Preface – Part 5

The Indiana Dam Safety Inspection Manual is based on accepted practice and consists of information developed from existing documentation on dam safety inspections obtained from state and federal agencies. Dam safety is a complex and multi-disciplinary practice that continues to evolve as professionals gain a better understanding of how the various dam components behave under different loading conditions and how society’s level of risk tolerance changes with time. This manual is a “living document” that will change to reflect evolving national practice. As this manual improves with time, it will provide a stable reference for good dam safety inspection practice as administrators, program priorities, and statutes change. The manual consists of five separate parts:

Part 1 describes ownership responsibilities and roles, risks and hazards of dam failure, and provides a detailed overview of dams in Indiana.

Part 2 presents guidelines for operating and maintaining a dam, including specific instructions on how to prepare a management and maintenance plan and how to respond to emergencies.

Part 3 provides guidance on evaluating dam safety and performing dam inspections. It covers who should perform the inspections and how, and provides guidance on identifying and reporting dam deficiencies and problems.

Part 4 describes guidelines for preparing Emergency Action Plans (EAP) to guide the dam owner during emergency situations. It also covers Emergency Response planning.

Part 5, this part, is a compilation of Dam Safety Fact Sheets that present information on a variety of dam operational issues, such as seepage, slope protection, embankment stability, and spillway design, to name a few.

This manual should not be used in lieu of appropriate dam safety technical courses or training by a dam safety professional in the area of dam inspection. However, it should be used by experienced dam safety professionals as a reference and reminder of the aspects required to make a thorough dam safety inspection and evaluation. It should be stressed, however, that inspections alone do not make a dam safe; timely repairs and maintenance are essential to the safe management and operation of every dam.

The dam owner is responsible for maintaining the dam in a safe condition, and should do whatever is necessary to avoid injuring persons or property. As once stated by a highly respected legal scholar, "It is clear that compliance with a generally accepted industry or professional standard of care, or with government regulations, establishes only the minimal standard of care. Courts may assess a higher standard of care, utilizing the "reasonable person" standard and foreseeability of risk as the criteria. It is fair to say that persons who rely blindly upon a governmental or professional standard of care, pose great danger to others, and present a legal risk to themselves, when they know or reasonably should know that reasonable prudence requires higher care."

This manual was prepared by:

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Indianapolis, Indiana 46204

Department of Natural Resources
Division of Water
Indianapolis, Indiana
Acknowledgements and Disclaimer

This Manual was developed by Christopher B. Burke Engineering, Ltd. (CBBEL) for the Indiana Department of Natural Resources (IDNR), Division of Water. Principal editors, authors, and support staff within CBBEL included: Siavash E. Beik, P.E. (Project Manager & Technical Editor), Ken Bosar, P.E. (Principal Author), and Jon Stolz, P.E. (Technical Consultant). Principal reviewers and project coordinators at the Division of Water included Kenneth E. Smith, P.E. (Assistant Director) and George Crosby, P.G. (Manager, Dam and Levee Safety Section).

A four-member peer review team provided technical review and advice during the preparation of the manual. The team members included Charles Rucker P.G., Robert Biel, P.E., Thomas Hugenberg, P.E., and John Pfeiffer, P.E., all former Army Corps of Engineers dam safety professionals.

Much of the material presented in the manual was adapted from various publications developed by Federal and State agencies for dam inspection, operation, and maintenance. In many cases, pertinent text and illustrations were directly utilized within the manual with permission. A complete list of these publications is provided in the Appendices under References. The photographs were primarily obtained from IDNR and CBBEL files for Indiana dams; some photographs were obtained from public sources. The following is a list of agencies whose publications were extensively used in the preparation of this handbook:

- Indiana Department of Natural Resources
- Association of State Dam Safety Officials
- U.S. Army Corps of Engineers
- U.S. Department of Agriculture Natural Resources Conservation Service
- U.S. Department of the Interior, Bureau of Reclamation
- Wisconsin Department of Natural Resources
- Ohio Department of Natural Resources
- Colorado Division of Water Resources
- Pennsylvania Department of Environmental Protection

Special recognition is given to the Federal Emergency Management Agency (FEMA) who provided funding to the IDNR for the development of this manual. Special recognition is also given to the Association of State Dam Safety Officials (ASDSO) for their leadership in developing effective dam safety programs and policies for the furtherance of dam safety. Their diligence in assisting the U.S. dam safety community was an important factor in the issuance of the FEMA grant.

Use of trade names, brand names, or drawings designating specific products is for reference purposes only and does not constitute an endorsement of products or services by CBBEL, review team members, the State of Indiana, or any of the cooperative agencies/organizations. Information describing possible solutions to problems and concerns, repairs, and emergency actions are intended for guidance only. The dam owner should seek qualified professional help for construction of new dams and extensive remedial measures for existing dams. Site-specific plans, emergency actions, and repair procedures should be developed on a case-by-case basis; CBBEL, review team members, the State of Indiana, any of the cooperative agencies/organizations and references cited assume no responsibility for the manner in which the contents of the Manual are used or interpreted, or the results derived therefrom. Current IDNR regulations pertaining to dams should take precedence to information contained within this Manual.
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<th>Revision No.</th>
<th>Date</th>
<th>Revisions Made</th>
</tr>
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<td>Aug 28, 2007</td>
<td>General grammatical revisions throughout; updated for new dam regulations and policy; added new Part 4, Emergency Preparedness; the original Part 4, Dam Safety Fact Sheets, has been renumbered as Part 5; revised Fact Sheets 1, 9, 11, 14, 17; revised front covers and prefaces; revised Table of Contents.</td>
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APPENDICES

APPENDIX A  References
Dam Safety: Dam Hazard Classification

Classification of dams is defined in the Indiana Code (IC), Section 14-27-7.5. Dams which are exempt from the Indiana Department of Natural Resources (IDNR), Division of Water jurisdiction are defined in Indiana Revised Code, Section 14-27-7.5. The classification system divides dams which are under the jurisdiction of the Division of Water into three classes: high hazard, significant hazard, and low hazard. The dam owner's engineer must determine the hazard classification of the dam during design. The dam owner has the option to have a detailed breach analyses (performed by the owner’s hydraulic engineer) to better determine the hazard classification. Classification of dams is necessary to provide proper design criteria and to ensure adequate safety factors for dams according to the potential for downstream damage should the dam fail.

The classification system for dams in Indiana was modeled after the Federal Guidelines for Dam Safety established in 1979. The following parameters are the governing criteria for the classification:

**High Hazard** - A structure the failure of which may cause the loss of life and serious damage to homes, industrial and commercial buildings, public utilities, major highways, or railroads.

**Significant Hazard** - A structure the failure of which may damage isolate homes and highways, or cause the temporary interruption of public utility services.

**Low Hazard** - A structure the failure of which may damage farm buildings, agricultural land, or local roads.

Each dam would be evaluated on the preceding criteria and placed in the highest class that any one of these criteria might meet. The Division of Water, in accordance with the IC Section 14-27-7.5, has the right to reclassify any dam as a result of a change in circumstances not in existence at the time of the initial classification.

A dam is currently exempt from the state’s authority under IC Section 14-27-7.5 if it has a drainage area that is not more than one (1) square mile, if it does not exceed twenty (20) feet in height, and if its volume does not exceed more than one hundred (100) acre-feet of water. However, a dam that does not fall under the state’s authority is still categorized by the hazard classification system, and will be required to comply with the corresponding safety requirements.

Part 1 of the Indiana Dam Safety Inspection Manual provides additional details on dam hazard classification. Table 1 on page 2 of this Fact Sheet provides guidelines for determining the hazard classification of dams.

Any questions, comments, concerns, or fact sheet requests should be directed to the Division of Water at the following address:

Indiana Department of Natural Resources
Division of Water
402 West Washington Street
Indianapolis, IN 46204
(317) 232-4160 (Voice) (317) 233-4576 (Fax)
http://www.in.gov/dnr/water

Additional Resources

State of Indiana, Department of Natural Resources, Division of Water, *General Guidelines For New Dams & Improvements To Existing Dams In Indiana*

Indiana Code (IC) 14-27-7.5, Chapter 7.5, *Regulation of Dams*
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<th>DAMAGE TO:</th>
<th>AREA AFFECTED BY DAM BREACH</th>
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<td></td>
<td><strong>LOW</strong></td>
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<tr>
<td></td>
<td><strong>SIGNIFICANT</strong></td>
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<td></td>
<td><strong>HIGH</strong></td>
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<tr>
<td>LOCATION</td>
<td></td>
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<tr>
<td>Rural or Agricultural</td>
<td>Damage would be minimal and would mostly occur on dam owner’s property. No building, road, railroad, utility, or individual significantly affected. Damage is limited to farm buildings, agricultural land, and local roads.</td>
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<tr>
<td>POTENTIAL LOSS OF LIFE</td>
<td>No</td>
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<td></td>
<td>Flood depths greater than 1 foot in occupied quarters. Potential of loss of human life may occur.</td>
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<td>ROADS</td>
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<tr>
<td>County roads, state two-lane highways, or U.S. highways Serving as the only access to a community. Multiline divided state or US highway, including an interstate highway.</td>
<td>No Damage</td>
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<tr>
<td>RAILROADS</td>
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<tr>
<td>Operating Railroads</td>
<td>No Damage</td>
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<tr>
<td>OCCUPIED QUARTERS</td>
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<td>Homes-Single family residences, apartments, nursing homes, motels and hospitals</td>
<td>No Damage</td>
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<tr>
<td>UTILITIES</td>
<td></td>
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<td>No Damage</td>
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<td>Damage may occur to important utilities where service would not be interrupted for more than 1 day but either of the following may occur: 1) buried lines can be exposed by erosion, or 2) towers, poles and above ground lines can be damaged by undermining or debris loading.</td>
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</table>
**Dam Safety: Geological Considerations**

**Geological Setting**

The geological setting is very important factor when designing or inspecting dams. It is crucial that the inspector fully understand the geological features and conditions of the site to better assess problems and deficiencies. For example, a dam located in a glacial outwash area is likely to be sitting on permeable granular materials, which would tend to transmit water (seepage) in the foundation and abutment areas.

Site-specific information obtained from a geotechnical exploration program will better define and qualify the subsurface conditions in a given geological setting. For example, a dam located in a karst geological setting will require subsurface exploration data to better define the physical parameters and extent of the typical solution features (voids and joint openings) in the foundation, abutment and spillway areas of the structure.

All dams should be assessed in light of both the local site and regional geological conditions. In addition to knowing the construction history of the dam and appurtenant structures, the inspector or the inspection team should have knowledge of the potential geologic factors that may influence the performance and safety of an existing dam.

Indiana dams typically consist of embankments made of earth materials over soil or rock foundations with auxiliary channel spillways through natural ground. As such, dams in specific regions tend to have similar characteristic or potential problems, some of which were not considered in the original design but later emerged as geologic hazards.

Many existing dams were constructed without appropriate methods and/or components to adequately address the existing geologic materials or the geologic conditions. Some of the dam safety deficiencies, as listed below, are a result of the dam builder not recognizing the physical characteristics and technical problems of certain geologic materials/conditions and implementing an appropriate design to mitigate the problems.

- Settlement, instability and/or cracking of the dam may reflect weak foundation conditions or unsuitable soil materials in the embankment.
- Seepage and/or leakage at the downstream toe or abutment/groin areas are frequently associated with the permeability characteristics of the underlying bedrock or soil.
- Natural hazards such as landslides, subsidence, and seismic events may quickly cause a component of the dam to fail leading to an uncontrolled breach.

**Physiographic Divisions**

Indiana is located within the Central Lowland Province, which consists of gently sloping and nearly flat-lying bedrock overlain with glacial materials in about two-thirds of the state. The State lies over a broad crested structural area, known as an anticline, trending northwest to southeast, which separates the Michigan Basin on the north from the Illinois Basin on the southwest.

The Indiana Geological Survey (IGS) has further divided the state into physiographic regions and divisions to better group landscapes of similar features (see Figure 1, Physiographic Divisions of Indiana). There are twenty three (23) distinct Physiographic Divisions in Indiana.

Some of the geologic factors for each Physiographic Division that may influence the integrity, safety, upgrade and operation of an existing dam are shown in the attached table. Although general, Physiographic Divisions do provide the framework for a better understanding of the most common, known problematic aspects...
or geologic hazards associated with various areas in the State.

It is important to note that the division boundaries are not finite, and dam locations near boundaries may have geologic factors associated with both divisions. Further, the geologic factors presented for a given division are indicators and will not be an issue at every existing dam site in a given region.

As more performance records and experience are obtained on dams in the Physiographic Divisions, the geologic factors will be updated. To that end, the dam inspector should have an understanding of geologic factors that may influence the safety of an existing dam or consult with a licensed professional geologist for a report on the local condition for a specific site.

Figure 1 contains a physiographic map of Indiana which shows regional geologic conditions. Table 1 may help define potential conditions which may be present based on the physiographic region where the dam is located. This information can be useful for evaluating dam seeps, foundation, or settlement issues and should be checked before the field inspection is performed. If no other local or regional geological data is available, Figure 1 and Table 1 can be used to help define potential conditions at the dam site.

Glacial Control

The east and west flanks of the southern half of the state and the entire northern half of the state are overlain by tens to hundreds of feet of unconsolidated sediments. These accumulations of till and outwash filled the bedrock valleys and covered the bedrock hills to produce the flat terrain in the central and hilly landscapes in the northern parts of the state.

Till and stratified drift from continental glaciation is so extensive in Indiana that over half of the existing dams in the state are made of soil and located on materials deposited and/or altered by ice advances and retreats. A basic understanding of glacial geology at a dam site will allow the inspector or inspection team to establish a more complete assessment of observed dam safety deficiencies and develop recommendations appropriate to improve the safety of the structure.

The large flat to gently rolling surface across the central portion of the state is referred to as the Central Till Plain Region (see Figure 1). Sediments laid down by the ice sheets were deposited as till (an unsorted mixture of sand, silt, clay and boulders) when the glaciers advanced into Indiana and stratified drift (i.e. outwash sand and gravel) when the ice mass retreated.

Glacial till typically provides suitable foundations and embankments for dams when properly excavated, placed and compacted. The permeable outwash materials found in the numerous glacial drainageways, however, present a problem for seepage control in the foundation and abutment areas for dams.

The Northern Moraine and Lake Region includes tracts of lake plains, large outwash areas, and extensive topographic morainal features (i.e. mounds, ridges or other distinct accumulations of unsorted, unstratified drift or glacial till). This region also includes sand dunes, alluvial fans, stratified drift, peat bogs and most of Indiana’s natural lakes.

The Northern Moraine and Lake Region can be a complex area to design and maintain a safe dam. The watersheds may include natural retention basins and the ground water regime may contribute significantly to the inflow quantities.

With the extensive permeable soils in this region, some dams consist of sand and gravel. Further, the soft lacustrine and peat deposits present settlement and stability problems for embankment and spillway foundations.

Glacial and Bedrock Control (Transition Area)

The Southern Hills and Lowland Region, in the lower portion of the state, has not been profoundly affected by the latest (Wisconsin) glaciation and the bedrock is at or near the surface in much of the region. The topography and drainage pattern of this region generally reflects the underlying bedrock control. There are several hundred existing dams in this region with a few structures exceeding 100 feet in height.

Other glacial events, however, did alter land features in a transition area between the southern limit of Wisconsin glacial deposits to the southern limit of older glacial deposits. This area typically has the most complex site conditions for southern Indiana since the natural physical features that influence the safety of the dam consists of deposits and alterations from glaciation in combination with the structural discontinuities and characteristics of the near surface bedrock.
Buried glacial bedrock valleys, bedrock joints, rock type and other subsurface irregularities at the dam site present unique challenges for the inspector in evaluating seepage and stability issues.

Although present throughout the state, extensive silt deposits known as loess exist in this interglacial transition area. Loess is a wind deposit from large glacial outwash plains. Silt is a poor material for embankment dams and foundations. The inspector should be concerned about stability and erosion in dams and channel spillways constructed with significant silt content.

Bedrock Controlled

Although bedrock may influence the performance of a dam anywhere in the state, the predominate area where bedrock is likely to present problems with water impoundment structures is southern Indiana.

The distinctly bedrock-controlled area south of the southern limit of older glacial deposits consists of sedimentary rock such as limestone, dolomite, shale, sandstone and siltstone. Shale tends to weather and erode to produce slopes where as the more weather resistant rock such as siltstone and sandstone will be found in ridges and hilltops. The weathering of limestone (also dolomite to a lesser extent) by acid dissolution produces sinkholes, caves and other features known as karst.

