consideration for additional scoring under the Unique Features category. Applicants must submit:<br>  ○ One Form C: Tenant Investment Plan Matrix listing all services for the entire proposed project (found in the HOME Application Additional Documents Folder);<br>  ○ One Form D: Tenant Investment Plan Service Agreement (MOU) for each service provider with original or a copy of original signatures (found in the HOME Application Additional Documents Folder);<br>  ▪ If the HOME applicant is providing services, an MOU must still be executed to ensure IHCDA has documentation of the applicant's commitment. Applicants are required to use the IHCDA provided Tenant Investment Plan Service Agreement (MOU) unless the IHCDA legal department has provided written approval of an alternate MOU prior to application submittal. | Tab M_Project Characteristics |
| *Universal Design Features*<br>• Applicants must adopt a minimum of two universal design features from each section listed on the Universal Design Features Form. The Universal Design Features Form can be found using the "Additional Rental Forms" link on the IHCDA HOME Program website: http://www.in.gov/myihcda/home.htm.<br>• Features found in Section A are regarded as being of high cost and/or high burden of inclusion to the development. Features found in Section B are regarded as being of moderate cost and/or moderate burden of inclusion to the development. Features found in Section C are regarded as being of low cost and/or low burden of inclusion to the development. Applicants must identify which features they will be undertaking on the Universal Design Form. Changes to these selections will require submittal of a formal modification request to IHCDA. | Tab N_Development Features |
| *Application Submission Resolution*<br>• All applicants for IHCDA funding must submit a resolution approved by the applicant's Board of Directors authorizing the submission of an application for funding to IHCDA. Applicants must submit:<br>  ○ One HOME Application Submission Resolution signed by the applicant's Board of Directors (found in the HOME Application Additional Documents Folder) | Tab F_Notifications |

## Part 8: Scoring

If an application meets all applicable requirements, it will be evaluated and scored based on:

| Scoring Category | Points Possible |
|---|---|
| Project Characteristics | 30 |
| Development Features | 33 |
| Readiness | 8 |
| Capacity | 21 |
| Leveraging of Other Sources | 6 |
| Unique Features & Bonus | 10 |
| **Total Possible Points** | **108** |

When there is a scoring criteria based on the county being served and there are multiple counties, the applicant should add up the scores from each county and average them, rounding to the nearest whole number. An application must score at least 68 points to be considered for funding.

If two or more developments receive an equal total score, the following tie breakers will be used to resolve the tie:

1. First Tie Breaker: Priority will be given to the development located in a community that has not received a HOME award within the past three years. If a tie still remains;
2. Second Tie Breaker: Priority will be given to the development with the lowest average rent restrictions across all units. If a tie still remains;
3. Third Tie Breaker: Priority will be given to the development that requests the lowest amount of HOME funds per unit. If a tie still remains;
4. Fourth Tie Breaker: Priority will be given to the development that scores highest in the Opportunity Index.

## 8.1 Project Characteristics — Category Maximum Points Possible: 30

1) *Constituency Served* — *Maximum Number of Points: 5*

If the development commits to serving beneficiaries in IHCDA-assisted units with maximum incomes lower than required by the HOME program and maintains housing costs at affordable rates, points will be awarded in accordance with the following chart. Percentages are of the area median income (AMI) for the county in which the development is to be located. Awarded recipients will be held to the unit commitment in their award agreement. The AMI level selected applies to both the income and rent restriction on the unit. Changes to the AMI levels will require prior IHCDA approval.

| Constituency Served | Points |
|---|---|
| 20% of Population served at or below 40% AMI; **OR** | 3 |
| 20% of Population served at or below 30% AMI | 5 |

2) *Mixed-Income Housing* — *Maximum Number of Points: 1*

| Community Integration | Points |
|---|---|
| 10% of development units are Market Rate | 1 |

3) *Targeted Population* — *Maximum Number of Points: 4*

Points will be awarded to applicants that target populations with special housing needs under IHCDA's priority in accordance with the following guidelines and charts.

An individual or household that meets the criteria for two or more categories below (e.g. a veteran with a child six and under or a single parent household with a victim of domestic violence) may only be counted for **one** of the categories he or she qualifies for when calculating percentages for this scoring category.

| Target Population | Points |
|---|---|
| OPTION 1: Age-restricted housing in which at least 80% of the units in the development are restricted for occupancy by households in which at least one member is age 55 or older OR 100% of the units are restricted for households in which all members are age 62 or older; OR | 2 |
| OPTION 2: At least 25% of units are set-aside for households that meet one the "special needs population" definitions in Indiana Code 5-20-1-4.5 listed below*<br>• Persons with physical or developmental disabilities<br>• Persons with mental impairments<br>• Persons with chemical addictions<br>*Elderly are included in the Code definition but are excluded in this option as this target population is addressed in Option 1 above.<br><br>A household with a disability will be defined as a household in which at least one member is a person with a disability using the Fair Housing definition of disabled (see glossary).<br><br>Applicants electing this targeting option must enter into a referral agreement with a qualified organization that provides services for the target population. See part 4.1(F) of the *Federal Programs Ongoing Rental Compliance Manual* for more information on referral agreements.<br><br>Submit Form E: Special Needs Population Referral Agreement Form in "**Tab M_Project Characteristics**". Form E can be found by following the "HOME Additional Forms" link on the IHCDA HOME Program website; *OR* | 4 |
| OPTION 3: At least 30% of units are set-aside for households meeting at least one of the following designations:<br>• Single parent, grandparent, or guardian head of households<br>• Victims of domestic violence<br>• Abused children<br>• Families with children six and under<br>• Veterans (As defined in the IHCDA HOME Rental Policy Glossary) | 4 |

In order to receive points under Option 1 above, developments must satisfy the following criteria:

New Construction:

- All common areas must be accessible and 100% of the units must be Accessible units, Type A units, or Type B units in accordance with Chapter 10 of the ICC A117.1, and elevators must be installed for access to all units above the ground floor.
  - The originally signed HOME application will serve as certification that the development will comply with these requirements.

Rehabilitation:

- All common areas on the main floor must be accessible and 100% of the ground floor units must be Accessible units, Type A units, or Type B units in accordance with Chapter 10 of the ICC A117.1. If the building(s) contained elevator(s)/lift(s) prior to rehabilitation, the elevators/lifts will need to be maintained and all common areas must be accessible and 100% of the units above the ground floor will need to be Accessible units, Type A units, or Type B units in accordance with Chapter 10 of the ICC A117.1.
    - The originally signed HOME application will serve as certification that the development will comply with these requirements.

4) *Opportunity Index* *Maximum Number of Points: 10*

Applicants may earn up to ten points (with two points for each feature) for developments located within areas of opportunity. Points for scoring categories calculated using continuously updated statistics (e.g. unemployment rate, job growth, etc.) will be determined based upon the most recent data available **at the time of application submittal.** Changes in data occurring **after** preliminary scores are determined will not be considered when determining final scores.

- **Public Transportation** (2 points): Points will be awarded to developments located within a mile of a public transit station or bus stop. For communities with a population of 14,999 or less, point-to-point transportation is eligible as long as it is provided by a public or not-for-profit organization and is available to all residents of the development. Taxis, Uber, or other ride-sharing programs are not eligible for points. For scattered site developments, at least 75% of the proposed units must meet this requirement to be eligible for points.

  In order to receive points for this scoring subcategory, the applicant must submit in **Tab M_Project Characteristics**:
    - For single sites: A mile radius drawn from the project location with transit stations or bus stop locations labeled.
    - For scattered sites: A mile radius drawn from each bus stop or transit station with all qualifying scattered site labeled.
    - For point-to-point transportation: Documentation that the point-to-point transportation is provided by a public or not-for-profit organization and is available to all residents.

- **Unemployment Rate** (2 points): Points will be awarded to developments located within a county that has an unemployment rate below the state average. Unemployment rate information can be found here: http://www.stats.indiana.edu/maptools/laus.asp. For scattered site developments, at least 75% of the proposed units must meet this requirement to be eligible for points.

- **Job Growth** (2 points): Points will be awarded to developments located within a county that has a 12 month change in employment percentage in the top half of the state using the Department of Labor's Quarterly Census of Employment and Wages as listed on https://beta.bls.gov/maps/cew/us. Scores will be determined using the most recent time period for which data is available for all 92 Indiana counties. For scattered site developments, at least 75% of the proposed units must meet this requirement to be eligible for points.

- **Employer Proximity** (2 points): Points will be awarded to developments located within five miles of at least one of a county's top 25 employers. County employer data can be found at http://www.hoosierdata.in.gov/buslookup/BusLookup.aspx. For scattered site developments, at least 75% of the proposed units must meet this requirement to be eligible for points.

  In order to receive points for this scoring subcategory, the applicant must submit in **Tab M_Project Characteristics**:
  - For single sites: A five mile radius drawn from the project location with the location of qualifying employers labeled.
  - For scattered sites: A five mile radius drawn from each qualifying employer with all qualifying scattered site labeled.

- **Poverty Rate** (2 points): Points will be awarded to developments located within a county that has a poverty rate below the state average (http://opportunityindex.org/). For scattered site developments, at least 75% of the proposed units must meet this requirement to be eligible for points.

- **County Median Household Income** (2 points): Points will be awarded to developments located within a county that has a median household income above the state average (http://opportunityindex.org/). For scattered site developments, at least 75% of the proposed units must meet this requirement to be eligible for points.

- **Census Tract Income Level** (2 points): Points will be awarded to applicants proposing developments located in higher income neighborhoods compared to surrounding areas. Points will be determined according to the Federal Financial Institutions Examination Council's (FFIEC) income level of its census tract. Find the census tract income level by entering the project address at the FFIEC website (https://geomap.ffiec.gov/FFIECGeocMap/GeocodeMap1.aspx) and clicking "Census Demographic Data" below the matched address. For scattered site developments, points will be averaged according to the number of units within each income level.

| FFIEC Income Level | Points |
|---|---|
| Upper | 2 |
| Middle | 1 |
| Moderate | 0.5 |
| Low | 0 |

*5) Health and Quality of Life Factors* *Maximum Number of Points: 8*

Applicants may earn up to eight points for developments located in counties with high health outcomes or in areas in close proximity to fresh produce and other positive land uses. Points for scoring categories calculated using continuously updated statistics (e.g. unemployment rate, job growth, etc.) will be determined based upon the most recent data available at the time of application review. Changes in data occurring after preliminary scores are determined will not be considered when determining final scores.

- **Health Factors** (2 points): Points will be awarded to developments located within a county that has a ratio of population to primary care physicians of 2,000:1 or lower. http://www.countyhealthrankings.org/app/indiana/2018/measure/factors/4/data) (For scattered site developments, at least 75% of the proposed units must meet this requirement to be eligible for points.

- **Fresh Produce** (2 points): Points will be awarded to applicants proposing developments located within a mile of a supermarket or grocery store with fresh produce. For scattered site developments, at least 75% of the proposed homes must meet this requirement to be eligible for points.

  Stores with fresh produce must:
  - Be currently established;
  - Have a physical location; and
  - Have regular business hours.

  Staff will independently verify that the location meets the above requirements. As part of the clarification process, the applicant may be required to provide additional information. For the purposes of this scoring subcategory, farmers' markets, produce stands, gas stations, convenience stores, and drug stores do not qualify.

  In order to receive points for this scoring subcategory, the applicant must submit in **Tab M_Project Characteristics**:
  - For single sites: A mile radius drawn from the project location with store or market locations labeled.
  - For scattered sites: A mile radius drawn from the fresh produce location(s) with each qualifying scattered site labeled.

- **Proximity to Positive Land Uses** (4 points): Points will be awarded to applicants proposing developments located within three miles of the locations listed in the table below. A maximum of four points is available in this category. For scattered site developments, at least 75% of the proposed units must meet this requirement to be eligible for points.

| Site | Points |
|---|---|
| Community or recreation center | 1 point |
| Park or public greenspace | 1 point |
| Primary care physician or urgent care facility | 1 point |

| | |
|---|---|
| Pharmacy | 1 point |
| Sidewalks or Trails | .5 point |
| Clothing, department store | .5 point |
| Bank | .5 point |
| Education facility | .5 point |
| Licensed child care facility | .5 point |
| Social service center | .5 point |
| Government office (e.g. town hall, trustee's office) | .5 point |
| Post Office | .5 point |
| Public Library | .5 point |
| Cultural arts facility | .5 point |

In order to receive points for this scoring subcategory, the applicant must submit in **Tab M_Project Characteristics**:

- For single sites: A map with a three mile radius drawn from the project location with each positive land use labeled.
- For scattered sites: Map(s) with a three mile radius drawn from the qualifying location(s) with each scattered site labeled.

*6) Digital Divide Index*[3] *Maximum Number of Points: 2*

Up to 2 points will be awarded to Developments based on the Digital Divide Index (DDI) score of the census tract in which the Development is located. The DDI measures a number of different variables related to broadband infrastructure, broadband adoption, and demographic variables known to impact technology adoption. The DDI ranges in value from 0 to 100, where 100 indicates the highest digital divide and, therefore, areas where broadband infrastructure will be most impactful. Applicants may consult the DDI Score Index found on the Rural Indiana Stats website or in the HOME Additional Documents folder located on the IHCDA HOME Program Website.

All applicants are eligible for points in this category as broadband infrastructure is required for all new construction or rehabilitation projects of more than four rental units as described in Section 3.3 of this policy. Points will be awarded based upon the following distribution:

| DDI Score Range | Points |
|---|---|
| 0 – 29.45 | 0.5 |
| 29.46 – 39.15 | 1 |
| 39.16 – 49.33 | 1.5 |
| 49.34 – 100 | 2 |

For scattered site projects, applicants will receive points corresponding to the DDI Score Range in which the majority of Development units can be found. If there is a tie for the DDI Score

[3] Digital Divide Index produced by Dr. Roberto Gallardo, Purdue University Center for Regional Development and Extension Community Development Program; December 2018.

Range with the most units, an average will be taken and rounded to the nearest whole number.

In order to receive points, the applicant must submit in **Tab N_Development Features:**

- A list of the Development address (or addresses if scattered site) with corresponding census tracts.

**8.2 Development Features** **Category Maximum Points Possible: 33**

1) *Existing Structures* *Maximum Number of Points: 6*

Points will be awarded to developments that utilize existing structures on at least 50% of the HOME assisted units.

| Existing Structure | Points |
|---|---|
| Development is rehabbing at least 50% of the square footage of a vacant structure(s) for housing; **OR** | 5 |
| Development is rehabbing at least 50% of the units or square footage, whichever is greater, of existing housing stock; **OR** | 5 |
| Development is rehabbing existing Federally Assisted Affordable Housing | 6 |

In order to receive points, the applicant must submit in **Tab N_Development Features:**

- Documentation confirming the existing structure is vacant. This requirement can be satisfied by submitting two or more of the following:
  - A letter from the local unit of government;
  - Current interior and exterior photos of the building;
  - Applicant self-certification on official letterhead confirming the building is 100% vacant.
- Documentation of the total square footage of the existing structure and the total square footage that is being rehabbed.
- For existing Federally Assisted Affordable Housing rehabilitation, submit documentation from the entity enforcing affordable housing requirements evidencing the rent and income restrictions applicable to such property including the term of such restrictions.

**Note: Developments receiving points in the Infill New Construction category are not eligible for points in the Existing Structure category.*

2) *Historic Preservation* *Maximum Number of Points: 2*

Points will be awarded to a development that contains at least one unit that is a historic resource to the neighborhood.

In order to receive points, the applicant must submit in **Tab N_Development Features:**

- Either a letter or report from the National Park Services, or Department of Natural Resources Division of Historic Preservation and Archaeology that specifically identifies the site as a historic resource or contributing to a historic district; or

- A photocopied page from the most recent county Indiana Sites and Structures Interim Historic Report showing the structure is Contributing, Notable, or Outstanding in the County's Interim Report.

3) *Infill New Construction* *Maximum Number of Points: 5*

Points will be awarded to demolition and new construction developments that meet IHCDA's HOME criteria for infill. For the HOME program, IHCDA defines infill housing as the process of developing on vacant or underused parcels of land within existing areas that are already largely developed or previously developed. At least two sides of the project must be adjacent to occupied residential development, operating commercial development, active public space, or another active community activity.

For purposes of this category, the following will **not** qualify as infill housing:

- Existing agricultural land; or
- Land where agriculture was the last use and it was within the last five years except within corporate limits; or
- Existing structures that will be rehabilitated.

In order to receive points, the applicant must submit in **Tab N_Development Features:**

- Aerial photos of the proposed site(s) with the site labeled;
- For scattered site projects, all of the proposed development sites must meet the infill attribute scoring criteria to receive points.

**Note: Developments receiving points in the Existing Structure category are not eligible for points in the Infill New Construction category.*

4) *Provision of Additional Bedrooms* *Maximum Number of Points: 4*

Points will be awarded to developments where at least 20% of the HOME assisted units contain three or more bedrooms.

In order to receive points, the applicant must submit in **Tab N_Development Features:**

- Preliminary floor plans that clearly identify the units with three or more bedrooms.

5) *Design Features* *Maximum Number of Points: 4*

Points will be awarded for each design feature chosen, for a maximum of four points in this category.

| Design Feature | Points |
|---|---|
| Exterior walls are at least 50% durable material (brick, stone, or cement board) | 1 |
| Includes LED lighting | 1 |
| Roofing system has at least a 30-year warranty (must provide supporting documentation from the manufacturer to qualify) | 1 |
| Covered Porch at the front entrance | 1 |
| Deck or patio for each unit with a minimum of 64 square feet that is made of wood or other approved materials | 1 |
| Framing consists of 2" X 6" studs to allow for higher R-Value insulation in walls | 1 |
| Garage that is made of approved materials, has a roof, is enclosed on all sides and has at least one door for vehicle access | 1 |
| Crawl space or basement | 1 |
| Exterior security system (e.g. cameras monitoring building exterior and lighting that provides coverage of the entire property) | 1 |
| Interior security system (e.g. each unit is provided with an alarm on entry doors or a doorbell monitoring system) | 1 |
| Carport that is made of approved materials, has a roof, and is open on at least two sides | 1 |
| Attached or unattached storage space measuring at least 5' x 6' (not a mechanical closet) | 1 |
| ALL entrances are no-step entrances | 1 |
| Intercom | 1 |
| Play areas designed in accordance with ADA Guidelines | 1 |
| Community room | 1 |

6) *Universal Design Features* *Maximum Number of Points: 5*

Points will be awarded for applicants that propose developments that go beyond the minimum universal design features threshold requirements. Please refer to the Universal Design Features Form for a list of all qualifying features. This form can be found using the "Additional Rental Forms" link on the IHCDA HOME Program website: http://www.in.gov/myihcda/home.htm.

The applicant will be required to submit the Universal Design Features Form identifying all features to which the applicant has committed. Changes to these selections will require submittal of a formal modification request to IHCDA. The applicant will be awarded points as follows:

| Number of Universal Design Features in Each Column | Points |
|---|---|
| 5 | 5 |
| 4 | 4 |
| 3 | 3 |

7) *Smoke-Free Housing* *Maximum Number of Points: 3*

Points will be awarded if the development commits to operate as smoke-free housing. In order to receive points, the applicant must submit in **Tab N_Development Features:**

A smoke-free housing policy that addresses (at a minimum) the following items:

- Definition of who the rule applies to (e.g. not only residents but also their guests on the property, staff, etc.);
- Definition of smoking;
- Explanation of where smoking is prohibited on the property. Smoking must be prohibited in individual units and all interior common space. The plan may either establish the entire property as smoke-free or identify a designated smoking area on the property. A designated smoking area must prohibit smoking within a minimum of 25 feet of any buildings;
- Explanation of how the smoke-free rules will be communicated and enforced;
- If the development is the preservation of existing housing that is not currently smoke-free, then the plan must include an explanation of how the property will transition to a smoke-free environment; and
- A draft smoke-free housing lease addendum that will be signed by all households must be included along with the plan.

*IHCDA recommends the American Lung Association of Indiana's "Smoke-free Housing Indiana Toolkit" as a resource to create a smoke-free housing policy. See http://insmokefreehousing.com for more information.*

8) *Green Building* *Maximum Number of Points: 5*

Up to five points will be awarded for the green building techniques listed below. The signed application forms will be proof of these commitments.

| Green Building Technique | Points |
|---|---|
| Orient structures on East/West axis for solar exposure | 1 |
| Include new trees in landscaping to curb winter winds and provide shade | 1 |
| Low VOC paints and finish materials (The US Green Building Council standards can be found here.) | 1 |
| Install flow reducers in faucets and showers | 1 |
| Install recycled content flooring and underlayment | 1 |
| Install Energy Star certified roof products | 1 |
| Low flow (1.28 gallons per flush) toilets or dual flush toilets | 1 |
| R-Value insulation exceeding Indiana State Building Code | 1 |
| Incorporate permeable paving | 2 |
| Install high-efficiency, tank-less water heaters | 2 |
| Energy Star certified windows | 2 |
| All appliances Energy Star certified | 2 |
| Energy Star certified HVAC system | 2 |
| Use on-site solar energy to reduce resident utility costs | 2 |

9) *Internet Access* *Maximum Number of Points: 4*

Up to four points will be awarded for Developments that provide free internet access to residents. An application can score points in the following ways:

| Internet Access – Common Areas | Points |
|---|---|
| Free wireless high speed broadband internet is provided in a common area such as a clubhouse or community room. | 1 point |

| Internet Access – Individual Units | Points |
|---|---|
| Applicant commits to provide each unit with free individual high speed broadband internet; **OR** | 2 points |
| Applicant commits to provide each unit with free wireless individual high speed broadband internet. | 3 points |

One point for providing wireless internet in a common area is available to applicants regardless of whether free internet is provided to each unit.

Please note that HOME funds may not be used to pay for internet service but may be used for infrastructure costs. In order to receive points, the applicant's operating budget must include a line item for internet expenses incurred by the Owner.

**8.3 Readiness** **Category Maximum Points Possible: 8**

This category describes the applicant's ability to begin and timely execute an awarded project.

1) *Predevelopment Activities* *Maximum Number of Points: 5*

Points will be awarded to applicants that have completed some predevelopment activities according to the chart below. Applicants are eligible to receive up to five points. Points will only be awarded if the required supporting documentation, italicized below the activity description, is included in **Tab I_Readiness.**

For scattered site developments, documentation for each site must be submitted in order to receive the points. Documents should be clearly labeled with the site addresses for ease in reviewing the documentation.

| Predevelopment Activity Completed | Points |
|---|---|
| Asbestos Testing<br>*Submit a copy of the assessment report.* | 1 |
| Appraisal<br>*Provide an appraisal that is no older than 6 months. Appraisals submitted by applicants requesting HOME for acquisition purposes are ineligible for points in this category.* | 1 |
| Property Survey<br>*Provide an electronic copy of the property survey.* | 1 |
| Capital Needs Assessment/Structural Needs Report<br>*Provide a copy of the report performed by a licensed professional.* | 1 |
| CHDO Predevelopment Loan<br>*Applicants with a CHDO Predevelopment Loan for the current HOME application are eligible for two points. The CHDO Predevelopment Loan must have been approved by the IHCDA Board of Directors at least one month prior to the HOME application due date.* | 2 |
| Comprehensive Community Plan<br>*Provide a copy of ONE plan for each jurisdiction that meets all of the following criteria:*<br>• *Specific references to the creation of or need for housing*<br>• *No older than 15 years*<br>• *Public participation and narrative about efforts leading to the creation of the plan*<br>• *A target area map with the proposed development sites labeled*<br>• *Resolution showing adoption by the highest local unit of government* | 2 |

2) *Contractor Solicitation* *Maximum Number of Points: 3*

Points will be awarded to applicants who invite material participation in the proposed development by Indiana contractors. To qualify for these points, a minimum of five letters

inviting contractors to participate in the bidding of the project must be sent, with at least 20% of these letters going to state certified Minority Business Enterprises (MBE), Women Business Enterprises (WBE), Federal Disadvantaged Business Enterprises (DBE), Veteran- Owned Small Businesses (VOSB), and/or Service Disable Veteran Owned Small Businesses (SDVOSB).

In order to receive points, the applicant must submit in **Tab I_Readiness**

- A copy of the letter sent to *each* contractor inviting participation in the bidding of the project,
- Evidence of receipt of invitation, either by certified mail or e-mail read receipt, by at least five contractors, and
- A copy or print out from the State's certification list clearly indicating that at least 20% of contractors solicited meet the MBE/WBE/DBE/VOSB/SDVOSB status requirement.

| Eligible Certification Summary Table | | |
|---|---|---|
| **Certification** | **Certifying Agency** | **Website** |
| MBE | Indiana Department of Administration | http://www.in.gov/idoa/2352.htm |
| | Indiana Minority Supplier Development Council | http://midstatesmsdc.org/ |
| WBE | Indiana Department of Administration | http://www.in.gov/idoa/2352.htm |
| DBE | Indiana Department of Transportation | http://www.in.gov/indot/2576.htm |
| VOSB | U.S. Department of Veterans Affairs | http://www.va.gov/osdbu/ |
| SDVOSB | U.S. Department of Veterans Affairs | http://www.va.gov/osdbu/ |

**8.4 Capacity** **Category Maximum Points Possible: 21**

This category evaluates the applicant's ability to successfully carry out the proposed project based on certifications and/or experience in affordable housing development. **Please note that the Overall Performance of Applicant, Administrator Experience, and Applicants with Non-IHCDA Experience categories are mutually exclusive. Applicants may not mix and match entities in order to maximize points (e.g. an applicant with an administrator may not use the applicant experience to earn points in the Overall Performance of Applicant category while using administrator experience to earn points in the Timely Expenditure of Funds and Inspection Performance category).** The following table lists the eligibility by entity for each scoring category:

| Entity (All Experience Must Be Within Five Years of Application Due Date) | Certifications | Overall Performance of Applicant | Administrator Experience | Timely Expenditure of Funds | Inspection Performance | Applicants with Non-IHCDA Experience | CHDO Certification |
|---|---|---|---|---|---|---|---|
| **Applicant w/ IHCDA Experience** | Eligible | Eligible | Ineligible | Eligible | Eligible | Ineligible | Eligible |
| **Applicant w/ No IHCDA Experience** | Eligible | Ineligible | Ineligible | Ineligible | Ineligible | Ineligible | Eligible |
| **Administrator w/ IHCDA Experience** | Eligible | Ineligible | Eligible | Eligible | Eligible | Ineligible | Ineligible |
| **Administrator w/ No IHCDA Experience** | Eligible | Ineligible | Ineligible | Ineligible | Ineligible | Eligible | Ineligible |

1) *Certifications* *Maximum Number of Points: 3*

Points will be awarded for a member of the development team, property management team, applicant, and/or administrator staff who has completed the following certifications. Three points will be awarded for the completion of two of the six certifications listed below. The completion of only one of the certifications below will receive two points. If two staff members hold the same certification, points will be awarded for two certifications.

If you do not see a certification you have received on the list that you believe would be relevant, please consult with your Real Estate Production Analyst at least one week prior to the application due date to request that it be eligible for points.

Required IHCDA Compliance Trainings, IHCDA application and policy webinars, IHCDA application and policy trainings, and IHCDA feedback sessions are not eligible for points in this category.

Attach copies of the certification completion in **Tab O_Capacity**.

| Certification | Sponsoring Organization |
|---|---|
| CHDO Capacity Building Certification (Must have attended all webinars in either 2016 or 2017) | Indiana Housing and Community Development Authority (IHCDA)/HPG Network |
| Project Development Training | Prosperity Indiana |
| Housing Development Finance Professional | National Development Council (NDC) |
| Certified Aging-in-Place Specialist | National Association of Home Builders (NAHB) |
| Home Sweet Home: Modifications for Aging in Place | University of Indianapolis / Indiana Housing and Community Development Authority |
| Grant Administration Certification | Indiana Housing and Community Development Authority (IHCDA) |
| Certified HOME Program Specialist | HUD/CPD |

2) *Overall IHCDA Award Performance of the Applicant* *Maximum Number of Points: 8*

Applicants with an IHCDA award monitored within the past five years may be eligible for points based on the applicant's overall performance. Only the most recently monitored award is eligible for points. An award may be eligible, whether it is closed or open, as long as an official IHCDA monitoring has occurred. Please list the most recently monitored award number in the application forms.

