



# **State of Indiana 2016 Action Plan**

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**Allocation of CDBG, HOME,  
ESG and HOPWA**

**Final Report—Amended**

November 9, 2016

## **2016 Action Plan**

**Prepared for**

State of Indiana

Indiana Office of Community and Rural Affairs

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# **SECTION I.**

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**2016 Annual Action Plan: CDBG, HOME, ESG,  
HOPWA**

# 2016 Annual Action Plan: CDBG, HOME, ESG, HOPWA

## Executive Summary

### AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

The State of Indiana is eligible to receive grant funds from the U.S. Department of Housing and Urban Development (HUD) to help address housing and community development needs. These grant funds include: the Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), Emergency Solutions Grant (ESG) and Housing Opportunities for People with AIDS (HOPWA). The dollars are primarily meant for investment in the State's small cities and rural areas ("nonentitlement" areas), which do not receive such funds directly from HUD.

The Indiana Office of Community and Rural Affairs (OCRA) receives and administers CDBG. The Indiana Housing & Community Development Authority (IHCDA) receives and administers HOME, ESG and HOPWA.

As a condition for receiving HUD block grant funding, the State must complete a five-year strategic plan called a Consolidated Plan for Housing and Community Development (Consolidated Plan). The Consolidated Plan identifies the State's housing and community development needs and specifies how block grant funds will be used to address the needs.

This document, the 2016 Annual Action Plan, is the second action plan in the Consolidated Plan cycle. It describes how OCRA and IHCDA plan to allocate HUD block grant funds during the 2016 program year, which runs from July 1, 2016 through June 30, 2017.

#### 2. Summarize the objectives and outcomes identified in the Plan

During the 2015-2019 strategic planning period, the top-level goals that will guide funding allocations include:

**Goal 1.** Expand and preserve affordable housing opportunities throughout the housing continuum.

**Goal 2.** Reduce homelessness and increase housing stability for special needs populations.

**Goal 3.** Promote livable communities and community revitalization through addressing unmet community development needs.

**Goal 4.** Promote activities that enhance local economic development efforts.

The goals are not ranked in order of importance, since it is the desire of the State to allow each region and locality to determine and address the most pressing needs it faces.

To achieve the goals, the State will use a combination of federal and state funds and other public and private funds for project leveraging.

For the 2016 program year, the State proposes to allocate block grant funding to the following activities.

**CDBG funds:**

- \$8 million for wastewater/drinking water improvements
- \$4 million for the Stellar Communities program
- \$3.5 million for storm water improvements
- \$3.5 million for public facilities improvements
- \$2.8 million for owner-occupied rehabilitation (allocated to IHEDA)
- \$1.5 million for Main Street Revitalization Program
- \$1.4 million for planning
- \$1.4 million for blight clearance
- \$1.25 million towards workforce development activities
- \$660,000 for administration
- \$280,000 for technical assistance
- Section 108 loan program—up to \$80 million

During this program year, funds from past action plan years will be allocated as follows:

- \$309,992 from the 2010 Action Plan to stormwater improvements;
- \$940,630 from the 2011 Action Plan to stormwater improvements;
- \$500,000 from the 2012 Community Focus Fund to a new activity: Special Economic Development Activities (570.203). This will fund equipment purchases in northeast Indiana.
- \$160,000 from the 2012 Community Focus Fund to a new activity: Public Services (570.201e). These dollars will provide supportive services to persons with HIV/AIDS in the state's hardest hit areas.
- \$1,475,243 from the 2012 Action Plan to the Water Partnership/Wastewater Drinking Water Program; and
- \$742,877 from the 2013 Action Plan to the Water Partnership/Wastewater Drinking Water Program.

**CDBG-D funds:**

- \$5.34 million for comprehensive revitalization
- \$1.1 million for owner occupied rehabilitation

- \$2 million for multifamily housing
- \$300,000 for the ramp program

**HOME funds:**

- \$3.7 million for rental projects (competitive or Stellar communities program funding)
- \$2.5 million for Rental Housing Tax Credit/HOME combos under the Qualified Allocation Plan
- \$1 million for homeownership projects (competitive or Stellar Communities program funding)
- \$1 million for Housing First projects
- \$850,000 in administrative uses (\$500,000 internal and \$400,000 organizational capacity building)
- \$600,000 for Tenant Based Rental Assistance (TBRA)
- \$300,000 for CHDO operating and predevelopment

**ESG funds:**

- \$1.9 million emergency shelters with operations and essential services
- \$1.26 million rental assistance for rapid re-housing
- \$138,915 rental assistance associated with homeless prevention
- \$90,000 outreach activities
- \$163,659 for administration

**HOPWA funds:**

- \$440,000 in Tenant Based Rental Assistance (TBRA) and delivery
- \$220,475 for housing information activities
- \$140,612 for short-term rental, utilities, and mortgage assistance and delivery
- \$99,850 to support facility operations, supportive services and permanent housing placement
- Administration, approximately \$67,000 for subrecipients and IHCD.

**3. Evaluation of past performance**

Both OCRA and IHCD closely monitor the success of their programs funded with HUD block grants. Throughout the program year, OCRA and IHCD consult with stakeholders to ensure that the programs developed with HUD block grant funds are addressing unmet needs and making the greatest impact. For this Action Plan, listening sessions were held in fall 2015, in advance of development of the Action Plan.

The State also considers leveraging opportunities and works to design its programs to work in concert with other funding streams to advance the State's strategic goals. For example, to end long-term homelessness, ESG funds will be required to work in coordination with Continuum of Care (CoC) funds to reduce the length of time people experiencing homelessness stay in shelters.

#### **4. Summary of citizen participation process and consultation process**

The citizen participation and stakeholder consultation process for the 2016 Action Plan was extensive and included the following components:

**Listening sessions (in-person and online survey)**—A total of 58 stakeholders participated in the listening sessions held in Greensburg, Marion, Monticello and Washington in October and November 2015. For those unable to attend a listening session in person, an online listening survey replicated the need prioritization exercises conducted in the listening sessions—135 stakeholders participated.

**Stakeholder survey**—A survey to collect input on the Draft 2016 Action Plan was available to stakeholders from February 15 through March 31, 2016. This survey also collected information on social service, housing and community development needs in nonentitlement areas to compare with findings from past surveys and inform current and future planning; 25 stakeholders responded.

**Public comment period**—A 45-day public comment period was held between February 15 and March 31, 2016. This comment period is longer than HUD requires (30 days) and was implemented in response to requests at the public hearings held for the 2015-2019 Consolidated Plan. Attendees at the 2015 public hearings requested more time to review the new format of the annual plans.

The draft plan was posted on the IHEDA website beginning on February 15, 2016.

**Public hearings**—Public hearings on the Draft 2016 Action Plan were held in late March. The public hearings were broadcast throughout the State using video conferencing capabilities. Notifications of the hearings occurred two weeks prior through a Notice of Public Hearing on the IHEDA website and in local newspapers where the hearings were held.

These notifications reached more than 4,000 people.

Between August 5 and September 7, 2016 public comments were received on the amendment to move unallocated funds from past action plans. A public hearing was held at OCRA offices on September 8, 2016 at 6 p.m.

#### **5. Summary of public comments**

Public comments on the Draft 2016 Action Plan were received from February 15, 2016 through March 31, 2016. The public comments, as well as the input from the community participation process, are summarized in the Public and Stakeholder Consultation section attached to this Action Plan.

#### **6. Summary of comments or views not accepted and the reasons for not accepting them**

All comments and views submitted during the 2016 Annual Action Plan comment period were accepted and considered in development of the final plan.

No comments were received on the reallocation of past, unspent CDBG funds.

## PR-05 Lead & Responsible Agencies - 91.300(b)

### 1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

**Table 1 – Responsible Agencies**

Agency Role	Name
Lead Agency	Office of Community and Rural Affairs
CDBG Administrator	Office of Community and Rural Affairs
HOPWA Administrator	Indiana Housing & Community Development Authority
HOME Administrator	Indiana Housing & Community Development Authority
HOPWA-C Administrator	Indiana Housing & Community Development Authority

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## **AP-10 Consultation - 91.110, 91.300(b); 91.315(l)**

### **1. Introduction**

This section describes the consultation efforts undertaken to: 1) Coordinate the development of the annual plan with the efforts of housing providers, social service providers, health care providers and relevant government agencies; 2) Coordinate the development of the annual plan with Continuum of Care efforts; 3) Elicit public input.

#### **Provide a concise summary of the state's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies**

OCRA community liaisons, located throughout the State, help OCRA design and direct programs that are consistent with the goals and needs of local communities. Community liaisons facilitate meetings with local officials, state and federal agencies, and nonprofit agencies and service providers.

IHCDA offers training and webinars to partner organizations on topics ranging from program application requirements to funds management to weatherization courses. IHCDA maintains a Resource Center on its website with detailed manuals that instruct its partners on how to develop and administer programs.

#### **Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness**

The IN-502 Continuum of Care (CoC) Board serves and acts as the oversight and planning body on preventing and ending homelessness for the CoC General Membership Body. The Board comprises a diverse set of geographically representative stakeholders with the knowledge and expertise to create policy priorities and make funding decisions related to homelessness. The CoC Board meets 10 times per year.

The CoC Board members represent populations in the homeless community, as well as subpopulations including chronically homeless, seriously mentally ill, chronic substance abusers, families, domestic violence survivors, youth and veterans. There are two representatives from the Regional Planning Councils on Homelessness across the Balance of the State.

The State ESG program presents their program plans to the CoC Board, in addition to the entitlement cities.

The Executive Committee provides governance of process and the structure of the CoC IN-502 general membership and CoC Board. They oversee the Memorandums of Agreement (MOA's) with IHCDA and provide the overall communications to the CoC IN-502.

The Resource & Funding Committee oversees local, state, and federal funding for the CoC and seeks new opportunities for funding to end homelessness, such as Section 811 PRAD, McKinney Vento Competitive Applications and the Consolidated State Plan Application for the ESG funding. The Committee works with the Interagency Council, Indiana Department of Corrections, Family and Social Service Administration, Division of Mental Health and Addictions, Veterans Administration, Department of Education, and the Department of Child Services. The objective is to ensure integration of CoC and ESG under the same performance standards, meeting all the needs and gaps in the CoC.

The Performance & Outcome Committee oversees the Homeless Management Information System (HMIS) grant to provide oversight and help to develop, maintain, and update the statewide HMIS including the development and implementation of data protocols, reporting, policies and problem solving measures, and meeting all HUD benchmarks.

**Describe consultation with the Continuum(s) of Care that serves the State in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

In determining the ESG Allocation, a request for proposals is distributed to all the Regional Planning Councils on the Homeless throughout the Balance of State, to the current subrecipients of the ESG program, and to current permanent supportive housing rental assistance programs that have had experience with rental assistance. Each proposal is reviewed by at least one IHCD Community Services staff person, and by a member of a Committee under the CoC Board. Each reviewer completes a scoring tool, assigning points based on the following program design components: outreach system, systems coordination, organizational capacity, financial capacity, permanent housing placement strategy, performance (ESG RR/HP), history of administering the rental assistance programs, amount of match provided, and coordination with ESG Entitlement City funds (as applicable).

The performance standards for ESG were developed in conjunction with the governing body for the Balance of State CoC Board and the Funding & Resource Committee and approved by the Balance of State CoC Board by using the national standards outlined in Section 427 of the McKinney-Vento Act, as amended by the HEARTH Act.

**2. Agencies, groups, organizations and others who participated in the process and consultations**

ORCA and IHCD consulted with a broad spectrum of nonprofit organizations, service providers, local governments, regional planning organizations and local elected officials. The public consultation process included listening sessions held in Greensburg, Marion, Monticello and Washington in October and November 2015. A total of 58 stakeholders participated in the listening sessions. For those unable to attend in person, an online survey was offered (135 stakeholders participated). The online survey replicated the need prioritization exercises conducted in the listening sessions. The agencies and organizations participating in the listening sessions are listed in Table 2. To preserve anonymity, the

online survey did not require participants to name their organization. Rather, it captured the participant’s role or organization type.

Among survey participants:

- One in five represent nonprofit organizations;
- One in five serve on local city councils;
- 16 percent are planning professionals;
- 8 percent are economic development professionals;
- 5 percent are county commissioners;
- 2 percent are mayors; and
- The remainder is comprised of township trustees, town managers, real estate professionals, county auditors or treasurers, school board members or stakeholders serving on city/county councils or commissions.

Administrative Resources Association	Marion County
Benton County Economic Development	Posey County Economic Development
City of Tell	Priority Project Resources
City of Madison	Purdue Extension
City of Monticello	Southeast Indiana Regional Planning Commission
City of Washington	Star Development Inc.
City of Vincennes	Starke County Economic Development
Decatur County	Tipton County Economic Development
Economic Development Coalition of Southwest Indiana	Town of DeMotte
Emmaus Mission	Town of Dillsboro
HAND, Inc.	Town of Elnora
Indiana 15 Regional Planning Commission	Town of Hope
Indiana Legal Services	TRICAP
Indiana State Department of Agriculture	Visit Madison Inc.
Knox County	Warren County
Lincoln Hills Development Commission	White County Economic Development
Madison Indiana Area Arts Alliance	

**Table 2 – Agencies, groups, organizations who participated (in-person listening sessions only)**

**Identify any Agency Types not consulted and provide rationale for not consulting**

None; all agency types had the opportunity to participate in development of the 2016 Annual Action Plan through the open stakeholder survey, public comment period, and regional public hearings.

**NARRATIVE**

Please see below.

## **AP-12 Participation - 91.115, 91.300(c)**

### **1. Summary of citizen participation process, efforts made to broaden citizen participation and how it impacted goal-setting**

The citizen participation process included listening sessions (4), an online survey to supplement the listening sessions and an online stakeholder survey. The listening sessions and stakeholder survey were promoted to all governments, relevant nonprofits, and faith-based organizations, local and regional civic organizations, planning organizations, private sector housing providers and developers. Promotional efforts included flyers distributed to promote the in-person listening sessions as well as emails and web postings inviting stakeholders to participate in the surveys.

Each listening session began with introductory remarks about the Consolidated Plan and the Annual Plan process. As a group, participants discussed housing, infrastructure, economic development and quality of place needs. After discussion, the group created a list of priority needs or activities for each topic area and were directed to “vote” for their highest priorities by allocating six dots across the four categories. This voting exercise reflected each group’s priorities for investment. The online survey replicated the voting process. Findings were consistent across communities and between the in-person priorities and those obtained online.

**Housing priorities.** In the in-person listening session, migrant farmer or seasonal farm worker housing and owner-occupied housing rehabilitation were the top housing priorities identified, followed by demolition of blighted housing, upper-story housing and market rate housing. With the exception of migrant farmworker housing, the housing priorities identified by online survey participants were strikingly similar—owner-occupied housing rehabilitation, affordable housing, demolition of blighted housing and upper-story housing. Among online survey participants, migrant farmworker housing was among the two lowest priorities. This reflects the regional and market-specific nature of many housing needs that may not be among the top priorities when viewed purely from a statewide priority perspective.

**Infrastructure priorities.** In both the listening sessions and the online survey, the top ranked infrastructure priority of stakeholders was sidewalk improvements. Road improvements, storm and wastewater improvements were among the top priorities for both groups of stakeholders. Bridges were the third highest priority for online survey stakeholders, an issue not found in the top priorities of in-person participants.

**Economic development priorities.** Workforce development and training, business attraction, brownfield redevelopment and broadband internet were identified as the top economic development priorities by both in-person and online participants.

**Quality of life priorities.** Top priorities for quality of life improvements were also remarkably similar between the in-person and online survey participants. These include: downtown revitalization, trails/connectivity of trails, façade improvements and parks.

The needs and priorities identified by stakeholders shaped the priorities developed for the annual action plan.

## Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/ attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Listening sessions	Housing and social service providers, community leaders, government officials in small cities and rural areas	58 in-person attendees representing more than 30 organizations and agencies; 135 online participants	Identified housing, infrastructure, economic development and quality of life needs and priorities/See narrative above for details	All comments were accepted	
2	Stakeholder survey	Housing and social service providers, community leaders, government officials in small cities and rural areas	25 participants	Identified housing, infrastructure, economic development and quality of life needs and priorities/See narrative above for details	All comments were accepted	<a href="https://www.research.net/r/IN2016ActionPlan">https://www.research.net/r/IN2016ActionPlan</a>
3	Public hearings	All interested residents and stakeholders	62 attendees	There is a need for migrant/seasonal farmworker housing; questions about OOR prioritization; questions about ESG funding	Response to comments are detailed in the uploaded appendix: Section III Public and Stakeholder Consultation	
4	Notifications via social media, State agency websites, emails/listservs and in local newspapers	All interested residents and stakeholders. More than 4,000 people were notified.	N/A	N/A	N/A	<a href="http://www.in.gov/ihcda">www.in.gov/ihcda</a> <a href="http://www.in.gov/ocra">www.in.gov/ocra</a>

**Table 3 – Citizen Participation Outreach**

Annual Action Plan

## **Expected Resources**

### **AP-15 Expected Resources – 91.320(c)(1,2)**

#### **Introduction**

This section shows the proposed allocation of CDBG, HOME, ESG, HOPWA and remaining CDBG Disaster Recovery (CDBG-D) funds for the 2016 Action Plan year.

## Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
<b>CDBG</b>	<b>Federal</b>	Admin and Planning Economic Development Housing Public Improvements Public Services	<b>\$28,353,870</b>			<b>\$28,353,870</b>	<b>\$85,000,000</b>	
<b>CDBG</b>	<b>Federal</b>	Owner occupied rehab	<b>\$2,800,000</b>			<b>\$2,800,000</b>	<b>\$8,400,000</b>	
<b>HOME</b>	<b>Federal</b>	Admin and Capacity Building Homebuyer assistance Housing first Multifamily rental new construction TBRA CHDO operating and predevelopment Stellar Communities	<b>\$10,048,713</b>	<b>\$188,875</b>	<b>\$6,917,139</b>	<b>\$10,048,713</b>	<b>\$30,200,000</b>	
<b>ESG</b>	<b>Federal</b>	Financial Assistance (shelter operations) Rapid re-housing (rental assistance) Prevention and outreach	<b>\$3,636,500</b>			<b>\$3,636,500</b>	<b>\$10,900,000</b>	

<b>HOPWA</b>	<b>Federal</b>	Financial assistance (facility operations) Housing information Permanent housing placement STRUM Supportive services TBRA	<b>\$968,868</b>			<b>\$968,868</b>	<b>\$2,850,000</b>	
<b>CDBG-D</b>	<b>Federal, special disaster recovery funds</b>	Community revitalization, owner occupied rehab, multifamily development, ramp program	<b>\$8,740,334</b>				<b>\$1.4 million</b>	
<b>Housing Trust Fund</b>	<b>Federal</b>	Multifamily rental new construction	<b>\$2,700,000</b>			<b>\$2,700,000</b>	<b>\$7,100,000</b>	HTF funds will be dedicated to new construction of affordable rental housing. The HTF will leverage 9% LIHTC funding, thus targeting households earning less than 60% MFI.

**Table 46 - Anticipated Resources**

Note: There is an additional 1-year amount of CDBG-D funding of \$8,740,334 (\$1.4 million remainder of Con Plan).

The State has committed to two rounds each in calendar year 2016 and 2017 in an effort to award funds from balances of prior years. Unobligated funds will be prioritized for projects of the same type (e.g., 2008 public facility funds will be allocated to 2016 public facility projects). The State hopes to have all remaining funds from 2007-2010 obligated during 2016. This will leave a balance in 2011-2015.

HOPWA and ESG may have a little carry over from 2015-2016 year to the 2016-2017 year. This minimal carryover occurs every year and is not known until the close of the current program year (July).

Unallocated CDBG from past action plans that are anticipated to be spent in the 2016-2017 program year include:

- \$309,992 from the 2010 Action Plan to stormwater improvements;
- \$940,630 from the 2011 Action Plan to stormwater improvements;
- \$500,000 from the 2012 Community Focus Fund to a new activity: Special Economic Development Activities (570.203). This will fund equipment purchases in northeast Indiana.
- \$160,000 from the 2012 Community Focus Fund to a new activity: Public Services (570.201e). These dollars will provide supportive services to persons with HIV/AIDS in the state's hardest hit areas.
- \$1,475,243 from the 2012 Action Plan to the Water Partnership/Wastewater Drinking Water Program; and
- \$742,877 from the 2013 Action Plan to the Water Partnership/Wastewater Drinking Water Program.

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

Anticipated matches for PY2016 include the following. These are based on the 2015 match and may change once the actual block grant allocation amounts are known.

- \$7.5 million from local government contributions on all CDBG projects,
- \$655,000 in in-kind services match for ESG shelter operations projects,
- \$1 million in in-kind services match for ESG RRH projects,
- \$1.5 million in cash matches from ESG subrecipients,
- \$600,000 in public funds for HOPWA projects (e.g., Ryan White, CDBG, supportive housing),
- \$70,000 in private funds to support HOPWA projects (financial assistance, food pantries, Indiana AIDS fund),
- \$22,000 cash match from subrecipients in assisting clients (in-kind).
- The HOME match will approximate \$2 million, equal to 25 percent on HOME-funded projects.

**OCRA match.** Matching funds include local public or private sector in-kind services, cash or debt allocated to the CDBG project. The level of local matching funds for CDBG projects is 10 or 20 percent of

the total estimated project costs. This percentage is computed by adding the proposed CDBG grant amount and the local matching funds amount, and dividing the local matching funds amount by the total sum of the two amounts. The current definition of match includes a maximum of 5 percent pre-approved and validated in-kind contributions. The balance of the 10 percent must be in the form of either cash or debt. Any in-kind over and above the specified 5 percent may be designated as local effort. Grant funds provided to applicants by the State of Indiana are not eligible for use as matching funds.

**IHCDA match.** Recent influxes of program funding from the federal government, along with several new initiatives that expand IHCDA's vision and overall mission into more comprehensive developments, sometimes pose an issue with obtaining the required level of match/leveraging funds. IHCDA thus created a banked match pool, which is a collection of resources taken from closed HOME-funded projects that documented match in excess of the required 25 percent. These eligible sources of match are kept on record and may be used as match for future IHCDA-funded projects.

**ESG match.** ESG subrecipients are required to match 100 percent of the ESG award, and can include cash, grants and in-kind donations.

**CDBG housing leverage.** The State of Indiana requires 10 percent leverage for most CDBG funds. IHCDA recipients have used a variety of funding sources to meet this requirement, including Federal Home Loan Bank grants, Rural Development grants, contractor contributions, cash contributions and cash from local government general funds.

**HOME match.** The HOME program requires a 25 percent match, which is a federal requirement. Applicants must demonstrate eligible matching funds equal to 25 percent of the amount of HOME funds requested, less administration, environmental review and Community Housing Development Organization (CHDO) operating costs. If the applicant is proposing to utilize banked match for the activity and it is the applicant's own banked match, the match liability on the previous award for which the match was generated must already be met and documented with IHCDA for the match to be eligible as of the application due date. Only HOME-eligible match generated on IHCDA awards made in 1999 or later are eligible to be banked.

If an applicant is proposing to use another recipient's banked match for an activity, the applicant must provide an executed agreement with the application verifying that the recipient is willing to donate the match.

Only banked match from awards made in 1999 or later that have fully met their match liability are eligible to donate to another applicant. The award must be closed before the agreement to donate match is executed. Match cannot be sold or purchased and is provided purely at the discretion of the recipient that granted it.

Banked leverage generated on a CDBG award cannot be used as match on a future HOME award. Only banked match generated on a HOME award can be used on a future HOME award.

The HOME regulations outline the very specific types of HOME-eligible matching funds, and IHCD must document expenditures of matching funds by individual sites. HOME recipients often use Federal Home Loan Bank grants, savings from below-market interest rate loans, and donations of property, as match for their HOME awards. Additionally, IHCD documents the MRB financing used in the First Home program as a match.

**If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

The state does not intend to use state-owned land during PY2016 to address the housing and community development needs. However, locally owned land may be utilized in the development of affordable housing and is often part of CDBG activities--e.g., main street revitalizations, water/wastewater/stormwater system improvements, public facilities. The state does not currently track the amount of public land leveraged to achieve Consolidated Planning goals or which is part of CDBG or HOME activities.

**Strategy to coordinate LIHTC with LMI housing provision.** IHCD has set aside \$2.5 million HOME funds to leverage LIHTC developments.

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives – 91.320(c)(3)&(e)

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator (estimated five year)
1	Improve Community Water and Wastewater Systems	2016	2017	Non-Housing Community Development		Creating livable and revitalized communities	CDBG \$8 million plus \$4.4 million from past action plans for both water and wastewater	Other: 35 wastewater projects, 35 drinking water projects
2	Support Community Revitalization	2016	2017	Non-Housing Community Development		Local economic development	CDBG \$4 million Stellar Communities supported with HOME funds TBD, \$1.4 Blight Clearance, \$1.5 million Main Street Revitalization	Other: 15 Stellar Community projects, 25 Brownfield/Clearance projects, 10 Downtown Revitalization projects
3	Improve and Construct Public Facilities	2016	2017	Non-Housing Community Development		Local economic development	CDBG \$3.5 million	Other: 35 projects
4	Improve Stormwater Systems	2016	2017	Non-Housing Community Development		Local economic development	CDBG \$3.5 million plus \$4.4 million from past action plans for both water and wastewater	Other: 35 projects

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator (estimated five year)
5	Support Workforce Development	2016	2017	Non-Housing Community Development		Local economic development	CDBG \$1.25 million plus \$500,000 for special economic development activities allocated to purchase of equipment in northeast Indiana	Other: 20 Workforce Development/Skills Training projects
6	Provide Planning Grants to Local Governments	2016	2017	Non-Housing Community Development			CDBG \$1.4 million	Other: 200 Other
7	Support Community Capital Needs	2016	2017	Non-Housing Community Development			Section 108 Loan Program up to \$80 million	Other
8	Support Community Development Activities	2016	2017	Non-Housing Community Development			CDBG \$660,000 administration; \$280,000 Technical Assistance	Other
9	Create and Preserve Affordable Rental Housing	2016	2017	Affordable Housing		Provide affordable housing opportunities	HOME \$3.2 million competitive rounds HOME \$2.5 million to support Rental Housing Tax Credits \$2.7 million Housing Trust Fund	Rental units constructed: 250 Rental Units rehabilitated: 250 Household Housing Units

<b>Sort Order</b>	<b>Goal Name</b>	<b>Start Year</b>	<b>End Year</b>	<b>Category</b>	<b>Geographic Area</b>	<b>Needs Addressed</b>	<b>Funding</b>	<b>Goal Outcome Indicator (estimated five year)</b>
<b>10</b>	Create and Preserve Affordable Owner Occupied Housing	2016	2017	Affordable Housing		Provide affordable housing opportunities	HOME \$1 million	Homeowner Housing Added: 125 Household Housing Units
<b>11</b>	Preserve Affordable Owner-Occupied Housing, Improve Aging-in-Place and Visitable and Accessible Housing	2016	2017	Affordable Housing		Provide affordable housing opportunities	CDBG \$2.8 million	Homeowner Housing Rehabilitated: 1,100 Household Housing Units
<b>12</b>	Build Nonprofit Housing Developer Capacity	2016	2017	Affordable Housing		Provide affordable housing opportunities	HOME \$350,000	Other: 20 Other
<b>13</b>	Create Permanent Supportive Housing Opportunities	2016	2017	Homeless Non-Homeless Special Needs		Reduce homelessness and improve stability	HOME \$1 million	Housing First Support, 500 units supported
<b>14</b>	Provide Tenant-Based Rental Assistance to Prevent Homelessness	2016	2017	Homeless Non-Homeless Special Needs		Reduce homelessness and improve stability	HOME \$500,000	Tenant-based rental assistance / Rapid Rehousing: 500 Households Assisted
<b>15</b>	Support Housing Activities	2016	2017	Internal support			HOME \$500,000	HOME program admin

<b>Sort Order</b>	<b>Goal Name</b>	<b>Start Year</b>	<b>End Year</b>	<b>Category</b>	<b>Geographic Area</b>	<b>Needs Addressed</b>	<b>Funding</b>	<b>Goal Outcome Indicator (estimated five year)</b>
16	Provide Operating Support for Shelters	2016	2017	Homeless Non-Homeless Special Needs		Reduce homelessness and improve stability	ESG \$1.9 million	50,000 adults and children served
17	Provide Rapid Re-Housing	2016	2017	Homeless Non-Homeless Special Needs		Reduce homelessness and improve stability	ESG \$1.26 million	Tenant-based rental assistance / Rapid Rehousing: 7,000 Households Assisted
18	Provide Outreach to Persons who are Homeless	2016	2017	Non-Homeless Special Needs		Reduce homelessness and improve stability	ESG \$90,000	1,000 adults and children served
19	Prevent Homelessness	2016	2017	Non-Homeless Special Needs		Reduce homelessness and improve stability	ESG \$139,000	Other: 1,000 Other
20	Support Homeless Activities	2016	2017	Non-Homeless Special Needs		Reduce homelessness and improve stability	ESG \$164,000	Other: Administration of program
21	Assist HIV/AIDS Residents Remain in Housing—TBRA/Long Term Rental Assistance	2016	2017	Non-Homeless Special Needs		Reduce homelessness and improve stability	HOPWA, \$440,000 TBRA	Tenant-based rental assistance / Rapid Rehousing: 580 Households Assisted

<b>Sort Order</b>	<b>Goal Name</b>	<b>Start Year</b>	<b>End Year</b>	<b>Category</b>	<b>Geographic Area</b>	<b>Needs Addressed</b>	<b>Funding</b>	<b>Goal Outcome Indicator (estimated five year)</b>
<b>22</b>	Assist HIV/AIDS Residents Remain in Housing--STRUM	2016	2017	Non-Homeless Special Needs		Reduce homelessness and improve stability	HOPWA, \$137,707 rental/mortgage/utilities assistance	STRUM: 1,200 Households Assisted
<b>23</b>	Provide Housing Information and Placement Services	2016	2017	Non-Homeless Special Needs		Reduce homelessness and improve stability	HOPWA \$220,475	Other: 900 Households Assisted
<b>24</b>	Support Facilities Serving HIV/AIDS Residents	2016	2017	Non-Homeless Special Needs		Reduce homelessness and improve stability	HOPWA \$ 80,000	Other: 2,000 Households Assisted
<b>25</b>	Provide Services to HIV/AIDS Residents	2016	2017	Non-Homeless Special Needs		Reduce homelessness and improve stability	HOPWA \$ 3,000	Other: 1,400 Households Assisted
<b>26</b>	Support Program Delivery--TBRA	2016	2017	Non-Homeless Special Needs		Reduce homelessness and improve stability	HOPWA \$ 8,430	Other
<b>27</b>	Support Program Delivery--STRUM	2016	2017	Non-Homeless Special Needs		Reduce homelessness and improve stability	HOPWA \$2,905	Other

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator (estimated five year)
28	Permanent Housing Placement	2016	2017	Non-Homeless Special Needs		Reduce homelessness and improve stability	HOPWA \$16,850	Other
29	Address Disaster Affected Community Needs	2016	2017	Non-Homeless Special Needs		Local economic development	CDBG-D \$5.34 million for community revitalization activities	Other
30	CHDO Operating and Predevelopment <i>Note: Combined with Goal 6, CDBG funded planning grants, in the Five-year Consolidated Plan.</i>	2016	2017	Affordable Housing		Provide affordable housing opportunities	HOME \$250,000	Other
31	Public Services	2016	2017	Non-Homeless Special Needs		Support nonprofit organizations with provision of services to HIV/AIDS residents	CDBG \$500,000 unallocated from 2012	Other

Table 47 – Goals Summary

## Goal Descriptions

1	<b>Goal Name</b>	Improve Community Water and Wastewater Systems
	<b>Goal Description</b>	The State of Indiana will set aside \$8 million of its FY 2016 CDBG funds for the Wastewater Drinking Water (WDW) Improvements Program. An additional \$4.4 million will be available from past Action Plans (2012-2014).
2	<b>Goal Name</b>	Support Community Revitalization
	<b>Goal Description</b>	<p>The State of Indiana has three projects that they will set aside FY 2016 CDBG funds for, and the summary of those projects is listed below.</p> <ul style="list-style-type: none"> <li>• Stellar Communities Program (SCP): \$4 million in FY 2016 CDBG funds; supported with HOME funds on a TBD basis. This program is a collaborative effort of OCRA, IHEDA and the Indiana Department of Transportation (INDOT). The SCP involves two communities working together to achieve a three year revitalization strategy that will leverage partnering agencies and complete the projects comprehensively. Additional details regarding the SCP are located in the Grantee Unique Appendices. CDBG MOD, attached to this Plan.</li> <li>• Main Street Revitalization Program (MSRP): \$1.5 million in FY 2016 CDBG funds. The OCRA will award MSRP grants to eligible applicants to assist Indiana communities with activities intended to revitalize their downtown area. Prerequisites are outlined in the Grantee Unique Appendices, CDBG MOD, attached to this Plan.</li> <li>• Blight Clearance Program (BCP): \$1.4 million in FY 2016 CDBG funds. Indiana's Comprehensive Site Redevelopment Program (CSR) is a collaborative effort between OCRA and the Indiana Finance Authority's Brownfield Program. BCP is a competitive grant program under the CSR. Maximum grant amounts under the program are \$350,000.</li> </ul>
3	<b>Goal Name</b>	Improve and Construct Public Facilities
	<b>Goal Description</b>	The State of Indiana will set aside \$3.5 million of its FY 2016 CDBG funds for the Public Facilities Program (PFP).
4	<b>Goal Name</b>	Improve Stormwater Systems
	<b>Goal Description</b>	The State of Indiana will set aside \$3.5 million of its FY 2016 CDBG funds for the Stormwater Improvements Program (SIP). An additional \$4.4 million will be available from past Action Plans (2012-2014).

5	<b>Goal Name</b>	Support Workforce Development
	<b>Goal Description</b>	OCRA will set aside \$1.25 million of its FY 2016 CDBG funds for workforce development and skills training activities. The OCRA will make these grants to units of local government to carry out activities eligible under 24 CFR 570.201(e) of applicable HUD regulations. An additional \$500,000 will be available for a special economic development activity, purchase of equipment in northeast Indiana.
6	<b>Goal Name</b>	Provide Planning Grants to Local Government/CHDOs
	<b>Goal Description</b>	The State OCRA will set aside \$1,428, 483 of its FY 2016 CDBG fund, and \$250,000 of its HOME funds for planning-only activities., which are of a project-specific nature. The OCRA will make planning-only grants to units of local government to carry out planning activities eligible under 24 CFR 570.205 of applicable HUD regulations. Additional information about the application process and priority of applications is located in the MOD section attached to this Action Plan.
7	<b>Goal Name</b>	Support Community Capital Needs
	<b>Goal Description</b>	Community capital needs will be provided through the Section 108 Loan Program, up to \$80 million.
8	<b>Goal Name</b>	Support Community Development Activities
	<b>Goal Description</b>	Funds will be used for administration and technical assistance in support of community development activities.
9	<b>Goal Name</b>	Create and Preserve Affordable Rental Housing
	<b>Goal Description</b>	The IHEDA will use \$5.5 million in HOME funds to further the purpose of preserving affordable housing stock. These funds will be used to construct 250 rental units and to rehabilitate 250 rental units. Through the HTF, \$2.7 million will be allocated to leverage development of approximately 130 affordable rentals through the Rental Housing Tax Credit program.
10	<b>Goal Name</b>	Create/Preserve Affordable Owner Occupied Housing
	<b>Goal Description</b>	The State IHEDA will use \$1.1 million in HOME funds to create an additional 125 affordable homeowner household housing units for low and moderate income people.

11	<b>Goal Name</b>	Preserve Affordable Owner Occupied Housing
	<b>Goal Description</b>	These funds are allocated from OCRA to IHCD for the purpose of providing home rehabilitation to low and moderate income homeowners in non-entitlement areas.
12	<b>Goal Name</b>	Build Nonprofit Housing Developer Capacity
	<b>Goal Description</b>	The IHCD will use \$350,000 in HOME funds to reach out to nonprofit housing developers in the State, to build relationships with these developers and to support their efforts at creating more affordable and sustainable housing in communities.
13	<b>Goal Name</b>	Create Permanent Supportive Housing Opportunities
	<b>Goal Description</b>	Funds will be used to add permanent supportive housing for the homeless.
14	<b>Goal Name</b>	Provide Tenant-Based Rental Assistance
	<b>Goal Description</b>	The IHCD will use \$500,000 in FY 2016 HOME funds to provide Tenant-Based Rental Assistance (TBRA) to 500 households.
15	<b>Goal Name</b>	Support Housing Activities
	<b>Goal Description</b>	HOME program administrative support will be provided with these funds.
16	<b>Goal Name</b>	Provide Operating Support for Shelters
	<b>Goal Description</b>	Funds will be used to improve stability of persons experiencing homelessness by providing operating support for shelters.
17	<b>Goal Name</b>	Provide Rapid Re-Housing
	<b>Goal Description</b>	Funds will be used to reduce homelessness and improve stability by providing rapid re-housing for persons, and families experiencing homelessness and other non-homeless special needs households.
18	<b>Goal Name</b>	Provide Outreach to Persons who are Homeless
	<b>Goal Description</b>	Funds will be used to provide outreach to persons who are experiencing homelessness, in an effort to reduce homelessness and improve stability.

19	<b>Goal Name</b>	Prevent Homelessness
	<b>Goal Description</b>	Funds will be used for homeless prevention program support.
20	<b>Goal Name</b>	Support Homeless Activities
	<b>Goal Description</b>	Funds will be used to provide support for homeless prevention activities.
21	<b>Goal Name</b>	Assist HIV/AIDS Residents Remain in Housing - TBRA
	<b>Goal Description</b>	The funds will be used to provide long term Tenant-Based Rental Assistance to persons with HIV/AIDS, thus helping to reduce homelessness and improve stability within this population.
22	<b>Goal Name</b>	Assist HIV/AIDS Residents with Housing - STRUM
	<b>Goal Description</b>	Funds will be used for rental / mortgage / utilities assistance through the STRUM program, thereby assisting HIV/AIDS residents to remain in stable housing.
23	<b>Goal Name</b>	Provide Housing Information and Placement Services
	<b>Goal Description</b>	Funds will be used to provide housing information and placement services to persons with HIV/AIDS, in an effort to improve stability and reduce homelessness within this population.
24	<b>Goal Name</b>	Support Facilities Serving HIV/AIDS Residents
	<b>Goal Description</b>	Funds will be used to help reduce homelessness and improve stability by providing support facilities that serve HIV/AIDS residents.
25	<b>Goal Name</b>	Provide Services to HIV/AIDS Residents
	<b>Goal Description</b>	Funds will be used to reduce homelessness and improve stability by assisting HIV/AIDS residents to remain in housing. This will be accomplished through rental / mortgage and utilities assistance in the STRUM program.
26	<b>Goal Name</b>	Support Program Delivery--TBRA
	<b>Goal Description</b>	Funds will be used to provide program delivery support for TBRA programs.

27	<b>Goal Name</b>	Support Program Delivery--STRUM
	<b>Goal Description</b>	Funds will be used to provide program delivery support for the STRUM program.
28	<b>Goal Name</b>	Permanent Housing Placement
	<b>Goal Description</b>	Funds will be used to provide permanent housing placement services support.
29	<b>Goal Name</b>	Address Disaster Affected Community Needs
	<b>Goal Description</b>	This goal is being funded with CDBG-D funds of \$5.34 million for community revitalization activities. Some loans were made as cash flow contingent, so if a project does not cash flow, repayment will not be made.

**Table 4 – Goal Descriptions**

## **AP-25 Allocation Priorities – 91.320(d)**

### **Introduction**

This section lists the funding priorities for the 2016 program year. These priorities have not changed since the 2015 program year except for a greater emphasis on assisting extremely low income renters through the HTF. Recommended allocations by program type have shifted slightly to reflect current needs. For example, an additional \$250,000 is proposed for workforce development programs and \$500,000 of funds from this program year will be allocated to TBRA, which was previously funded with carry-over.

### **How will the proposed distribution of funds address the priority needs and specific objectives described in the Consolidated Plan?**

The proposed funding allocation supports the five year goals of 1) Expanding housing opportunities across the affordable housing continuum; 2) Reducing homelessness and increasing housing stability; 3) Supporting community revitalization through infrastructure and public facility improvements and main street revitalization; and 4) Funding workforce development to support local economic development.

### **Community Development Priority Needs**

- Water, wastewater and storm water system improvements
- Community revitalization
- Public facility improvements
- Workforce development

### **Housing Priority Needs**

- Low and very low income households
- Support of comprehensive community development efforts
- Developments that utilize existing infrastructure, buildings and/or parcels
- Visitable homeowner housing
- Housing that allows homeowners to age in place and is accessible for persons with disabilities
- Housing that support families
- Housing incorporating green building and energy efficiency
- Projects that utilize minority-owned, women-owned and disadvantaged business enterprises

### **Homeless and Special Needs**

- Assistance to homeless shelters for operations and essentials
- Tenant based rental and rapid re-housing assistance

## **HOPWA only: Method of selecting project subrecipients**

IHCDA will facilitate a request for qualifications (RFQ), advertised through the IHCDA website, to current HOPWA subrecipients, other HIV/AIDS service providers, mental health centers, community action agencies and Department of Health Care Coordination Sites. The RFQ will gather information on the number of persons/households they plan to serve, housing plans, housing services, organizational capacity, financial capacity, performance goals, supportive services, and their proposed budget.

The Indiana Housing and Community Development Authority (IHCDA) is a HOPWA recipient/grantee supporting activities in areas of Indiana not supported by other HOPWA recipients/grantees.

Within the State of Indiana there are 12 HIV Care Coordination Regions as established by the Indiana State Department of Health (ISDH.) IHCDA tries to ensure that each region that does not already receive a portion of HOPWA funds from Indianapolis or neighboring states is provided with funding to assist persons who are living with HIV and/or AIDS and meet the poverty level requirements.

IHCDA expects to fund at least 7 subrecipients to cover all Regions that are not covered by other HOPWA funds.

### **REGION 1**

Counties Served: Lake, Porter, LaPorte

### **REGION 2**

Counties Served: St. Joseph, Elkhart, Starke, Marshall, Pulaski, Fulton

### **REGION 3**

Counties Served: LaGrange, Steuben, Kosciusko, Noble, DeKalb, Whitley, Allen, Wabash, Huntington, Wells, Adams

### **REGIONS 4, 5, 6, and 9**

Counties Served (Region 4): Newton, Jasper, Benton, White, Carroll, Warren, Tippecanoe, Clinton, Fountain, Montgomery

Counties Served (Region 5): Grant, Blackford, Jay, Delaware, Randolph

Counties Served (Region 6): Cass, Miami, Howard, Tipton

Counties Served (Region 9): Henry, Wayne, Rush, Fayette, Union, Decatur, Franklin, Ripley, Dearborn, Ohio

## **REGION 7\***

Counties Served: Boone, Hamilton, Hendricks, Hancock, Marion, Morgan, Johnson, Shelby, Madison, Putnam, Brown. These counties are not served by State HOPWA grant because they are covered by Indianapolis HOPWA grant.

## **REGION 8**

Counties Served: Vermillion, Parke, Putnam, Vigo, Clay, Sullivan

## **REGION 10**

Counties Served: Owen, Greene, Monroe, Lawrence, Brown, Bartholomew

## **REGION 11**

Counties Served: Jackson, Jennings, Jefferson, Switzerland, Crawford, and Orange. In 2015, Washington, Scott, Clark, Floyd and Harrison counties were covered by Kentucky HOPWA program not by Indiana State HOPWA. We expect that it will occur in 2016 also.

## **REGION 12**

Counties Served: Knox, Daviess, Martin, Gibson, Pike, Dubois, Posey, Vanderburgh, Warrick, Spencer, Perry

In the 2016 year, HOPWA will be utilizing HMIS on a regular basis as required and will be able to pull their Annual Performance Reports from the software system to assist in the final report (CAPER) that IHEDA has to provide at the end of the grant period.

HOPWA will not be utilized for capital issues such as acquisition, rehabilitation or construction of a project.

The RFQ applicants are required to:

- Be a non-profit organization
- Be a current Indiana State Department of Health Care Coordination Program Site
- Have no current unresolved findings with IHEDA or HUD
- Attend the Regional Planning Council on Homelessness or a subcommittee in 2015
- Provide a Certificate of Consistency for each area subrecipient provides services to clients
- Have sound financial capacity and a financial software

## AP-30 Methods of Distribution – 91.320(d)&(k)

### Introduction

The table below summarizes the Method of Distribution plans for CDBG, HOME, ESG and HOPWA. Specific MODs are appended to the 2016 Action Plan.

### Distribution Methods

<b>1</b>	<b>State Program Name:</b>	CDBG
	<b>Funding Sources:</b>	State allocation of CDBG (anticipated to be \$28.5 million, with \$2.8 million for CDBG-OOR)
	<b>Describe the state program addressed by the Method of Distribution.</b>	<p>The CDBG MOD discusses the allocation of funds to subrecipients within the State programs of:</p> <ul style="list-style-type: none"> <li>• Housing Owner-Occupied Rehab (also in IHEDA MOD),</li> <li>• Stellar Communities,</li> <li>• Planning Fund,</li> <li>• Main Street Revitalization,</li> <li>• Wastewater/Drinking Water Improvements Program,</li> <li>• Blight Clearance,</li> <li>• Public Facilities Program,</li> <li>• Storm Water Systems Program</li> <li>• Workforce Development and</li> <li>• Section 108.</li> </ul>
	<b>Describe all of the criteria that will be used to select applications and the relative importance of these criteria.</b>	Program criteria vary. In general, applications are accepted and awards are made on a competitive basis throughout the program year. Criteria to select applications are located in Attachments to the CDBG MOD.
	<b>If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)</b>	Please see the attached MOD.

	<p><b>Describe how resources will be allocated among funding categories.</b></p>	<p>For the 2016 program year, the \$28.5 million expected CDBG funding will be allocated among the following programs:</p> <ul style="list-style-type: none"> <li>• Stellar Communities Program—\$4 million</li> <li>• Planning Fund—\$1.4 million</li> <li>• Main Street Revitalization—\$1.5 million</li> <li>• Wastewater/Drinking Water Improvements Program—\$8 million</li> <li>• Blight Clearance--\$1.4 million</li> <li>• Public Facilities Program--\$3.5 million</li> <li>• Storm Water Systems Program--\$3.5 million</li> <li>• Workforce Development (new)—\$1.25 million</li> </ul> <p>An additional \$280,000 will be used for technical assistance and \$660,000 will be allocated to cover administrative costs associated with the programs. The Section 108 program could lend up to \$80 million.</p>
	<p><b>Describe threshold factors and grant size limits.</b></p>	<p>Please see the program specific grant limits and factors located in the CDBG MOD.</p>
	<p><b>What are the outcome measures expected as a result of the method of distribution?</b></p>	<p>The expected outcomes vary by program; full details are contained in the CDBG MOD. For example, the Stellar Communities Program will make grants to communities for comprehensive revitalization strategies. In these strategies, communities will identify areas of interest and types of projects, produce a schedule to complete the projects, produce cost estimates, identify local match amounts and additional funding, indicate the level of community impact and describe the significance each project will have on the overall revitalization of the town/city. These strategies will be used to produce a three-year community investment plan to identify capital and quality of life projects to be completed.</p>
<p><b>2</b></p>	<p><b>State Program Name:</b></p>	<p>CDBG—OOR</p>
	<p><b>Funding Sources:</b></p>	<p>\$2.8 million in CDBG</p>
	<p><b>Describe the state program addressed by the Method of Distribution.</b></p>	<p>This program consists of CDBG funding that is allocated to IHEDA for administration of an owner occupied rehabilitation program (OOR).</p>

	<b>Describe all of the criteria that will be used to select applications and the relative importance of these criteria.</b>	Scoring is located in the final portion of the OOR MOD. In sum, each application is evaluated based on: Project characteristics (12 points), Readiness (8 points), Capacity (21 points), Financing (10 points) and Unique features and completeness bonus (10 points). Total possible score is 61 points. The scoring incorporates points for projects that serve below 30% and 40% AMI households and persons with disabilities. Six points are allowed if at least 20% of beneficiaries at or below 30% AMI or at least 30% of beneficiaries are at or below 40% AMI.
	<b>If only summary criteria were described, how can potential applicants access application manuals or other state publications describing the application criteria? (CDBG only)</b>	Please see the attached MOD for the CDBG-OOR program.
	<b>Describe how resources will be allocated among funding categories.</b>	\$2.8 million of CDBG is allocated to IHEDA to use for owner occupied rehabilitation of units occupied by low and very low income households.
	<b>Describe threshold factors and grant size limits.</b>	The maximum request amount per application is \$350,000. Funds must not exceed \$25,000 per unit. All subsidies are secured through an affordability period. Detailed subsidy limitations and eligible activity costs are located on page 17 of the CDBG OOR MOD.
	<b>What are the outcome measures expected as a result of the method of distribution?</b>	The OOR program is designed to improve the quality of existing housing stock in Indiana through owner occupied rehabilitation of properties occupied by low and very low income households. Secondary benefits will include neighborhood revitalization, enabling seniors to age in place, providing accessible, quality housing for persons with disabilities, promoting healthy families and improving energy efficiency in housing. The scoring provides incentives for developments that provide services to residents with disabilities.
<b>3</b>	<b>State Program Name:</b>	ESG
	<b>Funding Sources:</b>	State allocation of ESG, anticipated to be \$3,636,500
	<b>Describe the state program addressed by the Method of Distribution.</b>	Funding through the Emergency Solutions Program assists persons and families who are homeless find shelter, avoid homelessness and transition into permanent housing.

<p><b>Describe all of the criteria that will be used to select applications and the relative importance of these criteria.</b></p>	<p>IHCDA plans to allocate funding to approximately 8-10 agencies to administer the ESG Rapid Rehousing and Homeless Prevention Components of the ESG program for line items: Housing Relocation &amp; Services (financial and services), Rental assistance and administration.</p> <p>There will be approximately 60 agencies that will apply for emergency shelter component that includes operations, essentials, and financial assistance and approximately one to two agencies that may apply for an outreach component. No more than the maximum allowed 60 percent of ESG funds will be allocated to operations, essentials and street outreach. A request for proposals will be distributed to all the Regional Planning Councils on the Homeless throughout the State, to the current subrecipients of the ESG program, current permanent supportive housing rental assistance programs (mental health centers, housing agencies, community action agencies, non-profits) who have had experience with rental assistance.</p> <p>Each proposal will be reviewed by at least one IHCDA Community Services staff person and by a member of a Committee under the CoC Board. Each reviewer will complete a scoring tool, assigning points based on the following program design components: outreach system, commitment to the coordinated access intake point, systems coordination, organizational capacity, permanent housing placement strategy, history of administering the rental assistance programs, amount of match provided and coordination with ESG Entitlement City funds (as applicable). Each subrecipient will be awarded based upon the average of their proposal score and the amount of funding that will be available.</p>
<p><b>Describe the process for awarding funds to state recipients and how the state will make its allocation available to units of general local government, and non-profit organizations, including community and faith-based organizations. (ESG only)</b></p>	<p>Please see above.</p>

	<b>Describe how resources will be allocated among funding categories.</b>	No more than the maximum allowed of 60 percent of ESG funds will be allocated to operations, essentials and street outreach.
	<b>Describe threshold factors and grant size limits.</b>	The amount of each award could be between \$50,000 - \$350,000
	<b>What are the outcome measures expected as a result of the method of distribution?</b>	The ultimate goal of ESG is to prevent homelessness and assist families and individuals experiencing homelessness to find housing as quickly as possible. Please see the ESG MOD for the performance standards expected of ESG subrecipients.
<b>4</b>	<b>State Program Name:</b>	HOME
	<b>Funding Sources:</b>	State allocation of HOME, expected to be \$10,048,713
	<b>Describe the state program addressed by the Method of Distribution.</b>	HOME Partnership Investments Program, which is used to fund affordable rental unit construction and rehabilitation, provide down payment assistance to homebuyers, develop affordable owner occupied housing, rehabilitate owner occupied housing, assist special needs and homeless residents with housing needs (including through Tenant-Based Rental Assistance) and support the work of CHDOs and the Stellar Communities program.
	<b>Describe all of the criteria that will be used to select applications and the relative importance of these criteria.</b>	Scoring appears in the HOME MODs for rental and homeownership programs. In sum, each application is evaluated based on: Project characteristics (34 points for rental; 17 points for homebuyer), Development features (33 points for rental; 31 points for homebuyer), Readiness (6 points for rental; 6 for homebuyer), Capacity (27 points for rental; 27 points for homebuyer), Financing (10 points for rental; 12 points for homebuyer) and Unique features and completeness bonus (10 points). Homebuyer projects must incorporate visitability features.
	<b>Describe how resources will be allocated among funding categories.</b>	Please see AP-20 for how HOME funding will be allocated among program categories.

	<p><b>Describe threshold factors and grant size limits.</b></p>	<p>The maximum request amount per application is \$850,000 eligible rental projects and \$500,000 for homebuyer projects.</p> <p>HOME funds used for acquisition, rehabilitation, new construction, program delivery, relocation, rent-up reserve, and developer's fee combined cannot exceed: \$60,000 for a studio, \$68,000 for a 1 bedroom unit, \$83,000 for a 2 bedroom unit, \$106,000 for a 3 bedroom unit and \$116,000 for a 4+ bedroom unit.</p> <p>The minimum amount of HOME funds to be used for rehabilitation or new construction is \$1,001 per unit.</p> <p>HOME funds cannot be used for reserve accounts for replacement or operating costs, but may be used as a Rent-Up Reserve.</p> <p>Lead hazard and homebuyer counseling are limited to \$1,000 per homeowner/buyer.</p> <p>HOME funds may also be allocated through a non-competitive (non-scored) application for designated Stellar Communities that identify a HOME-eligible project in their approved Strategic Investment Plan.</p>
	<p><b>What are the outcome measures expected as a result of the method of distribution?</b></p>	<p>Actual outcomes will depend on the types of applications received. All programs have the same goal of improving the quality of existing housing stock in Indiana.</p>
5	<p><b>State Program Name:</b></p>	<p>HOPWA</p>
	<p><b>Funding Sources:</b></p>	<p>State allocation of HOPWA, expected to be \$968,868</p>
	<p><b>Describe the state program addressed by the Method of Distribution.</b></p>	<p>Housing Opportunities for Persons with HIV/AIDS assists persons with HIV and/or AIDS and who also have an income below 80% of AMI with housing placement and rental subsidies.</p>

<p><b>Describe all of the criteria that will be used to select applications and the relative importance of these criteria.</b></p>	<p>IHCDA will facilitate a request for qualifications (RFQ), advertised through the CoC network and posted online, for HIV/AIDS service providers. The RFQ will gather information on the number of persons/households they plan to serve, housing plans, housing services, organizational capacity, performance goals, supportive services, and their proposed budget. The RFQ applicants need to meet the following thresholds:</p> <ul style="list-style-type: none"> <li>• Required to be a non-profit organization</li> <li>• Required to be a current Indiana State Department of Health Care Coordination Site.</li> <li>• Previous experience providing HOPWA assistance.</li> <li>• Actively attending the local Regional Planning Council/Committees/Leadership roles within their Region.</li> <li>• No current outstanding findings with HUD or IHCDA.</li> </ul>
<p><b>Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)</b></p>	<p>Please see above.</p> <p>By having all subrecipients to be current Indiana State Department of Health - Care Coordination Site, we are providing a one stop shop for persons to access level of care that is needed. Persons will be able to receive testing, diagnosis, medical information, supportive services and housing if needed.</p>
<p><b>Describe how resources will be allocated among funding categories.</b></p>	<p>Funds will be made available in the following percentages of the total awards made to project sponsors:</p> <ul style="list-style-type: none"> <li>• At least 60 percent to direct housing assistance: long-term rental assistance, short term rental assistance, and facility based operations;</li> <li>• No more than 7 percent to subrecipient administration and 3 percent to grantee/recipient administration;</li> <li>• No more than 35 percent to housing information and permanent housing placement activities;</li> <li>• No more than 35 percent to supportive services that positively affect recipients' housing stability</li> </ul>

	<b>Describe threshold factors and grant size limits.</b>	Because IHCDCA allocates HOPWA to all ISDH-established care coordination regions except Region 7 and parts of Region 11, it was determined that IHCDCA will fund one HOPWA project sponsor per every care coordination region. This will remain true for all care coordination regions. If a distinct eligible population with specific needs exists in a region (for example, homeless men in Lake County), IHCDCA will work with the regional subrecipient to tailor services to meet the needs of the population. In instances where the subrecipient cannot meet these needs, the subrecipient will have the ability to sub-grant a portion of its HOPWA award to another service provider.
	<b>What are the outcome measures expected as a result of the method of distribution?</b>	For HOPWA, IHCDCA will use the following indicators to measure subrecipient's ability to achieve the desired outcomes: <ul style="list-style-type: none"> <li>• Rental Assistance households/units</li> <li>• Short-term rent, mortgage and utility assistance households/units</li> <li>• Facility based housing operations support units</li> <li>• Housing information services households</li> <li>• Permanent housing placement services households</li> <li>• Supportive services - households</li> </ul>
6	<b>State Program Name:</b>	Housing Trust Fund (HTF)
	<b>Funding Sources:</b>	National Housing Trust Fund
	<b>Describe the state program addressed by the Method of Distribution.</b>	HTF, which is used to fund affordable rental unit construction and rehabilitation, and develop affordable owner occupied housing.

<p><b>Describe all of the criteria that will be used to select applications and the relative importance of these criteria.</b></p>	<p>This program is designed to allocate HTF funds as gap financing in conjunction with Rental Housing Tax Credits (RHTC) to be used for the rehabilitation and/or new construction of supportive housing for ELI households among selected applicants having projects that meet the requirements of the program and IHCDAs goals for the program.</p> <p>The HTF will be offered exclusively to developments that are eligible under Housing First set aside or for the integrated supportive housing scoring category under the 2016/2017 Qualified Allocation Plan (QAP) for the Rental Housing Tax Credit Program (RHTC). To be eligible to submit an HTF supplemental application, a proposed project must meet all threshold requirements of the QAP, including the specific threshold requirements applicable to supportive housing developments. For FY16 HTF funds, IHCDAs will not entertain stand-alone applications. All HTF funds will be awarded as gap/supplemental financing for RHTC supportive housing developments.</p>
<p><b>Identify the method of selecting project sponsors (including providing full access to grassroots faith-based and other community-based organizations). (HOPWA only)</b></p>	<p>N/A</p>
<p><b>Describe how resources will be allocated among funding categories.</b></p>	<ul style="list-style-type: none"> <li>• \$2.7 million of the HTF will be used to supplement 9% Rental Housing Tax Credit funding. \$300,000 will be used for program administration.</li> </ul>

	<p><b>Describe threshold factors and grant size limits.</b></p>	<p>The maximum request amount per application is \$900,000. HTF funds for acquisition/rehab, acquisition/new construction, rehabilitation, or new construction cannot exceed: \$60,000 for a studio, \$68,000 for a 1 bedroom unit, \$83,000 for a 2 bedroom unit, \$106,000 for a 3 bedroom unit and \$116,000 for a 4+ bedroom unit. Each application must address only one development. Reviews of applications follows the steps as outlined in the Qualified Allocation Plan (QAP).</p>
	<p><b>What are the outcome measures expected as a result of the method of distribution?</b></p>	<p>Actual outcomes will depend on the types of applications received. All programs have the same goal of improving the quality of existing housing stock in Indiana</p>

**Table 50 - Distribution Methods by State Program**

## **AP-35 Projects – (Optional)**

This section does not apply to state Annual Action Plans.

## **AP-38 Project Summary**

### **Project Summary Information**

For the 2016 program year, the State proposes to allocate funding to the following activities. These are based on the 2015 match and may change once the actual block grant allocation amounts are known.

#### **CDBG funds:**

- \$8 million for wastewater/drinking water improvements
- \$4 million for the Stellar Communities program
- \$3.5 million for storm water improvements
- \$3.5 million for public facilities improvements
- \$2.8 million for owner-occupied rehabilitation (allocated to IHCD)
- \$1.5 million for Main Street Revitalization Program
- \$1.4 million for planning
- \$1.4 million for blight clearance
- \$1.25 million towards workforce development activities
- \$660,000 for administration
- \$280,000 for technical assistance
- Section 108 loan program—up to \$80 million

During this program year, funds from past action plan years will be allocated as follows:

- \$309,992 from the 2010 Action Plan to stormwater improvements;
- \$940,630 from the 2011 Action Plan to stormwater improvements;
- \$500,000 from the 2012 Community Focus Fund to a new activity: Special Economic Development Activities (570.203). This will fund equipment purchases in northeast Indiana.
- \$160,000 from the 2012 Community Focus Fund to a new activity: Public Services (570.201e). These dollars will provide supportive services to persons with HIV/AIDS in the state's hardest hit areas.
- \$1,475,243 from the 2012 Action Plan to the Water Partnership/Wastewater Drinking Water Program; and
- \$742,877 from the 2013 Action Plan to the Water Partnership/Wastewater Drinking Water Program.

