

STATE OF INDIANA
DEPARTMENT OF ENVIRONMENTAL MANAGEMENT
PUBLIC NOTICE NO 20260123 – IN0022934– D
DATE OF NOTICE: January 23, 2026
DATE RESPONSE DUE: February 23, 2026

The Office of Water Quality proposes the following DRAFT NPDES PERMIT:

Major Modification:

City of Frankfort WWTP, Permit IN0022934, CLINTON COUNTY, 45 West County Road 100 North, Frankfort, IN. This major municipal wastewater treatment plant has an average design flow of 9.0 million gallons daily of treated sanitary, industrial and combined sewer wastewater into Prairie Creek via Outfall 001. Outfall 001 is located at Latitude: 40° 18' 01" N, Longitude: 86° 30' 22" W. Sludge at the facility is land-applied. The permittee requests a permit modification to remove effluent limitations for copper and modify the sampling frequency to quarterly monitoring. Permit Manager: Jordan Kasuboski at 317-542-2539 or ikasubos@idem.in.gov. Posted online at <https://www.in.gov/idem/public-notices/>.

PROCEDURES TO FILE A RESPONSE

You are hereby notified of the availability of a 30-day public comment period regarding the referenced draft permit, in accordance with IC 13-15-5-1. The application and draft permit documents are available for inspection at IDEM, Office of Water Quality, Indiana Government Center North - Room 1255, 100 N. Senate Ave, Indianapolis, IN 46204 from 9:00 a.m. until 4:00 p.m., Monday thru Friday, (copies 10¢ per page). The Draft Permit is posted online on the above-referenced IDEM public notice web page. A courtesy copy has also been sent via email to the local County Health Department. Please tell others whom you think would be interested in this matter. For more information about public participation including your rights & responsibilities, please see <https://www.in.gov/idem/public-notices/>. You may want to consult our online Citizens' Guide to IDEM: <https://www.in.gov/idem/resources/citizens-guide-to-idem/>.

Comments: The proposed decision to issue a permit is tentative. Interested persons are invited to submit written comments on the draft permit. All comments must be delivered to IDEM or postmarked no later than the Response Due Date noted to be considered in the decision to issue a final permit. Deliver or mail all requests or comments to the attention of the Permit Manager at the above address. **To Request a Public Hearing:** Any person may request a public hearing. A written request must be submitted to the above address on or before the Response Due Date. The written request shall include: the name and address of the person making the request, the interest of the person making the request, persons represented by the person making the request, the reason for the request and the issues proposed for consideration at the hearing. The Department will determine whether to hold a public hearing based upon the comments and the rationale for the request. Public Notice of such a hearing will be posted on IDEM's web site for public notices and notification will also be sent out to those persons submitting comments and/or on the mailing list at least 30 days prior to the hearing.



INDIANA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT

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(800) 451-6027 • (317) 232-8603 • Fax (317) 233-6647 • www.idem.IN.gov

Mike Braun
Governor

Clint Woods
Commissioner

VIA ELECTRONIC MAIL

January 23, 2026

The Honorable Judith Sheets, Mayor
City of Frankfort
301 East Clinton Street
Frankfort, Indiana 46041

Dear Mayor Sheets:

Re: Draft Modification of NPDES Permit
No. IN0022934 for the City of Frankfort
Wastewater Treatment Plant
Clinton County

Your request for permit modification, submitted on November 17, 2025, has been reviewed and processed in accordance with rules adopted under 327 IAC 5. Enclosed is the draft modification of NPDES Permit No. IN0022934 which applies to the discharge from the City of Frankfort Wastewater Treatment Plant (WWTP). The enclosed Pages 1, 6-8, 15, and 25-26 of 57 are intended to replace the corresponding pages in the facility's current permit.

Pursuant to IC 13-15-5-1, IDEM will publish the draft permit document online at <https://www.in.gov/idem/public-notices/>. Additional information on public participation can be found in the "Citizens' Guide to IDEM", available at <https://www.in.gov/idem/resources/citizens-guide-to-idem/>. A 30-day comment period is available in order to solicit input from interested parties, including the general public.

Please review this document carefully and become familiar with the proposed terms and conditions. Comments concerning the draft permit should be submitted in accordance with the procedure outlined in the enclosed public notice form. If you have any questions concerning this modification, please contact Jordan Kasuboski at 317/542-2539 or jkasubos@idem.IN.gov.

