Indiana Historic Preservation Review Board Minutes
October 27, 2010
Indiana Government Conference Center
Conference Room A
302 West Washington Street
Indianapolis, Indiana 46204

Board members present: Robert E. Carter, Jr., Chairman; John Newman, Vice Chairman; William Selm, Julie Donnell, Mitch Zoll, Dan Kloc, and Richard Butler.

Staff members present: DHPA Director Dr. James Glass, Paul Diebold, Frank Hurdis, Amy Walker, Chad Slider, David Duval, Miriam Widenhofer, Karie Brudis, John Carr, Holly Tate, and Susan Judy, of DHPA;

Visitors/Speakers present included Patrick Carpenter, Mary Kennedy, Jane Twaddle, Anuradha Kumar of INDOT; Eric Wyndham, DNR Staff Attorney; Brian Renner, IDOA; Ginger Murphy and Ben Clark of State Parks and Reservoirs; Creager Smith with the City of Ft. Wayne; Kitt Kabela; Tyler Kent; Carol Ann Schweikert; Link Ludington, with Indiana State Museum and Bruce Beesley, Indiana State Historic Sites.

Call to Order

Chairman Robert E. Carter Jr. convened the meeting at 1:35 P.M.

Chairman Carter requested the Division Director’s report.

I. Division Director’s Report:

Archaeology Month 2010

We had another successful Archaeology Month in September, with 30 events hosted by many local archaeological and historical organizations, museums, and libraries across the state. Our staff archaeologists made presentations at many of the events. We have Archaeology Month posters and T-shirts for Review Board members today.

Courthouse Preservation Advisory Commission

The Courthouse Preservation Advisory Commission, which our division helps staff, is in the final stages of contracting with a consultant to assist it in preparing its report to the Indiana General Assembly on the importance of historic courthouses and assessing the needs of counties in preserving them. The Courthouse Commission and our division have together raised approximately $31,000 for the report. The report will include data on the condition, rehabilitation needs, historic features that were obtained through surveys sent to county commissioners and county judges through site visits by staff of Indiana landmarks to every historic courthouse. The Commission will submit the report to the General Assembly by August 1, 2011.

Preserving Historic Places Conference 2011

We are expecting this year’s conference to be one of the largest events yet in the 40 year history of the annual statewide gathering. Keynote speakers will include Stanley Lowe, notable neighborhood advocate
and speaker on preservation and urban revival; John Stilgoe, Harvard professor and noted author of books such as *Outside Lies Magic: Discovering History and Inspiration in Ordinary Places*, *Train Time: Railroads and the Imminent Reshaping of the United States Landscape* and *Borderland: Origins of the American Suburb, 1820-1939*; Donovan Rypkema, noted economist who discusses the economic benefits of preservation; and Wayne Donaldson, newly appointed chair of the Advisory Council on Historic Preservation.

A plenary panel will discuss “green” goals, historic preservation and Leadership in Energy & Environmental Design (LEED) certification. Panelists will include Wayne Donaldson, Fellow, American Institute of Architects (FAIA), and the California State Historic Preservation Office; Barbara Campagna, FAIA and the Graham Gund Architect at the National Trust for Historic Preservation; and a representative of the U.S. Green Building Council.

We are still finalizing the educational sessions, workshop, and tours. But, it’s not too early to mark the date April 6-8 on your calendar. Save the date cards have been mailed, and I have more here for anyone who is interested.

Long time Historic Preservation Review Board Member John Newman is retiring after 29 years of service. He was appointed by then Governor Robert Orr and has been a member since 1981 and served as Vice Chairman since 1991. Chairman Carter presented John with a plaque to recognize his distinguished service and value as a preservation board member. He has an outstanding love and passion for preservation. He will be missed.

II. National Register Applications

1. Walter Allman House, 102 S. East Street, Crown Point, Lake County, IN (2086)  
   Paul Diebold, DHPA, gave the staff comments. There were no additional questions or comments. A motion to approve was made by Richard Butler and was seconded by William Selm. The motion passes unanimously.

