

**Louisville - Southern Indiana Ohio River Bridges Project
Kentucky Historic Preservation Advisory Team
Meeting – June 14, 2007
TARC**

Opening Remarks: Mr. Jeff Vlach, CTS-GEC

Mr. Vlach opened the meeting and thanked everyone for attending. Agendas were disseminated to the attendees. The members in attendance were asked to identify themselves and their affiliation

Mr. Vlach turned to the Co-chairs, Ms. Wayna Roach and Ms. Lori Stahlgren who sat in for Ms. Donna Neary until her arrival, for a project update.

Project Update: Ms. Wayna Roach, KYTC Co-Chair; Ms. Lori Stahlgren, KHC Co-Chair

Ms. Wayna Roach explained there were eight items on an action list elevated from the previous KHPAT meeting to BSHCT. She also noted the BSHCT elevated recommendations to the BSMT the resolutions, are as follows:

Relevant and Proximate Resources

Clarification of the relevant and proximate resources to the CERR/RRC must be made to identify those resources to be included in the Historic Preservation Plan (HPP). Specific resources have been identified in the Section 106 process and in the Memorandum of Agreement (MOA). A decision is requested from the BSMT as to which resources to include in the next draft of the HPP.

Resolution: It is the recommendation of the BSHCT that only the historic resources identified in the MOA be included in the HPP. Additional resources have been identified for inclusion by members of the KHPAT, but the opinion of the BSHCT is that the resources should be limited to those detailed in the MOA, or additional properties already in the HPP. BSMT concurs.

Proposed Reorganization of the CERR/RRC HPP

In correspondence date May 4, 2007, River Fields (RF) proposed switching the order of Chapter 2 (Background Inventory and Analysis) and Chapter 3 (Community Character/Defining Features), and renaming Chapter 2 as Historic Resources. A decision is requested from the BSMT on the suggested reorganization of the Draft HPP for the June 14, 2007 meeting.

Resolution: It is the recommendation of the BSHCT that Chapters 2 and 3 be reordered as suggested by the KHPAT. In addition, Chapter 2 is to be modified as defined in the RF outline, COUNTRY ESTATES OF RIVER ROAD/RIVER ROAD HISTORIC PRESERVATION PLAN. It is possibly that not all of the headings from the RF outline or all material or labels will be utilized. BSMT concurs.

Presentation of HPP to Relevant City/County Governments and KIPDA

Stipulation II.F.h of the MOA states:

The HPP shall be presented to the relevant city/county governments and the Kentuckiana Regional Planning and Development Agency (KIPDA) for incorporation into local land use planning processes as appropriate.

It was discussed; this Stipulation requires that the HPP be presented to relevant city/county governments and KIPDA for their adoption. The consensus of the KHPAT was that the HPP be presented for adoption after it has been approved by the BSHCT and the BSMT. Concerns were also expressed that the city/county governments and KIPDA could request revisions to the (approved) HPP prior to adoption. A decision is requested from the BSMT on the process to follow to coordinate adoption of the HPP with the city/county governments and KIPDA.

Resolution: Transportation planning documentation from KIPDA and Louisville Metro Government has been incorporated into the HPP. It was recommended that Michael Matts contact KIPDA directly to define their role in the HPP planning process (this has occurred). A representative of Louisville Metro Government sits on the KHPAT and has been involved in the planning from its inception therefore, the representative should take the information to Metro Government, as they see fit. BSMT concurs.

HPP Recommendation for Emergency Access/Trailhead at River Road

Louisville Metro Government and RF requested the location and design of the emergency access route, multi-use path and trailhead at River Road be defined in the HPP with accommodation for a context sensitive approach to River Road as a Scenic Byway Corridor. Concerns were expressed by the KHPAT for a safe bicycle and pedestrian connection to River Road. A decision is requested from the BSMT on the recommendations to be advanced for this connection.

