# STATE BOARD OF ACCOUNTS 302 West Washington Street Room E418 INDIANAPOLIS, INDIANA 46204-2769

FINANCIAL STATEMENT AND
FEDERAL SINGLE AUDIT REPORT

OF

KNOX COUNTY, INDIANA

January 1, 2015 to December 31, 2015





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#### SCHEDULE OF OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
County Auditor	Lisa G. Madden	01-01-15 to 12-31-18
County Treasurer	Sharon K. Duke Brenda Hall	01-01-13 to 12-31-15 01-01-16 to 12-31-19
Clerk of the Circuit Court	Terri Allen	01-01-15 to 12-31-18
County Sheriff	Michael Morris	01-01-15 to 12-31-18
County Auditor	Lisa G. Madden	01-01-15 to 12-31-18
County Recorder	Lisa Clark-Benock	01-01-15 to 12-31-18
President of the Board of County Commissioners	Larry Holscher Kellie Streeter	01-01-15 to 12-31-16 01-01-17 to 12-31-17
President of the County Council	Robert Lechner	01-01-15 to 12-31-17



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#### INDEPENDENT AUDITOR'S REPORT

TO: THE OFFICIALS OF KNOX COUNTY, INDIANA

#### **Report on the Financial Statement**

We have audited the accompanying financial statement of Knox County (County), which comprises the financial position and results of operations for the year ended December 31, 2015, and the related notes to the financial statement as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the financial reporting provisions of the Indiana State Board of Accounts as allowed by state statute (Indiana Code 5-11-1-6). Management is responsible for and has determined that the regulatory basis of accounting, as established by the Indiana State Board of Accounts, is an acceptable basis of presentation. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### INDEPENDENT AUDITOR'S REPORT (Continued)

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As discussed in Note 1 to the financial statement, the County prepares its financial statement on the prescribed basis of accounting that demonstrates compliance with the reporting requirements established by the Indiana State Board of Accounts as allowed by state statute (IC 5-11-1-6), which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion* on *U.S. Generally Accepted Accounting Principles* paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position and results of operations of the County for the year ended December 31, 2015.

#### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statement referred to above presents fairly, in all material respects, the financial position and results of operations of the County for the year ended December 31, 2015, in accordance with the financial reporting provisions of the Indiana State Board of Accounts described in Note 1.

#### **Other Matters**

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the County's financial statement. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is not a required part of the financial statement. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statement. The information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the financial statement taken as a whole.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the County's financial statement. The Combining Schedule of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis, Schedule of Payables and Receivables, and Schedule of Leases and Debt, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statement. They have not been subjected to the auditing procedures applied by us in the audit of the financial statement and, accordingly, we express no opinion on them.

### INDEPENDENT AUDITOR'S REPORT (Continued)

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated February 16, 2017, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Paul D. Joyce, CPA State Examiner

February 16, 2017



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

TO: THE OFFICIALS OF KNOX COUNTY, INDIANA

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statement of Knox County (County), which comprises the financial position and results of operations for the year ended December 31, 2015, and the related notes to the financial statement, and have issued our report thereon dated February 16, 2017, wherein we noted the County followed accounting practices the Indiana State Board of Accounts prescribes rather than accounting principles generally accepted in the United States of America.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statement, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the County's financial statement will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exists that were not identified. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings and Questioned Costs as items 2015-001, 2015-002, and 2015-003 that we consider to be material weaknesses.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (Continued)

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Questioned Costs as items 2015-001 and 2015-002.

#### **Knox County's Response to Findings**

The County's response to the findings identified in our audit is described in the accompanying Corrective Action Plan. The County's response was not subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on it.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Paul D. Joyce, CPA State Examiner

February 16, 2017

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FINANCIAL STATEMENT AND ACCOMPANYING NOTES	
The financial statement and accompanying notes were approved by management of the County. The financial statement and notes are presented as intended by the County.	

### KNOX COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES REGULATORY BASIS For the Year Ended December 31, 2015

		Cash and vestments					ı	Cash and nvestments
Fund		01-01-15	_	Receipts	Di	sbursements	_	12-31-15
0	•	0.005.000	•	0.504.047	•	40 704 000	•	005.050
General Accident Report	\$	2,035,938 1,811	\$	9,561,347 276	\$	10,731,932	\$	865,353 2,087
Bid Deposits and Bonds Holding		43,455		30,999		73,834		620
CEDIT County Share		2,246,157		1,607,708		1,204,946		2,648,919
CEDIT- Special Legislation		797,843		465,009		583,958		678,894
City and Town Court Costs		8,361		19,332		-		27,693
Clerk's Records Perpetuation COIT County Distributive Shares		66,192 7,852,661		17,058 2,621,416		11,066 4,604,483		72,184 5,869,594
Community Transition Program		66,074		14,325		4,813		75,586
Congressional School Interest		33,082				1,705		31,377
Congressional School Principal		42,619		-		-		42,619
Prisoner Reimbursement For Incarceration		359,004		102,695		462,415		(716)
Sales Disclosure- County Share		59,030		5,810		1,655		63,185
Cumulative Bridge Cumulative Drainage		560,078 572,121		559,495 796,341		388,935 655,805		730,638 712,657
Drug Free Community		26,272		34,253		48,750		11,775
Firearms Training		1,423		10,030		8,361		3,092
General Drain Improvement		225,020		-		78,350		146,670
Health		27,359		428,675		305,696		150,338
Identification Security Protection		15,487		2,985		-		18,472
Levy Excess Local Health Maintenance		28,359 61,168		33,139		22.609		28,359 71,698
Local Road and Street		273,390		370,007		373,923		269,474
Misdemeanant		48,521		27,832		32,041		44,312
Motor Vehicle Highway		1,041,065		3,193,953		3,205,812		1,029,206
Park Nonreverting Capital		96,182		94,909		81,078		110,013
Park Nonreverting Operating		36,398		35,450		7,360		64,488
Planning and Zoning Impact Plat Book		17,320 5,427		110,901		106,856		21,365 5,427
Rainy Day		4,096,216		-		-		4,096,216
Reassessment- 2015		1,019,787		261,479		654,381		626,885
Recorder's Records Perpetuation		135,593		52,829		92,531		95,891
Riverboat		248,815		83,077		-		331,892
Solid Waste User Fees		(6,955)		135,194		128,239		-
Surplus Tax Surveyor's Corner Perpetuation		192,701 15,630		41,157 7,285		30,296 15,101		203,562 7,814
Tax Sale Redemption		54,352		250,312		273,861		30,803
Tax Sale Surplus		376,914		124,416		224,606		276,724
Local Health Department Trust Account		49,472		22,332		15,104		56,700
Guardian Ad Litem		1,832		<del>-</del>		<del>.</del>		1,832
GAL/CASA		40.000		21,004		21,004		40.000
Auditors Ineligible Deductions County Elected Officials Training		10,963 10,836		2,985		120		10,963 13,701
Park and Recreation		105,387		527,332		509,179		123,540
Statewide 911		214,293		433,560		334,319		313,534
Adult Probation Administrative		11,824		54,159		41,913		24,070
Juvenile Probation Administrative		11,647		-		-		11,647
TMA Audit- Assessor		2.062.074		63,887		- 0.450.672		63,887
TIF Capital Projects Self-Insurance		2,062,974 1,441,679		372,269 2,777,902		2,158,673 2,371,692		276,570 1,847,889
Payroll Clearing		280		102,989		103,022		247
Payroll Withholding- Federal		54		733,160		733,214		
Payroll Withholding- FICA & Medicare		(105)		1,094,914		1,094,809		-
Payroll Withholding- PERF		13,377		835,930		835,930		13,377
Payroll Withholding- State		(27)		320,234		320,207		-
Settlement CVET Agency		-		39,600,775 373,538		39,600,775 373,538		-
Financial Institution Tax				405,751		405,751		-
Homestead Credit Rebate		30,173		-		-		30,173
State Fines and Forfeitures		17,287		52,497		64,420		5,364
Infraction Judgements		103,337		40,246		140,643		2,940
Overweight Vehicle Fines		131		-		131		-
Special Death Benefit Sales Disclosure- State Share		220		3,860		3,780 1,975		300 365
Coroners Training & Con't Education		334		2,340 5,700		1,975 5,588		365 446
Mortgage Recording Fees- State Share		213		2,845		2,785		273
Inheritance Tax		139,196		2,258		25,021		116,433
Education Plate Fees Agency		-		788		788		-
Riverboat Revenue Sharing		- 00 475		144,638		144,638		-
Innkeepers Tax Collections		68,475		324,461		339,166		53,770
CEDIT Distribution COIT Distribution		-		2,990,615 4,272,058		2,990,615 4,272,058		-
93.563 Prosecutor PCA		30,000		7,585		18,894		18,691
						•		•

The notes to the financial statement are an integral part of this statement.