2. Angola Commercial Historic District, roughly bounded by Superior, Gale, Gilmore and Martha Street, Angola, Steuben County (2139)  
   Holly Tate, DHPA, gave the staff comments. There were no additional questions or comments. A motion to approve was made by John Newman and was seconded by Daniel Kloc. The motion passes unanimously.

3. Valparaiso Downtown Commercial District (Boundary Increase), northwest block of Lincolnway and Napoleon (1 and 3 Napoleon Street and 254 West Lincolnway), Porter County, IN (2167)  
   Paul Diebold, DHPA, gave the staff comments. There were no additional questions or comments. A motion to approve was made by Julie Donnell and was seconded by Richard Butler. The motion passes unanimously.

4. Morgan/Skinner/Boyd Homestead, 111 E. 73rd Street, Merrillville, Lake County (2149)  
   Paul Diebold, DHPA, gave the staff comments. There were no additional questions or comments. A motion to approve was made by John Newman and was seconded by William Selm. The motion passes unanimously.
5. Ibach House, 1908 Ridge Road, Munster, Lake County (2158)
Holly Tate, DHPA, gave the staff comments. John Newman asks about the non contributing secondary buildings in relation to the rest of the house. Tate replies that the other buildings do not obscure or detract from the house in any way. A motion to approve was made by Daniel Kloc and was seconded by Richard Butler. The motion passes unanimously.

6. Pleasanton in Irvington Historic District, roughly bounded by East Michigan Street, Pleasant Run Parkway North Drive, and North Emerson Avenue, Indianapolis, Marion County (2165)
Holly Tate, DHPA, gave the staff comments. William Selm asks if it is in the Irvington Historical District. Tate replies it is not in the district. A motion to approve was made by Richard Butler and was seconded by John Newman. The motion passes unanimously.

7. Chief Menominee Memorial Site, South Peach Road, just north of West 13th Road, Plymouth vicinity, Marshall County (2178)
Paul Diebold, DHPA, gave the staff comments. John Newman asks about the level of significance. Diebold replies the staff believes the state level is recommended because of the State monies involved and a statewide campaign about the memorial was involved. Several letters were received by the DHPA urging acceptance to the State register. A motion to approve was made by Richard Butler and was seconded by Julie Donnell. The motion passes unanimously.

8. Mock School, Syracuse vicinity, Kosciusko County (2179)
Paul Diebold, DHPA, gave the staff comments. John Newman is concerned about the terminology used in the criterion A language relating to the education of children; the Department of Education has been doing reports since 1855; he feels the wording should be tightened up somewhat. He also commented on Section- 8, page 5 the wording and intent to show the correct content of the statements involved concerning the northwest ordinance. A motion to approve was made by John Newman and was seconded by William Selm. The motion passes unanimously.

9. T. Harlan & Helen Montgomery House, 628 North Poplar Street, Seymour, Jackson County (2182)
Paul Diebold, DHPA, gave the staff comments. There were no additional questions or comments. A motion to approve was made by Daniel Kloc and was seconded by Richard Butler. The motion passes unanimously.

10. Enoco Coal Mine, North side of Grundman Road, 1.5 miles south of Bruceville, Bruceville vicinity, Knox County (2183)
Paul Diebold, DHPA, gave the staff comments. William Selm asks if it's an underground mine; how deep does the nomination go; does it include the tunnels? It was the 1st mine to be listed on the National Register. Diebold replies yes, not a strip mine it has tunnels and goes down into the ground, but it is sealed now to keep the danger low. Daniel Kloc asks about the mine’s boundaries. Diebold replies it is more than 75% of what the company owned; it includes some buildings and expands out to include the tunnels. Chairman Carter asks about any future mineral extraction. Since it is closed it is not believed to have any other active mineral removal. A motion to approve was made by Julie Donnell and was seconded by John Newman. The motion passes unanimously.

11. Hedden’s Grove Historic District, 1600 blocks of Hedden Park and Hedden Court, 2410-2418 Charlestown Road, New Albany, Floyd County (2198)
Paul Diebold, DHPA, gave the staff comments. There were no additional questions or comments. A motion to approve was made by Daniel Kloc and was seconded by John Newman. The motion passes unanimously.

