

City Of Gary Department of Finance

RUDY CLAY

Mayor

Deputy Mayor

GERALDINE B. TOUSANT

401 Broadway

Gary, Indiana 46402

(219) 881-1363 / Fax (219) 881-1340

M. CELITA GREEN

Director of Finance

KAREN TINSLEY

Interim Deputy Director of Finance

December 30, 2008

RECEIVED

Chris Atkins General Counsel and Policy Director Indiana Office of Management and Budget Indianapolis, IN

DEC 3 0 2008

MAYOR'S OFFICE

Dear Mr. Atkins:

Pursuant to your request per Rule 5 of the DUAB Administrative Policies and Procedures, we are submitting the following:

- Exhibit A
 - o Letters of Support for the Mayor's Budget Proposals 2009-2012
 - Editorial Support from the Post-Tribune and Times Newspapers
 - o Petition for Support for Mayor's Budget Plan
- Exhibit B
 - o City of Gary to Participate in Fuel Hedging Program to reduce risk
- List of Witnesses
 - o Councilman Kyle Allen, City Council Vice President
 - Police Chief Reginald Harris
 - Commander Cooros-Police Dept
 - o Fire Chief Jeffery Ward
 - o Firefighter Joe Jamrock
 - o Rev. Isaac Culver, President of the Baptist Ministers Conference
 - o Rev. Dwight Gardner, Pastor-Trinity Church
 - o ASCME-Local 52, David Warrick or Lettie Oliver
 - o SEIU Lorenzo Crowe
 - o Barbara Leek, Gary Community School Board Member
 - o Joel Rodriquez, City of Gary Economic Development
 - o Jackie Drago-Hunter, Gary Community Development
- Power Point Presentation

We are requesting to present Opening Remarks from Mayor Rudy Clay-City of Gary, followed by remarks from the Finance Chair-City Councilwoman Mary Brown; after which the Power Point will be presented.

Please contact me at (219) 881-1363 or cgreen@ci.gary.in.us, with any additional request. Thank you.

Sincerely,

M. Celita Green, MBA

City Controller

Copy: Mayor Rudy Clay

Deputy Mayor Tousant

Arlene Colvin, Chief of Staff

EXHIBITA

December 29, 2008

INDIANA DISTRESSED UNIT APPEALS BOARD
Indiana Office of Management and Budget
200 West Washington Street, Suite #212
Indianapolis, Indiana 46204

Dear Sir or Madam:

The City of Gary's Department of Redevelopment and its' Commission was concerned to hear about the devasting option of cutting the City of Gary's budget by such exorbitant measures under I.C. 6-1.1-20.36 To cut a city government's budget in half will drastically affect the city's opportunities for economic growth, above all, the City of Gary. Obviously, the Department of Redevelopment and its Commission rely heavily on the City of Gary for supportive services and incentives for development opportunities, and without that support, efforts in fostering housing and economic development will become slim to none.

As the Department of Redevelopment's budget has been cut as well, in making the adjustments, we would rely even more o various services provided by the City of Gary. Those service would include first and foremost, legal services for the developmer activities which require legal council to ensure the proper operations, for the Commission; advertisement of bids for the sale c city-owned property, Unsafe Building Hearings, and other legal aids; property insurance for a portion of the numerous city-owned parcels, repairs and/or replacement of antiquated office equipment.

We are one of the few Redevelopment Departments in the nation that directly aligns itself with its City Municipality to generate an promote development throughout the city. As a quasi governmental agency we depend on not only the administrative support city government, but essentially, on the basic ground level incentives such as infrastructure, community parks and pavilions, t include public transportation, and police and fire protection all being imperative to luring developers to the city.

For all intensive purposes House Bill 1001will worsen the state of City of Gary by causing a lesser tax base collection due to the decline in even the current residency rate. This would include commercial/retail and industrial occupancy, as well as residential Therefore, we would employ you to take some other measure.

It is with great anticipation that the Distressed Unit Appeals Board shows favor to the appeal for relief from City of Gary Municipality, and grant their request as presented.

Sincerely,

Vanesse Dabney Executive Director

Cc: Honorable Mayor Rudolph Clay Board of Redevelopment Commission Atty. Gilbert King, Commission Attorney

12/30/2008

Thalia Moore

From: Russo, Stephanie [srusso@sba.in.gov]

Sent: Friday, January 02, 2009 1:27 PM

To: Thalia Moore

Subject: RE: A PLEA FOR MERCY

Thank you, Ms. Moore. I am in receipt of your email and will be sure the DUAB receives.

Sincerely,

Stephanie N. Russo
Executive Assistant to Ryan Kitchell and Chris Ruhl
Indiana Office of Management and Budget
State House Room 215 | Indianapolis, IN 46204
Phone: 317.232.5617 | Fax: 317.233.3323 |
Email: srusso@sba.in.gov

From: Thalia Moore [mailto:thmoore@CI.GARY.IN.US]

Sent: Friday, January 02, 2009 1:35 PM

To: Russo, Stephanie **Cc:** Governor Mitch Daniels **Subject:** A PLEA FOR MERCY

January 2, 2009

Dear Indiana Distressed Unit Appeals Board Members: Happy New Year

I am writing to you because we need your help in regards to the Appeals Board decision to the City of Gary's Petition for more tax money in 2009. My prayer is that God will give you a compassionate heart to help the citizens of Gary, Indiana.

