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# STATE OF INDIANA

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DEPARTMENT OF LOCAL GOVERNMENT FINANCE



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**TO:** County Auditors and Redevelopment Commissions  
**FROM:** Dan Jones, Assistant Budget Division Director  
**RE:** Pay 2017 TIF Neutralization Worksheet  
**DATE:** May 24, 2016

Each year, the county auditor is responsible for preparing Tax Increment Finance (“TIF”) Neutralization Worksheets (“Worksheet”) for each allocation area in the county. This memorandum provides instructions on how to complete the Worksheet. **The Worksheets must be completed and approved prior to the certification of net assessed values. Neutralization factors calculated on the Worksheets must be applied within a county’s tax and billing system prior to the certification of net assessed values.**

The TIF Neutralization worksheet is now an official state form. ([56069 – TIF Neutralization Form](#)) It is recommended for use when submitting the 2017 neutralizations and will be required after September 2016.

## **Procedures for TIF Neutralization**

The county auditor should prepare or have prepared a Worksheet for each allocation area with real property assessed value in the county. Personal property assessed value should not be included in the calculation of TIF Neutralization. Likewise, allocation areas that only contain personal property assessed value do not require a Worksheet to be completed.

The preparation of the Worksheets should occur after the county auditor has received the gross assessed values from the county assessor and applied appropriate deductions and exemptions, but prior to the certification of net assessed values to the Department of Local Government Finance (“Department”). Certification of net assessed values prior to the submission and approval of a county’s Worksheets will result in the submitted net assessed values being rejected.

When the Worksheets are prepared, the county auditor should email the completed Worksheets to Dan Jones, Assistant Budget Director, at [djones@dlgf.in.gov](mailto:djones@dlgf.in.gov). The Worksheets submitted must contain the county auditor’s signature certifying the information contained on the Worksheet to the Department. Worksheets submitted without the county auditor’s signature will not be accepted or reviewed.

After receipt of the Worksheets from a county, the Department will review the submitted Worksheets and will work with the county auditor and/or the Worksheet preparer to address any

questions. Once all questions have been addressed, the Department's Commissioner will sign the Worksheets to approve the calculation. The Department-approved Worksheets will then be emailed back to the county auditor.

Upon receipt of the Department-approved Worksheets, the county auditor should apply the base neutralization factor identified on each Worksheet to the allocation area within the county's tax and billing system. Questions about this process should be addressed to the county's tax and billing software vendor. After application of the base neutralization factors, the county auditor can complete the process of calculating net assessed values for Pay 2017 and certify these values to the Department through Gateway.

### **Detailed Information on the TIF Neutralization Worksheet**

The following provides a line-by-line guide on how to complete the Worksheet. Please follow this guidance when completing the Worksheet.

*County* – County number and name (Example: 01 – Adams).

*Jurisdiction* – Name of county, city, or town which established the redevelopment commission or authority with oversight over the identified allocation area.

*Allocation Area Code* – Each TIF district in the county should have a unique code assigned by the county auditor. This code should begin with the letter T, followed by the two-digit county number, followed by a three-digit number created by the county auditor to uniquely identify the allocation area within the county. Each TIF district should have only one code. This means that TIF districts should not be broken out by taxing district, nor should expansions of a TIF district be provided a separate code. The TIF district should be neutralized and reported in its entirety. This is being done to facilitate long-term reporting of TIF district financial data in Gateway TIF Management, allowing for the flow of funds to be reported and understood more easily.

*Allocation Area Name* – Please provide the official name of the TIF District.

*Form Prepared By* – The lines in this section should be completed with the information of a contact person the Department can contact if it has any questions about the Worksheet. If a financial advisor has completed the Worksheet, it is appropriate to place the financial advisor's contact information on these lines.

*Line 1: 2015 Pay 2016 Base Assessed Value of Allocation Area* – This should be the most recent base assessed value for the allocation area from the current tax year. The base assessed value is the amount of assessed value from the parcels included in the allocation area that was included in the tax base for the overlapping taxing units (county, township, city/town, school, library, and special districts). TIF pass-through, if any existed, should not be included in the calculation of base assessed value. This should be the value after the Pay 2016 neutralization factor was applied and should also include any adjustments that occurred from assessed value certification to tax billing for Pay 2016. This could include, but is not limited to, any adjustments due to appeals or filing of deduction forms since certification.

*Line 2: 2015 Pay 2016 Incremental Assessed Value of Allocation Area* – This should be the most recent incremental assessed value for the allocation area from the current tax year. The incremental assessed value is the amount of assessed value from the parcels included in the allocation area that was eligible to be captured by the redevelopment commission. TIF pass-through, if any existed, should be included in the calculation of incremental assessed value. This should be the value after the Pay 2016 neutralization factor was applied and should also include any adjustments that occurred from assessed value certification to tax billing for Pay 2016. This could include, but is not limited to, any adjustments due to appeals or filing of deduction forms since certification.

*Line 3: 2015 Pay 2016 Net Assessed Value of Allocation* – This is a calculated field. It is the sum of Lines 1 and 2.

*Line 4: 2016 Pay 2017 Net Assessed Value of Allocation Area* – This should be the most current net assessed value available for the allocation area. This value should include any adjustments to net assessed value due to annual adjustment or reassessment. It should also include the application of any deductions and exemptions.

