
DWD Policy 2017-09, Change 2: WIOA Title I Individual Training Account Funding

To: Indiana's Workforce System
From: Indiana Department of Workforce Development (DWD)
Date: February 26, 2025

PURPOSE

The purpose of this policy is to create a uniform process for issuing individual training accounts (ITAs), identify the parameters for development of a local area ITA policy, and to standardize the delivery of ITAs in order to allow local areas to consistently provide training opportunities to participants leading to employment for an in-demand occupation under the Workforce Innovation and Opportunity Act (WIOA).

CHANGE 2 SUMMARY

This policy has been updated to better align with 20 CFR 680.230, which indicates, in part, that the use of WIOA training funds is limited to participants who are unable to obtain grant assistance from other sources to pay the costs of their training or who require assistance beyond that available under grant assistance from other sources to pay the costs of such training.

RESCISSON

DWD Policy 2017-09, Change 1, *Guidance Related to WIOA Individual Training Account Funding*

REFERENCES

See **Attachment A**.

DEFINITIONS

In-Demand Occupation.¹ Indiana utilizes a scoring formula to rate occupations for both short-term and long-term outlooks to determine if the occupation is an in-demand occupation in a particular region. The formula takes into account the following job characteristics: total job openings, growth openings, percentage change, real-time online job postings, labor market information, and wages. The final score results in a rating of one (1) through five (5) for each occupation, one (1) being least in-demand and five (5) being highly in-demand. A training program must lead to an occupation rated as a three or more in a region in order to be considered "in-demand" and eligible for WIOA funding. The demand ratings will be updated periodically to reflect emerging in-demand occupations. Additionally,

¹ See DWD's *INDemand Jobs* website at <https://indemandjobs.dwd.in.gov/>.

participants must verify with their local workforce development board (local WDB) that an occupation is in-demand.

Alternative Reimbursement Structure Agreement. An alternative reimbursement structure agreement may be used by the local WDB for training services. The local WDB must have an agreement from the training provider prior to the issuance of an ITA voucher containing these terms. Alternative reimbursement structures will vary. For example, payments may be made incrementally through payment of a portion of the costs at different points in the training course.²

CONTENT

Background and Overview

An ITA is one of the primary methods through which training is financed and provided for WIOA participants. Other methods may include contracts for services, as identified in 20 CFR 680.320(a). ITAs are established on behalf of the WIOA participant to purchase a program of training services from a provider on the Eligible Training Provider List (ETPL) selected in consultation with the WorkOne/AJC staff member assisting the participant. Indiana's ETPL can be found on the INTraining website.³

WIOA Training Funding Limitation

WIOA funding for training is limited to participants who:⁴

1. Are unable to obtain grant assistance from other sources to pay the costs of their training; or
2. Require assistance beyond that available under grant assistance from other sources to pay the costs of such training.

Programs of training services are defined as a structured regimen leading to:⁵

- Recognized post-secondary credentials;
- Secondary school diploma or its equivalent;
- Employment; or
- Measurable skill gains toward credentials or employment.

Participant Assessment

To be eligible for training services, the local area must determine whether training services are appropriate for WIOA participants.⁶ Determination of appropriateness must be done by completion of an interview, evaluation or assessment, and career planning.⁷ Participants must meet the following requirements to participate in WIOA funded training:⁸

² 20 CFR 680.300.

³ <https://intraining.dwd.in.gov/ProgramLocation/ProgramSearchView>.

⁴ 20 CFR 680.230(a).

⁵ 20 CFR § 680.420.

⁶ See DWD's *Workforce Innovation and Opportunity Act (WIOA) Title I Service Delivery* policy for more information.

⁷ 20 CFR 680.210(a).

⁸ 20 CFR 680.210(a).

- Unlikely or unable to obtain or retain employment that leads to economic self-sufficiency or wages comparable to or higher than wages from previous employment through career services;
- In need of training services to obtain or retain employment leading to economic self-sufficiency or wages comparable to or higher than wages from previous employment; and
- Have the skills and qualifications to participate successfully in training services.

Assessment may include, but is not limited to, the following:

- A combination of standardized tests;
- Inventory of participants' interests;
- Skills assessment;
- Career exploration; and
- Alignment with available labor market information.

