## SBOA Update

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**SBOA** Audits

## Backlogged Audits Eliminated!

## •Allows SBOA to:

- Audit schools in a more timely manner
- Implement Remote auditing techniques
- Additional Compliance Testing

#### Example Compliance Areas



Curricular Materials Rental
Bad Debt policies and procedures

# Prepaid School Lunch Bad Debt policies and procedures 2019 February School Bulletin required procedures

#### SBOA - Federal Audit Specialists

 Currently a Pilot Program "Federal Specialists" • Likely smaller Audit Teams Federal Audit and Financial Audit •Separate reports for (1) Financial and (2) **Federal Audits** 

• (3) Compliance reports will still be issued





## Changes in SBOA Audits

#### Staff Funds



- Our prior audit position disallowed staff funds to be accounted for in the extracurricular records. We have recently revised our opinion and we will not take exception to an extracurricular account established for staff funds.
- This change in position does not affect our position on outside organizations, such as booster groups, parent teacher organizations etc.... There should not be any outside organizations' funds accounted for in the extracurricular records.
- IC 20-41-1-7 states in part: "The treasurer has charge of the custody and disbursement of any funds . . . incurred in conducting any athletic, social, or other school function (other than functions conducted solely by any organization of parents and teachers) . . . "

#### Regulatory Basis Reporting



## Updates to the Regulatory Format

- Elements of GAAP Reporting
- Note Disclosures
- Financial Statement

### New Regulatory basis updates: 6/30/2020 (AFR due by 8/29/2020)



#### Statement of Receipts, Disbursements, and Cash Balances

## Combining Schedule removed from "Other Information – Unaudited"

#### Regulatory Basis – Debt Schedule

### Current Schedule of Leases and Debt

- Ending Balance
- Principal and interest due within 1 year

SCHEDU	LE OF LEASES	AND DEBT
June 30, 2	2018	

					Pr	incipal and
			End	ling	In	terest Due
	Type Purpose					
Туре		Purpose	Bala	ince		Year
Governmental activities:						
General obligation bonds	General Obligation Bonds of 2014		\$9,	110,000	\$	655,738
Tax anticipation warrants	Temporary Loans		9,0	000,000		9,215,220

#### Future Debt Schedule



	Debt Class	Description or Purpose	Beginning Principal	Additions	Reductions	Ending Principal Balance as of December 31, 201X	
Governmental Activities							
Other Enterprise							
Other Enterprise							
Other Enterprise							

#### Additional Disclosures Required

Changes in long-term debt

- Beginning and ending balances
- Activity during the year
- Payment due in next year

Debt service requirements to maturity

- Payments for the next five years
- Payments in five-year increments until maturity
- DLGF amortization schedule



#### Additional Disclosures Required



- General Description of Leasing Arrangements
  - Including lease term
- Principal and Interest Requirements to Maturity
  - Debt Management Report Amortization Schedule
- Interfund Transfers
- Deficit Fund Balances
- Pensions and OPEB
- Other Note Disclosures

#### Note Disclosure – Long-term Debt

#### Note X. Long-term Debt

#### A. Changes in Long-term Debt

Changes in long-term obligations for the year ended December 31, 2019, are as follows:

Town (non-Utility)			nning Balance Additions		Reductions		Ending Balance 12/31/19		Due Within One Year	
Revenue Bonds	\$	605,000	\$	72,756	\$	92,756	\$	585,000	\$	42,526
Other Bonds		3,573,795		201,621		111,054		3,664,362		30,000
Water Utility										
Notes and Loans Payable		2,812,824	_	1,500,000	_	1,673,000	_	2,639,824	_	278,718
Wastewater Utility Revenue Bonds	_	2,750,000	_	3,000,000	_	3,137,000	_	2,613,000	_	191,560
Totals	\$	9,741,619	\$	4,774,377	\$	5,013,810	\$	9,502,186	\$	542,804

#### Checklist – Long-term Debt

- Identify long-term debt by major class
- Identify each major class by activity
- Determine the beginning balance of each debt class by activity
- Determine additions and reductions in long-term debt balances
- Determine the ending balance of each debt class by activity
- Determine the portion of each long-term debt type due within one year
- Complete Debt Management Report information
- Update Debt Management Report as needed

#### Information for Audit



- Bond Resolutions
- Debt Instruments with Amortization Schedules
- Ledger Balances and activity for each Bond Fund
- Bank Reconciliations
- Claims and Supporting Documentation for payments
- Internal Controls Over Financial Transactions and Reporting

#### Note Disclosure – Leases

The Town has entered into a lease for three police cars. The lease term began on January 15, 2018, and ends on July 15, 2027. The lease is being paid in semi-annual installments as defined in the schedule of rental payments of the lease agreement.