The topography and steepness of slopes of this area vary dramatically as the bedrock type, age and characteristic changes from east to west. The typical thin residual soil layer over the bedrock could indicate that adequate foundation/abutment preparation may not have been accomplished in the construction of the dam and seepage paths may have been developed if the soil was stripped off of the bedrock near the dam for borrow material.

The regional and local rock mass properties of sedimentary rock have a significant influence on the construction of the dam in addition to the long term performance of the structure. The surface and subsurface movement of water is strongly controlled by orientation of the joints in the sedimentary rock.

Seismic

Considering the prehistoric evidence of strong earthquakes with epicenters within Indiana, the history of earthquakes that have caused damage in Indiana since 1811, and the presence of compressional forces squeezing the rocks at great depths under the state, it is reasonable to conclude that Indiana may experience the potentially devastating effects of a major earthquake in the future.

Assessment of a dam’s risk from seismic loading requires a thorough understanding of the local geology and the engineering properties of the foundation and embankment soils. If there are safety issues with the stability of the slopes, embankment, or spillway structure of an existing dam, seismic loading will only exacerbate the problem.

Mining Issues

Mineral and fuel commodities mined in Indiana include common clay and shale, limestone and dolomite, construction sand and gravel, industrial sand, sandstone, gypsum, peat, and coal. There are over 300 current mines in operation and hundreds of abandoned mines.

The main issues with mining that may impact the safety of an existing dam are abandoned underground unstable mines, dramatically altered watersheds from surface mining, and/or operations such as blasting from nearby working mines. The dam itself may have been a result of a temporary mining operation with questionable materials used to construct the embankment and undersized spillway to handle small runoff events. The inspector should thoroughly investigate all geological sources to develop appropriate plans and recommendations, if the dam is near an abandoned or existing mining operation.

Any questions, comments, concerns, or fact sheet requests should be directed to the Division of Water at the following address:

Indiana Department of Natural Resources
Division of Water
402 West Washington Street
Indianapolis, Indiana 46204
(317) 232-4160 (Voice) (317) 233-4576 (Fax)
http://www.in.gov/dnr/water

Additional Resources

Indiana Geological Survey, Physiographic Divisions of Indiana, H.H. Gray, 2000, Indiana Geological Survey Special Reports, SR61, 611 North Walnut Grove, Bloomington, IN 47405-2208
Figure 1 - Physiographic Divisions of Indiana
Table 1 - Typical geologic factors by Physiographic Divisions that may influence the integrity, safety, upgrade, and operation of an existing dam

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See notes on following page for clarification.
**Notes for Table 1:**

1. **Definitions for columns labeled 1.a through 1.n.**
   a. Unconsolidated material over steep sloping, valley bedrock surface, instability potential at the dam, spillway or around lake.
   b. Steep valley walls, difficult to prepare site for construction or expansion of emergency spillway. Seepage at abutment contact, erosion at groin area and/or long term settlement likely.
   c. Near surface non-durable bedrock. Weak rock materials may have been used in embankments which disintegrate/collapse with time causing settlement, sloughing and instability of the dam.
   d. Rugged watersheds & downstream areas. Quick peak flows into lake. Erosion potential. Confined, fast flows during discharge or an uncontrolled breach.
   e. Steep gradient tributaries require tall embankment dams for small lakes and ponds. High water pressures exist at base of dam; downstream embankment slopes extend a considerable distance.
   f. Extensive karst development (sinkholes, large subsurface voids and openings for uncontrolled water movement, loss and gain of overland flow) present significant dam safety issues.
   g. Some karst development that leads to uncontrolled leakage in foundation and/or abutment.
   h. Jointed, fractured rock provides paths of seepage after infilling material softens and erodes out with time.
   i. Access for emergency response more difficult than less rugged areas.
   j. Near surface rock limits borrow material quantities for upgrade on embankment and increases cost for excavation.
   k. Old mine works: Subsurface abandoned coal mines & long-term subsidence threaten integrity of dams & spillways. Acidic runoff detrimental to metal spillway pipes.
   l. Current/future coal mining: consideration to blasting, undermining, major alterations to watershed and drainage ways. Acidic runoff detrimental to metal spillway pipes.
   m. Seismic, ground acceleration, loss of soil strength due to liquefaction.
   n. Foundation rock may consist of weathered shale/claystone that, after a time of saturation, looses strength resulting in slippage planes and instability of embankment.

2. **Definitions for columns labeled 2.a through 2.h.**
   a. May be associated with natural fresh water lakes; draw down for repair and emergency potentially hindered due to legal lake levels, wetlands, and sediment releases.
   b. Large, broad areas where time of flood peak is attenuated, breach flood is wide, shallow & irregular due to low saddles between drainage divide & wetlands.
   c. Permeable unconsolidated materials in foundation and/or embankment, substantial seepage potential.
   d. Soft, deep organic deposits in foundation result in instability and settlement. Increasing height is difficult due to unsuitable foundation soils.
   e. Significant interaction between subsurface ground-water regime and surface watershed that impacts spillway design and operation.
   f. Non-plastic soils, erosion potential high on embankment, spillway and discharge areas.
   g. Embankment, foundation and/or abutments may contain significant amounts of loess (silt), which has poor engineering properties (low strength, liquefaction, erodes, etc.)
   h. High variability of soil types and conditions at local sites. Complex.

3. Bedrock may be encountered in certain local areas in these districts. Geologic factors 1g, 1h, & 1j may apply in those shallow bedrock areas.
Dam Safety: Earth Dam Failures

Owners of dams and operating and maintenance personnel must be knowledgeable of the potential problems which can lead to failure of a dam. These people regularly view the structure and, therefore, need to be able to recognize potential problems so that failure can be avoided. If a problem is noted early enough, an engineer experienced in dam design, construction, and inspection can be contacted to recommend corrective measures, and such measures can be implemented.

If there is any question as to the seriousness of an observation, a qualified dam safety professional should be contacted.

Acting promptly may avoid possible dam failure and the resulting catastrophic effect on downstream areas. Staff from the Division of Water, Dams and Levees Section, are available at any time to inspect a dam if a serious problem is detected or if failure may be imminent. Contact the division at the following address and telephone number:

Indiana Department of Natural Resources Division of Water, Dams and Levees Section 402 West Washington Street Indianapolis, Indiana 46204 (317) 232-4160.

Since only superficial inspections of a dam can usually be made, it is imperative that owners and maintenance personnel be aware of the prominent types of failure and their telltale signs. Earth dam failures can be grouped into three general categories: overtopping failures, seepage failures, and structural failures. A brief discussion of each type follows.

Overtopping Failures

Overtopping failures result from the erosive action of water on the embankment. Erosion is due to uncontrolled flow of water over, around, and adjacent to the dam. Earth embankments are not designed to be overtopped and therefore are particularly susceptible to erosion. Once erosion has begun during overtopping, it is almost impossible to stop. A well vegetated earth embankment may withstand limited overtopping if its top is level and water flows over the top and down the face as an evenly distributed sheet without becoming concentrated. The owner should closely monitor the reservoir pool level during severe storms.

Seepage Failures

Every embankment dam has water passing through or under the embankment because all earth materials are porous. The passage of water through or under the embankment is known as seepage. Seepage quantities and rates increase as the depth of the water in the reservoir increases due to the greater pressure upstream of the embankment.

Seepage must be controlled in both velocity and quantity. If uncontrolled, it can progressively erode soil from the embankment or its foundation, resulting in rapid failure of the dam. Erosion of the soil begins at the downstream side of the embankment, either in the dam proper or the foundation, progressively works toward the reservoir, and eventually develops a "pipe" or direct conduit to the reservoir. This phenomenon is known as "piping." Piping action can be
recognized by an increased seepage flow rate, the discharge of muddy or discolored water, sinkholes on or near the embankment, and a whirlpool in the reservoir. Once a whirlpool (eddy) is observed on the reservoir surface, complete failure of the dam will probably follow in a matter of minutes. As with overtopping, fully developed piping is virtually impossible to control and will likely cause failure. Seepage can cause slope failure by creating high pressures in the soil pores or by saturating the slope. The pressure of seepage within an embankment is difficult to determine without proper instrumentation. A slope which becomes saturated and develops slides may be showing signs of excessive seepage pressure.

Figure 2 – Seepage through tree roots

Structural Failures

Structural failures can occur in either the embankment or the appurtenances. Structural failure of a spillway, lake drain, or other appurtenance may lead to failure of the embankment. Cracking, settlement, and slides are the more common signs of structural failure of embankments. Large cracks in an appurtenance or the embankment, major settlement, and major slides will require emergency measures to ensure safety, especially if these problems occur suddenly. If this type of situation occurs, the lake level should be lowered, the appropriate state and local authorities notified, and professional advice sought. If the observer is uncertain as to the seriousness of the problem, the Division of Water should be contacted immediately.

The three types of failure previously described are often interrelated in a complex manner. For example, uncontrolled seepage may weaken the soil and lead to a structural failure. A structural failure may shorten the seepage path and lead to a piping failure. Surface erosion may result in structural failure.

Minor defects such as cracks in the embankment may be the first visual sign of a major problem which could lead to failure of the structure. The seriousness of all deficiencies should be evaluated by someone experienced in dam design and construction. A qualified professional engineer can recommend appropriate permanent remedial measures.

Any questions, comments, concerns, or fact sheet requests should be directed to the Division of Water at the following address:

Indiana Department of Natural Resources
Division of Water
402 West Washington Street
Indianapolis, Indiana 46204
(317) 232-4160 (Voice) (317) 233-4576 (Fax)
http://www.in.gov/dnr/water
Dam Safety:  Embankment Instabilities

The dam embankment and any appurtenant dikes must safely contain the reservoir during normal and flood conditions. Cracks, slides, and depressions are signs of embankment instability and should indicate to the owner that maintenance or repair work may be required. When one of these conditions is detected, the owner must retain a qualified dam safety professional to determine the cause of the instability. A rapidly changing condition or the sudden development of a large crack, slide, or depression indicates a very serious problem. The owner should have a qualified dam safety professional evaluate the problem in a timely manner. The owner should notify the IDNR Division of Water of the problem. A qualified dam safety professional must investigate these types of embankment stability problems because a so-called “home remedy” may cause greater and more serious damage to the embankment and eventually result in unneeded expenditures for unsuccessful repairs.

Cracks

Short, isolated cracks are commonly due to drying and shrinkage of the embankment surface and are not usually significant. They are usually less than 1 inch wide, propagate in various directions, and occur especially where the embankment lacks a healthy grass cover. Larger (wider than 1 inch), well-defined cracks may indicate a more serious problem. There are generally two types of these cracks: longitudinal and transverse. Longitudinal cracks extend parallel to the crest of the embankment and may indicate the early stages of a slide on either the upstream or downstream slope of the embankment. They can create problems by allowing runoff to enter the cracks and saturate the embankment which in turn can cause instability of the embankment. Transverse cracks extend perpendicular to the crest and can indicate differential settlement within the embankment. Such cracks provide avenues for seepage through the dam and could quickly lead to piping, a severe seepage problem that will likely cause the dam to fail.

If the owner finds small cracks during inspection of the dam, he/she should document the observations, and seal the cracks to prevent runoff from saturating the embankment. The documentation should consist of detailed notes (including the location, length, approximate elevation, and crack width), photographs, sketches, and possibly monitoring stakes. The crack must then be monitored during future inspections. If the crack becomes longer or wider, a more serious problem, such as a slide, may be developing. Large cracks indicate serious stability problems. If one is detected, the owner should retain an engineer to investigate the crack and prepare plans and specifications for repairs. When muddy flow discharges from a crack, the dam may be close to failure. The emergency action plan should be initiated immediately.

Slides

A slide in an embankment or in natural soil or rock is a mass movement of material. Some typical characteristics of a slide are an arc-shaped crack or scarp along the top and a bulge along the bottom of the slide (see drawing). Slides may develop because of poor soil compaction, the gradient of the slope being too steep for the embankment material, seepage, sudden...
Depressions are sunken areas of the abutment, toe area, or embankment surface. They may be created during construction, or may be caused by decay of buried organic materials, thawing of frozen embankment material, internal erosion of the embankment, or settlement (consolidation) of the embankment or its foundation. To a certain degree, minor depressions are common and do not necessarily indicate a serious problem. (An embankment with several minor depressions may be described as “hummocky”.) However, larger depressions may indicate serious problems such as weak foundation materials, poor compaction of the embankment during construction, or internal erosion of the embankment fill.

Depressions can create low areas along the crest, cracks through the embankment, structural damage to spillways or other appurtenant structures, damage to internal drainage systems, or general instability of the embankment. They can also inhibit maintenance of the dam and make detection of stability or seepage problems difficult.

The owner should monitor depressions during the regular inspection of the dam. All observations should be documented with detailed notes, photographs, and sketches. Minor depressions can be repaired by removing the vegetation and any unsuitable fill from the area, adding fill and then topsoil to make the embankment uniform, and finally establishing a healthy grass cover. An engineer should be retained to investigate large depressions or settlement areas. Plans and specifications may need to be prepared for its repair depending on the findings of the investigation.

**Importance of Inspection**

Stability problems can threaten the safety of the dam and the safety of people and property downstream. Therefore, stability problems must be detected and repaired in a timely manner. The entire embankment should be routinely and closely inspected for cracks, slides, and depressions. To do this thoroughly, proper vegetation must be regularly maintained on the embankment. Improper or overgrown vegetation can inhibit visual inspection and maintenance of the dam. Accurate inspection records are also needed to detect stability problems. These records can help determine if a condition is new,
slowly changing, or rapidly changing. A rapidly changing condition or the sudden development of a large crack, slide, or depression indicates a very serious problem. The owner should have a qualified dam safety professional evaluate the problem in a timely manner. The owner should notify the IDNR Division of Water of the problem.

Any questions, comments, concerns, or fact sheet requests should be directed to the Division of Water at the following address:

Indiana Department of Natural Resources
Division of Water
402 West Washington Street
Indianapolis, Indiana 46204
(317) 232-4160 (Voice) (317) 233-4576 (Fax)
http://www.in.gov/dnr/water
Dam Safety: Inspection of Concrete Structures

Dams, dikes, and levees must not be thought of as part of the natural landscape, but as manmade structures which must be designed, inspected, operated, and maintained accordingly. Routine maintenance and inspection of dams and appurtenant facilities should be an ongoing process to ensure that structural failures do not occur which can threaten the overall safety of the dam. The information provided in this fact sheet pertains entirely to the inspection of concrete structures used at dams. The intention is to help dam owners become more aware of common problems that are typically encountered with concrete so that they can more readily address the seriousness of a particular condition whenever it arises.

Structural Inspections

Concrete surfaces should be visually examined for spalling and deterioration due to weathering, unusual or extreme stresses, alkali or other chemical attack, erosion, cavitation, vandalism, and other destructive forces. Structural problems are indicated by cracking, exposure of reinforcing bars, large areas of broken-out concrete, misalignment at joints, undermining and settlement in the structure. Rust stains that are noted on the concrete may indicate that internal corrosion and deterioration of reinforcement steel is occurring. Spillway floor slabs and upstream slope protection slabs should be checked for erosion of underlying base material otherwise known as undermining. Concrete walls and tower structures should be examined to determine if settlement and misalignment of construction joints has occurred.

What to Look For

Concrete structures can exhibit many different types of cracking. Deep, wide cracking is due to stresses which are primarily caused by shrinkage and structural loads. Minor or hairline surface cracking is caused by weathering and the quality of the concrete that was applied. The results of this minor cracking can be the eventual loss of concrete, which exposes reinforcing steel and accelerates deterioration. Generally, minor surface cracking does not affect the structural integrity and performance of the concrete structure.

Cracks through concrete surfaces exposed to flowing water may lead to the erosion or piping of embankment or foundation soils from around and/or under the concrete structure. In this case, the cracks are not the result of a problem but are the detrimental condition which leads to piping and erosion. Seepage at the discharge end of a spillway or outlet structure may indicate leakage of water through a crack. Proper underdrainage for open channel spillways with structural concrete floors is necessary to control this leakage. Flows from underdrain outlets and pressure relief holes should also be observed and measured. Cloudy flows may indicate that piping is occurring beneath or adjacent to the concrete structure. This could be detrimental to the foundation support.

