

**Louisville Southern Indiana Ohio River Bridges Project
Indiana Historic Preservation Advisory Team
Meeting – October 18, 2006
SUMMARY**

Opening Remarks: Mr. Jeff Vlach, CTS-GEC

Mr. Vlach opened the meeting and thanked everyone for attending. Agendas were disseminated to the attendees. Mr. Vlach reminded the IHPAT that a tour of the Swartz Farm Rural Historic District would follow the meeting. The members in attendance were asked to identify themselves and their affiliation.

The IHPAT was informed of tentative meeting dates (IHPAT and Kentucky Historic Preservation Team) scheduled for the year of 2007. A handout announcing the tentative dates was circulated to the attendees. It was noted that several of dates and/or locations are subject to change due to potential conflicts with the regular venues. The attendees were assured that should either the date or location change for the scheduled IHPAT meetings, they would be notified well enough in advance to make the appropriate adjustments.

Mr. Vlach informed those in attendance that the meeting summaries for all IHPAT meetings occurring in 2006 have been completed and sent to all members. It was reminded that the summaries are also available on the Project website (www.kyinbridges.com).

Project Update: Mrs. Mary Kennedy and Mr. John Carr, Co-chairs

National Register of Historic Places (NRHP) Nomination Forms

Mrs. Kennedy remarked that the report prepared for the Colgate-Palmolive Historic District is awaiting final comments from the SHPO. The SHPO provided comments on a draft copy of the report prior to the August 2006 IHPAT meeting. Mr. Sekula inquired whether the IHPAT would receive a copy of the Colgate report prior to it being finalized. Mr. Sekula stated that it would be beneficial to provide local historic preservationists an opportunity to comment on the report before it is approved. Mrs. Kennedy indicated that she would follow up with her supervisor regarding the release of the report and respond to the IHPAT as appropriate. The NRHP Nomination Form prepared for the Train Depot was recently submitted to the SHPO for consideration. Mrs. Kennedy noted that the contract for the remaining NRHP Nomination Forms, Ohio Falls Car and Locomotive Historic District, the Swartz Farm and the Utica Lime Kilns, remains in the review/execution process.

Subsequent to the meeting, CTS-GEC provided a copy of the draft report on the Colgate complex to the IHPAT members for a 30-day review and comment on October 26, 2006.

Indiana Ombudsman

Mrs. Kennedy confirmed that candidates for the Indiana Ombudsman position were interviewed, but a selection has yet to be made.

Bridge Type Selection Process (BTSP)

Mr. Carr led a discussion on the BTSP providing an overview of the process as it relates to the intent of the Memorandum of Agreement (MOA). The following summarizes Mr. Carr's statement to the IHPAT regarding the BTSP.

Mr. Carr announced that the BTSP would be soon coming to a close, culminating with a selection by the Executive Bridge Selection Committee of a bridge type for each of the proposed two crossings. The process is currently being summarized in a document being prepared for each bridge crossing called the Bridge Type Selection Report. Each report includes a chapter, Chapter 5, which documents how the historic context at each crossing was taken into consideration. Preliminary drafts of Chapter 5 have been reviewed by the Co-chairs of

the Kentucky and Indiana Historic Preservation Advisory Teams (HPAT), as well as the other members of the Bi-State Historic Consultation Team (BSHCT).

The MOA developed for the Project identified further reviews that must take place and mitigation for adverse effects that must be provided by the Federal Highway Administration (FHWA) and the state transportation agencies (STA). Stipulation II of the MOA placed four basic requirements on the FHWA and STAs regarding the design of each of the two bridges:

- The bridge and approaches shall be designed with sensitivity to aesthetic values, historic cultural landscapes and the historic context, utilizing the services of professionals with experience in areas related to historic preservation.
- The bridge design shall include aesthetic treatments to surfaces, structures, and other secondary elements that complement the historical context of historic properties.
- Project roadway lighting within the viewshed of historic properties and any navigational lighting required on the bridge shall be designed and constructed to minimize the dispersion of light beyond the bridge right-of-way and include state of the art techniques and systems.
- The bridge should be designed as to minimize adverse noise effects on historic properties in accordance with state and federal noise regulation, policies and guidance, including special consideration of enhanced noise abatement measures for historic properties.

