#### B48088

### STATE BOARD OF ACCOUNTS 302 West Washington Street Room E418 INDIANAPOLIS, INDIANA 46204-2769

FINANCIAL STATEMENT AND FEDERAL SINGLE AUDIT REPORT OF

CITY OF DELPHI CARROLL COUNTY, INDIANA

January 1, 2015 to December 31, 2015





### TABLE OF CONTENTS

| Description  | <u>Page</u> |
|--|-------------|
| Schedule of Officials  | 2           |
| Independent Auditor's Report   | 3-5         |
| Independent Auditor's Report on Internal Control over Financial Reporting and on<br>Compliance and Other Matters Based on an Audit of the Financial Statement<br>Performed in Accordance with <i>Government Auditing Standards</i>   | 6-7         |
| Financial Statement and Accompanying Notes:<br>Statement of Receipts, Disbursements, and Cash<br>and Investment Balances - Regulatory Basis<br>Notes to Financial Statement  |             |
| Other Information - Unaudited:<br>Combining Schedule of Receipts, Disbursements, and Cash and<br>Investment Balances - Regulatory Basis<br>Schedule of Leases and Debt<br>Schedule of Capital Assets.  | 31          |
| Supplemental Audit of Federal Awards:<br>Independent Auditor's Report on Compliance for the Major<br>Federal Program and on Internal Control over Compliance<br>Schedule of Expenditures of Federal Awards and Accompanying Notes:<br>Schedule of Expenditures of Federal Awards<br>Notes to Schedule of Expenditures of Federal Awards<br>Schedule of Findings and Questioned Costs | 38<br>39    |
| Auditee-Prepared Documents:<br>Summary Schedule of Prior Audit Findings<br>Corrective Action Plan  | 46<br>47    |
| Other Reports  | 48          |

### SCHEDULE OF OFFICIALS

| Office   | <u>Official</u>                       | Term   |
|--|---------------------------------------|--|
| Clerk-Treasurer                                      | Leanne Aldrich                        | 01-01-12 to 12-31-19                         |
| Mayor  | Randy Strasser<br>Shane M. Evans      | 01-01-12 to 12-31-15<br>01-01-16 to 12-31-19 |
| President of the Board of<br>Public Works and Safety | Randy Strasser<br>Shane M. Evans      | 01-01-12 to 12-31-15<br>01-01-16 to 12-31-19 |
| President of the Common Council                      | Richard Traeger<br>Carolyn K. Pearson | 01-01-15 to 12-31-15<br>01-01-16 to 12-31-17 |



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#### INDEPENDENT AUDITOR'S REPORT

#### TO: THE OFFICIALS OF THE CITY OF DELPHI, CARROLL COUNTY, INDIANA

#### **Report on the Financial Statement**

We have audited the accompanying financial statement of the City of Delphi (City), which comprises the financial position and results of operations for the year ended December 31, 2015, and the related notes to the financial statement as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the financial reporting provisions of the Indiana State Board of Accounts as allowed by state statute (Indiana Code 5-11-1-6). Management is responsible for and has determined that the regulatory basis of accounting, as established by the Indiana State Board of Accounts, is an acceptable basis of presentation. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### INDEPENDENT AUDITOR'S REPORT (Continued)

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1 to the financial statement, the City prepares its financial statement on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion* on U.S. Generally Accepted Accounting Principles paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position and results of operations of the City for the year ended December 31, 2015.

#### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statement referred to above presents fairly, in all material respects, the financial position and results of operations of the City for the year ended December 31, 2015, in accordance with the financial reporting provisions of the Indiana State Board of Accounts described in Note 1.

#### **Other Matters**

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the City's financial statement. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations (CFR)* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is not a required part of the financial statement. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statement. The information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the financial statement taken as a whole.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the City's financial statement. The Combining Schedule of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis, Schedule of Leases and Debt, and Schedule of Capital Assets, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statement. They have not been subjected to the auditing procedures applied by us in the audit of the financial statement and, accordingly, we express no opinion on them.

#### INDEPENDENT AUDITOR'S REPORT (Continued)

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated February 27, 2017, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Paul D. Joge

Paul D. Joyce, CPA State Examiner

February 27, 2017



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#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

#### TO: THE OFFICIALS OF THE CITY OF DELPHI, CARROLL COUNTY, INDIANA

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statement of the City of Delphi (City), which comprises the financial position and results of operations for the year ended December 31, 2015, and the related notes to the financial statement, and have issued our report thereon dated February 27, 2017, wherein we noted the City followed accounting practices the Indiana State Board of Accounts prescribes rather than accounting principles generally accepted in the United States of America.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statement, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statement will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exists that were not identified. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs as item 2015-001 that we consider to be a material weakness.

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (Continued)

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Questioned Costs as item 2015-001.

#### **City of Delphi's Response to Findings**

The City's response to the findings identified in our audit is described in the accompanying Corrective Action Plan. The City's response was not subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on it.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Paul D. Joyce Paul D. Joyce, CPA State Examiner

February 27, 2017

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### FINANCIAL STATEMENT AND ACCOMPANYING NOTES

The financial statement and accompanying notes were approved by management of the City. The financial statement and notes are presented as intended by the City.

#### CITY OF DELPHI STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES -REGULATORY BASIS For the Year Ended December 31, 2015

