# **EDWARDSVILLE** GATEWAY MASTER PLAN

# FLOYD COUNTY, INDIANA

NOVEMBER 2011





front street analytics



### **"PLANNING IS BRINGING THE FUTURE INTO THE PRESENT SO** THAT YOU CAN DO SOMETHING ABOUT IT NOW"

- ALAN LAKEIN, WRITER

## ACKNOWLEDGEMENTS

**COUNTY COMMISSIONERS** 

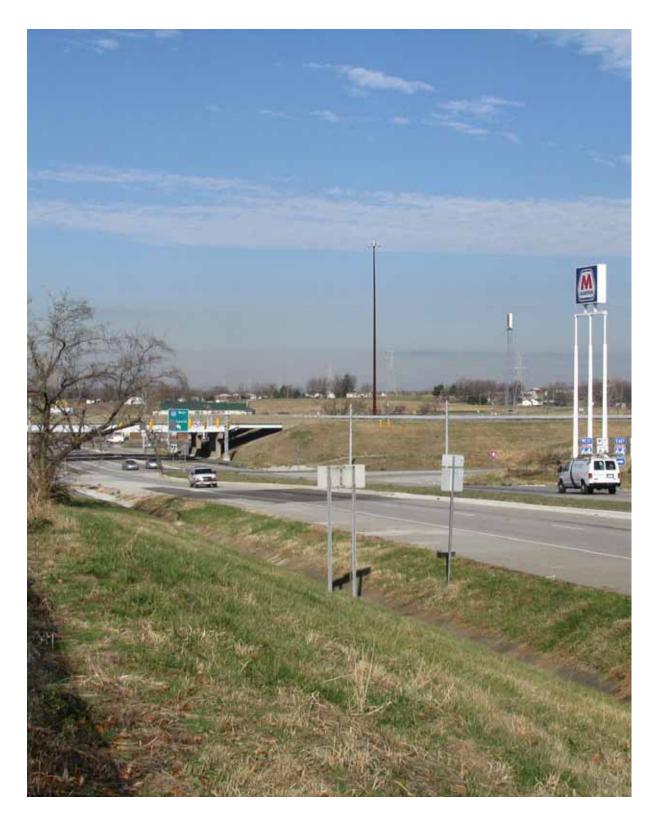
Mark Seabrook, President Stephen Bush Charles A. Freiberger

#### **STEERING COMMITTEE**

Roger Harbison	Harbison Development
Nancy Foxworthy	Edwardsville Inc.
John Beams	West Floyd/East Harrison Association
Callie Potts	County Planning Commission
John Schellenberger	County Council
Stephen Bush	County Commissioner

### **SPECIAL THANKS...**

...to all citizens, area property owners and business owners, who have provided their thoughts and time during the planning and design process.



## **TABLE OF CONTENTS**

### SECTION ONE

### Background

Objective	7
Location & Process	8
Study Area & Regional Framework Conditions	9
Gateway Overlay District	14
Existing Studies	16
Land Suitability Model	18
Existing Conditions & Opportunities Analysis	23
Signage and Wayfinding Existing Conditions	29

### SECTION TWO

### **Market Condition**

Objectives and Key Observations	33
Market Influences & Characteristics	34
Demographics	35
Existing Development Summary	40
Retail Demand	42
Industry Employment	43
Retail Analysis	44
Visitor/Tourism Impacts	45
Emerging Markets	46

### SECTION THREE

### Master Plan

3 Development Scenarios5Guided Development Parameters6Development Concepts - Overall & Target Areas6Potential Phasing8Signage and Wayfinding Recommendations8Transportation & Infrastructure Recommendations9Framework Comparison9	Master Plan Organization	47
Guided Development ParametersADevelopment Concepts - Overall & Target AreasAPotential PhasingSignage and Wayfinding RecommendationsSTransportation & Infrastructure RecommendationsSFramework ComparisonS	Physical Conditions Comparison	48
Development Concepts - Overall & Target AreasAPotential PhasingSignage and Wayfinding RecommendationsSignage and Wayfinding RecommendationsTransportation & Infrastructure RecommendationsSignage and Signage	3 Development Scenarios	56
Potential Phasing8Signage and Wayfinding Recommendations8Transportation & Infrastructure Recommendations9Framework Comparison9	Guided Development Parameters	62
Signage and Wayfinding Recommendations8Transportation & Infrastructure Recommendations9Framework Comparison9	Development Concepts - Overall & Target Areas	66
Transportation & Infrastructure Recommendations S Framework Comparison S	Potential Phasing	86
Framework Comparison 9	Signage and Wayfinding Recommendations	88
	Transportation & Infrastructure Recommendations	94
Targeted Strategies	Framework Comparison	95
0 0	Targeted Strategies	98

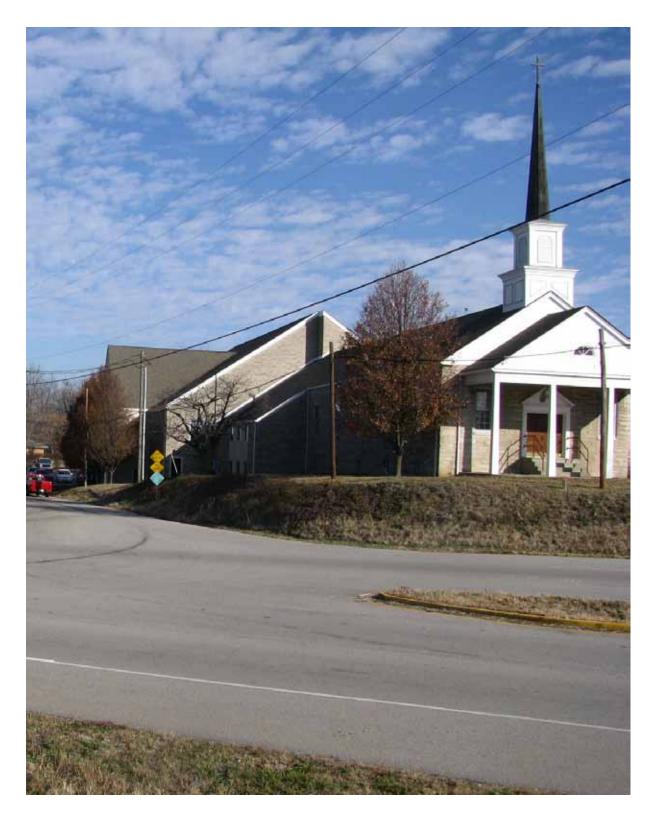
# SECTION FOUR Implementation

Priority Implementation	101
Guidance Mechanism	102
Funding Resources	104

### SECTION FIVE Appendix

Meeting Information & Miscellaneous Exhibits 107





# SECTION ONE BACKGROUND

### **OBJECTIVES**

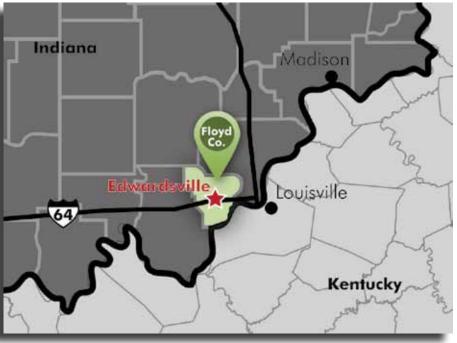
- Creation of a Master Land Use Plan for the target area and a compelling new gateway identity into the region along the I-64 corridor.
- Creation of a plan for the interchange area that brings a sense of order and enhanced development to the area for the variety of potential uses and creates a new focus for purposes designed to attract visitors.
- Broadening the economic development opportunities of the corridor by creating a stronger historic core and strengthened the community center at Edwardsville and adjacent communities.
- Assessment of the current physical and economic conditions that are having an impact on the target area's ability to transform into a viable economic development opportunity.
- Strategic visioning based upon sound analysis of the demographics, business conditions & opportunities, appropriate commercial and industrial development and visitor/tourism potential for the target area.
- Understanding the competitive market area, retail and service offerings and identifying niche and gap markets.
- Understanding of existing infrastructure conditions and capacity report and impact of proposed physical improvements and land use adjustments with recommendations
- Enhancing the corridor public realm environment and related improvements

including gateway, streetscape, signage and wayfinding and community gathering within the Edwardsville community.