#### **CDBG-D funds:**

- \$5.34 million for comprehensive revitalization

- \$1.1 million for owner occupied rehabilitation
- \$2 million for multifamily housing
- \$300,000 for a new ramp program

**HOME funds:**

- \$3.7 million for rental projects (competitive or Stellar Communities program funding)
- \$2.5 million for Rental Housing Tax Credit/HOME combos under the Qualified Allocation Plan
- \$1 million for homeownership projects (competitive or Stellar Communities program funding)
- \$1 million for Housing First projects
- \$850,000 in administrative uses (\$500,000 internal and \$400,000 organizational capacity building)
- \$600,000 for Tenant Based Rental Assistance (TBRA)
- \$300,000 for CHDO operating and predevelopment

**ESG funds:**

- \$1.9 million emergency shelters with operations and essential services
- \$1.26 million rental assistance for rapid re-housing
- \$138,915 rental assistance associated with homeless prevention
- \$90,00 outreach activities
- \$163,659 for administration

**HOPWA funds:**

- \$440,000 in Tenant Based Rental Assistance (TBRA) and delivery
- \$220,475 for housing information activities
- \$140,612 for short-term rental, utilities, and mortgage assistance and delivery
- \$99,850 to support facility operations, supportive services and permanent housing placement
- Administration, approximately \$67,000 for subrecipients and IHCD.

## **AP-40 Section 108 Loan Guarantee – 91.320(k)(1)(ii)**

**Will the state help nonentitlement units of general local government to apply for Section 108 loan funds? Yes.**

### **Available Grant Amounts**

The State of Indiana operates a Section 108 loan fund program, the State of Indiana Community Enhancement and Economic Development Loan Program. The program is administered by OCRA and IHEDA. The full program description can be found with the Method of Distribution for CDBG.

At the time the 2016 Action Plan was submitted, the state had not yet done a Section 108 loan. As such, up to \$80,000 million remains available.

### **Acceptance process of applications**

The Section 108 program is still in the process of being created at a state level. Through draft applications have been created, policies, procedures and timelines are still being finalized.

## **AP-45 Community Revitalization Strategies – 91.320(k)(1)(ii)**

**Will the state allow units of general local government to carry out community revitalization strategies?** Indiana does not fund local Community Strategy Areas; however, the State does have a number of programs that invest in community revitalization. These are discussed below.

### **Local Government Revitalization Initiatives**

Please see the CDBG MOD and the Section 108 Loan Program for more information about the State's programs to conduct community enhancement and economic development activities.

The Stellar Communities Program, funded with CDBG, makes funds to local communities available for a three-year revitalization strategy that will leverage unified State investment and funding from partnering agencies to complete projects comprehensively. In the revitalization strategy, communities will identify areas of interest and types of projects; produce a schedule to complete projects; produce cost estimates; identify local match amounts, sources, and additional funding resources; indicate the level of community impact; and describe the significance each project will have on the overall comprehensive revitalization of the community. From this revitalization strategy, communities will produce a three-year community investment plan which will identify capital and quality of life projects to be completed during that period.

The annual evaluation and selection of the communities for the Stellar Communities Program will be based on:

- Completion of a Summary Comprehensive Community Revitalization Strategy;
- Identification of at least one project to be completed in each of the three program years. The total number of projects is solely limited to the community's ability to successfully complete each project;
- Documentation of all project cost estimates, local match amounts and sources, and additional funding resources;
- Completion of the site visit checklist from the resource team;
- Documentation and support for the level of need for each project and the significance of each project in the overall revitalization efforts within the community;
- Explanation of the capacity of the applicant to administer the funds; and
- Description of the long-term viability of the strategic community investment plan.

## **AP-50 Geographic Distribution – 91.320(f)**

### **Description of the geographic areas of the state (including areas of low-income and minority concentration) where assistance will be directed**

The State of Indiana does not prioritize the allocation of CDBG, HOME or ESG geographically. Instead, the State identifies the greatest needs in the State and nonentitlement areas overall. This information is used to guide the funding priorities for each program year. For local needs, the State relies on the information presented in block grant program funding applications.

OCRA does include a scoring component in their CDBG applications where the low and moderate income percentage is a weighted score; a higher percentage of low and moderate income will yield a higher score. IHCD includes a preference for an application that attempts to reach low- and very low-income area median income levels.

ESG allocates emergency shelter and rapid re-housing activities statewide. Homeless prevention and outreach activities are geographically targeted.

The HOPWA grant does rely on a geographic allocation. IHCD allocates HOPWA to all ISDH-established care coordination regions except Region 7 and some counties of Region 11. It was determined that IHCD will fund one HOPWA project sponsor per every care coordination region. This will remain true for all care coordination regions. If a distinct eligible population with specific needs exists in a region (for example, homeless men in Lake County), IHCD will work with the regional subrecipient to tailor services to meet the needs of the population. In instances where the subrecipient cannot meet these needs, the subrecipient will have the ability to sub-grant a portion of its HOPWA award to another service provider.

HTF for rental development will be allocated statewide, to projects that meet the underwriting standards as defined under 24 CFR 93.

### **Rationale for the priorities for allocating investments geographically**

Previously the responsibility for deciding how to allocate funds geographically has been at the agency level. The State has maintained this approach, with the understanding that the program administrators are the most knowledgeable about where the greatest needs for the funds are located. Furthermore, the State understands that since housing and community development needs are not equally distributed, a broad geographic allocation could result in funds being directed away from their best use.

## Affordable Housing

### AP-55 Affordable Housing – 24 CFR 91.320(g)

The following affordable housing goals are based on the 2015 funding amounts and may be modified once 2016 funding is known.

<b>One Year Goals for the Number of Households to be Supported</b>
Homeless—11,000 adults and children
Non-Homeless—Rental assistance and prevention activities through ESG, 1,500; through HOPWA, 300
Special-Needs—650 residents with HIV/AIDS
Total

**Table 5 - One Year Goals for Affordable Housing by Support Requirement**

<b>One Year Goals for the Number of Households Supported Through</b>
Rental Assistance—Rental assistance and prevention activities through ESG, 1,500; through HOPWA, 300
The Production of New Units—TBD by applications
Rehab of Existing Units—TBD by applications
Acquisition of Existing Units—TBD by applications

**Table 6 - One Year Goals for Affordable Housing by Support Type**

## **AP-60 Public Housing - 24 CFR 91.320(j)**

This section describes IHCD's efforts as a public housing authority to improve the needs of renters receiving public housing subsidies.

### **Actions planned during the next year to address the needs to public housing**

The State does not own or operate public housing units. IHCD will continue the Section 8 Housing Choice Voucher Program (HCVP) Family Self Sufficiency Program (FSS), launched during the spring of 2013. FSS is designed to enable families to achieve economic independence and self-sufficiency. By linking the vouchers with the help of both private and public resources, families are able to receive job training, educational services and other much needed assistance over a five year period. The goal is to eliminate the family's need for public assistance and enhance their ability to achieve homeownership, if desired.

### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

N/A; the State does not own or operate public housing developments.

### **If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

IHCD is a High Performing Section 8 Only PHA.

## **AP-65 Homeless and Other Special Needs Activities – 91.320(h)**

This section discusses 2016 program year activities that will benefit persons who are homeless and special needs populations.

### **Describe one-year goals and actions for reducing and ending homelessness including:**

#### ***Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs***

The State relies on its partners to conduct outreach to persons who are homeless, assess their needs and communicate these needs to the State. To that end, the State will:

- Require all HUD McKinney Vento Funded programs to utilize HMIS for all shelter or transitional housing or permanent supportive housing programs serving homeless individuals and families.
- Require all HUD McKinney Vento Funded programs to participate in the annual, statewide homeless Point-in-Time Count in late January and timely submission of this data to IHCD.
- Require all HUD McKinney Vento Funded programs subrecipients actively participate in their Regional Planning Council on the Homeless meetings regularly (minimum 75% attendance).
- Require all HUD McKinney Vento Funded programs to participate in the Coordinated Access in their Region as it is implemented in their area.

#### ***Addressing the emergency shelter and transitional housing needs of homeless persons***

In addition to the allocation of ESG to meet the needs of persons who are homeless (see AP-20), emergency shelter and transitional housing needs are addressed through the ESG's participation in their local Regional Planning Council on Homeless in their Region but also through each Committee under the CoC Board. The Committees have been updated by the new CoC Board. They are: Executive Committee, Resources and Funding Committee, Strategic Planning Committee, Performance and Outcomes Committee and Ad Hoc Committees as needed. The State ESG program is part of the work of each committee in some way or another.

The strategic objectives of the CoC Board are:

- Decrease shelter stays by increasing rapid rehousing to stable housing.
- Reduce recidivism of households experiencing homelessness.
- Decrease the number of Veterans experiencing homelessness.
- Decrease the number of persons experiencing Chronic Homelessness.
- Create new permanent supportive housing beds for chronically homeless persons.

- Increase the percentage of participants remaining in CoC funded permanent housing projects for at least six months to 86 percent or more.
- Decrease the number of homeless households with children.
- Increase the number of rental assistance programs and services.
- Increase the percentage of participants in ESG-funded rental assistance programs that move into permanent housing to 82 percent or more.
- Increase the percentage of participants in all CoC funded transitional housing that move into permanent housing to 70 percent or more.
- Increase the percentage of participants in CoC funded projects that are employed at exit to 38 percent or higher.
- Increase persons experiencing homelessness access to mainstream resources.
- Collaborate with local education agencies to assist in the identification of homeless families and inform them of their eligibility for McKinney-Vento education services.
- Improve homeless outreach and coordinated access to housing and services.
- Improve HMIS data quality and coverage, and use data to develop strategies and policies to end homelessness.
- Develop effective discharge plans and programs for individuals leaving State Operated Facilities at risk of homelessness.

***Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.***

Please see above.

***Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.***

Please see above.

## **AP-70 HOPWA Goals – 91.320(k)(4)**

### **Goals for the 2016 year:**

The grantee/recipient plan for the subrecipients to serve at least this number of households utilizing HOPWA:

- Tenant Based Rental Assistance/Long Term Rental Assistance: approximately 90
- Permanent Housing Placements: approximately 12
- Transitional/Short Term: approximately 19
- Short Term Rental, utilities and Mortgage assistance: approximately 180
- Supportive Services: approximately 292
- Housing Information: approximately 105

Total HOPWA beneficiaries (this includes those with HIV/AIDS and their family members): 655

## **AP-75 Barriers to affordable housing – 91.320(i)**

The State of Indiana is in the process of completing its statewide Analysis of Impediments to Fair Housing Choice (AI) to more directly address HUD's current expectations of AIs.

Stakeholders, residents and public housing authorities were asked about barriers to housing choice in the surveys they completed for the 2015-2019 Consolidated Plan. These surveys will also be an important part of the AI. The most commonly mentioned barriers identified included:

- Cost of housing,
- Lack of rental units affordable to households earning less than 30 percent of AMI (rental units with rents below \$500/month),
- Lack of fair housing knowledge among small landlords,
- Limited fair housing resources and trainings in rural areas.

### **Strategy to Remove or Ameliorate the Barriers to Affordable Housing**

Fair housing activities the state has undertaken to address barriers in the past include the following. These will be continued through the AFH update:

1. All grantees of CDBG, HOME, ESG, and HOPWA funds will continue to be required to: 1) Have an up-to-date Affirmative Marketing Plan; 2) Display a Fair Housing poster in a prominent place; and 3) Include the Fair Housing logo on all print materials and project signage. All grantees of HOME, ESG, and HOPWA are still required to provide beneficiaries with information on what constitutes a protected class and instructions on how to file a complaint.
2. All grantees of CDBG, HOME, ESG, and HOPWA funds will continue to be monitored for compliance with the aforementioned requirements as well as other Fair Housing standards (e.g., marketing materials, lease agreements, etc.). As part of the monitoring process, OCRA and IHCD staff will ensure that appropriate action (e.g., referral to HUD or appropriate investigative agency) is taken on all fair housing complaints at federally funded projects.
3. OCRA requires all CDBG projects to be submitted by an accredited grant administrator. Civil rights training, including fair housing compliance, will continue to be a required part of the accreditation process. IHCD will continue to incorporate fair housing requirements in its grant implementation training for CSBG, HOME, ESG, and HOPWA grantees.
4. IHCD will serve on appropriate committees to help raise awareness of accessibility needs in the full continuum of housing types (shelters to ownership).

5. IHCDCA will work with ICRC to have testers sent to IHCDCA funded rental properties to ensure they are in compliance with the Fair Housing Act. The goal for the number of properties tested per year is 4 per year (equates to 10 percent of federally-assisted rental portfolio over the remaining period).
6. IHCDCA will also ensure that the properties it has funded are compliant with uniform federal accessibility standards during on-going physical inspections, as part of the regular inspections that occur. The goal for the number of properties inspected per year for fair housing compliance is 100 per year.
7. IHCDCA will expand its Fair Housing outreach activities by 1) Posting ICRC information and complaint filing links on IHCDCA website, and 2) enhancing fair housing month (April) as a major emphasis in the education of Indiana residents on their rights and requirements under Fair Housing.
8. IHCDCA will receive regular reports from ICRC regarding complaints filed against IHCDCA properties and within 60 days ensure an action plan is devised to remedy future issues or violations.

## **Discussion**

The state anticipates that the goals, strategies and actions developed through the AFH will have a greater focus on access to opportunity and, to support HUD's focus on integrating housing, transportation, education and the environment, will promote cooperative and holistic strategies to reducing fair housing barriers and improving housing and neighborhood choice.

Beginning in 2016, another funding resource, the HTF, will be used to provide rental units affordable to units earning less than 30% of AMI, to reduce the barrier of lack of units available for this population.

## **AP-85 Other Actions – 91.320(j)**

This section describes a variety of other efforts the State will continue during the program year to help address housing and community development needs.

### **Actions planned to address obstacles to meeting underserved needs**

The State faces a number of obstacles in meeting the needs outlined in the five-year Consolidated Plan:

- Housing and community needs are difficult to measure and quantify on a statewide level. The Consolidated Plan uses both qualitative and quantitative data to assess statewide needs. However, it is difficult to reach all areas of the State in one year, and the most recent data in some cases are a few years old. Although the State makes a concerted effort to receive as much input and retrieve the best data as possible, it can be difficult to quantify local needs. Therefore, the State must rely on the number and types of funding applications as a measure of housing and community needs.
- The ability of certain program dollars to reach citizens is limited by the requirement that applications for funding must come from units of local government or nonprofit entities. If these entities do not perceive a significant need in their communities, they may not apply for funding.
- Finally, limitations on financial resources and internal capacities at all levels can make it difficult for the State to fulfill the housing and community development needs of its many and varied communities.

To mitigate these obstacles the State will continue to provide training for the application process associated with the HUD grants to ensure equal access to applying for funds, and continually review and update its proposed allocation with current housing and community development needs, gathered through the citizen participation plan and demographic, housing market and community development research.

### **Actions planned to foster and maintain affordable housing**

The primary activities to foster and maintain affordable housing are the State's CDBG, HOME and HTF funded activities that include the production of new units, homeownership opportunities, home rehabilitation and capacity support for affordable housing developers. Through the CDBG Program, IHEDA seeks to improve the quality of existing housing stock in Indiana. This program is designed to give preference in allocating Community Development Block Grant Owner- Occupied Repair (CDBG OOR) funding among selected developments that meet IHEDA's goals:

1. Demonstrate they are meeting the needs of their specific community.
2. Attempt to reach low and very low-income levels of area median income.
3. Are ready to proceed with the activity upon receipt of the award.
4. Revitalize existing neighborhoods, preferably with a comprehensive approach as part of a published community revitalization plan.
5. Propose projects that promote aging in place strategies for seniors, families with seniors, and persons with disabilities.
6. Propose projects that promote healthy family strategies for families with children under the age of 18.
7. Propose projects that are energy-efficient and are of the highest quality attainable within a reasonable cost structure.

Applicants of IHCD's programs and funds are encouraged to engage in an array of activities necessary to attain the solutions desired by a community, such as:

- Pre-development and seed financing—limited to eligible nonprofits;
- Operating capacity grants—a limited to eligible nonprofits;
- Permanent Supportive Housing—limited to participants in the Indiana Permanent Supportive Housing Institute;
- Rental assistance;
- Acquisition, rehabilitation, guarantees, refinance, or (re)construction of rental housing;
- Homeownership counseling and down payment assistance;
- Acquisition, rehabilitation, guarantees, refinance, or (re)construction of homebuyer housing; and
- Rehabilitation, modification, and energy improvements to owner-occupied housing.

Additionally the State utilizes other programs (summarized earlier in this section) to help foster and maintain affordable housing and include:

- Affordable Housing and Community Development Fund;
- Indiana Foreclosure Prevention Network;
- Low Income Housing Tax Credits (LIHTC); and
- Section 8 voucher program.

## **Actions planned to reduce lead-based paint hazards**

Lead-based paint hazards will primary be addressed through CDBG and HOME funded rehabilitation activities.

## **Actions planned to reduce the number of poverty-level families**

The State of Indiana does not have a formally adopted statewide anti-poverty strategy. In a holistic sense, the entirety of Indiana's Consolidated Plan Strategy and Action Plan is anti-poverty related because a stable living environment is also a service delivery platform. However, many of the strategies developed for the 2015-2019 Consolidated Plan directly assist individuals who are living in poverty.

Indiana has a history of aggressively pursuing job creation through economic development efforts at the State and local levels. This emphasis on creating employment opportunities is central to a strategy to reduce poverty by providing households below the poverty level with a means of gaining sustainable employment.

Other efforts are also needed to combat poverty. Many of the strategies outlined in the Consolidated Plan are directed at providing services and shelter to those in need. Once a person has some stability in a housing situation, it becomes easier to address related issues of poverty and provide resources such as childcare, transportation and job training to enable individuals to enter the workforce. Indiana's community action agencies are frontline anti-poverty service providers. They work in close cooperation with State agencies to administer a variety of State and federal programs.

Education and skill development are an important aspect of reducing poverty. Investment in workforce development programs and facilities is an essential step to break the cycle of poverty. Finally, there continue to be social and cultural barriers that keep people in poverty. Efforts to eliminate discrimination in all settings are important. In some cases, subsidized housing programs are vital to ensure that citizens have a safe and secure place to live.

The State also utilizes the Section 3 requirement (a provision of the Housing and Urban Development Act of 1968). Section 3 applies to employment opportunities generated (jobs created) as a result of projects receiving CDBG or HOME funding through ORCA or IHCD, whether those opportunities are generated by the award recipient, a subrecipient, and/or a contractor. The requirements of Section 3 apply to all projects or activities associated with CDBG or HOME funding, regardless of whether the Section 3 project is fully or partially funded with CDBG/HOME. A detailed description of Section 3 requirements is included in OCRA/IHCD's award manual. A notice of Section 3 requirements is included in bid solicitations and is covered during the award trainings.

The use of the NHTF will add (through either rehabilitation or new construction) rental units for households at or below 30% AMI. The pairing of HTF with the Permanent Supportive Housing

Institute, and the Rental Housing Tax Credit program will further support the breadth of assistance to vulnerable households, and pair the units with supportive services models and access to vouchers

**Actions planned to develop institutional structure.**

During PY2016, the State intends to continue current practices of providing planning grants, technical assistance and training, regional workshops and access to community liaisons and regional representatives.

**Actions planned to enhance coordination between public and private housing and social service agencies.**

Please see above.

## **Program Specific Requirements**

### **AP-90 Program Specific Requirements – 91.320(k)(1,2,3)**

#### **Community Development Block Grant Program (CDBG)** **Reference 24 CFR 91.320(k)(1)**

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed = \$0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan = \$0
3. The amount of surplus funds from urban renewal settlements = \$0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan = \$0
5. The amount of income from float-funded activities = \$0

Total Program Income = \$0

#### **Other CDBG Requirements**

1. The amount of urgent need activities = \$0

#### **HOME Investment Partnership Program (HOME)** **Reference 24 CFR 91.320(k)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows: *N/A*
2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

#### **Homebuyer Resale Provisions**

When a homebuyer property is constructed, redeveloped, rehabilitated, or acquired, in whole or in part, with HOME funds and the HOME funds are provided to the homebuyer property in the form of a development subsidy and there is no direct homebuyer subsidy the recipient must implement resale requirements. A direct homebuyer subsidy consists of any financial assistance

that reduces the purchase price from fair market value to an affordable price, or otherwise directly subsidizes the purchase (“direct homebuyer subsidy”). The development subsidy consists of the difference between the cost of producing the unit and the market value of the property.

There are two different consequences that may be associated with a resale provisions (1) the resale provision can be triggered and its requirements must be met (as described below) or (2) an event of non-compliance can occur (as described further below).

The resale provisions are triggered if any of the following occur during the Affordability Period:

- (1) the homebuyer transfers or conveys the property by deed, land contract, or otherwise;
- (2) foreclosure proceedings are commenced against the property;
- (3) the property is transferred by an instrument in lieu of foreclosure; or
- (4) the title to the property is transferred from the homebuyer through any other involuntary means.

The resale provision requires that the property: (1) must be resold to another individual or family, whose income is at or below eighty percent (80%) of the area median income and (2) must be occupied by that individual or family as its primary residence for the remainder of the Affordability Period; and (3) must be resold at a price that is affordable, therefore a family between fifty percent (50%) and eighty percent (80%) of AMI would not pay more than twenty-nine percent (29%) of its gross income towards the principal, interest, taxes and insurance for the Real Estate on a monthly basis (“Affordable Price”);; and (4) must be affordable for a reasonable range of low income families between fifty percent (50%) and eighty percent (80%) of the median area income for the geographic area published annually by HUD. The homebuyer is entitled to a fair return on its investment (as described below) upon the sale of the property. The fair return will be based on the percentage change in the Consumer Price Index for All Urban Consumers Owners’ Equivalent Rent of Primary Residence category in Table I of the CPI Detailed Report (the “CPI Index”) during the period of the homebuyer’s ownership of the property. Accordingly, the CPI Index during the month the residence was completed (the month during which the completion reports were received by and approved by IHCD) will be compared to the CPI Index during the month the homebuyer sells the residence to determine the percentage of the return. This percentage will be multiplied by the homebuyer’s investment. Here is an example:

Original sales price=\$100,000

initial homebuyer investment=\$5,000

capital investment=\$9,000

Percentage change in CPI=3.5%

$(\$5,000 + \$9,000) \times 3.5\% = \$490$  fair return

$\$5,000 + \$9,000 + \$490 = \$14,490$  total return to original homebuyer at sale

$\$100,000 + \$14,490 =$  maximum allowable subsequent sales price.

The homebuyer's investment will include any down payment, plus any capital improvements. A capital improvement is any property enhancement that increases the overall value of the property, adapts it to new uses, or extends its life such as: adding windows, insulation, a new drive way, a new furnace, a garage, bedroom, new roof, remodeling kitchen, etc. Any capital improvement will be valued based on actual cost as documented by the homebuyer's receipts. Generally, replacing worn or dated components such as appliances or carpet would not be considered an improvement that adds value or adapts it to new uses. In certain circumstances, such as a declining housing market where home values are depreciating, the homebuyer may not receive a return on his or her investment because the home sold for less or the same price as the original purchase price and a loss on investment may constitute a fair return.

IHCDA will provide HOME assistance to the subsequent homebuyer to ensure that the original homebuyer received a fair return and that the unit is affordable to the defined low-income population.

The recipient will be required to ensure that a lien and restrictive covenant agreement, drafted by IHCDA has been executed and recorded on any HOME-assisted property. In accordance with CPD Notice 12-003, the recipient must also execute a HOME written agreement with the homebuyer before or at the time of sale. The purpose of the agreement is to ensure that all parties are aware of the provisions related to the lien and restrictive covenant agreement and HOME requirements applicable to the HOME-assisted unit (i.e., period or affordability, principal residency requirement, etc.). The recipient will be required to use IHCDA's form of Homebuyer Resale Agreement.

**Non-compliance.** Non-compliance occurs during the Affordability Period when an owner (1) vacates the unit or rents the unit to another household, (2) sells the unit to a buyer that is not income-eligible, (3) sells the unit to a buyer that will not agree to use the property as its principle residence for the remainder of the Affordability Period (will not sign a lien and restrictive covenant agreement), or (4) does not sell it to the buyer at a reasonable price. In the event of noncompliance, the recipient must repay the entire amount of HOME funds invested in the housing.

Under resale guidelines the Affordability Period is based upon the total amount of HOME funds invested into the property.

Total Amount of HOME Funds Invested into the Property	Affordability Period
Under \$15,000	5 years
\$15,000 to \$40,000	10 years
Over \$40,000	15 years

### Homebuyer Recapture Guidelines

The recipient must implement recapture restrictions for any homebuyer property purchased, in whole or in part, by a homebuyer that received a direct subsidy from the recipient from HOME funds. A direct homebuyer subsidy consists of any financial assistance that reduces the purchase price from fair market value to an affordable price, or otherwise directly subsidizes the purchase (e.g., down-payment or closing cost assistance, subordinate financing). **Developers, other than CHDO's, are not allowed to provide down-payment or closing cost assistance, however a developer may provide a direct subsidy by reducing the purchase price from fair market value to an affordable price.**

There are two different consequences that may be associated with a recapture provision (1) the recapture provision can be triggered (as described just below) or (2) an event of non-compliance can occur (as described further below).

The recapture provisions are triggered, if, any of the following occur during the Affordability Period:

- (1) the homebuyer transfers or conveys the property by deed, land contract, or otherwise;
- (2) foreclosure proceedings are commenced against the property;
- (3) the property is transferred by an instrument in lieu of foreclosure; or
- (4) the title to the property is transferred from the homebuyer through any other involuntary means.

Recapture provisions require that the direct homebuyer subsidy must be recaptured if any of the above-referenced events occur. The amount of the direct homebuyer subsidy shall be reduced by multiplying the direct homebuyer subsidy by the Forgiven Ratio ("defined below") in order to determine the amount that will be forgiven. The amount to be recaptured and shall be limited to the Net Proceeds of the sale. "Net Proceeds" means the sales price minus superior loan repayment (other than HOME funds) and closing costs. If there are no Net Proceeds, the amount to be recaptured will be zero and the HOME loan is considered satisfied. In the event there is significant market appreciation, once the HOME obligation is recaptured, the

homebuyer can retain any appreciation. The amount recaptured cannot exceed the Net Proceeds, if any. "Forgiven Ratio" means a ratio that calculates the amount of the Direct Subsidy that is forgiven. This ratio shall be calculated by dividing the number of full months that owner occupies the property as its principal residence by the total of number of months in the Affordability Period.

The recipient will be required to ensure that a lien and restrictive covenant agreement, drafted by IHCDCA has been executed and recorded on any HOME-assisted property.

In accordance with CPD Notice 12-003, the recipient must also execute a HOME written agreement with the homebuyer before or at the time of sale. The purpose of the agreement is to ensure that all parties are aware of the provisions related to the lien and restrictive covenant agreement and HOME requirements applicable to the HOME-assisted unit (i.e., period or affordability, principal residency requirement, etc.). The recipient will be required to use IHCDCA's form of Homebuyer Recapture Agreement.

If there is both a development subsidy and a direct homebuyer subsidy or just a direct homebuyer subsidy, a recapture provision must be implemented. In cases where a direct homebuyer subsidy was not provided and there is only a development subsidy, resale restrictions must be executed on the property.

**Non-compliance.** Non-compliance occurs during the Affordability Period when any of the following occur: 1) the original homebuyer no longer occupies the unit as his or her principal residence (i.e., unit is rented or vacant), or 2) the home was sold during the Affordability Period and the recapture provisions were not enforced. In the event of noncompliance, the recipient must repay the entire amount of the HOME funds invested in the property. Net Proceeds ("as defined above") and the Forgiven Ratio ("as defined above") are not applicable when there is a non-compliance.

Under recapture guidelines the Affordability Period is based upon the total amount of the direct homebuyer subsidy that the homebuyer received in HOME funds. A direct homebuyer subsidy consists of any financial assistance that reduces the purchase price from fair market value to an affordable price, or otherwise directly subsidizes the purchase (e.g., down-payment or closing cost assistance, subordinate financing).

Amount of Homebuyer Subsidy	Affordability Period
Under \$15,000	5 years
\$15,000 to \$40,000	10 years
Over \$40,000	15 years

Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows: N/A

**Emergency Solutions Grant (ESG)  
Reference 24 CFR 91.320(k)(3)**

1. Include written standards for providing ESG assistance (may include as attachment)

The funding allocation for 2016 will support the goals:

- Reduce homelessness and increase stability for special needs populations.
- Expand and preserve affordable housing opportunities throughout the housing continuum.

The rationale for assigning the funding priorities was largely based upon HUD’s national focus and priority on rapid re-housing and homeless prevention activities.

**Written Standards for Provision of ESG Assistance**

This section includes written standards for providing the proposed assistance and describes the requirements for subrecipients to establish and implement written standards.

**1) Describe the standard policies and procedures for evaluating individuals’ and families’ eligibility for assistance under ESG.**

ESG subrecipients serving households experiencing literal homelessness as defined under paragraph (1) of the “homeless” definition in 24 CFR § Part 576.2 or who meet the criteria under paragraph (4) of the “homeless” definition and live in an emergency shelter or other place described in paragraph (1) of the “homeless” definition are encouraged to utilize the Arizona Matrix Tool that is embedded in HMIS as well as completion of a Housing Plan to provide a guide for case management and evaluation of a person or family’s needs.

**2) Describe the policies and procedures for coordination among emergency shelter providers, essential service providers, homelessness prevention and rapid re-housing assistance providers, other homeless assistance providers, and mainstream service and housing providers.**

ESG subrecipients are expected to create MOU’s with all shelter providers, housing agencies, community action agencies, township trustees, mental health centers, health clinics and homeless service providers in their proposed service area. Once available in their area, each ESG subrecipient will be required to partner with the Coordinated Access point by providing immediate housing to those persons who are unsheltered, if space is available. Additionally, as part of the proposal process, subrecipients are required to develop a program design that is inclusive not only of other targeted homeless services, but also of other mainstream resources such as public housing programs, programs receiving project-based or tenant-based Section 8, Supportive Housing for persons with

disabilities (Section 811), HOME Investment Partnerships Program, Temporary Assistance for Needy Families (TANF), State Children’s Health Insurance Program, Head Start, Mental Health and Substance Abuse Block Grants and services funded under the Workforce Investment Act. IHEDA encourages programs to be strategic and comprehensive in their program design by requiring applicants to include all available resources to the maximum extent practicable.

**3) Describe the policies and procedures for determining and prioritizing which eligible families and individuals for homelessness prevention assistance and for rapid re-housing assistance.**

Persons who are utilizing Rapid Rehousing Funds must meet the criteria under paragraph (1) of the “homeless” definition in 24 CFR § Part 576.2 or meet the criteria under paragraph (4) of the “homeless” definition and live in an emergency shelter or other place described in paragraph (1) of the “homeless” definition to be eligible to receive rapid re-housing assistance.

Those persons who will be utilizing homeless prevention funds must meet the criterion under the interim rule that clarifies the definition of “at risk of homelessness” under section 401(1) of the McKinney-Vento Act. The definition includes three categories under which an individual or family may qualify as “at risk of homelessness.” For an individual or family to qualify as “at risk of homelessness” under the first category of the definition, the individual or family must meet two threshold criteria and must exhibit one or more specified risk factors. The two threshold criteria, as provided in the statute, are:

1. The individual or family has income below 30 percent of median income for the geographic area; and (2) the individual or family has insufficient resources immediately available to attain housing stability. Under the interim rule, the first criterion refers specifically to annual income and to median family income for the area, as determined by HUD.
2. The second criterion is interpreted as, “the individual or family does not have sufficient resources or support networks, e.g., family, friends, faith based or other social networks, immediately available to prevent them from moving to an emergency shelter or another place described in paragraph (1) of the homeless definition in 24 CFR § Part 576.2.

For homeless prevention, the risk categories to further ensure consistency of interpretation, the interim rule also clarifies several of the risk factors that pertain to the first category of individuals and families who qualify as “at risk of homelessness.” As provided under the statute, the pertinent risk factors are as follows:

1. Has moved frequently because of economic reasons;

2. Is living in the home of another because of economic hardship;
3. Has been notified that their right to occupy their current housing or living situation will be terminated;
4. Lives in a hotel or motel;
5. Lives in severely overcrowded housing;
6. Is exiting an institution; or
7. Otherwise lives in housing that has characteristics associated with instability and an increased risk of homelessness.

**4) Describe the standards for determining the share, if any, of rent and utilities costs that each program participant must pay, if any, while receiving homeless prevention or rapid re-housing assistance.**

Participants who receive rental assistance through rapid rehousing or homeless prevention are expected to pay 30 percent of their income for rent and utilities if they have income. IHADA provides an Excel based worksheet which automatically calculates the tenant rent and utility portion allowable when household income is entered. Subrecipients will be responsible for ensuring that assisted rental units meet reasonable rent standards, are at or below fair market rent and meet habitability standards before any rental payments are approved. The tenant's portion and ESG subsidy will be calculated based upon acceptance into the program and determination of need for rental assistance.

The tenant portion of rent is calculated on the basis of allowable household income. Tenant rents are paid directly to the landlord and are subject to the same timeliness requirements as the overall rent. Any late fees incurred while receiving ESG will be the responsibility of the tenant to pay.

**5) Describe the standards for determining the duration of rental assistance and whether and how the amount of assistance will be adjusted over time.**

Participants can receive up to 12 months of rental assistance per award year, and up to a maximum of 24 months of rental assistance in a three year period. The award term to subrecipients is 18 months. All funds associated with that award year must be expended upon completion of the award term. Program participants receiving rental assistance must pay 30 percent of their household income each month towards rent and utilities throughout the duration of their participation with ESG. Tenant payments will not be adjusted if income has increased. Payment of rental arrears consisting of a one-time payment for up to six months of rental arrears, including any late fees on those arrears is also an eligible expense. All persons assisted with program will qualify for up to 12 months of rental assistance and up to 18 months of services. Case managers will utilize the Arizona

Self Sufficiency Matrix tool, which is built into the HMIS, to ensure participants receive the appropriate level of assistance. The Housing Plan is available for case managers to utilize for each household.

- 6) Describe the standards for determining the type, amount, and duration of housing stabilization or relocation services to provide a program participant, including the limits, if any, on the homelessness prevention or rapid re-housing assistance that each program participant may receive. Limits should include the maximum amount of assistance, maximum number of months the program participant is eligible to receive assistance; and the maximum number of times the program participants may apply for assistance.**

Participants can receive up to 18 months of housing relocation and stabilization services during the award term. Participants cannot receive more than 24 months of these services within a three (3) year period. Housing relocation and stabilization services includes financial assistance activities such as moving costs, rental application fees, security deposits, last month's rent, utility deposits and utility payments; and services such as housing search and placement, housing stability case management, mediation, legal services and credit repair. No limit will be placed on the amount or type of services provided per participant as subrecipients are encouraged to spend the funds as needed by the tenant through active engagement with the participant. The amount and type of services will be determined largely at the time of intake when the housing case manager completes a housing assessment on the participant. The assessment consists primarily of using the Arizona Self-Sufficiency Matrix tool, which uses a vulnerability index to determine the most urgent needs as it relates to housing. This tool is also built into the HMIS. Participants can be assisted with housing stability case management for up to 30 days during the period the program participant is seeking permanent housing and cannot exceed 18 months total during the period the program participant is living in permanent housing.

Training through IHCD Housing Conference and other formats provided by the CoC Board (Coc Development Day) have been provided to ESG subrecipients and other McKinney Vento funded programs. These trainings have covered areas such as: housing first best practices, motivational interviewing, rule reductions, how to assist in employment, mainstream resources, bed bug prevention and case management best practice.

Subrecipients that administer ESG funded Rapid Rehousing programs will be expected to attend a 12-month learning collaborative as a condition of funding in order to further develop RRH approaches. Subrecipients will participate in peer learning opportunities and RRH outcomes will be tracked throughout the duration of the learning collaborative.

1. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The Coordinated Assessment Committee of the Balance of State Continuum of Care Board is working with the State ESG program to develop and coordinate regional centralized intake and triage centers to ensure access to assistance is driven by the needs of persons experiencing homelessness. IHCDCA is the collaborative applicant within the CoC and IHCDCA was awarded the Coordinated Access Grant. With the assistance of the CoC Board, IHCDCA will develop and improve upon the coordinated access system. **Access:** The Coordinated Assessment will be in the HMIS system and utilized by the Coordinated Access agency within the Region within the Balance of State CoC whether they are an ESG subrecipient or other programs funded by McKinney Vento. Each Region will determine if their Coordinated Access will be a centralized or decentralized system. **Assessment:** Each homeless person will be assessed and triaged based on their needs in order to prioritize the most vulnerable and those with the highest barriers for first assistance. This first priority would include the chronic homeless population. **Assign:** Once assessed the person/family then will be assigned to the right type of housing that best suits their needs whether it is permanent supportive housing, rapid rehousing or VASH voucher and whether it is available in that area or Region.

2. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

IHCDCA plans to allocate funding to a maximum of 15 agencies to administer the ESG Rapid Rehousing and Homeless Prevention Activities of the ESG program for line items such as: housing relocation and services (financial and services), rental assistance and administration.

There will be approximately 60 agencies that will apply for emergency shelter component that includes operations, essentials, and financial assistance and approximately two - three agencies that may apply for the street outreach activity. No more than 60% of ESG funds will be allocated to operations, essentials and street outreach. A request for proposals will be distributed to all the Regional Planning Councils on the Homeless throughout the Balance of State, to the current subrecipients of the ESG program, current permanent supportive housing rental assistance programs (mental health centers, housing agencies, community action agencies, non-profits) who have had experience with rental assistance. Each proposal will be reviewed by at least one IHCDCA Community Services staff person and by a member of a Committee under the CoC Board. Each reviewer will complete a scoring tool, assigning points based on

the following program design components: outreach system, commitment to the coordinated access intake point, systems coordination, organizational capacity, permanent housing placement strategy, history of administering the rental assistance programs, amount of match provided and coordination with ESG Entitlement City funds (as applicable). Each subrecipient will be awarded based upon the average of their proposal score and the amount of funding that will be available. The amount of each award could be between \$60,000 and \$250,000 each.

3. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The State ESG recipient – IHCD - has a member of the Resource & Funding Committee and the Balance of State CoC Board who has been formerly homeless and currently lives in a permanent supportive housing program. The committee provides guidance to our CoC Programs and their policies and procedures. The State of Indiana recognizes the invaluable perspective of individuals who are currently homeless and formerly homeless in developing an effective person-centered program and system.

The State program strongly encourages subrecipients of the ESG program to incorporate this participation, to the maximum extent practicable, in a policy-making function of both the organization and the respective regional Planning Council on the Homeless. The State ESG program application requires subrecipients to demonstrate how participation and input of people experiencing homelessness is utilized at both an organizational level and within their regional Planning Councils on Homelessness. This issue is also reviewed during program monitoring visits.

4. Describe performance standards for evaluating ESG.

The performance standards were developed in conjunction with the governing body for the Balance of State CoC Board and the Resource & Funding Committee and approved by the Balance of State CoC Board by using the national standards outlined in Section 427 of the McKinney-Vento Act, as amended by the HEARTH Act.

Baseline performance measurements will be reports generated by the HMIS system and mainly from the Annual Progress Reports and the ESG reports for the prior year. Two of the standards are specific to the subrecipient's program performance and the remaining two are specific to system outcomes.

ESG subrecipients will be able to set their own goals for the next years on areas such as: discharging persons to permanent housing, increasing employment income and increasing overall income by persons who exit the emergency housing.

Below are goals that IHCDCA would like to reach on an annual basis:

ESG RR -rental assistance program subrecipients: At discharge from program, 82 percent of persons assisted will still be permanently housed, and 65 percent will increase their income.

ESG program subrecipients that are Emergency shelters that have activities such as operations, essential services and financial assistance: 50 percent of persons will discharge to permanent housing, and 25 percent will increase their income.

ESG program subrecipients that are Transitional Housing programs that have activities such as operations, essential services and financial assistance: 69 percent of persons will discharge to permanent housing, 50 percent will increase their income.

ESG program subrecipients that have outreach component: 50 percent of identified caseload will be permanently housed.

ESG program subrecipients that have outreach component: 50 percent identified caseload will increase their income.

The average length of stay of participants in ESG funded and other CoC programs should decrease by at least 10 percent.

## **SECTION II.**

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**Methods of Distribution**  
**HOME Resale and Recapture**

**STATE OF INDIANA**

**STATE COMMUNITY DEVELOPMENT BLOCK GRANT  
(CDBG) PROGRAM (CFDA: 14-228)**

**INDIANA OFFICE OF COMMUNITY AND RURAL AFFAIRS**

**FY 2016 PROGRAM DESIGN AND METHOD OF DISTRIBUTION**

**GENERAL BACKGROUND INFORMATION AND NATIONAL CDBG OBJECTIVES**

The State of Indiana, through the Indiana Office of Community and Rural Affairs, assumed administrative responsibility for Indiana's Small Cities Community Development Block Grant (CDBG) Program in 1982, under the auspices of the U.S. Department of Housing and Urban Development (HUD). In accordance with 570.485(a) and 24 CFR Part 91, the State must submit a Consolidated Plan to HUD by May 15th of each year following an appropriate citizen participation process pursuant to 24 CFR Part 91.325, which prescribes the State's Consolidated Plan process as well as the proposed method of distribution of CDBG funds for 2016. **The State of Indiana's anticipated allocation of federal Community Development Block Grant (CDBG) funds for FY 2016 is \$28,353,980.00.**

This document applies to all federal Small Cities CDBG funds allocated by HUD to the State of Indiana, through its Office of Community and Rural Affairs.

The primary objective of Indiana's Small Cities CDBG Program is to assist in the development and re-development of viable Indiana communities by using CDBG funds to provide a suitable living environment and expand economic opportunities, principally for low and moderate income persons.

Indiana's program will place emphasis on making Indiana communities a better place in which to reside, work, and recreate. Primary attention will be given to activities, which promote long term community development and create an environment conducive to new or expanded employment opportunities for low and moderate income persons.

The Office of Community and Rural Affairs will pursue this goal of **investing CDBG wisely** and all applicable strategic priorities by distributing CDBG funds in a manner, which promotes exploration of all alternative resources (financial and personal) when making funding decisions respective to applications for CDBG funding.

## PROGRAM AMENDMENTS

The Indiana Office of Community and Rural Affairs reserves the right to transfer up to ten percent (10%) of each fiscal year's available allocation of CDBG funds (i.e. FY 2016 as well as prior-years' reversions balances) between the programs described herein in order to optimize the use and timeliness of distribution and expenditure of CDBG funds, without formal amendment of this Consolidated Plan.

The Office of Community and Rural Affairs will provide citizens and general units of local government with reasonable notice of, and opportunity to comment on, any substantial change proposed to be made in the use of FY 2016 CDBG as well as reversions and residual available balances of prior-years' CDBG funds. "Substantial Change" shall mean the movement between programs of more than ten percent (10%) of the total allocation for a given fiscal year's CDBG funding allocation, or a major modification to programs described herein. The Office of Community and Rural Affairs, in consultation with the Indianapolis office of the US Department of Housing and Urban Development (HUD), will determine those actions, which may constitute a "substantial change".

The State (OCRA) will formally amend its FY 2016 Consolidated Plan if the Office of Community and Rural Affairs' **Method of Distribution for FY 2016 and prior-years' funds** prescribed herein are to be significantly changed. The OCRA will determine the necessary changes, prepare the proposed amendment, provide the public and units of general local government with reasonable notice and opportunity to comment on the proposed amendment, consider the comments received, and make the amended FY 2016 Consolidated Plan available to the public at the time it is submitted to HUD. In addition, the Office of Community and Rural Affairs will submit to HUD the amended Consolidated Plan before the Department implements any changes embodied in such program amendment.

## ELIGIBLE ACTIVITIES/FUNDABILITY

All activities, which are eligible for federal CDBG funding under Section 105 of the Federal Housing and Community Development Act of 1974, as amended (Federal Act), are eligible for funding under the Indiana Office of Community and Rural Affairs' FY 2016 CDBG program. However, the Indiana Office of Community and Rural Affairs reserves the right to prioritize its method of funding; the Office of Community and Rural Affairs prefers to expend federal CDBG funds on activities/projects which will produce tangible results for principally low and moderate income persons in Indiana. Funding decisions will be made using criteria and rating systems, which are used for the State's programs and are subject to the availability of funds. It shall be the policy under the state program to give priority to using CDBG funds to pay for actual project costs and not to local administrative costs. **The State of Indiana certifies that not less than seventy-percent (70%) of FY 2016 CDBG funds will be expended for activities principally benefiting low and moderate income persons, as prescribed by 24 CFR 570.484, et. seq.**

## ELIGIBLE APPLICANTS

1. All Indiana counties, cities and incorporated towns which do not receive CDBG entitlement funding directly from HUD or are not located in an "urban county" or other area eligible for "entitlement" funding from HUD.
2. All Indian tribes meeting the criteria set forth in Section 102 (a)(17) of the Federal Act.

In order to be eligible for CDBG funding, applicants may not be suspended from participation in the HUD-funded CDBG Programs or the Indiana Office of Community and Rural Affairs due to findings/irregularities with previous CDBG grants or other reasons. In addition, applicants may be suspended from participation in the state CDBG-funded projects administered by the Indiana Housing & Community Development Authority (IHCDA), such funds being subcontracted to the IHCDA by the Office of Community and Rural Affairs.

Further, in order to be eligible for CDBG funding, applicants may not have overdue reports, overdue responses to monitoring issues, or overdue grant closeout documents for projects funded by either the Office of Community and Rural Affairs or IHCDA projects funded using state CDBG funds allocated to the IHCDA by the Office of Community and Rural Affairs. All applicants for CDBG funding must fully expend all CDBG Program Income as defined in 24 CFR 570.489(e) prior to, or as a part of the proposed CDBG-assisted project, in order to be eligible for further CDBG funding from the State.

Other specific eligibility criteria are outlined in **General Selection Criteria** provided herein.

## FY 2016 FUND DISTRIBUTION

### Sources of Funds:

FY 2016 CDBG Allocation	<b>\$28,353,870</b>
Section 108 Loan Program	\$80,000,000 (up to)
CDBG Program Income	\$0
<b>Total:</b>	<b>\$108,353,870</b>

### Uses of Funds:

2. Housing Programs (IHCDA)	\$2,835,387
3. Stellar Communities Program	\$4,000,000
4. Planning Fund	\$1,428,483
5. Main Street Revitalization Program	\$1,500,000
6. Wastewater/Drinking Water Improvements Program	\$8,000,000
7. Blight Clearance Program	\$1,400,000
8. Public Facilities Program	\$3,500,000
9. Storm Water Improvements Program	\$3,500,000
10. Workforce Development Program	\$1,250,000
11. Urgent Need Fund	\$0
12. Technical Assistance	\$ 280,000
13. Administration	\$ 660,000
14. Section 108 Loan Program (CEED)	\$80,000,000 (up to)
<b>Total:</b>	<b>\$108,353,870</b>

(a) The State of Indiana (Office of Community and Rural Affairs) does not project receipt of any CDBG program income for the period covered by this FY 2016 Consolidated Plan. In the event the Office of Community and Rural Affairs receives such CDBG Program Income, such moneys will be placed in the Wastewater/Drinking Water Program (WDW) for the purpose of making additional competitive grants under that program. Reversions of other years' funding will be placed in the Wastewater/Drinking Water Program (WDW) for the specific year of funding reverted. The State will allocate and expend all CDBG Program Income funds received prior to drawing additional CDBG funds from the US Treasury. However, the following exceptions shall apply:

1. This prior-use policy shall not apply to housing-related grants made to applicants by the Indiana Housing & Community Development Authority (IHCDA), a separate agency, using CDBG funds allocated to the IHCDA by the Office of Community and Rural Affairs.
2. Program income generated by CDBG grants awarded by the Office of Community and Rural Affairs (State) using FY 2016 CDBG funds must be returned to the Office of Community and Rural Affairs, however, such amounts of less than \$35,000 per calendar year shall be excluded from the definition of CDBG Program Income pursuant to 24 CFR 570.489.

All obligations of CDBG program income to projects/activities require prior approval by the Office of Community and Rural Affairs. This includes use of program income as matching funds for CDBG-funded grants from the IHCDA. Applicable parties should contact the Director of Grant Services at (317) 232-1703 for application instructions and documents for use of program income prior to obligation of such funds.

Local Governments that have been inactive in using their program income are required to return their program income to the State. The State will use program income reports submitted by local governments and/or other information obtained from local governments to determine if they have been active or inactive in using their program income. Local governments that have an obligated/approved application to use their program income to fund at least one project in the previous 24 months will be considered active. Local governments that have not obtained approval for a project to utilize their program income for 24 months will be considered inactive.

Furthermore, U.S. Department of Treasury regulations require that CDBG program income cash balances on hand be expended on any active CDBG grant being administered by a grantee before additional federal CDBG funds are requested from the Office of Community and Rural Affairs. These US Treasury regulations apply to projects funded both by IHCD and the Office of Community and Rural Affairs. Eligible applicants with CDBG program income should strive to close out all active grant projects presently being administered before seeking additional CDBG assistance from the Office of Community and Rural Affairs or IHCD.

Eligible applicants with CDBG program income should contact the Office of Community and Rural Affairs at (317) 232-1703 for clarification before submitting an application for CDBG financial assistance.

## **METHOD OF DISTRIBUTION**

The choice of activities on which the State (Office of Community and Rural Affairs) CDBG funds are expended represents a determination by Office of Community and Rural Affairs and eligible units of general local government, developed in accordance with the Department's CDBG program design and procedures prescribed herein. The eligible activities enumerated in the following Method of Distribution are eligible CDBG activities as provided for under Section 105(a) of the Federal Act, as amended.

All projects/activities funded by the State (Office of Community and Rural Affairs) will be made on a basis which addresses one (1) of the three (3) national objectives of the Small Cities CDBG Program as prescribed under Section 104(b)(3) of the Federal Act and 24 CFR 570.483 of implementing regulations promulgated by HUD. CDBG funds will be distributed according to the following Method of Distribution (program descriptions):

### **A. Housing Program: \$2,835,387**

The State (Office of Community and Rural Affairs) has contracted with the Indiana Housing & Community Development Authority (IHCD) to administer funds allocated to the State's Housing Program. The Indiana Housing & Community Development Authority will act as the administrative agent on behalf of the Indiana Office of Community and Rural Affairs. Please refer to the Indiana Housing & Community Development Authority's portion of this FY 2016 Consolidated Plan for the method of distribution of such subcontracted CDBG funds from the Office of Community and Rural Affairs to the IHCD.

### **B. Stellar Communities Program: \$ 4,000,000**

The State of Indiana will set aside \$4,000,000 of its FY 2016 CDBG funds for the Stellar Communities Program. Indiana's Stellar Communities Program is a collaborative effort of the Office of Community and Rural Affairs (OCRA), the Indiana Housing and Community Development Authority (IHCD), and the Indiana Department of Transportation (INDOT). The Stellar Communities Program is seeking to engage two communities to achieve a three-year revitalization strategy that will leverage unified state investment and funding from the partnering agencies to complete projects comprehensively. In the revitalization strategy communities will identify areas of interest and types of projects, produce a schedule to complete projects, produce cost estimates, identify local match amounts, sources, and additional funding resources, indicate the level of community impact, and describe the significance each project will have on the overall comprehensive revitalization of the community. From this revitalization strategy, communities will produce a three-year community investment plan which will identify capital and quality of life projects to be completed during that period.

Evaluation and selection of the final two communities to the Stellar Communities Program will be based on:

- Summary of Comprehensive Community Revitalization Strategy
- Identify at least one project to be completed in each of the 3 program years. The total number of projects is solely limited to the community's ability to successfully complete the projects;
- Identify/document project cost estimates, local match amounts and sources, and additional funding resources.

- Completion of the site visit checklist from the resource team.
- Document and support the level of need for each project and the significance of each project in the overall revitalization efforts within the community;
- Capacity of the applicant to administer the funds;
- The long-term viability of the strategic community investment plan;

All projects funded by OCRA will be eligible for funding under a national objective of the Federal Act and requirements of 24 CFR 570.208 and 24 CFR 570.483 of applicable HUD regulations.

All projects funded by IHCD with CDBG funds will be eligible for funding under a national objective of the Federal Act and requirements of 24 CFR 570.208 and 24 CFR 570.483 of applicable HUD regulations. All projects funded by IHCD with HOME, ESG and/or HOPWA funds will meet the specific requirements set forth by those programs.

### **C. Planning Fund: \$ 1,428,483**

The State (Office of Community and Rural Affairs) will set aside \$1,428,483 of its FY 2016 CDBG funds for planning-only activities, which are of a project-specific nature. The Office of Community and Rural Affairs will make planning-only grants to units of local government to carry out planning activities eligible under 24 CFR 570.205 of applicable HUD regulations. The Office of Community and Rural Affairs will award such grants on a competitive basis and grant the Office of Community and Rural Affairs will review applications monthly. The Office of Community and Rural Affairs will give priority to applications having planning activities designed to assist the applicable unit of local government in meeting its community development needs by reviewing all possible sources of funding, not simply the Office of Community and Rural Affairs' grant programs..

CDBG-funded planning costs will exclude final engineering and design costs related to specific activities which are eligible activities/costs under 24 CFR 570.201-204.

The specific threshold criteria and basis for project point awards for PL grant awards are provided in Attachment D hereto. The Planning Fund (PL) Program shall have a maximum grant amounts as follows:

- Environmental infrastructure studies are limited as follows:
  - \$35,000 for a study on a single utility,
  - \$45,000 for a study on two utilities, and
  - \$50,000 for a master utility study (water, wastewater, and storm water).
- Dam or Levee System Evaluations will be limited to \$75,000.
- Comprehensive plans are limited as follows.
  - Populations over 10,000 are limited to \$50,000, and
  - Populations under 10,000 are limited to \$40,000
- Downtown revitalization plans are limited as follows:
  - Populations over 2,000 are limited to \$40,000, and
  - Populations under 2,000 are limited to \$30,000
- Economic development plans are limited to \$40,000.
- Public facilities plans will be limited to \$20,000.
- Historic preservation plans will be limited to \$20,000.
- Environmental Remediation Plan grant amounts will be determined by OCRA on a case by case basis.

For the PL Program specifically, the amount of CDBG funds granted will be based on a \$5,000 cost per project beneficiary. The specific threshold criteria and basis for project point awards for grant awards are provided in Attachment D hereto.

### **D. Main Street Revitalization Program: \$1,500,000**

The Office of Community and Rural Affairs will award Main Street Revitalization Program (MSRP) grants to

eligible applicants to assist Indiana communities with activities intended to revitalize their downtown area. Each applicant must meet the following prerequisites:

- 1) Have a designated Indiana Main Street Organization;
- 2) The Main Street Organization is in good standing for meeting all the reporting requirements;
- 3) The Main Street Organization has attended all required workshops associated with the Indiana Main Street Program during past year;
- 4) The Main Street organization is functioning within the Main Street 4 Point Approach of Organization, Design, Economic Restructuring, and Promotion;
- 5) The Main Street organization has current Work Plans for each of its Committees that have been submitted to Indiana Main Street;
- 6) The Main Street Organization has a business recruitment/retention plan that is approved by the Indiana Main Street Program;
- 7) The project must be part of the Main Street Organization's overall strategy;
- 8) The Community has completed a downtown revitalization plan within the past five years that meets OCRA's Minimum Technical Requirements.

Applications will be accepted and awards will be made on a competitive basis. The specific threshold criteria and basis for project point awards for MSRP grant awards are provided in Attachment E hereto. The Main Street Revitalization Program (MSRP) shall have a maximum grant amount of \$500,000.

For the MSRP Program specifically, the amount of CDBG funds granted will be based on a \$5,000 cost per project beneficiary.

**G. Wastewater/Drinking Water Improvements Program: \$ 8,000,000**

The State of Indiana will set aside \$8,000,000 of its FY 2016 CDBG funds for the Wastewater Drinking Water (WDW) Improvements Program.

Applications will be accepted and awards made on a competitive basis one time per year. The Wastewater/Drinking Water Improvements Program (WDW) shall have a maximum grant amount according to the schedules below:

**Wastewater  
Projects Under \$1 million in total project costs**

Maximum Grant Amounts	Rates for 4,000 gallons		
	User Rates (Over \$50)	User Rates (\$30 to \$50)	User Rates (Under \$30)
Tier III – LMI% 62.0 and higher	\$600,000	\$550,000	\$500,000
Tier II – LMI% 57.0 to 61.9	\$550,000	\$500,000	\$450,000
Tier I – LMI% 51.0 to 56.9	\$500,000	\$450,000	\$400,000

**Wastewater  
Projects Over \$1 million in total project costs**

Maximum Grant Amounts	Rates for 4,000 gallons		
	User Rates (Over \$45)	User Rates (\$25 to \$45)	User Rates (Under \$25)
Tier III – LMI% 62.0 and higher	\$700,000	\$650,000	\$600,000
Tier II – LMI% 57.0 to 61.9	\$650,000	\$600,000	\$550,000
Tier I – LMI% 51.0 to 56.9	\$600,000	\$550,000	\$500,000

**Drinking Water  
Projects Under \$1 million in total project costs**

Maximum Grant Amounts	Rates for 4,000 gallons		
	User Rates (Over \$45)	User Rates (\$25 to \$45)	User Rates (Under \$25)
Tier III – LMI% 62.0 and higher	\$600,000	\$550,000	\$500,000
Tier II – LMI% 57.0 to 61.9	\$550,000	\$500,000	\$450,000

Tier I – LMI% 51.0 to 56.9	\$500,000	\$450,000	\$400,000
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**Drinking Water  
Projects Over \$1 million in total project costs**

Maximum Grant Amounts	Rates for 4,000 gallons		
	User Rates (Over \$45)	User Rates (\$25 to \$45)	User Rates (Under \$25)
Tier III – LMI% 62.0 and higher	\$700,000	\$650,000	\$600,000
Tier II – LMI% 57.0 to 61.9	\$650,000	\$600,000	\$550,000
Tier I – LMI% 51.0 to 56.9	\$600,000	\$550,000	\$500,000

Applications will be accepted and awards will be made on a competitive basis. The specific threshold criteria and basis for project point awards for WWP grant awards are provided in Attachment F hereto.

For the WDW Program specifically, the amount of CDBG funds granted will be based on a \$5,000 cost per project beneficiary.

All projects funded by OCRA will be eligible for funding under a national objective of the Federal Act and requirements of 24 CFR 570.208 and 24 CFR 570.483 of applicable HUD regulations.

**H. Blight Clearance Program: \$1,400,000**

Indiana’s Comprehensive Site Redevelopment Program (CSRP) is a collaborative effort between the Office of Community and Rural Affairs (OCRA) and the Indiana Finance Authority’s (IFA) Brownfield Program. The CSRP funding strategy will leverage funding from the partnering agencies to address comprehensive Brownfield remediation and clearance projects.

The State of Indiana will to set aside \$1,400,000 of its FY 2016 CDBG funds for the competitive Blight Clearance Program (BCP) portion of the Comprehensive Site Redevelopment Program (CSRP). Applications will be accepted and awards will be made in a single competitive round. The specific threshold criteria and basis for project point awards for BCP grant awards are provided in Attachment G hereto. The Blight Clearance Program (BCP) shall have a maximum grant amount of \$350,000.

Environmental assessments and studies for the CSRP program will be applied for through the Planning Program.

All projects funded by OCRA will be eligible for funding under a national objective of the Federal Act and requirements of 24 CFR 570.208 and 24 CFR 570.483 of applicable HUD regulations.

**I. Public Facilities Program: \$3,500,000**

The State of Indiana will to set aside \$3,500,000 of its FY 2016 CDBG funds for the Public Facilities Program (PFP).

Applications will be accepted and awards will be made on a competitive basis. The specific threshold criteria and basis for project point awards for PFP grant awards are provided in Attachment H hereto.

