SECTION 106 ELIGIBILITY MEETING

September 29, 2011

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Meeting Agenda

1. Welcome/Introductions
2. Expectations of Consulting Party
3. Update on Recent Project Events
4. Methodology and Recent Survey Updates
5. 2003 APE and 2011 Extensions
6. Historic Resources in 2003 APE
7. Historic Resources in Extensions to 2003 APE
8. Next Steps
9. Comment and Discussion Period

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1. WELCOME/INTRODUCTIONS

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Ground Rules

PLEASE

- Treat everyone with respect
- Listen to each other – keep an open mind
- Do not interrupt
- Be succinct
- Do not monopolize
- Be on time to meetings
- Stay on topic – eligibility of historic resources

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Identification Workbook

- Section 1: Introduction
- Section 2: Updated Status of Historic Properties in Original APE
- Section 3: Determination of Area of Potential Effect
- Section 4: Status of Historic Properties in the 2011 Extended APE

Edits and Corrections to the Workbook (handouts)

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2. CONSULTING PARTY EXPECTATIONS

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Section 106

- Set out in the National Historic Preservation Act (NHPA)
- Requires Federal agencies to:
  - Take into account the effects of Federal agency actions on historic properties
  - Afford the Advisory Council on Historic Preservation (ACHP) an opportunity to comment
- Is grounded in consultation among stakeholders of the project
- Regulations at 36 CFR Part 800

Section 106 Steps

- Initiate Consultation
- **Establish Area of Potential Effect (APE) and Identify Historic Properties**
- Assess Effects
- Resolve Adverse Effects

Consulting Party Responsibilities

- Attend and Participate in meetings
- Provide input on the identification, eligibility, effects, and mitigation of effects on historic resources as part of the SEIS
- Provide input in writing after receipt of materials or letters within established time frames
- Provide input into the development and execution of an amended MOA, if necessary, in conjunction with the SEIS

3. UPDATE ON RECENT PROJECT EVENTS

Recent Project Events

- Traffic projections updated for SEIS utilizing newly developed Project Time-of-Day Travel Demand Model
- Held a series of project informational meetings (Resource Agency, 106, AATs, RAC, and Public) in May and June
- Continuing to develop a DSEIS, with anticipated publication date in late 2011

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Recent Project Events

- Continuing to assist Bridges Authority with development of an updated Financial Plan.
- Continuing to fulfill existing MOA commitments, such as the stabilization of Rosewell (construction anticipated to begin in November)

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4. METHODOLOGY AND RECENT SURVEY UPDATES

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Methodology

1. **Reviewed available information on historic resources within the 2003 Original APE areas**
   a. Findings from Original FEIS Process
   b. 2010 Jefferson County Survey Update: "*A Survey Update of Butchertown, Phoenix Hill, Downtown Louisville, and River Road*" per MOA Stipulation II.G.2
   c. SHAARD Database maintained by IN SHPO, including findings of 2011 Clark County Survey Update per MOA Stipulation II.G.1
   d. Other recent transportation projects in area, e.g. 2007 River Road Widening EA/FONSI by KYTC

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Methodology

2. **Conducted in-the-field reviews throughout summer 2011 within 2003 Original APE**
   a. Confirm status of previously identified resources (e.g. Does it still exist? Has it been altered?)
   b. Look for any resources not previously identified that may meet eligibility standards (e.g. Is it 45 years old now and has it attained historic significance?)

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Methodology

3. **Identified extensions to the 2003 Original APE where historic properties could be affected**
   - Based on changes in traffic patterns forecast by Project Time-of-Day Travel Demand Model
   - Concurrence from both SHPOs – August 2011
   - Additional details and methodology in Workbook Section 3

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Methodology

4. **Reviewed information on historic resources in 2011 Extensions to the Original APE areas**
   a. Aerial photography/online mapping tools
   b. 2010 Jefferson County Survey Update
   c. 2011 Clark County Survey Update (SHAARD)
   d. 2008 Floyd County Interim Report
   e. 1994 City of New Albany Interim Report
   f. PVA online databases

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Methodology

5. **Conducted in-the-field reviews throughout summer 2011 within Extensions to the Original APE areas**

Note: Historic Properties in the Extensions to the Original APE are expected to experience only indirect effects from the project; indirect effects from changes in traffic patterns are similar for individual properties along travel corridors.

