~ Special Edition to Honor Kyle Hendrix ~

Loren Kyle Hendrix would have celebrated his 59th birthday on January 19 this year but for his tragic passing last Fall. This issue of the Brownfields Bulletin, dedicated to projects with which Kyle was involved, is one way we are honoring a special colleague and friend whose unexpected death has left a big hole in the heart of the Indiana Brownfields Program.

A 1985 Purdue University graduate, Kyle started his career in earnest at the Indiana Department of Environmental Management (IDEM) in the Leaking Underground Storage Program, from which he was selected in the late 1990s to join a small team to implement a new U.S. EPA initiative called Brownfields. Initially, Kyle’s theatrical talents served him well performing outreach that was much needed at the time. In time, he developed other talents as the Brownfields Program grew and we all grew to respect and admire Kyle, personally and professionally.

Kyle was a dedicated public servant and environmentalist whose work crossed local, state, federal, public and private sectors, leading to many successful brownfield redevelopments across the State and, more importantly, fruitful relationships. We are collectively grateful for having worked with Kyle. His intelligence, compassion, kindness, composure, humor, and generosity will always be remembered.
Welcome to the first issue of Brownfields Bulletin!

The Indiana Department of Environmental Management’s newest quarterly newsletter includes reports on the trends of brownfields issues, legislative updates and progress about the exciting brownfields initiative, not only in Indiana, but across the country. Special editions of the newsletter may be published to keep you abreast of important legislative issues and the state loan and grant programs.

How does IDEM define a brownfields site? It’s an abandoned, inactive, under-used, tax delinquent, industrial or commercial property on which expansion or redevelopment is complicated due to actual or perceived environmental contamination.

IDEM encourages Indiana communities to use brownfields properties. They can be as large as an urban manufacturing facility and as small as a rural abandoned gas station. Redeveloping them not only cleans up and improves our air, land and water, but it yields economic benefits by returning property to the tax rolls and creating jobs. At the same time, using brownfields reduces urban sprawl, preserving farmland and undeveloped green fields.

In 1993, IDEM began establishing the state brownfields program in support of the U.S. Environmental Protection Agency’s national brownfields initiative. With a $150,000 federal grant, IDEM’s Office of Environmental Response conducts brownfields environmental assessments at no charge to local Indiana government.

We have assisted 17 counties with 26 sites, and encourage more communities to take advantage of this program. Our goal is to identify and mitigate environmental issues that impede the economic growth of Indiana communities, resulting in improved environmental and economic health for Indiana’s citizens.

The brownfields team consists of staff from IDEM’s site investigation and leaking underground storage tank sections as well as a community relations specialist and an administrative assistant. The team has legal support from IDEM’s Office of Legal Counsel. The brownfields program is divided into three key areas: technical assistance, financial assistance, and education and outreach activities.

Additionally, with our nationally recognized Voluntary Remediation Program, established in 1993, Indiana has a great tool for addressing many environmental liability issues. Property owners that successfully go through this program have been cited as having achieved the whole community’s goals.

Front page of the first Brownfields Bulletin: Kyle Hendrix featured as one of the founding members of the then Brownfields Team.
Below are recopied site photos of this monumental success story (excerpted from the Indiana Brownfields Bulletin, Winter 2021) which Kyle is credited as having taken during visits to the redevelopment which happens to be located near his neighborhood. The Garage Food Hall at the Bottleworks District was, therefore, a fitting place at which staff gathered prior to Kyle’s Celebration of Life last October.

Bottleworks District Development Progresses Despite Pandemic

Bottleworks District Development, Indianapolis: preserved Coca-Cola art-deco style building exterior now

Bottleworks District Development, Indianapolis: hotel entrance

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Below are summaries of several success stories with which Kyle was involved, Sherman Park and Circle City Industrial Complex (CCIC), featured in the Indiana Brownfields Bulletin, Winter 2017 (pages 5 and 9, respectively).