| Fund  | Cash and<br>Investments<br>01-01-15 | Receipts             | Disbursements        | Cash and<br>Investments<br>12-31-15 |
|---|-------------------------------------|----------------------|----------------------|-------------------------------------|
| GENERAL   | \$ 5,145,994                        | \$ 2,334,765         | \$ 3,560,966         | \$ 3,919,793                        |
| MVH<br>LOCAL ROADS AND STREETS                                      | 224,346<br>28,425                   | 132,659<br>16,263    | 125,840<br>17,373    | 231,165<br>27,315                   |
| AIRPORT DONATIONS   | 4,054                               | 150                  | -                    | 4,204                               |
| EDIT<br>ANIMAL CONTROL  | 271,534<br>1,224                    | 144,046              | 87,104               | 328,476<br>1,224                    |
| OPERATION PULLOVER  | 231                                 | -                    | -                    | 231                                 |
| SOLID WASTE<br>HIGHWAY RELINQUISHMENT FUND                          | 110,435<br>741.800                  | 148,467<br>250,000   | 122,142<br>7,800     | 136,760<br>984,000                  |
| COMMUNITY BLIGHT GRANT  | - 141,800                           | - 250,000            | 1,880                | (1,880)                             |
|   | 7,198                               | 2,659                | 5,552                | 4,305                               |
| STELLAR FACADE RETAINAGE FOR KEMNA CONST.<br>RAINY DAY FUND         | 17,413<br>250,300                   | 143,367              | -<br>99,512          | 160,780<br>150,788                  |
| LEVY EXCESS FUND  | 18,858                              | -                    | -                    | 18,858                              |
| FIRE PROTECTION TERRITORY<br>CUMULATIVE CAPITAL IMPROV              | 78,228<br>11,111                    | 162,356<br>26,433    | 132,046<br>34,167    | 108,538<br>3,377                    |
| NON REVERTING PARK FUND   | 49,929                              | 7,683                | 15,768               | 41,844                              |
| FIRE TERRITORY EQUIPMENT FUND                                       | 1,252,557                           | 263,634              | -                    | 1,516,191                           |
| POLICE PENSION<br>STELLAR - OWNER OCCUPIED RETAINAGE                | 62,845<br>9,782                     | 13,343               | 13,236<br>9,782      | 62,952                              |
| CITY COURT  | 1,184                               | 9,739                | 9,401                | 1,522                               |
|   | 78,283                              | -                    | 54,886               | 23,397                              |
| STELLAR OPERA HOUSE CONSTRUCTION RETAINAGE<br>DNR INTERP SITE GRANT | 62,529<br>147                       | 123,224              | 52,615               | 133,138<br>147                      |
| COURT COUNTY SHARE  | -                                   | 924                  | 924                  | -                                   |
| HOUSING DEVELOPMENT<br>FLOOD CLEAN UP                               | 18,024<br>1,003                     |                      | -                    | 18,024<br>1,003                     |
| SPECIAL PROJECT   | 6,608                               | -                    | -                    | 6,608                               |
| SIDEWALK CURB SHARE PROG  | 20,797                              | -                    | -                    | 20,797                              |
| HISTORIC TRAIL GRANT<br>MAIN STREET NON-REVERTING                   | 9,994<br>4,621                      |                      | -                    | 9,994<br>4,621                      |
| DARE NON REVERTING  | 4,021                               | -                    | -                    | 4,021                               |
| IN-DOOR REC   | 183                                 | -                    | -                    | 183                                 |
| PARK WABASH HERITAGE FUND<br>RAILROAD CLEANUP                       | 1,531<br>1,045                      |                      | -                    | 1,531<br>1,045                      |
| FAA GRANT   | 6,273                               | -                    | -                    | 6,273                               |
| FAA GRANT AIP 10  | 2,233                               | -                    | -                    | 2,233                               |
| FAA GRANT AIP12<br>SRO - STUDENT RESOURCE OFFICER                   | (44,433)<br>8,375                   | 61,290<br>60,000     | 51,300<br>52,154     | (34,443)<br>16,221                  |
| HHH WATER   | (2,058)                             |                      | 8,986                | -                                   |
| HHH WASTE   | (51,284)                            |                      | 64,143               | -                                   |
| FREEDOM BRIDGE<br>FLOODGATE PROJECT                                 | (96,541)<br>96,669                  | 125,053              | 40,987<br>5,770      | (12,475)<br>90,899                  |
| LEVEE CERTIFICATION   | 66,744                              | -                    | -                    | 66,744                              |
|   | 61,239                              | 429                  | 83,258               | (21,590)                            |
| STELLAR - EXCHANGE WATER CONTRACT<br>WATER EXCHANGE - RETAINAGE     | -                                   | -<br>87,839          | 968,697              | (968,697)<br>87,839                 |
| SAFE ROUTES - PLANNING  | -                                   | 4,534                | 4,534                | -                                   |
| SAFE ROUTES - CONSTRUCTION<br>AIRPORT ROTARY FUND                   | (1,432)                             |                      | -                    | -                                   |
| PAYROLL   | 66,225<br>15,579                    | 220,324<br>1,260,293 | 187,425<br>1,262,862 | 99,124<br>13,010                    |
| STELLAR PROGRAM MANAGEMENT  | -                                   | 102,055              | 113,556              | (11,501)                            |
| STELLAR OWNER OCCUPIED HOUSING<br>STELLAR - FACADE MASTER PLAN      | (13,921)                            |                      | 31,220               | (11,360)<br>(3,944)                 |
| STELLAR - FACADE MASTER FLAN  | (84,024)<br>(6,700)                 |                      | 1,512,770            | (3,944)                             |
| GATEWAY - PHASE ONE   | (85,545)                            | 87,185               | 1,640                | -                                   |
| GATEWAY - PHASE TWO<br>STREET SCAPES - PHASE ONE                    | (31,904)<br>(33,090)                |                      | 532,364<br>42,115    | (59,241)<br>(75,205)                |
| STREET SCAPES - PHASE TWO   | (19,806)                            |                      | 647,420              | (20,865)                            |
| STELLAR OPERA HOUSE   | (95,713)                            | 3,194,919            | 3,161,323            | (62,117)                            |
| SEWAGE OPERATION<br>SEWAGE SINKING                                  | 329,115<br>6,161                    | 1,344,228<br>6       | 1,460,447            | 212,896<br>6,167                    |
| SEWAGE SINGING<br>SEWER CONST. BOND OF 2013                         | 1,167,947                           | -                    | 732,817              | 435,130                             |
| SEWER 2013 DEBT SERVICE RESERVE                                     | 141,000                             | -                    | -                    | 141,000                             |
| SEWER SINKING 2013<br>SEWAGE CAPITAL IMPROVEMENT                    | 29,707<br>125,713                   | 56,195<br>609,832    | 76,369<br>16,371     | 9,533<br>719,174                    |
| WATER OPERATING   | 149,736                             | 1,353,604            | 1,186,917            | 316,423                             |
|   | 54,187                              | 8,950                | 7,460                | 55,677                              |
| WATER DEBT RESERVE<br>WATER UTILITY CONSTRUCTION                    | 167,636<br>435,562                  | -                    | -<br>110,450         | 167,636<br>325,112                  |
| WATER CONST. BOND OF 2013   | 1,659,233                           | -                    | 490,337              | 1,168,896                           |
| WATER 2013 B&I  | 96,808                              | 87,160               | 119,155              | 64,813                              |
| WATER 2013 DEBT RESERVE<br>WATER BOND & INTEREST                    | 196,000<br>157,437                  | -<br>2,434,073       | -<br>2,429,141       | 196,000<br>162,369                  |
| BOOSTER STATION   | 15,732                              | 2,434,073            | - 2,423,141          | 17,906                              |
| Totals  | \$ 12,981,090                       | \$ 17,792,477        | \$ 19,752,982        | \$ 11,020,585                       |

The notes to the financial statement are an integral part of this statement.

#### CITY OF DELPHI NOTES TO FINANCIAL STATEMENT

#### Note 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

The City was established under the laws of the State of Indiana. The City operates under a Council-Mayor form of government and provides some or all of the following services: public safety (police and fire), highways and streets, health and social services, culture and recreation, public improvements, planning and zoning, general administrative services, water, wastewater, storm water, trash, aviation, and urban redevelopment and housing.

The accompanying financial statement presents the financial information for the City.

#### B. Basis of Accounting

The financial statement is reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

#### C. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

D. Receipts

Receipts are presented in the aggregate on the face of the financial statement. The aggregate receipts include the following sources:

*Taxes.* Amounts received from one or more of the following: property tax, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeeper's tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the City.

*Licenses and permits.* Amounts received from businesses, occupations, or nonbusinesses that must be licensed before doing business within the government's jurisdiction, or permits levied according to the benefits presumably conferred by the permit. Examples of licenses and permits include the following: peddler licenses, animal licenses, auctioneer licenses, building and planning permits, demolition permits, electrical permits, sign permits, and gun permits.

Intergovernmental receipts. Amounts received from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of intergovernmental receipts include, but are not limited to, the following: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distributions received from the state, local road and street distributions received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat received from the county.

*Charges for services.* Amounts received for services including, but not limited to, the following: planning commission charges, building department charges, copies of public records, copy machines charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable TV receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

*Fines and forfeits.* Amounts received from fines and penalties imposed for the commission of statutory offenses, violation of lawful administrative rules and regulations (fines), and for the neglect of official duty and monies derived from confiscating deposits held as performance guarantees (forfeitures).

Utility fees. Amounts received from charges for current services.

*Other receipts.* Amounts received from various sources, including, but not limited to, the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution, or court order; internal service receipts; and fiduciary receipts.

#### E. Disbursements

Disbursements are presented in the aggregate on the face of the financial statement. The aggregate disbursements include the following uses:

*Personal services.* Amounts disbursed for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

*Supplies*. Amounts disbursed for articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include, but are not limited to, the following: office supplies, operating supplies, and repair and maintenance supplies.

*Other services and charges.* Amounts disbursed for services including, but not limited to, the following: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

*Debt service - principal and interest.* Amounts disbursed for fixed obligations resulting from financial transactions previously entered into by the City. It includes all expenditures for the reduction of the principal and interest of the City's general obligation indebtedness.

*Capital outlay.* Amounts disbursed for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

Utility operating expenses. Amounts disbursed for operating the utilities.

*Other disbursements.* Amounts disbursed for various other purposes including, but not limited to, the following: interfund loan payments; loans made to other funds; internal service disbursements; and transfers out that are authorized by statute, ordinance, resolution, or court order.

#### F. Interfund Transfers

The City may, from time to time, make transfers from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

#### G. Fund Accounting

Separate funds are established, maintained, and reported by the City. Each fund is used to account for amounts received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the City. The amounts accounted for in a specific fund may only be available for use for certain, legally-restricted purposes. Additionally, some funds are used to account for assets held by the City in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and, therefore, the funds cannot be used for any expenditures of the unit itself.