Effects will be assessed at the district or neighborhood level. **Therefore, all properties within the Extensions to the Original APE over 45 years in age will be treated as eligible for the purpose of this project.**

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5. 2003 ORIGINAL APE AND 2011 EXTENSIONS

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2003 Original APE (Downtown)

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2003 Original APE (East End)

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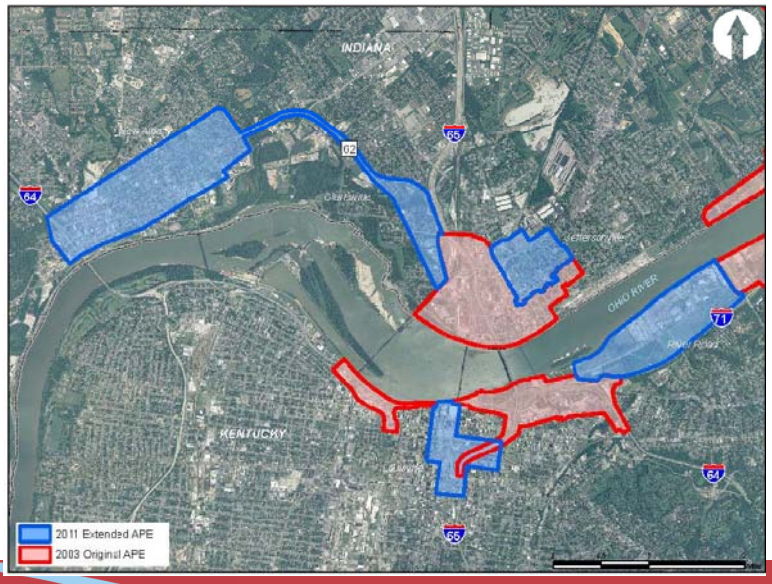
2011 Extensions To Original APE



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6. HISTORIC RESOURCES IN 2003 ORIGINAL APE

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Original APE Eligibility Findings

- Indiana: 7 districts plus 33 properties NRHP listed or eligible identified in Original FEIS
- Kentucky: 12 districts plus 44 properties NRHP listed or eligible identified in Original FEIS
- In Original FEIS, additional 129 properties were surveyed between both states but determined ineligible

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Original APE Eligibility Findings

Updates

- One additional Indiana property identified in supplemental work: 4002 Utica Pike
- Three Indiana properties in Original FEIS demolished: Smith Farmhouse, Swartz Farm House, 2307 Utica Pike
- Two additional Kentucky properties identified in supplemental work:7314 River Road and 7718 Rose Island Road
- Two potential MPDF/districts in Kentucky identified in supplemental work: Ohio River Camps and Woodhill Valley Road Subdivision
- Workbook matrices list all properties considered within Original APE areas (see pages 11, 17, 27-28, 64-66)

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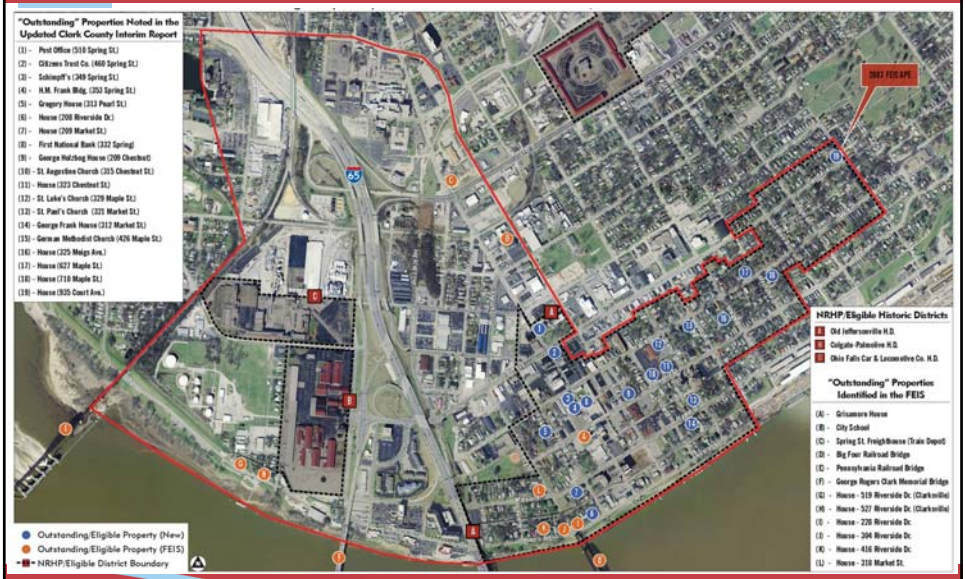
Original APE: Jeffersonville



