INDIANA DRINKING WATER AND WASTEWATER UTILITIES REGIONAL MEETINGS LEGISLATIVE REPORT FOR 2020

PREPARED BY: INDIANA FINANCE AUTHORITY
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EXECUTIVE SUMMARY

As required by IC 5-1.2-11.5-6 ("Act"), the Indiana Finance Authority ("IFA") submits to the Indiana General Assembly the data gathered from the State’s 2020 regional water planning meetings. This report fulfills the reporting requirement set forth in Section 6(e) of the Act.

In 2020, eleven regional water planning meetings were held throughout the State of Indiana. An average of fifty unique attendees submitted responses to survey questions during each meeting, for a total of 551 responses. A minimum of 325 utilities and municipalities were represented (with some municipal attendees representing multiple drinking water, storm water, and wastewater utilities).

Responses gathered from the participating municipalities and utilities indicated the following priorities for current and future regional water planning:

- Intra-utility participation should be maintained and strengthened
- Where regions are still being established, utilities prefer county-oriented organization, followed by watershed
- Highest priority topics for future meetings include economic development, supply and demand, regulatory compliance, and water quality.
INTRODUCTION

In 2018, the Indiana Legislative Council convened the Water Infrastructure Task Force (“Task Force”) to study drinking water and wastewater utility needs and best practices in Indiana. One recommendation of the Task Force was for the State to assist utilities with long term planning by establishing Water Infrastructure Study Areas for the purpose of studying supply and demand, drought preparedness, infrastructure needs, and opportunities for utility collaboration within a region.

As a result of these recommendations, the 2019 Indiana General Assembly enacted Senate Enrolled Act 4 (“SEA 4,” now Section 6 of IC 5-1.2-11.5, the “Act”). The Act requires the IFA to conduct regional meetings throughout the State to enable drinking water and wastewater utilities to work together to address long term planning needs. The Act also requires drinking water and wastewater utilities to report their participation in the meetings to the IFA.

For 2020, the IFA conducted (or participated in) a series of regional water planning meetings held throughout the State of Indiana. Objectives established by the Task Force and the Act (such as establishing regional boundaries, identifying utility priorities, evaluating topics of regional interest, promoting cooperation and mutual assistance, and discussing prudent management of water resources) set the framework for meeting agendas. The IFA also collaborated with local utilities to set specific agenda topics tailored to the needs and interests of the attendees.

To meet the reporting requirements, the IFA implemented a browser-based survey for utilities to record their attendance and participation. A blank copy of the survey form is included in Appendix A. These responses are then tracked and publicly displayed on the IFA Regional Planning Meeting website, allowing utilities and municipalities to confirm their participation prior to the release of the complete list in this bi-annual Report. The list of participating utilities

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1 Due to the outbreak of COVID-19, some meetings were held virtually.
2 https://www.in.gov/ifa/regional-planning-meetings/
is included in Appendix B. As required by the Act, this Report is required to be submitted to the Indiana General Assembly on November 1 of every odd-numbered calendar year.

**APPROACH**

Where possible, the IFA attempted to hold meetings during previously established utility events (e.g., Alliance of Indiana Rural Water and Indiana Section of the American Water Works Association meetings and conferences, etc.). This approach served to reduce utility travel and reporting requirements, increase participation, and minimize duplicative efforts. When regional meetings were held in conjunction with these events, advance copies of agendas and schedules were made available to utilities to allow for targeted participation. Continuing Education Credits, or “CEUs,” were also offered in conjunction with the regional meetings, often as part of a larger block of available CEUs. When the meetings were the only item on the agenda, IFA offered CEUs at no cost to utility participants.

During the regional meetings, utilities were asked to complete a real-time, online survey to record their responses and feedback. Surveys were made available via a web browser, and the IFA ensured that all participants had the availability to access and complete the survey. Survey questions included: contact information; which meeting was attended; type of organization being represented; regional boundary preferences; current regional water planning meetings participants and topics, and future regional water planning meeting participants and topics.
DISCUSSION OF RESULTS

For 2020, 551 unique responses were recorded from the eleven different regional meetings that were held. The first meeting was held in February 2020, and the last meeting of the calendar year was held in December; the IFA also held one additional regional water planning meeting in February of 2021 to allow utilities who had missed the earlier meetings to meet their reporting requirement for 2020.