For the PFP specifically, the amount of CDBG funds granted will be based on a \$5,000 cost per project beneficiary. That maximum grant award for the Public Facilities Program is \$500,000.

All projects funded by OCRA will be eligible for funding under a national objective of the Federal Act and requirements of 24 CFR 570.208 and 24 CFR 570.483 of applicable HUD regulations.

**J. Stormwater Improvements Program: \$3,500,000**

The State of Indiana will set aside \$3,500,000 of its FY 2016 CDBG funds for the Stormwater Improvements Program (SIP).

Applications will be accepted and awards will be made on a competitive basis. The specific threshold criteria and basis for project point awards for SIP grant awards are provided in Attachment I hereto.

For the SIP Program specifically, the amount of CDBG funds granted will be based on a \$5,000 cost per project beneficiary. That maximum grant award for the Stormwater Improvements Program is \$500,000.

All projects funded by OCRA will be eligible for funding under a national objective of the Federal Act and requirements of 24 CFR 570.208 and 24 CFR 570.483 of applicable HUD regulations.

#### **K. Workforce Development Program: \$1,250,000**

The Office of Community and Rural Affairs (OCRA) will set aside \$1,250,000 of its FY 2016 CDBG funds for workforce development and skills training activities. The OCRA will make these grants to units of local government to carry out activities eligible under 24 CFR 570.201(e) of applicable HUD regulations.

Applications will be accepted and awards will be made on a competitive basis. To be eligible for WDP assistance, a public service must be either a new service or a quantifiable increase in the level of an existing service above that which has been provided by or on behalf of the unit of general local government (through funds raised by the unit or received by the unit from the State) in the 12 calendar months before the submission of the action plan. The OCRA will give priority to applications having a proven need and regional impact.

Eligible activities for the Workforce Development Program include:

- Sector-based strategies focusing on a specific need in the community/region (welding, heavy equipment operator, etc)
- Problem-focused strategies (life-skills, interviewing, basic math, etc.)

The specific threshold criteria and basis for project award for WDP grants are provided in Attachment J hereto. The Workforce Development (WDP) Program shall have a maximum grant amount of \$250,000.

Local match contribution of at least 20% of total program costs will be required.

#### **L. Section 108 Loan Program: Up to \$80 million**

During FY 2016, the State of Indiana proposes to pledge up to \$80,000,000.00 of its present and future allocation(s) of Small Cities CDBG funds as security for Section 108 loan guarantees provided for under Subpart M of 24 CFR Part 570 (24 CFR 570.700). Applications may be submitted at any time during the year, as long as funds are available from HUD. The state may enter into loan guarantee agreements in support of projects sponsored by an individual local government. Project must meet minimum criteria with respect to equity, collateral and underwriting standards. The CDBG Loan Guarantee Program (Section 108 Program) is an economic and community development financing tool authorized under Section 108 of Title I of the Housing and Community Development Act of 1974, as amended. The program provides a method of assisting non-entitlement local governments with certain unique and large-scale economic development projects that cannot proceed without the loan guarantee. In order to be eligible a project must meet all applicable CDBG requirements and result in significant employment opportunities and/or benefits for low- and moderate-income persons. Unlike the traditional CDBG Program, the Section 108 Program does not operate through assistance from the Office of Community and Rural Affairs (OCRA) or Indiana Housing and Community Development Authority. Rather, funds are raised through OCRA's "Pledge of Grants" to the U.S. Department of Housing and Urban Development (HUD) in order to obtain a federal guarantee of notes issued by the local government. The federally guaranteed notes are sold into private markets through public offerings conducted by HUD. By approving the project, a State pledges its future CDBG funds as the ultimate repayment source should a Section 108 loan default. The State's participation in the Section 108 program does not involve a pledge of Indiana's full faith and credit nor does it commit any funding to the local government. HUD makes the ultimate approval or denial of the federal guarantee.

Only non-entitlement communities that do not receive direct allocations of Community Development Block Grant from the U.S. Department of Housing and Urban Development may apply to the State of Indiana's Community Enhancement and Economic Development Fund, or CEED Fund, and applications for loans from the CEED fund may be only for the project types listed in the CEED Loan Program Guidelines. The amount of CEED financing that an eligible public entity may receive is limited to \$1,000,000-\$7,000,000.

**M. The Urgent Need Fund: \$0**

The Urgent Need Fund will be available to eligible applicants on a continuing basis. These activities must be eligible for funding under the "urgent need" national objective of the Federal Act and requirements of 24 CFR 570.208 and 24 CFR 570.483 of applicable HUD regulations.

The Urgent Need Fund will be available to eligible applicants to meet an imminent threat to the health and safety of local populations. The grants may be funded as made available through the Public Facilities Program or reversions when not budgeted from the annual allocation. Special selection factors include need, proof of recent threat of a catastrophic nature, statement of declared emergency and inability to fund through other means. Projects will be developed with the assistance of the Office of Community and Rural Affairs as a particular need arises. To be eligible, these projects and their activities must meet the "urgent need" national objective of Section 104(b)(3) of the Federal Act. Generally, projects funded are those, which need immediate attention and are, therefore, inappropriate for consideration under OCRA's regular programs. The types of projects, which typically receive funding, are municipal water systems (where the supply of potable water has been threatened by severe weather conditions) and assistance with demolition or cleanup after a major fire, flood, or other natural disaster. Although all projects will be required to meet the "urgent need" national objective, the Office of Community and Rural Affairs may choose to actually fund the project under one of the other two national objectives, if it deems it expedient to do so. Applicants must adequately document that other financial resources are not available to meet such needs pursuant to Section 104(b)(3) of the Federal Act and 24 CFR 570.483 of HUD regulations.

Only that portion of a project, which addresses an immediate need, should be addressed. This is particularly true of municipal water or sewer system projects, which tend to need major reinvestment in existing plants or facilities, in addition to the correction of the immediate need. The amount of grant award is determined by the individual circumstances surrounding the request for emergency funds. A community may be required to provide a match through cash, debt or provision of employee labor.

The eligibility of any project is at the full discretion of the Office of Community and Rural Affairs.

**N. Technical Assistance Set-aside: \$280,000**

Pursuant to the federal Housing and Community Development Act (Federal Act), specifically Section 106(d)(5), the State of Indiana is authorized to set aside up to one percent (1%) of its total allocation for technical assistance activities. The amount set aside for such Technical Assistance in the State's FY 2016 Consolidated Plan is \$280,000, which constitutes approximately one-percent (1%) of the State's FY 2016 CDBG allocation of \$27,990,000. The State of Indiana reserves the right to set aside up to one percent (1%) of open prior-year funding amounts for the costs of providing technical assistance on an as-needed basis.

The amount set aside for the Technical Assistance Program will not be considered a planning cost as defined under Section 105(a)(12) of the Federal Act or an administrative cost as defined under Section 105(a)(13) of the Federal Act. Accordingly, such amounts set aside for Technical Assistance will not require matching funds by the State of Indiana. The Department reserves the right to transfer a portion or all of the funding set aside for Technical Assistance to another program hereunder as deemed appropriate by the Office of Community and Rural Affairs, in accordance with the "Program Amendments" provisions of this document. The Technical Assistance Program is designed to provide, through direct Office of Community and Rural Affairs staff resources or by contract, training and technical assistance to units of general local government, nonprofit and for-profit entities relative to community and economic development initiatives, activities and associated project management requirements.

**1. Distribution of the Technical Assistance Program Set-aside:** Pursuant to HUD regulations and policy memoranda, the Office of Community and Rural Affairs may use alternative methodologies for delivering technical assistance to units of local government and nonprofits to carry out eligible activities, to include:

- a. Provide the technical assistance directly with Office of Community and Rural Affairs or other State staff;
- b. Hire a contractor to provide assistance;
- c. Use sub-recipients such as Regional Planning Organizations as providers or securers of the assistance;
- d. Directly allocate the funds to non-profits and units of general local governments to secure/contract for technical assistance.
- e. Pay for tuition, training, and/or travel fees for specific trainees from units of general local governments and nonprofits;
- f. Transfer funds to another state agency for the provision of technical assistance; and,
- g. Contracts with state-funded institutions of higher education to provide the assistance.

**2. Ineligible Uses of the Technical Assistance Program Set-aside:** The 1% set-aside may not be used by the Office of Community and Rural Affairs for the following activities:

- a. Local administrative expenses not related to community development;
- b. Any activity that cannot be documented as meeting a technical assistance need;
- c. General administrative activities of the State not relating to technical assistance, such as monitoring state grantees, rating and ranking State applications for CDBG assistance, and drawing funds from the Office of Community and Rural Affairs; or,
- d. Activities that are meant to train State staff to perform state administrative functions, rather than to train units of general local governments and non-profits.

**O. Administrative Funds Set-aside: \$660,000**

The State (Office of Community and Rural Affairs) will set aside up to \$660,000 of its FY 2016 CDBG funds for payment of costs associated with administering its State Community Development Block Grant (CDBG) Program (CFDA Number 14.228). This amount (\$660,000) constitutes two-percent (2%) of the State's FY 2016 CDBG allocation (\$555,548), plus an amount of \$100,000 ( $\$27,990,000 \times 0.02 = \$559,800 + \$100,000 = \$660,000$ ). The amount constituted by the 2% set aside (\$555,548) is subject to the \$1-for-\$1 matching requirement of HUD regulations. The \$100,000 supplement is not subject to state match. These funds will be used by the Office of Community and Rural Affairs for expenses associated with administering its State CDBG Program, including direct personal services and fringe benefits of applicable Office of Community and Rural Affairs staff, as well as direct and indirect expenses incurred in the proper administration of the state's program and monitoring activities respective to CDBG grants awarded to units of local government (i.e. telephone, travel, services contractual, etc.). These administrative funds will also be used to pay for contractors hired to assist the Office of Community and Rural Affairs in its consolidated planning activities.

**PRIOR YEARS' METHODS OF DISTRIBUTION**

This Consolidated Plan, statement of Method of Distribution is intended to amend all prior Consolidated Plans for grant years where funds are still available to reflect the new program designs. The Methods of Distribution described in this document will be in effect commencing on July 1, 2016, and ending June 30, 2017, unless subsequently amended, for all FY 2016 CDBG funds as well as remaining residual balances of previous years' funding allocations, as may be amended from time to time subject to the provisions governing "Program Amendments" herein. The existing and amended program budgets for each year are outlined below (administrative fund allocations have not changed and are not shown below). Adjustments in the actual dollars may occur as additional reversions become available.

In the case that prior years' funds should become available, they will be placed in any of the currently open programs and become subject to the requirements and allowances set forth in this plan. Non-expended funds, which revert from the financial settlement of projects funded from other programs, will be placed in any open program for use in that ongoing program.

**PROGRAM APPLICATION**

The Planning Fund/Program (PL) will be conducted through a single-stage, continuous application process throughout the program year. The application process for the Stellar Communities Program, the Main Street Revitalization Program (MSRP) and the Workforce Development Program (WDP) will be a single competitive application process. The application process for the Wastewater/Drinking Water Program (WDW), Public

Facilities Program (PFP), Stormwater Improvements Program (SIP), and Blight Clearance Program (BCP) will be competitive application process held twice in calendar year.

Eligible applicants will first submit a short program proposal or letter of intent for such grants. After submitting proposal, eligible projects under the Federal Act will be invited to submit a full application. For each program, the full application will be reviewed and evaluated. The Office of Community and Rural Affairs, as applicable, will provide technical assistance to the communities in the development of proposals and full applications.

An eligible applicant may submit only one application per cycle, per program. Additional applications may be submitted under the other state programs. The Office of Community and Rural Affairs reserves the right to negotiate Planning-Only grants with applicants for applications lacking a credible readiness to proceed on the project or having other planning needs to support a construction project.

## **OTHER REQUIREMENTS**

While administrative responsibility for the Small Cities CDBG program has been assumed by the State of Indiana, the State is still bound by the statutory requirements of the applicable legislation passed by Congress, as well as federal regulations promulgated by the U. S. Department of Housing and Urban Development (HUD) respective to the State's CDBG program as codified under Title 24, Code of the Federal Register. HUD has passed on these responsibilities and requirements to the State and the State is required to provide adequate evidence to HUD that it is carrying out its legal responsibilities under these statutes.

As a result of the Federal Act, applicants who receive funds through the Indiana Office of Community and Rural Affairs selection process will be required to maintain a plan for minimizing displacement of persons as a result of activities assisted with CDBG funds and to assist persons actually displaced as a result of such activities. Applicants are required to provide reasonable benefits to any person involuntarily and permanently displaced as a result of the use of assistance under this program to acquire or substantially rehabilitate property. The State has adopted standards for determining reasonable relocation benefits in accordance with HUD regulations.

CDBG "Program Income" may be generated as a result of grant implementation. The State of Indiana may enter into an agreement with the grantee in which program income is retained by the grantee for eligible activities. Federal guidelines require that program income be spent prior to requesting additional draw downs. Expenditure of such funds requires prior approval from the Office of Community and Rural Affairs (OCRA). The State (Office of Community and Rural Affairs) will follow HUD regulations set forth under 24 CFR 570.489(e) respective to the definition and expenditure of CDBG Program Income.

All statutory requirements will become the responsibility of the recipient as part of the terms and conditions of grant award. Assurances relative to specific statutory requirements will be required as part of the application package and funding agreement. Grant recipients will be required to secure and retain certain information, provide reports and document actions as a condition to receiving funds from the program. Grant management techniques and program requirements are explained in the OCRA's CDBG Grantee Implementation Manual, which is provided to each grant recipient.

Revisions to the Federal Act have mandated additional citizen participation requirements for the State and its grantees. The State has adopted a written Citizen Participation Plan, which is available for interested citizens to review. Applicants must certify to the State that they are following a detailed Citizen Participation Plan which meets Title I requirements. Technical assistance will be provided by the Office of Community and Rural Affairs to assist program applicants in meeting citizen participation requirements.

The State has required each applicant for CDBG funds to certify that it has identified its housing and community development needs, including those of low and moderate income persons and the activities to be undertaken to meet those needs.

## **INDIANA OFFICE OF COMMUNITY AND RURAL AFFAIRS (OCRA)**

The Indiana Office of Community and Rural Affairs intends to provide the maximum technical assistance possible for all of the programs to be funded from the CDBG program. Lieutenant Governor Sue Ellsperman heads the Office of Community and Rural Affairs. Principal responsibility for the CDBG program is vested in Kathleen Weissenberger, State CDBG Director. The Office of Community and Rural Affairs also has the

responsibility of administering compliance activities respective to CDBG grants awarded to units of local government.

Primary responsibility for providing “outreach” and technical assistance for the Stellar Communities Program, Main Street Revitalization Fund, Wastewater/Drinking Water Program, Public Facilities Program, Stormwater Improvements Program, Comprehensive Site Redevelopment Program, Workforce Development Program and the Planning Fund process resides with the Office of Community and Rural Affairs. Primary responsibility for providing “outreach” and technical assistance for the Housing award process resides with the Indiana Housing & Community Development Authority who will act as the administrative agent on behalf of the Indiana Office of Community and Rural Affairs.

The Business Office will provide internal fiscal support services for program activities, development of the Consolidated Plan and the CAPER. The Office of Community and Rural Affairs has the responsibilities for CDBG program management, compliance and financial monitoring of all CDBG programs. The Indiana State Board of Accounts pursuant to 2 CFR 200 will conduct audits. Potential applicants should contact the Office of Community and Rural Affairs with any questions or inquiries they may have concerning these or any other programs operated by the Office of Community and Rural Affairs.

Information regarding the past use of CDBG funds is available at the:

**Indiana Office of Community and Rural Affairs  
State CDBG Director  
One North Capitol, Suite 600  
Indianapolis, Indiana 46204-2288  
Telephone: 1-800-824-2476  
FAX: (317) 233-6503**

**DEFINITIONS**

**Low and moderate income** - is defined as 80% of the median family income (adjusted by size) for each county. For a county applicant, this is defined as 80% of the median income for the state. The income limits shall be as defined by the U. S. Department of Housing and Urban Development Section 8 Income Guidelines for “low income families.” Certain persons are considered to be “presumptively” low and moderate income persons as set forth under 24 CFR 570.208(a)(2); inquiries as to such presumptive categories should be directed to the OCRA’s Grants Management Office, Attention: Ms. Beth Goeb at (317) 232-8831.

**Matching funds** - local public or private sector in-kind services, cash or debt allocated to the CDBG project. The level of local matching funds required for CDBG projects is either ten-percent (10%) or twenty-percent (20%), based on program, of the **total estimated project costs**. This percentage is computed by adding the proposed grant amount and the local matching funds amount, and dividing the local matching funds amount by the total sum of the two amounts. The definition of match includes a maximum of 5% pre-approved and validated in-kind contributions. The balance of the match requirement must be in the form of either cash or debt. Any in-kind over and above the specified 5% may be designated as local effort. Other funds provided to applicants by the Office of Community and Rural Affairs are not eligible for use as matching funds.

**Letter of Intent (LOI) (synonymous with “proposal” or “pre-application”)** - A document submitted by a community which briefly outlines the proposed project, the principal parties, and the project budget and how the proposed project will meet a goal of the Federal Act. If acceptable, the community may be invited to submit a full application.

**Reversions** - Funds placed under contract with a community but not expended for the granted purpose because expenses were less than anticipated and/or the project was amended or canceled and such funds were returned to the Office of Community and Rural Affairs upon financial settlement of the project.

**Slums or Blight** - an area/parcel which: (1) meets a definition of a slum, blighted, deteriorated, or deteriorating area under state or local law (Title 36-7-1-3 of Indiana Code); and (2) meets the requirements for “area basis” slum or blighted conditions pursuant to 24 CFR 570.208(b)(1) and 24 CFR 570.483(c)(1), or “spot basis” blighted conditions pursuant to 24 CFR 570.208(b)(2) and 24 CFR 570.483(c)(2).

**Urgent Need** - is defined as a serious and immediate threat to health and welfare of the community. The Chief Elected Official must certify that an emergency condition exists and requires immediate resolution and that alternative sources of financing are not available. An application for CDBG funding under the “urgent need” CDBG national objective must adhere to all requirements for same set forth under 24 CFR 570.208(c) and 24 CFR 570.483(d).

**DISPLACEMENT PLAN**

1. The State shall fund only those applications, which present projects and activities, which will result in the displacement of as few persons or businesses as necessary to meet the goals and objectives of the state and local CDBG-assisted program.
2. The State will use this criterion as one of the guidelines for project selection and funding.
3. The State will require all funded communities to certify that the funded project is minimizing displacement.
4. The State will require all funded communities to maintain a local plan for minimizing displacement of persons or businesses as a result of CDBG funded activities, pursuant to the federal Uniform Relocation and Acquisitions Policies Act of 1970, as amended.
5. The State will require that all CDBG funded communities provide assistance to all persons displaced as a result of CDBG funded activities.
6. The State will require each funded community to provide reasonable benefits to any person involuntarily and permanently displaced as a result of the CDBG funded program.

## GENERAL SELECTION CRITERIA

The Office of Community and Rural Affairs (OCRA) will consider the following general criteria when evaluating a project proposal. Although projects will be reviewed for this information at the proposal stage, no project will be eliminated from consideration if the criteria are not met. Instead, the community will be alerted to the problem(s) identified. Communities must have corrected any identified deficiencies by the time of application submission for that project to be considered for funding.

### **A. General Criteria (all programs - see exception for program income and housing projects through the IHCD in 7 below):**

1. The applicant must be a legally constituted general purpose unit of local government and eligible to apply for the state program.
2. The applicant must possess the legal capacity to carry out the proposed program.
3. If the applicant has previously received funds under CDBG, they must have successfully carried out the program. An applicant must not have any overdue closeout reports, State Board of Accounts audit findings or unresolved OCRA/IHCD monitoring findings (where the community is responsible for resolution.) Any determination of "overdue" is solely at the discretion of the Indiana Office of Community and Rural Affairs.
4. An applicant must not have any overdue CDBG semi-annual Grantee Performance Reports, subrecipient reports or other reporting requirements of the OCRA/IHCD. Any determination of "overdue" is solely at the discretion of the Indiana Office of Community and Rural Affairs.
5. The applicant must clearly show the manner in which the proposed project will meet one of the three national CDBG objectives and meet the criteria set forth under 24 CFR 570.483.
6. The applicant must show that the proposed project is an eligible activity under the Act.
7. The applicant must first encumber/expend all CDBG program income receipts before applying for additional grant funds from the Office of Community and Rural Affairs; EXCEPTION – these general criteria will not apply to applications made directly to the Indiana Housing & Community Development Authority (IHCD) for CDBG-funded housing projects.
8. To be eligible to apply at the time of application submission, an applicant must not have any:
  - a. Overdue grant reports, sub-recipient reports or project closeout documents; or
  - b. More than three (3) open or pending CDBG grant (Indiana cities and incorporated towns), or four (4) open or pending CDBG grants (Indiana counties) from OCRA;
  - c. For those applicants with an open MSRP, WDW, PFP, SIP or BCP a "Notice of Release of Funds and Authorization to Incur Costs" must have been issued for the construction activities under the open CFF, MSRP, WDW, PFP, SIP or BCP contract, and a contract for construction of the principal (largest funding amount) construction line item (activity) must have been executed prior to the deadline established by OCRA for receipt of applications for funding.
  - d. For those applicants who have open Planning Fund grants, the community must have final plan approved by the Office of Community and Rural Affairs prior to submission of MSRP, SIP, WDW, PFP, CSRP or WDP application for the project.
9. The cost/beneficiary ratio for all CDBG funds will be maintained at \$5,000. Housing related projects are to be submitted directly to the Indiana Housing & Community Development Authority (IHCD) under its programs.

10. Required leveraging based on program (as measured against the CDBG project, see definitions) must be proposed. The Indiana Office of Community and Rural Affairs may rule on the suitability and eligibility of such leveraging.
11. The applicant may only submit one proposal or application per round per program. Counties may submit either for their own project or an “on-behalf-of” application for projects of other eligible applicants within the county. However, no application will be invited from an applicant where the purpose is clearly to circumvent the “one application per round” requirement for other eligible applicants.
12. The application must be complete and submitted by the announced deadline.

**C. Housing Programs: Refer to Method of Distribution for Indiana Housing & Community Development Authority within this FY 2016 Consolidated Plan**

**GRANT EVALUATION CRITERIA  
Planning Grant Program (PL)  
750 POINTS TOTAL**

Planning Grant (PL) applications must achieve a minimum score of 450 points (60%) to be eligible for award.

\*Planning grants do not count toward a community's maximum number of open grants.

**NATIONAL OBJECTIVE SCORE (200 POINTS):**

Depending on the National Objective to be met by the project, one of the following two mechanisms will be used to calculate the score for this category.

**1. National Objective = Benefit to Low- and Moderate-Income Persons:** 200 points maximum awarded according to the percentage of low- and moderate-income individuals to be served by the project. The total points given are computed as follows:

$$\text{National Objective Score} = \% \text{ Low/Mod Beneficiaries} \times 2.5$$

The point total is capped at 200 points or 80% low/moderate beneficiaries, i.e., a project with 80% or greater low/moderate beneficiaries will receive 200 points. Below 80% benefit to low/moderate-income persons, the formula calculation will apply.

**2. National Objective = Prevention or Elimination of Slums or Blight:** 200 points maximum awarded based on the characteristics listed below. The total points given are computed as follows:

$$\text{National Objective Score} = (\text{Total of the points received in each category below}) \times 2.5$$

- \_\_\_ Applicant has a Slum/Blight Resolution for project area (50 pts.)
- \_\_\_ The project site is a brownfield\* (10 pts.)
- \_\_\_ The building or district is listed on the Indiana or National Register of Historic Places\*\* (10 pts.)
- \_\_\_ The building or district is eligible for listing on the Indiana or National Register of Historic Places\*\* (10 pts.)
- \_\_\_ The building is on the Historic Landmarks Foundation of Indiana's "10 Most Endangered List" (15 pts.)

\* The State of Indiana defines a brownfield as an industrial or commercial property that is abandoned, inactive, or underutilized, on which expansion or redevelopment is complicated due to actual or perceived environmental contamination.

\*\*Project may either be listed on or eligible for listing on the Indiana or National Register of Historic Places.

**Both cannot be checked.**

### **COMMUNITY DISTRESS FACTORS (175 POINTS):**

Various factors are used to determine the distress of a community. IOCRA has partnered with Stats Indiana, an Indiana University entity to analyze and calculate the distress of Indiana's small cities, towns, counties and townships. Factors used to calculate the Community Distress points used for CDBG scoring include:

**Percentage of Households with Income under Poverty Level**

**Median Household Income**

**Percent of Housing Units that are Vacant**

**Median Home Value**

**Unemployment Rate**

**Labor Force Participation**

Local government scores, which are updated and published annually, can be found at: [www.stats.indiana.edu](http://www.stats.indiana.edu).

### **LOCAL MATCH CONTRIBUTION (50 POINTS):**

A maximum of 50 points based on the percentage of local funds devoted to the project. This total is determined as follows:

$$\text{Total Match Points} = \% \text{ Eligible Local Match} \times 1$$

The points total is capped at 50 points or 50% match, i.e., a project with 50% match or greater will receive 50 points. Below 50% match, the formula calculation will apply.

Eligible local match can be local cash, debt or in-kind sources. Federal, state, and local government grants are considered eligible match. In-kind sources may provide eligible local match for the project, but the amount that can be counted as local match is limited to 5% of the total project budget or a maximum of \$25,000. Use of in-kind donations as eligible match requires approval from the Indiana Office of Community and Rural Affairs, Division approximately 2 weeks prior to application submission (deadline will be announced each round).

### **PROJECT DESIGN FACTORS (300 POINTS):**

300 points maximum awarded according to the evaluation in three areas:

**Project Description** – is the project clearly defined as to determine eligibility? – 50 points

**Project Need** - is the community need for this project clearly documented? – 125 points

**Financial Impact** - why is grant assistance necessary to complete this project? – 125 points

The points in these categories are awarded by the OCRA review team when evaluating the projects.

**Applicants should address all Project Development Issues associated with their project type.** Applicants should work with their OCRA community liaison to identify ways to increase their project's scores in these areas.

### **LEVERAGING PHILANTHROPIC CAPITAL (25 POINTS):**

Points are assigned based on Philanthropic contribution as a percentage of total project costs.

0- ½ %	0 pts
½ - 1%	10 pts
1-1½%	15 pts
1 ½ -2%	20 pts
2%+	25 pts

### **POINTS REDUCTION POLICY:**

It is the policy of OCRA not to fund more than one phase or component of a single project type in different funding rounds. This applies to all project types, although it is particularly relevant to utility projects. If a community needs to phase a project in order to complete it, they should consider which phase would be most appropriate for CDBG assistance. Even if a community doesn't intentionally phase a project, OCRA will take into account previously awarded projects for the same project type. A Community that has previously been awarded a grant for the same project type will likely not be competitive and will be subject to the follow point reduction. This applies to all project types, although it is particularly relevant to utility projects.

0 – 7 years since previous funding – 50pts

#### **Example:**

Community submits and receives a PL award for a Master Utility Study in May 2009. When applying for a Water Utility Study in March of 2016, they would be subject to a point reduction of 50pts. In July of 2016 they would have no point reduction.

## **GRANT EVALUATION CRITERIA – 700 POINTS TOTAL Main Street Revitalization Program (MSRP)**

Main Street Revitalization Program applications (MSRP) must achieve a minimum score of 400 points to be eligible for award.

### **THRESHOLD REQUIREMENTS:**

Each applicant must meet the following prerequisites:

- 1) Have a designated Indiana Main Street Organization;
- 2) The Main Street Organization is in good standing for meeting all the reporting requirements;
- 3) The Main Street Organization has attended all required workshops associated with the Indiana Main Street Program during past year;
- 4) The Main Street organization is functioning within the Main Street 4 Point Approach of Organization, Design, Economic Restructuring, and Promotion;
- 5) The Main Street organization has current Work Plans for each of its Committees that have been submitted to Indiana Main Street;
- 6) The Main Street Organization has a business recruitment/retention plan that is approved by the Indiana Main Street Program;
- 7) The project must be documented as part of the Main Street Organization's overall strategy;
- 8) The Community has completed a downtown revitalization plan within the past five years that meets OCRA's Minimum Technical Requirements.

### **COMMUNITY DISTRESS FACTORS (175 POINTS):**

Various factors are used to determine the distress of a community. IOCRA has partnered with Stats Indiana, an Indiana University entity to analyze and calculate the distress of Indiana's small cities, towns, counties and townships. Factors used to calculate the Community Distress points used for CDBG scoring include:

**Percentage of Households with Income under Poverty Level**

**Median Household Income**

**Percent of Housing Units that are Vacant**

**Median Home Value**

**Unemployment Rate**

**Labor Force Participation**

Local government scores, which are updated and published annually, can be found at: [www.stats.indiana.edu](http://www.stats.indiana.edu).

### **LOCAL MATCH CONTRIBUTION (100 POINTS):**

A maximum of 100 points based on the percentage of local funds devoted to the project. This total is determined as follows:

$$\text{Total Match Points} = \% \text{ Eligible Local Match} \times 2$$

Eligible local match can be local cash, debt or in-kind sources. Federal, state, and local government grants are considered eligible match. In-kind sources may provide eligible local match for the project, but the amount that can be counted as local match is limited to 5% of the total project budget or a maximum of \$25,000. Use of in-kind donations as eligible match requires approval from the Indiana Office of Community and Rural Affairs, Grant Services Division approximately 2 weeks prior to application submission (deadline will be announced each round).

**MAIN STREET SCORE (50 POINTS):**

**Main Street Score:** 50 points maximum awarded based on the characteristics listed below. The total points given are computed as follows:

- \_\_\_ Community is designated as a Nationally Accredited Indiana Main Street Organization. (20 pts.)
- \_\_\_ The Main Street Organization has a long-term Strategic Plan. (10 pts.)
- \_\_\_ The district is listed on the Indiana or National Register of Historic Places\*\* (10 pts.)
- \_\_\_ The district is eligible for listing on the Indiana or National Register of Historic Places\*\* (5 pts.)
- \_\_\_ The Main Street Organization has a sustainability/fundraising plan in place. (5 pts.)

\*\*Project may either be listed on or eligible for listing on the Indiana or National Register of Historic Places. **Both cannot be checked.**

**PROJECT DESIGN FACTORS (300 POINTS):**

300 points maximum awarded according to the evaluation in three areas:

- Project Description** – is the project clearly defined as to determine eligibility? – 50 points
- Project Need** - is the community need for this project clearly documented? – 125 points
- Financial Impact** - why is grant assistance necessary to complete this project? – 125 points

The points in these categories are awarded by the OCRA review team when evaluating the projects. **Applicants should address all Project Development Issues associated with their project type.** Applicants should work with their OCRA community liaison to identify ways to increase their project’s scores in these areas.

**PROJECT SUSTAINABILITY (50 POINTS):**

A maximum of 50 points for the establishment of a (or documentation of existing) permanent Main Street Fund to be used for ongoing downtown revitalization activities such as a revolving loan program, grant program, events, etc.

- 0 points – under \$3,000 philanthropic fund
- 25 points - \$3,000-\$5,000 philanthropic fund
- 50 points - \$5,000 or higher philanthropic fund

**LEVERAGING PHILANTHROPIC CAPITAL (25 POINTS):**

Points are assigned based on Philanthropic contribution as a percentage of total project costs.

- 0- ½ % 0 pts
- ½ - 1% 10 pts
- 1-1½% 15 pts
- 1 ½ -2% 20 pts
- 2%+ 25 pts

## **POINTS REDUCTION POLICY:**

It is the policy of OCRA not to fund more than one phase or component of a single project. If a community needs to phase a project in order to complete it, they should consider which phase would be most appropriate for CDBG assistance. Even if a community doesn't intentionally phase a project, OCRA will take into account previously awarded projects for the same project type.

A Community that has previously been awarded a grant for the same project type will likely not be competitive and will be subject to the follow point reduction.

### **MSRP Point Reduction Policy**

0-7 years since previous funding – 50 pts

### **Example:**

Community submits and receives a MSRP award for a streetscape project in 2016. When applying for facade rehabilitation in 2022, they would be subject to a point reduction of 50 points. In 2023 they would have no point reduction.

## GRANT EVALUATION CRITERIA 600 POINTS TOTAL

Wastewater/Drinking Water Program (WDW) applications must achieve a minimum score of 300 points to be eligible for award.

### **COMMUNITY DISTRESS FACTORS (175 POINTS):**

Various factors are used to determine the distress of a community. IOCRA has partnered with Stats Indiana, an Indiana University entity to analyze and calculate the distress of Indiana's small cities, towns, counties and townships. Factors used to calculate the Community Distress points used for CDBG scoring include:

**Percentage of Households with Income under Poverty Level**

**Median Household Income**

**Percent of Housing Units that are Vacant**

**Median Home Value**

**Unemployment Rate**

**Labor Force Participation**

Local government scores, which are updated and published annually, can be found at: [www.stats.indiana.edu](http://www.stats.indiana.edu).

### **LOCAL MATCH CONTRIBUTION (100 POINTS):**

A maximum of 100 points based on the percentage of local funds devoted to the project. This total is determined as follows:

$$\text{Total Match Points} = \% \text{ Eligible Local Match} \times 1$$

The points total is capped at 100 points or 100% match, i.e., a project with 75% match will receive 75 points.

Eligible local match can be local cash, debt or in-kind sources. Federal, state, and local government grants are considered eligible match. In-kind sources may provide eligible local match for the project, but the amount that can be counted as local match is limited to 5% of the total project budget or a maximum of \$25,000. Use of in-kind donations as eligible match requires approval from the Indiana Office of Community and Rural Affairs, Grant Services Division approximately 2 weeks prior to application submission (deadline will be announced each round).

### **PROJECT DESIGN FACTORS (300 POINTS):**

300 points maximum awarded according to the evaluation in three areas:

**Project Description** – is the project clearly defined as to determine eligibility? – 50 points

**Project Need** - is the community need for this project clearly documented? – 125 points

**Financial Impact** - why is grant assistance necessary to complete this project? – 125 points

The points in these categories are awarded by the OCRA review team when evaluating the projects.

**Applicants should address all Project Development Issues associated with their project type.** Applicants should work with their OCRA community liaison to identify ways to increase their project's scores in these areas.

**FINANCIAL GAP (25 POINTS):**

A maximum of 25 points awarded per \$1.00 in financial gap.

**OCRA GAP CALCULATION**

- 1. Grant Amount Requested \_\_\_\_\_
- 2. Debt Coverage Factor \_\_\_\_\_  
(assume 25%)
- 3. Total Funds Needed \_\_\_\_\_  
(multiply line 1 by 1.25)
- 4. Amortization Constant       .00633        
(4.5% APR)
- 5. Monthly Payment \_\_\_\_\_  
(multiply line 3 by line 4)
- 6. O/M Cost Factor \_\_\_\_\_  
(multiply line 5 by .05)
- 7. Total Monthly Costs \_\_\_\_\_  
(add lines 5 and 6)
- 8. Number of Users \_\_\_\_\_
- 9. Monthly Rate Impact \_\_\_\_\_  
(divide line 7 by line 8)

The result on line 9 should give you the amount that your community would have to increase the monthly rate charged to each customer without grant assistance, given the above assumptions. This is the “gap”, which is the amount by which grant funds will reduce or “buy down” your utility rates. This amount added to the actual rates anticipated with OCRA grant funds will give you the rates needed “without OCRA grant funds”.

**POINTS REDUCTION POLICY:**

It is the policy of OCRA not to fund more than one phase or component of a single project type in different funding rounds. This applies to all project types, although it is particularly relevant to utility projects. If a community needs to phase a project in order to complete it, they should consider which phase would be most appropriate for CDBG assistance. Even if a community doesn’t intentionally phase a project, OCRA will take into account previously awarded projects for the same project type. A Community that has previously been awarded a grant for the same project type will likely not be competitive and will be subject to the follow point reduction.

0 – 7 years since previous funding – 50pts

**Example:**

Community submits and receives a CDBG award for a new water tower in 2016. When applying for a project consisting of replacing water lines in 2021, they would be subject to a point reduction of 50pts. In 2023 they would have no point reduction.

## GRANT EVALUATION CRITERIA 600 POINTS TOTAL

Blight Clearance Program (BCP) clearance/demotion applications are accepted in a single competitive round. All applications must achieve a minimum score of 360 points to be eligible for award.

### **COMMUNITY DISTRESS FACTORS (175 POINTS):**

Various factors are used to determine the distress of a community. IOCRA has partnered with Stats Indiana, an Indiana University entity to analyze and calculate the distress of Indiana's small cities, towns, counties and townships. Factors used to calculate the Community Distress points used for CDBG scoring include:

**Percentage of Households with Income under Poverty Level**

**Median Household Income**

**Percent of Housing Units that are Vacant**

**Median Home Value**

**Unemployment Rate**

**Labor Force Participation**

Local government scores, which are updated and published annually, can be found at: [www.stats.indiana.edu](http://www.stats.indiana.edu).

### **LOCAL MATCH CONTRIBUTION (50 POINTS):**

A maximum of 50 points based on the percentage of local funds devoted to the project. This total is determined as follows:

$$\text{Total Match Points} = \% \text{ Eligible Local Match} \times 1$$

The points total is capped at 50 points or 50% match, i.e., a project with 50% match or greater will receive 50 points. Below 50% match, the formula calculation will apply.

Eligible local match can be local cash, debt or in-kind sources. Federal, state, and local government grants are considered eligible match. In-kind sources may provide eligible local match for the project, but the amount that can be counted as local match is limited to 5% of the total project budget or a maximum of \$25,000. Use of in-kind donations as eligible match requires approval from the Indiana Office of Community and Rural Affairs, Grant Services Division approximately 2 weeks prior to application submission (deadline will be announced each round).

### **PROJECT DESIGN FACTORS (300 POINTS):**

300 points maximum awarded according to the evaluation in three areas:

**Project Description** – is the project clearly defined as to determine eligibility? – 50 points

**Project Need** - is the community need for this project clearly documented? – 125 points

**Financial Impact** - why is grant assistance necessary to complete this project? – 125 points

The points in these categories are awarded by the OCRA review team when evaluating the projects.

**Applicants should address all Project Development Issues associated with their project type.** Applicants should work with their OCRA community liaison to identify ways to increase their project's scores in these areas.

**IFA REGISTRY (25 POINTS):**

A maximum of 25 points awarded for projects listed on the IFA Brownfield registry (IFA program site number) which indicates prior involvement of the Indiana Brownfield Program.

**SITE DEVELOPMENT PLAN (50 POINTS):**

A maximum of 50 points will be awarded for projects that have a site development plan for the future use of the Brownfield site.

**POINTS REDUCTION POLICY:**

It is the policy of OCRA not to fund more than one phase or component of a single project type in different funding rounds. This applies to all project types, although it is particularly relevant to utility projects. If a community needs to phase a project in order to complete it, they should consider which phase would be most appropriate for CDBG assistance. Even if a community doesn't intentionally phase a project, OCRA will take into account previously awarded projects for the same project type. A Community that has previously been awarded a grant for the same project type will likely not be competitive and will be subject to the follow point reduction. This applies to all project types, although it is particularly relevant to utility projects.

0 – 7 years since previous funding – 50pts

## GRANT EVALUATION CRITERIA 700 POINTS TOTAL

Public Facilities Program (PFP) applications must achieve a minimum score of 420 points to be eligible for award.

### **NATIONAL OBJECTIVE SCORE (100 POINTS):**

Depending on the National Objective to be met by the project, one of the following two mechanisms will be used to calculate the score for this category.

**National Objective = Benefit to Low- and Moderate-Income Persons:** 100 points maximum awarded according to the percentage of low- and moderate-income individuals to be served by the project. The total points given are computed as follows:

#### **National Objective Score = % Low/Mod Beneficiaries**

The point total is capped at 100 points or 100% low/moderate beneficiaries, i.e., a project with 100% or greater low/moderate beneficiaries will receive 100 points. Below 100% benefit to low/moderate-income persons, the formula calculation will apply.

### **COMMUNITY DISTRESS FACTORS (175 POINTS):**

Various factors are used to determine the distress of a community. IO CRA has partnered with Stats Indiana, an Indiana University entity to analyze and calculate the distress of Indiana's small cities, towns, counties and townships. Factors used to calculate the Community Distress points used for CDBG scoring include:

**Percentage of Households with Income under Poverty Level**

**Median Household Income**

**Percent of Housing Units that are Vacant**

**Median Home Value**

**Unemployment Rate**

**Labor Force Participation**

Local government scores, which are updated and published annually, can be found at: [www.stats.indiana.edu](http://www.stats.indiana.edu).

### **LOCAL MATCH CONTRIBUTION (50 POINTS):**

A maximum of 50 points based on the percentage of local funds devoted to the project. This total is determined as follows:

#### **Total Match Points = % Eligible Local Match X 1**

The points total is capped at 50 points or 50% match, i.e., a project with 50% match or greater will receive 50 points. Below 50% match, the formula calculation will apply.

Eligible local match can be local cash, debt or in-kind sources. Federal, state, and local government grants are considered eligible match. In-kind sources may provide eligible local match for the project, but the amount that can be counted as local match is limited to 5% of the total project budget or a maximum of \$25,000. Use of in-kind donations as eligible match requires approval from the Indiana Office of Community and Rural Affairs, Grant Services Division approximately 2 weeks prior to application submission (deadline will be announced each round).

**PROJECT DESIGN FACTORS (300 POINTS):**

300 points maximum awarded according to the evaluation in three areas:

- Project Description** – is the project clearly defined as to determine eligibility? – 50 points
- Project Need** - is the community need for this project clearly documented? – 125 points
- Financial Impact** - why is grant assistance necessary to complete this project? – 125 points

The points in these categories are awarded by the OCRA review team when evaluating the projects. **Applicants should address all Project Development Issues associated with their project type.** Applicants should work with their OCRA community liaison to identify ways to increase their project’s scores in these areas.

**LEVERAGING PHILANTHROPIC CAPITAL (25 POINTS):**

Points are assigned based on Philanthropic contribution as a percentage of total project costs.

1- ½ %	0 pts
½ - 1%	10 pts
1-1½%	15 pts
1 ½ -2%	20 pts
2%+	25 pts

**COMMUNITY FACILITY PHILANTHROPIC FUND (50 POINTS):**

A maximum of 50 points for the establishment of a (or documentation of existing) permanent Community Facility Philanthropic Fund, to be used for ongoing operation and maintenance activities.

- 0 points – under \$3,000 philanthropic fund
- 25 points - \$3,000-\$5,000 philanthropic fund
- 50 points - \$5,000 or higher philanthropic fund

**POINTS REDUCTION POLICY:**

It is the policy of OCRA not to fund more than one phase or component of a single project type in different funding rounds. This applies to all project types, although it is particularly relevant to utility projects. If a community needs to phase a project in order to complete it, they should consider which phase would be most appropriate for CDBG assistance. Even if a community doesn’t intentionally phase a project, OCRA will take into account previously awarded projects for the same project type. A Community that has previously been awarded a grant for the same project type will likely not be competitive and will be subject to the follow point reduction. This applies to all project types, although it is particularly relevant to utility projects.

0 – 7 years since previous funding – 50pts

**Example:**

Community submits and receives a PFP award for a new library in 2016. When applying for the construction of a library addition in 2019, they would be subject to a point reduction of 50pts. In 2023 they would have no point reduction.

## GRANT EVALUATION CRITERIA 700 POINTS TOTAL

Stormwater Improvements Program (SIP) applications must achieve a minimum score of 420 points to be eligible for award.

### **NATIONAL OBJECTIVE SCORE (100 POINTS):**

Depending on the National Objective to be met by the project, one of the following two mechanisms will be used to calculate the score for this category.

**National Objective = Benefit to Low- and Moderate-Income Persons:** 100 points maximum awarded according to the percentage of low- and moderate-income individuals to be served by the project. The total points given are computed as follows:

#### **National Objective Score = % Low/Mod Beneficiaries**

The point total is capped at 100 points or 100% low/moderate beneficiaries, i.e., a project with 100% or greater low/moderate beneficiaries will receive 100 points. Below 100% benefit to low/moderate-income persons, the formula calculation will apply.

### **COMMUNITY DISTRESS FACTORS (175 POINTS):**

Various factors are used to determine the distress of a community. IO CRA has partnered with Stats Indiana, an Indiana University entity to analyze and calculate the distress of Indiana's small cities, towns, counties and townships. Factors used to calculate the Community Distress points used for CDBG scoring include:

**Percentage of Households with Income under Poverty Level**

**Median Household Income**

**Percent of Housing Units that are Vacant**

**Median Home Value**

**Unemployment Rate**

**Labor Force Participation**

Local government scores, which are updated and published annually, can be found at: [www.stats.indiana.edu](http://www.stats.indiana.edu).

### **LOCAL MATCH CONTRIBUTION (75 POINTS):**

A maximum of 75 points based on the percentage of local funds devoted to the project. This total is determined as follows:

#### **Total Match Points = % Eligible Local Match X 1**

The points total is capped at 75 points or 75% match, i.e., a project with 75% match or greater will receive 75 points. Below 75% match, the formula calculation will apply.

Eligible local match can be local cash, debt or in-kind sources. Federal, state, and local government grants are considered eligible match. In-kind sources may provide eligible local match for the project, but the amount that can be counted as local match is limited to 5% of the total project budget or a maximum of \$25,000. Use of in-kind donations as eligible match requires approval from the Indiana Office of Community and Rural Affairs, Grant Services Division approximately 2 weeks prior to application submission (deadline will be announced each round).

### **PROJECT DESIGN FACTORS (300 POINTS):**

300 points maximum awarded according to the evaluation in three areas:

**Project Description** – is the project clearly defined as to determine eligibility? – 50 points

**Project Need** - is the community need for this project clearly documented? – 125 points

**Financial Impact** - why is grant assistance necessary to complete this project? – 125 points

The points in these categories are awarded by the OCRA review team when evaluating the projects.

**Applicants should address all Project Development Issues associated with their project type.** Applicants should work with their OCRA community liaison to identify ways to increase their project's scores in these areas.

### **SUSTAINABILITY (50 POINTS):**

A maximum of 50 points for the establishment of, or documentation of existing sustainability plan for the ongoing operation and maintenance activities of the stormwater system.

0 points – under \$3 monthly stormwater utility user rate

25 points – \$3-\$5 monthly stormwater utility user rate

50 points - \$5 or higher monthly stormwater utility user rate

### **POINTS REDUCTION POLICY:**

It is the policy of OCRA not to fund more than one phase or component of a single project type in different funding rounds. This applies to all project types, although it is particularly relevant to utility projects. If a community needs to phase a project in order to complete it, they should consider which phase would be most appropriate for CDBG assistance. Even if a community doesn't intentionally phase a project, OCRA will take into account previously awarded projects for the same project type. A Community that has previously been awarded a grant for the same project type will likely not be competitive and will be subject to the follow point reduction.

0 – 7 years since previous funding – 50pts

#### **Example:**

Community submits and receives a SIP award for a stormwater system project in 2016. When applying for a SIP project in 2021, they would be subject to a point reduction of 50pts. In 2023 they would have no point reduction.

## GRANT EVALUATION CRITERIA 350 POINTS TOTAL

Public Facilities Program (PFP) applications must achieve a minimum score of 210 points to be eligible for award.

### **LOCAL MATCH CONTRIBUTION (50 POINTS):**

A maximum of 50 points based on the percentage of local funds devoted to the project. This total is determined as follows:

$$\text{Total Match Points} = \% \text{ Eligible Local Match} \times 1$$

The points total is capped at 50 points or 50% match, i.e., a project with 50% match or greater will receive 50 points. Below 50% match, the formula calculation will apply.

Eligible local match can be local cash, debt or in-kind sources. Federal, state, and local government grants are considered eligible match. In-kind sources may provide eligible local match for the project, but the amount that can be counted as local match is limited to 5% of the total project budget or a maximum of \$25,000. Use of in-kind donations as eligible match requires approval from the Indiana Office of Community and Rural Affairs, Grant Services Division approximately 2 weeks prior to application submission (deadline will be announced each round).

### **PROJECT DESIGN FACTORS (300 POINTS):**

300 points maximum awarded according to the evaluation in three areas:

**Program Design** – is the project clearly defined as to determine eligibility? – 100 points

**Local Economic Conditions** - is the community/regional need for this project clearly documented? – 75 points

**Financial Impact** - why is grant assistance necessary to complete this project? – 50 points

**Local Effort** – what efforts have been made to form partnerships with industry and community leaders? – 75 points

The points in these categories are awarded by the OCRA review team when evaluating the projects.

**Applicants should address all Project Development Issues associated with their project type.** Applicants should work with their OCRA community liaison to identify ways to increase their project's scores in these areas.

### **POINTS REDUCTION POLICY:**

It is the policy of OCRA not to fund more than one phase or component of a single project type in different funding rounds. This applies to all project types, although it is particularly relevant to utility projects. If a community needs to phase a project in order to complete it, they should consider which phase would be most appropriate for CDBG assistance. Even if a community doesn't intentionally phase a project, OCRA will take into account previously awarded projects for the same project type. A Community that has previously been awarded a grant for the same project type will likely not be competitive and will be subject to the follow point reduction. This applies to all project types, although it is particularly relevant to utility projects.

0 – 7 years since previous funding – 50pts

**CITIZEN PARTICIPATION PLAN  
INDIANA OFFICE OF COMMUNITY AND RURAL AFFAIRS (STATE)**

The State of Indiana, Office of Community and Rural Affairs, pursuant to 24 CFR 91.115, 24 CFR 570.431 and 24 CFR 570.485(a) wishes to encourage maximum feasible opportunities for citizens and units of general local government to provide input and comments as to its Methods of Distribution set forth in the Office of Community and Rural Affairs' annual Consolidated Plan for CDBG funds submitted to HUD as well as the Office of Community and Rural Affairs' overall administration of the State's Small Cities Community Development Block Grant (CDBG) Program. In this regard, the Office of Community and Rural Affairs will perform the following:

1. Require each unit of general local government to comply with citizen participation requirements for such governmental units as specified under 24 CFR 570.486(a), to include the requirements for accessibility to information/records and to furnish citizens with information as to proposed CDBG funding assistance as set forth under 24 CFR 570.486(a)(3), provide technical assistance to representatives of low-and-moderate income groups, conduct a minimum of two (2) public hearings on proposed projects to be assisted by CDBG funding, such hearings being accessible to handicapped persons, provide citizens with reasonable advance notice and the opportunity to comment on proposed projects as set forth in Title 5-3-1 of Indiana Code, and provide interested parties with addresses, telephone numbers and times for submitting grievances and complaints.
2. Consult with local elected officials and the Office of Community and Rural Affairs Grant Administrator Networking Group in the development of the Method of distribution set forth in the State's Consolidated Plan for CDBG funding submitted to HUD.
3. Publish a proposed or "draft" Consolidated Plan and afford citizens and units of general local government the opportunity to comment thereon.
4. Furnish citizens and units of general local government with information concerning the amount of CDBG funds available for proposed community development and housing activities and the range/amount of funding to be used for these activities.
5. Hold one (1) or more public hearings respective to the State's proposed/draft Consolidated Plan, on amendments thereto, duly advertised in newspapers of general circulation in major population areas statewide pursuant to I.C. 5-3-1-2 (B), to obtain the views of citizens on proposed community development and housing needs. The Consolidated Plan Committee published the enclosed legal advertisement to thirteen (13) regional newspapers of general circulation statewide respective to the public hearings held on the 2016 Consolidated Plan. In addition, this notice was distributed by email to over 1,000 local officials, non-profit entities, and interested parties statewide in an effort to maximize citizen participation in the FY 2016 consolidated planning process:

**The Republic, Columbus, IN**  
**The Corydon Democrat and Clarian News, Corydon, IN**  
**Indianapolis Star, Indianapolis, IN**  
**The Journal-Gazette, Fort Wayne, IN**  
**The Salem Leader and Salem Democrat, Salem, IN**  
**Scott County Journal, Scottsburg, IN**  
**The News and Tribune, Jeffersonville, IN**  
**The Chronicle-Tribune, Wabash, IN**  
**Gary Post Tribune, Gary, IN**  
**Tribune Star, Terre Haute, IN**  
**Journal & Courier, Lafayette, IN**  
**Evansville Courier, Evansville, IN**  
**South Bend Tribune, South Bend, IN**  
**Palladium-Item, Richmond, IN**  
**The Times, Munster, IN**  
**The Star Press, Muncie, IN**

6. Provide citizens and units of general local government with reasonable and timely access to records regarding the past and proposed use of CDBG funds.

7. Make the Consolidated Plan available to the public at the time it is submitted to HUD, and;
8. Follow the process and procedures outlined in items 2 through 7 above with respect to any amendments to a given annual CDBG Consolidated Plan and/or submission of the Consolidated Plan to HUD.

In addition, the State also will solicit comments from citizens and units of general local government on its CDBG Performance Review submitted annually to the U.S. Department of Housing and Urban Developments (HUD). Prior to its submission of the Review to HUD, the State will advertise regionally statewide (pursuant to I.C. 5-3-1) in newspapers of general circulation soliciting comments on the Performance and Evaluation Report.

The State will respond within thirty (30) days to inquiries and complaints received from citizens and, as appropriate, prepare written responses to comments, inquiries or complaints received from such citizens.



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## 2016 Community Development Block Grant Owner-Occupied Rehabilitation Application Policy

### Overview and Funding Priorities

The purpose of the OOR Program is to preserve affordable housing stock by providing funding to selected applicants for the rehabilitation of owner-occupied housing for low to moderate-income households. Through this program, IHCD A seeks to improve the quality of life of assisted individuals and the quality of the existing housing stock in Indiana.

This program is designed to allocate CDBG and CDBG Disaster (CDBG-D) funds to be used for Owner-Occupied Rehabilitation (OOR) among selected applicants who have developments that meet IHCD A's requirements and goals for the program:

- Demonstrate they are meeting the needs of their specific community.
- Attempt to reach low and very low-income levels of Area Median Income (AMI).
- Are ready to proceed with the activity upon receipt of the award.
- Propose projects that assist individuals with disabilities.
- Propose the use of Minority Business Enterprise and/or Women-Owned Business Enterprise and Indiana contractors, employees, and products.

Additional information may be found on IHCD A's CDBG website: <http://www.in.gov/myihcda/cdbg.htm>

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## Part 1: Application Process

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### 1.1 CDBG and CDBG-D OOR Application Forms and CDBG and CDBG-D OOR Policy Discrepancies

In the event of a conflict or inconsistency between the CDBG and CDBG-D OOR Application Forms, Appendices, and/or CDBG and CDBG-D OOR Application Policy, the CDBG and CDBG-D OOR Application Policy will prevail.

### 1.2 Funding Round Timelines

Note: This is an anticipated schedule and is subject to change or extension.

#### *Fiscal Year 2016 Round:*

Application Available / Round Begins	May 2, 2016
Application Webinar	June 2016 (date and time TBD)
Application Due Date	July 1, 2016
Award Announcements	August 26, 2016

### 1.3 Application Webinar

An application webinar will be conducted prior to the application deadline. During the webinar, IHEDA Real Estate Production Department staff will describe the requirements of the OOR program, threshold and scoring criteria, how to complete the required forms, and how to utilize the FTP site. Local Units of Government and Not-for-Profit entities intending to apply are strongly encouraged to attend the application webinar.

### 1.4 Technical Assistance

The Applicant may schedule a technical assistance meeting with their regional IHEDA Real Estate Production Analyst to discuss both the proposed development and IHEDA’s application process. Technical assistance may be required at IHEDA’s discretion if the applicant does not have experience with IHEDA awards or if past performance was poor. Applicants are urged to contact their Real Estate Production Analyst early in the planning process to obtain guidance and technical assistance.

### 1.5 Application Submission

Applicants must submit the following items to IHEDA’s Real Estate Department Coordinator:

- Via IHEDA’s electronic file transfer (FTP) site:
  - Two completed copies of the final application form, one as an Excel file and one as a searchable PDF.
  - All supporting documents required in the tabs. Please submit this information as separately, labeled PDF documents, each labeled to indicate the appropriate tab. The Tab label directory is located at the end of IHEDA CDBG and CDBG-D OOR Application Policy (this “Application Policy”). Do not send one PDF containing all of the supporting documentation.
- Via hard copy:
  - One completed copy of the final application forms with original signatures
  - Environmental Review Record (ERR)



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All required application items are due no later than 5:00 p.m. Eastern Standard Time, on or before the due date. Applications received after the deadline will be returned to the applicant via certified mail. Faxed applications will not be accepted.

Instructions on how to utilize the FTP site will be explained during the application webinar. The hard copy of the final application forms should be sent to:

Indiana Housing and Community Development Authority  
ATTN: Real Estate Department Coordinator  
RE: CDBG and CDBG-D OOR Application  
30 South Meridian Street, Suite 1000  
Indianapolis, IN 46204

All applicants must retain a copy of this application package for their records. Applicants that receive funding will be bound by the information contained in this application package.

IHCDA will send an email confirmation to the applicant contact within one week of submission notifying the applicant of receipt by IHCDA. Please notify the Real Estate Department Coordinator if the applicant would like to add an additional contact person for communications regarding the 2016 CDBG and CDBG-D OOR Application.

**1.6 Application Review**

Each application must address only one development. Applications are reviewed in a seven step process:

- Step One – Completeness*                      IHCDA reviews to determine if the applicant submitted all required documents, signatures, and attachments before the application deadline.
  
- Step Two – Preliminary Threshold*                      IHCDA reviews application and submitted documents to determine if the application meets the minimum threshold criteria for awards.
  
- Step Three – Threshold Clarification*                      IHCDA provides preliminary threshold review information to the applicant. The applicant has the opportunity to provide clarification or point out documents that may have been misplaced in the application submittal. If the applicant responds, it must be by the deadline set by IHCDA.
  
- Step Four – Final Threshold*                      IHCDA reviews applicant’s response to preliminary threshold and determines if applicant meets threshold. If applicant does not meet threshold, the application will not be scored or awarded funding.



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*Step Five – Preliminary Scoring*

Applications that pass the completeness and threshold reviews are scored according to IHCD A’s published scoring criteria in this policy.

*Step Six – Scoring Clarification*

IHCD A provides a preliminary score sheet to the applicant. The applicant has the opportunity to provide clarification or point out documents that may have been misplaced in the application submittal. No new scoring documentation may be submitted after the initial application has been submitted. Any response must be received by the deadline set by IHCD A.

*Step Seven – Final Scoring*

IHCD A reviews applicant’s response to preliminary scoring and determines a final application score. Applications with more than three outstanding threshold and/or scoring clarifications at final threshold or final scoring, respectively, will be disqualified. IHCD A determines which applications will be funded based on their final scores. Some applications may receive less than their total request amount based on the total funding available.

Bonus points will be awarded to applications that are submitted according to IHCD A’s guidelines, who pass Threshold without any technical errors or incomplete information.

Funded applications will be announced at the published IHCD A Board Meeting date in August. Confirmation letters and score sheets will be uploaded to the FTP site by the close of business on the day of the Board Meeting. Applications that are not funded will be notified via a denial letter and final score sheets which will be uploaded to the FTP site by the close of business on the day of the Board Meeting. Applications that are not funded will **not** be rolled over into the next funding round.

**1.7 Minimum Score Requirement**

An application must score at least 40 points to be considered for funding.

**1.8 IHCD A CDBG & HOME Program Manual 3<sup>rd</sup> Edition**

The IHCD A CDBG & HOME Program Manual outlines the requirements for administering IHCD A’s CDBG awards. A complete copy of the CDBG & HOME Program Manual is available on IHCD A’s website at this location:

[http://www.in.gov/myihcda/files/CDBG\\_and\\_HOME\\_Program\\_Manual\\_3rd\\_Edition.pdf](http://www.in.gov/myihcda/files/CDBG_and_HOME_Program_Manual_3rd_Edition.pdf)

Program Manual exhibits may be found at <http://www.in.gov/myihcda/2490.htm>



## Part 2: Eligible Applicants

### 2.1 Eligible Applicants

Community Development Block Grant (CDBG)	Cities, Towns, and Counties that <u>are not</u> CDBG entitlement communities: (Entitlement communities are listed below)	Cities, Towns, and Counties that <u>are</u> CDBG entitlements: (Entitlement communities are listed below)	CDBG-D Non-eligible counties: (Listed on page 5)	501(c)3 and 501(c)4 Not-for-Profit Organizations	Joint Venture Partnerships	For Profit Entities organized under the State of Indiana
Eligible Applicants:	✓	Not eligible	✓	Not eligible	Not eligible	Not eligible
Community Development Block Grant Disaster (CDBG-D)	Cities, Towns, and Counties that <u>are not</u> CDBG entitlement communities: (Entitlement communities are listed below)	Cities, Towns, and Counties that <u>are</u> CDBG entitlements: (Entitlement communities are listed below)	CDBG-D Non-eligible counties: (Listed on page 5)	501(c)3 and 501(c)4 Not-for-Profit Organizations	Joint Venture Partnerships	For Profit Entities organized under the State of Indiana
Eligible Applicants:	✓	✓	Not eligible	✓	Not eligible	Not eligible

### CDBG OOR Funds

Eligible applicants include cities, towns, or counties that are located within Indiana but outside of CDBG entitlement communities and whose proposed activities are consistent with the State’s HUD-approved Consolidated Plan. Not-for-profit 501(c)3 or 501(c)4 organizations, public housing authorities, regional planning commissions, and/or townships are encouraged to participate in activities as subrecipients of local units of government but must apply through a sponsoring eligible city, town, or county.