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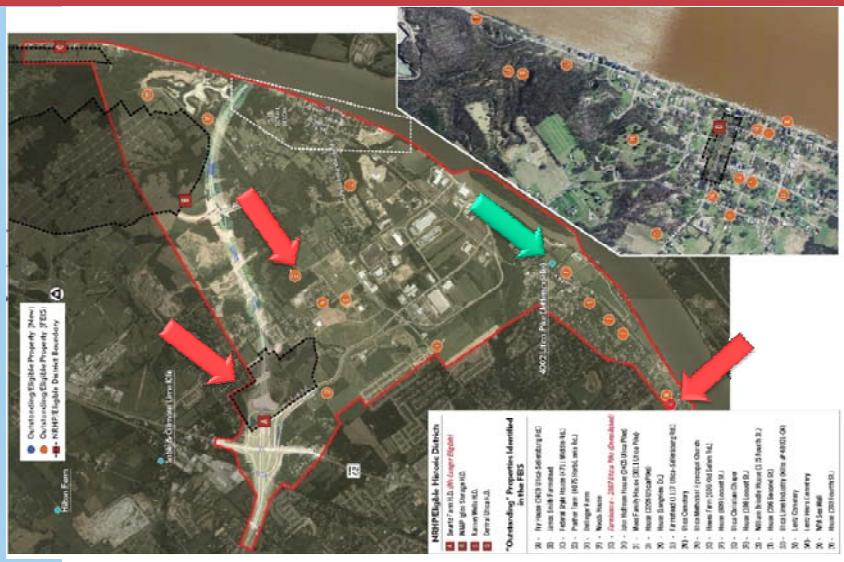
Original APE: East End, Indiana



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Original APE: 4002 Utica Pike

- Thomas Benton Jacobs House (#019-305-45054)
- Built 1864, Federal & Greek Revival Styles
- Outstanding rating in 2011 Clark County Survey Update
- Recommended as <u>eligible</u> for individual listing

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Original APE: Smith Farmstead

- Identified as Eligible in 2003 FEIS
- Property owner declined participation in MOA mitigation measures
- House burned - only exterior walls remained
- Ongoing discussions whether site should be archaeological site
- Recommended as eligible only under Criteria D

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Original APE: Utica Lime Kilns

- Four kilns determined eligible for NRHP in 2003 FEIS work
- Broader area later identified: potential additional resources north of Utica
  - Dump piles and concrete foundations identified as archaeological property type
  - Quarries nearby cannot be matched to which kiln they served and date to a later period of significance
- NRHP Nomination developed during 2009-2010 per MOA
- Kilns recommended eligible for listing; quarries may be eligible under Criteria D

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Original APE: Utica Lime Kilns

Entire area falls within Original APE

Workbook Page 24a 31

Original APE: Swartz Farm

- Identified as NRHP-Eligible Historic District in 2003 FEIS work - initially included 203 acres with Swartz Farm House, Central Passage House, and Schwartz-Voight-Marble House
- In 2007, Swartz Farm House was demolished
- In 2008-2009, IN SHPO concurs that the district is no longer eligible and the Central Passage House is not individually eligible for NRHP