Resolution: It is the recommendation of the BSHCT the design of the multi-use path and trailhead continue as an element of the SDC 4 design process with regard to context sensitive design. The approved emergency access location will be added to the HPP; any further recommendations for its design with regard to context sensitive design will be defined in the HPP for use by SDC4. BSMT concurs.

Capture of Comments for Incorporation into the HPP

THE NTHP requested that a summary of all comments be prepared so the KHPAT could be assured that all comments had been addressed in the revision of the HPP. It was stated the preparation of a such summary would be time exhaustive, detracting necessary man-hours from the actual revision of the document. To date, comments have been provided to CTS-GEC by letter, e-mail, marked-up draft documents and verbally.

Resolution: It is a recommendation of the BSHCT that assurances be provided to the KHPAT that all of the received comments would be used in continuing to develop the HPP. The NTHP withdrew the request for the summary, but the KHPAT co-chairs advanced it to the BSHCT for this proposed resolution. BSMT concurs.

Interurban

The KHPAT requested that additional research of the legal status of the Interurban right-of-way be completed and a section detailing the historic background and potential future development/use included in the HPP. A decision is requested from the BSMT on the recommendations to be advanced for this connection.

Resolution: Although the BSHCT agrees that the Interurban represents a potentially important historical resource, they feel it is beyond the HPP scope to perform this special research. Therefore, it is the recommendation of the BSHCT, this is specialized research become a recommendation of the HPP. BSMT concurs.

Smart Growth Conference

RF requested that a summary of the Smart Growth Conference, which was held on September 18-20, 2006 in Louisville, be included in the HPP. Concerns were expressed that the planning initiatives advanced at this Conference could assist in the future adoption of the HPP. A decision is requested from the BSMT on the inclusion of this summary.

Resolution: It is the recommendation of the BSHCT that a reference be placed in the HPP of the location of the Smart Growth Conference Report on the Project website. The report can be accessed there. BSMT concurs.

Aida Copic commented on the third item, Presentation of HPP to Relevant City/County Governments and KIPDA. Ms. Copic stated the Planning Commission is a 10 member body who are the decision makers; she expressed a need for the commission to be updated on the HPPs because some of the recommendations will need to be implemented by Metro Government.

Jim Segrest stated there are Metro Government Representatives that sit on the KHPAT therefore they should have a strong role with the Planning Commission and pushing the plans through the approval process.

Leslie Barras motioned that Butchertown HPP be recommended for approval with changes suggested by Jim Segrest. Mr. Richard Jett seconded the motion. Motion carried no dissents.

Leslie Barras questioned if the dispute resolution was still pending, Ms. Roach affirmed.

East End Exploratory Tunnel: Jerry Leslie, HW Lochner; SDC 4

Mr. Leslie presented a PowerPoint presentation that was also shown at the SDC4 Open House on June 5, 2007. Mr. Leslie stated that the construction of the exploratory bore would have a 20-month duration.

Mr. Leslie noted there are three historic properties, Allison-Barrickman, Drumanard, and the Strater House, that would be monitored. Monitoring will take place at the closest structure and also at the houses as well. The specs state 0.2 in/sec PPV as the Allison-Barrickman threshold and 0.5 in/sec PPV for the Drumanard and Strater House thresholds. Ms. Barras declared that Chapter 5 of the FEIS said Drumanard would fall into the "fragile buildings" category; therefore the plan specs should be changed to the 0.2 in/sec PPV threshold. Betsy Merritt agreed. A recommendation was made that all historic properties should be categorized into the "fragile buildings" category (*This recommendation will be taken to the July 10, 2007 BSHCT meeting*).

It was recommended that blasting be monitored at both the cemetery and the house at Allison-Barrickman due to concerns about structural damage. Ms. Roach noted she was in attendance and stood in the cemetery when blasting occurred during the ramp relocation. She noted nothing could be felt when the blasting occurred. No further monitoring requirements will be placed on this property.

