

The Indiana Commission to Combat Drug Abuse



Behavioral Health Division

Due April 1, 2025

Comprehensive Community Plan

County: CLAY

LCC Name: CLAY COUNTY SUBSTANCE ABUSE COUNCIL

LCC Contact: DEBRA ALLEN

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Vision Statement

What is your Local Coordinating Council's vision statement?

The Clay County Substance Abuse Council (CCSAC) seeks a community free of drug and alcohol abuse.

Mission Statement

What is your Local Coordinating Council's mission statement?

The mission of the Clay County Substance Abuse Council (CCSAC) is to reduce the incidence, prevalence, cost, and consequence of alcohol and other drug use and abuse in Clay County through the coordination, support and promotion of county wide stakeholders including treatment and intervention, education and prevention, and criminal law enforcement efforts.

Membership List					
#	Name	Organization	Race	Gender	Category
1	Anthony Warner	Christian Intervention Program	C	M	Prevention/Education
2	Lauren Ream	Clay City SADD	C	F	Prevention/Education
3	Cassaundra Tiefel	Clay City SADD	C	F	Prevention/Education
4	Kelsey Stearley	Clay County Probation	C	F	Treatment/Justice
5	Brittany-Meyer Lee	Hamilton Center	C	F	Treatment
6	William Jones	Hamilton Center	C	M	Treatment
7	Brisson Swearingen	Clay Co Sheriff	C	M	Justice
8	Debra Allen	CCSAC	C	F	Staff/Coordinator

LCC Meeting Schedule:
<p>Please provide the months the LCC meets throughout the year:</p> <p>CCSAC meets during the months of January, March, May, August, September, October, November, and December. Meetings are generally held at the Clay Justice Center on the second Wednesday of the month, beginning at 4:00.</p>

II. Community Needs Assessment

The first step in developing an effective substance use and misuse reduction plan is to assess your community. A community assessment tells you about your community's readiness to implement prevention, treatment, and justice-related programs to address substance use and misuse. An assessment also provides an overview of the risk and protective factors present in the community, helping your coalition plan more effectively.

*At November 13, 2024 meeting members discussed items to delete and to add.

Community Profile

County Name Clay County
County Population

As of July 1, 2023: 26,424
Schools in the community Launch Academy Clay Community Schools Goals Academy Cornerstone Christian Academy Open Hands Preschool Headstart/CARS Early Learning Center Planting Seeds
Medical care providers in the community (hospitals, health care centers, medical centers/clinics) Ascension St. Vincent Hospital Ascension St Vincent Medical Group WVWCL Employee Medical Center Clay County Health Department Clay City Center for Family Medicine Paul Houston Family Practice Physician Fast Pace Convenient Care Elevate Care Clinic Brazil Family Medicine Elevate Care Clinic
Mental health care providers in the community (hospitals with psychiatric/behavioral health units, mental health clinics, private/public providers) Hamilton Center Bright Soul Wellness Center
Service agencies/organizations Healthy Families of Clay county Victim Assistance Program Family Support Services CASA Hamilton Center therapist Clay Community Schools Wabash Valley United Way Broken Chains Counseling Services, LLC
Local media outlets that reach the community. Brazil Times Tribune Star WTWO WTHI WAMB 99.5
What are the substances that are most problematic in your community? Meth Alcohol Tobacco/Vaping Marijuana

List all substance use/misuse services/activities/programs presently active in the community.

Hamilton Center
Christian Intervention Program
House of Hope
Inside/Out Recovery
Choices Counseling
AAA
NHA
Broken Chains
In-Depth Class/Vaping
Teen Substance Abuse/Hamilton Center

Community Risk and Protective Factors

Use the list of risk and protective factors to identify those present in your community. Identify the resources/assets and limitations/gaps that exist in your community related to each. The lists are not all-inclusive and others may apply.

Risk Factors Examples: trauma and toxic stressors; poverty violence; neighborhood characteristics; low neighborhood attachment; community disorganization; community norms and laws favorable toward drug use, firearms, and crime; availability of alcohol and other drugs; weak family relationships; family substance use; peer substance use; mental health problems; families moving frequently from home to home; limited prevention and recovery resources.