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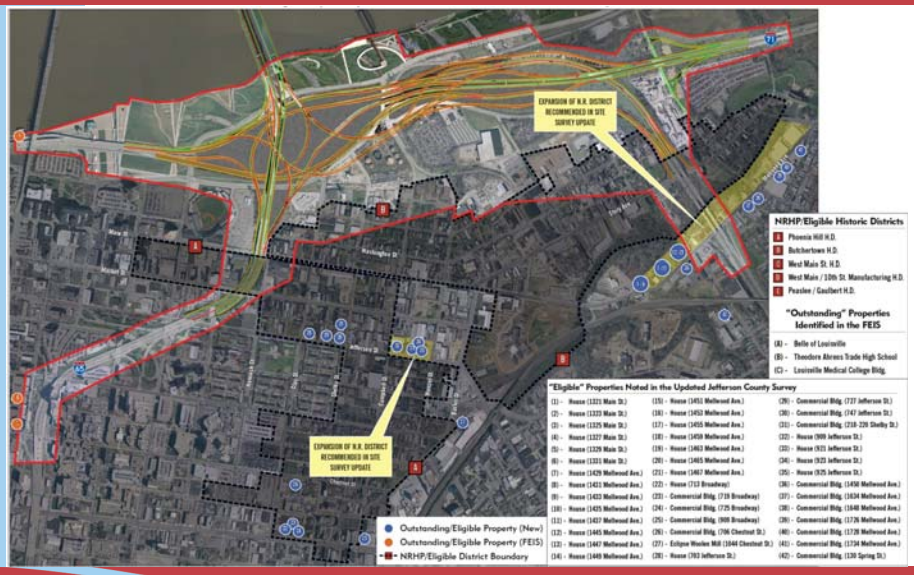
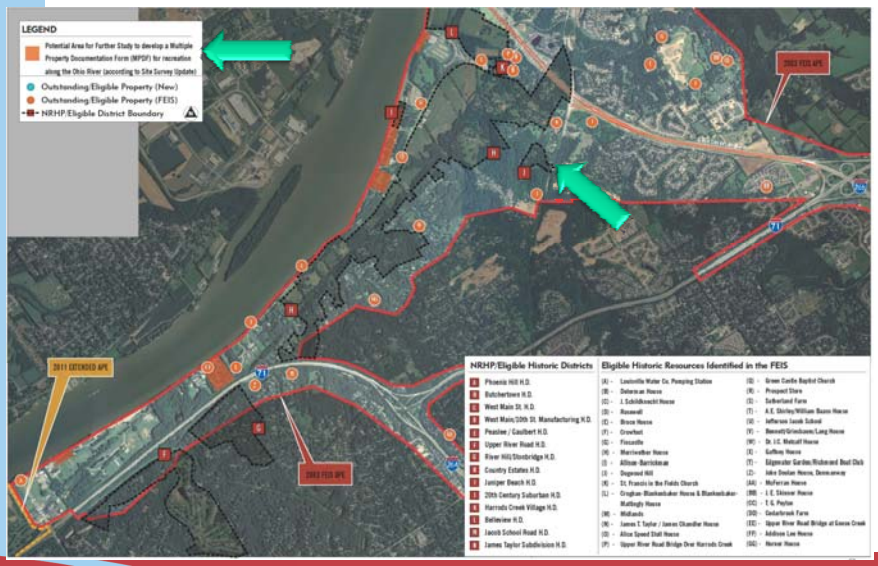
Original APE: Downtown Louisville (1)

Original APE: Downtown Louisville (2)



Original APE: East End, Kentucky (1)