Archaeological Survey Update: Wayna Roach

Ms. Roach provided an overview of the archaeological work that has been completed to date on the Bridges Project; including Phase III work on the southern portion of I-65, Phase I survey on the East End, and underwater archaeological sonar survey that was completed in October 2006 along the Downtown and East End crossings of the Ohio River. To date, all sections (1, 2, 4, and 5) subjected to archaeological survey have been found to contain cultural deposits. Phase I survey on the southern portion of I-65 and in the East End revealed intact archaeological deposits in several locations. These deposits were both historic and prehistoric in nature. The sonar survey identified two anomalies in the location of the Downtown crossing and one anomaly in the location of the East End crossing. The anomaly in the Downtown section closest to and paralleling the Indiana shoreline is an unknown linear feature. Ms. Roach speculated the anomaly could be a remnant floodwall for the city of Jeffersonville. The other anomaly located in the Downtown section is located near the Kentucky shore and is approximately 20 ft. by 40 ft. in size. It is thought this could be a sunken flatboat. The anomaly located in the East End could be karst features, but little is known about it at this time. Ms. Roach remarked that the Bi-State Management Team (BSMT) has authorized the advancement of a diving survey to determine the identity of the anomalies. It was noted that the diving survey is likely to occur in August-September 2007 when the river level and turbidity are typically lowest. If historic resources are located, it would be recommended to avoid and document the resources. The results of the diving survey will be presented at a future KHPAT meeting. In order to protect the confidentiality of the potential discoveries locations, the presentation provided by Ms. Roach has been intentionally omitted from this summary.

Ms. Barras questioned what happens to the archaeological artifacts unearthed as part of the investigations during the Project. Ms. Roach replied the artifacts will likely be curated at either the University of Kentucky or the University of Louisville. She also noted that the University of Kentucky is the normal repository for all of the state artifacts. Ms. Barras requested that artifacts be stored at a local facility.

Ms. Roach also provided information regarding the dry laid stone foundations on the bank of Beargrass Creek behind Hadley Pottery. Following close examination of the foundations and several historic maps of the area, she does not at this time feel confident assigning a function to the foundations, although they may be retaining walls for an unknown structure. Ms. Roach further stated that project plans as of the date of this meeting did show impacts to the foundations. She further noted that the project team had been made aware and that if the foundations could not be avoided, archaeological investigation would be undertaken.

Following the presentation, Mr. Segrest still had questions regarding the location of the Mill; Mr. Segrest had previously discussed the location of the mill with another archaeologist named Jeffery Mouk. Ms. Roach noted she would talk to Jeffery Mouk, to identify any other map that Mr. Segrest may be referring to.

Country Estates of River Road/River Road Corridor (CERR/RRC) HPP Development: Mr. Michael Matts, CTS-GEC

Ms. Barras and Mr. Jett stated that Chapters 4 and 5 contained too many words, redundancy, structural issues, too many recommendations, and summaries that make for more redundancy; they would prefer fewer, rather than more, recommendations. It was also recommended that the HPP separate issues into two categories: Direct & Proximity Impacts and Indirect & Cumulative Effects.

Ms. Barras noted the EIS did a good job of identifying historic and non-historic resources. They both believed it would be useful to refer to the Ohio River Corridor Special District Regulations.

Comments about the City of Prospect were noted and are as follows:

City of Prospect is a distinctly different municipality in terms of being fully developed with the exception of Allison-Barrickman property.

Prospect has an interest in outlying village form district for an area such as the former agricultural fields surrounding the Allison Barrickman property.

City of Prospect has adopted numerous ordinances that are stricter than Louisville Metro ordinances, such as; no billboards, strict lighting ordinance regarding dispersion, access management, cell towers and a strong sign ordinance. *There was some conversation about recommending these strong ordinances for adoption by Louisville Metro in the HPP.*

Along the south side of US 42, Prospect is characterized by a “green collar” – there is no development next to highway and there is substantial green space along the highway. The residential development is significantly set back from the highway; entrances to developments are characterized by attractive gates, winding entrance roads and green space both natural and landscaped.