- Identification of potential pedestrian, bikeway and vehicular circulation
- Identification of regional connectivity and linkages to adjacent communities, cultural sites and destinations through greenways and trails.
- Enhancement of the local and regional tourism base by leveraging existing destinations such as the Horseshoe Casino, recreational tourism and nearby attractions in New Albany and downtown Louisville.
- Identification of incentive-driven implementation tools (special improvement districts, public-private partnerships, regulatory mechanisms etc.)
- Creation of development guidance mechanisms (design & development guidelines, signing recommendations, special zoning overlay and other options)

## **LOCATION & PROCESS**





#### **PLANNING PROCESS**

### **Project Initiation**

Base Mapping, Kick-off Meeting and Site Tour, Photographic Analysis, Preliminary Objectives



### **Market Analysis**

Business Analysis, Demographics, Visitor/Tourism Analysis, Housing, Retail Demand & Supply, Industrial Analysis

### **Physical Segment**

Analysis of Existing Documentations, Community Audit & Stakeholder Input

### **Master Plan**

Master Plan for Study Area, Land Use Plan, Opportunity Area Concepts, Guiding Strategies



### Implementation Framework

Priorities, Timeline, Recommended Strategies for Public and Private Improvements

## **EXISTING CONDITIONS** | STUDY AREA FRAMEWORK



### **STUDY AREA**

Study Boundary



#### **MAJOR PROPERTY OWNERS**

### Study Boundary

#### Property Owners

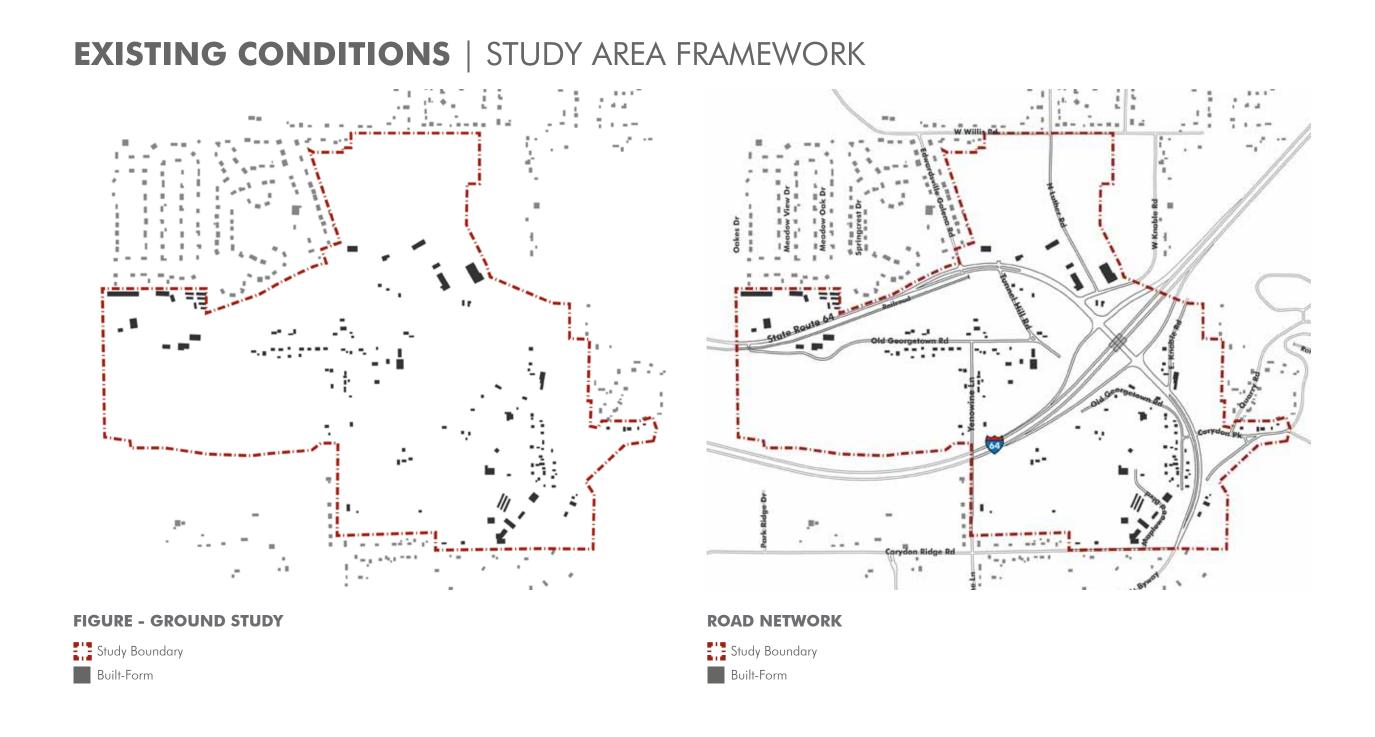
- Mary Jean, Theresa, Gary, Debbie Loftus
- 2. CMH Homes, Inc
- 3. William J Springler
- 4. Maurice L Stilger
- 5. Allen H & Mary C Harritt
- 6. Terry H & Susan Crowell

- 7. Town of Georgetown
- 8. Nolan Wm & Margaret L Pavey
- 9. Charles B & Mildred L Wood
- 10. Robert M Wassing
- 11. Broadluck, LLC





