

**LOUISVILLE – SOUTHERN INDIANA
OHIO RIVER BRIDGES PROJECT**

**Kentucky Historic Preservation Advisory Team (KHPAT) Meeting
October 15, 2009 – 10:00 AM at the KYTC D-5 Conference Room**

The following summarizes the discussions of the KHPAT meeting held at the Kentucky Transportation Cabinet (KYTC) District 5 on October 15, 2009 for the Louisville – Southern Indiana Ohio River Bridges Project (Project). An agenda and associated meeting materials were distributed to the KHPAT by mail on September 30, 2009.

Opening Remarks: Mr. John Sacksteder, CTS-GEC

Mr. Sacksteder welcomed everyone to the KHPAT and asked those in attendance to introduce themselves and their affiliations. A list of the KHPAT members in attendance is attached to this summary.

Project Update: Ms. Amanda Abner, KYTC and Mr. Craig Potts, KY SHPO

Ms. Abner stated that the Rosewell 60% plans and specifications were under revision as a result of a coordination review meeting of October 7, 2009 with FHWA, KYTC, SDC 4 and CTS-GEC. After the specific comments have been addressed, the 60% plans and specifications will be submitted to the KY SHPO for review and comment. Presentation to the KHPAT will follow the KY SHPO review and revisions, as necessary.

Craftsman Training Status: Mr. Gary Valentine, KYTC

Mr. Valentine stated that the Record of Decision (ROD) prepared for the Project committed \$1,500,000.00 for the establishment of the Craftsman Training Program (Program). Initial coordination meetings were held in 2005. Subsequently, the KYTC had prepared a response to the Kentucky Heritage Council (KHC) e-mail of June 29, 2009 for the Program. In the letter, KYTC agreed that establishment of the program was the responsibility of the FHWA and KYTC. It further stated that when a funding source was provided, the efforts toward development of the program would continue. In response to a question, Mr. Valentine indicated that no decision had been made on partnering with Jefferson Community College to establish the Program.

In a related conversation, Mr. Potts noted that the International Preservation Trades Workshop was scheduled for Frankfort, Kentucky in 2010. He stated that this annual workshop would present a valuable opportunity to network with trainers, instructors and other organizations to learn about craftsman training programs and other ideas for implementation of the Program. He urged KYTC participation in meetings at the workshop.

Summary of Progress Report No. 12 for January 1, 2009 – June 30, 2009: Mr. Jeff Vlach, CTS-GEC

Progress Report No. 12 for the reporting Period of January 1, 2009 – June 30, 2009 was distributed by CTS-GEC on September 3, 2009. At the request of the Co-chairs, a brief summary of it was

provided to the KHPAT. The summary will not be reiterated; the Progress Report should be referenced. During the presentation, various questions were raised and are discussed herein.

Preservation Easement at the Edison House

The KYTC and KY SHPO have met at the Edison House to discuss the easement. The easement was to be taken to the Board of Directors who would decide whether to proceed with it. To date, the Board has not advised of any action.

Preservation Easement at the Wesley House

The KYTC is working with the KY SHPO to develop an agreement to complete the architectural review of the completed rehabilitation to determine compliance of said repairs with the *Secretary of the Interior's Standards for Rehabilitation*. The decision to place the preservation easement must be coordinated with the property owners.

Preservation Easement for the property bounded by US 42 - KY 841 - Allison-Barrickman - Wolf Pen Branch Road

Through coordination, the property owner (Carney) has refused placement of the easement on this parcel. Additional coordination on June 1, 2009 sought final disposition of this easement. A good faith effort was made to secure the easement, but repeated efforts to secure this decision were not successful. Therefore, until such time as the owner decides to change his mind or if the property again changes ownership, no further efforts will be undertaken. This stipulation is ongoing. However, the easement to be placed on the tract within the boundary of the National Register of Historic Places (NRHP) boundary of the Allison – Barrickman house is being reviewed by the Werenskjolds, the owners of that property. Examples of easement language were provided to the Werenskjolds. They said they wanted to review it with “others” and would contact CTS-GEC when they were ready to further discuss the potential easement.

Mr. Potts questioned if the FHWA had evaluated alternative mitigation for the easement on this aforementioned parcel. Mr. Sacksteder stated that the BSHCT and BSMT had approved the current actions for placement of the easement, and that no additional alternative mitigation had been discussed.

Relocation of Baer Fabrics to another historic property within the Phoenix Hill neighborhood

Mr. Valentine advised that it is the intention of the KYTC to demolish the building due to liability concerns as quickly as possible. The Division of Right of Way, Office of Legal Services and Office of the Secretary, KYTC have all concurred with this direction. While there are no known structural issues related to the building, one potential concern is the freezing of the pipes in the winter months due to an inadequate heating system as water service must remain for fire protection. In addition, there are security and safety concerns due to the known homelessness in the immediate area.

Mr. Segrest recommended that the building be retained due to a potential demand for historic buildings in the downtown area. In concert with Mr. Potts, he stated that the building should be retained until the funding source for the construction of the Project had been secured. This would avoid the removal of an historic building, yielding a vacant lot in

its place. Mr. Potts agreed to advance this discussion to the BSHCT meeting of November 17, 2009.