Applicants cannot qualify for points under both the New Administrator Experience and IHCDA Award Performance.

| Description of Overall Award Performance | Points |
|---|---|
| **Applicant's** most recently monitored HOME award had no findings and no concerns. | 8 |
| **Applicant's** most recently monitored HOME award had no findings, but concerns were noted.<br>**OR**<br>No HOME experience, but **Applicant's** most recently monitored CDBG award had no findings and no concerns. | 6 |
| **Applicant's** most recently monitored HOME award had only one finding.<br>**OR**<br>No HOME experience, but **Applicant's** most recently monitored CDBG award had no findings but concerns were notes. | 4 |

| | |
|---|---|
| Most recently monitored HOME award had more than one finding and the close-out monitoring review letter was received within: | |
| • One Year or Less: | 0 |
| • Two Years to One Year and One Day: | 0.5 |
| • Three Years to Two Years and One Day: | 1 |
| • Four Years to Three Years and One Day: | 1.5 |
| • Five Years to Four Years and One Day: | 2 |
| The above timeframes will be determined using the HOME application due date.<br><br>In order to receive points in this category, the applicant/administrator must submit a narrative describing how the identified findings were addressed and remedied. This narrative may be submitted in **Tab O_Capacity.** | |
| Does not meet any category above.<br>Examples:<br>• Applicant has no experience with IHCDA within the past five years.<br>• Applicant has no HOME experience in the past five years and its most recently monitored CDBG award had findings. | 0 |

3) *Administrator Experience* *Maximum Number of Points: 5*

**Only applicants without an IHCDA award in the past five years that have properly procured an administrator with previous IHCDA HOME experience may receive points in this category.** Five points will be awarded if the administrator has successful experience administering an IHCDA HOME award that has been monitored within the past five years. In order to qualify for points, the most recently monitored award must not have had any findings. An award may be eligible, whether it is closed or open, as long as an official IHCDA monitoring has occurred. Please list the most recently monitored award number in the application forms.

| Experience | Points |
|---|---|
| Administrator's most recently monitored HOME award had no findings. | 5 |

4) *Timely Expenditure of Funds* *Maximum Number of Points: 5*

Points will be awarded to an applicant or administrator that has expended their most recent IHCDA award (HOME or CDBG) funds by the award expiration date without requesting award extensions. The award must be from within the past five years. Please list the award number in the application forms.

| Award Length | Points |
|---|---|
| Applicant or administrator's most recent IHCDA award (HOME or CDBG) completed by the award expiration date. | 5 |

5) *IHCDA Award Inspection Performance of the Applicant* *Maximum Number of Points: 2*

Applicants or administrators with an IHCDA award inspected within the past five years may be eligible for points based on their IHCDA inspection results. Points will be awarded if zero building code issues were noted on their last monitored inspection of their most recent award.

6) *Applicants with Non-IHCDA Experience* *Maximum Number of Points: 3*

Applicants without previous IHCDA experience in the past five years that do not intend to hire an administrator may qualify for three points if they can demonstrate relevant prior experience working in affordable housing development within the past five years. In order to qualify for points in this category applicants must submit a narrative summarizing their previous experience. Supplemental documentation may be submitted as well, including, but not limited to, organizational and personal resumes, pictures and descriptions of previously completed projects, and testimonials from individuals and/or communities that the applicant previously partnered with or served. Points will be awarded at the discretion of IHCDA staff following the review of all documentation submitted.

The applicant narrative and any supporting documentation must be submitted in **Tab O_Capacity.**

Applicants that have previous IHCDA experience or that will be utilizing administrators are **NOT** eligible for points in this category.

7) *CHDO Certification* *Maximum Number of Points: 3*

An applicant that applies and is certified as a Community Housing Development Organization will receive three points.

## 8.5 Leveraging of Other Sources — Category Maximum Points Possible: 6

Points will be awarded to applicants whose proposed project has received a firm commitment to leverage other funding sources. A "firm commitment" means that the funding does not require any further approvals.

"Other Funding Sources" include (but are not limited to) private funding, funds from a local community foundation, volunteer labor, Federal Home Loan Bank funding, federal, state or local government funds, in-kind donations for labor or professional services, sweat equity, donated material and equipment. Labor, property, funds, or other sources of leveraging donated by the applicant to itself, or by a principal or investor in the development, are not eligible. Banked or shared match is not eligible.

Points will be awarded based on the Amount of Funding divided by the Total Development Costs:

| Percentage of Total Development Costs | Points |
|---|---|
| .50% to 1.99% | 1 |
| 2.00% to 3.99% | 2 |
| 4.00% to 5.99% | 3 |
| 6.00% to 7.99% | 4 |
| 8.00% to 9.99% | 5 |
| Greater than 10% | 6 |

To receive points in this category, the applicant must submit the following in **Tab L_Financial Commitments:**

- Provide a letter from the appropriate authorized official approving the funds. The letter must include a description of the type of approved funding for the proposed development and the amount of funding.
- In-Kind Donations – Labor or Professional Services: Submit commitment letter from donor(s) specifying number of hours they intend to donate and their professional service pay rate.
- In-Kind Donations – Sweat Equity: Submit a copy of sweat equity policy.
- In-Kind Donations – Donated Material and Equipment: Submit commitment letter from donor(s) specifying either the total value of the donated materials or the rental equipment rate and number of hours the equipment will be donated.

**8.6 Unique Features & Bonus** **Category Maximum Points Possible: 9**

1) *Unique Features* *Maximum Number of Points: 4*

Points will be awarded to applicants that offer unique features that contribute to each of the beneficiary units of the proposed project. Unique features should be a creative addition to the proposed program. They should enhance the overall character of the proposed development, improve the beneficiary units and the community's quality of life, health, and/or safety. Unique features can be included in the financial structure of the project, involve members of the community, or include items specific to the target area/project location.

Points are awarded relative to other projects being scored during each application cycle and are awarded in IHCDA's sole and absolute discretion. Each applicant may identify up to **three** unique features. The first three unique features identified will be the ONLY items considered when scoring this category. If more than three unique features are listed, only the first three listed will be considered when scoring. If an applicant submits no unique features they will receive zero points.

The following chart sets forth the anticipated percentage of applications that will receive points using a maximum of four points.

| Percentage of Applications | Points |
|---|---|
| 10% | 1 |
| 40% | 2 |
| 40% | 3 |
| 10% | 4 |

In order to receive points in this category, the applicant must submit the following in **Tab N_Development Features:**

- Provide a narrative summary of the proposed unique features. Features receiving points in other sections of this application will not be considered for Unique Feature points. Each applicant may list the **three** most unique features of their project. Only the first three unique features listed will be considered when scoring this category.

2) *Bonus* *Maximum Number of Points: 5*

Points will be awarded based upon the scoring table below to applications that are submitted according to IHCDA's submittal guidelines and which pass threshold with two or less technical corrections, as defined in the IHCDA HOME Policy Glossary.

| Technical Corrections | Points |
|---|---|
| One or Less | 5 |
| Two | 3 |
| Three or More | 0 |

To receive points in this category, the applicant must:

- Submit a searchable PDF of the application on OneDrive ;
- Submit an Excel file of the application on OneDrive;
- Submit one USB Flash Drive with all documents
- Answer all questions in the policy and application;
- Submit all required threshold items in the correct tabs;
- Submit all required threshold items on OneDrive; and
- Label and include all tabs on OneDrive as described in the Application Policy. All tabs must be included regardless of whether documentation is required in each tab.

## Part 9: Glossary of Terms

Below are definitions for commonly used terminology found throughout the IHCDA HOME application policy and forms and applicable to the IHCDA HOME program.

*Administrator:* A procured entity that will assist carrying out the HOME award.

*Aging in Place:* - Aging in Place (AIP) refers to adapting our collective living environment so it is safer, more comfortable, and increases the likelihood a person can live independently and remain at home as circumstances change. Primary target populations for aging in place strategies are seniors, families with seniors, and persons with disabilities.

*Beneficiary:* The household or unit that received homeowner repair work as a result of the HOME award.

*CHDO:* A Community Housing Development Organization. A non-profit, community- based organization with the capacity to develop affordable housing for the community it serves, as defined in the HOME rule and as certified by IHCDA. Participating Jurisdictions (IHCDA) must set aside a minimum of 15% of their HOME allocations for activities in which CHDOs are the owners, developers, and/or sponsors of the housing.

*Clarification:* A clarification is any question or concern IHCDA may have regarding an applicant, proposed development, or other issue that does not meet the definition of a technical correction, as defined below. The number of clarifications an applicant receives will not impact its score.

*Comprehensive Community Development:* Every community strives to be a place where people choose to live, work, and play. Comprehensive development means that a community's potential lies in the identification and creation of a shared vision, planned by local leadership, and carried out by an array of partners. When successful, it yields results beyond what can be achieved by individual organizations or disparate programs because of the unique synergy they generate. A thriving community is a community with job opportunities, strong schools, safe neighborhoods, a full range of housing choices, and a vibrant culture. Comprehensive development marshals resources and deploys coordinated strategies in a concentrated area to create opportunities for others in the community to take prudent risks and reap the rewards. The demolition of blighted structures, the rehabilitation of long-vacant housing and the creation of new community amenities and retail opportunities serve as a tipping point for future development through market forces.

*Development:* The HOME activity proposed in the application.

*Disabled*: The Fair Housing Act defines disability as a person who has/is:

- A physical or mental impairment which substantially limits one or more of such person's major life activities; or
- A record of having such an impairment; or
- Is regarded as having such an impairment, but such term does not include current, illegal use of or addiction to a controlled substance (as defined in section 102 of the Controlled Substances Act).

*Elderly*: Elderly can have one of two definitions as elected by the applicant:

- A person 55 years of age or older. This target population category also includes families with a person living in their home that is 55 years of age or older. For housing using this definition of elderly, at least 80% of the units must be age restricted; OR
- A person 62 years of age or older. This target population only includes households in which all household members are 62 years of age or older. For housing using this definition of elderly, 100% of the units must be age restricted.

*HOME:* The Home Investment Partnerships Program as created by the National Affordable Housing Act of 1990.

*IHCDA:* Indiana Housing and Community Development Authority

*Income Limits:* Maximum incomes as published by HUD for projects giving the maximum income limits per unit for beneficiary (30%, 40%, 50%, 60% and 80% of median) units.

*Large City:* For purposes of this policy, a large city is defined as a city with a population of 75,000 or more. To qualify as being located within a large city, the project must be located within one mile of the zoning jurisdiction and/or use city utility services (water and sewer).

*Median Income:* A determination made through statistical methods establishing a middle point for determining income limits. Median is the amount that divides the distribution into two equal groups, one group having income above the median and one group having income below the median.

*MOU:* A Memorandum of Understanding (MOU) is a document describing a bilateral or multilateral agreement between two or more parties.

*Narrative:* A written description by the applicant that describes the application question and generally supports the need of the project.

*Referral Agreement:* An agreement in which the recipient and a qualified organization enter into an agreement in which the recipient agrees to (a) set aside a number of units at the project for a special needs population and (b) notify the qualified organization when vacancies occur, and in which the qualified organization agrees to (a) refer qualified households to the project and (b) notify clients of vacancies at the project.

*Rent Limits:* The HUD published maximum rent amount, including a utility allowance and any non-optional fees. Rent limits are published by bedroom size and by AMI level.

*Rural: A project is considered to be rural if it meets one of the following criteria:*

a. The project is located within the corporate limits of a city or town with a population of 14,999 or less; or

b. The development is located in an unincorporated area of a county that does not contain a city or town that meets the definition of large city or small city as set forth in this glossary; or

c. The project is located in an unincorporated area of a county whereas;

i. The project is outside the 2-mile jurisdiction of either a large city or small city as defined in this glossary; and

ii. The project does not have access to public water or public sewer from either the large city or small city as defined in this glossary.

*Small City:* For purposes of this policy, a small city is defined as a city with a population of between 15,000 and 74,999. To qualify as being located within a small city, the development must be located within one mile of the zoning jurisdiction and/or use city utility services (water and sewer).

*Technical Correction:* A technical correction occurs when an applicant does not provide sufficient information or documentation to meet the IHCDA HOME program threshold requirements as defined in section 7.2 of this policy. Technical Corrections may occur when the required information or documentation is not submitted, is out-of-date, or is vague or incomplete. IHCDA reserves the right to classify other application errors or omissions as technical corrections at its own discretion. Applicants that receive two or less technical corrections may receive bonus points as defined in the Bonus scoring section of this policy.

*Veteran:* A person who served in the active military, naval, or air service.

*Visitability:* Visitability is defined as design concepts that allow persons with mobility impairments to enter and stay, but not necessarily live, in a residence. Visitability features include, but are not limited to, zero-step entrances, proper door width, an accessible bathroom on the main level, etc. Visitable units must comply with the Type C unit criteria in ICC A117.1 Section 1005.

## Part 10: Development Fund

### 10.1 Overview

The Indiana Affordable Housing and Community Development Fund ("Development Fund") was established in 1989 to provide financing options for the creation of safe, decent, and affordable housing and for economic development projects in Indiana communities. Development Fund regulations may be found in Indiana Code 5-20-4. Developments also involving federal funding (e.g. HOME Investment Partnership Program or Community Development Block Grant), tax-exempt bonds, or Low-Income Housing Tax Credits ("LIHTC") must comply with the requirements of those programs.

The maximum Development Fund loan request is $500,000 per application. Based on availability of funding, IHCDA may, at its discretion, issue a RED Notice prior to a funding round to reduce the amount allowed per application. The $500,000 maximum request will also apply at a project level. An applicant who divides an existing project or contiguous sites into multiple applications will only be allowed to request $500,000 total for the project, not $500,000 per application.

For more detailed information on the Development Fund program please consult the Development Fund Manual.

### 10.2 How to Apply

Development Fund awards are approved through the supplemental application with the HOME Investment Partnership Program application. IHCDA may request more information for the Development Fund application.

Applicants must provide documentation on how they will fill the financial gap, should the Development Fund not be approved, or if the Development Fund is not available. Applicants who cannot provide adequate documentation or explanation on how all sources are to be committed will not be considered for funding for this round.

In addition, a non-profit applicant must submit a borrowing resolution passed by its Board of Directors authorizing submission of the loan request. The applicant must use IHCDA's template borrowing resolution form as found on the Development Fund webpage.

### 10.3 Eligible Applicants

Applicants eligible to apply in conjunction with a HOME application include nonprofit corporations and local units of government. IHCDA must allocate at least 50% of the fund to recognized nonprofit corporations under Section 501(c)(3) of the U.S. Internal Revenue Code.

Awardees with current Development Fund awards are eligible to apply for additional funding. All outstanding awards must be current (if loans), in compliance with all program requirements, and otherwise in good standing in order to be considered for additional awards. However, no individual project sponsor or its affiliates may hold more than 20% of the Development Fund's total portfolio at any one time.

Individuals or organizations currently on IHCDA's suspension or debarment list are not eligible to apply for Development Fund awards.

### 10.4 Eligible Beneficiaries

At least 50% of the Development Fund assisted units must be occupied by households whose incomes are at or below 50% of the area median income adjusted for household size ("AMI"), and the additional Development Fund-assisted units must be for incomes at or below 80% of AMI. The required number of Development Fund assisted units restricted at 50% AMI income and rent limits is determined by the following calculation:

- 50% of the Development Fund assisted units (as defined below); or
- If there are 50 or more units in the development, the number of units set aside at 50% AMI is the greater of 50% of the assisted units (as defined below) or 10 units.

### 10.5 Eligible Residential Activities

Eligible HOME activities include, but are not limited to, acquisition, new construction, and/or rehabilitation of homes for sale, permanent rental units, and permanent supportive housing projects that have successfully completed the Indiana Supportive Housing Institute.

### 10.6 Eligible Activity Costs

For more information on eligible and ineligible activity costs please see §1.8 and §1.9 of the Development Fund Manual. Questions about eligible vs. ineligible soft costs under the Development Fund program can be directed to the IHCDA Underwriting and Closing Manager.

### 10.7 Match Requirements

Applicants for Development Fund must be able to document a local match in an amount of at least 10%. Acceptable match sources include in-kind donations, donated land, owner equity, building materials, loans, cash grants, or any combination of both in-kind and cash. Other sources of match may also qualify, **except for funds administered by IHCDA**.

### 10.8 Development Fund Activity Provisions

The Development Fund may provide loans or grants up to $500,000 per development. Development Fund grants will only be made in conjunction with special IHCDA initiatives as announced by IHCDA. Except for these special initiatives, IHCDA will only accept Development Fund applications for loans.

The Development Fund may be used for the following types of loans:

- Pre-development: to pay project pre-development expenses;
- Acquisition: to pay for purchase and closing costs for property acquisition;
- Construction: to pay for hard and soft costs of new construction and rehab projects;
- Permanent: to provide permanent financing to the project; and/or
- Bridge: financing to bridge the timing gap between project or program costs and cash from committed sources not yet available (equity).

Homebuyer projects are not eligible for permanent or bridge financing.

### 10.9 Loan Terms

The applicant may propose a loan term of up to two years of construction financing and up to fifteen years of permanent financing. For Developments with HUD financing (not HOME), the permanent loan term may exceed 15 years to match the term of the HUD loan. Amortization schedule will be a maximum thirty year amortization schedule or coterminus with first-mortgage financing (whichever is less).

Applicants receiving Development Fund loans must demonstrate the ability to repay the loan. If the loan will not take first or second position behind permanent financing, the developer must receive IHCDA approval. The base interest rate for loans is 3%. The interest rate offered by IHCDA will be determined during underwriting. Underwriting will start at 3% and make a final determination based on financial capacity.

### 10.10 Underwriting Guidelines

For more information on underwriting guidelines please see §2.4 of the Development Fund Manual. Questions about these guidelines can be directed to the IHCDA Director of Real Estate Lending.

### 10.11 Affordability Period/Lien and Restrictive Covenants

Rental developments will be subject to a Lien and Restrictive Covenant Agreement that must be executed against every residential property constructed, rehabilitated, or acquired, in whole or in part, with Development Fund funds. If the award is made in conjunction with HOME or CDBG funding, the development will be subject to the applicable program affordability period.

Upon occurrence of any of the following events during the affordability period, the entire sum secured by the lien, without interest, shall be due and payable by developer and/or owner upon demand. Repayment may be demanded upon: (1) transfer or conveyance of the real estate by deed, land contract, lease, or otherwise, during the affordability period; (2) commencement of foreclosure proceedings by any mortgagee (or deed in lieu of foreclosure), within the affordability period; or (3) determination that units are not being used as a residence by a qualifying tenant or not leased according to the program affordability requirements. The award recipient will be responsible for repaying IHCDA. At the end of the affordability period, if the borrower/recipient has met all conditions, the lien will be released.

### 10.12 Income and Rent Restrictions/Ongoing Compliance

All Development Fund-assisted units in residential developments must be income and rent restricted. If the award is made in conjunction with HOME funding or is Development Fund only, then the HOME program income and rent limits will apply. Developments with Development Fund combined with another program must follow the recertification requirements of that program.

Please note the Development Fund requires 50% of the development funds units to be at 50% or below AMI.

When Development Fund is combined with other funding sources, the audit/inspection cycle will occur based on the cycle and frequency prescribed by that program.

### 10.13 Determining Development Fund Assisted Units

The percentage of total development costs attributable to the Development Fund represents the percentage of units that will be considered Development Fund assisted. For example, if development costs are $2,000,000 and the applicant is requesting $500,000 in Development Fund financing, then 25% of the construction financing is via the Development Fund. As such, 25% of the units will be assisted with the Development Fund and must meet the requirements of the Development Fund program. For projects over 50 units, 10 units or 50% of the assisted units whichever is greater must be designated at or below 50% of the area median income for both income and rent limits.

### 10.14 State Historic Review

The applicant must submit to IHCDA the State Historic Review documentation as required by IC 14-21-1-18. Instructions regarding the documentation required for the Development Fund's state historic review process can be found in the Environmental Review Record and Section 106 User's Guide at https://www.in.gov/myihcda/2650.htm. Applicants must determine if the development building(s) or structure(s) are listed individually in the State or National Register of Historic Places.

### 10.15 Modifications

IHCDA may consider requests for changes to the characteristics of a development. **A modification fee of $500 will be imposed if loan documentation has been finalized. Additionally, a $1,500 fee will be required if any legal documents, such as the recorded Lien and Restrictive Covenant, need to be amended as a result of the request.**

Approval of modification requests is at the sole discretion of IHCDA. IHCDA must evaluate each request to see how the change would have affected original funding and underwriting of the development as well as to ensure that the proposed change will not cause noncompliance.

When submitting a modification request, please provide the following:

a. Formal written request from the Owner/Developer detailing the specific request and the reason the request is needed
b. The impact to the project in the event the modification request is not approved
c. Modification fee of $500.00 if loan documentation has been finalized
d. Updated HOME application pages that reflect changes to the original application based on the current closing projections and/or proposed modification

At its discretion, IHCDA may request additional supporting documentation.

# HTF.

## APPLICATION POLICY

# National Housing Trust Fund
# Application Policy
# Program Year 2019

**SUMMARY**
This policy describes the manner in which IHCDA will allocate part of its Fiscal Year 2019 funds under the Housing Trust Fund ("HTF") program.
The Housing Trust Fund is designed to create new housing opportunities for households with extremely low-incomes (at or below 30% of area median income). By regulation, the focus of the HTF program is rental housing.

IHCDA will allocate all of its FY19 HTF funds for affordable rental housing, specifically for supportive housing for persons experiencing homelessness. A portion of the HTF awards will be made as gap financing in conjunction with applications for Rental Housing Tax Credits ("RHTC") under the Qualified Allocation Plan ("QAP"). Requests for HTF awards must be made as a supplemental request along with an RHTC application. Additional information about eligible activities can be found within this policy manual. In addition to meeting the requirements of this policy, all proposed developments must also meet the threshold requirements within the QAP in order to be eligible for funding.

## Contents

**1.** Application Process
**2.** Eligible Applicants
**3.** Eligible Activities & HTF Program Requirements
**4.** Subsidy Limitations & Eligible Activity Costs
**5.** Rental Housing Requirements
**6.** Completeness & Threshold Review
7. Scoring
**8.** Glossary

## Available Online

HTF Program Webpage

## Part 1: Application Process

### 1.1 Overview and Funding Priorities:

The purpose of this Housing Trust Fund (HTF) application is to provide subsidies in the form of grants to selected applicants for the acquisition, rehabilitation and/or new construction of supportive housing for persons with extremely low-income (at or below 30% of area median income). Through this program, the Indiana Housing and Community Development Authority (IHCDA) seeks to improve the quality of existing housing stock in Indiana.

This program is designed to allocate HTF funds as gap financing in conjunction with Rental Housing Tax Credits (RHTC) to be used for the rehabilitation and/or new construction of supportive housing among selected applicants having projects that meet the requirements of the program and IHCDA's goals for the program.

The applicant must demonstrate the following in its application:

1. The activities proposed are eligible, and provide a certification that the HTF-assisted housing units will comply with all HTF requirements;
2. The activity meets the needs of their specific community;
3. Serve populations that are extremely low-income and experiencing homelessness. The target population served by the development must be the target population that was identified based on community need and relevant data through the Supportive Housing Institute process;
4. Support geographical diversity as to the location of the HTF-funded projects;
5. It will comply with the requirements of the HTF program during the entire period that begins upon selection of the recipient to receive HTF funds, and ending upon the conclusion of all HTF-funded activities by making assurances;
6. The applicant's ability and financial capacity to undertake, comply, and manage the eligible activity;
7. The applicant's familiarity with the requirements of other Federal, State, or local housing programs that may be used in conjunction with HTF funds to ensure compliance with all applicable requirements and regulations of such programs; and
8. The applicant's experience and capacity to conduct an eligible HTF activity as evidenced by its ability to:
    - (i) Own, construct, or rehabilitate, and manage and operate an affordable multifamily rental housing development; or
    - (ii) Design, construct, or rehabilitate, and market affordable housing for homeownership.
    - (iii) That the applicant has the capacity to undertake the activities set forth in its application upon receipt of the HTF award and begin construction within 12 months of receipt of the award and complete the development within a 24 month period.
9. Proceed with the activity upon receipt of the award and begin construction within 12 months of receipt of the award;
10. Link the project to the revitalization of existing neighborhoods, preferably through a comprehensive approach (i.e. as part of a published and approved community revitalization plan);
11. Propose projects that are energy-efficient and are of the highest quality attainable within a reasonable cost structure; and,
12. Propose the use of state certified Minority Business Enterprise (MBE), Women Business Enterprise (WBE), Federal Disadvantaged Business Enterprise (DBE) Participation, Veteran-Owned Small

Business (VOSB), and/or Service Disabled Veteran Owned Small Business (SDVOSB) contractors, employees, and products when applicants are planning and undertaking their housing activities.

**1.2 HTF Application Forms and HTF Policy Discrepancies**

In the event of a conflict or inconsistency between the HTF Rental Policy and the HTF Application Form and/or Appendices, or additional documents the procedures described in the HTF Application Policy will prevail.

**1.3 Permanent Supportive Housing Institute in the QAP**

For this funding cycle, a portion of the HTF funds will be offered exclusively to Rental Housing Tax Credit developments that (1) apply for funding under the 2020/2021 Qualified Allocation Plan (QAP) for the Rental Housing Tax Credit Program (RHTC) and (2) successfully completed the 2019 Indiana Supportive Housing Institute. To be eligible to submit an HTF supplemental application, a proposed project must meet all threshold requirements of the QAP, including the specific threshold requirements applicable to supportive housing developments. For FY19 HTF funds, IHCDA will not entertain stand-alone applications.

Per the QAP, supportive housing developments must further the creation of community-based housing that targets the extremely low income (less than 30% AMI) with intensive service programs that have a direct impact on reducing homelessness through the Housing First model. Housing First is an evidence-based approach to engage and rapidly house individuals who are homeless into supportive housing and to provide intensive and flexible services to stabilize and support housing tenure.

Eligible applicants for tax credits and HTF funds must have successfully fulfilled all requirements and demonstrated meaningful and successful participation in the 2019 Indiana Supportive Housing Institute for the specific development for which they are applying. The Indiana Supportive Housing Institute provides training and support to organizations that plan to create supportive housing. Tenant outreach, selection, property management and service plans must be approved as part of the Institute process and prior to submission of a RHTC application. Participation in the Institute is based on a competitive RFP selection process.

Application and the Anticipated Reservation date for the 2020 Annual Rental Housing Tax Credit Round are below:

| Application Deadline | Anticipated Reservation Date |
|---|---|
| July 29, 2019 5:00 PM Eastern Time | November 21, 2019 |

**1.4 Application Fee**

All fees should be made payable to IHCDA. If a check is returned for insufficient funds, the application will be immediately denied.

All applicants must submit a non-refundable Application fee with each Application as a condition of having the Development considered. Application fees for 2018 and 2019 are as follows:

| RHTC Application Fee | IHCDA Supplemental Application Fee (HTF) |
|---|---|
| $3,500 | $1000 |

Applicants should refer to the QAP for guidance on all other applicable fees.

**1.5 Application Review**

Each application must address only one development. Reviews of applications follows the steps as outlined in the QAP.

Funded applications will be announced at the published IHCDA Board Meeting date. Confirmation letters and score sheets will be uploaded to the FTP site by the close of business on the day of the Board Meeting. Applications that are not funded will be notified by IHCDA via denial letters and final score sheets being uploaded to the FTP site by the close of business on the day of the Board Meeting. Applications not funded will not be rolled over into the next funding round.

**1.6 IHCDA CDBG & HOME Program Manual**

The IHCDA *CDBG, HOME, and HTF Program Manual* outlines the requirements for administering IHCDA's CDBG and HOME awards.

A complete copy of the *CDBG ,HOME, and HTF Program Manual*, including exhibits, is available on IHCDA's website at this location:
http://www.in.gov/myihcda/2490.htm

## Part 2: Eligible Applicants

### 2.1 HTF Program Eligibility

Eligibility will be determined based on:

1. Whether the development demonstrates a need for HTF in order to make a greater number of units affordable to extremely-low and very low households;

2. Whether the development meets State and Federal requirements of all programs for which the applicant is applying, including the threshold requirements;

3. Successful completion of the Permanent Supportive Housing Institute;

4. If the development ranking is sufficient for it to be awarded RHTC pursuant to the RHTC process as outlined in the 2020/2021 QAP; and,

5. The availability of HTF funds.

### 2.2 Eligible Applicants

| **National Housing Trust Fund (HTF)** | **Community Housing Development Organizations (CHDO)** | **501(c)3 and 501(c)4 Not-For-Profit Organizations and PHAs*** | **Joint Venture Partnerships** | **For Profit Entities Organized Under the State of Indiana**** |
|---|---|---|---|---|
| Rental Housing Rehabilitation/ Adaptive Reuse | ✓ | ✓ | ✓ | ✓ |
| Acquisition and Rental Housing Rehabilitation | ✓ | ✓ | ✓ | ✓ |
| Rental Housing New Construction | ✓ | ✓ | ✓ | ✓ |

*PHAs are eligible to apply under the conditions set forth in 24 CFR 93.203.