Fund	Cash and Investments 01-01-15	Receipts	Disbursements	Cash and Investments 12-31-15
02 562 ADDA Clark IV D Inconting	11.040			44.040
93.563 ARRA Clerk IV-D Incentive 93.563 Title IV-D Incentive	11,842 63,395	10,466	-	11,842 73,861
93.563 Prosecutor IV-D Incentive- Post Oct '99	26,264	15,913	23,727	18,450
93.563 Clerk IV-D Incentive- Post Oct '99	63,093	10,466	9,957	63,602
Pre-Trial Diversion Fund	4,086	-	-	4,086
Inmate Workforce Donation	1,344	1,320	1,344	1,320
Vicki Harmon Donation Fund	10,255	1,954	12,110	99
KC Law Enforcement Donation	175	-	-	175
Park Donation- Christmas	12,526	8,477	11,799	9,204
MADD- Mothers Against Drunk Drivers	3,525	-	-	3,525
After Settlement Collections	1,182,330	973,285	1,182,330	973,285
Supplemental- Clerk Odyssey/ Trust	1,086,897	2,848,496	3,115,521	819,872
Supplemental- Clerk ISETS	4,645	739,239	739,573	4,311
Supplemental- Sheriff Inmate Trust	3,283	276,107	276,267	3,123
Supplemental- Sheriff Commissary	16,006	240,764	245,534	11,236
Supplemental- Sheriff Buy Money	295	- 450.040	-	295
Supplemental- Knox County Benefit Trust	153,445	2,152,812	1,912,002	394,255
Supplemental- Landfill Retainage	27,707	14	- 000 040	27,721
Community Corrections Grant	40,523	246,297	286,819	1
Community Corrections 15-16 Grant NK Waste Water Plan Grant	20 423	316,667	295,332	21,355
Community Correction Grant 09	3,906	-	-	423 3,906
Landfill	1,524	-	-	1,524
Probation Users Fees- Adult	8,913	201,222	175,105	35,030
Probation Users Fees- Juvenile	39.713	6,800	24.619	21.894
Clerks User Fees	10,405	10,097	9,554	10,948
Prosecutor User Fees	168,974	121.657	142,185	148,446
Alcohol & Drug User Fees	149,593	117,873	106,081	161,385
Community Correction Project Income	311,268	759,506	717,069	353,705
Circuit Court Bail	10,250	700,000	10,250	-
Superior II Bail Fund	63,556	59,594	111,924	11,226
Superior I Bail Agency Fund	4,725	9,894	81	14,538
Circuit Court Bail Agency Fund	-,,	14,995	-	14,995
Tilly Ditch	_	31,644	1,033	30,611
904101 Sheriff Donation Fund	20,419	2,252	6,235	16,436
Donations- Monument Restoration	3,076	-	-	3,076
DARE Program	7,452	-	5,803	1,649
Law Enforcement	23,447	256,975	280,422	-
Sheriff Donation	· -	15,100	15,000	100
Solid Waste- Auditor	6,145	756	5,256	1,645
Solid Waste- Treas.	10,553	756	5,418	5,891
Probation Home Monitoring	87,815	201,702	181,454	108,063
In Lieu Of Road Bond	6,864	-	-	6,864
Solid Waste Fee- Assessor	-	3,902	-	3,902
Surplus Dog Tax Fund	2,302	-	-	2,302
Health Clinic	255	-	-	255
IDACS (E-911)	3,660	3,000	2,098	4,562
Infraction Judgement	1,225	-	-	1,225
Hazardous Substance Response	276	-	-	276
PTRC & "HC" Holding Fund	80	-	-	80
Victim Assistant	103	-	-	103
Superior Court Group Home	500	-	-	500
Adult Protective Service	11,450	-	-	11,450
Drug Abuse Prosec.	123,610	-	-	123,610
Hillcrest Ins. Settlement 2006	222,911	-	-	222,911
DUI Task Force 2011	1,311	4,453	4,749	1,015
Victims Assistance Grant	514	·		514
Co Health Bioterrorism	(51)	27,193	19,894	7,248
EMA Performance Grant	(5,232)	41,005	34,880	893
Drug Abuse	14,023	10,401		24,424
Van Go Grant	-	580,280	580,280	-
Local Emergency Planning Grant	11,101	11,243	11,150	11,194
IN Criminal Justice Institute	- (4.0==)	30,497	27,592	2,905
Operation Pull Over	(1,056)	6,825	14,126	(8,357)
White River Valley Drug Task Force	670	7.000		670
Probation LCC	-	7,000	5,647	1,353
Proslink Implementation Proj	2,496	-	-	2,496
Disaster Public Assistance	1,142	-	-	1,142
2011 Homeland Security Grant	210	-	-	210
Court Interpreter Grant Migrant Housing		862 161,576	205 161,576	657
Totals	\$ 31,146,899	\$ 87,233,643	\$ 92,117,151	\$ 26,263,391

The notes to the financial statement are an integral part of this statement.

#### KNOX COUNTY NOTES TO FINANCIAL STATEMENT

#### Note 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

The County was established under the laws of the State of Indiana. The County operates under a Council-Commissioner form of government and provides some or all of the following services: public safety (police), highways and streets, health welfare and social services, culture and recreation, public improvements, planning and zoning, and general administrative services.

The accompanying financial statement presents the financial information for the County.

#### B. Basis of Accounting

The financial statement is reported on a regulatory basis of accounting prescribed by the Indiana State Board of Accounts in accordance with state statute (IC 5-11-1-6), which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The basis of accounting involves the reporting of only cash and investments and the changes therein resulting from cash inflows (receipts) and cash outflows (disbursements) reported in the period in which they occurred.

The regulatory basis of accounting differs from accounting principles generally accepted in the United States of America, in that receipts are recognized when received in cash, rather than when earned, and disbursements are recognized when paid, rather than when a liability is incurred.

#### C. Cash and Investments

Investments are stated at cost. Any changes in fair value of the investments are reported as receipts in the year of the sale of the investment.

#### D. Receipts

Receipts are presented in the aggregate on the face of the financial statement. The aggregate receipts include the following sources:

Taxes. Amounts received from one or more of the following: property tax, certified shares (local option tax), property tax replacement credit (local option tax), county option income tax, wheel tax, innkeeper's tax, food and beverage tax, county economic development income tax, boat and trailer excise tax, county adjusted gross income tax, and other taxes that are set by the County.

Licenses and permits. Amounts received from businesses, occupations, or non-businesses that must be licensed before doing business within the government's jurisdiction, or permits levied according to the benefits presumably conferred by the permit. Examples of licenses and permits include the following: peddler licenses, animal licenses, auctioneer licenses, building and planning permits, demolition permits, electrical permits, sign permits, and gun permits.

Intergovernmental receipts. Amounts received from other governments in the form of operating grants, entitlements, or payments in lieu of taxes. Examples of intergovernmental receipts include, but are not limited to, the following: federal grants, state grants, cigarette tax distributions received from the state, motor vehicle highway distributions received from the state, local road and street distributions received from the state, financial institution tax received from the state, auto excise surtax received from the state, commercial vehicle excise tax received from the state, major moves distributions received from the state, and riverboat receipts received from the County.

Charges for services. Amounts received for services including, but not limited to, the following: planning commission charges, building department charges, copies of public records, copy machines charges, accident report copies, gun permit applications, 911 telephone services, recycling fees, dog pound fees, emergency medical service fees, park rental fees, swimming pool receipts, cable TV receipts, ordinance violations, fines and fees, bond forfeitures, court costs, and court receipts.

Fines and forfeits. Amounts received from fines and penalties imposed for the commission of statutory offenses, violation of lawful administrative rules and regulations (fines), and for the neglect of official duty and monies derived from confiscating deposits held as performance guarantees (forfeitures).

Other receipts. Amounts received from various sources, including, but not limited to, the following: net proceeds from borrowings; interfund loan activity; transfers authorized by statute, ordinance, resolution, or court order; internal service receipts; and fiduciary receipts.

#### E. Disbursements

Disbursements are presented in the aggregate on the face of the financial statement. The aggregate disbursements include the following uses:

*Personal services.* Amounts disbursed for salaries, wages, and related employee benefits provided for all persons employed. In those units where sick leave, vacation leave, overtime compensation, and other such benefits are appropriated separately, such payments would also be included.

Supplies. Amounts disbursed for articles and commodities that are entirely consumed and materially altered when used and/or show rapid depreciation after use for a short period of time. Examples of supplies include, but are not limited to, the following: office supplies, operating supplies, and repair and maintenance supplies.

Other services and charges. Amounts disbursed for services including, but not limited to, the following: professional services, communication and transportation, printing and advertising, insurance, utility services, repairs and maintenance, and rental charges.

*Capital outlay.* Amounts disbursed for land, infrastructure, buildings, improvements, and machinery and equipment having an appreciable and calculable period of usefulness.

Other disbursements. Amounts disbursed for various other purposes including, but not limited to, the following: interfund loan payments; loans made to other funds; internal service disbursements; and transfers out that are authorized by statute, ordinance, resolution, or court order.

#### F. Interfund Transfers

The County may, from time to time, make transfers from one fund to another. These transfers, if any, are included as a part of the receipts and disbursements of the affected funds and as a part of total receipts and disbursements. The transfers are used for cash flow purposes as provided by various statutory provisions.

#### G. Fund Accounting

Separate funds are established, maintained, and reported by the County. Each fund is used to account for amounts received from and used for specific sources and uses as determined by various regulations. Restrictions on some funds are set by statute while other funds are internally restricted by the County. The amounts accounted for in a specific fund may only be available for use for certain, legally-restricted purposes. Additionally, some funds are used to account for assets held by the County in a trustee capacity as an agent of individuals, private organizations, other funds, or other governmental units and, therefore, the funds cannot be used for any expenditures of the unit itself.

#### Note 2. Budgets

The operating budget is initially prepared and approved at the local level. The fiscal officer of the County submits a proposed operating budget to the governing board for the following calendar year. The budget is advertised as required by law. Prior to adopting the budget, the governing board conducts public hearings and obtains taxpayer comments. Prior to November 1, the governing board approves the budget for the next year. The budget for funds for which property taxes are levied or highway use taxes are received is subject to final approval by the Indiana Department of Local Government Finance.