#### Note 2. Budgets

The operating budget is initially prepared and approved at the local level. The fiscal officer of the City submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

#### Note 3. Property Taxes

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the City in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

#### Note 4. Deposits and Investments

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the City to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

#### Note 5. Risk Management

The City may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job-related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a selfinsurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the City to set aside money for claim settlements. The self-insurance fund would be included in the financial statement. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

#### Note 6. Pension Plans

#### A. Public Employees' Retirement Fund

#### Plan Description

The Indiana Public Employees' Retirement Fund (PERF) is a defined benefit pension plan. PERF is a cost-sharing multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in this defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the Indiana Public Retirement System (INPRS) Board, most requirements of the system, and give the City authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of members' contributions, set by state statute at 3 percent of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

INPRS administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System One North Capitol, Suite 001 Indianapolis, IN 46204 Ph. (888) 526-1687

#### Funding Policy and Annual Pension Cost

The contribution requirements of the plan members for PERF are established by the Board of Trustees of INPRS.

#### B. 1925 Police Officers' Pension Plan

#### Plan Description

The 1925 Police Officers' Pension Plan is a single-employer defined benefit pension plan. The plan is administered by the local pension board as authorized by state statute (IC 36-8-6). The plan provides retirement, disability, and death benefits to plan members and beneficiaries. The plan was established by the plan administrator, as provided by state statute. The plan administrator does not issue a publicly available financial report that includes financial statements and required supplementary information of the plan.

#### Funding Policy

The contribution requirements of plan members for the 1925 Police Officers' Pension Plan are established by state statute.

#### On Behalf Payments

The 1925 Police Officers' Pension Plan is funded by the State of Indiana through the Indiana Public Retirement System as provided under Indiana Code 5-10.3-11.

#### C. 1937 Firefighters' Pension Plan

#### Plan Description

The 1937 Firefighters' Pension Plan is a single-employer defined benefit pension plan. The plan is administered by the local pension board as authorized by state statute (IC 36-8-7). The plan provides retirement, disability, and death benefits to plan members and beneficiaries. The plan was established by the plan administrator, as provided by state statute. The plan administrator does not issue a publicly available financial report that includes financial statements and required supplementary information of the plan.

#### Funding Policy

The contribution requirements of plan members for the 1937 Firefighters' Pension Plan are established by state statute.

#### On Behalf Payments

The 1937 Firefighters' Pension Plan is funded by the State of Indiana through the Indiana Public Retirement System as provided under Indiana Code 5-10.3-11.

#### D. 1977 Police Officers' and Firefighters' Pension and Disability Fund

#### Plan Description

The 1977 Police Officers' and Firefighters' Pension and Disability Fund is a cost-sharing multiple-employer defined benefit pension plan administered by the Indiana Public Retirement System (INPRS) for all police officers and firefighters hired after April 30, 1977.

State statute (IC 36-8-8) regulates the operations of the system, including benefits, vesting, and requirements for contributions by employers and by employees. Covered employees may retire at age 52 with 20 years of service. An employee with 20 years of service may leave service, but will not receive benefits until reaching age 52. The plan also provides for death and disability benefits.

INPRS issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System One North Capitol, Suite 001 Indianapolis, IN 46204 Ph. (888) 526-1687

#### Funding Policy

The contribution requirements of plan members and the City are established by the Board of Trustees of INPRS.

#### Note 7. Cash Balance Deficits

The financial statement contains 12 funds with deficits in cash totaling \$1,283,318. This is a result of funds being set up for reimbursable grants. The reimbursements for expenditures made by the City were not received by December 31, 2015.

#### Note 8. INDOT Agreement - Transfer of State Road 25

On April 20, 2011, the City entered into an agreement with the Indiana Department of Transportation (INDOT) involving the transfer, to the City, of responsibility over maintenance and regulation of the section of S.R. 25 within the City limits. This includes, but is not limited to, the following: all right-of-way and structures, road surface, bridges, snow and ice removal, storm water drainage, mowing, traffic signals and other related signs, outdoor advertising structures, and driveways.

INDOT will compensate the City \$1,250,000 to assist the City in the transfer of responsibility. The City received \$500,000 on October 9, 2013, \$250,000 on September 2, 2014, and \$250,000 on August 31, 2015. The remaining \$250,000 was received in 2016.

#### Note 9. CDBG Funds for Flood Drainage Improvements

On January 5, 2015, the City was awarded \$1,633,598 in Community Development Block Grant funds under the Disaster Recovery fund from the Indiana Office of Community and Rural Affairs. Construction began on the project for flood drainage improvements within the City limits in the summer of 2016 and will be completed in 2017.

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#### **OTHER INFORMATION - UNAUDITED**

The City's Annual Financial Report information can be found on the Gateway website: <u>https://gateway.ifionline.org/</u>.

Differences may be noted between the financial information presented in the financial statement contained in this report and the financial information presented in the City's Annual Financial Report referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the audit. This is a common occurrence in any financial statement audit. The financial information presented in this report is audited information, and the accuracy of such information can be determined by reading the opinion given in the Independent Auditor's Report.

The other information presented was approved by management of the City. It is presented as intended by the City.

|   | GENERAL  | MVH                                       | LOCAL<br>ROADS<br>AND<br>STREETS  | AIRPORT<br>DONATIONS  | EDIT                                     | ANIMAL<br>CONTROL | OPERATION<br>PULLOVER |
|---|--|---|---|---|--|-------------------|-----------------------|
| Cash and investments - beginning  | \$ 5,145,994   | \$ 224,346                                | \$ 28,425   | \$ 4,054  | \$ 271,534                               | \$ 1,224          | <u>\$ 231</u>         |
| Receipts:<br>Taxes<br>Licenses and permits<br>Intergovernmental receipts<br>Charges for services<br>Fines and forfeits<br>Utility fees<br>Other receipts<br>Total receipts                    | 1,048,478<br>8,241<br>994,077<br>3,191<br>                       | -<br>131,359<br>-<br>1,300<br>132,659     | -<br>16,263<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br> | -<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>- | -<br>143,299<br>-<br>-<br>747<br>144,046 |                   |                       |
| Disbursements:<br>Personal services<br>Supplies<br>Other services and charges<br>Debt service - principal and interest<br>Capital outlay<br>Utility operating expenses<br>Other disbursements | 1,272,543<br>87,428<br>1,846,772<br>-<br>158,302<br>-<br>195,921 | 32,475<br>29,488<br>-<br>-<br>63,877<br>- | 17,373  |   | 21,667<br>1,531<br>63,906<br>-<br>-<br>- |                   |                       |
| Total disbursements<br>Excess (deficiency) of receipts over<br>disbursements  | <u>3,560,966</u><br>(1,226,201)                                  | · · · · ·                                 | (1,110)   |   | <u> </u>                                 |                   |                       |
| Cash and investments - ending   | \$ 3,919,793   | \$ 231,165                                | \$ 27,315   | \$ 4,204  | \$ 328,476                               | \$ 1,224          | \$ 231                |

STELLAR

|   | SOLID<br>WASTE    | HIGHWAY<br>RELINQUISHMENT<br>FUND | Community<br>Blight<br>Grant | TLEO     | FACADE<br>RETAINAGE<br>FOR<br>KEMNA CONST. | RAINY<br>DAY<br>FUND | LEVY<br>EXCESS<br>FUND |
|---|-------------------|-----------------------------------|------------------------------|----------|--|----------------------|------------------------|
| Cash and investments - beginning                      | <u>\$ 110,435</u> | \$ 741,800                        | <u>\$ -</u>                  | \$ 7,198 | \$ 17,413                                  | \$ 250,300           | \$ 18,858              |
| Receipts:   |                   |                                   |                              |          |  |                      |                        |
| Taxes   | -                 | -                                 | -                            | -        | -  | -                    | -                      |
| Licenses and permits                                  | -                 | -                                 | -                            | 1,565    | -  | -                    | -                      |
| Intergovernmental receipts                            | -                 | 250,000                           | -                            | -        | 143,367                                    | -                    | -                      |
| Charges for services                                  | 119,958           | -                                 | -                            | 835      | -  | -                    | -                      |
| Fines and forfeits                                    | -                 | -                                 | -                            | -        | -  | -                    | -                      |
| Utility fees  | -                 | -                                 | -                            | -        | -  | -                    | -                      |
| Other receipts  | 28,509            |                                   |                              | 259      |  |                      |                        |
| Total receipts  | 148,467           | 250,000                           |                              | 2,659    | 143,367                                    |                      |                        |
| Disbursements:  |                   |                                   |                              |          |  |                      |                        |
| Personal services                                     | 6,198             | -                                 | -                            | -        | -  | -                    | -                      |
| Supplies  | -                 | -                                 | -                            | -        | -  | -                    | -                      |
| Other services and charges                            | -                 | 7,800                             | -                            | -        | -  | 99,512               | -                      |
| Debt service - principal and interest                 | -                 | -                                 | -                            | -        | -  | -                    | -                      |
| Capital outlay  | -                 | -                                 | -                            | -        | -  | -                    | -                      |
| Utility operating expenses                            | -                 | -                                 | -                            | -        | -  | -                    | -                      |
| Other disbursements                                   | 115,944           |                                   | 1,880                        | 5,552    |  |                      |                        |
| Total disbursements                                   | 122,142           | 7,800                             | 1,880                        | 5,552    | <u> </u>                                   | 99,512               |                        |
| Excess (deficiency) of receipts over<br>disbursements | 26,325            | 242,200                           | (1,880)                      | (2,893)  | 143,367                                    | (99,512)             |                        |
| Cash and investments - ending                         | \$ 136,760        | \$ 984,000                        | <u>\$ (1,880</u> )           | \$ 4,305 | \$ 160,780                                 | \$ 150,788           | <u>\$ 18,858</u>       |