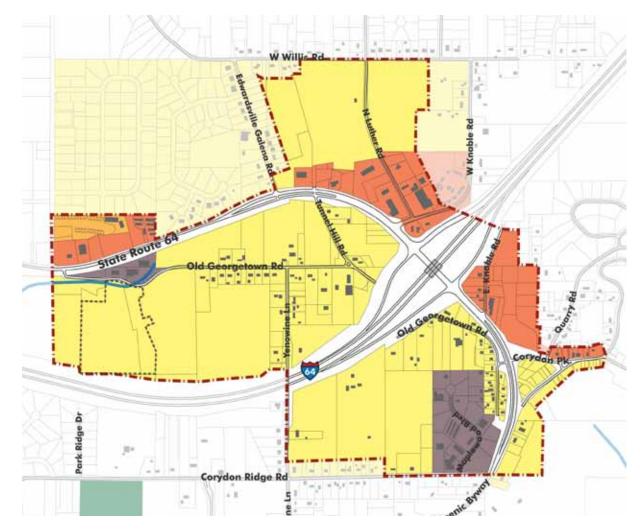
Data Source: Floyd County, Indiana GIS







## **EXISTING CONDITIONS** | STUDY AREA FRAMEWORK



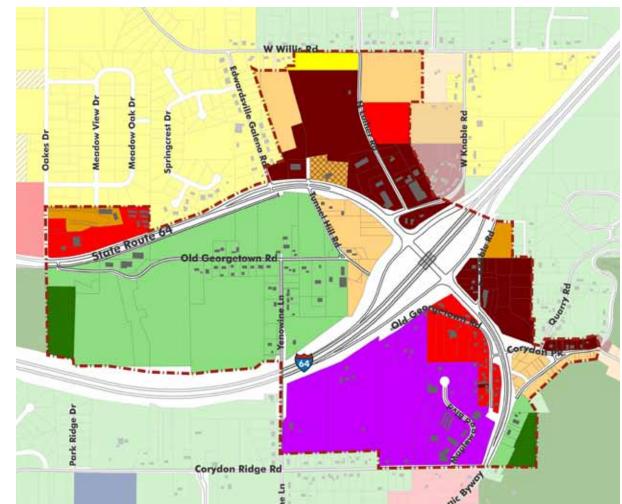
### GENERALIZED LAND USE



Built-Form

Generalized Land Uses

- Residential/Agricultural
- Multi-Family
- Commercial
- Industrial



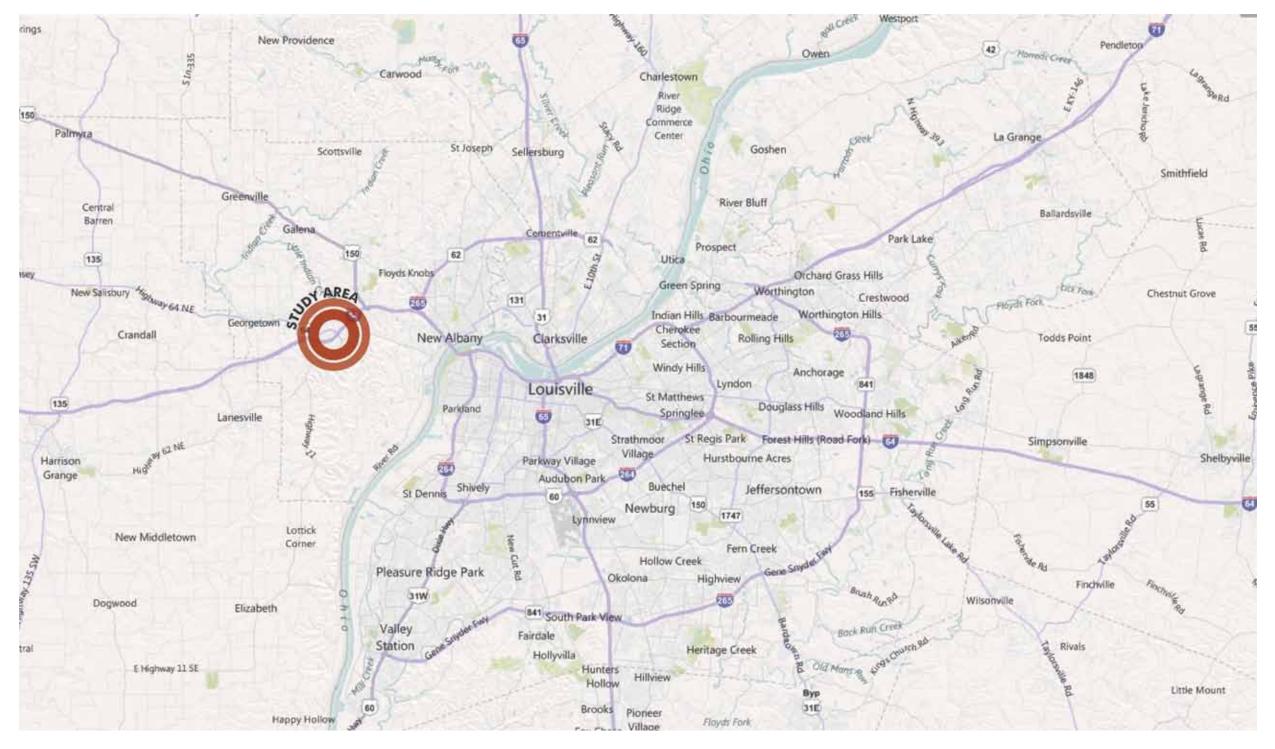






Data Source: Floyd County, Indiana GIS

## **EXISTING CONDITIONS** | OVERALL REGIONAL FRAMEWORK



#### **EXISTING CONDITIONS**

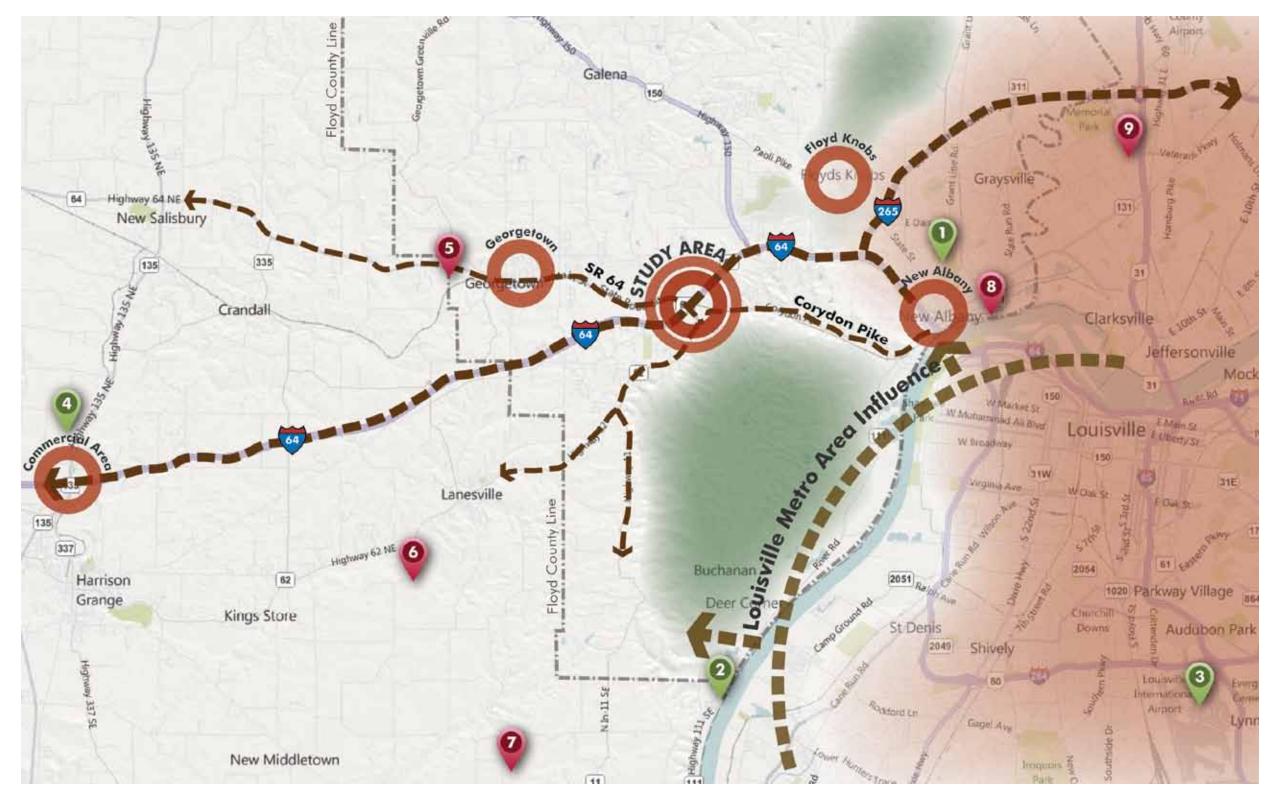
Proximity to Louisville Metro area





12

## **EXISTING CONDITIONS** | REGIONAL FRAMEWORK



#### EDWARDSVILLE GATEWAY MASTER PLAN FLOYD COUNTY, INDIANA

#### LEGEND

Major Population Base	
Major Hilly/Natural Areas	
Major Destinations	
<ol> <li>New Albany - County Seat</li> </ol>	
2 Horseshoe Casino	
3 Louisville Airport	
Major Commercial Area west of Study Area	
Wineries	
5 Indian Creek	
6 Turtle Run	
7 Best Vineyards	
8 River City	
9 Chateau de Pique	

#### **OPPORTUNITIES**

- Work in collaboration with regional organizations
- Capitalize on interstate interchange location
- Garner marketing and promotions to gain advantage from the Louisville-New Albany metro area influence
- Develop alternative connectivity with trails, bikeways connecting to regional network





Data Source: Bing Maps

## **EDWARDSVILLE GATEWAY OVERLAY DISTRICT**

LEGEND



Gateway Overlay District

### **GATEWAY OVERLAY DISTRICT**

- Included with the Floyd County Zoning Ordinance
- Development Plan review requirements for areas within the overlay district





#### **INTENT**

- Tool for implementing the development policies and guidelines set forth in the County's Cornerstone 2005 Comprehensive Plan Update
- Identified as premier commercial and office locations, employment **centres** - viability, quality and character are important to the community
- Coordinated development and **establishment of high standards** for buildings, landscaping and other improvements
- **Creation of special sense of place** that will increase property values, protect real estate investment, spur commercial and employment activities and attract new businesses

## **OVERLAY DISTRICT** | REGULATIONS

#### **DEVELOPMENT REQUIREMENTS**

#### Development Plan Review

- Site Plan
- Sign Plan
- Lighting Plan
- Landscape/Buffer Yard Plan

#### Open Space Requirements

Residential Development>25 Ac = 15% O.S.