The Near East Area Renewal (NEAR), nonprofit development group, was awarded a U.S. Environmental Protection Agency (U.S. EPA) Area-Wide Planning Grant (AWPG) that facilitated an 18 to 24-month public input and deliberation process to determine possible and prioritized reuses of Sherman Park, a 50-acre brownfield site which is a former RCA plant. The U.S. EPA AWPG was an opportunity for the community, in partnership with the City of Indianapolis Department of Metropolitan Development (DMD), to dream its future, develop a workable plan, and move the plan toward reality. NEAR lead the planning process which involved a series of meetings and public gatherings. In coordination with the site Project Manager, Tracy Concannon, Kyle Hendrix participated in this series of planning meetings which ran from approximately January 2017 through August 2018.

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Another east-side Indianapolis success, the former Schwitzer-Cummings factory has been redeveloped into the mixed-use **Circle City Industrial Complex or CCIC**. The CCIC ties into the newly extended Pogue’s Run Trail, the Cultural Trail, and the Monon Trail, providing great access to this burgeoning destination. Kyle Hendrix, as the Project Manager, was known to make occasional “site visits” to the CCIC Centerpoint Brewing Company to check on the status of redevelopment.

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The CCIC has undergone some changes over the past several years. Industrial space located on the north end of the site formerly housed the not-for-profit RecycleForce that will be relocating its headquarters to the Sherman Park site. RecycleForce, which received a U.S. EPA Brownfields 2020 Environmental Workforce Development and Job Training Grant, is a 501(c)3 social enterprise delivering comprehensive and innovative recycling services in support of workforce training, development and job placement for formerly incarcerated men and women transitioning back to society. This success story was featured in the Indiana Brownfields Bulletin, Summer 2020 (pages 3 & 4).
More of Kyle’s site highlights are summarized below.

BP Ellis Site Becomes a Gateway to the City of Jeffersonville

The City of Jeffersonville’s March 31, 2011 U.S. EPA Revolving Loan Fund (RLF) loan of $602,863 from the Indiana Brownfields Program (Program) and March 31, 2014 No Further Action (NFA) Letter from the Program documented closure of environmental conditions on the former BP Ellis Site following the loan-funded petroleum remediation and quarterly groundwater sampling/monitoring activities. The total disbursed loan included the following funding mix: $24,753 RLF, $578,110 American Recovery and Reinvestment Act RLF, and $47,211 State Revolving Fund Loan Program.

This RLF loan site is highlighted in our Indiana Brownfields Bulletin, Summer 2011 issue linked at: Former BP Ellis, Jeffersonville (page 4). The redeveloped Site now includes a grassy pocket park with sidewalk and trees and a “Welcome to Jeffersonville” sign.

Former Verma Site at NewPorte Landing in La Porte Progresses

A significant brownfield redevelopment is underway at the former Verma Site in La Porte, Indiana. This Site, which received U.S. EPA funding from the Program in 2021 in the form of a $500,000 Revolving Loan Fund (RLF) subgrant for the City, is part of long-standing, large NewPorte Landing redevelopment project. Field work is completed, a Remedial Closure Report has been received by the Program, and a requested Site Status Letter is being drafted.

The 14.3-acre, vacant project area is located at US HWY 35 & SR 39 (a.k.a. 408 Truesdell Avenue) in the City of La Porte in LaPorte County. It is situated between Truesdale Avenue on the southeast, Pine Lake Avenue on the southwest and Hoelocker Drive/Clear Lake on the northeast. The Site is a portion of the former Allis Chalmers manufacturing complex and consists of the former manufacturing building foundations and overgrown vegetation. In an initial stage of the redevelopment, a medical office building was constructed over the south-southwest portion in 2020.

Historical review indicates that this irregular-shaped Site parcel was used for the manufacture of oil-pull

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tractors, office furniture, and electric heaters from 1912 until the early 2000’s. Other portions included a drum storage area and staging/material storage areas.