Concrete surfaces adjacent to contraction joints and subject to flowing water are of special concern especially in chute slabs. The adjacent slabs must be flush or the downstream one slightly lower to prevent erosion of the concrete and to prevent water from being directed into the...
joint during high velocity flow. All weep holes should be checked for the accumulation of silt and granular deposits at their outlets. These deposits may obstruct flow or indicate loss of support material behind the concrete surfaces. Tapping the concrete surface with a hammer or some other device will help locate voids if they are present as well as give an indication of the condition and soundness of the concrete. Weep holes in the concrete are used to allow free drainage and relieve excessive hydrostatic pressures from building up underneath the structure. Excessive hydrostatic pressures underneath the concrete could cause it to heave or crack which increases the potential for accelerated deterioration and undermining. Periodic monitoring of the weep hole drains should be performed and documented on a regular and routine basis to ensure that they are functioning as designed.

Structural cracking of concrete is usually identified by long, single or multiple diagonal cracks with accompanying displacements and misalignment. Cracks extending across concrete slabs which line open channel spillways or provide upstream slope wave protection can indicate a loss of foundation support resulting from settlement, piping, undermining, or erosion of foundation soils. Piping and erosion of foundation soils are the result of inadequate underdrainage and/or cutoff walls. Items to consider when evaluating a suspected structural crack are the concrete thickness, the size and location of the reinforcing steel, the type of foundation, and the drainage provision for the structure.

Preventing for an Inspection

Before an inspection of the dam's concrete facilities is performed, it is recommended that a checklist be developed that includes all the different components of the spillway and/or outlet works. The checklist should also include a space for logging any specific observations about the structure and the state of its condition. Photographs provide invaluable records of changing conditions. A rapidly changing condition may indicate a very serious problem. If there are any questions as to the seriousness of an observation, the IDNR-Division of Water, or a qualified dam safety professional experienced with dams, should be contacted.

Any questions, comments, concerns, or fact sheet requests should be directed to the Division of Water at the following address:

Indiana Department of Natural Resources
Division of Water
402 West Washington Street
Indianapolis, Indiana 46204
(317) 232-4160 (Voice) (317) 233-4576 (Fax)
http://www.in.gov/dnr/water
Dam Safety: Problems with Concrete Materials

Visual inspection of concrete will allow for the detection of distressed or deteriorated areas. Problems with concrete include construction errors, disintegration, scaling, cracking, efflorescence, erosion, spalling, and popouts.

Construction Errors

Errors made during construction such as adding improper amounts of water to the concrete mix, inadequate consolidation, and improper curing can cause distress and deterioration of the concrete. Proper mix design, placement, and curing of the concrete, as well as an experienced contractor are essential to prevent construction errors from occurring. Construction errors can lead to some of the problems discussed later in this fact sheet such as scaling and cracking.

Honeycombing and bugholes can be observed after construction. Honeycombing can be recognized by exposed coarse aggregate on the surface without any mortar covering or surrounding the aggregate particles. The honeycombing may extend deep into the concrete. Honeycombing can be caused by a poorly graded concrete mix, by too large of a coarse aggregate, or by insufficient vibration at the time of placement. Honeycombing will result in further deterioration of the concrete due to freeze-thaw because moisture can easily work its way into the honeycombed areas. Severe honeycombing should be repaired to prevent further deterioration of the concrete surface.

Bugholes is a term used to describe small holes (less than about 0.25 inch in diameter) that are noticeable on the surface of the concrete. Bugholes are generally caused by too much sand in the mix, a mix that is too lean, or excessive amplitude of vibration during placement. Bugholes may cause durability problems with the concrete and should be monitored.

Disintegration and Scaling

Disintegration can be described as the deterioration of the concrete into small fragments and individual aggregates. Scaling is a milder form of disintegration where the surface mortar flakes off. Large areas of crumbling (rotten) concrete, areas of deterioration which are more than about 3 to 4 inches deep (depending on the wall/slab thickness), and exposed rebar indicate serious concrete deterioration. If not repaired, this type of concrete deterioration may lead to structural instability of the concrete structure. A registered professional engineer must prepare plans and specifications for repair of serious concrete deterioration. For additional information, see the "Concrete Repair Techniques" fact sheet. Disintegration can be a result of many causes such as freezing and thawing, chemical attack, and poor construction practices. All exposed concrete is subject to freeze-thaw, but the concrete's resistance to weathering is determined by the concrete mix and the age of the concrete. Concrete with the proper amounts of air, water, and cement, and a properly sized aggregate, will be much more durable. In addition, proper drainage is essential in preventing freeze-thaw damage. When critically saturated concrete (when 90% of the pore space in the concrete is filled with water) is exposed to freezing temperatures, the water in the pore spaces within the concrete freezes and expands, damaging the concrete. Repeated cycles of freezing and thawing will result in surface scaling and can lead to
disintegration of the concrete. Hydraulic structures are especially susceptible to freeze-thaw damage since they are more likely to be critically saturated. Older structures are also more susceptible to freeze-thaw damage since the concrete was not air entrained. In addition, acidic substances in the surrounding soil and water can cause disintegration of the concrete surface due to a reaction between the acid and the hydrated cement.

**Cracks**

Cracks in the concrete may be structural or surface cracks. Surface cracks are generally less than 0.2 inches wide and deep. These are often called hairline cracks and may consist of single, thin cracks, or cracks in a craze/map-like pattern. A small number of surface or shrinkage cracks is common and does not usually cause any problems. Surface cracks can be caused by freezing and thawing, poor construction practices, and alkali-aggregate reactivity. Alkali-aggregate reactivity occurs when the aggregate reacts with the cement causing crazing or map cracks. The placement of new concrete over old may cause surface cracks to develop. This occurs because the new concrete will shrink as it cures. Surface cracks in the spillway should be monitored and will need to be repaired if they deteriorate further.

**Efflorescence**

A white, crystallized substance, known as efflorescence, may sometimes be noted on concrete surfaces, especially spillway sidewalls. It is usually noted near hairline or thin cracks. Efflorescence is formed by water seeping through the pores or thin cracks in the concrete. When the water evaporates, it leaves behind some minerals that have been leached from the soil, fill, or concrete. Efflorescence is typically not a structural problem. Efflorescence should be monitored because it can indicate the amount of seepage finding its way through thin cracks in the concrete and can signal areas where problems (i.e. inadequate drainage behind the wall or deterioration of concrete) could develop. Also, water seeping through thin cracks in the wall will make the concrete more susceptible to deterioration due to freezing and thawing of the water.

**Erosion**

Erosion due to abrasion results in a worn concrete surface. It is caused by the rubbing and grinding of aggregate or other debris on the concrete surface of a spillway channel or stilling basin. Minor erosion is not a problem but severe erosion can jeopardize the structural integrity of the concrete. A registered professional engineer must prepare plans and specifications for repair of this type of erosion if it is severe.

Erosion due to cavitation results in a rough, pitted
concrete surface. Cavitation is a process in which sub atmospheric pressures, turbulent flow and impact energy are created and will damage the concrete. If the shape of the upper curve on the ogee spillway is not designed close to its ideal shape, cavitation may occur just below the upper curve, causing erosion. A registered professional engineer must prepare plans and specifications for repair of this type of erosion if the concrete becomes severely pitted which could lead to structural damage or failure of the structure.

**Spalling and Popouts**

Spalling is the loss of larger pieces or flakes of concrete. It is typically caused by sudden impact of something dropped on the concrete or stress in the concrete that exceeded the design. Spalling may occur on a smaller scale, creating popouts. Popouts are formed as the water in saturated coarse aggregate particles near the surface freezes, expands, and pushes off the top of the aggregate and surrounding mortar to create a shallow conical depression. Popouts are typically not a structural problem. However, if a spall is large and causes structural damage, a registered professional engineer must prepare plans and specifications to repair the spalling.

**Inspection and Monitoring**

Regular inspection and monitoring is essential to detect problems with concrete materials. Concrete structures should be inspected a minimum of once per year. The inspector should also look at the interior condition of concrete spillway conduit. Proper ventilation and confined space precautions must be considered when entering a conduit. It is important to keep written records of the dimensions and extent of scaling, disintegration, efflorescence, honeycombing, erosion, spalling, popouts, and the length and width of cracks. Structural cracks should be monitored more frequently and repaired if they are a threat to the stability of the structure or dam. Photographs provide invaluable records of changing conditions. A rapidly changing condition may indicate a very serious problem, and a qualified dam safety professional should be contacted immediately. All records should be kept in the operation, maintenance, and inspection manual for the dam.

Any questions, comments, concerns, or fact sheet requests should be directed to the Division of Water at the following address:

Indiana Department of Natural Resources
Division of Water
402 West Washington Street
Indianapolis, Indiana 46204
(317) 232-4160 (Voice) (317) 233-4576 (Fax)
http://www.in.gov/dnr/water
Dam Safety: Concrete Repair Techniques

Concrete is an inexpensive, durable, strong and basic building material often used in dams for core walls, spillways, stilling basins, control towers, and slope protection. However, poor workmanship, construction procedures, and construction materials may cause imperfections that later require repair. Any long-term deterioration or damage to concrete structures caused by flowing water, ice, or other natural forces must be corrected. Neglecting to perform periodic maintenance and repairs to concrete structures as they occur could result in failure of the structure from either a structural or hydraulic standpoint. This in turn may threaten the continued safe operation and use of the dam.

Considerations

Floor or wall movement, extensive cracking, improper alignments, settlement, joint displacement, and extensive undermining are signs of major structural problems. In situations where concrete replacement solutions are required to repair deteriorated concrete, it is recommended that an experienced structural engineer be retained to perform an inspection to assess the concrete’s overall condition, and determine the extent of any structural damage and necessary remedial measures.

Typically, it is found that drainage systems are needed to relieve excessive water pressures under floors and behind walls. In addition, reinforcing steel must also be properly designed to handle tension zones and shear and bending forces in structural concrete produced by any external loading (including the weight of the structure). Therefore, the finished product in any concrete repair procedure should consist of a structure that is durable and able to withstand the effects of service conditions such as weathering, chemical action, and wear. Because of their complex nature, major structural repairs that require professional advice are not addressed here.

Concrete damage less than 1 ½ inches deep can not be successfully repaired, unless the concrete is removed to a greater depth. Polymer concrete repair is sometimes used on shallow damaged areas, but will have a limited life.

The U.S. Bureau of Reclamation recommends a seven step repair procedure that has been proven to be very effective:

1. Determine cause of damage.
2. Determine extent of damage.
3. Determine need to repair.
4. Choose appropriate repair system.
5. Prepare damaged concrete area.
6. Apply the repair system.
7. Cure the repair properly.

For concrete damage that is 1 ½ to 6 inches deep, epoxy bonded concrete repairs are best; the epoxy bonds the new concrete to the old concrete for longer life. Most concrete repairs are made by removing all damaged concrete and replacing it with new concrete. The new concrete should be similar to the old concrete.

Silane sealer is often used on the surface of concrete to keep water out of the structure. The silane penetrates the outer surface of the concrete to make it water proof, to help prevent damage from freeze-thaw effects. Silane coatings have a life of 3 to 7 years.

Repair Methods

Before any type of concrete repair is attempted, it is essential that all factors governing the deterioration or failure of the concrete structure are identified. This is required so that the appropriate remedial measures can be undertaken in the repair design to help correct the problem and prevent it from occurring in the future. The following techniques require expert and experienced assistance for the best results. The particular method of repair will depend on the size of the job and the type of repair required.

Most concrete repairs must follow a
predetermined procedure. In all cases, loose and damaged concrete must be removed before the repair is implemented. The following procedure is commonly used:

1. Saw cut perimeter of damage area.
2. Remove concrete to below the steel rebar, using sand blasting, jack hammer, shot blasting, chipping hammer, or hydro-demolition methods.
3. Use high pressure water to clean the repair area.
4. Use epoxy bonding agents on the old surfaces.

1. The Dry-Pack Method: The dry-pack method can be used on small holes in new concrete which have a depth equal to or greater than the surface diameter. Preparation of a dry-pack mix typically consists of about 1 part portland cement and 2 ½ parts sand to be mixed with water. You then add enough water to produce a mortar that will stick together. Once the desired consistency is reached, the mortar is ready to be packed into the hole using thin layers.

2. Concrete Replacement: Concrete replacement is required when one-half to one square foot areas or larger extend entirely through the concrete sections or where the depth of damaged concrete exceeds 6 inches. When this occurs, normal concrete placement methods should be used. Repair will be more effective if tied in with existing reinforcing steel (rebar). This type of repair will require the assistance of a professional engineer experienced in concrete construction.

3. Replacement of Unformed Concrete: The replacement of damaged or deteriorated areas in horizontal slabs involves no special procedures other than those used in good construction practices for placement of new slabs. Repair work can be bonded to old concrete by use of a bond coat made of equal amounts of sand and cement. It should have the consistency of whipped cream and should be applied immediately ahead of concrete placement so that it will not set or dry out. Latex emulsions with portland cement and epoxy resins are also used as bonding coats.

4. Preplaced Aggregate Concrete: This special commercial technique has been used for massive repairs, particularly for underwater repairs of piers and abutments. The process consists of the following procedures: 1) Removing the deteriorated concrete, 2) forming the sections to be repaired, 3) prepacking the repair area with coarse aggregate, and 4) pressure grouting the voids between the aggregate particles with a cement or sand-cement mortar.

5. Synthetic Patches: One of the most recent developments in concrete repair has been the use of synthetic materials for bonding and patching. Epoxy-resin compounds are used extensively because of their high bonding properties and great strength. In applying epoxy-resin patching mortars, a bonding coat of the epoxy resin is thoroughly brushed onto the base of the old concrete. The mortar is then immediately applied and troweled to the elevation of the surrounding material.

Before attempting to repair a deteriorated concrete surface, all unsound concrete should be removed by sawing or chipping and the patch area thoroughly cleaned. A sawed edge is superior to a chipped edge, and sawing is generally less costly than mechanical chipping. Before concrete is ordered for placing, adequate inspection should be performed to ensure that (1) foundations are properly prepared and ready to receive the concrete, (2) construction joints are clean and free from defective concrete, (3) forms are grout-tight, amply strong, and set to their true alignment and grade, (4) all reinforcement steel and embedded parts are clean, in their correct position, and securely held in place, and (5) adequate concrete delivery equipment and facilities are on the job, ready to go, and capable of completing the placement without addition unplanned construction.

**Concrete Use Guidelines**

In addition to its strength characteristics, concrete must also have the properties of workability and
durability. Workability can be defined as the ease with which a given set of materials can be mixed into concrete and subsequently handled, transported, and placed with a minimal loss of homogeneity. The degree of workability required for proper placement and consolidation of concrete is governed by the dimensions and shape of the structure and by the spacing and size of the reinforcement. The concrete, when properly placed, will be free of segregation, and its mortar is intimately in contact with the coarse aggregate, the reinforcement, and/or any other embedded parts or surfaces within the concrete. Separation of coarse aggregate from the mortar should be minimized by avoiding or controlling the lateral movement of concrete during handling and placing operations. The concrete should be deposited as nearly as practicable in its final position. Placing methods that cause the concrete to flow in the forms should be avoided. The concrete should be placed in horizontal layers, and each layer should be thoroughly vibrated to obtain proper compaction.

All concrete repairs must be adequately moist-cured to be effective. The bond strength of new concrete to old concrete develops much more slowly, and the tendency to shrink and loosen is reduced by a long moist-curing period. In general, the concrete repair procedures discussed above should be considered on a relative basis and in terms of the quality of concrete that one wishes to achieve for their particular construction purpose. In addition to being adequately designed, a structure must also be properly constructed with concrete that is strong enough to carry the design loads, durable enough to withstand the forces associated with weathering, and yet economical, not only in first cost, but in terms of its ultimate service. It should be emphasized that major structural repairs to concrete should not be attempted by the owner or persons not experienced in concrete repairs. A qualified professional engineer experienced in concrete construction should be obtained for the design of large scale repair projects.

Crack Repair

The two main objectives when repairing cracks in concrete are structural bonding and stopping water flow. For a structural bond, epoxy injection can be used. This process can be very expensive since a skilled contractor is needed for proper installation. The epoxy is injected into the concrete under pressure, welding the cracks to form a monolithic structure. This method of repair should not be considered if the crack is still active (moving). For a watertight seal, a urethane sealant can be used. This repair technique does not form a structural bond; however, it can be used on cracks that are still active. Cracks should be opened using a concrete saw or hand tool prior to placing the sealant. A minimum opening of 1/4 inch is recommended since small openings are hard to fill. Urethane sealants can be reapplied since they are flexible materials and will adhere to older applications. As previously noted, all of the factors causing cracking must be identified and addressed before repairing the concrete to prevent the reoccurrence of cracks.