Sincerely,

-For-

Leigh Voss, Chief
Municipal NPDES Permits Section
Office of Water Quality

Enclosures

cc: Patrick J. Whitaker, Superintendent



STATE OF INDIANA
DEPARTMENT OF ENVIRONMENTAL MANAGEMENT
AMENDED AUTHORIZATION TO DISCHARGE UNDER THE
NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM

In compliance with the provisions of the Federal Water Pollution Control Act, as amended, (33 U.S.C. 1251 et seq., the "Clean Water Act") or (CWA), and IDEMs authority under IC 13-5, the Indiana Department of Environmental Management (IDEM) is issuing this permit to the

CITY OF FRANKFORT

hereinafter referred to as "the permittee." The permittee owns and/or operates the **City of Frankfort Wastewater Treatment Plant**, a major municipal wastewater treatment plant located at 45 West County Road 100 North, Frankfort, Indiana, Clinton County. The permittee is hereby authorized to discharge from the outfalls identified in Part I of this permit to receiving waters named Prairie Creek in accordance with the effluent limitations, monitoring requirements, and other conditions set forth in the permit. The permittee is also authorized to discharge from a Wet Weather Treatment Facility (WWTF) Outfall (002) listed in Attachment A of this permit, to receiving waters named Prairie Creek in accordance with the effluent limitations, monitoring requirements, and other conditions set forth in this permit. This permit may be revoked for the nonpayment of applicable fees in accordance with IC 13-18-20.

The permit, as issued on April 11, 2025 is hereby amended as contained herein. The amended provisions shall become effective on _____. All terms and conditions of the permit not modified at this time remain in effect. Further, any existing condition or term affected by the modifications will remain in effect until the modified provisions become effective.

This permit and authorization to discharge, as amended, shall expire at midnight, April 30, 2030. In order to receive authorization to discharge beyond the date of expiration, the permittee shall submit such information and forms as are required by the Indiana Department of Environmental Management no later than 180 days prior to the date of expiration.

Issued on _____ for the Indiana Department of Environmental Management.

Jerry Dittmer, Chief
Permits Branch
Office of Water Quality

a. chronically toxic to, or be carcinogenic, mutagenic, or teratogenic to humans, animals, aquatic life, or plants.

3. Additional Discharge Limitations and Monitoring Requirements

Beginning on the effective date of the permit, the effluent from Outfall 001 shall be limited and monitored by the permittee as follows:

TABLE 3

Parameter	Quality or Concentration			Monitoring Requirements	
	Monthly Average	Daily Maximum	Units	Measurement Frequency	Sample Type
Cadmium [1]	----	Report	mg/l	Quarterly	24 Hr. Comp.
Chromium [1]	----	Report	mg/l	Quarterly	24 Hr. Comp.
Copper [1]	----	Report	mg/l	Quarterly	24 Hr. Comp.
Lead [1]	----	Report	mg/l	Quarterly	24 Hr. Comp.
Nickel [1]	----	Report	mg/l	Quarterly	24 Hr. Comp.
Zinc [1]	----	Report	mg/l	Quarterly	24 Hr. Comp.

NOTE: For measurement frequencies less than once per month, the permittee shall report the result from the monitoring period on the Discharge Monitoring Report (DMR) for the final month of the reporting timeframe, beginning with January of each year. For example, for quarterly monitoring, the permittee may conduct sampling within the month of January, February or March. The result from this reporting timeframe shall be reported on the March DMR, regardless of which of the months within the quarter the sample was taken.

[1] The permittee shall measure and report this parameter as Total Recoverable Metal. Cyanide shall be reported as Free Cyanide. Concentrations less than the Limit of Quantitation (LOQ) and greater than or equal to the Limit of Detection (LOD) shall be reported by the permittee on the discharge monitoring report forms as the actual measured value. Concentrations less than the limit of detection shall be reported on the discharge monitoring report forms as less than the value of the limit of detection. For example, if a substance is not detected and the LOD is 0.1 mg/l, report the value as < 0.1 mg/l.

The following EPA test methods and/or Standard Methods and associated LODs and LOQs are recommended for use in the analysis of the effluent samples. Alternative 40 CFR 136 approved methods may be used provided the LOQ is less than the monthly average and/or daily maximum effluent limitations.

The permittee may determine a case-specific Method Detection Level (MDL) using one of the analytical methods specified below, or any other test method which is approved by IDEM prior to use. The MDL shall be derived by the procedure specified for MDLs contained in 40 CFR Part 136, Appendix B, and the limit of quantitation shall be set equal to 3.18 times the MDL. NOTE: The MDL for purposes of this document, is synonymous with the "limit of detection" or "LOD" as defined in 327 IAC 5-1.5-26: "the minimum concentration of a substance that can be measured and reported with ninety-nine percent (99%) confidence that the analyte concentration is greater than zero (0) for a particular analytical method and sample matrix".