Our Mayor, the Honorable Rudy Clay along with its Administration are seeking your assistance to keep the operation of city hall functioning properly, financially, adequately, effectively as well as keeping the city, visitors and its residents safe.

I have a personal interest as well as a community concern as to our future. I was born and raised in the city of Gary. I love this city because it is my home, I have roots here. Therefore, my hope and prayer is that we will be given the same opportunities, fairness and privileges that any other city would receive when faced with a similar situation. I hope that no one would possess an attitude to show respecter of person or city, when determining a resolve, of this matter.

I believe that if you look deep within, you would do the right thing after careful review of the City's submittal. The City's Administration has outlined to you the areas that have been cut in an attempt to trim the budget. You will also see that they have striven to make vast adjustments without compromising the safety of the city or its residents.

There is a daily battle, dealing with uncooperative people, but I believe that you should overcome evil with good. There are those that would love to see this city fail because of their negativity, but that's the nature of man, but overall, we have great people living in Gary who are trusting in the Board's ability to make the right decision when deciding this city's future and welfare.

Thus, I pray that you will put yourselves in our place when considering our fete as if you were in our situation and how would you want the Distressed Board to rule on your behalf!

Remember, we were placed in this dilemma because of HB1001, however, I pray that you would vote unanimously to approve our Appeal Petition for relief and allow us the finances and time needed to keep our city afloat.

I thank you in advance for this privilege and opportunity to write and seek your favorable response.

Sincerely,

Thalia Moore, Gary citizen

328 King St., Gary, IN 46406 - (219) 949-3529

Diane Dancy

From: Russo, Stephanie [srusso@sba.in.gov]

Sent: Friday, January 02, 2009 1:26 PM

To: Diane Dancy

Subject: RE: CITY OF GARY BUDGET

Thank you, Ms. Dancy. I am in receipt of your email and will be sure the DUAB receives.

Sincerely,

Stephanie N. Russo Executive Assistant to Ryan Kitchell and Chris Ruhl Indiana Office of Management and Budget State House Room 215 | Indianapolis, IN 46204 Phone: 317.232.5617 | Fax: 317.233.3323 | Email: srusso@sba.in.gov

From: Diane Dancy [mailto:ddancy@CI.GARY.IN.US]

Sent: Friday, January 02, 2009 10:22 AM

To: Russo, Stephanie

Cc: chrissclay@yahoo.com; Nathaniel Williams

Subject: CITY OF GARY BUDGET

Dear Distressed Unit Board,

I am a citizen of the great City of Gary, Tax payer and an employee of the great City of Gary, I am writing to request that you (The Distressed Unit Board) please give the City of Gary an opportunity to appeal for your financial help. The City is in need of financial help; with the cuts that are being asked to take will put the City in a hardship position. We now have a Mayor that is working for the citizens of Gary, please give him a chance to complete the job. Any/all help will be appreciated.

Diane Dancy 2206 Tennessee St Gary, IN 46407 219 888-9277 January 31, 2009

To: The Distressed Unit Appeal Board

My name of Clara Castro and I am writing to the Distress Unit Appeals Board concerning the financial assistance to the City of Gary.

I am a concerned citizen and understand the reality of financial crisis, as I have been in that situation. And I am just one person, I can't imagine being under hardship for the whole City of Gary. We have a great Mayor and administration that understands the people and works for the people, but he is a human being and can only do so much and needs your help so that he and his administration can move forward to provide the citizens of Gary with the all the services such as education for the children, youth services, Fire and Police, reduce crime rate, school dropout and other programs that are significant to the Citizens of Gary. At the same time, sometimes we need to place ourselves in other people's positions and scenarios to understand what would be the outcome if we did not receive this help. It would be most devastating and tragic and furthermore an unsafe City to live in.

I hope that God touches your hearts that you may approve the help for financial assistance to the City of Gary, so that we can continue our lives in a safe environment for ourselves and our children.

Sincerely,

Clara Castro

To Whom It May Concern:

In pursuant to House Bill 1001 legislation, a state wide tax relief for taxpayers under IC. 6-1.1-20.6 and the City of Gary set forth a petition of appeal to the Distress Unit appeals Board (**DUAB**) under IC. 6-1.1-20.3-6.

Although the above legislation intent purposed the reduction of taxes for 2 years, the City of Gary struggle to decrease administration and operation costs from its budget, and being mindful of taxpayers need for services as the financial shortfall continues on Lake County's tax levy. This overwhelming mandate for this substantial reduction is uncommon to any private or public operation, and jeopardizes the future of the City of Gary.

The City's plan identifies those ideologies of a continuum work in progress with build in mechanisms for relief and solvency. I encouraged the strength of the DUAB will to align priorities for the city continued operations and services that affects the status quo.

The above mandated requirements attempts grave challenges instantiated by hasty unfavorable results being multiple effects of the ability to sub standard operations for a second class city regarding foreseen and unforeseeable circumstances in a very short time frame. Consequently, with this said not inexorable or shortsighted but concerned regarding taxpayers and citizens quality of life in the City of Gary. The relief will help assist in the ongoing progress to meet state statue.