#### Circulation - Automobile, Bike, Pedestrian

- Minimize Conflict
- Traffic Calming
- Traffic Impact Studies (if above threshold as mentioned)
- Parking in the rear and side in commercial areas
- Sidewalks 6 feet width
- Clearly defined crosswalks
- Bike Lanes 4 feet striped within subdivisions

#### **Building Facade**

- Variety
- Primary Facade Brick, Natural Cut Stone, Masonry
- Plan Commission may consider alternatives
  - No aluminum siding, enameled steel, non-decorative concrete masonry block
- Features to continue on all sides
- Minimum 50% transparency on front facade of ground floor

#### Landscaping

- Trees encourages between sidewalk and curbs, within median, tree wells
- Minimum 1 deciduous tree per 20 feet along street frontage

#### Non-Permitted Uses

- Adult Business(es)
- Confined Feeding Operation(s)
- Junk Yard(s)
- Mini Warehouse(s) or Self Storage Facilities
- Reclaiming Processes as Certified by Board of Health
- Sand and Gravel Extraction or Sales
- Sanitary Landfill(s)
- Off-Premise Signage/Billboard(s)

## **EXISTING STUDIES** | FACTS & RECOMMENDED STRATEGIES

STUDIES/DOCUMENTS	DATE	RELEVANT RECOMMENDATIONS
CORNERSTONE 2005 – COMPREHENSIVE LAND USE PLAN UPDATE	2005	<ul> <li>The gateway area is referenced but does not contain any specifics of the land use</li> <li>Guiding Principles</li> <li>Preserving the community's rural character and protecting its natural</li> <li>Beauty/resources</li> <li>Accommodating for the anticipated growth projected for the community's furt</li> <li>Directing development towards existing and adequate infrastructure systems</li> <li>Development of effective and efficient land use development policies and</li> <li>Regulations</li> <li>12-20% increase in population</li> <li>Land Use demands – 4000-5000 acres for residential, commercial and other em</li> <li>Agricultural land use – 70% of the County</li> <li>Commercial uses -1% of total land use – mostly clustered along SR150 and SR62</li> <li>State Road 64/62 (Georgetown Interchange)</li> <li>Food Establishments</li> <li>Hair Salons</li> <li>Highest % of employment in industrial sector is educational and health services as</li> <li>Georgetown Township (just west of study area) – largest population increase (WW</li> <li>Most of the implementation mechanism relate to development of regulations, pre</li> </ul>
HIGHLANDER POINT GATEWAY OVERLAY DISTRICT	2006	<ul> <li>Rural in nature</li> <li>Recommendations include statement of existing facts and broad-brush steps for La Treatment, Greenways/Trails/Parks and Financing</li> </ul>
FLOYD COUNTY ECONOMIC DEVELOPMENT STRATEGY	2006	<ul> <li>+ County is more than 75% farmland and forested areas. The City of New Albany is population is 72,570 as per 2006 and estimated to go down to 71,992 for 2010</li> <li>+ Gateway areas of SR 150 and 62/64 – anticipated to sustain highway service bus residents of the area with grocery stores, PO, banks and other community service</li> <li>+ Key employment sectors of County – manufacturing, retail and government</li> <li>+ Major employers – Floyd County Consolidated School Corp, Floyd Memorial Hos manufacturing (smaller : 450 – 700 employees)</li> <li>+ One Southern Indiana – combination of Southern Indiana Chamber of Commerce Council – become single source of business growth and expansion</li> <li>+ Permitting process is cumbersome according to business owners and with lack of or Board of Adjustments</li> <li>+ Urban enterprise zones</li> <li>+ Some recommendations of the Plan (that applies to the entire County):</li> <li>+ Expand workforce development efforts</li> <li>+ Encourage business development and promote greater awareness of business</li> <li>+ Inventory of LU and supporting infrastructure to be developed – evaluate pose</li> <li>+ Improve government relationships – so that businesses have quick and accurate</li> </ul>



se recommendations

uture

employment needs

62/64 corridors, Corydon Pike areas

as well as manufacturing WTP extension) reservation of character

Land Use, Transportation, Conservation Design, Waste

is the County seat with population of 36,963. The total County 10.

pusiness such as restaurants, service stations, and providing ce businesses

lospital (located in New Albany east of study area), other

erce (SICC) and Southern Indiana Economic Development

of regulations – conditional approval from Planning Commission

ess needs, create business friendly infrastructure ossibilities of TIF and explore CIPs urate info, collaborate with municipalities

## **EXISTING STUDIES** | FACTS & RECOMMENDED STRATEGIES

STUDIES/DOCUMENTS	DATE	RELEVANT RECOMMENDATIONS
FLOYD COUNTY THOROUGHFARE PLAN	2007	<ul> <li>EXISTING ROADWAY CONDITIONS</li> <li>Roadway (SR 64) is classified as an Urban Minor Arterial</li> <li>Current AADT approximately 20,000</li> <li>Two 12 foot through lanes in each direction</li> <li>Transition to two lane road at Edwardsville Galena Road</li> <li>Right and left turn lanes at major intersections</li> <li>Posted speed limit is 35 MPH</li> <li>Storm drainage conveyed via ditches to outlet west of Tunnel Hill Road</li> <li>West Knable Road intersects SR 62 approximately 400 feet from I-64 interchange ramp</li> <li>No apparent sight distance issues exist</li> </ul> EXISTING LEVEL OF SERVICE <ul> <li>Corydon Pike: LOS C AM and PM</li> <li>I-64 Ramps westbound: LOS F AM, LOS B PM</li> <li>I-64 Ramps westbound: LOS F AM, LOS F PM</li> <li>West Knable Road: LOS B AM and PM</li> <li>Tunnel Hill Road: LOS C AM, LOS E PM</li> </ul> EXISTING BICYCLE AND PEDESTRIAN SERVICE
		+ Currently there are no significant facilities for alternative modes of travel
PARKS AND RECREATION DEPARTMENT MASTER PLAN	2008 - 2013	<ul> <li>Need for additional 80 acres of parkland</li> <li>+ Concept 1 - Creating small parks and/or linear greenway (s)</li> <li>+ Concept 2 - 1 or more regional parks and destinations location</li> <li>+ The Gateway area falls under Priority Zone 3 for park requirements that was based on population density</li> <li>+ Recommendation for community park</li> <li>+ Opportunities to acquire open space and/or agricultural lands</li> </ul>

**Level of Service** is a metric of how well an intersection or corridor is functioning for vehicular traffic. Levels range from LOS A to F. LOS A provides the most desirable conditions from the driver's point of view. However due to cost and environmental concerns, LOS B or C during peak hours are generally the design target. As an example, an intersection may function at LOS D during peak hours but function at LOS A when traffic is lighter.