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Dam Safety: Seepage through Earthen Dams

Most dams have some seepage through or around the embankment as a result of water moving through the soil structure. The rate at which water moves through the embankment depends on the type of soil in the embankment, how well it is compacted, the foundation and abutment preparation, and the number and size of cracks and voids within the embankment. Many seepage problems and failures of earth dams have occurred because of inadequate seepage control measures or poor/incomplete cleanup and preparation of the foundations and abutments. Seepage can lead to soil piping and embankment sloughing or sliding, both of which can lead to dam failure. Therefore, seepage must be controlled to maintain dam integrity and safety.

Detection

Seepage can emerge anywhere on the downstream face, embankment toe, or abutments at or below the normal pool level. Seepage will appear as soft wet areas, areas with flowing water, areas where the vegetation is noticeably lush and green, areas where the embankment is sloughing or bulging, or areas containing ponded water. Cattails, reeds, mosses, and other marsh vegetation are often present in seep areas. Rust-colored iron bacteria are another indication of water seeping from the ground. Figure 1 shows extensive seepage at the toe of an embankment.

In this case, the vegetation on the face of the embankment is dormant while that at the toe is growing vigorously. The seepage has caused minor sloughing with a resultant scarp formation (at the arrow). If the seepage forces are large enough, soil can be eroded from the embankment or foundation resulting in piping or boils. Figure 2 shows a boil near the toe of an embankment. In this case, it appears seepage is flowing under the embankment in the foundation soils. Piping is often associated with “muddy flows” as sediment is carried out of the embankment (or foundation) with the water. Also, piping may occur along the discharge conduit.

Sinkholes may develop on the surface as internal erosion removes soil from below ground. Serious seepage may create whirlpools in the lake upstream of the embankment. Whirlpools are usually a precursor to dam failure.

Boils occur downstream of the embankment toe and are usually an indication of seepage under the embankment. Boils are formed when the seepage pressures are high enough to erode the surface soils. A conical mound of soil often forms around the boil if the soils are granular.

Seepage can also develop behind or beneath concrete spillways or headwalls. The signs of this
type of problem may be cracking, heaving, or rotating of the structure. Freezing and thawing will amplify the effects of seepage at concrete structures.

A continuous or sudden drop in the normal pool level is another indication of seepage. In this case, the seepage is usually significant enough to result in flowing water downstream of the dam. This condition will require frequent and close monitoring.

Saturation of embankment soils, abutments, and foundations due to seepage generally result in reduced soil strengths leading to sloughing, sliding, and instability. In the worst case, seepage can result in total embankment failure if left unchecked.

Normal seepage through a relatively impervious dam embankment may be un-noticeable. The emerging seepage may evaporate or be taken up by the vegetation as fast as it occurs. This type of seepage generally poses no problems.

Thorough inspections are required to detect seepage. Seepage may be difficult to spot due to vegetation. Probing the soil in suspect areas can help to locate and identify whether seepage is present and the limits of the problem. Differences in vegetation and flowing water on the downstream side of embankments are the two most noticeable signs of seepage. Soft soil areas and soil sloughing may also be signs of seepage from the reservoir.

Other factors may produce signs that appear to be seepage. Poor surface drainage may result in wet areas at the downstream toe or along the abutments of the embankment. Natural springs at or under the embankment, or in the groin of the abutments often have the same appearance as seeps. Monitoring of these conditions will still be required to ensure that the dam is not degraded.

Common Causes of Seepage

Seepage that results in piping, boils, or soil erosion is generally caused by the following conditions:

- poor compaction of embankment soils
- unsuitable embankment soils
- poor foundation and abutment preparation
- rodent holes, rotted tree roots and wood
- open seams, cracks, or joints in rocks in dam
- foundations or abutments
- coarse gravel or sand in the foundation or abutment
- cracks in rigid drains, reservoir linings, or dam cores
- cracks or breaks in conduits, or poor conduit joints
- lack of filter protection on the downstream face
- clogging of coarse drains
- filters or drains with pores so large soil can wash through
- frost action
- shrinkage cracking in the embankment soil
- settlement of embankment soil
- uprooted trees
- earthquakes

Seepage that results in saturation and excessive seepage forces is generally caused by the following conditions:

- insufficient structural drainage
- unsuitable embankment soils
- poor embankment compaction
- poor foundation and abutment preparation
- trapped groundwater on the abutment or foundation
- excessive uplift pressures
- water collecting behind structures because of insufficient drainage
- water flowing into cracks on the embankment surface
- poor grading or improper drainage of crest
- localized settlement on crest

Monitoring

Regularly scheduled monitoring and inspection is essential to detect seepage and prevent dam failure. The state of Indiana requires professional inspections every two years for high hazard dams. However, more frequent inspections should be performed by the owner or his representative. The inspection frequency should be based on the hazard classification of the dam; high hazard dams require inspection more frequently than low or
significant hazard dams. At a minimum, all dams should be visually inspected at least every six months, before a predicted major storm event, during or after severe rainstorms or snowmelts, and after an earthquake. All new dams should be inspected weekly after construction is complete and reservoir filling is ongoing, and for at least two months after the reservoir has been filled.

Dam inspections performed on a regular basis are the most economical aid a dam owner can use to assure the safety and long life of the structure while reducing liability risks.

If seepage is detected on a dam embankment or foundation, it should be closely monitored on a regular basis until it is corrected. Seepage flows should be measured if possible and photographed to track its progression. If piping or boils are present, the size and the depth of the exit opening should be measured and recorded at each inspection, and the turbidity of the water should be noted. If the seepage is causing sloughing, sliding, or settlement, the affected area should be measured and recorded. The length, width, and depth of these conditions should be measured and photographed at each inspection. Sketches of the location of the seepage or instabilities should be prepared for the dam records.

Surveys of the seepage, sloughing, slides, or other deficiencies may be required on large dams.

Piezometers can be installed into the embankment to monitor water levels in the soil fill. Typically, seepage will increase if the water level in the embankment rises. High water levels may also be used to predict seepage problems before they develop.

**Control**

If seepage flows increase or embankment soils are showing signs of instability, corrective action should be implemented quickly. Seepage problems at high hazard dams need to be corrected immediately; if allowed to progress, they may result in loss of life and property downstream of the dam. A qualified geotechnical engineer or dam safety professional should be contacted for inspection and advice for all high hazard dam seepage problems.

The type of controls deployed will depend on the source, type, and extent of seepage. If excessive water is flowing from soil piping or boils, or if the water is carrying sediment, a qualified geotechnical engineer or dam safety professional should be contacted to perform an inspection and to develop recommendations for further actions. The reservoir level should be lowered if serious piping or embankment sliding/sloughing is occurring, and the cause of the condition corrected. Reservoir drains, pumps, or siphons may be used to drawdown the water level.

Sloughing and sliding due to seepage at the toe of the embankment may be corrected by removing the unstable soil and constructing a toe drain with filter. This same remedy can be applied to areas where water is flowing but piping has not yet occurred. Unstable soils located at higher levels on the embankment should be removed and replaced with re-compacted, cohesive soil. The water level in the reservoir should be lowered if significant repairs are required on the embankment.

Seepage, piping, and boils in existing dams may be corrected, or slowed, by intercepting the water before it exits on the downstream side of the dam.

Typical methods include: impermeable upstream blankets, cutoff trenches in the embankment, grout curtains, sheet pile walls, relief wells, and toe drains. Impermeable upstream blankets, or liners, are the most effective method, but require complete drawdown of the reservoir. These blankets may consist of low-permeability soil or a synthetic geomembrane. The blankets may also be deployed on
the floor of the reservoir to prevent foundation seepage.

Temporary corrective actions for boils or seeps below the embankment toe include installing a weighted filter in and over the boil exit opening. Loose soil should first be removed from the hole. A layer of filter sand should be installed in the bottom of the hole, covered by a medium-sized coarse aggregate. A larger aggregate should then be placed at the top of the hole; the final layer must consist of aggregate that is heavy enough to resist the uplift force of the seeping water. A qualified engineer should be contacted for inspection and advice for significant seepage problems.

New dams should be designed and constructed to control seepage before problems develop. The dam foundation should be carefully prepared by removing all organic matter and unsuitable soils. If gravel or sand is present in the foundation, a cutoff trench should be constructed through the coarse strata if possible. The embankment soils should be a cohesive soil placed in thin lifts (6 to 9 inches thick after compaction) and compacted to 90% Modified Proctor density. Spillway conduits should be properly installed and backfilled to prevent seepage along the conduits. Internal or toe drains should be constructed if seepage is expected to exit on the embankment downstream face. Filters must be used to prevent soils from blocking the drains. Dams can be constructed wide enough to keep the phreatic surface from exiting on the embankment downstream slope.

Trees and brush should be removed from embankments. Regular mowing of embankments should be performed to prevent trees from growing. Trees that are less than 12 inches in diameter may be cut flush with the ground and the roots left in place. Trees greater than 12 inches in diameter should be removed completely. After the tree is cut down, the root ball and major roots should be extracted; the root ball cavity must then be cleaned and backfilled with compacted soil. If seepage is present in the cavity, a filtered drain should be installed to prevent soil piping. A complete toe drain may be required if a sufficient number of trees are removed. A filtered drainage system or weighted filter may be installed in the cavity from trees that are removed downstream of the embankment toe. All Disturbed and repaired areas must be regarded and planted with a suitable grass mix.

Cracks and erosion rills on the embankment should be filled, re-graded, and re-seeded. Burrowing rodents should be eliminated from dams, and any damage they created should be repaired by backfilling with soil or a filtered drain.

Consequences of Uncontrolled Seepage

Excessive seepage can present a safety hazard to the dam and the health and welfare of people and property downstream of the dam. Most failures caused by groundwater and seepage can be classified into one of two categories based on the type of soil movement that is occurring. The failures will typically develop over a relatively long period of time so there will be ample warning if routine inspections are performed. These two categories of failures include:

1) those that take place when soil particles migrate to an escape exit and cause piping or erosion failures; and 2) those that are caused by uncontrolled seepage patterns that lead to saturation, internal flooding, excessive uplift, or excessive seepage forces.

High velocity flows through the dam embankment can cause progressive erosion and piping of the embankment or foundation soils. If this condition continues unchecked, complete dam failure can result. Saturated soil areas on the embankment slopes, the abutment, or the area at the toe of the dam can slide or slough, resulting in embankment failure. Piping and badly saturated areas can result in settlement of the soils in the embankment; excessive settlement of the dam crest can lower the height of the dam and create a potential for overtopping during storm events.
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Additional Resources

State of Ohio, Department of Natural Resources, Division of Water, *Suggested Procedures for Safety Inspections of Dams.*

State of Ohio, Department of Natural Resources, Division of Water, *Operation, Maintenance and Inspection Manual for Dams, Dikes and Levees.*


Dam Safety: Trees and Brush

The establishment and control of proper vegetation is an important part of dam maintenance. Properly maintained vegetation can help prevent erosion of embankment and earth channel surfaces, and aid in the control of groundhogs and muskrats. The uncontrolled growth of vegetation can damage embankments and concrete structures and make close inspection difficult. Thick brush and weed growth can obscure seepage problems which can get progressively worse if left unnoticed.

Trees and Brush

Trees and brush should not be permitted on embankment surfaces or in vegetated earth spillways. Extensive root systems can provide seepage paths for water. Trees that blow down or fall over can leave large holes in the embankment surface that will weaken the embankment and can lead to increased erosion. Brush obscures the surface limiting visual inspection, provides a haven for burrowing animals, and retards growth of grass vegetation. Tree and brush growth adjacent to concrete walls and structures may eventually cause damage to the concrete and should be removed.

Stump Removal & Sprout Prevention

Stumps of cut trees should be removed so vegetation can be established and the surface mowed. Stumps can be removed either by pulling or with machines that grind them down. All woody material should be removed to about 6 inches below the ground surface. The cavity should be filled with well-compacted soil and grass vegetation established.

Stumps of trees in riprap cannot usually be pulled or ground down, but can be chemically treated so they will not continually form new sprouts. Certain herbicides are effective for this purpose and can even be used at water supply reservoirs if applied by licensed personnel. For product information and information on how to obtain a license, contact the Indiana Department of Agriculture at the following address:

Indiana Department of Agriculture
1931 Liberty Drive
Bloomington, IN 47403
(812) 334-4323

These products should be painted, not sprayed, on the stumps. Other instructions found on the label should be strictly followed when handling and applying these materials. Only a few commercially available chemicals can be used along shorelines or near water.

Tree Removal

The following guidelines are recommended when removing trees from dams (see Figures 2 and 3):

**Zone 1:** Remove all trees, stumps, rootballs, and root system; clean rootball cavity; and backfill with properly placed and compacted soil backfill. Install tree and woody vegetation and wave erosion protection system on the upstream slope from about four feet below normal pool elevation to about three feet above normal pool elevation.

**Zone 2:** Cut trees in overlap area of Zone 2 and Zone 3 having stump diameters of twelve inches or less flush with the ground and treat the stump with a waterproof sealant to prolong stump decay.
Completely remove trees having stump diameters of about twelve inches and greater, and backfill rootball cavity with properly compacted backfill soil.

**Zone 3:** Cut trees having stump diameters of about eight inches and less level with the ground and treat the stump with a waterproof sealant to prolong stump and rootball decay.

Completely remove all trees having stump diameters greater than about eight inches and backfill the cleaned rootball cavity with compacted backfill soil.

**Zone 4:** Cut all trees having stump diameters of six inches or less flush with the ground and treat the stump with a waterproof sealant to prolong stump and rootball decay.

Remove all trees having stump diameters greater than about six inches, install subdrain and/ or filter systems and backfill with properly compacted soil around the filter/ drain system.

**Zone 5:** Cut all trees having stump diameters of about four inches and smaller flush with the ground and treat the stump to prolong stump and rootball decay.

Install a major embankment toe drain or subdrain system to lower the phreatic surface, filter, collect, and discharge embankment seepage. Incorporate major subdrain with tree rootball and stump removal where possible.

Remove all trees located beyond the toe of the downstream slope having stump diameters greater than about four inches. Install weighted filters and/ drain systems in rootball cavities where

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**Figure 2 – Embankment Zones Related to Tree Removal**

**Figure 3 – Repair Procedures for Embankment Zones**
seepage boiling and soil piping are likely to occur.

When cutting the trees for removal, at least 2 to 3 feet of the stump should be left above the ground leaving a well-defined stump that can be used in the stump removal process. The stump and rootball should then be removed by pulling the stump upward with a track-mounted backhoe (or similar equipment) after loosening the rootball by pulling on the stump from different directions.

The rootball cavity should be cleaned to remove loose soil and the remaining roots in the cavity using a backhoe, cutting cavity sideslopes to no steeper than 1:1 and cutting a horizontal cavity bottom.

Compacted soil should be a cohesive material, compacted in lifts no greater than 8-inches loose lift thickness. Compaction is usually accomplished with manually operated compaction equipment or equipment attached to a backhoe.

**Embankment Maintenance**

Embankments, groins, areas adjacent to spillway structures, vegetated channels, and other areas associated with a dam require continual maintenance of the vegetal cover. Grass mowing, brush cutting, and removal of woody vegetation (including trees) are necessary for the proper maintenance of a dam, dike, or levee. All embankment slopes and vegetated earth spillways should be mowed at least twice per year. Trees and brush should be removed in all areas within 25 feet of the embankment. Aesthetics, unobstructed viewing during inspections, maintenance of a non-erodible surface, and discouragement of groundhog habitation are reasons for proper maintenance of the vegetal cover.

Methods used in the past for control of vegetation, but are now considered unacceptable, include chemical spraying, and burning. More acceptable methods include the use of weed whips or power brush-cutters and mowers. Chemical spraying to first kill small trees and brush is acceptable if precautions are taken to protect the local environment.

It is important to remember not to mow when the embankment is wet. It is also important to use proper equipment for the slope and type of vegetation to be cut. Also, always follow the manufacturer's recommended safe operation procedures.
Dam Safety: Outlet Erosion Control Structures
(Stilling Basins)

Water moving through the spillway of a dam contains a large amount of energy. This energy can cause erosion at the outlet which can lead to instability of the spillway. Failure to properly design, install, or maintain a stilling basin could lead to problems such as undermining of the spillway and erosion of the outlet channel and/or embankment material. These problems can lead to failure of the spillway and ultimately the dam. A stilling basin provides a means to absorb or dissipate the energy from the spillway discharge and protects the spillway area from erosion and undermining. An outlet erosion control structure such as a headwall/endwall, impact basin, United States Department of the Interior, Bureau of Reclamation Type II or Type III basin, baffled chute, or plunge pool is considered an energy dissipating device. The performance of these structures can be affected by the tailwater elevation. The tailwater elevation is the elevation of the water that is flowing through the natural stream channel downstream during various flow conditions.