Historic Preservation Plan Status - Phoenix Hill Historic District: Mr. Kevin Senninger

Mr. Senninger provided an update to the KHPAT of the FHWA comments made following a review of the HPP. He noted many of the changes reflect issues relevant to the Butchertown Historic Preservation Plan (HPP) and only indirectly affected the Phoenix Hill HPP. These changes consist of minor modifications to several locations in the HPP referring to the proposed Geiger/Witherspoon Extension, as well as miscellaneous grammatical/formatting corrections. Since this HPP was last reviewed in 2007, the graphics for SDC-1 were updated to reflect the evolution of the design during that time period.

- The graphic on Page 10 was updated to reflect the most recent version of the SDC-1 interchange design in relation to the East Downtown Louisville area (Butchertown and Phoenix Hill).
- Mr. Segrest noted possible changes related to the historic context chapter – specifically discussions relative to architectural styles on Page 19. Mr. Senninger noted his comments and stated he would review that section for possible updates. Mr. Sacksteder noted that although such comments are welcome and appreciated by CTS-GEC, the purpose of the revisions centered on issues raised by FHWA. These latest updates to the HPP focused on clarifying language relevant to the Geiger/Witherspoon Extension in Butchertown and the subsequent, ongoing Dispute Resolution Process.
- In Chapter 3, Mr. Segrest noted that references to the Wayside Christian Services organization be updated to reflect that they no longer occupy the buildings along Market Street. He also noted the HPP should mention local efforts to restore the Kenton Place Park along the 800 block of Market Street.
- Mr. Senninger continued by noting on Page 52, under the bulleted items the text was revised from “*The Geiger/Witherspoon Street Extension*” to read “*The proposed Witherspoon Extension alternatives*”
- The graphic on Page 59 was updated to reflect the most recent version of the SDC-1 interchange design in relation to the East Downtown Louisville area (Butchertown and Phoenix Hill). This included labels referring to “*Proposed Witherspoon Alt. A*” and “*Proposed Witherspoon Alt. B*” alignments. An outline of the Phoenix Hill NRHP boundary was also added to this graphic. Under the “Butchertown” subtitle, the first bulleted item was revised to state “determination of a Witherspoon Extension alternative creating a buffer from the interstate and a gateway corridor to Butchertown and the downtown.”
- On Page 60, a formatting issue was corrected by underlining (rather than “bold” text) the words “to” and “from” within the third column at the bottom of the first paragraph.

- On Page 64, language was revised regarding the new interchange at Frankfort Avenue stating “...access the Butchertown neighborhood via the proposed Witherspoon Extension” within the third paragraph.
- On Page 65, the graphic was updated to reflect the most recent version of the SDC-1 interchange design in relation to the East Downtown Louisville area (Butchertown and Phoenix Hill). This included labels referring to “*Proposed Witherspoon Alt. A*” and “*Proposed Witherspoon Alt. B*” alignments. Kevin also noted the mapping graphics and Legend were updated to enhance the readability of the information. Under the “Gateway or Identity Corridors” subtitle, the first bulleted item was revised to state “*appropriate streetscape and redevelopment opportunities along the proposed Witherspoon Extension.*”
- Mr. Segrest commented on the need to refer to Main and Market Streets as “shared gateways” into both Butchertown and Phoenix Hill. He also noted that some of these recommendations would be affected by the current efforts of Louisville Metro of promoting two-way streets (i.e. Main Street and Story Avenue). Mr. Senninger stated that a number of these comments could be addressed in the Butchertown HPP at a later date when updates were made to that document.
- On Page 68, under “6.1a The Butchertown Neighborhood” the language was revised to refer to the “...the proposed Witherspoon Extension is to not only improve access to Butchertown, but also spur appropriately-scaled development that creates a buffer between the neighborhood and the new Kennedy Interchange.”
- On Page 69, the graphic was updated to reflect the most recent version of the SDC-1 interchange design in relation to the East Downtown Louisville area (Butchertown and Phoenix Hill). This included labels referring to “*Proposed Witherspoon Alt. A*” and “*Proposed Witherspoon Alt. B*” alignments.
- Regarding revisions to the NRHP boundary, Mr. Segrest asked if there has been any effort in incorporating “the triangle” portion of the neighborhood into the NRHP historic district (HD). Mr. Jett replied that he knew of no progress regarding changes to the HD.
- On Page 92, under “10.2b Restoration of the Natural Corridor” a formatting issue regarding the existing text and accompanying photos was corrected.

Final Comments: Mr. John Sacksteder, CTS-GEC

Mr. Sacksteder asked that any additional comments be provided to CTS-GEC by October 15, 2009 for inclusion in the record of the meeting. The next scheduled KHPAT meeting is December 17, 2009 at 10:00 AM in the KYTC District 5 Conference Room. The meeting was adjourned at 11:45 AM.

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KHPAT Co-chairs: Amanda Abner – KYTC
Craig Potts - KY SHPO

Butchertown Neighborhood Association: Jim Segrest

City of Prospect: Ann Simms

Louisville Metro Historic Preservation: Richard Jett

CTS-GEC: John Sacksteder

Audience:

FHWA: Duane Thomas

KYTC: Gary Valentine and Andy Barber

Kentucky Ombudsman: Lee Douglas Walker

CTS-GEC: Jim Hilton, Jeff Vlach, Kevin Senninger and Bob Lauder