

STATE OF INDIANA
DEPARTMENT OF ENVIRONMENTAL MANAGEMENT
PUBLIC NOTICE NO: 20260713 – IN0001759– D
DATE OF NOTICE: July 13, 2026
DATE RESPONSE DUE: August 12, 2026

The Office of Water Quality proposes the following DRAFT NPDES PERMIT:

MINOR – MODIFICATION:

Indiana Kentucky Electric Corporation, Permit No. IN0001759, JEFFERSON COUNTY, 1335 Clifty Hollow Road, Madison, IN. The facility is a coal fired steam electric generating facility that utilizes six generating units with a combined generating capacity of 1304 MW. The Indiana-Kentucky Electric Corporation (IKEC) is requesting the NPDES permit for Clifty Creek Station be modified to include an applicability date of December 31, 2034 (i.e. the new “no later than” date), for the effluent limitations applicable to FGD wastewater, bottom ash (BA) transport water, and combustion residual leachate (CRL). IDEM agrees to modify the permit to include an applicability date of December 31, 2034, for the effluent limitations applicable to FGD wastewater, bottom ash (BA) transport water, and combustion residual leachate (CRL). Permit Manager: Heidi Etter, 317/233-4903, hetter@idem.in.gov. Posted online at <https://www.in.gov/idem/public-notices/>.

PROCEDURES TO FILE A RESPONSE

You are hereby notified of the availability of a 30-day public comment period regarding the referenced draft permit, in accordance with 327 IAC 5-3-9. The application and draft permit documents are available for inspection at IDEM, Office of Water Quality, Indiana Government Center North, 100 N. Senate Ave, Indianapolis, IN 46204 from 9:00 a.m. until 4:00 p.m., Monday thru Friday, (copies 10¢ per page). The Draft Permit is posted online on the above-referenced IDEM public notice web page. A courtesy copy has also been sent via email to the local County Health Department. Please tell others whom you think would be interested in this matter. For more information about public participation including your rights & responsibilities, please see <https://www.in.gov/idem/public-notices/>. You may want to consult our online Citizens’ Guide to IDEM: [Indiana Department of Environmental Management: Citizens’ Guide to IDEM](#).

Comments: The proposed decision to issue a permit is tentative. Interested persons are invited to submit written comments on the draft permit. All comments must be delivered to IDEM or postmarked no later than the Response Due Date noted to be considered in the decision to issue a final permit. Deliver or mail all requests or comments to the attention of the Permit Manager at the above address.

To Request a Public Hearing: Any person may request a public hearing. A written request must be submitted to the above address on or before the Response Due Date. The written request shall include: the name and address of the person making the request, the interest of the person making the request, persons represented by the person making the request, the reason for the request and the issues proposed for consideration at the hearing. The Department will determine whether to hold a public hearing based upon the comments and the rationale for the request. Public Notice of such a hearing will be posted on IDEM’s web page for public notices and notifications will also be sent to those persons submitting comments and/or on the mailing list at least 30 days prior to the hearing.



INDIANA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT

100 N. Senate Avenue • Indianapolis, IN 46204
(800) 451-6027 • (317) 232-8603 • Fax (317) 233-6647 • www.idem.IN.gov

Mike Braun
Governor

Clint Woods
Commissioner

July 13, 2026

VIA ELECTRONIC MAIL

Mr. Brian Hornsby, Plant Manager
Ohio Valley Electric Corporation
3932 U.S. Rte. 23
P.O. Box 468
Piketon, OH 45661

Dear Mr. Hornsby:

Re: NPDES Permit No. IN0001759
Draft Permit Modification
Indiana-Kentucky Electric Corporation –
Clifty Creek Station
Madison, IN – Jefferson County

Your request for a permit modification has been reviewed and processed in accordance with rules adopted under 327 IAC 5. Enclosed is a copy of the draft permit modification.

Pursuant to IC 13-15-5-1, IDEM will publish the draft permit document online at <https://www.in.gov/idem/public-notices/>. Additional information on public participation can be found in the "Citizens' Guide to IDEM", available at <https://www.in.gov/idem/resources/citizens-guide-to-idem/>. A 30-day comment period is available to solicit input from interested parties, including the public.

