IN THE MATTER OF THE REVIEW OF PROPOSED LANGUAGE FOR A BALLOT QUESTION REGARDING SCHOOL CITY OF HAMMOND, LAKE COUNTY

FINDINGS AND FINAL DETERMINATION ON PROPOSED QUESTION SUBMITTED JULY 19, 2023

1. School City of Hammond (“Corporation”), proposes to issue bonds or enter into a lease for the renovation, improvement, construction of additions, equipping and general improvements at academic buildings of the school corporation, including but not limited to renovations and additions at Hammond Central High School and Morton High School, which is estimated to cost $84,220,000 over twenty-five (25) years.

2. Under Indiana law, the voters in the area served by the Corporation will vote in a referendum to approve or deny borrowing for the project and raise property taxes to support it.

3. Indiana law governs the format and wording of the ballot question for the referendum. Indiana Code 6-1.1-20-3.6(c).

4. Under Indiana law, “the following question shall be submitted to the eligible voters at the election”:

   “Shall _______ (insert the name of the political subdivision) increase property taxes paid to the ________ (insert the type of taxing unit) by homeowners and businesses? If this public question is approved by the voters, the average property tax paid to the ________ (insert the type of taxing unit) per year on a residence would increase by ________% (insert the estimated average percentage of property tax increase paid to the political subdivision on a residence within the political subdivision as determined under IC 6-1.1-20-3.6(n)) and the average property tax paid to the ________ (insert the type of taxing unit) per year on a business property would increase by ________% (insert the estimated average percentage of property tax increase paid to the political subdivision on a business property within the political subdivision as determined under IC 6-1.1-20-3.6(o)). The political subdivision may issue bonds or enter into a lease to (insert a brief description of the controlled project), which is estimated to cost ___________ (insert the total cost of the project) over ________ (insert number of years to bond maturity or termination of lease) years. The most recent property tax referendum within the boundaries of the political subdivision for which the public question is being considered was
proposed by ___________ (insert name of political subdivision) in _______ (insert year of most recent property tax referendum) and ___________ (insert whether the measure passed or failed).”

Indiana Code 6-1.1-20-3.6(c) (emphasis added).

5. The ballot question then must contain five parts:
   • The name of the political subdivision.
   • A brief description of the project.
   • The estimated total project cost.
   • The year in which the most recent property tax referendum within the boundaries of the political subdivision was held and whether the referendum passed or failed.
   • The estimated average percent increase of taxes paid to the school corporation on residential and business property if the taxes are approved in the referendum, as certified by the county auditor.

6. The law also requires the Department to either approve the ballot language or recommend that it be modified to ensure that the description of the controlled project is accurate and not biased.

7. On July 19, 2023, the Department received the Corporation’s proposed question from the Lake County Election Board. The proposed ballot question is as follows:

   "Shall the School City of Hammond increase property taxes paid to the School Corporation by homeowners and businesses? If this public question is approved by the voters, the average property tax paid to the School Corporation per year on a residence would increase by 35.76% and the average property tax paid to the School Corporation on a business property would increase by 32.45%. The School Corporation may issue bonds or enter into a lease for the renovation, improvement, construction of additions, equipping and general improvements at academic buildings of the school corporation, including but not limited to renovations and additions at Hammond Central High School and Morton High School, which is estimated to cost $84,220,000 over twenty-five (25) years. The most recent property tax referendum within the boundaries of the political subdivision for which this public question is being considered was proposed by the School City of Hammond in 2017 and passed."

8. On July 3, 2023, the Department received from the Corporation, pursuant to IC 6-1.1-20-3.6(p), the certified statement of the estimated average percent increase to homesteads and business property, respectively, of the property taxes that would be imposed by the Corporation if the referendum passes, as certified by the Lake County Auditor.

9. The most recent property tax referendum within the boundaries of the Corporation was held in 2017 by the Corporation, which passed.
Accuracy and Bias

10. The Department must review the language of the public question to evaluate whether the description of the controlled project is accurate and is not biased against either a vote in favor of or a vote against the controlled project. The Department concludes that the description of the controlled project is not biased against either a vote in favor of or a vote against the controlled project.

Compliance of Language

11. The Department must review the proposed language for compliance with IC 6-1.1-20-3.6(c). The Department may either approve or reject the language. The Department concludes that the language is in compliance with IC 6-1.1-20-3.6(c).

Estimate of Average Percent Increase in Taxes

12. The estimated average percent increase in taxes, as certified by the Lake County Auditor under IC 6-1.1-20-3.6(p), is 35.76% for homesteads and 32.45% for business property.

Final Determination

WHEREFORE, based on the above findings and applicable law, the Department finds that the proposed language is in compliance with IC 6-1.1-20-3.6(c) and approves the language as proposed.

Dated this 19th day of July, 2023.

STATE OF INDIANA
DEPARTMENT OF LOCAL GOVERNMENT FINANCE

Daniel Shackle, Commissioner
Department of Local Government Finance