

**Louisville Southern Indiana Ohio River Bridges Project
Kentucky Historic Preservation Advisory Team
Meeting – December 8, 2005
SUMMARY**

Opening Remarks: Mr. Jeff Vlach, CTS-GEC

Mr. Vlach opened the meeting and thanked everyone for attending. The members identified themselves and their affiliation.

Additionally, those in attendance were advised that all Indiana Historic Preservation Advisory Team (IHPAT) and Kentucky Historic Preservation Advisory Team (KHPAT) meeting summaries are obtainable from the Project website (www.kyinbridges.com).

The members were informed of the dates for KHPAT meetings in 2006, which are tentatively scheduled for:

February 16, 2006
April 27, 2006
June 22, 2006

August 17, 2006
October 19, 2006
December 14, 2006

KHPAT meetings are anticipated to be held at TARC located at 1000 West Broadway, Louisville. Members will be advised of any changes in the date or location will in advance of the subject meeting(s).

Project Updates: Mr. Bart Bryant, KYTC/Co-chair, Mr. David Morgan, KHC/Co-chair

Mr. Bart Bryant and Mr. David Morgan both welcomed all KHPAT members and also the additional public in the back of the room.

A discussion of the roles of the AAT/RAC/KHPAT and that each needed to be aware of the roles of the others took place.

David Morgan commented that too many Project related design issues were being discussed at these types of meetings and not made available to the public.

Jim Segrest expressed that a resolution was needed on those issues brought before the KHPAT and BSHCT; he also noted there were items in the BT/PH INR that were in violation of the MOA. Mr. Bryant indicated that the HPAT consented to decisions by the BSHCT to allow the intermediate step of an INR to facilitate the Project schedule.

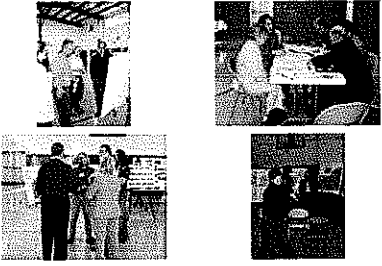
Summary of Charrette for Country Estates of River Road/River Road Corridor and Draft INR Outline: Michael Matts, CTS-GEC, Tom Gallagher, CTS-GEC

Charrette Summary Presentation

- Review Charrette Schedule
- Photographs
- Participants
- Observations
- Key Actions/Issues
- INR - Table of Contents
- Next Steps/Schedule
- KHPAT Questions/Discussion

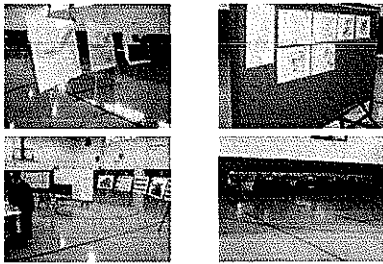
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Charrette Photographs



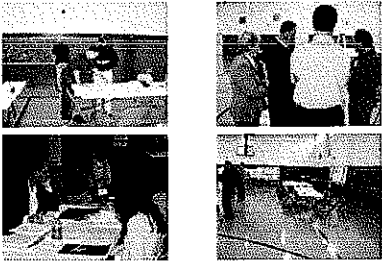
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Charrette Photographs



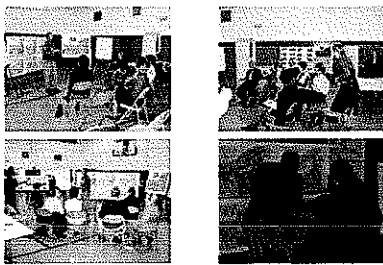
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Charrette Photographs



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Charrette Photographs



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Stakeholder Participants

Studio Sessions/Interviews/Tour/Opening Presentation/Summaries

- **Planning & Design Services**, Metro Louisville Government
 - Aida Copic, Richard Jett, Chris French, Mohammad Nouri, Kristen Booker
- **City of Prospect**
 - Ann Simms, Sandra Leonard
- **River Fields**
 - Meme Runyon, Leslie Barras, Dave French