Please review this draft permit modification and associated documents carefully to become familiar with the proposed terms and conditions. Comments concerning the draft permit modification should be submitted in accordance with the procedure outlined in the enclosed public notice form. We suggest that you meet with us to discuss major concerns or objections you may have with the draft permit modification.

Questions concerning this draft permit modification may be addressed to Heidi Etter of my staff, at 317/233-4903 or hetter@idem.in.gov.

Sincerely,

Richard Hamblin, Chief
Industrial NPDES Permits Section
Office of Water Quality

Enclosures

cc: Chief, Permits Section, U.S. EPA, Region 5
Jefferson County Health Department
Gabriel Coriell, IKEC
Baylee Stark, IKEC
Kayla Williams, IDEM
Stacey Cochran (stacey@orsanco.org)

Visit on.IN.gov/survey or scan the QR code to provide feedback.

We appreciate your input!



STATE OF INDIANA
DEPARTMENT OF ENVIRONMENTAL MANAGEMENT
AMENDED AUTHORIZATION TO DISCHARGE UNDER THE
NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM

In compliance with the provisions of the Federal Water Pollution Control Act, as amended, (33 U.S.C. 1251 et seq., the "Clean Water Act" or "CWA"), and IDEM's permitting authority under IC 13-15,

INDIANA-KENTUCKY ELECTRIC CORPORATION
CLIFTY CREEK STATION

is authorized to discharge from a steam electric generating station located at 1335 Clifty Hollow Road, Madison, Indiana, to receiving waters identified as the Ohio River, Clifty Creek, and unnamed tributaries to Clifty Creek in accordance with effluent limitations, monitoring requirements, and other conditions set forth in Parts I, II, III, and IV hereof.

The permit, as issued on November 29, 2022 is hereby amended, as contained herein. The amended provisions shall become effective _____. All terms and conditions of the permit not modified at this time remain in effect. Further, any existing condition or term affected by the amendments will remain in effect until the amended provisions become effective. This permit may be revoked for the nonpayment of applicable fees in accordance with IC 13-18-20.

This permit and the authorization to discharge, as amended, shall expire at midnight November 30, 2027. In order to receive authorization to discharge beyond the date of expiration, the permittee shall submit such information and forms as are required by the Indiana Department of Environmental Management no later than 180 days prior to the date of expiration.

Issued on _____ for the Indiana Department
of Environmental Management.

Jerry Dittmer, Chief
Permits Branch
Office of Water Quality

- [8] The Stormwater Monitoring and Non-Numeric Effluent Limits and the Stormwater Pollution Prevention Plan (SWPPP) requirements can be found in Part I.D. and I.E. of this permit.
- [9] The permittee shall have up to six (6) months from the effective date of this permit to begin collecting samples via '24-Hr. Composite'. Samples shall be collected via 'Grab' until that time.
- [10] Per the 2024 Steam Electric Supplemental ELG Rule, there shall be zero-liquid discharge of combustion residual leachate wastewater as soon as possible but no later than December 31, 2034.

[7] Samples shall be taken once at any time during each of the four annual quarters:

- (A) January-February-March;
- (B) April-May-June;
- (C) July-August-September; and
- (D) October-November-December.

For quarterly monitoring, in the first quarter for example, the permittee may conduct sampling within the month of January, February or March. The result from this reporting timeframe shall be reported on the March DMR, regardless of which of the months within the quarter the sample was taken.

[8] Summer limitations apply from May 1 through November 30. Winter limitations apply from December 1 through April 30.

[9] The permittee shall post a permanent marker on the stream bank at each outfall discharging directly to the Ohio River as follows.

- (1) The marker shall consist of, at a minimum, of the name of the establishment to which the permit was issued, the permit number, and the outfall number. The information shall be printed in letters not less than two inches in height.
- (2) The marker shall be a minimum of 2 feet by 2 feet and shall be a minimum of 3 feet above ground level.

[10] The Stormwater Monitoring and Non-Numeric Effluent Limits and the Stormwater Pollution Prevention Plan (SWPPP) requirements can be found in Part I.D. and I.E. of this permit.