|  | FIRE<br>PROTECTION<br>TERRITORY | CUMULATIVE<br>CAPITAL<br>IMPROV | NON<br>REVERTING<br>PARK<br>FUND | FIRE<br>TERRITORY<br>EQUIPMENT<br>FUND | POLICE<br>PENSION | STELLAR -<br>OWNER<br>OCCUPIED<br>RETAINAGE | CITY<br>COURT   |
|--|---------------------------------|---------------------------------|----------------------------------|--|-------------------|---|-----------------|
| Cash and investments - beginning                           | \$ 78,228                       | <u>\$ 11,111</u>                | \$ 49,929                        | \$ 1,252,557                           | \$ 62,845         | \$ 9,782                                    | <u>\$ 1,184</u> |
| Receipts:<br>Taxes<br>Licenses and permits                 | 153,103                         | -                               | -                                | 56,387                                 | -                 | -   | -               |
| Intergovernmental receipts                                 | 7,249                           | 7,266                           | -                                | 2,473                                  | -                 | -   | -               |
| Charges for services<br>Fines and forfeits<br>Utility fees | -                               | -                               | -                                | -                                      | -                 | -   | 9,739           |
| Other receipts   | 2,004                           | -<br>19,167                     | 7,683                            | 204,774                                | 13,343            |   |                 |
| Total receipts   | 162,356                         | 26,433                          | 7,683                            | 263,634                                | 13,343            |   | 9,739           |
| Disbursements:   |                                 |                                 |                                  |  |                   |   |                 |
| Personal services  | 24,159                          | -                               | -                                | -                                      | -                 | -   | -               |
| Supplies   | 7,063                           | -                               | -                                | -                                      | -                 | -   | -               |
| Other services and charges                                 | 58,391                          | -                               | 15,768                           | -                                      | -                 | -   | -               |
| Debt service - principal and interest                      |                                 |                                 | -                                | -                                      | -                 | -   | -               |
| Capital outlay   | 42,433                          | 34,167                          | -                                | -                                      | -                 | -   | -               |
| Utility operating expenses<br>Other disbursements          | -                               |                                 |                                  |  | -<br>13,236       | -<br>9,782                                  | -<br>9,401      |
| Total disbursements  | 132,046                         | 34,167                          | 15,768                           |  | 13,236            | 9,782                                       | 9,401           |
| Excess (deficiency) of receipts over                       | 00.515                          | ( <b>-</b> · ·                  | (0.657)                          | 000                                    |                   | (0  | 0.55            |
| disbursements  | 30,310                          | (7,734)                         | (8,085)                          | 263,634                                | 107               | (9,782)                                     | 338             |
| Cash and investments - ending                              | \$ 108,538                      | \$ 3,377                        | \$ 41,844                        | \$ 1,516,191                           | \$ 62,952         | \$  | \$ 1,522        |

|   | RIVERBOAT<br>TAX                | STELLAR<br>OPERA<br>HOUSE<br>CONSTRUCTION<br>RETAINAGE | DNR<br>INTERP<br>SITE<br>GRANT  | COURT<br>COUNTY<br>SHARE     | HOUSING<br>DEVELOPMENT          | FLOOD<br>CLEAN<br>UP            | SPECIAL<br>PROJECT |
|---|---------------------------------|--|---------------------------------|------------------------------|---------------------------------|---------------------------------|--------------------|
| Cash and investments - beginning  | \$ 78,283                       | \$ 62,529  | <u>\$ 147</u>                   | <u>\$</u> -                  | \$ 18,024                       | \$ 1,003                        | \$ 6,608           |
| Receipts:<br>Taxes<br>Licenses and permits<br>Intergovernmental receipts<br>Charges for services<br>Fines and forfeits<br>Utility fees<br>Other receipts                                      | -<br>-<br>-<br>-<br>-<br>-      | -<br>123,224<br>-<br>-<br>-                            | -<br>-<br>-<br>-<br>-<br>-<br>- | -<br>-<br>-<br>924<br>-<br>- | -<br>-<br>-<br>-<br>-<br>-<br>- | -<br>-<br>-<br>-<br>-<br>-<br>- |                    |
| Total receipts  |                                 | 123,224  |                                 | 924                          |                                 |                                 |                    |
| Disbursements:<br>Personal services<br>Supplies<br>Other services and charges<br>Debt service - principal and interest<br>Capital outlay<br>Utility operating expenses<br>Other disbursements | -<br>-<br>-<br>54,886<br>-<br>- | -<br>-<br>-<br>52,615                                  | -<br>-<br>-<br>-<br>-           | -<br>-<br>-<br>-<br>-<br>924 | -<br>-<br>-<br>-<br>-           | -<br>-<br>-<br>-<br>-<br>-      |                    |
| Total disbursements   | 54,886                          | 52,615   |                                 | 924                          |                                 |                                 | <u> </u>           |
| Excess (deficiency) of receipts over<br>disbursements   | (54,886)                        | 70,609   |                                 |                              |                                 |                                 | <u> </u>           |
| Cash and investments - ending   | \$ 23,397                       | \$ 133,138   | \$ 147                          | \$                           | \$ 18,024                       | \$ 1,003                        | \$ 6,608           |

|   | 5  | DEWALK<br>CURB<br>SHARE<br>PROG | ISTORIC<br>TRAIL<br>GRANT      | MAIN<br>STREET<br>REVERTING         | DARE<br>NON<br>VERTING              | <br>IN-DOOR<br>REC                  | WA<br>HEF | ARK<br>ABASH<br>RITAGE<br>UND | ILROAD<br>EANUP                |
|---|----|---------------------------------|--------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|-----------|-------------------------------|--------------------------------|
| Cash and investments - beginning  | \$ | 20,797                          | \$<br>9,994                    | \$<br>4,621                         | \$<br>17                            | \$<br>183                           | \$        | 1,531                         | \$<br>1,045                    |
| Receipts:<br>Taxes<br>Licenses and permits<br>Intergovernmental receipts<br>Charges for services<br>Fines and forfeits<br>Utility fees<br>Other receipts                                      |    |                                 | <br>                           | <br>-<br>-<br>-<br>-<br>-<br>-<br>- | <br>                                | <br>                                |           |                               | <br>                           |
| Total receipts  |    | -                               | <br>-                          | <br>-                               | <br>-                               | <br>-                               |           | -                             | <br>-                          |
| Disbursements:<br>Personal services<br>Supplies<br>Other services and charges<br>Debt service - principal and interest<br>Capital outlay<br>Utility operating expenses<br>Other disbursements |    | -<br>-<br>-<br>-<br>-<br>-      | <br>-<br>-<br>-<br>-<br>-<br>- | <br>-<br>-<br>-<br>-<br>-<br>-      | <br>-<br>-<br>-<br>-<br>-<br>-<br>- | <br>-<br>-<br>-<br>-<br>-<br>-<br>- |           | -<br>-<br>-<br>-<br>-         | <br>-<br>-<br>-<br>-<br>-<br>- |
| Total disbursements   |    | -                               | <br>                           | <br>                                | <br>                                | <br>-                               |           | -                             | <br>-                          |
| Excess (deficiency) of receipts over<br>disbursements   |    |                                 | <br>                           | <br>                                | <br>                                | <br>                                |           |                               | <br><u>-</u>                   |
| Cash and investments - ending   | \$ | 20,797                          | \$<br>9,994                    | \$<br>4,621                         | \$<br>17                            | \$<br>183                           | \$        | 1,531                         | \$<br>1,045                    |