## LAND SUITABILITY MODEL | UNDERSTANDING

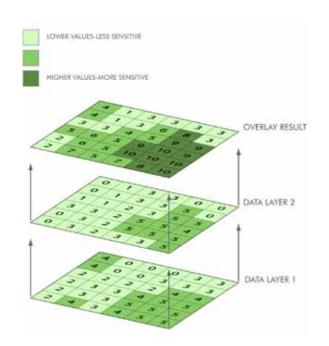
#### PROCESS

The GIS data provided by Floyd County, Indiana and from USGS databank were used in this exercise to develop a sensitivity and suitability map, reflecting areas of environmental sensitivity and areas more suitable for development. Following is a brief summary of the process:

- Values were assigned to each natural feature using a scale of 1-3 (1 being less sensitive and 3 being highly sensitive)
- Weights were then assigned to each feature's values to differentiate the importance of one feature to another with respect to the project's site.
- The overall values were then "drilled down" on top of one another using GIS.

A diagram of this process can be seen below.

The overall graphic, Land Suitability Model | Composite, reflects this process, and acts as framework for guiding the development of the Gateway Master Plan.



### **SUITABILITY CRITERIA**

The following charts summarizes the assignment of criteria/sensitivity values (1-3) for the natural features.

#### LAND USE ANALYSIS

LU Code	Description	Sensitivity
11	Water	3
21	Developed - Open Space	1
22	Developed - Low Intensity	1
23	Developed - Medium Intensity	1
24	Developed - High Intensity	1
41	Forest - Deciduous	3
42	Forest - Evergreen	3
43	Forest - Mixed	3
52	Scrub	2
71	Grassland	1
81	Agriculture - Pasture	2
82	Agriculture - Cultivated Crops	3

#### **SLOPES ANALYSIS**

Slope Percentages	Sensit
0.000 - 3.000	1
3.001 - 6.000	1
6.001 - 9.000	1
9.001 - 12.000	2
9.001 - 12.000	2
12.001 - 15.000	2
15.001 - 18.000	2
18.001 - 21.000	3
21.001 - 30.000	3
30.001 - 54.000	3

#### SOILS ANALYSIS

Soils	Drainage / Erosion	Hydric	Shrink / Swell Potential	Sensiti
BcrAQ	Well Drained	No	Low	1
BcrAW	Somewhat Poorly Drained		Low	2
CtwB	Well Drained		Moderate	2
GgbG	Hills & Knobs		Low	2
GgfE2	Eroded		Low	2
GmaG	Well Drained		Low	1
KxkC2	Moderately Well Drained		High	3
KxIC3	Severely Eroded		High	3
KxIE3	Severely Eroded		High	3
KxmE2	Well Drained		High	3
Pml	Severely Eroded		High	3
SfyB	Moderately Well Drained		High	3
SolC2	Moderately Well Drained		Moderate	2
Uaa	Poorly Drained		-	3
UneC	Clayey Substratum		-	1

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# LAND SUITABILITY | LAND COVER