12. William Young House, 509 West Market Street, New Albany, Floyd County (2200)
   Paul Diebold, DHPA, gave the staff comments. John Newman commented he was quite impressed with the quality William Young House application. A motion to approve was made by John Newman and was seconded by Richard Butler. The motion passes unanimously.

13. Fort Wayne Park and Boulevard System Historic District, including 1,883 acres of historic parks, boulevards and rights-of-way in Fort Wayne, Allen County (2206)
   Paul Diebold, DHPA, gave the staff comments. Julie Donnell recused herself. A motion to approve was made by Daniel Kloc and was seconded by William Selm. The motion passes unanimously.

III. State Certificates of Approval

1. Application by the Indiana Department of Transportation for a certificate of approval to alter, by widening and rehabilitation, the US 27 bridge (Bridge #027-89-03748, NBI #7210) over the East Fork of the Whitewater River in the City of Richmond, Wayne County.
   John Carr, DHPA, gave the staff comments. There were no further questions or comments. A motion to approve was made by Richard Butler and seconded by John Newman. The motion passes unanimously.

2. Application by the Indiana Department of Natural Resources for a certificate of approval for the placement of a fence or fill to secure an abandoned pool, the rehabilitation of a stone fountain, and interpretive components at Rose Island archaeological site in Charlestown State Park, Clark County.
   Cathy Draeger-Williams, DHPA, gave the staff comments. Chairman Carter expressed personal experience with the fascinating trails and sights of the area. He called on Ginger Murphy of State Parks and Reservoirs to speak. Murphy reported that they are excited about the sight and want to do it properly. The pool safety issue, the history and public interest are all concerns and issues to be dealt with.
   Julie Donnell asks about visitation. Murphy states she believes it is something like 200,000 a year right now because it is a new park and isn’t widely known yet.
   Julie Donnell prefers fences to fill and offers that it be a drained water feature. Murphy says they prefer fence but didn’t believe a fence would have a chance but it is looking better. Donnell says if fill is chosen they need to come back to the board for approval.
   Mitch Zoll recused himself.
   A motion to approve was made by Julie Donnell with the understanding it will come back to the Review Board for approval if the fill is chosen. It was seconded by Richard Butler. The motion was unanimously passed.

3. Application by the Indiana Department of Administration for a certificate of approval to alter the State House by installing a Black History Exhibit in the City of Indianapolis, Marion County.
   Frank Hurdis, DHPA, gave the staff comments. It was stated that this was not an actual Certificate of Approval application but a Black History Report.
Brian Renner of Indiana Department of Administration spoke to introduce the exhibit. HR1818 PL 29-2007 place and permanently display in the State House an exhibit of Black history in the city of Indianapolis. Renner turns the microphone over to Pam Bennett of the Historical Bureau to further explain the plans of the exhibit. Niches, panels, busts, signage and other ideas are being drawn up by 5 teams of students. These 5 teams will soon be one team with the final ideas. Bennett said they will be addressing the board on the January 26th meeting with the new niche concepts for approval and in the spring with other ideas or changes.

Julie Donnell questioned whether the students will be supervised. Bennett replied yes, Matt Groshek, IUPUI faculty member, is an extremely qualified public scholar and has a fine track record working with students and private entities.

Donnell asks is it a permanent exhibit? What is the shelf life? Bennett replies the busts will be permanent and the rest is in the perception of people.

John Newman moves the certificate be granted and Richard Butler seconded. The motion passes unanimously.

4. Application by the Indiana Department of Transportation for a certificate of approval to demolish the house at 1148 Main Street in the Town of Brookville, Franklin County.

John Carr, DHPA, gave the staff comments. John Newman asks if Don Dunaway, the town historian and others could be part of the documentation; who will prepare the brochure; who will be the photographer; and will access be granted? Patrick Carpenter and Jane Twaddle of INDOT, reply. Carpenter states that the language in a stipulation in the 106 MOA could be worked out. John Newman also expressed concern over the immediate security of the house. Jane Twaddle replies she will have her people on it today. As far as access goes she will add language to allow access and John Newman will be invited to preconstruction activity.

