

Justice Reinvestment Advisory Council
Meeting Minutes
December 19, 2019

The Justice Reinvestment Advisory Council met at 251 N. Illinois Street at the Office of Judicial Administration on December 19, 2019. The Advisory Council met 1:30 p.m.-3:20 p.m.

1. **Members present.** The following members of the Justice Reinvestment Advisory Council were present: Jon Ferguson, proxy for the Commissioner of the Indiana Department of Correction; Bernice Corley, Executive Director of the Indiana Public Defender Council; Chris Naylor, Executive Director of the Indiana Prosecuting Attorneys Council; Devon McDonald, Executive Director of the Indiana Criminal Justice Institute; Adam McQueen, President of the Probation Officers Professional Association of Indiana; Ralph Watson, President of the Indiana Association of Community Corrections Act Counties; Rebecca Buhner, proxy for the Director of the Department of Mental Health and Addiction; Steve Luce, proxy for the President of the Indiana Sheriff's Association; Kirsten Haney, proxy for the State Budget Director; and Justin Forkner, Chief Administrative Officer of the Indiana Supreme Court and Advisory Council Chair.
2. **Guests present.** The following guests attended the meeting: Kristen Banschbach, Liz Darlage, Chris Blessinger, Sarah Schelle, and Dani Garrison from the Indiana Department of Correction; Troy Hatfield and CJ Miller from the Probation Officers Professional Association of Indiana; Steve McCaffrey of Mental Health America of Indiana; Derrick Mason of the Indiana Public Defender Commission; Natasha Pulley of the State Budget Agency; Lisa Thompson of Trial Court Technology; Kelli Jensen of the Division of Mental Health and Addiction; and Holly Blevins and Daniel Downs of Appriss Insights.
3. **Staff assistance.** Jenny Bauer, Angie Hensley, and Michelle Goodman provided staff assistance to the Advisory Council.
4. **Approval of minutes.** The minutes from the November 2019 meeting were unanimously approved
5. **Bail Reform and Pretrial Issues Report Update.** Mary Kay Hudson reported that IOCS submitted the Bail Reform and Pretrial Issues Report on December 2nd

to the General Assembly, the governor, and the chief justice. She reports that the report has findings and recommendations in 5 areas: state and local collaboration, data and evaluation, community and jail-based behavioral health interventions, training and technical assistance, and legal and evidence-based pretrial practices. Ms. Hudson distributed copies of the report and noted that an electronic version is available on the JRAC.

6. **Update on JRAC legislative proposal.** Mary Kay Hudson distributed a copy of proposed amendments to the JRAC statute and reported that Rep. Steuerwald agreed to sponsor the bill. She also reported that the EBDM State Policy Team requested additional amendments to the proposal, highlighted in yellow on the handout. The Advisory Council members discussed the requested amendments and agreed to the following: add "behavioral health treatment and recovery services", delete "pending" from (d), and delete new language in (l). Bernice Corley made a motion to approve the revised statutory proposal and Adam McQueen seconded the motion. The Advisory Council approved the motion unanimously. The Advisory Council members also discussed the addition of the Public Defender Commission to the JRAC membership. Derek Mason, staff attorney for the Public Defender Commission, stated that the commission will accept an appointment to JRAC and recently discussed the JRAC membership's lack of diversity. Bernice Corley made a motion to approve the addition of the Public Defender Commission to the JRAC membership and Chris Naylor seconded the motion. The Advisory Council members approved the motion unanimously. The members also discussed the logistics of adding new JRAC members and the possibility of creating workgroups.

7. Agency Updates

- a) **Indiana Department of Correction**—Jon Ferguson reported that Chris Blessinger is the new deputy commissioner of re-entry. Kristen Banschbach reported that DOC anticipates carryover funds from FY20 and is waiting on fiscal audits of invoices to get the final amount.
- b) **Indiana Criminal Justice Institute**—Devon McDonald reported that ICJI submitted its joint annual report with JRAC on December 1. He also reported that Byrne Justice Assistance Grant awards will come out on January 5.
- c) **Indiana Prosecuting Attorneys Council**—Chris Naylor reported that IPAC has a new assistant executive director and several other new staff members, including Dave Powell as senior counsel. He also reported that IPAC plans to facilitate another pretrial roundtable at the spring seminar

for prosecutors and plans to host Mark Carey and Mimi Carter on assessments and EBDM.