Protective Factors Examples: strong family relationships; neighborhood economic viability; low childhood stress; access to health care; access to mental health care; community-based interventions; restricted access to alcohol and other drugs including restrictive laws and excise taxes; safe, supportive, and connected neighborhoods; meaningful youth engagement opportunities; local policies and practices that support healthy norms and child-youth programs; positive connection to adults.¹

*****Clay County Substance Abuse Council met on March 12 to discuss changes and additions to last year's Comprehensive Plan.**

Risk Factors	Resources/Assets	Limitations/Gaps
1. Availability of drugs and alcohol	1. Existing laws 2. State Excise Police retail sales compliance checks 3. Scheduled drug testing by Clay Community Schools 4. Drug Test kits, law enforcement and probation 5. COPE	1. Rural community with limited law enforcement 2. Limited compliance checks for retail outlets 3. Drug Traffic corridor on I-70
2. Peer Substance Abuse	1. Clay Community Schools SADD Programs	1. Community acceptance

	<ul style="list-style-type: none"> 2. Hamilton Center IOP counseling services 3. Faith based organizations 4. Hamilton Center Teen Substance Abuse Program 	<ul style="list-style-type: none"> 2. Limited awareness of abuse problems 3. Limited awareness of treatment options for rural communities 4. School corporations do not conduct youth surveys
3. Limited prevention and recovery resources for adults	<ul style="list-style-type: none"> 1. Drug Take Back prevention efforts 2. Community based counseling services – Hamilton Center 3. Christian Intervention Program (CIP) 4. Tobacco Cessation programs – Clay County Health Department 	<ul style="list-style-type: none"> 1. Limiting counseling services 2. Limited residential treatment services 3. Lack of insurance/treatment costs
Protective Factors	Resources/Assets	Limitations/Gaps
1. School Connection	<ul style="list-style-type: none"> 1. Peer support through school involvement 2. Parental involvement and support 3. Administrative support and extracurricular activities 4. School Counselors 5. SRO Officers 6. Care Manager 7. Hamilton Center counseling in schools 8. SADD Chapters 	<ul style="list-style-type: none"> 1. Cost for extracurricular activities 2. Lack of describing and encouraging extracurricular 3. Transportation impediments in a rural county 4. Limited or non-existent mentoring programs or opportunities 5. Limited engagement and participation by community 6. Limited parental support and involvement
2. Caring Community	<ul style="list-style-type: none"> 1. Community churches with youth and adult programs and activities 2. YMCA programs 3. SADD Chapter 4. National Night Out 5. Mental Health service availability 	<ul style="list-style-type: none"> 1. Parental skill levels 2. Adult awareness of substance abuse issues 3. Apathy and/or denial that substance abuse is an issue

III. Making A Community Action Plan

Now that you have completed a community assessment and have identified the risk and protective factors that exist, you can develop a plan of action. The Comprehensive Community Plan (CCP) is a systematic and community-driven gathering, analysis, and reporting of community-level indicators for the purpose of identifying and addressing local substance use problems.

Step 1: Create problem statements, and ensure problems statements are in line with statutory requirements

Step 2: Ensure your problem statements are evidence-informed, then prioritize

Step 3: Brainstorm what can be done about each

Step 4: Prioritize your list, and develop SMART goal statements for each

Step 5: List the steps to achieve each goal

Step 1: Create + Categorize Problem Statements

Create problem statements as they relate to each of the identified risk factors.

Risk Factors	Problem Statement(s)
1. Availability of drugs, tobacco and alcohol for youth	1. Youth have easy access to drugs, alcohol, and tobacco products. 2. There is a general acceptance or approval of youth abusing alcohol, tobacco, and other illegal substances.
2. There is an environment of acceptance regarding substance abuse within the community.	1. Adults abuse alcohol, marijuana, meth, and other substances at unacceptable rates. 2. There is a lack of awareness with Clay County youth and adults regarding the prevalence of substance abuse.
3. There are limited prevention and recovery resources for youth and adults.	1. Adults and youth with substance abuse issues have limited treatment options. 2. Prevention programs targeting youth are limited in the county. 3. There is limited interaction between ATOD related service providers. 4. Limited collaboration between providers.

Step 2: Evidence-Informed Problem Statements

Identify your top three problem statements using local or state data. Ensure that there is a problem statement for each co-equal funding category (e.g., prevention/education; intervention/treatment; and criminal justice services and activities).