Additional Local WDB Considerations

Factors a local WDB may consider when issuing an ITA include:

- Availability of training (Dates, Location, etc.);
- The cost of training;
- Time commitment of the participant;
- Fees and book costs;
- Tuition;
- Supportive services; and
- Other associated costs.⁹

Priority of Service¹⁰

Individualized career services and training services funded with WIOA Title I Adult funds must be given to veterans, recipients of public assistance, other low-income individuals, and individuals who are basic skills deficient in the local area.¹¹

Local ITA Policy

Each local WDB is required to develop an ITA policy that must include, but is not limited to, the following criteria:

- Maximum duration of an ITA;
- Maximum funding for training financed through ITAs;
- Coordination of funding;
- Reimbursement payment structure;
- Allowable costs to complete training financed through ITAs; and
- Other reasonably defined local considerations.

⁹ 20 CFR 680.230(a)(2).

¹⁰ See DWD's *Workforce Innovation and Opportunity Act (WIOA) Title I Adult Priority of Service and Priority of Service for Veterans and Eligible Spouses in Indiana* DWD's Integrated WorkOne Offices policies for more information on priority requirements.

¹¹ 20 CFR 680.600(a).

Maximum Duration of an ITA¹²

Local WDBs may impose limits on ITAs, such as limitations on the duration. Durational limitations established by the local WDBs must be described in the Local Plan. Durational limitations must not be implemented in a manner that undermines WIOA's requirement that training services are provided in a manner that maximizes customer choice in the selection of a training provider. Exceptions to ITA limitations may be provided for individual cases and must be described in the local WDB policies.

Maximum Funding for Training¹³

Local WDBs may establish a range of amounts and/or a maximum amount applicable to all ITAs. Funding limitations established by the local WDB must be described in the Local Plan. Funding limitations must not be implemented in a manner that undermines WIOA's requirement that training services are provided in a manner that maximizes customer choice in the selection of a training provider. Exceptions to ITA limitations may be provided for individual cases and must be described in the local WDB policies.

Coordination of Funding

Due to the WIOA training fund limitation,¹⁴ a comprehensive assessment of the cost of the ITA, which involves accessing other grants or funding, including Federal Pell Grants, Trade Adjustment Assistance (TAA), and scholarships, must be conducted to ensure best utilization of WIOA funds. Once it is determined that a participant is eligible for training services, case managers must take into account the full cost of training¹⁵ based on the participant's needs (tuition, books, daycare, housing, transportation, etc.) and also consider the full availability of financial assistance for the participant.¹⁶

Case managers are required to coordinate all funding sources available to meet the participant's needs. The coordination of funding requirement will be met by completing the Financial Award Analysis (**Attachment B**) for each participant. The Financial Award Analysis shall be uploaded into Indiana Career Connect (ICC).¹⁷ It should also be clearly indicated on the ITA voucher which funding sources are expected to be used to fund the training pursuant to the financial award analysis. For example, if the total training cost is \$7,000 and it is determined that the ITA voucher will cover \$2,000 of the cost and the expected Pell grant will cover \$5,000 of the cost, this should be indicated on the voucher in the "voucher comments" or wherever is most appropriate.

NOTE: WIOA funding for training is limited to participants who are unable to obtain grant assistance from other sources to pay the costs of their training OR require assistance beyond that available under grant assistance from other sources to pay the costs of such training. If a program is potentially eligible for a federal Pell Grant, the

¹² 20 CFR 680.310(c).

¹³ 20 CFR 680.310(c).

¹⁴ See the *WIOA Training Funding Limitation* section above for more information.

¹⁵ 20 CFR 680.230(a)(2).

¹⁶ 20 CFR 680.230(b).

¹⁷ DWD's case management system.

individual intending to enroll must apply for Pell Grant assistance before accessing WIOA training funds.

Alternative Reimbursement Payment Structure¹⁸

In a typical ITA reimbursement model, a training provider may invoice a local WDB that issued an ITA for the full cost of training once the course drop date has passed and a student remains enrolled in the program. However, an alternative reimbursement payment structure may also be used by the local WDB when funding training services.