Headwall/Endwall

A headwall/endwall located at or close to the end of the discharge conduit will provide support and reduce the potential for undermining. A headwall/endwall is typically constructed of concrete, and it should be founded on bedrock or have an adequate foundation footing to provide support for stability. A headwall/endwall can become displaced if it is not adequately designed and is subject to undermining. Displacement of the headwall/endwall can lead to separation of the spillway conduit at the joints which could affect the integrity of the spillway conduit. If a concrete structure develops the structural defects mentioned in the opening paragraphs, or if the discharge spillway conduit does not have a headwall/endwall, then a qualified dam safety professional with expertise in hydraulic and structural engineering should be contacted to evaluate the stability of the outlet.

Impact Basin

A concrete impact basin is an energy dissipating device located at the outlet of the spillway in which flow from the discharge conduit strikes a vertical hanging baffle. Discharge is directed upstream in vertical eddies by the horizontal portion of the baffle and by the floor before flowing over the endsill. Energy dissipation occurs as the
discharge strikes the baffle, thus, performance is not dependent on tailwater. Most impact basins were designed by the United States Department of Agriculture, Natural Resources Conservation Service and the United States Department of Interior, Bureau of Reclamation. If any of the severe defects that are referenced in the opening paragraphs are observed, a qualified dam safety professional should be contacted to evaluate the stability of the outlet.

**U.S. Department of Interior, Bureau of Reclamation Type II and Type III Basins**

Type II and Type III basins reduce the energy of the flow discharging from the outlet of a spillway and allow the water to exit into the outlet channel at a reduced velocity. Type II energy dissipaters contain chute blocks at the upstream end of the basin and a dentated (tooth-like) endsill. Baffle piers are not used in a Type II basin because of the high velocity water entering the basin.

Type III energy dissipators can be used if the entrance velocity of the water is not high. They contain baffle piers which are located on the stilling basin apron downstream of the chute blocks. Located at the end of both the Type II and Type III basins is an endsill. The endsill may be level or sloped, and its purpose is to create the tailwater which reduces the outflow velocity. If any of the severe problems associated with concrete structures are observed, a registered professional engineer should be contacted to evaluate the stability of the basin.

**Baffled Chute**

Baffled chutes require no initial tailwater to be effective and are located downstream of the control section. Multiple rows of baffle piers on the chute prevent excessive acceleration of the flow and prevent the damage that occurs from a high discharge velocity. A portion of the baffled chute usually extends below the streambed elevation to prevent undermining of the chute. If any of the severe problems associated with concrete that are referenced in the opening paragraphs are observed, a qualified dam safety professional should be contacted to evaluate the stability of the outlet.

**Plunge Pool**

A plunge pool is an energy dissipating device located at the outlet of a spillway. Energy is dissipated as the discharge flows into the plunge pool. Plunge pools are commonly lined with rock riprap or other material to prevent excessive erosion of the pool area. Discharge from the plunge pool should be at the natural streambed elevation. Typical problems may include movement of the riprap, loss of fines from the bedding material and scour beyond the riprap and lining. If scour beneath the outlet conduit develops, the conduit will be left unsupported and separation of the conduit joints and undermining may occur. Separation of the conduit joints and undermining may lead to failure of the spillway and ultimately the dam. A registered professional
engineer should be contacted to ensure that the plunge pool is designed properly.

**Outlet Channel**

The channel downstream of the stilling basin or energy dissipating device also needs to be protected from erosion by the discharging waters. Riprap is often used in the outlet channel; the size of the riprap must be carefully selected to ensure that it can withstand the forces of the discharging water. Other channel linings that may be used include concrete, gabions or reno mattresses, pre-formed concrete blocks, synthetic erosion control mats and fabrics, etc. The natural receiving stream channel may be acceptable if the discharge velocities are low enough (generally less than 4 feet per second. In this case, the design of the stilling basin or other energy dissipating device must take into account the allowable velocity of the existing channel (or stream bed).

Additional information about related topics can be found on the following fact sheets: “Inspection of Concrete Structures,” “Spillway Conduit System Problems,” “Open Channel Spillways (Chutes and Weirs),” and “Problems with Concrete Materials.”

Any questions, comments, concerns, or fact sheet requests should be directed to the Division of Water at the following address:

Indiana Department of Natural Resources
Division of Water
402 West Washington Street
Indianapolis, Indiana 46204
(317) 232-4160 (Voice) (317) 233-4576 (Fax)
http://www.in.gov/dnr/water
Dam Safety: Lake Drains

A lake drain is a device to permit draining a reservoir, lake or pond. All high, significant, and low hazard dams should include a lake drain.

Types of Drains

Common types of drains include the following:

- A valve located in the spillway riser
- A conduit through the dam with a valve at either the upstream or downstream end of the conduit
- A siphon system (Often used to retrofit existing dams)
- A gate, valve, or stoplogs located in a drain control tower
- Weir with stoplogs

Uses of Drains

The following situations make up the primary uses of lake drains:

Emergencies: Should serious problems ever occur to threaten the immediate safety of the dam, drains may be used to lower the lake level to reduce the likelihood of dam failure. Examples of such emergencies are as follows: clogging of the spillway pipe which may lead to high lake levels and eventually dam overtopping, development of slides or cracks in the dam, severe seepage through the dam which may lead to a piping failure of the dam, and partial or total collapse of the spillway system.

Maintenance: Some repair items around the lake and dam can only be completed or are much easier to perform with a lower than normal lake level. Some examples are: slope protection repair, spillway repairs, repair and/or installation of docks and other structures along the shoreline, and dredging the lake.

Winter Drawdown: Some dam owners prefer to lower the lake level during the winter months to reduce ice damage to structures along the shoreline and to provide additional flood storage for upcoming spring rains. Several repair items are often performed during this winter drawdown period. Periodic fluctuations in the lake level also discourage muskrat and beaver habitation along the shoreline. Muskrat burrows in earthen dams can lead to costly repairs.

Inspections: Some dams may need to be lowered during safety inspections so that underwater features on the embankment or other appurtenant works can be closely examined. Often, the lake discharge must be stopped so that the inspector(s) can gain access to the spillway structures.

Common Maintenance Problems

Common problems often associated with the maintenance and operation of lake drains include the following:

- Deteriorated and bent control stems and stem guides.
- Deteriorated and separated conduit joints.
- Leaky and rusted control valves and sluice gates.
- Deteriorated ladders in control towers.
- Deteriorated control towers.
- Clogging of the drain conduit inlet with sediment and debris.
- Inaccessibility of the control mechanism to
operate the drain.
• Seepage along the drain conduit.
• Erosion and undermining of the conduit discharge area because the conduit outlets significantly above the elevation of the streambed.
• Vandalism.
• Development of slides along the upstream slope of the dam and the shoreline caused by lowering the lake level too quickly.

Operation and Maintenance Tips

A. All gates, valves, stems and other mechanisms should be lubricated according to the manufacturer’s specifications. If you do not have a copy of the specifications and the manufacturing company can not be determined, then a local valve distributor may be able to provide assistance.

B. The lake drain should be operated at least twice a year to prevent the inlet from clogging with sediment and debris, and to keep all movable parts working easily. Most manufacturers recommend that gates and valves be operated at least four times per year. Frequent operation will help to ensure that the drain will be operable when it is needed. All valves and gates should be fully opened and closed at least twice per year to help control accumulation of debris and to obtain a proper seal. If the gate gets stuck in a partially opened position, gradually work the gate in each direction until it becomes fully operational. Do not apply excessive torque as this could bend or break the control stem, or damage the valve or gate seat. Most manual hoisting mechanisms are designed to operate satisfactorily with a maximum force of 40 pounds on the operating handle or wheel. If 40 pounds force is exceeded, the operating stem may be bent and the gate become inoperable. Electric-motor operated floor stands should have torque limiting devices; limit switch settings should be checked to prevent operating stem damage. If excessive force seems to be needed, something may be binding the mechanical system. The application of excessive force may result in increased binding of the gate or damage to the outlet works. If there does seem to be undue resistance, the gate should be worked up and down repeatedly in short strokes until the binding ceases, and/or the cause of the problem should be investigated. Of course, the problem should be corrected as soon as possible to assure the continued operability of the gate.

With the drain fully open, inspect the outlet area for flow amounts, leaks, erosion and anything unusual.

C. All visible portions of the lake drain system should be inspected at least annually, preferably during the periodic operation of the drain. Look for and make note of any cracks, rusted and deteriorated parts, leaks, bent control stems, separated conduit joints or unusual observations.

D. A properly designed lake drain should include a headwall near the outlet of the drain conduit to prevent undermining of the conduit during periods of flow. A headwall can be easily retro-fitted to an existing conduit if undermining is a problem at an existing dam. A properly designed layer of rock riprap or other slope protection will help reduce erosion in the lake drain outlet area.

E. Drain control valves and gates should always be placed upstream of the centerline of the dam. This allows the drain conduit to remain depressurized except during use, therefore reducing the likelihood of seepage through the conduit joints and saturation of the surrounding earth fill.

F. For accessibility ease, the drain control platform should be located on shore or be provided with a bridge or other structure. This becomes very important during emergency situations if high pool levels exist.

G. Vandalism can be a problem at any dam. If a lake drain is operated by a crank, wheel or other similar mechanism, locking with a chain or other device, or off-site storage may be beneficial. Fences or other such installations may also help to ward off vandals.

H. The recommended maximum rate of lake drawdown is one foot or less per day, except in emergencies. Fast drawdown causes a build-up of hydrostatic pressures in the upstream slope of the dam which can lead to slope failure. Lowering the water level slowly allows these pressures to dissipate. Frequent drawdown may help minimize sediment accumulation in and around the drawdown device. The dam owner should evaluate the potential for discharge of sediment from the lake during drawdown events. Excessive sediment release may result in environmental degradation of receiving waters, especially if the sediment is contaminated with harmful substances.
Monitoring

Monitoring of the lake drain system is necessary to detect problems and should be performed at least twice a year or more frequently if problems develop. Proper ventilation and confined space precautions must be considered when entering a lake drain vault or outlet pipe. Items to be considered when monitoring a lake drain system include the stem, valve, outlet pipe and related appurtenances. Monitoring for surface deterioration (rust), ease of operation, and leakage is important to maintain a working lake drain system. If the stem or valve appears to be inoperable because of deterioration or if the operability of the lake drain system is in question, because the valve does not completely close (seal) and allows an excessive amount of leakage, then a registered professional engineer or manufacturer’s representative should be contacted. Photographs along with written records of the monitoring items performed provide invaluable information. For further information on evaluating the condition of the lake drain system see the “Spillway Conduit System Problems”, “Problems with Metal Materials”, “Problems with Plastic (Polymer) Materials”, and “Problems with Concrete Materials” fact sheets.

Conclusion

An operable lake drain accomplishes the following:
1. Makes the dam safer by providing a method to lower the lake level in emergency situations.
2. Allows the dam owner to have greater control of the lake level for maintenance, winter drawdown and emergency situations.
Dam Safety: Ground Cover

The establishment and control of proper vegetation are an important part of dam maintenance. Properly maintained vegetation can help prevent erosion of embankment and earth channel surfaces, and aid in the control of groundhogs and muskrats. The uncontrolled growth of vegetation can damage embankments and concrete structures and make close inspection difficult.

Grass vegetation is an effective and inexpensive way to prevent erosion of embankment surfaces. If properly maintained, it also enhances the appearance of the dam and provides a surface that can be easily inspected. Roots and stems tend to trap fine sand and soil particles, forming an erosion-resistant layer once the plants are well established. Grass vegetation may not be effective in areas of concentrated runoff, such as at the contact of the embankment and abutments, or in areas subjected to wave action.

The purpose of keeping a healthy stand of grass at an appropriate height year round on the embankment and spillway is to: 1) protect the surface from extreme runoff events, 2) create a continuous, stable, near surface soil layer, 3) minimize woody/animal penetrations, 4) allow visual monitoring for early detection of safety deficiencies (seepage, wet spots, cracks, settlement, bulges, misalignment, sloughs, rills, holes, etc.) by the owner, 5) prevent deterioration of the deeper compacted soils of the embankment.

A uniform, vigorous, turf forming grass stand that can tolerate stressful conditions (drought to very wet), survive high flows from runoff, provide protection to the underlying soil and allows for visual inspection of the structure is acceptable. A turf-type tall fescue would be an acceptable seed to use. Other grasses included in the mixture should be suitable for erosion control and steep slopes.

Grasses that are substantially clumpy, extremely deep-rooted, matt, spread or intertwine on the surface are not acceptable. Extremely deep-rooted grasses may compromise the integrity of the compacted embankment fill. A dense matted grass that creates a tangled mass will hide surface deficiencies and cause difficulty for the owner to routinely inspect and monitor the structure.

Common Problems

Bare Areas
Bare areas on an embankment are void of protective cover (e.g. grass, asphalt, riprap, etc.). They are more susceptible to erosion which can lead to localized stability problems such as small slides and sloughs. Bare areas must be repaired by establishing a proper grass cover or by installing other protective cover. If using grass, the topsoil must be prepared with fertilizer and then scarified before sowing seed. Types of grass vegetation that have been used on dams in Ohio are bluegrass, fescue, ryegrass, alfalfa, clover, and redtop. One suggested seed mixture is 30% Kentucky Bluegrass, 60% Kentucky 31 Fescue, and 10% Perennial Ryegrass. Once the seed is sown, the area should be mulched and watered regularly.

Erosion
Embankment slopes are normally designed and constructed so that the surface drainage will be spread out in a thin layer as “sheet flow” over the grass cover. When the sod is in poor condition or flow is concentrated at one or more locations, the resulting erosion will leave rills and gullies in the embankment slope. The erosion will cause loss of material and make maintenance of the embankment difficult. Prompt repair of the erosion is required to prevent more serious damage to the embankment. If erosion gullies are extensive, a registered professional engineer may be required to design a more rigid repair such as riprap or concrete. Minor rills and gullies can be repaired by filling them with compacted cohesive material. Topsoil should be a minimum of 4 inches deep. The area should then be seeded and mulched. Not only should the eroded areas be
repaired, but the cause of the erosion should be addressed to prevent a continued maintenance problem.

Footpaths

Paths from animal and pedestrian traffic are problems common to many embankments. If a path has become established, vegetation in this area will not provide adequate protection and a more durable cover will be required unless the traffic is eliminated. Gravel, asphalt, and concrete have been used effectively to cover footpaths. Embedding railroad ties or other treated wood beams into an embankment slope to form steps is one of the most successful and inexpensive methods used to provide a protected pathway.

Vehicle Ruts

Vehicle ruts can also be a problem on the embankment. Vehicular traffic on the dam should be discouraged especially during wet conditions except when necessary. Water collected in ruts may cause localized saturation, thereby weakening the embankment. Vehicles can also severely damage the vegetation on embankments. Worn areas could lead to erosion and more serious problems. Ruts that develop in the crest should be repaired by grading to direct all surface drainage into the impoundment. Bare and eroded areas should be repaired using the methods mentioned in the above sections. Constructed barriers such as fences and gates are effective ways to limit access of vehicles.

Improper Vegetation

Crown vetch, a perennial plant with small pink flowers, is commonly used on steep slopes to prevent erosion. However, it is not recommended on dams since it hides the embankment surface, thus preventing early detection of cracks and eroded areas.

Figure 1 – Rill and gully erosion

Figure 2 – Animal footpaths and vehicular ruts

Figure 3 – Crown vetch

Vines and woody vegetation such as trees and brush also hide the embankment surface preventing early detection of cracks and erosion. Tall vegetation also provides a habitat for burrowing animals. All improper vegetation must be removed from the entire embankment surface. Any residual roots that are larger than 3 inches in diameter must be removed. All roots should be removed down to a depth of at least 6 inches and replaced with a compacted clay material; then 4 inches of topsoil should be placed on the disturbed areas of the slope. Finally, these areas must be seeded and mulched to establish a proper grass cover.

Maintenance

Maintaining a good, thick grass cover on an embankment dam at an appropriate height is one aspect of maintaining and keeping a dam safe. A dam is like any other man-made structure that
creates a hazard; it needs to be maintained for safety and proper performance.

Proper, routine maintenance is essential to keep the "design/spec" grass cover in a healthy condition to obtain the expected performance. Poor care and maintenance allow undesirable grasses, weeds and woody growth to overcome the acceptable grass. To develop good grass cover requires proper establishment and maintenance techniques such as fertilizer applications, mowing, spraying, cutting of brush and reseeding bare spots.