#### Note 3. Property Taxes

Property taxes levied are collected by the County Treasurer and are scheduled to be distributed to the County in June and December; however, situations can arise which would delay the distributions. State statute (IC 6-1.1-17-16) requires the Indiana Department of Local Government Finance to establish property tax rates and levies by February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100 percent of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Taxes may be paid in two equal installments which normally become delinquent if not paid by May 10 and November 10, respectively.

#### Note 4. Deposits and Investments

Deposits, made in accordance with state statute (IC 5-13), with financial institutions in the State of Indiana, at year end, should be entirely insured by the Federal Depository Insurance Corporation or by the Indiana Public Deposit Insurance Fund. This includes any deposit accounts issued or offered by a qualifying financial institution.

State statutes authorize the County to invest in securities including, but not limited to, the following: federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

#### Note 5. Risk Management

The County may be exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job-related illnesses or injuries to employees; medical benefits to employees, retirees, and dependents; and natural disasters.

These risks can be mitigated through the purchase of insurance, establishment of a self-insurance fund, and/or participation in a risk pool. The purchase of insurance transfers the risk to an independent third-party. The establishment of a self-insurance fund allows the County to set aside money for claim settlements. The self-insurance fund would be included in the financial statement. The purpose of participation in a risk pool is to provide a medium for the funding and administration of the risks.

#### Note 6. Pension Plans

A. Public Employees' Retirement Fund

Plan Description

The Indiana Public Employees' Retirement Fund (PERF) is a defined benefit pension plan. PERF is a cost-sharing multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in this defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the Indiana Public Retirement System (INPRS) Board, most requirements of the system, and give the County authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of members' contributions, set by state statute at 3 percent of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

INPRS administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Indiana Public Retirement System One North Capitol, Suite 001 Indianapolis, IN 46204 Ph. (888) 526-1687

Funding Policy and Annual Pension Cost

The contribution requirements of the plan members for PERF are established by the Board of Trustees of INPRS.

#### B. County Police Retirement Plan

#### Plan Description

The County Police Retirement Plan is a single-employer defined benefit pension plan. With the approval of the County's fiscal body, the plan is administered by the sheriff's department and an appointed trustee as authorized by state statute (IC 36-8-10-12) for full-time police officers. The plan provides retirement, death, and disability benefits to plan members and beneficiaries. Funds designated for payments related to this plan are accounted for in a pension trust fund. The activity of this trust fund has not been reflected in the financial statement. The trustee issues a publicly available financial report that includes financial statements and required supplementary information of the plan. The report may be obtained by contacting the county sheriff.

#### **Funding Policy**

The contribution requirements of plan members for the County Police Retirement Plan are established by state statute.

#### C. County Police Benefit Plan

#### Plan Description

The County Police Benefit Plan is a single-employer defined benefit pension plan. With the approval of the County's fiscal body, the plan is administered by the sheriff's department and an appointed trustee as authorized by state statute (IC 36-8-10-12) for full-time police officers. The plan provides dependent pensions, life insurance, and disability benefits to plan members and beneficiaries. Funds designated for payments related to this plan are accounted for in a pension trust fund. The activity of this trust fund has not been reflected in the financial statement. The trustee issues a publicly available financial report that includes financial statements and required supplementary information of the plan. The report may be obtained by contacting the county sheriff.

#### Funding Policy

The contribution requirements of plan members for the County Police Benefit Plan are established by state statute.

#### Note 7. Cash Balance Deficits

The financial statement contains several funds with deficits in cash. This is a result of some funds being set up for reimbursable grants. The reimbursements for expenditures made by the County were not received by December 31, 2015. Other funds with deficits in cash are due to revenues not being received in the clearing fund by December 31, 2015.

#### Note 8. Combined Funds

Thirty funds related to Cumulative Drainage and four funds related to Operation Pull Over were reported individually in the prior financial statement, but were combined into two funds for the current financial statement.

#### OTHER INFORMATION - UNAUDITED

The County's Annual Financial Report information can be found on the Gateway website: <a href="https://gateway.ifionline.org/">https://gateway.ifionline.org/</a>.

Differences may be noted between the financial information presented in the financial statement contained in this report and the financial information presented in the County's Annual Financial Report referenced above. These differences, if any, are due to adjustments made to the financial information during the course of the audit. This is a common occurrence in any financial statement audit. The financial information presented in this report is audited information, and the accuracy of such information can be determined by reading the opinion given in the Independent Auditor's Report.

The other information presented was approved by management of the County. It is presented as intended by the County.

	General	Accident Report	Bid Deposits and Bonds Holding	CEDIT County Share	CEDIT- Special Legislation	City and Town Court Costs	Clerk's Records Perpetuation
Cash and investments - beginning	\$ 2,035,938	\$ 1,811	\$ 43,455	\$ 2,246,157	\$ 797,843	\$ 8,361	\$ 66,192
Receipts:							
Taxes	7,221,332	-	-	1,607,708	465,000	-	-
Licenses and permits	23,547	-	-	-	-	-	-
Intergovernmental receipts	185,379	-	-	-	-	-	-
Charges for services	803,997	-	-	-	-	-	-
Fines and forfeits	156,852	276	30,999	-	-	19,332	-
Other receipts	1,170,240				9		17,058
Total receipts	9,561,347	276	30,999	1,607,708	465,009	19,332	17,058
Disbursements:							
Personal services	6,231,153	-	-	-	-	-	-
Supplies	609,339	-	-	-	94,454	-	11,066
Other services and charges	3,020,811	-	-	658,515	489,504	-	-
Capital outlay	137,521	-	-	546,431	-	-	-
Other disbursements	733,108		73,834	=			
Total disbursements	10,731,932		73,834	1,204,946	583,958		11,066
Excess (deficiency) of receipts over							
disbursements	(1,170,585)	276	(42,835)	402,762	(118,949)	19,332	5,992
Cash and investments - ending	\$ 865,353	\$ 2,087	\$ 620	\$ 2,648,919	\$ 678,894	\$ 27,693	\$ 72,184

	COIT County Distributive Shares	Community Transition Program	Congressional School Interest	Congressional School Principal	Prisoner Reimbursement For Incarceration	Sales Disclosure- County Share	Cumulative Bridge
Cash and investments - beginning	\$ 7,852,661	\$ 66,074	\$ 33,082	\$ 42,619	\$ 359,004	\$ 59,030	\$ 560,078
Receipts:							
Taxes	2,020,784	-	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental receipts	-	14,325	-	-	-	-	453,042
Charges for services	-	-	-	-	86,555	5,810	4,461
Fines and forfeits	-	-	-	-	-	-	-
Other receipts	600,632				16,140		101,992
Total receipts	2,621,416	14,325			102,695	5,810	559,495
Disbursements:							
Personal services	1,050,543	_	_	_	45,248	_	_
Supplies	295,071	-	_	_	59,054	-	88,631
Other services and charges	1,491,417	4,813	-	-	23,078	-	43,361
Capital outlay	1,117,452	-	-	-	78,060	-	256,943
Other disbursements	650,000		1,705		256,975	1,655	
Total disbursements	4,604,483	4,813	1,705		462,415	1,655	388,935
Excess (deficiency) of receipts over disbursements	(1,983,067)	9,512	(1,705)		(359,720)	4,155	170,560
Cash and investments - ending	\$ 5,869,594	\$ 75,586	\$ 31,377	\$ 42,619	\$ (716)	\$ 63,185	\$ 730,638

	Cumul Drain		Drug Free mmunity	_	Firearms Training	General Drain provement		Health		entification Security Protection		Levy Excess
Cash and investments - beginning	\$ 5	72,121	\$ 26,272	\$	1,423	\$ 225,020	\$	27,359	\$	15,487	\$	28,359
Receipts: Taxes Licenses and permits Intergovernmental receipts Charges for services Fines and forfeits	7	'95,921 - - - -	- - - - 34,253		- - - - 10.030	- - - -		170,973 112,755 3,130 141,817		- - - 2,985		:
Other receipts		420	 34,233	_	10,030	 	_		_			<u>-</u>
Total receipts	7	96,341	 34,253		10,030	 <u>-</u>	_	428,675	_	2,985		<u>-</u>
Disbursements: Personal services Supplies Other services and charges Capital outlay Other disbursements	6	- - 555,409 - 396	- - 48,750 - -		- - 8,361 - -	- - - - 78,350	_	299,695 2,328 3,673 -	_	- - - -		- - - -
Total disbursements	6	55,805	 48,750	_	8,361	 78,350	_	305,696	_		_	<u>-</u>
Excess (deficiency) of receipts over disbursements	1	40,536	 (14,497)	_	1,669	 (78,350)		122,979		2,985		
Cash and investments - ending	\$ 7	12,657	\$ 11,775	\$	3,092	\$ 146,670	\$	150,338	\$	18,472	\$	28,359

	Local Health Maintenance	Local Road and Street	Misdemeanant	Motor Vehicle Highway	Park Nonreverting Capital	Park Nonreverting Operating	Planning and Zoning Impact
Cash and investments - beginning	\$ 61,168	\$ 273,390	\$ 48,521	\$ 1,041,065	\$ 96,182	\$ 36,398	\$ 17,320
Receipts:							
Taxes	-	-	-	-	-	-	51,476
Licenses and permits	-	-		<del>.</del>	-	-	8,483
Intergovernmental receipts	33,139		27,832	3,110,410		-	942
Charges for services	-	7,200	-	-	45,656	-	-
Fines and forfeits	-	362,807	-	83,543	49,253	35,450	50,000
Other receipts		302,007		03,343	49,255	35,450	50,000
Total receipts	33,139	370,007	27,832	3,193,953	94,909	35,450	110,901
Disbursements:							
Personal services	15,733	-	28,678	1,325,261	4,285	-	99,020
Supplies	5,145	373,923	3,363	689,721	10,113	-	1,447
Other services and charges	1,731	-	-	357,155	33,221	-	6,389
Capital outlay	-	-	-	833,675	30,988	-	-
Other disbursements					2,471	7,360	
Total disbursements	22,609	373,923	32,041	3,205,812	81,078	7,360	106,856
Excess (deficiency) of receipts over disbursements	10,530	(3,916)	(4,209)	(11,859)	13,831	28,090	4,045
Cash and investments - ending	\$ 71,698	\$ 269,474	\$ 44,312	\$ 1,029,206	\$ 110,013	\$ 64,488	\$ 21,365