|   | FAA<br>RANT                    | A GRANT<br>AIP 10 | FAA GR<br>AIP1: |                                | ST<br>RES | SRO -<br>UDENT<br>SOURCE<br>FICER     | <br>HHH<br>WATER               |             | HHH<br>WASTE                     | REEDOM<br>BRIDGE                |
|---|--------------------------------|-------------------|-----------------|--------------------------------|-----------|---------------------------------------|--------------------------------|-------------|----------------------------------|---------------------------------|
| Cash and investments - beginning  | \$<br>6,273                    | \$<br>2,233       | <u>\$ (4</u>    | <u>4,433</u> )                 | \$        | 8,375                                 | \$<br>(2,058)                  | ) <u>\$</u> | (51,284)                         | \$<br>(96,541)                  |
| Receipts:<br>Taxes<br>Licenses and permits<br>Intergovernmental receipts<br>Charges for services<br>Fines and forfeits<br>Utility fees<br>Other receipts                                      | <br>-<br>-<br>-<br>-<br>-<br>- | <br>              | 6               | -<br>-<br>1,290<br>-<br>-<br>- |           | -<br>60,000<br>-<br>-<br>-            | <br>-<br>-<br>-<br>-<br>11,044 |             | -<br>-<br>-<br>-<br>-<br>115,427 | <br>-<br>125,053<br>-<br>-<br>- |
| Total receipts  | <br>_                          | <br>              | 6               | 1,290                          |           | 60,000                                | <br>11,044                     |             | 115,427                          | <br>125,053                     |
| Disbursements:<br>Personal services<br>Supplies<br>Other services and charges<br>Debt service - principal and interest<br>Capital outlay<br>Utility operating expenses<br>Other disbursements |                                | -                 | 5               | -<br>-<br>1,300<br>-<br>-<br>- |           | 44,048<br>-<br>-<br>159<br>-<br>7,947 | -<br>8,986<br>-<br>-<br>-      |             | -<br>-<br>64,143<br>-<br>-<br>-  | -<br>40,987<br>-<br>-<br>-      |
| Total disbursements   | <br>_                          | <br>_             | 5               | 1,300                          |           | 52,154                                | <br>8,986                      | _           | 64,143                           | <br>40,987                      |
| Excess (deficiency) of receipts over<br>disbursements   | <br>                           | <br>              |                 | 9,990                          |           | 7,846                                 | <br>2,058                      |             | 51,284                           | <br>84,066                      |
| Cash and investments - ending   | \$<br>6,273                    | \$<br>2,233       | <u>\$ (3</u>    | 4,443)                         | \$        | 16,221                                | \$<br>-                        | \$          | -                                | \$<br>(12,475)                  |

|   | FLOODGATE<br>PROJECT | LEVEE<br>CERTIFICATION                    | INTER<br>URBAN<br>TRAIL              | STELLAR -<br>EXCHANGE<br>WATER<br>CONTRACT | WATER<br>EXCHANGE -<br>RETAINAGE     | SAFE<br>ROUTES -<br>PLANNING | SAFE<br>ROUTES -<br>CONSTRUCTION |
|---|----------------------|---|--------------------------------------|--|--------------------------------------|------------------------------|----------------------------------|
| Cash and investments - beginning  | \$ 96,669            | \$ 66,744                                 | \$ 61,239                            | <u>\$</u> -                                | \$ -                                 | <u>\$</u>                    | <u>\$ (1,432)</u>                |
| Receipts:<br>Taxes<br>Licenses and permits<br>Intergovernmental receipts<br>Charges for services<br>Fines and forfeits<br>Utility fees  |                      | -<br>-<br>-<br>-<br>-                     | -<br>429<br>-<br>-<br>-              | -<br>-<br>-<br>-                           | -<br>-<br>-<br>-<br>-                | 4,534                        | -<br>-<br>1,432<br>-<br>-        |
| Other receipts  |                      |   |                                      |  | 87,839                               |                              | <u> </u>                         |
| Total receipts  | <u> </u>             |   | 429                                  |  | 87,839                               | 4,534                        | 1,432                            |
| Disbursements:<br>Personal services<br>Supplies<br>Other services and charges<br>Debt service - principal and interest<br>Capital outlay<br>Utility operating expenses<br>Other disbursements | 5,770<br>-<br>-<br>- | -<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>- | -<br>83,258<br>-<br>-<br>-<br>-<br>- | -<br>899,946<br>-<br>-<br>68,751           | -<br>-<br>-<br>-<br>-<br>-<br>-<br>- | -<br>-<br>-<br>4,534         | -<br>-<br>-<br>-<br>-<br>-       |
| Total disbursements   | 5,770                | <u> </u>                                  | 83,258                               | 968,697                                    |                                      | 4,534                        |                                  |
| Excess (deficiency) of receipts over<br>disbursements   | (5,770)              |   | (82,829)                             | (968,697)                                  | 87,839                               |                              | 1,432                            |
| Cash and investments - ending   | \$ 90,899            | \$ 66,744                                 | \$ (21,590)                          | \$ (968,697)                               | \$ 87,839                            | \$                           | \$                               |

|  | AIRPORT<br>ROTARY<br>FUND   | PAYROLL                | STELLAR<br>PROGRAM<br>MANAGEMENT | STELLAR<br>OWNER<br>OCCUPIED<br>HOUSING | STELLAR -<br>FACADE<br>MASTER<br>PLAN | STELLAR<br>PARKING | GATEWAY -<br>PHASE<br>ONE |
|--|-----------------------------|------------------------|----------------------------------|---|---------------------------------------|--------------------|---------------------------|
| Cash and investments - beginning   | \$ 66,225                   | \$ 15,579              | \$                               | <u>\$ (13,921)</u>                      | <u>\$ (84,024</u> )                   | <u>\$ (6,700</u> ) | \$ (85,545)               |
| Receipts:<br>Taxes<br>Licenses and permits<br>Intergovernmental receipts                                     | :                           | -                      | :                                | -<br>-<br>33,781                        | -<br>-<br>1,357,206                   | -                  | -<br>87,185               |
| Charges for services<br>Fines and forfeits<br>Utility fees<br>Other receipts                                 | 36,960<br>-<br>-<br>183,364 | -<br>-<br>1,260,293    | -<br>-<br>102,055                | -                                       | -<br>-<br>235,644                     | -<br>-<br>6,700    | -                         |
| Total receipts   | 220,324                     | 1,260,293              | 102,055                          | 33,781                                  | 1,592,850                             | 6,700              | 87,185                    |
| Disbursements:<br>Personal services<br>Supplies<br>Other services and charges                                | -<br>19,870<br>19,066       | 785,240<br>-<br>-      | -                                | -<br>-<br>31,220                        | -<br>-<br>79,100                      | -                  | -<br>-<br>1,640           |
| Debt service - principal and interest<br>Capital outlay<br>Utility operating expenses<br>Other disbursements | -<br>-<br>148,489           | -<br>-<br>-<br>477,622 | -<br>-<br>113,556                | -                                       | 1,290,303<br>-<br>143,367             | -                  | -                         |
| Total disbursements  | 187,425                     | 1,262,862              | 113,556                          | 31,220                                  | 1,512,770                             |                    | 1,640                     |
| Excess (deficiency) of receipts over<br>disbursements  | 32,899                      | (2,569)                | (11,501)                         | 2,561                                   | 80,080                                | 6,700              | 85,545                    |
| Cash and investments - ending  | \$ 99,124                   | \$ 13,010              | <u>\$ (11,501)</u>               | <u>\$ (11,360</u> )                     | \$ (3,944)                            | \$                 | <u>\$</u>                 |