Nathaniel T. Williams

Precinct Committeeman G4-8

City of Gary

December 29, 2008

To: The Distress Unit Appeal Board From: Chief Jeffrey Ward Gary Fire Department

To Whom It May Concern:

The Gary Fire Department is charged with protecting a population of over 100,000 people in a 56 sq mile area. We are one of the busiest fire departments in the state with over 7,000 Fire calls and approximately 18,000 EMS calls per year. Firefighters assist EMS on most EMS calls.

The fire department is not only the first line of defense for Gary, we are the only line of defense when it comes to Fires, Natural or Man Made disasters, or Acts of Terrorism. When I became Chief in October of 2006 I had a roster of 286 firefighters out of a 290 man budget. Today, due to retirement and resignations my roster is down to 241 firefighters. I am budgeted for 256 firefighters for 2009 and I need to fill these positions but with Gary's current financial crisis I don't expect to get them. I now have one fire station closed and several stations operating at half strength. If I loose the projected 74 firefighters in 2009 the fire department will not be able to properly serve and protect the citizens of Gary. We will also not be able to properly assist the thousands of people that use the highways and railroads to travel through Gary. Loosing any more firefighters will create a very dangerous situation for Gary and loosing 74 firefighters will devastate the Gary Fire Department.

Jeffrey Ward

Fire Chief



RUDOLPH CLAY

Mayor

DEPARTMENT OF PUBLIC WORKS

GERALDINE B. TOUSANT Deputy Mayor

Rinzer Williams, III, J.D. Director

December 29, 2008

To: The Distressed Unit Appeals Board

Allow me to begin by introducing myself. My name is Rinzer Williams, III, J.D. I am the Director of the Department of Public Works for the City of Gary. I have held said position since October, 2006. Upon my arrival, the transparency of the daunting task that this administration faced was axiomatic, yet attainable. For example, within the Department of Public Works, there had not been any infrastructure projects undertaken since the spring of 2005. Also our sewers were and remain in great need of repair and several city buildings were barely habitable.

As if this were not enough for the current administration to inherent, we were also faced with the impact of HB1001 coupled with the County Council's ineptness not to pass the 1% income tax. While I can surely appreciate the state's frustration and reluctance to assist the City of Gary, I pray the Distressed Unit Appeals Board equally appreciates that the current economic woes of the City of Gary are not contributed to any actions or inactions taken by the current administration. Additionally, it is my hope that the Board recognizes that failure to assist the City of Gary in a time of economic duress would bring about great devastation to the City of Gary and systematically shut down one of the states most historic cities.

Furthermore, not to give the current administration ample time and resources to correct the fiscal irresponsibility attributed to that of the past administration would be unconscionable and would be a grave disservice to the electorate who have placed their trust in the current administration. Franklin D. Roosevelt put it best when he stated, "One of the duties of the State is that of caring for those of its citizens who find themselves the victims of such adverse circumstances as makes them unable to obtain even the necessities for mere existence without the aid of others.... To these unfortunate citizens aid must be extended by government—not as a matter of charity but as a matter of social duty."

Sincerely,

Rinzer Williams, III, J.D. Director

Department of Public Works and Safety



City of Gary

RUDOLPH CLAY Mayor GERALDINE B. TOUSANT Deputy Mayor

DEPARTMENT OF TRAFFIC CONTROL

900 Madison Street • Gary, Indiana 46402 (219) 881-5280 Fax (219) 880-2059 FELIX V. REALEZA
Traffic Engineer

December 29, 2008

To: The Distressed Unit Appeals Board

Please listen to my call for help! As City Traffic Engineer, I can attest firsthand to how vital money is in the effort to safeguard the City against lawsuits from possible litigation due to failed traffic signal lights/ devices in traffic safety. To elaborate, the City of Gary's Traffic Budget is solely responsible for the maintenance of *all* regulatory signs, traffic lights, street lighting, roads, alleys, and accident prevention mechanisms such as the barricading of impassable streets (especially when flooding is a problem), erecting traffic signage when needed, and responding to other unforeseen calamities including potholes and broken and damaged sidewalks. But without the necessary monies, the most basic traffic safety services will be difficult if not impossible to provide.

In addition to providing said maintenance of traffic devices, the City *manages* the sidewalks, alleys, roads/ streets on a basis of reasonable expectation and with the present 135 traffic- controlled signalized intersections and of approximately 426 miles of citymaintained streets with installed stop signs, both must be continuously and completely maintained.

Along the same lines, providing general lighting is a preventive measure to crime that the City of Gary underutilizes because of inadequate funding. Sufficient lighting means motorists can drive safely, pedestrians can walk safely, and residents can feel safer entering and leaving their homes.

I urge the Distressed Unit Appeals Board to provide the City of Gary with the desperately needed funding to not only sustain our streets but to make urgently needed repairs and perform routine maintenance. Otherwise, the cost to combat the liability will likely exceed not only the Traffic Control budget but the overall City budget as well.

