# STATE BOARD OF ACCOUNTS 302 West Washington Street Room E418 INDIANAPOLIS, INDIANA 46204-2769

#### FINANCIAL STATEMENTS EXAMINATION REPORT

OF

JEFFERSON TOWNSHIP

WAYNE COUNTY, INDIANA

January 1, 2012 to December 31, 2016





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#### SCHEDULE OF OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Trustee	Joe P. Smith	01-01-11 to 12-31-18
Chairman of the		
Township Board	Marvin Culy	01-01-12 to 09-10-12
	Everett Hampton	09-11-12 to 12-31-17



STATE BOARD OF ACCOUNTS 302 WEST WASHINGTON STREET ROOM E418 INDIANAPOLIS, INDIANA 46204-2769

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#### INDEPENDENT ACCOUNTANT'S REPORT

TO: THE OFFICIALS OF JEFFERSON TOWNSHIP, WAYNE COUNTY, INDIANA

We have examined the accompanying financial statements of Jefferson Township (Township), for the period of January 1, 2012 to December 31, 2016. The Township's management is responsible for the financial statements. Our responsibility is to express an opinion based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence supporting the financial statements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

As discussed in Note 1 to the financial statements, the Township prepares its financial statements on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because of the matter discussed in the preceding paragraph, the financial statements referred to above do not present, in conformity with accounting principles generally accepted in the United States of America, the financial position and results of operations of the Township for the period of January 1, 2012 to December 31, 2016.

In our opinion, the financial statements referred to above present, in all material respects, the financial position and results of operations of the Township for the period of January 1, 2013 to December 31, 2016, based on the prescribed basis of accounting described in Note 1.

Our examination was conducted for the purpose of forming an opinion on the Township's financial statements. The Combining Schedules of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis, Schedule of Leases and Debt, and Schedule of Capital Assets, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statements. They have not been subjected to the examination procedures applied to the financial statements and, accordingly, we express no opinion on them.

Paul D. Joyce, CPA State Examiner (This page intentionally left blank.)

FII	NANCIAL STATEMENTS A	AND ACCOMPANYII	NG NOTES	
The financial stat The financial statements	ements and accompanying and notes are presented a	notes were approvens intended by the To	d by management of township.	the Township.

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### JEFFERSON TOWNSHIP, WAYNE COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES REGULATORY BASIS

For the Years Ended December 31, 2012 and 2013

Fund	Inv	eash and restments 1-01-12	 Receipts	Dis	sbursements	Cash and nvestments 12-31-12	 Receipts	Dis	bursements	Cash and nvestments 12-31-13
Township	\$	160,735	\$ 318,976	\$	332,445	\$ 147,266	\$ 55,725	\$	49,419	\$ 153,572
Park And Recreation		26,193	51,037		45,870	31,360	-		2,300	29,060
Township Assistance		22,139	21,700		31,229	12,610	34,942		26,288	21,264
Fire Fighting		37,547	37,884		34,750	40,681	29,837		20,357	50,161
Rainy Day		10,025	10,025		10,025	10,025	-		-	10,025
Levy Excess		· -	743		-	743	-		-	743
Cumulative Fire		44,043	36,320		34,161	46,202	9,621		-	55,823
Payroll Deductions		· -	5,002		5,002	-	5,716		5,716	-
Donation		5,426	 7,434		6,184	 6,676	 10,497		9,729	 7,444
Totals	\$	306,108	\$ 489,121	\$	499,666	\$ 295,563	\$ 146,338	\$	113,809	\$ 328,092

The notes to the financial statements are an integral part of this statement.

### JEFFERSON TOWNSHIP, WAYNE COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES REGULATORY BASIS

For the Years Ended December 31, 2014 and 2015

Fund	In	Cash and vestments 01-01-14		Receipts	D	Disbursements	I	Cash and nvestments 12-31-14	Receipts	Dis	bursements	I	Cash and nvestments 12-31-15
						_							
Township	\$	153,572	\$	55,625	\$	65,914	\$	143,283	\$ 38,605	\$	68,352	\$	113,536
Park And Recreation		29,060		-		900		28,160	200		1,100		27,260
Township Assistance		21,264		50,661		21,512		50,413	53,201		34,295		69,319
Fire Fighting		50,161		28,003		11,357		66,807	28,493		29,417		65,883
Rainy Day		10,025		-		-		10,025	· -		-		10,025
Levy Excess		743		12		12		743	-		-		743
Cumulative Fire		55,823		9,383		-		65,206	9,992		-		75,198
Payroll Deductions		-		6,219		6,219		-	6,086		6,086		-
Donation		7,444	_	14,467	_	9,495		12,416	 14,196		5,198	_	21,414
Totals	\$	328,092	\$	164,370	\$	115,409	\$	377,053	\$ 150,773	\$	144,448	\$	383,378

The notes to the financial statements are an integral part of this statement.