If a local WDB intends to implement an alternative reimbursement structure, the WDB must state in its ITA policy that it intends to do so and have an agreement with the training provider prior to the issuance of an ITA voucher containing the terms.

DWD has developed a sample agreement form (**Attachment C**) to meet this requirement.

Allowable ITA Costs

ITA expenditures are costs required by the training provider to complete the training. ITA costs required to complete the training may include, but are not limited to:

- Tuition and fees;
- Books;
- Tools;
- Uniforms, including required personal protective equipment (PPE);
- Background Checks;
- Tests; and
- Medical immunizations/tests, including drug tests.

ITA costs do not include any supportive services costs related to the ITA (e.g., transportation or childcare). Costs must be reasonable and necessary and must represent a sound investment of public funds.

Other Considerations for Inclusion in Local ITA Policies

Training services must be provided in a manner which maximizes informed consumer choice in selecting an eligible provider. Local WDBs must ensure local policies and practices align with the customer choice requirements set forth at 20 CFR 680.340.

When participants and local areas select an eligible training provider, they should consider providers who are eligible for financial aid to ensure best utilization of WIOA funds.

The local ITA policy should not be so limited that a participant cannot be served because the training in an in-demand occupation exceeds the maximum ITA funding limit.

¹⁸ NOTE: If the training provider does not agree to the alternative reimbursement payment structure, the training provider will continue to receive 100 percent of the training cost.

NOTE: Priority consideration must be given to programs that lead to recognized postsecondary credentials¹⁹ that are aligned with in-demand industry sectors or occupations in the local area.²⁰

ITA Voucher Content

Local WDBs will issue vouchers, which the eligible training provider may accept when a student attends the course. All vouchers issued by a local WDB on behalf of a WIOA participant shall contain the information required in ICC.

Recording Participant Services and Safeguarding Protected Information

All participant services and activities must be recorded in ICC in alignment with DWD's *Maintaining Data Integrity in Workforce Programs* policy.

All workforce staff must access, maintain, and store participant information in a manner that ensures confidentiality in accordance with all federal and state guidance related to confidentiality and the handling of protected information.²¹

ACTION

Local WDBs must develop an ITA policy that aligns with this guidance. This policy is subject to routine DWD monitoring.

ATTACHMENTS

Attachment A – References

Attachment B – Financial Award Analysis

Attachment C - Reimbursement Payment Structure Agreement

EFFECTIVE DATE

Immediately.

ENDING DATE

Upon rescission.

ADDITIONAL INFORMATION

Questions regarding the content of this publication should be directed to policy@dwd.in.gov.

¹⁹ Defined at WIOA 3(52).

²⁰ 20 CFR 680.340(f).

²¹ See DWD's *Safeguarding Protected Information and DWD User Accounts Management* for additional guidance.

ATTACHMENT A

REFERENCES

- WIOA Sections 3 and 134
- 20 CFR Parts 680
- 29 CFR Part 38.25
- 29 USC 3101 et seq.
- Indiana Department of Workforce Development, *INDemand Jobs*
- Indiana Department of Workforce Development, *INTraining Dashboard*
- DWD Policy 2023-05 *Maintaining Data Integrity in Workforce Programs*
- DWD Policy 2020-16, Change 2 *INTraining and Eligible Training Provider List (ETPL) Eligibility and Establishment Under WIOA, Title I*
- DWD TA 2020-17, Change 2 *Workforce Innovation and Opportunity Act (WIOA) INTraining and Eligible Training Provider List (ETPL) Procedural Guidance*
- DWD Policy 2020-10, Change 1 *Workforce Innovation and Opportunity Act (WIOA) Title I Service Delivery*
- DWD Policy 2019-04, Change 3 *Workforce Innovation and Opportunity Act (WIOA) Title I Adult Priority of Service*
- DWD Policy 2015-08 *Priority of Service for Veterans and Eligible Spouses in Indiana DWD's Integrated WorkOne Offices*
- DWD Policy 2021-10, Change 2 *Safeguarding Protected Information and DWD User Accounts Management*
- TEGL 16-22 and TEGL 16-22, Change 1 *Revised ETA-9130 Financial Report Instructions and Additional Guidance*