William Selm asks the age of the house and whether moving was an option. John Newman replies the house was built around the 1880’s with 1930’s and 1940’s additions. The question of moving the structure has been considered and is not feasible.

A motion to approve the certificate was made by John Newman and seconded by Richard Butler. The motion passes unanimously.

IV. State Historic Sites Master Plans

1. Request by the Indiana Department of Natural Resources, Division of State Museum & Historic Sites for review of their proposed Master Plan for ISM historic sites in Corydon, Harrison County, Indiana.

(SEE # 2 BELOW)

2. Request by the Indiana Department of Natural Resources, Division of State Museum & Historic Sites for review of their proposed Master Plan for ISM historic sites in Vincennes, Knox County, Indiana.

Frank Hurdis, DHPA, gave the Staff comments. The decision was made to combine the three site visits into one so as to address the concerns of last Review Board meeting. The members of the Review Board visited the sites in October. Link Ludington, historian with the Indiana State Museum and Bruce Beesley the new director of the State Museum Historic Sites were present to answer questions and give a power-point presentation on the Master Plan for the sites.

Julie Donnell has visited the sites and has concerns and questions.

(SEE ATTACHMENT)

Ludington states the initial plans are done; the consultants work is finished; they won’t go back and change.
Ludington states this is a long term roadmap looking at the acceptance of the overall concepts to not only these plans but others in years to come. INDOT will return with formal C of A for specific aspects when the projects are definite. The wedge of trees will be eliminated; the metallic entry way that is jarringly incompatible will also be eliminated; items will be added to keep people out, not invite them in.

Cathy Draeger-Williams stated Amy Johnson DHPA Archaeologist, was concerned that Sugar Loaf will require a Cemetery development plan because of the burial area. Bruce Beesley comments that the grading that was done was a burrow site in the 1930’s and they would be very reluctant to do any grading there now. No view will be blocked by trees/structures.

Link Ludington states there is not much potential for linkage between “site 6” in Vincennes and this property; more of an opportunity for linkage with Grouseland, an attraction, to draw visitors. Ludington states the plans are long term for the next 10-20 years.

A motion to approve was made by Daniel Kloc with the acceptance of the conceptional master plan and the 3 conditions and seconded by Richard Butler. The motion passes unanimously.

V. Properties Listed in, Rejected by, or Removed from the National Register since the last Notification

Listed

Forest-Moraine Residential Historic District, roughly bounded by Wildwood Rd., 165th St., Hohman Ave. and State Line Ave., Hammond, Lake County, IN (2164)

Forest-Southview Residential Historic District, roughly bounded by 165th Street, Hohman Ave., Locust Street, and State Line Ave., Hammond, Lake County, IN (2167)

George H. Vehslage House, 515 North Chestnut Street, Seymour, Jackson County, IN (2168)

White County Asylum (Lakeview Home), 5271 Norway Rd., Monticello, White County, IN (2185)

A New Standard of Living: Lustron Houses of Indiana, Multiple Property Documentation Form (1812)

Documentation accepted

Rejected

None

Removed

Grandview Church, Grandview Ridge Rd. SE of New Bellsville, Van Buren Township, New Bellsville vicinity (destroyed by arson)

VI. Report of Technical Changes Subcommittee—John Newman, Chair

I. PREAMBLE

The Indiana Historic Preservation Review Board, as established under IC 14-21-1-20 through 22 and under policy found in 312 IAC 20, has the exclusive power to approve, modify, provide additional recommendations, table, or reject any nomination to the state and national
registers at its regularly scheduled public meetings. The board must follow standards set forth in
16 U.S.C. 470 et seq. and the regulations relating to 16 U.S.C et seq. and IC 14-21-20. Over the
years the Indiana review board has been singled out for maintaining high technical and substantive
standards in reviewing nominations.

Review board meetings are open to the public to provide public review of its decision-
making process as well as to help applicants better understand criteria and standards used to
make final recommendations.

The board relies on comments from staff, which has the opportunity to examine each
nomination in detail and has the ability to make field trips. These are provided in writing to the
board prior to each meeting but are made public at the meeting.

Equally, the review board's comments also must be made in public, to meet Indiana’s
Open Meeting law, as well as to permit the nominator to respond to issues raised and to educate
the general public as to the board’s methodology. Such issues are both technical in nature as well
as substantive.