Listed below are some considerations in maintaining the grass cover on the dam and spillway. There may be other site-specific factors that need to be considered.

- Grass on significant or high hazard dams or on dams that are a valuable resource should be mowed, not burned. Burning a dam leaves the surface of the ground exposed to erosion for an extended period of time. Further, burning may overstress the design/spec grass and allow undesirable vegetation to establish. Mowing frequency will depend on what the turf can stand. Mowing just after seed has formed but before maturity will slow the growth of the turf for the rest of the summer. This would allow for good inspection and not cause as frequent of mowing. However, all embankment slopes and vegetated earth spillways should be mowed at least twice a year.
- Mowing to six (6) inches is acceptable if the above item is followed. Mowing off no more than 1/3 of the leaf blade is standard for good turf management. By mowing off more, the turf is stressed and its growth slowed. Care must be taken not to stress the turf unduly by improper maintenance.
- Proper mowing equipment should be used to minimize rutting the slope, reduce damage to the grass, and provide safety for the operator.
- Slope trash (logs, stones, etc.) should be removed and ruts filled with compacted similar soil material to provide a uniform cut and minimize equipment damage and injury to the operator.
- Thick grass clippings or large clumps should be removed to keep the underlying grass from dying.
- After each mowing, the dam owner should thoroughly inspect the dam for deficiencies. If there are new deficiencies or significant changes in previous deficiencies, the dam owner's engineer and the Division of Water should be contacted.
- Bare spots should be seeded and fertilized. Weeds and woody growth should not be allowed to establish.

Common methods for control of vegetation include the use of weed trimmers or power brush-cutters and mowers. Chemical spraying to kill small trees and brush is acceptable if precautions are taken to protect the local environment. Some chemical spraying may require proper training prior to application. Additional information can be found on the Trees and Brush Fact Sheet.

Any questions, comments, concerns, or fact sheet requests should be directed to the Division of Water at the following address:

Indiana Department of Natural Resources
Division of Water
402 West Washington Street
Indianapolis, Indiana 46204
(317) 232-4160 (Voice) (317) 233-4576 (Fax)
http://www.in.gov/dnr/water
**Dam Safety: Design and Maintenance of Trash Racks**

For Pipe and Riser Spillways

The principal spillway for dams in the State of Indiana can be one of several designs. The proper operation of these spillways is an important part of maintaining the overall safety of the dam. Pipe and riser, drop inlet, and slant pipe spillways are susceptible to obstruction and damage by floating debris such as leaves, branches, and logs. One device used to ensure that these spillways operate correctly is a trashrack. Trashracks are designed to keep trash and other debris from entering the spillway and causing damage.

**Common problems**

Trashracks usually become plugged because the openings are too small or the head loss at the inlet causes material and sediment to settle out and accumulate. Small openings will cause debris such as twigs and leaves to accumulate on the trashrack bars. This buildup will cause progressively larger debris to accumulate against the trashrack bars. Ultimately, this will result in the complete blockage of the spillway inlet.

Pipe and riser spillways can also become blocked by a build up of debris in the spillway. This type of blockage occurs when no trashrack is in place, or if the openings are too large.

In many spillway systems, the size of the outlet conduit is smaller than the size of the inlet. Therefore, it is incorrect to assume that debris which passes through the inlet will not obstruct the low through the outlet. Large debris, such as logs and tree limbs, can become lodged in the transitions in the spillway. This reduces the capacity of the spillway and could cause damage. An obstructed outlet pipe can be a major problem because removal of large debris from inside the spillway can be very difficult.

A partially blocked spillway reduces the capacity of the spillway and may also create a higher than normal pool level. The combination of these two factors can dramatically reduce the discharge/storage capacity of the dam. A reduction in the discharge/storage capacity of a dam increases the likelihood that the dam will be overtopped during a severe storm event. Overtopping for even a short period of time can cause damage to the embankment and possibly failure of the dam. If the dam has an emergency spillway, a blocked principal spillway will cause more frequent flows in the emergency spillway. Since emergency spillways are usually grass lined channels designed for infrequent flows of short duration, serious damage is likely to result.

**Trash Rack Design**

A well-designed trash rack will stop large debris that could plug the conduit but allow unrestricted passage of water and smaller debris. The larger the outlet conduit, the larger the trashrack opening should be. In the design of a trashrack, the openings should be sized so that they measure one-half the nominal dimension of the outlet conduit. For example, if the outlet pipe is 18 inches in diameter, the trashrack openings should be the effective equivalent of 9 inches by 9 inches; if the outlet conduit is 3 feet by 5 feet, the trashrack openings should be the effective equivalent of 18 inches by 18 inches. This rule applies up to a maximum trashrack opening of two
feet by two feet. For an outlet conduit with a nominal dimension of 12 inches or less, the trashrack openings should be at least 6 inches by 6 inches. This prevents large debris from passing through the inlet and blocking the outlet conduit while allowing smaller debris (leaves, sticks, etc.) to flush through the spillway system. Another important design criteria is that the trashrack should be securely fastened to the inlet. The connection must be strong enough to withstand the hydrostatic and dynamic forces exerted on the trashrack during periods of high flow.

Fish Protection

Many owners are concerned about losing fish through trashracks that have large openings. If this is a concern, a metal plate surrounding the riser or drop inlet which extends above and below the normal pool level should be installed (see Figure 3). On the bottom of the plate, a metal screen should be attached and connected to the riser pipe. The solid plate at the water level will prevent the fish and floating debris from passing over the crest of the riser. The underwater screen will keep the fish from moving under the metal plate and through the spillway. The underwater screen will not become blocked because most of the debris floats on the water surface. If this design is used, the area between the inside of the cylinder and the outside of the riser must be equal to or greater than the area inside the riser.

Maintenance

Maintenance should include periodic checks of the trashrack for rusted and broken sections and repairing as needed. Trashracks should be checked frequently during and after storm events to ensure they are functioning properly and to remove accumulated debris. Extreme caution should be used when attempting to remove accumulated debris during periods of high flow.

Conclusion

The benefits of a properly designed and maintained trashrack include the following:

1. Efficient use of the existing spillway system that will maintain the design discharge/storage capacity of the dam and prevent overtopping.

2. Prevention of costly maintenance items such as the removal of debris from the spillway, repair or replacement of damaged spillway components, and the repair of erosion in emergency spillway.

3. A reduction in the amount of fish lost through the spillway system if a fish screen is used.

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Anti-vortex Devices

An anti-vortex device can easily be incorporated into most trashrack designs. A common anti-vortex device is a flat metal plate which is placed on edge and attached to the inlet of the spillway (see Figure 2). The capacity of the spillway will be increased by equipping the trashrack with an anti-vortex plate. The anti-vortex plate increases capacity by preventing the formation of a flow inhibiting vortex during periods of high flow.
Figure 3 – Trash rack design with fish protector screen

Figure 4 – Examples of trash racks used in Indiana
Dam Safety: Rodent Control

Rodents such as the groundhog (woodchuck), muskrat, and beaver are attracted to dams and reservoirs, and can be quite dangerous to the structural integrity and proper performance of the embankment and spillway. Groundhog and muskrat burrows weaken the embankment and can serve as pathways for seepage. Beavers may plug the spillway and raise the pool level. Rodent control is essential in preserving a well maintained dam.

Groundhog

The groundhog is the largest member of the squirrel family. It weighs an average of 5 to 10 pounds and has an average body length of 16 to 20 inches. Its coarse fur is a grizzled grayish brown with a reddish cast. Groundhogs are herbivores; typical foods include grasses, clover, alfalfa, soybeans, peas, lettuce, and apples. Groundhogs are usually only active during the day and prefer to feed in the early morning and evening hours. Breeding takes place during early spring (beginning at the age of one year) with an average of four or five young per litter, one litter per year. The average life expectancy is two or three years with a maximum of six years.

Occupied groundhog burrows are easily recognized in the spring due to the groundhog’s habit of keeping them “cleaned out.” Fresh dirt is generally found at the mouth of active burrows. Half-round mounds, paths leading from the den to nearby fields, and clawed or girdled trees and shrubs also help identify inhabited burrows and dens.

The groundhog generally prefers open farmland and woody or brushy areas adjacent to open land. When burrowing into a dam embankment, groundhogs stay above the phreatic surface (upper surface of seepage or saturation) to stay dry. Groundhogs generally burrow on the downstream embankment since this area is most similar to their usual habitat. The burrow is rarely a single tunnel. It is usually forked, with more than one entrance and with several side passages or rooms from 1 to 12 feet long.

Groundhog Control

Control methods should be implemented during early spring when active burrows are easy to find, young groundhogs have not scattered, and there is less likelihood of damage to other wildlife. In later summer, fall, and winter, game animals will scurry into groundhog burrows for brief protection and may even take up permanent abode during the period of groundhog hibernation.

Groundhogs can be controlled by using fumigants or by trapping. Fumigation is the most practical method of controlling groundhogs. Around buildings or other high fire hazard areas, removal may be preferable.
Groundhogs will be discouraged from inhabiting the embankment if the vegetal cover is kept mowed.

Fumigant gas cartridges may be purchased at garden supply and hardware stores. Information about the use and availability of gas cartridges may be obtained from county extension offices, or the United States Department of Agriculture at the following address:

The USDA
Animal and Plant Health Inspection Service
Wildlife Services
Indiana Wildlife Services State Director
1158 Smith Hall - Purdue University
W. Lafayette, IN 47907
(765) 494-6229 (Voice) (765) 494-9475 (Fax)

Muskrat

The muskrat is a stocky rodent with a broad head, short legs, small eyes, and rich dark brown fur. A muskrat has an average body length of 10 to 14 inches and a tail 8 to 11 inches long. They have large, partially webbed hind feet and a vertically flattened tail. Muskrats are chiefly nocturnal. Their principal food includes stems, roots, bulbs, and foliage of aquatic plants. They also feed on snails, mussels, crustaceans, insects, and fish. Usually three to five litters, averaging six to eight young per litter, are produced each year. Adult muskrats average one foot in length and three pounds in weight. The life expectancy is less than two years, with a maximum of four years. Muskrats can be found wherever there are marshes, swamps, ponds, lakes and streams having calm or very slowly moving water with vegetation in the water and along the banks.

Muskrat Control

Barriers to prevent burrowing offer the most practical protection to earthen structures. A properly constructed riprap and filter layer will discourage burrowing. The filter and riprap should extend at least 3 feet below the water line. As the muskrat attempts to construct a burrow, the sand and gravel of the filter layer caves in and thus discourages den building. Heavy wire fencing laid flat against the slope and extending above and below the water line can also be effective. Eliminating or reducing aquatic vegetation along the shoreline will discourage muskrat habitation. Flat upstream slopes or flat benches at the water line also discourage muskrat burrowing. Where muskrats have inhabited the area, trapping is usually the most practical method of removing them from a pond. Hunting can also be an effective method of elimination; hunting is most successful at dawn and dusk.

Beaver

The Beaver is the largest rodent in North America, weighing 45 to 60 pounds, with a body measuring 25 to 30 inches and a tail measuring 9 to 10 inches. Beavers are typically aquatic animals, with webbed feet that are adapted to swimming and a flattened tail. Beavers vary in color but the most common body fur is reddish-brown and the belly fur is usually gray. Beavers prefer to eat tree species such as aspen, willow, poplar, cottonwood, sweetgum, blackgum, and pine, although a beaver will eat most woody plants that grow near water, as well as herbaceous and aquatic plants. They will travel 100 yards or more from water to cut down crops or trees growing in adjacent habitat and drag them back to their pond home. Beavers construct dams to create a depth of water suitable for them to hide from predators as they travel to their shore feeding grounds. They are typically nocturnal, but it is not uncommon to
see them working in the daytime as they gather food for the winter.

Beaver will try to plug spillways with their cuttings. Routinely removing the cuttings is one way to alleviate the problem; the sound of moving water encourages them to construct dams.

**Beaver Control**

Trapping is the most effective and economical method of controlling beaver damage. Trapping beaver may be done by the owner during the appropriate season; however, the nearest IDNR Division of Fish and Wildlife District Office should be contacted first. Clearing trees and shrubs near the reservoir may discourage beaver inhabitation of a dam. Daily destruction of dams and removal of dam construction material will sometimes cause beaver to relocate.

**Burrow Repair Measures**

Damage from animal intrusions can occur throughout the dam. The damage can include removal of surface vegetation, rutting, and burrowing. Regardless of the damage location, applicable restoration options depend upon the judged severity of the damage. The following sections provide guidance on repair measures.

**Filling Ruts and Near Surface Deformation**

Ruts, near surface deformation, and loss of vegetation can be the result of frequent animal crossings, most likely by livestock. Repair of these deficiencies is generally considered not critical. However, if left unattended for a sufficiently long period of time, these deficiencies can result in a progressive loss of vegetation and surface soils due to erosion. In extreme cases, the damage can lead to increasing amounts of erosion in localized areas, jeopardizing performance and requiring significant maintenance. Timely repair of ruts and vegetation loss can save considerable effort and expense later;

The repair methodology for ruts, surface deformation, and vegetation loss includes the following steps:

Fill the rut with soil of a similar type to that of the dam embankment. Overfill the rut slightly to account for compaction of the fill material.

Compact the soil using hand held or walk behind equipment. In order to achieve reasonable compaction, the fill material should not contain particle sizes greater than 1 inch in diameter. For larger ruts, and ruts created by vehicles, larger diameter material may be acceptable. The compacted surface should be smooth and level with the surrounding ground.

**Filling Burrows**

Methods for repairing or filling an animal burrow are essentially limited to two basic types. The first method considers filling the burrow without excavation while the second method considers excavating the burrow and backfilling the area. Details for each method are discussed below.

Observed burrows without signs of embankment distress (e.g., cracking, slumping) in the area may simply require filling with an impervious material or cementitious grout. To fill the entire burrow, a process often referred to as “mud-packing” can be applied. This method consists of placing one or two lengths of metal stove or vent pipe vertically into the burrow. When the pipe is properly sealed, a slurry of 90% earth and 10% concrete, plus an appropriate amount of water to make the slurry flow, is placed in the pipe and allowed to flow into the burrow. The last 6 inches is filled with dirt that will support grass growth.

On the other hand, signs of embankment stress surrounding a burrow may indicate massive soil movement into the burrow. In these cases and at the owner’s discretion, complete removal of the burrow is preferred. Shovels or backhoes could be necessary during excavation depending upon the burrow location, size, and depth. Excavation limits will be defined by the burrow size and location as well as the density and type of embankment material. Prior to excavation, dam safety professionals and dam owners should examine potential consequences of soil removal, including slope instability and increased hydraulic gradient. The completed excavation should
be thoroughly inspected for adequate removal of the animal burrow. Voids remaining from an animal burrow can develop into potential internal erosion pathways or sinkholes.

Once excavation is complete, the resulting hole must be properly backfilled in a timely manner. Acceptable backfill material should consist of soil types (e.g., sand, clay, etc.) similar to that of the surrounding embankment. If desired, laboratory index testing such as grain size and Atterberg Limits of the backfill and embankment materials may be performed. To achieve adequate compaction of the backfill materials, necessary laboratory testing of backfill materials should include a maximum dry density determination by either the Standard or Modified Proctor test (ASTM D-698 or ASTM D-1557). Backfill material should be compacted to a minimum of 95% of the maximum dry density and within +/- 2% of the optimum moisture content, as determined by ASTM D-698. The completed backfilled surface should be smooth and approximately level with the surrounding ground surface. Backfill should be placed and compacted in lifts of no more than 8 inches thick. A 2 to 4-inch gap can be left between the top of the completed backfill surface and surrounding ground surface to accommodate topsoil.

The final step is to revegetate the disturbed area. Native grass species appropriate for embankment dam slopes should be provided.

One method of evaluating and performing repairs on the dam embankment is based on dividing the embankment into 5 zones and applying specific techniques to each zone (see Figure 5).

**Repair Zone 1** begins on the upstream slope at a point approximately 4 vertical feet below the normal pool elevation and extends to the center of the crest. A 4-foot vertical distance was recommended by Marks, et al. (ASDSO, 2001) to account for average fluctuations in the abnormal pool and typical underwater animal burrows. The size of Zone 1 can vary significantly from dam to dam because it depends upon the distance between the crest elevation and the normal pool elevation. This distance is often referred to a freeboard.

The relative importance of Zone 1 depends upon the crest width and freeboard. For a dam with a wide crest and large freeboard, animal intrusion within Zone 1 becomes less critical. However, as the crest narrows and freeboard lessens, the importance of repairing deficiencies in Zone 1 increases rapidly.