Please help us. Sincerely,

Felix V. Realeza, Traffic Engineer

City of Gary



CITY OF GARY

LAW DEPARTMENT

401 Broadway • 4th Floor Gary, Indiana 46402 (219) 881-1400 / Fax (219) 881-1362 HAMILTON L. CARMOUCHE Corporation Counsel JEROME M. TAYLOR City Attorney

Dated: December 30, 2008

To the State of Indiana Appeals Board:

Dear Sirs/Madams:

RUDOLPH CLAY

Mayor

GERALDINE B. TOUSANT

Deputy Mayor

We urge you with humble hearts and caring spirits to hear our call for monetary support. The City of Gary is in dire need of relief. Faced with a bleak economic outlook, the City of Gary like Wall Street and the automobile industry needs a stimulus to offset its poor housing markets, and decreasing tax base. Remember also that the City of Gary had been a struggling city long before this downturn. Inasmuch as there have been some glimmers of improvements in the city's infrastructure and the removal of blighted buildings, we are still fighting for survival.

We are now facing our hardest challenge: How does the City of Gary maintain its essential city services such as public safety and fire prevention while still keeping a foothold on improving the quality of life for its citizenry? The answer cannot be found in our existing budget, because the money is just not there.

For example, the Law Department which I am a represented member acts not only to defend the city from future liability, but it is tantamount to an insurance department. This means that the City of Gary is self-insured and must have adequate funds every year to defend the thousand or more of lawsuits that have been filed each year in our department. In addition, there are existing settlements and judgments that are court ordered to be paid. On average each year, our judgment account (approximate amount of \$500,000) is all but depleted by the time the first quarter has ended. Oftentimes, the Law Department is operating at a deficit to pay its judgments and settlements.

Considering the source, we need money—NOW! It's not even feasible to look at the alternatives, because there just isn't any to consider at present.

Sincerely,

Hamilton L. Carmouche

Corporation Counsel

City of Gary Law Department

Landfor Lannica.



GARY, EAST CHICAGO, HAMMOND EMPOWERMENT ZONE

December 30, 2008

State of Indiana Distress Unit Appeals Board Attn: Stephanie Russo, Executive Assistant Office of Management and Budget 200 W. Washington Street, Suite 212 Indianapolis, Indiana 46204

To whom it may concern:

The Gary, East Chicago, Hammond Empowerment Zone is in full support of the City of Gary receiving relief from the Distress Unit Appeals Board. The primary function of the Empowerment Zone is to foster economic development through business development and access to capital for small business. As a repercussion of the proposed tax cuts, the City of Gary may have to cut their civil services employees, including police officers and firefighters. This will be a deterrent to attracting new businesses and encouraging existing businesses to expand. Furthermore, the anticipated financial woes that will cripple the City have already created anxiety among investors and developers. This will have a significant long term effect on the future tax revenues that the City of Gary will be able to collect.

By not allowing the City of Gary additional time to become reorganized, the efforts of organizations like the Empowerment, to revitalize Gary, will go in vain. Since our designation, the Empowerment Zone has provided funding to several projects in the City of Gary that will be adversely affected by city's inability to reorganize. The ground work that the Empowerment Zone has done for the past 9 years will be wasted along with millions of dollars that were invested throughout Gary. We submit that the DUAB should be very mindful of these organizations and the impact of their programs in lieu of the proposed tax cuts.

With the help of DUAB, the City of Gary can prepare to soar above the doldrums of the current financial dark cloud that was created over the past 20 years.

If the Empowerment Zone can provide any further assistance please do not hesitate to contact our office.

Sincerely.

Scott S Upshaw/

Executive Director



RUDOLPH CLAY Mayor, City of Gary

GERALDINE B. TOUSANT
Deputy Mayor, City of Gary



CITY OF GARY HEALTH & HUMAN SERVICES

RICARDO C. HOOD, MD

Health Commissioner

SHIRLEY J. HAWKINS

December 29, 2008

Honorable Rudolph Clay, Mayor City of Gary 401 Broadway Gary, TN 46402

To the Honorable Mayor, Rudolph Clay:

The Department of Health and Human Services (Gary Health Department) and the Gary Health Board fully support the City of Gary's application to the Indiana Distress Unit Appeal Board, seeking relief from the 1 percent cap on property tax.. We further support the City's request to raise property taxes and given additional time (until 2012) to make the drastic budget reduction being sought by the State.

As it now stands, the stated \$31.9 million revenues allocated to the City of Gary, will totally cripple the operations of many city departments. As a city we are already faced with increased crime and economical instability. Ensuring public safety is not optional. We had long dealt with a legacy of decay, neglect, misappropriation, and financial setbacks. Gary must continue to function and maintain the health and wellness of those who choose to make Gary their home.

The cost of living steadily increases—every increase requested by NIPSCO and other utility companies have been granted. The cost of food and medical care has sky rocketed. This factor alone causes our citizens to look to the Health Department for services they can not afford. Our controller continues to seek out ways of containing costs and increasing revenues. For a time we had casino revenues that could be used for emergency purposes, that is now tied up in legal deliberation.

Again, we fully support the efforts of the City Gary and a successful outcome.

Sincerel

Ricardo C. Hood, MD Health Commissioner

Shirley Hawkins

HHS Executive Director



CITY OF GARY

RUDOLPH CLAY MAYOR

DEPARTMENT OF ECONOMIC DEVELOPMENT

GERALDINE B. TOUSANT
DEPUTY MAYOR

401 Broadway, Suite 300
Gary, Indiana 46402
(219) 881.1310 voice (219) 882-7371 fax
JRodriguez(a)ci.gary.in.us

JOEL RODRIGUEZ
SPECIAL ASSISTANT TO THE MAYOR
DEPARTMENT OF ECONOMIC DEVELOPMENT

12/29/2008

To: The Distressed Unit Appeals Board

I am pleased to learn that you are in the forthcoming process of reviewing the City of Gary's distress package. As you already know, we are with the impact of HB1001 coupled with the County Council's ineptness not to pass the 1% income tax. It is my hope that the Board recognizes that failure to assist the City of Gary in a time of economic duress would bring about great devastation to the City of Gary and systematically shut down one of the state's most historic city.