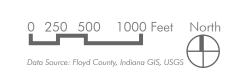
## LAND SUITABILITY | SLOPES



) 1000 2000 Feet

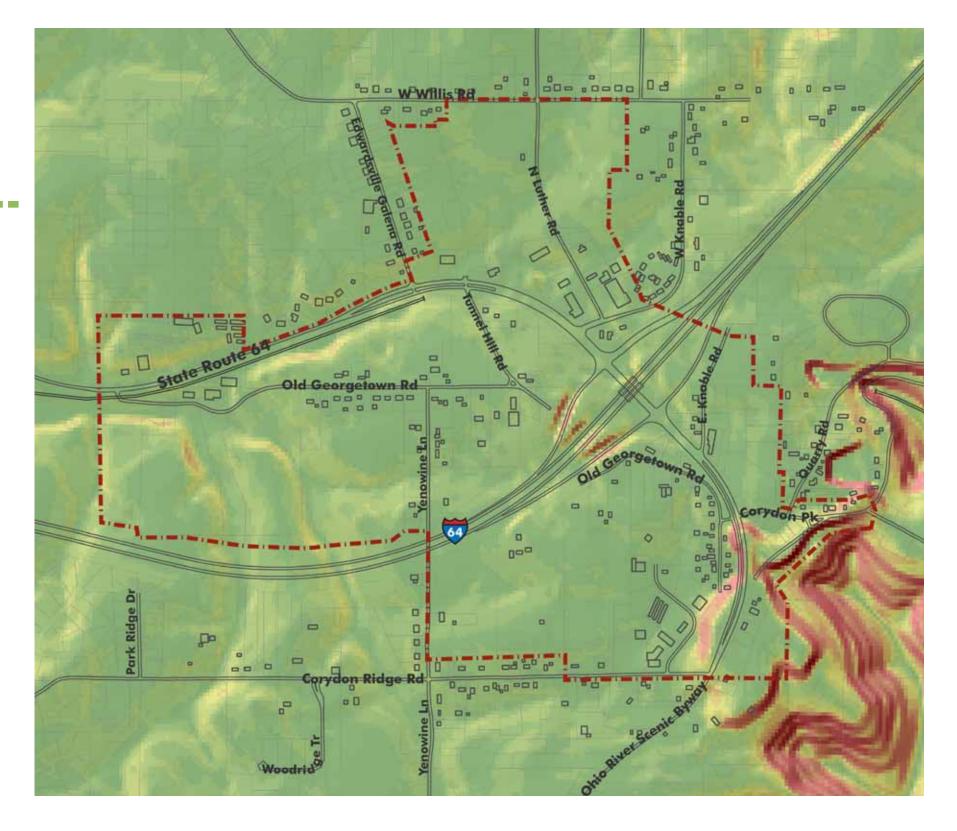
#### LEGEND

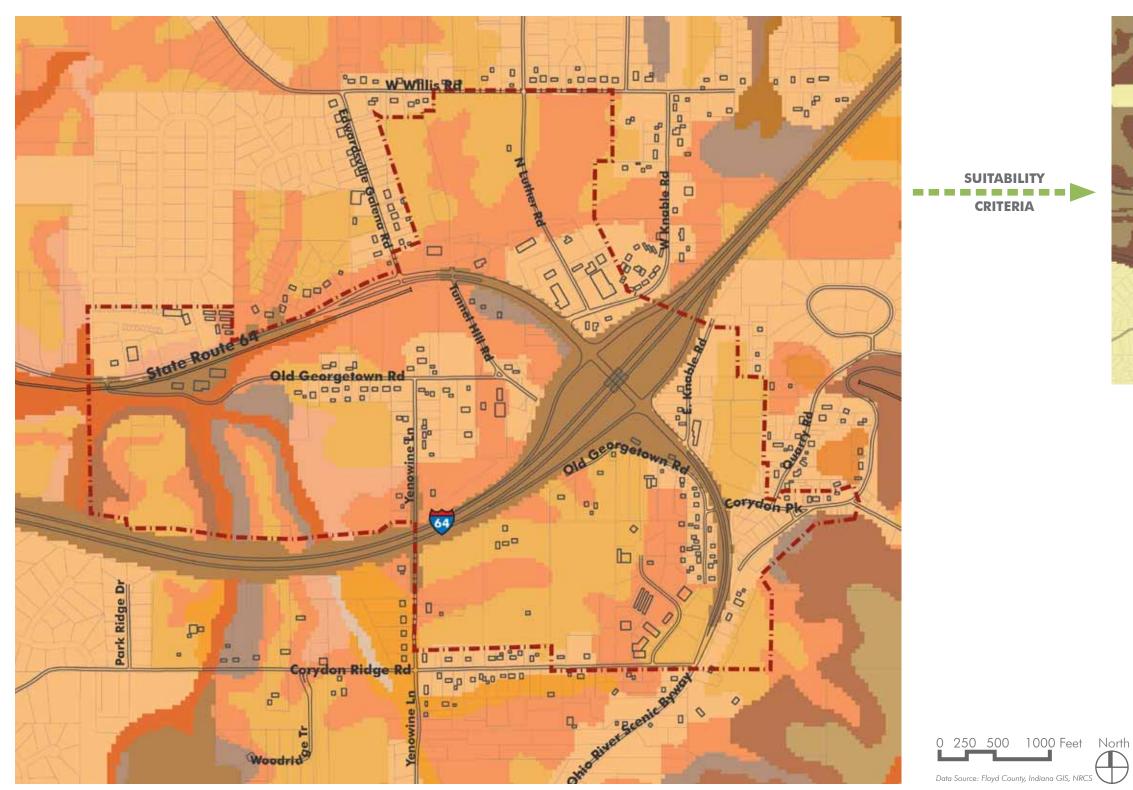




**SUITABILITY** 

CRITERIA



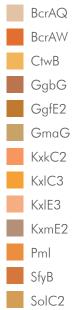


# LAND SUITABILITY | SOILS











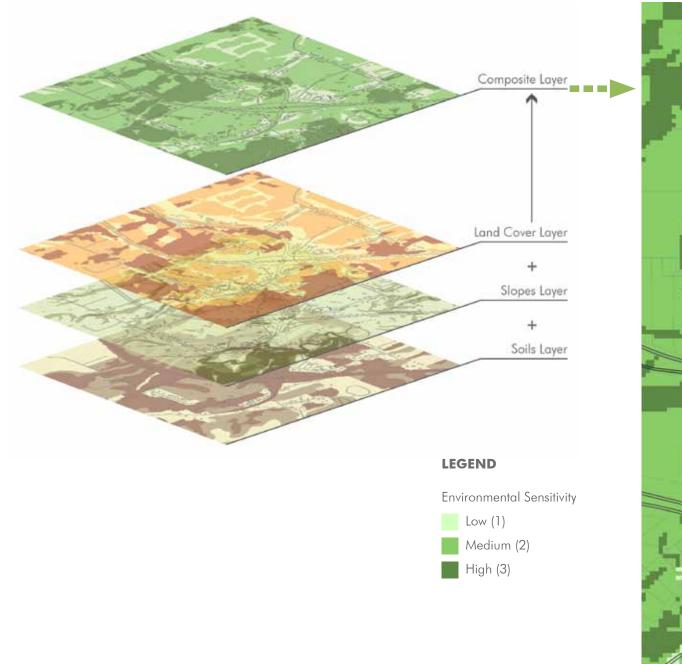
### Environmental Sensitivity

1000 2000 Feet



0

# LAND SUITABILITY | COMPOSITE

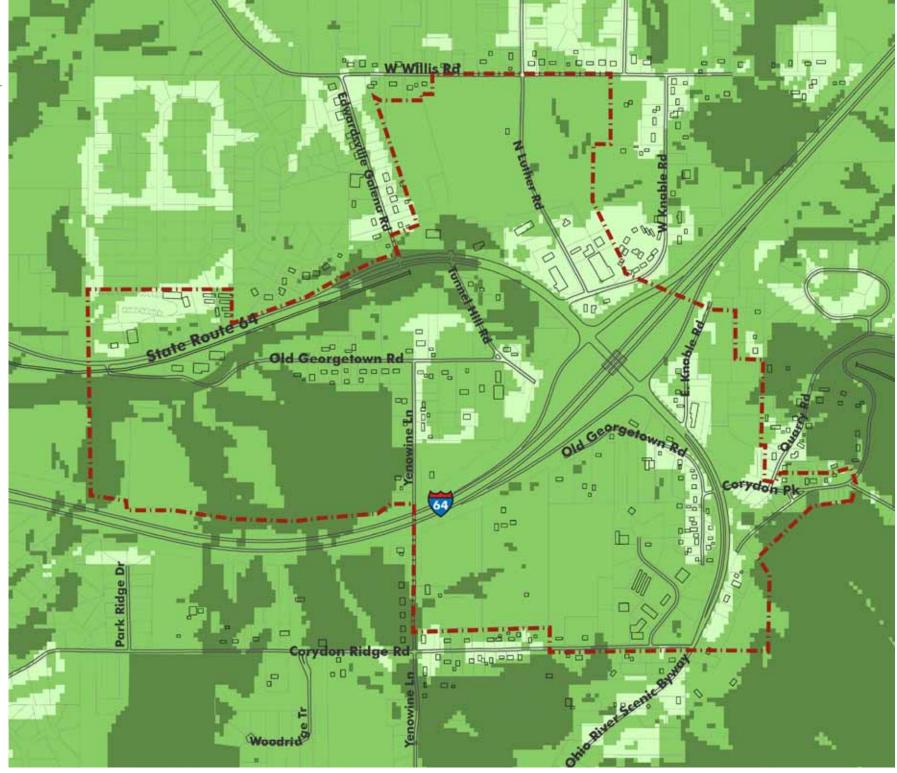


0 250 500 1000 Feet

Data Source: Floyd County, Indiana GIS, USGS, NRCS

North

 $\bigcirc$ 



# **EXISTING CONDITIONS** | ANALYSIS





#### LEGEND

Study Boundary
Commercial Areas
📕 Industrial/Commercial Areas
Residential Areas
- Stream
Green Space/Parks
——————————————————————————————————————
Railroad
1 Historic Edwardsville
2 Highway Focus Commercial Area
3 Industrial/Commercial Areas
4 County Owned Property
5 Cemetery
6 Highway Bisecting Community
7 Wooded Areas
8 Hilly & Forested Areas
9 Existing Parkland

### **EXISTING CONDITIONS & ISSUES**

- Historic town south of interstate with older built form
- Newer commercial area north of interchange and newer residential stock
- Interstate bisecting community and creating "canyon" effect
- Excellent views towards southeast





Data Source: Floyd County, Indiana GIS

## **EXISTING CONDITIONS** | ANALYSIS

**CHARACTER & BUILT FORM** 

#### **EXISTING CONDITIONS**

**HIGHWAY RELATED USES** SUBURBAN CHARACTER HAPHAZARD LOCATION OF USES

#### **OPPORTUNITIES**

**CONNECTION BETWEEN HISTORIC TOWN** AND NEW COMMERCIAL AREAS

HIGHER QUALITY ARCHITECTURE AND SITE DEVELOPMENT







#### STREETSCAPE

#### **EXISTING CONDITIONS**

HIGHWAY APPROACH TO INTERCHANGE THROUGH WOODED AND NATURAL AREAS

WIDE RIGHTS-OF-WAY WITH LACK OF SIDEWALK CONNECTIONS AND **DEFINITION TO PUBLIC REALM AND** LANDSCAPE ENHANCEMENTS **PRIVATE PROPERTY** 





#### **OPPORTUNITIES**

ENHANCE THE HISTORIC CORE WITH CONTEXT SENSITIVE STREETSCAPE **ENHANCEMENTS** 



#### **PUBLIC SPACES, TRAILS**

#### **EXISTING CONDITIONS**

GARRY E. CAVIN PARK, CEMETERY, LINCOLN HERITAGE TRAIL, GEORGE **ROGERS CLARK TRAIL** 

LACK OF ALTERNATIVE CONNECTIONS **BETWEEN DESTINATIONS AND RESIDENTIAL NEIGHBORHOODS** 

#### **OPPORTUNITIES**

CONNECT NEIGHBORHOODS AND **COMMERCIAL AREAS WITH BIKEWAYS,** SIDEWALKS, TRAILS

**CONNECTIVITY WITH REGIONAL TRAILS** 

## **EXISTING CONDITIONS** | ANALYSIS

#### **SIGNAGE & WAYFINDING**

#### **EXISTING CONDITIONS**

HIGHWAY AND SUBURBAN CHARACTER HAPHAZARD USE OF SIGNAGE

#### **OPPORTUNITIES**

**DEVELOP SIGNAGE AND WAYFINDING** FAMILY APPROPRIATE TO REDEVELOPMENT CHARACTER









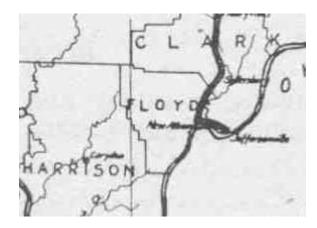






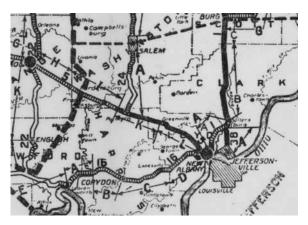
# **PAST CONDITIONS** | HISTORIC MAPS AND IMAGERY