**Applicant may be a non-profit or for-profit developer. The HTF award will be structured as a grant from IHCDA to the entity with the expectation that the entity will then loans the HTF funds to the Limited Partnership to allow the funds to remain in tax credit eligible basis (in accordance with Section 42 rules regarding the exclusion of federal grants from eligible basis).

Eligible developments can be located in any city, town or county located in Indiana. There is no geographic preference to the use of the HTF.

**2.3 Ineligible Applicants**

IHCDA reserves the right to disqualify from funding any application that has an applicant, sub-recipient, administrator, preparer, or related party of any of the aforementioned, with a history of disregarding the policies, procedures, or staff directives associated with administering any IHCDA program or program administered by any other State, Federal, or affordable housing entity. This includes, but is not limited to, the Indiana Office of Community and Rural Affairs, the U.S. Department of Housing and Urban Development (HUD), the U.S. Department of Agriculture - Rural Development, and the Federal Home Loan Bank.

Additionally, any entity currently on IHCDA's suspension or debarment list is ineligible to submit an application. IHCDA's Suspension and Debarment Policy can be found in the Program Manual Chapter 17.

**2.4 Religious and Faith-Based Organizations**

- *Equal treatment of program participants and program beneficiaries.* (1) *Program participants.* Organizations that are religious or faith-based are eligible, on the same basis as any other organization, to participate in the HTF program. Neither the Federal Government nor a State or local government receiving funds under the HTF program shall discriminate against an organization on the basis of the organization's religious character or affiliation. Recipients and subrecipients of program funds shall not, in providing program assistance, discriminate against a program participant or prospective program participant on the basis of religion or religious belief.
- *Beneficiaries.* In providing services supported in whole or in part with federal financial assistance, and in their outreach activities related to such services, program participants shall not discriminate against current or prospective program beneficiaries on the basis of religion, a religious belief, a refusal to hold a religious belief, or a refusal to attend or participate in a religious practice.
- *Separation of explicitly religious activities.* Recipients and subrecipients of HTF program funds that engage in explicitly religious activities, including activities that involve overt religious content such as worship, religious instruction, or proselytization, must perform such activities and offer such services outside of programs that are supported with federal financial assistance separately, in time or location, from the programs or services funded under this part, and participation in any such explicitly religious activities must be voluntary for the program beneficiaries of the HUD-funded programs or services.
- *Religious identity.* A faith-based organization that is a recipient or subrecipient of HTF program funds is eligible to use such funds as provided under the regulations of this part without impairing its independence, autonomy, expression of religious beliefs, or religious character. Such organization will retain its independence from Federal, State, and local government, and may continue to carry out its mission, including the definition, development, practice, and expression of its religious beliefs, provided that it does not use direct program funds to support or engage in any explicitly religious activities, including activities that involve overt religious content, such as worship, religious instruction, or proselytization, or any manner prohibited by law. Among other things, faith-based organizations may use space in their facilities to provide program-funded services, without removing or altering religious art, icons, scriptures, or other religious symbols. In addition, a HTF program-funded religious organization retains its authority over its internal governance, and it may retain religious terms in its organization's name, select

its board members on a religious basis, and include religious references in its organization's mission statements and other governing documents.

- *Alternative provider.* If a program participant or prospective program participant of the HTF program supported by HUD objects to the religious character of an organization that provides services under the program, that organization shall, within a reasonably prompt time after the objection, undertake reasonable efforts to identify and refer the program participant to an alternative provider to which the prospective program participant has no objection. Except for services provided by telephone, the Internet, or similar means, the referral must be to an alternate provider in reasonable geographic proximity to the organization making the referral. In making the referral, the organization shall comply with applicable privacy laws and regulations. Recipients and subrecipients shall document any objections from program participants and prospective program participants and any efforts to refer such participants to alternative providers in accordance with the requirements of §92.508(a)(2)(xiii). Recipients shall ensure that all subrecipient agreements make organizations receiving program funds aware of these requirements.
- *Structures.* Program funds may not be used for the acquisition, construction, or rehabilitation of structures to the extent that those structures are used for explicitly religious activities. Program funds may be used for the acquisition, construction, or rehabilitation of structures only to the extent that those structures are used for conducting eligible activities under this part. When a structure is used for both eligible and explicitly religious activities, program funds may not exceed the cost of those portions of the acquisition, new construction, or rehabilitation that are attributable to eligible activities in accordance with the cost accounting requirements applicable to the HTF program. Sanctuaries, chapels, or other rooms that a HTF program-funded religious congregation uses as its principal place of worship, however, are ineligible for HTF program-funded improvements. Disposition of real property after the term of the grant, or any change in the use of the property during the term of the grant, is subject to government wide regulations governing real property disposition (see 24 CFR parts 84 and 85).
- *Supplemental funds.* If a State or local government voluntarily contributes its own funds to supplement federally funded activities, the State or local government has the option to segregate the federal funds or commingle them. However, if the funds are commingled, this section applies to all of the commingled funds.

## Part 3: Eligible Activities & HTF Program Requirements

### 3.1 Eligible Activities

This program is intended to have a long-term impact on the availability and quality of the affordable housing stock in Indiana. The program is intended for the rehabilitation and/or new construction of supportive housing in conjunction with RHTC developments that have completed the Indiana Supportive Housing Institute and are eligible under the Housing First set-aside or the integrated supportive housing scoring category of the QAP. Acquisition only is not an eligible activity; however acquisition in conjunction with another activity is permitted.

- Rehabilitation, new construction, and acquisition/rehabilitation or acquisition/new construction of rental housing in the form of traditional apartments, single room occupancy units (SROs), or single family housing.
    - SRO housing consists of single room dwelling units that are the primary residence of the occupant(s). Neither kitchen nor bathroom facilities are required to be in each unit. However, if individual units do not contain bathroom facilities, the building must contain bathroom facilities that are shared by tenants. SRO housing does not include facilities for students.
- If HTF funds are used for acquisition of vacant land or demolition in conjunction with another activity, then construction must commence within 9 months of the demolition or acquisition.

### 3.2 Ineligible Activities

**The following are ineligible activities:**

- Preservation of existing affordable housing, including supportive housing. HTF must be used to create new affordable housing units;
- Refinancing of existing permanent debt;
- Development of housing for homebuyer programs;
- Performing owner-occupied rehabilitation;
- Group homes;
- Transitional housing;
- Acquisition, rehabilitation, or construction emergency shelters that are designed to provide temporary daytime and/or overnight accommodations for persons experiencing homelessness;
- Creation of secondary housing attached to a primary unit;
- Acquisition, rehabilitation, or construction of nursing homes, convalescent homes, hospitals, residential treatment facilities, correctional facilities, or student dormitories;
- Rehabilitation of mobile homes;
- Acquisition, rehabilitation, refinancing, or new construction if any part of a development or its land is located within the boundaries of a 100-year floodplain. A flood determination must be provided for each parcel associated with the project;
- Any housing activity funded under Title VI of NAHA, prepayment of mortgages insured under the National Housing Act, public housing developments, or acquisition, rehabilitation, or construction of any developments funded under HUD's former Rental Rehabilitation Program;
- Costs for supportive services, homeless prevention activities, or operating expenses;
- The use of commercial facilities for transient housing;
- Payment of HTF loan servicing fees or loan origination costs;

- Tenant-based rental assistance;
- Payment of back taxes.

In addition, IHCDA **does not** fund:

- Requests from individuals, political, social, or fraternal organizations;
- Endowments, special events, arts, or international projects;
- Scholarships requested by individuals;
- Institutions that discriminate on the basis of race, color, national origin, sex, religion, familial status, disability, sexual orientation, gender identity, or against victims of domestic violence, dating violence, sexual assault, or stalking in policy or in practice;
- Projects in furtherance of sectarian religious activities, impermissible lobbying, legislative or political activities;
- Medical research or medical profit-making enterprises.

**3.3 HTF Program Requirements**

The proposed HTF project must follow these minimum requirements, and all other requirements laid forth in the Program Manual, to be eligible for funding. For further details on each requirement, please see IHCDA's Program Manual at http://www.in.gov/myihcda/2490.htm.

- Recipients must comply with all regulatory requirements listed in 24 CFR Parts 91 and 93.

Applicants should familiarize themselves with IHCDA's *CDBG, HOME, and HTF Program Manual*. Requirements include, but are not limited to the following:

- **Lead Based Paint**:
  - Each recipient of a HTF award is subject to the HUD requirements of addressing lead-based paint hazards pursuant to 24 CFR Part 35. If a risk assessment is required, then all lead-based paint issues must be addressed.
  - Anyone who conducts lead-based paint activities in the State of Indiana must be licensed. Licenses are issued only after an applicant has successfully completed course certification by an accredited training facility and has passed the licensing examination administered by the ISDH. A separate license is required for each of the authorized lead disciplines. All licenses must be renewed every three years by successfully completing refresher training approved by the ISDH. Activities requiring licensing include:
    - Inspection for lead-based paint
    - Risk assessment for lead hazards
    - Clearance examination following lead abatement
    - Abatement of lead-based paint
    - Project design, supervision, and work in abatement projects
  - Anyone who is paid to perform work that disturbs paint in housing and child-occupied facilities built before 1978 must be EPA certified. This includes all firms, even sole proprietorships. Firms can't advertise or perform renovation activities covered by the regulation in homes or child occupied facilities built before 1978 without firm certification. Examples of the types of firms covered:
    - Residential rental property owners/managers
    - General contractors
    - Special trade contractors, including

- Painters
- Plumbers
- Carpenters
- Electricians

- Federal law requires that a "certified renovator" be assigned to each job, and that all involved individuals be trained in the use of lead-safe work practices.
  - To become a certified renovator, a person must complete a renovator training course accredited by EPA or an EPA authorized program which will teach them how to work lead safe.
  - All remaining individuals must also be trained. They can either be certified renovators (meaning they successfully completed the accredited training) or they can have been trained on the job by a certified renovator (such training must be documented and the documents must be retained).

- **Section 504**:
  - Housing must meet the accessibility requirements of 24 CFR Part 8 which implements Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and covers multifamily dwellings, as defined in 24 CFR Part 100.201. It must also meet the design and construction requirements of 24 CFR 100.205 and implement the Federal Fair Housing Act Amendments of 1988 (42 U.S.C. 3601-3619).
- **Uniform Relocation Act:**
  - Each recipient of a HTF award is subject to the requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (URA). See IHCDA's Program Manual Chapter 4 for guidance on the regulatory requirements of the URA, as amended, the Federal regulations at 49 CFR Part 24, and the requirements of Section 104(d) of Title I of the Housing and Community Development Act of 1974, as amended.
- **Affirmative Marketing Procedures:**
  - Rental housing with five or more HTF-assisted units must adopt IHCDA's Affirmative Marketing Procedures. See the IHCDA Program Manual Chapter 5 for guidance on Affirmative Marketing Procedures.
- **Section 3**:
  - Any recipient receiving an aggregate amount of $200,000 or more from one (1) or more of the HUD CPD programs (i.e. CDBG, HOME, NSP, HOPWA, ESG, etc.) in a program year must comply with the Section 3 requirements. Section 3 provides preference to low- and very-low-income residents of the local community (regardless of race or gender) and the businesses that substantially employ these persons, for new employment, training, and contracting opportunities resulting from HUD-funded projects.
- **Income Verification:**
  - An income verification is valid for a period of six months. If more than six months pass between income verification and contract execution/lease execution/purchase agreement, then a new income verification must be completed.
- **Procurement Procedures:**
  - Each recipient of a HTF award will be required to provide proof of adequate builder's risk insurance, property insurance, and/or contractor liability insurance during construction and property insurance following construction for the assisted property throughout the affordability period of the award.
- **Environmental Review:**

- To help facilitate timely expenditure of HOME and HTF funds, all applicants are required to complete and submit the Environmental Review Record (ERR) and Section 106 Historic Review at the time of application.
- To complete the forms and the Release of Funds process, refer to the ERR Guidebook found at: https://www.in.gov/myihcda/2650.htm
- As part of the Section 106 Historic Review process, IHCDA is required to submit all new construction projects to the Indiana Department of Natural Resources' State Historic Preservation Office (SHPO) for archaeology review. SHPO is statutorily required to complete this review within 30 days. Please plan your project timeline accordingly.
- The applicant will receive their fully executed HOME award documents and will be allowed to draw funds only after the applicant has been allowed to publish a public notice and when the Release of Funds process is complete.
  Applicants may not purchase any property to be assisted with HOME or HTF funds, sign contracts, or begin rehab/construction until the ERR/Release of Funds process has been completed and approved.

- **Construction Standards and Physical Inspections:**
  - All IHCDA-assisted units must be inspected twice during the award period. The first inspection will occur when 50% of the funds drawn for single site projects, or when half the units are complete for scattered site projects. The second inspection will be conducted upon completion of the construction for the award. Site visits during construction may be conducted to monitor progress of all projects. The IHCDA Inspector will conduct the physical inspections.
- **Registering Vacancies:**
  - Applicants that are proposing to develop rental housing must register vacancies for HTF-assisted housing in the IndianaHousingNow.org affordable housing database.
- **Capital Needs Assessment:**
  - Projects performing the rehabilitation activity with a total of 26 or more units (the total of HTF-assisted and non-HTF assisted units) must complete and provide a Capital Needs Assessment (CNA).
- **Federal Programs Ongoing Rental Compliance:**
  - Recipient must ensure that each owner of a HTF-assisted rental project enters tenant events into IHCDA's Indiana Housing Online Management System at https://ihcdaonline.com/ within 30 days of the tenant's event date. Tenant events include move-ins, move-outs, recertification, unit transfers, and rent and income changes. In addition, Annual Owner Certification Rental Reports must be submitted electronically using the Indiana Housing Online Management System throughout the affordability period in the Annual Rental Report. See IHCDA's Program Manual for further guidance.
  - Recipient must ensure that there is a written lease between any tenant and the owner of rental housing assisted with HTF funds. The term of the lease may not be less than one year, unless a shorter period is specified upon mutual agreement between the tenant and the owner. The lease may not contain any of the prohibited provisions set forth in 24 CFR 93.303
  - Recipient shall ensure that written tenant selection policies and criteria for the project are adopted and followed that comply with 24 CFR 93.303 and the additional requirements as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual, as amended from time to time by IHCDA.

- In accordance with 93.404(d), the recipient must provide IHCDA with the financial documentation and/or reports needed by IHCDA to conduct its examination of the financial condition of the project, if project has ten (10) or more assisted units.
- Rental housing developments must assist households at or below 30% of the Area Median Income for the county, as published by HUD and distributed by IHCDA. Units must be both income and rent restricted at the 30% AMI level. Households must meet the definition of "extremely low income families" families at 24 CFR 93.2.).

- **LEP**:
  - Persons who, as a result of national origin, do not speak English as their primary language and who have limited ability to speak, read, write, or understand English ("limited English proficient" or "LEP") may be entitled to language assistance under Title VI in order to receive a particular service, benefit, or encounter. In accordance with Title VI of the Civil Rights Act of 1964 and its implementing regulations, the recipient must agree to take reasonable steps to ensure meaningful access to activities funded by federal funds for LEP persons. Any of the following actions could constitute "reasonable steps", depending on the circumstances: acquiring translators to translate vital documents, advertisements, or notices; acquiring interpreters for face to face interviews with LEP persons; placing advertisements and notices in newspapers that serve LEP persons; partnering with other organizations that serve LEP populations to provide interpretation, translation, or dissemination of information regarding the project; hiring bilingual employees or volunteers for outreach and intake activities; contracting with a telephone line interpreter service; etc.
- **Nondiscrimination Requirements:**
  - Recipient must follow the non-discrimination requirements of the Fair Housing Act, the Violence Against Women Reauthorization Act of 2013, and the Equal Access to Housing in HUD Programs Regardless of Sexual Orientation or Gender Identity rule.
- **SAM and DUNS:**
  - Applicants must register for System Award Management (SAM) and have a valid DUNS in order to apply for HTF.
- **HMIS**:
  - Applicants proposing permanent supportive housing will be required to participate in the Homeless Management Information System (HMIS).
- **Broadband Infrastructure:**
  - As described in the HUD Final Rule 81 FR 92626, any new construction or substantial rehabilitation of more than four rental units must provide for installation of broadband infrastructure, as defined in 24 CFR 5.100, except when IHCDA determines and documents that one or more of the exceptions listed in HUD Final Rule 81 FR 92626 apply. Each unit should have cables, fiber optics, wiring, or other permanent (integral to the structure) infrastructure, including wireless infrastructure, which is capable of providing access to Internet connections in individuals housing units.
- **Tenant Selection Plan**
  - All HTF-funded properties must create a written tenant selection plan that meets all requirements outlined in Part 4.2E of IHCDA's Federal Programs Ongoing Rental Compliance Manual, as amended from time to time. This includes compliance with the nondiscrimination requirements of the Fair Housing Act, Violence Against Women Reauthorization Act, Equal Access to Housing in HUD Programs Regardless of Sexual

Orientation or Gender Identity Rule, and the 2016 HUD Office of General Counsel Guidance on Criminal Records.

**3.4 Property Standards**

All HTF funded projects must meet the property standards outlined in 93.301.

- Developments must use Uniform Physical Condition Standards (UPCS). A listing of those standards can be found in the Multi-Family Checklist. Beyond the UPCS standards, projects must also comply with:
    - IHCDA Rehabilitation Standards (see Exhibit A); and,
    - The stricter of the local rehabilitation standards or the Indiana State Building Code.
- The development must meet the accessibility requirements at 24 CFR Part I, which implements Section 504 of the Rehabilitation Act of 1973.
- Covered multi-family units, as defined at 24 CFR 100.201, must meet the design and construction requirements at 24 CFR 100.205, which implements the Federal Fair Housing Act Amendments of 1988.
- Any units utilizing gas appliances must provide carbon monoxide detectors in addition to standard smoke detectors.
- Newly constructed units must meet additional energy efficiency standards for new construction pursuant to section 109 of the Cranston-Gonzalez National Affordable Housing Act.
- Where relevant, the housing must be constructed to mitigate the impacts of potential disaster, in accordance with State and local codes, ordinances, or other State and local requirements, or such other requirements as HUD may establish.

**3.5 Affordability Requirements**

The affordability period for all HTF developments is 30 years.

HTF subsidized activities must be secured throughout the affordability period by a recorded lien and restrictive covenant agreement created by IHCDA. The recipient shall comply with the following requirements of the HTF Program throughout the affordability period: (1) ensuring that the property meets the Property Standards set forth in 24 CFR 93.301; ensuring that the tenants meet the affordability requirements set forth in 24 CFR 93.205 by documenting and verifying the income of tenants as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual, as amended from time to time by IHCDA; (3) submitting annual tenant events and annual owner certifications to IHCDA through its online reporting system as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual; (4) participating in periodic monitoring and inspections of the Property by IHCDA and/or the U. S. Department of Housing and Urban Development ("HUD"); (5) complying with the Federal income and rent limits issued by HUD and published annually on IHCDA's website; (6) providing IHCDA with information regarding unit substitution and filling vacancies, if the Project has floating units; and (7) ensuring that each tenant enters into a lease that does not contain HUD prohibited lease language as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual. The affordability period begins after the project has been completed and the completion forms have been submitted to and approved by IHCDA. During the affordability period all HTF program rental requirements apply to the property. See IHCDA's *Federal Programs Ongoing Rental Compliance Manual* for a full discussion of affordability period compliance.

**3.6 Lien and Restrictive Covenant Agreement**

Each recipient of a HTF award must ensure that a lien and restrictive covenant is executed and recorded against every property constructed, rehabilitated, or acquired, in whole or in part, with HTF funds. Upon the occurrence of any of the following events during the Affordability Period, the entire sum secured by the lien shall be due and payable by developer and/or owner upon demand. Repayment may be demanded upon: (1) Transfer or conveyance of the real estate by deed, land contract, lease, or otherwise, during the Affordability Period; (2) Commencement of foreclosure proceedings by any mortgagee (or deed in lieu of foreclosure), within the Affordability Period; (3) The real estate no longer meets the property standards set forth in 24 CFR 93.301.; (4) HTF-assisted units are not being used by qualifying tenants as their principal residence; (5) annual tenant events and annual owner certifications are no longer being submitted to IHCDA through its online reporting system as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual; (6) non-compliance with the federal income and rent limits issued by HUD; and (7) units are not leased in accordance with the requirements set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual.

The recipient of the HTF award will be responsible for repaying IHCDA any HTF funds utilized for any housing constructed, rehabilitated, or acquired that does not remain affordable and in compliance in accordance with 24 CFR 93.302 for the entire Affordability Period. Recapture is not prorated; failure to meet the entire affordability period will result in full repayment of the HTF award.

**3.7 Geographic Diversity**

IHCDA will make every effort to distribute HTF funds geographically. The ability to do so may be limited by the location of eligible applications and projects which receive adequate scoring to be funded.

Applicants for HTF funds must have completed the Indiana Supportive Housing Institute. Teams are selected and admitted into the Institute based on the criteria laid out in an annual Request for Proposals (RFP). During review of the RFP responses, IHCDA staff considers geographic diversity as part of its evaluation to ensure that we are creating supportive housing developments throughout the state. In addition, the applicant must demonstrate need for supportive housing as supported by local data sources, including but not limited to data from the Point In Time Count and other data sources collected by the Continuum of Care.

**3.8 Award Term**

The HTF award must be fully expended within a 24 month period. The award generally expires on the last day of the month, 24 months following execution of the award agreement by the recipient and IHCDA.

## Part 4: Subsidy Limitations & Eligible Activity Costs

### 4.1 Subsidy & Budget Limitations

The maximum request amount per application is $500,000 for eligible rental projects. At IHCDA's discretion, IHCDA may allow recipients to apply for additional HTF funding.

*Subsidy Limitations*

The maximum per-unit subsidy limits for HTF will be set at IHCDA's applicable HOME maximum per-unit subsidy limits. They will be applied statewide and are adjusted by the number of bedrooms per unit. These limits can be found in the table below.

The decision to use the HOME subsidy limits and apply them statewide is based on an analysis of the actual total development costs of affordable multifamily rental housing applications in Indiana from 2010-2015. Two separate analysis were conducted. The first compared projects in large cities (population of 75,000 or greater), small cities (population of 15,000-74,999) and rural localities (population under 14,999); the second compared the four evaluation regions as set by IHCDA. While there is some difference in individual project costs, there is relatively little variation in the 2010-2015 averages through both scenarios. The per/unit subsidy for each of the geographical subsets did not greatly differ from either each other and, or from the state average. The highest total development cost per unit can be found in the small city category; the difference between the statewide average is less than 8% higher. Large cities had the lowest cost per unit; there was only a 4% difference in cost per unit compared to the statewide average.

Setting the HTF maximum per-unit subsidy limits at the existing HOME limits is allowed by HUD and cost data indicate the use of the HOME limits is appropriate as the initial baseline cap for the amount of HTF investment that may be put into any HTF-assisted unit. However, it is important to note that the cap is not the only mechanism. IHCDA will use to allocate no more HTF funds than allowable and necessary for project quality and affordability. Each application for HTF funding will be reviewed and analyzed in accordance with IHCDA's underwriting process, which includes a subsidy layering review. IHCDA staff has extensive experience in this area, including through its administration of HOME. The review includes an examination of sources and uses (including any operating or project-based rental assistance) and a determination that all costs are reasonable. Through its underwriting process, IHCDA will ensure that the level of HTF subsidy provided: 1) does not exceed the actual HTF eligible development cost of the unit, 2) that the costs are reasonable and in line with similar projects across the state, 3) the developer is not receiving excessive profit, and 4) HTF funding does not exceed the amount necessary for the project to be successful for the required 30 year affordability period.

As required by HUD, the HTF maximum subsidy limits will be assessed and adjusted annually. IHCDA's review for the next program year will be further informed by the first years' experience working with developers and the HTF requirements as well as the issuance of HUD guidance on using HTF funding for operating assistance and reserves.

HTF funds used for acquisition, rehabilitation, new construction and new construction combined cannot exceed:

| Bedroom Size | Per Unit Subsidy Limit |
|---|---|
| 0 | $90,000 |
| 1 | $105,000 |
| 2 | $120,000 |
| 3 | $145,000 |
| 4+ | $160,000 |

Minimum amount of HTF funds to be used for rehabilitation or new construction is $1,001 per unit.

*Budget Limitations*

- HTF funds cannot be used for reserve accounts for replacement or operating costs, but may be used as a Rent-Up Reserve.
- All subsidies must be secured throughout the affordability period by a written, legally binding, recorded restrictive covenant.

IHCDA may approve, at their sole discretion, requests for higher per unit subsidy limits dependent upon verification of the need for increased costs.

**4.2 Form of Assistance**

HTF funds will be awarded to the recipient in the form of a grant. Award documents must be executed in order to access funds and will include, but are not limited to: award agreement, resolution, and a lien and restrictive covenant agreement.

The applicant may then provide the HTF award as a forgivable, amortized, or deferred loan to as many other entities as it chooses, known as subgrantees. However, subgrantees must be identified in the application and approved by IHCDA.

A title company is required to be used for all loans that occur between the IHCDA recipient and the subgrantee of the program. The IHCDA recipient must execute a promissory note, mortgage, lien and restrictive covenant agreement, and other documents as directed by IHCDA in order to secure IHCDA's investment in the assisted property. The recipient is required to deliver these documents to the county recorder's office for recording. These documents will be reviewed during monitoring visits.

**4.3 Eligible Activity Costs**

The bolded items listed below are included in the application budget. If you have a question about which line item an expense goes under, contact your IHCDA Real Estate Production Analyst.

**ACQUISITION** – Limited to the purchase price and related costs associated with the acquisition of real property. Recipients must use a title company when purchasing or selling assisted properties.

**DEMOLITION** – Costs associated with the demolition and clearance of existing structures.

**NEW CONSTRUCTION**

Eligible costs include:

- Hard costs associated with new construction activities;

- Utility connections including off-site connections from the property line to the adjacent street;
- Site work related to driveways, sidewalks, landscaping, etc.
- Related infrastructure costs - improvements to the development site that are in keeping with improvements of surrounding, standard developments. Site improvements may include on-site roads and water and sewer lines necessary to the development
- Stoves, refrigerators, built-in dishwashers, garbage disposals, and permanently installed individual unit air conditioners
- General Requirements, Contractor Contingency and CMC

**REHABILITATION**
Eligible costs include:

- Hard costs associated with rehabilitation activities
- Lead-based paint interim controls and abatement costs.
- Mold remediation
- Site work related to driveways, sidewalks, landscaping, etc.
- Stoves, refrigerators, built-in dishwashers, garbage disposals, and permanently installed individual unit air conditioners
- Utility connections and related infrastructure costs - off-site connections from the property line to the adjacent street are eligible when it is deemed a threat to health and safety. Improvements to infrastructure when there will be no rehabilitation work done on the actual house to be served
- General Requirements, Contractor Contingency and CMC

**RETAINAGE POLICY** - IHCDA will hold the final $5,000 of an award until, closeout documentation, and completion reports are received and approved. Closeout documentation will not be approved until the final monitoring and inspection is completed and all associated findings and/or concerns are resolved.

**4.4 Ineligible Activity Costs**

- Annual contributions for operation of public housing
- Commercial development costs **-** All costs associated with the construction or rehabilitation of space within a development that will be used for non-residential purposes such as offices or other commercial uses. This does not include the common area used by tenants of rental property or the leasing office of the apartment manager. HOME awards cannot be used to underwrite any portion of commercial development costs. The expenses incurred and income to be generated from commercial space must be reported in a separate "Annual Expense Information" sheet and 15-year proforma.
- Costs associated with any financial audit of the recipient.
- Costs associated with preparing an application for funding through IHCDA
- Cost of supportive services
- General operating expenses or operating subsidies
- Loan guarantees
- Mortgage default/delinquency correction or avoidance
- Providing tenant based rental assistance
- Purchase or installation of equipment, furnishings, tools, or other personal property that is not an integral structural feature, such as window air conditioner units or washers and dryers.
- Purchase or installation of luxury items, such as swimming pools or hot tubs

- Any additional prohibited activities and fees as listed in 93.204.