While Advanced Rumely/Allis Chalmers (Allis Chalmers) farm implements manufacturing facility operations ceased in 1983, Allis Chalmers retained the property until 1986 when it was sold to the Verma family; Allis Chalmers filed for bankruptcy on January 26, 1987. Verma manufactured office furniture and electric baseboard/space heaters at the Site under the names of Erincraft and ElectraTek; Erincraft was administratively dissolved on July 31, 1989. In 1993, the Verma property was an attractive nuisance with homeless persons and others occupying the unsecured post-industrial building. With increased frequency over the years, City of La Porte police and fire responded to calls for assistance at the Site for fires and personal injuries, creating a hardship for the City police and fire departments. Verma was unresponsive to City requests for assistance addressing the issue. Frustration with the situation drove the creation of the City’s code enforcement department in 1996, whose first task was to bring the Verma parcel into compliance. Verma evaded code enforcement by a host of measures. In 2005, the City began eminent domain proceedings.

On December 20, 2006, the City obtained an “Order Confirming Transfer of the Real Estate” which vested ownership of the Site in the City of LaPorte. An Agreed Judgment was finally ordered on May 27, 2008, settling the condemnation action filed by the City against the Vermas and ordering that the City had fee simple title to the Site.

Several environmental, subsurface investigations have been conducted at the Site project area from 1995 through 2016 that have discovered historical contamination on and off-Site. The large (approximate 0.6-acre area) Site soil stockpile contains a mixture of soil and foundry sand that exhibits various concentrations primarily of heavy metals, as well as polychlorinated biphenyls (PCBs), polycyclic aromatic hydrocarbon (PAHs), and volatile organic compounds (VOCs).

The RLF-funded activities will address the historical hazardous substances impacts to on-Site soil. Remediation will facilitate anticipated mixed-use commercial redevelopment, as well as possible recreational trails and residential use.

Flaherty & Collins, a developer, has proposed a contemporary, multi-family residential development on the Site called “The Strand” as part of the larger NewPorte Landing development which includes the Site and adjacent parcels. The Strand would consist of 200 luxury apartments in a mix of studio, one- and two-bedroom units, along with other amenities.
Other site successes are showcased below thanks to Kyle’s public service.

The excerpts and web links below are from the Indiana Brownfields Program Success Stories web page https://www.in.gov/ifa/brownfields/success-stories/, which is in the process of being revamped utilizing ArcGIS StoryMaps.

IPS Building, Westmont, Indianapolis
… this redevelopment project is bordered to the northwest by the former Big Four Metals Inc. (Big Four Metals), a lead acid reclamation and metals recycling facility that operated from 1988 through 1997 – a brownfield site for which a May 11, 2016, BFPP Comfort Letter and Environmental Restrictive Covenant (ERC) were issued by the Program and which became the Tinker House redevelopment, housing Provider Coffee and Hotel Tango Distillery operations. [More information can be found on the Tinker House web site at: https://tinkerhouseevents.com/the-space/].

Former Tinker House located in the Martindale-Brightwood neighborhood. The building was constructed in the late 1880s-1890s and originally occupied by the Bank Furniture Company. In the 1920s, the Wiegel Cabinet Company occupied the building. As the building was situated along the original Monon Railroad, lumber was easily transportable from the tracks to the building. In the 1990s, the building was used as a warehouse as seen in the slide.

Photo credit: City of Indianapolis, Department of Metropolitan Development, Indiana Historical Society
Former Tinker House located in the Martindale-Brightwood neighborhood. Originally constructed in the late 1880s-1890s, this warehouse was home of the Bank Furniture Co. and later used as the Paper and Rag warehouse in the 1920s through the 1950s. As of 2019, the warehouse has been renovated and serves a number of purposes such as housing Tinker Coffee Roasters, a coffeehouse named Provider, and an event venue.
Photo credit: City of Indianapolis, Department of Metropolitan Development, Indiana Historical Society
**Site Successes – Continued from Page 10**

* * Keep Indianapolis Beautiful Headquarters, Indianapolis (KIBI) *

*Former Ertel Manufacturing, Indianapolis (Ertel)*
  - Former Ertel Manufacturing Project Receives Indiana Governor's Award for Environmental Excellence
  - "Brownfields Program Spouting Progress" This article highlighting the Indiana Brownfields Program and the Former Ertel Manufacturing site redevelopment first appeared in the Indiana Chamber of Commerce’s BizVoice® magazine.