***Data from the county courthouse, probation, and law enforcement are very limited due to malware attack June 2024.

Problem Statements	Data That Establishes Problem	Data Source
1. Youth have easy access to tobacco, drugs, and alcohol.	<p>***Clay Community Schools does not allow student participation in the Indiana Youth Survey.</p> <p>*12.7 % 11th graders use alcohol monthly.</p> <p>*8.4 % 11th use vape products on a monthly basis.</p> <p>*7.6 % 8th graders use alcohol on a monthly basis. National percentage for this age group is 5.8%.</p> <p>*10th grade report monthly use of alcohol 9.6</p> <p>8 juveniles charged with substance abuse: marijuana, alcohol, and 1 meth</p> <p>52 students caught with vaping</p> <p>*7.5 of the 53 arrests for alcohol in 2024</p>	<p>*2024 Indiana Youth Survey</p> <p>*2024 Indiana Youth Survey Summary Report.</p> <p>*Clay County Probation</p> <p>*2023/24 Clay Community Schools Data Vaping (high school)</p> <p>*Clay County Juvenile Probation</p> <p>*Indiana MPH/Arrests Dashboard</p>
2. Adults abuse alcohol, marijuana, and illegal substances at unacceptable levels.	<p>*Data from law enforcement not available due to malware attack July 2024.</p> <p>*53 alcohol arrests</p> <p>*127 meth arrests</p>	<p>1. Clay County Probation 2024: 3,471 drug screens given. 323 drug screens positive</p> <p>2. Indiana MPH/Arrests Dashboard</p>
3. Adults and youth. With substance abuse issues, have limited treatment options.	Mental health providers ratio 2,201:1 in 2022	<p>1. Treatment Episodic Data Sets (TED) SAMSHA</p> <p>2. Clay County Probation/Indigent Drug screenings</p>

Step 3: Brainstorm

Consider the resources/assets and limitations/gaps that were identified for each risk factor, and list what actions can be taken for each identified problem statement.

Problem Statements	What can be done (action)?
1. Youth have easy access to, and use alcohol, marijuana, tobacco products, and other illegal substances.	<ol style="list-style-type: none">1. Support prevention and education efforts within the county that offer successful prevention strategies including public awareness initiatives.2. Continued support for law enforcement and their efforts to combat youth ATOD through prevention, education, and training.3. Increase participation with the county justice system to address accessibility to ATOD by youth.4. Encourage and seek CCSAC membership to support problem statements.5. Continue support for the In-Depth Vaping class.
2. Adults abuse alcohol, tobacco, marijuana, and other illegal substances at unacceptable levels.	<ol style="list-style-type: none">1. Continuing support of law enforcement efforts through grants that include cameras, tracking equipment, and investigative tools.2. Support the provision of treatment services by local mental health providers.3. Seek and encourage CCSAC membership to support problem statements.4. Provide Naloxone programs
3. Adults and youth with substance abuse issues have limited treatment options.	<ol style="list-style-type: none">1. Increase the number of individuals referred to treatment that has been identified to have alcohol and drug abuse issues, either through the local court system, allied agencies participating with the LCC or other service providers.2. Continue support for prevention and education efforts within the county that use proven prevention strategies.3. Support the provisions of treatment services by local mental health providers.

Step 4: Develop SMART Goal Statements

For each problem statement, prioritize your list of what can be done. Choose your top two actions for each. Then, develop goal statements that demonstrate what change you hope to achieve and by when you hope to achieve it.

***CCSAC meeting on March 12 discussion and recommended changes.

Problem Statement #1
Goal 1 Evidence of drug, alcohol, and tobacco rates as found in the Indiana Youth Survey, counties the size of Clay, and limited corporation reports to reduce the use of illegal substances.
Goal 2 CCSAC will increase the use of data that relates to these issues of ready access to illegal substances abuse by youth throughout 2025.
Problem Statement #2
Goal 1 Decrease juvenile arrests for alcohol, marijuana, and illegal substances during 2025.
Goal 2 CCSAC will work to increase CCSAC participation for new members, and encourage collaboration between members and the community by 2% over the current year.
Problem Statement #3
Goal 1 Increase the numbers of individuals seeking and participating with substance abuse treatment within the current year.
Goal 2 Increase counseling and support services for youth and adults within the current year.