Mr. Carr afforded the opinion that the BTSP deals specifically with a part of the first requirement, as the engineers involved in the Project consider the selection of a bridge type to be approximately 15-20% of the overall design process. Much of the remaining design will be subject to review by the HPATs in the future, including aesthetic treatments, roadway lighting and minimization of adverse noise effects.

The requirement that professionals with experience in areas related to historic properties is being satisfied by the inclusion, among other experienced professionals, of Mr. Skip Smallridge and Mr. Miguel Rosales in the BTSP and design of the Downtown Bridge and East End Bridge, respectively. Both are trained in urban design and have extensive experience in design issues involving historic districts and historic bridges. Mr. Smallridge is an adjunct professor at Boston University's Graduate School of Historic Preservation and Mr. Rosales has advanced training in historic preservation.

Mr. Carr continued by providing an overview of the four steps of the BTSP; Step 1 ending with the development of guidelines, Step 2 ending with the development of bridge concepts, Step 3 ending with the development of bridge alternatives and culminating with Step 4, the selection of a bridge type. Three alternative types for each bridge crossing have been advanced. For the Downtown Bridge, a Single Tower Cable-Stayed, Three Tower Cable-Stayed and a Three-Span Through Arch are being considered. The three bridge types considered for the East End crossing include, a Diamond Tower Cable-Stayed with Outside Cables (three towers), a Median Tower Cable-Stayed with Outside Cables (two needle towers) and a Median Tower Cable-Stayed with Median Towers (two needle towers). Each step in the process has included presentations to the HPATs, as well as the Regional Advisory Committee (RAC) and the Area Advisory Teams (AAT). Each step solicited input from each of those bodies (including the IHPAT) and the public. The process is now in the latter stages of Step 4, where the selection of a bridge type for each crossing will be made.

In the opinion of Mr. Carr, the BTSP is different from most or all of the other areas in which the HPATs will be given the opportunity to comment in that there has been more public involvement in the BTSP than will be the case for the other design and mitigation issues. The reason the BTSP looks different from, for example, the way in which the Old Jeffersonville Historic District Historic Preservation Plan (HPP) development process looks, is that the general public on both sides of the river has had the opportunity to attend open houses and to participate in the public polling aspects of the BTSP, not just the HPATs and targeted audiences within the community affected most directly. For other aspects of the bridge and approach design, the HPATs, relatively speaking, will have more influence on the designs, because there will not be the broad public input aspect, although the AAT and RAC will have the opportunity to comment on at least some of those issues as well.

At the July 18, 2006, joint HPAT meeting in Downtown Louisville, presentations were made by the designers on the three remaining bridge types considered for each crossing. An opportunity for questions and comments was afforded, as well as the usual 15 day comment period. On September 12, 2006, the BSHCT met to discuss input received at and following the July 18, 2006 joint HPAT meeting and the next sub-step of the process, which is advancement of the recommended types to the BSMT, which will provide the proposals to the Executive Bridge Selection Committee.

It was admitted by Mr. Carr that the process was not perfect and could have been improved upon in several areas, such as:

- Explaining to the HPATs why the public, and not just the HPATs, had to be given input into the BTSP.
- Explaining to the HPATs why the engineers consider the BTSP to cover at most 15-20% of the design of each bridge.
- Soliciting HPAT comments on how the various bridge types that were considered during the process fit in with the historic context for each bridge crossing.

However, at the end of most, if not all, of the presentations the bridge designers offered the IHPAT an opportunity to ask questions or provide comments on the material presented. Furthermore, there was also the opportunity for HPAT members to participate in open houses, public polling, and for some, as members of AATs.