Principal and interest requirements to maturity as of December 31 2019, are as follows:

Year Ended December 31		Principal	I	Interest	Total	
2020	\$	29,976	\$	2,372	\$ 32,348	
2021		29,976		1,746	31,722	
2022		29,976		1,130	31,106	
2023		29,976		490	30,466	
2024		29,976		334	30,310	
2025-2027	_	149,880	_	3,065	 152,945	
Totals	\$	299,760	\$	9,137	\$ 308,897	

#### Checklist – Long-term Debt

General Description of Lease Arrangements

- Name of Lessor
- Lease Beginning Date
- Lease Ending Date
- Annual Lease Payment
- Complete Debt Management Report information

• Update Debt Management Report as needed

#### State Board of Accounts

ST 1909

#### Information for Audit



 Lease Agreements Claims and Supporting Documentation for payments Internal Controls Over Financial **Transactions and Reporting** 

#### **Regulatory Basis - Capital Assets**

 Current Schedule of Capital Assets

 Supplementary Information

• Ending Balance Only

SCHEDULE OF CAPITAL ASSETS June 30, 2018

Capital assets are reported at <u>a</u>ctual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	 Ending Balance				
Governmental activities:					
Land	\$ 474,850				
Buildings	119,135,761				
Improvements other than buildings	2,686,339				
Machinery, equipment, and vehicles	 3,022,741				
Total governmental activities	 125,319,691				
Total capital assets	\$ 125,319,691				

State Board of Accounts

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#### Future Capital Asset Schedule



#### New: Additions and Reductions

#### **Capital Assets**

Capital asset activity for the year ended December 31, 2019, was as follows:

Township Assets		ning Balance 01/01/19	А	dditions	Rec	luctions	Ending Balance 12/31/19		
Land	\$	31,000	\$	60,000	\$	10,000	\$	81,000	
Buildings		328,000		375,167		53,167		650,000	
Improvements other than Buildings		3,750		56,250		-		60,000	
Machinery, Equipment and Vehicles		3,249		-		3,249		-	
Total Township Capital Assets	\$	365,999	\$	491,417	\$	66,416	\$	791,000	

Where do we start?

## •Gain an understanding of capital asset<sup>(s)</sup>. 1909 accounting

## Implement Policies and Procedures

## Maintain Capital Asset Ledger

#### What is a Capital Asset (GASB para 19)

- Land
- Infrastructure
- Buildings
- Improvements other than Buildings
- Machinery, Equipment & Vehicles
- Construction in Progress
- Books and Other



\*used in operations and has a useful life extending beyond a single reporting period



Which Capital Assets go on the Schedule?

## Depends upon Capitalization Policy

Classes of Assets

Resources

#### Capitalized Equipment/Software

- Threshold depends on School Policy
  - \$5,000 for federal funds (CFR §200.439)
  - Expenditures for assets with a life greater than 1 year and improvement expenditures that extend the life of the capital asset.
- Object 735 <u>Capitalized</u> Equipment (including Software)
  - Software Under Threshold in either 655 (supplies) or 742 (software)
- Object 730 Equipment <u>Under</u> Threshold
- Object 731 Vehicles <u>Under</u> Threshold
- Object 733 Furniture <u>Under</u> Threshold

How is a Capital Asset Valued





## Estimated Historical Cost Going Price at time of acquisition Consumer Price Index calculation

#### ESTABLISHING THE ESTIMATED COST OF CAPITAL ASSETS

When it is not possible to determine the historical cost of capital assets owned by a governmental unit, the following procedure should be followed.