Results: Demographics

The IFA asked meeting participants to identify themselves as either representing a utility (as required by the Act) or non-utility. Participants representing a utility could record their attendance for any combination of drinking-, storm-, or wastewater. Non-utility participants were also asked to identify the type of organization they were representing. Of the respondents who completed the survey, 87% represented at least one utility, with drinking water utilities being the most frequently represented.

Figure 1: Utility Participation
Of those survey participants who were not utilities, more than half were engineering/consultants, with the remainder representing a variety of organizational entities.

**Figure 2: Non-utility Participation**

![Non-utility Responses](image)

**Results: Regional Boundaries**

The first question asked of respondents was their preference for how regional water planning group boundaries would be set; the predominant response was by county.

**Figure 3: Regional Water Planning Boundary Preferences**

![Boundaries: number of votes](image)

Based on these preferences, an initial proposal for Indiana’s Water Planning Regions is presented below as Figure 4:
FIGURE 4: Map of Proposed Water Planning Regions
Results: Current Regional Meetings

Survey participants were also asked to identify who they viewed as their current planning partners, and which planning topics are the most discussed. Currently, other utilities are the most reported planning partners, and the most-discussed topic for regional meetings has been economic development.

Figure 5: Current Regional Water Planning

![Current Planning Partners: number of responses](image1)

![Current Planning Topics: number of responses](image2)
**Results: Future Regional Meetings**

The survey also asked participants who future planning partners should be, and which topics are the most important to address for future meetings. While other utilities were still viewed as the most important planning partners, survey responses indicate that supply/demand was the most critical topic for future meetings (with three other topics-- water quality, economic development, and regulatory compliance-- viewed as nearly equal secondary topics).

**Figure 6: Future Regional Water Planning**

![Graph showing future planning partners and topics](image_url)
ESTABLISHING NEW REGIONAL PLANNING GROUPS

At the start of 2020, only two utility groups (Central and Southeastern) had fully established into specific regions. As new regions continue to form, some utility groups may need to adjust topic priorities to address logistical concerns (e.g., when and where to meet, how to organize themselves, who will lead, etc.). The IFA can assist in these transition efforts (e.g., securing meeting locations, sending out invites, running registration, providing CEUs) until the regions are more fully established. The IFA expects to finalize the map of the regions in 2022. The IFA also expects utility participation will increase as each of the regions become fully established.
CONCLUSION
Regional water planning meetings for 2020 were attended by predominantly utility representatives, with drinking water utilities having the largest representation, followed by wastewater utilities.

Of the options presented for establishing regional boundaries, the most-preferred boundary type was county-based, followed by watershed. This stated preference aligns with the two regions that have already been formed by utility groups. Consequently, a map of the proposed state’s water planning regions was included in this report.

Survey responses indicated that utilities would like to maintain and strengthen intra-utility relationships, and that the topics of economic development, supply & demand, regulatory compliance, and water quality are the most critical for upcoming regional water planning.
APPENDIX A: 2020 REGIONAL MEETING SURVEY

2020 IN Regional Meetings

Contact Information

Contact Info
First Name*: _________________________________________________
Last Name*: __________________
Title: _________________________________________________
Email Address*: _________________________________________________
Phone Number*: _________________________________________________
Please add my email address to the IFA Regional Meeting contact list
( ) Yes
( ) No

IFA Meeting Attendance

Which IFA Regional Planning meeting are you attending?*
[ ] ______________________________

Name of town/city/county represented*: _________________________________

What type of utility do you represent?*
[ ] drinking water
[ ] storm water
[ ] waste water
Utility Identification Number - PWSID: _________________________________
Utility Identification Number - NPDES: _________________________________
Regional Boundaries

1) In your opinion, what is the best to divide up the state into regions for water planning?  
Check all that apply.