**4.5 Allocating Costs in Mixed-Income Developments**

HTF may only pay actual costs related to HTF-assisted units. If the units in a development are comparable (in terms of size, features and number of bedrooms), then the actual costs can be determined by pro-rating total development costs. HTF funds could pay the pro-rated share of the HTF-assisted units. When units are not comparable, the applicant must allocate the HTF costs on a unit-by-unit basis, charging only actual costs to the HTF program. Because units in rental developments with-the "floating" HTF designation must be comparable, an applicant should always pro-rate costs in these developments. When units are generally comparable but vary slightly in size or amenities, a combination of the two approaches may be used.

**Unit Size** - Comparability in size is defined by the bedroom count and square footage of individual units. Not all units with the same number of bedrooms are comparable in size. If there is a substantial difference in the square footage of two units with the same number of bedrooms, the units are not considered comparable.

**Amenities** - Comparability in amenities means similar fixtures, appliances and other features. In many mixed-income developments, to receive varying rents, the quality and types of amenities may vary among units. For instance, a development might charge a higher rent for a unit with wall-to-wall carpeting, garbage disposal, dishwasher, and finer fixtures than for a unit without these amenities. This type of development does not typically have comparability of units, unless there is an equal distribution of assisted and non-assisted units that have these amenities.

**Common Costs** - Common costs are costs incurred for acquisition of improved or unimproved real property that benefits all residents of units in a development, rehabilitation or construction of shared systems (heating, plumbing, roofing) or shared facilities (community rooms, laundry facilities located in residential buildings); and on-site improvements. Costs associated with a development's on-site management office or the apartment of a resident manager may be counted as common costs. The manner in which the costs for common elements of a development may be charged is dictated by the method chosen for allocating costs.

## Part 5: Rental Housing Requirements

### 5.1 Eligible Projects

HTF projects can propose rental activities with this policy and corresponding application forms.

### 5.2 Eligible Rental Activities

Eligible activities include new construction, rehabilitation only, acquisition/rehabilitation, or acquisition/new construction. Acquisition is allowed only in conjunction with the rehabilitation activity and is ineligible as a stand-alone activity. Permanent rental housing units may not be used for temporary or emergency housing at any time. Eligible rental activities also include the rehabilitation or acquisition/rehabilitation of assisted-living facilities as long as they meet IHCDA's definition. IHCDA defines an assisted living facility as living arrangements in which some optional services are available to residents (meals, laundry, medication reminders), but residents still live independently within the assisted-living complex. Residents of such facilities pay a regular monthly rent, and then pay additional fees for the services that they desire.

All households occupying HTF-assisted rental units must be income-qualified based at or below 30% of area median income and all units must be rent restricted at the 30% rent limit. See the *Federal Programs Ongoing Rental Compliance Manual* for more information on household qualification.

### 5.3 Income Restrictions

HTF-assisted rental units will income-restricted for occupancy by extremely low-income households, defined as households that are certified as having incomes at or below the 30% area median income HTF income limit, as published by HUD.
IHCDA has posted the 2018 limits – these can be found through IHCDA's RED Notices. IHCDA will release a new RED notice when the 2019 limits are available through HUD.

All households that occupy HTF-assisted rental housing units must be income certified at the time of move-in and then recertified on an annual basis. The 24 CFR Part 5 (Section 8) definition of household income applies.

### 5.4 Rent Restrictions

HTF-assisted rental units will be rent-restricted at the 30% rent restriction throughout the affordability period to ensure that the units are affordable to extremely low-income households. Please refer to the most recent HTF rent limits. The 20187 rent limits for Indiana (effective 6/1/18) can be found on HUD's website at
https://www.hudexchange.info/resource/reportmanagement/published/HTF_RentLimits_State_IN_2018.pdf.

The following restrictions apply:

- Published rent limits include the cost of any tenant-paid utilities. For all utilities that the tenant will be responsible for you must subtract any IHCDA or HUD approved utility allowance from the published rent limit. For example, if the rent limit in a given county is $300 with a utility allowance for gas heat of $28, $20 for other electric, and $13 for water, the maximum allowable rent would be $239 for a unit where the tenant pays all the above utilities ($300 - $28 - $20 - $13 = $239).

- All units must be leased for initial occupancy within 18 months.
- If a SRO-unit has both food preparation and sanitary facilities, then use the zero bedroom (efficiency) unit rent or 30% of the household's adjusted income, whichever is most restrictive.
- If a SRO-unit has neither food preparation nor sanitary facilities, or only one of either, then the rent may not exceed 75% of the fair market rent (FMR) for a zero bedroom unit. For example, if the FMR for a zero bedroom unit in a given county is $300, then the 30% rent limit in that county for a SRO unit that only has a bathroom and not a kitchen would be $225 ($300 x .75 = $225).
- Gross rent must be at or below the published rent limit. Gross rent = tenant-paid rent + tenant-based rental assistance + utility allowance + non-optional charges.
- If the applicant proposes to receive all or a portion of the rent payment via a tenant-based voucher (rental subsidy), the gross rent (including the rental assistance amount) cannot exceed the published rent limits for the applicable income level. For example, a tenant residing in a unit set-aside for households at or below 30% of the area median income has a voucher that pays $100 of his/her rent, and the published utility allowance for tenant paid utilities for the unit is $50. If the published 30% rent limit is $300, the tenant paid portion of rent cannot exceed $150 ($300 rent limit - $100 Section 8 Voucher - $50 utility allowance = $150 maximum tenant paid portion).
- If the development receives a federal or state project-based rent subsidy and the unit is designated as 30% or below and the household is at or below 30% AMI and the household pays no more than 30% of his/her adjusted income for rent, then the maximum rent may be the rent allowable under the project-based rental subsidy program as set forth in 24 CFR 93.302(b)(2).
- If the development charges non-optional fees for food or the costs of supportive services, then these costs must be included in the gross rent calculation

## 5.5 Affordability Periods

All rental projects are subject to a 30-year affordability period as defined in Part 3.4 of this document.

The recipient is subject to recapture provisions through a recorded lien and restrictive covenant agreement as described in Parts 3.5 of this document.

## 5.6 Underwriting Guidelines for Rental Projects

The following underwriting guidelines must be followed for any rental development as per 24 CFR 93.300 (b). The numbers submitted should accurately reflect the true nature and cost of the proposed activity. IHCDA will consider underwriting outside of these guidelines, if supporting documentation is provided.

**TOTAL OPERATING EXPENSES** – All developments must be able to underwrite with a minimum operating expense of $4,500 per unit per year (net of taxes and reserves).

For developments with Project Based Vouchers, cash flow (minus any acceptable reserve amounts) cannot exceed 10% of the total operating expenses. Cash flow is determined after ensuring all debt can be satisfied and is defined as total income to the project minus total expenses.

**MANAGEMENT FEE** – The maximum management fee allowed is described in the table below, based on the number units within the project. The percentage is based on the "effective gross income" (i.e. gross income for all units, less vacancy rate).

| Number of Units | Maximum Management Fee Percentage |
|---|---|
| 1 – 50 | 7% |
| 51 - 100 | 6% |
| 101 or more | 5% |

**VACANCY RATE** – All developments must be able to underwrite with a vacancy rate between 6% and 8%. Applicants must substantiate the vacancy rate.

**RENTAL INCOME GROWTH** – All developments must be able to underwrite with a rental income growth between 0% and 2% per year beyond the 30 year affordability period.

**OPERATING RESERVES** – All developments must be able to underwrite with operating reserves, using the greater of four-to-six months of expenses (i.e. operating expenses, plus debt service) OR $1,500 per unit.

**RENT-UP RESERVE** – HTF funds may be used to fund a rent-up reserve for new construction and rehabilitation rental housing developments. This reserve can be used to meet shortfalls in development income during the rent-up period and may only be drawn down after all construction is completed at the development. The following terms apply:

- The term of the rent-up reserve account may not exceed six months after all construction is completed, after which time any unused reserves left in the account will be de-obligated by IHCDA.
- These funds can be used only for development operating expenses, scheduled payments to replacement reserves, and/or debt service payments.
- The recipient must receive IHCDA's approval prior to accessing its rent-up reserve funding.
- The amount of HTF funds that can be utilized for a rent-up reserve is limited to three months development operating expenses plus three months of development debt service.

**REPLACEMENT RESERVES** – All developments are required to have replacement reserves. Replacement reserves must be included in the operating budget but are not included as part of the operating reserves. Contributions must be made to the reserve account starting at or before the conversion date of the construction loan to permanent loan and must be funded for the term of the Extended Use Period/Affordability Period.

For multiple construction types, each unit must meet the minimum contributions stated above based on the construction type of that unit. For example, if a development contains 30 age-restricted new construction units and 20 rehabilitation units, the calculation would be 30 units at $250 per unit per year and 20 units at $350 per unit per year.

Replacement reserve funds must only be used for capital improvements (substantial improvements to the real estate such as re-roofing, structural repairs, or major projects to replace or upgrade existing furnishings, but not including replacement of individual appliances or minor repairs) and must **not** be used for general maintenance expenses. Less restrictive provisions required by lenders must be approved by IHCDA.

Replacement reserves must escalate at a rate of 3% per year.

IHCDA will, at its discretion, adjust the replacement reserve to reflect reasonable and customary capital and replacement expenditures. The following minimum contributions must be used.

| Development Type | Minimum Contribution per unit per year |
|---|---|
| Rehabilitation/ Adaptive Reuse* | $350 |
| New Construction (if age restricted) | $250 |
| New Construction (if non age-restricted) | $300 |
| Single Family Units | $420 |
| Historic Rehabilitation | $420 |

* For rehabilitation developments, the Capital Needs Assessment will be reviewed to determine whether sufficient reserves have been established.

**CAPITALIZED SERVICE RESERVES-** All developments receiving an allocation of HTF funds must establish a capitalized service reserve to help ensure that supportive services can be provided to the tenants throughout the affordability period. The service reserve cannot, however, be funded from HTF funds. The developer must account for the source of the service reserves and take this into effect when considering uses for tax credit equity and other sources. The amount of the service reserve must be based on development size and service budget. The application must include a narrative describing the methodology used to determine the size of the service reserve.

IHCDA will, at its discretion, issue additional guidance via a RED Notice to set a more standardized requirement on the allowable size (minimum and maximum) of the capitalized service reserve requirement to reflect reasonable and customary expenditures.

**OPERATING EXPENSE GROWTH** – All developments must be able to underwrite with operating expense growth between 1% and 3% per year.

IHCDA requires operating expense growth to be at least 1% higher than rental income growth.

**STABILIZED DEBT COVERAGE RATIO** – All developments must be able to underwrite with a stabilized debt coverage ratio (DCR) within the following standards (stabilization generally occurs in year 2):

| Development Location | Minimum Acceptable Debt Coverage Ratio |
|---|---|
| Large or Small City | 1.10 – 1.40 |
| Rural | 1.10 – 1.50 |
| Development with Project Based Vouchers | 1.10-1.45 |

- Stabilization usually occurs in year two; however, the debt coverage ratio for a development must not go below 1.10 during the affordability period to be considered financially feasible.
- IHCDA does recognize that rural deals may have higher debt coverage ratios at the beginning of the affordability period in order to remain feasible. Documentation to support these higher debt coverage ratios must be provided.
- For developments with Project Based Vouchers, the debt coverage ratio must be in the range stated in the table above as required under HUD's Subsidy Layering requirements.
- Developments without hard debt are permissible, but will be subject to additional scrutiny from IHCDA. Developments with no debt will not have a debt coverage ratio, but will be required to have cash flow without an undue profit. This will be determined by a ratio of Effective Gross Income to Total Annual Expenses (including Replacement Reserves). A ratio of 1.10 shall be the minimum required to be considered feasible by IHCDA, throughout the affordability period.

The following documentation is required for Stabilized Debt Coverage Ratio:

- Documentation of estimated property taxes and insurance for the proposed development (i.e. a statement of how the applicant determined the estimated taxes and insurance for the development); AND

- If the underwriting is outside these guidelines, the applicant must provide a written detailed explanation with third party documentation supporting the explanation (approval of underwriting from other financing institutions/funding sources will not constitute acceptable supporting documentation).

## 5.7 Market Assessment Guidelines

The following market assessment guidelines must be followed for any rental development. The numbers submitted should accurately reflect the market feasibility of the proposed activity.

**MARKET AREA** – Describe the market area from which the majority of the development's tenants are likely to come and provide a map with a scale. Describe how the market area was determined to be appropriate for the development.

**SOCIOECONOMIC PROFILE AND TRENDS** – Describe the trends in population and households by age and income and estimate the number of eligible tenants for the development.

**HOUSING STOCK** – Describe the existing housing stock within the market area including the number of housing units, type (single family or multifamily), percent vacant, percent owner-occupied and renter-occupied, etc. In addition, provide a list of all other rent restricted properties in the market area and indicate whether they are age restricted.

**CAPTURE RATE AND ABSORPTION PERIOD** – Provide an estimate of the capture rate for the development (project's units divided by the number of eligible tenants from the market area), and estimate the absorption period to ensure lease-up within 18 months of project completion.

**NEEDS ASSESSMENT** – Describe how the development addresses the community's housing needs, given the market area's socioeconomic profile, trends, and housing stock.

**DEVELOPMENT SITE DESCRIPTION** – Explain how the site is adequate in size, exposure, and contour to accommodate the number and type of units proposed. In addition, describe whether there are adequate utilities (water, sewer, gas, and electricity) to accommodate the development.

## 5.8 Site and Neighborhood Standards

IHCDA administers the HTF program in a manner that promotes housing opportunities and provides housing that is suitable from the standpoint of facilitating and furthering full compliance with the applicable provisions of Title VI of the Civil Rights Act of 1964, the Fair Housing Act, E.O. 11063, and HUD regulations issued pursuant thereto. For new construction of HTF -assisted rental units, the applicant must demonstrate that the proposed development meets the site and neighborhood standards as given at 24 CFR 983.6(b) and 93.150 by completing the appropriate form in the HTF Section.

- The site must not be located in an area of minority concentration, except as permitted under paragraph (e)(3) of this section, and must not be located in a racially mixed area if the project will cause a significant increase in the proportion of minority to non-minority residents in the area.
- A project may be located in an area of minority concentration only if:
    - Sufficient, comparable opportunities exist for housing for minority families in the income range to be served by the proposed project outside areas of minority concentration or
    - The project is necessary to meet overriding housing needs that cannot be met in that housing market area
    - "Sufficient" does not require that in every locality there be an equal number of assisted units within and outside of areas of minority concentration. Rather, application of this standard should produce a reasonable distribution of assisted units each year that, over a period of several years, will approach an appropriate balance of housing choices within and outside areas of minority concentration. An appropriate balance in any jurisdiction must be determined in light of local conditions affecting the range of housing choices available for low income minority families and in relation to the racial mix of the locality's population.
    - Units may be considered "comparable opportunities," if they have the same household type (elderly, disabled, family, large family) and tenure type (owner/renter); require approximately the same tenant contribution towards rent; serve the same income group; are located in the same housing market; and are in standard condition.
    - Application of this sufficient, comparable opportunities standard involves assessing the overall impact of HUD-assisted housing on the availability of housing choices for low-income minority families in and outside areas of minority concentration, and must take

into account the extent to which the following factors are present, along with other factors relevant to housing choice:

- A significant number of assisted housing units are available outside areas of minority concentration.
- There is significant integration of assisted housing projects constructed or rehabilitated in the past 10 years, relative to the racial mix of the eligible population.
- There are racially integrated neighborhoods in the locality.
- Programs are operated by the locality to assist minority families that wish to find housing outside areas of minority concentration.
- Minority families have benefited from local activities (e.g., acquisition and write-down of sites, tax relief programs for homeowners, acquisitions of units for use as assisted housing units) undertaken to expand choice for minority families outside of areas of minority concentration.
- A significant proportion of minority households has been successful in finding units in non-minority areas under the tenant-based assistance programs.
- Comparable housing opportunities have been made available outside areas of minority concentration through other programs.

- Application of the "overriding housing needs" criterion, for example, permits approval of sites that are an integral part of an overall local strategy for the preservation or restoration of the immediate neighborhood and of sites in a neighborhood experiencing significant private investment that is demonstrably improving the economic character of the area (a "revitalizing area"). An "overriding housing need," however, may not serve as the basis for determining that a site is acceptable, if the only reason the need cannot otherwise be feasibly met is that discrimination on the basis of race, color, religion, sex, national origin, age, familial status, or disability renders sites outside areas of minority concentration unavailable or if the use of this standard in recent years has had the effect of circumventing the obligation to provide housing choice.

## 5.9 Project Based Voucher Requirements

If the applicant is applying for Project Based Voucher subsidies through IHCDA, the project must meet the additional underwriting criteria listed in the table below to pass the HUD subsidy-layering review process.

| Development Costs | HUD Limits |
|---|---|
| General Conditions | 6% |
| Overhead | 2% |
| Builder's Profit | 6% |
| Total | 14% |
| Developer's Fee | 12% |
| **Debt Coverage Ratio** | **HUD Limits** |
| Minimum required | 1.10 |
| Maximum allowed | 1.45 |

| Trending | HUD Guideline |
|---|---|
| Operating Expenses, Year 1- 3 | 1-3% |
| Operating Expenses, Year 4-15 | 3% |
| Rent Increases, Year 1-3 | 1-3% |
| Rent Increases, Year 4-15 | 3% |
| **Total Operating Expenses** | **HUD Limits** |
| Years 1-15 | Cannot exceed 10% of the total operating expenses. |

In addition, the applicant must submit an appraisal report, establishing the value of the property before construction or rehabilitation, regardless if HOME or HTF dollars are being used for acquisitions.

## Part 6: Completeness & Threshold Requirements

Each proposed project must satisfy the Federal requirements of the HTF program listed in 24 CFR Part 93 and any additional requirements established by IHCDA. To be considered for funding, an applicant must meet all of the completeness and threshold requirements listed below.

### 6.1 Completeness Requirements

a. Timeliness – All documentation must be turned in by the application due date.
   - On or before the application deadline, the applicant must provide all documentation as instructed in this application policy as well as required documentation listed in the HOME Application Forms.
   - If IHCDA requests additional information from the applicant, all requests are due on or before the date provided by IHCDA staff.
   - Any forms that are late will be denied review and will be sent back to the applicant.

b. Responsiveness – All questions must be answered and all supporting documentation must be provided.
   - The applicant must provide all documentation as instructed in this application policy as well as required documentation listed in the HTF Application Forms.
   - The applicant must provide all documentation as requested (i.e. uploaded or hard copies, labeled correctly, etc.)
   - Required signatures must be originally signed.

### 6.2 HTF Criteria

In accordance with 24 CFR 91.320(5)(i), IHCDA will address and weigh the required priority funding factors in the following manner:

a. *Priority Housing Needs of Indiana – high priority*: Through the 2015-2019 Consolidated Plan, the State of Indiana includes extremely low income households and permanent supportive housing/integrated supporting housing as "housing priority needs" (see AP-25 Allocation Priorities).

   To be eligible for the supportive housing set-aside in the QAP and for HTF, the applicant must further the creation of community-based housing that targets the extremely low income (less than 30% AMI) with intensive service programs that have a direct impact on reducing homelessness through the Housing First model, to meet the state's priority housing needs of serving extremely low-income households. Applicants who have not successfully completed the Supportive Housing Institute and/or who do not meet the set-aside criteria as identified in both the QAP and in Sections 2.1 and 6.3 (e) of this Allocation Plan will not be eligible for funding.

   In addition, IHCDA may award additional scoring of 140 points under Sections 7.1 Rents Charged; 7.2 Development Characteristics; and 7.3 Sustainable Development to prioritize projects which best serve their residents.

b. *Project-Based Rental Assistance – high priority:* As stated under Threshold Items Section 6.3 (c) and 6.3 (e), in order to be eligible for the supportive housing set-aside of the QAP and for HTF funding, the applicant must demonstrate how units will be made affordable to the targeted population of

persons experiencing homelessness. All developments are required to identify a source of project-based rental assistance for the supportive housing units, generally through Project-Based Section 8 vouchers or CoC funding. Developments that have not identified an operating subsidy source do not meet threshold and will not be considered for funding. As stated under Section 7.1 Rents Charged, Applicants may be eligible for 28 points for rent targeting.

c. *Timely Undertaking – moderate priority*: As stated under the Threshold Items Section 6.3 (d), the applicant is required to demonstrate their ability to undertake the activities set forth in its application upon receipt of the HTF award, to begin construction within 12 months of receipt of the award, and to complete the development within a 24 month period.

d. *Extent of Non-Federal Funding – moderate priority*: As stated under the Threshold Items Section 6.3 (c), the applicant must demonstrate all subsidy sources. IHCDA may also award up to 14 points for projects that meet the criteria as outlined in Sections 7.2 (o) Tax Credit Per Unit; 7.2 (p) Tax Credit per Bedroom; 7.4 (a) Firm Commitment; and 7.4 (b) Previous Funding in a Local Government.

e. *Affordability Period – low priority*: As stated under the Threshold Criteria Section 6.3 (a), applicants must meet the minimum 30 year period of affordability to be eligible for funding.

f. *Geographic Diversity – medium priority*: As identified in Section 3.7, IHCDA will make no preference to geographic diversity in projects during the HTF application scoring process. IHCDA will, however, make every effort to distribute HTF funds geographically. The ability to do so may be limited by the location of eligible applications and projects which receive adequate scoring to be funded. The primary consideration for geographic diversity will be handled through the selection of teams that are admitted into the Indiana Supportive Housing Institute. Completion of the Institute is a threshold requirement for HTF eligibility.

IHCDA will, however, consider geographic factors in scoring related to "desirable sites" as defined within the QAP. An application can score up to 10 points in the desirable sites scoring categories as summarized below and listed in Part 7.3 F.

- Location Efficient Projects: An application can score up to 3 points for being within walking distance of stores with fresh produce and other amenities including civic or community facilities, services, retail opportunities, or healthcare.
- Transit Oriented Development: An application can score up to 2 points for being near fixed transit infrastructure, or for rural or small city developments if there is established public or point-to-point transit services that pick up near the site.
- Opportunity Index: An application can score up to 5 points for being located in a county in the top quartile of median household income in the state and not within a qualified census tract, in a county in the bottom quartile of poverty in the state and not within a qualified census tract, in a location with at least one "A" rating public school, in a county with an unemployment rate below state average, and/or in a county ranked in the top quartile of overall healthy outcome rankings in the state.
- Undesirable Sites: An application can receive a negative point if the proposed development is near undesirable facilities and locations that produce objectionable noise, smells, excessive traffic, hazardous activity, etc.

Additionally, IHCDA considers where it has previously allocated funds. The QAP contains two scoring categories worth up to 6 points that attempt to incentivize developments in areas that have not obtained recent IHCDA funding.

- Previous Funding within a Local Government: An application can receive up to 3 points for falling in the boundaries of a unit of local government that has not received an allocation of low-income housing tax credits in the past 3 years.
- Census Tract without Active Tax Credit Developments: An application can receive 3 points for if the proposed development is in a census tract that does not have any active tax credit developments of the same occupancy type (elderly or family). An "active" tax credit project is one that has received a reservation of credits, is in its compliance period, or is in its extended use period.

**6.3 Threshold Items**

Each Development applying for an allocation of Rental Housing Financing and HTF must satisfy the requirements of both Section 42 and 24 CFR 93. In the event that an application is competitive for RHTC but either the application fails the HTF threshold review, or HTF funds are not available to award, IHCDA will allow the application to submit additional information to identify other ways to fill the development's financing gap.

Applicants must meet the threshold requirements are outlined in the QAP as well as the following threshold items for those projects requesting HTF:

a. The HTF-assisted units must meet affordability requirements for not less than 30 years, beginning at development completion. The affordability requirements apply without regard to the term of any loan or mortgage or the transfer of ownership. The affordability requirements must be imposed by deed restrictions or covenants running with the land. Please note that the HTF affordability period may differ from that of the RHTC program.

b. IHCDA is required to complete a subsidy layering review at any time a development receives HTF funds, along with other governmental subsidies to assure that the development is not being overly subsidized. In reviewing requests for HTF in conjunction with RHTC, IHCDA will utilize the underwriting analysis as outlined in Section 5. If the applicant is also applying for Project-Based Section 8, the applicant must provide the required documentation as listed in the QAP and from Section 5.9 of this policy

c. The Applicant must identify all subsidy sources. Funding commitments must be provided with the RHTC application. If the funding has not yet been committed, application must provide proof of application, a narrative describing the selection process, and a narrative plan on how the development will move forward if the application is denied. HTF cannot be committed until all other sources have been committed.

d. The applicant must demonstrate experience and capacity to conduct an eligible HTF activity as evidenced by its ability to:
   1. Own, construct, or rehabilitate, and manage and operate an affordable multifamily rental housing development; or
   2. Design, construct, or rehabilitate, and market affordable housing for homeownership.

3. That the applicant has the capacity to undertake the activities set forth in its application upon receipt of the HTF award and begin construction within 12 months of receipt of the award and complete the development within a 24 month period.

e. The Development must serve populations that are extremely low-income and experiencing homelessness. The target population served by the development must be the target population that was identified based on community need and relevant data through the Supportive Housing Institute process and align with the goals of the Consolidated Plan.

## Part 7: Scoring Criteria

IHCDA developed five (5) categories of scoring criteria within its QAP, based on the needs assessment conducted and established housing goals. If an Application satisfies all applicable threshold requirements in the QAP, and meets the federal regulations under 24 CFR 93, then it will be evaluated and scored based on:

| Scoring Section | Total Number of Eligible Points |
|---|---|
| 1. Rents Charged | 16 Points |
| 2. Development Characteristics | 63 Points |
| 3. Sustainable Development Characteristics | 14 Points |
| 4. Financing & Market | 21 Points |
| 5. Other | 35 Points |
| **Total Number of Points** | **148 Points** |

Applicants both seeking a Rental Housing Tax Credit Allocation and funding through the National Housing Trust Fund must score a total of eighty (80) or more points in order to meet the minimum threshold score and be considered for funding. For more detail, please see the 2020-2021 QAP. If there is a discrepancy or conflict between the below categories/points, and the QAP, the QAP will prevail.

### 7.1 Rents Charged

If the Development intends to charge rents lower than the maximum allowable for the area median income (AMI) required, and maintains rents for units at a level to exceed the maximums outlined in the QAP. See the table below. Please note all PY 2019 HTF units must be for persons at or below 30% of the AMI.IHCDA encourages owners to disperse all low-income units evenly amount buildings and units in a mixed income, multi-building development.

| Points | % of units at 30% AMI Rent | TOTAL% of units at or below 50% AMI Rent (including 30% units) |
|---|---|---|
| 16 | 25% | 50% |
| 12 | 25% | 40% |
| 8 | 25% | 25% |
| 4 | Less than 25% | 33.33% |

*Maximum Points: 16*.

### 7.2 Development Characteristics

a. Amenities: IHCDA will award points for the development's amenities. All amenities chosen by the Applicant should conform to the needs of the Development and its residents.