The following CDBG entitlement communities are not eligible to apply for CDBG funds:

Anderson	East Chicago	Gary	Indianapolis**	LaPorte	New Albany
Bloomington	Elkhart	Goshen	Kokomo	Michigan City	South Bend
Columbus	Evansville	Hamilton County*	Lafayette	Mishawaka	Terre Haute
	Fort Wayne	Hammond	Lake County	Muncie	West Lafayette

\*The following communities in Hamilton County are eligible for CDBG funds: Arcadia, Atlanta, Cicero and Sheridan.

\*\*Excluding the Marion County Cities of Beech Grove, Lawrence, Speedway, and Southport. The Town of Cumberland is excluded when the housing activity is located outside of Marion County.



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**CDBG Disaster OOR Funds**

Eligible applicants include not-for-profit 501(c)3 or 501(c)4 organizations, cities, towns, or counties that are located in Indiana but outside of the below ineligible CDBG Disaster counties.

Cities, towns, and counties within the following counties are NOT eligible to apply for CDBG-D funds:

Blackford	Clinton	Delaware	Howard	Lagrange
Miami	Steuben	Tipton	Warren	Wells

\*Note: Entitlement communities that are not eligible to apply for CDBG funding are eligible to apply for CDBG-D funding.

Proposed activities from eligible counties must be consistent with the State’s HUD-approved Disaster Plan.

**2.2 Ineligible Applicants**

IHCDA reserves the right to disqualify any application from an applicant, subrecipient, administrator, preparer, or related party with a history of disregarding policies, procedures, or staff directives associated with administering any program through IHEDA. This also applies to programs administered by any other State, Federal, or affordable housing entities, including but not limited to the Indiana Office of Community and Rural Affairs (OCRA), the U.S. Department of Housing and Urban Development (HUD), the U.S. Department of Agriculture - Rural Development (USDA), or the Federal Home Loan Bank (FHLB).

Additionally, any entity currently on IHEDA’s suspension or debarment list is ineligible to submit an application. IHEDA’s Suspension and Debarment Policy can be found in Chapter 17 of the IHEDA CDBG & HOME Program Manual.

**2.3 Religious and Faith-Based Organizations**

- i. Religious/faith-based organization eligibility. Organizations that are religious or faith-based are eligible, on the same basis as any other organization, to participate in the OOR program. Neither the Federal Government nor a State or local government receiving funds under the OOR program shall discriminate against an organization on the basis of the organization's religious character or affiliation. Recipients and subrecipients of program funds shall not, in providing program assistance, discriminate against a program participant or prospective program participant on the basis of religion or religious belief.
- ii. Beneficiaries. In providing services supported in whole or in part with federal financial assistance, and in their outreach activities related to such services, program participants shall not discriminate against current or prospective program beneficiaries on the basis of religion, a religious belief, a refusal to hold a religious belief, or a refusal to attend or participate in a religious practice.
- iii. Separation of explicitly religious activities. Recipients and subrecipients of OOR program funds that engage in explicitly religious activities, including activities that involve overt religious content such as worship, religious instruction, or proselytization, must perform such activities and offer such services outside of programs that are supported with federal financial assistance separately, in time or location, from the programs or services funded under this part, and



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participation in any such explicitly religious activities must be voluntary for the program beneficiaries of the HUD-funded programs or services.

- iv. Religious identity. A faith-based organization that is a recipient or subrecipient of OOR program funds is eligible to use such funds as provided under the regulations of this part without impairing its independence, autonomy, expression of religious beliefs, or religious character. Such organization will retain its independence from Federal, State, and local government, and may continue to carry out its mission, including the definition, development, practice, and expression of its religious beliefs, provided that it does not use direct program funds to support or engage in any explicitly religious activities, including activities that involve overt religious content, such as worship, religious instruction, or proselytization, or any manner prohibited by law. Among other things, faith-based organizations may use space in their facilities to provide program-funded services, without removing or altering religious art, icons, scriptures, or other religious symbols. In addition, an OOR program-funded religious organization retains its authority over its internal governance, and it may retain religious terms in its organization's name, select its board members on a religious basis, and include religious references in its organization's mission statements and other governing documents.
- v. Alternative provider. If a program participant or prospective program participant of the OOR program supported by HUD objects to the religious character of an organization that provides services under the program, that organization shall, within a reasonable prompt time after the objection, undertake reasonable efforts to identify and refer the program participant to an alternative provider to which the prospective program participant has no objection. Except for services provided by telephone, the Internet, or similar means, the referral must be to an alternate provider in reasonable geographic proximity to the organization making the referral. In making the referral, the organization shall comply with applicable privacy laws and regulations. Recipients and subrecipients shall document any objections from program participants and prospective program participants and any efforts to refer such participants to alternative providers in accordance with the requirements of §92.508(a)(2)(xiii). Recipients shall ensure that all subrecipient agreements make organizations receiving program funds aware of these requirements.
- vi. Structures. Program funds may not be used for the acquisition, construction, or rehabilitation of structures to the extent that those structures are used for explicitly religious activities. Program funds may be used for the acquisition, construction, or rehabilitation of structures only to the extent that those structures are used for conducting eligible activities under this part. When a structure is used for both eligible and explicitly religious activities, program funds may not exceed the cost of those portions of the acquisition, new construction, or rehabilitation that are attributable to eligible activities in accordance with the cost accounting requirements applicable to the OOR program. Sanctuaries, chapels, or other rooms that an OOR program-funded religious congregation uses as its principal place of worship, however, are ineligible for OOR program-funded improvements. Disposition of real property after the term of the grant, or any change in the use of the property during the term of the grant, is subject to government wide regulations governing real property disposition (see 2 CFR 200.311).



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- vii. Supplemental funds. If a State or local government voluntarily contributes its own funds to supplement federally funded activities, the State or local government has the option to segregate the federal funds or commingle them. However, if the funds are commingled, this section applies to all of the commingled funds.



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## Part 3: Eligible Activities & Program Requirements

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### 3.1 Eligible Activities

The purpose of the OOR Program is to provide subsidies in the form of grants to selected applicants for the rehabilitation of owner-occupied housing for low to moderate-income people. The program is intended for the rehabilitation of owner-occupied housing that serves as the homeowner's primary residence.

- To be eligible for owner-occupied rehabilitation, the homeowner beneficiary must be low-income and occupy the property as a principal residence. A household owns a property if that household:
  - Has fee simple title to the property; or
  - Maintains a 99-year leasehold interest in the property; or
  - Owns a condominium; or
  - Owns or has a membership in a cooperative or mutual housing project that constitutes homeownership under state law; or
  - If held in a life estate, the person who has the life estate has the right to live in the housing for the remainder of his or her life and does not pay rent.

Ownership does not include land sale contracts/contracts for deeds or life estates, unless the life estate meets all the criteria listed above.

- Eligible repairs:
  - Minor repairs which can include, but are not limited to, an inoperable or faulty furnace, leaking roof, unsafe electrical wiring and plumbing, hazardous structural conditions, etc.
  - Any major household system repaired or replaced as part of the rehabilitation process must meet the stricter of the Indiana State Building Code or local building codes.
  - Funds may be used to remedy conditions that, while not posing an immediate threat to health and safety, represent an ongoing threat to the structural integrity of a building and may eventually result in an emergency situation.

Owner-occupied rehabilitation is subject to the Owner-Occupied Rehabilitation Priority List (see Application Appendices) when determining scope of work.

- Manufactured homes are eligible if they meet IHCD A's Manufactured Housing Policy or if rehabilitation will bring the unit up to these standards:
  - A single dwelling unit designed and built in a factory, installed as a permanent residence, which bears a seal certifying that it was built in compliance with the Federal Manufactured Housing Construction and Safety Standards law and which also complies with the following specifications:
    - Shall have been constructed after January 1, 1981, and must exceed 950 square feet of occupied space per I.C. 36-7-4-1106 (d);
    - Is attached to a permanent foundation of masonry construction and has a permanent perimeter enclosure constructed in accordance with the One and Two Family Dwelling Code;



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- Has wheels, axles and towing chassis removed;
- Has a pitched roof;
- Consists of two or more sections which, when joined, have a minimum dimension of 20' X 47.5' enclosing occupied space; and
- Is located on land held by the beneficiary in fee-simple title or 99-year leasehold and is the principal residence of the beneficiary.
- All other manufactured or mobile homes that do not meet the aforementioned criteria are ineligible to receive rehabilitation assistance funded by IHCD A.

### **3.2 Ineligible Activities**

The following are ineligible activities:

- Creation of secondary housing attached to a primary unit;
- Acquisition, rehabilitation, or construction of nursing homes, convalescent homes, hospitals, residential treatment facilities, correctional facilities, or student dormitories;
- The provision of project-based tenant rental assistance;
- Rehabilitation of mobile homes, unless they meet the criteria listed above;
- Acquisition, rehabilitation, or new construction if any part of a development or its land is located within the boundaries of a 100-year floodplain. A flood determination must be provided for each parcel associated with the development;
- Rehabilitation of multi-family or single-family rental housing; and
- Rehabilitation of a garage.

In addition, IHCD A **does not** fund:

- Requests from individuals, political, social, or fraternal organizations;
- Endowments, special events, arts, or international projects;
- Scholarships requested by individuals;
- Institutions that discriminate on the basis of race, color, national origin, sex, religion, familial status, disability, marital status, sexual orientation, or gender identity in policy or in practice;
- Projects in furtherance of sectarian religious activities, impermissible lobbying, legislative or political activities; and
- Medical research or medical profit-making enterprises.

### **3.3 OOR Program Requirements**

The proposed OOR development must follow these minimum requirements, and all other requirements set forth in the CDBG & HOME Program Manual, to be eligible for funding. For further details on each requirement, please see IHCD A's CDBG & HOME Program Manual, available at <http://www.in.gov/myihcda/2490.htm>.

#### **CDBG AND CDBG-D REQUIREMENTS**

- Recipients must comply with all regulatory requirements listed in [24 CFR Part 570](#).

Applicants should familiarize themselves with IHCD A's CDBG & HOME Program Manual. Requirements include, but are not limited to, the following:

- **Policy Requirements, Chapter 1:**



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- Recipient must hold a minimum of two public hearings, each at a different stage of the process, for the purpose of obtaining citizens' input and responding to proposals and questions.
- The match/leverage requirement for both the CDBG and CDBG-D programs is 10% of the total amount of CDBG or CDBG-D funds drawn minus administration costs. Banked match and shared banked match are both eligible. (IHCD A [CDBG & HOME Program Manual](#), Policy Requirements Chapter 1)
- The homeowner beneficiary must own the property and must occupy the property as a principal residence.
  - If there is a long-term lease agreement on the property, a 99-year lease must be recorded in the county recorder's office of the county in which the property is located prior to award document preparation.
  - Ownership does not include life estates (unless the person who has the life estate has the right to live in the housing for the remainder of his or her life and does not pay rent) and land sale contracts/contracts for deeds.
- **Lead Based Paint, Chapter 2:**
  - Each recipient of a CDBG award is subject to the HUD requirements of addressing lead-based paint hazards pursuant to 24 CFR Part 35. If a risk assessment is required, then all lead-based paint issues must be addressed.
- **Uniform Relocation Act, Chapter 4:**
  - Each recipient of a CDBG award is subject to the requirements of the Uniform Relocation Act. See the IHCD A's [CDBG & HOME Program Manual](#) Chapter 4 on URA for guidance on the regulatory requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (URA), as amended, the Federal regulations at [49 CFR Part 24](#), and the requirements of [Section 104\(d\) of Title I of the Housing and Community Development Act of 1974, as amended](#).
- **Fair Housing and Civil Rights, Chapter 5:**
  - Every recipient must demonstrate that it will complete an action to affirmatively further fair housing during the time frame of an award.
- **Section 3, Chapter 7:**
  - Any recipient receiving an aggregate amount of \$200,000 or more from one or more of the HUD CPD programs (i.e. CDBG, HOME, NSP, HOPWA, ESG, etc.) in a program year must comply with the Section 3 requirements. Section 3 provides preference to low- and very-low-income residents of the local community (regardless of race or gender) and the businesses that substantially employ these persons, for new employment, training, and contracting opportunities resulting from HUD-funded projects.
- **Income Eligibility and Verification, Chapter 8:**
  - The homeowner beneficiary must be income eligible. Each household must have an annual income equal to or less than 80% of the area median family income for the target area. The HUD Part 5 definition of income applies.
  - Income verification is valid for a period of six months. If more than six months pass between the income verification and contract execution a new income verification must be completed.
- **Procurement Procedures, Chapter 11:**



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- Award recipients will be required to provide proof of adequate builder’s risk insurance, property insurance, and/or contractor liability insurance during construction and property insurance following construction for the assisted property throughout the affordability period of the award. Additionally, owner-occupied rehabilitation program regulations require that adequate property insurance be maintained throughout the affordability period. The recipient must follow competitive procurement procedures when procuring all materials, supplies, equipment, and construction or professional services related to the CDBG award.
- **Environmental Review, Chapter 11:**
  - All applicants are required to complete the environmental review record (ERR) and submit it, in hardcopy, with their application as an application threshold item. The resulting IHCD A Release of Funds is required before fully executed award documents are released and before proceeding with the project.
- **Construction Standards (Construction Standards and Physical Inspections, Chapter 14):**
  - All IHCD A-assisted units must be inspected twice during the award period. The first inspection, by a licensed, or IHCD A approved, third-party building inspector must occur within 30 days of completion of the documented scope of work and prior to the IHCD A Inspector’s final physical inspection. The final inspection conducted by an IHCD A inspector must be performed after the independent inspection, upon completion of construction on each unit and correction of any findings from the first inspection. (IHCD A [CDBG & HOME Program Manual](#), Construction Standards & Physical Inspections Chapter 14)
- **Limited English Proficient Persons**
  - Persons who, as a result of national origin, do not speak English as their primary language and who have limited ability to speak, read, write, or understand English (“limited English proficient persons” or “LEP”) may be entitled to language assistance under Title VI in order to receive a particular service, benefit, or encounter. In accordance with Title VI of the Civil Rights Act of 1964 (Title VI) and its implementing regulations, the recipient must agree to take reasonable steps to ensure meaningful access to activities funded by federal funds by LEP persons. Any of the following actions could constitute “reasonable steps”, depending on the circumstances: acquiring translators to translate vital documents, advertisements, or notices, acquiring interpreters for face to face interviews with LEP persons, placing advertisements and notices in newspapers that serve LEP persons, partnering with other organizations that serve LEP populations to provide interpretation, translation, or dissemination of information regarding the project, hiring bilingual employees or volunteers for outreach and intake activities, contracting with a telephone line interpreter service, etc.
- **Uniform Requirements**
  - The recipient shall comply with 2 CFR part 200, “Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards
- **Debarment and Suspension**
  - The requirements in 2 CFR part 2424 are applicable. Neither CDBG nor CDBG-D funds may not be provided to excluded or disqualified persons.



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- **Federal Financial Accountability and Transparency Act of 2006 (FFATA) Reporting Requirements**
  - FFATA reporting requirements applies all federal funding awarded by IHCD A in the amount of \$25,000.00 or greater under all of IHCD A’s federal programs.
  - As a sub-recipient, your entity must provide any information needed pursuant to these requirements. This includes (1) entity information, (2) the unique identifier of your entity, (3) the unique identifier of the parent of your entity, and (4) relevant executive compensation data, if applicable. This will require your entity to provide IHCD A with your entity’s DUNS number and registering with the System for Award Management (“SAM”).
  - Executive Compensation - As described above, you will be required to report to the SAM, the names and total compensation of the five most highly compensated officers of your entity if your entity received eighty percent (80%) or more of its annual gross revenues from Federal contracts and Federal financial assistance (as defined at 2 CFR 170.320) and \$25,000,000.00 or more in annual gross revenues from Federal contracts and federal financial assistance (as defined at 2 CFR 170.320); and if the public does not have access to this information about the compensation of the senior executives of the entity through periodic reports filed under section 13(a) or 15(d) of the Securities Exchange Act of 1934 (15 U.S.C. §§ 78m(a), 78o(d)) or section 6104 of the Internal Revenue Code of 1986.
  - Exception to Executive Compensation Requirement - Your entity may certify that it received less than eighty percent (80%) of annual gross revenues from the federal government, received less than \$25,000,000.00 of its annual gross revenues from the federal government, already provides executive compensation to the Securities Exchange Commission, or meets the Internal Revenue Code exemption, and will not be required to submit executive compensation data into the SAM under FFATA, provided, that the your entity registers in the SAM and submits the other data requested.
  - Compliance requires that your organization take the following two (2) steps:
    - Obtain a DUNS number and Provide DUNS number to IHCD A (when requested by IHCD A). A DUNS number may be requested from D&B by telephone (currently 866-705-5711) or the Internet (currently at <http://www.dnb.com/get-a-duns-number.html>).
    - Register and maintain SAM status Registration information (must be updated annually) and provide copy of proof of registration to IHCD A (when requested by IHCD A). Information regarding the process to register in the SAM can be obtained at <https://www.sam.gov/portal/public/SAM/>
- **Minimum Draw Down on Past CDBG Awards**
  - Before an applicant can apply for a new HOME, CDBG or CDBG Disaster award, any other HOME, CDBG or CDBG Disaster awards that the applicant has received from IHCD A must be drawn down by a minimum of 50% of the award’s total funding amount, with the exception of 2015 CDBG/-D awards.

**CDBG-D SPECIFIC REQUIREMENTS**



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- Each homeowner beneficiary assisted with CDBG-D funds must execute a Duplication of Benefits Affidavit (“Affidavit”). A copy of this affidavit must be attached to the applicant’s award agreement with IHCD A as Appendix A. This Affidavit must be maintained in the applicant’s client files.

**3.4 Affordability Requirements**

**HOMEOWNER OOR AGREEMENT**

The recipient must ensure that each property owner who receives assistance executes a homeowner OOR agreement created by IHCD A. The homeowner OOR agreement must be executed prior to the lien and restrictive covenant agreement and explains to the homeowner the requirements associated with the assistance. The homeowner OOR agreement does not take the place of the lien and restrictive covenant agreement and does not need to be recorded.

**LIEN AND RESTRICTIVE COVENANT AGREEMENT**

The recipient must ensure that a lien and restrictive covenant is executed and recorded on every property that receives assistance. The lien and restrictive covenant agreement and any amendments must be created by IHCD A.

**AFFORDABILITY PERIOD**

The affordability period for a property begins on the date the completion report for that property is submitted and approved. Therefore, it is in the homeowner’s best interest for the recipient to submit the completion reports to IHCD A as soon as possible.

Completion reports must be submitted within 45 days after completion of the contracted rehabilitation work. The award will be considered completed and closed when all completion and close out documents have been submitted and approved, third-party inspection (within 30 days of completion of construction) and inspection by IHCD A is completed for each address, final compliance monitoring is completed and all findings or concerns are resolved, and all of the funds are drawn and/or de-obligated.

During the affordability period the home must remain the owner’s principal place of residency. (IHCD A CDBG & HOME Program Manual, Lien and Restrictive Covenants & Affordability Requirements Chapter 15).

The following Affordability Periods apply to both CDBG & CDBG-D activities:

Amount of CDBG or CDBG-D subsidy per unit:	Affordability Period
Under \$5,000	1 year
\$5,000.01 - \$10,000	2 years
Over \$10,000.	3 years



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### **RECAPTURE OF ASSISTANCE**

If any of the following events occur, IHCD A will recapture the amount of amount of eligible CDBG and CDBG-D funding associated with the rehabilitation including, ER, Lead and Program Delivery:

- The homeowner transfers or conveys the property by deed, land contract, or otherwise;
- Foreclosure proceedings are commenced against the property;
- The property is transferred by an instrument in lieu of foreclosure; or
- The title to the property is transferred from the homeowner through any other involuntary means.

However, if the property is transferred or conveyed to a new owner who meets the income requirements (with income documentation approved by IHCD A), who agrees to execute a lien and restrictive covenant prepared by IHCD A, and will use the property as his or her principle residence for the remainder of the affordability period, no recapture of funds are required.

If the homeowner passes away during the affordability period, the lien still must be paid off like any other mortgage or lien, however if the property is sold to another low income family who is willing to maintain a lien on the property for the remainder of the affordability period and use the property as his or her principle residence, no recapture of funds is required. Once the homeowner dies the lien will not be forgiven past that date.

### **AMOUNT OF RECAPTURE**

The amount to be recaptured shall be reduced on a pro rata basis, by dividing the amount of time the homeowner(s) has used the housing for a principal residence during the affordability period by the total amount of time in the affordability period. If there are not any proceeds, there is no amount to recapture.

Net proceeds are defined as the total sales price minus all loan and/or lien repayments. The forgiveness ratio is defined as the ratio that calculates the amount of the subsidy that is forgiven. This ratio shall be calculated at the time of a Recapture Event, by dividing the number of full months that owner occupies the property as its principal residence by the total of number of months in the affordability period. The recipient is ultimately responsible for repaying IHCD A funds utilized for any housing rehabilitated or repaired that does not remain affordable for the entire affordability period.

### **NON-COMPLIANCE**

Non-compliance occurs during the affordability period when any of the following occur: 1) the homeowner no longer occupies the property as his or her principal residence (i.e., the property is rented or vacant), or 2) the property was sold during the affordability period and the recapture provisions were not enforced and/or neither IHCD A nor the recipient received notice. In the event of noncompliance, the owner must repay the entire amount of the IHCD A funds that were invested into the property. Net Proceeds, as defined above, and the forgiveness are not applicable when there is a non-compliance.

**THEREFORE, IT IS IMPERATIVE THAT THE OWNER DOES NOT ABANDON OR LEASE THE PROPERTY DURING THE AFFORDABILITY PERIOD.**

The recipient is ultimately responsible for repaying IHCD A any CDBG or CDBG-D funds invested into any unit that does not meet the affordability requirements throughout the Affordability Period. The Affordability Period is based upon the total amount of CDBG or CDBG-D funds invested into the unit as



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shown in the chart above. (IHEDA CDBG & HOME Program Manual, Lien and Restrictive Covenants & Affordability Requirements Chapter 15).



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## Part 4: Subsidy Limitations & Eligible Activity Costs

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### 4.1 Subsidy & Budget Limitations

The maximum request amount per application is \$350,000.

CDBG and CDBG-D funds may not exceed \$25,000 per unit for the rehabilitation budget line item.

Combined CDBG and CDBG-D funds budgeted for program delivery, award administration, and environmental review cannot exceed twenty percent (20%) of the OOR award.

### 4.2 Eligible Activity Costs

The bolded items listed below are included in the application budget. The requirements set forth in Sections 4.3 – 4.9 apply to both CDBG and CDBG-D funding. If you have a question about which line item an expense goes under, contact your IHCD A Real Estate Production Analyst.

**ADMINISTRATION** - The administration line item includes those costs directly related to administering the IHCD A award and complying with the regulations associated with these funds. This line item, along with program delivery and environmental review, cannot exceed twenty percent 20% of the CDBG or CDBG-D request; costs incurred and claimed cannot exceed \$10,000. Recipients are allowed to draw down this line item as costs are incurred. Costs associated with preparing an application for funding through IHCD A are not eligible for reimbursement through a CDBG award. Eligible costs include:

- Communication costs;
- Lead based paint training;
- Office materials and supplies;
- Office rent and utilities;
- Photocopying;
- Postage;
- Staff time or professional services related to reporting, compliance, monitoring, or financial management;
- Training related to the housing activity; and
- Travel related to the housing activity.

**ENVIRONMENTAL REVIEW** – This line item includes expenses associated with the Environmental Review Release of Funds process. This does not refer to a Phase I Environmental Assessment (Phase I EA should be included in the Program Delivery line item). This line item along with program delivery and administration cannot exceed 20% of the CDBG or CDBG-D request. Eligible costs cannot exceed \$5,000 and include professional services, publication costs, photocopying, and postage. For further information regarding this activity, please read the Environmental Review Guide found in Chapter 11 Exhibits of the IHCD A CDBG & HOME Program Manual available here: <http://www.in.gov/myihcda/2490.htm>.

**LEAD HAZARD TESTING** – Costs associated with lead hazard testing include Risk Assessment, Clearance Test, etc. The limits for this line item are \$1,000 per unit.

**PROGRAM DELIVERY** - Program delivery costs are those costs that can be directly tracked by address. They include soft costs and client-related costs that are reasonable and necessary for the



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implementation and completion of the proposed activity. This line item along with administration and environmental review cannot exceed 20% of the CDBG or CDBG-D request. Recipients are allowed to draw down this line item as costs are incurred.

Eligible costs include:

- Building permits;
- Client intake and income verification;
- Cost estimates;
- Credit reports;
- Demolition permits;
- Engineering and architectural plans;
- Impact fees;
- Inspections;
- Legal and accounting fees;
- Plans, specifications, work write-ups;
- Recording fees; and
- Travel to and from the site.

**REHABILITATION** – Eligible costs include:

- Construction management, if provided by a third party;
- Hard costs associated with rehabilitation activities for owner-occupied repairs. Examples of eligible repairs are an inoperable or faulty furnace, leaking roof, unsafe electrical wiring and plumbing, and hazardous structural conditions;
- Improvements to infrastructure when there will be no rehabilitation work done on the actual house to be served;
- Lead-based paint interim controls and abatement costs;
- Mold remediation; and
- Utility connections and related infrastructure costs - off-site connections from the property line to the adjacent street are eligible when it is deemed a threat to health and safety.

**RELOCATION** - Relocation includes payments and other relocation assistance for permanently and/or temporarily relocated individuals, families, businesses, not-for-profit organizations, and farm operations where assistance is required and appropriate. Relocation payments include replacement housing payments, payments for moving expenses, and payments for reasonable out-of-pocket expenses for temporary relocation purposes. For additional information on relocation and displacement, please refer to the information provided in the IHEDA's [CDBG & HOME Program Manual](#).

**RETAINAGE POLICY** - IHEDA will hold the final \$5,000 of an award until all match documentation, closeout documentation, and completion reports are received and approved. Closeout documentation will not be approved until the final monitoring and inspection is completed and all associated findings and/or concerns are resolved.

#### **4.3 Ineligible Activity Costs**

The following are ineligible activity costs, and will not be reimbursed by IHEDA:

- Annual contributions for operation of public housing;
- Commercial development costs;



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- Costs associated with any financial audit of the recipient;
- Costs associated with preparing an application for funding through IHEDA;
- Developer's Fee;
- Loan guarantees;
- Mortgage default/delinquency correction or avoidance;
- Operating Reserves – Funds used to initially capitalize a reserve fund that covers operating expenses when there are rental income shortfalls over the life of a permanent supportive or rental development. This line item must be included on the Uses of Funds exhibit;
- Providing tenant based rental assistance;
- Purchase or installation of luxury items, such as swimming pools or hot tubs;
- Purchase or installation of equipment, furnishings, tools, or other personal property that is not an integral structural feature, such as window air conditioner units or washers and dryers;
- Purchase or installation of stoves, refrigerators, built-in dishwashers, garbage disposals, and permanently installed individual unit air conditioners; or
- Replacement Reserves – Funds used to initially capitalize a reserve fund used for major capital repairs to a permanent supportive or rental housing facility. These funds can be capitalized either through operating cash flow or through the development budget on the Uses of Funds exhibit.



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## Part 5: Completeness & Threshold Requirements

Each proposed development must satisfy the Federal requirements of the CDBG and CDBG-D OOR program and any additional requirements established by IHCDA. To be considered for funding, an applicant must meet all of the completeness and threshold requirements listed below.

### 5.1 Completeness and Threshold Requirements

1) Timeliness – All documentation must be turned in by the application due date.

- On or before the application deadline, the applicant must provide all documentation as instructed in this Application Policy and as listed in the CDBG and CDBG-D OOR Application.
- If IHCDA requests additional information from the applicant, all requests are due on or before the date provided by IHCDA staff.
- Any forms that are late will be denied review and will be sent back to the applicant.

2) Responsiveness – All questions must be answered and all supporting documentation must be provided.

- The applicant must provide all documentation as requested (i.e. uploaded or hard copies, labeled correctly, etc.).
- Required pages with original signatures.

Completeness	Location
<i>Application and Supporting Documents</i> <ul style="list-style-type: none"> <li>• Submit two copies of fully-completed CDBG and CDBG- D OOR application, one as an Excel file and one as a searchable PDF.</li> <li>• Submit all required supporting documents via the IHCDA FTP Site.</li> <li>• Mail one complete original copy of the signed application and the signed Environmental Review Record (ERR) to IHCDA by the application deadline. Do not submit paper copies of any other supporting documents.</li> </ul>	FTP site and mailed to IHCDA
Threshold Item	Location
<i>SAM Registration</i> <ul style="list-style-type: none"> <li>• Submit a copy of the applicant’s System of Award Management (SAM) registration. <a href="https://www.sam.gov/portal/SAM/#1">https://www.sam.gov/portal/SAM/#1</a></li> </ul>	Tab A_SAM Registration
<i>Targeted Area Map</i> <ul style="list-style-type: none"> <li>• Submit a map which outlines the targeted area or neighborhood.</li> </ul>	Tab B_Targeted Map
<i>Grievance Procedures</i> <ul style="list-style-type: none"> <li>• Submit applicant’s Grievance Procedures. Grievance Procedures must address (1) how grievances will be submitted, (2) who will review them, (3) timeframe for the review, and (4) the appeal process.</li> </ul>	Tab C_Grievance Procedures
<i>Area Median Income Level Served</i> <ul style="list-style-type: none"> <li>• Affirm in application that all assisted units will serve households with income at or below 80% area median income for development’s county according to the current Federal Program Income Limits.</li> </ul>	Application, Sheet 04
<i>Grant Letters of Commitment (if applicable)</i> <ul style="list-style-type: none"> <li>• Submit signed letter of commitment for grant(s) with funding terms and amounts.</li> </ul>	Tab D_Letters of Commitment



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<p><i>Cash Donations Letters of Commitment</i></p> <ul style="list-style-type: none"> <li>• Submit signed letters of commitment for private or public cash donations.</li> </ul>	Tab D_Letters of Commitment
<p><i>In-Kind Donations – Labor or Professional Services (if applicable)</i></p> <ul style="list-style-type: none"> <li>• Submit commitment letter from donor(s) specifying number of hours they intend to donate and their professional service pay rate.</li> </ul>	Tab D_Letters of Commitment
<p><i>In-Kind Donations – Sweat Equity (if applicable)</i></p> <ul style="list-style-type: none"> <li>• Submit a copy of sweat equity policy.</li> </ul>	Tab D_Letters of Commitment
<p><i>In-Kind Donations – Donated Material and Equipment (if applicable)</i></p> <ul style="list-style-type: none"> <li>• Submit commitment letter from donor(s) specifying either the total value of the donated materials or the rental equipment rate and number of hours the equipment will be donated.</li> </ul>	Tab D_Letters of Commitment
<p><i>In-Kind Donations – Other Government Fees (if applicable)</i></p> <ul style="list-style-type: none"> <li>• Submit commitment letter from local unit of government with value of donation.</li> </ul>	Tab D_Letters of Commitment
<p><i>Banked Match Letter of Commitment (if applicable)</i></p> <ul style="list-style-type: none"> <li>• Submit commitment letter signed by non-profit Board President.</li> </ul>	Tab D_Letters of Commitment
<p><i>Shared Match Signed Agreement (if applicable)</i></p> <ul style="list-style-type: none"> <li>• Submit commitment letter from the recipient who is donating the match, which specifies shared match amount.</li> </ul>	Tab D_Letters of Commitment
<p><i>Not-for-Profit Applicant Documentation (if applicable)</i></p> <ul style="list-style-type: none"> <li>• Submit an IRS determination letter for 501(c)3 status.</li> <li>• Provide a copy of the Certificate of Existence from the Indiana Secretary of State to provide proof that the organization is in good standing.</li> <li>• Provide a copy of notification letter sent to local unit of government.</li> <li>• Provide proof of delivery of local government notification letter, either an email read receipt or a mail delivery receipt.</li> </ul>	Tab E_Not-for-Profit
<p><i>Administrator Documentation (if applicable)</i></p> <ul style="list-style-type: none"> <li>• If the applicant has hired an administrator to administer the award, please provide documentation demonstrating that the administrator has been properly procured using the Competitive Negotiation (RFP) Procedure.             <ul style="list-style-type: none"> <li>• Submit a copy of the Request for Proposals (RFP).</li> <li>• Submit the published advertisement that was put in a general circulation newspaper for the RFP.</li> <li>• Submit a copy of the signed contract between applicant and administrator.</li> </ul> </li> </ul>	Tab F_Administrator
<p><i>Subrecipient Documentation (if applicable)</i></p> <ul style="list-style-type: none"> <li>• Submit an IRS determination letter for 501(c)3 status.</li> <li>• Provide a copy of the Certificate of Existence from the Indiana Secretary of State to provide proof that the organization is in good standing.</li> <li>• Submit a copy of the signed contract between applicant and subrecipient.</li> </ul>	Tab G_Subrecipient
<p><i>Duplication of Benefits</i></p> <ul style="list-style-type: none"> <li>• Affirm in application that applicant understands if CDBG-D funding (disaster funding) is awarded each homeowner will be required to disclose and sign the Duplication of Benefits Affidavit.</li> </ul>	Application, Sheet 08



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<p><i>Third-Party Inspection</i></p> <ul style="list-style-type: none"> <li>Affirm in application that applicant understands a third-party inspection must be completed on each address within 30 days of construction completion. Applicant may not wait until all addresses are completed unless construction on all addresses is completed within 30 days of each other.</li> </ul>	<p>Application, Sheet 08</p>
<p><i>Warranty</i></p> <ul style="list-style-type: none"> <li>Affirm in application that applicant understands all contractors are required to provide a one-year warranty on their work.</li> </ul>	<p>Application, Sheet 08</p>
<p><i>Public Hearing</i></p> <p>Two public hearings are required for CDBG funding. One public hearing MUST occur prior to application submittal.</p> <ul style="list-style-type: none"> <li>Provide the original tear sheet or original publisher’s affidavit of legal notice that includes the date of the public hearing and the date of notice publication. Under Indiana Code (I.C. 5-3-1-2 (B)) there must be a minimum of one legal notice at least 10 calendar days prior to the public hearing.</li> <li>Submit a copy of the sign-in sheet.</li> <li>Submit a copy of the minutes of the public hearing, which must include the date and time of the meeting, the name and title of the person running the meeting, anyone who presented at the meeting, and all content posed to the public.</li> <li>Describe methods used to solicit participation of low and moderate-income persons.</li> <li>Describe any comments/complaints received and responses to the comments/complaints.</li> </ul>	<p>Tab H_Public Hearing</p>
<p><i>HUD or Rural Development Funding (if applicable)</i></p> <p>If the proposed development has received funding directly from HUD or Rural Development in the past, the applicant must send a notification letter to the appropriate HUD or Rural Development office notifying them that an application is being submitted to IHCDA for federal funding.</p> <ul style="list-style-type: none"> <li>Provide a copy of notification letter sent to HUD or Rural Development.</li> <li>Provide proof of delivery of notification letter, either an email read receipt or a mail delivery receipt.</li> </ul>	<p>Tab I_HUD &amp; RD</p>
<p><i>Environmental Review Record (ERR)</i></p> <ul style="list-style-type: none"> <li>Submit Environmental Review Forms (Exhibits A, B, E, F, the Findings page, and the Signatures page).</li> </ul> <p>Once awarded, Exhibit G will then need to be submitted for each address. Please keep in mind that once awarded, all historic reviews (a part of the ERR) must be sent to the State Historic and Preservation Office (SHPO) for approval, which adds 30 days to the approval process for Release of Funds. The ERR forms are located in the appendices of this policy. For more detailed ERR instructions, please refer to the exhibits for Chapter 11 of the IHCDA CDBG &amp; HOME Program Manual 3<sup>rd</sup> Edition, available here: <a href="http://www.in.gov/myihcda/2490.htm">http://www.in.gov/myihcda/2490.htm</a>.</p>	<p>Tab J_ERR</p>



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<p><i>Floodplain Determination Map</i>  Acquisition, rehabilitation, refinancing, or new construction of any part of a development, or its land, located within the boundaries of a 100 year floodplain is not eligible for CDBG/CDBG-D OOR funding. A FEMA FIRM Flood Map must be submitted for each parcel associated with the development.</p> <ul style="list-style-type: none"> <li>• Please submit FEMA FIRM Flood Map(s), which shows if the addresses in the development are or are not within the 100-year floodplain. Maps may be downloaded from the FEMA website here: <a href="https://msc.fema.gov/portal">https://msc.fema.gov/portal</a>. Applicant must indicate on the FIRM Flood Map(s) the locations of addresses included within the development.</li> </ul>	<p>Tab J_ERR</p>
<p><i>Affirmatively Furthering Fair Housing</i>  All CDBG-D award recipients must take action to affirmatively further fair housing in the jurisdiction they are serving.</p> <ul style="list-style-type: none"> <li>• Select which furthering fair housing activity or activities you will be conducting.</li> </ul>	<p>Application, Sheet 08</p>



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## Part 6: Scoring

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If an application meets all applicable threshold requirements, it will be evaluated and scored based on the following scoring criteria:

Scoring Category	Points Possible
Development Characteristics	12
Readiness	8
Capacity	21
Financing	10
Unique Features	5
Completeness Bonus	5
<b>Total Possible Points</b>	<b>61</b>

When there is a scoring criteria based on the county being served and the development is in multiple counties, the applicant should add up the scores from each county and average them, rounding to the nearest whole number. An application must score at least 40 points to be considered for funding.

### **6.1 Development Characteristics** **Category Maximum Points Possible: 12**

There are 12 total possible points for this scoring category, which describes the proposed OOR development.

The points can be achieved through the following sub-categories: Area Median Income (AMI) served, Serving Individuals with Disabilities, and Community Without Recent OOR Award.

- 1) Area Median Income (AMI) Served: *Maximum Number of Points: 6*  
 Six points will be awarded to applicants that commit to serving beneficiaries in CDBG/CDBG-D-assisted units in accordance with the following chart. The Area Median Income (AMI) level is for the county in which the development is to be located. Awarded recipients will be held to the unit commitment in their award agreement. Changes to the AMI levels served will require prior IHCDA approval. Rent and Income Limits may be found in Appendix C of the Ongoing Rental Compliance Manual located online at <http://www.in.gov/myihcda/2490.htm>.

Area Median Income (AMI) Served	Points
At least 20% of beneficiaries are at or below 30% AMI <b>OR</b> At least 30% of beneficiaries are at or below 40% AMI	6

To receive points in this category, the applicant must fill out the application section for AMI so that at least 20% of beneficiaries are at or below 30% AMI.

- 2) Serving Individuals with Disabilities *Maximum Number of Points: 3*



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Three points will be awarded to applicants that target populations with special housing needs under IHCDA’s priority in accordance with the following guidelines and chart.

Serving Individuals with Disabilities	Points
At least 20% of assisted households will have at least one individual living in the home with a disability using the Fair Housing definition of disabled (see glossary). Applicants electing this targeting option must enter into a referral agreement with a qualified organization that provides services for the target population. See part 4.1(F) of the <a href="#">Federal Programs Ongoing Rental Compliance Manual</a> for more information on referral agreements.	3

To receive points in this category, the applicant must submit the Referral Agreement and Certification and Memorandum of Understanding in **Tab K Individuals with Disabilities**. The Referral Agreement and Certification and Memorandum of Understanding can be found in the Application Appendices.

- 3) Community Without Recent OOR Award *Maximum Number of Points: 3*  
 Three points will be awarded to applicants whose proposed service area is a town, city, or county that has not received an Owner-Occupied-Rehabilitation award within the last five years

For clarification:

- If a county has received an OOR award within the last five years, but a more local unit of government within that county would like to apply that has not received an award within the last five years(i.e. a city), that city is eligible for points in this category.
- If a city within a county has received an OOR award within the last five years, but the county level of government would like to apply for an award and has not received an OOR award within the last five years, the county is eligible for points in this category.

To receive points in this category, the applicant must fill out this section of the application.

**6.2 Readiness** **Category Maximum Points Possible: 8**

This category describes the applicant’s ability to begin and timely execute an awarded development.

- 1) Client Intake *Maximum Number of Points: 6*  
 Points will be awarded to applicants that have already begun the client intake process, according to the chart below. Client intake means that potential clients have been identified, are interested in participating in the OOR program, and have certified their income within twelve months of application date. A complete income verification is not required, but please provide the best estimate of the household's annual income after initial interview/contact. If full income verification has been completed, clients must be appropriately income-verified per the HUD Part 5 definition.



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Percentage of Units with Clients Identified	Points
25 - 50% of units	2
51 - 75% of units	4
76 - 100% of units	6

To receive points in this category, the applicant must fill out and submit the Client Intake List in **Tab L\_Client Intake**. The Client Intake List can be found in the Application Appendices.

2) Contractor Solicitation

*Maximum Number of Points: 2*

Points will be awarded to applicants who invite material participation in the proposed OOR development by Indiana contractors. To qualify for these points, a minimum of five letters inviting contractors to participate in the bidding of the development must be sent, with at least 20% of these letters going to state certified Minority Business Enterprises (MBE), Women Business Enterprises (WBE), Federal Disadvantaged Business Enterprises (DBE), Veteran- Owned Small Businesses (VOSB), and/or Service Disable Veteran Owned Small Businesses (SDVOSB).

To receive points in this category, the applicant must submit in **Tab M\_Contractors**:

- A copy of the letter inviting the various contractors to participate in the bidding of the development;
- Provide proof of delivery of invitation letter, either an email read receipt or a mail delivery receipt, for five contractors; and
- For the 20% of letters sent to contractors certified as state MBE, WBE, DBE, VOSB, or SDVOSB, submit copies of the applicable and current certifications or a print out from the State’s certification list clearly indicating the entities who were contacted and the date the certification list was printed.

Eligible Certifications Summary Table		
Certification	Certifying Agency	Website
MBE	Indiana Department of Administration	<a href="http://www.in.gov/idoa/2352.htm">http://www.in.gov/idoa/2352.htm</a>
	Indiana Minority Supplier Development Council	<a href="http://imsdc.org">http://imsdc.org</a>
WBE	Indiana Department of Administration	<a href="http://www.in.gov/idoa/2352.htm">http://www.in.gov/idoa/2352.htm</a>
DBE	Indiana Department of Transportation	<a href="http://www.in.gov/indot/2576.htm">http://www.in.gov/indot/2576.htm</a>
VOSB	U.S. Department of Veterans Affairs	<a href="http://www.va.gov/osdbu/">http://www.va.gov/osdbu/</a>
SDVOSB	U.S. Department of Veterans Affairs	<a href="http://www.va.gov/osdbu/">http://www.va.gov/osdbu/</a>



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**6.3 Capacity**

**Category Maximum Points Possible: 21**

This category evaluates the administering entity responsible for compliance throughout the affordability period on their ability to successfully carry out the proposed OOR development based on certifications, experience, and overall award performance on previous awards.

1) Certifications

*Maximum Number of Points: 6*

Points will be awarded to applications which include an applicant or administering entity with a staff member or staff members who have received the certifications listed below. Three points will be awarded for the completion of one of the certifications listed below by a staff member of the administering entity. Six points will be awarded for the completion of two certifications listed below by a staff member or staff members of the administering entity. If two staff members hold the same certification, points will be awarded for two certifications.

If you do not see a certification you have received on the list that you believe would be relevant, please consult with your Real Estate Production Analyst at least one week prior to the application due date to request that it be eligible for points.

Required IHCDA Compliance Trainings, IHCDA application and policy webinars, IHCDA application and policy trainings, and IHCDA feedback sessions are not eligible for points in this category.

Certification	Sponsoring Organization
Certified Aging-in-Place Specialist	National Association of Home Builders (NAHB)
Home Sweet Home: Modifications for Aging in Place	University of Indianapolis/Indiana Housing and Community Development Authority
CDBG Grant Administration Certification (must be current)	Office of Community and Rural Affairs, State of Indiana
HOME & CDBG Certification Training	Indiana Housing and Community Development Authority (IHCDA)

To receive points in this category, the applicant must submit in **Tab N\_Certifications**:

- Documentation of certification completions or confirmation of attendance.

2) New Administrator Experience:

*Maximum Number of Points: 3*

Three points will be awarded to administering entities with no previous IHCDA award experience that can demonstrate experience in construction management, rehabilitation of built structures, and/or prior CDBG experience through a different funding agency. The definition for administering entity can be found in the glossary section of this application policy.



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Administrating entities with previous IHCDA award experience are not eligible to receive points in this category.

To receive points in this category, the applicant must submit the following documentation in **Tab O\_Experience:**

- Provide a written narrative explaining previous relevant experience; and
- Provide third-party reference of experience in the above mentioned fields.

3) Administering Entity's IHCDA Award Performance Maximum Number of Points: 10

An administering entity may only use a non-OOR IHCDA award for this scoring category if the award was monitored within the past five years and it has no prior IHCDA OOR award monitored within the past five years. An award may be eligible, whether it is closed or open, as long as an official IHCDA monitoring has occurred.

Description of Overall Award Performance	Points
Most recently monitored IHCDA CDBG/-D OOR award had no findings and no concerns.	10
Most recently monitored IHCDA CDBG/-D OOR award had no findings, but concerns were noted.	8
Most recently monitored IHCDA CDBG/-D OOR award had only one finding.  <b>OR</b> No IHCDA CDBG/-D OOR experience, most recently monitored IHCDA award (different activity) had no findings and no concerns.	6
No IHCDA CDBG/-D OOR experience; most recently monitored IHCDA award (different activity) had no findings, but concerns were noted.  <b>OR</b> <b>No IHCDA CDBG/-D award within the last five years, but most recent CDBG/-D monitored award had no findings or concerns.</b>	4
No IHCDA CDBG/-D OOR experience; most recently monitored IHCDA award (different activity) had only one finding.	2
Does not meet any category above. Examples: <ul style="list-style-type: none"> <li>• More than one finding on most recently monitored award.</li> <li>• The organization administering the award has no experience with IHCDA in the past five years.</li> </ul>	0

To receive points in this category, the applicant must submit the following in the application:

- Provide the applicable award number for the administering entity.

4) Timely Expenditure of Funds Maximum Number of Points: 5



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Points will be awarded to an administering entity that has expended their most recent IHCDA HOME or CDBG or CDBG-D award funds by the award expiration date without requesting an award extension. The award must be from within the past 5 years. List the award number in the application form.

Award Length	Points
Most recent IHCDA HOME or IHCDA CDBG or CDBG-D award completed by the award expiration date.	5

To receive points in this category, applicant must submit the following in the application:

- Provide the award number of the most recently completed IHCDA HOME or CDBG/-D award for the administering entity, which was completed by the award expiration date without an award extension.

**6.4 Financing**

**Category Maximum Points Possible: 10**

1) Public Monetary Participation

*Maximum Number of Points: 5*

Points will be awarded to applicants whose proposed development has received a firm commitment of other public funds. A “firm commitment” means that the funding does not require any further approvals. Public funds include federal, state, or local government funds. This can include funds awarded from other federal or state agencies, the Federal Home Loan Bank, or waivers resulting in quantifiable cost savings that are not required by federal or state law. Banked and/or shared match, donated labor and services, and sweat equity are excluded from this category.

Points will be awarded based on the Amount of Public Funding divided by the Total Development Costs:

Percentage of Total Development Costs	Points
.50% to .99%	1
1.00% to 1.99%	2
1.00% to 2.99%	3
3.00% to 3.99%	3.5
4.00% to 4.99%	4
Greater than 5.00%	5

To receive points in this category, the applicant must submit the following in **Tab D\_Letters of Commitment:**

- Provide a letter from the appropriate authorized official approving the funds. The letter must include a description of the type of approved funding for the proposed development and the amount of funding.



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2) Non-Public Monetary Participation

*Maximum Number of Points: 5*

Points will be awarded to applicants whose proposed development has received a firm commitment to leverage other non-public funding sources. A “firm commitment” means that the funding does not require any further approvals. Other funding sources include, but are not limited to, private funding, funds from a local community foundation, donations, etc. Banked and/or shared match, donated labor and services, and sweat equity are excluded from this category.

Points will be awarded based on the amount of Non-Public Funding divided by the Total Development Costs:

Percentage of Total Development Costs	Points
.50% to .99%	1
1.00% to 1.99%	2
2.00% to 2.99%	3
3.00% to 3.99%	3.5
4.00% to 4.99%	4
Greater than 5.00%	5

To receive points in this category, the applicant must submit the following in **Tab D\_Letters of Commitment**:

- Provide a letter from the appropriate authorized official approving the funds. The letter must include a description of the type of approved funding for the proposed development and the amount of funding.

**6.5 Unique Features & Bonus**

**Category Maximum Points Possible: 10**

1) Unique Program Features

*Maximum Number of Points: 5*

Points will be awarded to applicants that offer unique program features above and beyond what is required by this application policy. Unique features should be a creative addition to the proposed program.

Points are awarded relative to other developments being scored during each application cycle and are awarded in IHCDA’s sole and absolute discretion. The following chart sets forth the anticipated percentage of applications that will receive points using a maximum of five points.

Percentage of Applications	Points
10%	5
40%	4
40%	3
10%	2



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To receive points in this category, the applicant must submit the following in **Tab P\_Unique Features**

- Provide a narrative summary of the proposed unique features. Features receiving points in other sections of this application will not be considered for Unique Feature points.

2) Bonus

*Maximum Number of Points: 5*

Points will be awarded to applications that are submitted according to IHCDA's submittal guidelines (see list below), and which pass Threshold without any technical errors or incomplete information.

To receive points in this category, the applicant must:

- Submit a searchable PDF of the application on the FTP site;
- Submit an Excel file of the application on the FTP site;
- Answer all questions in the policy and application;
- Submit all required threshold in the correct tabs;
- Submit all required threshold in the correct form (mailed and/or on the FTP site); and
- Label and include all tabs on the FTP site as described in the Application Policy. All tabs must be included regardless of whether documentation is required in each tab.



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**6.6 Scoring Items Table**

Scoring Items	Location
<p><i>Area Median Income (AMI) Served</i></p> <ul style="list-style-type: none"> <li>Commit that at least 20% of beneficiaries served are at or below 30% AMI.</li> </ul>	Application, Sheet 04
<p><i>Serving Individuals with Disabilities</i></p> <ul style="list-style-type: none"> <li>Submit Referral Agreement.</li> <li>Submit Certification and Memorandum of Understanding.</li> </ul>	Tab K_Individuals with Disabilities
<p><i>Community Without Recent OOR Award</i></p> <ul style="list-style-type: none"> <li>Fill out application section.</li> </ul>	Application, Sheet 09
<p><i>Client Intake</i></p> <ul style="list-style-type: none"> <li>Submit the Client Intake List to demonstrate income verified clients interested in participating in the program have been identified.</li> </ul>	Tab L_Client Intake
<p><i>Contractor Solicitation</i></p> <ul style="list-style-type: none"> <li>Submit a copy of letter inviting contractors to participate in the bidding of the development.</li> <li>Provide proof of delivery of invitation letter, either an email read receipt or a mail delivery receipt, for five contractors.</li> <li>For the 20% of letters sent to contractors certified as state MBE, WBE, DBE, VOSB, or SDVOSB, submit copies of the applicable and current certifications or a print out from the State’s certification list clearly indicating the entities who were contacted and the date the certification list was printed.</li> </ul>	Tab M_Contractors
<p><i>Certifications</i></p> <ul style="list-style-type: none"> <li>Submit documentation of certification completions or confirmation of attendance.</li> </ul>	Tab N_Certifications
<p><i>New Administrator Experience</i></p> <ul style="list-style-type: none"> <li>Provide a written narrative explaining previous relevant experience.</li> <li>Provide a third party reference of experience.</li> </ul>	Tab O_Experience
<p><i>Administering Entity’s IHCDA Award Performance</i></p> <ul style="list-style-type: none"> <li>Provide award number of the most recently monitored IHCDA HOME or CDBG/-D award.</li> </ul>	Application, Sheet 11
<p><i>Timely Expenditure of Funds</i></p> <ul style="list-style-type: none"> <li>Provide award number of the most recently completed IHCDA HOME or CDBG/-D award, which was completed by the award expiration date.</li> </ul>	Application, Sheet 11
<p><i>Public Monetary Participation</i></p> <ul style="list-style-type: none"> <li>Provide a letter from the appropriate authorized official approving the funds. The letter must include (a) a description of the type of approved funding for the proposed development and (b) the amount of funding.</li> </ul>	Tab D_Letters of Commitment
<p><i>Non-Public Monetary Participation</i></p> <ul style="list-style-type: none"> <li>Provide a letter from the appropriate authorized official approving the funds. The letter must include (a) a description of the type of approved funding for the proposed development and (b) the amount of funding.</li> </ul>	Tab D_Letters of Commitment



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<p><i>Unique Features</i></p> <ul style="list-style-type: none"><li>• Provide a narrative summary of the proposed unique features. Features receiving points in other sections of this application will not be considered for Unique Feature points.</li></ul>	<p>Tab P_Unique Features</p>
<p><i>Bonus</i></p> <ul style="list-style-type: none"><li>• Submit a searchable PDF of the application on the FTP site;</li><li>• Answer all questions in the policy and application;</li><li>• Label and include all tabs on the FTP site as described in the Application Policy, regardless of whether documentation is required in each tab or not.</li><li>• Submit all required threshold and scoring items in the correct tabs on the FTP site; and</li><li>• Submit all required threshold and scoring items in the correct form (mailed and/or on the FTP site).</li></ul>	<p>Application and all Tabs</p>



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## Part 7: FTP Site Tab Directory

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When uploading supporting documentation to the FTP site, please create and name the tabs (file folders) as seen above and place correct documentation, as described throughout the Application Policy, in each tab.

<b>Owner-Occupied Rehabilitation Program TAB Directory</b>
Tab A_SAM Registration
Tab B_Targeted Map
Tab C_Grievance Procedures
Tab D_Letters of Commitment
Tab E_Not-for-Profit
Tab F_Administrator
Tab G_Subrecipient
Tab H_Public Hearing
Tab I_HUD & RD
Tab J_ERR
Tab K_Individuals with Disabilities
Tab L_Client Intake
Tab M_Contractors
Tab N_Certifications
Tab O_Experience
Tab P_Unique Features
Tab Q_Displacement



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## Part 8: Glossary of Terms

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Below are definitions for commonly used terminology found throughout the CDBG and CDBG-D OOR Application policy and forms and applicable to the OOR program.

*Administrator:* A procured entity that will assist carrying out the OOR program.

*Administering Entity:* This is the organization that will be carrying out the requirements of the award through the life of the affordability period. Since this entity will be doing the work required by the award, they are eligible for certain point categories. The applicant can administer its own award; however, it is also possible to procure a grant administrator or to have a subrecipient.

*Beneficiary:* The household or unit that receives homeowner repair work as a result of a CDBG/CDBG-D OOR grant.

*CDBG:* The Community Development Block Grant (CDBG) program is a federally-funded program that provides states and communities with resources to address a wide range of unique community development needs. The CDBG program provides annual grants on a formula basis to 1209 general units of local government and States. The Indiana Housing and Community Development Authority (IHCDA) is a State Administered CDBG program. The IHCDA allocates awards in the form of grants to Local Units of Government that carry out CDBG OOR developments.

*Children:* Children are defined as those persons ages 18 years of age or younger. The child must reside in the home that will benefit from the OOR program.

*Development:* The CDBG OOR activity proposed in the application.

*Disabled:* The Fair Housing Act defines disability as a person who has/is:

- A physical or mental impairment which substantially limits one or more of such person's major life activities; or
- A record of having such an impairment; or
- Is regarded as having such an impairment, but such term does not include current, illegal use of or addiction to a controlled substance (as defined in section 102 of the Controlled Substances Act).

*Elderly:* A person 55 years of age or older. This target population category also includes families with a person living in their home that is 55 years of age or older and modifications to the home are needed so this person may age in place in the home benefitting from the OOR program with the family.

*Entitlement Community:* The CDBG entitlement program allocates annual grants to larger cities and urban counties to develop viable communities by providing decent housing, a suitable living environment, and opportunities to expand economic opportunities, principally for low- and moderate-income persons.



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*IHCDA:* Indiana Housing and Community Development Authority

*Income Limits:* Maximum incomes as published by HUD for developments giving the maximum Income Limits per unit for beneficiary (30%, 40%, 50%, 60% and 80% of median) units.

*Inspection:* A scheduled visit made by an Inspector to the households units that received IHCDA CDBG/CDBG-D OOR grant dollars. All IHCDA-assisted households/units that receive CDBG/CDBG-D must be inspected twice during the award period. The first inspection must occur within four weeks of the completion of the documented scope of work and prior to the IHCDA Inspector's final physical inspection. The second inspection will be conducted upon completion of the construction for the award. The IHCDA Inspector will conduct the physical inspections.

*Leverage:* Ten percent minimum contribution to the Community Development Block Grant program. Refer to the [CDBG and HOME Program Manual](#) for a list of eligible and ineligible sources of leverage. The leverage requirement is based on a percentage of the award amount less administration and environmental review costs.

*Median Income:* A determination made through statistical methods establishing a middle point for determining Income Limits. Median is the amount that divides the distribution into two equal groups, one group having income above the median and one group having income below the median.

*MOU:* A Memorandum of Understanding (MOU) is a [document](#) describing a [bilateral](#) or [multilateral](#) agreement between two or more parties.

*Narrative:* A written description by the applicant that describes the application question and generally supports the need of the development.

*OOR:* Owner-Occupied Rehabilitation



## Part 1: Application Process

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### 1.1 Overview and Funding Priorities:

The purpose of this HOME Investment Partnerships Program (HOME) application is to provide subsidies in the form of grants and loans to selected applicants for the acquisition, rehabilitation and/or new construction of rental housing for low and moderate-income people. Through this program, the Indiana Housing and Community Development Authority (IHCDA) seeks to improve the quality of existing housing stock in Indiana.

This program is designed to allocate HOME funds to be used for the rehabilitation and/or new construction of single family homes or rental housing among selected applicants having projects that meet the requirements of the program and IHCDA's goals for the program.

1. Demonstrate they are meeting the needs of their specific community;
2. Reach low and very low-income levels of area median income;
3. Proceed with the activity upon receipt of the award and begin construction within 12 months of receipt of the award;
4. Link the project to the revitalization of existing neighborhoods, preferably through a comprehensive approach (i.e. as part of a published and approved community revitalization plan);
5. Advance projects that promote aging-in-place strategies for seniors, persons with disabilities, and families with seniors or persons with disabilities;
6. Propose projects that are energy-efficient and are of the highest quality attainable within a reasonable cost structure; and,
7. Propose the use of state certified Minority Business Enterprise (MBE), Women Business Enterprise (WBE), Federal Disadvantaged Business Enterprise (DBE) Participation, Veteran-Owned Small Business (VOSB), and/or Service Disabled Veteran Owned Small Business (SDVOSB) contractors, employees, and products when applicants are planning and undertaking their housing activities.

### 1.2 HOME Application Forms and HOME Policy Discrepancies

In the event of a conflict or inconsistency between the HOME Rental Policy and the HOME Application Form and/or Appendices, the procedures described in the HOME Application Policy will prevail.

### 1.3 Funding Round Timeline

Note: This is an anticipated schedule and is subject to change or extension.

Application Available / Round Begins	May 16, 2016
Application Webinar	June 2016 (date and time TBD)
Application Due Date	August 17, 2016
Award Announcements	October 27, 2016

### 1.4 Application Webinar

An application webinar will be conducted prior to the application deadline. During the webinar, the IHCDA Real Estate Production Department staff will describe the requirements of the HOME program, threshold and scoring criteria, how to complete the required forms, and how to submit the application documents. Local Units of Government (LUGs) and not-for-profit entities intending to apply are *strongly encouraged* to attend.