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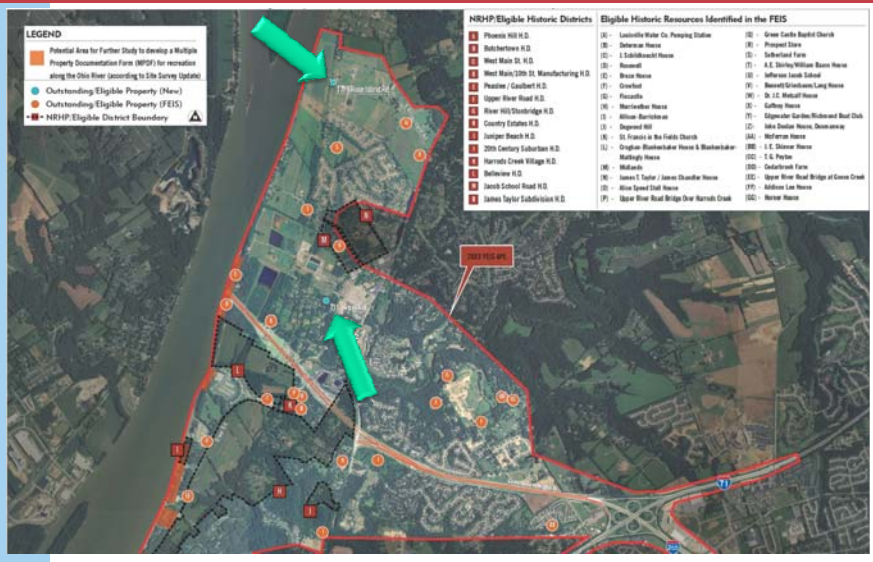
Original APE: East End, Kentucky (2)



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Original APE: East End New Resources

Additional Resources identified:

- Kerzinger House, 7314 River Road (Eligible)
- Stone Place Stables, 7718 Rose Island Road (Eligible)
- MPDF Ohio River Camps: identified in 2010 *Jefferson County Survey Update* for further study
- Woodhill Valley Road Subdivision: identified in 2010 *Jefferson County Survey Update* for further study

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Original APE: East End New Resources

Kerzinger House
Workbook Page 79

Woodhill Place Rd Subdivision
Workbook Page 71

MPDF Ohio River Camps
Workbook Page 68

Stone Place Stables
Workbook Page 80

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Original APE: Ohio River Camps

Development of Multiple Property Documentation Form for recreation on Ohio River recommended in 2010 *Jefferson County Update*

- Riverfront cabins and recreational areas (1920s-1960s)
- Typically structures of this type have been extensively remodeled and "do not generally remain intact to qualify for NRHP District"
- Several beach developments and contributing resources identified in survey update: Waldoah Beach, Turner Beach, Transylvania Beach, Gutherie Beach, Riverside Beach, Juniper Beach, Eifler Beach, Beachland Beach (Orange areas on Workbook pages 62-63)
- Individual resources recommended as eligible based on survey update

Workbook Page 68 39

Original APE: Woodhill Valley

Extension of suburban development context through 1970 recommended in 2010 *Jefferson County Update*

- Twelve structures along Woodhill Valley Road identified as eligible once reaching 50-year age requirement
- Recommended as eligible based on survey update

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Original APE: Nuttall House

- 6900 River Road
- Determined ineligible for NRHP in 2003 FEIS work, based on determination of the Keeper of the NRHP due to lack of integrity
- Determined ineligible for NRHP in 2010 Jefferson County Survey Update
- No changes in original status - Recommended as not eligible for NRHP based on field reviews in Summer 2011

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Original APE: Belleview North Field

- 6600 Upper River Road
- Belleview NRHP-listed since 1992 with seven contributing resources
- Field not associated with Bell Farm until acquisition by Mr. Thompson in 1964
- North field is not listed in NRHP nomination form; has no known historic connection or association with Belleview during period of significance; is not individually eligible for NRHP (FHWA letter - Aug 13, 2003)
- SHPO Concurrence - Aug 18, 2003
- 2011 Field Review: North field recommended as not eligible

Workbook Page 80a

7. HISTORIC RESOURCES IN EXTENSIONS TO THE ORIGINAL APE

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Extensions to Original APE

Effects will be assessed at the district or neighborhood level. Therefore, all properties within the Extensions to the Original APE over 45 years in age will be treated as eligible for the purpose of this project.