*Maximum Points: 6*.

b. Accessible/adaptable units: IHCDA encourages the adoption of additional accessible or adaptable units.
*Maximum Points: 5*.

c. Universal Design Features: Applicants are encouraged to adopt universal design features.
*Maximum Points: 5*

d. Vacant Structure: IHCDA will award up to five points to applications who convert a percentage of a vacant structure into rental housing, or a portion for commercial use.
*Maximum Points: 6*.

e. Development Historic in Nature: At least 50% of the total units must be located in eligible historic buildings.
*Maximum Points: 3*

f. Preservation of Existing Affordable Housing: Points may be awarded for either an application which proposes the preservation of an existing Rental Housing Tax Credit affordable housing development or, an application which proposes the preservation of HUD or USDA affordable housing.
*Maximum Points: 6*

g. Infill New Construction: IHCDA will award points to applications which meet IHCDA's criteria for infill development.
*Maximum Points 6*.

h. Promotes Neighborhood Stabilization: Points will be awarded to a proposed development that is recognized by the local government as assisting in the stabilization of a neighborhood by demolishing or redevelopment property that has been foreclosed, abandoned, or constitutes blights or greyfield redevelopment.
*Maximum Points: 4*

i. Community Revitalization Plan: Points will be awarded if there is an adopted community revitalization plan that clearly targets the specific neighborhood in which the project is located. Additional points may be awarded if the plan has been adopted or certified by a local unit of government and meets the criteria as specified under the QAP.
*Maximum Points: 4*

j. Federally Assisted Revitalization Award: Points will be awarded if the proposed project is a phase or a component of certain federally assisted awards. See the QAP for a list of eligible awards.
*Maximum Points: 4*

k. Off Site Improvement, Amenity and Facility Investment: Points will be awarded if an investment of resources is provided that will result in off-site infrastructure improvements.
*Maximum Points: 4*

l. Tax Credit Per Unit: Points will be awarded for development that implement cost containment measures.
*Maximum Points: 2*

m. Tax Credit Per Bedroom: Points will be awarded for development that implement cost containment measures.
*Maximum Points: 2*

n. Internet Access: Up to 4 points will be awarded for Developments that provide internet access to residents.
*Maximum Points: 4*

**7.3 Sustainable Development Characteristics**

a. Building Certification: Points will be awarded if the Development commits to going beyond the minimum green standards and all buildings register and receive one of the certifications listed in the QAP.
*Maximum Points: 2*.

b. Water Conservation: To promise sustainable water uses practices, points may be earned for the integration of water conservation methods. A listing of methods can be found in the QAP.
*Maximum Points: 1*.

c. Desirable Sites: Desirable sites, which are or will be, located in close proximity and are accessible to desirable facilities tailored to the needs of the development's tenants will be awarded points. The listing of the desirable sites and the targeted area points (urban or rural) can be found in the QAP.
*Maximum Points: 11*.

**7.4 Financing & Market**

a. Leveraging Capital Resources: The Development has received a firm commitment that does not require any further approvals for public or private funds that specifically enhance and/or create significant costs savings for the Development.
*Maximum Points: 4*

b. Leveraging Opportunity Zones: Developments located in a designated Opportunity Zone with a commitment of funds from a Opportunity Fund will receive up to four points if such funding provides a demonstrated enhancement to the project as defined below.
*Maximum Points: 3*

c. Non-IHCDA Rental Assistance: Developments that have received a commitment of non-IHCDA funded rental assistance will receive two points.
*Maximum Points: 2.*

d. Previous funding within a Local Government: Points will be awarded if a Development's proposed site does not fall within the boundaries of a Local Government in which there has been an RHTC, and/or Tax Exempt Bond allocation within the last three year calendars years as of the application due date.
*Maximum Points: 3*.

e. Census Tract without Active Tax Credit Developments: Points will be awarded if the proposed project is in a Census Tract without any active RHTC developments of the same occupancy type (elderly or family).
*Maximum Points: 3*.

f. Housing Need Index: The proposed Development Site may earn up to 3 points if the area to be served demonstrates a need for affordable housing units.
*Maximum Points: 3*

g. Lease-Purchase: Development that will offer homeownership opportunities to qualified tenants after 15 years will be eligible (this option is not available for elderly developments).
*Maximum Points: 2*.

**7.5 Other**

a. Certified Tax Credit Compliance Specialist Points will be awarded for completion of certified trainings. Please see the QAP for a listing of eligible awardees and certifications.
*Maximum Points: 3*.

b. MBE/WBE/DBE/VOSB/SDVOSB: Points will be awarded for each certification submitted which meets the criteria outlined in the QAP.
*Maximum Points: 4*.

c. Unique Features: The Development has unique features that contribute to the Development of affordable housing in the community where the Development is located.
*Maximum Points: 4*

d. Tenant Investment Plan. Points in this category will be awarded based on the overall Tenant Investment Plan.
*Maximum Points: 6*

e. Integrated Supportive Housing: Developments proposing to create Integrated Supportive Housing, defined as housing in which 20- 25% of the units, but no less than 7 units, are designated as supportive housing for persons experiencing homeless. Developments proposing that 100% of the units will be supportive housing are eligible to complete in the Housing First Set aside, but are not eligible for points in this evaluation category.
*Maximum Points: 6*

f. Smoke Free Housing: Points will be awarded to developments that commit to operating as smoke-free housing.
*Maximum Points: 3*

g. Community Participation: Points will be awarded if the applicant, owner, or developer is a member of the Board of Directors of a 501(c)3 nonprofit organization within the State of Indiana that has been in existence for at least one year from the time of application submission.
*Maximum Points: 3*

h. Reducing the Impact of Eviction: Applicants that commit to implementing strategies that reduce the impact of eviction on low-income households will receive points.
*Maximum Points: 3*

i. Technical Correction: During the funding round, and after IHCDA's review of Threshold for each Application, IHCDA will award bonus points for applications that have two or less technical corrections.
*Maximum Points: 4.*

j. Lack of Progress on Issuance of Form 8609: If a different development from a previous round was not issued the IRS form 8609 within 36 months of the date of the RHTC Carryover, any applications submitted during the round may be assessed a penalty.
*Maximum Negative Points: -5*

## Part 8: Glossary

Below are definitions for commonly used terminology found throughout the IHCDA HTF application policy and forms and applicable to the IHCDA HTF program.

*Development:* The HTF activity proposed in the application.

*Extremely Low-Income:* A household at or below 30% of area median income.

*HTF:* The Housing Trust Fund program.

*IHCDA:* Indiana Housing and Community Development Authority

*Income Limits:* Maximum incomes as published by HUD for projects giving the maximum income limits per household for program units. For HTF, the maximum income limit is 30% of area median income.

*Median Income:* A determination made through statistical methods establishing a middle point for determining income limits. Median is the amount that divides the distribution into two equal groups, one group having income above the median and one group having income below the median.

*Rent Limits:* The HUD published maximum rent amount, including a utility allowance and any non-optional fees. Rent limits are published by bedroom size and by AMI level. For HTF, the maximum rent limit is the 30% AMI rent limit.

# APPENDIX B.

## PUBLIC COMMENTS

INDIANA 15
REGIONAL
PLANNING COMMISSION

April 1, 2019

Mr. Eric Ogle
CDBG Program Director
Indiana Office of Community and Rural Affairs
One North Capitol, Suite 600
Indianapolis, IN 47532

RE: 2019 Action Plan Comments

Dear Mr. Ogle,

Indiana 15 Regional Planning Commission serves the counties of Crawford, Dubois, Orange, Perry, Pike and Spencer and includes 27 cities and towns. We have reviewed the draft 2019 Action Plan and are offering the following comments on the CDBG Program:

1) We appreciate the funds remaining level for the Wastewater/Drinking Water Program, and the Stormwater Improvements Program. The continuation of these programs is vital to the region that we serve. The need will continue to increase as infrastructure ages.

2) The increase in available funding for the Public Facilities Program is needed and appreciated. For many communities, the construction of vital public facilities would be severely limited or eliminated if not for the CDBG program. The increase in funding will open up the opportunity for additional projects to be funded.

3) The previous restructuring of the Blight Clearance Program, coupled with the increase in funding proposed within this action plan, continues to make this program a more workable funding option for all the communities within our region.

4) The slight decrease in funding for the Planning program is noted. While we understand that this is generally a result of regulatory requirements, this program is essential to enable communities to engage professional engineering, architectural, and community consultant services to assist in project development and to help guide the decision making process. Every effort should be made to maintain the maximum allowable funding level for this program.

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staff@ind15rpc.org • www.ind15rpc.org

5) It is noted there was no change to the standardized scoring across all programs, as well as no change to the bonus points policy. We would encourage OCRA to maintain the policy of granting bonus points for projects listed within a regional plan. This policy encourages neighboring towns to talk to each other and work together to solve common issues.

Should you have any questions, or need clarification on any of these comments, please do not hesitate to contact us at (812) 367-8455.

Sincerely,
Indiana 15 Regional Planning Commission

Lisa Gehlhausen
Executive Director

Nathan Held
Senior Project Administrator

Jennifer Matheis
Project Assistant

Cheri Taylor
Financial Administrator

ECONOMIC DEVELOPMENT COALITION
SOUTHWEST INDIANA

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March 27, 2019

Mr. Eric Ogle
Indiana Office of Community and Rural Affairs
2/9 2019 Action Plan
One North Capitol, Suite 600
Indianapolis, IN 46204-2027
Eogle1@ocra.IN.gov

On behalf of the Economic Development Coalition of Southwest Indiana Board please accept the comments for consideration in response to the State of Indiana's 2019 draft Action Plan. The Coalition's 70 plus member board is comprised of elected officials and private leaders in **Posey, Gibson, Vanderburgh and Warrick Counties,** offering a valuable knowledge pool of community leaders from business, education, healthcare, and government. These comments have been coordinated in conjunction with Southwest Indiana's key stakeholder feedback and provided in a summary below. Thank you for the opportunity to share this important viewpoint from our community.

1. Public Facilities Program (PFP)

a. Philanthropic Contributions. (page 20) Partnerships are important. Community leaders work to engage philanthropic organizations to financially support public projects however, the amount required to receive OCRA points for the efforts is too high. All non-profits are struggling with budgets and becoming successful at tapping into that contribution should be recognized. The proposed Action Plan requires 1% or higher of the total budget for to begin receiving points. This equates a beginning average of $6700 in philanthropic donation for a $670,000 grant application in order to receive the minimum 10 points. If a community is able to raise or apply for any funding for that same project they should be receive recognition in Philanthropic Contributions. See examples below:

Proposed Action Plan: (Based upon a $500,000 total project budget)

| | | |
|---|---|---|
| Public Facility Grant: | 90% Grant – 10% Local | |
| Philanthropic Points: | Less than 1% ($4999.99 and under) | 0 points |
| | 1 – 2% ($5000 - $10,000) | 5 points |
| | 2 – 3% ($10,000 - $15,000) | 15 points |
| | 3 – 4% ($15,000 - $20,000) | 20 points |
| | 4% above ($20,000 and over) | 25 points |

Note: It is difficult to distinguish the percentages when some are in two different point categories, i.e. 2,3,4%.

Suggestion: points awarded for philanthropic contribution to a project could be simplified while still giving some type of point recognition. These are based upon the average philanthropic contribution or grant.

| | |
|---|---|
| $500.00 - $1999.99 | 5 points |
| $2000.00 - $2999.99 | 10 points |
| $3000.00 - $3999.99 | 15 points |
| $4000.00 - $4999.99 | 20 points |
| $5000.00 – above | 25 points |

These rates would also time saving (no calculation), make partnerships more realistic, and entice participation.

b. Project Sustainability. (page 21) **Thank you** for changing this from a Permanent Community Facility Fund with the Community Foundation to just a Permanent Community Facility Fund!!! For ongoing operation and maintenance activities of the project. However, any effort by a community to establish a Permanent Community Sustainability Fund should be rewarded. See examples below:

| | | |
|---|---|---|
| Proposed Action Plan: | Public Facility | |
| Sustainability Points | Under $3,000 | 0 points |
| | $3,000 - $5,000 | 10 points |
| | Over $5,000 | 25 points |

Suggestion: Reward the community for sustainability. For many communities budgeting $1000 per year is an effort in forward planning.

| | |
|---|---|
| $1000.00 - $2999.99 | 5 points |
| $3000.00 - $5000.00 | 15 points |
| Over $5000 | 25 points |

2. Stormwater Improvement Program (SIP)

Project Sustainability. For the most part communities have now implemented storm water fees. This is largely due to the threshold OCRA implemented a few years back. Therefore, a community should be awarded points for implementation.

Proposed Action Plan: Stormwater Utility

Sustainability Points:

| Monthly User Fee | Points |
|---|---|
| Under $3.00 | 0 Points |
| $3.00 - $5.00 | 10 Points |
| $5.00 or higher | 25 points |

Note: The $5.00 is listed in two separate point categories. How would you calculate a $5.00 fee?

Suggestion: Reward the community for sustainability.

| Monthly User Fee | Points |
|---|---|
| $2.99 and Under | 5 points |
| $3.00 - $3.50 | 10 points |
| $3.51 - $4.00 | 15 points |
| $4.01 - $4.50 | 20 points |
| $4.51 and over | 25 points |

3. Wastewater/Drinking Water (WDW)

Project Sustainability. Very few communities have rates $15.00 or below for either drinking water or wastewater rates. Agree that if a community has one utility that low it shouldn't receive recognition of points.

Proposed Action Plan: Water **or** Wastewater Utility

Sustainability Points:

| Monthly User Rate | Points |
|---|---|
| Under $15.00 | 0 Points |
| $15.00 - $25.00 | 10 Points |
| $25.00 or higher | 25 points |

Note: The 25.00 is listed in two separate point categories. How would you calculate a $25.00 rate?

Suggestion: Reward the community for sustainability. This is based upon one utility (water **or** wastewater – based upon 4000 gallon average)

| Monthly User Fee | Points |
|---|---|
| $25.00 – Under | 5 points |
| $25.01 - $30.00 | 10 points |
| $30.01 - $35.00 | 15 points |
| $35.01 and above | 25 points |

On page 7 of the MOD under Wastewater/Drinking Water Program- just make certain to clarify it is combined **water and wastewater rates** in order to eliminate any confusion. Proposed Action Plan states "combined water utilities rate."

The proposed BCP program is well received and provides opportunity for communities to continue making progress in building better communities by cleaning up brownfield sites

Sincerely,

J. Gregory Wathen, APR
President & CEO
Economic Development Coalition of Southwest Indiana

KW CONSULTANTS

May 13, 2019

Eric Ogle
CDBG Director
Indiana Office of Community and Rural Affairs
One North Capitol, Suite 600
Indianapolis, Indiana 46204

Dear Eric:

Thank you for reviewing the following comments regarding the State of Indiana 2020-2024 Consolidated Plan, particularly the CDBG Program Method of Distribution.

**DISTRIBUTION OF FUNDS:** The distribution of funds seems appropriate within the funded programs and in alignment with the needs I am hearing in communities. However, I would like to see the Workforce Program funded as that continues to be a need in communities and regions with specific workforce shortages. I believe that OCRA can design a workforce program that aligns with community needs that would be successful and would not duplicate efforts of the Indiana DOL.

## OCRA

**STELLAR:** I would suggest tightening the evaluation criteria around the Stellar program. This document doesn't mention other application documents or requirements and doesn't fully explain the requirements surrounding partnerships, regionalization, comprehensive plans, etc. This MOD states 2 communities will be designated and funded. However, a recent OCRA notification noted a change in policy to only select one region. Please clarify in the final document how many finalists will be selected and what funds are available to them. Also, the current program year MOD states that 2 communities will be selected and yet, per the recent policy notification, only 1 designee will be funded and will receive the bulk of the funds. This is a major programmatic change and I would think constitutes a substantial change to the current MOD. I would strongly encourage OCRA to avoid changing program requirements and criteria mid-cycle as this doesn't provide full transparency for communities in their decision-making process.

**GENERAL SCORING CRITERIA:**

- OCRA should not use the same scoring criteria for every program. This works when the criteria are general, but the detailed scoring matrix makes it impossible for all types of applications to receive all the available points. In addition, this official scoring matrix should be made public and included in this MOD.

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- General Scoring criteria is confusing on the number of open applications. If a community has 2 open grants (one or both of which are PL) they should not be required to have the plan submitted and approved by OCRA in order to apply for another grant – unless it is for the funded PL grant project. The language is unclear if you are only speaking to an implementation grant for the PL funded project.
- Local match points should be raised to 100 and National Objective score lowered. Applicants have control over their local match but not National Objective.
- Project Design/Project Need/Financial Impact - There is an internal scoring matrix that is not included in the ConPlan and is not available to communities unless they ask their Community Liaison. If they don't know it exists, they do not know how they are being scored. This scoring matrix needs to be included in the MOD.
- BCP is duplicating points because OCRA is requiring something from IFA to be considered a brownfield under the S/B but is also giving points under the BCP for having an IFA site number. Receiving an IFA site number is part of the process of a Brownfield Planning Grant and should only be applicable to implementation grants.
- The points listed in the MOD for philanthropic doesn't make sense. Do you get 10 or 15 pts for 2%, etc. Please clarify the points system.
- By arbitrarily stopping the Main Street Program, OCRA is restricting communities from applying for some programs.
- The explanation of the GAP calculation doesn't fully explain the process and it is confusing if you have never done it before. Please clarify the points for GAP calculation.
- Points are confusing for the GAP calculation. Do you get 10 or 25 pts for $5
- Regional bonus points are subjective based on the CDBG Director and no guidance is given as to what constitutes a plan. This leaves OCRA in a position to be contested as it is the subjective opinion of one person.
- The planning program doesn't say what types of PL are priorities for the State. Randomly stating mid-program year that you are no longer funding a certain type of plan is highly unethical when many communities are already in the process and incurring costs. Historically, the PL program accepted any type of PL that furthered community economic development. If there were no minimum requirements, they were determined by working with partner agencies and the grantee. (i.e., the first Economic Development Strategy was brought to OCRA by a community and explained the process and need. An MTR was created based on that first PL).
- PL amounts must be raised. These amounts are lower than what was in place many years ago and they have needed to be raised for at least 5 years in order meet inflation rates and make sure communities are getting useful plans. Currently, fewer consulting firms are willing to do PL grants because they are a loss leader and they hope to make up the funds with implementation.
- Bring back 5 Year Master Park Plans. DNR does not fund 5 Year Master Park Plans and they are not simple for a community to do without a consultant!
- What defines "credible readiness"? Who makes that determination?

**PLANNING SCORING AND PROCESS:**

- The document is inconsistent when referring to the PL process. The program is not competitive, but applications are held to a minimum score. However, the document also refers to it as a monthly competitive process. If the process is actually a monthly competition for a set amount of funds, what amount of funds are you setting aside per month? Will applications that meet

the minimum score but are not in the fundable range be held until the next month? Please clarify consistently the application process and funding amounts for the PL program.

- The amounts available per type of PL grant needs to be increased. Community planning has always been a priority for OCRA as local planning assists communities determine their needs and create readiness for projects utilizing CDBG and/or non-CDBG funds. Planning amounts should be increased in order to ensure quality and useful planning documents.
- Planning scoring is too restrictive: 1) 100 points is unachievable. No community in Indiana is over 85%. National Objective should not be used in PL methodology to promote good local planning. National Objective should only be used as a threshold criterion in planning. 2) Community distress points are a good metrics for competitive implementation grant rounds but should not be used in PL grants.
- Planning has always been a priority for OCRA and thus you should be making it easier for eligible communities to receive necessary funding. As of late, the scoring and application process for Planning Grants has been extremely difficult. PL applications are being held to a standard that is not logical for PL grants. PL grants are used to implement community input, studies, drawings, evaluations, assessments, etc. Requiring communities to do work that will be part of the process is time consuming and costly for small communities. In addition, there is no regulatory requirement for applicants to do another public hearing when OCRA subjectively decides the narrative does not meet the minimum score. Advertisements are costly, particularly to small low-to-moderate income communities. I would be happy to discuss in more detail this issue with OCRA staff.
- Why does a Brownfield score higher than a historic building? Particularly related to PL. The cost of getting the necessary assessment to receive a site number from IFA is cost prohibitive and is part of the planning process. This should only be applicable to implementation grants.
- 25 points is excessive and unnecessary for community input on PL grants. The purpose of a plan is to collect community involvement and input in a strategic way. Requiring communities to do all that input prior to the plan is not only duplicative but burdensome. In more than one instance when CLs were asked what to do for these points they offered, “conduct a survey and get letters”. Under the current scoring matrix these do not count!
- Points for connecting to previous planning is also not a good metric for PL. Some project-based plans might not be related to any previous planning but have become a priority or a potential project for any number of reasons.
- Giving points for having done a PL before is unnecessary. If a grantee received a CDBG grant and wasn’t successful they would be ineligible for funding.
- The gap calculation and rate sheets should NOT be used in PL. The PL is the process for a community to figure out what they need to do and what the costs will be. How can they possible answer this question prior to planning?

**BCP:** OCRA is interpreting federal regulations on Change of Use in a more restrictive way than required. 24 CFR 570.489(j) only requires the 5 year change of use when funds are used to “acquire” or “improve” real property. Improvement to real property does not include the removal of blight. For this reason, for the past 40 years, Indiana has only applied the Change of Use requirement when CDBG funds are used to acquire property or improvements are being made to real property, with HUD’s knowledge and approval. HUD documents do not speak to Change of Use when discussing Clearance alone. This restriction will

prohibit many communities from applying for the BCP program which has received the necessary additional funding. I am happy to discuss this with OCRA at any time.

**PRIOR YEARS FUNDING:** The MOD contradicts itself in this section. Earlier in the document it states that all reverted funds will be put in WDW only. Please clarify.

**AVAILABLE FUNDS:** From its inception, OCRA has been an extremely transparent agency. I would highly encourage OCRA to be open and transparent with communities and grantees about the availability of funds. Without the knowledge of what funds are available or remaining, communities to do not have the necessary information to ensure an informed decision about their ability to receive a grant after the timely and costly application process.

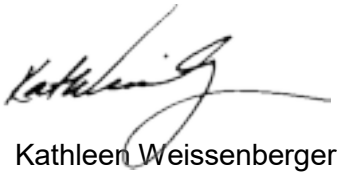
**INCOME SURVEYS:** OCRA staff have gotten the inaccurate impression that income surveys in Indiana are not good. I am not sure where this view initiated, but Indiana has always taken a firm stance in making sure that our income surveys would stand scrutiny from HUD. As the Director, I began the process of eliminating the need for statisticians to certify income surveys and we started collecting ALL income survey documents view review by Grant Services, the CDBG Compliance staff. OCRA's decision to make income surveys more restrictive than HUD guidance is unnecessary. HUD clearly has taken the position that it should be easier for communities to prove their eligibility, not harder. I highly recommend following HUD guidance for the 90% confidence level.

## IHCDA

**OOR** – I am happy to see the expanded priorities to include families and single parents. However, with targeted group of children under 6 and the clearance of all lead hazards, a higher award per home seems feasible. Would like to see OOR for rental rehab be reinstated (with proper oversight and training of grantees).

**LBP** – would like to see IHCDA receive CDBG Technical Assistance funds in order to provide training and certification for Lead Based Paint certified inspectors and contractors.

All my best,



Kathleen Weissenberger
Principal and Owner

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May 13, 2019

Eric Ogle
CDBG Program Manager
Indiana Office of Community and Rural Affairs
One North Capitol – Suite 600
Indianapolis, IN 46204

Samantha Spergel
Director of Real Estate Production
Indiana Housing and Community Development Authority
30 South Meridian Street, Suite 1000
Indianapolis, IN 46204

Dear Mr. Ogle and Ms. Spergel:

Thank you both for your thoughtful work in helping to respond to critical housing and community development needs through the prioritization federal resources as outlined in the 2019 Draft Annual Action Plan.

Our membership, comprised of more than 150 organizations, is dedicated to creating inclusive opportunities that build assets and improve lives throughout every region of our state. Our network is diverse, but united by a mission to transform Hoosier communities. In particular, our members are dedicated to strengthening communities that are economically distressed through comprehensive solutions in rural, urban, and suburban neighborhoods. Expanding access to safe, affordable housing and economic opportunity are at the core of that work.

Prosperity Indiana members work not only to meet basic human needs, such as providing food and shelter, but to ensure low-income Hoosiers have the kinds of tools and resources required to attain and maintain economic sufficiency. We actively engage our membership on policy issues through a variety of mediums to identify areas where community development approaches are effective, and where they should be improved upon to be responsive to local needs.

This year, in reviewing the draft Annual Action Plan (Plan), we weighed the current proposed Plan against prior drafts and feedback from our members. In advance of the next five-year

Consolidated Plan, we would like to discuss ways to engage you both more directly in the planning process. One such option for engagement could be hosting a webinar later this summer for our network where Prosperity Indiana could highlight some feedback from our network in previous Action Plans, and staff from the Indiana Housing and Community Development Authority (IHCDA) and the Indiana Office of Community and Rural Affairs (OCRA) could talk through planning steps and opportunities for feedback. We would like to discuss this or other ways we can collaborate to engage our innovative network of members in this planning process.

For now, we offer the following comments in response to the current draft, hoping that these suggestions and notes will further facilitate partnership surrounding the statewide Plan moving forward.

**Expanding and Preserving Affordable Housing Opportunities Throughout the Housing Continuum; Reduce Homelessness and Increase Housing Stability for Special Needs Populations**

Prosperity Indiana commends IHCDA for engaging with our organization and our members in trying to be responsive to local needs and thoughtful in program design to meet housing needs throughout the state. We would like to continue working with our members and IHCDA staff to better address the down payment assistance, counseling, and origination needs of low- and-moderate-income households hoping to achieve stable, affordable homeownership. We are pleased the Project Development track will help provide resources for low- and- moderate-income homebuyer construction, but would like to see increased emphasis on homeownership supports for low-income households beyond construction.

Prosperity Indiana has been working to highlight the severe lack of safe, affordable rental housing, particularly for extremely low-income households, and applaud worthy investments in expanding that stock; but in a statewide plan, providing more homeownership resources remains critical. We know homeownership is one of the single most effective mechanisms to help low- and- moderate-income families build assets and multi-generational wealth and Plan feedback in 2018 continued to identify homeownership as a top need. We also know it is an important way to address the racial wealth gap as Indiana has a nearly 30 percent gap in homeownership for white households compared to households of color — 73.3 percent homeownership rate among white households compared to 44.5 percent for households of color. That disparity is referenced as an area to address in action steps developed in response to the State's 2016 Analysis of Impediments to Fair Housing Choice (AI). The homebuyer construction Project Development Track does help frame conversations around infrastructure and economic development to include housing development for low- and moderate-income households.

With regards to Home Investment Partnership Program (HOME) administrative requirements and non-profit capacity to meet those needs, we would to have greater collaboration with IHCDA focused on nonprofit/CHDO capacity building generally to yield stronger results for communities throughout the state. Within the draft Plan, Prosperity Indiana agrees that HOME program policies necessitated revisions to make the program more streamlined for administration and use. We would ask that the following suggestions be considered additionally in that same interest:

- Larger allocations are needed to support administrative non-profit capacity within the HOME program.
- In terms of CHDOs, IHCDA could update and clarify their CHDO qualification criteria for board members. Project feasibility can become an issue when non-profits pursuing projects that requires funding CHDO's can apply for but restrictive census tract determinations for low-income tracts mean that a single board member living in district that might adjust just slightly above the low-income threshold. That adjustment would make non-profit no longer be qualified as a CHDO and the project would not be feasible. Instead, we suggest considering a probation period for a board member in a qualified census district that experiences a population shift towards higher income. That may better account for areas that may be gentrifying where affordable housing need remains critical.
- A "representative of a low-income neighborhood organization" has been very strictly defined by IHCDA. Instead, we would suggest that an organization that serves a predominantly low-income population should be able to elect a representative, and that that representative should able to serve as a CHDO board member.
- Taking into account barriers to rural feasibility in some scoring for HOME/HTF rental projects, such scoring based on the local ratio of primary care physicians, proximity to fresh produce, public transportation, and positive land use, as outlined in the Plan. Those amenities are certainly important, but the geographic limitations are too severe and put rural communities at a disadvantage, as we have noted as well in our Qualified Allocation Plan (QAP) feedback. We suggest having greater leniency in mileage allowed in considering reasonable proximity.

In other sections related to supporting affordable housing throughout the continuum, Prosperity Indiana was thrilled to see many critical member priorities addressed, including IHCDA's work alongside the Indiana State Department of Health on the Lead Hazard Reduction Demonstration Grant and the commitment, through program target populations to reduce lead contaminants in housing, particularly for young children. Prosperity Indiana is a part of the Health Equity Action Team and engaged in advocacy to help illuminate the how critical lead

remediation is for health and education outcomes of low-income children. We hope to collaborate more intentionally around this effort with IHCDA.

In that same arena, we were pleased to see that IHCDA will be implementing a new Priority List for the OOR program, based on HUD's Healthy Homes Assessment. We think it would also be positive if IHCDA could receive CDBG Technical Assistance funding to be able to provide certifications for lead paint remediation to contractors and inspectors directly.
When it comes to addressing our state's most vulnerable housing populations. Prosperity Indiana would like to applaud the significant achievements of IHCDA and statewide CoC partners in ably serving homeless populations in communities of all sizes throughout Indiana, in particular chronically homeless individuals who are frequently battling addiction and mental health conditions or those with disabilities. The successes here, particularly for combatting homelessness among veterans, are certainly impressive.