### **1.5 Technical Assistance**

The applicant may schedule a technical assistance meeting with its regional IHCDA Real Estate Production Analyst to discuss both the proposed project and IHCDA's application process. Technical assistance may be required at IHCDA's discretion if the recipient does not have experience with IHCDA awards or if past performance was poor. Applicants are urged to contact their Real Estate Production Analyst early in the planning process to obtain guidance and technical assistance.

### **1.6 Application Submission**

The applicant must submit the following items to IHCDA's Real Estate Department Coordinator:

- Via IHCDA's FTP site:
  - One completed copy of the HOME application forms.
  - All supporting documents required in the tabs. Please submit this information as separate, labeled PDF documents under the required labeled tabs. Do not send one PDF containing all of the supporting documentation.
- Via hard copy:
  - One completed copy of the final application forms with original signatures.
  - Application fee of \$250.

Application fees should be made payable to IHCDA. If a check is returned for insufficient funds, the application will be denied. The application fee is non-refundable. If the applicant applies, and is certified a Community Housing Development Organization (CHDO) this check will be refunded.

All required application items are due no later than 5:00 p.m. Eastern Standard time on the due date. Applications received after the deadline will be returned to the applicant via certified mail. Faxed applications will not be accepted.

Instructions on how to utilize the FTP site will be explained during the application webinar. The hard copy of the final application forms should be sent to:

Indiana Housing and Community Development Authority  
ATTN: Real Estate Department Coordinator  
RE: HOME Application  
30 South Meridian Street, Suite 1000  
Indianapolis, IN 46204

All applicants must retain a copy of this application package. Applicants that receive funding will be bound by the information contained herein.

IHCDA will send an email confirmation to the applicant contact within one week of submission notifying the applicant that the application was received by IHCDA. Please notify the Real Estate Department Coordinator if the applicant would like to add an additional contact person for communications regarding its application.





### **1.7 Application Review**

Each application must address only one development. Applications are reviewed in a three step process:

- |                                |  |
|--------------------------------|--|
| <u>Step One</u> - Completeness | On or before the application deadline, the applicant must provide all required documents, signatures and attachments.  |
| <u>Step Two</u> - Threshold    | The application must meet each of the applicable threshold criteria. After initial threshold review, IHDCDA staff may contact an applicant to request clarification of threshold information contained in the pending application. The applicant will have the opportunity to respond on or before the due date provided by IHDCDA. If the applicant does not respond to the threshold clarification letter and therefore threshold item(s) are still in question, the application will be disqualified. Applications may have no more than three outstanding clarifications after the second review or the application will be disqualified. Points will be awarded to those applications where no clarifications are required. |
| <u>Step Three</u> - Scoring    | Applications that pass the completeness and threshold reviews are then scored according to IHDCDA's published scoring criteria. After initial score review, IHDCDA staff may contact the applicant for further clarification of a scoring item. Failure to respond to the requested scoring clarification items by the due date and in the manner requested may result in application denial. Supporting documentation for scoring categories will not have the opportunity to be submitted after the initial application submission.  |

Applications proposing rental activities will be scored separately from, and will not compete with, applications proposing homebuyer activities in following the Annual Action Plan. An amount of funding, determined at the discretion of IHDCDA, will be set aside for rental projects each year as prescribed in IHDCDA's Consolidated Plan. If additional funds are available after this round that were originally reserved for homebuyer activities (either due to lack of sufficient number of homebuyer applications in general or lack of homebuyer applications meeting threshold requirements), these funds will be redirected and used for rental development.

Funded applications will be announced at the published IHDCDA Board Meeting date. Confirmation letters and score sheets will be uploaded to the FTP site by the close of business on the day of the Board Meeting. Applications that are not funded will be notified by IHDCDA via denial letters and final score sheets being uploaded to the FTP site by the close of business on the day of the Board Meeting. Applications not funded will not be rolled over into the next funding round.

### **1.8 Minimum Score Requirement**

An application must score at least 75 points to be considered for funding.



**1.9 IHCDA CDBG & HOME Program Manual 3<sup>rd</sup> Edition**

The IHCDA CDBG & HOME Program Manual outlines the requirements for administering IHCDA's CDBG awards. A complete copy of the CDBG & HOME Program Manual is available on IHCDA's website at this location:

[http://www.in.gov/myihcda/files/CDBG\\_and\\_HOME\\_Program\\_Manual\\_3rd\\_Edition.pdf](http://www.in.gov/myihcda/files/CDBG_and_HOME_Program_Manual_3rd_Edition.pdf)

Program Manual exhibits may be found at <http://www.in.gov/myihcda/2490.htm>





## Part 2: Eligible Applicants

### 2.1 Eligible Applicants

HOME Investment Partnerships Program (HOME)	Cities, Town, and Counties (Non-HOME Participating Jurisdiction)	Community Housing Development Organizations (CHDO)	501(c)3 and 501(c)4 Not-For-Profit Organizations and PHAs	Joint Venture Partnerships	For Profit Entities Organized Under the State of Indiana
Rental Housing Rehabilitation	✓	✓	✓	✓	Not eligible
Acquisition and Rental Housing Rehabilitation	✓	✓	✓	✓	Not eligible
Rental Housing New Construction	✓	✓	✓	✓	Not eligible

Eligible applicants include cities, towns, or counties that are located within Indiana but outside of the following participating jurisdictions. Applications from, or housing activities located within, the following participating jurisdictions are NOT eligible for HOME funds:

Anderson	Gary	Muncie
Bloomington	Hammond	South Bend Consortium***
East Chicago	Indianapolis*	Terre Haute
Evansville	Lake County	
Fort Wayne	Lafayette Consortium**	

\*Excluding the Marion County Cities of Beech Grove, Lawrence, Speedway, and Southport. The Town of Cumberland is excluded when the housing activity is outside of Marion County.

\*\*Lafayette Consortium is made up of the Cities of Lafayette and West Lafayette and the unincorporated areas of Tippecanoe County. Other incorporated areas are eligible to receive assistance.

\*\*\*South Bend Consortium is made up of the Cities of South Bend and Mishawaka and the unincorporated areas of St. Joseph County. Other incorporated areas are eligible to receive assistance.

### 2.2 Ineligible Applicants

Per 24 CFR 92.214 (a)(4) HOME funds may not be invested in public housing projects.

IHCDA reserves the right to disqualify from funding any application that has an applicant, sub-recipient, administrator, preparer, or related party of any of the aforementioned, with a history of disregarding the policies, procedures, or staff directives associated with administering any IHCDA program or program administered by any other State, Federal, or affordable housing entity. This includes, but is not limited to, the Indiana Office of Community and Rural Affairs, the U.S. Department of Housing and Urban Development (HUD), the U.S. Department of Agriculture - Rural Development, and the Federal Home Loan Bank.





Additionally, any entity currently on IHCD's suspension or debarment list is ineligible to submit an application. IHCD's Suspension and Debarment Policy can be found in the Program Manual Chapter 17.

### 2.3 Religious and Faith-Based Organizations

- *Equal treatment of program participants and program beneficiaries.* (1) *Program participants.* Organizations that are religious or faith-based are eligible, on the same basis as any other organization, to participate in the HOME program. Neither the Federal Government nor a State or local government receiving funds under the HOME program shall discriminate against an organization on the basis of the organization's religious character or affiliation. Recipients and subrecipients of program funds shall not, in providing program assistance, discriminate against a program participant or prospective program participant on the basis of religion or religious belief.
- *Beneficiaries.* In providing services supported in whole or in part with federal financial assistance, and in their outreach activities related to such services, program participants shall not discriminate against current or prospective program beneficiaries on the basis of religion, a religious belief, a refusal to hold a religious belief, or a refusal to attend or participate in a religious practice.
- *Separation of explicitly religious activities.* Recipients and subrecipients of HOME program funds that engage in explicitly religious activities, including activities that involve overt religious content such as worship, religious instruction, or proselytization, must perform such activities and offer such services outside of programs that are supported with federal financial assistance separately, in time or location, from the programs or services funded under this part, and participation in any such explicitly religious activities must be voluntary for the program beneficiaries of the HUD-funded programs or services.
- *Religious identity.* A faith-based organization that is a recipient or subrecipient of HOME program funds is eligible to use such funds as provided under the regulations of this part without impairing its independence, autonomy, expression of religious beliefs, or religious character. Such organization will retain its independence from Federal, State, and local government, and may continue to carry out its mission, including the definition, development, practice, and expression of its religious beliefs, provided that it does not use direct program funds to support or engage in any explicitly religious activities, including activities that involve overt religious content, such as worship, religious instruction, or proselytization, or any manner prohibited by law. Among other things, faith-based organizations may use space in their facilities to provide program-funded services, without removing or altering religious art, icons, scriptures, or other religious symbols. In addition, a HOME program-funded religious organization retains its authority over its internal governance, and it may retain religious terms in its organization's name, select its board members on a religious basis, and include religious references in its organization's mission statements and other governing documents.
- *Alternative provider.* If a program participant or prospective program participant of the HOME program supported by HUD objects to the religious character of an organization that provides services under the program, that organization shall, within a reasonable prompt time after the objection, undertake reasonable efforts to identify and refer the program participant to an alternative provider to which the prospective program participant has no objection. Except for services provided by telephone, the Internet, or similar means, the referral must be to an alternate provider in reasonable geographic proximity to the organization making the referral. In making the referral, the organization shall comply with applicable privacy laws and regulations.





Recipients and subrecipients shall document any objections from program participants and prospective program participants and any efforts to refer such participants to alternative providers in accordance with the requirements of §92.508(a)(2)(xiii). Recipients shall ensure that all subrecipient agreements make organizations receiving program funds aware of these requirements.

- **Structures.** Program funds may not be used for the acquisition, construction, or rehabilitation of structures to the extent that those structures are used for explicitly religious activities. Program funds may be used for the acquisition, construction, or rehabilitation of structures only to the extent that those structures are used for conducting eligible activities under this part. When a structure is used for both eligible and explicitly religious activities, program funds may not exceed the cost of those portions of the acquisition, new construction, or rehabilitation that are attributable to eligible activities in accordance with the cost accounting requirements applicable to the HOME program. Sanctuaries, chapels, or other rooms that a HOME program-funded religious congregation uses as its principal place of worship, however, are ineligible for HOME program-funded improvements. Disposition of real property after the term of the grant, or any change in the use of the property during the term of the grant, is subject to government wide regulations governing real property disposition (see 24 CFR parts 84 and 85).
- **Supplemental funds.** If a State or local government voluntarily contributes its own funds to supplement federally funded activities, the State or local government has the option to segregate the federal funds or commingle them. However, if the funds are commingled, this section applies to all of the commingled funds.





## Part 3: Eligible Activities & HOME Program Requirements

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### 3.1 Eligible Activities

This program is intended to have a long-term impact on the availability and quality of the affordable housing stock in Indiana. The program is intended for the rehabilitation and/or new construction of rental housing. Acquisition only is not an eligible activity; however acquisition in conjunction with another activity is permitted.

- Rehabilitation, new construction, and acquisition/rehabilitation or acquisition/new construction of rental housing in the form of traditional apartments, single room occupancy units (SROs), or single family housing.
  - SRO housing consists of single room dwelling units that are the primary residence of the occupant(s). Neither kitchen nor bathroom facilities are required to be in each unit. However, if individual units do not contain bathroom facilities, the building must contain bathroom facilities that are shared by tenants. SRO housing does not include facilities for students.
- If HOME funds are used for acquisition of vacant land or demolition in conjunction with another activity, then construction must commence within 9 months of the demolition or acquisition.
- Manufactured homes are eligible if they meet IHCD's Manufactured Housing Policy or if rehabilitation will bring the unit up to these standards:
  - A single dwelling unit designed and built in a factory, installed as a permanent residence, which bears a seal certifying that it was built in compliance with the Federal Manufactured Housing Construction and Safety Standards law and which also complies with the following specifications:
    - Shall have been constructed after January 1, 1981, and must exceed 950 square feet of occupied space per I.C. 36-7-4-1106 (d);
    - Is attached to a permanent foundation of masonry construction and has a permanent perimeter enclosure constructed in accordance with the One and Two Family Dwelling Code;
    - Has wheels, axles, and towing chassis removed;
    - Has a pitched roof;
    - Consists of two or more sections which, when joined, have a minimum dimension of 20' X 47.5' enclosing occupied space; and
    - Is located on land held by the beneficiary in fee-simple title or 99-year leasehold and is the principal residence of the beneficiary.
    - All other manufactured or mobile homes that do not meet the aforementioned criteria are ineligible to receive rehabilitation assistance funded by IHCD.

### 3.2 Ineligible Activities

The following are ineligible activities:

- Per 24 CFR 92.214 (a)(4) HOME funds may not be invested in public housing projects.
- Performing owner-occupied rehabilitation;
- Group homes;
- Creation of secondary housing attached to a primary unit;
- Acquisition, rehabilitation, or construction of nursing homes, convalescent homes, hospitals, residential treatment facilities, correctional facilities, or student dormitories;





- Rehabilitation of mobile homes;
- Acquisition, rehabilitation, refinancing, or new construction if any part of a development or its land is located within the boundaries of a 100-year floodplain. A flood determination must be provided for each parcel associated with the project;
- Acquisition, rehabilitation, or construction of any developments that will be applying for RHTC. These developments must apply for HOME funds as part of the RHTC application (also called the Qualified Allocation Plan);
- Any housing activity funded under Title VI of NAHA, prepayment of mortgages insured under the National Housing Act, public housing developments, or acquisition, rehabilitation, or construction of any developments funded under HUD's former Rental Rehabilitation Program;
- Costs for supportive services, homeless prevention activities, operating expenses, or for the use of commercial facilities for transient housing;
- Acquisition, rehabilitation, or construction of transitional housing or emergency shelters that are designed to provide temporary daytime and/or overnight accommodations for homeless persons;
- Payment of HOME loan servicing fees or loan origination costs;
- Tenant-based rental assistance;
- Payment of back taxes.

In addition, IHCD **does not** fund:

- Requests from individuals, political, social, or fraternal organizations;
- Endowments, special events, arts, or international projects;
- Scholarships requested by individuals;
- Institutions that discriminate on the basis of race, color, national origin, sex, religion, familial status, disability, sexual orientation, gender identity, or against victims of domestic violence, dating violence, sexual assault, or stalking in policy or in practice;
- Projects in furtherance of sectarian religious activities, impermissible lobbying, legislative or political activities;
- Medical research or medical profit-making enterprises.

### **3.3 HOME Program Requirements**

The proposed HOME project must follow these minimum requirements, and all other requirements laid forth in the Program Manual, to be eligible for funding. For further details on each requirement, please see IHCD's Program Manual at <http://www.in.gov/myihcda/2490.htm>.

- Recipients must comply with all regulatory requirements listed in 24 CFR Part 92.

Applicants should familiarize themselves with IHCD's CDBG & HOME Program Manual. Requirements include, but are not limited to the following:

- **Lead Based Paint, Chapter 2:**
  - Each recipient of a HOME award is subject to the HUD requirements of addressing lead-based paint hazards pursuant to 24 CFR Part 35. If a risk assessment is required, then all lead-based paint issues must be addressed.
- **Section 504, Chapter 3:**
  - Housing must meet the accessibility requirements of 24 CFR Part 8 which implements Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and covers multifamily





dwellings, as defined in 24 CFR Part 100.201. It must also meet the design and construction requirements of 24 CFR 100.205 and implement the Federal Fair Housing Act Amendments of 1988 (42 U.S.C. 3601-3619).

- **Uniform Relocation Act, Chapter 4:**
  - Each recipient of a HOME award is subject to the requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (URA). See IHCD's [Program Manual](#) Chapter 4 for guidance on the regulatory requirements of the URA, as amended, the Federal regulations at 49 CFR Part 24, and the requirements of Section 104(d) of Title I of the Housing and Community Development Act of 1974, as amended.
- **Affirmative Marketing Procedures, Chapter 5:**
  - Rental housing with five or more HOME-assisted units must adopt IHCD's Affirmative Marketing Procedures. See the IHCD [Program Manual](#) Chapter 5 for guidance on Affirmative Marketing Procedures.
- **Section 3, Chapter 7:**
  - Any recipient receiving an aggregate amount of \$200,000 or more from one (1) or more of the HUD CPD programs (i.e. CDBG, HOME, NSP, HOPWA, ESG, etc.) in a program year must comply with the Section 3 requirements. Section 3 provides preference to low- and very-low-income residents of the local community (regardless of race or gender) and the businesses that substantially employ these persons, for new employment, training, and contracting opportunities resulting from HUD-funded projects.
- **Income Verification, Chapter 8:**
  - An income verification is valid for a period of six months. If more than six months pass between income verification and contract execution/lease execution/purchase agreement, then a new income verification must be completed.
- **Procurement Procedures, Chapter 10:**
  - Each recipient of a HOME award will be required to provide proof of adequate builder's risk insurance, property insurance, and/or contractor liability insurance during construction and property insurance following construction for the assisted property throughout the affordability period of the award.
  - Each recipient of a HOME award must follow competitive procurement procedures when procuring all materials, supplies, equipment, and construction or professional services related to the HOME award.
- **Environmental Review, Chapter 11:**
  - To help facilitate timely expenditure of HOME funds, all applicants are required to submit the Environmental Review Record (ERR) and Section 106 Review at the time of application. If awarded HOME funds, the HOME recipient must receive an IHCD Release of Funds before the fully executed award documents are released and any funds are drawn. (IHCD [Program Manual](#), Environmental Review Chapter 11). For more information, contact the IHCD Placemaking Manager.
  - Applicants may not purchase any property to be assisted with HOME funds, sign contracts, or begin rehab/construction until the ERR/Release of Funds process has been completed and approved.
- **Construction Standards and Physical Inspections, Chapter 14:**
  - All IHCD-assisted units must be inspected twice during the award period. The first inspection will occur when 50% of the funds drawn for single site projects, or when half the units are complete for scattered site projects. The second inspection will be





conducted upon completion of the construction for the award. Site visits during construction may be conducted to monitor progress of all projects. The IHCDA Inspector will conduct the physical inspections.

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- **Match:**
  - The match requirement for the HOME program is 25% of the total amount of HOME funds requested except HOME funds used for administrative and environmental review costs (pursuant to §92.207(g));
- **Davis Bacon:**
  - Each recipient of a HOME award must follow the Davis Bacon requirements found in 29 CFR Parts 1, 3, and 5 to ensure workers receive no less than the prevailing wages being paid for similar work for the following type of projects:
  - Rehabilitation or new construction of a residential property containing twelve or more HOME-assisted units; and
  - Affordable housing containing twelve or more units assisted with HOME funding regardless of whether HOME funding is used for construction or non-construction activities.
  - Such properties may be one building or multiple buildings owned and operated as a single development.
  - Public Housing Authorities (PHAs) using PHA funds in conjunction with IHCDA funds are subject to Davis Bacon requirements.
- **Registering Vacancies:**
  - Applicants that are proposing to develop rental housing must register vacancies for assisted housing in the IndianaHousingNow.org affordable housing database.
- **Other HOME Construction Standards:**
  - Units must, at a minimum, meet the stricter of the local rehabilitation standards or the Indiana State Building Code.
  - Any units utilizing gas appliances must provide carbon monoxide detectors in addition to standard smoke detectors.
  - Recipients of HOME funds must meet additional energy efficiency standards for new construction as described in 24 CFR 92.251.
- **Capital Needs Assessment:**
  - Projects performing the rehabilitation activity with a total of 26 or more units (the total of HOME-assisted and non-HOME assisted units) must complete and provide a Capital Needs Assessment (CNA).
- **Federal Programs Ongoing Rental Compliance:**
  - Recipient must ensure that each owner of a HOME-assisted rental project enters tenant events into IHCDA's Indiana Housing Online Management System at <https://ihcdaonline.com/> within 30 days of the tenant's event date. Tenant events include move-ins, move-outs, recertification, unit transfers, and rent and income changes. In addition, Annual Owner Certification Rental Reports must be submitted electronically using the Indiana Housing Online Management System throughout the affordability period in the Annual Rental Report. See IHCDA's [Program Manual](#) for further guidance.
  - Recipient must ensure that there is a written lease between any tenant and the owner of rental housing assisted with HOME funds. The term of the lease may not be less than one year, unless a shorter period is specified upon mutual agreement between the





tenant and the owner. The lease may not contain any of the prohibited provisions set forth in 24 CFR 92.253 (b).

- Recipient shall ensure that written tenant selection policies and criteria for the project are adopted and followed that comply with 24 CFR 92.253 (d) and the additional requirements as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual, as amended from time to time by IHCDA.
- In accordance with 92.504(d)(2), the recipient must provide IHCDA with the financial documentation and/or reports needed by IHCDA to conduct its examination of the financial condition of the project, if project has ten (10) or more HOME-assisted units.
- Rental housing developments must assist households at or below 60% of the Area Median Income for the county, as published by HUD and distributed by IHCDA. Additionally, those developments with five or more HOME-assisted units must set-aside at least 20% of the units for households at or below 50% of the Area Median Income. Households must also meet the definition of "low-income families" at 24 CFR 92.2 which limits occupancy based on certain student status rules (see Part 4.1G of the Federal Programs Ongoing Rental Compliance Manual).
- Persons who, as a result of national origin, do not speak English as their primary language and who have limited ability to speak, read, write, or understand English ("limited English proficient" or "LEP") may be entitled to language assistance under Title VI in order to receive a particular service, benefit, or encounter. In accordance with Title VI of the Civil Rights Act of 1964 and its implementing regulations, the recipient must agree to take reasonable steps to ensure meaningful access to activities funded by federal funds for LEP persons. Any of the following actions could constitute "reasonable steps", depending on the circumstances: acquiring translators to translate vital documents, advertisements, or notices; acquiring interpreters for face to face interviews with LEP persons; placing advertisements and notices in newspapers that serve LEP persons; partnering with other organizations that serve LEP populations to provide interpretation, translation, or dissemination of information regarding the project; hiring bilingual employees or volunteers for outreach and intake activities; contracting with a telephone line interpreter service; etc.
- Recipient must follow the non-discrimination requirements of the Fair Housing Act, the Violence Against Women Reauthorization Act of 2013, and the Equal Access to Housing in HUD Programs Regardless of Sexual Orientation or Gender Identity rule.
- Before an applicant can apply for a new HOME, CDBG or CDBG Disaster award, any other HOME, CDBG or CDBG Disaster awards that the applicant has received in 2015 or earlier from IHCDA must be drawn down by a minimum of 25% of the award's total funding amount.

### **3.4 Affordability Requirements**

HOME subsidized activities must be secured throughout the affordability period by a recorded lien and restrictive covenant agreement created by IHCDA. The recipient shall comply with the following requirements of the HOME Program throughout the affordability period: (1) ensuring that the property meets the Property Standards set forth in 24 CFR 92.251; (2) ensuring that the tenants meet the affordability requirements set forth in 24 CFR 92.252 by documenting and verifying the income of tenants as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual, as amended from time to time by IHCDA; (3) submitting annual tenant events and annual owner certifications to IHCDA through its online reporting system as set forth in IHCDA's Federal Programs Ongoing Rental Compliance Manual; (4) participating in periodic monitoring and inspections of the Property by IHCDA and/or the U. S. Department of Housing and Urban Development ("HUD"); (5) complying with the Federal income and





rent limits issued by HUD and published annually on IHCDAs website; (6) providing IHCDAs with information regarding unit substitution and filling vacancies, if the Project has floating units; and (7) ensuring that each tenant enters into a lease that does not contain HUD prohibited lease language as set forth in IHCDAs Federal Programs Ongoing Rental Compliance Manual. The affordability period begins after the project has been completed and the completion forms have been submitted to and approved by IHCDAs. During the affordability period all HOME program rental requirements apply to the property. See IHCDAs [Federal Programs Ongoing Rental Compliance Manual](#) for a full discussion of affordability period compliance.

The following affordability periods apply to all HOME rental housing and homebuyer projects:

Amount of HOME subsidy per unit:	Affordability Period
Under \$15,000	5 years
\$15,000 - \$40,000	10 years
Over \$40,000 - or any rehabilitation/refinance combination activity	15 years
New construction or acquisition of newly constructed transitional, permanent supportive, or rental housing	20 years

**3.5 Lien and Restrictive Covenant Agreement**

Each recipient of a HOME award must ensure that a lien and restrictive covenant is executed and recorded against every property constructed, rehabilitated, or acquired, in whole or in part, with HOME funds. Upon the occurrence of any of the following events during the Affordability Period, the entire sum secured by the lien shall be due and payable by developer and/or owner upon demand. Repayment may be demanded upon: (1) Transfer or conveyance of the real estate by deed, land contract, lease, or otherwise, during the Affordability Period; (2) Commencement of foreclosure proceedings by any mortgagee (or deed in lieu of foreclosure), within the Affordability Period; (3) The real estate no longer meets the property standards set forth in 24 CFR 92.251; (4) HOME-assisted units are not being used by qualifying tenants as their principal residence; (5) annual tenant events and annual owner certifications are no longer being submitted to IHCDAs through its online reporting system as set forth in IHCDAs [Federal Programs Ongoing Rental Compliance Manual](#); (6) non-compliance with the federal income and rent limits issued by HUD; and (7) units are not leased in accordance with the requirements set forth in IHCDAs [Federal Programs Ongoing Rental Compliance Manual](#).

The recipient of the HOME award will be responsible for repaying IHCDAs any HOME funds utilized for any housing constructed, rehabilitated, or acquired that does not remain affordable and in compliance in accordance with 24 CFR 92.252 for the entire Affordability Period. The Affordability Period is based upon the total amount of HOME funds invested into the unit as defined in the chart above. (IHCDAs [Program Manual](#), Lien and Restrictive Covenants & Affordability Requirements Chapter 15)





## Part 4 : CHDO

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### 4.1 IHCDA CHDO Set-Aside

IHCDA must allocate at least 15% of its HOME funds for CHDO projects.

### 4.2 CHDO Eligible Activities

Permanent rental and homebuyer housing are considered CHDO-eligible activities for purposes of the CHDO set-aside as long as the activity takes place within the CHDO's state-certified service area and the CHDO owns, develops, or sponsors the activity.

- The CHDO “owns” the activity when the CHDO holds valid legal title in fee simple or has a long-term (99-year minimum) leasehold interest in a rental property. The CHDO may hire and oversee a project manager or contract with a developer to perform the rehabilitation or new construction.
- The CHDO “develops” the activity when the CHDO is the owner in fee simple or through a long term ground lease during both the development and the affordability period. As developer, the CHDO must be in sole charge of all aspects of the development process, including obtaining zoning, securing non-HOME funds, selecting contractors, overseeing the progress of work, and determining reasonableness of costs.
- The CHDO “sponsors” rental projects through one of two processes:
  - Rental housing is developed by a CHDO affiliate, defined as a CHDO's wholly owned subsidiary (non-profit or for-profit); a limited partnership, of which the CHDO or its wholly owned subsidiary is the sole general partner; or a limited liability company, of which the (the CHDO or its wholly-owned subsidiary must be the sole managing member. If the limited partnership or limited liability company agreement permits the CHDO to be removed as general partner or sole managing member, the agreement must provide that the removal must be for cause and that the CHDO must be replaced with another CHDO.
  - The CHDO develops housing on behalf of another non-profit. The rental housing is transferred by the CHDO to the other nonprofit upon completion. The nonprofit receiving the property upon completion must be identified by the CHDO, not be created by a governmental entity, and assume ownership and all HOME obligations, including any loan repayment. The CHDO must own the property during the development period and be in sole charge of the development process.

### 4.3 CHDO Program Requirements

CHDOs must adhere to all HOME requirements listed in this Application Package and the additional CHDO specific program requirements:

- Applicants that would like to apply as a CHDO must apply for CHDO certification at the time of submitting a HOME application. The CHDO application can be found as a separate document on the IHCDA website here: <http://www.in.gov/myihcda/2541.htm>. The CHDO application must be submitted at the same time as submittal of the HOME application.
- Treatment of Program Income by a CHDO:
  - CHDOs receiving payment back during the affordability period may retain these funds. The funds must be utilized for housing activities that benefit low-income families as provided in 24 CFR 92.300(a)(2). However, if at any time during the affordability period, the CHDO becomes decertified or no longer has a mission of providing affordable





housing then all CHDO proceeds must immediately be remitted to IHCDA. Please contact your Compliance Monitor for further assistance in this area.

- An application for a CHDO eligible undertaking must demonstrate the following:
  - Low- and moderate-income persons have had the opportunity to advise the CHDO in its decision regarding the design, site, development, and management of the affordable housing undertaking.
  - Certify that the organization continues to meet the definition of a CHDO by being a certified CHDO by IHCDA.
  - Complete the CHDO related sections in the HOME 2016 FY Application Forms.

**4.4 CHDO Operating Supplement**

CHDOs may apply for supplemental funds in the HOME 2016 FY application forms. A CHDO may not receive CHDO operating supplement funds in an amount to exceed \$50,000 within one fiscal year.

Eligible costs include:

- |                              |                                   |
|------------------------------|-----------------------------------|
| • Accounting Services/Audit  | • Postage                         |
| • Communication Costs        | • Professional Dues/Subscriptions |
| • Education/Training         | • Rent                            |
| • Equipment/Software         | • Staff Salary/Fringe             |
| • Insurance                  | • Taxes                           |
| • Lead-Based Paint Equipment | • Travel                          |
| • Legal Fees                 | • Utilities                       |

CHDOs can be eligible for a second year of CHDO Operating Support. CHDOs funded within the past 12-24 months for a HOME project can apply for additional supplemental operating support of up to \$25,000, if they have met the following criteria:

- Have begun construction within the first 12 months of the executed agreement with IHCDA;
- Have drawn a minimum of 25% of the IHCDA housing development award;
- Have drawn 100% of the original CHDO Operating Support award.

CHDO Operating Support cannot exceed to greater of \$50,000 within one fiscal year.

**4.5 CHDO Predevelopment and Seed Money Loans**

CHDOs are eligible for development specific predevelopment or seed money loans. Applicants may request up to \$30,000 in loans for special project-specific pre-development expenses. All loans may not exceed customary and reasonable project preparation costs and must be repaid from construction loan proceeds or other program income. The CHDO must apply for the predevelopment or seed money through a separate application process. Please contact your Real Estate Production Analyst for more details.





**Part 5: Subsidy Limitations & Eligible Activity Costs**

**5.1 Subsidy & Budget Limitations**

The maximum request amount per application is \$850,000 for eligible rental projects.

*Subsidy Limitations*

HOME funds used for acquisition, rehabilitation, new construction, program delivery, relocation, rent-up reserve, and developer’s fee combined cannot exceed:

Bedroom Size	Per Unit Subsidy Limit
0	\$60,000
1	\$68,000
2	\$83,000
3	\$106,000
4+	\$116,000

Minimum amount of HOME funds to be used for rehabilitation or new construction is \$1,001 per unit.

*Budget Limitations*

- HOME funds cannot be used for reserve accounts for replacement or operating costs, but may be used as a Rent-Up Reserve.
- All subsidies must be secured throughout the affordability period by a written, legally binding, recorded restrictive covenant.
- HOME funds budgeted for administration cannot exceed 5% of the HOME award.
- HOME funds budgeted for developer’s fee cannot exceed 15% of the HOME award.
- HOME funds budgeted for administration, program delivery, environmental review, and developer’s fee together cannot exceed 20% of the HOME award.

**5.2 Form of Assistance**

HOME funds will be awarded to the recipient in the form of a grant or loan. Award documents must be executed in order to access funds and will include, but are not limited to: award agreement, resolution, and a lien and restrictive covenant agreement.

The applicant may then provide the HOME award as a forgivable, amortized, or deferred loan to as many other entities as it chooses, known as subgrantees (beneficiaries if a homebuyer award). However, subgrantees must be identified in the application and approved by IHCDA.

A title company is required to be used for all loans that occur between the IHCDA recipient and the beneficiary or subgrantee of the program. For example, an IHCDA recipient providing funds for a homebuyer activity must use a title company when the loan is made to the homeowner. Another example is when an IHCDA recipient is assisting a property that it does not own. When the loan is made from the IHCDA recipient to the subgrantee, a title company must be used.





The IHCDA recipient must execute a promissory note, mortgage, lien and restrictive covenant agreement, security agreement, UCC Financing Statement(s), and other documents as directed by IHCDA in order to secure IHCDA's investment in the assisted property. The recipient is required to deliver these documents to the county recorder's office for recording. These documents will be reviewed during monitoring visits.

### **5.3 Eligible Activity Costs**

The bolded items listed below are included in the application budget. If you have a question about which line item an expense goes under, contact your IHCDA Real Estate Production Analyst.

**ACQUISITION** – Limited to the purchase price and related costs associated with the acquisition of real property. Recipients must use a title company when purchasing or selling assisted properties.

**ADMINISTRATION** - The administration line item includes those costs directly related to administering the IHCDA award and complying with the regulations associated with these funds. This line item cannot exceed 5% of the HOME request and generally is between \$5,000 and \$10,000. This line item along with Developer's Fee, program delivery, and environmental review cannot exceed 20% of the HOME request. Recipients are allowed to draw down this line item as costs are incurred. Costs associated with preparing an application for funding through IHCDA are not eligible for reimbursement through a HOME award. This line item does not incur a match liability for HOME funds.

Eligible costs include:

- Affirmative marketing
- Communication costs
- Fair housing education
- Lead based paint training
- Office materials and supplies
- Office rent and utilities
- Photocopying
- Postage
- Staff time or professional services related to reporting, compliance, monitoring, or financial management
- Training related to the housing activity
- Travel related to the housing activity

**DEMOLITION** – Costs associated with the demolition and clearance of existing structures.

**DEVELOPER'S FEE** – Developer's fees are only available with HOME funded activities and cannot exceed 15% of the HOME award. Additionally, the total of developer's fee, administration, program delivery, and environmental review cannot exceed 20% of the HOME request.

**DOWN PAYMENT ASSISTANCE** – Down payment assistance may include closing costs, principal reduction, or interest rate buy-downs provided to program participants, or any assistance that reduces the purchase price from the fair market value to an affordable price.

**ENVIRONMENTAL REVIEW** – This line item includes expenses associated with the NEPA compliance Environmental Review, which is a requirement of the Release of Funds process. This does not refer to a Phase I Environmental Assessment. Those expenses should be included in the Program Delivery line item. This line item along with developer's fee, program delivery, and administration cannot exceed 20% of the HOME request. Eligible costs for this line item are generally between \$2,000 and \$5,000 and include professional services, publication costs, photocopying, and postage. For further information





regarding this activity, please read the Environmental Review Guide found in Chapter 11 of the [IHCDA CDBG & HOME Program Manual](#).

**LEAD HAZARD TESTING** – Costs associated with lead hazard testing includes Risk Assessment, Clearance Test, etc. The limits for this line item are \$1000 per unit.

**NEW CONSTRUCTION**

Eligible costs include:

- Hard costs associated with new construction activities;
- Utility connections including off-site connections from the property line to the adjacent street;
- Site work related to driveways, sidewalks, landscaping, etc.
- Related infrastructure costs - improvements to the development site that are in keeping with improvements of surrounding, standard developments. Site improvements may include on-site roads and water and sewer lines necessary to the development
- Stoves, refrigerators, built-in dishwashers, garbage disposals, and permanently installed individual unit air conditioners

**PROGRAM DELIVERY** – Program delivery costs are those costs that can be directly tracked by address. They include soft costs and client-related costs that are reasonable and necessary for the implementation and completion of the proposed activity. This line item along with administration and environmental review cannot exceed 20% of the HOME request. Recipients are allowed to draw down this line item as costs are incurred. Additionally, program delivery may be used to pay off a HOME CHDO Predevelopment or CHDO Seed Money loan but may not exceed the 20% line item cap.

Eligible costs include:

- Appraisals
- Builders risk insurance
- Building permits
- Client in-take / Income verification
- Closing costs paid on behalf of homebuyer
- Consultant fees
- Cost estimates
- Credit reports
- Demolition permits
- Engineering/Architectural Plans
- Financing costs
- Impact fees
- Inspections
- Legal and accounting fees
- Other professional services
- Phase I Environmental Assessments
- Plans, specifications, work write-ups
- Private lender origination fees
- Realtor fees
- Recording fees
- Title Searches
- Travel to and from the site Lead hazard testing
- Utilities of assisted units

**REHABILITATION**

Eligible costs include:

- Hard costs associated with rehabilitation activities
- Lead-based paint interim controls and abatement costs.
- Mold remediation
- Site work related to driveways, sidewalks, landscaping, etc.





- Stoves, refrigerators, built-in dishwashers, garbage disposals, and permanently installed individual unit air conditioners
- Utility connections and related infrastructure costs - off-site connections from the property line to the adjacent street are eligible when it is deemed a threat to health and safety. Improvements to infrastructure when there will be no rehabilitation work done on the actual house to be served

**RELOCATION** - This includes relocation payments and other relocation assistance for permanently and/or temporarily relocated individuals, families, businesses, not-for-profit organizations, and farm operations where assistance is required and appropriate. Relocation payments include replacement housing payments, payments for moving expenses, and payments for reasonable out-of-pocket expenses for temporary relocation purposes. For additional information on relocation and displacement, please refer to the information provided in the IHCD's [Program Manual](#) Chapter 4.

**RETAINAGE POLICY** - IHCD will hold the final \$5,000 of an award until all match documentation, closeout documentation, and completion reports are received and approved. Closeout documentation will not be approved until the final monitoring and inspection is completed and all associated findings and/or concerns are resolved.

#### **5.4 Ineligible Activity Costs**

- Annual contributions for operation of public housing
- Commercial development costs - All costs associated with the construction or rehabilitation of space within a development that will be used for non-residential purposes such as offices or other commercial uses. This does not include the common area used by tenants of rental property or the leasing office of the apartment manager. HOME awards cannot be used to underwrite any portion of commercial development costs. The expenses incurred and income to be generated from commercial space must be reported in a separate "Annual Expense Information" sheet and 15-year proforma.
- Costs associated with any financial audit of the recipient.
- Costs associated with preparing an application for funding through IHCD
- Cost of supportive services
- General operating expenses or operating subsidies
- Loan guarantees
- Mortgage default/delinquency correction or avoidance
- Providing tenant based rental assistance
- Purchase or installation of equipment, furnishings, tools, or other personal property that is not an integral structural feature, such as window air conditioner units or washers and dryers.
- Purchase or installation of luxury items, such as swimming pools or hot tubs

#### **5.5 Program Income**

Income generated by CHDOs acting as owners, sponsors, or developers of HOME units may be retained by the CHDOs but it must be used for housing activities that benefit low-income families as provided in 24 CFR 92.300(a)(2). However, funds recaptured because housing no longer meets affordability requirements is not considered CHDO proceeds and must be returned to IHCD.

Income generated by not-for-profits or for-profits, acting as developers of HOME units, may be retained by the developer and is not subject to HOME Program requirements.





Additionally, all legal documents, such as mortgages, security agreements, UCC financing statements, and liens executed by the IHCDA recipient, beneficiary, or subrecipient receiving assistance, must be recorded at the county recorder’s office. These documents must be submitted to IHCDA at closeout along with the IHCDA recipient’s completion reports and will be reviewed during monitoring visits conducted by IHCDA staff.





## Part 6: Rental Housing Requirements

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### 6.1 Eligible Projects

HOME projects can propose rental activities with this policy and corresponding application forms. Homebuyer activities are eligible using the Homebuyer policy and corresponding application forms.

### 6.2 Eligible Rental Activities

Eligible activities include new construction, rehabilitation only, or acquisition/rehabilitation. Acquisition is allowed only in conjunction with the rehabilitation activity and is ineligible as a stand-alone activity. Permanent rental housing units may not be used for temporary or emergency housing at any time. Eligible rental activities also include the rehabilitation or acquisition/rehabilitation of assisted-living facilities as long as they meet IHCD's definition. IHCD defines an assisted living facility as living arrangements in which some optional services are available to residents (meals, laundry, medication reminders), but residents still live independently within the assisted-living complex. Residents of such facilities pay a regular monthly rent, and then pay additional fees for the services that they desire.

All households occupying HOME-assisted rental units must be income and student status qualified based on HOME regulations. See the Federal Programs Ongoing Rental Compliance Manual for more information on household qualification.

### 6.3 Rent Restrictions

HOME-assisted rental units will be rent-restricted throughout the affordability period to ensure that the units are affordable to low- and moderate-income households. Please refer to the most recent HOME rent limits, which can be found on IHCD's website under [RED Notices](#). The following restrictions apply:

- Published rent limits include the cost of any tenant-paid utilities. For all utilities that the tenant will be responsible for you must subtract any IHCD or HUD approved utility allowance from the published rent limit. For example, if the rent limit in a given county is \$300 with a utility allowance for gas heat of \$28, \$20 for other electric, and \$13 for water, the maximum allowable rent would be \$239 for a unit where the tenant pays all the above utilities ( $\$300 - \$28 - \$20 - \$13 = \$239$ ).
- All units must be leased for initial occupancy within 18 months.
- If a SRO-unit has both food preparation and sanitary facilities, then use the HOME zero bedroom (efficiency) unit rent or 30% of the household's adjusted income, whichever is most restrictive.
- If a SRO-unit has neither food preparation nor sanitary facilities, or only one of either, then the rent may not exceed 75% of the fair market rent (FMR) for a zero bedroom unit. For example, if the FMR for a zero bedroom unit in a given county is \$300, then the 40% rent limit in that county for a SRO unit that only has a bathroom and not a kitchen would be \$225 ( $\$300 \times .75 = \$225$ ).
- Gross rent must be at or below the published rent limit. Gross rent = tenant-paid rent + tenant-based rental assistance + utility allowance + non-optional charges.
- If the applicant proposes to receive all or a portion of the rent payment via a tenant-based voucher (rental subsidy), the gross rent (including the rental assistance amount) cannot exceed the published rent limits for the applicable income level. For example, a tenant residing in a unit set-aside for households at or below 40% of the area median income has a voucher that pays \$100 of his/her rent, and the published utility allowance for tenant paid utilities for the unit is \$50. If the published 40% rent limit is \$300, the tenant paid portion of rent cannot exceed \$150





(\$300 rent limit - \$100 Section 8 Voucher - \$50 utility allowance = \$150 maximum tenant paid portion).

- If the development receives a federal or state project-based rent subsidy and the unit is designated as 50% or below and the household is at or below 50% AMI and the household pays no more than 30% of his/her adjusted income for rent, then the maximum rent may be the rent allowable under the project-based rental subsidy program as set forth in 24 CFR 92.252(b)(2).
- If the development charges non-optional fees for food or the costs of supportive services, then these costs must be included in the gross rent calculation
- All tenants who occupy HOME-assisted rental housing units must be income recertified on an annual basis. The Section 8 definition of household income applies.

**6.4 Affordability Periods and Resale/Recapture Requirements**

All rental projects are subject to an affordability period as defined in Part 3.4 of this document.

The recipient is subject to recapture provisions through a recorded lien and restrictive covenant agreement as described in Parts 3.5 of this document.

**6.5 Underwriting Guidelines for Rental Projects**

The following underwriting guidelines must be followed for any rental developments. The numbers submitted should reflect the nature and true cost of the proposed activity. IHCDA will consider any underwriting outside of these guidelines if supporting documentation is provided.

**TOTAL OPERATING EXPENSES** – All developments must be able to underwrite with a minimum operating expense of \$2,500 per unit per year (net of taxes and reserves).

**MANAGEMENT FEE** – The maximum management fee allowed is described in the table below based on the number units within the project. The percentage is based on the “effective gross income” (gross income for all units less vacancy rate).

Number of Units	Maximum Management Fee Percentage
1 – 50	7%
51 - 100	6%
101 or more	5%

**VACANCY RATE** – All developments must be able to underwrite with a vacancy rate between 6% and 8%.

**RENTAL INCOME GROWTH** – All developments must be able to underwrite with a rental income growth between 0% and 2% per year.

**OPERATING RESERVES** – All developments must be able to underwrite with operating reserves for four to six months (operating expenses plus debt service) or at \$1,500 per unit based on whichever is greater.





**RENT-UP RESERVE** – HOME funds may be used to fund a rent-up reserve for new construction and rehabilitation rental housing developments. This reserve can be used to meet shortfalls in development income during the rent-up period and may only be drawn down after all construction is completed at the development. The following terms apply:

- The term of the rent-up reserve account may not exceed six months after all construction is completed, after which time any unused reserves left in the account will be de-obligated by IHCD.
- These funds can be used only for development operating expenses, scheduled payments to replacement reserves, and/or debt service payments.
- The recipient must receive IHCD’s approval prior to accessing its rent-up reserve funding.
- The amount of HOME funds that can be utilized for a rent-up reserve is limited to three months development operating expenses plus three months of development debt service.

**REPLACEMENT RESERVES** – All developments are required to have replacement reserves. Replacement reserves must be included in the operating budget but are not included as part of the operating reserves. Contributions must be made to the reserve account starting at or before the conversion date of the construction loan to permanent loan and must be funded for the term of the loan. Replacement reserve funds must only be used for capital improvements (substantial improvements to the real estate such as re-roofing, structural repairs, or major projects to replace or upgrade existing furnishings, but not including replacement of individual appliances or minor repairs) and must **not** be used for general maintenance expenses. Less restrictive provisions required by lenders must be approved by IHCD. Replacement reserves must escalate at a rate of 3% per year. IHCD will, at its discretion, adjust the replacement reserve to reflect reasonable and customary capital and replacement expenditures. The following minimum contributions must be used.

Development Type	Minimum Contribution per unit per year
Rehabilitation*	\$350
New Construction	\$250

\* For rehabilitation developments, the Capital Needs Assessment will be reviewed in determining whether sufficient reserves have been established.

**OPERATING EXPENSE GROWTH** – All developments must be able to underwrite with operating expense growth between 1% and 3% per year. IHCD requires operating expense growth to be at least 1% higher than rental income growth.

**STABILIZED DEBT COVERAGE RATIO** – All developments must be able to underwrite with a stabilized debt coverage ratio with the following standards. Stabilization usually occurs in year two; however, the debt coverage ratio projection for a development should not go below 1.1 during the affordability period to be considered financially feasible. IHCD does recognize that rural deals will typically have higher debt coverage at the beginning of the affordability period in order to remain feasible. Documentation to support these higher debt coverage ratios must be provided. Developments without hard debt are allowed but will be subject to additional scrutiny from IHCD. Developments submitted with no debt will not have a debt coverage ratio but will be required to have a cash flow without having an undue profit. This will be determined by a ratio of Effective Gross Income to Total Annual Expenses (including reserve for replacement). A ratio of 1.15 shall be the minimum required to be considered





feasible by IHCDA throughout the affordability period. Tax abatement may cause the debt coverage ratio to be higher than these guidelines.

Development Location	Minimum Acceptable Debt Coverage Ratio
Large and Small City	1.15 – 1.40
Rural	1.15 – 1.50

The following documentation is required for Stabilized Debt Coverage Ratio:

- Documentation of estimated property taxes and insurance for the proposed development (i.e. a statement of how the applicant determined the estimated taxes and insurance for the development); AND
- If the underwriting is outside these guidelines, the applicant must provide a written detailed explanation with third party documentation supporting the explanation (approval of underwriting from other financing institutions/funding sources will not constitute acceptable supporting documentation).





**Part 7: Completeness & Threshold Requirements**

Each proposed project must satisfy the Federal requirements of the HOME program listed in 24 CFR Part 92 and any additional requirements established by IHCDA. To be considered for funding, an applicant must meet all of the completeness and threshold requirements listed below.

**7.1 Completeness Requirements**

- **Timeliness** – All documentation must be turned in by the application due date.
  - On or before the application deadline, the applicant must provide all documentation as instructed in this application policy as well as required documentation listed in the HOME Application Forms.
  - If IHCDA requests additional information from the applicant, all requests are due on or before the date provided by IHCDA staff.
  - Any forms that are late will be denied review and will be sent back to the applicant.
- **Responsiveness** – All questions must be answered and all supporting documentation must be provided.
  - The applicant must provide all documentation as instructed in this application policy as well as required documentation listed in the HOME Application Forms.
  - The applicant must provide all documentation as requested (i.e. uploaded or hard copies, labeled correctly, etc.)
  - Required signatures must be originally signed.

**7.2 Threshold Requirements**

Completeness	Location
<p><i>Application and Supporting Documents</i></p> <ul style="list-style-type: none"> <li>• Submit two copies of fully-completed HOME Homebuyer application, one as an Excel file and one as a searchable PDF.</li> <li>• Submit all required supporting documents via the IHCDA FTP Site.</li> </ul> <p>Mail one complete original copy of the signed application and the signed Environmental Review Record (ERR) to IHCDA by the application deadline. Do not submit paper copies of any other supporting documents.</p>	FTP site and mailed to IHCDA
Threshold	Location
<p><i>SAM Registration</i></p> <ul style="list-style-type: none"> <li>• Submit a copy of the applicant’s System of Award Management (SAM) registration. <a href="https://www.sam.gov/portal/SAM/#1">https://www.sam.gov/portal/SAM/#1</a></li> </ul>	Tab A_SAM Registration
<p><i>Debarment Information</i></p> <ul style="list-style-type: none"> <li>• Submit a copy of the debarment information for each development team entity identified in the application.</li> </ul>	Tab B_Debarment
<p><i>Grievance Procedures</i></p> <ul style="list-style-type: none"> <li>• Submit applicant’s Grievance Procedures. Grievance Procedures must address (1) how grievances will be submitted, (2) who will review them, (3) timeframe for the review, and (4) the appeal process.</li> </ul>	Tab C_Grievance Procedures





<p><i>Market Need</i></p> <ul style="list-style-type: none"> <li>• HUD requires that IHCDA certify that there is adequate need for each home based on the neighborhood’s housing market. In order to help make this determination please answer all of the questions in the Market narrative in the application. Attach any relevant support material such as market studies, planning documents, and maps.</li> </ul>	<p>Tab D_Market Need</p>
<p><i>Home-Assisted Households at or Below 60% AMI</i></p> <ul style="list-style-type: none"> <li>• Commit to assisting households at or below 60% of the area median income for the county.</li> </ul>	<p>Application</p>
<p><i>Not-for-Profit Applicant Documentation (if applicable)</i></p> <ul style="list-style-type: none"> <li>• Submit an IRS determination letter for 501(c)3 status.</li> <li>• Provide a copy of the Certificate of Existence from the Indiana Secretary of State to provide proof that the organization is in good standing.</li> <li>• Provide a copy of notification letter sent to local unit of government.</li> <li>• Provide proof of delivery of local government notification letter, either an email read receipt or a mail delivery receipt.</li> </ul>	<p>Tab E_Not-for-Profit</p>
<p><i>Audited Financial Statements</i></p> <ul style="list-style-type: none"> <li>• Submit the most recent copy of audited financial statements.</li> </ul>	<p>Tab F_Capacity</p>
<p><i>Letter of Support</i></p> <ul style="list-style-type: none"> <li>• Submit a letter of support from the highest locally elected official.</li> </ul>	<p>Tab G_Local Support</p>
<p><i>Owner Authorization (if applicable)</i></p> <ul style="list-style-type: none"> <li>• If the applicant is different from the owner of the development, provide a letter from the owner authorizing the applicant to apply for funding for the owner’s property.</li> </ul>	<p>Tab H_Notifications</p>
<p><i>Administrator Documentation (if applicable)</i></p> <ul style="list-style-type: none"> <li>• If the applicant has hired an administrator to administer the award, please provide documentation demonstrating that the administrator has been properly procured using the Competitive Negotiation (RFP) Procedure.             <ul style="list-style-type: none"> <li>• Submit a copy of the Request for Proposals (RFP).</li> <li>• Submit the published advertisement that was put in a general circulation newspaper for the RFP.</li> <li>• Submit a copy of the signed contract between applicant and administrator.</li> </ul> </li> </ul>	<p>Tab I_Administrator</p>
<p><i>Previous HUD or USDA-RD Funding</i></p> <ul style="list-style-type: none"> <li>• If development received funding directly from HUD or Rural Development, the applicant must send a notification letter to the appropriate HUD or Rural Development Office and provide proof of sending.</li> </ul>	<p>Tab H_Notifications</p>
<p><i>Site Map and Photos</i></p> <ul style="list-style-type: none"> <li>• Submit a clear, colored, site map</li> <li>• Submit clear, colored site photos including views from all cardinal directions.</li> </ul>	<p>Tab K_Site Map</p>
<p><i>Title Search</i></p> <ul style="list-style-type: none"> <li>• Submit evidence of clear title with a title insurance commitment, title search documentation, or an attorney’s opinion letter.</li> </ul>	<p>Tab L_Readiness</p>





<p><i>Construction Cost Estimate</i></p> <ul style="list-style-type: none"> <li>Submit detailed construction cost estimate for the development.</li> </ul>	Tab L_Readiness
<p><i>Site Control</i></p> <ul style="list-style-type: none"> <li>Submit a purchase option or purchase agreement that expires no less than 30 days subsequent to the award announcement date.</li> </ul>	Tab L_Readiness
<p><i>Zoning Approval</i></p> <ul style="list-style-type: none"> <li>Provide a letter no older than 6 months from the local planning official that certifies the current zoning allows for construction and operation of the proposed homes and any required variances that have been approved.</li> </ul>	Tab L_Readiness
<p><i>Capital Needs Assessment</i></p> <ul style="list-style-type: none"> <li>For developments proposing 26 or more total units, a Capital Needs Assessment is required.</li> </ul>	Tab L_Readiness
<p><i>Environmental Review</i></p> <ul style="list-style-type: none"> <li>Submit completed environmental review forms. Instructions and forms can be found in Chapter 11 of the IHCDA CDBG &amp; HOME Program Manual.</li> <li>A FIRM floodplain map must be submitted with each parcel identified on the map. (Any property located in any variation of zone "A" on the map is ineligible for funding).</li> </ul>	Tab M_Environmental Review
<p><i>Affirmative Fair Marketing Plan (if applicable)</i></p> <ul style="list-style-type: none"> <li>In accordance with 24 CFR 200.620 and 24 CFR 92.351 (a), the recipient must adopt an Affirmative Fair Housing Marketing Plan for rental and homebuyer developments containing five or more HOME-assisted housing units. Submit form HUD 935.2A.</li> </ul>	Tab N_Fair Housing
<p><i>Development Fund</i></p> <ul style="list-style-type: none"> <li>Developments requesting a Development Fund loan must designate at least 50% of the Development Fund-assisted units for households at or below 50% AMI with the remaining Development Fund-assisted units designated for households at or below 80% AMI.</li> </ul>	Application
<p><i>Funding Committed Prior to Application</i></p> <ul style="list-style-type: none"> <li>All other development funding must be committed prior to submitting an application for HOME funding to IHCDA. Please complete the sources and uses tab in the application.</li> </ul>	Application
<p><i>Letters of Commitment</i></p> <ul style="list-style-type: none"> <li>Submit signed letters of commitment for all funding sources with funding terms and amounts.</li> </ul>	Tab O_Financial Commitments
<p><i>CHDO Operating Supplement</i></p> <ul style="list-style-type: none"> <li>If applying for a CHDO Operating Supplement, fill out Section F of the Sources and Uses tab and the CHDO Operating Supplement tab in the Application Forms.</li> </ul>	Application
<p><i>Rental Proforma</i></p> <ul style="list-style-type: none"> <li>Complete Rental Proforma tab in the IHCDA HOME Rental Application Forms.</li> </ul>	Application





<p><b>Match Requirement</b></p> <ul style="list-style-type: none"> <li>The match requirement for the HOME programs is 25% of the total amount of HOME funds requested minus administration costs and environmental review costs. Match must be committed prior to submitting an application for HOME funding to IHCDA.             <ul style="list-style-type: none"> <li>Submit the relevant sections of the Match Spreadsheet.</li> <li>Submit letters of commitment for each source of Match.</li> </ul> </li> </ul>	<p>Tab O_Financial Commitments</p>
<p><b>Senior Developments</b></p> <ul style="list-style-type: none"> <li><b>New Construction:</b> <ul style="list-style-type: none"> <li>100% of the units must be accessible or adaptable, as defined by the ADA and the Indiana Accessibility Code.</li> </ul> </li> <li><b>Rehabilitations:</b> <ul style="list-style-type: none"> <li>100% of the ground floor units must be accessible or adaptable, as defined by the ADA and the Indiana Accessibility Code, and all units above the ground floor must be adaptable as defined by the ADA and the Indiana Accessibility Code unless the building(s) contained elevator(s)/Lift(s) prior to rehabilitation, in which case the elevators/lifts will need to be maintained and 100% of the units above the ground floor will need to be accessible and adaptable.</li> </ul> </li> </ul>	<p><i>The originally signed HOME application will serve as certification that the development will comply with these requirements.</i></p>
<p><b>Universal Design Features</b></p> <ul style="list-style-type: none"> <li>Applicants must adopt a minimum of two universal design features from each universal design column below. Features found in Column A are regarded as being of high cost and/or high burden of inclusion to the development. Features found in Column B are regarded as being of moderate cost and/or moderate burden of inclusion to the development. Features found in Column C are regarded as being of low cost and/or low burden of inclusion to the development. By columnizing such features, IHCDA encourages applicants to diversify their universal design portfolio to the greatest extent possible.</li> </ul>	<p>Application</p>

Universal Design Features		
Column A	Column B	Column C
<p>Front loading washer and dryer with front controls, raised on platforms or drawers in each unit or all laundry facilities</p>	<p>At least one entrance to the ground floor of a unit shall be on a circulation path from a public street or sidewalk, a dwelling unit driveway, or a garage. That circulation path shall be a ramp or sloped walking surface. Changes in elevation shall not exceed ½” (All one &amp; two family dwellings only)</p>	<p>Audible and visible smoke detectors in each unit</p>





Walk-in Bathtub or shower with a folding or permanent seat (Senior Living Facilities 10% of the units, and 5% of the units for non-senior)	In kitchens, provide pull out shelves or Lazy Susan storage systems in base corners cabinets	Light switches located 48" maximum above the finished floor in each unit
Range/oven with controls located to not require reaching over burners in 10% of the units	All interior doors shall have a minimum clear width opening of 31-3/4"	Lighting controls are rocker, or touch sensitive control
Wall oven with 27" minimum knee clearance under the door in the open position and controls 48" maximum above the floor in 10% of the units	Adjustable height shelves in kitchen wall cabinets in each unit	Over bathroom lavatories, mirrors with the bottom edge of the reflecting surface 40 inches maximum above the floor or a tilt mirror that provides a similar view in each unit
Toilets that meet the provisions for location, clearance, height and grab bars in 2009 ICC A117.1 Section 604.5 in one bathroom in each unit	Where provided, telephone entry systems shall comply with ANSI.SASMA 303.-2006, Performance Criteria for Accessible Communication Entry Systems	Lever handle faucets on lavatories and sinks in each unit
Provide an accessible route from the garage into the dwelling in 10% of the units with attached private garages	Provide one of the following in one bathroom within each unit: 1. Adjustable height shower head that allows for a shower head to be located below 48" above the tub or shower floor; or 2. Hand-held showerhead with a flexible hose 59" minimum in length	Full length mirrors with the bottom of the reflecting surface lower than 36" and top to be at least 72" above the floor in each unit
Detectable Warnings at curb cuts throughout the development in accordance with 2009 ICC A117.1 Sections 406.13 and 705	Remote control heating and cooling in each unit	Where provided, signage identifying unit numbers shall be visual characters, raised characters and braille
Side by side refrigerators in each unit	In the kitchen, provide a 30" x 48" clear floor space adjacent to the sink, dishwasher, cooktop, oven, refrigerator/freezer and trash compactor	Where room lighting is provided, provide remote controls or motion sensor controls





Where private garages are provided, automatic garage door openers on the garage doors	At least one section of the counter or a pull out surface shall provide a work surface with knee and toe clearances in accordance with ICC A117.1 Section 1003.12.3	Bathtub/shower controls located 48" maximum above the tub floor in each unit
Provide in the kitchen a sink and a work surface in accordance with ICC A117.1 Sections 1003.12.3.2 and 1003.12.4.2 in 10% of the units	Built in microwave with an adjacent clear floor space and controls located 48" maximum above the floor in each of the units	Pulls on drawers & cabinets in each unit
Provide Motion detector controls for the outside lights at least on entrance in each unit	For kitchen and bathroom countertops, provide a visual contrast at the front edge of the counter or between the counter and the cabinet in all units	At least one garden area raised to a minimum of 15" above the adjacent grade
A removable base cabinet in kitchens at the sink and one work surface and at the lavatory in at least one bathroom in accordance with ICC A117.1 Sections 1003.12.3.1, 1003.12.4.1 and 1003.11.2 in all bottom level units	Provide a 30" x 48" clear floor space in each bathroom. Where bathroom doors swing in, the clear floor space must be beyond the swing of the door	Provide 10 fc lighting for at least one work surface in each unit
In kitchens, provide pull out shelving for all standard base cabinets in each unit	All hallways 42" or wider in each unit	Controls for bathtubs or showers located between the centerline of the bathtub or shower stall and the front edge of the opening in at least one bathroom in each unit
Provide a roll-in shower in at least one bathroom in accordance with ICC A117.1 Section 608.2.2 or 608.2.3 in each unit	All wall reinforcements for a second handrail at stairways in each unit	All closet rods adjustable or provide a portion of each closet with two clothes rods at different heights in each unit
In 10% of the units, provide cook top with toe & knee clearance underneath in accordance with ICC A117.1 Section 1003.12.5.4.2. The underside of the cook top shall be insulated or otherwise configured to protect from burns, abrasions or electric shock	Where walls are provided adjacent to toilets, bathtubs or showers, provide blocking for a future installation of grab bars in accordance with ICC A117.1 Section 1004.11.1	Slide or bi-folding closet doors for reach-in closets in all units





Dishwasher unit with all operable parts and shelving between 15" and 48" above the flooring 10% of the units	All doors intended for user passage shall have a minimum clear width opening of 31-3/4"	Levers hardware doors intended for user passage in each unit
A fixed or fold down seat in the shower or a bathtub with a seat in at least one bathroom of 10% of the units	Kitchen Faucet with pull out spout in lieu of side mount sprayer in each unit	Electric outlets raised 15" minimum above the finished floor in each unit. Dedicated outlets and floor outlets are not required to comply with this section
Grab bars in bathroom and shower in 10% of the units (1 <sup>st</sup> bathroom only for two bathroom units)	Provide a means of identifying visitors without opening the door in accordance with ICC A117.1 Section 1006.5.2	Provide a lighted doorbell at the outside of the primary entrance door to each unit in accordance with ICC A117.1 Section 1006.5.1
Remote controlled drape, blinds and/or curtains in 5% of the units	Significant color contrast between floor surfaces and trim in each unit	Countertop lavatories with lavatories located as close to the front edge as possible in 10% of the units
Carpet complying with ICC A117.1 Section 302.2 or slip resistant flooring	Visual contrast between stair risers and stair treads in each unit that contains stairways	Self-closing drawers on kitchen cabinets
		Mailboxes located between 24"-48" above the ground





**Part 8: Scoring**

If an application meets all applicable requirements, it will be evaluated and scored based on:

Scoring Category	Points Possible
Project Characteristics	34
Development Features	33
Readiness	6
Capacity	27
Financing	10
Unique Features & Bonus	10
<b>Total Possible Points</b>	<b>120</b>

When there is a scoring criteria based on the county being served and there are multiple counties, the applicant should add up the scores from each county and average them, rounding to the nearest whole number. An application must score at least 75 points to be considered for funding.