Develop an inventory of all capital assets which are <u>significant</u> for which records of the historical costs are not available. Obtain an estimate of the replacement costs of these assets. Through inquiry determine the year or approximate year of acquisition. Then multiply the estimated replacement cost by the factor for the year of acquisition from the Table of Cost Indexes. The resulting amount will be the estimated cost of the asset.

In some cases estimated replacement cost can be obtained from insurance policies; however, if estimated replacement costs are not available from insurance policies, you should obtain or make an estimate of the replacement costs.

If the replacement cost is estimated to be \$76,000.00 and the asset was constructed about 1930, then the estimated cost of the asset should be reported as \$5,320.00.

\$76,000.00 X .07 = \$5,320.00

#### TABLE OF COST INDEXES 1922 to 2017

Year	Index	Year	Index	Year	Index	Year	Index	
2017	1.00	1993	.59	1969	.15	1945	.07	
2016	.98	1992	.57	1968	.14	1944	.07	
2015	.97	1991	.56	1967	.14	1943	.07	
2014	.97	1990	.53	1966	.13	1942	.07	
2013	.95	1989	.51	1965	.13	1941	.06	
2012	.94	1988	.48	1964	.13	1940	.06	
2011	.92	1987	.46	1963	.12	1939	.06	
2010	.89	1986	.45	1962	.12	1938	.06	
2000	00	1005	4.4	4004	40	4007	00	_

#### Checklist – Capital Assets

- Establish Capitalization Policy
- Maintain Capital Assets Ledger (prescribed form)
- Identify Capital Assets by Activity
- Identify Capital Assets by Major Class
- Confirm Beginning Balance for 2019
- Report Additions to Capital Assets
- Report Reductions in Capital Assets
- Compare Ending Balance to Capital Assets Ledger
- Document Basis for Valuation and Estimated Useful Life
- Establish Internal Controls



#### Information for Audit



- Capitalization Policy
- Capital Assets Ledger
- Supporting Documentation
- Documented Basis for Asset Valuation
- Documented Basis for Estimated Useful Lives
- Internal Controls

#### Resources

- Bulletin and Uniform Compliance Guidelines
  - Establishing the Estimated Cost of Capital Assets, March 2014, pg. 14
- Accounting and Uniform Compliance Guidelines Manual
- SBOA Best practices; www.in.gov/sboa
- Government Accounting Standards Board, GASB 34, www.gasb.org
- Government Finance Officers Association, www.gfoa.org
  - Estimated Useful Lives of Capital Assets
  - Capitalization Thresholds for Capital Assets
  - Control Over Items that are not Capitalized
  - Accounting for Capital Assets: A Guide for State and Local Governments, Stephen J. Gauthier.





#### Recap – 2019 Regulatory Format Updates

#### Financial Statement

 Statement of Receipt, Disbursements and Cash and Investments – Regulatory Basis

#### Supplementary Information

- Schedule of Capital Assets
- Schedule of Payables and Receivables (removed)
- Schedule of Debt and Leases (*removed*)
- Schedule Receipts, Disbursements, and
- Cash and Investment Balances (removed)

#### Note Disclosures

- Supplementary Information
- Long Term Debt
- Leases
- Interfund Transfers
- Deficit Balances
- Pensions and OPEB
- Significant Contingent Liabilities
- Significant Commitments
- Subsequent Events

#### Gateway Annual Financial Report (AFR)

- Schools will be required to upload financial information in the AFR
  - We are currently working with the vendors to make this as easy as possible.
  - Ability to upload financial information from system generated files
- SBOA will <u>no longer use form 9 information</u> to generate financial statements
  - Dates for Gateway Changes:
    - New Regulatory basis updates: 6/30/2020 (due by 8/29/2020)
    - Financial Information to be uploaded: 6/30/2021 (due by 8/29/2021)

#### Reasoning for AFR changes



#### This would fix several issues

- Timing of audits
- Form 9 information will not be sufficient to generate financial statements in the new Regulatory format
- Avoid findings due to form 9 information being locked with no ability to change figures.
  - Changes could be made in Gateway prior to audit team arriving

#### SBOA form 13 – Approval of Financial Statements before audit

#### Website Resources



## https://www.in.gov/sboa/



#### Questions?