One area we have discussed that we hope to continue working on is better addressing homelessness for those who are not exiting an institution, disabled or battling addiction. but instead, experiencing incidences of domestic violence and/or lack of access to affordable childcare, transportation, and livable wage jobs that leads to homelessness through the institute process. Given our member input and strong stakeholder feedback emphasizing the need for housing for families with children, we want to work with IHCDA and the Corporation for Supportive Housing on this effort. While we all aim reduce shelter stay, we must continue to focus on providing sufficient housing and services that empower the diversity ofhomeless populations to remain stably housed, especially with significant HOME, LIHTC and all HTF resources devoted to permanent supportive housing.

We additionally applaud the state's increased planning for landlord training related to HOPWA and ESG-RRH. As our state has been experiencing an eviction crisis with 86 households evicted each day, we cannot emphasize enough how critical this is to achieving greater housing stability for vulnerable populations. We also applaud the greater emphasis on the social determinants of health in HOPWA programs, noting the critical intersection of healthcare services and stable housing. The increase in wrap-around services within HOPWA and emphasis on addiction treatment are in line with what our members report as urgently needed. The draft Plan's recognition of those concerns and ongoing work to better combine housing supports, healthcare and landlord outreach will have a positive community development impacts felt throughout the state.

**Promote Livable Communities and Community Revitalization Through Addressing Unmet Community Development Needs**

Prosperity Indiana applauds OCRA staff for being thoughtful in prioritization of programs and allocations to meet the needs of our communities. We appreciate the draft Plan's recognition that helping vulnerable Hoosiers and communities requires investments beyond those in housing. As such, we welcome the draft Plan's increase in resources identified for blight clearance. This investment is essential for communities as blight remediation is extraordinarily costly and left unaddressed, has significant negative consequences for the health and safety of Hoosier communities. We do have a concern, however, that communities might not be able to utilize the funding due to the 5-year Change of Use interpretation that prohibits use of the property for five years following clearance. Most communities seek to repurpose or beautify land that has been cleared, so they would not seek out this needed funding. We believe the HUD requirement does not apply when discussing clearance alone and would ask that the state not impose the restriction.

With regards to the Stellar program, we applaud the many laudable community development goals met as a result of this program throughout Indiana. We do feel it is important for the continued success of the program to note one concern regarding consistency in how many finalists will be selected to receive funding. The Method of Distribution (MOD) references two communities, but communities received notice in late April that there will, in fact, only be one designee from the 2019 round. As they may change their minds about whether or not to apply based on the number of finalists that will be selected, confirmation of how many will be selected will help empower local communities to decide when weighing their options.

Prosperity Indiana underlines the importance of OCRA and its community liaison's responsiveness to local community development needs through Planning Grants. These help bolster a community's ability to respond strategically to ongoing or emerging demands. We do have a few suggestions we believe would empower communities to more ably take advantage of these resources. Our network has identified that, at present, certain rules and scoring makes this grant too cumbersome to pursue and requires communities to do the planning work prior to receiving the planning grant.

In response, we recommend having greater clarity on what goes into the "credible readiness" determination of a project to help communities understand that criteria in advance. The draft Plan also outlines that the Planning Grant would receive 25 points for demonstrating community input when the plan itself is supposed to address strategy for engagement with the community. Additionally, additional points are awarded to a community that has successfully completed a previous plan which disadvantages applications from a previously unfunded community that may have new, emerging needs. Lastly, the current process requires Financial

Gap calculations before the grant is approved when that grant that is typically used to determine those calculations. We think revising those requirements would help empower low- and moderate- small communities, in particular.

**Promote Activities that Enhance Local Economic Development Efforts**

As far as economic development strategies addressed in the Plan, those that focus on workforce development are regularly the biggest priority for our members. In our member meetings, we frequently discuss the training and education needs that exist to help Hoosiers attain living wage jobs, especially as manufacturing losses present economic challenges throughout the state. New employment training and opportunities will reduce the current continued strain on our emergency human services infrastructure, as individuals and families struggle to afford basic needs while working one or multiple minimum wage positions.

As such, we are disappointed that the Workforce Development Program was eliminated, noting that it would be duplicative of programs offered by the Department of Labor. As we have commented in prior drafts, we acknowledge it had not been utilized, but do not believe the lack of use was a reflection of need, rather a lack of intentionality behind program design. Accordingly, we would strongly encourage a reinvestment of resources in workforce development activities, but in broader range of economic development activities that spark innovation and support entrepreneurship at the local level, especially for those who lack access to traditional credit or business development support.

Prosperity Indiana believes increased investments in microenterprise lending, for example, are crucial to spurring investment in local economies. Microenterprise investments, which provide assistance to organizations that help low-income entrepreneurs who lack sufficient training and education to gain access to the capital they need to establish and expand their small businesses, should be a key goal in economic development priorities of the Plan. Previously, OCRA has devoted technical assistance resources to hosting trainings on microloan programs. It would be exciting to work with OCRA and engage our members to adapt and launch a similar training program moving forward. We welcome a conversation on this and other potential approaches that would be innovative in meeting workforce development needs within the constraints federal funding requirements, without being duplicative.

We sincerely hope to increasingly partner with OCRA staff and leadership to work towards shared community development goals. On behalf of our dedicated membership affecting positive change in communities throughout the state, we would like to thank both OCRA and IHCDA for the opportunity to weigh in on this draft Plan and hope to work collaboratively with you on program design and prioritization for the upcoming five-year Plan.

Sincerely,

Kathleen Lara
Policy Director
Prosperity Indiana
317-222-1221, ext. 403

**Subject:** Notice Of Filing of 2019 Annual Action Plan for Housing and Community Development
**Date:** Wednesday, March 13, 2019 at 11:50:56 AM Mountain Daylight Time
**From:** Indiana Office of Community and Rural Affairs
**To:** aggeler@bbcresearch.com

March 13, 2019

# Notice Of Filing of 2019 Annual Action Plan for Housing and Community Development

Notice is hereby given that the Indiana Office of Community and Rural Affairs and the Indiana Housing and Community Development Authority plans to file their 2019 Annual Action Plan for Housing and Community Development with the U.S. Department of Housing & Urban Development (HUD) on May 15, 2019, contingent on federal funding allocation decisions. In the event that federal funding is delayed, the plan may be submitted to HUD after this date. The draft 2019 Action Plan contains a funding contingency plan.

This document concerns programs that are funded through the U.S. Department of Housing & Urban Development under Title I of the Housing & Community Development Act of 1974 as amended. Annually, the state receives about $35 million for housing and community development programming. This document governs the allocation of those funds among housing and community development activities to include: economic development initiatives, infrastructure improvements, homeownership and rental programs.

The 2019 Action Plan provides information on the housing and community development needs priorities and one year spending plan for the Community Development Block Grant Program, the Home Investment Partnership Program, the National Housing Trust Fund, the Emergency Solutions Grant Program and the Housing Opportunities for Persons With Aids Program.

The Indiana Office of Community and Rural Affairs will have the 2019 Action Plan available for public inspection prior to its submission. Members of the public are invited to review the 2019 Action Plan during the hours of 8:30 a.m. to 5 p.m., March 15, 2019 through May 13, 2019, at the Indiana Office of Community & Rural Affairs, One North Capitol, Suite 600, Indianapolis, Indiana 46204. The Action Plan will be available online at: www.in.gov/ocra/2369.htm

Information regarding the 2019 Action Plan can be obtained by writing to: Indiana Office of Community and Rural Affairs, c/o 2019 Action Plan, One North Capitol, Suite 600, Indianapolis, Indiana 46204-2027. Additional information may also be obtained via e-mail at eogle1@ocra.IN.gov or on www.in.gov/ocra/2369.htm

A public hearing will be held to discuss the draft 2019 Action Plan on March 25, 2019 between 1 p.m. and 3 p.m. (ET). Hearings will be hosted by Purdue Extension at these locations:

To: IHCDA Partners **Notice: PN-19-01**
From: Real Estate Department
Date: March 11, 2019
**Re: 2019 Annual Action Plan – Notice of Filing**

**AVISO DE REGISTRO**
**DEL**
**INFORME 2019 ANNUAL ACTION PLAN**

Para ver una versión en español de este anuncio de Aviso de Registro del Informe **2019 Annual Action Plan for Housing and Community Development** visite el sitio web www.in.gov/ocra. Para traducciones al español de los documentos mencionados en este anuncio, escribir al Indiana Office of Community and Rural Affairs, One North Capitol, Suite 600, Indianapolis, Indiana 46204 o E-mail eogle1@ocra.in.gov or http://www.in.gov/ocra/2369.htm.

**NOTICE OF FILING**
**OF**
**2019 Annual Action Plan for Housing and Community Development**

Notice is hereby given that the Indiana Office of Community & Rural Affairs (OCRA) and the Indiana Housing and Community Development Authority (IHCDA) plan to file their 2019 Annual Action Plan for Housing and Community Development ("2019 Action Plan") with the U.S. Department of Housing & Urban Development (HUD) on May 15, 2019, contingent on federal funding allocation decisions. In the event that federal funding is delayed, the plan may be submitted to HUD after this date. The Draft 2019 Action Plan contains a funding contingency plan.

This document concerns programs that are funded through the U.S. Department of Housing & Urban Development under Title I of the Housing & Community Development Act of 1974 as amended. Annually, the state receives about $35 million for housing and community development funds. This document governs the allocation of those funds among housing and community development activities (e.g., economic development initiatives, infrastructure improvements, and homeownership and rental programs).

The 2019 Action Plan provides information on the housing and community development needs priorities and one year spending plan for the Community Development Block Grant (CDBG) Program, the HOME Investment Partnership (HOME) Program, the National Housing Trust

ihcda

Indiana Housing & Community Development Authority

To: Real Estate Department Partners **Notice: RED-19-10**
From: Real Estate Department
Date: March 12, 2019
**Re: 2019 Annual Action Plan – Production Policy Draft**

Pursuant to 24 CFR part 91.115(a)(2), the State of Indiana wishes to encourage citizens to participate in the development of the 2019 Annual Action Plan. In accordance with this regulation, the State is providing the opportunity for citizens to comment on the 2019 Annual Action Plan draft report and allocation policies.

The 2019 Action Plan provides information on the housing and community development priorities and one year spending plan for the Community Development Block Grant (CDBG) Program, the HOME Investment Partnership (HOME) Program, the National Housing Trust Fund (NHTF), the Emergency Solutions Grant (ESG) Program, and the Housing Opportunities for Persons with Aids (HOPWA) Program.

A draft of the 2019 Annual Action Plan will be posted on IHCDA's Action Plan site. Please also see PN-19-01 on the Notice of Filing and the locations for the Public Hearings to be held on the Annual Action Plan.

The Office of Community & Rural Affairs (OCRA) will have the 2019 Action Plan available for public inspection prior to its submission. Members of the public are invited to review the 2019 Action Plan during the hours of 8:30 a.m. to 5:00 pm EST., March 15, 2019 through May 13, 2019, at the Indiana Office of Community & Rural Affairs, One North Capitol, Suite 600, Indianapolis, Indiana 46204.

Drafts of the 2019 CDBG Owner Occupied Repair (OOR), HOME Rental, and the NHTF Allocation Policies may also be found on the programs respective webpages embedded above.

IHCDA will be accepting comments on the 2019 Action Plan, and the CDBG OOR, HOME Rental and NHTF Polices through May 13, 2019. Comments regarding these RED policy can be forwarded to Samantha Spergel, Director of Real Estate Production at sspergel@ihcda.in.gov.

IHCDA also encourages participation through the Annual Action Plan stakeholder survey. The survey may be accessed here: https://www.research.net/r/2019_IN_ActionPlan. Please see RED Notice 19-07 for more information.

Fund (NHTF), the Emergency Solutions Grant (ESG) Program, and the Housing Opportunities for Persons With Aids (HOPWA) Program.

The Office of Community & Rural Affairs will have the 2019 Action Plan available for public inspection prior to its submission. Members of the public are invited to review the 2019 Action Plan during the hours of 8:30 a.m. to 5:00 p.m., March 15, 2019 through May 13, 2019, at the Indiana Office of Community & Rural Affairs, One North Capitol, Suite 600, Indianapolis, Indiana 46204. The Action Plan will be available online at: http://www.in.gov/ocra/2369.htm

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A public hearing will be held to discuss the draft 2019 Action Plan on March 25, 2019 between 1 p.m. and 3 p.m. EST. Hearings will be hosted by Purdue Extension at these locations:

**Purdue Extension – Allen County**
Purdue Cooperative Extension Service, 4001 Crescent Avenue, Fort Wayne, IN 46815
Contact: Vickie Hadley, 260-481-6826, hadleyv@purdue.edu

**Purdue Extension – Lake County**
2291 N Main Street, Crown Point, IN
(One story building located just east of Lake County Government Center flag pole)
Contact: Janet Reed, 219-755-3240, reedjm@purdue.edu

**Purdue Extension -- Marion County**
1202 E. 38th Street, Indiana State Fairgrounds, Discovery Hall, Suite 201, Indianapolis, IN 46206
Contact: Monet Kees or George Okantey, 317-275-9263, okantey@purdue.edu

**Purdue Extension – Tippecanoe County**
3150 Sagamore Parkway South Lafayette, IN 47905
Contact Person: Amanda Galloway, 765-474-0793, agallow@purdue.edu

**Vigo County**
Vigo County Public Library, One Library Square – Meeting Room B, Terre Haute, IN 47807
Contact: Kristi Whitacre, 812-462-3371, kwhitacr@purdue.edu

# 2019 Action Plan: Public and Stakeholder Consultation

Public consultation for the development of Indiana's 2019 Action Plan included a stakeholder survey and interviews with stakeholders and a public hearing during the 30-day public comment period.

This section summarizes the results of the engagement efforts conducted specifically for the 2019 Action Plan.

## Input from Community Meetings and Public Hearings

In preparation for the 2019 Action Plan, to collect information from stakeholders about needs and the proposed allocation among activities, IHCDA presented at the following conferences, participated in panels, and held meetings with prospective applicants for funding to discuss the application processes:

- **Conference:** IHCDA presented at the Habitat for Humanity State Conference on December 5, 2018 in Indianapolis.
- **Conference**: IHCDA presented at AIM's Indiana Mayor's Assistants Conference on April 26, 2018 in Lawrenceburg, Indiana.
- **Panels:** IHCDA was part of a panel at the Whitley County Economic Development Corporation's Economic Development Forum on October 25, 2018 in Columbia City.
- **Panels:** IHCDA participated in AIM's Hoosier Municipalities and the Americans with Disability Act: ADA Housing in Your Community panel on January 23, 2019.
- **Outreach**: IHCDA met with the City of Shelbyville on October 17th, 2018 to discuss IHCDA programs and how they could help achieve the goals outlined in the city's new comprehensive plan.
- **Panels**: IHCDA helped organized and participated in the Historic Preservation Conference Student Charrette in Columbus, IN on April 17th, 2018.
- **Outreach:** Met with the Sisters of St. Benedict to talk about potential HOME projects in Ferdinand, IN on May 22nd, 2018.
- **Outreach**: Met with the Richmond Redevelopment Commission to discuss potential 2nd floor HOME housing in Richmond, IN on August 31, 2018.

Public hearings on the Draft 2019 Action Plan were held on March 25, 2019. The public hearings were hosted by Purdue Extension broadcast throughout the State using video conferencing capabilities, with additional staff at each location to answer questions and get feedback. The hearings occurred in:

- Allen County, 4001 Crescent Avenue, Fort Wayne
- Lake County, 2291 North Main Street, Crown Point
- Marion County, 1202 East 38th Street, State Fairgrounds Complex, Indianapolis
- Tippecanoe County, 3150 Sagamore Parkway South, Lafayette
- Vigo County Public Library, One Library Square, Terre Haute

Notifications of the hearings were posted through RED notices and in local newspapers beginning on March 11 and reached more than 4,000 people.

A total of 13 stakeholders attended the public meetings. One verbal comment was received and was related to the blight clearance program and the owner-occupied rehabilitation program. The commenter expressed a need for blight clearance and was pleased that the funding amount had been increased. The commenter was concerned about a potential elimination of the owner-occupied rehabilitation program should the state's funding be significantly reduced from what is expected.

During the public comment period, two written letters were received. These are attached to this section. One letter expressed support for the stormwater improvement program; support for the increase in funds for the public facilities and blight clearance programs; and a request that the planning grant program be funded at a higher amount in the future. The second letter requested clarification on a number of CDBG scoring items.

## Findings from Stakeholder Interviews and Survey

This section presents the findings from the interviews and survey that were conducted for the 2019 Action Plan. These findings were used in the development of 2019 priorities and projects; and will be considered in future action plans and for the upcoming 5 year consolidation plan.

### Industry/organization and demographics of respondents

***Stakeholder Interviews*** Representatives from the following organizations participated in one-on-one stakeholder interviews:

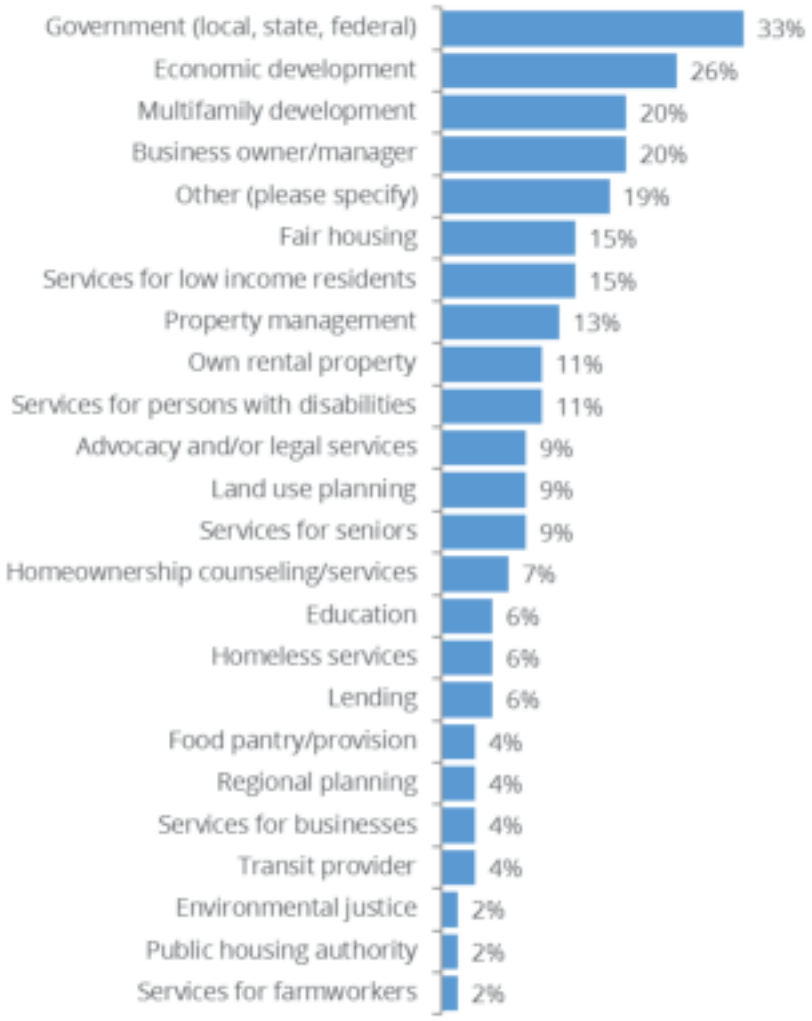
- Administrative Resources Association,
- Advantage Housing,

- AIDS Ministries,
- Association of Indiana Counties,
- Aurora Evansville,
- Blue River Services,
- Bridges Community Services,
- BrightPoint,
- Community Service Center of Morgan City,
- Harmony Housing,
- Hoosier Uplands,
- Hope Springs Safe House,
- Knox County Local Economic Development Office,
- New Hope Family Shelter,
- Prosperity Indiana,
- River Hills Economic Development District & Regional Planning Commission,
- Shalom Community Center,
- Southern Indiana Development Commission,
- Thrive Alliance and,
- Town of Culver, Town Manager

***Stakeholder Survey*** Nearly 60 stakeholders, representing a wide range of industries and programmatic services across the state, responded to the online survey between January 2019 and March 2019. One-third of stakeholders represent organizations that offer services statewide. Of the organizations that operate locally, collectively they represent nearly 60 counties, with more than 75 percent of counties residing in the southwest. Figure 1 presents the types of industries and organizations represented by stakeholder respondents. The greatest proportions of respondents working in the government sector, closely followed by economic development. Stakeholders represent the public and nonprofit sectors.

**Figure 1.**
**Type of Industry/ Organization Represented by Stakeholder Respondents**

Source:
Indiana Action Plan Stakeholder Survey 2019.




**Community development needs.** One section of the survey asked stakeholders about their perception of community development needs. This portion of the survey focused on issues related to public services and economic development needs in the community. Housing/homelessness needs and needs related to institutional capacity are discussed later in this section.

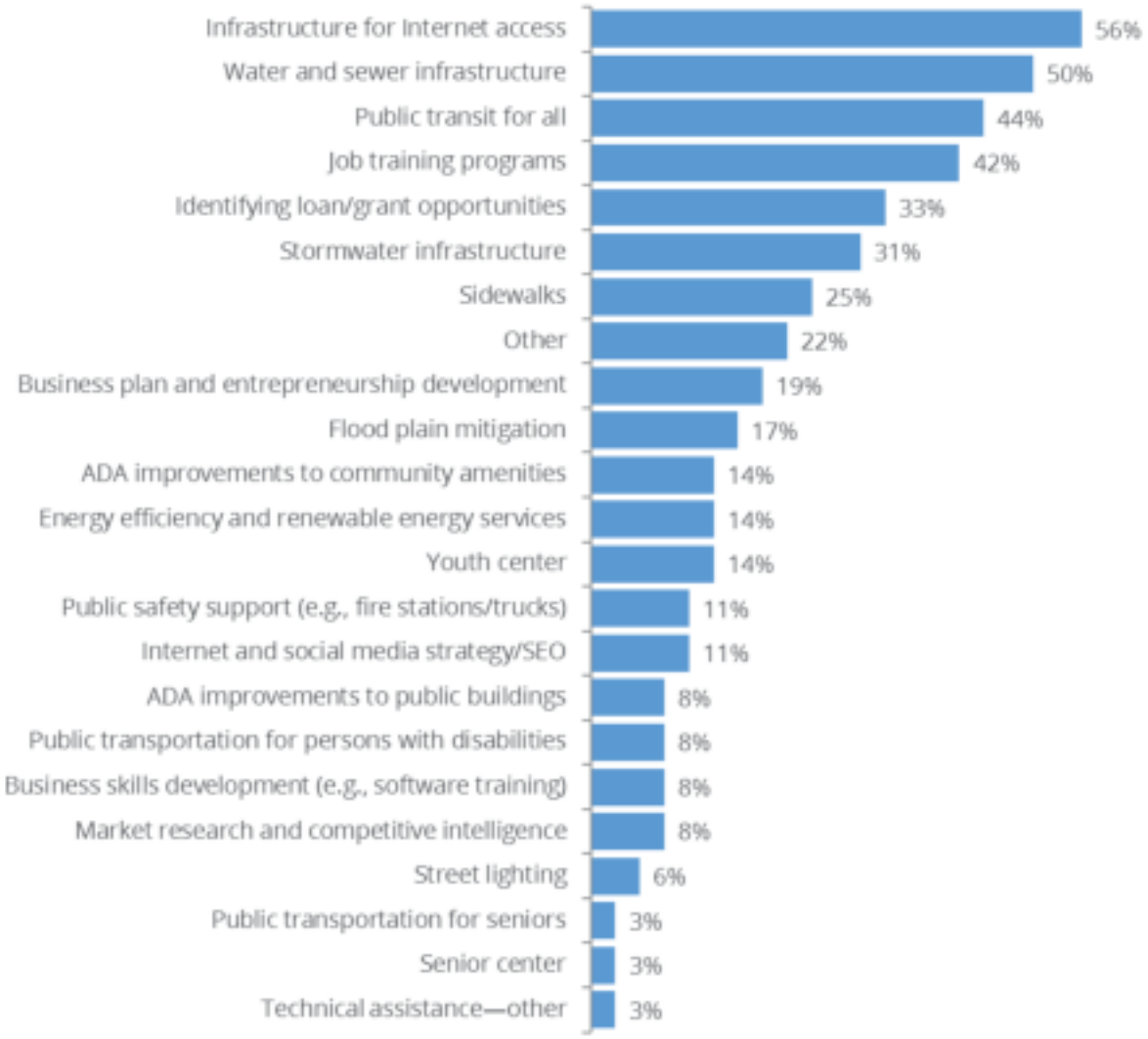
The greatest public service and economic development needs in Indiana identified in the survey and in stakeholder interviews are related to Internet access, transportation, infrastructure such as water and sewer, job training and support for small business and nonprofits in the community.

**Greatest unmet community development needs in Indiana.** Figure 2 shows stakeholder perspectives on the greatest unmet community development needs in Indiana. The top five responses across all categories were:

- Infrastructure for Internet access (56%)

- Water and sewer infrastructure (50%)
- Public transit for all (44%)
- Technical assistance – Identifying loan/grant opportunities (33%)
- Stormwater infrastructure (31%)

**Figure 2.**
**Greatest unmet community development needs in Indiana**




Source: Indiana Action Plan Stakeholder Survey 2019.

The most common unmet needs related to small business and non-profit capacity was support in identifying loan/grant opportunities and local empowerment through policy, funding and other resources, such as staffing, to ensure that investments are being made in the most effective way.

- A stakeholder notes that "*there is a tremendous lack of resources at the local level, particularly in rural communities. We would see great returns on our investment, for example, if we had monies to grow staff capacity to address the specific, tailored needs within our community.*"

Identified needs related to public facilities and infrastructure were predominately water and sewage upkeep and stormwater infrastructure.

Of those who indicated that support services for low income residents is an unmet need, respondents most frequently specified affordable housing as the support service needed. Additionally, accessibility to resources, such as healthy food, childcare and community centers was mentioned by nearly all stakeholders.

- *A stakeholder stated, "I cannot emphasize enough how lack of transportation and lack of adequate, affordable child care are the two biggest, most widespread hurdles to our families and the elderly. These families are starting at a disadvantage and it's hard to keep up with these major challenges."*

One stakeholder shared the INDot Red Line Past City Limit, as a positive state, private and end-user, transportation collaboration with a possible opportunity to replicate across other Indiana counties. This collaboration allowed people access to jobs in Indianapolis as new developments were undergoing, such as hotels and restaurants.

**Ranking of top needs**. A follow up question asked respondents to rank the top community needs they identified.

- Public transit, infrastructure for Internet access, and job training got the most votes for the top ranked need.
- Infrastructure for Internet access and water and sewer improvements were chosen the most as the second-ranked need.
- Sidewalks and loan and grant opportunities for small businesses and nonprofits were the most commonly chosen for the third-, fourth-, and fifth-ranked needs.

In interviews, stakeholders highlighted the growing issue of the shortage of skilled workers predominately in factory trades as well as technology and health care; the need for collaboration between various business sectors and the education system/training opportunities that connect students to future industries and to ensure that the proper skill sets are being cultivated; and the need for additional support for small businesses and local nonprofits.

**Increasing the effectiveness of Indiana's community development programs.** Stakeholders provide a variety of advice on how Indiana can increase the effectiveness of its community development programs. Stakeholder suggestions include efforts that focus

on resident engagement, increased communication and collaboration and increased engagement with and funding to local nonprofits.

Interviewed stakeholders emphasized the need for more training that provides jobs and support industries. It was suggested that the state collaborate further with the business community, especially small businesses, and offer additional outreach and support, potentially leveraging Indiana's NextLevel initiative. One stakeholder was eager to discuss Indiana's Next Level Jobs initiative that included two new grant programs designed to connect Indiana workers with high-demand, high-wage jobs: the Workforce Ready Grant, which helps to train adults to fill jobs in high-demand industries; and the Employer Training Grant, helps offset the costs employers assume when they train new employees in high-demand industries. Together, these programs provide more than $20 million over a two-year period. This stakeholder feels that "this is a big step in the right direction, with a long way to go."

One stakeholder recommended that Indiana may benefit from exploring "quick response training teams" and benchmark against other cities that may be doing something similar.