8 stray dogs were captured and 17 puppies were rescued by Kyle at the Former Ertel site and ultimately adopted

*Note: This redevelopment incorporated sustainable redevelopment practices (e.g., reuse of existing site structures/infrastructure, new construction of LEED-certified “green” buildings, recycling/repurposing of demolition materials, use of renewable energy sources, connection of the site to existing modes of transportation).
Save the Date!

Offered every two years, the next Brownfields Training Conference previously scheduled to be held in Oklahoma City, Oklahoma, in September 2021 is rescheduled for August 16-19, 2022. Given the uncertainties of the current Coronavirus (COVID-19) pandemic, this change of plans is to help ensure a safe learning environment. For more details, please check out https://brownfields2021.org/.

Save the date and save some time to reconnect with your Brownfield colleagues! We hope to see you at the next Brownfields Training Conference in Oklahoma City this year.
Brownfield Resources (That Kyle Would Recommend)

✓ **Community Actions that Drive Brownfields Redevelopment** guide (2019) includes specific actions that a community can take to prepare a brownfield site for cleanup and reuse and make it attractive for public or private investment. This U.S. EPA guide outlines concrete actions communities can take to address these challenges. Through the three case studies described in the guide, it is shown that attracting public or private investment for the reuse of brownfield properties can bring economic and social benefits to communities, in addition to improving environmental conditions. The guide provides details of the five steps for successful brownfield redevelopment:

1. Lead with stakeholder involvement that empowers the local community to become redevelopment champions.
2. Create a site reuse vision that is exciting and realistic.
3. Remove barriers to brownfield redevelopment (i.e., expediting zoning and permitting approvals).
4. Engage developers and end-users.
5. Complete site preparations and close the deal. The guide also discusses opportunities for obtaining brownfield grants and technical assistance.

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Creating Equitable, Healthy, and Sustainable Communities: Strategies for Advancing Smart Growth, Environmental Justice, and Equitable Development (2013) discusses land use and community design strategies that community-based organizations, local and regional decision-makers, developers, and other stakeholders can use to build healthy, sustainable, and inclusive neighborhoods.

Climate Smart Brownfields (pdf) (06/2021, EPA 560-F-21-002) is a manual for considering climate issues at brownfield sites. This is considered an excellent resource for communities that want to consider climate change as they assess, clean up, and redevelop brownfield sites. The manual provides guidance on best practices for climate change mitigation, adaption, and resilience at all stages of brownfields work, from planning to redevelopment. It also includes case studies and links to additional resources that communities can use as they develop brownfields project plans.

Ralph Waldo Emerson, American essayist, whose words below were thoughtfully gifted by Kyle to a staff member to help encourage and support during challenging work times.

Finish every day and be done with it. You have done what you could. Some blunders and absurdities no doubt crept in; forget them as soon as you can. Tomorrow is a new day; begin it well and serenely and with too high a spirit to be burdened with your old nonsense. This day is all that is good and fair. It is too dear, with its hopes and invitations, to waste a moment on yesterdays.

-Ralph Waldo Emerson
Below are links to Kyle’s last outreach collaboration on the Program’s Comfort Letter process.

Free E101 Training Webinar: Don't worry, I have it under CONTROL - Let's talk about Institutional Controls and Comfort letters

https://www.in.gov/idem/ctap/environmental-education-for-regulated-entities-e101/

Staff from the Indiana Department of Environmental Management (IDEM) and Indiana Finance Authority (IFA) discuss Institutional Controls and Comfort Letters.

- Institutional Controls
  - James Walsdorf, Environmental Manager 2, Institutional Controls Program, Office of Land Quality, Indiana Department of Environmental Management
  - Getting Comfortable with Comfort Letters [PDF]
    - Michele Oertel, Federal Funding and Community Relations Coordinator, Indiana Brownfields Program, Indiana Finance Authority
  - IDEM’s Compliance and Technical Assistance Program [PDF]
    - Tracy Barnes, Senior Environmental Manager, Compliance and Technical Assistance Program, Office of Program Support, Indiana Department of Environmental Management
  - Presentation Recording [YouTube]
**CALENDAR OF EVENTS**

For up-to-date information about events relevant to brownfield redevelopment, please visit the Indiana Brownfields Program Web site: www.brownfields.IN.gov.