	Plat 3ook	_	Rainy Day	R	eassessment- 2015	lecorder's Records erpetuation	_	Riverboat		Solid Waste User Fees		Surplus Tax
Cash and investments - beginning	\$ 5,427	\$	4,096,216	\$	1,019,787	\$ 135,593	\$	248,815	\$	(6,955)	\$	192,701
Receipts:												
Taxes	-		-		251,864	-		-		-		41,157
Licenses and permits	-		-		-	-		-		-		-
Intergovernmental receipts	-		-		4,611	-		83,077		-		-
Charges for services	-		-		-	52,829		-		-		-
Fines and forfeits	-		-		-	-		-		-		-
Other receipts	 <u> </u>			_	5,004	 <u> </u>	_	<u>-</u>		135,194	_	
Total receipts	 			_	261,479	 52,829	_	83,077	_	135,194		41,157
Disbursements:												
Personal services	-		-		4,764	32,315		-		128,239		-
Supplies	_		_		-	-		_		-		_
Other services and charges	-		-		136,967	-		-		-		-
Capital outlay	-		-		12,650	-		-		-		-
Other disbursements	 				500,000	60,216	_					30,296
Total disbursements	 			_	654,381	 92,531	_		_	128,239	_	30,296
Excess (deficiency) of receipts over disbursements	 		<u> </u>		(392,902)	(39,702)	_	83,077		6,955		10,861
Cash and investments - ending	\$ 5,427	\$	4,096,216	\$	626,885	\$ 95,891	\$	331,892	\$		\$	203,562

Local Health Surveyor's Tax Department Guardian Auditors Tax Corner Trust Ad Litem Ineligible Sale Sale Perpetuation GAL/CASA Redemption Surplus Deductions Account Cash and investments - beginning 15,630 54,352 376,914 49,472 1,832 10,963 Receipts: Taxes 250,312 124,416 Licenses and permits
Intergovernmental receipts 22,332 21,004 Charges for services
Fines and forfeits 7,285 Other receipts Total receipts 7,285 250,312 124,416 22,332 21,004 Disbursements: Personal services 5,370 6,765 8,167 Supplies Other services and charges 1,086 85,963 1,567 Capital outlay 7,250 Other disbursements 187,898 224,606 21,004 Total disbursements 15,101 273,861 224,606 15,104 21,004 Excess (deficiency) of receipts over disbursements (7,816) (23,549) (100,190) 7,228 Cash and investments - ending 7,814 30,803 276,724 56,700

	County Elected Officials Training	Park and Recreation	Statewide 911	Adult Probation Administrative	Juvenile Probation Administrative	TMA Audit- Assessor	TIF Capital Projects
Cash and investments - beginning	\$ 10,836	\$ 105,387	\$ 214,293	\$ 11,824	\$ 11,647	\$ -	\$ 2,062,974
Receipts:							
Taxes	-	419,160	-	-	-	-	372,269
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental receipts	-	7,673	-	-	-	-	-
Charges for services	-	-	433,560	54,159	-	63,887	-
Fines and forfeits	-	-	-	-	-	-	-
Other receipts	2,985	100,499					
Total receipts	2,985	527,332	433,560	54,159		63,887	372,269
Disbursements:							
Personal services	-	310,619	143,425	41,913	-	-	-
Supplies	-	28,948	-	-	-	-	-
Other services and charges	-	45,251	190,894	-	-	-	-
Capital outlay	-	24,212	-	-	-	-	-
Other disbursements	120	100,149					2,158,673
Total disbursements	120	509,179	334,319	41,913			2,158,673
Excess (deficiency) of receipts over disbursements	2,865	18,153	99,241	12,246	_	63,887	(1,786,404)
disbui scritcinis	2,003	10,133	33,241	12,240		03,007	(1,700,404)
Cash and investments - ending	\$ 13,701	\$ 123,540	\$ 313,534	\$ 24,070	\$ 11,647	\$ 63,887	\$ 276,570

	Self-Insurance	Payroll Clearing	Payroll Withholding- Federal	Payroll Withholding- FICA & Medicare	Payroll Withholding- PERF	Payroll Withholding- State	Settlement
Cash and investments - beginning	\$ 1,441,679	\$ 280	\$ 54	\$ (105)	\$ 13,377	\$ (27)	\$ -
Receipts: Taxes Licenses and permits Intergovernmental receipts Charges for services	-	- - -	- - -	-	- - -	-	39,600,775
Fines and forfeits Other receipts	2,777,902	102,989	733,160	1,094,914	835,930	320,234	
Total receipts	2,777,902	102,989	733,160	1,094,914	835,930	320,234	39,600,775
Disbursements: Personal services Supplies Other services and charges Capital outlay	2,371,692 - -	- - - -	- - - -	- - - -	- - - -	- - - -	- - - -
Other disbursements  Total disbursements	2,371,692	103,022	733,214	1,094,809	835,930 835,930	320,207	39,600,775 39,600,775
Excess (deficiency) of receipts over disbursements	406,210	(33)	(54)	105		27	
Cash and investments - ending	\$ 1,847,889	\$ 247	\$ -	\$ -	\$ 13,377	\$ -	\$ -

	CVET Agency	Financial Institution Tax	Homestead Credit Rebate	State Fines and Forfeitures	Infraction Judgements	Overweight Vehicle Fines	Special Death Benefit
Cash and investments - beginning	<u>\$ -</u>	\$ -	\$ 30,173	\$ 17,287	\$ 103,337	\$ 131	\$ 220
Receipts: Taxes Licenses and permits Intergovernmental receipts Charges for services Fines and forfeits Other receipts	373,538 - - -	- - 405,751 - - -	- - - - -	- - - - 52,497 	- - - - 40,246 	- - - - - -	- - - - - 3,860
Total receipts	373,538	405,751		52,497	40,246		3,860
Disbursements: Personal services Supplies Other services and charges Capital outlay Other disbursements	- - - - 373,538	- - - 405,751	- - - -	- - - 64,420	- - - 140,643	- - - - 131	- - - - 3,780
Total disbursements	373,538	405,751		64,420	140,643	131	3,780
Excess (deficiency) of receipts over disbursements				(11,923)	(100,397)	(131)	80
Cash and investments - ending	\$ -	\$ -	\$ 30,173	\$ 5,364	\$ 2,940	\$ -	\$ 300

	Sales Disclosure- State Share	Coroners Training & Con't Education	Mortgage Recording Fees- State Share	Inheritance Tax	Education Plate Fees Agency	Riverboat Revenue Sharing	Innkeepers Tax Collections	CEDIT Distribution
Cash and investments - beginning	\$ -	\$ 334	\$ 213	\$ 139,196	<u>\$ -</u>	\$ -	\$ 68,475	\$ -
Receipts:								
Taxes	-	-	-	-	-	-	324,461	2,990,615
Licenses and permits	-	-	-	-	788	-	-	-
Intergovernmental receipts	-	-	-	2,258	-	144,638	-	-
Charges for services	2,340	5,700	2,845	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-	-	-
Other receipts								
Total receipts	2,340	5,700	2,845	2,258	788	144,638	324,461	2,990,615
Disbursements:								
Personal services	-	-	-	-	-	-	-	-
Supplies	-	-	-	-	-	-	-	-
Other services and charges	-	-	-	-	-	-	339,166	-
Capital outlay	-	-	-	-	-	-	-	-
Other disbursements	1,975	5,588	2,785	25,021	788	144,638		2,990,615
Total disbursements	1,975	5,588	2,785	25,021	788	144,638	339,166	2,990,615
Excess (deficiency) of receipts over disbursements	365	112	60	(22,763)			(14,705)	
Cash and investments - ending	\$ 365	\$ 446	\$ 273	\$ 116,433	\$ -	\$ -	\$ 53,770	\$ -

	COIT Distribution	93.563 Prosecuto PCA	or	93.563 ARRA Clerk IV-D Incentive	93.56 Title IV-D Incenti	:	93.563 Prosecutor IV-D Incentive- Post Oct '99	93.563 Clerk IV-D Incentive- Post Oct '99	Pre-Trial Diversion Fund
Cash and investments - beginning	<u>\$</u> _	\$ 30,	000	\$ 11,842	\$ 6	3,395	\$ 26,264	\$ 63,093	\$ 4,086
Receipts: Taxes Licenses and permits			-	-		-	-	- -	-
Intergovernmental receipts Charges for services Fines and forfeits Other receipts	4,272,058 - - -	7,	- 585 <u>-</u>	- - -	1	0,466	15,913 - 	2,537 7,929	
Total receipts	4,272,058	7,	<u>585</u>		1	0,466	15,913	10,466	
Disbursements: Personal services Supplies	-		-	-		-	6,171	9,824	-
Other services and charges Capital outlay Other disbursements	- - 4,272,058	18,	894 -	-		-	- - 17,556	133	-
Total disbursements	4,272,058	18,	894				23,727	9,957	
Excess (deficiency) of receipts over disbursements		(11,	<u>309</u> )		1	0,466	(7,814)	509	
Cash and investments - ending	<u>\$</u>	\$ 18,	691	\$ 11,842	\$ 7	3,861	\$ 18,450	\$ 63,602	\$ 4,086