- *"Indiana should think about a quick response team to help identify and then quickly train available workforce when businesses move into town or are considering moving to our state. These businesses need to be reassured that if they do come to Indiana, they will be able to fill important roles within their company."*

- *"How do we attract new businesses and confidently tell new businesses that before their doors open, that the community has the local infrastructure to attract and retain top talent that is aligned directly with the needs of their business?"*

It was shared by an additional stakeholder that workforce development programs have been attempted in the past, but lack of infrastructure and long-term strategies may have played a role in these programs from continuing.

- *"Workforce development is a big concern. How can we attract talent and prepare people who come here to best be equipped for our jobs? There was a program, we attempted to implement in the past, but it was not successful, so we stopped doing it. I don't think there was the infrastructure behind it do it successfully. The program design hadn't been fleshed out. The idea is a good one and we should try it again."*

While the economy has improved on a national scale, it was noted by all stakeholders, that not all people, particularly in rural communities, are benefitting from this uptick.

Many stakeholders representing both entitlement and non-entitlement communities acknowledged the growing need for housing programs, are contributing to communities (such as Urban Renewal Authorities) getting creative with attracting funding and dipping into the traditional economic development toolkits (for example Tax Increment Financing

(TIFs)) to build/revamp housing. Both entitlement and non-entitlement communities are feeling the impact of lean funding.

- *"We should get back to using economic development tools for economic development purposes. People are using tools for economic development for normal capital projects when they can't find funding anymore through normal revenue streams. For example, using TIFs for funding capital projects. The need for housing continues to grow and the available monies seem to be drying up. This puts a strain on economic development initiatives."*

Additionally, several stakeholders feel that economic development agencies often focus on larger businesses (like hospitals who receive tax write-offs) and it was recommended that there should be equal attention to smaller businesses who are often fully invested in their communities' prosperity, well-being and pay taxes. The importance of balancing efforts to attract larger-sized businesses as well as small businesses through incentives and training was vocalized.

**What would stakeholders do differently regarding community development programs?** Stakeholder suggestions include improving community engagement and creatively investing in Indiana's communities.

- ***Community engagement***:
  - *"Gather data so specific priorities are known by community/county."*
  - *"Enact policies that benefit those nonprofits that work closely within the community and are at the forefront of community development."*
- ***Creative investments:***
  - *"Provide funds to school corporations to educate students in career pathways. Our region cannot get enough qualified workers!"*
  - *"Work with churches."*
  - *"Set aside loan funds and technical assistance to smaller communities."*
  - *"Broaden scope of community development to think positively about the benefits of living outside of cities and towns."*
  - *"Reward high schools on the number of kids that graduate from apprenticeship programs and/or college programs."*

Interviewed stakeholders concurred with many of the suggestions provided in the survey and echoed the importance of a more comprehensive planning approach, rooted in local empowerment, inclusive of resident engagement, to fully understand the unique situations that communities

Additionally, many stakeholders reinforced the importance of small business incentives and training. Balancing the efforts to attract larger-sized businesses as well as small businesses through incentives and training was vocalized by many stakeholders.

Many stakeholders feel that economic development agencies often focus on larger businesses (like hospitals who receive tax write-offs) and it was recommended that there should be equal attention to smaller businesses who are often fully invested in their communities' prosperity, well-being and pay taxes.

Navigating the requirements of setting up a new business is daunting (for example, zoning, obtaining permits, etc.) and offering some assistance to help catapult small businesses to start-up would be beneficial.

Several stakeholders recommended using CDBG monies for loan funds to help inject capital into small businesses was noted as a good example to address localized need.

**OCRA's main street revitalization program.** For those that have had experience with the main street revitalization program, one stakeholder shared that the community information sharing and the development and exchange of ideas was working well. Several other stakeholders noted that the "streets are looking good." Several stakeholders mentioned lack of funding for building rehabilitation as being a challenge. Additionally, a handful of stakeholders noted that the overall safety and walkability to amenities such as grocery stores as an opportunity to improve. One stakeholder also noted that additional volunteers would be helpful.

**How would stakeholders' changes positively impact community development program outcomes?** Stakeholders envision a better community for all types of residents:

- *"We would be directly addressing the true needs of our non-entitlement communities with programs structured to address their needs rather than having general blanket programs without understanding the true, most pressing needs."*
- *"Everyone here would have a better outlook on the city, the city would flourish more like Ft Wayne is starting to see, and we could become more white-collar like Indianapolis has over the years bringing good jobs to our area. More inviting to bring culture here as well."*
- *"It would change the entire community for the good, it would lower the cost that we all bare. When people have a home they can afford, their health is better, crime goes down, and people are more productive and secure in their day-to-day lives. This improves the entire community and eventually the entire state."*

- *"Housing values and perceived needs cannot be boiler-plated using a value system that forces developments closely aligned with resources and congregates low income housing.*

- *"Outcomes will be improved when people see their housing more closely associated with living in their home, not someone else's."*

- *"Eliminate the need for better public transportation - increase independence in adult living."*

- *"Returning our smaller communities to vitality helps everyone in the county (taxes, more people, etc.)."*

- *"Cities/regions would have funds to focus on specific needs. Job training programs are needed to staff the workforce needs."*

**Housing and Homeless Needs.** Stakeholders provided perspective on housing needs in Indiana, including services needed for people experiencing homelessness.

The greatest housing and homelessness needs identified in the survey and in stakeholder interviews are related to housing affordability across all income levels and adequate and safe housing for the elderly, with housing for low-income populations at 30% of below being the most urgent need.

**Most significant changes that have occurred in the Indiana housing market during the past year.** Stakeholders most frequently identify a decline of available affordable housing; an increased need of additional affordable housing; and an increased need to rehab deteriorating and special needs housing as the most significant changes to the housing market over the past year.

Stakeholders indicate that low-income residents, especially low-income families with children and low-income seniors, are among the resident groups that have been most affected by these changes in the Indiana housing market.

- *"The demand is much higher than the supply for senior & low-income housing. Very few if any new projects have been started to help ease the demand. More people are becoming homeless, especially in the senior population."*

- *"We need more rental housing for extremely low-income (30-40% AMI). We also need more starter homes that are in the $110,000-$150,000 range."*

Stakeholder interviewed agreed with the most significant changes that have occurred in the Indiana housing marketing over the past year.

All stakeholders added the multitude of challenges that low-income families face from transportation and child care barriers to the rising housing costs. Many stakeholders admitted that this population tends to struggle much more than communities, policy makers and even other nonprofit leaders realize. Often families are stuck in multi-generational poverty and the importance of permanent supportive housing coupled with education and training programs was noted as being paramount to course correcting the poverty cycle.

Three stakeholders representing counties across Indiana shared:

- *Young families probably struggle much more than most people realize. The rising cost of housing, particularly housing that is quality, makes it difficult for young, working families to own a home. Unless you have two wage earners, it's nearly impossible. We often see families putting 70% of their income to housing, leaving only 30% for other living expenses."*

- *"Single parent households are neglected the most. They usually have a lower AMI, usually in need for a three-person household and almost always have a single income and struggle with child care."*

- *"The cliff effect is big in our communities. For example, if income for a family goes up slightly, they are no longer eligible for support. I'd like to see us try to provide a smoother road for these people to get off assistance. Incentivize them to achieve more and take that promotion to provide for their family versus being hesitant to for fear of losing support."*

With the aging population continuing to grow across the state and the nation, so has the need for housing and care for this population. Seniors and "super seniors" (75 and older) are living longer than ever before with chronic health conditions, such as dementia and loneliness. Safe living conditions and barriers to access resources such as healthy food, doctor appointments and community centers are constant concerns expressed by all stakeholders.

Stakeholders shared that nearly all their aging client based articulated a desire to stay in their homes. The importance of providing a safe living space that meets the needs of the aging population, such as a remodeled bathroom or added ramp, was emphasized by all stakeholders.

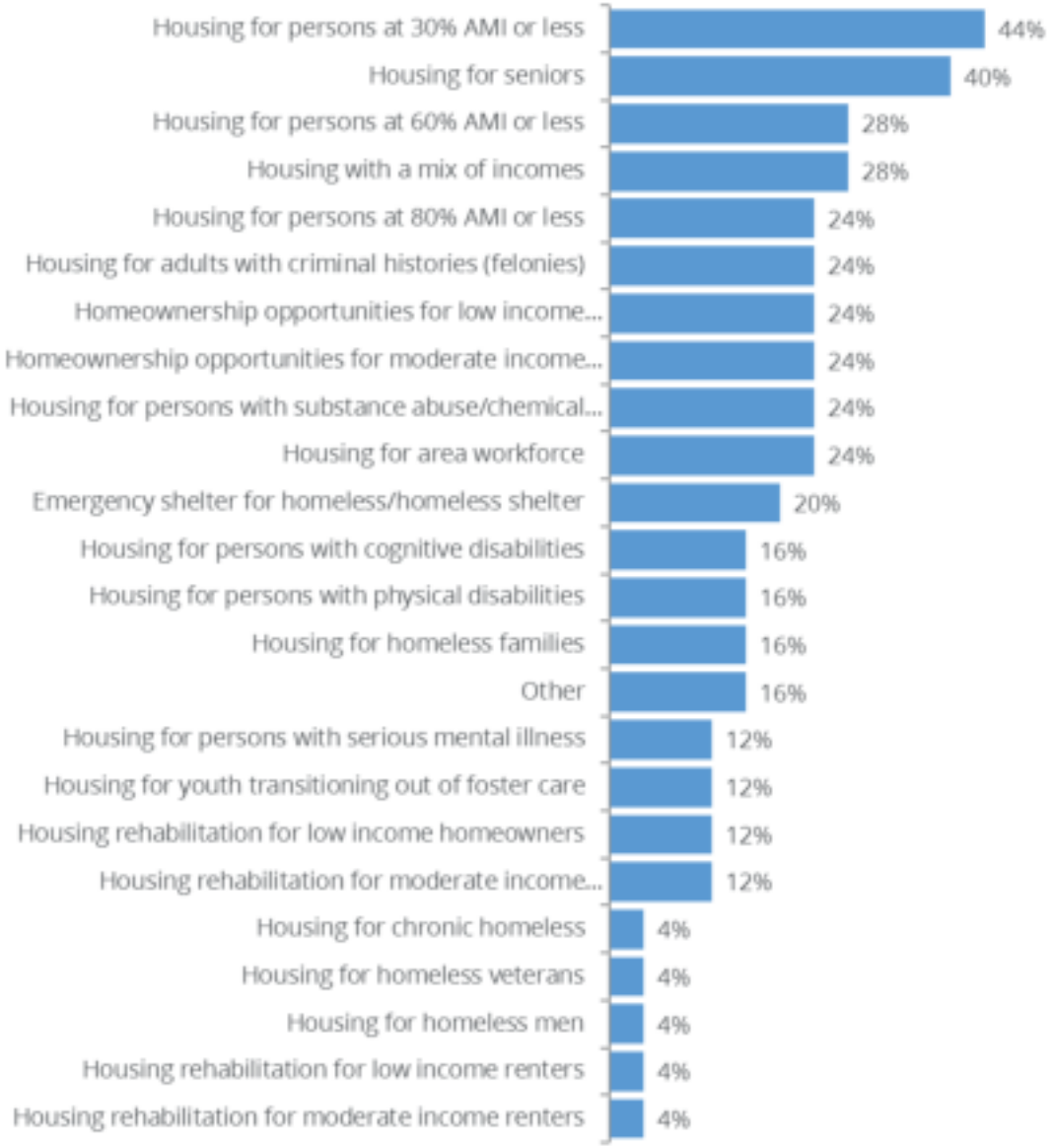
Mental health integration to care (for example depression due to social isolation or dementia) was noted by many stakeholders as being "very important" for the state to continue to consider.

- *One stakeholder explained, "We see a lot of seniors and elderly population. Many are homeowners and now they are financially struggling with maintaining, repairing and making adaptations to their homes that would allow them to stay there. We use owner*

*occupied rehab to help, but typically we have more demand than funding – most are all seniors."*

**Greatest unmet housing needs in Indiana.** As shown below in Figure 3, stakeholders identify housing for persons at 30% Area Median Income (AMI) or less (44%), housing of elderly (40%) and housing of persons at 60% AMI of less (28%) and housing with a mix of incomes (28%) with a tie for the top three greatest unmet housing needs in Indiana.

**Figure 3.**
**Greatest unmet housing needs in Indiana**




Source: Indiana Action Plan Stakeholder Survey 2019.

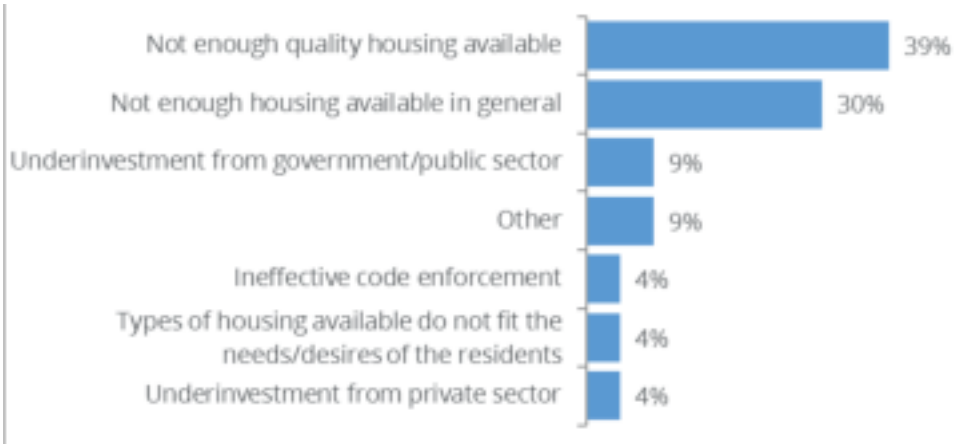
Interviewed stakeholders concurred that housing for residents across all income levels, particularly families and special needs populations with the lowest incomes and also adequate and safe housing for the elderly as some of the top unmet housing needs in Indiana. They also identified the importance of cities/towns being equipped with resources to deal with their blighted communities as a high priority and concern. Additionally, lack of workforce housing and the inability to house the workforce within communities in which people work was consistently voiced among stakeholders as a growing concern

Interviewed stakeholders concurred with the survey results. In fact, investing in blight elimination programming was expressed both by OCRA and IHCDA grant recipients as a need for attracting and retaining new workers as well as businesses, both contributing more broadly to positive economic development.

- *One stakeholder added, "We need a blight elimination program. How do we determine in a cost-effective manner when and how to tear down a home? How do we increase funds to help us keep our current homes safe and up to code? What does our long-term strategy look like for intermixing newer homes with homes that aren't as new? A blight elimination program could help move us in the right direction."*

**Most important issue concerning the availability of quality housing in Indiana.** As shown below in Figure 4, more than one in three stakeholders (39%) identify that the most important issue concerning the availability of quality housing in Indiana is that there is not enough *quality* housing available. Thirty percent indicate that there is not enough housing available in general. A total of nearly 70% of stakeholders attribute not enough housing as being the most important housing issue.

**Figure 4.**
**Most important issue concerning the availability of quality housing in Indiana**

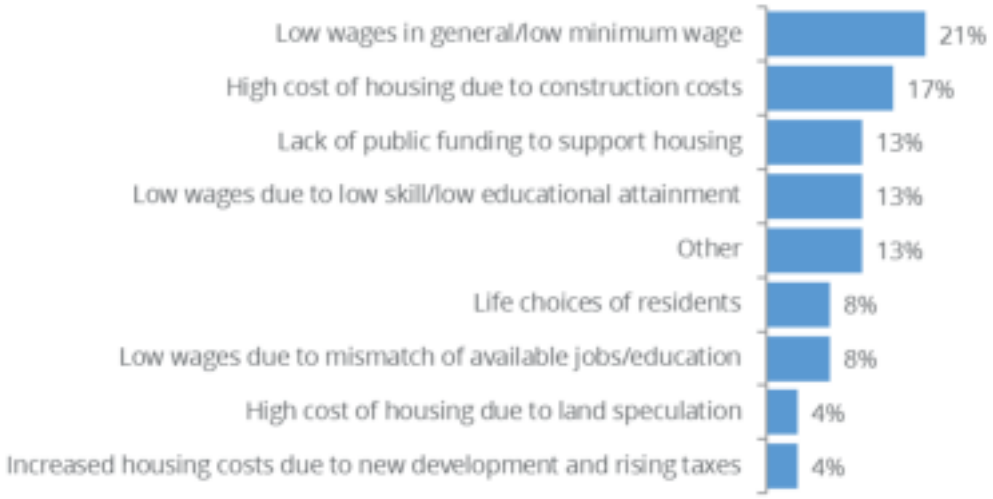



Source: Indiana Action Plan Stakeholder Survey 2019.

In interviews, stakeholders strongly agreed that the availability and affordability of quality housing in general are the most important issues concerning quality housing in Indiana.

**Most important issue contributing to a lack of affordable housing in Indiana.** As shown below in Figure 5, more than one in five stakeholders (21%) identify that the most important issue contributing to a lack of affordable housing in Indiana is low wages in general (and a low minimum wage). Seventeen percent indicate high cost of housing due to construction costs. And, about one in ten stakeholders (13%) indicate the lack of public funding to support housing and also low wages due to low skill/low educational attainment as the most important issues contributing to the lack of affordable housing in Indiana.

**Figure 5.**
**Most important issue contributing to the lack of affordable housing in Indiana**




Source: Indiana Action Plan Stakeholder Survey 2019.

**Increasing the effectiveness of Indiana's housing programs.** Stakeholders provided a range of suggested strategies for how Indiana can increase the effectiveness of its housing programs. Stakeholders overwhelmingly advise Indiana to maintain, create, grow, and support affordable housing options. Other key stakeholder suggestions include increasing funding for housing and tailoring strategies and programs to meet the needs of the residents.

- ***Increase affordable housing:***
  - *"Treat the lack of affordable housing as a crisis. A stable, affordable home is foundational to employment, education, health, community and much more Studies show all of these improve when a stable, affordable home is in place."*
  - *"Continue to support housing development."*

- *"We need to build more housing with less amenities. We could house more people if construction costs were less and we could build more units."*

- ***Increase funding for affordable housing***:
  - *"Identify additional subsidies and strategies to keep rents up to meet costs."*
  - *"Provide more in dollars for those serving the extremely low-income persons at 30% to 40% AMI."*
  - *"The state offers wonderful housing programs, however, there is never enough funds available to meet the affordable housing needs in our state."*
  - *"Provide funding for residential choices for community living at affordable rates. Expand the Housing Choice Voucher program (Section 8) and non-elderly disabled population vouchers."*

- ***Tailor strategies and programs to meet the needs of residents***:
  - *"Continue with workshops for local communities and providers."*
  - *"The need differs from community to community. Priorities stated by the federal or state government do not always meet the local priority."*
  - *"Work through the non-profit sector because they are the ones who have relationships with the residents."*
  - *"Survey the non-entitlement communities about the specifics of their water, Stormwater, Internet and safety service needs. Base programs upon the actual needs of the communities."*
  - *"Develop a comprehensive plan for the community development programs with benchmark planning."*
  - *"Make it more accessible to people that are the least likely to have internet or be involved in agencies that get this information, like mail out flyers send them to homeless shelters, etc."*

Interviewed stakeholders emphasize the need for building localized nonprofit capacity to tailor strategies specific to the needs of the residents and community. The importance of nonprofit empowerment through policy, funding and other resources was mentioned to ensure that investments in those nonprofit organizations are being made in the most effective way. Additionally, allowing for more flexibility in spending with the ability to tailor funds based on localized need was noted as an important component of effective spending.

**What would stakeholders do differently regarding housing programs?** Not surprisingly, stakeholders' suggestions for what they would do differently in regard to Indiana's housing programs align closely with their suggested strategies for increasing the

effectiveness these programs. Once again, stakeholders emphasize the importance of prioritizing affordable housing creation. They also reiterate the importance of an increase in funding. Additional stakeholder suggestions include expanded community engagement, efforts that address homelessness, and the use of innovative solutions.

- ***Prioritize affordable housing***:
  - *"More incentive opportunities for rural housing where we can show demand, like where employers are in need of workers."*
  - *"We need to add homeownership programs."*
  - *"Build more rental units and less community spaces so we can house more people."*
- ***Increase funding***:
  - *"Set aside fund for rural housing opportunities."*
  - *"Provide housing tax credits for those making $35-45,000. This would reward those trying to work to make ends meet while not assisting those not willing to work."*
- ***Expand community engagement***:
  - *"I would go into the various communities and find out their needs and then do whatever it took to expediate the process of getting these projects pushed through."*
- ***Innovative solutions***:
  - *"Work with private financial institutions regarding loan assistance to moderate-income homeowners."*
  - *"Streamline the HOME funding apparatus to make participation by small and rural county developers better able to participate."*
  - *"Tear down rather than remarket tax sale homes that bring less than $15,000. Then, remarket the empty property to developers and investors."*
  - *"Enact policies to benefit those working to provide affordable housing options, like a tax credit for those working to meet these needs (similar to Habitat for Humanity which builds across the state).*

In interviews, stakeholders emphasized the need for more housing options across all income levels, the importance of investing in blight elimination programming and the value of comprehensive planning, rooted in local empowerment, inclusive of resident engagement to fully understand the unique situations that communities face.

**Resources most needed to help people end their experience with homelessness.** Not surprisingly, providers of homeless housing and/or services strongly emphasize the need for truly affordable housing. They also identify the need for specific supportive services, specialized supports for vulnerable subpopulations within the homeless population, and a variety of housing options.

- ***Affordable Housing***:
  - *"More availability of affordable housing willing to rent with housing assistance."*
  - *"Temporary housing assistance funds is always in demand. There is not enough funding to assist all eligible persons."*
- ***Supportive Services***:
  - *"Private/public partnership for programs such as long-term professional in-patient addiction and mental health facilities and services."*

In interviews, stakeholders who serve residents experiencing homelessness strongly emphasized the need for preventative services (job training and placement, more case workers and advocates, more resources that are flexible in application, increased outreach and education, such as, mental health services, substance abuse treatment, and regional coordination of services. The substance abuse epidemic and the complexities in treating this problem was cited by nearly all stakeholders as a "*grave concern*."

As one stakeholder noted, *"Substance abuse disorders are very serious issues. If you asked me 10 years ago, I'd say its alcohol, 5 years ago SPICE (or sometimes called K2), 2-3 years ago it was heroin and opioids and today, I'd say meth. The drug of choice constantly changes, and substance abuse remains. For example, needle exchanges and NARCON are important and lifesaving, however, it is not a combat strategy for meth. Meth is an upper and opioids are a downer which creates different personality profiles and as a result, different struggles in terms of housing."*

There were varying opinions regarding the adoption of the Housing First approach to treating those struggling with substance abuse. Specifically, whether people should be required to be sober (or not) prior to receiving housing. All stakeholders agreed that supportive services in addition to housing were necessary.

Interviewed stakeholders who serve residents with special needs shared many of the perspectives of stakeholders who are working to address homelessness. These stakeholders also advocated for programs to reduce evictions and additional crisis intervention and long-term planning educational services.

Additionally, the importance of educational programs that help those formerly incarcerated navigate and better understand their housing options was expressed by many stakeholders. Many stakeholders representing counties across the state sited landlord discrimination as being the primary barrier for formerly incarcerated people from finding housing.

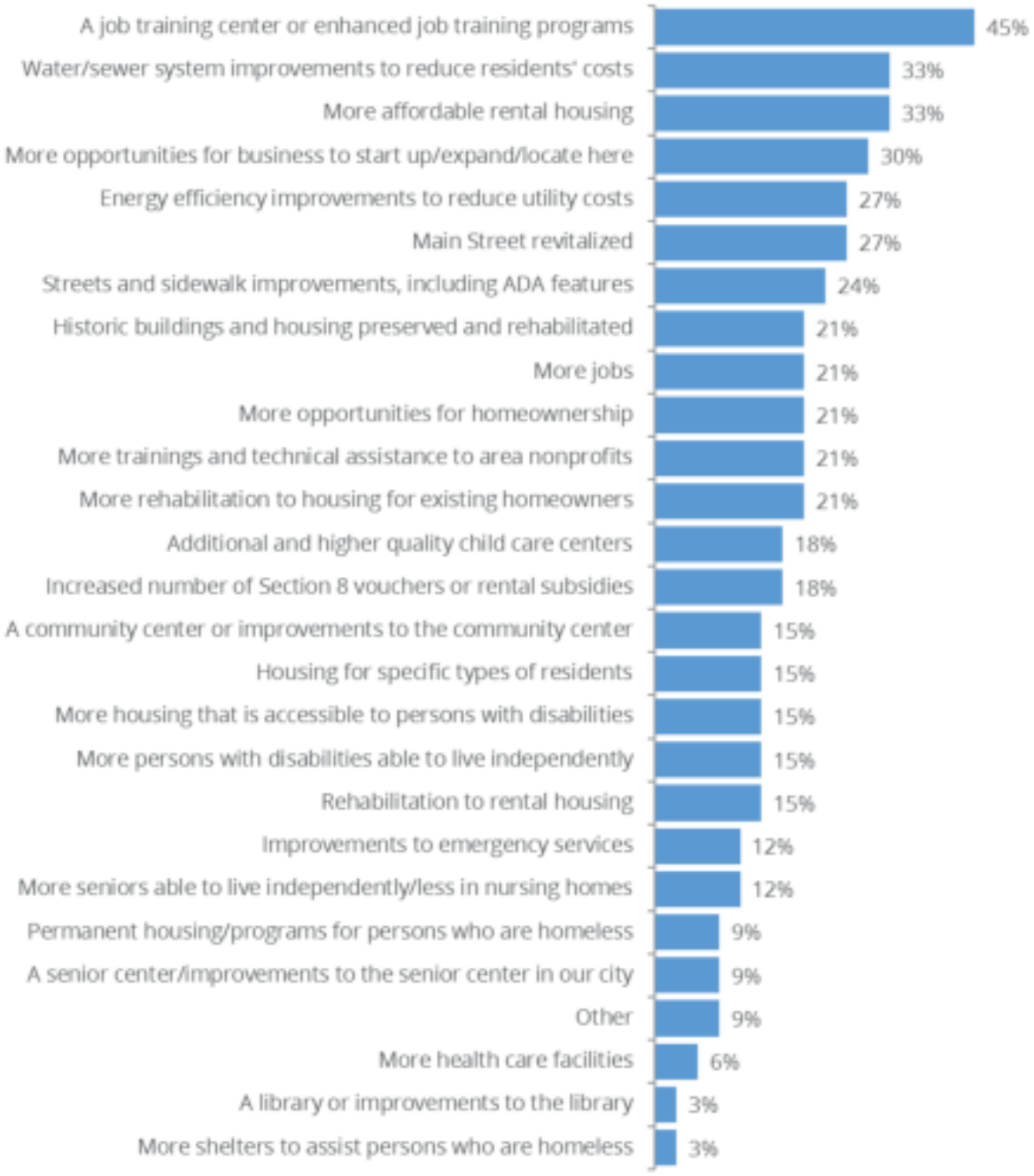
Several stakeholders mentioned that a landlord association that educated and incentivized landlords would be helpful. One stakeholder shared that their organization has been brainstorming a landlord reparation fund, as a form of an incentive. This fund would cover any costs tied to potential damages. It would give landlords a safety net, making the decision to house formerly incarcerated less risky.

- *"We do not have a landlord association. Finding landlords for our client-base is challenging. There is a real opportunity to create an association coupled with a branding/communications/training strategy for landlords. We tried this and only two landlords showed up. How can we encourage and incentivize landlords to join an association and attend trainings to better understand the benefits of working with our client base?"*

- *"It is difficult finding landlords who will work with potential tenants who have a nonviolent criminal background. If you are homeless, the likelihood that you will have encountered the law in some capacity is pretty great. Poor credit also makes it very difficult to rent."*

**Successful outcomes.** As shown in Figure 6, there are a wide variety of outcomes stakeholders would expect to see if Indiana is successful in directing HUD block grant funds to address the housing and community development needs in the state. Two in five stakeholders (45%) identify that they would expect to see a job training center or enhanced job training programs. One-third of respondents (33%) would expect to see the following: improvements to water and sewer systems; more affordable rental housing; and more opportunities for businesses to start-up/expand.

**Figure 6.**
**Expected outcomes of successful allocation of HUD block grant funds**




Source: Indiana Action Plan Stakeholder Survey 2019.

Interviewed stakeholders provide additional detail regarding the outcomes identified in Figure 6.