### 1917



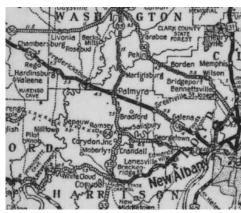
Courtesy: Indiana Historical Society

1924



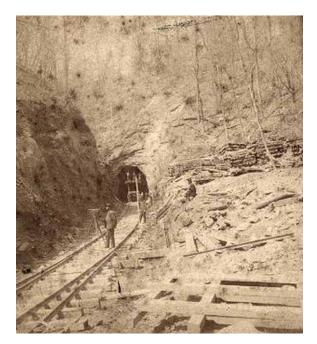
Courtesy: Indiana Historical Society

### 1930



Courtesy: Indiana Historical Society

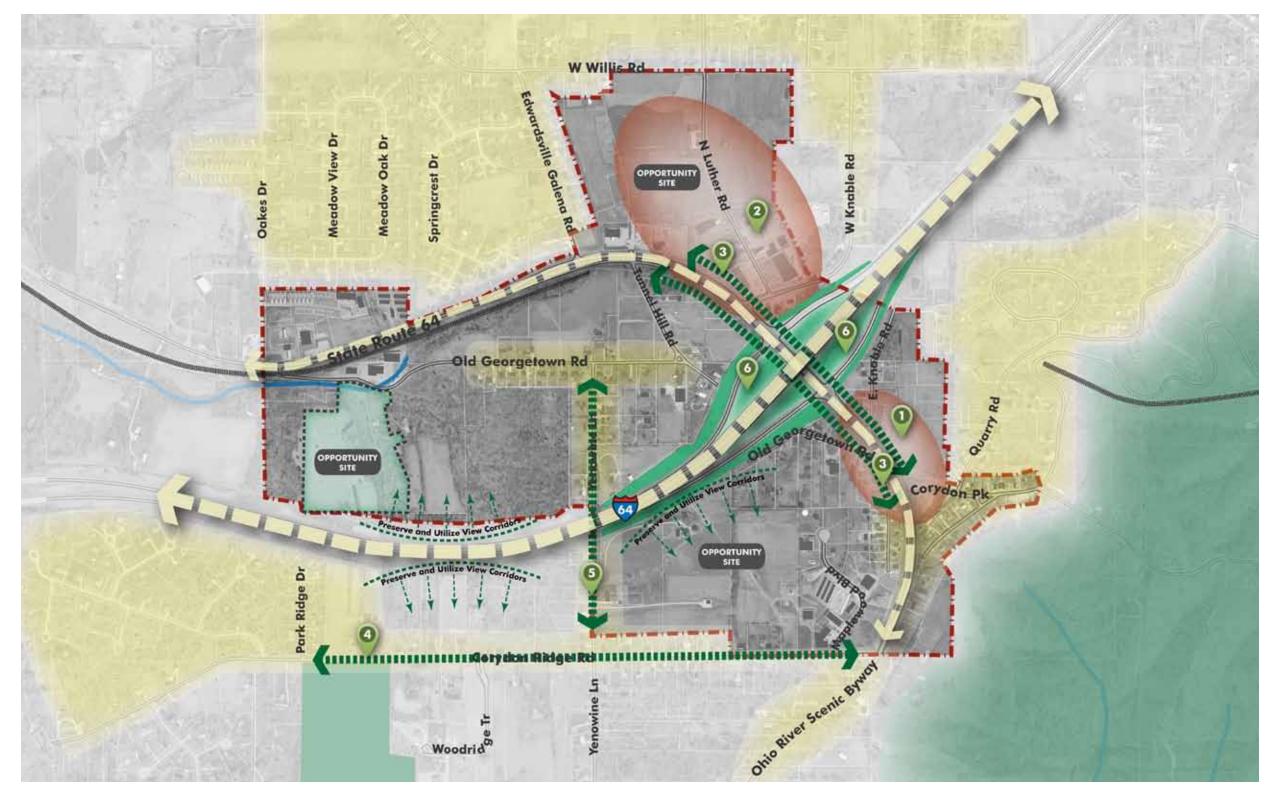
### 1881



Edwardsville Tunnel (East End) Courtesy: Indiana Historical Society



# **OPPORTUNITIES** | ANALYSIS



#### EDWARDSVILLE GATEWAY MASTER PLAN FLOYD COUNTY, INDIANA

#### LEGEND



#### **OPPORTUNITIES**

- Connect historic Edwardsville with newer commercial areas
- Create distinctive niche land uses
- Promote alternative transportation and trails, bikeways, sidewalk connections
- Preserve view corridors
- Redevelop opportunity sites