### JEFFERSON TOWNSHIP, WAYNE COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES REGULATORY BASIS

For the Year Ended December 31, 2016

		Cash and nvestments					1	Cash and nvestments	
Fund	01-01-16			Receipts	Dis	bursements	12-31-16		
Township	\$	113,536	\$	78,134	\$	66,154	\$	125,516	
Park And Recreation		27,260		-		1,350		25,910	
Township Assistance		69,319		14,085		33,960		49,444	
Fire Fighting		65,883		28,728		20,574		74,037	
Rainy Day		10,025		2,939		-		12,964	
Levy Excess		743		-		-		743	
Cumulative Fire		75,198		10,194		-		85,392	
Payroll Deductions		-		6,099		6,099		-	
Donation	_	21,414	_	8,398		5,078	_	24,734	
Totals	\$	383,378	\$	148,577	\$	133,215	\$	398,740	

The notes to the financial statements are an integral part of this statement.

### JEFFERSON TOWNSHIP, WAYNE COUNTY NOTES TO FINANCIAL STATEMENTS

#### Note 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

The Township was established under the laws of the State of Indiana. The Township operates under a township trustee/township board form of government and provides some or all of the following services: public safety (fire), health and social services (township assistance), culture and recreation (parks and/or community centers), and general administrative services (weed and dog control).

The accompanying financial statements present the financial information for the Township.

#### B. Basis of Accounting

The financial statements are reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

#### C. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

#### D. Receipts

Receipts are presented in the aggregate on the face of the financial statements. The aggregate receipts include the following sources:

Taxes. Amounts received from one or more of the following: property tax, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeeper's tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the Township.

Intergovernmental receipts. Amounts received from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of intergovernmental receipts include, but are not limited to, the following: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distributions received from the state, local road and street distributions received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the county.

#### JEFFERSON TOWNSHIP, WAYNE COUNTY NOTES TO FINANCIAL STATEMENTS (Continued)

Charges for services. Amounts received for services including, but not limited to, the following: planning commission charges, building department charges, copies of public records, copy machines charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable TV receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

Other receipts. Amounts received from various sources, including, but not limited to, the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution, or court order; internal service receipts; and fiduciary receipts.

#### E. Disbursements

Disbursements are presented in the aggregate on the face of the financial statements. The aggregate disbursements include the following uses:

Personal services. Amounts disbursed for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies. Amounts disbursed for articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include, but are not limited to, the following: office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges. Amounts disbursed for services including, but not limited to, the following: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

Debt service - principal and interest. Amounts disbursed for fixed obligations resulting from financial transactions previously entered into by the Township. It includes all expenditures for the reduction of the principal and interest of the Township's general obligation indebtedness.

*Capital outlay.* Amounts disbursed for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

Other disbursements. Amounts disbursed for various other purposes including, but not limited to, the following: interfund loan payments; loans made to other funds; internal service disbursements; and transfers out that are authorized by statute, ordinance, resolution, or court order.

#### F. Interfund Transfers

The Township may, from time to time, make transfers from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

#### JEFFERSON TOWNSHIP, WAYNE COUNTY NOTES TO FINANCIAL STATEMENTS (Continued)

#### G. Fund Accounting

Separate funds are established, maintained, and reported by the Township. Each fund is used to account for amounts received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the Township. The amounts accounted for in a specific fund may only be available for use for certain, legally-restricted purposes. Additionally, some funds are used to account for assets held by the Township in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and, therefore, the funds cannot be used for any expenditures of the unit itself.

#### Note 2. Budgets

The operating budget is initially prepared and approved at the local level. The fiscal officer of the Township submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

#### Note 3. Property Taxes

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the Township in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

#### Note 4. Deposits and Investments

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the Township to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

#### JEFFERSON TOWNSHIP, WAYNE COUNTY NOTES TO FINANCIAL STATEMENTS (Continued)

#### Note 5. Risk Management

The Township may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job-related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the Township to set aside money for claim settlements. The self-insurance fund would be included in the financial statements. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

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#### OTHER INFORMATION - UNEXAMINED

The Township's Annual Financial Report information can be found on the Gateway website: <a href="https://gateway.ifionline.org/">https://gateway.ifionline.org/</a>.

Differences may be noted between the financial information presented in the financial statements contained in this report and the financial information presented in the Township's Annual Financial Report referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the examination. This is a common occurrence in any financial statement examination. The financial information presented in this report is examined information, and the accuracy of such information can be determined by reading the opinion given in the Independent Accountant's Report.

The other information presented was approved by management of the Township. It is presented as intended by the Township.