- d) **Indiana Public Defender Council**—Bernice Corley reported that IPDC plans to conduct sessions on meaningful first appearance at the April training for public defenders.
- e) **Indiana Sheriffs' Association**—Steve Luce reported that ISA is working with DOC's Aaron Garner and Barry Dunn to build a new statewide victim notification system and is putting out a request for proposals in March 2020. He also reported that ISA received a \$750,000 JAG grant for human resources assistance for small departments. ISA is also working with DMHA to expand medically assisted treatment in jails. The ISA winter conference is January 29-30 and will feature Beth Macy, author of *Dopesick*, as a speaker.
- f) **State Budget Agency**—Kirsten Haney reported that the State Budget Agency's updated economic outlook and revenue forecast comes out on December 20. SBA is also gearing up for 2020 legislative session.
- g) **Division of Mental Health and Addiction**—Rebecca Buhner reported that DMHA is partnering with FSSA to conduct audits on Recovery Works providers. She distributed a handout that highlighted November training events and client enrollment. She noted that enrollment is down because many communities do not have recovery residences. She also noted that the common trends from the audits are not understanding new policies, no connection to Medicaid, and recovery residence billing competency. The top services are recovery residency, individual skills training, substance use disorder group, individual mental health treatment, group skills training, and intensive outpatient treatment. The top counties by enrollment are Marion, Vanderburgh, Allen, Vigo, and Elkhart. Ms. Buhner also introduced Kelli Jensen as the new staff for Recovery Works, reminding the members that Recovery Works is funding and not a program. She also reported that DMHA is sending data to the Management and Performance Hub which is then accessed by Dr. Brad Ray. Ms. Buhner additionally highlighted the State Museum exhibit on the opioid crisis and the April 23 governor's conference.
- h) **Indiana Association of Community Corrections Act Counties**—Ralph Watson reported that Ward Byers is the new IACCAC president and Mr. Watson will act as proxy for Mr. Byers at JRAC meetings.
- i) **Probation Officers Professional Association of Indiana**—Adam McQueen did not make a report.
- j) **Office of Judicial Administration**—Mary Kay Hudson reported that IOCS is gearing up for Criminal Rule 26 implementation. Ninety-one counties

were represented at the October pretrial summit and there has been a lot of momentum and questions from the summit. Vigo County is launching their pretrial program on January 1. Ms. Hudson also reported that the Judicial Conference Board of Directors recently approved the pretrial certification rules, which will be a voluntary process similar to problem-solving court certification. IOCS is working with DMHA to award \$11M in Sequential Intercept Model grants to courts over two-year period. The grant funding is designated for assessment, referral, and treatment of substance use disorder. She also reported that IOCS is working with the EBDM Risk Reduction Workgroup on incentives and sanctions technical assistance and prosecutor diversion guidelines. She further reported that the Supreme Court has a line item appropriation for veterans treatment courts. The Advisory Council members agreed by consent to add the Office of Judicial Administration and Office of Court Services to section (d) of the JRAC statutory proposal, with the approval of Justin Forkner.

8. **Appriss Data Presentation**—Holly Blevins and Daniel Down from Appriss Insights demonstrated the new jail analytics prototype. She and Mr. Downs attended the Jail Overcrowding Task Force meetings and created the prototype in response to testimony at the meetings. The prototype includes a landing page and snapshots of jail data. The graphs show who is in jail, as well as why, how long, and how many by gender, ethnicity, and time. Eighty-three jails import data into local jail management systems and Appriss pulls data every fifteen minutes. Ms. Blevins welcomed feedback on this first attempt at a prototype, which resulted from conversations with IOCS, ISA, and IPAC.
9. **Other Business.** Mary Kay Hudson requested that members notify her if they receive inquiries from legislators related to the bail and pretrial report.
10. **Next Meeting Dates.** Mary Kay Hudson reported that the 2020 meeting dates are March 26, June 26, and September 25 at 1:30 p.m.

Respectfully submitted,

Jennifer Bauer
Office of Court Services