|  | GATEWAY -<br>PHASE<br>TWO | STREET<br>SCAPES -<br>PHASE<br>ONE | STREET<br>SCAPES -<br>PHASE<br>TWO | STELLAR<br>OPERA<br>HOUSE | SEWAGE<br>OPERATION      | SEWAGE<br>SINKING | SEWER<br>CONST.<br>BOND<br>OF<br>2013 |
|--|---------------------------|------------------------------------|------------------------------------|---------------------------|--------------------------|-------------------|---------------------------------------|
| Cash and investments - beginning   | <u>\$ (31,904</u> )       | <u>\$ (33,090</u> )                | <u>\$ (19,806</u> )                | <u>\$ (95,713)</u>        | \$ 329,115               | <u>\$ 6,161</u>   | \$ 1,167,947                          |
| Receipts:<br>Taxes<br>Licenses and permits<br>Intergovernmental receipts<br>Charges for services | -<br>-<br>505,027<br>-    |                                    | -<br>-<br>646,361<br>-             | -<br>-<br>1,456,404<br>-  |                          | -<br>-<br>-       | -<br>-<br>-                           |
| Fines and forfeits<br>Utility fees<br>Other receipts   | -<br>-<br>-               | -<br>-<br>-                        | -<br>-<br>-                        | -<br>-<br>1,738,515       | -<br>1,311,058<br>33,170 | -<br>-<br>6       | -<br>-<br>-                           |
| Total receipts   | 505,027                   |                                    | 646,361                            | 3,194,919                 | 1,344,228                | 6                 |                                       |
| Disbursements:<br>Personal services<br>Supplies  | -                         | -                                  | -                                  | -                         | 226,377                  | -                 | -                                     |
| Other services and charges<br>Debt service - principal and interest<br>Capital outlay            | 532,364                   | 42,115                             | 647,420                            | 240,072<br>-<br>2,887,662 | 75,305<br>-<br>140,427   | -                 | -<br>-<br>732,817                     |
| Utility operating expenses<br>Other disbursements  | -                         | -<br>                              | -<br>                              | 33,589                    | 282,689<br>735,649       |                   |                                       |
| Total disbursements  | 532,364                   | 42,115                             | 647,420                            | 3,161,323                 | 1,460,447                |                   | 732,817                               |
| Excess (deficiency) of receipts over<br>disbursements  | (27,337)                  | (42,115)                           | (1,059)                            | 33,596                    | (116,219)                | 6                 | (732,817)                             |
| Cash and investments - ending  | \$ (59,241)               | \$ (75,205)                        | \$ (20,865)                        | \$ (62,117)               | \$ 212,896               | \$ 6,167          | \$ 435,130                            |

|  | SEWER<br>2013<br>DEBT<br>SERVICE<br>RESERVE | SEWER<br>SINKING<br>2013   | SEWAGE<br>CAPITAL<br>IMPROVEMENT | WATER<br>OPERATING           | CUSTOMER<br>DEPOSIT       | WATER<br>DEBT<br>RESERVE | WATER<br>UTILITY<br>CONSTRUCTION |
|--|---|----------------------------|----------------------------------|------------------------------|---------------------------|--------------------------|----------------------------------|
| Cash and investments - beginning   | <u>\$ 141,000</u>                           | \$ 29,707                  | \$ 125,713                       | \$ 149,736                   | \$ 54,187                 | <u>\$ 167,636</u>        | \$ 435,562                       |
| Receipts:<br>Taxes<br>Licenses and permits<br>Intergovernmental receipts<br>Charges for services<br>Fines and forfeits<br>Utility fees<br>Other receipts | -<br>-<br>-<br>-<br>-                       | -<br>-<br>-<br>-<br>56,195 | -<br>-<br>-<br>-<br>609.832      | -<br>-<br>-<br>1,353,604     | -<br>-<br>-<br>-<br>8,950 | -<br>-<br>-<br>-<br>-    | -<br>-<br>-<br>-<br>-            |
| Other receipts   |   | 30,195                     | 009,032                          |                              | 0,950                     |                          |                                  |
| Total receipts   |   | 56,195                     | 609,832                          | 1,353,604                    | 8,950                     |                          |                                  |
| Disbursements:<br>Personal services<br>Supplies<br>Other services and charges  | -   | -                          | -                                | 215,329<br>-<br>68,956       | -                         | -                        | -                                |
| Debt service - principal and interest<br>Capital outlay<br>Utility operating expenses<br>Other disbursements   | -<br>-<br>-                                 | 76,369<br>-<br>-<br>-      | -<br>-<br>-<br>16,371            | 41,695<br>509,717<br>351,220 | 7,460                     | -<br>-<br>-<br>-         | -<br>110,450<br>-<br>-           |
| Total disbursements  |   | 76,369                     | 16,371                           | 1,186,917                    | 7,460                     |                          | 110,450                          |
| Excess (deficiency) of receipts over<br>disbursements  | <u> </u>                                    | (20,174)                   | 593,461                          | 166,687                      | 1,490                     |                          | (110,450)                        |
| Cash and investments - ending  | \$ 141,000                                  | \$ 9,533                   | \$ 719,174                       | \$ 316,423                   | \$ 55,677                 | \$ 167,636               | \$ 325,112                       |

|                                       | WATER<br>CONST.<br>BOND<br>OF<br>2013 | WATER<br>2013<br>B&I | WATER<br>2013<br>DEBT<br>RESERVE | WATER<br>BOND &<br>INTEREST | BOOSTER<br>STATION | Totals        |  |
|---------------------------------------|---------------------------------------|----------------------|----------------------------------|-----------------------------|--------------------|---------------|--|
| Cash and investments - beginning      | \$ 1,659,233                          | \$ 96,808            | <u>\$ 196,000</u>                | <u>\$ 157,437</u>           | <u>\$ 15,732</u>   | \$ 12,981,090 |  |
| Receipts:                             |                                       |                      |                                  |                             |                    |               |  |
| Taxes                                 | -                                     | -                    | -                                | -                           | -                  | 1,257,968     |  |
| Licenses and permits                  | -                                     | -                    | -                                | -                           | -                  | 9,806         |  |
| Intergovernmental receipts            | -                                     | -                    | -                                | -                           | -                  | 6,157,279     |  |
| Charges for services                  | -                                     | -                    | -                                | -                           | -                  | 157,753       |  |
| Fines and forfeits                    | -                                     | -                    | -                                | -                           | -                  | 13,854        |  |
| Utility fees                          | -                                     | -                    | -                                | -                           | 2,174              | 2,666,836     |  |
| Other receipts                        |                                       | 87,160               |                                  | 2,434,073                   |                    | 7,528,981     |  |
| Total receipts                        |                                       | 87,160               |                                  | 2,434,073                   | 2,174              | 17,792,477    |  |
| Disbursements:                        |                                       |                      |                                  |                             |                    |               |  |
| Personal services                     | -                                     | -                    | -                                | -                           | -                  | 2,628,036     |  |
| Supplies                              | -                                     | -                    | -                                | -                           | -                  | 145,380       |  |
| Other services and charges            | -                                     | -                    | -                                | -                           | -                  | 4,983,797     |  |
| Debt service - principal and interest | -                                     | 119,155              | -                                | 2,429,141                   | -                  | 2,624,665     |  |
| Capital outlay                        | 373,849                               | -                    | -                                | -                           | -                  | 5,948,400     |  |
| Utility operating expenses            | 116,463                               | -                    | -                                | -                           | -                  | 916,329       |  |
| Other disbursements                   | 25                                    |                      |                                  |                             |                    | 2,506,375     |  |
| Total disbursements                   | 490,337                               | 119,155              |                                  | 2,429,141                   |                    | 19,752,982    |  |
| Excess (deficiency) of receipts over  |                                       |                      |                                  |                             |                    |               |  |
| disbursements                         | (490,337)                             | (31,995)             |                                  | 4,932                       | 2,174              | (1,960,505)   |  |
| Cash and investments - ending         | \$ 1,168,896                          | \$ 64,813            | \$ 196,000                       | \$ 162,369                  | \$ 17,906          | \$ 11,020,585 |  |

#### CITY OF DELPHI SCHEDULE OF LEASES AND DEBT For the Year Ended December 31, 2015

| De   | Ending<br>Principal                              | Principal and<br>Interest Due<br>Within One |                     |
|--|--|---|---------------------|
| Туре   | Purpose  | Balance                                     | Year                |
| Governmental activities:<br>Notes and loans payable<br>Notes and loans payable | Dump Truck- Pickup Street Department<br>T Hangar | \$  | \$ 19,486<br>34,027 |
| Total governmental activities  |  | 513,893                                     | 53,513              |
| Wastewater:<br>Revenue bonds   | 2013 Improvements                                | 1,380,000                                   | 96,095              |
| Water:<br>Revenue bonds<br>Revenue bonds                                       | 2013 Improvements<br>Water improvement plan      | 1,905,000<br>2,385,000                      | 133,713<br>85,810   |
| Total Water  |  | 4,290,000                                   | 219,523             |
| Totals   |  | \$ 6,183,893                                | \$ 369,131          |