Parameter	EPA Method	LOD	LOQ
Cadmium	3113 B	0.1 µg/l	0.32 µg/l
Chromium	3111 C or 3113 B	2.0 µg/l	6.4 µg/l
Copper	3113 B	1.0 µg/l	3.2 µg/l
Lead	3113 B	1.0 µg/l	3.2 µg/l
Nickel	3113 B	1.0 µg/l	3.2 µg/l
Zinc	200.7, Revision 4.4 or 3120 B	2.0 µg/l	6.4 µg/l

4. Additional Monitoring Requirements

Beginning on the effective date of this permit, the permittee shall conduct the following monitoring activities:

a. Influent Monitoring

In addition to the requirements contained in Part I.B.2 of the NPDES permit, the permittee shall monitor the influent to its wastewater treatment facility for the following pollutants. Samples shall be representative of the raw influent in accordance with 327 IAC 5-2-13(b).

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TABLE 4

Parameter	Quality or Concentration			Monitoring Requirements	
	Monthly Average	Daily Maximum	Units	Measurement Frequency	Sample Type
Cadmium [1]	----	Report	mg/l	Quarterly	24 Hr. Comp.
Chromium [1]	----	Report	mg/l	Quarterly	24 Hr. Comp.
Copper [1]	----	Report	mg/l	Quarterly	24 Hr. Comp.
Lead [1]	----	Report	mg/l	Quarterly	24 Hr. Comp.
Nickel [1]	----	Report	mg/l	Quarterly	24 Hr. Comp.
Zinc [1]	----	Report	mg/l	Quarterly	24 Hr. Comp.

NOTE: For measurement frequencies less than once per month, the permittee shall report the result from the monitoring period on the Discharge Monitoring Report (DMR) for the final month of the reporting timeframe, beginning with January of each year. For example, for quarterly monitoring, the permittee may conduct sampling within the month of January, February or March. The result from this reporting timeframe shall be reported on the March DMR, regardless of which of the months within the quarter the sample was taken.

[1] The permittee shall measure and report this parameter as Total Recoverable Metal. Cyanide shall be reported as Free Cyanide. Concentrations less than the Limit of Quantitation (LOQ) and greater than or equal to the Limit of Detection (LOD) shall be reported by the permittee on the discharge monitoring report forms as the actual measured value. Concentrations less than the limit of detection shall be reported on the discharge monitoring report forms as less than the value of the limit of detection. For example, if a substance is not detected and the LOD is 0.1 mg/l, report the value as < 0.1 mg/l.

b. Priority Pollutants Monitoring

The permittee shall conduct an annual inventory of priority pollutants (see 40 CFR 423, Appendix A) and shall identify and quantify additional organic compounds which occur in the influent, effluent, and sludge. The analytical report shall be sent to the Pretreatment Group. This report is due in December of each year. The inventory shall consist of:

(1) Sampling and Analysis of Influent and Effluent

Sampling shall be conducted on a day when industrial discharges are occurring at normal or maximum levels. The samples shall be 24-hour flow proportional composites, except for cyanide and volatile organics, which shall be taken by appropriate grab sampling techniques. Analysis for the U.S. EPA organic priority pollutants shall be performed using U.S.

promulgated contain different conditions, are otherwise more stringent, or control pollutants not addressed by this permit.

3. This permit may be modified, or, alternately, revoked and reissued, to comply with any applicable effluent limitation or standard issued or approved under section 301(b)(2)(C), (D) and (E), 304(b)(2), and 307(a)(2) of the Clean Water Act, if the effluent limitation or standard so issued or approved:
 - a. contains different conditions or is otherwise more stringent than any effluent limitation in the permit; or
 - b. controls any pollutant not limited in the permit.
4. This permit may be modified or, alternatively, revoked and reissued after public notice and opportunity for hearing to incorporate monitoring requirements and effluent limitations for cadmium, chromium, copper, lead, nickel, and/or zinc if the Department of Environmental Management determines that such monitoring requirements and effluent limitations are needed to assure that State Water Quality standards are met in the receiving streams.
5. This permit may be modified, or alternately, revoked and reissued after public notice and opportunity for hearing to include Whole Effluent Toxicity (WET) limitations or to include limitations for specific toxicants if the results of the WET testing and/or the Toxicity Reduction Evaluation (TRE) study indicate that such limitations are necessary.
6. This permit may be modified, or alternately, revoked and reissued, after public notice and opportunity for hearing, to include a case-specific Method Detection Level (MDL). The permittee must demonstrate that such action is warranted in accordance with the procedure specified under Appendix B, 40 CFR Part 136, or approved by the Indiana Department of Environmental Management.