**8.1 Project Characteristics** **Category Maximum Points Possible: 34**

This scoring category describes the proposed project. The points can be achieved through the following sub-categories: Constituency Served, Targeted Population, Comprehensive Community Development, Opportunity Index, and Services.

- 1) *Constituency Served* *Maximum Number of Points: 5*

If the development commits to serving beneficiaries in IHCDAs-assisted units with maximum incomes lower than required by the HOME program and maintains housing costs at affordable rates, points will be awarded in accordance with the following chart. Percentages are of the area median income (AMI) for the county in which the development is to be located. Awarded recipients will be held to the unit commitment in their award agreement. Changes to the AMI levels will require prior IHCDAs approval.

Constituency Served	Points
20% of Population served at or below 40% AMI; <b>OR</b>	3
20% of Population served at or below 30% AMI	5

- 2) *Targeted Population* *Maximum Number of Points: 3*

Points will be awarded to applicants that target populations with special housing needs under IHCDAs’s priority in accordance with the following guidelines and charts.





Target Population	Points
<p>OPTION 1: Age-restricted housing in which at least 80% of the units in the development are restricted for occupancy by households in which at least one member is age 55 or older OR 100% of the units are restricted for households in which all members are age 62 or older.; OR</p>	3
<p>OPTION 2: Supportive housing using the Housing First model designed as either (1) 100% supportive housing or (2) integrated supportive housing where no more than 25% of the units will be supportive housing. Eligible supportive housing applicants must participate in the Indiana Supportive Housing Institute as described below; OR</p>	3
<p>OPTION 3: At least 20% of units are set-aside for households that meet one the “special needs population” definitions in Indiana Code 5-20-1-4.5 listed below*</p> <ul style="list-style-type: none"> <li>• Persons with physical or developmental disabilities</li> <li>• Persons with mental impairments</li> <li>• Single parent households</li> <li>• Victims of domestic violence</li> <li>• Abused children</li> <li>• Persons with chemical addictions</li> </ul> <p>*Homeless persons and elderly are included in the Code definition but are excluded in this option as these target populations are addressed in Option 1 or 2 above.</p> <p>A household with a disability will be defined as a household in which at least one member is a person with a disability using the Fair Housing definition of disabled (see glossary).</p> <p>Applicants electing this targeting option must enter into a referral agreement with a qualified organization that provides services for the target population. See part 4.1(F) of the <a href="#">Federal Programs Ongoing Rental Compliance Manual</a> for more information on referral agreements.</p> <p><i>Submit Referral Agreement Form in “Tab I: Target Population”. A boilerplate Referral Agreement can be found in the Appendices at the end of this application package.</i></p>	3

In order to receive points under Option 1 above, developments must satisfy the following criteria:

New Construction:

- All common areas must be visitable and 100% of the units must be accessible or adaptable, as defined by the ADA and the Indiana Accessibility Code, and elevators or lifts must be installed for access to all units above the ground floor.
  - *The originally signed HOME application will serve as certification that the development will comply with these requirements.*





For Rehabilitations:

- All common areas on the main floor must be visitable and 100% of the ground floor units must be accessible or adaptable, as defined by the ADA and the Indiana Accessibility Code, and all units above the ground floor must be adaptable as defined by the ADA and the Indiana Accessibility Code. If the building(s) contained elevator(s)/lift(s) prior to rehabilitation, the elevators/lifts will need to be maintained and all common areas must be visitable and 100% of the units above the ground floor will need to be accessible or adaptable.
  - *The originally signed HOME application will serve as certification that the development will comply with these requirements.*

In order to receive points under Option 2 above, developments must meet the following criteria:

1) Applicant must successfully fulfill all requirements of the 2016 Indiana Supportive Housing Institute for the specific development for which they are applying. In order to demonstrate that all Institute requirements have been met, the applicant must obtain a letter from CSH certifying that:

- i. The team attended all Institute sessions; and
- ii. CSH has reviewed and approved the proposed budget, tenant selection plan, operation plan, and supportive service plan; and
- iii. Project concept is aligned with Institute goals and team is ready to proceed.

2) Applicant must enter into an MOU with CSH for ongoing technical assistance (to be provided from completion of Institute until at least the end of the first year of occupancy). A copy of the MOU must be provided with the HOME application.

3) Applicant must enter into an MOU with each applicable supportive service provider. A copy of the MOU(s) must be provided with the HOME application.

4) Applicant must identify all subsidy sources. Funding commitments must be provided with the HOME application. If the funding has not yet been committed, applicant must provide proof of application, a narrative describing the selection process, and a narrative plan on how the development will move forward if the application is denied. If applicant is applying for Project Based Section 8 through IHCDA, Form G must be submitted. Form G can be found in the HOME Application Appendices.





3) *Comprehensive Community Development* *Maximum Number of Points: 5*

Projects with a comprehensive community development focus are a part of a broader, more comprehensive approach to area improvement. These projects have the capability of contributing to fundamental changes in the character of a targeted area. Only one plan will be considered for points unless the project spans multiple communities. In such cases, each community in which a unit is located must have a plan that satisfies all requirements. Stellar Community Strategic Investment Plans will not count for points in this category.

In order to receive points under the Comprehensive Community Development scoring sub-category the applicant must submit a copy of the entire plan in **Tab P\_Project Characteristics**.

The plan must meet all of the following criteria:

- Specific reference to the creation of or need for affordable housing
- No older than 15 years
- Public participation and narrative about efforts leading to the creation of the plan
- A target area that includes the proposed home sites
  - Submit a scaled map that includes the plan's area boundaries and the specific development site(s) with a map key labeling the site address(es).
- Adoption by highest local unit of government
  - Submit a copy of the resolution by the highest local unit of government adopting the plan.

4) *Opportunity Index* *Maximum Number of Points: 12*

Applicants may earn up to 12 points (with 2 points for each feature) for developments located within areas of opportunity.

- Walk Score (2 points): Points will be awarded to developments with a Walk Score of at least 50. Find the Walk Score for the development site by visiting [Walk Score](#) and typing in the development address. For scattered site developments, the average score found from each address must be at least 50.
- Quality Education (2 points): Points will be awarded to applicants whose development location is assigned to at least one K-12 school that, at the time of IHCDA application review, has a rating of "A" or "exemplary" or equivalent according to the most recent accounting from the Indiana Department of Education (<http://www.doe.in.gov/sites/default/files/accountability/2015-f-school-grade-results-mar-16-2016.xlsx>). For scattered site developments, at least 50% of the proposed units must meet this requirement to be eligible for points.

An "A" school must be assigned to the development address according to <http://www.greatschools.org/>.





- **Public Transportation (2 points):** Points will be awarded to developments located within a half-mile of a public transit station or bus stop. For scattered site developments, at least 50% of the proposed units must meet this requirement to be eligible for points.

In order to receive points for this scoring subcategory, the applicant must submit a map in **Tab P\_Project Characteristics** including:

- Specific development location,
  - Transit station or bus stop location, and
  - A half-mile radius drawn from the development location.
- **Fresh Produce (2 points):** Points will be awarded to applicants proposing homes located within a half-mile of a supermarket or grocery store with fresh produce. For scattered site developments, at least 50% of the proposed homes must meet this requirement to be eligible for points.

Stores with fresh produce must be:

- Currently established,
- Have a physical location, and
- Have regular business hours.

*For the purposes of this scoring subcategory, farmers' markets, produce stands, gas stations, convenience stores, and drug stores do not qualify.*

In order to receive points for this scoring subcategory, the applicant must submit a map in **Tab P\_Project Characteristics** including:

- Specific development location;
  - Store or market location; and
  - A half-mile radius drawn from the project location.
- **Health Factors (2 points):** Points will be awarded to developments located within a county ranked from 1-23 in the most recent Overall Rankings in Health Factors (<http://www.countyhealthrankings.org/app/indiana/2016/overview>). For scattered site developments, at least 50% of the proposed units must meet this requirement to be eligible for points.
  - **Unemployment Rate (2 points):** Points will be awarded to developments located within a county that has an unemployment rate below the state average. (<http://opportunityindex.org/>). For scattered site developments, at least 50% of the proposed units must meet this requirement to be eligible for points.
  - **Poverty Rate (2 points):** Points will be awarded to developments located within a county that has a poverty rate below the state average (<http://opportunityindex.org/>). For scattered site developments, at least 50% of the proposed units must meet this requirement to be eligible for points.
  - **County Median Household Income (2 points):** Points will be awarded to developments located within a county that has a median household income above the state average





(<http://opportunityindex.org/>). For scattered site developments, at least 50% of the proposed units must meet this requirement to be eligible for points.

- Census Tract Income Level (2 points): Points will be awarded to applicants proposing developments located in higher income neighborhoods compared to surrounding areas. Points will be determined according to the Federal Financial Institutions Examination Council's (FFIEC) income level of its census tract. Find the census tract income level by entering the project address at the FFIEC website (<https://geomap.ffiec.gov/FFIECGeocMap/GeocodeMap1.aspx>) and clicking "Census Demographic Data" below the matched address. For scattered site developments, points will be averaged according to the number of units within each income level.

FFIEC Income Level	Points
Upper	2
Middle	1
Moderate	.5
Low	0

5) *Services*

*Maximum Number of Points: 9*

Points will be awarded to applicants whose projects contribute to the overall quality of life for the beneficiaries of the proposed project. Points will be awarded based on the chart below:

Level of Services	Points
Level 1 Services: Up to three services at one point each.	3
Level 2 Services: Up to three services at two points each.	6
Level 3 Services: Up to three services at three points each.	9

If the HOME applicant is providing services, an MOU must still be executed in order for the commitment to provide services to be on file in our application records. Applicants are required to use the IHCDA provided Tenant Investment Plan Service Agreement (MOU) unless the IHCDA legal department has provided written approval of an alternate MOU prior to application submittal.

In order to receive points for this scoring category, the applicant must submit in **Tab P\_Project Characteristics:**

For Rental Projects:

- One Form C: One Tenant Investment Plan Matrix listing all services for the entire proposed project (found in the HOME Application Appendices);
- Form D: Tenant Investment Plan Service Agreement (MOU) for each service provider with original or a copy of original signatures (found in the HOME Application Appendices);





**8.2 Development Features** **Category Maximum Points Possible: 33**

This category describes the features of the overall proposed HOME project.

1) *Existing Structures* *Maximum Number of Points: 6*

Points will be awarded to developments that utilize existing structures on at least 50% of the HOME assisted units.

Existing Structure	Points
Project is rehabbing at least 50% of the square footage of a vacant structure(s) for housing; OR	5
Development is rehabbing at least 50% of the units or square footage, whichever is greater, of existing housing stock; OR	5
Development is rehabbing existing Federally Assisted Affordable Housing	6

In order to receive points, the applicant must submit in **Tab Q\_Development Features:**

- Photographs of the building to be reused, and
- Documentation of whether or not the building is occupied.
- For existing Federally Assisted Affordable Housing rehabilitation, submit documentation from the entity enforcing affordable housing requirements evidencing the rent and income restrictions applicable to such property including the term of such restrictions.

*\*Note: Developments receiving points in the Infill New Construction category are not eligible for points in the Existing Structure category.*

2) *Historic Preservation* *Maximum Number of Points: 2*

Points will be awarded to a development that contains at least one unit that is a historic resource to the neighborhood.

In order to receive points, the applicant must submit in **Tab Q\_Development Features:**

- Either a letter or report from the National Park Services, or Department of Natural Resources Division of Historic Preservation and Archaeology that specifically identifies the site as a historic resource or contributing to a district; or
- A photocopied page from the most recent county Indiana Sites and Structures Interim Historic Report showing the structure is Contributing, Notable, or Outstanding in the County’s Interim Report.

3) *Infill New Construction* *Maximum Number of Points: 5*

Points will be awarded to demolition and new construction developments that meet IHCDA’s HOME criteria for infill. For the HOME program, IHCDA defines infill housing as the process of





developing on vacant or underused parcels of land within existing areas that are already largely developed or previously developed. At least two sides of the project must be adjacent to occupied residential development, operating commercial development, active public space, or another active community activity.

For purposes of this category, the following will not qualify as infill housing:

- Existing agricultural land,
- Land where agriculture was the last use and it was within the last 10 years except within corporate limits,
- Undeveloped Master Planned Communities, or
- Existing structures that will be rehabilitated.

In order to receive points, the applicant must submit in **Tab Q\_Development Features:**

- Aerial photos of the proposed site(s) with the site labeled;
- For scattered site projects, all of the proposed development sites must meet the infill attribute scoring criteria to receive points.

*\*Note: Developments receiving points in the Existing Structure category are not eligible for points in the Infill New Construction category.*

4) *Provision of Additional Bedrooms* *Maximum Number of Points: 3*

Points will be awarded to developments where at least 20% of the HOME assisted units are three or more bedrooms.

In order to receive points, the applicant must submit in **Tab Q\_Development Features:**

- Preliminary floor plans that clearly identify the units with three or more bedrooms.

5) *Design Features* *Maximum Number of Points: 4*

Points will be awarded for each design feature chosen, for a maximum of four points in this category.

Design Feature	Points
Exterior walls are at least 50% durable material (brick, stone, or cement board)	1
Roofing system has at least a 30-year warranty	1
Porch with a minimum of 48 square feet with a roof that is permanently attached to the residence	1
Deck or patio with a minimum of 64 square feet that is made of wood or other approved materials	1
Framing consists of 2" X 6" studs to allow for higher R-Value insulation in walls	1





Garage with a minimum of 200 square feet that is made of approved materials, has a roof, is enclosed on all sides and has at least one door for vehicle access	1
Crawl space or basement	1
Security system	1
Carport with a minimum of 200 square feet that is made of approved materials, has a roof, and is open on at least two sides	1
Attached or unattached storage space measuring at least 5' x 6'	1
Playground	1
Community room	1

6) *Universal Design Features* *Maximum Number of Points: 5*

Points will be awarded for applicants that propose developments that go beyond the minimum threshold requirement for universal design features. Please refer to the universal design features chart in the threshold section of this policy. The applicant will be awarded points as follows:

Number of Universal Design Features in Each Column	Points
5	5
4	4
3	3

*Please refer to the table of universal design features on page 28.*

7) *Smoke-Free Housing* *Maximum Number of Points: 3*

Points will be awarded if the development commits to operate as smoke-free housing. In order to receive points, the applicant must submit in **Tab Q\_Development Features:**

A smoke-free housing policy that addresses (at a minimum) the following items:

- Who the rule applies to (e.g. not only residents but also guests on the property)
- Definition of smoking
- Explanation of where smoking is prohibited on the property. Smoking must be prohibited in individual units and interior common space. Plan should also designate a smoking area on the property. The designated smoking area must prohibit smoking within a minimum of 15 feet from the buildings.
- Explanation of how the rule will be communicated and enforced
- Draft lease addendum for smoke-free housing

*IHCDA recommends the American Lung Association of Indiana's "Smoke-free Housing Indiana Toolkit" as a resource to create a smoke-free housing policy. See <http://insmokefreehousing.com> for more information.*

8) *Green Building* *Maximum Number of Points: 5*





Up to five points will be awarded for the green building techniques listed below. The signed application forms will be proof of these commitments.

Green Building Technique	Points
Orient structures on East/West axis for solar exposure	1
Include new trees in landscaping to curb winter winds and provide shade	1
Low VOC paints and finish materials	1
Install flow reducers in faucets and showers	1
Incorporate permeable paving	1
Minimize the disruption of existing plants and trees	1
Include recycling bins in the kitchen	1
Install recycled content flooring and underlayment	1
Install a light colored roofing material	1
Low flow toilets	1
Dual flush toilets	1
R-Value insulation exceeding Indiana State Building Code	1

**8.3 Readiness** **Category Maximum Points Possible: 6**

This category describes the applicant’s ability to begin and timely execute an awarded project.

- 1) *Predevelopment Activities* *Maximum Number of Points: 3*

Points will be awarded to applicants that have completed some predevelopment activities according to the chart below. Applicants are eligible to receive up to three points. Points will only be awarded if the required supporting documentation, italicized below the activity description, is included in **Tab R\_Readiness**.

For scattered site developments, documentation for each site must be submitted in order to receive the points. Documents should be clearly labeled with the site addresses for ease in reviewing the documentation.

Predevelopment Activity Completed	Points
Asbestos Testing <i>Submit a copy of the assessment report.</i>	1
Lead Testing <i>Submit a copy of the assessment report.</i>	1
Appraisal <i>Provide an appraisal that is no older than 6 months.</i>	1
Preliminary Plans <i>Provide electronic copies of architectural and/or engineering plans.</i>	1
Property Survey <i>Provide an electronic copy of the property survey.</i>	1
Capital Needs Assessment/Structural Needs Report <i>Provide a copy of the report performed by a licensed professional.</i>	1





2) *Contractor Solicitation*

*Maximum Number of Points: 3*

Points will be awarded to applicants who invite material participation in the proposed development by Indiana contractors. To qualify for these points, a minimum of five letters inviting contractors to participate in the bidding of the project must be sent, with at least 20% of these letters going to state certified Minority Business Enterprises (MBE), Women Business Enterprises (WBE), Federal Disadvantaged Business Enterprises (DBE), Veteran- Owned Small Businesses (VOSB), and/or Service Disable Veteran Owned Small Businesses (SDVOSB).

In order to receive points, the applicant must submit in **Tab R\_Readiness**

- A copy of the letter inviting the various contractors to participate in the bidding of the project,
- Evidence of received receipt of invitation by five contractors, and
- A copy of each of the 20% of applicable and current state certifications or a print out from the State’s certification list clearly indicating the entities and when the certification list was printed.

Eligible Certification Summary Table		
Certification	Certifying Agency	Website
MBE	Indiana Department of Administration	<a href="http://www.in.gov/idoa/2352.htm">http://www.in.gov/idoa/2352.htm</a>
	Indiana Minority Supplier Development Council	<a href="http://midstatesmsdc.org/">http://midstatesmsdc.org/</a>
WBE	Indiana Department of Administration	<a href="http://www.in.gov/idoa/2352.htm">http://www.in.gov/idoa/2352.htm</a>
DBE	Indiana Department of Transportation	<a href="http://www.in.gov/indot/2576.htm">http://www.in.gov/indot/2576.htm</a>
VOSB	U.S. Department of Veterans Affairs	<a href="http://www.va.gov/osdbu/">http://www.va.gov/osdbu/</a>
SDVOSB	U.S. Department of Veterans Affairs	<a href="http://www.va.gov/osdbu/">http://www.va.gov/osdbu/</a>

**8.4 Capacity**

**Category Maximum Points Possible: 27**

This category evaluates the applicant’s ability to successfully carry out the proposed project based on certifications and/or experience in affordable housing development.

1) *Certification*

*Maximum Number of Points: 5*

Points will be awarded for a member of the development team, property management team, applicant, and/or administrator staff who has completed the following certifications. Five points will be awarded for the completion of two of the six certifications listed below. The completion of only one of the certifications below will receive three points.





Attach copies of the certification completion in **Tab S\_Capacity**.

Certification	Sponsoring Organization
CHDO Capacity Building Certification	Indiana Housing and Community Development Authority (IHCDA)/HPG Network
Project Development Training	Indiana Association for Community and Economic Development (IACED)
Housing Development Finance Professional	National Development Council (NDC)
Certified Aging-in-Place Specialist	National Association of Home Builders (NAHB)
Home Sweet Home: Modifications for Aging in Place	University of Indianapolis / Indiana Housing and Community Development Authority
Grant Administration Certification	Indiana Housing and Community Development Authority (IHCDA)
Certified HOME Program Specialist	HUD/CPD

2) *Overall IHCDA Award Performance of the Applicant*      *Maximum Number of Points: 10*

Applicants with an IHCDA award monitored within the past five years may be eligible for points based on the applicant’s overall performance. Only the most recently monitored award is eligible for points. An award may be eligible, whether it is closed or open, as long as an official IHCDA monitoring has occurred. Please list the most recently monitored award number in the application forms.

Description of Overall Award Performance	Points
<b>Applicant’s</b> most recently monitored HOME award had no findings and no concerns.	10
<b>Applicant’s</b> most recently monitored HOME award had no findings, but concerns were noted.	8
<b>Applicant’s</b> most recently monitored HOME award had only one finding. <b>OR</b> No HOME experience, but <b>Applicant’s</b> most recently monitored IHCDA award (different activity) had no findings and no concerns.	6





No HOME experience, but <b>Applicant's</b> most recently monitored IHCDA award (different activity) had no findings, but concerns were noted.	4
No HOME experience, but <b>Applicant's</b> most recently monitored IHCDA award (different activity) had only one finding.	2
Does not meet any category above. Examples: <ul style="list-style-type: none"> <li>• More than one finding on most recently monitored award.</li> <li>• Applicant has no experience with IHCDA within the past five years.</li> </ul>	0

3) *Administrator Experience* *Maximum Number of Points: 5*

**Only applicants without an IHCDA award in the past five years that have properly procured an administrator with previous IHCDA HOME experience may receive points in this category.** Five points will be awarded if the administrator has successful experience administering an IHCDA HOME award that has been monitored within the past five years. In order to qualify for points, the most recently monitored award must not have had any findings. An award may be eligible, whether it is closed or open, as long as an official IHCDA monitoring has occurred. Please list the most recently monitored award number in the application forms.

Experience	Points
Administrator's most recently monitored HOME award had no findings.	5

4) *Timely Expenditure of Funds* *Maximum Number of Points: 5*

Points will be awarded to an applicant that has expended their most recent IHCDA award (HOME or CDBG) funds by the award expiration date without requesting award extensions. The award must be from within the past five years. Please list the award number in the application forms.

Award Length	Points
<b>Applicant's</b> most recent IHCDA award (HOME or CDBG) completed by the award expiration date.	5

5) *IHCDA Award Inspection Performance of the Applicant* *Maximum Number of Points: 2*





Applicants with an IHCD award inspected within the past five years may be eligible for points based on the applicant’s IHCD inspection results. Points will be awarded if zero building code issues were noted on the applicant’s last monitored inspection of their most recent award.

**8.5 Financing** **Category Maximum Points Possible: 10**

1) *Public Financial Participation* *Maximum Number of Points: 5*

Points will be awarded to applicants whose proposed project has received a firm commitment of other public funds. A “firm commitment” means that the funding does not require any further approvals. “Public funds” include federal, state, or local government funds. This can include funds awarded from other federal or state agencies, the Federal Home Loan Bank, or waivers resulting in quantifiable cost savings that are not required by federal or state law. Banked match is an allowable source of match for the proposed development, however banked match is not allowed as a source to count for points in this scoring category.

Points will be awarded based on the amount of public participation funding divided by the total development costs:

% of Public Participation Funding	Points
.50% to .99%	1
1.00% to 1.99%	2
2.00% to 2.99%	3
3.00% to 3.99%	3.5
4.00% to 4.99%	4
Greater than 5.00%	5

In order to qualify for points in this category the applicant must submit the following in **Tab O\_Financial Commitments:**

- A letter from the appropriate authorized official approving the funds. The letter must include (a) a description of the type of approved funding for the proposed development and (b) the amount of funding.

2) *Non-Public Financial Participation* *Maximum Number of Points: 5*

Points will be awarded to applicants whose proposed project has received a firm commitment to leverage other non-public funding sources. A “firm commitment” means that the funding does not require any further approvals. “Other non-public funding sources” include (but are not limited to) private funding (including securing private loans), funds from a local community foundation, donations, etc. Banked match is an allowable source of match for the proposed development, however banked match is not allowed as a source to count for points in this scoring category.

Points will be awarded based on the amount of other funding sources leveraged divided by total development costs:





% of Non-Public Funding	Point(s)
.50% to .99%	1
1.00% to 1.99%	2
2.00% to 2.99%	3
3.00% to 3.99%	3.5
4.00% to 4.99%	4
Greater than 5.00%	5

In order to qualify for points in this category the applicant must submit the following in **Tab O\_Financial Commitments:**

- A letter from the appropriate authorized official approving the funds. The letter must include (a) a description of the type of approved funding for the proposed development and (b) the amount of funding.

**8.6 Unique Features & Bonus**

**Category Maximum Points Possible: 10**

1) *Unique Features*

*Maximum Number of Points: 5*

Points will be awarded to applicants that offer unique features that contribute to each of the beneficiary units of the proposed project. Unique features should be a creative addition to the proposed program. They should enhance the overall character of the proposed development, improve the beneficiary units and the community’s quality of life, health, and/or safety. Unique features can be included in the financial structure of the project, involve members of the community, or include items specific to the target area/project location.

Points are awarded relative to other projects being scored during each application cycle and are awarded in IHCDA’s sole and absolute discretion. The following chart sets forth the anticipated percentage of applications that will receive points using a maximum of five points.

Percentage of Applications	Points
10%	2
40%	3
40%	4
10%	5

In order to receive points in this category, the applicant must submit the following in **Tab Q\_Development Features:**

- Provide a narrative summary of the proposed unique features. Features receiving points in other sections of this application will not be considered for Unique Feature points.

2) *Bonus*

*Maximum Points Possible: 5*

Points will be awarded to applications that are complete, well-organized, and submitted according to IHCDA’s guidelines.

To receive points in this category, the applicant must:





- Submit a searchable PDF of the application on the FTP site;
- Submit an Excel file of the application on the FTP site;
- Answer all questions in the policy and application;
- Submit all required threshold and scoring items in the correct tabs;
- Submit all required threshold and scoring items in the correct form (mailed and/or on the FTP site); and
- Label and include all tabs on the FTP site as described in the Application Policy. All tabs must be included regardless of whether documentation is required in each tab.





## Part 9: Glossary of Terms

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Below are definitions for commonly used terminology found throughout the IHCD HOME application policy and forms and applicable to the IHCD HOME program.

*Administrator:* A procured entity that will assist carrying out the HOME award.

*Aging in Place:* - Aging in Place (AIP) refers to adapting our collective living environment so it is safer, more comfortable, and increases the likelihood a person can live independently and remain at home as circumstances change. Primary target populations for aging in place strategies are seniors, families with seniors, and persons with disabilities.

*Beneficiary:* The household or unit that received homeowner repair work as a result of the HOME award.

*CHDO:* A Community Housing Development Organization. A non-profit, community-based organization with the capacity to develop affordable housing for the community it serves, as defined in the HOME rule and as certified by IHCD. Participating Jurisdictions (IHCD) must set aside a minimum of 15% of their HOME allocations for activities in which CHDOs are the owners, developers, and/or sponsors of the housing.

*Comprehensive Community Development:* Every community strives to be a place where people choose to live, work, and play. Comprehensive development means that a community's potential lies in the identification and creation of a shared vision, planned by local leadership, and carried out by an array of partners. When successful, it yields results beyond what can be achieved by individual organizations or disparate programs because of the unique synergy they generate. A thriving community is a community with job opportunities, strong schools, safe neighborhoods, a full range of housing choices, and a vibrant culture. Comprehensive development marshals resources and deploys coordinated strategies in a concentrated area to create opportunities for others in the community to take prudent risks and reap the rewards. The demolition of blighted structures, the rehabilitation of long-vacant housing and the creation of new community amenities and retail opportunities serve as a tipping point for future development through market forces.

*Development:* The HOME activity proposed in the application.

*Disabled:* The Fair Housing Act defines disability as a person who has/is:

- A physical or mental impairment which substantially limits one or more of such person's major life activities; or
- A record of having such an impairment; or
- Is regarded as having such an impairment, but such term does not include current, illegal use of or addiction to a controlled substance (as defined in section 102 of the Controlled Substances Act).

*Elderly:* Elderly can have one of two definitions as elected by the applicant:





- A person 55 years of age or older. This target population category also includes families with a person living in their home that is 55 years of age or older. For housing using this definition of elderly, at least 80% of the units must be age restricted; OR
- A person 62 years of age or older. This target population only includes households in which all household members are 62 years of age or older. For housing using this definition of elderly, 100% of the units must be age restricted.

**HOME:** The Home Investment Partnerships Program as created by the National Affordable Housing Act of 1990.

**IHCDA:** Indiana Housing and Community Development Authority

**Income Limits:** Maximum incomes as published by HUD for projects giving the maximum income limits per unit for beneficiary (30%, 40%, 50%, 60% and 80% of median) units.

**Large City:** For purposes of this policy, a large city is defined as a city with a population of 75,000 or more. To qualify as being located within a large city, the project must be located within one mile of the zoning jurisdiction and/or use city utility services (water and sewer).

**Median Income:** A determination made through statistical methods establishing a middle point for determining income limits. Median is the amount that divides the distribution into two equal groups, one group having income above the median and one group having income below the median.

**MOU:** A Memorandum of Understanding (MOU) is a document describing a bilateral or multilateral agreement between two or more parties.

**Narrative:** A written description by the applicant that describes the application question and generally supports the need of the project.

**Referral Agreement:** An agreement in which the recipient and a qualified organization enter into an agreement in which the recipient agrees to (a) set aside a number of units at the project for a special needs population and (b) notify the qualified organization when vacancies occur, and in which the qualified organization agrees to (a) refer qualified households to the project and (b) notify clients of vacancies at the project.

**Rent Limits:** The HUD published maximum rent amount, including a utility allowance and any non-optional fees. Rent limits are published by bedroom size and by AMI level.

**Rural:** A project is considered to be rural if it meets one of the following criteria:

- a. The project is located within the corporate limits of a city or town with a population of 14,999 or less; or
- b. The development is located in an unincorporated area of a county that does not contain a city or town that meets the definition of large city or small city as set forth in this glossary; or
- c. The project is located in an unincorporated area of a county whereas;





- i. The project is outside the 2-mile jurisdiction of either a large city or small city as defined in this glossary; and
- ii. The project does not have access to public water or public sewer from either the large city or small city as defined in this glossary.

*Small City:* For purposes of this policy, a small city is defined as a city with a population of between 15,000 and 74,999. To qualify as being located within a small city, the development must be located within one mile of the zoning jurisdiction and/or use city utility services (water and sewer).

*Visitability:* Visitability is defined as design concepts that allow persons with mobility impairments to enter and stay, but not necessarily live, in a residence. There are three specific design elements that must be incorporated to satisfy the visitability mandate:

- Each unit must contain at least one zero-step entrance on an accessible route. This can be any entrance to the unit;
- All main floor interior doors (including bathroom doors and walk-in closets) in each unit must provide at least at least 31 ¾ inches of clear opening width; and
- Each unit must contain at least one (1) half or full bathroom on the main level that is accessible per ICC A117.1.Section 1004.11.





## Part 10: Development Fund

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### 1.1 Overview

The Indiana Affordable Housing and Community Development Fund (“Development Fund”) was established in 1989 to provide financing options for the creation of safe, decent, and affordable housing and for economic development projects in Indiana communities. Development Fund regulations may be found in Indiana Code 5-20-4. Developments also involving federal funding (e.g. HOME Investment Partnership Program or Community Development Block Grant), tax-exempt bonds, or Low-Income Housing Tax Credits (“LIHTC”) must comply with the requirements of those programs.

The Development Fund provides a loan of up to \$500,000 (or a grant in limited special circumstances) for eligible activities as defined within this policy.

For more detailed information on the Development Fund program please consult the [Development Fund Manual](#).

### 1.2 How to Apply

Development Fund awards are approved through the IHCD Development Fund Application or in conjunction with LIHTC applications through the Qualified Allocation Plan (“QAP”), HOME applications through the HOME funding round, or with CDBG applications through the CDBG funding round.

Development Fund requests in conjunction with other funding sources must be submitted in accordance with the application procedures and deadlines for those programs.

### 1.3 Eligible Applicants

Applicants eligible to apply in conjunction with a HOME application include nonprofit corporations and local units of government. IHCD must allocate at least 50% of the fund to recognized nonprofit corporations under Section 501(c)(3) of the U.S. Internal Revenue Code.

Awardees with current Development Fund awards are eligible to apply for additional funding. All outstanding awards must be current (if loans), in compliance with all program requirements, and otherwise in good standing in order to be considered for additional awards. However, no individual project sponsor or its affiliates may hold more than 20% of the Development Fund’s total portfolio at any one time.

Individuals or organizations currently on IHCD’s suspension or debarment list are not eligible to apply for Development Fund awards.

### 1.4 Eligible Beneficiaries

The Development Fund can be used to finance assisted units for occupancy by households earning up to 80% of the area median income, as published annually by HUD. Indiana Code governing the Development Fund requires at least 50% of the dollars allocated to be used to serve “very low-income households” (households earning less than 50% of the area median income). **Therefore, at least 50% of**





**the Development Fund assisted units must be designated for households at or below 50% AMI, and the remaining Development Fund assisted units must be designated for households at or below 80% AMI.**

### 1.5 Eligible Residential Activities

Eligible HOME activities include, but are not limited to, acquisition, new construction, and/or rehabilitation of homes for sale, permanent rental units, and permanent supportive housing projects that have successfully completed the Indiana Supportive Housing Institute.

### 1.6 Eligible Activity Costs

For more information on eligible and ineligible activity costs please see §1.8 and §1.9 of the [Development Fund Manual](#). Questions about eligible vs. ineligible soft costs under the Development Fund program can be directed to the IHCDA Underwriting and Closing Manager.

### 1.7 Match Requirements

Applicants for Development Fund must be able to document a local match in an amount of at least 10%. Acceptable match sources include in-kind donations, donated land, owner equity, building materials, loans, cash grants, or any combination of both in-kind and cash. Other sources of match may also qualify, **except for funds administered by IHCDA.**

### 1.8 Development Fund Activity Provisions

The Development Fund may provide loans or grants up to \$500,000 per development. Development Fund grants will only be made in conjunction with special IHCDA initiatives as announced by IHCDA. Except for these special initiatives, IHCDA will only accept Development Fund applications for loans.

The Development Fund may be used for the following types of loans:

- Pre-development: to pay project pre-development expenses;
- Acquisition: to pay for purchase and closing costs for property acquisition;
- Construction: to pay for hard and soft costs of new construction and rehab projects;
- Permanent: to provide permanent financing to the project; and/or
- Bridge: financing to bridge the timing gap between project or program costs and cash from committed sources not yet available (equity).

Homebuyer projects are not eligible for permanent or bridge financing.

### 1.9 Loan Terms

The base interest rate for loans is 3%. The interest rate offered by IHCDA will be determined during underwriting. **Underwriting will start at 3% and make a final determination based on financial capacity. The final interest rate will not be less than 3%, but may exceed 3% based on capacity.**

### 1.10 Underwriting Guidelines





For more information on underwriting guidelines please see §2.4 of the [Development Fund Manual](#). Questions about these guidelines can be directed to the IHCD Underwriting and Closing Manager.

### 1.11 Affordability Period/Lien and Restrictive Covenants

Rental developments will be subject to a Lien and Restrictive Covenant Agreement that must be executed against every residential property constructed, rehabilitated, or acquired, in whole or in part, with Development Fund funds. If the award is made in conjunction with HOME or CDBG funding, the development will be subject to the applicable program affordability period.

Upon occurrence of any of the following events during the affordability period, the entire sum secured by the lien, without interest, shall be due and payable by developer and/or owner upon demand. Repayment may be demanded upon: (1) transfer or conveyance of the real estate by deed, land contract, lease, or otherwise, during the affordability period; (2) commencement of foreclosure proceedings by any mortgagee (or deed in lieu of foreclosure), within the affordability period; or (3) determination that units are not being used as a residence by a qualifying tenant or not leased according to the program affordability requirements. The award recipient will be responsible for repaying IHCD. At the end of the affordability period, if the borrower/recipient has met all conditions, the lien will be released.

### 1.12 Income and Rent Restrictions/Ongoing Compliance

All Development Fund-assisted units in residential developments must be income and rent restricted. If the award is made in conjunction with HOME funding or is Development Fund only, then the HOME program income and rent limits will apply. Developments with Development Fund combined with another program must follow the recertification requirements of that program.

When Development Fund is combined with other funding sources, the audit/inspection cycle will occur based on the cycle and frequency prescribed by that program.

### 1.13 Modifications

IHCD may consider requests for changes to the characteristics of a development. **A modification fee of \$500 will be imposed if loan documentation has been finalized. Additionally, a \$1,500 fee will be required if any legal documents, such as the recorded Lien and Restrictive Covenant, need to be amended as a result of the request.**

Approval of modification requests is at the sole discretion of IHCD. IHCD must evaluate each request to see how the change would have affected original funding and underwriting of the development as well as to ensure that the proposed change will not cause noncompliance.

When submitting a modification request, please provide the following:

- a. Formal written request from the Owner/Developer detailing the specific request and the reason the request is needed
- b. The impact to the project in the event the modification request is not approved
- c. Modification fee of \$500.00 if loan documentation has been finalized





- d. Updated HOME application pages that reflect changes to the original application based on the current closing projections and/or proposed modification

At its discretion, IHCDA may request additional supporting documentation.





## Part 1: Application Process

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### 1.1 Overview and Funding Priorities

The purpose of this HOME Investment Partnership Program (HOME) application is to provide subsidies in the form of grants and loans to selected applicants for the acquisition, rehabilitation and/or new construction of single-family housing to serve low and moderate-income beneficiaries. Through this program, the Indiana Housing and Community Development Authority (IHCDA) seeks to improve the quality of existing housing stock in Indiana.

This program is designed to allocate HOME funds to be used for the rehabilitation and/or new construction of single-family homebuyer housing among selected applicants having developments that meet the requirements of the program and IHCDA's goals for the program.

1. Demonstrate they are meeting the needs of their specific community;
2. Serve low-income households (at or below 80% of area median income);
3. Proceed with the activity upon receipt of the award and begin construction within 12 months of receipt of the award;
4. Link the project to the revitalization of existing neighborhoods, preferably through a comprehensive approach (i.e. as part of a published and approved community revitalization plan); Advance projects that promote aging-in-place strategies for seniors, persons with disabilities, and families with seniors or persons with disabilities;
5. Propose projects that are energy-efficient and are of the highest quality attainable within a reasonable cost structure; and,
6. Propose the use of state certified Minority Business Enterprise (MBE), Women Business Enterprise (WBE), Federal Disadvantaged Business Enterprise (DBE) Participation, Veteran-Owned Small Business (VOSB), and/or Service Disabled Veteran Owned Small Business (SDVOSB) contractors, employees, and products when applicants are planning and undertaking their housing activities.

### 1.2 HOME Application Forms and HOME Policy Discrepancies

In the event of a conflict or inconsistency between the HOME Homebuyer Policy and the HOME Application Form and/or Appendices, the procedures described in the HOME Homebuyer Application Policy will prevail.

### 1.3 Funding Round Timeline

Note: This is an anticipated schedule and is subject to change or extension.

Application Available / Round Begins	May 16, 2016
Application Webinar	June 2016 (date and time TBD)
Application Due Date	August 17, 2016
Award Announcements	October 27, 2016

### 1.4 Application Webinar

An application webinar will be conducted prior to the application deadline. During the webinar, the IHCDA Real Estate Production Department staff will describe the requirements of the HOME program, threshold and scoring criteria, how to complete the required forms, and how to submit the application documents. Local units of government and not-for-profit entities intending to apply are *strongly encouraged* to attend.





### **1.5 Technical Assistance**

The applicant may schedule a technical assistance meeting with its regional IHCDA Real Estate Production Analyst to discuss both the proposed development and IHCDA's application process. Technical assistance may be required at IHCDA's discretion if the recipient does not have experience with IHCDA awards or if the applicant's past performance was poor. Applicants are urged to contact their Real Estate Production Analyst early in the planning process to obtain guidance and technical assistance.

### **1.6 Application Submission**

The applicant must submit the following items to IHCDA's Real Estate Department Coordinator:

- Via IHCDA's FTP site:
  - One completed copy of the HOME application forms.
  - All supporting documents required in the tabs. Please submit this information as separate, labeled PDF documents under the required labeled tabs. Do not send one PDF containing all of the supporting documentation.
- Via hard copy:
  - One completed copy of the final application forms with original signatures.
  - Application fee of \$250.

Application fees should be made payable to IHCDA. If a check is returned for insufficient funds, the application will be denied. The application fee is non-refundable. If the applicant applies, and is certified a Community Housing Development Organization (CHDO) this check will be refunded.

All required application items are due no later than 5:00 p.m. Eastern Standard time on or before the due date. Applications received after the deadline will be returned to the applicant via certified mail. Faxed applications will not be accepted.

Instructions on how to utilize the FTP site will be explained during the application webinar. The hard copy of the final application forms should be sent to:

Indiana Housing and Community Development Authority  
ATTN: Real Estate Department Coordinator  
RE: HOME Application  
30 South Meridian Street, Suite 1000  
Indianapolis, IN 46204

All applicants must retain a copy of this application package. Applicants that receive funding will be bound by the information contained herein.

IHCDA will send an email confirmation to the applicant contact within one week of submission notifying the applicant that the application was received by IHCDA. Please notify the Real Estate Department Coordinator if the applicant would like to add an additional contact person for communications regarding its application.





### **1.7 Application Review**

Each application must address only one development. Applications are reviewed in a three step process:

- |                                |  |
|--------------------------------|--|
| <u>Step One</u> - Completeness | On or before the application deadline, the applicant must provide all required documents, signatures and attachments.  |
| <u>Step Two</u> - Threshold    | The application must meet each of the applicable threshold criteria. After initial threshold review, IHDCDA staff may contact an applicant to request clarification of threshold information contained in the pending application. The applicant will have the opportunity to respond on or before the due date provided by IHDCDA. If the applicant does not respond to the threshold clarification letter and therefore threshold item(s) are still in question, the application will be disqualified. Applications may have no more than three outstanding clarifications after the second review or the application will be disqualified. Points will be awarded to those applications where no clarifications are required. |
| <u>Step Three</u> - Scoring    | Applications that pass the completeness and threshold reviews are then scored according to IHDCDA's published scoring criteria. After initial score review, IHDCDA staff may contact the applicant for further clarification of a scoring item. Failure to respond to the requested scoring clarification items by the due date and in the manner requested may result in application denial. Supporting documentation for scoring categories will not have the opportunity to be submitted after the initial application submission.  |

Applications proposing homebuyer activities will be scored separately from, and will not compete with, applications proposing rental activities. An amount of funding, determined at the discretion of IHDCDA, will be set aside for homebuyer projects each year. This round has a maximum of \$1,000,000 available for homebuyer activities. If additional funds are available after this round that were originally reserved for homebuyer activities (either due to lack of sufficient number of homebuyer applications in general or lack of homebuyer applications meeting threshold requirements), these funds will be redirected and used for rental development.

Funded applications will be announced at the published IHDCDA Board Meeting date. Confirmation letters and score sheets will be uploaded to the FTP site by the close of business on the day of the Board Meeting. Applications that are not funded will be notified by IHDCDA via denial letters and final score sheets being uploaded to the FTP site by the close of business on the day of the Board Meeting. Applications not funded will not be rolled over into the next funding round.

### **1.8 Minimum Score Requirement**

An application must score at least 65 points to be considered for funding.



**1.9 IHCDA CDBG & HOME Program Manual 3<sup>rd</sup> Edition**

The IHCDA CDBG & HOME Program Manual outlines the requirements for administering IHCDA's CDBG awards. A complete copy of the CDBG & HOME Program Manual is available on IHCDA's website at this location:

[http://www.in.gov/myihcda/files/CDBG and HOME Program Manual 3rd Edition.pdf](http://www.in.gov/myihcda/files/CDBG_and_HOME_Program_Manual_3rd_Edition.pdf)

Program Manual exhibits may be found at <http://www.in.gov/myihcda/2490.htm>





## Part 2: Eligible Applicants

### 2.1 Eligible Applicants

HOME Investment Partnerships Program (HOME)	Cities, Town, and Counties (Non-HOME Participating Jurisdiction)	Community Housing Development Organizations (CHDO)	501(c)3 and 501(c)4 Not-for-Profit Organizations and PHAs	Joint Venture Partnerships	For Profit Entities organized under the State of Indiana
Homebuyer New Construction and/or Homebuyer Rehabilitation	✓	✓	✓	✓	Not eligible

Eligible applicants include cities, towns, or counties that are located within Indiana but outside of the following participating jurisdictions. Applications from, or housing activities located within, the following participating jurisdictions are NOT eligible for HOME funds:

Anderson	Gary	Muncie
Bloomington	Hammond	South Bend Consortium***
East Chicago	Indianapolis*	Terre Haute
Evansville	Lake County	
Fort Wayne	Lafayette Consortium**	

\*Excluding the Marion County Cities of Beech Grove, Lawrence, Speedway, and Southport. The Town of Cumberland is excluded when the housing activity is outside of Marion County.

\*\*Lafayette Consortium is made up of the Cities of Lafayette and West Lafayette and the unincorporated areas of Tippecanoe County. Other incorporated areas are eligible to receive assistance.

\*\*\*South Bend Consortium is made up of the Cities of South Bend and Mishawaka and the unincorporated areas of St. Joseph County. Other incorporated areas are eligible to receive assistance.

### 2.2 Ineligible Applicants

IHCDA reserves the right to disqualify from funding any application that has an applicant, sub-recipient, administrator, preparer, or related party of any of the aforementioned, with a history of disregarding the policies, procedures, or staff directives associated with administering any IHCDA program or program administered by any other State, Federal, or affordable housing entity. This includes, but is not limited to, the Indiana Office of Community and Rural Affairs, the U.S. Department of Housing and Urban Development (HUD), the U.S. Department of Agriculture - Rural Development, or the Federal Home Loan Bank.





Additionally, any entity currently on IHCD's suspension or debarment list is ineligible to submit an application. IHCD's Suspension and Debarment Policy can be found in the Program Manual Chapter 17.

### **2.3 Religious and Faith-Based Organizations**

- *Equal treatment of program participants and program beneficiaries.* (1) *Program participants.* Organizations that are religious or faith-based are eligible, on the same basis as any other organization, to participate in the HOME program. Neither the Federal Government nor a State or local government receiving funds under the HOME program shall discriminate against an organization on the basis of the organization's religious character or affiliation. Recipients and subrecipients of program funds shall not, in providing program assistance, discriminate against a program participant or prospective program participant on the basis of religion or religious belief.
- *Beneficiaries.* In providing services supported in whole or in part with federal financial assistance, and in their outreach activities related to such services, program participants shall not discriminate against current or prospective program beneficiaries on the basis of religion, a religious belief, a refusal to hold a religious belief, or a refusal to attend or participate in a religious practice.
- *Separation of explicitly religious activities.* Recipients and subrecipients of HOME program funds that engage in explicitly religious activities, including activities that involve overt religious content such as worship, religious instruction, or proselytization, must perform such activities and offer such services outside of programs that are supported with federal financial assistance separately, in time or location, from the programs or services funded under this part, and participation in any such explicitly religious activities must be voluntary for the program beneficiaries of the HUD-funded programs or services.
- *Religious identity.* A faith-based organization that is a recipient or subrecipient of HOME program funds is eligible to use such funds as provided under the regulations of this part without impairing its independence, autonomy, expression of religious beliefs, or religious character. Such organization will retain its independence from Federal, State, and local government, and may continue to carry out its mission, including the definition, development, practice, and expression of its religious beliefs, provided that it does not use direct program funds to support or engage in any explicitly religious activities, including activities that involve overt religious content, such as worship, religious instruction, or proselytization, or any manner prohibited by law. Among other things, faith-based organizations may use space in their facilities to provide program-funded services, without removing or altering religious art, icons, scriptures, or other religious symbols. In addition, a HOME program-funded religious organization retains its authority over its internal governance, and it may retain religious terms in its organization's name, select its board members on a religious basis, and include religious references in its organization's mission statements and other governing documents.
- *Alternative provider.* If a program participant or prospective program participant of the HOME program supported by HUD objects to the religious character of an organization that provides services under the program, that organization shall, within a reasonably prompt time after the objection, undertake reasonable efforts to identify and refer the program participant to an alternative provider to which the prospective program participant has no objection. Except for services provided by telephone, the Internet, or similar means, the referral must be to an alternate provider in reasonable geographic proximity to the organization making the referral. In making the referral, the organization shall comply with applicable privacy laws and regulations.





Recipients and subrecipients shall document any objections from program participants and prospective program participants and any efforts to refer such participants to alternative providers in accordance with the requirements of §92.508(a)(2)(xiii). Recipients shall ensure that all subrecipient agreements make organizations receiving program funds aware of these requirements.

- *Structures.* Program funds may not be used for the acquisition, construction, or rehabilitation of structures to the extent that those structures are used for explicitly religious activities. Program funds may be used for the acquisition, construction, or rehabilitation of structures only to the extent that those structures are used for conducting eligible activities under this part. When a structure is used for both eligible and explicitly religious activities, program funds may not exceed the cost of those portions of the acquisition, new construction, or rehabilitation that are attributable to eligible activities in accordance with the cost accounting requirements applicable to the HOME program. Sanctuaries, chapels, or other rooms that a HOME program-funded religious congregation uses as its principal place of worship, however, are ineligible for HOME program-funded improvements. Disposition of real property after the term of the grant, or any change in the use of the property during the term of the grant, is subject to government wide regulations governing real property disposition (see 24 CFR parts 84 and 85).
- *Supplemental funds.* If a State or local government voluntarily contributes its own funds to supplement federally funded activities, the State or local government has the option to segregate the federal funds or commingle them. However, if the funds are commingled, this section applies to all of the commingled funds.





## Part 3: Eligible Activities & HOME Program Requirements

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### 3.1 Eligible Activities

This program is intended to have a long-term impact on the availability and quality of the affordable housing stock in Indiana. The program is intended for the rehabilitation and/or new construction of single-family housing for homebuyer activities. Acquisition only is not an eligible activity; however acquisition in conjunction with another activity is permitted.

- Acquisition, rehabilitation and/or new construction of single-family housing.
- If HOME funds are used for acquisition of vacant land or demolition in conjunction with another activity, then construction must commence within 9 months of the demolition or acquisition.
- Manufactured homes are eligible if they meet IHCD's Manufactured Housing Policy or if rehabilitation will bring the unit up to these standards:
  - A single dwelling unit designed and built in a factory, installed as a permanent residence, which bears a seal certifying that it was built in compliance with the Federal Manufactured Housing Construction and Safety Standards law and which also complies with the following specifications:
    - Shall have been constructed after January 1, 1981, and must exceed nine hundred fifty (950) square feet of occupied space per I.C. 36-7-4-1106 (d);
    - Is attached to a permanent foundation of masonry construction and has a permanent perimeter enclosure constructed in accordance with the One and Two Family Dwelling Code;
    - Has wheels, axles and towing chassis removed;
    - Has a pitched roof;
    - Consists of two or more sections which, when joined, have a minimum dimension of 20' X 47.5' enclosing occupied space; and
    - Is located on land held by the beneficiary in fee-simple title or 99-year leasehold and is the principal residence of the beneficiary.
    - All other manufactured or mobile homes that do not meet the aforementioned criteria are ineligible to receive rehabilitation assistance funded by IHCD.

### 3.2 Ineligible Activities

The following are ineligible activities:

- Rental housing;
- Performing owner-occupied rehabilitation;
- Permanent Supportive Housing developments except for proposed developments that have successfully completed the Indiana Permanent Supportive Housing Institute. Permanent Supportive Housing developments will also be funded through the Rental Housing Tax Credit (RHTC) program.
- Group homes;
- Creation of secondary housing attached to a primary unit;
- Acquisition, rehabilitation, or construction of nursing homes, convalescent homes, hospitals, residential treatment facilities, correctional facilities, or student dormitories;
- Rehabilitation of mobile homes;





- Acquisition, rehabilitation, refinancing, or new construction if any part of a home or its land is located within the boundaries of a 100-year floodplain. A flood determination must be provided for each parcel associated with the development;
- Acquisition, rehabilitation, or construction of any developments that will be applying for RHTC. These developments must apply for HOME funds as part of the RHTC application (also called the Qualified Allocation Plan);
- Any housing activity funded under Title VI of NAHA, prepayment of mortgages insured under the National Housing Act, public housing developments, or acquisition, rehabilitation or construction of any developments funded under HUD's former Rental Rehabilitation Program;
- Costs for supportive services, homeless prevention activities, operating expenses, or for the use of commercial facilities for transient housing;
- Acquisition, rehabilitation, or construction of transitional housing or emergency shelters that are designed to provide temporary daytime and/or overnight accommodations for homeless persons;
- Payment of HOME loan servicing fees or loan origination costs;
- Tenant-based rental assistance;
- Payment of back taxes.

In addition, IHCDA **does not** fund:

- Requests from individuals, political, social, or fraternal organizations;
- Endowments, special events, arts, or international developments;
- Scholarships requested by individuals;
- Institutions that discriminate on the basis of race, color, national origin, sex, religion, familial status, disability, sexual orientation, gender identity, or against victims of domestic violence, dating violence, sexual assault, or stalking in policy or in practice;
- Developments in furtherance of sectarian religious activities, impermissible lobbying, legislative or political activities;
- Medical research or medical profit-making enterprises.

### **3.3 HOME Program Requirements**

The proposed HOME development must follow these minimum requirements, and all other requirements laid forth in the Program Manual, to be eligible for funding. For further details on each requirement, please see IHCDA's Program Manual at <http://www.in.gov/myihcda/2490.htm>.

- Recipients must comply with all regulatory requirements listed in [24 CFR Part 92](#).

Applicants should familiarize themselves with IHCDA's CDBG & HOME Program Manual. Requirements include, though are not limited to the following

- **Policy Requirements, Chapter 1:**
  - Homebuyer activities must assist households at or below 80% of the Area Median Income for the county, as published by HUD and distributed by IHCDA. Households must also meet the definition of "low-income families" at 24 CFR 92.2 which limits occupancy based on certain student status rules..
- **Lead Based Paint, Chapter 2:**





- Each recipient of a HOME award is subject to the HUD requirements of addressing lead-based paint hazards pursuant to 24 CFR Part 35. If a risk assessment is required, then all lead-based paint issues must be addressed.
- **Section 504, Chapter 3:**
  - Housing must meet the accessibility requirements of 24 CFR Part 8 which implements Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and covers multifamily dwellings, as defined in 24 CFR Part 100.201. It must also meet the design and construction requirements of 24 CFR 100.205 which implement the Federal Fair Housing Act Amendments of 1988 (42 U.S.C. 3601-3619).
- **Uniform Relocation Act, Chapter 4:**
  - Each recipient of a HOME award is subject to the requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (URA). See IHCD's [Program Manual](#) Chapter 4 for guidance on the regulatory requirements of the URA, as amended, the Federal regulations at 49 CFR Part 24, and the requirements of Section 104(d) of Title I of the Housing and Community Development Act of 1974, as amended.
- **Affirmative Marketing Procedures, Chapter 5**
  - Rental and homebuyer housing with five or more HOME-assisted units must adopt IHCD's Affirmative Marketing Procedures.
- **Section 3, Chapter 7:**
  - Any recipient receiving an aggregate amount of \$200,000 or more from one (1) or more of the HUD CPD programs (i.e. CDBG, HOME, NSP, HOPWA, ESG, etc.) in a program year must comply with the Section 3 requirements. Section 3 provides preference to low- and very-low-income residents of the local community (regardless of race or gender) and the businesses that substantially employ these persons, for new employment, training, and contracting opportunities resulting from HUD-funded projects.
- **Income Verification, Chapter 8:**
  - An income verification is valid for a period of six months. If more than six months pass between income verification and contract execution/purchase agreement, then a new income verification must be completed.
- **Procurement Procedures, Chapter 10:**
  - Each recipient of a HOME award will be required to provide proof of adequate builder's risk insurance, property insurance, and/or contractor liability insurance during construction and property insurance following construction for the assisted property throughout the affordability period of the award.
  - Public Housing Authorities (PHA's) using PHA funds in conjunction with IHCD funds are subject to Davis Bacon requirements. Each recipient of a HOME award must follow competitive procurement procedures when procuring all materials, supplies, equipment, and construction or professional services related to the HOME award. (IHCD [Program Manual](#), Procurement Procedures Chapter 10)
- **Environmental Review, Chapter 11:**
  - To help facilitate timely expenditure of HOME funds, all applicants are required to submit the Environmental Review Record (ERR) and Section 106 Review at the time of application. If awarded HOME funds, the HOME recipient must receive an IHCD Release of Funds before the fully executed award documents are released and any funds are drawn. For more information, contact the IHCD Placemaking Manager.





- Applicants may not purchase any property to be assisted with HOME funds, sign contracts, or begin rehab/construction until the ERR/Release of Funds process has been completed and approved.
- **Construction Standards, Chapter 14:**
  - All IHCDA-assisted units must be inspected twice during the award period. The first inspection will occur when 50% of the funds drawn for single site projects, or when half the units are complete for scattered site projects. The second inspection will be conducted upon completion of the construction for the award. Site visits during construction may be conducted to monitor progress of all projects. The IHCDA Inspector will conduct the physical inspections.
- **Match:**
  - The match requirement for the HOME program is 25% of the total amount of HOME funds requested except HOME funds used for environmental review costs (pursuant to §92.206(d)(8)), administrative and planning costs (pursuant to §92.207); CHDO operating expenses (pursuant to §92.208); capacity building (pursuant to §92.300(b)) of CHDOs; and predevelopment or seed money loans to CHDOs (pursuant to §92.301) when IHCDA waives repayment under the provisions of §92.301(a)(3) or §92.301(b)(3).
- **Davis Bacon:**
  - Each recipient of a HOME award must follow the Davis Bacon requirements found in 29 CFR Parts 1, 3 and 5 to ensure workers receive no less than the prevailing wages being paid for similar work for the following type of projects:
    - Rehabilitation or new construction of a residential property containing twelve (12) or more HOME-assisted units; and
    - Affordable housing containing twelve (12) or more units assisted with HOME funding regardless of whether HOME funding is used for construction or non-construction activities.
    - Such properties may be one (1) building or multiple buildings owned and operated as a single development.
- **Other HOME Required Construction Standards:**
  - Units must, at a minimum, meet the stricter of the local rehabilitation standards or the Indiana State Building Code.
  - Any units utilizing gas appliances must provide carbon monoxide detectors in addition to standard smoke detectors.
  - Recipients of HOME funds must meet additional energy efficiency standards for new construction as described in 24 CFR 92.251.
- **Housing Counseling:**
  - The recipient of HOME funds must ensure that every HOME-assisted homebuyer receives housing counseling before purchasing a home. The counseling can be provided by the recipient, an organization under contract with the recipient, or a qualified third party independent recipient (e.g., a HUD-approved housing counseling agency). The counseling should be comprehensive by including post-purchasing counseling, if feasible.
- **Selling unit to eligible buyer:**
  - Any HOME-assisted homeownership unit that has not been sold by the recipient to an eligible homebuyer within **nine months** of completion must be converted to a HOME-assisted rental unit.