Data Source: Floyd County, Indiana GIS

# **OPPORTUNITIES** | POTENTIAL DEVELOPMENT AREAS

#### LEGEND



#### **NEW TOWN CENTER AREA**

 Neighborhood Serving Commercial

Restaurants and Retail

Higher Density Housing

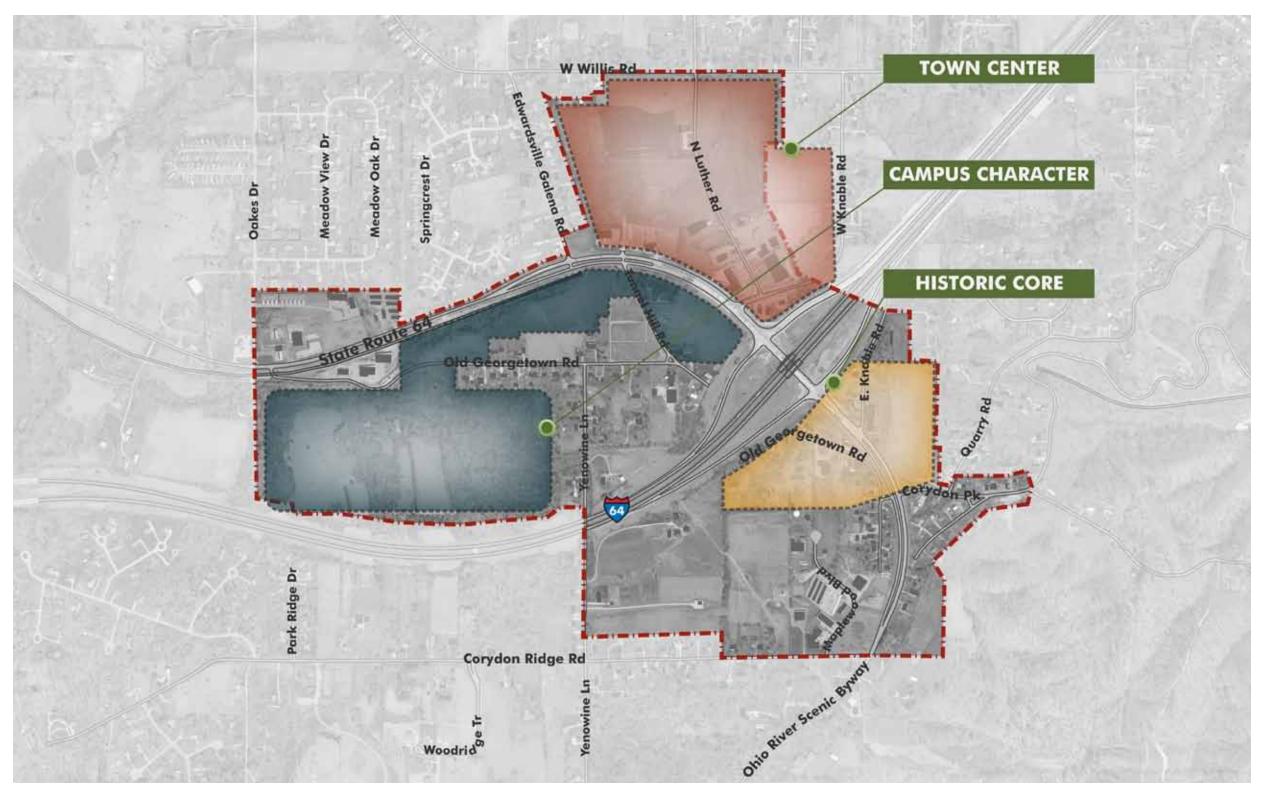
#### **CAMPUS AREA**

Institutional/Educational/Research Facilities

#### **OLD TOWN CENTER AREA**

Redevelop Old Town Character

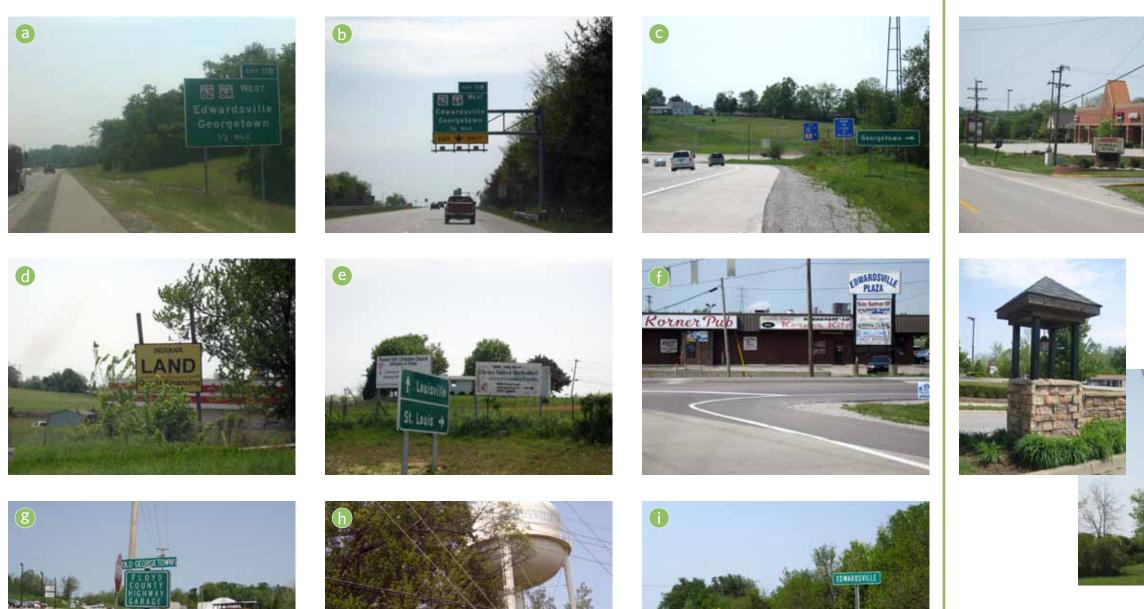




## **EXISTING CONDITIONS** | SIGNAGE & WAYFINDING INVENTORY & ANALYSIS

### SIGNAGE

### VICINITY CHARACTER



EDWARDSVILLE EST. 1853

Refer to Existing Conditions & Assets Map





# FINDINGS | SIGNAGE & WAYFINDING

#### DEFINITIONS

- Placemaking is a multi-faceted approach to the planning, design and management of public spaces
- Placemaking capitalizes on existing and potential assets to improve the community, and acts as a catalyst for advancement and growth
- Identity is a visual representation of an organization, idea, product or place
- Identity concepts are developed by exploring values that are significant to a community, including character, culture and history
- Identity can be used for numerous branding efforts—this study could be used as a framework for future identity and branding development
- Together, placemaking and identity can enhance community presence

#### **DATA COLLECTION**

- Floyd County formed in 1819, county seat is New Albany
- 2006 county population: 72,570
- Part of Louisville/Jefferson County, KY–IN Metropolitan Statistical Area
- Floyd County area was conquered by George Rogers Clark during American Revolution
- Said to be named for (James) John Floyd
- 19th century immigrants to Floyd County may include Irish, German and French
- Edwardsville established in 1853
- Longest railroad tunnel in Indiana located in Edwardsville (±4,295 feet long) "Duncan Tunnel" built in 1881 through Knobstone Escarpment. Currently in use by Norfolk Southern Railway.

#### **OBSERVATIONS**

- Site visit on April 30, 2011
- Limited identity signage, includes a DOT and private/local signage
- No entrance signage or announce of Edwardsville
- Wayfinding signage related to Edwardsville is very minimal
- No existing brand or identity
- Limited land/streetscape enhancer
- No defined destinations for visitors

### CONCERNS

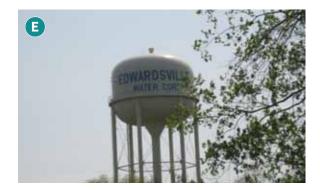
	Edwardsville is unincorporated
standard	No existing boundaries
ement	Currently, identity efforts would be based on the "idea" of Edwardsville
	Physical assets have Georgetown addresses
nents	Identity confusion with other areas: i.e., Georgetown, and "Southern Indiana is the Sunny Side of Louisville" slogan used by Convention & Tourism Bureau
S	Lack of wayfinding discourages visitors
	No identifying characteristics of

Edwardsville

## **POTENTIAL ASSETS & RESOURCES**









#### **PHYSICAL ASSETS**

Garry E. Cavan Park A 6485 Corydon Ridge Road Georgetown, IN 47150

Old School B Old Georgetown Road



**D** Historic Building Corydon Pike

> Water Tower Edwardsville Water Corporation (est. 1963) 545 Maplewood Blvd. Georgetown, IN 47122

Georgetown Township Fire Department – Station 2 5610 Corydon Ridge Road Georgetown, IN 47122

**Polly's Freeze** G 5242 State Road 62 Georgetown, IN 47122

Refer to Existing Conditions & Assets Map

#### **CULTURAL/HISTORIC BACKSTORIES**

- Old Corydon Road (plank road)
- Native American Heritage
- Canning Factory
- Agricultural Roots
- Knobstone Escarpment History

Backstories require research and authentication.

### **GENERAL RESOURCES**

- Floyd County Government http://www.floydcounty.in.gov 311 Hauss Square New Albany, IN 47150
- Floyd County Historical Society Padgett Museum 509 West Market Street New Albany, IN 47150
- Floyd County News http://newsandtribune.com/floydcounty
- Clark-Floyd Counties Convention & Tourism Bureau http://www.sunnysideoflouisville.org 315 Southern Indiana Avenue Jeffersonville, IN 47130
- Indiana State Library http://www.in.gov/library 315 W. Ohio Street Indianapolis, IN 46202
- Indiana State Archives http://www.indianadigitalarchives.org 6440 E. 30th Street Indianapolis, Indiana 46219
- Indiana Historical Society http://www.indianahistory.org 450 West Ohio Street Indianapolis, IN 46202
- **STATS Indiana Floyd County Profile** http://www.stats.indiana.edu/profiles/ profiles.asp?scope\_choice=a&county\_chang er=18043&button1=Get+Profile&id=2&page\_ path=Area+Profiles&path\_id=11&panel\_number=1
- National Register of Historic Places http://www.nationalregisterofhistoricplaces.com/in/ Floyd/state.html



# EXISTING CONDITIONS & ASSETS MAP | SIGNAGE & WAYFINDING