[11] There shall be no discharge of bottom ash transport wastewater generated after December 31, 2023, except for bottom ash purge, which is limited to a maximum of 10% of the system volume purged on a 30-day rolling average for the plant. Per the 2024 Steam Electric Supplemental ELG Rule, there shall be zero-liquid discharge of bottom ash transport wastewater, including purge water, as soon as possible but no later than December 31, 2034.

[12] Metal cleaning wastewater is prohibited from being discharged.

[13] See Part I.F. of this permit for whole effluent toxicity testing requirements.

[14] The TSS and oil & grease limits must be reevaluated during the next permit renewal. If the permittee wants TSS and/or oil & grease allocations for unregulated wastestreams, the following must be submitted with the next permit renewal application:

- (a) Average flow rates for each regulated, unregulated and dilution wastestream before combining with a wastestream of a different category (regulated, unregulated and dilution),
- (b) Beginning at least 24 months prior to the next permit renewal application due date, collect analytical data at least 1 x Month for the parameter contributed by each unregulated wastestream prior to combining with a wastestream of a different category for which the permittee wants an allocation, and
- (c) Analytical data for the parameter for each wastestream which discharges directly to a treatment system treating combined wastestreams shall be collected prior to entering the treatment system and at the discharge from the treatment system.

The permittee should submit a sampling plan to IDEM for review and approval prior to initiating the monitoring described above.

- [15] The permittee shall have up to six (6) months from the effective date of this permit to begin collecting samples via '24-Hr. Composite'. Samples shall be collected via 'Grab' until that time.
- [16] Per the 2024 Steam Electric Supplemental ELG Rule, there shall be zero-liquid discharge of combustion residual leachate wastewater as soon as possible but no later than December 31, 2034.
- [17] Bottom Ash Purge Water Requirements can be found in Part III.D. of the permit. All bottom ash purge water flows shall be measured using a valid flow monitor.
- [18] The permittee shall report the maximum 30-day rolling average purge volume during the monitoring period. The 30-day rolling average volume shall be calculated as the average of the measured daily values from the most recent 30-day period.

permittee must report the individual minimum and the individual maximum pH value of any sample during the month on the Monthly Monitoring Report form.

- [3] The following EPA approved test methods and associated LODs and LOQs are to be used in the analysis of the effluent samples. Alternative methods may be used if first approved by IDEM and EPA, if applicable.

<u>Parameter</u>	<u>Test Method</u>	<u>LOD</u>	<u>LOQ</u>
Mercury	1631E	0.2 ng/l	0.5 ng/l
Arsenic	3113 B-2004	1 µg/l	3.2 µg/l
Arsenic	200.9, Rev. 2.2 (1994)	0.5 µg/l	1.6 µg/l
Arsenic	200.8, Rev. 5.4 (1994)	0.4 µg/l	1.3 µg/l
Selenium	3113 B-2004 or 3114 B-2009	2 µg/l	6.4 µg/l
Selenium	200.8, Rev. 5.4 (1994)	2.1 µg/l	6.7 µg/l
Selenium	200.9, Rev. 2.2 (1994)	0.6 µg/l	1.9 µg/l

Case-Specific LOD/LOQ

The permittee may determine and use a case-specific LOD or LOQ using the analytical method specified above, or any other analytical method which is approved by the Commissioner, and EPA if applicable, prior to use. The LOD shall be derived by the procedure specified for method detection limits contained in 40 CFR Part 136, Appendix B, and the LOQ shall be set equal to 3.18 times the LOD. Other methods may be used if first approved by the Commissioner.

- [4] Final effluent limitations for arsenic, selenium, mercury, and nitrate+nitrite as N become effective December 31, 2025. Per the 2024 Steam Electric Supplemental ELG Rule, there shall be zero-liquid discharge of these pollutants as soon as possible but no later than December 31, 2034.
- [5] Mercury monitoring shall be conducted 6 X Annually in the months of February, April, June, August, October, and December of each year.
- [6] The permittee shall have up to six (6) months from the effective date of this permit to begin collecting samples via '24-Hr. Composite'. Samples shall be collected via 'Grab' until that time.