Five Sub-areas: Jeffersonville, Clarksville/SR 62, New Albany, Downtown Louisville, River Road Corridor

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Extended APE: Jeffersonville

- Northeast: Traditional single-family residential development mixed with contemporary housing; On street parking, sidewalks, decorative retaining walls, trees along street
- Court Avenue: Main east-west connection lined in office uses and older commercial buildings; on street parking, grassy median along highway corridor
- 10th Street: Main east-west connection with commercial land uses surrounding Quartermaster Depot; sidewalks along corridor

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Extended APE: Jeffersonville

Workbook Page 98 46

Extended APE: Clarksville/SR 62

- North: Traditional single-family residential development mixed from 1930s-1940s; On street parking, sidewalks, trees along street
- SR 62: Limited access arterial connection from Clarksville to New Albany, with surrounding industrial, wooded, and residential areas

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Extended APE: Clarksville/SR 62

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Extended APE: New Albany

- Primarily traditional single-family residential development mixed with contemporary housing; On street parking and some sidewalks
- Vincennes Street: north-south connection lined in commercial uses; on street parking and sidewalks along corridor
- Downtown area: Mix of commercial/office uses and some residential west of I-64; on street parking, sidewalks, and landscaping along main roadway corridors

Extended APE: New Albany (1)

Extended APE: New Albany (2)

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Extended APE: Downtown Louisville

- Mix of older structures and modern infill
- Urban development typical of Central Business District, with office, retail, and multi-family residential
- One way streets laid out on grid system with wide sidewalks, landscaping, and decorative street furniture

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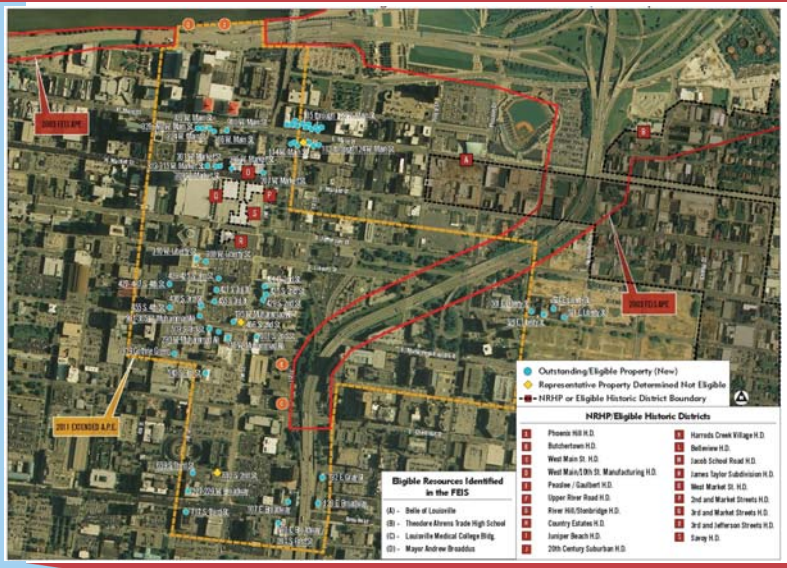
Extended APE: Downtown Louisville



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Extended APE: River Road

- Southern section: Wooded, natural areas surrounding gateway boulevard into downtown Louisville
- Northern section: Industrial land uses lining two-lane highway

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Extended APE: River Road

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Summary of Key Recommendations

- New eligible properties in Original APE: Thomas Benton Jacobs House, Stone Place Stables, Kerzinger House, Woodhill Valley Rd Subdivision, MPDF River Camps
- Swartz Farm: No longer eligible
- Utica Lime Kilns: Eligible
- Nuttall House: Not individually eligible
- Belleview North Field: Not eligible
- All properties within the Extensions to the Original APE over 45 years in age treated as eligible for the purpose of this project

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8. NEXT STEPS

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Next Steps

- Consulting parties asked to help identify any additional resources within the Original APE
- Consideration of comments from consulting parties on identification of historic resources
- Assessment of Effects on Historic Properties
- Development of Mitigation Measures

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Anticipated Meetings

- Section 106 Introduction (June)
- Section 106 Identification of Properties (Sept)
- Section 106 Effects/Mitigation Coordination (tentatively set for early December)

  Information will be sent out 2 weeks before the meeting, so the parties will have time to consider effects prior to discussion at meeting
- Continuation of Section 106 Mitigation Coordination (if needed)

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9. COMMENT AND DISCUSSION PERIOD

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Thank you for your participation today!

If you have comments or concerns, please return them by

October 14, 2011

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