	Inmate Workforce Donation	Vicki Harmon Donation Fund	KC Law Enforcement Donation	Park Donation- Christmas	MADD- Mothers Against Drunk Drivers	After Settlement Collections	Supplemental- Clerk Odyssey/ Trust
Cash and investments - beginning	\$ 1,344	\$ 10,255	\$ 175	\$ 12,526	\$ 3,525	\$ 1,182,330	\$ 1,086,897
Receipts:							
Taxes	-	-	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental receipts	-	-	-	-	-	-	-
Charges for services	-	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-	-
Other receipts	1,320	1,954		8,477		973,285	2,848,496
Total receipts	1,320	1,954		8,477		973,285	2,848,496
Disbursements:							
Personal services	-	-	-	-	-	-	-
Supplies	-	-	-	-	-	-	-
Other services and charges	-	-	-	-	-	-	-
Capital outlay	-	-	-	-	-	-	-
Other disbursements	1,344	12,110		11,799		1,182,330	3,115,521
Total disbursements	1,344	12,110		11,799		1,182,330	3,115,521
Excess (deficiency) of receipts over disbursements	(24)	(10,156)		(3,322)		(209,045)	(267,025)
Cash and investments - ending	\$ 1,320	\$ 99	\$ 175	\$ 9,204	\$ 3,525	\$ 973,285	\$ 819,872

	 olemental- Clerk SETS	Su	opplemental- Sheriff Inmate Trust	_	Supplemental- Sheriff Commissary	S	Supplemental- Sheriff Buy Money	_	Supplemental- Knox County Benefit Trust	oplemental- Landfill Retainage		Community Corrections Grant
Cash and investments - beginning	\$ 4,645	\$	3,283	\$	16,006	\$	295	\$	153,445	\$ 27,707	\$	40,523
Receipts:												
Taxes	-		-		-		-		-	-		-
Licenses and permits	-		-		-		-		-	-		-
Intergovernmental receipts	-		-		-		-		-	-		246,297
Charges for services	-		-		-		-		-	-		-
Fines and forfeits	-		-		-		-		-	-		-
Other receipts	 739,239		276,107		240,764	_		_	2,152,812	 14		
Total receipts	 739,239	_	276,107	_	240,764			_	2,152,812	 14	_	246,297
Disbursements:												
Personal services	-		-		-		-		-	-		-
Supplies	-		-		-		-		-	-		-
Other services and charges	-		-		-		-		-	-		286,819
Capital outlay	-		-		-		-		-	-		-
Other disbursements	 739,573		276,267	_	245,534			_	1,912,002	 	_	<u>-</u>
Total disbursements	 739,573	_	276,267	_	245,534	_	<u>-</u>	_	1,912,002	 	_	286,819
Excess (deficiency) of receipts over disbursements	 (334)		(160)	_	(4,770)		<u>-</u>	_	240,810	14	_	(40,522)
Cash and investments - ending	\$ 4,311	\$	3,123	\$	11,236	\$	295	\$	394,255	\$ 27,721	\$	1

	Community Corrections 15-16 Grant	NK Waste Water Plan Grant	Community Correction Grant 09	Landfill	Probation Users Fees- Adult	Probation Users Fees- Juvenile	Clerks User Fees
Cash and investments - beginning	\$ 20	\$ 423	\$ 3,906	\$ 1,524	\$ 8,913	\$ 39,713	\$ 10,405
Receipts:							
Taxes	-	-	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental receipts	316,667	-	-	-	-	-	-
Charges for services Fines and forfeits	-	-	-	-	201,222	6,800	-
Other receipts	-	-	_	-	201,222	0,000	10,097
Other receipts							10,037
Total receipts	316,667				201,222	6,800	10,097
Disbursements:							
Personal services	-	-	-	-	148,972	24,619	3,454
Supplies	-	-	-	-	15,473	-	-
Other services and charges	295,332	-	-	-	10,110	-	6,100
Capital outlay	-	-	-	-		-	-
Other disbursements					550		
Total disbursements	295,332				175,105	24,619	9,554
Excess (deficiency) of receipts over disbursements	21,335				26,117	(17,819)	543
Cash and investments - ending	\$ 21,355	\$ 423	\$ 3,906	\$ 1,524	\$ 35,030	\$ 21,894	\$ 10,948

	Prosecutor User Fees	Alcohol & Drug User Fees	Community Correction Project Income	Circuit Court Bail	Superior II Bail Fund	Superior I Bail Agency Fund	Circuit Court Bail Agency Fund
Cash and investments - beginning	\$ 168,974	\$ 149,593	\$ 311,268	\$ 10,250	\$ 63,556	\$ 4,725	\$ -
Receipts:							
Taxes	-	-	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental receipts	-	-	-	-	-	-	-
Charges for services	-	-	-	-	-	-	-
Fines and forfeits	121,042	114,795	759,486	-	59,594	9,894	4,745
Other receipts	615	3,078	20				10,250
Total receipts	121,657	117,873	759,506		59,594	9,894	14,995
Disbursements:							
Personal services	85,000	84,981	425,568	-	-	-	-
Supplies	12,167	5,442	110,146	-	-	-	-
Other services and charges	36,884	10,161	127,415	-	82,459	81	-
Capital outlay	8,134	597	53,454	-	29,465	-	-
Other disbursements		4,900	486	10,250			
Total disbursements	142,185	106,081	717,069	10,250	111,924	81	
Excess (deficiency) of receipts over disbursements	(20,528)	11,792	42,437	(10,250)	(52,330)	9,813	14,995
Cash and investments - ending	\$ 148,446	\$ 161,385	\$ 353,705	\$ -	\$ 11,226	\$ 14,538	\$ 14,995

	Tilly Ditch	904101 Sheriff Donation Fund	Donations- Monument Restoration	DARE Program	Law Enforcement	Sheriff Donation	Solid Waste- Auditor
Cash and investments - beginning	<u>\$ -</u>	\$ 20,419	\$ 3,076	\$ 7,452	\$ 23,447	<u>\$</u>	\$ 6,145
Receipts: Taxes Licenses and permits	31,644	-	-	Ī	-		- -
Intergovernmental receipts Charges for services Fines and forfeits	-	-	-	-	-	-	756
Other receipts		2,252			256,975	15,100	
Total receipts	31,644	2,252			256,975	15,100	756
Disbursements:							
Personal services Supplies	-	-	-		-	-	266
Other services and charges Capital outlay	-	-	-	5,803	269,328	-	4,990
Other disbursements	1,033	6,235			11,094	15,000	4,990
Total disbursements	1,033	6,235		5,803	280,422	15,000	5,256
Excess (deficiency) of receipts over disbursements	30,611	(3,983)		(5,803)	(23,447)	100	(4,500)
Cash and investments - ending	\$ 30,611	\$ 16,436	\$ 3,076	\$ 1,649	\$ -	\$ 100	\$ 1,645

	Solid Waste- Treas.	Probation Home Monitoring	In Lieu Of Road Bond	Solid Waste Fee- Assessor	Surplus Dog Tax Fund	Health Clinic	IDACS (E-911)
Cash and investments - beginning	\$ 10,553	\$ 87,815	\$ 6,864	\$ -	\$ 2,302	\$ 255	\$ 3,660
Receipts: Taxes Licenses and permits	- -	- -	-	- -	- -	-	- -
Intergovernmental receipts Charges for services Fines and forfeits Other receipts	756 - 	- - - 201,702	- - -	3,902	- - - -	- - -	3,000
Total receipts	756	201,702		3,902			3,000
Disbursements: Personal services Supplies Other services and charges Capital outlay Other disbursements	- - - 5,418 -	178,696 1,438 1,320 -	- - - -	- - - -	- - - -	- - - -	- 2,098 - _
Total disbursements	5,418	181,454					2,098
Excess (deficiency) of receipts over disbursements	(4,662)	20,248		3,902			902
Cash and investments - ending	\$ 5,891	\$ 108,063	\$ 6,864	\$ 3,902	\$ 2,302	\$ 255	\$ 4,562

	 raction gement	Hazardous Substance Response		PTRC & "HC" Holding Fund	_	Victim Assistant		Superior Court Group Home		Adult Protective Service	_	Drug Abuse Prosec.
Cash and investments - beginning	\$ 1,225	\$ 2	276	\$ 80	\$	103	\$	500	\$	11,450	\$	123,610
Receipts: Taxes Licenses and permits Intergovernmental receipts Charges for services Fines and forfeits	- - - -			- - - -		- - - -		- - - -		- - - -		- - - -
Other receipts	 				_		_		_	<u> </u>	_	
Total receipts	 				_							
Disbursements: Personal services Supplies Other services and charges Capital outlay Other disbursements	 - - - -		-	- - - -	_	- - - -		- - - - -		- - - - -		- - - - -
Total disbursements	 				_		_			<u>-</u>		
Excess (deficiency) of receipts over disbursements	 				_	<u>-</u>					_	
Cash and investments - ending	\$ 1,225	\$ 2	276	\$ 80	\$	103	\$	500	\$	11,450	\$	123,610