**National Pollutant Discharge Elimination System
Fact Sheet for
Indiana-Kentucky Electric Corporation
Clifty Creek Station
Draft modification: July 2026
Final modification: TBD**

Indiana Department of Environmental Management

100 North Senate Avenue
Indianapolis, Indiana 46204
(317) 232-8603
Toll Free (800) 451-6027
www.idem.IN.gov

Permittee:	Indiana-Kentucky Electric Corporation P.O. Box 468 Piketon, OH 45661
Existing Permit Information:	Permit Number: IN0001759 Expiration Date: November 30, 2027
Facility Contact:	Brian Hornsby, Plant Manager (812) 265-8701, bhornsby@ovec.com
Facility Location:	1335 Clifty Hollow Road Madison, IN 47250 Jefferson County
Receiving Stream:	Ohio River Clifty Creek Unnamed Tributaries to Clifty Creek
GLI/Non-GLI:	Non-GLI
Proposed Permit Action:	Modify
Date Application Received:	March 19, 2026
Source Category	NPDES Major – Industrial
Permit Writer:	Heidi Etter (317) 233-4903, hetter@idem.in.gov

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1.0 INTRODUCTION

The Indiana Department of Environmental Management (IDEM) received a request from Indiana-Kentucky Electric Corporation – Clifty Creek Station (IKEC) on March 19, 2026, to modify National Pollutant Discharge Elimination System (NPDES) Permit [IN0001759]. The current five-year permit was issued with an effective date of November 29, 2022, in accordance with 327 IAC 5-2-6(a). A correction for typographical errors in the permit was subsequently issued on August 8, 2023. The permit was subsequently modified on July 11, 2024, and June 10, 2025.

The Federal Water Pollution Control Act (more commonly known as the Clean Water Act), as amended, (Title 33 of the United States Code (U.S.C.) Section 1251 et seq.), requires an NPDES permit for the discharge of pollutants into surface waters. Furthermore, Indiana law requires a permit to control or limit the discharge of any contaminants into state waters or into a publicly owned treatment works. This proposed permit action by IDEM complies with and implements these federal and state requirements.

In accordance with Title 40 of the Code of Federal Regulations (CFR) Sections 124.8 and 124.56, as well as Title 327 of the Indiana Administrative Code (IAC) Article 5-3-8, a Fact Sheet is required for certain NPDES permits. This document fulfills the requirements established in these regulations. This Fact Sheet was prepared in order to document the factors considered in the development of NPDES Permit effluent limitations. The technical basis for the Fact Sheet may consist of evaluations of promulgated effluent guidelines, existing effluent quality, receiving water conditions, Indiana water quality standards-based wasteload allocations, and other information available to IDEM. Decisions to award variances to Water Quality Standards or promulgated effluent guidelines are justified in the Fact Sheet where necessary. This Fact Sheet also identifies the modified pages of the permit as issued on November 29, 2022.