Other comments captured are as follows:

Consider organizing all the recommendations by resource, e.g. Allison-Barrickman (all of the East End Approach and Community Character Recommendations would be together under the resource name)

Cultural Landscape Management Plan for the entire Country Estates Historic District with voluntary commitment to prepare and implement

The HPP should recommend the KHPAT establish a HPP Implementation Task Force and also identify the task force composition/membership

Prioritization of recommendations – then further to prioritize them using the following criteria: 1) legal tools, 2) feasibility, 3) voluntary; there was also a conversation about priorities that was ordered: 1) most threatened and most important, 2) legal tools, and 3) voluntary.

A recommendation was made for the African American heritage to be incorporated in its own historic context with more emphasis in HPP. *The SHPO and KYTC co-chairs explained that this suggestion had been previously considered and rejected by the BHSCT in favor of a more cohesive approach that integrates African-American history as a vital part of every phase of development, rather than segregating it to a separate section.*

Issues were raised from Metro regarding the HPP recommending a rural residential form district, or any other new form districts as it would require amendments to the *Comprehensive Plan 2020* and must be reviewed by all municipalities. Aida Copic stated that conservation subdivision changes that Planning and Design Services is working with Randall Arendt are new regulations with different design standards rather than a new form district.

Add additional language to recognize sensitivity to assigning tasks to groups and units of government.

Add introductory language to Issues Identification section – Community Character

The HPP should strongly recommend Louisville Metro adopt the Ohio River Corridor Special District Regulations.

Karst Regulations – there is placeholder in Land use Development Codes – Make recommendation that Louisville Metro prepares and adopts Karst regulations.

Richard Jett identified that some problems with the language on pages 50 and 51 regarding local landmark designation and local historic districts and he volunteered to provide some language for the plan.

Pg. 113 – Aida Copic stated that form districts/form based development codes are not unique, and that zone and form districts are contiguous and work together; she asked to remove language that references Planning and Design Services staff recognizing lack of appropriate form district.

Pg 114 – modify language regarding Mayor's Task Force for HPP implementation so it is not limited to neighborhood plans, but overall implementation of HPP elements assigned to Louisville Metro

Pg. 120 – substitute River Road Scenic Byway Corridor Management Plan for CLMP

The HPP should recommend a neighborhood Plan for Jacob School Road and James S. Taylor Subdivision Historic Districts.

Interurban recommendation should include survey of property ownership to determine what remains of Interurban line in public ownership.

Leslie Barras volunteered to make a list of all the recommendations in a Microsoft Word document (the list would include recommendations in the June 14, 2007 CERR/RRC HPP draft, and incorporate additional recommendations from any of the KHPAT members). Leslie further volunteered to lead/coordinate an effort, via email, amongst the KHPAT members to prioritize the recommendations. There was general KHPAT membership support for this proposal. Wayna Roach cautioned that the effort could go forward, but that she could not promise the results would be utilized.

Final Comments: Mr. Jeff Vlach, CTS-GEC

Mr. Vlach noted any comments for consideration by the Co-chairs should be made in writing by the close of business on June 29, 2007. All written comments should be sent to CTS-GEC, 305 N. Hurstbourne Ln. Ste. 100, Louisville, KY 40222.

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Kentucky Historic Preservation Advisory Team
Meeting – June 14, 2007
TEAM ATTENDEES**

Co-chairs: Wayna Roach – Kentucky Transportation Cabinet, Donna Neary – KY-SHPO

City of Prospect: Ann Simms

Butchertown Neighborhood Assoc., Inc.: Jim Segrest

Louisville Metro Planning and Design: Aida Copic

Louisville Metro Historic Preservation: Richard Jett

River Fields, Inc.: Leslie Barras

National Trust for Historic Preservation: Betsy Merritt (on telephone)

CTS – GEC: Jeff Vlach
Christa Turner
Chad Costa
Jim Hilton
Michael Matts

SDC 4: Jerry Leslie
Sandy Stevens

Audience: Jadie Tomlinson
Chris Jones
Tyler Allan
Matt Bullock
Sandra Leonard
Amanda Abner
Lori Stahlgren