	-	Hillcrest Ins. ettlement 2006		DUI Task Force 2011	Victims Assistance Grant	_	Co Health Bioterrorism	EMA Performance Grant		Drug Abuse
Cash and investments - beginning	\$	222,911	\$	1,311	\$ 514	4	\$ (51)	\$ (5,232)	\$	14,023
Receipts: Taxes Licenses and permits Intergovernmental receipts		-		- - 4,453		-	- - 27,193	- 41,005		-
Charges for services Fines and forfeits Other receipts		- - -	_	4,433 - - -		- - -		41,005 - - -		10,401 - -
Total receipts	_			4,453		<u>-</u>	27,193	41,005	_	10,401
Disbursements: Personal services Supplies Other services and charges Capital outlay Other disbursements		- - - - -		3,431 - - - - 1,318		- - - -	1,362 18,532 - -	5,599 29,281		- - - -
Total disbursements			_	4,749		_	19,894	34,880	_	<u>-</u>
Excess (deficiency) of receipts over disbursements				(296)		<u>-</u>	7,299	6,125	_	10,401
Cash and investments - ending	\$	222,911	\$	1,015	\$ 514	4	\$ 7,248	\$ 893	\$	24,424

	Van Go Grant	Local Emergency Planning Grant	IN Criminal Justice Institute	Operation Pull Over	White River Valley Drug Task Force	Probation LCC
Cash and investments - beginning	<u>\$ -</u>	\$ 11,101	<u>\$ -</u>	\$ (1,056)	\$ 670	\$ -
Receipts:						
Taxes	-	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-
Intergovernmental receipts	580,280	11,243	30,497	6,504	-	-
Charges for services	-	-	-	-	-	-
Fines and forfeits	-	-	-	-	-	-
Other receipts				321		7,000
Total receipts	580,280	11,243	30,497	6,825		7,000
Disbursements:						
Personal services	-	-	27,592	6,636	-	-
Supplies	-	-	-	-	-	5,647
Other services and charges	-	5,970	-	7,490	-	-
Capital outlay	-	-	-	-	-	-
Other disbursements	580,280	5,180				
Total disbursements	580,280	11,150	27,592	14,126		5,647
Excess (deficiency) of receipts over disbursements		93	2,905	(7,301)		1,353
Cash and investments - ending	\$ -	\$ 11,194	\$ 2,905	\$ (8,357)	\$ 670	\$ 1,353

	Imple	roslink mentation Proj	 Disaster Public Assistance	_	2011 Homeland Security Grant	Court Interpreter Grant	Migrant Housing		Totals
Cash and investments - beginning	\$	2,496	\$ 1,142	\$	210	<u>\$</u>	\$ -	\$	31,146,899
Receipts:									
Taxes		-	-		-	-	-		56,739,867
Licenses and permits		-	-		-	-	-		145,573
Intergovernmental receipts		-	-		-	862	161,576		10,591,716
Charges for services		-	-		-	-	-		1,758,416
Fines and forfeits		-	-		-	-	-		1,647,978
Other receipts		<u> </u>	 						16,350,093
Total receipts			 <u>-</u>			862	161,576		87,233,643
Disbursements:									
Personal services		-	-		-	-	-		13,149,662
Supplies		-	-		-	-	-		2,432,711
Other services and charges		-	-		-	-	-		8,568,282
Capital outlay		-	-		-	-	-		3,445,849
Other disbursements			 			205	161,576		64,520,647
Total disbursements			 <u> </u>	_	<u>-</u>	205	161,576	_	92,117,151
Excess (deficiency) of receipts over disbursements			 			657			(4,883,508)
Cash and investments - ending	\$	2,496	\$ 1,142	\$	210	\$ 657	\$ -	\$	26,263,391

### KNOX COUNTY SCHEDULE OF PAYABLES AND RECEIVABLES December 31, 2015

Government or Enterprise	Payable Receivable
Governmental activities	\$ 549,066 \$ -

### KNOX COUNTY SCHEDULE OF LEASES AND DEBT December 31, 2015

Lessor	Purpose	 Annual Lease Payment	Lease Beginning Date	Lease Ending Date
Governmental activities: Caterpillar Caterpillar Caterpillar Caterpillar John Deere Westport Auto  Total of annual lease payments	140M Caterpillar Motor Grader M316D Wheel Excavator SN: D6W00938 M316D Wheel Excavator SN: D6W00942 140M3 Grader Tractor Loader Boom Dodge Avenger-Health Dept.	\$ 23,000 27,500 27,500 21,962 16,611 9,720	10/31/11 04/04/13 04/04/13 11/01/14 04/03/14 01/01/13	10/31/16 04/04/17 04/04/17 11/01/17 04/03/19 01/01/16
	 Ending Principal	Principal and Interest Due Within One		
Туре	Purpose	 Balance	Year	
Governmental activities: General Obligation Bonds General Obligation Bonds Notes and Loans Payable	Land for Industrial Park-2001 New Jail-2005 Special Edit Enhanced E911 Loan	\$ 1,250,000 5,735,000 251,865	924,875 91,249	
Totals		\$ 7,236,865	\$ 1,267,917	

# SUPPLEMENTAL AUDIT OF FEDERAL AWARDS



STATE BOARD OF ACCOUNTS 302 WEST WASHINGTON STREET ROOM E418 INDIANAPOLIS, INDIANA 46204-2769

> Telephone: (317) 232-2513 Fax: (317) 232-4711 Web Site: www.in.gov/sboa

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE

TO: THE OFFICIALS OF KNOX COUNTY, INDIANA

### Report on Compliance for the Major Federal Program

We have audited Knox County's (County) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on its major federal program for the year ended December 31, 2015. The County's major federal program is identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the County's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the County's compliance.

### Opinion on the Major Federal Program

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2015.

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE (Continued)

#### Other Matters

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying Schedule of Findings and Questioned Costs as item 2015-004. Our opinion on the major federal program is not modified with respect to these matters.

The County's response to the noncompliance findings identified in our audit is described in the accompanying Corrective Action Plan. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### **Report on Internal Control over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control over compliance, as described in the accompanying Schedule of Findings and Questioned Costs as item 2015-004 that we consider to be a material weakness.

The County's response to the internal control over compliance findings identified in our audit is described in the accompanying Corrective Action Plan. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

> Paul D. Joyce Paul D. Joyce, CPA

State Examiner

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SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND ACCOMPANYING NOTES	
The Schedule of Expenditures of Federal Awards and accompanying notes presented wapproved by management of the County. The schedule and notes are presented as intended by the Cou	vere ınty.

### KNOX COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2015

Federal Grantor Agency Cluster Title/Program Title/Project Title	Pass-Through Entity or Direct Grant	Federal CFDA Number	Pass-Through Entity (or Other) Identifying Number	Pass-Through To Subrecipient	Total Federal Awards Expended
Department of Housing and Urban Development Community Development Block Grants/State's program and Non-Entitlement Grants in Hawaii Migrant Farm Worker Housing	IN Housing and Community Development Authority	14.228	HD-013-010	\$ 161,57 <u>6</u>	<u>\$ 161,576</u>
Total - Department of Housing and Urban Development				161,576	161,576
Department of Justice Crime Victim Assistance VOCA - Prosecutor's Office	IN Criminal Justice Institute	16.575	2014-VA-GX-0062		24,210
Total - Department of Justice					24,210
<u>Department of Transportation</u> Highway Planning and Construction Cluster  Highway Planning and Construction  Bridge Inspection	IN Dept of Transportation	20.205	800129777100LC6		30,826
Total - Highway Planning and Construction Cluster					30,826
Highway Safety Cluster State and Community Highway Safety Operation Pull Over	IN Criminal Justice Institute	20.600	032HNT164HE2015		16,030
Occupant Protection Incentive Grants Seatbelt - Rural Demonstration Project	IN Criminal Justice Institute	20.602	032NHTS405B2015		1,214
Total - Highway Safety Cluster					17,244
Formula Grants for Rural Areas ARRA - Van Go Operating Van Go Operating	IN Dept of Transportation	20.509	18032470 A249-15-320479	95,130 354,539	95,130 354,539
Total - Formula Grants for Rural Areas				449,669	449,669
Total - Department of Transportation				449,669	497,739
<u>Department of Health and Human Services</u> Hospital Preparedness Program (HPP) and Public  Health Emergency Preparedness (PHEP)  Aligned Cooperative Agreements	IN Dept of Health	93.074			
Health Preparedness/Bioterrorism	'		A70-5-0532451	<del></del>	27,193
Child Support Enforcement Prosecutor IV-D Expenditures Clerk IV-D Expenditures Co. General IV-D Indirect Costs Prosecutor IV-D Incentives Clerk IV-D Incentives	IN Dept of Child Services	93.563		- - - -	101,335 17,596 39,989 23,727 9,957
Total - Child Support Enforcement					192,604
Total - Department of Health and Human Services					219,797
Department of Homeland Security  Emergency Management Performance Grants  EMPG Budget  EMPG Camera Equipment  EMPG Deobligates	IN Dept of Homeland Security	97.042	C44P-5-729B C44P-5-547B C44P-6-017B	- - -	8,937 8,485 14,181
Total - Emergency Management Performance Grants					31,603
Homeland Security Grant Program EMA Performance Grant Local Emer Planning Grant	IN Dept of Homeland Security	97.067	C44P-5-599B C44P-5-693B	<u>-</u>	13,158 6,524
Total - Homeland Security Grants					19,682
Total - Department of Homeland Security					51,285
Total federal awards expended				\$ 611,245	\$ 954,607

The accompanying notes are an integral part of the Schedule of Expenditures of Federal Awards.

### KNOX COUNTY NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

### Note 1. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (SEFA) includes the federal grant activity of the County under programs of the federal government for the year ended December 31, 2015. The information in the SEFA is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the SEFA presents only a select portion of the operations of the County, it is not intended to and does not present the financial position of the County.