2.0 FACILITY DESCRIPTION

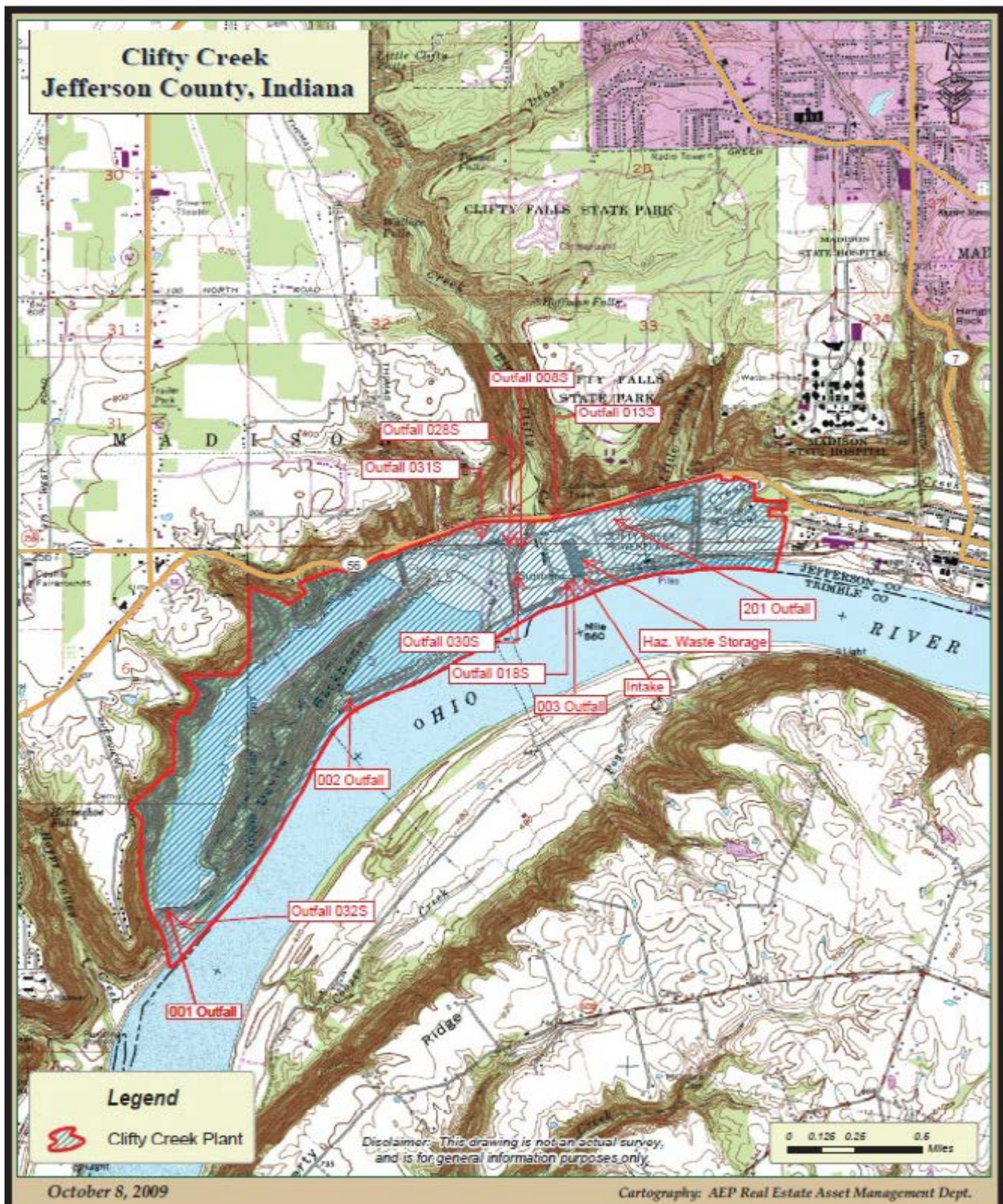
2.1 General

Indiana-Kentucky Electric Corporation – Clifty Creek Station is classified under Standard Industrial Classification (SIC) Code 4911 – Electric Services.

The Clifty Creek Station is a coal-fired steam electric generating facility that utilizes six generating units with a combined generating capacity of 1304 MW. All six units utilize a once-through cooling system. The majority of water usage at the facility is non-contact cooling water with the remainder of the water being primarily used for FGD make-up water and bottom ash processing. The source water for the facility is obtained from the Ohio River via an intake structure.

A map showing the location of the facility has been included as Figure 1.

Figure 1: Facility Location/Site Map



1335 Clifty Hollow Road
Madison, IN – Jefferson County

2.2 Outfall Locations

Outfall 001	Latitude: 38° 42' 55" Longitude: -85° 26' 51"
Internal Outfall 201	Latitude: 38° 44' 27" Longitude: -85° 24' 57"
Outfall 002	Latitude: 38° 43' 47" Longitude: -85° 26' 05"
Outfall 003	Latitude: 38° 44' 12" Longitude: -85° 25' 13"
Outfall 008S	Latitude: 38° 44' 20" Longitude: -85° 25' 25"
Outfall 013S	Latitude: 38° 44' 21" Longitude: -85° 25' 23"
Outfall 018S	Latitude: 38° 44' 09" Longitude: -85° 25' 16"
Outfall 028S	Latitude: 38° 44' 18" Longitude: -85° 25' 37"
Outfall 030S	Latitude: 38° 44' 13" Longitude: -85° 25' 27"
Outfall 031S	Latitude: 38° 44' 17" Longitude: -85° 25' 41"
Outfall 032S	Latitude: 38° 43' 27" Longitude: -85° 26' 57"