Our departments have assisted many businesses with location, Zoning, Business Permits, and Licenses that has jump-started many businesses to Gary, Indiana.

This letter will serve as our invitation for you to establish a <u>positive approval</u> for the Distress Unit Board in working with Gary, Indiana in this important matter.

Sincerely,

Joel Rodriguez

Special Assistant to the Mayor

Economic Development



RUDOLPH CLAY MAYOR

GERALDINE B. TOUSANT DEPUTY MAYOR

Department of Planning
ZONING DIVISION
401 Broadway, Suite 304

Gary, Indiana 46402 (219) 881-1332 / (219) 886-0817 fax

JAMES D. CRAIG ZONING MANAGER

December 29, 2008

Indiana Distressed Unit Appeals Board Indianapolis, Indiana

Dear Sirs:

The City of Gary due to the CAP on Property Tax will be brought to near collapse without the help from this Board, our Governor, and State Legislators. The amount of taxes collected would severely limit our ability to serve our citizens and taxpayers.

This Department has cut back to a four-day pay week, reduced staff by 25% and continues to do without certain essential supplies.

Our Department is one of a very few agencies who directly serve homeowners, businesses and the general public both in the office and at their site and/or property. Furthermore, land cannot be transferred, licenses cannot be issued and buildings cannot be used until Banks and certain State Agencies receive a report from our Zoning Office.

The recent flood is an example of our duty and commitment to the Citizens of Gary. As part of our First Response Team, we were there, at rivers-edge, in the air over the Levee System and inside damaged homes.

We ask for relief to continue what Gary Citizens deserve and expect.

James D. Craig, Zoning Director

December 29, 2008

To the Distress Unit Appeal Board,

I am appealing to you not only as the Executive Manager of the City of Gary owned Genesis Convention Center, but, also, as a citizen who has resided in Gary for twenty years.

The challenges which Gary has faced over the years, tho devastating, have been met and to date we, as a city, have survived. These have included businesses leaving the city, reduction in the work force in the steel industry, abandoned properties, decrease in population numbers and rise in crime. Perhaps the one issue that most negatively affected Gary is the drastic and unjust reduction of taxes to be paid by U.S. Steel. This coupled with reassessments that left home and small business owners unable to pay forcing further foreclosures, abandonments, and business closings compounded an already challenging economic situation.

The passage of HB1011, however, is a blow too big for the city to handle all at one time. I believe that the gradual reductions in operational costs and the shift of some costs to other entities inclusive of privitazation as outlined in specific detail by Mayor Clay, Controller Celita Green and others who aided in the formulation of the plan submitted to the Distress Unit Appeal Board, address what we, the city of Gary, are able to do immediately and can phase into the future. I believe the plan to be well thought out, fact based, and sound.

The city employees under my supervision accepted a 20% pay cut (4 day week) as they all knew it must be done. They have accepted that there have been and will be no pay increases for the immediate future, in spite of higher food, housing and utility costs. They support the city in its efforts to provide the best possible services within the constraints of an already reduced budget. They continue to provide the clients and customers of the Genesis Convention Center with a quality product and good service, and this in spite of increased work loads and decreased benefits. They are committed to the city in which they live and work.

I, as the Executive Manager of the Genesis Center, and perhaps more importantly as a homeowner and citizen of Gary ask all who serve on the Distress Unit Appeal Board, to review the appeal as presented by the City of Gary and take a serious look at the consequences if relief is not granted.

Sincerely,

Patricia T. Wagner, Executive Manager, Genesis Convention Center

12/30/2008



Rudolph Clay Mayor

City of Gary YOUTH SERVICES BUREAU

455 Massachusetts Street Gary, Indiana 46402 Telephone: 219-881-5270 Eax: 219-881-5266

Quilla Young
Director

December 29, 2008

To: The Distressed Unit Appeals Board

My name is Quilla Young and I am the Director of The Youth Services Bureau for the City of Gary, Indiana. I am writing to address the Distressed Unit Appeals Board in request for financial assistance to the City of Gary.

I am aware of the tax reductions that exist due to decades of loss revenue from Steel Companies, property tax caps, foreclosures city wide, and losses in business tax revenues.

However, there is a significant reality that still exists: The children and families of Gary must survive this financial crisis. Our children, if they are our future, must be provided with the necessities of life. For example, education, community services (Police and Fire) as well as Youth Services are needs that must not be compromised during these tough economic times. If we are to reduce the crime rate (juvenile delinquency, homicide, ect.)School dropout rate, and other social ills we must receive financial assistance for the City of Gary. Our children must be educated and feel safe and secure in their community.