### Note 2. Summary of Significant Accounting Policies

Expenditures reported on the SEFA are reported on the cash basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, Cost Principles for State, Local, and Indian Tribal Governments, or the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowed or are limited as to reimbursement. When federal grants are received on a reimbursement basis, the federal awards are considered expended when the reimbursement is received. The County has elected not to use the 10 percent de minimus indirect cost rate allowed under the Uniform Guidance.

### Section I - Summary of Auditor's Results

Financial Statement:

Type of auditor's report issued:

Adverse as to GAAP;

Unmodified as to Regulatory Basis

Internal control over financial reporting:

Material weaknesses identified? yes

Significant deficiency identified? none reported

Noncompliance material to financial statement noted? yes

Federal Awards:

Internal control over major program:

Material weakness identified?

Significant deficiency identified? none reported

Any audit findings disclosed that are required to be reported

in accordance with section 2 CFR 200.516(a)?

Identification of Major Program and type of auditor's report issued on compliance for it:

CFDA Opinion
Number Name of Federal Program or Cluster Issued

20.509 Formula Grants for Rural Areas Unmodified

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000

Auditee qualified as low-risk auditee?

### Section II - Financial Statement Findings

### FINDING 2015-001 - PREPARATION OF THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Condition

The County did not have a proper system of internal control in place to prevent, or detect and correct, errors on the Schedule of Expenditures of Federal Awards (SEFA). The County Auditor entered and submitted federal award information into the Indiana Gateway for Government Unit Financial system, which is the source for the County's SEFA. There was no evidence of a control, such as an oversight, review, or approval process by the County to ensure federal award information entered and submitted was correct.

The following material errors were noted on the SEFA:

- Three federal programs, with expenditures of \$243,112, were omitted.
- Four federal programs' expenditures were overstated in the amount of \$15,131 and one federal program's expenditures were understated in the amount of \$9,526.
- Four programs in the amount of \$200,571 were state funded.
- There were numerous errors in program titles, project titles, and/or identifying numbers.
- Three federal programs had funding passed through to subrecipients. The amounts passed through were not indicated on the SEFA.

Audit adjustments were proposed, accepted by the County, and made to the SEFA.

#### Criteria

The Indiana State Board of Accounts (SBOA) is required under Indiana Code 5-11-1-27(e) to define the acceptable minimum level of internal control standards. To provide clarifying guidance, the State Examiner compiled the standards contained in the manual, *Uniform Internal Control Standards for Indiana Political Subdivisions*. All political subdivisions subject to audit by SBOA are expected to adhere to these standards. The standards include adequate control activities. According to this manual:

"Control activities are the actions and tools established through policies and procedures that help to detect, prevent, or reduce the identified risks that interfere with the achievement of objectives. Detection activities are designed to identify unfavorable events in a timely manner whereas prevention activities are designed to deter the occurrence of an unfavorable event. Examples of these activities include reconciliations, authorizations, approval processes, performance reviews, and verification processes.

An integral part of the control activity component is segregation of duties. . . .

There is an expectation of segregation of duties. If compensating controls are necessary, documentation should exist to identify both the areas where segregation of duties are not feasible or practical and the compensating controls implemented to mitigate the risk. . . . "

2 CFR 200.508 states in part: "The auditee must: . . . (b) Prepare appropriate financial statements, including the schedule of expenditures of Federal awards in accordance with § 200.510 Financial statements. . . . "

### 2 CFR 200.510(b) states:

"Schedule of expenditures of Federal awards. The auditee must also prepare a schedule of expenditures of Federal awards for the period covered by the auditee's financial statements which must include the total Federal awards expended as determined in accordance with § 200.502 Basis for determining Federal awards expended. While not required, the auditee may choose to provide information requested by Federal awarding agencies and pass-through entities to make the schedule easier to use. For example, when a Federal program has multiple Federal award years, the auditee may list the amount of Federal awards expended for each Federal award year separately. At a minimum, the schedule must:

- (1) List individual Federal programs by Federal agency. For a cluster of programs, provide the cluster name, list individual Federal programs within the cluster of programs, and provide the applicable Federal agency name. For R&D, total Federal awards expended must be shown either by individual Federal award or by Federal agency and major subdivision within the Federal agency. For example, the National Institutes of Health is a major subdivision in the Department of Health and Human Services.
- (2) For Federal awards received as a subrecipient, the name of the pass-through entity and identifying number assigned by the pass-through entity must be included.
- (3) Provide total Federal awards expended for each individual Federal program and the CFDA number or other identifying number when the CFDA information is not available. For a cluster of programs also provide the total for the cluster.
- (4) Include the total amount provided to subrecipients from each Federal program.
- (5) For loan or loan guarantee programs described in § 200.502 Basis for determining Federal awards expended, paragraph (b), identify in the notes to the schedule the balances outstanding at the end of the audit period. This is in addition to including the total Federal awards expended for loan or loan guarantee programs in the schedule.
- (6) Include notes that describe the significant accounting policies used in preparing the schedule, and note whether or not the auditee elected to use the 10% de minimis cost rate as covered in § 200.414 Indirect (F&A) costs."

### Cause

Management had not established a system of internal control that would have ensured proper reporting of federal award information on the SEFA.

### **Effect**

Without a proper system of internal control in place that operated effectively, material misstatements of the SEFA remained undetected. The SEFA contained the errors identified in the *Condition*.

### Views of Responsible Officials

For the views of responsible officials, refer to the Corrective Action Plan that is part of this report.

### FINDING 2015-002 - INTERNAL CONTROLS AND COMPLIANCE OVER FINANCIAL TRANSACTIONS AND REPORTING

#### Condition

The County did not have a proper system of internal control in place to prevent, or detect and correct, errors on the Annual Financial Report (AFR). The County Auditor entered and submitted the financial information for the County into the Indiana Gateway for Government Units financial system. This information is used to compile the County's Annual Financial Report (AFR) and financial statement. There was no evidence of a control, such as an oversight, review, or approval process, to ensure the accuracy of the information entered and submitted.

The County's AFR and financial statement contained the following errors:

- Two outside departmental funds were not included that should have been.
- Eight county funds' financial information was omitted entirely.
- The After Settlement Collections fund receipts and disbursements were incorrect.

The net difference of the errors resulted in an understatement of reported receipts and disbursements of \$7,230,063 and \$7,970,251, respectively; and an understatement of the beginning and ending cash and investment balances of \$2,199,178 and \$1,458,990, respectively.

Audit adjustments were proposed, accepted by the County, and made to the County's AFR and financial statement.

#### Criteria

The Indiana State Board of Accounts (SBOA) is required under Indiana Code 5-11-1-27(e) to define the acceptable minimum level of internal control standards. To provide clarifying guidance, the State Examiner compiled the standards contained in the manual, *Uniform Internal Control Standards for Indiana Political Subdivisions*. All political subdivisions subject to audit by SBOA are expected to adhere to these standards. The standards include adequate control activities. According to this manual:

"Control activities are the actions and tools established through policies and procedures that help to detect, prevent, or reduce the identified risks that interfere with the achievement of objectives. Detection activities are designed to identify unfavorable events in a timely manner whereas prevention activities are designed to deter the occurrence of an unfavorable event. Examples of these activities include reconciliations, authorizations, approval processes, performance reviews, and verification processes.

An integral part of the control activity component is segregation of duties. . . .

There is an expectation of segregation of duties. If compensating controls are necessary, documentation should exist to identify both the areas where segregation of duties are not feasible or practical and the compensating controls implemented to mitigate the risk. . . ."

Indiana Code 5-11-1-4(a) states:

"The state examiner shall require from every municipality and every state or local governmental unit, entity, or instrumentality financial reports covering the full period of each fiscal year. These reports shall be prepared, verified, and filed with the state examiner not later than sixty (60) days after the close of each fiscal year. The reports must be in the form and content prescribed by the state examiner and filed electronically in the manner prescribed under IC 5-14-3.8-7."

### Cause

Management of the County had not established a proper system of internal control and ensured that the information reported in the AFR and financial statement was complete and accurate.

#### Effect

Without a proper system of internal control in place that operated effectively, material misstatements of the AFR and financial statement remained undetected. The AFR financial statement contained the errors identified in the *Condition*.

Views of Responsible Officials

For the views of responsible officials, refer to the Corrective Action Plan that is part of this report.

### FINDING 2015-003 - INTERNAL CONTROLS OVER FINANCIAL TRANSACTIONS AND REPORTING - CLERK OF THE CIRCUIT COURT

#### Condition

There was the following deficiency in the internal control system of the Clerk of the Circuit Court related to financial transactions and reporting.

Lack of Segregation of Duties: The Clerk of the Circuit Court had not separated incompatible activities related to disbursements. The First Deputy of the Clerk of the Circuit Court's office was responsible for writing checks, posting checks, making adjustments in the computer system, and maintaining the check stock. The First Deputy was also responsible for preparing the monthly reconcilement. The Clerk of the Circuit Court's signature was automatically printed onto the checks and disbursements were made with no evidence of oversight, review, or approval.

### Criteria

The Indiana State Board of Accounts (SBOA) is required under Indiana Code 5-11-1-27(e) to define the acceptable minimum level of internal control standards. To provide clarifying guidance, the State Examiner compiled the standards contained in the manual, *Uniform Internal Control Standards for Indiana Political Subdivisions*. All political subdivisions subject to audit by SBOA are expected to adhere to these standards. The standards include adequate control activities. According to this manual:

"Control activities are the actions and tools established through policies and procedures that help to detect, prevent, or reduce the identified risks that interfere with the achievement of objectives. Detection activities are designed to identify unfavorable events in a timely manner whereas prevention activities are designed to deter the occurrence of an unfavorable event. Examples of these activities include reconciliations, authorizations, approval processes, performance reviews, and verification processes.