3.0 PERMIT MODIFICATION

3.1 Modification Request

The Indiana-Kentucky Electric Corporation (IKEC) is requesting the NPDES permit for Clifty Creek Station be modified to include an applicability date of December 31, 2034 (i.e. the new “no later than” date), for the effluent limitations applicable to FGD wastewater, bottom ash (BA) transport water, and combustion residual leachate (CRL). The new “no later than date” is promulgated in the “Supplemental Effluent Limitations Guidelines and Standards for the Steam Electric Power Generating Point Source Category – Deadline Extensions Rule” (90 FR 61328), published in the Federal Register on December 31, 2025.

The 2024 Supplemental Effluent Limitations Guidelines (ELG) Rule established significantly more stringent standards than those required under the 2020 ELG Rule, including zero-liquid discharge (ZLD) requirements for FGD wastewater, BA transport water, and CRL. The 2024 ELG Rule also imposed new numeric effluent limitations for mercury and arsenic in unmanaged CRL and new requirements related to legacy wastewater discharges from surface impoundments during their closure.

IKEC initiated a holistic evaluation to determine what will be required to meet the 2024 ELG Rule (as well as other recent USEPA rulemakings). Based on evaluations conducted with a third-party engineering firm, technologies capable of achieving ZLD performance at the scale required for Clifty Creek Station are not yet commercially available. Further, no single vendor can currently provide a complete, performance-guaranteed ZLD system, and estimated costs for available partial systems are orders of magnitude higher than those anticipated by EPA in the 2024 rulemaking.

IKEC has been consistently working towards compliance with the 2020 ELG requirements, including installing and operating a bioreactor and ultrafiltration system for FGD wastewater by December 31, 2025. However, achieving compliance with the new ZLD-based standards will require extensive planning and significant modifications to various plant systems and operations, including the transition of the boiler slag handling system from a high-recycle to a closed-loop configuration and the installation of a viable ZLD technology package once commercially available.

Extending the applicability date for BA transport water, FGD wastewater, and CRL to December 31, 2034, consistent with the requirements of the new 2025 Supplemental ELG Deadline Extensions Rule, will allow additional time for IKEC to continue to assess compliance options and engineer, procure, install and optimize any systems necessary to comply with the new final effluent limitations at the Clifty Creek Station.

IKEC has prepared a revised ELG ZLD compliance milestone schedule (Attachment A) outlining the planning, design, permitting, construction, and commissioning steps extending through late 2034, that supports the need for IDEM to grant IKEC the time provided by USEPA in the 2025 Supplemental ELG Deadline Extensions Rule.

3.2 IDEM's Proposed Modification

IDEM agrees to modify the permit to include an applicability date of December 31, 2034, for the effluent limitations applicable to FGD wastewater, bottom ash (BA) transport water, and combustion residual leachate (CRL).

The December 31, 2034 "no later than" applicability date is included in the permit in accordance with 40 CFR 423.13(g)(4)(i)(A) for FGD wastewater, 40 CFR 423.13(k)(4)(i) for BA transport water, and 40 CFR 423.13(l)(1)(i)(A) for CRL.

The following changes have been made to the permit to address the deadline extension:

- Page 4 of the Permit, Part I.A.1, Footnote [10] – The zero-liquid discharge of combustion residual leachate applicability date was changed from December 31, 2029, to December 31, 2034.
- Page 7 of the Permit, Part I.A.2, Footnote [11] – The zero-liquid discharge of BA transport water applicability date was changed from December 31, 2029, to December 31, 2034.
- Page 8 of the Permit, Part I.A.2, Footnote [16] – The zero-liquid discharge of combustion residual leachate applicability date was changed from December 31, 2029, to December 31, 2034.
- Page 15 of the Permit, Part I.A.4, Footnote [4] – The zero-liquid discharge of FGD wastewater applicability date was changed from December 31, 2029, to December 31, 2034.