#### CITY OF DELPHI SCHEDULE OF CAPITAL ASSETS For the Year Ended December 31, 2015

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

|  |    | Ending     |  |
|--|----|------------|--|
|  |    | Balance    |  |
| Governmental activities:               |    |            |  |
| Land                                   | \$ | 4,914,807  |  |
| Infrastructure                         |    | 2,144,522  |  |
| Buildings                              |    | 1,791,877  |  |
| Machinery, equipment, and vehicles     |    | 758,277    |  |
| ······································ |    |            |  |
| Total governmental activities          |    | 9,609,483  |  |
| rotal goronnional admitod              |    | 0,000,100  |  |
| Wastewater                             |    |            |  |
| Infrastructure                         |    | 7,530,080  |  |
| Buildings                              |    | 1,250,000  |  |
| Machinery, equipment, and vehicles     |    | 18,566     |  |
| Maoninory, equipment, and venicies     |    | 10,000     |  |
| Total Wastewater                       |    | 8,798,646  |  |
| I Oldi Waslewalei                      |    | 0,790,040  |  |
| Water:                                 |    |            |  |
| Infrastructure                         |    | 1,596,441  |  |
| Buildings                              |    | 60,000     |  |
| Machinery, equipment, and vehicles     |    | 1,192,151  |  |
| Machinery, equipment, and vehicles     |    | 1,192,131  |  |
| Total Water                            |    | 2 949 502  |  |
|  |    | 2,848,592  |  |
| Total capital assets                   | \$ | 21,256,721 |  |
| i ulai vapilai assels                  | φ  | 21,200,721 |  |

#### SUPPLEMENTAL AUDIT OF

#### FEDERAL AWARDS



STATE BOARD OF ACCOUNTS 302 WEST WASHINGTON STREET ROOM E418 INDIANAPOLIS, INDIANA 46204-2769

> Telephone: (317) 232-2513 Fax: (317) 232-4711 Web Site: www.in.gov/sboa

#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE

#### TO: THE OFFICIALS OF THE CITY OF DELPHI, CARROLL COUNTY, INDIANA

#### Report on Compliance for the Major Federal Program

We have audited the City of Delphi's (City) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on its major federal program for the year ended December 31, 2015. The City's major federal program is identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the City's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the City's compliance.

#### **Opinion on the Major Federal Program**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2015.

#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE (Continued)

#### **Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control over compliance, as described in the accompanying Schedule of Findings and Questioned Costs as items 2015-002 that we consider to be a material weakness.

The City's response to the internal control over compliance findings identified in our audit is described in the accompanying Corrective Action Plan. The City's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Paul D. Joyce

Paul D. Joyce, CPA State Examiner

February 27, 2017

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# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND ACCOMPANYING NOTES

The Schedule of Expenditures of Federal Awards and accompanying notes presented were approved by management of the City. The schedule and notes are presented as intended by the City.

#### CITY OF DELPHI SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2015

| Federal Grantor Agency<br>Cluster Title/Program Title/Project Title  | Pass-Through Entity or Direct Grant               | Federal<br>CFDA<br>Number | Pass-Through<br>Entity (or Other)<br>Identifying<br>Number           | Pass-Through<br>To Subrecipient | Total<br>Federal Awards<br>Expended     |
|--|---|---------------------------|--|---------------------------------|---|
| Department of Housing and Urban Development<br>Community Development Block Grants/State's program<br>and Non-Entitlement Grants in Hawaii<br>Facade Master Plan - 2011 Community Development Block Grant<br>Opera House - 2012 Community Development Block Grant | Indiana Office of Community & Rural Affairs       | 14.228                    | 038-CDBG-11-SUB<br>038-CDBG-12-SUB                                   | \$                              | \$                                      |
| Facade Master Plan - 2013 Community Development Block Grant<br>Facade Master Plan - Disaster Recovery Assistance Grant<br>Stellar Owner Occupied Housing Rehab/Reconstruction<br>Stellar Opera House Rehab/Reconstruction  | Indiana Housing & Community Development Authority |                           | 038-CDBG-13-SUB<br>038-DR2-09-100X<br>DR2SC-012-001<br>DR2SC-012-002 | -<br>-<br>-                     | 500,000<br>854,599<br>33,781<br>984,254 |
| Total - Department of Housing and Urban Development  |   |                           |  |                                 | 2,917,855                               |
| <u>Department of Transportation</u><br>Highway Planning and Construction Cluster<br>Highway Planning & Construction<br>Tz/Bike and Pedestrian Facilities   | Indiana Department of Transportation              | 20.205                    |  |                                 |   |
| Freedom Bridge<br>Interurban Trail<br>Gateway Phase I<br>Gateway Phase II  |   |                           | A249-10-32741<br>A249-11-320529<br>A249-13-320552<br>A249-13-320553  | -<br>-<br>-<br>-                | 76,422<br>429<br>13,919<br>75,266       |
| Transportation Alternatives<br>Street Scapes Phase II<br>Highway Planning & Construction   |   |                           | A249-13-320551   | -                               | 6,275                                   |
| HHH WATER<br>HHH WASTE   |   |                           | NH-071-5(10)<br>NH-071-5(10)   |                                 | 32,221<br>94,069                        |
| Total - Highway Planning and Construction Cluster  |   |                           |  |                                 | 298,601                                 |
| Total - Department of Transportation   |   |                           |  |                                 | 298,601                                 |
| Total federal awards expended  |   |                           |  | <u>\$</u>                       | \$ 3,216,456                            |

The accompanying notes are an integral part of the Schedule of Expenditures of Federal Awards.

### CITY OF DELPHI NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### Note 1. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (SEFA) includes the federal grant activity of the City under programs of the federal government for the year ended December 31, 2015. The information in the SEFA is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the SEFA presents only a select portion of the operations of the City, it is not intended to and does not present the financial position of the City.

### Note 2. Summary of Significant Accounting Policies

Expenditures reported on the SEFA are reported on the cash basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, *Cost Principles for State, Local, and Indian Tribal Governments*, or the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowed or are limited as to reimbursement. When federal grants are received on a reimbursement basis, the federal awards are considered expended when the reimbursement is received. The City has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

#### CITY OF DELPHI SCHEDULE OF FINDINGS AND QUESTIONED COSTS

### Section I - Summary of Auditor's Results

**Financial Statement:** Type of auditor's report issued: Adverse as to GAAP; Unmodified as to Regulatory Basis Internal control over financial reporting: Material weakness identified? ves Significant deficiencies identified? none reported Noncompliance material to financial statement noted? yes Federal Awards: Internal control over major program: Material weakness identified? ves Significant deficiencies identified? none reported Any audit findings disclosed that are required to be reported in accordance with section 2 CFR 200.516(a)? yes

Identification of Major Program and type of auditor's report issued on compliance:

| Name of Federal Program or Cluster   | Opinion<br>Issued |  |  |  |
|--|-------------------|--|--|--|
| Community Development Block Grants/State's<br>program and Non-Entitlement Grants in Hawaii | Unmodified        |  |  |  |
| Dollar threshold used to distinguish between Type A and Type B programs: \$750,000         |                   |  |  |  |

Auditee qualified as low-risk auditee?

## no

#### Section II - Financial Statement Findings

### FINDING 2015-001 - PREPARATION OF THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### Condition

The City did not have a proper system of internal control in place to prevent, or detect and correct, errors on the Schedule of Expenditures of Federal Awards (SEFA). The SEFA, prepared by the Clerk-Treasurer, was not reviewed by knowledgeable staff in order to detect and correct errors.

The federal expenditures reported in the SEFA presented for audit were understated by \$2,633,012. The Community Development Block Grants/State's program and Non-Entitlement Grants in Hawaii was understated by \$2,501,912 and the Highway Planning and Construction Cluster was understated by \$131,100. In addition, pass-through identifying numbers were not always correct.

Audit adjustments were proposed, accepted by the City, and made to the SEFA.