An integral part of the control activity component is segregation of duties. . . .

There is an expectation of segregation of duties. If compensating controls are necessary, documentation should exist to identify both the areas where segregation of duties are not feasible or practical and the compensating controls implemented to mitigate the risk. . . ."

### Cause

Management of the County had not established a proper system of internal control over the Clerk of the Circuit Court's disbursements, including segregation of duties.

#### Effect

The failure to establish controls could have enabled material misstatements or irregularities to remain undetected.

### Views of Responsible Officials

For the views of responsible officials, refer to the Corrective Action Plan that is part of this report.

### Section III - Federal Award Findings and Questioned Costs

### FINDING 2015-004 - SPECIAL TESTS AND PROVISIONS -SEPARATE ACCOUNTABILITY FOR ARRA FUNDING

Federal Agency: Department of Transportation Federal Program: Formula Grants for Rural Areas

CFDA Number: 20.509

Federal Award Number and Year (or Other Identifying Number): 18032470

Pass-Through Entity: Indiana Department of Transportation

### Condition

An effective internal control system was not in place at the County in order to ensure compliance with requirements related to the grant agreement and the Special Tests and Provisions - Separate Accountability for ARRA Funding compliance requirement. The following noncompliance was noted:

- The County did not account for ARRA expenditures separately from expenditures of non-ARRA funds on their ledger.
- The County did not notify the subrecipient at the time of subaward and disbursement of funds, the (a) Federal award number, (b) CFDA number, (c) the amount of ARRA funds.

### Context

No control procedures had been established for the audit period to ensure that ARRA - Formula Grants for Rural Areas were maintained by separate records from Formula Grants for Rural Areas.

#### Criteria

### 2 CFR 200.303 states in part:

"The non-Federal entity must:

(a) Establish and maintain effective internal control over Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal awards in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. These internal controls should be in compliance with guidance in 'Standards for Internal Control in the Federal Government' issued by the Comptroller General of the United States or the 'Internal Control Integrated Framework', issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO). . . . "

### 2 CFR 176.210 states in part:

"The award term described in this section shall be used by agencies to clarify recipient responsibilities regarding tracking and documenting Recovery Act expenditures:

- (a) To maximize the transparency and accountability of funds authorized under the American Recovery and Reinvestment Act of 2009 (Pub. L. 111–5) (Recovery Act) as required by Congress and in accordance with 2 CFR 215.21 'Uniform Administrative Requirements for Grants and Agreements' and OMB Circular A–102 Common Rules provisions, recipients agree to maintain records that identify adequately the source and application of Recovery Act funds. . . .
- (c) Recipients agree to separately identify to each subrecipient, and document at the time of subaward and at the time of disbursement of funds, the Federal award number, CFDA number, and amount of Recovery Act funds. When a recipient awards Recovery Act funds for an existing program, the information furnished to subrecipients shall distinguish the subawards of incremental Recovery Act funds from regular subawards under the existing program. . . . "

#### Cause

Management had not developed a system that adequately segregated ARRA and non-ARRA expenditures. There was not an adequate internal control system in place to ensure compliance with the Special Tests and Provisions - Separate Accountability for ARRA Funding requirements.

### Effect

The failure to establish an effective internal control system enabled material noncompliance to go undetected. Noncompliance with the grant agreement or the compliance requirement could have resulted in the loss of federal funds to the County.

### **Questioned Costs**

There were no questioned costs identified.

### Recommendation

We recommended that the County's management establish controls and implement procedures to comply with the grant agreement and compliance requirement listed above.

Views of Responsible Officials

For the views of responsible officials, refer to the Corrective Action Plan that is part of this report.

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	AUDITEE-PREPAR	ED DOCUMENTS		
The subsequent docume presented as intended by the Co	ents were provided b unty.	y management of th	ne County. The	documents are



### **KNOX COUNTY AUDITOR**

Lisa G. Madden
Courthouse
111 N. Seventh Street, Ste. 5
Vincennes, IN 47591
(812) 885-2502

Summary Schedule of Prior Audit Findings

Finding 2014-001

Fiscal year in which the finding initially occurred: 2014

Contact Person Responsible for Corrective Action: Lisa Madden, Knox County Auditor

Contact Phone Number: 812-885-2502

Status of Audit Finding: We are working on better procedures to implement the corrective action plan presented in the SBOA 2014 Audit Report. We anticipate these procedures to be implemented by June 1, 2017.

Signature

Title



### **KNOX COUNTY AUDITOR**

Lisa G. Madden
Courthouse
111 N. Seventh Street, Ste. 5
Vincennes, IN 47591
(812) 885-2502

Summary Schedule of Prior Audit Findings

Finding 2014-002

Fiscal year in which the finding initially occurred: 2014

Contact Person Responsible for Corrective Action: Lisa Madden, Knox County Auditor

Contact Phone Number: 812-885-2502

Status of Audit Finding: We are working on better procedures to implement the corrective action plan presented in the SBOA 2014 Audit Report. We anticipate these procedures to be implemented by June 1, 2017.

Signature

Title



### **KNOX COUNTY Auditor**

Lisa G. Madden

Courthouse
111 N. Seventh Street, Ste. 5
Vincennes, IN 47591
(812) 885-2502

**Summary Schedule of Prior Audit Findings** 

Finding 2014-003

Fiscal year in which the finding initially occurred: 2014

Contact Person Responsible for Corrective Action: Lisa Madden, Knox County Auditor

Contact Phone Number: 812-885-2502

Status of Audit Finding: We are working on better procedures to implement the corrective action plan presented in the SBOA 2014 Audit Report. We anticipate these procedures to be implemented by June 1, 2017.

Signature

Title

### KNOX COUNTY CLERK 111 N. 7<sup>TH</sup> ST. STE 28 VINCENNES, IN 47591

February 16, 2017

### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

FINDING 2014-004

Fiscal year in which the finding initially occurred: 2014

Contact Person Responsible for Corrective Action: Terri Allen, Knox County Clerk

Contact Phone Number: 812-895-4927

Statue of Audit Finding:

We are working on better procedures for the Clerk to stay more hands on with the bookkeeping position. The Clerk will review and sign monthly check registers and the monthly reconciliation report.

We anticipate these procedures to be implemented by February 16, 2017.

Jeni allen
Knox County Clerk
February 16, 2017



### **Knox County Auditor**

Lisa G. Madden
Courthouse
111 N. Seventh Street, Ste. 5
Vincennes, IN 47591
(812) 885-2502

Corrective Action Plan

Finding 2015-001

Contact Person Responsible for Corrective Action: Lisa Madden Knox County Auditor

Contact Phone Number: 812-885-2502

Views of Responsible Official: This finding is something the Auditor and Bookkeeper will work diligently in getting SEFA reported accurately.

Description of Corrective Action Plan: Since this has been brought to our attention, the following steps have been taken to assure compliance:

2015-001 1) As Auditor, along with my Deputy Auditor will be working together to ensure accurate reporting on the SEFA.

Anticipated Completion Date: 02/16/2017

Signature

Title



### **KNOX COUNTY AUdiTOR**

Lisa G. Madden
Courthouse
111 N. Seventh Street, Ste. 5
Vincennes, IN 47591
(812) 885-2502

Corrective Action Plan

Finding 2015-002

Contact Person Responsible for Corrective Action: Lisa Madden Knox County Auditor

Contact Phone Number: 812-885-2502

Views of Responsible Official: This finding is something the Auditor and Bookkeeper will work diligently in getting fund balances reported accurately on all funds.

Description of Corrective Action Plan: Since this has been brought to our attention, the following steps have been taken to assure compliance:

2015-002 1) As Auditor, along with my Deputy Auditor, will be working together to ensure accurate reporting on all funds after discussion with SBOA, we now have understanding on how to complete the correct reporting of all funds on Gateway.

Anticipated Completion Date: 02/16/2017

Signature

Title

### KNOX COUNTY CLERK 111 N. 7<sup>TH</sup> ST. STE 28 VINCENNES, IN 47591 812-895-4926

February 16, 2017

### CORRECTIVE ACTION PLAN

FINDING 2015-003

Contact Person Responsible for Corrective Action: Terri Allen, Knox County Clerk Contact Phone Number: 812-895-4927

We concur with the findings.

Description of Corrective Action Plan:

Terri Allen, Knox County Clerk, will review and sign a check disbursement report that shows all checks disbursed out of the Trust account for each month, she will also review and sign the Reconciliation Report. The reports will be maintained in the month end Odyssey reports book.

Anticipated Completion Date: February 16, 2017

Knox County Clerk
February 16, 2017



### **KNOX COUNTY AUDITOR**

Lisa G. Madden

COURTHOUSE
111 N. SEVENTH STREET, STE. 5
VINCENNES, IN 47591
(812) 885-2502

### Corrective Action Plan

Finding 2015-004

Contact Person Responsible for Corrective Action: Lisa Madden Knox County Auditor

Contact Phone Number: 812-885-2502

Views of Responsible Official: I concur with the finding.

Description of Corrective Action Plan: In the future federal program records of Formula Grants for Rural Areas and ARRA-Formula Grants for Rural Areas will not be combined into the same fund. The ARRA funds will be maintained separately. The County will provide all pertinent grant information to the subrecipients.

Anticipated Completion Date: 02/16/2017

Signature

Title

OTHER REPORTS	
In addition to this report, other reports may have been issued for the County. found on the Indiana State Board of Accounts' website: <a href="http://www.in.gov/sboa/">http://www.in.gov/sboa/</a> .	All reports can be