- In accordance with CPD Notice 12-003, the recipient must also execute a HOME written agreement with the homebuyer before or at the time of sale. The purpose of the agreement is to ensure that all parties are aware of the provisions related to the lien and restrictive covenant agreement and HOME requirements applicable to the HOME-assisted unit (i.e., period or affordability, principal residency requirement, etc.). The recipient will be required to use IHCDA’s form of Homebuyer Recapture Agreement.
- Persons who, as a result of national origin, do not speak English as their primary language and who have limited ability to speak, read, write, or understand English (“limited English proficient persons” or “LEP”) may be entitled to language assistance under Title VI in order to receive a particular service, benefit, or encounter. In accordance with Title VI of the Civil Rights Act of 1964 (Title VI) and its implementing regulations, the recipient must agree to take reasonable steps to ensure meaningful access to activities funded by federal funds by LEP persons. Any of the following actions could constitute “reasonable steps”, depending on the circumstances: acquiring translators to translate vital documents, advertisements, or notices, acquiring interpreters for face to face interviews with LEP persons, placing advertisements and notices in newspapers that serve LEP persons, partnering with other organizations that serve LEP populations to provide interpretation, translation, or dissemination of information regarding the development, hiring bilingual employees or volunteers for outreach and intake activities, contracting with a telephone line interpreter service, etc.
- Recipient must follow the non-discrimination requirements of the Fair Housing Act, the Violence Against Women Reauthorization Act of 2013, and the Equal Access to Housing in HUD Programs Regardless of Sexual Orientation or Gender Identity rule.
- Before an applicant can apply for a new HOME award, any other HOME awards that the applicant has received from IHCDA must be drawn down by a minimum of 25% of the award’s total funding amount. HOME funds awarded within the last six months are exempt from this requirement.

**3.4 Affordability Requirements**

HOME subsidized activities must be secured throughout the affordability period by a recorded lien and restrictive covenant agreement created by IHCDA. The affordability period begins after development completion. The affordability period begins on the date the activity is completed in IDIS. To be completed in IDIS, the project must be completed, completion and close out documents submitted and approved, final monitoring is completed and, when any findings or concerns are resolved, all of the funds are drawn and/or de-obligated. For more information, see IHCDA [Program Manual](#), Lien and Restrictive Covenants & Affordability Requirements Chapter 15.

The following affordability periods apply to all HOME homebuyer activities:

Amount of HOME subsidy per unit:	Affordability Period
Under \$15,000	5 years
\$15,000 - \$40,000	10 years
Over \$40,000 or any rehabilitation/refinance combination activity	15 years





### Annual Certification of Compliance:

In order to ensure compliance with the Affordability Period and principal place of residency requirements of the HOME Program for HOME-assisted homebuyer units, the recipient must submit a “Homebuyer Activity Annual Certification of Compliance” annually throughout the Affordability Period. Confirmation that the buyer is using the property as his or her principal residence can often be accomplished by verifying that the buyer’s name appears on utility company records and/or insurance company records for the home. In addition, postcards or letters mailed with “do not forward” instructions can demonstrate whether the buyer is receiving mail at the home.

This will require the recipient to certify compliance to IHCDA annually, under penalties of perjury, for each year of the Affordability Period. The recipient must certify that each home/homeowner assisted with HOME funds under this Award meets the affordability requirements. This will require the recipient to request each homeowner to sign the “Exhibit A: Principal Place of Residency Certification.”

The “Homebuyer Activity Annual Certification of Compliance” is due on or before January 31<sup>st</sup> of each year and will certify information for the preceding twelve (12) month period. The first annual owner certification is due by January 31<sup>st</sup> of the year following closeout date (i.e. the first year of the affordability period) of this Award.

A complete submission includes the Certification, Exhibit A, and Exhibit B. The “Homebuyer Activity Annual Certification of Compliance” and related exhibit forms are made available on the compliance and asset management page of IHCDA’s website at <http://www.in.gov/myihcda/2342.htm>. IHCDA will not send these forms to the recipient annually. Rather, it is the responsibility of the recipient to download the necessary forms and to contact IHCDA if there are any questions or concerns.

If the annual certification is not submitted for the Award by the January 31<sup>st</sup> due date, IHCDA will contact the recipient with a reminder letter. Failure to submit reports by the deadline will result in a \$100 late fee. This fee will be requested in the reminder letter sent by IHCDA.

Repeated failure to submit reports or to comply with requests for reports could result in repayment of HOME funds associated with these home-assisted homebuyer units or suspension or debarment of the recipient. For more information on IHCDA’s suspension and debarment policy, refer to Chapter 17 of IHCDA’s [Program Manual](#).

### 3.5 Homebuyer Resale Provisions

Applicants are encouraged to structure homebuyer projects to include a direct subsidy which can be achieved by reducing the sales price below the fair market value of the property. IHCDA does not recommend the use of resale provisions due to the risks associated with foreclosure, non-compliance and the administrative burdens associated with ensuring a fair return.

When a homebuyer property is constructed, redeveloped, rehabilitated, or acquired, in whole or in part, with HOME funds and the HOME funds are provided to the homebuyer property in the form of a development subsidy and there is no homebuyer subsidy the recipient must implement resale requirements. A direct homebuyer subsidy consists of any financial assistance that reduces the purchase price from fair market value to an affordable price, or otherwise directly subsidizes the





purchase (“homebuyer subsidy”). The development subsidy consists of the difference between the cost of producing the unit and the market value of the property.

There are two different consequences that may be associated with a resale provisions (1) the resale provision can be triggered and its requirements must be met (as described below) or (2) an event of non-compliance can occur (as described further below).

The resale provisions are triggered if any of the following occur during the Affordability Period:

1. The homebuyer transfers or conveys the property by deed, land contract, or otherwise;
2. Foreclosure proceedings are commenced against the property;
3. The property is transferred by an instrument in lieu of foreclosure; or
4. The title to the property is transferred from the homebuyer through any other involuntary means.

The resale provision requires that the property:

1. Be marketed to families at or below 80% AMI;
2. Be resold to another individual or family whose income is at or below 80% of the area median income;
3. Be occupied by that individual or family as its primary residence for the remainder of the Affordability Period;
4. Be resold at a price that does not exceed 29% of the reasonable range of low income buyer’s income towards the principal, interest, taxes and insurance for the property on a monthly basis (“Affordable Price”); and
5. Be affordable for a reasonable range of low income families between 50% and 80% of the median area income for the geographic area published annually by HUD.

The homebuyer is entitled to a fair return on its investment (as described below) upon the sale of the property. The fair return will be based on the percentage change in the Consumer Price Index for All Urban Consumers Owners’ Equivalent Rent of Primary Residence category in Table I of the CPI Detailed Report (the “CPI Index”) during the period of the homebuyer’s ownership of the property. Accordingly, the CPI Index during the month the residence was completed (the month during which the completion reports were received by and approved by IHEDA) will be compared to the CPI Index during the month the homebuyer sells the residence to determine the percentage of the return. This percentage will be multiplied by the homebuyer’s investment. Here is an example:

Original sales price = \$100,000

Initial homebuyer investment = \$5,000

Capital investment = \$9,000

Percentage change in CPI = 3.5%

$(\$5,000 + \$9,000) \times 3.5\% = \$490$  fair return

$\$5,000 + \$9,000 + \$490 = \$14,490$  total return to original homebuyer at sale

$\$100,000 + \$14,490 =$  maximum allowable subsequent sales price.

The homebuyer’s investment will include any down payment, plus any capital improvements. A capital improvement is any property enhancement that increases the overall value of the property, adapts it to





new uses, or extends its life such as: adding windows, insulation, a new drive way, a new furnace, a garage, bedroom, new roof, remodeling kitchen, etc. Any capital improvement will be valued based on actual cost as documented by the homebuyer's receipts submitted to, and approved by IHCD. Generally, replacing worn or dated components such as appliances or carpet would not be considered an improvement that adds value or adapts it to new uses. In certain circumstances, such as a declining housing market where home values are depreciating, the homebuyer may not receive a return on his or her investment because the home sold for less or the same price as the original purchase price and a loss on investment may constitute a fair return.

IHCD will provide HOME assistance to the subsequent homebuyer to ensure that the original homebuyer received a fair return and that the unit is affordable to the defined low-income population.

The recipient will be required to ensure that a lien and restrictive covenant agreement, drafted by IHCD has been executed and recorded on any HOME-assisted property. In accordance with CPD Notice 12-003, the recipient must also execute a HOME written agreement with the homebuyer before or at the time of sale. The purpose of the agreement is to ensure that all parties are aware of the provisions related to the lien and restrictive covenant agreement and HOME requirements applicable to the HOME-assisted unit (i.e., period or affordability, principal residency requirement, etc.). The recipient will be required to use IHCD's form of Homebuyer Resale Agreement.

Non-Compliance - Occurs during the Affordability Period when an owner (1) vacates the unit or rents the unit to another household, (2) sells the unit to a buyer that is not income-eligible, (3) sells the unit to a buyer that will not agree to use the property as its principle residence for the remainder of the Affordability Period (will not sign a lien and restrictive covenant agreement), or (4) does not sell it to the buyer at a reasonable price. In the event of noncompliance, the recipient must repay the entire amount of HOME funds invested in the housing.

Under resale guidelines the Affordability Period is based upon the total amount of HOME funds invested into the property and this is the amount that would need to be repaid by the recipient in the event of non-compliance or foreclosure that occurs during the affordability period.

Applicants are encouraged to structure homebuyer projects to include a direct subsidy which can be achieved by reducing the sales price below the fair market value of the property. IHCD does not recommend the use of resale provisions due to the risks associated with foreclosure, non-compliance and the administrative burdens associated with ensuring a fair return.

### **3.6 Homebuyer Recapture Guidelines**

The recipient must implement recapture restrictions for any homebuyer property purchased, in whole or in part, by a homebuyer that received a direct buyer subsidy from the recipient in an amount greater than or equal to One Thousand and 01/100 Dollars (\$1,001) from HOME funds. A homebuyer subsidy consists of any financial assistance that reduces the purchase price from fair market value to an affordable price, or otherwise directly subsidizes the purchase (e.g., down-payment or closing cost assistance, subordinate financing). Developers, other than CHDO's, are not allowed to provide down-payment or closing cost assistance; however a developer may provide a direct subsidy by reducing the purchase price from fair market value to an affordable price.





There are two different consequences that may be associated with a recapture provision: (1) the recapture provision can be triggered (as described just below) or (2) an event of non-compliance can occur (as described further below).

The recapture provisions are triggered if any of the following occur during the Affordability Period:

1. The homebuyer transfers or conveys the property by deed, land contract, or otherwise;
2. Foreclosure proceedings are commenced against the property;
3. The property is transferred by an instrument in lieu of foreclosure; or,
4. The title to the property is transferred from the homebuyer through any other involuntary means.

The amount of the homebuyer subsidy shall be reduced by multiplying the homebuyer subsidy by the Forgiven Ratio ("defined below") in order to determine the amount that will be forgiven. The amount to be recaptured and shall be limited to the Net Proceeds of the sale. "Net Proceeds" is defined as the sales price minus superior loan repayment (other than HOME funds) and closing costs. If there are no Net Proceeds, the amount to be recaptured will be zero and the HOME loan is considered satisfied. In the event there is significant market appreciation, once the HOME obligation is recaptured, the homebuyer can retain any appreciation. The amount recaptured cannot exceed the Net Proceeds, if any. "Forgiven Ratio" means a ratio that calculates the amount of the Direct Subsidy that is forgiven. This ratio shall be calculated by dividing the number of full months that owner occupies the property as its principal residence by the total of number of months in the Affordability Period.

The recipient will be required to ensure that a lien and restrictive covenant agreement, drafted by IHDA has been executed and recorded on any HOME-assisted property.

In accordance with CPD Notice 12-003, the recipient must also execute a HOME written agreement with the homebuyer before or at the time of sale. The purpose of the agreement is to ensure that all parties are aware of the provisions related to the lien and restrictive covenant agreement and HOME requirements applicable to the HOME-assisted unit (i.e., period or affordability, principal residency requirement, etc.). The recipient will be required to use IHDA's form of Homebuyer Recapture Agreement.

If there is both a development subsidy and a direct homebuyer subsidy or just a direct homebuyer subsidy, a recapture provision must be implemented. In cases where a direct homebuyer subsidy was not provided and there is only a development subsidy, resale restrictions must be executed on the property.

Under recapture guidelines the Affordability Period is based upon the total amount of the direct homebuyer subsidy that the homebuyer received in HOME funds. A direct homebuyer subsidy consists of any financial assistance that reduces the purchase price from fair market value to an affordable price, or otherwise directly subsidizes the purchase (e.g., down-payment or closing cost assistance, subordinate financing).

Non-Compliance - Occurs during the Affordability Period when any of the following occur: 1) the original homebuyer no longer occupies the unit as his or her principal residence (i.e., unit is rented or vacant), or 2) the home was sold during the Affordability Period and the recapture provisions were not enforced. In the event of noncompliance, the recipient must repay the entire amount of the HOME funds invested





in the property. Net Proceeds (“as defined above”) and the Forgiven Ratio (“as defined above”) are not applicable when there is a non-compliance.





## Part 4 : CHDO

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### 4.1 IHCDA CHDO Set-Aside

IHCDA must allocate at least 15% of its HOME funds for CHDO developments.

### 4.2 CHDO Eligible Activities

For this round, single-family homebuyer housing is considered a CHDO-eligible activity for purposes of the CHDO set-aside as long as the activity takes place within the CHDO's state-certified service area and the CHDO develop the homeownership activity. As Developer, the CHDO must solely own the property in fee simple during the development period. The CHDO must further arrange financing for the development and be in sole charge of construction.

### 4.3 CHDO Program Requirements

CHDOs must adhere to all HOME requirements listed in this Application Package and the additional CHDO specific program requirements:

- Applicants that would like to apply as a CHDO must apply for CHDO certification at the time of submitting a HOME application. The CHDO application can be found as a separate document on the IHCDA website here: <http://www.in.gov/myihcda/2541.htm>. The CHDO application must be submitted at the same time as submittal of the HOME application.
- Treatment of Program Income by a CHDO:
  - CHDOs receiving loan repayments back from homebuyers during the affordability period may retain these funds. The funds must be utilized for housing activities that benefit low-income families as provided in 24 CFR 92.300(a)(2). However, if at any time during the affordability period, the CHDO becomes decertified or no longer has a mission of providing affordable housing then all CHDO proceeds must immediately be remitted to IHCDA. Additionally, funds recaptured because housing no longer meets affordability requirements are not considered CHDO proceeds and are subject to the requirements of 24 CFR 92.503(b) and must be returned to IHCDA. Please contact your Compliance Monitor for further assistance in this area.
- An application for a CHDO eligible undertaking must demonstrate the following:
  - Low- and moderate-income persons have had the opportunity to advise the CHDO in its decision regarding the design, site, development, and management of the affordable housing undertaking.
  - Certify that the organization continues to meet the definition of a CHDO by being a certified CHDO by IHCDA.
  - Complete the CHDO related sections in the HOME 2016 FY Application Forms.
- Homebuyer provision for CHDO-eligible activities: HOME funds may be provided as a homebuyer deferred payment or forgivable loan and must carry a 0% interest rate and the term must not exceed the affordability period. The Single Family proforma that is submitted to IHCDA at set-up must include:
  - The affordable payment (principal, interest, taxes, insurance, and utilities) must have a front-end ratio of 29% of gross income.
  - Applicants should not allow a mortgage payment that exceeds the back-end affordable payment ratio calculated at 41% of gross monthly income.





- If the activity is for new construction, at least \$50 per month must be budgeted for property taxes, unless documentation is provided that indicates that taxes will be lower than this amount.
- Applicants must include a utility allowance between \$125 and \$200, unless documentation is provided that indicates utilities will be lower than this amount.
- Donations toward a home must be counted at 100% of the value; however, in the financial analysis 75% of this value must be counted toward either development and/or homebuyer subsidy. But if including a developer fee this is not eligible and 100% of the value must be counted.

**4.4 CHDO Operating Supplement**

CHDOs may apply for supplemental funds in the HOME 2016 FY application forms. A CHDO may not receive CHDO operating supplement funds in an amount to exceed \$50,000 within one fiscal year.

Eligible costs include:

- |                              |                                   |
|------------------------------|-----------------------------------|
| • Accounting Services/Audit  | • Postage                         |
| • Communication Costs        | • Professional Dues/Subscriptions |
| • Education/Training         | • Rent                            |
| • Equipment/Software         | • Staff Salary/Fringe             |
| • Insurance                  | • Taxes                           |
| • Lead-Based Paint Equipment | • Travel                          |
| • Legal Fees                 | • Utilities                       |

CHDOs can be eligible for a second year of CHDO Operating Support. CHDOs funded within the past 12-24 months for a HOME project can apply for additional supplemental operating support of up to \$25,000, if they have met the following criteria:

- Have begun construction within the first 12 months of the executed agreement with IHCDA;
- Have drawn a minimum of 25% of the IHCDA housing development award;
- Have drawn 100% of the original CHDO Operating Support award.

CHDO Operating Support cannot exceed to greater of \$50,000 within one fiscal year.

**4.5 CHDO Predevelopment and Seed Money Loans**

CHDOs are eligible for development specific predevelopment or seed money loans. Applicants may request up to \$30,000 in loans for special project-specific pre-development expenses. All loans may not exceed customary and reasonable project preparation costs and must be repaid from construction loan proceeds or other program income. The CHDO must apply for the predevelopment or seed money through a separate application process. Please contact your Real Estate Production Analyst for more details.





**Part 5: Subsidy Limitations & Eligible Activity Costs**

**5.1 Subsidy & Budget Limitations**

The maximum request amount per application is \$500,000 for homebuyer activities.

*Subsidy Limitations*

HOME funds used for acquisition, rehabilitation, new construction, program delivery, relocation, rent-up reserve, and developer’s fee combined cannot exceed:

Bedroom Size	Per Unit Subsidy Limit
0	\$60,000
1	\$68,000
2	\$83,000
3	\$106,000
4+	\$116,000

Minimum amount of HOME funds to be used for rehabilitation or new construction is \$1,001 per unit.

*Budget Limitations*

- HOME funds cannot be used for reserve accounts for replacement or operating costs, but may be used as a Rent-Up Reserve.
- All subsidies must be secured throughout the affordability period by a written, legally binding, recorded restrictive covenant.
- HOME funds budgeted for administration cannot exceed 5% of the HOME award.
- HOME funds budgeted for developer’s fee cannot exceed 15% of the HOME award.
- HOME funds budgeted for administration, program delivery, environmental review, and developer’s fee together cannot exceed 20% of the HOME award.

**5.2 Form of Assistance**

HOME funds will be awarded to the recipient in the form of a grant or loan. Award documents must be executed in order to access funds and may include, but are not limited to: award agreement, resolution, and a lien and restrictive covenant agreement.

The applicant may then provide the HOME award as a forgivable, amortized, or deferred loan to as many other entities as they choose, known as subgrantees (beneficiaries if a homebuyer award). However, subgrantees must be identified in the application and approved by IHCDA.

A title company is required to be used for all loans that occur between the IHCDA recipient and the beneficiary or subgrantee of the program. For example, an IHCDA recipient providing funds for a homebuyer activity must use a title company when the loan is made to the homeowner. Another example is when an IHCDA recipient is assisting a property that it does not own. When the loan is made from the IHCDA recipient to the subgrantee, a title company must be used.





The IHCDa recipient must execute a promissory note, mortgage, lien and restrictive covenant agreement, security agreement, UCC Financing Statement(s), and other documents as directed by IHCDa in order to secure IHCDa’s investment in the assisted property. The recipient is required to deliver these documents to the county recorder’s office for recording. These documents will be reviewed during monitoring visits.

The homebuyer must execute a lien and restrictive covenant agreement and in accordance with CPD Notice 12-003, the recipient must execute a HOME written agreement with the homebuyer before or at the time of sale. The purpose of the agreement is to ensure that all parties are aware of the provisions related to the lien and restrictive covenant agreement and HOME requirements applicable to the HOME-assisted unit (i.e., period or affordability, principal residency requirement, etc.), and assists the recipient in enforcing those requirements.

**5.3 Eligible Activity Costs**

The bolded items listed below are included in the application budget. If you have a question about which line item an expense goes under, contact your IHCDa Real Estate Production Analyst.

**ACQUISITION** – Limited to the purchase price and related costs associated with the acquisition of real property. Recipients must use a title company when purchasing or selling assisted properties.

**ADMINISTRATION** - The administration line item includes those costs directly related to administering the IHCDa award and complying with the regulations associated with these funds. This line item cannot exceed 5% of the HOME request and generally is between \$5,000 and \$10,000. This line item along with Developer’s Fee, program delivery, and environmental review cannot exceed 20% of the HOME request. Recipients are allowed to draw down this line item as costs are incurred. Costs associated with preparing an application for funding through IHCDa are not eligible for reimbursement through a HOME award. This line item does not incur a match liability for HOME funds.

Eligible costs include:

- Affirmative marketing
- Communication costs
- Fair housing education
- Lead based paint training
- Office materials and supplies
- Office rent and utilities
- Photocopying
- Postage
- Staff time or professional services related to reporting, compliance, monitoring, or financial management
- Training related to the housing activity
- Travel related to the housing activity

**DEMOLITION** – Costs associated with the demolition and clearance of existing structures.

**DEVELOPER’S FEE** – Developer’s fees are only available with HOME funded activities and cannot exceed 15% of the HOME award. Additionally, the total of developer’s fee, administration, program delivery, and environmental review cannot exceed 20% of the HOME request.

**DOWN PAYMENT ASSISTANCE** – Down payment assistance may include closing costs, principal reduction, or interest rate buy-downs provided to program participants, or any assistance that reduces the purchase price from the fair market value to an affordable price.





**ENVIRONMENTAL REVIEW** – This line item includes expenses associated with the NEPA compliance Environmental Review, which is a requirement of the Release of Funds process. This does not refer to a Phase I Environmental Assessment. Those expenses should be included in the Program Delivery line item. This line item along with developer’s fee, program delivery, and administration cannot exceed 20% of the HOME request. Eligible costs for this line item are generally between \$2,000 and \$5,000 and include professional services, publication costs, photocopying, and postage. For further information regarding this activity, please read the Environmental Review Guide found in Chapter 11 of the [IHCDA CDBG & HOME Program Manual](#).

**HOMESHOWERSHIP COUNSELING** – Costs associated with formal training provided to prospective homebuyers. This item is limited to \$1,000 per homebuyer. This line item applies to homebuyer developments only.

Eligible costs include:

- Course material development
- Credit reports
- Income verification
- Intake
- Loan processing
- Marketing and advertising
- Postage
- Professional services
- Program management
- Related travel
- Training location
- Underwriting

**LEAD HAZARD TESTING** – Costs associated with lead hazard testing includes Risk Assessment, Clearance Test, etc. The limits for this line item are \$1000 per unit.

**NEW CONSTRUCTION** – Eligible costs include:

- Hard costs associated with new construction activities;
- Utility connections including off-site connections from the property line to the adjacent street;
- Site work related to driveways, sidewalks, landscaping, etc.
- Related infrastructure costs - improvements to the development site that are in keeping with improvements of surrounding, standard developments. Site improvements may include on-site roads and water and sewer lines necessary to the development
- Stoves, refrigerators, built-in dishwashers, garbage disposals, and permanently installed individual unit air conditioners

**PROGRAM DELIVERY** – Program delivery costs are those costs that can be directly tracked by address. They include soft costs and client-related costs that are reasonable and necessary for the implementation and completion of the proposed activity. This line item along with administration and environmental review cannot exceed 20% of the HOME request. Recipients are allowed to draw down this line item as costs are incurred. Additionally, program delivery may be used to pay off a HOME CHDO Predevelopment or CHDO Seed Money loan but may not exceed the 20% line item cap.

Eligible costs include:

- Appraisals
- Builders risk insurance
- Building permits
- Client in-take / Income verification
- Closing costs paid on behalf of homebuyer
- Consultant fees
- Cost estimates
- Credit reports
- Demolition permits
- Engineering/Architectural Plans





- Financing costs
- Impact fees
- Inspections
- Legal and accounting fees
- Other professional services
- Phase I Environmental Assessments
- Plans, specifications, work write-ups
- Private lender origination fees
- Realtor fees
- Recording fees
- Title Searches
- Travel to and from the site Lead hazard testing
- Utilities of assisted units

**REHABILITATION** – Eligible costs include:

- Hard costs associated with rehabilitation activities
- Lead-based paint interim controls and abatement costs
- Mold remediation
- Site work related to driveways, sidewalks, landscaping, etc.
- Stoves, refrigerators, built-in dishwashers, garbage disposals, and permanently installed individual unit air conditioners
- Utility connections and related infrastructure costs - off-site connections from the property line to the adjacent street are eligible when it is deemed a threat to health and safety. Improvements to infrastructure when there will be no rehabilitation work done on the actual house to be served

**RELOCATION** - This includes relocation payments and other relocation assistance for permanently and/or temporarily relocated individuals, families, businesses, not-for-profit organizations, and farm operations where assistance is required and appropriate. Relocation payments include replacement housing payments, payments for moving expenses, and payments for reasonable out-of-pocket expenses for temporary relocation purposes. For additional information on relocation and displacement, please refer to the information provided in the IHCD's [Program Manual](#) Chapter 4.

**RETAINAGE POLICY** - IHCD will hold the final \$5,000 of an award until all match documentation, closeout documentation, and completion reports are received and approved. Closeout documentation will not be approved until the final monitoring and inspection is completed and all associated findings and/or concerns are resolved.

**RETAINAGE POLICY** - IHCD will hold the final \$5,000 of an award until all match documentation, closeout documentation, and completion reports are received and approved. Closeout documentation will not be approved until the final monitoring and inspection is completed and all associated findings and/or concerns are resolved.

**5.4 Ineligible Activity Costs**

- Annual contributions for operation of public housing
- Commercial development costs - All costs associated with the construction or rehabilitation of space within a development that will be used for non-residential purposes such as offices or other commercial uses. This does not include the common area used by tenants of rental property or the leasing office of the apartment manager. HOME awards cannot be used to underwrite any portion of commercial development costs. The expenses incurred and income to be generated from commercial space must be reported in a separate "Annual Expense Information" sheet and 15-year proforma.
- Costs associated with any financial audit of the recipient.





- Costs associated with preparing an application for funding through IHCDA
- Cost of supportive services
- General operating expenses or operating subsidies
- Loan guarantees
- Mortgage default/delinquency correction or avoidance
- Providing tenant based rental assistance
- Purchase or installation of equipment, furnishings, tools, or other personal property that is not an integral structural feature, such as window air conditioner units or washers and dryers.
- Purchase or installation of luxury items, such as swimming pools or hot tubs

### **5.5 Program Income**

Income generated by CHDOs acting as owners, sponsors or developers of HOME units may be retained by the CHDOs but it must be used for housing activities that benefit low-income families as provided in 24 CFR 92.300(a)(2). However, funds recaptured because housing no longer meets affordability requirements are not considered CHDO proceeds, are subject to the requirements of 24 CFR 92.503(b) and must be returned to IHCDA.

Income generated by not-for-profits or for-profits, acting as developers of HOME units, may be retained by the developer and is not subject to HOME Program requirements.

Additionally, all legal documents, such as mortgages, security agreements, UCC financing statements, and liens executed by the IHCDA recipient, beneficiary, or subrecipient receiving assistance, must be recorded at the county recorder's office. These documents must be submitted to IHCDA at closeout along with the IHCDA recipient's completion reports and will be reviewed during monitoring visits conducted by IHCDA staff.



## **Part 6: Homebuyer Requirements**

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The purpose of this activity is to provide funding to improve the quality of housing stock while making it affordable for homebuyers. Funding is available for the acquisition, rehabilitation and new construction of housing that will be sold to income-eligible homebuyers.

### **6.1 Eligible Beneficiaries**

Each household must have an annual income equal to or less than 80% of the area median family income (adjusted for household size) at the time the contract to purchase the home is signed. The Section 8 definition of household income applies. See Chapter 8 of the [CDBG and HOME Program Manual](#) for instructions on calculating and verifying household income. Households must also meet the definition of “low-income families” at 24 CFR 92.2 which limits occupancy based on certain student status rules (see Chapter 1 in the [CDBG and HOME Program Manual](#)).

To be eligible for homebuyer activities, the prospective purchaser beneficiary must be low-income and must occupy the property as a principal residence upon purchase.

The purchasing household must be low-income at either:

- In the case of a contract to purchase existing housing, at the time of purchase; or
- In the case of a contract to purchase housing to be constructed, at the time the contract is signed.

A household owns a property if that household:

- Has fee simple title to the property
- Maintains a 99-year leasehold interest in the property
- Owns a condominium
- Owns or has a membership in a cooperative or mutual housing development that constitutes homeownership under state law
- For manufactured housing, land must be owned by the manufactured housing owner or leased for a period at least equal to the duration of the affordability period
- Maintains an equivalent form of ownership approved by HUD

Ownership does not include land contracts or contracts for deeds.

### **6.2 Affordability Periods and Resale/Recapture Requirements**

All homebuyer developments are subject to an affordability period as defined in Part 3.4 of this document.

The recipient must implement resale or recapture provisions through a recorded lien and restrictive covenant agreement as described in Parts 3.5 and 3.6 of this document.

### **6.3 Homebuyer Provisions**

- All homebuyer units must meet the “visitability” standard (see below). In addition, all units shall be made accessible upon the request of the prospective buyer.



- Visitability is defined as design concepts that allow persons with mobility impairments to enter and stay, but not necessarily live, in a residence. There are three specific design elements that must be incorporated to satisfy the visitability mandate:
  - Each unit must contain at least one zero-step entrance on an accessible route. This can be any entrance to the unit;
  - All main floor interior doors (including bathroom doors and walk-in closets) in each unit must provide at least at least 31 ¾ inches of clear opening width; and
  - Each unit must contain at least one half or full bathroom on the main level that is accessible per ICC A117.1.Section 1004.11.
- Recipients will be required to provide an “after rehab” or “construction value” appraisal; whichever is appropriate, from a licensed appraiser for all property assisted with the award with the first draw that includes hard costs. If the applicant is acquiring property, an “as-is” appraisal is required with the first draw request for acquisition reimbursement. See IHCDA’s [Program Manual](#) for details.
- Applicants also performing rehabilitation on the housing in this activity must purchase:
  - Homebuyer residential units, or
  - Rental units that have been vacant for three or more months.
 See the IHCDA’s [Program Manual](#) for further guidance.
- According to 24 CFR 92.254(a)(2) in the case of acquisition of newly constructed housing or standard housing, the property must have a purchase price that does not exceed the Homeownership Values as [determined by HUD](#). The HOME-assisted housing unit must be occupied as the homebuyer’s principal residence throughout the affordability period.
- Recipients are required to identify and qualify homebuyers prior to acquiring and beginning construction on the HOME-assisted units; however, HOME-assisted units are not considered completed until occupied by an income eligible homebuyer. The Developer Fee cannot be claimed until the unit is occupied by an eligible applicant, and the paperwork is submitted and approved by IHCDA staff.
- Subsidy analysis must be based on a borrower’s payment for a minimum of a 20-year mortgage.
- The recipient may not charge servicing, origination, processing, inspection, or other fees for the costs of providing homeownership program assistance.
- If the not-for-profit applicant anticipates selling the HOME-assisted unit to a buyer that will utilize an FHA or VA insured mortgage, they may be required to first be approved by HUD to be a secondary lender. Information on how to become a HUD-approved lender can be obtained at HUD’s website or by calling the HUD’s Atlanta Homeownership Center toll free at (888) 696-4687 ext. 2055.
- Homebuyer units that are multi-family (four or less units) must meet all program requirements. The owner must be income qualified (income from the rental units must be included). The occupants of the rental units must also be income qualified and impose all rental requirements.
- Any HOME-assisted homeownership unit that has not been sold by the recipient to an eligible homebuyer within nine months of completion of construction or rehabilitation (meaning all necessary title transfer requirements and construction work has been performed and the housing unit complies with the property standards as evidenced by a final inspection) must be converted to a HOME-assisted rental unit subject to all compliance requirements of HOME-assisted rental housing in accordance with 24 CFR 92.252



**Part 7: Completeness & Threshold Requirements**

Each proposed development must satisfy the Federal requirements of the HOME program and any additional requirements established by IHCDA. To be considered for funding, an applicant must meet all of the completeness and threshold requirements listed below.

**7.1 Completeness Requirements**

- **Timeliness** – All documentation must be turned in by the application due date.
  - On or before the application deadline, the applicant must provide all documentation as instructed in this application policy as well as required documentation listed in the HOME Application Form.
  - If IHCDA requests additional information from the applicant, all requests are due on or before the date provided by IHCDA staff.
  - Any forms that are late will be denied review and will be sent back to the applicant.
- **Responsiveness** – All questions must be answered and all supporting documentation must be provided.
  - The applicant must provide all documentation as instructed in this application policy as well as required documentation listed in the HOME Application Forms.
  - The applicant must provide all documentation as requested (i.e. uploaded or hard copies, labeled correctly, etc.)
  - Required signatures must be originally signed.

**7.2 Threshold Requirements**

Completeness	Location
<p><i>Application and Supporting Documents</i></p> <ul style="list-style-type: none"> <li>• Submit two copies of fully-completed HOME Homebuyer application, one as an Excel file and one as a searchable PDF.</li> <li>• Submit all required supporting documents via the IHCDA FTP Site.</li> </ul> <p>Mail one complete original copy of the signed application and the signed Environmental Review Record (ERR) to IHCDA by the application deadline. Do not submit paper copies of any other supporting documents.</p>	FTP site and mailed to IHCDA
Threshold	Location
<p><i>SAM Registration</i></p> <ul style="list-style-type: none"> <li>• Submit a copy of the applicant’s System of Award Management (SAM) registration. <a href="https://www.sam.gov/portal/SAM/#1">https://www.sam.gov/portal/SAM/#1</a></li> </ul>	Tab A_SAM Registration
<p><i>Debarment Information</i></p> <ul style="list-style-type: none"> <li>• Submit a copy of the debarment information for each development team entity identified in the application.</li> </ul>	Tab B_Debarment



<p><i>Grievance Procedures</i></p> <ul style="list-style-type: none"> <li>• Submit applicant’s Grievance Procedures. Grievance Procedures must address (1) how grievances will be submitted, (2) who will review them, (3) timeframe for the review, and (4) the appeal process.</li> </ul>	<p>Tab C_Grievance Procedures</p>
<p><i>Market Need</i></p> <ul style="list-style-type: none"> <li>• HUD requires that IHCDA certify that there is adequate need for each home based on the neighborhood’s housing market. In order to help make this determination please answer all of the questions in the Market narrative in the application. Attach any relevant support material such as market studies, planning documents, and maps.</li> </ul>	<p>Tab D_Market Need</p>
<p><i>Home-Assisted Households at or Below 80% AMI</i></p> <ul style="list-style-type: none"> <li>• Commit to assisting households at or below 80% of the area median income for the county.</li> </ul>	<p>Application</p>
<p><i>Not-for-Profit Applicant Documentation (if applicable)</i></p> <ul style="list-style-type: none"> <li>• Submit an IRS determination letter for 501(c)3 status.</li> <li>• Provide a copy of the Certificate of Existence from the Indiana Secretary of State to provide proof that the organization is in good standing.</li> <li>• Provide a copy of notification letter sent to local unit of government.</li> <li>• Provide proof of delivery of local government notification letter, either an email read receipt or a mail delivery receipt.</li> </ul>	<p>Tab E_Not-for-Profit</p>
<p><i>Audited Financial Statements</i></p> <ul style="list-style-type: none"> <li>• Submit the most recent copy of audited financial statements.</li> </ul>	<p>Tab F_Capacity</p>
<p><i>Letter of Support</i></p> <ul style="list-style-type: none"> <li>• Submit a letter of support from the highest locally elected official.</li> </ul>	<p>Tab G_Local Support</p>
<p><i>Owner Authorization (if applicable)</i></p> <ul style="list-style-type: none"> <li>• If the applicant is different from the owner of the development, provide a letter from the owner authorizing the applicant to apply for funding for the owner’s property.</li> </ul>	<p>Tab H_Notifications</p>
<p><i>Administrator Documentation (if applicable)</i></p> <ul style="list-style-type: none"> <li>• If the applicant has hired an administrator to administer the award, please provide documentation demonstrating that the administrator has been properly procured using the Competitive Negotiation (RFP) Procedure.             <ul style="list-style-type: none"> <li>• Submit a copy of the Request for Proposals (RFP).</li> <li>• Submit the published advertisement that was put in a general circulation newspaper for the RFP.</li> <li>• Submit a copy of the signed contract between applicant and administrator.</li> </ul> </li> </ul>	<p>Tab I_Administrator</p>
<p><i>Previous HUD or USDA-RD Funding</i></p> <ul style="list-style-type: none"> <li>• If development received funding directly from HUD or Rural Development, the applicant must send a notification letter to the appropriate HUD or Rural Development Office and provide proof of sending.</li> </ul>	<p>Tab H_Notifications</p>



<p><i>Homebuyer Identification</i></p> <ul style="list-style-type: none"> <li>All homebuyers must be identified prior to application. Submit the Client Intake Form identifying each income eligible homebuyer.</li> </ul> <p>Please note, any HOME-assisted homeownership unit that has not been sold by the recipient to an eligible homebuyer within nine months of completion of construction or rehabilitation (meaning all necessary title transfer requirements and construction work has been performed and the housing unit complies with the property standards as evidenced by a final inspection) must be converted to a HOME-assisted rental unit subject to all compliance requirements of HOME-assisted rental housing.</p>	<p>Tab J_Homebuyer Identification</p>
<p><i>Visitability Mandate</i></p> <ul style="list-style-type: none"> <li>All homebuyer units must meet the “visitability” standard (see below). In addition, all units shall be made accessible upon the request of the prospective buyer.</li> </ul> <p>There are three specific design elements that must be incorporated to satisfy the visitability mandate:</p> <ul style="list-style-type: none"> <li>Each unit must contain at least one zero-step entrance on an accessible route. This can be any entrance to the unit;</li> <li>All main floor interior doors (including bathroom doors and walk-in closets) in each unit must provide at least at least 31 ¾ inches of clear opening width;</li> <li>Each unit must contain at least one half or full bathroom on the main level that is accessible per ICC A117.1.Section 1004.11.</li> </ul>	<p>Application</p>
<p><i>Site Map and Photos</i></p> <ul style="list-style-type: none"> <li>Submit a clear, colored, site map</li> <li>Submit clear, colored site photos including views from all cardinal directions.</li> </ul>	<p>Tab K_Site Map</p>
<p><i>Title Search</i></p> <ul style="list-style-type: none"> <li>Submit evidence of clear title with a title insurance commitment, title search documentation, or an attorney’s opinion letter.</li> </ul>	<p>Tab L_Readiness</p>
<p><i>Construction Cost Estimate</i></p> <ul style="list-style-type: none"> <li>Submit detailed construction cost estimate for the development.</li> </ul>	<p>Tab L_Readiness</p>
<p><i>Site Control</i></p> <ul style="list-style-type: none"> <li>Submit a purchase option or purchase agreement that expires no less than 30 days subsequent to the award announcement date.</li> </ul>	<p>Tab L_Readiness</p>
<p><i>Zoning Approval</i></p> <ul style="list-style-type: none"> <li>Provide a letter no older than 6 months from the local planning official that certifies the current zoning allows for construction and operation of the proposed homes and any required variances that have been approved.</li> </ul>	<p>Tab L_Readiness</p>



<p><i>Environmental Review</i></p> <ul style="list-style-type: none"> <li>• Submit completed environmental review forms. Instructions and forms can be found in Chapter 11 of the IHCDA CDBG &amp; HOME Program Manual.</li> <li>• A FIRM floodplain map must be submitted with each parcel identified on the map. (Any property located in any variation of zone “A” on the map is ineligible for funding).</li> </ul>	<p>Tab M_Environmental Review</p>
<p><i>Affirmative Fair Marketing Plan (if applicable)</i></p> <ul style="list-style-type: none"> <li>• In accordance with 24 CFR 200.620 and 24 CFR 92.351 (a), the recipient must adopt an Affirmative Fair Housing Marketing Plan for rental and homebuyer developments containing five or more HOME-assisted housing units. Submit form HUD 935.2A.</li> </ul>	<p>Tab N_Fair Housing</p>
<p><i>Development Fund</i></p> <ul style="list-style-type: none"> <li>• Developments requesting a Development Fund loan must designate at least 50% of the Development Fund-assisted units for households at or below 50% AMI with the remaining Development Fund-assisted units designated for households at or below 80% AMI.</li> </ul>	<p>Application</p>
<p><i>Funding Committed Prior to Application</i></p> <ul style="list-style-type: none"> <li>• All other development funding must be committed prior to submitting an application for HOME funding to IHCDA. Please complete the sources and uses tab in the application.</li> </ul>	<p>Application</p>
<p><i>Letters of Commitment</i></p> <ul style="list-style-type: none"> <li>• Submit signed letters of commitment for all funding sources with funding terms and amounts.</li> </ul>	<p>Tab O_Financial Commitments</p>
<p><i>CHDO Operating Supplement</i></p> <ul style="list-style-type: none"> <li>• If applying for a CHDO Operating Supplement, fill out Section F of the Sources and Uses tab and the CHDO Operating Supplement tab in the Application Forms.</li> </ul>	<p>Application</p>
<p><i>Homebuyer Proforma</i></p> <ul style="list-style-type: none"> <li>• Complete Homebuyer Proforma tab in the IHCDA HOME Homebuyer Application Forms.</li> </ul>	<p>Application</p>
<p><i>Match Requirement</i></p> <ul style="list-style-type: none"> <li>• The match requirement for the HOME program is 25% of the total amount of HOME funds requested minus administration costs and environmental review costs. Match must be committed prior to submitting an application for HOME funding to IHCDA.             <ul style="list-style-type: none"> <li>○ Submit the relevant sections of the Match Spreadsheet.</li> <li>○ Submit letters of commitment for each source of Match.</li> </ul> </li> </ul>	<p>Tab O_Financial Commitments</p>



<p><i>Universal Design Features</i></p> <ul style="list-style-type: none"> <li>Applicants must adopt a minimum of two universal design features from each universal design column below. Features found in Column A are regarded as being of high cost and/or high burden of inclusion to the development. Features found in Column B are regarded as being of moderate cost and/or moderate burden of inclusion to the development. Features found in Column C are regarded as being of low cost and/or low burden of inclusion to the development. By columnizing such features, IHCDA encourages applicants to diversify their universal design portfolio to the greatest extent possible.</li> </ul>	<p>Application</p>
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Universal Design Features		
Column A	Column B	Column C
<p>Front loading washer and dryer with front controls, raised on platforms or drawers in each unit or all laundry facilities</p>	<p>At least one entrance to the ground floor of a unit shall be on a circulation path from a public street or sidewalk, a dwelling unit driveway, or a garage. That circulation path shall be a ramp or sloped walking surface. Changes in elevation shall not exceed ½” (All one &amp; two family dwellings only)</p>	<p>Audible and visible smoke detectors in each unit</p>
<p>Walk-in Bathtub or shower with a folding or permanent seat (Senior Living Facilities 10% of the units, and 5% of the units for non-senior)</p>	<p>In kitchens, provide pull out shelves or Lazy Susan storage systems in base corners cabinets</p>	<p>Light switches located 48” maximum above the finished floor in each unit</p>
<p>Range/oven with controls located to not require reaching over burners in 10% of the units</p>	<p>All interior doors shall have a minimum clear width opening of 31-3/4”</p>	<p>Lighting controls are rocker, or touch sensitive control</p>
<p>Wall oven with 27” minimum knee clearance under the door in the open position and controls 48” maximum above the floor in 10% of the units</p>	<p>Adjustable height shelves in kitchen wall cabinets in each unit</p>	<p>Over bathroom lavatories, mirrors with the bottom edge of the reflecting surface 40 inches maximum above the floor or a tilt mirror that provides a similar view in each unit</p>



<p>Toilets that meet the provisions for location, clearance, height and grab bars in 2009 ICC A117.1 Section 604.5 in one bathroom in each unit</p>	<p>Where provided, telephone entry systems shall comply with ANSI.SASMA 303.-2006, Performance Criteria for Accessible Communication Entry Systems</p>	<p>Lever handle faucets on lavatories and sinks in each unit</p>
<p>Provide an accessible route from the garage into the dwelling in 10% of the units with attached private garages</p>	<p>Provide one of the following in one bathroom within each unit: 1. Adjustable height shower head that allows for a shower head to be located below 48" above the tub or shower floor; or 2. Hand-held showerhead with a flexible hose 59" minimum in length</p>	<p>Full length mirrors with the bottom of the reflecting surface lower than 36" and top to be at least 72" above the floor in each unit</p>
<p>Detectable Warnings at curb cuts throughout the development in accordance with 2009 ICC A117.1 Sections 406.13 and 705</p>	<p>Remote control heating and cooling in each unit</p>	<p>Where provided, signage identifying unit numbers shall be visual characters, raised characters and braille</p>
<p>Side by side refrigerators in each unit</p>	<p>In the kitchen, provide a 30" x 48" clear floor space adjacent to the sink, dishwasher, cooktop, oven, refrigerator/freezer and trash compactor</p>	<p>Where room lighting is provided, provide remote controls or motion sensor controls</p>
<p>Where private garages are provided, automatic garage door openers on the garage doors</p>	<p>At least one section of the counter or a pull out surface shall provide a work surface with knee and toe clearances in accordance with ICC A117.1 Section 1003.12.3</p>	<p>Bathtub/shower controls located 48" maximum above the tub floor in each unit</p>
<p>Provide in the kitchen a sink and a work surface in accordance with ICC A117.1 Sections 1003.12.3.2 and 1003.12.4.2 in 10% of the units</p>	<p>Built in microwave with an adjacent clear floor space and controls located 48" maximum above the floor in each of the units</p>	<p>Pulls on drawers &amp; cabinets in each unit</p>
<p>Provide Motion detector controls for the outside lights at least on entrance in each unit</p>	<p>For kitchen and bathroom countertops, provide a visual contrast at the front edge of the counter or between the counter and the cabinet in all units</p>	<p>At least one garden area raised to a minimum of 15" above the adjacent grade</p>



<p>A removable base cabinet in kitchens at the sink and one work surface and at the lavatory in at least one bathroom in accordance with ICC A117.1 Sections 1003.12.3.1, 1003.12.4.1 and 1003.11.2 in all bottom level units</p>	<p>Provide a 30" x 48" clear floor space in each bathroom. Where bathroom doors swing in, the clear floor space must be beyond the swing of the door</p>	<p>Provide 10 fc lighting for at least one work surface in each unit</p>
<p>In kitchens, provide pull out shelving for all standard base cabinets in each unit</p>	<p>All hallways 42" or wider in each unit</p>	<p>Controls for bathtubs or showers located between the centerline of the bathtub or shower stall and the front edge of the opening in at least one bathroom in each unit</p>
<p>Provide a roll-in shower in at least one bathroom in accordance with ICC A117.1 Section 608.2.2 or 608.2.3 in each unit</p>	<p>All wall reinforcements for a second handrail at stairways in each unit</p>	<p>All closet rods adjustable or provide a portion of each closet with two clothes rods at different heights in each unit</p>
<p>In 10% of the units, provide cook top with toe &amp; knee clearance underneath in accordance with ICC A117.1 Section 1003.12.5.4.2. The underside of the cook top shall be insulated or otherwise configured to protect from burns, abrasions or electric shock</p>	<p>Where walls are provided adjacent to toilets, bathtubs or showers, provide blocking for a future installation of grab bars in accordance with ICC A117.1 Section 1004.11.1</p>	<p>Slide or bi-folding closet doors for reach-in closets in all units</p>
<p>Dishwasher unit with all operable parts and shelving between 15" and 48" above the flooring 10% of the units</p>	<p>All doors intended for user passage shall have a minimum clear width opening of 31-3/4"</p>	<p>Levers hardware doors intended for user passage in each unit</p>
<p>A fixed or fold down seat in the shower or a bathtub with a seat in at least one bathroom of 10% of the units</p>	<p>Kitchen Faucet with pull out spout in lieu of side mount sprayer in each unit</p>	<p>Electric outlets raised 15" minimum above the finished floor in each unit. Dedicated outlets and floor outlets are not required to comply with this section</p>
<p>Grab bars in bathroom and shower in 10% of the units (1<sup>st</sup> bathroom only for two bathroom units)</p>	<p>Provide a means of identifying visitors without opening the door in accordance with ICC A117.1 Section 1006.5.2</p>	<p>Provide a lighted doorbell at the outside of the primary entrance door to each unit in accordance with ICC A117.1 Section 1006.5.1</p>



Remote controlled drape, blinds and/or curtains in 5% of the units	Significant color contrast between floor surfaces and trim in each unit	Countertop lavatories with lavatories located as close to the front edge as possible in 10% of the units
Carpet complying with ICC A117.1 Section 302.2 or slip resistant flooring	Visual contrast between stair risers and stair treads in each unit that contains stairways	Self-closing drawers on kitchen cabinets
		Mailboxes located between 24"-48" above the ground



**Part 8: Scoring**

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If an application meets all applicable requirements, it will be evaluated and scored based on:

Scoring Category	Points
Project Characteristics	17
Development Features	31
Readiness	6
Capacity	27
Financing	10
Unique Features & Bonus	10
<b>Total Possible Points</b>	<b>101</b>

When there is a scoring criteria based on the county being served and there are multiple counties, the applicant should add up the scores from each county and average them, rounding to the nearest whole number. An application must score at least 65 points to be considered for funding.

**8.1 Project Characteristics** **Category Maximum Points Possible: 17**

This scoring category describes the proposed development. Points can be achieved through the following sub-categories: Comprehensive Community Development and Opportunity Index.

1) *Comprehensive Community Development* *Maximum Number of Points: 5*

Developments with a Comprehensive Community Development focus are a part of a broader, more comprehensive approach to area improvement. These developments have the capability of contributing to fundamental changes in the character of a targeted area. Only one plan will be considered for points unless the development spans multiple communities. In such cases, each community in which a unit is located must have a plan that satisfies all requirements. Stellar Community Strategic Investment Plans will not count for points.

In order to receive points under the Comprehensive Community Development scoring sub-category, the applicant must submit a copy of the entire plan in **Tab P\_ Project Characteristics**.

The plan must meet all of the following criteria:

- Specific reference to the creation of or need for affordable housing
- No older than 15 years
- Public participation and narrative about efforts leading to the creation of the plan
- A target area that includes the proposed home sites
  - Submit a scaled map that includes the plan’s area boundaries and the specific development site(s) with a map key labeling the site address(es).
- Adoption by highest local unit of government
  - Submit a copy of the resolution by the highest local unit of government adopting the plan.

2) *Opportunity Index**Maximum Number of Points: 12*

Applicants may earn up to 12 points (with 2 points for each feature) for homes located within areas of opportunity.

- **Walk Score (2 points):** Points will be awarded to homes with a Walk Score of at least 50. Find the Walk Score for the site by visiting [Walk Score](#) and typing in the home address. For scattered site developments, the average score found from each address must be at least 50.
- **Quality Education (2 points):** Points will be awarded to applicants with homes assigned to at least one K-12 school that, at the time of IHCDA application review, have a rating of “A”, “exemplary”, or equivalent according to the most recent accounting from the Indiana Department of Education (<http://www.doe.in.gov/sites/default/files/accountability/2015-f-school-grade-results-mar-16-2016.xlsx>). For scattered site developments, at least 50% of the proposed homes must meet this requirement to be eligible for points.

*Note: An “A” school must be assigned to the development address according to <http://www.greatschools.org/>.*

- **Public Transportation (2 points):** Points will be awarded to applicants proposing homes located within a half-mile of a public transit station or bus stop. For scattered site developments, at least 50% of the proposed homes must meet this requirement to be eligible for points.

In order to receive points for this scoring subcategory, the applicant must submit a map in **Tab P\_Project Characteristics** including:

- Specific home locations,
  - Transit station or bus stop location, and
  - A half-mile radius drawn from the development location.
- **Fresh Produce (2 points):** Points will be awarded to applicants proposing homes located within a half-mile of a supermarket or grocery store with fresh produce. For scattered site developments, at least 50% of the proposed homes must meet this requirement to be eligible for points.

Stores with fresh produce must be:

- Currently established,
- Have a physical location, and
- Have regular business hours.

*For the purposes of this scoring subcategory, farmers’ markets, produce stands, gas stations, convenience stores, and drug stores do not qualify.*

In order to receive points for this scoring subcategory, the applicant must submit a map in **Tab P\_Project Characteristics** including:



- Specific home locations,
  - Store location, and
  - A half-mile radius drawn from the home locations.
- Health Factors (2 points): Points will be awarded to applicants proposing homes located within a county ranked from 1-23 in the most recent Overall Rankings in Health Factors (<http://www.countyhealthrankings.org/app/indiana/2016/overview>). For scattered site developments located in multiple counties, at least 50% of the proposed homes must meet this requirement to be eligible for points.
  - Unemployment Rate (2 points): Points will be awarded to applicants proposing homes located within a county that has an unemployment rate below the state average. (<http://opportunityindex.org/>). For scattered site developments located in multiple counties, at least 50% of the proposed homes must meet this requirement to be eligible for points.
  - Poverty Rate (2 points): Points will be awarded to applicants proposing homes located within a county that has a poverty rate below the state average (<http://opportunityindex.org/>). For scattered site developments located in multiple counties, at least 50% of the proposed homes must meet this requirement to be eligible for points.
  - County Median Household Income (2 points): Points will be awarded to applicants proposing homes located within a county that has a median household income above the state average (<http://opportunityindex.org/>). For scattered site developments located in multiple counties, at least 50% of the proposed homes must meet this requirement to be eligible for points.
  - Census Tract Income Level (2 points): Points will be awarded to applicants proposing homes located in higher income neighborhoods compared to surrounding areas. Points will be determined according to the Federal Financial Institutions Examination Council's (FFIEC) income level of its census tract. Find the census tract income level by entering the project address at the FFIEC website (<https://geomap.ffiec.gov/FFIECGeocMap/GeocodeMap1.aspx>) and clicking "Census Demographic Data" below the matched address. For scattered site developments, points will be averaged according to the number of units within each income level.

FFIEC Income Level	Points
Upper	2
Middle	1
Moderate	.5
Low	0

**8.2 Development Features**

**Category Maximum Points Possible: 31**

This category describes the features of the overall proposed HOME development.



1) *Existing Structures* *Maximum Number of Points: 5*

Points will be awarded to developments where at least 50% of the HOME-assisted units are within an existing structure.

In order to receive points, the applicant must submit in **Tab Q\_Development Features:**

- Photographs of the home to be rehabilitated

*\*Note: Developments receiving points in the Infill New Construction category are not eligible for points in the Existing Structure category.*

2) *Historic Preservation* *Maximum Number of Points: 2*

Points will be awarded to an applicant that proposes rehabilitation of a historic home.

In order to receive points, the applicant must submit in **Tab Q\_Development Features:**

- Either a letter or report from the National Park Services, or Department of Natural Resources Division of Historic Preservation and Archaeology that specifically identifies the site as a historic resource or contributing to a district; or
- A photocopied page from the most recent county Indiana Sites and Structures Interim Historic Report showing the structure is Contributing, Notable, or Outstanding in the County's Interim Report.

3) *Infill New Construction* *Maximum Number of Points: 5*

Points will be awarded to new construction and demolition/new construction projects that meet IHCDA's HOME criteria for infill. For the HOME program, IHCDA defines infill housing as the process of developing on vacant or underused parcels of land within existing areas that are already largely developed or previously developed. At least two sides of the home must be adjacent to occupied residential development, operating commercial development, active public space, or another active community activity.

For purposes of this category, the following will not qualify as infill housing:

- Existing agricultural land,
- Existing structures that will be rehabilitated,
- Land where agriculture was the last use and it was within the last 10 years except within corporate limits, or
- Undeveloped Master Planned Communities.

In order to receive points, the applicant must submit in **Tab Q\_Development Features:**

- Aerial photos of the proposed site(s) with the site labeled



- For scattered site developments, all of the proposed development sites must meet the infill attribute scoring criteria to receive points.

*\*Note: Developments receiving points in the Existing Structure category are not eligible for points in the Infill New Construction category.*

4) *Provision of Additional Bedrooms* *Maximum Number of Points: 5*

Points will be awarded to developments where at least 25% of the proposed homes are three or more bedrooms.

In order to receive points, the applicant must submit in **Tab Q\_Development Features:**

- Preliminary floor plans that clearly identify the units with three or more bedrooms

5) *Design Features* *Maximum Number of Points: 4*

Points will be awarded for each Design Feature chosen, for a maximum of four points in this category.

Design Feature	Points
Exterior walls are at least 50% durable material (brick, stone, or cement board).	1
Roofing system has at least a 30-year warranty.	1
Porch with a minimum of 48 square feet with a roof that is permanently attached to the residence.	1
Deck or patio with a minimum of 64 square feet that is made of wood or other approved materials.	1
Framing consists of 2" X 6" studs to allow for higher R-Value insulation in walls.	1
Garage with a minimum of 200 square feet that is made of approved materials, has a roof, is enclosed on all sides and has at least one door for vehicle access.	1
Crawl space or basement.	1
Security system.	1
Carport with a minimum of 200 square feet that is made of approved materials, has a roof, and is open on at least two sides.	1
Attached or unattached storage space measuring at least 5' x 6'.	1

6) *Universal Design Features* *Maximum Number of Points: 5*

Points will be awarded for applicants that propose developments that go beyond the minimum threshold requirement for universal design features. The applicant will be awarded points as follows:



Number of Universal Design Features in Each Column	Points
5	5
4	4
3	3

Please refer to the table of universal design features on page 30.

7) *Green Building*

Maximum Number of Points: 5

Up to five points will be awarded for the green building techniques listed below. The signed application forms will be proof of these commitments.

Green Building Technique	Points
Orient structures on East/West axis for solar exposure	1
Include new trees in landscaping to curb winter winds and provide shade	1
Low VOC paints and finish materials	1
Install flow reducers in faucets and showers	1
Incorporate permeable paving	1
Minimize the disruption of existing plants and trees	1
Include recycling bins in the kitchen	1
Install recycled content flooring and underlayment	1
Install a light colored roofing material	1
Low flow toilets	1
Dual flush toilets	1
R-Value insulation exceeding Indiana State Building Code	1

**8.3 Readiness**

**Category Maximum Points Possible: 6**

This category describes the applicant’s ability to begin and timely execute an awarded development.

1) *Predevelopment Activities*

Maximum Number of Points: 3

Points will be awarded to applicants that have completed some predevelopment activities according to the chart below. Applicants are eligible to receive up to three points. Points will only be awarded if the required supporting documentation, italicized below the activity description, is included in **Tab R\_Readiness**.

For scattered site developments, documentation for each site must be submitted in order to receive the points. Documents should be clearly labeled with the site addresses for ease in reviewing the documentation.

Predevelopment Activity Completed	Points
Asbestos Testing <i>Submit a copy of the assessment report.</i>	1
Lead Testing	1



<i>Submit a copy of the assessment report.</i>	
Appraisal <i>Provide an appraisal that is no older than 6 months.</i>	1
Preliminary Plans <i>Provide electronic copies of architectural and/or engineering plans.</i>	1
Property Survey <i>Provide an electronic copy of the property survey.</i>	1
Capital Needs Assessment/Structural Needs Report <i>Provide a copy of the report performed by a licensed professional.</i>	1

2) *Contractor Solicitation* *Maximum Number of Points: 3*

Points will be awarded to applicants who invite material participation in the proposed development by Indiana contractors. To qualify for these points, a minimum of five letters inviting contractors to participate in the bidding of the project must be sent, with at least 20% of these letters going to state certified Minority Business Enterprises (MBE), Women Business Enterprises (WBE), Federal Disadvantaged Business Enterprises (DBE), Veteran- Owned Small Business (VOSB), and/or Service Disable Veteran Owned Small Businesses (SDVOSB).