#### CITY OF DELPHI SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued)

#### Criteria

The Indiana State Board of Accounts (SBOA) is required under Indiana Code 5-11-1-27(e) to define the acceptable minimum level of internal control standards. To provide clarifying guidance, the State Examiner compiled the standards contained in the manual, *Uniform Internal Control Standards for Indiana Political Subdivisions*. All political subdivisions subject to audit by SBOA are expected to adhere to these standards. The standards include adequate control activities. According to this manual:

"Control activities are the actions and tools established through policies and procedures that help to detect, prevent, or reduce the identified risks that interfere with the achievement of objectives. Detection activities are designed to identify unfavorable events in a timely manner whereas prevention activities are designed to deter the occurrence of an unfavorable event. Examples of these activities include reconciliations, authorizations, approval processes, performance reviews, and verification processes.

An integral part of the control activity component is segregation of duties. . . .

There is an expectation of segregation of duties. If compensating controls are necessary, documentation should exist to identify both the areas where segregation of duties are not feasible or practical and the compensating controls implemented to mitigate the risk...."

2 CFR section 200.508 states in part: "The auditee must: . . . (b) Prepare appropriate financial statements, including the schedule of expenditures of Federal awards in accordance with § 200.510 Financial statements. . . ."

#### 2 CFR 200.510(b) states:

"Schedule of expenditures of Federal awards. The auditee must also prepare a schedule of expenditures of Federal awards for the period covered by the auditee's financial statements which must include the total Federal awards expended as determined in accordance with § 200.502 Basis for determining Federal awards expended. While not required, the auditee may choose to provide information requested by Federal awarding agencies and pass-through entities to make the schedule easier to use. For example, when a Federal program has multiple Federal award years, the auditee may list the amount of Federal awards expended for each Federal award year separately. At a minimum, the schedule must:

- (1) List individual Federal programs by Federal agency. For a cluster of programs, provide the cluster name, list individual Federal programs within the cluster of programs, and provide the applicable Federal agency name. For R&D, total Federal awards expended must be shown either by individual Federal award or by Federal agency and major subdivision within the Federal agency. For example, the National Institutes of Health is a major subdivision in the Department of Health and Human Services.
- (2) For Federal awards received as a subrecipient, the name of the pass-through entity and identifying number assigned by the pass-through entity must be included.
- (3) Provide total Federal awards expended for each individual Federal program and the CFDA number or other identifying number when the CFDA information is not available. For a cluster of programs also provide the total for the cluster.

#### CITY OF DELPHI SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued)

- (4) Include the total amount provided to subrecipients from each Federal program.
- (5) For loan or loan guarantee programs described in § 200.502 Basis for determining Federal awards expended, paragraph (b), identify in the notes to the schedule the balances outstanding at the end of the audit period. This is in addition to including the total Federal awards expended for loan or loan guarantee programs in the schedule.
- (6) Include notes that describe the significant accounting policies used in preparing the schedule, and note whether or not the auditee elected to use the 10% de minimis cost rate as covered in § 200.414 Indirect (F&A) costs."

#### Cause

Management had not established a system of internal control that would have ensured proper reporting of the SEFA.

#### Effect

Without a proper system of internal control in place that operated effectively, material misstatements of the SEFA remained undetected. The SEFA contained the errors identified in the *Condition*.

#### Views of Responsible Officials

For the views of responsible officials, refer to the Corrective Action Plan that is part of this report.

#### Section III - Federal Award Findings and Questioned Costs

### FINDING 2015-002 - REPORTING

Federal Agency: Department of Housing and Urban Development
Federal Program: Community Development Block Grants/State's program and Non-Entitlement Grants in Hawaii
CFDA Number: 14.228
Federal Award Numbers and Years (or Other Identifying Numbers): 038-CDBG-11-SUB, 038-CDBG-12-SUB, 038-CDBG-13-SUB, 038-DR2-09-100X, DR2SC-012-001, DR2SC-012-002

Pass-Through Entity: Indiana Office of Community & Rural Affairs, Indiana Housing & Community Development Authority

#### Condition

An effective internal control system was not in place at the City in order to ensure compliance with requirements related to the grant agreement and the Reporting compliance requirement.

The City relied upon the Grant Administrator to prepare and submit the Semi-Annual Reports. The City did not have controls in place to ensure that the reports were accurate prior to submission.

#### CITY OF DELPHI SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued)

### Context

None of the four reports examined during the audit period were reviewed by the City.

### Criteria

2 CFR 200.303 states in part:

"The non-Federal entity must:

(a) Establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. These internal controls should be in compliance with guidance in 'Standards for Internal Control in the Federal Government' issued by the Comptroller General of the United States or the 'Internal Control Integrated Framework', issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO). . . ."

### Cause

Management had not developed a system of internal controls that would have segregated key functions.

### Effect

The failure to establish an effective internal control system placed the City at risk of noncompliance with the grant agreement and the compliance requirement. A lack of segregation of duties within an internal control system could have also allowed noncompliance with the compliance requirement and the misuse and mismanagement of federal funds and assets by not having proper oversight, reviews, and approvals over the activities of the program.

### **Questioned Costs**

There were no questioned costs identified.

#### Recommendation

We recommended that the City's management establish controls, including segregation of duties, related to the grant agreement and the Reporting compliance requirement.

#### Views of Responsible Officials

For the views of responsible officials, refer to the Corrective Action Plan that is part of this report.

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# AUDITEE-PREPARED DOCUMENTS

The subsequent documents were provided by management of the City. The documents are presented as intended by the City.



Clerk-Treasurer Leanne Aldrich



201 South Union Street Delphi, Indiana 46923 Phone (765) 564-2097 Fax (765) 564-3273 e-mail: leanne@cityofdelphi.org

### SUMMARY SCHEDULE FOR PRIOR AUDIT FINDINGS

FINDING 2014-001

Original Assigned SBA Audit Report Number: B45388 Report Period: 1-14-2014 to 12-31-2014 Contact Person Responsible for Corrective Action: Leanne Aldrich, Clerk Treasurer Contact Phone Number: 765-564-2097

Status of Audit Finding: The State of Indiana does not provide the federal/state split of reimbursement funds. Two years ago, the Auditor of the State of Indiana notified each unit they would do this on each payment or as a total at the end of the year. To date, this information has not been provided to the City of Delphi. The financial report is due by 2/28 each year. This unit will work with the grant administrators of each grant for information on federal/split reimbursements. The SEFA, completed by the Clerk-Treasurer, will be reviewed by the bookkeeper and approved by the Mayor.

FINDING 2014-002

Original Assigned SBA Audit Report Number B45388

Report Period: 1-14-2014 to 12-31-2014

Pass-Through Entity of Federal Grantor Agency: Indiana Housing & Community Development Authority and Office of Community Rural Affairs

Contact Person Responsible for Corrective Action: Leanne Aldrich, Clerk-Treasurer Contact Phone Number: 765-564-2097

Status of Audit Finding: Forms provided by the third-party grant administrator are used to verify all contractors are following the wage scale requirements. The grant administrator ensures compliance with wage scale requirements. The grant administrator offers a choice of three pay period in each quarter to the City. A city official then verifies the grant administrator is correctly completing their responsibilities.

Leanne Aldrich, Clerk Treasurer

02-06-2017







201 South Union Street Delphi, Indiana 46923 Phone (765) 564-2097 Fax (765) 564-3273 e-mail: leanne@cityofdelphi.org

### CORRECTIVE ACTION PLAN

Contact Person Responsible for Corrective Action: Leanne Aldrich, Clerk Treasurer

**Contact Phone Number:** 

765-564-2097

FINDING 2015-001

The Clerk Treasurer will work directly with the bookkeeper in the Clerk's office. All records will be checked by the bookkeeper for accuracy. All data will be confirmed by both individuals. These records would include expenditures, receipts, balances, federal and state payments as well as all identifying numbers and codes applying to each grant. An effort for better communication with grant administrators will be continued.

Anticipated Completion Date: Immediately

FINDING 2015-002

The Clerk Treasurer and bookkeeper as well as the Mayor will review the quarterly or semiannual reports filed in our behalf by the Grant Administrator. Information in our grant binders as well as the information on our software program will be used to verify the accuracy of the reports. Each one of these reports will be initialed and dated.

Anticipated Completion Date: Immediately

Dane Jeduich 02-27-2017



## OTHER REPORTS

In addition to this report, other reports may have been issued for the City. All reports can be found on the Indiana State Board of Accounts' website: <u>http://www.in.gov/sboa/</u>.