

**Justice Reinvestment Advisory Council**  
**Meeting Minutes**  
**October 25, 2018**

The Justice Reinvestment Advisory Council met at the Capital Center at 201 N. Illinois Street in Indianapolis, Indiana on October 25, 2018. The Advisory Council met 1:00 p.m.-3:00 p.m.

- 1. Members present.** The following members of the Justice Reinvestment Advisory Council were present: Kevin Moore, Director of the Division of Mental Health and Addiction; Julie Lanham, proxy for the Commissioner of the Indiana Department of Correction; Chris Naylor, proxy for the Executive Director of the Indiana Prosecuting Attorneys Council; Devon McDonald, proxy for the Executive Director of the Indiana Criminal Justice Institute; Adam McQueen, President of the Probation Officers Professional Association of Indiana; Tim Troyer, President of the Indiana Sheriffs Association; and Jane Seigel, Interim Chief Administrative Officer of the Indiana Supreme Court and Advisory Council Chair.
- 2. Guests present.** The following guests also attended the meeting: Dr. Brad Ray of the Indiana University Public Policy Institute; Kristen Banschbach, Liz Darlage, and Angie Estes from the Indiana Department of Correction; Troy Hatfield and CJ Miller from the Probation Officers Professional Association of Indiana; Angie Boarman and Rebecca Buhner from the Division of Mental Health and Addiction; Kenneth Mayfield from the State Budget Agency; Steven Creason from the Office of the Attorney General; Steve Luce from the Indiana Sheriffs Association; Lisa Thompson and Dave Williams from Trial Court Technology; Justin Forkner from the Indiana Office of Court Services; Rep. Greg Steuerwald from the Indiana House of Representatives; and Seth Hinshaw from the Indiana Senate.
- 3. Staff assistance.** Jennifer Bauer, Mary Kay Hudson, and Michelle Goodman provided staff assistance to the Advisory Council.
- 4. Approval of minutes.** The minutes from the August 13, 2018 meeting were unanimously approved.
- 5. Review of JRAC statute.** Jane Seigel announced that her retirement is effective October 26 and Justin Forkner will chair the council as the new chief administrative officer of the Office of Judicial Administration. Ms. Seigel stated that a review of the JRAC statute was in order as a reference for new members and the new chair. She distributed copies of IC 33-38-9.5 and highlighted JRAC's grant function and the review of local supervision. She recommended keeping the JRAC purpose and goals in mind with agenda items.

- 6. Stakeholder legislative proposals.** Ms. Seigel led the council members in a discussion of stakeholder legislative proposals. Rep. Steuerwald suggested a legislative amendment to give community corrections directors authority to deprive an individual of earned credit time. The Department of Correction and the Office of Attorney General will help Rep. Steuerwald with drafting a bill. Rep. Steuerwald also suggested a legislative amendment to give judges more discretion to send L6 offenders to DOC. Ms. Seigel created a workgroup to assist Rep. Steuerwald with drafting a bill. The workgroup members are Michelle Goodman, Troy Hatfield, Chris Naylor, Jenny Bauer, Kristin Banschbach, Jon Ferguson, Kenneth Mayfield, and CJ Miller. Ms. Seigel suggested that the workgroup look at flexibility and DOC population while working on the draft. Rep. Steuerwald also suggested a legislative amendment to allow longer probation terms for addictions services. The council members discussed IC 35-50-3-1, which authorizes a two-year probation sentence for misdemeanors when the court finds that the use or abuse of alcohol, drugs, or harmful substances contributed to the offense and the need for training on the statute. Based on the discussion, Rep. Steuerwald stated he would not pursue an amendment to the statute. Rep. Steuerwald requested information from JRAC that he can use to help him carry the bills. Additionally, Steve Luce reported that the Indiana Sheriffs Association met with legislators recently.
- 7. DOC update.** Kristen Banschbach reported that the Department of Correction's 1006 data collection has been slowed by late submissions from 40% of grant recipients. Jane Seigel suggested drafting a letter reminding 1006 grantees of the requirement to collect data and submit in a timely manner. The council members discussed non-compliance with the data reporting requirements and the possibility of that affecting future grant applications. Ms. Seigel also suggested revisiting this issue at the next JRAC meeting. Ms. Banschbach also reported that DOC is in the testing phase of IntelliGrants. The grant application is modeled after Ohio and will be ready to release in mid-November. Ms. Banschbach stated that DOC prefers a January release to allow for more testing of the new system, with applications due at the end of March. The council members agreed with the suggested time frame and requested a demonstration of the new system at the next meeting.
- 8. DMHA update.** Kevin Moore reported that Dr. Brad Ray of the Indiana University Public Policy Institute recently completed the phase two policy report on the Recovery Works program. Dr. Ray reported that referrals to Recovery Works have levelled off at 1,200 per month and the client demographics have remained the same. Dr. Ray also stated that opioids have passed alcohol as the substance of choice for Recovery Works participants and 19 years old is the average age of first use. The recidivism rates for participants at risk for one year were 6.6% (no previous incarceration) and 9.8% (previous incarceration), with recidivism measured as a return to DOC. The recidivism rates for participants

with two years at risk were 13% (no previous incarceration) and 20.9% (previous incarceration). Dr. Ray reported that return to county jail was also examined as a measure of recidivism. Recovery Works data on clients referred from Marion County was linked with data from the Marion County jail, showing a much higher recidivism rate (40%) when looking at jail incarceration one year following start in Recovery Works. He noted that one third of the returns to the Marion County jail were for just one day. Dr. Ray hopes to link to more data sets in the future to track mortality and prescription drugs. Kevin Moore reported that 2018 has been a banner year for the Recovery Works program. He stated that the number one expense is housing in recovery residence and a repeat investment is assessment. Angie Boarman distributed a summary of Recovery Works by the numbers and reported that total enrollment in Recovery works is at 35,000 participants, with 60% still receiving services. She also reported that 3,900 participants were enrolled in FY19 at the end of September and \$7.3M expended for services. The top five services for FY19 are recovery residence, individual skills training, group skills training, individual mental health treatment, and group substance use disorder counseling. The top five referring counties are: Marion, Vanderburgh, Allen, Vigo, and Elkhart.

9. **CJI/JRAC report.** Jane Seigel reported that the annual JRAC report is now prepared in conjunction with the Indiana Criminal Justice Institute. Jennifer Bauer reported that she met with CJI's research director and submitted requested information for the report. Devon McDonald reported that CJI has also received data from DOC and Trial Court Technology. Mr. McDonald stated that the report will be completed in late November for the December 1 due date. He will send the draft report to JRAC members for prompt feedback.
10. **Other business.** The JRAC members thanked Jane Seigel for her leadership of JRAC and wished her well in her retirement. The JRAC members also discussed a recent Vera Institute article on Indiana justice reform.

Respectfully submitted,

Jennifer Bauer  
Staff Attorney  
Indiana Office of Court Services