December 8, 2005  Two Bridges, One Project

Stakeholder Participants Continued 

- **Wolf Pen Branch Neighborhood Association**
 - Barb Kelly, Bob Bordogna
- **Charrette Team**
 - Michael Matts, Tom Gallagher, Steve Roberts, Jerry Leslie, Jim Klein, Debby Taylor, Chris Amos, Christa Turner, Dave Kroll, Pete Fritz, Dawn Hein, Kevin Senninger, Erin McCloskey, Kevin Villier, Jeff Vlach, Jim Hilton, Chris Duerksen, Greg Dale
- **Kentucky Transportation Cabinet**
 - Bart Bryant, Project Manager

December 3, 2005  7

Stakeholders/Property Owners 

Property Owner Participants

- 9 property owners on mailing list, representing 20 parcels:
 - Edith Halbleib; Keith & Meme Runyon; Steven Bass; Louise "Weezie" Hickox; Gary & Marilyn Werenkjold; Barry & Edie Bingham; Alberta "Missy" Kelly; Owsley Brown; James "Buddy" Thompson

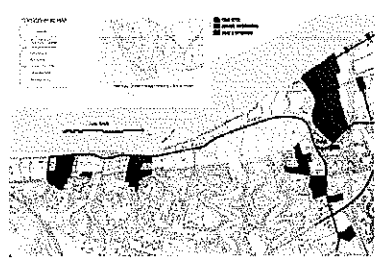
December 3, 2005  8

Additional Participants 

- 3 property owners in area, not on mailing list:
 - Norb Miller; Diana Swidle; Michelle Hamilton
- Other organizations/areas represented:
 - James Taylor Subdivision - George Roberts
 - Preservation Kentucky - Bob Griffith
 - Louisville Bicycling Club - Cheryl Brawner

December 3, 2005  9

Interview & Tour Coverage 



December 3, 2005  10

Initial Observations 

- Issues identified in charrette mirror kick-off meeting, AAT input and also EIS and MOA.
- Concerns surrounding noise, lighting, viewshed, traffic, run-off, water quality, water table, both during construction and thereafter.
- Concerns regarding vibration, blasting, and material transport during construction remain of paramount concern.
- Context Sensitive Design - use of stone, not high design, treatment that reflects surrounding environment, preference for natural look over designed landscape, low maintenance.

December 3, 2005  11

Initial Observations Continued 

- **Public Pastoral Experience**
 - recognition that there is growth pressure regardless of project, concern about growth & project impacts on character of the area.
 - Not overwhelming support for a local historic district ordinance, prefer conservation easements and changes in zoning, e.g. appropriate form district and conservation subdivisions.

December 3, 2005  12

Some Key Issues/Actions 

- **Work Zones** - need to further define
- **INR Table of Contents** - complete draft and produce INR
- **Bellevue & Rosewell** - further develop and address design to maintain character, transition from Rosewell off the bluff remains challenge.
- **Noise and Visual Impact** - recognition that sound walls and visual impact are in direct relationship, appear to favor less visual impact over sound walls in public viewshed.
- **Develop Construction Plan and Blasting and Vibration Plan** - address construction concerns - HPP feeds into this.

December 5, 2005  Two Bridges, One Project 11

Some Key Issues/Actions Continued 

- **Allison Barrickman** - protection of green space, restore agricultural character
- **Drumanard** - concern/interest if new owner?
- **Harrod's Creek Bridge** - articulate statements of cultural value, also traffic and safety concerns.
- **African American and Fish Camp History** - opportunities to learn, protect and interpret.
- **Public Pastoral Experience** - develop viable land use recommendations to preserve this character.
- **Enhance outreach** to property owners.

December 5, 2005  Two Bridges, One Project 12

Some Key Issues/Actions Continued 

- **Conduct Additional Interviews** - e.g., key property owners such as parcel 54, and others who could not meet schedule.
- **Continue to engage stakeholders** such as, Louisville Metro Government, City of Prospect, River Fields, etc.
- **Provide update & coordinate with AAT** stakeholder interests.