Sincerely,

Quilla Young, Director

Youth Service Bureau



City of Gary BUILDING DEPARTMENT 401 Broadway Room 307

Fax: (219) 881-1425

Gary, IN 46402 (219) 881-1377 BENJAMIN ROBINSON Building Commissioner

RUDOLPH CLAY
Mayor
GERALDINE B. TOUSANT
Deputy Mayor

December 29, 2008

To: The Distressed Unit Appeals Board

Please allow me to introduce myself. I am Benjamin Robinson, Building Commissioner for the City of Gary Building Department, responsible for establishing, implementing and enforcing rules and regulations for property construction within the corporate city limits. I write this letter in support of the City of Gary's request for financial assistance from the Indiana Distressed Unit Appeals Board.

The current administration, led by the Mayor, Rudolph Clay, inherited a tremendous financial deficit due in part, to an erosion of the City's tax base.

Despite this financial difficulty Mayor Clay and his administration have exerted tremendous efforts to maintain a clean, safe and functioning city. However, their efforts have been severely hindered due to Gary's tax base erosion, and the 1% tax cap recently imposed on property taxes.

It is not the City's fault that the revenue necessary to maintain a clean, safe and functioning city will fall far short of the city's needs. Rather, the lack of revenue is due to factors outside the city's control. Therefore, it is incumbent upon the Board to provide the City of Gary the relief requested in order to ensure that the citizens of Gary, and as citizens of the State of Indiana, are able to continue to reside in a safe, clean and functioning city.

Thank you for your time and consideration of this letter and your support for the City of Gary.

Sincerely,

Benjamin Robinson

Building Commissioner

GILBERT KING, JR., P.C. ATTORNEY AT LAW 1001 N. SHELBY ST. GARY, INDIANA 46403 219-938-8302 TEL./219-938-8304 FAX

December 30, 2008

The Distress Unit Appeals Board

Dear Sirs:

I am a lifelong resident and tax payer of the City of Gary, Indiana. I whole heartedly support the City of Gary's Appeals Petition. If you fail to grant this Petition, the City of Gary will be devastated and unable to perform the basic public services, such as fire and police protection for its citizens at an acceptable level of standard.

Therefore, I urge you to grant the City of Gary's Petition.

Sincerely,

GILBERT KING, JR. ATTORNEY AT LAW





CITY OF GARY Department of Public Parks & Recreation

Rudolph Clay Mayor, City of Gary Caren Jones
Superintendent

Geraldine B. Tousant Deputy Mayor

December 30, 2008

Distressed Unit Appeals Board C/O Office of Management and Budget 200 West Washington Street, Room 212 Indianapolis, IN 46204

Re:

City of Gary and included Taxing Units

Letter of Support

Dear Members of the Board:

I am writing to ask you to support the City of Gary Distressing Unit Filing for 2009. The city's plan calls for numerous cuts in The Park Department budget which will diminish the quality of life for the citizens of Gary. We are cutting our budget from approximately \$2.4 million to \$1.2 million. Ninety-seven seasonal positions are being eliminated from the department's budget. Also, six of 12 park pavilions will be closed and six of eight swimming pools will be closed in the summer. Reorganization is necessary to implement for future cuts in our tax levy.

The community connection runs through the city parks, pools and recreational programs. Parks and Recreation is a "must have" for any community. The City of Gary is no different. It is documented that well maintained parks and community centers contribute to safer cities. The City of Gary can not afford the luxury of a stagnant and idle community. Our mental and physical health is dependant upon a safe city that works hard and plays hard.

I think that it is important that the Distressed Unit Appeals Board take into consideration the local newspapers (The Times and Post -Tribune) editorials dated December 15, 2008 in support of "scrutinize Gary's Finances carefully" and "lend Gary a hand". It will benefit the community at large by giving us the opportunity to reorganize our finances in a timely fashion and assist in maintaining proficient city services for citizens in Gary and the entire Northwest Indiana region.

Thank you for your consideration in this matter. Please contact me at (219)886-7099 if I can be of any further assistance.

Sincerely,

Caren Jones, Director Department of Public Parks



CITY OF GARY DEPARTMENT OF PLANNING & DIVISION OF ZONING

CHRISTOPHER A. MEYERS DIRECTOR

GERALDINE B. TOUSANT DEPUTY MAYOR

RUDOLPH CLAY

MAYOR

401 Broadway, Suite 303 Gary, Indiana 46402 (219) 881-5090 voice (219) 882-7371 fax

30 December 2008

Distressed Unit Appeals Board Office of Management and Budget 100 North Senate, N-1058B Indianapolis, Indiana 46204

Dear Board Members and Staff:

I am writing today in reference to the City of Gary's tax appeal before you and your staff.

As the City of Gary provides for the public welfare and safety of its citizens through various programs, initiatives, and projects that are based upon tax residuals received from our tax payers, projected tax residuals and associated budgets for the coming years will not allow for the operation of municipal government. Without relief from the Board, unprecedented cuts will have to take place across all departments; thus adversely affecting municipal operations, revenue generation, municipal safety and welfare, and the continued development of our city.

With tax caps that do not reflect a national average on property values and land uses, the City of Gary will be forced to offer sub-standard, skeletal services or possibly even less to our citizens, businesses, and those who possibly will be interested in developing here.