II. DISCUSSION POLICY

To accommodate nominators who travel from a distance while balancing its discussion in an
open meeting, the review board has established the following policy, to provide speedy discussion
with adequate time needed for its deliberations.

The review board may divide its comments unto two categories: (a) technical, and (b)
substantive.

a. Technical comments (examples):
   Spelling errors
   Grammar
   Punctuation

b. Substantive Comments (examples):
   Use of wrong architectural, archeological, or historical terms
   Use of vague terms, as “old” rather than more specific date ranges.
   Lack of a detailed bibliography of sources, including use of original records.

The review board may use staff's National Register of Historic Places comment sheet to
provide technical comments. If practical, such comments shall be forwarded to staff two weeks in
advance of the meeting, to either be summarized in staff’s comments to the board or be included
by a proper motion during the meeting so that all members may review and comment upon such
technical issues. Board members may by-pass this procedure if the nature of a specific nomination
requires comments on technical issues, as part of an overall evaluation of a nomination.

It is the board’s prerogative to determine which issues are technical and substantive and to
bring any discussion to the table that any member considers important. The form is a vehicle to
help transfer information and is not intended to circumvent discussion.

VII. Set date for the next meeting
   Proposed date, January 26, 2011, IGCS, 1:30 p.m. (EDT)
Other meeting dates in 2011:
April 27, 2011
July 27, 2011
October 26, 2011
All meeting schedule for IGCS, Conference Room A, at 1:30 pm (EDT)

Deadline for receipt of Certificate of Approval applications:
Friday, December 17, 2010, 4:45 p.m. (EDT)

Chairman Carter made a motion to adjourn. Motion approved.
The meeting was adjourned 3:33 p.m. (EDT)

(ATTACHMENT)

1. The Territorial Village - My sense of the site is that the opportunity to connect the Village visually with the University is lost with the plan's current configuration of buildings - in fact the Jefferson Academy, replica of the university's first building will be entirely blocked by the Visitor's Center. Secondly, if the visitor's center is a modern building, the advantage gained by "massing" the buildings on opposite sides of the village street will be lost because the feel of the modern building will be at odds with the feel of the older buildings - further the addition of buildings and impervious parking may exacerbate the drainage issues, although there is quite a bit of discussion of remedies to drainage in the plan. I also think there is a great opportunity to connect the French House visibly with the site if the 1st street corridor can be improved with trees, etc. and then the connection could extend all the way to the Memorial and shopping district - that will also help to camouflage the unsightly silo on the street. The "product" of that delightful string of buildings will be visually obscured by the desire to mass the buildings on the opposite side of the village street.

2. Fort Knox - I think that the plan is pretty well thought through here but feel that caution should be used when adding the modern recreation of the Fort's building and entrance in metal or sheet metal. The addition of the modern material, and the modern "artsy" sort of recreation can very easily be at odds with the feel of the site because of their proximity both in distance and proportion to the log cabins already in existence. The addition of a false rock outcropping can also be at odds with the feel of the place, and can add to the disconnect that the other two elements might engender.

3. Sugar Loaf Mound - the employee that I spoke with told me that there have been Native American artifacts found at the site. I applaud the removal of the little storage hut there, but with its removal, the vista from the far corner and the small parking lot at the end of the property will be opened up and this is how the public should view the mound - the undulation of the ground at the foot of the mound and the entire site is dramatic and fabulous, and the plantings that are proposed obscure the sweep of the site in its entirety and what may have been a historical view shed, given the two conifers that were obviously planted to frame a view. This is the site plan that I really feel should be revisited. There are other ways to address the sledding issue, I feel sure.

Because my comments for the first two can be interpreted as a matter of taste, I am not sure how we should proceed. But the third issue presents a real dilemma from a historic landscape
perspective, because it calls for regrading and a dilemma of course, from an archaeological perspective, if there really has been artifacts found.

I am sorry that I could not get there sooner, and certainly do not want to hold up the plan, so would be comfortable with us approving the architecture work, and revisiting the site plans, if the staff and board think that that might be a suitable solution.