**February 14-15, 2022**
WEBINAR: Council of Development Finance Agencies (CDFA) **Intro Bond Finance Course**  
12:00 PM – 5:00 PM Eastern  
This provides an in-depth look at governmental and qualified private activity bonds, with a focus on industrial development bonds (IDBs), 501(c)(3) non-profit bonds, exempt facility bonds, and other special bond programs authorized by the federal government.  
[Register Now](http://www.brownfields.IN.gov).

**February 16-17, 2022**
WEBINAR: CDFA **Advanced Bond Finance WebCourse**  
12:00 PM – 5:00 PM Eastern  
This is designed for professionals who already have an understanding of tax-exempt financing and seek detailed instruction on complex financing techniques. Expert speakers will explore topics including the application of financial derivatives, advance refundings, investing bond proceeds, and how to spot arbitrage issues.  
[Register Now](http://www.brownfields.IN.gov).

**March 15, 2022**
WEBINAR: Interstate Technology Regulatory Council (ITRC) **Sustainable Resilient Remediation (SRR)**  
1:00 PM – 3:15 PM Eastern  
For more information, check out: [https://clu-in.org/training/#Sustainable_Resilient_Remediation_(SRR)_20220315](https://clu-in.org/training/#Sustainable_Resilient_Remediation_(SRR)_20220315).  

**March 22, 2022**  
**Indiana OCRA CDBG Round 1 Opens (includes Blight Clearance Program)**  
Note that dates/plans could change. The applicant must be a local unit of government and comply with other requirements.  
For more information, check out [https://www.in.gov/ocra/cdbg/](https://www.in.gov/ocra/cdbg/).  

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March 28-29, 2022
WEBINAR: CDFA Intro Revolving Loan Fund WebCourse
12:00 PM – 5:00 PM Eastern
This offers an in-depth look at RLF program development, implementation, and management. This course demonstrates how an RLF program can complement your economic development strategy, encourage investment, and assist traditionally underserved businesses. During this course, attendees learn the essential elements needed to operate a successful RLF program and discuss programs making a difference in communities throughout the country.
Register Now

March 30-31, 2022
WEBINAR: CDFA Advanced Revolving Loan Fund Course
12:00 PM – 5:00 PM Eastern
This builds on CDFA’s Intro RLF Course by providing in-depth instruction on loan underwriting and portfolio management. Topics discussed during this course include analyzing borrower documents, performing financial analysis, and making loan decisions based on the mission and lending criteria of your RLF. In addition, attendees will learn principles for analyzing loan performance, balancing portfolio risk through borrower and industry diversity, and smartly managing RLF proceeds to create new lending programs. Given the advanced curriculum for this course, it is expected that attendees will already have some basic education about how revolving loan funds operate and have previously participated in underwriting loans.
Register Now

April 14, 2022
DEADLINE: Indiana OCRA CDBG Quarter 2 Planning Applications
Note that dates/plans could change. The applicant must be a local unit of government and comply with other requirements.
For more information, check out https://www.in.gov/ocra/cdbg/.

April 25-26, 2022
WEBINAR: CDFA Intro Tax Increment Finance WebCourse
12:00 PM – 5:00 PM Eastern
This offers an in-depth look at the guiding principles and appropriate application of TIF. Topics discussed include the basics of TIF, negotiating and structuring TIF deals, understanding various financing structures, and combining TIF with different capital sources. Several case studies examples from active TIF deals will be presented with explanations for how the community was proactively engaged in the process.
Register Now

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April 27-28, 2022  
WEBINAR: CDFA Advanced Tax Increment Finance WebCourse  
12:00 PM – 5:00 PM Eastern  
This builds upon curriculum from the Intro Tax Increment Finance Course by focusing more concretely on structuring the deal and developing short- and long-term policies. Attendees will also learn about performance monitoring, feasibility analysis, and using TIF in conjunction with other development finance tools.  
Register Now

April 29, 2022  
DEADLINE: Indiana OCRA CDBG Round 1 Proposals (includes Blight Clearance Program)  
Note that dates/plans could change. The applicant must be a local unit of government and comply with other requirements. For more information, check out https://www.in.gov/ocra/cdbg/.