Concluding, Mr. Carr acknowledged that in his opinion with respect to the BTSP, the commitments of MOA have been substantially satisfied. This opinion was rendered in light of the opportunities for the IHPAT members to comment and given the input of Mr. Smallridge and Mr. Rosales on the appropriateness of the bridge types under consideration to their historic contexts (at least on the Indiana side) and the requirement that the broader public's views on the aesthetics of the bridges be considered. It was also noted that this was the opinion of the BSHCT at its recent September 12, 2006 meeting. Mrs. Kennedy indicated that she looks forward to continue working on the development of the bridges and remains optimistic towards working with Mr. Carr and the IHPAT as the design advances.

Upon inquiry by the Co-chairs, no additional comments on the BTSP were offered by the IHPAT members in attendance.

Curation of Colston Park Artifacts in Jeffersonville: Dr. Kevin Schwarz, ASC Group/CTS-GEC

Dr. Schwarz provided a brief overview of the archaeological investigations performed at Colston Park, as well as recapping presentations made at the December 7, 2005 IHPAT meeting in which artifacts recovered were discussed. It was noted that the discovery of the artifacts piqued the interest of Mr. Joe Rafferty, who inquired on more than one occasion as to the possibility of curating the artifacts at an approved facility in Jeffersonville.

The IHPAT was reminded by Dr. Schwarz that since the Project is Federally aided, artifacts recovered as a result of archaeological investigations are subjected to curation in perpetuity at facilities that satisfy certain Federal requirements. Three Federally approved facilities mentioned by Dr. Schwarz were the Indiana State Museum in Indianapolis, Glen Black Laboratory in Bloomington and the University of Louisville (Kentucky).

Dr. Schwarz also communicated to the IHPAT that under the direction of Mr. Vlach, the subject of a possible interpretive exhibit was discussed at the September 12, 2006 Bi-State Historic Consultation Team (BSHCT) meeting. At the meeting, it was decided by the Indiana Co-chairs, to provide an opportunity to discuss the issue further with the IHPAT at this meeting. Dr. Schwarz added that Mr. Carr and Dr. Rick Jones, State Archaeologist for the IN SHPO suggested that such an exhibit could be housed at the Falls of the Ohio State Park Interpretive Center.

The IHPAT was engaged as to whether there was ample interest in development of an interpretive exhibit. Questions presented for discussion with the attendees included the venue of the exhibit, the duration in which the exhibit is displayed and the funding of such a display (as it is not included in the MOA). The display would provide an opportunity to publicly view the artifacts prior to curation at an undetermined location. Dr. Schwarz emphasized that prior to the curation of the artifacts, consent must be received from the city of Jeffersonville as the owners of the artifacts.

Mr. Sekula remarked that the value of history in a community is paramount, and as such believed that such a display would have merit. Other possible display locations noted by the IHPAT were the Howard Steamboat Museum and Carnegie Library, which is the home of the Remnant Trust; a collection of rare books and documents. However, there was some reservation by the members as to whether the library would allow such a display and whether it fell within their mission. Falls of the Ohio Archaeology Society was also mentioned by Ms. Sarles as a possible venue for the display. The Clarksville Archaeology Park and Museum, which is still in the early planning stages, and Township Library on Court Avenue, which is not yet open, were also suggested by the IHPAT. There was discernible sentiment by some members in attendance in having the artifacts on display during National Historic Preservation month; May 2007.

Upon recognition by Mr. Vlach, Mr. George Jones informed the IHPAT that there is a stipulation in the MOA that provides for consideration of additional mitigation should either (Kentucky or Indiana) Historic Preservation Advisory Teams (HPATs) identify measures that may have been overlooked by the Project. The HPATs may recommend such additional measures through the respective Co-chairs to the BSHCT and resolved by the Bi-State Management Team (BSMT).

Mr. Rafferty indicated that the basis for the comment centered on concern that the artifacts were just being kept in a storage box at a laboratory and not being taken care of or displayed somewhere for education purposes. He noted his appreciation for the continued consideration of his request.

Mr. Sekula indicated that it would be his recommendation that consideration be given to curating the artifacts at the University of Louisville as geographically it's the closest to the Project area. This recommendation is to be addressed at the November 14, 2006 BSHCT with Dr. Jones.