The most common animal intrusions within Zone 1 are muskrat burrows in which the burrow entrance is underwater. However, other intrusions are possible depending upon the specific characteristics of the dam and reservoir that include geographic location of the dam, proximate vegetation, and prevailing weather patterns. Zone 1 is also susceptible to other forms of deterioration including wave erosion, vehicle access, surface water erosion, and plant intrusion.

To effectively repair animal intrusions in Zone 1, the pool must be lowered as far below the observed deficiencies as necessary to allow proper access during construction. If the dam owner is unable or unwilling to lower the pool, then the repair costs will likely increase to account for water management and diversion.

Preventative measures acceptable for use along the upstream slope generally consist of hardened or structural features. The intent is to provide a physical barrier to the animal, thus making the area much less attractive as a burrow site. These features include riprap, concrete facing, revetment mats, gabions, large gauge wire mesh, and mechanically stabilized earth walls among others. With proper design and installation and installation procedures, each of these methods can be successful. Two of the more common measures are riprap and concrete facing because they are relatively simple to design and provide protection from wave action and plant intrusion as well as animal intrusion.

**Repair Zone 2** corresponds to the limits of the dam crest and, therefore, overlaps with Zone 1 by one-half of the crest width. Overlapping a portion of Zone 1 with Zone 2 emphasizes the importance and critical nature of both zones. This overlap essentially suggests that both zones be inspected twice during a dam safety inspection.
As with Zone 1, the relative importance of Zone 2 depends upon the crest width and freeboard. For a dam with a wide crest and large freeboard, animal intrusion within Zone 2 becomes less critical. However, as the crest narrows and freeboard lessens, the importance of repairing deficiencies increases rapidly. These intrusions may include terrestrial animal burrows such as those made by groundhogs, but most typically include ruts and other minor deformations. Zone 2 is also susceptible to other forms of deterioration including vehicle access, surface water erosion, and plant intrusion.

Restoration of animal penetrations within Zone 2 should follow the guidelines presented in “Filling Burrows” on page 3. Any excavation activities within a dam embankment should be coordinated with a dam safety professional.

Applicable preventive measures for Zone 2 include hardening the crest surface with stone, concrete, or asphalt. These measures tend to prevent rutting from animal and vehicular traffic. Design of these measures depends upon the specific characteristics of the dam and expected loading conditions.

Repair Zone 3 begins at the crest centerline and extends to a point on the downstream slope equivalent to one-third the structural height of the dam below the dam crest elevation. As with Zone 2, Zone 3 overlaps Zone 2 by one-half of the crest width to emphasize the importance of the dam crest area. However, the remaining portion of Zone 3 is typically considered the least critical dam repair zone relative to dam safety issues (ASDSO, 2001). The phreatic surface and zone of saturation within the embankment are generally below the depths of average animal burrows and should not interfere with restoration activities.

Zone 3 is the most attractive area for burrows of terrestrial animals, including groundhogs, fox, and coyote. Similar to all other zones, Zone 3 is also susceptible to other forms of deterioration including vehicle access, surface water erosion, and plant intrusion.

Restoration of animal penetrations within Zone 3 should follow the guidelines presented in “Filling Burrows” on page 3. Any excavation activities within a dam embankment should be coordinated with a dam safety professional.

Applicable preventive measures for Zone 3 (beyond the limits of Zone 2) are limited. Use of hardening materials such as stone, riprap, or concrete is generally discouraged by dam safety professionals because they obscure the surface and prevent detailed inspection. Installation of wire mesh or fencing (e.g., chain link fencing) directly on the ground surface can effectively deter burrowing animals. With properly sized openings, the wire mesh deters animal intruders and accommodates inspections of the area. However, these materials can represent an obstacle to routine maintenance activities such as mowing and be viewed as a tripping hazard.

Repair Zone 4 extends from the point on the downstream slope that is one-third the dam’s structural height below the crest to the toe of the downstream slope. Zone 4 is one of the two most critical dam repair zones relative to dam safety issues because of the proximity of the phreatic surface and zone of saturation to the embankment slope.

Animal and plant intrusions within this repair zone should be of major concern to dam owners and dam safety professionals. Any animal intrusion or dam penetration should be thoroughly evaluated for potential impact to dam safety and for the required repair.

Restoration of animal burrows within Zone 4 should follow procedures presented in “Filling Burrows” on page 3. However, due to the proximity of the phreatic surface to the animal burrow, the increased potential of soil migration and, therefore controlling water in the restored burrow must be considered. The use of filter materials within the backfilled burrow can control internal erosion, and with small diameter plastic piping, can manage the flow of water in the area.

Similar to Zone 3, use of hardening materials such as stone, riprap, or concrete is generally discouraged by dam safety professionals because they obscure the surface and prevent detailed inspection. The use of wire mesh or fencing as discussed for Zone 3 is also applicable to Zone 4. It is essential that restoration and preventive measures in Zone 4 undergo review from a dam safety professional prior to implementation.

Repair Zone 5 begins at the mid-height of the downstream slope and extends to a distance of one-half of the dam’s structural height horizontally beyond the downstream toe. Zone 5 overlaps a large portion of Zone 4 to emphasize the most critical portions of both zones and heighten scrutiny during inspection. Zone 5 is typically considered the most critical zone relative to dam safety issues (ASDSO, 2001) because the interception of the phreatic surface and
downstream slope is typically located in this zone for homogeneous dams.

Animal and plant intrusions in this zone often develop into serious conditions involving seepage and piping that are progressive and can lead to dam failure if left untreated. The installation of filter and drain systems to control soil migration and manage seepage must be considered in Zone 5. Similar to Zone 3 and 4, the use of wire mesh of fencing to deter animal intruders can also be considered in Zone 5. It is essential that restoration and preventative measures in Zone 5 undergo review from a dam safety professional prior to implementation.

**Hunting and Trapping Regulations**

Because hunting and trapping rules change from year to year, IDNR, Division of Fish and Wildlife ([www.state.in.us/dnr/fishwild](http://www.state.in.us/dnr/fishwild)) authorities should be consulted before taking any action.

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Division of Water  
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Indianapolis, Indiana 46204  
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http://www.in.gov/dnr/water
Dam Safety: Upstream Slope Protection

Slope protection is usually needed to protect the upstream slope against erosion due to wave action. Without proper slope protection, a serious erosion problem known as “beaching” can develop on the upstream slope. The repeated action of waves striking the embankment surface erodes fill material and displaces it farther down the slope, creating a “beach.” The amount of erosion depends on the predominant wind direction, the orientation of the dam, the steepness of the slope, water level fluctuations, boating activities, and other factors. Further erosion can lead to cracking and sloughing of the slope which can extend into the crest, reducing its width. When erosion occurs and beaching develops on the upstream slope of a dam, repairs should be made as soon as possible. However, an erosion scarp less than 1 foot high may be stable and not require repair.

The upstream face of a dam is commonly protected against wave erosion by placement of a layer of rock riprap over a layer of bedding and a filter material. Other material such as concrete facing, soil-cement, fabri-form bags, slush grouted rocks, steel sheet piling, and articulated concrete blocks can also be used. Vegetative protection combined with a berm on the upstream slope can also be effective.

Rock Riprap

Rock riprap consists of a heterogeneous mixture of irregular shaped rocks placed over gravel bedding and a sand filter or geotextile fabric. The smaller rocks help to fill the spaces between the larger pieces forming an interlocking mass. The filter prevents soil particles on the embankment surface from being washed out through the spaces (or voids) between the rocks. The maximum rock size and weight must be large enough to break up the energy of the maximum anticipated wave action and hold the smaller stones in place. If the rock size is too small, it will eventually be displaced and washed away by wave action. If the riprap is sparse or if the filter or bedding material is too small, the filter material will wash out easily, allowing the embankment material to erode. Once the erosion has started, beaching will develop if remedial measures are not taken. Technical Release No. 69 developed by the USDA, Natural Resources Conservation Service can be used to help design engineers develop a preliminary or detailed design for riprap slope protection.

The dam owner should expect some deterioration (weathering) of riprap. Freezing and thawing, wetting and drying, abrasive wave action, and other natural processes will eventually break down the riprap. Its useful life varies with the characteristics of the stone used. Stone for riprap should be rock that is dense and well cemented. In Indiana, glacial cobbles or boulders, most limestone, and a few types of sandstone are acceptable for riprap. Most sandstones and shales found in Indiana do not provide long-term protection. Due to the high initial cost of rock riprap, its durability should be determined by
appropriate testing procedures prior to installation. Vegetative growth within the slope protection is undesirable because it can displace stone and disturb the filter material. Heavy undergrowth prevents an adequate inspection of the upstream slope and may hide potential problems. For additional information, see the “Trees and Brush” fact sheet.

Sufficient maintenance funds should be allocated for the addition of riprap and the removal of vegetation. Severe erosion or reoccurring problems may require a registered professional engineer to design a more effective slope protection.

Vegetated Wave Berm

Vegetated wave berms dissipate wave energy and protect the slope from erosion. Berms are constructed on the upstream slope at the normal pool level and should be no less than 20 feet wide. This method of slope protection will not work well where the water surface fluctuates regularly from normal pool. If improper or sparse vegetation is present, the wave berm may not adequately dissipate the wave energy, allowing erosion and beaching to develop on the upstream slope. Technical Release No. 56 developed by the USDA, Natural Resources Conservation Service provides design and layout information.

The vegetation on the wave berm should be monitored regularly to verify adequate growth. Sufficient funds should be allocated for the regular maintenance of the vegetation. Severe erosion or reoccurring problems may require a registered professional engineer to design a more effective slope protection.

Concrete Facing

Concrete facing can be used if severe wave action is anticipated, however, settlement of the embankment must be insignificant to insure adequate support for the concrete facing. A properly designed and constructed concrete facing can be expensive. This slope protection should extend several feet above and below the normal pool level. It should terminate on a berm or against a concrete curb or header. Granular filter or filter fabric (geotextile) is required under the concrete facing to help reduce the risk of undermining.

As with any type of slope protection, problems will develop if the concrete facing has not been properly designed or installed. Concrete facing often fails because the wave action washes soil particles from beneath the slabs through joints and cracks. This process is known as undermining, which will continue until large voids are created. Detection of voids is difficult because the voids are hidden. Failure of the concrete facing may be sudden and extensive. Concrete facing should be monitored for cracks and open joints. Open joints should be sealed with plastic fillers and cracks should be grouted and sealed. For additional information, see the “Problems with Concrete Materials” fact sheet.

Inspection and Monitoring

Regular inspection and monitoring of the upstream slope protection is essential to detect any problems. It is important to keep written records of the location and extent of any erosion, undermining, or deterioration of the riprap, wave berm or other slope protection. Photographs provide invaluable records of changing conditions. A rapidly changing condition may indicate a very serious problem. The owner should have a qualified dam safety professional evaluate the problem in a timely manner. The owner should notify the IDNR Division of Water of the problem. All records should be kept in the operation, maintenance, and inspection manual for the dam.
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http://www.in.gov/dnr/water
Corrosion

Corrosion is a common problem for spillway conduits and other metal appurtenances. Corrosion is the deterioration or breakdown of metal because of a reaction with its environment. Exposure to moisture, acidic conditions, or salt will accelerate the corrosion process. Acid runoff from strip-mined areas will cause rapid corrosion of metal conduits. In these areas, conduits made of concrete should be used. Soil types also factor into the amount of corrosion. Clayey soils can be more corrosive than sandy soils since they are poorly drained and poorly aerated. Silts are somewhere in between clays and sands. Some examples of metal conduits include ductile iron, smooth steel, and corrugated metal. Corrugated metal pipe is not recommended for use in dams since the service life for corrugated metal is only 25 to 30 years, whereas the life expectancy for dams is much longer. In areas of acidic water, the service life can be much less. Therefore, corrugated metal spillway conduits typically need to be repaired or replaced early in the dam’s design life, which can be very expensive.

Control of Corrosion

Conduit coating is an effective way of controlling corrosion of metal conduits if used properly. It is relatively inexpensive and extends the life of the conduit. Some examples of coatings include cement-mortar, epoxy, aluminum, or polyethylene film. Asphalt (bituminous) coatings are not recommended since their service life is usually only one or two years. Coatings must be applied to the conduit prior to installation and protected to ensure that the coating is not scratched off. Coatings applied to conduits in service are generally not very effective because of the difficulty in establishing an adequate bond.

Corrosion can also be controlled or arrested by installing cathodic protection. A metallic anode such as magnesium (or zinc) is buried in the soil and is connected to the metal conduit by wire. Natural voltage current flowing from the magnesium (anode) to the conduit (cathode) will cause the magnesium to corrode and not the conduit. However, sufficient maintenance funds should be allocated for the regular inspection of this active system.

If corrosion is allowed to continue, metal conduits will rust out. The spillway must be repaired before water flows through the rusted out portion of the conduit and erodes the fill material of the embankment. Continued erosion can lead to failure of the dam. Slip lining can be an economical and effective method of permanently restoring deteriorated spillways. During slip lining, a smaller...
diameter pipe is inserted into the old spillway conduit and then grout is used to fill in the void between the two pipes. If sliplining the spillway is not feasible, the lake may need to be drained and a new spillway must be installed. A registered professional engineer must be retained to develop and submit plans and specifications for any major modifications such as spillway sliplining or replacement.

Corrosion of the metal parts of the operating mechanisms such as lake drain valves and sluice gates can be effectively treated by keeping these parts lubricated and/or painted. If the device has not been operated in several years, a qualified person (i.e. manufacturer’s representative or registered professional engineer) should inspect it to determine its operability. Caution must be used to prevent the mechanism from breaking. A registered professional engineer may be needed to prepare plans and specifications for repair if the device is determined to be inoperable.

**Inspection**

Regular inspection and monitoring is essential to detect any problems with metal materials. Coatings on metal pipes should be inspected for scratched and worn areas. The inspector should also look for corrosion inside the spillway conduit. Proper ventilation and confined space precautions must be considered when entering the spillway conduit system. If using cathodic protection, regular inspections are required to verify that the system is working properly. It is important to keep written records of the amount of surface rust, pitting, and corrosion on any metal surface. Areas of thin metal should be monitored more frequently and repaired or replaced if they rust out. Photographs provide invaluable records of changing conditions. A rapidly changing condition may indicate a very serious problem. The owner should have a qualified dam safety professional evaluate the problem in a timely manner. The owner should notify the IDNR Division of Water of the problem. All records should be kept in the operation, maintenance, and inspection manual for the dam.

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Plastics are often used in toe drains, liners in degraded pipes, and occasionally as spillways and lake drain pipes in the past. The most common plastic pipes are high-density polyethylene (HDPE) and polyvinyl chloride (PVC). The advantages of using plastic pipe include excellent abrasion resistance, chemical corrosion resistance, low maintenance, and long life expectancy. Naturally occurring chemicals in soils will not degrade plastic pipe and cause it to rot or corrode. Plastic pipes are also much easier to handle and install compared to heavier concrete and steel pipes. Although plastic pipes have been used as spillways in the past, they are no longer recommended for such use. If plastic pipes are used in any application at a dam or reservoir, a detailed engineering analysis of the application must be performed and installation techniques must be carefully specified. Only “thick-walled”, SDR-rated plastic pipe should be considered for use, and IDNR or a qualified dam safety professional should be consulted prior to its use. In general, the use of plastic pipe for spillway discharge conduits is not recommended.

Plastic pipes are considered flexible, and they get their strength from the material and the surrounding backfill whereas rigid pipes, such as concrete, get their strength from the material and the pipe structure. Backfill around plastic pipes must be properly compacted and in full contact with the pipe. It is important to take special care in the haunch area to prevent the pipe from lifting off the subgrade and disrupting vertical alignment. Symmetric backfilling is also required to prevent the pipe from being out of lateral alignment.

When designing a new spillway system, a registered professional engineer will be required to specify the correct type of pressurized plastic pipe that can be used. The pipe must be able to withstand the pressures from the weight of the embankment without crushing or buckling. The joints must also be watertight. Not all plastic pipe will meet these requirements.

As with other plastic materials, ultraviolet light degradation can be a problem. Photo-degradation can cause plastic to become brittle and crack. Carbon black is the most effective additive to enhance the photo-degradation resistance of plastic materials. Pipes containing carbon black can be safely stored outside in most climates for many years without damage from ultraviolet exposure. Plastic pipes can be affected by liquid hydrocarbons such as gasoline and oil. If hydrocarbons come in contact with plastic pipe, they will permeate the pipe wall causing swelling and loss of strength. However, if the hydrocarbons are removed, the effects are reversible.