- *"We need to do a better job promoting alternate educational degrees, aside from the four-year degree. Many industries in our rural communities do not require a four-year*

*degree but do require specialized training. Young people right out of high school aren't taking advantage of these specialized trainings as much as they could."*

- *"We have access to good capital. For example, we have an excellent workforce training program with Toyota and Cummins. We have Vincennes University and other junior colleges too with strong partnerships with the workforce. Even still, often, businesses are lean on staff. I don't think people take advantage of these programs enough. How do we create a marketing/awareness campaign that encourages people to capitalize on these programs?"*

- *"Indiana should think about a quick response team to help identify and then quickly train available workforce when businesses move into town or are considering moving to our state. These businesses need to be reassured that if they do come to Indiana, they will be able to fill important roles within their company."*

- *"The need for quality affordable housing for working families seems to always fly under the radar. There seems to be more of a stigma towards this population, such as resident concern with safety or noise levels, if low income families join the neighborhood."*

- *"We see a lot of seniors and elderly population. Many are homeowners and now they are financially struggling with maintaining, repairing and making adaptations to their homes that would allow them to stay there. We use owner occupied rehab to help, but typically we have more demand than funding – most are all seniors."*

- *"What we are seeing is health and housing needs across the board with the elderly. For example, many seniors cannot afford to live near important services such as a community center or transportation to take them to the grocery store. The ability to grow and expand our geographical reach for these types of services and work together with the nonprofit community to strategize solutions is paramount."*

- *"Sewage system updates are much needed in many communities in Indiana. It is a safety issue."*

- *"Having just gone through this process, navigating the requirements of setting up a new business can be daunting. Offering some assistance to help catapult small business to start-up and be successful would be beneficial."*

**Annual Action Plan improvements.** Stakeholders identify several suggestions for improving the Annual Action Plan or other Indiana housing or economic plans.

- *"Meet with low- and moderate-income residents. Learn about their lives and listen to what works and doesn't work."*

- *"Fund only new projects and expand existing. Do not duplicate programming,"*

- *"More affordable housing investment. Things will not improve until people have stable living environments."*

- *"Empower local changemakers to take on the problems as they see best fits their communities without too many strings attached."*

***Suggestions from interviewed stakeholders:***

- *"Our vetting tool to qualify for housing should be updated. Currently, the tool is focused all on mental health and drug addiction. Sometimes you could have lost your job or just broken up with someone and that is the driving factor why they may need some housing assistance. Other factors should be considered."*

- *"There is such a need to keep updated data by the city/county governments. Up-to-date comprehensive plans, housing assessments and workforce development plans, could really help shed light on the true need in counties and help us be more strategic with how we tackle housing needs as well as how we best fuel our economy."*

- *"The current consolidated plan process is that we put all the priorities down on paper and whomever gets the most dots are more likely to get the money. I think we should think about outcomes, beyond who is speaking the loudest. We can be smarter about how we collectively decide on funds. A process with outcomes at the center of the decision making would be an important, welcoming process shift."*

- *"Being flexible with different grant cycles for multiple funding streams would be a game changer. It's so hard to start a development before we get all the funds in place, with HOME funds being last to secure. A little more leeway would go a long way."*

- *"Workforce housing is the biggest housing program missing in our market. Many residents don't have low enough income to apply for assistance. I'm not saying everyone should get a handout, but projects designed to keep people working - an incentive to work would go a long way. So many programs are set up for enablement versus growth. Many of our families are working and putting in time and barely making ends meet."*

- *"Investing dollars in transportation and child care is huge. When we do find affordable housing for the families we serve, often time, it is too far outside of the city. Only 20% of our families have access to a vehicle and 80% are completely dependent on public transport to get around. Public transport is not very strong outside of the city center particularly if you have young children and you have to drop them off at daycare."*

**Other programs and policies recommended.** Stakeholders provide several recommendations for additional programs and policies that the state could employ.

- *"I do not have specific examples, but I do feel that examining other States and communities that are successfully handling this issue would be a great start for the State of Indiana. I have heard many different examples of how much more difficult it*

*can be to attract investors and finish affordable housing projects in Indiana in comparison to other states. This is a desperate need that should be put at the top of the list."*

- *"I think we need more and better Pre-K childcare options. I heard a speaker from Iowa talk about the seamlessness of their programs, which reduces family stress."*
- *"I love Creating Spaces program for public space. I wonder if there's a similar program that could be utilized for small businesses, historic preservation, interesting infill housing, etc.?"*
- *"Drug addiction affects the person, family, and community. We need sober housing and available work to residents, and improve the network"*
- *"There is no better model for quality and affordable low-income home ownership than Habitat for Humanity. The state would do well to learn the best practices of this widely-acclaimed program."*
- *"Please continue to find funds to help rehab current RD 515 multi-family properties located in rural communities across Indiana. These properties serve many very low- and low-income Hoosiers and many families get Federal Rental Assistance. We don't want to lose the Federal funds that help our Hoosiers meet their monthly rent and utility expenses. Thank you!"*
- *Continue offering current programming. We should also be aware and open to what work in other states."*
- *"I would like to see anyone on public housing be required to go thru training programs to get employment so they could someday get off of public assistance, feel better about themselves, and get a job to partially pay for the housing themselves or fully pay for the housing. Anyone who is helping to contribute to their own livelihood feels better about themselves."*
- *"Assistance for income level homeowners to upgrade older homes."*
- *"Partner with unions to get more kids into apprenticeship programs."*

# APPENDIX C.

## SF424 AND CERTIFICATIONS

## Application for Federal Assistance SF-424

**16. Congressional Districts Of:**

* a. Applicant: IN-07
* b. Program/Project: IN-A11

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment | Delete Attachment | View Attachment

**17. Proposed Project:**

* a. Start Date: 10-1-19
* b. End Date: 9-30-20

**18. Estimated Funding ($):**

| | |
|---|---|
| * a. Federal | 30644288 |
| * b. Applicant | |
| * c. State | |
| * d. Local | |
| * e. Other | |
| * f. Program Income | |
| * g. TOTAL | |

*** 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

- [ ] a. This application was made available to the State under the Executive Order 12372 Process for review on
- [ ] b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- [x] c. Program is not covered by E.O. 12372.

*** 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**

- [ ] Yes
- [x] No

If "Yes", provide explanation and attach

Add Attachment | Delete Attachment | View Attachment

**21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)**

- [x] ** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

**Authorized Representative:**

| | |
|---|---|
| Prefix: | Ms. |
| * First Name: | Jodi |
| Middle Name: | |
| * Last Name: | Golden |
| Suffix: | |
| * Title: | Executive Director |
| * Telephone Number: | 317-318-0961 |
| Fax Number: | |
| * Email: | jgolden@ocra.in.gov |
| * Signature of Authorized Representative: | |
| * Date Signed: | 5-14-19 |

# ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040-0009
Expiration Date: 02/28/2022

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0042), Washington, DC 20503.

PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

NOTE: Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant:, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.

2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.

3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.

4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.

5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.

6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.

7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.

8. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).

9. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.

10. Will comply with all Federal statutes relating to non-discrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681 1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29) U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statue(s) under which application for Federal assistance is being made; and (j) the requirements of any other nondiscrimination statue(s) which may apply to the application.

11. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.

12. Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.

13. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.

14. Will comply with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is $10,000 or more.

15. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).

16. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.

17. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq).

18. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."

19. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.

20. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

| SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL | TITLE |
|---|---|
| | Director |
| APPLICANT ORGANIZATION | DATE SUBMITTED |
| FN Office of Community + Rural Affairs | 5/14/19 |

**STATE CERTIFICATIONS**

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the State certifies that:

**Affirmatively Further Fair Housing** -- The State will affirmatively further fair housing.

**Uniform Relocation Act and Anti-displacement and Relocation Plan** -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42 in connection with any activity assisted with funding under the Community Development Block Grant or HOME programs.

**Anti-Lobbying** --To the best of the State's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;

2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and

3. It will require that the language of paragraphs 1 and 2 of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

**Authority of State** -- The submission of the consolidated plan is authorized under State law and the State possesses the legal authority to carry out the programs under the consolidated plan for which it is seeking funding, in accordance with applicable HUD regulations.

**Consistency with plan** -- The housing activities to be undertaken with Community Development Block Grant, HOME, Emergency Solutions Grant, and Housing Opportunities for Persons With AIDS funds are consistent with the strategic plan in the State's consolidated plan.

**Section 3** -- It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 135.

Signature of Authorized Official

5/14/19
Date

Director
Title

**Specific Community Development Block Grant Certifications**

The State certifies that:

**Citizen Participation** -- It is following a detailed citizen participation plan that satisfies the requirements of 24 CFR §91.115 and each unit of general local government that receives assistance from the State is following a detailed citizen participation plan that satisfies the requirements of 24 CFR §570.486.

**Consultation with Local Governments --**

1. It has consulted with affected units of local government in the nonentitlement area of the State in determining the method of distribution of funding;

2. It engages in or will engage in planning for community development activities;

3. It provides or will provide technical assistance to units of local government in connection with community development programs; and

4. It will not refuse to distribute funds to any unit of general local government on the basis of the particular eligible activity selected by the unit of general local government to meet its community development needs, except that a State is not prevented from establishing priorities in distributing funding on the basis of the activities selected.

**Local Needs Identification** – It will require each unit of general local government to be funded to identify its community development and housing needs, including the needs of low-income and moderate-income families, and the activities to be undertaken to meet these needs.

**Community Development Plan** -- Its consolidated plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that that have been developed in accordance with the primary objective of the CDBG program (i.e., the development of viable urban communities, by providing decent housing and expanding economic opportunities, primarily for persons of low and moderate income) and requirements of 24 CFR Parts 91 and 570.

**Use of Funds** -- It has complied with the following criteria:

1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available.

2. Overall Benefit. In the aggregate, not less than 70 percent of the CDBG funds, including Section 108 guaranteed loans, received by the State during the following fiscal year(s) _____ [a period designated by the State of one, two, or three specific consecutive fiscal year(s)] will be used for activities that benefit persons of low and moderate income.

3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG Funds, including Section 108 loan guaranteed funds, by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

In addition, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

**Excessive Force** -- It will require units of general local government that receive CDBG funds to certify that they have adopted and are enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and

2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction.

**Compliance with Anti-discrimination laws** -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the Fair Housing Act (42 U.S.C. 3601-3619) and implementing regulations.

**Compliance with Laws** -- It will comply with applicable laws.

Signature of Authorized Official

5/14/19
Date

Director
Title

## Application for Federal Assistance SF-424

**16. Congressional Districts Of:**

* a. Applicant: IN-07
* b. Program/Project: IN-ALL

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment | Delete Attachment | View Attachment

**17. Proposed Project:**

* a. Start Date: 10/01/2018
* b. End Date: 09/30/2019

**18. Estimated Funding ($):**

| | |
|---|---|
| * a. Federal | 13,270,759.00 |
| * b. Applicant | |
| * c. State | |
| * d. Local | |
| * e. Other | |
| * f. Program Income | 2,260,323.95 |
| * g. TOTAL | 15,531,082.95 |

*** 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

- [ ] a. This application was made available to the State under the Executive Order 12372 Process for review on
- [ ] b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- [x] c. Program is not covered by E.O. 12372.

*** 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**

- [ ] Yes
- [x] No

If "Yes", provide explanation and attach

Add Attachment | Delete Attachment | View Attachment

**21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)**

- [x] ** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

**Authorized Representative:**

| | |
|---|---|
| Prefix: | |
| * First Name: | J. |
| Middle Name: | Jacob |
| * Last Name: | Sipe |
| Suffix: | |
| * Title: | Executive Director |
| * Telephone Number: | 317-232-7777 |
| Fax Number: | |
| * Email: | jsipe@ibcda.in.gov |
| * Signature of Authorized Representative: | JPS |
| * Date Signed: | 6-17-19 |

OMB Number: 4040-0004
Expiration Date: 12/31/2019

## Application for Federal Assistance SF-424

| * 1. Type of Submission: | * 2. Type of Application: | * If Revision, select appropriate letter(s): |
|---|---|---|
| ☐ Preapplication | ☒ New | |
| ☒ Application | ☐ Continuation | * Other (Specify): |
| ☐ Changed/Corrected Application | ☐ Revision | |

| * 3. Date Received: | 4. Applicant Identifier: |
|---|---|
| | |

| 5a. Federal Entity Identifier: | 5b. Federal Award Identifier: |
|---|---|
| | |

**State Use Only:**

| 6. Date Received by State: | 7. State Application Identifier: |
|---|---|
| | |

**8. APPLICANT INFORMATION:**

* a. Legal Name: Indiana Housing and Community Development Authority

| * b. Employer/Taxpayer Identification Number (EIN/TIN): | * c. Organizational DUNS: |
|---|---|
| 351485172 | 0868704790000 |

**d. Address:**

| | |
|---|---|
| * Street1: | 30 South Meridian |
| Street2: | Suite 900 |
| * City: | Indianapolis |
| County/Parish: | Marion |
| * State: | IN: Indiana |
| Province: | |
| * Country: | USA: UNITED STATES |
| * Zip / Postal Code: | 46204-3565 |

**e. Organizational Unit:**

| Department Name: | Division Name: |
|---|---|
| | |

**f. Name and contact information of person to be contacted on matters involving this application:**

| | | | |
|---|---|---|---|
| Prefix: | Ms. | * First Name: | Samantha |
| Middle Name: | | | |
| * Last Name: | Spergel | | |
| Suffix: | | | |

Title: Director of Real Estate Production

Organizational Affiliation:

| * Telephone Number: | 317-232-0599 | Fax Number: | |
|---|---|---|---|

* Email: sspergel@ihcda.in.gov

## Application for Federal Assistance SF-424

*** 9. Type of Applicant 1: Select Applicant Type:**

A: State Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

*** 10. Name of Federal Agency:**

U.S. Department of Housing and Urban Development

**11. Catalog of Federal Domestic Assistance Number:**

14.275

CFDA Title:

National Housing Trust Fund

*** 12. Funding Opportunity Number:**

14.275

* Title:

National Housing Trust Fund

**13. Competition Identification Number:**

Title:

**14. Areas Affected by Project (Cities, Counties, States, etc.):**

Add Attachment | Delete Attachment | View Attachment

*** 15. Descriptive Title of Applicant's Project:**

State of Indiana's National Housing Trust Fund Program

Attach supporting documents as specified in agency instructions.

Add Attachments | Delete Attachments | View Attachments

## Application for Federal Assistance SF-424

**16. Congressional Districts Of:**

* a. Applicant: IN-07
* b. Program/Project: IN-ALL

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment | Delete Attachment | View Attachment

**17. Proposed Project:**

* a. Start Date: 10/01/2018
* b. End Date: 09/30/2019

**18. Estimated Funding ($):**

| | |
|---|---|
| * a. Federal | 3,625,159.00 |
| * b. Applicant | |
| * c. State | |
| * d. Local | |
| * e. Other | |
| * f. Program Income | |
| * g. TOTAL | 3,625,159.00 |

*** 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

☐ a. This application was made available to the State under the Executive Order 12372 Process for review on

☐ b. Program is subject to E.O. 12372 but has not been selected by the State for review.

☒ c. Program is not covered by E.O. 12372.

*** 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**

☐ Yes ☒ No

If "Yes", provide explanation and attach

Add Attachment | Delete Attachment | View Attachment

**21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)**

☒ ** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

**Authorized Representative:**

| | |
|---|---|
| Prefix: | Mr. |
| * First Name: | J. |
| Middle Name: | Jacob |
| * Last Name: | Sipe |
| Suffix: | |
| * Title: | Executive Director |
| * Telephone Number: | 317-232-7777 |
| Fax Number: | |
| * Email: | jsipe@ihcda.in.gov |
| * Signature of Authorized Representative: | |
| * Date Signed: | 5.13.19 |

# ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040-0009
Expiration Date: 02/28/2022

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0042), Washington, DC 20503.

PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

NOTE: Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant:, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
8. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
9. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
10. Will comply with all Federal statutes relating to non-discrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681 1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29) U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee 3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statue(s) under which application for Federal assistance is being made; and (j) the requirements of any other nondiscrimination statue(s) which may apply to the application.

11. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.

12. Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.

13. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.

14. Will comply with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is $10,000 or more.

15. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).

16. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.

17. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq).

18. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."

19. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.

20. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

| SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL | TITLE |
|---|---|
| | Executive Director |
| APPLICANT ORGANIZATION | DATE SUBMITTED |
| Indiana Housing and Community Development Authority (IHCDA) | 5-12-19 |

OMB Number: 4040-0004
Expiration Date: 12/31/2019

## Application for Federal Assistance SF-424

*** 1. Type of Submission:**
- [ ] Preapplication
- [x] Application
- [ ] Changed/Corrected Application

*** 2. Type of Application:**
- [x] New
- [ ] Continuation
- [ ] Revision

*** If Revision, select appropriate letter(s):**

*** Other (Specify):**

*** 3. Date Received:**

**4. Applicant Identifier:**

**5a. Federal Entity Identifier:**

**5b. Federal Award Identifier:**

**State Use Only:**

**6. Date Received by State:**

**7. State Application Identifier:**

**8. APPLICANT INFORMATION:**

*** a. Legal Name:** Indiana Housing and Community Development Authority

*** b. Employer/Taxpayer Identification Number (EIN/TIN):** 351405172

*** c. Organizational DUNS:** 0060704790000

**d. Address:**

*** Street1:** 30 South Meridian Street
**Street2:** Suite 900
*** City:** Indianapolis
**County/Parish:**
*** State:** IN: Indiana
**Province:**
*** Country:** USA: UNITED STATES
*** Zip / Postal Code:** 46204-3565

**e. Organizational Unit:**

**Department Name:**

**Division Name:**

**f. Name and contact information of person to be contacted on matters involving this application:**

**Prefix:** Mrs.
*** First Name:** Elspeth
**Middle Name:** May O'Neil
*** Last Name:** Hilton
**Suffix:**

**Title:** Director of Community Services

**Organizational Affiliation:**

*** Telephone Number:** 317-234-3089
**Fax Number:**

*** Email:** elhilton@ihcda.in.gov

## Application for Federal Assistance SF-424

* 9. Type of Applicant 1: Select Applicant Type:

A: State Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

* 10. Name of Federal Agency:

U.S. Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:

14.231

CFDA Title:

Emergency Solutions Grant

* 12. Funding Opportunity Number:

14.231

* Title:

Emergency Solutions Grant

13. Competition Identification Number:

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment | Delete Attachment | View Attachment

* 15. Descriptive Title of Applicant's Project:

State of Indiana's Emergency Solutions Grant

Attach supporting documents as specified in agency instructions.

Add Attachments | Delete Attachments | View Attachments

## Application for Federal Assistance SF-424

**16. Congressional Districts Of:**

* a. Applicant: IN-07
* b. Program/Project: IN-ALL

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment | Delete Attachment | View Attachment

**17. Proposed Project:**

* a. Start Date: 10/01/2018
* b. End Date: 09/30/2019

**18. Estimated Funding ($):**

| | |
|---|---|
| * a. Federal | $3,707,263 |
| * b. Applicant | |
| * c. State | |
| * d. Local | |
| * e. Other | |
| * f. Program Income | |
| * g. TOTAL | $3,707,263 |

*** 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

- [ ] a. This application was made available to the State under the Executive Order 12372 Process for review on .
- [ ] b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- [x] c. Program is not covered by E.O. 12372.

*** 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**

- [ ] Yes
- [x] No

If "Yes", provide explanation and attach

Add Attachment | Delete Attachment | View Attachment

**21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)**

- [ ] ** I AGREE

** The list of certifications and assurances, or an Internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

**Authorized Representative:**

| | |
|---|---|
| Prefix: | Mr. |
| * First Name: | J. |
| Middle Name: | Jacob |
| * Last Name: | Sipe |
| Suffix: | |
| * Title: | Executive Director |
| * Telephone Number: | 317-233-1811 |
| Fax Number: | |
| * Email: | jsipe@ihcda.in.gov |
| * Signature of Authorized Representative: | |
| * Date Signed: | 5-17-18 |

OMB Number: 4040-0004
Expiration Date: 12/31/2019

## Application for Federal Assistance SF-424

*** 1. Type of Submission:**
- [ ] Preapplication
- [x] Application
- [ ] Changed/Corrected Application

*** 2. Type of Application:**
- [x] New
- [ ] Continuation
- [ ] Revision

*** If Revision, select appropriate letter(s):**

*** Other (Specify):**

*** 3. Date Received:**

**4. Applicant Identifier:**

**5a. Federal Entity Identifier:**

**5b. Federal Award Identifier:**

**State Use Only:**

**6. Date Received by State:**

**7. State Application Identifier:**

**8. APPLICANT INFORMATION:**

*** a. Legal Name:** Indiana Housing and Community Development Authority

*** b. Employer/Taxpayer Identification Number (EIN/TIN):** 351485172

*** c. Organizational DUNS:** 0868704790000

**d. Address:**

*** Street1:** 30 South Meridian Street
**Street2:** Suite 900
*** City:** Indianapolis
**County/Parish:**
*** State:** IN: Indiana
**Province:**
*** Country:** USA: UNITED STATES
*** Zip / Postal Code:** 46204-3565

**e. Organizational Unit:**

**Department Name:**

**Division Name:**

**f. Name and contact information of person to be contacted on matters involving this application:**

**Prefix:** Mrs.
*** First Name:** Elspeth
**Middle Name:** May O'Neil
*** Last Name:** Hilton
**Suffix:**

**Title:** Director of Community Services

**Organizational Affiliation:**

*** Telephone Number:** 317-234-3089
**Fax Number:**

*** Email:** elhilton@ihoda.in.gov

## Application for Federal Assistance SF-424

* 9. Type of Applicant 1: Select Applicant Type:

A: State Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

* 10. Name of Federal Agency:

U.S. Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:

14.241

CFDA Title:

Housing Opportunities for Persons with AIDS/HIV (HOPWA)

* 12. Funding Opportunity Number:

14.241

* Title:

Housing Opportunities for Persons with AIDS/HIV (HOPWA)

13. Competition Identification Number:

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment | Delete Attachment | View Attachment

* 15. Descriptive Title of Applicant's Project:

State of Indiana's Housing Opportunities for Persons with AIDS/HIV (HOPWA)

Attach supporting documents as specified in agency instructions.

Add Attachments | Delete Attachments | View Attachments

## Application for Federal Assistance SF-424

**16. Congressional Districts Of:**

* a. Applicant: IN-07
* b. Program/Project: IN-ALL

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment | Delete Attachment | View Attachment

**17. Proposed Project:**

* a. Start Date: 10/01/2018
* b. End Date: 09/30/2019

**18. Estimated Funding ($):**

| | |
|---|---|
| * a. Federal | $1,412,803 |
| * b. Applicant | |
| * c. State | |
| * d. Local | |
| * e. Other | |
| * f. Program Income | |
| * g. TOTAL | $1,412,803 |

*** 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

- [ ] a. This application was made available to the State under the Executive Order 12372 Process for review on
- [ ] b. Program is subject to E.O. 12372 but has not been selected by the State for review.
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- [ ] Yes
- [x] No

If "Yes", provide explanation and attach

Add Attachment | Delete Attachment | View Attachment

**21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)**

- [x] ** I AGREE

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**Authorized Representative:**

| | |
|---|---|
| Prefix: | Mr. |
| * First Name: | J. |
| Middle Name: | Jacob |
| * Last Name: | Sipe |
| Suffix: | |
| * Title: | Executive Director |
| * Telephone Number: | 317-233-1811 |
| Fax Number: | |
| * Email: | jsipe@ihcda.in.gov |
| * Signature of Authorized Representative: | |
| * Date Signed: | 5-17-19 |

## Application for Federal Assistance SF-424

* 9. Type of Applicant 1: Select Applicant Type:

A: State Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

* 10. Name of Federal Agency:

U.S. Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:

14.231

CFDA Title:

Emergency Solutions Grant

* 12. Funding Opportunity Number:

14.231

* Title:

Emergency Solutions Grant

13. Competition Identification Number:

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment | Delete Attachment | View Attachment

* 15. Descriptive Title of Applicant's Project:

State of Indiana's Emergency Solutions Grant

Attach supporting documents as specified in agency instructions.

Add Attachments | Delete Attachments | View Attachments

**STATE CERTIFICATIONS**

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the State certifies that:

**Affirmatively Further Fair Housing** -- The State will affirmatively further fair housing.

**Uniform Relocation Act and Anti-displacement and Relocation Plan** -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42 in connection with any activity assisted with funding under the Community Development Block Grant or HOME programs.

**Anti-Lobbying** --To the best of the State's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;

2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and

3. It will require that the language of paragraphs 1 and 2 of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

**Authority of State** -- The submission of the consolidated plan is authorized under State law and the State possesses the legal authority to carry out the programs under the consolidated plan for which it is seeking funding, in accordance with applicable HUD regulations.

**Consistency with plan** -- The housing activities to be undertaken with Community Development Block Grant, HOME, Emergency Solutions Grant, and Housing Opportunities for Persons With AIDS funds are consistent with the strategic plan in the State's consolidated plan.

**Section 3** -- It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 135.

Signature of Authorized Official

5-13-19
Date

Executive Director
Title

**Specific HOME Certifications**

The State certifies that:

**Tenant Based Rental Assistance** -- If it plans to use HOME funds for tenant-based rental assistance, tenant-based rental assistance is an essential element of the State's consolidated plan.

**Eligible Activities and Costs** -- It is using and will use HOME funds for eligible activities and costs, as described in 24 CFR §92.205 through §92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in §92.214.

**Subsidy Layering** -- Before committing any funds to a project, the State or its recipients will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing.

Signature of Authorized Official

5-13-19
Date

Executive Director
Title

**Emergency Solutions Grant Certifications**

Each State that seeks funding under the Emergency Solutions Grants Program must provide the following certifications:

**Matching Funds** – The State will obtain any matching amounts required under 24 CFR 576.201 in a manner so that its subrecipients that are least capable of providing matching amounts receive the benefit of the exception under 24 CFR 576.201(a)(2).

**Discharge Policy** – The State will establish and implement, to the maximum extent practicable and where appropriate, policies and protocols for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, mental health facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent this discharge from immediately resulting in homelessness for these persons.

**Confidentiality** – The State will develop and implement procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project, except with the written authorization of the person responsible for the operation of that shelter.

The State will ensure that its subrecipients comply with the following criteria:

> **Major rehabilitation/conversion/renovation** – If an emergency shelter's rehabilitation costs exceed 75 percent of the value of the building before rehabilitation, the building will be maintained as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed rehabilitation. If the cost to convert a building into an emergency shelter exceeds 75 percent of the value of the building after conversion, the building will be maintained as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed conversion. In all other cases where ESG funds are used for renovation, the building will be maintained as a shelter for homeless individuals and families for a minimum of 3 years after the date the building is first occupied by a homeless individual or family after the completed renovation.
>
> **Essential Services and Operating Costs** – If ESG funds are used for shelter operations or essential services related to street outreach or emergency shelter, the subrecipient will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure, so long the applicant serves the same type of persons (e.g., families with children, unaccompanied youth, veterans, disabled individuals, or victims of domestic violence) or persons in the same geographic area.
>
> **Renovation** – Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.
>
> **Supportive Services** – The subrecipient will assist homeless individuals in obtaining permanent housing, appropriate supportive services (including medical and mental health treatment, counseling, supervision, and other services essential for achieving independent living), and other Federal State, local, and private assistance available for such individuals.

**Homeless Persons Involvement** – To the maximum extent practicable, the subrecipient will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under ESG, in providing services assisted under the ESG program, and in providing services for occupants of facilities assisted ESG.

**Consolidated Plan** – All activities the subrecipient undertakes with assistance under ESG are consistent with the State's current HUD-approved consolidated plan.

Signature of Authorized Official

5-13-19
Date

Executive Director
Title

**Housing Opportunities for Persons With AIDS Certifications**

The State HOPWA grantee certifies that:

**Activities** -- Activities funded under the program will meet urgent needs that are not being met by available public and private sources.

**Building** -- Any building or structure assisted under the program shall be operated for the purpose specified in the consolidated plan:

1. For a period of not less than 10 years, in the case of any building or structure purchased, leased, rehabilitated, renovated, or converted with HOPWA assistance,

2. For a period of not less than 3 years, in the case of assistance involving non-substantial rehabilitation or repair of a building or structure.

Signature of Authorized Official

5-13-19
Date

Executive Director
Title