In the City's submission to the Board, it is projected that without any relief, more than half of municipal departments and staff will be terminated and removed from the budget. The City of Gary has a population close to 100,000. Nowhere else in the State of Indiana or our Nation is there a city of comparable size that is currently operating with such minimal staff and restrictive budgetary restraints. With limited projected staffing and municipal budgets, the City will no longer be able to capture development. Moreover, with budgets that allow only for skeletal staff and no local matches, projects will no longer be able to be developed or sought. Projects that bring both short and long-term developmental benefits to the City such as ones that rehabilitate and expand local roadways, that bring new technologies to our departments and public safety providers, that open up our lakefront for new uses, that reuse existing buildings, etc. will no longer be sought. Such losses of various grant programs and infrastructure improvements will further decimated our City.

Now is a crucial time for Gary. The Department of Planning & Division of Zoning continually receives interest from developers and assists developers with their intended plans for development. The Department has recently finalized our Comprehensive Plan for the next 20 years. This plan is critical as it lays out development and future land uses. In order for the plan to come to fruition and to court further development of our industrial, commercial, residential, and recreational resources, Gary needs to be able to operate and provide both developmental services and public safety. With the projected lessening of our tax residuals, such operations will not be possible.

For your records, the Department of Planning & Division of Zoning has operated with four employees during the last several years: 1 Director, 1 Zoning Administrator, 1 Administrative Assistant, and 1 Zoning Enforcement Officer. Comparable cities with such duties have larger and more diverse staff including employees for graphic information systems, enforcement, preservation activities, grant writing, etc. Our current skeletal staff does perform many of these tasks and much more. During the first round of tax difficulties in 2001 to 2003, the former administration cut the Planning Department and merged it with Zoning. With current projections developed by Policy Analytics and Controller Celita Green, the department will further be consolidated with the Building Department. Further consolidation, in my opinion, will hamper development, overload existing staff, and create an inefficient municipal arm.

With all of the facts in mind, I humbly request that the Distressed Unit Appeals Board, seriously consider measures to protect the municipal operations of Gary. If no relief is offered either through a minimum half percent modification in tax structures listed in HEA 1001 for multi-unit, commercial, and industrial property taxes or via a reassessment of industrial user taxes, then the State of Indiana will be required to step in and provide services listed under Indiana Code. I hope that for the sake of Gary, its citizens, businesses, and our Region, the Distressed Unit Appeals Board will provide reasonable relief and allow for continued municipal operations during these difficult economic times.

I greatly appreciate the opportunity to present the items contained within this letter and the due consideration of the Board.

Singerely,

Christopher A. Meyers

Director

December 29, 2008

To Whom It May Concern:

I am writing as both a citizen and employee of the City of Gary, Indiana. As you are aware, the City is currently struggling with the fact that they are required to make \$30 million dollars worth of budget cuts over the course of the next two years. I feel that these cuts have got to be implemented slowly over time.

I have read in the news that some Gary citizens have written letters asking that the property tax cap remain in effect. Unfortunately, these citizens have a very limited scope of view. In short, they are unable to see the big picture. While there is initial excitement at the idea of a lower property tax bill, many citizens have not considered the fact that a massive amount of people (including safety personnel such as Police Officers and Firefighters) will most likely have to lose their jobs. This will result in numerous Gary residents becoming jobless and perhaps homeless. The depression and despair that can result from major stressors like these often lead to higher crime rates. The crime rate in Gary, Indiana has decreased significantly since the 1990's, but these progressive strides simply cannot continue with cuts in the Police and Fire Department. The majority of the Citizens of Gary, Indiana are hard-working, God-fearing people. In fact we are stronger than most. We deserve protection in the form of Police and Fire. We deserve job security. We deserve the chance to strive.

If you look back over the history of The City of Gary you will find that in the 1960's racial tensions caused many affluent citizens to move their businesses out of the big city, thereby triggering a loss of jobs. Many people were forced to move in order to survive. In addition, the U.S. Steel mill layoffs had the same affect. The population of Gary has gone from 128,000 in 1980 to under 100,000 in 2003. A loss of almost 30,000 people has been detrimental to the City. Fewer people means fewer property tax dollars. Fewer property tax dollars means Gary has even less money to pay for the things it NEEDS.

Last month U.S. Steel laid off 75 more workers in Gary. This fact coupled with the layoffs the City will be forced to make is devastating. History has shown that job loss such as this leads to a decrease in population and an increase in crime. While these are things that are harmful to any city, they are disastrous to a city that is finally on a path of recovery. The residents of Gary, Indiana are strong, prideful people. While others fled, we decided to stay and fight for our community. It is this strength that is lowering the crime rate. It is this strength that allows us to celebrate the centennial. It is this strength that deserves to be recognized.

Until now, Gary has had to survive with increasingly smaller residents. This means that those of us who have chosen to stay, have chosen to help support our city. We do this because our city helps support us. While these property tax caps are being implemented in across the county, Gary is the city that simply cannot afford it. While the decision has already been made, we MUST be given a chance! Spreading these budget cuts over the course of four years rather than two will give us the opportunity to ease into the

adjustment. Drastic changes in a short amount of time are what caused Gary's initial problems. We are just now beginning to rise from the dust. We are just now beginning to thrive. We simply need more time. While we reluctantly accept these changes, implementing them quickly will destroy what is left of Gary, Indiana. Please give us a fighting chance.