June 15, 2022  
Indiana OCRA CDBG Quarter 3 Planning Applications Open  
Note that dates/plans could change. The applicant must be a local unit of government and comply with other requirements.  
For more information, check out https://www.in.gov/ocra/cdbg/.

June 27-28, 2022  
WEBINAR: CDFA Intro Infrastructure Finance WebCourse  
12:00 PM – 5:00 PM Eastern  
This will help communities understand the fundamental concepts behind infrastructure projects with a focus on raising capital (e.g., federal and state grants and loans, bonds, tax increment financing, tax credits, revolving loan funds, opportunity zones, etc.) to achieve local and regional needs. In addition, this webcourse will explore the cutting-edge structures and approaches being deployed to accelerate new investment in America’s 21st-century infrastructure.  
Register Now

June 29-30, 2022  
WEBINAR: CDFA Intro Public-Private Partnership (P3) Finance WebCourse  
12:00 PM – 5:00 PM Eastern  
This examines this emerging development finance model with a focus on how development finance agencies can adopt P3 principles to address a variety of projects. This course will cover basic P3 concepts, key players involved in transactions, asset valuation, contract negotiation, risk assessment, revenue stream development, and feasibility analysis. In addition, several P3 projects from across the country will be presented, and P3 experts will analyze the successful elements in each deal.  
Register Now
July 1, 2022
DEADLINE: Indiana OCRA CDBG Round 1 Applications (includes Blight Clearance Program)
Note that dates/plans could change. The applicant must be a local unit of government and comply with other requirements.
For more information, check out https://www.in.gov/ocra/cdbg/.

August 16-19, 2022 – New Date!
National Brownfields Training Conference
U.S. EPA and the International City/County Management Association (ICMA), as conference co-sponsors, are committed to ensuring the conference provides the safest and most effective networking and learning environment possible, and so the previously scheduled December 2021 conference has been rescheduled for August 16-19, 2022. The conference will still be held in Oklahoma City, Oklahoma. Offered every two years, this conference is considered the largest gathering of stakeholders focused on cleaning up and reusing formerly utilized commercial and industrial properties.

Click here to learn more

Disclaimer
Mention of non-Indiana Finance Authority (IFA) Web site links and documents does not constitute an IFA endorsement of their contents, only an acknowledgement that they exist and may be relevant to our brownfield redevelopment stakeholders.
Resources Roundtable

Modeled after successful resource roundtable sessions at U.S. EPA-funded Technical Assistance to Brownfields (TAB) State workshops, and the “Redevelopment Rodeo” at past U.S. EPA Brownfields conferences, Kansas State University (KSU) TAB is providing this opportunity to communities within its service area of U.S. EPA Regions 5, 6, 7 & 8. Indiana is within Region 5.

KSU TAB anticipates selecting one community per State in each region to present its brownfields project to a custom-tailored panel of experts. Experts will contribute a breadth of capabilities across the brownfields redevelopment spectrum including real estate redevelopment, brownfield funding, leveraging and finance, and technical/regulatory environmental issues configured for each Region. The Resources Roundtable is an opportunity for communities to gain project momentum with project-specific recommended approaches which will be targeted to identifying pitfalls and hidden opportunities as well as providing our industry’s best technical know-how.

Schedule for the 2022 Resources Roundtable

- January 21: Call for projects and Intake Form available on the KSU TAB website at https://www.ksutab.org/
- February 25: Applications Due from Communities
- March 8: Communities selected for the Roundtable: additional information will be requested
- March 25: Deadline for additional information
- April 4: Community information provided to Expert Panelists
- April 11: TAB meeting with Expert Panelists
- Weeks of April 18 and 25: Roundtables will take place

Kyle had a diverse network of business colleagues and friends, and often they were one in the same. Kyle embodied the interdisciplinary nature of brownfields work and is missed greatly in the Indianapolis and broader community. May part of his legacy be that of service to the public and may he rest in peace.
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The Indiana Brownfields Program offers educational, financial, legal, and technical assistance and works in partnership with the U.S. Environmental Protection Agency and other stakeholders to assist Indiana communities in making productive use of brownfield properties.