December 5, 2005  Two Bridges, One Project 13

Draft INR-SDC4 Table of Contents 

- CHAPTER 1 - INR Background
- CHAPTER 2 - Commitments & Area of Influence
- CHAPTER 3 - Character and Place
 - 3 Cultural Landscapes
 - The "Public Pastoral Experience"
- CHAPTER 4 - Summary of Historic Context

December 5, 2005  Two Bridges, One Project 14

Draft INR-SDC4 Table of Contents 

- CHAPTER 5 - Specific Recommendations
 - **CONSTRUCTION ISSUES**
 - > Mitigation
 - **LONG TERM ISSUES**
 - > Mitigation
 - > Identity/Aesthetic Character
 - > Land Use/Growth Management
 - > Education/Interpretation
- CHAPTER 6 - Basis of Recommendations

December 5, 2005  Two Bridges, One Project 15

Next Steps Schedule 

- Charrette Summary to KHPAT - 12/8/05
- Public Presentation - Late January 2006
 - Draft Charrette Recommendations
 - KHPAT Review of Charrette Summary
- Draft INR - March 2005
 - BSHCT Review - 3/14/05
 - KHPAT Review - 4/27/05
- Final INR - June 2006
 - BSHCT Review - 5/9/06
 - KHPAT Review - 6/22/06

December 5, 2005  Two Bridges, One Project 16

Mr. Matts explained the charrette was comprised of interviews, tours, and working sessions. He also noted the participants and stakeholders that attended.

Questions and Comments that were raised from the KHPAT about the presentation are as follows

Chapter 3 and Chapter 4 of the INR should be switched. Chapter 3 would then become Historic Context and Chapter 4 would be Character and Place in the Immediate Needs Report (INR).

Land use issues should be discussed in the INR.

Public Pastoral Experience is a defined public benefit because the public has access visually. This needs to be defined and expressed in the INR.

Butchertown and Phoenix Hill HPP Development: Peter Fritz, CTS-GEC

Mr. Fritz noted the preliminary outline for Butchertown and Phoenix Hill was sent in the mail prior to the KHPAT meeting. Mr. Fritz also explained coordination with CTS-GEC and both stakeholder groups have occurred separately to give the stakeholder groups an update on the development of the HPPs. Meetings were held on November 1, 2005 in Butchertown and November 9, 2005 in Phoenix Hill. Also, Mr. Fritz distributed copies of the meeting minutes of each.

BUTCHERTOWN & PHOENIX HILL HISTORIC PRESERVATION PLANS

Draft Outline of Content – December 8, 2005

- 1) **Document Introduction / Framework**
 - Introduction to Scope of Overall Project and Process
 - Fundamental Goal and/or Intent of the HPP
- 2) **Historical Background and Context**
 - Historical Photos
 - Historic District Boundaries
 - Impact and/or Importance of District to Louisville and the Region
- 3) **Inventory and Analysis of Existing Conditions**
 - Impact of Zoning Ordinances and Design Guidelines
 - Land Uses
 - Building Conditions
 - Natural (Archeological) Features/Conditions
 - Traffic Patterns and Circulation
 - Infrastructure (water, sewer, streets, sidewalks, etc...)

- 4) **Recommendations**
 - Section organized as a “kit of parts”
- 4a) Recommendations at the district/neighborhood level:
 - Design Principle(s) for the Neighborhood
 - Relationship of the neighborhood to the surrounding context
 - The district comprised of a cluster of “character areas”
- 4b) Recommendations at the city block level:
 - Land uses
 - Incorporation of Beargrass Creek
 - Connection(s) to the Ohio River / Redevelopment Area
 - Reuse plans for specific buildings/properties
- 4c) Recommendations at the street level:
 - The street as a transportation corridor (vehicular issues)
 - Hierarchy of street patterns
 - The street as an urban or outdoor “room” (pedestrian issues)
 - Incorporation of “Complete Street” concepts
 - Incorporation of various modes of transportation/circulation
 - Location of gateways
- 4d) Recommendations at the building / site level:
 - Design guidelines for existing and/or new buildings
 - Relationship to the street based on the type of “Complete Street”
- 4e) Recommendations for building components:
 - Infill development appropriately scaled to the context
 - Composition of building facade
 - Use of appropriate materials

- 5) **Implementation Measures**
 - Prioritize Projects (MOA and others) / Phasing Plan (by area and/or issues)
 - Opportunities for Coordinated Efforts
 - Initial, Small Successes as Catalysts for Larger Improvements
 - Opportunities to Review Progress / Re-evaluate Strategies (“What’s working”)

Questions and Comments that were raised from the KHPAT about the INR are as follows:

The access points that are part of the Project, will roads be built or will there just be provisions for roads to be built at a later date? Mr. Bryant explained, the Project will provide access from Butchertown to the Riverfront at locations to be determined. This access points would allow for extensions of existing streets to be built, but the Project was not responsible in constructions the street extensions themselves.