Sincerely,

Jamal Washington

John Key's Message To The Distressed Unit Management Commission of Indiana On Behalf Of Gary, Indiana January 5, 2009

The decision of whether the City of Gary should be provided more time before being subjected to the implementation of greater mandatory budget reductions is important and likely to be felt statewide. Gary's proximity to Chicago and its position along Lake Michigan's apex, combine with its sizable population and airport to underlie its undeniable significance to South Shore development. Consequently, as your Commission deliberates, I rise to opine that it is in the best interests of the state and Northwest Indiana to ensure that Gary does not enter bankruptcy or lose integral solvency.

Requiring Gary to meet the stability destroying timelines imposed by recent legislation would expedite the destruction of the local regional economy, have a mushrooming effect at the state level and cut against the tide of the domestic economic matrix of the incoming Obama Administration.

Clearly, the three year old decision by the General Assembly to shift the majority of the tax burden from the natural resource rich steel industry on to the fiscal backs of residential and small property owners in Northwestern Indiana is the true driving force behind the current economic dilemma facing Gary and other Northwestern Indiana municipalities. So, contrary to what has been said by some state leaders and conventional pundits, it is important to denote that The City of Gary, as currently run, did not create the fiscal albatross it is working to free itself from. Does this mean that there are not additional self-help solutions available to cities like Gary, Whiting and Hobart? No. Of course, not. However, Gary's should be given considerable credit for having already trimmed \$37 Million from its budget in the last 34 months. This aggressive cost cutting was accompanied by staff reductions and other warranted cost

saving actions and constituted an average monthly budget reduction ratio of over \$1 Million per month for a three year period.

As a Gary native, who has lived in three states and multiple municipalities, I write from the perspective of a current suburbanite who still holds Gary in high regard and as one who recognizes Gary's connectedness to the Region at large.

Subsequently, I urge the Commission to consider the impact a loss of hundreds of jobs among Gary police and fire professionals and their civilian counterparts will have upon regional retailers who depend heavily upon Gary consumers.

Additionally, the Region's service sector intensely relies upon North Lake County consumers. Reductions in sales in these areas will not only further cripple the Region's economy but will also be felt at the State level through reductions in sales tax revenue. This is acutely relevant in lieu of budget shortfalls at the state level and necessitates review and a rescinding of any earlier propensity to force municipal budget cuts without regard to widespread impact.

Moreover, local communities in Indiana can best benefit from state policies that mirror policies promised by the incoming Obama Administration. These imminent federal policies are designed to provide economic stimulation at the local level and are divergent from outlying economy stifling measures passed by the General Assembly a few years ago.

As a resident living within Gary's economic footprint, I wish to add my name to the cadre of Northwest Indiana citizens who advocate for a financially strong and solvent Gary. Additionally, our Region's flagship city must have a robust public safety complex equipped to manage and respond to citizen needs in manners reminiscent of world class cities of similar size and resources.

Furthermore, with its aforementioned under developed lakefront, airport and proximity to Chicago, Gary promises to do for the economic bedrock of Northwest Indiana what amateur sports and the City of Indianapolis has done for the Marion County Region. Now would be a most inopportune time for Gary's partner in development, the State of Indiana, to pull the fiscal rug from underneath the City.

With the advent of a new presidential administration, the Chicago Olympics and a properly focused and principled RDA and regional development apparatus seeking to partner "as equals" with Gary, real development could potentially be possible in Northwest Indiana. Gary is a central part of this equation and must not be allowed to financially disintegrate. Such disintegration may appear attractive in the short term to some who seek to disassociate from Gary's Branding challenges or, who seek greater autonomy. Notwithstanding any short term appeal, the lingering repercussions of allowing the most populated City in Northwest Indiana to lose police and fire protection and the loss of commerce that will accompany huge job losses in Gary's governmental sector will prove fateful to surrounding local economies as well.

Finally, there is hope that Lake County leaders will heed the advice of Gary municipal and county level leaders and relieve itself (Lake County) of the dubious distinction of being the last county in Indiana without a self-imposed county income tax. This county wide income tax would provide greater economic equity since most of the active steel jobs in Gary are held by persons living outside of the City and who spend their wages outside of Gary. This means that Gary residents not only lose out on jobs generated within their own city but they cannot even force non-residents who have the jobs to contribute to the city in which they work. So, some non-residents reap double benefits while Gary residents lose twice at the table of economic parity. Add to this formula, the fact that the steel

industry pollutes Gary without even paying its fair share of local taxes and it becomes apparent why Gary is before the Distressed Unit Commission in the first place.

In addition, too little attention is paid to a decade of high revenues and excessive spending when many are assessing how Gary arrived at its current predicament. In truth, some who may have left Gary fiscally high and dry seemingly just walked away and are now allowing others to face the administrative consequences. As the Commission considers Gary's ability to assist itself today, I hope it will also incorporate factors originating during the most immediate preceding period ending in March of 2006. Otherwise, those who may have committed fiscal nonfeasance may be spared scrutiny, while the spotlight is unduly shined on those who were not even present at the time of any possible missteps.

Nevertheless, Gary deserves a fair hearing from the Commission on January 5th and the chance to have more time to prepare for the coming property tax relief that will so drastically impact the City's bottom line. As a resident of South Lake County, I urge the State of Indiana to give the City of Gary this deserving and necessary opportunity. In essence, when Gary is given assistance, all of Northwestern Indiana is provided relief.

Finally. I thank the Commission in advance for ensuring that any decisions made be based upon actual facts and contributing factors.

Thank You!

John Key Crown Point, Indiana 219-310-8950