Step 5: Plans to Achieve Goals

For each goal, list the steps required to achieve each

Problem Statement #1	Steps
Goal 1 Evidence of drug, alcohol, and tobacco rates for youth as found in the Indiana Youth Survey, counties the size of Clay, and limited corporation reports to reduce the use of illegal substances.	<ol style="list-style-type: none"> 1. Continue to support awareness and/or education community programs that address the issue of substance abuse and accessibility by youth 2. Support youth-oriented treatment and counseling programs. 3. Seek any additional treatment, counseling, or education programs. 4. Participating in March to the Courthouse 5. Continue Red Ribbon activities. 6. Continue the search for supportive data and new members. 7. Seek participation from Chances and Services for Youth (CASY)
Goal 2 CCSAC will continue efforts to seek the use of data that relates to the issue of ready access to illegal drug use of youth in 2025.	<ol style="list-style-type: none"> 1. Find ways to access more data as relates to our county. 2. Continue to seek data from Juvenile Probation.

	<ol style="list-style-type: none"> 3. Encourage the local mental service providers to supply data on the need for substance abuse intervention and counseling for youth. 4. Support law enforcement and justice programs that address access illegal substance by youth.
Problem Statement #2	Steps
<p>Goal 1 Decrease youth arrests for alcohol, marijuana, and other illegal substances by 2% from 2024.</p>	<ol style="list-style-type: none"> 1. Increase participation with our local coalition with the intent of supporting awareness activities. 2. Continue coalition efforts by participating in National Night Out and Drug Take Back 3. Support treatment service providers in counseling services for youth and adults. 4. Support SADD chapters. 5. Support justice programs that specifically identify and address illegal substance abuse issues.
<p>Goal 2 Decrease adult results for alcohol and illegal substances use in 2025. ***No data from 2024 to assess a meaningful measure for 2025.</p> <p>*July 2024 several offices in the courthouse including law enforcement were hacked, so data for the 2024 is limited.</p>	<ol style="list-style-type: none"> 1. Support justice programs that specifically identify and address substance abuse by adults. 2. Support the provision of treatment services for adults identified with substance abuse issues.
Problem Statement #3	Steps
<p>Goal 1 The number of individuals seeking and participating with substance abuse treatment will increase by 3% within the current year.</p>	<ol style="list-style-type: none"> 1. Support the increased participation of treatment providers with our coalition during the current year. Invite treatment providers to attend our coalition meetings. 2. Support justice programs that identify individuals with substance abuse treatment needs. 3. Support awareness campaigns or events that increase the community knowledge of the availability of treatment options.

IV. Fund Document

The fund document allows the LCC to provide finances available to the coalition at the beginning of the year. The fund document gauges an LCC's fiscal wellness to empower their implementation of growth within their community. The fund document also ensures LCCs meet the statutory requirement of funding programs within the three categories of (1) Prevention/Education, (2) Treatment/Intervention, and (3) Criminal Justice Services and Activities (IC 5-2-11-5).

Funding Profile		
1	Amount deposited into the County DFC Fund from fees collected last year:	\$26,682.77
2	Amount of unused funds from last year that will roll over into this year:	\$9,292.23
3	Total funds available for programs and administrative costs for this year (Line 1 + Line 2):	\$35,975
4	Amount of funds granted last year:	\$35,975
Additional Funding Sources (if no money is received, please enter \$0.00)		
A	Substance Abuse and Mental Health Services Administration (SAMHSA):	\$0.00
B	Centers for Disease Control and Prevention (CDC):	\$0.00
C	Bureau of Justice Administration (BJA):	\$0.00
D	Office of National Drug Control Policy (ONDCP):	\$0.00
E	Indiana State Department of Health (ISDH):	\$0.00
F	Indiana Department of Education (DOE):	\$0.00
G	Indiana Division of Mental Health and Addiction (DMHA):	\$0.00
H	Indiana Family and Social Services Administration (FSSA):	\$0.00
I	Local entities:	\$0.00
J	Other:	\$0.00
Categorical Funding Allocations		
Prevention/Education: \$12,481	Intervention/Treatment: \$ 8,994	Justice Services: \$ 11,000
Funding allotted to Administrative costs:		
<i>Itemized list of what is being funded</i>		<i>Amount (\$3,500)</i>
Coordinator compensation		\$ 2,500
Secretary		\$ 250
Treasurer		\$ 250
Capacity building		\$ 350
President		\$100
Vice President		\$50
Funding Allocations by Goal per Problem Statement:		
Problem Statement #1	Problem Statement #2	Problem Statement #3
Goal 1: \$ 6,240.50	Goal 1: \$ 4,497	Goal 1: \$ 5,500
Goal 2: \$ 6,240.50	Goal 2: \$ 4,497	Goal 2: \$ 5,500