ATTACHMENT B

FINANCIAL AWARD ANALYSIS

TRAINING PROVIDER: _____

WIOA Participant:	Telephone:
Training Start Date:	Training End Date:
Name(s)/Type(s) of Training:	Number of Weeks/Semesters/Quarters:
Training Provider Contact Person:	Telephone and Fax:

Training Items Cost of Attendance	Fund Assignments²²	Cost Per Week, Semester, or Quarter	Number of Weeks, Semesters, or Quarters	Total Cost of Training Services
Application/ Registration				
Tuition				
Books/Supplies				
Shop/Clinic/Lab Fees/Uniforms				
Physicals				
Licenses/ Permits				
Parking Fees				
Student Activity Fees				
Transportation				
Child Care Cost				
Other Required Cost (specify)				
Other Required Cost (specify)				
Total Projected Cost of Training				

²² Numbers 1-6 of the Available Funding Sources.

Available Funding Sources Documentation must be attached.	Aid Per Semester or Quarter	Number of Weeks, Semester, or Quarters	Total Available Resources
1. Federal Pell Grant (attach applicable award or denial letter)			
2. Scholarships/Grants/Other Financial Aid (attach applicable award or denial letter)			
3. Other Partner Sources (specify)			
4. Vocational Rehabilitation/ Social Services			
5. Total Non-WIOA Available Resources			
6. Needed/Requested WIOA Training Resources			
7. Additional Resources Needed (normally this should be a zero balance)			

ATTACHMENT C

REIMBURSEMENT PAYMENT STRUCTURE AGREEMENT

Allowable ITA Costs Sample Memorandum of Understanding²³

This agreement is made and entered into by and between Local Workforce Development Board, hereinafter referred to as the (WDB) and the Training Provider known as _____, hereinafter referred to as the (Provider); and

WHEREAS: the United States Congress has established the Workforce Innovation and Opportunity Act (WIOA) and requires the WDB to provide policy guidance and oversight with respect to Workforce Development activities such as who may receive payment of Individual Training Account federal funds.

NOW, THEREFORE, BE IT RESOLVED that the following agreement between the WDB and the above-mentioned training provider shall, when signed, constitute a proper and valid agreement between the two parties for the purposes of 70/30 Reimbursement Structure.²⁴

Responsibilities of the Workforce Development Board

The Local Workforce Development Board will:

1. Enter into a Reimbursement Payment Structure for training services;
 - a. A 70/30 reimbursement structure occurs when 70% of the training costs are payable when the participant attends the first day of class. The remaining 30% is payable upon the participant's completion of the course. The first day of class requirement shall be met when the student returns the signed attendance form to their case manager. The case manager will provide the attendance form to the student. Completion is defined as meeting all program requirements for completion.
2. Provide written documentation of approved Individual Training Accounts voucher;
3. Provide payment for the approved Individual Training Account voucher when submitted by a currently eligible training provider.

Responsibilities of the Training Provider

The above-mentioned Training Provider will:

1. Accept a Reimbursement Payment Structure for training services;
 - a. A 70/30 reimbursement structure occurs when 70% of the training costs are payable when the participant attends the first day of class. The remaining 30% is payable upon the participant's completion of the course.

²³ NOTE: This sample MOU is intended to be used as a resource, but local WDBs are responsible for ensuring all agreements include the necessary materials and information to meet WIOA compliance requirements.

²⁴ NOTE: All references to the "70/30 reimbursement structure" are intended to be an example of an alternative reimbursement structure. Local WDBs may develop additional structures that align with 20 CFR 680.300.

Equal Opportunity Provisions

The equal opportunity and nondiscrimination assurances at 29 CFR Part 38.25 apply to this contract/agreement.

As this agreement indicates that an accord exists between the Provider and the WDB, and disagreements between the parties affecting this agreement shall be resolved by mutually satisfactory negotiations, this agreement shall be in effect until it is replaced by a mutual agreement of both parties or cancelled by either party.

We, the undersigned, an authorized representative of _____, (Training Provider) and the Executive Director of the WDB, enter into this agreement on the _____ day of _____, _____.

(Signature)

(Signature)

(Printed Name)

(Printed Name)

(Name of Training Provider)

(Local Workforce Development Board)

(Provider's Phone Number)

(Local Workforce Development Board
Phone Number)