3.3 Antibacksliding

Indiana's prohibitions on backsliding under 327 IAC 5-2-10(a)(11) are applicable to BPJ case-by-case technology-based effluent limitations, when proposed to be increased based on subsequently promulgated effluent guidelines under Section 304(b) of the CWA, and limitations based on Indiana water quality standards or treatment standards (327 IAC 5-10). Prohibitions on other types of backsliding (e.g., backsliding from limitations derived from effluent guidelines, from existing case-by-case limitations to new case-by-case limitations, and from conditions such as monitoring requirements that are not effluent limitations) are covered under federal regulation at 40 CFR 122.44(l)(1).

Under 327 IAC 5-2-10(a)(11), unless an exception under 327 IAC 5-2-10(a)(11)(B) applies, a permit may not be renewed, reissued or modified to contain effluent limitations that are less stringent than the comparable effluent limitations in the previous permit. For effluent limitations based on Indiana water quality or treatment standards, less stringent effluent limitations may also be allowed if they are in compliance with Section 303(d)(4) of the CWA. Under 40 CFR 122.44(l)(1), a permit may not be renewed or reissued to contain less stringent interim effluent limitations, standards or conditions than the final effluent limitations, standards or conditions in the previous permit unless the circumstances on which the previous permit was based have materially and substantially changed since the time the permit was issued and would constitute cause for permit modification or revocation and reissuance under 40 CFR 122.62.

None of the limits included in this permit are less stringent than the comparable effluent limitations in the previous permit, therefore, backsliding is not an issue in accordance with 327 IAC 5-2-10(a)(11) and 40 CFR 122.44(l)(1).

3.4 Antidegradation

Indiana's Antidegradation Standards and Implementation procedures are outlined in 327 IAC 2-1.3. The antidegradation standards established by 327 IAC 2-1.3-3 apply to all surface waters of the state. The permittee is prohibited from undertaking any deliberate action that would result in

a new or increased discharge of a bioaccumulative chemical of concern (BCC) or a new or increased permit limit for a regulated pollutant that is not a BCC unless information is submitted to the commissioner demonstrating that the proposed new or increased discharge will not cause a significant lowering of water quality, or an antidegradation demonstration submitted and approved in accordance 327 IAC 2-1.3-5 and 2-1.3-6.

The NPDES permit does not propose to establish a new or increased loading of a regulated pollutant; therefore, the Antidegradation Implementation Procedures in 327 IAC 2-1.3-5 and 2-1.3-6 do not apply to the permitted discharge.

3.5 Spill Response and Reporting Requirement

Reporting requirements associated with the Spill Reporting, Containment, and Response requirements of 327 IAC 2-6.1 are included in Part II.B.2.(d), Part II.B.3.(c), and Part II.C.3. of the NPDES permit. Spills from the permitted facility meeting the definition of a spill under 327 IAC 2-6.1-4(15), the applicability requirements of 327 IAC 2-6.1-1, and the Reportable Spills requirements of 327 IAC 2-6.1-5 (other than those meeting an exclusion under 327 IAC 2-6.1-3 or the criteria outlined below) are subject to the Reporting Responsibilities of 327 IAC 2-6.1-7.

It should be noted that the reporting requirements of 327 IAC 2-6.1 do not apply to those discharges or exceedances that are under the jurisdiction of an applicable permit when the substance in question is covered by the permit and death or acute injury or illness to animals or humans does not occur. In order for a discharge or exceedance to be under the jurisdiction of this NPDES permit, the substance in question (a) must have been discharged in the normal course of operation from an outfall listed in this permit, and (b) must have been discharged from an outfall for which the permittee has authorization to discharge that substance.

3.6 Permit Processing/Public Comment

Pursuant to IC 13-15-5-1, IDEM will publish the draft permit document online at <https://www.in.gov/idem/public-notice/>. Additional information on public participation can be found in the "Citizens' Guide to IDEM", available at <https://www.in.gov/idem/resources/citizens-guide-to-idem/>. A 30-day comment period is available to solicit input from interested parties, including the public.

ATTACHMENT A

Clifty Creek Station ELG ZLD Tentative Schedule

ZLD Program Milestone Schedule