Mr. Rafferty commented that the proposed path of the bridge crosses the approximate location of Fort Finney. It was asked whether any archaeological investigations were planned to attempt identifying its location and if discovered how it would be treated. Mr. Jones indicated that preliminary research of historical maps has been completed and each map identifies the fort in different locations. An underwater sonar survey is scheduled for October 19, 2006, the results of which should assist in determining whether Fort Finney would be impacted by proposed bridge piers. Should there be a discovery, the BSHCT would need to make recommendations to the BSMT on the treatment of the resource.

HPP Status Update: Mr. Peter Fritz, Ratio/CTS-GEC

Old Jeffersonville Historic District

Mr. Fritz indicated that a public meeting was held on August 16, 2006 regarding the initial draft of the HPP, Draft "A". The meeting, which was well attended, assisted in identification of additional potential gateway opportunities, such as 10th Street and Spring Street, and areas of redevelopment. CTS-GEC would coordinate with the city of Jeffersonville on potential gateway concepts. Since the meeting, CTS-GEC has continued to revise the content of the HPP to address IHPAT comments on building conditions and location of possible areas of boundary expansion. Additionally, the Draft HPP is being modified to include generalize categories in identifying other funding sources for HPP recommendations made and not funded by the Project.

Mr. Fritz inquired as to the city's plan to redevelop the vacant lot in the southeast corner of Market Street and Wall Street. Mr. Chester Hicks responded that the original developer of lot recently underwent bankruptcy proceedings; the present developer has not yet submitted a plan to the city.

Mr. Sekula indicated that a discussion should be included in the HPP on the appropriate high rise scale. Mr. Fritz acknowledged the comment would be taken into consideration.

Following the discussion, it was asked of the IHPAT whether the December 13, 2006 meeting should be used specifically as a working session to further refine the Draft HPPs for the Old Jeffersonville Historic District and the Swartz Farm Rural Historic District. As the IHPAT agreed to this concept, the next iteration of the two HPPs will be provided to the members at least 15 days in advance of the December 13, 2006 meeting to allow appropriate review time prior to the work session.

It is anticipated that the schedule to complete the HPP would be presented to the BSHCT in January 2007 for consideration. However, at the present time the Old Jeffersonville Historic District and the Swartz Farm Rural Historic District HPPs are to be finalized in February 2007.

Swartz Farm Rural Historic District

Mr. Fritz remarked that the Draft HPP is to be expanded to include a landscape analysis plan and a viewshed analysis. Furthermore, the Draft HPP would identify a range of opportunities for possible reuse of the farm. It was also noted that following this meeting a field tour of the three contributing properties to the district, the Swartz Farm, the Swartz-Voight-Marble House and the Central Passage House, is to occur (*the minutes from the tour is attached to this summary*).

Mr. Sekula questioned the status of the acquisition of the Swartz Farm noting that it is imperative this is expedited quickly due to its accelerated deteriorating condition. Mr. Hilton responded that INDOT is in the process of negotiating acquisition with the property owners. Development of the survey, legal description and deed research has been initiated by a consultant.

Final Comments: Mr. Vlach, CTS-GEC

Mr. Vlach extended the opportunity for the Co-chairs to provide any final comments prior to adjournment. As the Co-chairs had no additional comments or concerns, an opportunity for the remaining IHPAT members to comment or express concerns was afforded.

Mr. Sekula inquired as to the status of coordination with Mrs. Margaret Manley, owner of the property containing the lime kilns identified as IE-HC-48002 and IE-HC-48003. Mr. Costa responded that several attempts to contact Mrs. Manley have occurred since the August 16, 2006 IHPAT meeting. The latest attempt occurring in late September 2006 revealed that Mrs. Manley was hospitalized over the past six weeks and was just released that day. Since that time attempts to contact have subsided to allow Mrs. Manley to re-acclimate. CTS-GEC will re-initiate efforts to contact her in the upcoming weeks.