	To	wnship	Park And Recreation	Township Assistance	_	Fire Fighting	 Rainy Day		Levy Excess	ulative ire	Payroll Deductions	[	Donation	 Totals
Cash and investments - beginning	\$	160,735	\$ 26,193	\$ 22,139	\$	37,547	\$ 10,025	\$	<u>-</u>	\$ 44,043	<u>\$</u> _	\$	5,426	\$ 306,108
Receipts:														
Taxes		12,406	5,440	17,274		21,740	-		-	8,574	-		-	65,434
Intergovernmental receipts		21,298	527	1,674		1,764	-		-	694	-		-	25,957
Charges for services		7,600	-	-		-	-		-	-	-		-	7,600
Other receipts		277,672	45,070	2,752		14,380	 10,025	_	743	 27,052	5,002		7,434	 390,130
Total receipts	-	318,976	51,037	21,700	_	37,884	 10,025	_	743	 36,320	5,002		7,434	 489,121
Disbursements:														
Personal services		27,514	-	7,750		_	-		-	-	-		-	35,264
Supplies		2,779	-	735		-	-		-	-	-		-	3,514
Other services and charges		34,470	800	22,744		20,370	-		-	-	-		6,184	84,568
Capital outlay		170,412	-	-		-	-		-	7,109	-		-	177,521
Other disbursements		97,270	45,070			14,380	 10,025	_	<u>-</u>	 27,052	5,002		<u>-</u>	 198,799
Total disbursements		332,445	45,870	31,229	_	34,750	 10,025	_	<u>-</u>	 34,161	5,002		6,184	 499,666
Excess (deficiency) of receipts over disbursements		(13,469)	5,167	(9,529)	_	3,134	 	_	743	 2,159			1,250	 (10,545)
Cash and investments - ending	\$	147,266	\$ 31,360	\$ 12,610	\$	40,681	\$ 10,025	\$	743	\$ 46,202	\$ -	\$	6,676	\$ 295,563

### JEFFERSON TOWNSHIP, WAYNE COUNTY COMBINING SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES - REGULATORY BASIS For the Year Ended December 31, 2013

Park And Fire Rainy Township Levy Cumulative Payroll Assistance Recreation Fighting Day Excess Fire Deductions Totals Township Donation 10,025 46,202 Cash and investments - beginning 147,266 31,360 12,610 40,681 743 \$ 6,676 295,563 Receipts: Taxes 36,125 31,147 23,655 8,808 99,735 Intergovernmental receipts 2,038 2,182 8,134 3,101 813 Charges for services 17,420 4,000 21,420 17,049 Other receipts 142 694 5,716 10,497 Total receipts 55,725 34,942 29,837 9,621 10,497 146,338 5,716 Disbursements: Personal services 25,300 8,691 5,716 39,707 Supplies 1,325 300 1,625 Other services and charges 14,337 2,300 17,297 2,357 9,729 46,020 Debt service - principal and interest 4,974 4,974 Capital outlay 3,480 3,480 Other disbursements 3 18,000 18,003 Total disbursements 49,419 2,300 26,288 20,357 5,716 9,729 113,809 Excess (deficiency) of receipts over disbursements 6,306 (2,300)8,654 9,621 768 32,529 9,480 328,092 153,572 \$ 21,264 743 \$ 55,823 \$ 7,444 \$ Cash and investments - ending 29,060 50,161 \$ 10,025 \$

	 ownship	Park And Recreation	Township Assistance	Fire Fighting	Rainy Day	Levy Excess	Cumulative Fire	Payroll Deductions	Donation	Totals
Cash and investments - beginning	\$ 153,572	\$ 29,060	\$ 21,264	\$ 50,161	\$ 10,025	\$ 743	\$ 55,823	<u>\$ -</u>	\$ 7,444	\$ 328,092
Receipts:										
Taxes	6,742	-	45,449	23,750	-	-	8,570	-	-	84,511
Intergovernmental receipts	19,474	-	4,887	2,253	-	-	813	-	-	27,427
Charges for services	29,181	-	-	2,000	-	-	-	-	-	31,181
Other receipts	 228		325			12		6,219	14,467	21,251
Total receipts	 55,625		50,661	28,003		12	9,383	6,219	14,467	164,370
Disbursements:										
Personal services	26,630	-	8,851	-	-	-	-	-	-	35,481
Supplies	1,897	-	400	-	-	-	-	-	-	2,297
Other services and charges	37,189	900	12,259	2,357	-	-	-	-	9,495	62,200
Other disbursements	198		2	9,000		12		6,219		15,431
Total disbursements	 65,914	900	21,512	11,357		12		6,219	9,495	115,409
Excess (deficiency) of receipts over										
disbursements	 (10,289)	(900)	29,149	16,646			9,383		4,972	48,961
Cash and investments - ending	\$ 143,283	\$ 28,160	\$ 50,413	\$ 66,807	\$ 10,025	\$ 743	\$ 65,206	\$ -	\$ 12,416	\$ 377,053