[ ] County
[ ] Populated Areas
[ ] Water source
[ ] Water use
[ ] Watershed
[ ] Other - Write In: ________________________________

________________________________________

Current Regional Planning

2) If you currently participate in regional planning, who/what other groups currently participate with you?  
Check all that apply

[ ] County Surveyors
[ ] Elected officials
[ ] Economic development/Chamber of Commerce
[ ] Farmers/agricultural groups
[ ] Neighboring utilities
[ ] Planning groups
[ ] Soil and Water Conservation Districts
[ ] State/Federal officials (IDEM, DNR, USGS, FEMA, etc.)
[ ] Watershed groups
[ ] Other - Write In: ________________________________

3) If you currently participate in regional meetings, what topics are discussed?  
Check all that apply.

[ ] Economic development
[ ] Employment (recruitment, retention, etc.)
[ ] Flooding
Future Regional Planning

4) Who/what groups should be invited to participate in future regional planning that may not currently participate?
Check all that apply.
[ ] County Surveyors
[ ] Economic development/Chamber of Commerce
[ ] Elected officials
[ ] Farmers/agricultural groups
[ ] Neighboring utilities
[ ] Planning groups
[ ] Soil and Water Conservation Districts
[ ] State/Federal officials (IDEM, DNR, USGS, FEMA, etc.)
[ ] Watershed groups
[ ] Other - Write In: ________________________________

5) What topics should be discussed at future regional planning meetings?
Check all that apply.
[ ] Economic development
[ ] Employment (recruitment, retention, etc.)
[ ] Flooding
[ ] Irrigation (agricultural & residential usage)
[ ] Mutual aid agreements
[ ] Regulatory compliance
[ ] Supply/demand (population growth, drought planning, etc.)
[ ] Water quality (PFAS, algal blooms, fluvial erosion, etc.)
[ ] Other - Write In: ________________________________

________________________________________

Thank You!
APPENDIX B: LIST OF UTILITIES THAT PARTICIPATED IN IFA REGIONAL MEETINGS

2020 reporting timeframe is January 2020 – February 2021

<table>
<thead>
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Haubstadt, Town of Utilities
Highland Water Works
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Ireland Utilities
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Romney Regional Sewer District
Rossville, Town of Utilities
Rural Membership Water Corporation
Santa Claus Utilities
Schererville, Town of Water Department
Seelyville Water
Sellersburg Water
Shamrock Lakes WWTP
Shoals, Town of Utilities
Silver Creek Water Corporation
South Bend, City of Utilities
South Harrison Water
South Henry Regional Waste District
South Whitley, Town of Utilities
Southern Monroe Water Authority
Southwestern Bartholomew Water Corporation
Speedway Utilities
Spencer, Town of Utilities
Spencerville SWD
Spurgeon Water
St. Anthony Water Utilities, Inc.
St. Bernice Utilities
St. Joe, Town of Utilities
St. John, Town of Utilities
St. Joseph County RWSD
St. Paul Water
Stilesville, Town of Utilities
Sullivan Utilities
Sullivan-Vigo Rural Water Corporation
Swayzee Utilities
Syracuse, Town of Utilities
Tell City Utilities
Terre Haute Wastewater Utility
Thorntown Utilities
Tipton Water
Topeka, Town of Utilities
Trafalgar, Town of Utilities
Tri-County Conservancy District
Tri-Lakes Regional Sewer District
Tri-Township Water Corporation
Turkey Creek RSD
Twin Lakes RSD
Universal Water Co.
Valleym Rural Utility Co.
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Van Buren Utilities
Veedersburg, Town of Utilities
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Vernon, Town of Utilities
Versailles, Town of Utilities
Vincennes Water Utilities
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Warren, Town of Utilities
Warsaw, City of Utilities
Washington Township Water Authority
Washington, City of Utilities
Watson Water
Wells County RSD
West Central Conservancy District
West Central Schools (Francesville, IN)
West Lafayette Utilities
West Lakes RSD
West Terre Haute Waste Water
Western Wayne RSD
Westport Utilities
Whiteland, Town of Utilities
Whitestown, Town of Utilities
Williamsport, Town of Utilities
Winchester WWTP
Wolcottville Utilities
Zionsville Wastewater Department