D. WHOLE EFFLUENT TOXICITY TESTING REQUIREMENTS

To adequately assess the effects of the effluent on aquatic life, the permittee is required by this section of the permit to conduct chronic Whole Effluent Toxicity (WET) testing. Part I.D.1. of this permit describes the testing procedures and Part I.D.2. describes the Toxicity Reduction Evaluation (TRE) which is only required if the effluent demonstrates toxicity in two (2) consecutive toxicity tests as described in Part I.D.1.f

(4) After successful completion of the TRE, the permittee must resume the chronic toxicity tests required in Part I.D.1. The established starting date for the frequency in Part I.D.1.d. is the first day of the first month following successful completion of the post-TRE toxicity tests.

d. Reporting

(1) Progress reports must be submitted every 90 days to the Compliance Data Section beginning six (6) months from the date of two (2) consecutive failed toxicity tests. Each TRE progress report must include a listing of proposed activities for the next quarter and a schedule to reduce toxicity in the effluent discharge to acceptable levels through control of the toxicant source or treatment of whole effluent.

(2) Within 90 days of successfully completing the TRE, including the three (3) consecutive monthly tests required as part of the post-TRE toxicity testing requirements under Part I.D.2.c., the permittee must submit to the Compliance Data Section a final TRE Report that includes a discussion of the TRE results, along with the starting date established under Part I.D.2.c.(4). for the continuation of the toxicity testing required in Part I.D.1.

e. Compliance Date

The permittee must complete items a., b., c., and d. from Part I.D.2. and reduce toxicity in the effluent discharge to acceptable levels as soon as possible, but no later than three (3) years from the date that toxicity is initially demonstrated in two (2) consecutive toxicity tests (i.e. the date of the termination of the second test) as described in Part I.D.1.f.4.

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National Pollutant Discharge Elimination System
Fact Sheet for the
City of Frankfort Wastewater Treatment Plant
Draft: November 2025
Final: TBD

Indiana Department of Environmental Management

100 North Senate Avenue
Indianapolis, Indiana 46204
(317) 232-8603
Toll Free (800) 451-6027
www.idem.IN.gov

Permittee:	City of Frankfort The Honorable Judith Sheets, Mayor 301 East Clinton Street Frankfort, Indiana 46041 jsheets@frankfort-in.gov , 765-654-7332
Existing Permit Information:	Permit Number: IN0022934 Expiration Date: April 30, 2030
Facility Contact:	Patrick J. Whitaker, Superintendent pwhitaker@fmu-in.com , 765-659-4741
Facility Location:	45 West County Road 100 North Frankfort, Indiana Clinton County
Receiving Stream:	Prairie Creek
GLI/Non-GLI:	Non-GLI
Proposed Permit Action:	Modification
Date Application Received:	November 24, 2025
Facility Category:	NPDES Major Municipal
CSO Project Manager:	Dave Tennis dtennis@idem.in.gov , 317-234-9558
Permit Writer:	Jordan Kasuboski jkasubos@idem.in.gov , 317-542-2539

Outfall Location

Latitude: 40° 18' 01" N
Longitude: 86° 30' 22" W

Background

This is the modification of the NPDES permit for the City of Frankfort Wastewater Treatment Plant. The facility's current permit was effective on May 1, 2025 and has an expiration date of April 30, 2030. A request for permit modification was received from the permittee on November 24, 2025. The permittee requests a permit modification to remove effluent limitations for copper and modify the sampling frequency to quarterly monitoring.

Modification

The following changes have been made for the modification of the NPDES permit:

Page 1 of 57	This page has been modified to reflect the modification effective date for the permit.
Page 6 of 57	This page has been modified to remove the interim and final effluent limitations for copper from Table 3. Additionally, monitoring requirements for effluent copper have been reduced from Weekly to Quarterly monitoring in Table 3.
Page 7 of 57	This page has been modified to remove footnote [2] referring to the schedule of compliance for copper.
Page 8 of 57	This page has been modified to reduce influent monitoring for copper from 2 x Monthly to Quarterly monitoring in Table 4.
Page 15 of 57	This page has been modified to include copper in reopening clause #4.
Pages 25-26 of 57	These pages have been modified to remove Section E. Schedule of Compliance and its subsequent subpoints. Page 26 of 57 is now intentionally left blank.

Expiration Date

The expiration date of the permit has not changed. The permit, as modified, will expire at midnight on April 30, 2030.

Permit Processing/Public Comment

Pursuant to IC 13-15-5-1, IDEM will publish the draft permit modification document online at <https://www.in.gov/idem/public-notices/>. Additional information on public participation can be found in the "Citizens' Guide to IDEM", available at <https://www.in.gov/idem/resources/citizens-guide-to-idem/>. A 30-day comment period is

available to solicit input from interested parties, including the public.

Drafted by: Jordan Kasuboski
December 15, 2025