Any comments for consideration by the Co-chairs should be made in writing by the close of business on November 2, 2006. Mr. Vlach indicated that the next IHPAT meeting would be held on December 13, 2006 in the Community Room of the McCauley Nicolas Centre. IHPAT members will be notified of the meeting location and supplied with materials to be discussed at least two weeks prior to the meeting.

The meeting was adjourned and the attendees were invited to assemble in the parking lot of the McCauley-Nicolas Centre for the tour of the Swartz Farm Rural Historic District.

**Louisville - Southern Indiana Ohio River Bridges Project
Indiana Historic Preservation Advisory Team
Meeting – October 18, 2006
TEAM ATTENDEES**

INDOT: Mary Kennedy (Co-chair)

IN SHPO: John Carr (Co-chair)

City of Jeffersonville: Chester Hicks

Clarksville Historical Society: Wanda Biggs

Rose Hill Neighborhood Assoc.: Joe Rafferty

Town of Clarksville: Jane Sarles

Historic Landmarks Foundation of Indiana: Greg Sekula

Jeffersonville Historic Preservation Commission: Laura Renwick

CTS – GEC: Jim Hilton
Jeff Vlach
Chad Costa
Christa Turner
Dave Kroll
Peter Fritz
Kevin Schwarz
William Shealy (The Jaeger Company)

FHWA: George Jones
Bill Hanson

Public: Leslie Barras



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Swartz Farm Rural Historic District Historic Preservation Plan Summary of District Tour

Project: Swartz Farm Rural Historic District Historic Preservation Plan

Date: October 18, 2006

Purpose: Tour the District with IHPAT Members

Held at: Swartz Farm Rural Historic District Site

Participants: Jeff Vlach (CTS-GEC)
Chad Costa (CTS-GEC)
Christa Turner (CTS-GEC)
Jim Hilton (CTS-GEC)
Pete Fritz (CTS-GEC)
Dave Kroll (CTS-GEC)
Kevin Schwarz (CTS-GEC)
William Shealy (CTS-GEC / The Jaeger Company) - providing national expertise in the HPP
Chester Hicks (City of Jeffersonville)
George Jones (FHWA)
Bill Hanson (FHWA)
Paul Boone (INDOT)
Mary Kennedy (INDOT)
John Carr (INSHPO rep.)
Greg Sekula (HLFI)
Joe Rafferty (Rose Hill Neighborhood Association)
Laura Renwick (Jeffersonville Historic Preservation Commission)
Sally Marble (property owner) - Swartz-Voight-Marble House tour only
Mrs. Ward (Property owner)-Central Passage House tour only

Author: Pete Fritz, CTS-GEC



www.kyinbridges.com

The intent of the tour was to visit the three properties that are part of the district in light of emerging issues in the historic preservation plan (HPP). The meeting began at the Swartz Farm site with a tour of the property. The group did not enter the residence.

Swartz Farm Site

The tour began with a discussion of the area surrounding the residence on the property. The existing outbuildings were briefly mentioned. The deterioration of the residence was discussed along with the need to stabilize the structure from further damage. The large existing ornamental Golden Rain Trees on the property were seen as a significant element of the cultural landscape, along with the large boxwood shrubs at the eastern entry to the house and mature oak tree in the southern yard. The existing stone retaining wall along the south lawn of the residence is seen as another significant feature of the built landscape of the property.

The views to the south of the residence were discussed. The view to the large modern retaining pond to the southwest of the property is seen as a positive element, but certainly does not express the historic character of the surrounding landscape. The existing fencerow dividing the property from the retention pond has recently been cleared, although remnants of this fencerow exist and is still visible. The extensive wetlands to the east and south of the residence were discussed, along with the importance of the remnant springhouse that sheltered the spring feeding into these wetlands southeast of the residence. There is also a small dam below the springhouse that creates a shallow pond as part of this wetland area.