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			Park									
			And	Township	Fire	Rainy		.evy	Cumulative	Payroll		
	To	wnship	Recreation	Assistance	Fighting	Day	Ex	cess	Fire	Deductions	Donation	Totals
Cash and investments - beginning	\$	143,283	\$ 28,160	\$ 50,413	\$ 66,807	\$ 10,02	5 \$	743	\$ 65,206	\$ -	\$ 12,416	\$ 377,053
Receipts:												
Taxes		25,050	-	45,245	24,401		-	-	9,203	-	-	103,899
Intergovernmental receipts		5,151	-	4,471	2,092		-	-	789	-	-	12,503
Charges for services		8,091	-	· -	2,000		_	-	-	-	-	10,091
Other receipts		313	200	3,485			<u> </u>			6,086	14,196	24,280
Total receipts		38,605	200	53,201	28,493		<u>-</u>	<u>-</u>	9,992	6,086	14,196	150,773
Disbursements:												
Personal services		24,500	-	9,750	_		_	_	_	_	_	34,250
Supplies		2,644	-	947	_		_	_	_	_	_	3,591
Other services and charges		12,101	1,100	20,678	29,417		_	-	-	-	5,198	68,494
Debt service - principal and interest		21,576	-	-	· -		-	-	-	-	-	21,576
Capital outlay		2,471	-	2,500	_		-	-	-	-	-	4,971
Other disbursements		5,060		420			<u>-</u>			6,086		11,566
Total disbursements		68,352	1,100	34,295	29,417		<u>-</u>	<u>-</u>		6,086	5,198	144,448
Excess (deficiency) of receipts over												
disbursements		(29,747)	(900)	18,906	(924		<u>-</u>	<u>-</u>	9,992		8,998	6,325
Cash and investments - ending	\$	113,536	\$ 27,260	\$ 69,319	\$ 65,883	\$ 10,02	<u>5</u> \$	743	\$ 75,198	\$ -	\$ 21,414	\$ 383,378

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			Park								
			And	Township	Fire	Rainy	Levy	Cumulative	Payroll		
	T	ownship	Recreation	Assistance	Fighting	Day	Excess	Fire	Deductions	Donation	Totals
Cash and investments - beginning	\$	113,536	\$ 27,260	\$ 69,319	\$ 65,883	\$ 10,025	\$ 743	\$ 75,198	\$ -	\$ 21,414	\$ 383,378
Receipts:											
Taxes		44,697	-	11,706	25,354	-	-	9,322	-	-	91,079
Intergovernmental receipts		25,537	-	1,228	2,374	2,939	-	872	-	-	32,950
Charges for services		7,035	-	· -	1,000	· -	-	-	-	-	8,035
Other receipts	-	865		1,151					6,099	8,398	16,513
Total receipts		78,134	_	14,085	28,728	2,939	_	10,194	6,099	8,398	148,577
Total receipts	-	70,134		14,000	20,720	2,909		10,194	0,033	0,390	140,577
Disbursements:											
Personal services		24,500	-	9,750	-	-	-	-	-	-	34,250
Supplies		2,137	-	355	-	-	-	-	-	-	2,492
Other services and charges		15,140	1,350	22,935	20,574	-	-	-	-	5,078	65,077
Debt service - principal and interest		21,576	-	-	-	-	-	-	-	-	21,576
Capital outlay		601	-	-	-	-	-	-	-	-	601
Other disbursements		2,200		920					6,099		9,219
Total disbursements	_	66,154	1,350	33,960	20,574				6,099	5,078	133,215
Excess (deficiency) of receipts over											
disbursements		11,980	(1,350)	(19,875)	8,154	2,939		10,194		3,320	15,362
Cash and investments - ending	\$	125,516	\$ 25,910	\$ 49,444	\$ 74,037	\$ 12,964	\$ 743	\$ 85,392	\$ -	\$ 24,734	\$ 398,740

#### JEFFERSON TOWNSHIP, WAYNE COUNTY SCHEDULE OF LEASES AND DEBT December 31, 2016

	Description of Debt		Ending Principal	Int	incipal and terest Due /ithin One
Туре	Purpose		Balance		Year
Governmental activities: General obligation bonds	Building Repair	\$	155,772	\$	21,576

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#### JEFFERSON TOWNSHIP, WAYNE COUNTY SCHEDULE OF CAPITAL ASSETS December 31, 2016

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

	Ending <u>Balance</u>	
Governmental activities: Land	\$ 31,600	
Buildings Books and other	 105,000 1,400	
Total governmental activities	 138,000	
Total capital assets	\$ 138,000	

OTHER REPORTS	
In addition to this report, other reports may have been issued for the Township. found on the Indiana State Board of Accounts' website: <a href="http://www.in.gov/sboa/">http://www.in.gov/sboa/</a> .	All reports can be