Where a cost savings to the Project occurs, can this additional money go to additional mitigation measures? Mr. Bryant noted should design adjustments bring about realized cost savings, those savings could be used towards the Project elsewhere. It was also noted that design adjustments could also bring about additional cost in other areas, and that consideration of those possibilities had to be taken into account on a project wide basis.

Pedestrian connectivity especially to the 40-45 acres and across the river should be addressed in the INR.

The concept of the Mellwood/Story 2-way needs to be studied additionally and carried forward to the BSHCT as part of the Project. This motion was endorsed. Bart indicated that it would be determined later in the design process if this would be made part of the Ohio River Bridges Project or a stand-alone project.

What will happen to the properties in Butchertown that are vacant or will soon be vacant that have mitigation pointed out in the MOA? (Marcus Lindsay Methodist Church – for sale and in disrepair, and the Wesley House – soon to be vacated)? The intent of the provisions contained in the MOA are still the responsibility of KYTC, and to coordinate with the current owners of every property listed, KY-SHPO, FHWA, and BSHCT.

Prioritize what you have control over and complete those tasks first in respect to mitigation.

To get an idea of noise walls, it was asked if the Project would look at the walls constructed in Nashville, TN. Nashville was seen as a bad example to follow.

What will the public access be to the abandoned 40 acres? Will the abandoned 40 acres have flood protection? The current East Louisville Access Study being performed by the Downtown Development Corporation may address these issues.

Phoenix Hill has formed a committee that will look into a local preservation district.

A presentation should be made to the KHPAT on 2/16/06 in regards to the East Louisville Access Study for the 40-45 acres, which study is presently underway. This request will be made.

Infill development – new KY voluntary brownfield cleanup law included in HPP - This request would be forwarded to the BSHCT for a decision.

Treatment Plan for Rosewell: Jerry Leslie, SDC 4, Bob Burry, SDC 4

The next steps for the Treatment Plan of Rosewell will be to engage SHPO with a site visit and to establish rehabilitation expectations. Three steps for Rosewell will be:

Baseline Study
Treatment Plan
Implementation of the Plan

Mr. Bob Burry of Burry and Amos was introduced by Jerry Leslie to the KHPAT, to satisfy the MOA Stipulation I.A.9.b, *The respective co-chairs will convene additional meetings at the following times...Prior to the selection of contractors for preparation of the HPPs and Treatment Plans under Stipulation III.*

Final Comments: Mr. Vlach, CTS-GEC

Any comments for consideration by the Co-chairs were requested by the close of business on January 6, 2006. Mr. Vlach indicated that the next scheduled KHPAT meeting would be held at the Transit Authority of River City (TARC) Administration Building (1000 West Broadway Louisville, KY) on February 16, 2006 at 10:00 AM.

**Louisville - Southern Indiana Ohio River Bridges Project
Kentucky Historic Preservation Advisory Team
Meeting – December 8, 2005
TEAM ATTENDEES**

Co-chairs: Bart Bryant – Kentucky Transportation Cabinet
David Morgan – Kentucky Heritage Council

City of Prospect: Ann Simms

Butchertown Neighborhood Assoc., Inc.: Jim Segrest

Phoenix Hill: Steve Kersey

Louisville Metro Planning and Design: Aida Copic

Louisville Metro Historic Preservation: Joanne Weeter; Richard Jett

River Fields, Inc.: Leslie Barras;

CTS – GEC: Jeff Vlach
Christa Turner
Chad Costa
David Kroll
Tom Gallagher
Peter Fritz
Michael Matts

SDC 1: Brian Aldridge

SDC 4: Jerry Leslie
Debby Taylor
Bob Burry