The group then walked to the northwest of the residence. Views to the existing interchange with State Road 62 and Port Road were discussed. The interchange creates a termination to a long view to the northwest that does not represent the historic landscape character apparent in other portions of the site. An opportunity to re-establish vegetation along an existing swale through the farm field in the foreground of this view was seen as a possible opportunity if it represents a restoration of the historic landscape in this area. A small group of trees surrounded by cultivated land in this area indicates the presence of a natural spring that feeds this drainage swale.

Views to the north of this area were discussed. A topographic saddle exists in the foreground of the view. It was stated that the alignment of proposed I-265 in this area would be close to existing grade and somewhat screened by the low topography.

The group then proceeded to the area where the entrance drive crosses a small drainage that enters the wetland discussed earlier. The view to the northwest along the existing drainage ditch is significant in expressing the agricultural character of the site. The proposed alignment of I-265 will require the ditch to be piped under the freeway with associated fill material. It was stated that the opening of the pipe and any associated headwall and fills should reflect the materials and slopes occurring within the property. This could possibly include stone facing at the pipe outfall and gentle fill slope transitions to the existing surrounding landscape.

Swartz-Voight-Marble Farm Site

It was stated that this property does not include any construction mitigation funding from the roadway project, but will be included as part of the HPP for the district. The group viewed the tree lined entrance drive. It was stated that the uniform mature planting of very large Tulip Trees on either side of the drive for its entire length is a very unique element of the cultural landscape. The group then met with the owner of the property, Sally

Marble. She discussed her family's history with the property and its current status. She mentioned that they sold the portion of the property that fronts on Utica Sellersburg Road, but retained an access easement along the tree lined drive. It was unclear if they retained the easement connecting to Utica Sellersburg Road or only the portion connecting to the stubbed access drive within North Port Business Center. She stated that the ownership of the property is shared between her and her siblings. They have not come to any agreement on the long-range plans for ownership of the property at this time. She stated that she is interested in preservation tools such as a conservation easement, but she stated that her siblings may or may not be in agreement with those concepts.

A long linear front yard parallels the entry drive for approximately one-half of its length. The owner pointed out the two large Persimmon trees and a grouping of smaller trees in this area. She recalls as a child when her family collected ripe persimmons from these trees to prepare jellies and other food items. Smaller persimmon trees were propagated from the seeds of the larger parent trees on the property. The "persimmon grove" (as she calls it) seems to hold special memories for her. A large American Holly and Southern Magnolia exist southeast of the residence. These evergreens are excellent examples of traditional southern ornamental trees that are at the northern limits of their range. A linear rectangular shaped mowed lawn extends northeast as a side yard adjacent to the residence.

The out buildings on the property were discussed. The small residential structure southeast of the primary residence was originally a chicken coop. The structure was turned into a residence and occupied from around 1941 until the 1990's. The large barn on the property was built around 1941. The springhouse on the property is located southwest of the residence. A second story was added around the same time that the barn was built. The second story was used as storage shed and contained a large sharpening wheel to maintain equipment on the farm. The first floor walls and second story construction is still visible. Ruins of a brick-walled smokehouse exist near the northwest corner of the primary residence. The owner stated that this structure dates back to the original construction of the residence. Remnants of the red brick walls exist along with unique diamond shaped timber framed masonry vents.

The group walked along the earthen levee at the edge of the existing modern retention pond. Open views exist to the Swartz Farm from this location. It was stated that some type of combined use arrangement could serve to connect these two properties with a trail along the top of the levee and a boardwalk across the wetland adjacent to the Swartz Farm.

Central Passage House Site

The group then proceeded to the Central Passage House. The homeowner (Mrs. Ward) was present for the tour, but did not formally address the group. This house is designated for historical documentation and will be demolished as part of the highway construction. Alternatives for moving the house have been discussed in the past, but it has been stated that the Project will not pay this expense.

The existing landscape in the front yard of the house includes a large American Elm that has been severely pruned adjacent to overhead power lines. A row of mature maple trees line one side of the driveway leading to the residence. It was stated that it appears that the original house has been expanded and the front porch is not an original feature (added in the 1920's). The tour concluded at the Central Passage House.