*Line 5: 2016 Pay 2017 Net Assessed Value Growth in Allocation Area Due to New Construction or a Change in Tax Status* – In order to isolate the effect of annual adjustment or reassessment on the net assessed values, changes in assessed value associated with actual construction must be removed from consideration. In order to complete this line, the Worksheet preparer should identify new construction that has occurred in the allocation area since March 1, 2015. Possible sources for this information would include, but are not limited to, local officials, building permits, and property record cards. In addition, the Worksheet preparer should identify parcels that have experienced a change in property tax status, such as tax-exempt to taxable or a change in land use that would impact assessed values.

*Line 6: 2016 Pay 2017 Net Assessed Value Decrease in Allocation Area Due to Demolition or a Change in Tax Status* – In order to isolate the effect of annual adjustment or reassessment on the net assessed values, changes in assessed value associated with demolition must be added back into the allocation area net assessed value to determine what the allocation area net assessed value would have been had the demolition not occurred. In order to complete this line, the Worksheet preparer should identify demolition that has occurred in the allocation area since March 1, 2015. Possible sources for this information would include, but are not limited to, local officials, building permits, and property record cards. In addition, the Worksheet preparer should identify parcels that have experienced a change in property tax status, such as taxable to tax-exempt or a change in land use that would impact assessed values.

*Line 7: 2016 Pay 2017 Net Assessed Value Growth as a Result of Abatement Roll-Off in Allocation Area* – Similar to Line 5 above, it is necessary to remove increases in assessed value associated with abatement roll-off from consideration in order to isolate the impact of annual adjustment or reassessment on net assessed values in the allocation area. The Worksheet preparer should utilize available abatement information to identify abatements existing within the

allocation area and compute the amount of assessed value that was added to the allocation area from Pay 2016 to Pay 2017 due to abatement roll-off.

*Line 8: Estimated Assessed Value Decrease Due to 2016 Pay 2017 Appeals Settlements in Allocation Area* – Due to the timing of when the Worksheet is completed and approved as compared to the actual billing for Pay 2017, it is possible that the assessed value of the allocation area changes due to the settlement of appeals. This line represents an allowance for appeals that will be settled between Pay 2017 net assessed value certification and tax billing. In estimating this number, the Worksheet preparer can consult with the county assessor to determine the amount of appeals anticipated to be settled during the tax year and the approximate value of these appeals.

*Line 9: 2016 Pay 2017 Adjusted Net Assessed Value of Allocation* – Line 9 is a calculated field. It is designed to provide a comparable tax base in the allocation area to the tax base that existed in Pay 2016. To arrive at this value, the Worksheet takes Line 4, then subtracts off Lines 5, 7, and 8 and adds back in Line 6.

*Line 10: 2016 Pay 2017 Neutralization Factor* – Line 10 is a calculated field. It is the calculation of the actual base neutralization factor that will be applied to the allocation area within the county's tax and billing system. It represents an approximation of the change in net assessed value that is due to annual adjustment or reassessment. It is calculated by dividing Line 9 by Line 3. It should be rounded to five decimal places.

*Line 11: 2016 Pay 2017 Adjusted Base Assessed Value of Allocation Area* – Line 11 is a calculated field. It is an estimate of the base assessed value in the allocation area for Pay 2017. It is calculated by taking Line 1 (2015 Pay 2016 base assessed value) and multiplying it by Line 10 (Pay 2017 neutralization factor).

*Line 12: 2016 Pay 2017 Incremental Assessed Value of Allocation Area* – Line 12 is a calculated field. It is an estimate of the incremental assessed value in the allocation area for Pay 2017. It is calculated by taking Line 4 (2016 Pay 2017 net assessed value) and subtracting Line 11 (Pay 2017 base assessed value).

*Line 13: Estimated 2016 Pay 2017 Tax Rate for the Allocation Area* – Lines 13 and 14 are informational only and do not factor into the actual calculation of the base neutralization factor. In order to estimate the amount of incremental revenue that may be derived in the allocation area, the Worksheet preparer should estimate the tax rate that may apply to the allocation area in Pay 2017. To do this, the Worksheet preparer should utilize current tax rates in the allocation area and estimate the impact that changes in assessed values, additional debt, or other levy changes may have on the tax rate. The tax rate should be rounded to four decimal places. For TIF districts that are in more than one taxing district, an estimated average tax rate should be used.

*Line 14: Estimated 2016 Pay 2017 Incremental Tax Revenue* – Lines 13 and 14 are informational only and do not factor into the actual calculation of the base neutralization factor. Line 14 represents the estimated amount of incremental revenue that may be derived in the allocation area in Pay 2017. It is a calculated field. It is calculated by taking Line 12 (Pay 2017 incremental

assessed value), dividing it by 100, and then multiplying by Line 13 (Pay 2017 estimated tax rate).

After completion of each of these line items, the county auditor must complete the Worksheet by certifying to the calculation and signing the form. At that point, the Department will complete its review of the Worksheet.

If you have any questions on the information above or on the Worksheet, please contact the Department. You may contact Dan Jones, Assistant Budget Director, at [djones@dlgf.in.gov](mailto:djones@dlgf.in.gov) or (317) 232-0651.