In order to receive points, the applicant must submit in **Tab R\_Readiness:**

- A copy of the letter inviting the various contractors to participate in the bidding of the project,
- Evidence of received receipt of invitation by five contractors, and
- A copy of each of the 20% of applicable and current state certifications or a print out from the State’s certification list clearly indicating the entities and when the certification list was printed.

Eligible Certification Summary Table		
Certification	Certifying Agency	Website
MBE	Indiana Department of Administration	<a href="http://www.in.gov/idoa/2352.htm">http://www.in.gov/idoa/2352.htm</a>
	Indiana Minority Supplier Development Council	<a href="http://midstatesmsdc.org/">http://midstatesmsdc.org/</a>
WBE	Indiana Department of Administration	<a href="http://www.in.gov/idoa/2352.htm">http://www.in.gov/idoa/2352.htm</a>
DBE	Indiana Department of Transportation	<a href="http://www.in.gov/indot/2576.htm">http://www.in.gov/indot/2576.htm</a>
VOSB	U.S. Department of Veterans Affairs	<a href="http://www.va.gov/osdbu/">http://www.va.gov/osdbu/</a>
SDVOSB	U.S. Department of Veterans Affairs	<a href="http://www.va.gov/osdbu/">http://www.va.gov/osdbu/</a>



**8.4 Capacity** **Category Maximum Points Possible: 27**

This category evaluates the applicant’s ability to successfully carry out the proposed development based on trainings, certifications and/or experience in housing or community development.

1) *Certification* *Maximum Number of Points: 5*

Points will be awarded for a member of the development team, property management team, applicant, and/or administrator staff who has completed the following certifications. Five points will be awarded for the completion of two of the three certifications listed below. The completion of only one of the certifications below will receive three points.

Attach copies of the certification completion in **Tab S\_Capacity**.

Certification	Sponsoring Organization
CHDO Capacity Building Certification	Indiana Housing and Community Development Authority (IHCDA)/HPG Network
Home Sweet Home: Modifications for Aging in Place	University of Indianapolis / Indiana Housing and Community Development Authority
Grant Administration Certification	Indiana Housing and Community Development Authority (IHCDA)
Certified HOME Program Specialist	HUD/CPD
Housing Development Finance Professional	National Development Council (NDC)
Project Development Training	Indiana Association for Community and Economic Development (IACED)

2) *Overall IHCDA Award Performance of the Applicant* *Maximum Number of Points: 10*

Applicants with an IHCDA award monitored within the past five years may be eligible for points based on the applicant’s overall performance. Only the most recently monitored award is eligible for points. An award may be eligible, whether it is closed or open, as long as an official IHCDA monitoring has occurred. Please list the most recently monitored award number in the application forms.

Description of Overall Award Performance	Points
<b>Applicant’s</b> most recently monitored HOME award had no findings and no concerns.	10
<b>Applicant’s</b> most recently monitored HOME award had no findings, but concerns were noted.	8



<p><b>Applicant's</b> most recently monitored HOME award had only one finding. <b>OR</b> No HOME experience, but <b>Applicant's</b> most recently monitored IHCDA award (different activity) had no findings and no concerns.</p>	6
<p>No HOME experience, but <b>Applicant's</b> most recently monitored IHCDA award (different activity) had no findings, but concerns were noted.</p>	4
<p>No HOME experience, but <b>Applicant's</b> most recently monitored IHCDA award (different activity) had only one finding.</p>	2
<p>Does not meet any category above. Examples:</p> <ul style="list-style-type: none"> <li>• More than one finding on most recently monitored award.</li> <li>• Applicant has no experience with IHCDA within the past five years.</li> </ul>	0

3) *Administrator Experience*

*Maximum Number of Points: 5*

**Only applicants without an IHCDA award in the past five years that have properly procured an administrator with previous IHCDA HOME experience may receive points in this category.** Five points will be awarded if the administrator has successful experience administering an IHCDA HOME award that has been monitored within the past five years. In order to qualify for points, the most recently monitored award must not have had any findings. An award may be eligible, whether it is closed or open, as long as an official IHCDA monitoring has occurred. Please list the most recently monitored award number in the application forms.

Experience	Points
Administrator's most recently monitored HOME award had no findings.	5

4) *Timely Expenditure of Funds*

*Maximum Number of Points: 5*

Points will be awarded to applicants that expend their most recent IHCDA award (HOME or CDBG) funds by the award expiration date without requesting award extensions. The award must be from within the past five years. Please list the award number in the application forms.

Award Length	Points
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<b>Applicant's</b> most recent IHCD award (HOME or CDBG) completed by the award expiration date.	5
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5) *IHCDA Award Inspection Performance of the Applicant* *Maximum Number of Points:* 2

Applicants with an IHCD award inspected within the past five years may be eligible for points based on the applicant's IHCD inspection results. Points will be awarded if zero building code issues were noted on the applicant's last monitored inspection of their most recent award.

**8.5 Financing** **Category Maximum Points Possible: 10**

1) *Public Participation Funding* *Maximum Number of Points:* 5

Points will be awarded to applicants whose proposed development has received a firm commitment of other public funds. A "firm commitment" means that the funding does not require any further approvals. "Public funds" include federal, state, or local government funds. This can include funds awarded from other federal or state agencies, the Federal Home Loan Bank, or waivers resulting in quantifiable cost savings that are not required by federal or state law. Banked match is an allowable source of match for the proposed development, however, banked match is not allowed as a source to count for points in this scoring category. Points will be awarded based on the amount of public participation funding divided by the total development costs:

<b>% of Public Participation Funding</b>	<b>Point(s)</b>
.50% to .99%	1
1.00% to 1.99%	2
2.00% to 2.99%	3
3.00% to 3.99%	3.5
4.00% to 4.99%	4
Greater than 5.00%	5

In order to qualify for points in this category the applicant must submit the following in **Tab O\_Financial Commitments:**

- A letter from the appropriate authorized official approving the funds. The letter must include (a) a description of the type of approved funding for the proposed development and (b) the amount of funding.

2) *Non-Public Participation Funding* *Maximum Number of Points:* 5

Points will be awarded to applicants whose proposed development has received a firm commitment to leverage other funding sources. A "firm commitment" means that the funding does not require any further approvals. "Other funding sources" include (but are not limited to) private funding, funds from a local community foundation, donations, etc. Banked match is an allowable source of match for the proposed development, however banked match is not allowed as a source to count for points in this scoring category.



Points will be awarded based on the amount of other funding sources leveraged divided by total development costs:

% of Non-Public Funding	Points
.50% to .99%	1
1.00% to 1.99%	2
2.00% to 2.99%	3
3.00% to 3.99%	3.5
4.00% to 4.99%	4
Greater than 5.00%	5

In order to qualify for points in this category the applicant must submit the following in **Tab O\_Financial Commitments:**

- A letter from the appropriate authorized official approving the funds. The letter must include (a) a description of the type of approved funding for the proposed development and (b) the amount of funding.

**8.6 Unique Features & Bonus**

**Category Maximum Points Possible: 10**

1) *Unique Features*

*Maximum Number of Points: 5*

Points will be awarded to applicants that offer unique features that contribute to each of the beneficiary units of the proposed development. Unique features should be a creative addition to the proposed program. They should enhance the overall character of the proposed development, improve the homeowners’ and the community’s quality of life, health, and/or safety. Unique features can be included in the financial structure of the development, involve members of the community, include items specific to the target area/development location or could include special services offered to the population served.

Points are awarded relative to other developments being scored during each application cycle and are awarded in IHCDA’s sole and absolute discretion. The following chart sets forth the anticipated percentage of applications that will receive points using a maximum of five points.

Percentage of Applications	Points
10%	2
40%	3
40%	4
10%	5

In order to receive points in this category, the applicant must submit the following in **Tab Q\_Development Features:**

- Provide a narrative summary of the proposed unique features. Features receiving points in other sections of this application will not be considered for Unique Feature points.

2) *Bonus*

*Maximum Points Possible: 5*



Points will be awarded to applications that are complete, well-organized, and submitted according to IHCDA's guidelines.

To receive points in this category, the applicant must:

- Submit a searchable PDF of the application on the FTP site;
- Submit an Excel file of the application on the FTP site;
- Answer all questions in the policy and application;
- Submit all required threshold and scoring items in the correct tabs;
- Submit all required threshold and scoring items in the correct form (mailed and/or on the FTP site); and
- Label and include all tabs on the FTP site as described in the Application Policy. All tabs must be included regardless of whether documentation is required in each tab.



## Part 9: Glossary of Terms

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Below are definitions for commonly used terminology found throughout the IHCD HOME application policy and forms and applicable to the IHCD HOME program.

*Administrator:* A procured entity that will assist carrying out the HOME award.

*Aging in Place:* - Aging in Place (AIP) refers to adapting our collective living environment so it is safer, more comfortable, and increases the likelihood a person can live independently and remain at home as circumstances change. Primary target populations for aging in place strategies are seniors, families with seniors, and persons with disabilities.

*Beneficiary:* The household or unit that received homeowner repair work as a result of the HOME award.

*CHDO:* A Community Housing Development Organization. A non-profit, community-based organization with the capacity to develop affordable housing for the community it serves, as defined in the HOME rule and as certified by IHCD. Participating Jurisdictions (IHCD) must set aside a minimum of 15% of their HOME allocations for activities in which CHDOs are the owners, developers, and/or sponsors of the housing.

*Comprehensive Community Development:* Every community strives to be a place where people choose to live, work, and play. Comprehensive development means that a community's potential lies in the identification and creation of a shared vision, planned by local leadership, and carried out by an array of partners. When successful, it yields results beyond what can be achieved by individual organizations or disparate programs because of the unique synergy they generate. A thriving community is a community with job opportunities, strong schools, safe neighborhoods, a full range of housing choices, and a vibrant culture. Comprehensive development marshals resources and deploys coordinated strategies in a concentrated area to create opportunities for others in the community to take prudent risks and reap the rewards. The demolition of blighted structures, the rehabilitation of long-vacant housing and the creation of new community amenities and retail opportunities serve as a tipping point for future development through market forces.

*Development:* The HOME activity proposed in the application.

*Disabled:* The Fair Housing Act defines disability as a person who has/is:

- A physical or mental impairment which substantially limits one or more of such person's major life activities; or
- A record of having such an impairment; or
- Is regarded as having such an impairment, but such term does not include current, illegal use of or addiction to a controlled substance (as defined in section 102 of the Controlled Substances Act).

*Elderly:* Elderly can have one of two definitions as elected by the applicant:



- A person 55 years of age or older. This target population category also includes families with a person living in their home that is 55 years of age or older. For housing using this definition of elderly, at least 80% of the units must be age restricted; OR
- A person 62 years of age or older. This target population only includes households in which all household members are 62 years of age or older. For housing using this definition of elderly, 100% of the units must be age restricted.

*HOME:* The Home Investment Partnerships Program as created by the National Affordable Housing Act of 1990.

*IHCDA:* Indiana Housing and Community Development Authority

*Income Limits:* Maximum incomes as published by HUD for developments giving the maximum Income Limits per unit for beneficiary (30%, 40%, 50%, 60% and 80% of median) units.

*Large City:* For purposes of this policy, a large city is defined as a city with a population of 75,000 or more. To qualify as being located within a large city, the development must be located within one mile of the zoning jurisdiction and/or use city utility services (water and sewer).

*Median Income:* A determination made through statistical methods establishing a middle point for determining income limits. Median is the amount that divides the distribution into two equal groups, one group having income above the median and one group having income below the median.

*MOU:* A Memorandum of Understanding (MOU) is a document describing a bilateral or multilateral agreement between two or more parties.

*Narrative:* A written description by the applicant that describes the application question and generally supports the need of the development.

*Referral Agreement:* An agreement in which the recipient and a qualified organization enter into an agreement in which the recipient agrees to (a) set aside a number of units at the development for a special needs population and (b) notify the qualified organization when vacancies occur, and in which the qualified organization agrees to (a) refer qualified households to the development and (b) notify clients of vacancies at the development.

*Rural:* A development is considered to be rural if it meets one of the following criteria:

- a. The development is located within the corporate limits of a city or town with a population of 14,999 or less; or
- b. The development is located in an unincorporated area of a county that does not contain a city or town that meets the definition of large city or small city as set forth in this glossary; or
- c. The development is located in an unincorporated area of a county whereas;
  - i. The development is outside the 2-mile jurisdiction of either a large city or small city as defined in this glossary; and



ii. The development does not have access to public water or public sewer from either the large city or small city as defined in this glossary.

*Small City:* For purposes of this policy, a small city is defined as a city with a population of between 15,000 and 74,999. To qualify as being located within a small city, the development must be located within one mile of the zoning jurisdiction and/or use city utility services (water and sewer).

*Visitability:* Visitability is defined as design concepts that allow persons with mobility impairments to enter and stay, but not necessarily live, in a residence. There are three (3) specific design elements that must be incorporated to satisfy the visitability mandate:

- Each unit must contain at least one (1) zero-step entrance on an accessible route. This can be any entrance to the unit;
- All main floor interior doors (including bathroom doors and walk-in closets) in each unit must provide at least at least 31 ¾ inches of clear opening width; and
- Each unit must contain at least one (1) half or full bathroom on the main level that is accessible per ICC A117.1.Section 1004.11.



## **Part 10: Development Fund**

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### **1.1 Overview**

The Indiana Affordable Housing and Community Development Fund (“Development Fund”) was established in 1989 to provide financing options for the creation of safe, decent, and affordable housing and for economic development projects in Indiana communities. Development Fund regulations may be found in Indiana Code 5-20-4. Developments also involving federal funding (e.g. HOME Investment Partnership Program or Community Development Block Grant), tax-exempt bonds, or Low-Income Housing Tax Credits (“LIHTC”) must comply with the requirements of those programs.

The Development Fund provides a loan of up to \$500,000 (or a grant in limited special circumstances) for eligible activities as defined within this policy.

For more detailed information on the Development Fund program please consult the [Development Fund Manual](#).

### **1.2 How to Apply**

Development Fund awards are approved through the IHCD Development Fund Application or in conjunction with LIHTC applications through the Qualified Allocation Plan (“QAP”), HOME applications through the HOME funding round, or with CDBG applications through the CDBG funding round.

Development Fund requests in conjunction with other funding sources must be submitted in accordance with the application procedures and deadlines for those programs.

### **1.3 Eligible Applicants**

Applicants eligible to apply in conjunction with a HOME application include nonprofit corporations and local units of government. IHCD must allocate at least 50% of the fund to recognized nonprofit corporations under Section 501(c)(3) of the U.S. Internal Revenue Code.

Awardees with current Development Fund awards are eligible to apply for additional funding. All outstanding awards must be current (if loans), in compliance with all program requirements, and otherwise in good standing in order to be considered for additional awards. However, no individual project sponsor or its affiliates may hold more than 20% of the Development Fund’s total portfolio at any one time.

Individuals or organizations currently on IHCD’s suspension or debarment list are not eligible to apply for Development Fund awards.

### **1.4 Eligible Beneficiaries**

The Development Fund can be used to finance assisted units for occupancy by households earning up to 80% of the area median income, as published annually by HUD. Indiana Code governing the Development Fund requires at least 50% of the dollars allocated to be used to serve “very low-income



households” (households earning less than 50% of the area median income). **Therefore, at least 50% of the Development Fund assisted units must be designated for households at or below 50% AMI, and the remaining Development Fund assisted units must be designated for households at or below 80% AMI.**

### 1.5 Eligible Residential Activities

Eligible HOME activities include, but are not limited to, acquisition, new construction, and/or rehabilitation of homes for sale, permanent rental units, and permanent supportive housing projects that have successfully completed the Indiana Supportive Housing Institute.

### 1.6 Eligible Activity Costs

For more information on eligible and ineligible activity costs please see §1.8 and §1.9 of the [Development Fund Manual](#). Questions about eligible vs. ineligible soft costs under the Development Fund program can be directed to the IHCDA Underwriting and Closing Manager.

### 1.7 Match Requirements

Applicants for Development Fund must be able to document a local match in an amount of at least 10%. Acceptable match sources include in-kind donations, donated land, owner equity, building materials, loans, cash grants, or any combination of both in-kind and cash. Other sources of match may also qualify, **except for funds administered by IHCDA.**

### 1.8 Development Fund Activity Provisions

The Development Fund may provide loans or grants up to \$500,000 per development. Development Fund grants will only be made in conjunction with special IHCDA initiatives as announced by IHCDA. Except for these special initiatives, IHCDA will only accept Development Fund applications for loans.

The Development Fund may be used for the following types of loans:

- Pre-development: to pay project pre-development expenses;
- Acquisition: to pay for purchase and closing costs for property acquisition;
- Construction: to pay for hard and soft costs of new construction and rehab projects;
- Permanent: to provide permanent financing to the project; and/or
- Bridge: financing to bridge the timing gap between project or program costs and cash from committed sources not yet available (equity).

Homebuyer projects are not eligible for permanent or bridge financing.

### 1.9 Loan Terms

The base interest rate for loans is 3%. The interest rate offered by IHCDA will be determined during underwriting. **Underwriting will start at 3% and make a final determination based on financial capacity. The final interest rate will not be less than 3%, but may exceed 3% based on capacity.**

### 1.10 Underwriting Guidelines



For more information on underwriting guidelines please see §2.4 of the [Development Fund Manual](#). Questions about these guidelines can be directed to the IHCD Underwriting and Closing Manager.

### **1.11 Affordability Period/Lien and Restrictive Covenants**

Rental developments will be subject to a Lien and Restrictive Covenant Agreement that must be executed against every residential property constructed, rehabilitated, or acquired, in whole or in part, with Development Fund funds. If the award is made in conjunction with HOME or CDBG funding, the development will be subject to the applicable program affordability period.

Upon occurrence of any of the following events during the affordability period, the entire sum secured by the lien, without interest, shall be due and payable by developer and/or owner upon demand. Repayment may be demanded upon: (1) transfer or conveyance of the real estate by deed, land contract, lease, or otherwise, during the affordability period; (2) commencement of foreclosure proceedings by any mortgagee (or deed in lieu of foreclosure), within the affordability period; or (3) determination that units are not being used as a residence by a qualifying tenant or not leased according to the program affordability requirements. The award recipient will be responsible for repaying IHCD. At the end of the affordability period, if the borrower/recipient has met all conditions, the lien will be released.

### **1.12 Income and Rent Restrictions/Ongoing Compliance**

All Development Fund-assisted units in residential developments must be income and rent restricted. If the award is made in conjunction with HOME funding or is Development Fund only, then the HOME program income and rent limits will apply. Developments with Development Fund combined with another program must follow the recertification requirements of that program.

When Development Fund is combined with other funding sources, the audit/inspection cycle will occur based on the cycle and frequency prescribed by that program.

### **1.13 Modifications**

IHCD may consider requests for changes to the characteristics of a development. **A modification fee of \$500 will be imposed if loan documentation has been finalized. Additionally, a \$1,500 fee will be required if any legal documents, such as the recorded Lien and Restrictive Covenant, need to be amended as a result of the request.**

Approval of modification requests is at the sole discretion of IHCD. IHCD must evaluate each request to see how the change would have affected original funding and underwriting of the development as well as to ensure that the proposed change will not cause noncompliance.

When submitting a modification request, please provide the following:

- a. Formal written request from the Owner/Developer detailing the specific request and the reason the request is needed
- b. The impact to the project in the event the modification request is not approved
- c. Modification fee of \$500.00 if loan documentation has been finalized



- d. Updated HOME application pages that reflect changes to the original application based on the current closing projections and/or proposed modification

At its discretion, IHCDA may request additional supporting documentation.

# SP-90 Program Specific Requirement Resale and Recapture Guidelines

## Homebuyer Resale Provisions

When a homebuyer property is constructed, redeveloped, rehabilitated, or acquired, in whole or in part, with HOME funds and the HOME funds are provided to the homebuyer property in the form of a development subsidy and there is no direct homebuyer subsidy the recipient must implement resale requirements. A direct homebuyer subsidy consists of any financial assistance that reduces the purchase price from fair market value to an affordable price, or otherwise directly subsidizes the purchase (“direct homebuyer subsidy”). The development subsidy consists of the difference between the cost of producing the unit and the market value of the property.

There are two different consequences that may be associated with a resale provisions (1) the resale provision can be triggered and its requirements must be met (as described below) or (2) an event of non-compliance can occur (as described further below).

The resale provisions are triggered if any of the following occur during the Affordability Period:

- (1) the homebuyer transfers or conveys the property by deed, land contract, or otherwise;
- (2) foreclosure proceedings are commenced against the property;
- (3) the property is transferred by an instrument in lieu of foreclosure; or
- (4) the title to the property is transferred from the homebuyer through any other involuntary means.

The resale provision requires that the property: (1) must be resold to another individual or family, whose income is at or below eighty percent (80%) of the area median income and (2) must be occupied by that individual or family as its primary residence for the remainder of the Affordability Period; and (3) must be resold at a price that is affordable, therefore a family between fifty percent (50%) and eighty percent (80%) of AMI would not pay more than twenty-nine percent (29%) of its gross income towards the principal, interest, taxes and insurance for the Real Estate on a monthly basis (“Affordable Price”);; and (4) must be affordable for a reasonable range of low income families between fifty percent (50%) and eighty percent (80%) of the median area income for the geographic area published annually by HUD. The homebuyer is entitled to a fair return on its investment (as described below) upon the sale of the property. The fair return will be based on the percentage change in the Consumer Price Index for All Urban Consumers Owners’ Equivalent Rent of Primary Residence category in Table I of the CPI Detailed Report (the “CPI Index”) during the period of the homebuyer’s ownership of the property. Accordingly, the CPI Index during the month the residence was completed (the month during which the completion reports were received by and approved by IHCDA) will be compared to the CPI Index during the month the homebuyer sells the residence to determine the percentage of

the return. This percentage will be multiplied by the homebuyer's investment. Here is an example:

Original sales price=\$100,000  
initial homebuyer investment=\$5,000  
capital investment=\$9,000  
Percentage change in CPI=3.5%

$(\$5,000 + \$9,000) \times 3.5\% = \$490$  fair return  
 $\$5,000 + \$9,000 + \$490 = \$14,490$  total return to original homebuyer at sale

$\$100,000 + \$14,490 =$  maximum allowable subsequent sales price.

The homebuyer's investment will include any down payment, plus any capital improvements. A capital improvement is any property enhancement that increases the overall value of the property, adapts it to new uses, or extends its life such as: adding windows, insulation, a new drive way, a new furnace, a garage, bedroom, new roof, remodeling kitchen, etc. Any capital improvement will be valued based on actual cost as documented by the homebuyer's receipts. Generally, replacing worn or dated components such as appliances or carpet would not be considered an improvement that adds value or adapts it to new uses. In certain circumstances, such as a declining housing market where home values are depreciating, the homebuyer may not receive a return on his or her investment because the home sold for less or the same price as the original purchase price and a loss on investment may constitute a fair return.

IHCDA will provide HOME assistance to the subsequent homebuyer to ensure that the original homebuyer received a fair return and that the unit is affordable to the defined low-income population.

The recipient will be required to ensure that a lien and restrictive covenant agreement, drafted by IHCDA has been executed and recorded on any HOME-assisted property. In accordance with CPD Notice 12-003, the recipient must also execute a HOME written agreement with the homebuyer before or at the time of sale. The purpose of the agreement is to ensure that all parties are aware of the provisions related to the lien and restrictive covenant agreement and HOME requirements applicable to the HOME-assisted unit (i.e., period or affordability, principal residency requirement, etc.). The recipient will be required to use IHCDA's form of Homebuyer Resale Agreement.

**Non-compliance.** Non-compliance occurs during the Affordability Period when an owner (1) vacates the unit or rents the unit to another household, (2) sells the unit to a buyer that is not income-eligible, (3) sells the unit to a buyer that will not agree to use the property as its principle residence for the remainder of the Affordability Period (will not sign a lien and restrictive covenant agreement), or (4) does not sell it to the buyer at a reasonable price. In the event of noncompliance, the recipient must repay the entire amount of HOME funds invested in the housing.

Under resale guidelines the Affordability Period is based upon the total amount of HOME funds invested into the property.

Total Amount of HOME Funds Invested into the Property	Affordability Period
Under \$15,000	5 years
\$15,000 to \$40,000	10 years
Over \$40,000	15 years

### Homebuyer Recapture Guidelines

The recipient must implement recapture restrictions for any homebuyer property purchased, in whole or in part, by a homebuyer that received a direct subsidy from the recipient from HOME funds. A direct homebuyer subsidy consists of any financial assistance that reduces the purchase price from fair market value to an affordable price, or otherwise directly subsidizes the purchase (e.g., down-payment or closing cost assistance, subordinate financing). **Developers, other than CHDO's, are not allowed to provide down-payment or closing cost assistance, however a developer may provide a direct subsidy by reducing the purchase price from fair market value to an affordable price.**

There are two different consequences that may be associated with a recapture provision (1) the recapture provision can be triggered (as described just below) or (2) an event of non-compliance can occur (as described further below).

The recapture provisions are triggered, if, any of the following occur during the Affordability Period:

- (1) the homebuyer transfers or conveys the property by deed, land contract, or otherwise;
- (2) foreclosure proceedings are commenced against the property;
- (3) the property is transferred by an instrument in lieu of foreclosure; or
- (4) the title to the property is transferred from the homebuyer through any other involuntary means.

Recapture provisions require that the direct homebuyer subsidy must be recaptured if any of the above-referenced events occur. The amount of the direct homebuyer subsidy shall be reduced by multiplying the direct homebuyer subsidy by the Forgiven Ratio ("defined below") in order to determine the amount that will be forgiven. The amount to be recaptured and shall be limited to the Net Proceeds of the sale. "Net Proceeds" means the sales price minus superior loan repayment (other than HOME funds) and closing costs. If there are no Net Proceeds, the amount to be recaptured will be zero and the HOME loan is considered satisfied. In the event there is significant market appreciation, once the HOME obligation is recaptured, the homebuyer can retain any appreciation. The amount recaptured cannot exceed the Net Proceeds, if any. "Forgiven Ratio" means a ratio that calculates the amount of the Direct Subsidy that is forgiven.

This ratio shall be calculated by dividing the number of full months that owner occupies the property as its principal residence by the total of number of months in the Affordability Period.

The recipient will be required to ensure that a lien and restrictive covenant agreement, drafted by IHCDA has been executed and recorded on any HOME-assisted property.

In accordance with CPD Notice 12-003, the recipient must also execute a HOME written agreement with the homebuyer before or at the time of sale. The purpose of the agreement is to ensure that all parties are aware of the provisions related to the lien and restrictive covenant agreement and HOME requirements applicable to the HOME-assisted unit (i.e., period or affordability, principal residency requirement, etc.). The recipient will be required to use IHCDA's form of Homebuyer Recapture Agreement.

If there is both a development subsidy and a direct homebuyer subsidy or just a direct homebuyer subsidy, a recapture provision must be implemented. In cases where a direct homebuyer subsidy was not provided and there is only a development subsidy, resale restrictions must be executed on the property.

**Non-compliance.** Non-compliance occurs during the Affordability Period when any of the following occur: 1) the original homebuyer no longer occupies the unit as his or her principal residence (i.e., unit is rented or vacant), or 2) the home was sold during the Affordability Period and the recapture provisions were not enforced. In the event of noncompliance, the recipient must repay the entire amount of the HOME funds invested in the property. Net Proceeds ("as defined above") and the Forgiven Ratio ("as defined above") are not applicable when there is a non-compliance.

Under recapture guidelines the Affordability Period is based upon the total amount of the direct homebuyer subsidy that the homebuyer received in HOME funds. A direct homebuyer subsidy consists of any financial assistance that reduces the purchase price from fair market value to an affordable price, or otherwise directly subsidizes the purchase (e.g., down-payment or closing cost assistance, subordinate financing).

<b>Amount of Homebuyer Subsidy</b>	<b>Affordability Period</b>
Under \$15,000	5 years
\$15,000 to \$40,000	10 years
Over \$40,000	15 years

## **SECTION III.**

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### **Public and Stakeholder Consultation**

## SECTION III.

# Public and Stakeholder Consultation

Public consultation for the development of the State of Indiana 2016 Action Plan included listening sessions held around the state, two online surveys and the 45-day public comment period (February 15 through March 31, 2016). This chapter presents the findings from the public and stakeholder consultation.

### Key Findings

Key findings from consultation with the public and stakeholders about housing, homeless and community development needs include:

- Owner-occupied repair, demolition of blighted housing and affordable housing are the top priority unmet housing needs statewide.
  - In some parts of the state, a subset of housing needs included housing for migrant/seasonal workers. Stakeholders in Knox County and Daviess County identified these needs in listening sessions and the Action Plan Public Hearing.
- Participants in the listening sessions and survey identified their priorities for community development in three categories—quality of life, infrastructure and economic development.
  - Downtown revitalization, façade improvements and parks/trails were the top quality of life needs;
  - Sidewalk improvements, road improvements and stormwater/bridges were the top infrastructure needs; and
  - Workforce development, business attraction and brownfield redevelopment were the top economic development priorities.
- Public transit for all was the top priority of participants in the public comment period survey.

Altogether, 339 Indiana residents and stakeholders participated in the Action Plan process:

- A total of 58 stakeholders participated in the listening sessions held in Greensburg, Marion, Monticello and Washington in October and November 2015.
- For those unable to attend a listening session in person, an online listening survey replicated the need prioritization exercises conducted in the listening sessions—135 stakeholders participated.
- To validate the priorities identified in the listening sessions and survey, and to offer an additional channel to comment on the draft Action Plan, a second online survey was available to residents and stakeholders during the public comment period—25 participants.

- A total of 62 participated in the March 22, 2016 public hearing held in Indianapolis and broadcast live to four additional locations—Huntington, Rensselaer, Scottsburg and Vincennes.
- 57 individuals or organizations submitted written public comments on the draft Action Plan.

**How do the findings differ from past years’?** Outreach conducted in 2013, 2014 and 2015—regional meetings and a stakeholder survey each year—yielded very similar results to the 2016 consultation process. As we began to see in 2015, housing needs have shifted away from a focus on specific populations to broader needs for all types of poverty-level households.. The exception is migrant farmworkers; Although not a need in every county, 2016’s regional listening sessions surfaced a need for migrant/seasonal farmworker housing as an emerging urgent issue that may necessitate a coordinated strategic response from multiple partners.

Housing rehabilitation remains a significant concern of all types of stakeholders

### **Input from Public Hearings & Written Comments**

On March 22, 2016 a public hearing was held to accept comments on the draft 2016 Action Plan. The hearing was held in Indianapolis and simulcast in four accessible locations throughout the state from 4:00 pm to 6:00 pm. Altogether, 62 people attended the hearings. This compares to 10 attendees in 2013, 16 in 2014 and 23 in 2015.

The hearings included a presentation that provided background information about the Consolidated Plan and Action Plan process and requirements, presented the proposed program allocation for the 2016 Program Year (PY2016) and priorities identified through the public and stakeholder consultation process. A copy of the presentation from the hearings is attached to this section. Written comments received during the 30-day comment period are summarized below and are appended to this chapter.

The hearings were held in:

- Indianapolis (Central Indiana),
- Huntington (Northeast),
- Rensselaer (Northwest),
- Scottsburg (Southeast), and
- Vincennes (Southwest).

Attendees shared the following comments and had the following questions about the Draft Consolidated Plan during the public hearings:

- Comment No. 1: IHCD’s annual allocation for migrant/seasonal farmworker housing should be restored. There are no other sources of funds for farmworker housing development. Eighty-five percent of fruits and vegetables are still hand-picked and migrants provide most of the labor. They are not taking jobs away from Indiana residents; rather,

they create jobs in supporting agricultural industries that are a large part of the state's economy.

- Question No. 1: Will IHCD continue to prioritize the owner-occupied rehabilitation program for seniors? *Yes, although anyone can apply. IHCD will also be starting an accessibility ramp program on April 4, 2016, funded by the CDBG—OOR allocation.*
- Question No. 2: Will ESG dollars be allocated to permanent or transitional housing? Only agencies that received *ESG dollars in the prior program year are eligible to apply for transitional housing activities* Per HUD regulations, no new transitional housing programs can apply.

*A portion of ESG funding is utilized for rapid rehousing that is considered permanent housing. It is short to medium term rental assistance and other financial support along with supportive services.*

- Comments No. 2 and 3: Migrant farmworker housing should be a priority. Without assisted housing, migrant workers are severely cost burdened. In Knox County, workers are paying \$320/week for housing, leaving very little left over to care for their families. These workers are very important to the state's economy and support a range of high paying jobs. Housing is needed to continue to support this industry.

**Written comments submitted during 30-day comment period.** Stakeholders and members of the public submitted 57 written public comments on the draft Action Plan. The public's comments primarily focused on migrant farmworker housing (8 comments); housing for persons with disabilities (20 comments); and comments addressing proposed allocations not specific to a particular population segment (3 comments). IHCD and ORCA responses to each follow. The full comments are appended to this chapter and summarized below.

- **Migrant/seasonal farmworker housing (Public Comments #1, 2, 3, 5, 6, 20, 25 and 28)**—Each public comment on the subject of migrant farmworker housing requested restoration of or dedication of funding to provide safe and habitable housing for migrant farmworkers. Current conditions include overcrowding, unsafe/hazardous/unsanitary living conditions, and/or a lack of housing near farms (resulting in workers driving more than one hour each way).

*Our commitment to foster productive dialogue about housing solutions for migrant/seasonal farmworkers does not necessitate a change in the 2016 Action Plan. IHCD remains open to exploring the use of loan sources such as the Development Fund and Section 108 loans to fund developments for migrant/seasonal farmworkers.*

- **Housing for persons with disabilities (Public Comments #4, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 21, 24, 26, 29, 30 and 31)**—Public commenters on housing for residents with disabilities made several recommendations:
  - Accessible units, including accessible LIHTC units, are not affordable to residents with disabilities and low income, and are therefore often occupied by tenants

that do not require the unit's accessibility features. To rectify this mismatch, commenters recommend requiring accessible LIHTC units to be affordable at or below 20 percent of AMI or that rental subsidies be tied to the accessible units;

- IHCDAs should affirm and continue its leadership in implementing Olmstead through the Section 8 voucher program (and others) and continue incentivizing development that provides opportunities for livable integrated housing and visitable housing.
- A lack of affordable accessible housing—especially for residents with disabilities on SSI income (18% of AMI)—continues to be a problem.
- Home ownership is out of reach for residents with a disability and low income. Restoration of the Section 8 Homeownership program and re-establishing up to \$10,000 in down payment assistance will make homeownership more attainable.
- Allow funding for minor home repair to be used for rental properties.

*In response to Public Comments #4, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 21, 24, 26, 29, 30 and 31 on the subject of affordability and accessible LIHTC units and of affordable housing for persons living on disability income (18% of AMI):*

*Our commitment to expanding the supply of housing that is accessible and affordable to residents with disabilities, particularly those living on disability income, does not necessitate a change in the 2016 Action Plan.*

*In response to Public Comments #4, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 21, 24, 26, 29, 30 and 31 on the subject of IHCDAs leadership in Olmstead implementation and incentivizing opportunities for livable integrated housing and visitable housing:*

- *IHCDAs affirm its commitment to continue to lead Indiana's Olmstead implementation and our work to support livable integrated housing and visitable housing. We will continue to work with disability community advocates and representatives to develop an internal Olmstead Plan to govern IHCDAs investments.*

*In response to Public Comments #4, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 21, 24, 26, 29, 30 and 31 on the subject restoring the Section 8 Homeownership program and re-establishing up to \$10,000 in down payment assistance:*

- *IHCDAs also values programs that create homeownership opportunities for all Hoosiers, including those with disabilities or very low incomes. At this time, however, we believe that needs in other areas, as defined in the 2016 Action Plan are a higher priority for the coming program year. While we cannot allocate funds this year, we will look for opportunities for IHCDAs to support the efforts of our partners across the state to expand homeownership opportunities.*

- Other comments—Public comments not directly focused on migrant/seasonal farmworkers or residents with disabilities made a number of specific recommendations for the Action Plan. These include:

- (Public Comment #15) Shift focus to a smaller number of grantees with larger funding amounts; eliminating the pro rata draw requirement on infrastructure projects; decreasing the local match amount in order to make participation more feasible for small communities; expand owner-occupied repair programs to include female head of household or single parent households; reinstate the rental rehabilitation program;

*Response to Public Comment #15: At this time, ORCA is prioritizing smaller awards to make a greater impact throughout the. We appreciate the suggestion to eliminate the pro rata draw requirement on infrastructure projects, but ORCA will continue to follow this process. We will review the feasibility of reducing local match amounts in future years.*

*IHCDA will continue to prioritize allocation of owner-occupied repair program funds to seniors who have the greatest demonstrated need for this program, by awarding points for proposals targeting senior households. However, the application does not preclude other eligible households from receiving owner-occupied repair funds. In order to properly fund higher priority activities, IHCDA does not intend to reinstate the rental rehabilitation program for the 2016 Action Plan program year. IHCDA will continue to monitor this need and will consider reinstating the program in the 2017 Action Plan.*

- (Public Comment #23) Invest in sidewalk, accessibility and road improvements in addition to wastewater; substantially increase the \$250,000 proposed for workforce development; broaden range of economic development activities (e.g., microenterprise lending); make public transportation a larger priority overall, and do not focus just on communities with existing services but on strategies that could add service to new communities; reinstate rental rehabilitation program; take a more comprehensive approach to family homelessness (not just Housing First); reduce funding to Stellar Communities and main street revitalization and increase funding for owner-occupied rehabilitation, workforce development and blight elimination; and

*Response to Public Comment #23: In response to public comments, OCRA increased the amount of PFP funding from \$400,000 to \$500,000. As the Workforce Development program is still considered a pilot program, ORCA will not alter funding amounts without evaluation of data collected after the initial round of projects are complete. However, we agree that a broader mix of economic development activities is warranted. ORCA will not alter the funding amounts for Stellar or Main Street Revitalization at this time.*

*ORCA and IHCDA understand the critical role of public transit in the lives of transit-dependent populations, particularly residents with disabilities, seniors and very low income households. For residents living outside of existing transit service areas, a lack of transportation creates barriers to employment and activities of*

*daily living for these residents. IHCD will commit to participating in state and regional efforts to expand transportation opportunities to our residents and will explore how to best leverage IHCD's resources to support these goals. In order to properly fund higher priority activities, IHCD does not intend to reinstate the rental rehabilitation program for the 2016 Action Plan program year. IHCD will continue to monitor this need and will consider reinstating the program in the 2017 Action Plan. When implementing our homeless programs for families, we will encourage grantees to adopt best practices in programming for this unique population.*

- (Public Comment #27) Reduce local match requirements for Tier 3 (and possible Tier 2) Wastewater and Drinking Water (WDW) projects; reinstate funding for fire trucks; and Blight Clearance Program (BCP) should include points for all brownfields with assessment reports (including EPA and Indiana Department of Environmental Management (IDEM) assigned numbers) and not be limited to Indiana Finance Agency (IFA) registry.

*Response to Public Comment #27:*

- *OCRA will not alter local match requirements for WDW projects at this time to ensure maximum benefit of CDBG funds throughout the state. In order to meet higher priority needs and fund permanent facilities, funding for fire trucks will not be reinstated in the 2016 Action Plan. OCRA will research the impact of expanding the BCP to all brownfields with assessment reports, rather than the current policy based on the IFA registry.*

In addition, IHCD accepted comments on policy changes to the owner-occupied rehabilitation and HOME programs; these comments and IHCD responses are attached to this section.

## **Findings from Listening Sessions and Surveys**

This section summarizes the housing, community development, economic development and infrastructure needs and priorities identified by participants in the listening sessions, listening survey and comment survey.

**Outreach.** Each of the in-person and online participation opportunities were promoted to any and all governments, nonprofit organizations, faith-based organizations, local and regional civic organizations, planning organizations, private sector housing providers and developers and any other interested stakeholder. Promotional efforts included flyers distributed to promote the in-person listening sessions as well as emails and web postings inviting stakeholders to participate in the surveys.

**Process for identifying needs and priorities.** Each of the three methods for participating in the development or review of the 2016 Action Plan included an exercise to identify greatest unmet needs in housing, economic development, community development and infrastructure.

**Listening sessions.** Listening sessions began with introductory remarks about the Consolidated Plan and the Annual Plan process. As a group, participants discussed housing, infrastructure, economic development and quality of place needs locally. After discussion, the group created a list of priority needs or activities for each topic area and were directed to “vote” for their highest

priorities by allocating six dots across the four categories. This voting exercise reflected each group's priorities for investment.

**Listening survey.** In order to include as many stakeholder perspectives from across the state in the identification of needs and priorities, IHDC and ORCA developed an online that replicated the in-person session voting process based on the categories of need developed by listening session participants.

**Comment survey.** The types of housing and community development needs and priorities identified in the listening sessions were developed by the participants. Historically, stakeholder surveys have relied on a lengthy set of needs associated with resident characteristics (i.e., income as a percentage of AMI; disability status) as well as specific types of community needs (i.e., sidewalks, stormwater improvements). The public comment survey was consistent with surveys deployed in prior years to both provide a direct comparison point but also to gain additional insight into needs across the state.

**Listening survey and comment survey participant characteristics.** Among the 135 listening survey participants:

- One in five represent nonprofit organizations;
- One in five serve on local city councils;
- 16 percent are planning professionals;
- 8 percent are economic development professionals;
- 5 percent are county commissioners;
- 2 percent are mayors; and

The remainder is comprised of township trustees, town managers, real estate professionals, county auditors or treasurers, school board members or serve on city/county councils or commissions. The profile of in-person session participants was similar to that of the online participants.

Among the 25 respondents to the comment survey, the most common services or type of organization include:

- 38 percent work in organizations that provide services to low income residents;
- 30 percent are in the field of affordable housing advocacy and 30 percent work in organizations that develop affordable housing;
- 30 percent provide homeless services; and
- 21 percent provide affordable housing.

Other services or organizations represented in the comment survey include rental property owners; services for seniors; fair housing; government; services for persons with disabilities; food pantries; drug or alcohol rehabilitation; services for veterans; economic development; education; land use/planning; services for people with HIV/AIDS; services for immigrants; and services for refugees.

**Greatest unmet housing needs.** Figure III-1 presents the top three housing priority needs identified by participants in the 2016 Action Plan development and review process. The difference in top three priority housing needs between the in-person and online listening opportunities reveal how some needs vary regionally, as demonstrated by migrant/seasonal farmworker housing’s rising to the top in the in-person sessions, but ranking near the bottom when needs are evaluated on a statewide basis. Both regionally and statewide, participants identified owner occupied repair and demolition of blighted housing among the top priority needs. The greatest unmet housing need identified in the comment survey is the same as the greatest need from the 2015 survey—housing for persons at 30 percent of AMI or less.

**Figure III-1.**  
**Top Three Housing Priority Needs**

2016 Public and Stakeholder Consultation	2013-2015 Public and Stakeholder Consultation
<b>Listening Sessions</b> <ol style="list-style-type: none"> <li>① Migrant/seasonal farmworker housing</li> <li>② Owner occupied repair</li> <li>③ Demolition of blighted housing</li> </ol>	<b>2015 Stakeholder Survey</b> <ol style="list-style-type: none"> <li>① Housing for persons at 30% AMI or less</li> <li>② Housing rehabilitation for low income homeowners</li> <li>③ Housing for persons at 60% AMI or less</li> </ol>
<b>Listening Survey</b> <ol style="list-style-type: none"> <li>① Owner occupied repair</li> <li>② Affordable housing</li> <li>③ Demolition of blighted housing</li> </ol>	<b>2014 Stakeholder Survey</b> <ol style="list-style-type: none"> <li>① Housing for persons at 30% AMI or less</li> <li>② Emergency shelter for homeless</li> <li>③ Housing rehabilitation for low income homeowners</li> </ol>
<b>Comment Survey</b> <ol style="list-style-type: none"> <li>① Housing for persons at 30% AMI or less</li> <li>② Housing for persons at 80% AMI or less</li> <li>③ Housing for persons at 60% AMI or less</li> </ol>	<b>2013 Stakeholder Survey</b> <ol style="list-style-type: none"> <li>① Housing for seniors</li> <li>② Housing rehabilitation for low income homeowners</li> <li>③ Homeownership opportunities for low income residents</li> </ol>

Source: BBC Research & Consulting from 2016 Listening Sessions, 2016 Listening Survey, 2016 Comment Survey, 2013 and 2014 Action Plan stakeholder surveys and the 2015-2019 Consolidated Plan Stakeholder Survey.

**Greatest unmet community development needs.** Participants in the 2016 Action Plan listening sessions and listening survey explored three aspects of community development needs—those related to economic development, infrastructure and general quality of life improvements. Figure III-2 presents the top three priority community development needs identified. The top priority in quality of life is downtown revitalization; sidewalk improvements in the infrastructure category; and in-person participants prioritized business attraction as the top economic development priority while online participants identified workforce development.

**Figure III-2.**  
**Quality of Life, Infrastructure and Economic Development Top Three Priority Needs**  
**2016 Listening Sessions and Survey**

Listening Sessions	Listening Survey
<b>Quality of Life</b> <ol style="list-style-type: none"> <li>① Downtown revitalization</li> <li>② Façade improvements</li> <li>③ Parks/swimming pool</li> </ol>	<b>Quality of Life</b> <ol style="list-style-type: none"> <li>① Downtown revitalization</li> <li>② Trails/connectivity</li> <li>③ Façade improvements</li> </ol>
<b>Infrastructure</b> <ol style="list-style-type: none"> <li>① Sidewalk improvements</li> <li>② Stormwater</li> <li>③ Road improvements</li> </ol>	<b>Infrastructure</b> <ol style="list-style-type: none"> <li>① Sidewalk improvements</li> <li>② State road improvements</li> <li>③ Bridges</li> </ol>
<b>Economic Development</b> <ol style="list-style-type: none"> <li>① Business attraction</li> <li>② Brownfield redevelopment</li> <li>③ Workforce development</li> </ol>	<b>Economic Development</b> <ol style="list-style-type: none"> <li>① Workforce development</li> <li>② Business attraction</li> <li>③ Brownfield redevelopment</li> </ol>

Source: BBC Research & Consulting from 2016 Listening Sessions and 2016 Listening Survey.

Historically and in the 2016 Action Plan comment survey, stakeholders identified the top community development priorities from a broad list encompassing all aspects of community development. Figure III-3 compares the top three greatest unmet community development needs identified by stakeholders in 2013, 2014, 2015 and 2016. In each of the four comparison years, public transit for all and job training programs were among the top three greatest unmet needs. In 2016, the third greatest unmet community development need selected was energy efficiency technical assistance.

**Figure III-3.**  
**Greatest Unmet Community Development Needs for 2013 to 2016**

Note:

More than one-fifth of stakeholders ranked these as the Greatest Unmet Community Development Needs.

Source:

BBC Research & Consulting from 2016 Comment Survey, 2013 and 2014 Action Plan stakeholder surveys and the 2015-2019 Consolidated Plan Stakeholder Survey.

<b>2016 Comment Survey</b> <ol style="list-style-type: none"> <li>① Public transit for all</li> <li>② Job training programs</li> <li>③ Energy efficiency technical assistance</li> </ol>
<b>2015 Stakeholder Survey</b> <ol style="list-style-type: none"> <li>① Public transit for all</li> <li>② Job training programs</li> <li>③ Sidewalks</li> </ol>
<b>2014 Stakeholder Survey</b> <ol style="list-style-type: none"> <li>① Job training programs</li> <li>② Public transit for all</li> <li>③ Sidewalks</li> </ol>
<b>2013 Stakeholder Survey</b> <ol style="list-style-type: none"> <li>① Public transit for all</li> <li>② Job training programs</li> <li>③ Water and sewer infrastructure</li> </ol>

**Increasing program effectiveness.** Stakeholders responding to the comment survey provided advice on how the state can increase the effectiveness of its housing and community development programs. This section reports on the feedback from stakeholders.

**What advice do you have for the state to be able to increase the effectiveness of its housing programs?**

- “Continue to base policy on research and evidence, which may require adaptations over time to reflect new research findings.”
- “Consistency in housing programs application process. Every program has very similar eligibility requirements, and requires the same documentation; however there are dozens of versions of applications used statewide.”
- “I think most needs are being met but there is so much paperwork requirements that it takes a lot more admin to process the grant than to complete the actual rehab project.”
- “If you don't already, don't make the same guidelines for the entire state. Make them for each community.”
- “Increase support to help organizations maintain capacity by offering higher admin allocations or operating grants.”

**What would you do differently?**

- “Establish regular grant application cycles to help organizations plan.”
- “Education! Educate state leaders in the reality of rural poverty and get people who are chronically homeless housed. Raise awareness about the CDC's ACE's study and the cycle of poverty, addiction and homelessness to be seen as an effect directly caused by neglect, abuse, and trauma. One cannot simply pull oneself up by their boot straps nor can they be expected to juggle and manage all middle class business matters (such as having a check book to mail a check to pay for HIP 2.0) when they are suffering from a cumulative trauma just existing in poverty.”
- “Empower people to get new job skills so that they can earn more and afford rent. Limit the length of time in some instances that a person can reside in subsidized housing.”
- “Not utilize HMIS. Reporting from this system is inaccurate. It is a time consuming process, with ineffective outcomes.”
- “Offer a credit deferral program (similar to a defensive driving class or check deception deferral program) which requires attendees to complete a set amount of hours in budgeting and utility saving ideas in exchange for payment of back utilities. Or face a consequence. Having good credit should be taken more seriously versus taking advantage of young families lack of knowledge.”

**If your change was made, how do you think it will positively impact outcomes?**

- “More time could be spent providing case management, skills building, with clients.”

- “Organizations may be able to build more partnerships and impact communities in a more comprehensive manner.”
- “I think community members would become more sensitive to understanding why their neighbors struggle.”
- “Offering free education in finances and budgeting with incentives could give families another chance to gain housing.”
- “While it may be more complicated to administer, it helps people transition better from not paying anything or paying a little to paying closer to market rates. The reality is that many Hoosier households simply cannot afford market rates given their earnings.”

**What advice do you have for the state to be able to increase the effectiveness of its community development programs?**

- “Rural, suburban and urban areas have different needs and the programs should reflect the differences.”
- “Match amounts that do not hinder small under 1,000 communities from participation.”
- “I believe job training programs are a vital piece to community development. WorkOne/CWI is probably the lead agency providing these programs and they are simply not effective. I would replace the WorkOne model with a different approach.”
- “Use HOME, CDBG (housing & economic development) funds in targeted strategic developments where each augments the other. I would give the example of using HOME funds to install housing for households at or below 80% MFI; using CDBG to install housing for households between 80%-120% MFI in low/mod census tracts near strong housing markets where business could be entices to locate. Job programs can be created through community service centers to be feeder programs.”

**What would you do differently?**

- “Keep it simple, not tiered systems, no match changes, simple and straight forward. It can get overwhelming for small communities with all this. If your change was made, how do you think it will positively impact outcomes?”
- “I would try giving workforce development funds directly to businesses so they can directly train potential employees in the skills they need. You would get more buy in from both employers to hire those they now know from training, ensure they are getting the right skills and trainees would hear directly from the employers what skills they need.”

**If your change was made, how do you think it will positively impact outcomes?**

- “I think you would see a lot more successful hires for people transitioning to a new career path and end up with more highly skilled employees.”

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To: Real Estate Department Partners  
From: Real Estate Department  
Date: February 15, 2016  
Re: **2016 Annual Action Plan**

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**Notice: RED-16-11**

Pursuant to 24 CFR part 91.115(a)(2), the State of Indiana wishes to encourage citizens to participate in the development of the State of Indiana Annual Action Plan for 2016. In accordance with this regulation, the State is providing the opportunity for citizens to comment on the 2016 Annual Action Plan draft report, which will be submitted to the US Department of Housing and Urban Development (HUD) on or before May 15, 2016.

The Action Plan defines the funding sources for the State of Indiana's four (4) major HUD-funded programs and provides communities a framework for defining comprehensive development planning. The FY 2016 Action Plan will set forth the method of distribution of funding for the following HUD-funded programs:

- State Community Development Block Grant (CDBG) Program
- Home Investment Partnership Program (HOME)
- Emergency Solutions Grant (ESG) Program
- Housing Opportunities for Persons with AIDS (HOPWA) Program

All members of the public are invited to review the draft Plan prior to submission February 15, 2016 through March 31 2016 during normal business hours of 8:30am to 5:00pm, Monday-Friday, at the Indiana Office of Community and Rural Affairs. A draft Plan will also be available on the IHCDA website ([www.in.gov/ihcda](http://www.in.gov/ihcda)) and the OCRA website ([www.in.gov/ocra](http://www.in.gov/ocra)).

Written comments are invited from February 15, 2016 through March 31, 2016, at the following address:

**2016 Annual Action Plan  
Indiana Office of Community and Rural Affairs  
One North Capitol – Suite 600  
Indianapolis, IN 46204-2027**

Comments may also be directed via e-mail to: [afoster@bbcresearch.com](mailto:afoster@bbcresearch.com).

Persons with disabilities will be provided with assistance respective to the contents of the Consolidated Plan. Interested citizens and parties who wish to receive a free copy of the Executive Summary of the FY 2016 Action Plan or have any other questions may contact the Indiana Office of Community and Rural Affairs at its toll free number 800.824.2476, or 317.233.3762, during normal business hours or via electronic mail at [coscott@ocra.in.gov](mailto:coscott@ocra.in.gov).



## Public Hearings for 2016 Annual Action Plan

The State of Indiana wishes to encourage citizens to participate in the development of the State of Indiana's 2016 Annual Action Plan. In accordance with this regulation, the State is providing the opportunity for citizens to comment on the [draft report](#), which will be submitted to the U.S. Department of Housing and Urban Development (HUD) on or before May 15, 2016. Public hearings will take place at five locations on Tuesday, March 22, 2016 from 4:00 pm – 6:00 pm.

### Indianapolis

Indiana State Fairgrounds  
Discovery Hall, Suite 201  
1202 East 38th Street  
Indianapolis, IN 46205

### Huntington

Purdue Extension Office  
Courthouse Annex, Suite 202  
354 North Jefferson Street  
Huntington, IN 46750

### Rensselaer

Purdue Extension Office  
2530 North McKinley Avenue Suite 1  
Rensselaer, IN 47978

### Scottsburg

Purdue Extension Office  
1 East McClain Ave., Ste. 30  
Scottsburg, IN 47170

### Vincennes

Purdue Extension Office  
4259 North Purdue Road  
Vincennes, IN 47591

Click [here](#) to view a draft of the 2016 Annual Action Plan.

All members of the public are invited to review the draft Plan prior to submission February 15, 2016 through March 31, 2016 during normal business hours of 8:30 am to 5:00 pm, Monday-Friday, at the Indiana Office of Community and Rural Affairs.

Written comments are invited from February 15, 2016 through March 31, 2016, at the following address:

**2016 Annual Action Plan**  
Indiana Office of Community and Rural Affairs  
One North Capitol – Suite 600  
Indianapolis, IN 46204-2027

Comments may also be directed via e-mail to: [afoster@bbcresearch.com](mailto:afoster@bbcresearch.com).

Persons with disabilities will be provided with assistance respective to the contents of the Consolidated Plan. Interested citizens and parties who wish to receive a free copy of the Executive Summary of the FY 2016 Action Plan or have any other questions may contact the Indiana Office of Community and Rural Affairs at its toll free number 800.824.2476, or 317.233.3762, during normal business hours or via electronic mail at [coscott@ocra.in.gov](mailto:coscott@ocra.in.gov).

**LEGAL NOTICE OF FILING OF  
MODIFICATION OF 2014 CONSOLIDATED PLAN METHOD OF DISTRIBUTION**

Notice is hereby given pursuant to IC 5-3-1-2(B) that the State of Indiana through the Office of Community & Rural Affairs (OCRA) will file a substantial amendment modification to the 2014 Consolidated Plan Method of Distribution (MOD) with the U.S. Department of Housing & Urban Development (HUD). The State is providing the opportunity for citizens to comment on the proposed modification, which will be submitted to the U.S. Department of Housing and Urban Development (HUD) and in effect on or after September 9<sup>th</sup>, 2016.

The amendment will create the following new activities:

- **570.201(e) Public Services**
- **570.203 Special Economic Development Activities**

The 2014 Amendment will affect the method of distribution of funding for the following HUD-funded programs:

- **Move remaining \$309,991.84 from 2010 Action Plan MOD to Stormwater Improvements**
- **Move remaining \$940,630.06 from 2011 Action Plan MOD to Stormwater Improvements**
- **Move \$500,000.00 from 2012 Community Focus Fund to new activity Special Economic Development Activities (570.203)**
- **Move \$160,000.00 from 2012 Community Focus Fund to new activity Public Services (570.201e)**
- **Move remaining \$1,475,243.13 2012 Action Plan MOD to Water Partnership/Wastewater Drinking Water Program**
- **Move remaining \$742,877.86 from 2013 Action Plan MOD to Water Partnership/Wastewater Drinking Water Program**
- **Move remaining \$940,709.00 from 2014 Action Plan MOD to Water Partnership/Wastewater Drinking Water Program**

A public hearing on these changes will be held in the 1<sup>st</sup> floor conference room at 1 North Capitol, Indianapolis IN 46204 on September 8<sup>th</sup>, 2016 at 6:00pm.

Written comments are invited Friday, August 5, 2016, through close of business Wednesday, September 7, 2016 at the following address:

**2014 MOD Amendment  
OCRA  
Aletha Dunston  
1 North Capitol, Suite 600  
Indianapolis, IN 46204 - 2027**

Persons with disabilities or non-English speaking persons who wish to attend and need assistance should contact OCRA at 1.800.824.2476 during normal business hours or via electronic mail at [adunston@ocra.in.gov](mailto:adunston@ocra.in.gov) not later than August 30, 2016. Every effort will be made to make reasonable accommodations for these persons.

PUBLIC NOTICE – PUBLISHED IN THE FOLLOWING PAPERS on or about 8/5/16  
 2014 Action Plan Amendment Public Notice

<p><b><i>The Chronicle-Tribune</i></b>                  Newspaper Services                  Attn: Rebecca Barr                  PO Box 128                  St. Joseph, MI 49805</p>	<p><b><i>The Corydon Democrat and Clarion News</i></b>                  O'BANNON PUBLISHING CO.,                  INC.                  301 N. Capitol Ave                  Corydon, IN 47112</p>	<p><b><i>Evansville Courier &amp; Press</i></b>                  Box 268                  Evansville, IN 47072</p>
<p><b><i>Gary Post Tribune</i></b>                  c/o tronc                  Tribune Publishing Company                  14839 Collections Center Dr.                  Chicago, IL 60693</p>	<p><b><i>Indianapolis Star</i></b>                  130 South Meridian Street                  Indianapolis, IN 46204</p>	<p><b><i>Journal &amp; Courier</i></b>                  823 Park East Boulevard, Ste. C                  Lafayette, IN 47905</p>
<p><b><i>The Journal-Gazette (and News-Sentinel)</i></b>                  600 West Main St.                  Ft. Wayne, IN 46802</p>	<p><b><i>The News and Tribune</i></b>                  221 Spring Street                  Jeffersonville, IN 47130</p>	<p><b><i>Palladium-Item</i></b>                  Box 308                  Richmond, IN 47375</p>
<p><b><i>The Republic</i></b>                  Legal Advertising                  333 2nd Street                  Columbus, IN 47201</p>	<p><b><i>The Salem Leader and The Salem Democrat</i></b>                  117-119 East Walnut Street,                  P.O. Box 506                  Salem, Indiana 47167</p>	<p><b><i>Scott County Journal and Chronicle</i></b>                  183 East McClain Ave.                  Scottsburg, IN 47170</p>
<p><b><i>South Bend Tribune</i></b>                  225 W. Colfax Ave.                  South Bend, IN 46614</p>	<p><b><i>The Star Press</i></b>                  P.O. Box 2408                  Muncie, IN 47307-0408</p>	<p><b><i>The Times</i></b>                  601 45th Ave.                  Munster, IN 46321</p>
<p><b><i>Tribune Star</i></b>                  Box 149                  Terre Haute, IN 47807</p>		

2016 Public Hearing

9/8/16

5:45 - 6 pm

Modification of 2014 Consolidated Plan Method of Distribution

NAME

ORGANIZATION

EMAIL

NO ATTENDEES BETWEEN 5:45 AND 6:25 PM