Regular inspection and monitoring is essential to detect any problems with plastic materials. Plastic pipes should be inspected for deformation and cracking. The inspector should also look at the interior condition of the spillway pipe. Proper
ventilation and confined space precautions must be considered when entering the spillway pipe system. It is important to keep written records of pipe dimensions to note deformation and the length and width of cracks. Photographs provide invaluable records of changing conditions. A rapidly changing condition may indicate a very serious problem. The owner should have a qualified dam safety professional evaluate the problem in a timely manner. The owner should notify the IDNR Division of Water of the problem. All records should be kept in the operation, maintenance, and inspection manual for the dam.

Figure 3 – “Thick-walled” small diameter HDPE pipe.

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Concrete chutes and weirs have been used for principal spillways and emergency spillways. The principal spillway is used to pass normal flows, and the emergency spillway provides additional flow capacity during large flood events. If the principal spillway for a dam is a concrete weir and/or chute, the flow capacity may be large enough that an emergency spillway is not needed. Unlike grass-lined channel spillways that should always be located on natural ground, a concrete weir or chute may be located on the dam, but must be properly designed so that the integrity of the dam is not endangered. Concrete chutes and weirs are no longer recommended for use in dams because they are difficult to service, generally require high maintenance, and have a high potential for undermining and failure.

The main components of a concrete chute spillway are the inlet structure, control section, discharge channel, and outlet erosion control structure. The inlet structure conveys water to the control section. The control section is the highest point in the channel and regulates the outflow from the reservoir. It is usually located on or near the crest of the dam. The control section may consist of a concrete weir or may simply be the most elevated slab in the floor of the chute. The discharge channel is located downstream of the control section and conveys flow to the outlet erosion control structure. This structure is designed to dissipate most of the erosive energy of the flow before it enters the downstream channel.

**Overall Design and Safety Considerations**

**Alignment**
For good hydraulic performance, abrupt changes should be avoided. This applies to sudden changes in vertical elevation of the chute floor, abrupt widening or narrowing of the chute, and sharp turns in the chute. Anything that will abruptly disrupt or change the direction of the flow in the chute will reduce flow capacity and will place more stress on the concrete. The best performance is obtained when the distribution of flow is even across the channel.

**Settlement and Movement**
Abnormal settlement, heaving, deflections, and lateral movement of the sidewalls or floor slabs of the spillway can occur. Movements are usually caused by a loss of underlying material, excessive settlement of the fill, the buildup of water pressure behind or under the structure, or other loading conditions such as placement of new fill. Any abnormal settlement, heaving, deflections or lateral movement in the concrete spillway should be immediately investigated by a quality dam safety professional knowledgeable with dams and concrete structures. As necessary, plans and specifications for repair to the spillway should also be promptly developed and implemented by a registered professional engineer.

The concrete sidewalls and floor of the chute must have enough strength to withstand water loads, soil/fill loads, uplift forces, weathering, and abrasion. The forces of weathering, movement of abrasive materials by water flowing in the spillway, or cavitation may cause surface defects or more serious concrete deterioration. The freeze-thaw cycle is the most damaging weathering force acting on exposed concrete. The
concrete’s durability and resistance to weathering and deterioration will be determined by the concrete mix, age of the concrete and proper sealing of the joints. Typical problems with concrete structures include scaling, spalling, honeycombing, bugholes, and popouts. Please refer to the “Problems with Concrete Materials” fact sheet for further explanation of these problems and more details about concrete durability and design. Plans and specifications for repair of structural cracks, or other structural problems, should be developed and implemented by a registered professional engineer so that the integrity of the spillway and/or embankment is not jeopardized.

**Undermining**
Undermining of the chute may occur at any point along its length. The chute may become undermined at the inlet and/or outlet due to an inadequate cutoff wall or erosion protection. Erosion beneath and alongside the spillway may also be caused by seepage and inadequate drainage. Undermining and erosion will lead to settlement of the undermined portions of the chute. If the concrete spillway is located on the embankment, undermining and collapse of portions of the chute will jeopardize the safety of the dam. If the spillway is located in the abutment, erosion and lowering of the lake level may result. A qualified dam safety professional experienced with dam and concrete structures, should be hired to develop plans and specifications to repair undermining of the chute.

**Cutoff Wall and Endwall**
A cutoff wall should be placed at the entrance to the concrete chute to prevent the flow approaching and entering the chute from flowing beneath and undermining the floor slabs. Undermining of the chute can cause cracking and collapse of the slabs as the underlying material is eroded away. In addition, a cutoff wall is necessary at the downstream end of the chute in order to prevent undermining by flows exiting the chute and entering the downstream channel. The cutoff wall or endwall should be founded on bedrock or have adequate support to provide stability and prevent undermining of the wall itself.

**Outlet Erosion Control Structure**
The discharge at the outlet may exit the chute at a high velocity. Based on the anticipated velocity, energy, and volume of flow, a structure may be needed to protect the spillway and/or dam from erosion and undermining. Please refer to the “Outlet Erosion Control Structures” fact sheet for more detailed information.

**Seepage**
The rate and content of flow from weep holes and relief drains must be monitored and documented regularly. Muddy flow may indicate erosion of fill material along the spillway or piping through the embankment. The presence of soil particles or muddy flow from the drains indicates that the filter or under-drainage is not functioning properly and is allowing the migration of soil particles from the embankment. Sudden increases in flow, or muddy flow from the drains should be immediately investigated by a qualified dam safety professional with experience in geotechnical issues in order to determine the cause and severity of the problem. Plans and specifications to properly control the seepage and repair the drain(s) and embankment should also be developed and carried out under the direction of a registered professional engineer.

In addition to monitoring the amount of flow, normal maintenance consists of removing all obstructions from drain holes and pipes to allow free drainage. Typical obstructions include debris, gravel, sediment and rodent nests. Water should not be permitted to submerge the pipe outlets for extended periods of time. This will inhibit inspection and maintenance and may cause the drains to clog. Also see the “Seepage Through Earthen Dams” fact sheet for more information.

**Underdrainage and Weep Holes**
Weep holes, relief drains and underdrains must be included with the concrete chute to relieve excessive water pressure or infiltration from behind the walls and floor. The drainage system for the chute should consist of correctly placed and sized drainage holes, perforated pipes, and filter and bedding materials, such as sand and
gravel. Seepage can occur through the dam, along the contact between the embankment and the concrete chute, or through open joints and cracks. Uncontrolled seepage flow along the structure can erode the underlying fill material (undermining) which may cause cracking or buckling of the slabs. Excessive pressure behind the walls and floor of the chute can cause cracking and heaving of the concrete. The freeze-thaw cycle can increase the amount of stress and strain on the concrete and can also cause heaving, cracking and additional serious damage to the structure. Weep holes, relief drains, and underdrainage for a concrete chute spillway should be designed by a registered professional engineer.

Figure 3 – Concrete spillway cracking and undermining

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Dam Safety: Open Channel Spillways

(Earth and Rock)

Open channels are often used as the emergency spillway and sometimes as the principal spillway for dams. A principal spillway is used to pass normal inflows, and an emergency spillway is designed to operate only during large flood events, usually after the capacity of the principal spillway has been exceeded. For dams with pipe conduit principal spillways, an open channel emergency spillway is almost always required as a backup in case the pipe becomes clogged. Open channels are usually located in natural ground adjacent to the dam and can be vegetated, rock-lined, or cut in rock.

Design

Flow through an emergency spillway does not necessarily indicate a problem with the dam, but high velocity flows and/or frequent operation can cause severe erosion and result in a permanently lowered lake level if not repaired. Proper design of an open channel spillway will include provisions for minimizing any potential erosion. One way to minimize erosion is to design a flatter channel slope to reduce the velocity of the flow. Earthen channels can be protected by a good grass cover, an appropriately designed rock cover, concrete or various types of erosion control matting. Rock-lined channels must have adequately sized riprap to resist displacement and contain an appropriate geotextile fabric or granular filter beneath the rock. Guide berms are often required to divert flow through open channels away from the dam to prevent erosion of the embankment fill. If an open channel is used for a principal spillway, it must be rock-lined or cut in rock due to more frequent or constant flows.

Maintenance

Maintenance should include, but not be limited to, the following items:

- Grass-covered channels should be mowed at least twice per year to maintain a good grass cover and to prevent trees, brush and weeds from becoming established. Poor vegetal cover can result in extensive and rapid erosion when the spillway flows. Repairs can be costly. Reseeding and fertilization may be necessary to maintain a vigorous growth of grass. See Fact Sheet 03-12 for additional information on grass cover.

- Trees and brush must be removed from the channel. Tree and brush growth reduces the discharge capacity of the spillway channel. This increases the lake level during large storm events which can lead to overtopping and failure of the dam.

- Erosion in the channel must be repaired quickly after it occurs. Erosion can be expected in the spillway channel during high flows, and can also occur as a result of rainfall and runoff, especially in areas of poor grass cover. Terraces or drainage channels may be necessary in large spillway channels where large amounts of rainfall and runoff may concentrate and have high velocities. Erosion of the side slopes may deposit material in the spillway channel, especially where the side slopes meet the channel bottom. In small spillways, this can significantly reduce the discharge capacity. This condition often occurs immediately after construction before vegetation becomes established. In these cases, it may be necessary to reshape the channel to provide the necessary capacity.

- All obstructions should be kept out of the channel. Open channel spillways often are used for purposes other than passage of flood flows. Among these uses are reservoir access, parking lots, boat ramps, boat storage, pasture and cropland. Permanent structures (buildings, fences, etc.) should not be constructed in these spillways. Fences, bridges or other such structures should not be allowed in any open-cut spillway. If these structures are absolutely
necessary, they should only be constructed far enough downstream from the control section so that they do not interfere with the flow. Construction anywhere else can cause blockage of the spillway and overtopping of the dam. Construction of any structures in or across the channel requires prior approval from the Division of Water.

- **Weathering of rock channels can be a serious problem and is primarily due to freeze/thaw action.** Deterioration due to the effects of sun, wind, rain, chemical action and tree root growth also occurs. Weathered rock is susceptible to erosion and displacement during high flows.

**Monitoring**

Open channel spillways should be monitored for erosion, poor vegetal cover, growth of trees and brush, obstructions, and weathering and displacement of rock. Monitoring should take place on a regular basis and after large flood events. It is important to keep written records of observations. Photographs provide invaluable records of changing conditions. All records should be kept in the operation, maintenance, and inspection manual for the dam.

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Dam Safety: Spillway Conduit System Problems

Many dams have conduit systems that serve as principal spillways. These conduit systems are required to carry normal stream and small flood flows safely through or around the embankment for the life of the structure. Conduits through embankments are difficult to construct properly and can be extremely dangerous to the embankment if problems develop after construction. Conduits are usually difficult to repair because of their location within the embankment. Also, replacing conduits requires extensive excavation. In order to avoid difficult and costly repairs, particular attention should be directed to maintaining these structures. The most common problem noted with spillway conduit systems is undermining of the conduit. This condition typically results from water leaking through pipe joints, seepage along the conduit or inadequate energy dissipation at the conduit outlet. The typical causes of seepage and water leaking through pipe joints include any one or a combination of the following factors: loss of joint material, separated joints, misalignment, differential settlement, conduit deterioration, and pipe deformation. Problems in any of these areas may lead to failure of the spillway system and possibly dam failure.

Undermining

Undermining is the removal of foundation material surrounding a conduit system. Any low areas or unexplained settlement of the earthfill in line with the conduit may indicate that undermining has occurred within the embankment. As erosion continues, undermining of a conduit can lead to displacement and collapse of the pipe sections and cause sloughing, sliding or other forms of instability in the embankment. As the embankment is weakened, a complete failure of the conduit system and, eventually the dam may occur.

Seepage along the conduit from the reservoir can occur as a result of poor compaction around the conduit. If seepage control devices have not been installed, the seepage may remove foundation material from around the conduit and eventually lead to undermining.

Figure 1 – Undermining of principal spillway conduit

In addition, undermining can occur as the result of erosion due to inadequate energy dissipation or inadequate erosion protection at the outlet. This undermining can be visually observed at the outlet of a pipe system and can extend well into the embankment. In this case, undermining can lead to other conduit problems such as misalignment, separated joints and pipe deterioration. An extensive discussion on outlet erosion control as it relates to undermining of the pipe outlet can be found in the “Outlet Erosion Control Structures” fact sheet.

Installation of seepage control devices is required as a preventative measure to control seepage along the conduit and undermining. Regular monitoring of conduit systems must include visual observation and notation of any undermining or any precursors. These precursors usually include pipe deformation, misalignment and differential settlement, pipe deterioration, separated joints and loss of joint material.

Pipe deformation

Pipe deformations are typically caused by external loads that are applied on a pipe such as the weight of the embankment or heavy equipment. Collapse of the pipe can cause failure of the joints.
and allow erosion of the supporting fill. This may lead to undermining and settlement. Pipe deformation may reduce or eliminate spillway capacity. Pipe deformation must be monitored on a regular basis to ensure that no further deformation is occurring, that pipe joints are intact and that no undermining or settlement is occurring.

Separated joints and loss of joint material:
Joint Deterioration

Conduit systems usually have construction and/or section joints. In almost every situation, the joints will have a water stop, mechanical seal and/or chemical seal to prevent leakage of water through the joint. Separation and deterioration can destroy the watertight integrity of the joint. Joint deterioration can result from weathering, excessive seepage, erosion or corrosion. Separation at a joint may be the result of a more serious condition such as foundation settlement, undermining, structural damage or structural instability. Deterioration at joints includes loss of gasket material, loss of joint sealant and spalling around the edges of joints. Separation of joints and loss of joint material allow seepage through the pipe. This can erode the fill underneath and along the conduit causing undermining, which can lead to the displacement of the pipe sections. Separated pipe joints can be detected by inspecting the interior of the conduit. A regular monitoring program is needed to determine the rate and severity of joint deterioration. Joint separations should be monitored to determine if movement is continuing. If the conduit becomes separated at a joint, the failure of the dam is much greater than a possibility, it is an eventuality.

Conduit Deterioration

Deterioration of conduit material is normally due to the forces of nature such as wetting and drying, freezing and thawing, oxidation, decay, ultra-violet light, cavitation and the erosive forces of water. Deterioration of pipe materials and joints can lead to seepage through and along the conduit and eventually failure of conduit systems. Additional information on deterioration can be found on the “Problems with Concrete Materials”, “Problems with Metal Materials”, and “Problems with Plastic (Polymer) Materials” fact sheets.

Differential Settlement

Removal or consolidation of foundation material from around the conduit can cause differential settlement. Inadequate compaction immediately next to the conduit system during construction would compound the problem. Differential settlement can ultimately lead to undermining of the conduit system. Differential settlement should be monitored with routine inspections and documentation of observations.

Misalignment

Alignment deviations can be an indication of movement, which may or may not be in excess of design tolerances. Proper alignment is important to the structural integrity of conduit systems. Misalignment can be the direct result of internal seepage flows that have removed soil particles or dissolved soluble rock. Misalignment can also result from poor construction practices, collapse of deteriorated conduits, decay of organic material in the dam, seismic events or normal settlement due to consolidation of embankment or foundation materials. Excessive misalignment may result in other problems such as cracks, depressions, slides on the embankment, joint separation and seepage. Both the vertical and horizontal alignment of the conduit should be monitored on a regular basis.

Monitoring and Repair

Frequent inspection is necessary to ensure that the pipe system is functioning properly. All conduits should be inspected thoroughly once a year. Conduits that are 24 inches or more in diameter can be entered and visually inspected with proper ventilation and confined space precautions. Small inaccessible conduits may be monitored with video cameras. The conduits should be inspected for misalignment, separated joints, loss of joint material, deformations, leaks, differential settlement and undermining. Problems with conduits occur most often at joints, and special attention should be given to them during the inspection. The joint should be checked for separation caused by misalignment or settlement and loss of joint-filler material. The outlet should be checked for signs of water seeping along the exterior surface of the conduit. Generally, this is noted by water flowing from under the conduit and/or the lack of foundation material directly beneath the conduit. The embankment surface should be monitored for depressions or sinkholes. Depressions or sinkholes on the embankment surface above the spillway conduit system develop when the underlying material is eroded and displaced. Photographs along with written records of the monitoring items performed provide
invaluable information.

Effective repair of the internal surface or joint of a conduit is difficult and should not be attempted without careful planning and proper professional supervision. Various construction techniques can be applied for minor joint repair and conduit leakage, but major repairs require that a plan be developed by a qualified dam safety professional experienced in dam spillway construction.

Any questions, comments, concerns, or fact sheet requests should be directed to the Division of Water at the following address:

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http://www.in.gov/dnr/water
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